

# Guide to the Marginal Effective Tax Rate Calculations

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## Abstract

This guide outlines the equations and data used to compute marginal effective tax rates on new investment by industry and tax treatment.

## 1 Introduction

The B-Tax model produces estimates of the marginal effective tax rates on new investment under the baseline tax policy and user-specified tax reforms. These effective rate calculations take two forms. The *marginal effective tax rate* (METR) provides the tax wedge on new investment at the level of the business entity. The *marginal effective total tax rate* (METTR) includes individual level taxes in the measure of the tax wedge on new investment. One can think of the former as indicating the effect of taxes on incentives to invest from the perspective of the firm and the latter as representing effect of taxes on incentives to invest from the perspective of the saver.

As Fullerton (1999) notes, calculations of METRs depend on several assumptions. These include those relating to equilibrium in capital markets, discount rates, inflation rates, investor expectations, churning, how investments are financed, how risk is treated, and whether one believes the “old view” or “new view” of dividend taxes better represents investment incentives. Our equilibrium assumptions include the assumption that the marginal investment earns an after-tax rate of return equal to the market rate of return, returns across asset types are equalized, investors’ risk-adjusted returns from debt and equity are equalized. Real discount rates and inflation rates are taken from the Congressional Budget Office’s forecasts of nominal interest rates and inflation (**unclear if we should use the series or just have constant rates**). Regarding risk and expectations, we assume no uncertainty in investment returns. We use historical data on the time equities are held and how investment is financed to inform effective tax rates on capital gains and financial policy decisions, respectively. We use the “old view” of dividend taxation in our calculations of the METTRs, implying that dividend taxes affect investment incentives. We further describe the implications of these assumptions in the relevant sections below.

The methodology to calculate METRs and METTRs follows closely Ozanne and Burnham (2006).

One should note that these METR and METTR calculations include only federal tax policy (current law or the user specified proposal) and therefore exclude the effects of state and local tax policy on investment incentives. Integrating such policies is a worthwhile project, but the results here are generally sufficient for comparing alternative federal tax proposals.

This guide is organized as follows...

## 2 Marginal Effective Tax Rates

The marginal effective tax rate is calculated as the expected pre-tax rate of return on a marginal investment minus the real after-tax rate of return to the business entity, divided by the pre-tax rate of return on the marginal investment. That is:

$$METR_{i,m,j} = \frac{\rho_{i,m,j} - (r'_{m,j} - \pi)}{\rho_{i,m,j}}, \quad (2.1)$$

where the subscripts  $i$ ,  $m$ , and  $j$  refer to the type of asset, the production industry, and the tax entity type (e.g., C-corporation, partnership, S-corporation). The parameter  $\rho_{i,m,j}$  is the pre-tax rate of return on the marginal investment,  $r'_{m,j}$  is the business entity's nominal after-tax rate of return and  $\pi$  is the rate of inflation (so that  $r_{m,j} - \pi$  is the real after-tax rate of return). It is assumed that the business entity discounts future cash flow by the rate  $r_{m,j}$  (the prime in  $r'_{m,j}$  differentiates the after-tax rate of return from the firm's discount rate). By definition, the marginal investment is the investment whose before tax return is equivalent to the cost of capital,  $\rho_{i,m,j}$ . The cost of capital is given by:

$$\rho_{i,m,j} = \frac{(r_{m,j} - \pi + \delta_i)}{1 - u_j} (1 - u_j z_i) + w_{i,m,j} - \delta_i, \quad (2.2)$$

where  $\delta_i$  is the rate of economic depreciation,  $u_j$  is the statutory income tax rate at the first level of taxation (e.g., at the business entity level for C-corporations and at the individual level for pass-through business entities),  $z_i$  is the net present value of depreciation deductions from a dollar of new investment, and  $w_{i,m,j}$  is the property tax rate.

We calculate the cost of capital,  $\rho_{i,m,j}$ , separately for each type of asset, production industry, and tax treatment (corporate or non-corporate). See the Table 1 for the degree to which the various parameters vary across these three dimensions.

The after-tax rate of return is given by:

$$r'_{m,j} - \pi = f_{m,j} [i - \pi] + (1 - f_{m,j}) E_j, \quad (2.3)$$

where  $f_{m,j}$  represents the fraction of the marginal investment financed with debt by firms in industry  $m$  and of tax entity type  $j$ .

**Table 1:** METR Calculation Parameters to Calibrate

Parameter	Description	Source	Vary by asset	Vary by industry	Vary by tax treatment
$\pi$	Inflation rate	CBO Economic Forecast, user input	No	No	No
$i$	Nominal interest rate	CBO Economic Forecast, user input	No	No	No
$E_c$	Required real return on corporate equity	Historical rates - take CBO?	No	No	N/A - only for
$u_j$	Statutory business entity-level income tax	Internal Revenue Code, user input	No	No	Yes
$w_{i,m,j}$	Property tax rate	User input - zero at federal level under current law	Maybe	Maybe	Maybe
$z_i(y)$	Tax depreciation allowance	Internal Revenue Code, user input	Yes	No	No
$\delta_i$	Economic depreciation rate	Bureau of Economic Analysis	Yes	No	No
$f_{m,j}$	Fraction of investment financed with debt	Financial Accounts of U.S. + SOI data	No	Yes	Yes
$\alpha_{d,ft,j}$	Fraction of debt held in fully taxable accounts	Financial Accounts of U.S. + SOI data	No	No	Yes
$\alpha_{d,td,j}$	Fraction of debt held in tax deferred accounts	Financial Accounts of U.S. + SOI data	No	No	Yes
$\alpha_{d,nt,j}$	Fraction of debt held in non-taxable account	Financial Accounts of U.S. + SOI data	No	No	Yes
$\alpha_{e,ft,j}$	Fraction of equity held in fully taxable accounts	Financial Accounts of U.S. + SOI data	No	No	Yes
$\alpha_{e,td,j}$	Fraction of equity held in tax deferred accounts	Financial Accounts of U.S. + SOI data	No	No	Yes
$\alpha_{e,nt,j}$	Fraction of equity held in non-taxable account	Financial Accounts of U.S. + SOI data	No	No	Yes
$m_c^{**}$	Fraction of earnings retained by corporations	Financial Accounts of U.S. + SOI data	No	No	N/A - only for
$\tau_{div,j}$	Dividend tax rate on marginal investor	Tax Calculator (?)	No	No	Yes
$\tau_{int,j}$	Interest tax rate on marginal investor	Tax Calculator (?)	No	No	Yes
$Y_{scg}$	Number of years hold stock subject to short term gain	SOI	No	No	N/A - only for
$Y_{lcg}$	Number of years hold a stock subject to long term gains	SOI	No	No	N/A - only for
$\tau_{scg}$	Short term capital gains rate on marginal investor	Tax Calculator (?)	No	No	N/A - only for
$\tau_{lcg}$	Long term capital gains rate on marginal investor	Tax Calculator (?)	No	No	N/A - only for
$\omega_{scg}$	Share of taxable equity investments held for less than one year	SOI	No	No	N/A - only for
$\omega_{lcg}$	Share of taxable equity investments held for more than one year, but not until death	SOI	No	No	N/A - only for
$\omega_{xcg}$	Share of taxable equity investments held until death	SOI	No	No	N/A - only for
$\tau_{td,j}$	Tax on deferred capital income for marginal investor	Tax Calculator (?)	No	No	Yes
$Y_{td,j}$	Number of years hold a tax deferred investment	Take CBO's number - 8 years	No	No	Yes
** I'm using the CBO's notation for $m$ here.			we are	using $m$	to represent $m$

At times users may be interested in the variation in *METR*s across asset types, in which case we can use the *METR* calculation outlined above. At other times users may wish to view the variation in *METR*s across industry. In this case, we compute a weighted average cost of capital for each production industry and tax treatment as follows:

$$\rho_{m,j} = \frac{\sum_{i=1}^I \widetilde{FA}_{i,m,j} \rho_{i,j}}{\sum_{i=1}^I \widetilde{FA}_{i,m,j}}, \quad (2.4)$$

where the subscripts  $i$ ,  $m$ , and  $c \in \{C, NC\}$ , refer to the asset type, production industry, and tax treatment. The calculation of the variable  $\widetilde{FA}_{i,m,c}$  is discussed below.

With the cost of capital for all fixed assets in an industry-tax treatment grouping, we then compute the *METR* of the industry and tax treatment as:

$$METR_{m,j} = \frac{\rho_{m,j} - (r'_{m,j} - \pi)}{\rho_{m,j}}, \quad (2.5)$$

## 2.1 User Inputs

Users will be able to enter tax reforms and evaluate changes in *METR*s. In particular, we will allow users to adjust the statutory marginal tax rates at the entity level, tax depreciation schedules, allowances for deductibility of interest or equity, and property tax rates. In addition, through OSPC's Tax Calculator, users will be able to change individual income tax rates on interest, dividends, and capital gains. Finally, we may allow users to alter the macro assumptions (the default will be the CBO baseline forecast). Table 2 summarizes these parameters that the user might adjust.

**Table 2:** User Defined Parameters

Parameter	Description	Source	Vary by asset	Vary by ind	Vary by tax treat
$\pi$	Inflation rate	CBO/user input	No	No	No
$i$	Nominal interest rate	CBO/user input	No	No	No
$E_c$	Required real return on corporate equity	CBO/user input	No	No	N/A - only for corp
$u_j$	Statutory business entity-level income tax	User input	No	No	Yes
$w_{i,m,j}$	Property tax rate	User input	Maybe	Maybe	Maybe
$z_i(y)$	Tax depreciation allowance	User input	Yes	No	No
Notation?	Haircut to Interest Deduction	User Input	No	No	Maybe
Notation?	Allowance for Corporate Equity	User Input	No	No	Yes
$\tau_{div,j}$	Dividend tax rate on marginal investor	Tax Calculator (?)	No	No	Yes
$\tau_{int,j}$	Interest tax rate on marginal investor	Tax Calculator (?)	No	No	Yes
$\tau_{scg}$	Short term capital gains rate on marginal investor	Tax Calculator (?)	No	No	N/A - only for corp
$\tau_{lcg}$	Long term capital gains rate on marginal investor	Tax Calculator (?)	No	No	N/A - only for corp
$\tau_{td,j}$	Tax on deferred capital income for marginal investor	Tax Calculator (?)	No	No	Yes

## 2.2 Nominal Discount Rates

The nominal discount rate,  $r_{m,j}$ , used by the business represents the cost of funds to the business. These funds may come from equity, either through retained earnings or new equity issues, or from debt. The cost of equity is given by  $E_j$  (and varies by tax treatment), the cost of debt is given by the nominal interest rate  $i$  (and is the same for all businesses). The variable  $E_j$  represents the expected real rate of return that investors can expect if they invest in any business of entity type  $j$ . In general, interest payment deductions may be deductible, thus the cost of debt is only  $i(1 - u_j)$ , where  $u_j$  is the statutory tax rate on business income at the first level (We should, at some point, set up the equation to allow for ACE type of systems, also allow for haircut to interest deduction). We assume that the cost of funds for the marginal investment is a weighted average of the cost of funds from these two sources, debt and equity. In particular:

$$r_{m,j} - \pi = f_{m,j} [i(1 - u_j) - \pi] + (1 - f_{m,j})E_j, \quad (2.6)$$

where  $f_{m,j}$  represents the fraction of the marginal investment financed with debt by firms in industry  $m$  and of tax entity type  $j$ .

### 2.2.1 Measuring Debt by Industry and Tax Treatment

We measure total debt from the [Financial Accounts of the United States](#). In particular, we use the following tables to capture debt, which we measure separately for corporate financial and nonfinancial businesses, noncorporate business, and household mortgage debt:

- B.100: Value of owner-occupied houses;
- L.103: Liabilities of nonfinancial corporations, by type of instrument;
- L.104: Liabilities of nonfinancial noncorporate business, by type of instrument;
- L.208: Total liabilities (financial corporations);
- L.223: Corporate equity outstanding, by sector (nonfinancial, financial);
- L.218: Home mortgages (households); and
- L.229: Proprietors equity in noncorporate business

To allocate debt across tax treatment, we use SOI Tax Stats Data. The Financial Account Data combine both S corporations and C corporations in the “corporation” definition. We thus use SOI data to identify the portion of debt and equity attributable to S corporations. Debt is assigned in proportion to interest deductions. Equity is assigned in proportion to the sum of capital stock, additional paid-in capital, and retained earnings minus treasury stock. The resulting S corporation amounts were subtracted from corporate totals (leaving the amount for C corporations) and added to noncorporate businesses. We do the same to allocate the noncorporate across sole proprietorships and partnerships. We further allocate the amount of debt and equity attributable to corporate partnerships using a similar method.

Specifically, we make the following calculations:

Let  $debt_{corp}$  be the total amount of nonfinancial corporate debt reported in the Financial Accounts of the United States Table L.103, variable FL104122005. We then allocate this total across S-corporations and C-corporations and industry  $m$  as follows:

$$debt_{m,c} = debt_{corp} \frac{INTRST\_PD_{m,c}}{\sum_{S \in c,s} \sum_{m=1}^M INTRST\_PD_{m,S}} \quad (2.7)$$

Note that we exclude finance from the industries above since we have their debt and equity separately.

$$debt_{m,s} = debt_{corp} \frac{INTRST\_PD_{m,s}}{\sum_{S \in s,c} \sum_{m=1}^M INTRST\_PD_{m,S}} \quad (2.8)$$

Similarly, for equity. Let  $X = CAP\_STCK + PD\_CAP\_SRPLS + RTND\_ERNGS\_APPR + COMP\_RTND\_ERNGS\_UNAPPR - CST\_TRSRY\_STCK$  and  $equity_{corp}$  be total non-financial corporate equity from the Financial Accounts of the United States Table L.223, series LM103164103. For C-corps, we have:

$$equity_{m,c} = equity_{corp} \frac{X_{m,c}}{\sum_{S \in c,s} \sum_{m=1}^M X_{m,S}} \quad (2.9)$$

And for S-corps:

$$equity_{m,s} = equity_{corp} \frac{X_{m,s}}{\sum_{S \in c,s} \sum_{m=1}^M X_{m,S}} \quad (2.10)$$

For financial businesses, we use Table L.208, series FL794122005 for corporate debt and Table L.224 series LM793164105 for equity. Here we can split the financial business amount across subindustries in finance (to the extent the SOI data contain such detail) and between S corp and C corp. The methodology is the same as above, replacing the industry list with the list of finance subindustries and using the total equity and debt for financial businesses reported in the Financial Accounts.

For the corporate financial services industry, we use Table L.208 series FL794122005 for debt and Table L.223 series LM793164105 for equity.

Noncorporate, nonfinancial debt totals come from Table L.104, series FL114123005. For non-corporate debt, we can divide between partnerships and sole props by industry using

$$debt_{m,j} = debt_{noncorp} \frac{INTRST\_PD_{m,j}}{\sum_{m=1}^M INTRST\_PD_{m,j}}, \text{ where } j \in p, sp \quad (2.11)$$

Note that we do have partnerships and sole proprietorships in the tax data that are financial firms. I don't know where this debt is in the Financial Accounts. Because of this, let's exclude the finance industry from the above calculation (thus the sum is over  $m \neq finance$ ).

Noncorporate equity total comes from Table L.229, series FL152090205. We can see partners' capital accounts for partnerships, but for sole props we don't have a good measure

of the equity of proprietors. We thus make the assumption that the equity of sole proprietors is distributed across industries in the same way that the equity of partnerships is.

$$equity_{m,p+sp} = equity_{noncorp} \frac{PCA_{m,p}}{\sum_{m=1}^M PCA_{m,p}} \quad (2.12)$$

Where  $PCA_{p,m}$  are the “partnership capital accounts” for partnerships in industry  $m$ .  $equity_{m,p+sp}$  denotes the total amount of equity for partnerships and sole proprietorships in industry  $m$ . We then find total non-corp equity for industry  $m$  as  $equity_{NC,m} = equity_{p+sp,m} + equity_{s,m}$ .

We then calculate the fraction of investment financed with debt by industry  $m$  and entity type  $j$  as:  $f_{m,j} = \frac{debt_{m,j}}{equity_{m,j} + debt_{m,j}}$ . Due to the data limitations stemming from data on sole proprietors, we calculate the ratio for partnerships and sole proprietorships as being:  $f_{m,p} = f_{m,sp} = \frac{debt_{m,p} + debt_{m,sp}}{equity_{m,p+sp}}$ . The exception here are financial, noncorporate businesses (see issue above with debt for these businesses). Because of this limitation, we let  $f_{finance,j} = f_{finance,s}, \forall j \in \{p, sp\}$  (i.e. we use S-corp financials policy and apply it to all non-corporate financial businesses).

### 2.3 NPV of Depreciation Deductions

The net present value of depreciation deductions is solved for using the discount rate derived above. Specifically, we have:

$$z_i = \int_0^Y z_i(y) e^{-r_{m,j}y} dy, \quad (2.13)$$

where  $Y$  is the number of years the asset is depreciated over,  $y$  is time in years,  $z_i(y)$  is the dollar value of depreciation deductions in year  $y$  per dollar invested in asset of type  $i$ , and  $e$  is the mathematical constant. The function  $z_i(y)$  reflects tax policy regarding depreciation schedules.

Under straight-line depreciation, the remaining depreciable value of \$1 invested at any time  $y$  is given by:

$$V(y) = 1 - \frac{y}{Y}, \quad (2.14)$$

where  $Y$  is the recovery period of the asset. With a declining balance method of depreciation, the remaining depreciable value of \$1 invested at any time  $y$  is given by:

$$V(y) = e^{-\beta y}, \quad (2.15)$$

where  $\beta$  is the rate of decline in value. Under the declining balance method of depreciation, this rate determined by the rate of acceleration of the straight-line depreciation method for an asset with a recovery period of  $Y$  years. Letting  $b$  denote the degree of acceleration of straight-line depreciation, we have  $\beta = \frac{b}{Y}$ . For example, for a 200% declining balance method of an asset with a recovery period of 5 years,  $\beta = \frac{2}{5} = 40\%$ .

To determine when it is advantageous for a filer to switch from the declining balance method to the straight-line method, we must find the point at which the slope of the

declining balance method falls below the slope of the straight-line method. It is at this point that the depreciation deductions from the straight line method exceed those of the declining balance method. The slope of the remaining depreciable value under the declining balance method is given by:

$$\sigma_{db} = \frac{dV}{dy} = -\beta e^{-\beta y} \quad (2.16)$$

The slope of the straight line function depends upon the depreciable basis remaining at the switch. Therefore, the slope of the depreciable basis for the straight line method is give by:

$$\sigma_{sl} = \frac{dV}{dy} = \frac{e^{-\beta Y^*}}{Y^* - Y}, \quad (2.17)$$

where  $Y^*$  is the optimal time to switch. We can thus solve for  $Y^*$  as the point in time at which the slope of the two functions are equal. The  $Y^*$  that solves this is given by:

$$Y^* = Y \left( 1 - \frac{1}{b} \right) \quad (2.18)$$

We can now find the present value of depreciation deductions under a declining balance with switch to straight line depreciation method. To do this, we find the integrals over the two methods for their respective portions of the recovery life. We find the present value of deprecation deductions,  $z_{dbsl}$ , to be:

$$z_{dbsl} = \int_0^{Y^*} \beta e^{-(\beta+r)y} dy + \int_{Y^*}^Y \frac{e^{-\beta Y^*}}{Y^* - Y} e^{-ry} dy \quad (2.19)$$

which, when integrated, yields:

$$z_{dbsl} = \frac{\beta}{\beta + r} \left[ 1 - e^{-(\beta+r)Y^*} \right] + \frac{e^{-\beta Y^*}}{(Y - Y^*)r} \left[ e^{-rY^*} - e^{-rY} \right] \quad (2.20)$$

## 2.4 Parameters

In order to calculate *METR*s, we need to assign values to each of the parameters described above.

This section will go through the derivation of some of the parameters above, in particular the  $E_j$ .

## 3 METRs for Inventories and Land

Two classes of assets, inventories and land, necessitate slightly modifications from the above methodology when computing *METR*s. This section discusses those modifications.

### 3.1 Inventories

Need to talk about inventory accounting methods....



### 3.2 Land

## 4 METRs for Owner-Occupied Housing

## 5 Marginal Effective Total Tax Rates

*METTRs* include taxation at all levels, at the business entity and the individual to whom the returns from investment ultimately accrue. Note that when there is no entity level tax (as is the case with non-C-corporate entities under current law), then the *METTR* is equal to the *METR*. The *METTR* is computed as:

$$METTR = \frac{\rho_{i,m,j} - s_{m,j}}{\rho_{i,m,j}} \quad (5.1)$$

In equation above,  $s_{m,j}$  is the overall after-tax return to savers from an investment in a business entity operating in production industry  $m$  and organized as a entity of type  $j$ . We compute this return as:

$$s_{m,j} = f_{m,j}s_{d,m,j} + (1 - f_{m,j})s_{e,m,j}, \quad (5.2)$$

where  $f_{m,j}$  is the fraction of the investment that is financed with debt (and corresponds to the same fraction used in the calculation of the cost of capital noted above) and  $s_{d,m,j}$  and  $s_{e,m,j}$  are the after-tax returns to the saver from debt and equity, respectively. These in turn are found as:

$$s_{d,m,j} = \alpha_{d,ft,j} \times [i(1 - \tau_{int} - \pi)] + \alpha_{e,td,j} \times s_{d,td,j} + \alpha_{d,nt,j} \times (i - \pi) \quad (5.3)$$

Here,  $\alpha_{d,ft,j}$ ,  $\alpha_{d,td,j}$ , and  $\alpha_{d,nt,j}$  are the fraction of debt of entities of tax treatment  $j$  held in fully taxable, tax deferred, and non-taxable accounts. The variable  $s_{d,td,j}$  are the after-tax returns of tax-deferred debt investors in entities of type  $j$ . The tax rate on interest income is  $\tau_{int}$  and the nominal interest rate and inflation are given by  $i$  and  $\pi$ .

The return on tax deferred accounts is:

$$s_{d,td,j} = \frac{1}{Y_{td,j}} \ln [(1 - \tau_{td,j})e^{iY_{td,j}} + \tau_{td,j}] - \pi \quad (5.4)$$

The after-tax return on equity investments are given by:

$$s_{e,j} = \alpha_{e,ft,j} \times s_{e,ft,j} + \alpha_{e,td,j} \times s_{e,td,j} + \alpha_{e,nt,j} \times E_j \quad (5.5)$$

Here,  $\alpha_{e,ft,j}$ ,  $\alpha_{e,td,j}$ , and  $\alpha_{e,nt,j}$  are the fraction of equity held in fully taxable, tax deferred, and non-taxable accounts. The variables,  $s_{e,ft,j}$  and  $s_{e,td,j}$  are the after-tax returns of fully taxable and tax-deferred investors, respectively.

The return on fully taxable accounts is given by:

$$s_{e,ft,j} = (1 - m_j)E(1 - \tau_{div}) + g_j, \quad (5.6)$$

where  $m_j$  are the fraction of earnings that are retained by entity of type  $j$ ,  $\tau_{div}$  is the dividend tax rate on the marginal equity investor, and  $g_j$  is the real return paid on retained earnings after the capital gains tax on the marginal equity investor.<sup>1</sup>

The return on tax deferred accounts is:

$$s_{e,td,j} = \frac{1}{Y_{td,j}} \ln \left[ (1 - \tau_{td}) e^{(\pi + E_j) Y_{td,j}} + \tau_{td} \right] - \pi \quad (5.7)$$

## 5.1 Computing After-Tax Capital Gains

Capital gains are not taxed until those gains are realized through the sale of stock. The ability to defer the tax liability from gains complicates the calculation of the after-tax gains that accrue to investors. Further complicating this calculation is that, under current law, short and long term gains are taxed at differential rates and the basis for capital gains is “stepped-up” on equity passed along to decedents upon death. Note, we’ll omit the tax entity type subscript here since this calculation only applies to those entity types that can retain earnings, namely C-corporations under current tax law.

$$g = \omega_{scg} \times g_{scg} + \omega_{lcg} \times g_{lcg} + \omega_{xcg} \times mE, \quad (5.8)$$

where  $\omega_{scg}$ ,  $\omega_{lcg}$ , and  $\omega_{xcg}$  are the fractions of capital gains that are held for less than one year, more than one year but not until the owner’s death, and those held until death, respectively. The variables  $g_{scg}$  and  $g_{lcg}$  are the after-tax, real, annualized returns to short and long term capital gains.

$$g_{scg} = \frac{1}{Y_{scg}} \times \ln \left[ (1 - \tau_{scg}) e^{(\pi + mE) Y_{scg}} + \tau_{scg} \right] + \pi \quad (5.9)$$

and

$$g_{lcg} = \frac{1}{Y_{lcg}} \times \ln \left[ (1 - \tau_{lcg}) e^{(\pi + mE) Y_{lcg}} + \tau_{lcg} \right] + \pi \quad (5.10)$$

## 6 Computing Fixed Assets by Industry and Entity Type

In the computation of  $\rho_{m,j}$ , we need to have a measure of fixed assets by industry and tax treatment for each asset type,  $\widetilde{FA}_{i,m,j}$ . To make this calculation, we work with two different sources of data. The first is the BEA’s [Detailed Data for Fixed Assets and Consumer Durable Goods](#). These data allow us to identify the stock of fixed assets by industry for each asset type. Call this variable  $FA_{i,m}$ . The second source of data we draw upon are the IRS Statistics of Income (SOI) data from business entity tax returns. From these data, we use information on depreciable assets and accumulated depreciation, aggregated by industry and tax entity type to compute a measure of the total stock of fixed assets by

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<sup>1</sup>If one subscribes to the “new view”, so that dividend taxes do not affect investment incentives, then the first term in this equation would be zero. We use the subscript  $j$  by the parameters  $m$  and  $g$ , but note that these parameters only apply to business entities who can retain earnings (typically, these are those with an entity level tax).

industry and tax treatment,  $FA_{m,j}^\tau$ . The superscript  $\tau$  is used to denote that these asset values come from tax data. Measuring assets from tax returns is not ideal for two reasons. First, there are reporting issues. These line items do not affect tax liability and so are often not reported with as much accuracy as items related to income. Relatedly, balance sheet reporting is often limited to businesses above a certain size. The second reason is that, for the previously cited and other reasons, measures of asset from tax returns may not line up with BEA totals. We thus use the asset totals computed from tax returns only to help apportion the BEA asset totals across tax treatment. Namely, we compute  $\widetilde{FA}_{i,m,j}$  as follows:

$$\widetilde{FA}_{i,m,j} = FA_{i,m} \times \frac{FA_{m,j}^\tau}{\sum_{j=1}^J FA_{m,j}^\tau} \quad (6.1)$$

This calculation makes the implicit assumption that the mix of asset types (i.e., the percent of total assets that each asset  $i$  comprises) is the same across different tax entities within an industry.

We define the set of tax entity types to be the following five entity types:

1. C-corporations
2. S-corporations
3. Corporate partners
4. Non-corporate partners
5. Sole proprietorships

Investments by C-corporations and corporate partners face the corporate income tax treatment and thus will be defined a “corporate”. Investments by other entity types face the individual income tax and will thus be defined as “non-corporate”.

There are several issues one faces when making the computation in Equation 6.1. The first set of issues has to do with varying specificity of industry classifications between the BEA and SOI data and within the SOI data. The second set of issues relate to the reporting of entity types in the SOI data. We discuss each in turn below.

## 6.1 Adjusting the BEA Data for Nonprofits

The BEA data on fixed asset stocks by asset type and industry include the assets of non-profit organizations. Since these organizations are not subject to tax, we do not need to calculate the *METR* on their investments. We thus want to exclude the asset attributable to nonprofits from our asset data. We adjust the BEA data to account for the assets owned by nonprofits through the following steps:

1. We drop religious buildings from the BEA data
2. Depreciable assets, minus accumulated tax depreciation by industry, were tabulated from SOI data and compared with the corresponding BEA values to find the ratio of the two:  $Ratio_m = \frac{\sum_{j=1}^J FA_{m,j}^\tau}{\sum_{i=1}^I FA_{i,m}}$ . A high ratio would indicate a large presence of nonprofits in that industry because nonprofits don’t file tax returns.<sup>2</sup>

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<sup>2</sup>Nonprofits may be partners in partnerships. We detail how we account for nonprofit partners below.

3. We identify industries with a ratio of XX or higher to have a significant nonprofit presence. For these industries, the ratio of SOI assets to BEA assets was normalized to the average for industries without a significant nonprofit component (excluding banking and real estate). To estimate the value of assets held by nonprofit organizations, one minus the normalized ratio was applied to the BEA value of all types of assets.

## 6.2 Handling Varying Industry Specificity

The BEA data in the detailed fixed asset tables are the only source of data on asset types by industry. We thus use the level industry specificity in those data as our baseline specificity and outline how we handle cases where the SOI data have more or less industry detail.

In addition, the denominator of Equation 6.1 necessitates the summation of assets across different tax treatment types. Each of these tax treatment types draw upon data from different SOI tabulations. These various tabulation have different degrees of industry specificity. We thus first outline how we make consistent the tabulation across tax treatment types.

### 6.2.1 Consistency Across SOI Data Sources

SOI data come with two level of specificity. Data from C corporations are available at what the SOI call “minor industry” level. This approximate encompass 196 industry classifications. Data for other entity types are available at the “major” industry level.<sup>3</sup> These approximate the 3-digit NAICS codes and encompass 81 industry classifications.<sup>4</sup> To make these SOI data consistent, we aggregate the minor industries up to the major industry level.

Once we have all the SOI data aggregated to the SOI major industry code, we utilize a cross-walk to apply NAICS codes to the SOI data.

### 6.2.2 SOI Data with More Industry Specificity than BEA Data

If the SOI data have more specific industry groupings than the BEA data (for a specific BEA industry code  $m$ ), we simply aggregate the SOI data “up” to the level of industry detail provided by the BEA data. In particular, we find  $\widetilde{FA}_{i,m,j}$  as:

$$\widetilde{FA}_{i,m,j} = FA_{i,m} \times \frac{\sum_{m2 \in m} FA_{m2,j}^{\tau}}{\sum_{j=1}^J \sum_{m2 \in m} FA_{m2,j}^{\tau}} \quad (6.2)$$

The subscript  $m2$  refers to the more detailed industry classification in the SOI data.

### 6.2.3 SOI Data with Less Industry Specificity than BEA Data

If the SOI data have less specific industry groupings than the BEA data (for a specific BEA industry code  $m$ ), then we assume that the split of assets across the “children” (i.e. more minor industry) of the “parent (i.e., the more major industry) is the same for each pass-through entity type as it is for C corporations, where the SOI data provide more industry

<sup>3</sup>The exception to this are the data for S corporations, which we discuss in Section 6.3.1.

<sup>4</sup>Pages 2-6 of the [Corporation Source Book](#) outline these industry classifications.

detail. In particular,

$$\widetilde{FA}_{i,m,j} = FA_{i,m} \times \frac{FA_{m3,j}^\tau \times \frac{FA_{m,C-corp}^\tau}{\sum_{m \in m3} FA_{m,C-corp}^\tau}}{\sum_{j=1}^J FA_{m3,j}^\tau \times \frac{FA_{m,C-corp}^\tau}{\sum_{m \in m3} FA_{m,C-corp}^\tau}}, \text{ where } m \in m3 \quad (6.3)$$

Here,  $m3$  represents the less specific industry code from the SOI data.

### 6.3 Dealing with SOI Reporting by Entity Type

#### 6.3.1 C and S Corporation Data

Tax data on subchapter C corporations come from the data files for the *SOI Tax Stats - Corporation Source Book* for 2011. The link to those files is [here](#). Specifically, we use the 2011sb1.csv and 2011sb3.csv files to find the aggregate amounts by industry for the following variables from Form 1120 and associated schedules: depreciable assets and accumulated depreciation. Note that the 2011sb1.csv file contains data from all Form 1120 returns (which includes both C and S corporations). Thus, in calculating aggregates for subchapter C corporations only, we net out the totals by industry and line item for S corporations using the 2011sb3.csv data.

Note that the level of industry detail in 2011sb1.csv and 2011sb3.csv differ, with the former reporting variables as fine as the 6-digit NAICS level and the latter reporting variables at the 2-digit level. In order to infer S corporation data at a finer level of industry detail, we make the assumption that the each variable is distributed across minor industries within a major industry in the same way for all corporations as it they are for S corporations. Letting  $x_{m1}$  be a variable of interest reported for all corporations in detailed industry  $m1$  (e.g., detailed may be a 6-digit NAICS code) from 2011sb1.csv and  $x_{m2}$  be the same variable reported for all corporations at the less detailed industry level (e.g., 2-digit NAICS). We thus assume that the variable  $x$  (which could be depreciable assets or accumulated depreciation) for S corporations can be allocated across detailed industry categories  $m1$  as:

$$x_{m1,s} = \frac{x_{m1}}{x_{m2}} \times x_{m2,s}, \quad (6.4)$$

where  $m1 \in m2$ . Variables allocated in this way are then used when differencing out data from 2011sb1.csv and 2011sb3.csv to find the amounts for C corporations.

Using these data, we calculate the stock of fixed assets for C corporations in industry  $m$  as reported on tax returns as:  $FA_{m,c}^\tau$  as the difference between the aggregate amounts of depreciable assets and accumulated depreciation for that industry.

Tax data on subchapter S corporations come from the data files for the *SOI Tax Stats - Corporation Source Book* for 2011. The link to those files is [here](#). Specifically, we use the 2011sb3.csv file to find the aggregate amounts by industry for the following variables from Form 1120S and associated schedules: depreciable assets, accumulated depreciation, land, beginning-of-year inventories, interest paid, capital stock, additional paid-in capital, retained earnings (appropriated and unappropriated), and cost of treasury stock.

Using these data, we calculate the stock of fixed assets for S corporations in industry  $m$  as reported on tax returns as:  $FA_{m,s}^\tau$  as the difference between the aggregate amounts of depreciable assets and accumulated depreciation for that industry.

### 6.3.2 Partnership Data

For partnerships, we draw upon the [SOI Tax Stats - Partnership Statistics by Sector or Industry](#). There are three files we use to get measures of partnership assets in 2012. From the 12pa01.xls file, we pull aggregate depreciation deductions by industry. From 12pa03.xls, we collect aggregate values for depreciable assets and accumulated depreciation. Finally, we use 12pa05.xls to help us allocate the total partnership capital stock between corporate, individual, and tax exempt partners (we discuss this further below).

Using these data, we calculate the stock of fixed assets for partnerships in industry  $m$  as reported on tax returns as:  $FA_{m,p}^\tau$  as the difference between the aggregate amounts of depreciable assets and accumulated depreciation for that industry.

NOTE THAT FOR THESE DATA, INDUSTRY CODES ARE NOT GIVEN, SO WE'LL NEED TO MAP THE NAMES TO NAICS CODES.

***Allocating Partnership Capital Across Types of Partners:*** Partners in partnerships may be corporations, individuals, partnerships, tax-exempts, or other organizations. Because these partners face different tax treatment, we need to allocate shares of partnership assets to each of these entity types. We do this by using ratios of depreciable assets to net income/loss by industry. We then use these ratios to distribute the share of total assets across partner type using the net income/loss going to partners of a given type in each industry. The assumption is that the ratio of assets to income/loss is the same across types of partners within a given industry. This certainly misses some of the variation in the ownership structure of partnership assets and in the distribution of partnership income, but is a method that allows us to attribute partnership assets across partner types.

File 12pa03.xls provides data on depreciable assets by net income/loss by industry. These data give totals for all partnerships and then totals separately for partnerships with net profits. Denote these by  $FA_{m,p,loss}^\tau$  and  $FA_{m,p,gain}^\tau$  for partnerships with losses and gains, respectively. We determine the total from partnerships with net losses as the difference between the total for all partnerships and the total from partnerships with positive net income. We then calculate the ratios  $\frac{FA_{m,p,loss}^\tau}{\text{Net Loss}_{m,p}}$  and  $\frac{FA_{m,p,gain}^\tau}{\text{Net Gain}_{m,p}}$ , for each industry  $m$ . File 12pa01.xls gives the Net Income and Net Loss by industry that is used in the denominator of this calculation. Using 12pa05.xls, we gather the aggregate amounts of net income or losses distributed to partners by partner type  $t$  and industry  $m2$ ,  $\text{Net Income(Loss)}_{m2,t}$ . Note that the data from 12pa05.xls differ in the level of industry detail from the data in 12pa01.xls and 12pa03.xls. For notational clarity, let  $m1$  be the more detailed classifications and  $m2$  be the less detailed classifications. Using these two pieces of information together, we find the total amount of fixed assets by industry and partner type as:

$$FA_{m2,p,t}^\tau = \frac{FA_{m1,p,gain(loss)}^\tau}{\text{Net Income(Loss)}_{m1}} \times \text{Net Income(Loss)}_{m2,t}, \quad (6.5)$$

where  $m1 \in m2$  and  $t$  denotes partner type (individual, corporate, partnership, tax-exempt, other). To identify the amount of fixed assets by more detailed industry classifications, we make the assumption that the distribution of assets by partner type is the same for all

minor industries within a major industry:

$$FA_{m1,p,t}^\tau = \frac{FA_{m2,p,t}^\tau}{FA_{m2,p}^\tau} \times FA_{m1}^\tau \quad (6.6)$$

When allocating capital across tax treatment, we will attribute the capital owned by corporate partners to the corporate sector, we will exclude assets held by tax-exempts, and the remainder to the non-corporate sector. But we can also keep corporate partners as a separate entity type in case one wants to look at them specifically.

### 6.3.3 Sole Proprietorships

We divide sole proprietorships into two groups: non-farm sole proprietors, who file a Schedule C of Form 1040, and farm sole proprietorships, who file Schedule F of Form 1040.

**Non-farm Sole Proprietorships:** Our data for non-farm sole proprietorships come from the [SOI Tax Stats - Non-farm Sole Proprietorship Statistics](#) for 2011. Specifically, we use the file 11sp01br.xls. These data do not record the value of depreciable assets for sole proprietorships, but they do contain depreciation deductions for sole proprietors. Thus we impute the value of depreciable assets and land using the assumption that the ratio of depreciable assets to depreciation deductions is the same within a particular industry for sole proprietorships and partnerships. Specifically, we find the stock of fixed assets for sole proprietors to be:

$$FA_{sp}^\tau = \frac{\text{Depreciable Assets}_{m,p}}{\text{Depreciation Deductions}_{m,p}} \times \text{Depreciation Deductions}_{m,sp}, \quad (6.7)$$

where  $m$  denotes industry and the subscripts  $p$  and  $sp$  represent partnership and sole proprietorship, respectively.

NOTE THAT FOR THESE DATA, INDUSTRY CODES ARE NOT GIVEN, SO WE'LL NEED TO MAP THE NAMES TO NAICS CODES.

**Farm Sole Proprietorships:** The SOI do not provide detailed data on farm sole proprietors. Thus for these businesses, we use [Table 67 of the 2012 Census of Agriculture \(COA\)](#). The COA reports the values of land and structures (together) and the value of machinery and equipment. These values are reported separately by type of organization (e.g, sole proprietorship, partnership). To find the value of depreciable assets that is comparable to those for non-farm sole proprietors as reported in tax data, we must adjust these data so that we have a separate accounting of land and structures. We use tax data to help us to impute this decomposition.

Let  $R_{sp}$  be the value of land and structures held by sole proprietor farms in the COA and let  $Q_{sp}$  be the value of machinery and equipment held by sole proprietor farms in the COA. Let  $R_p$  and  $Q_p$  be the analogous values for farm partnerships in the COA. By an accounting identity, it must be the case that  $R_i + Q_i = FA_i + LAND_i$  for entity of type  $i \in sp, p$ . We thus find the ratio of land to capital held by partnerships in the agriculture industry;  $\frac{LAND_{ag,p}^\tau}{LAND_{ag,p}^\tau + FA_{ag,p}^\tau}$ , where the subscript  $ag$  denotes the industry used is agriculture and the subscript  $p$  denotes partnership returns. Next, this ratio is multiplied by the value

for land and structures,  $R_p$ , and machinery and equipment.  $Q_p$  for partnerships in the *COA*. The result is an imputation for the value of land held by farm partnerships:

$$\text{LAND}_p = \frac{\text{LAND}_{ag,p}^\tau}{\text{LAND}_{ag,p}^\tau + FA_{ag,p}^\tau} \times (R_p + Q_p) \quad (6.8)$$

To then get an imputation for the value of land held by farm sole proprietorships, we assume that the distribution in the value of land per acre is the same for farm sole proprietorships as it is for farm partnerships. That is,  $\frac{\text{LAND}_p}{A_p} = \frac{\text{LAND}_{sp}}{A_{sp}}$ , where  $A_p$  and  $A_{sp}$  denote the acreage held by farm partnerships and farm sole proprietorships, as reported in the *COA*. We use this assumption to solve for  $\text{LAND}_{sp}$ , given our imputed value for  $\text{LAND}_p$  and data on  $A_p$  and  $A_{sp}$ .

Finally, we solve for the imputed value of fixed assets held by farm sole proprietorships as:

$$FA_{sp} = R_{sp} + Q_{sp} - \text{LAND}_{sp} \quad (6.9)$$

We then add the values of  $FA_{sp}$  to the value for fixed assets that we found for non-farm sole proprietorships in the agriculture industry,  $FA_{ag,sp}^\tau$ .

## 7 A Starting Point

Let's get some initial calculations by assuming that  $r_{m,j}$  does not vary by industry of tax treatment. E.g., let's set  $r = 0.04$  for all  $m$  and  $j$ . In this case, the only component of the *METR* that varies by industry and tax treatment is the cost of capital,  $\rho_{i,m,j}$  and the *METR* can be computed using only the BEA and SOI data detailed above. Further, we'll assume property taxes are zero.

To find the variation in the *METR* across different assets (and different tax treatment) we begin by finding the cost of capital:

$$\rho_{i,j} = \frac{(r - \pi) + \delta_i}{1 - u_j} (1 - u_j z_i) - \delta_i \quad (7.1)$$

Note that in computing the cost of capital by asset type and tax treatment, we do not need the BEA detailed fixed asset data or the SOI data. It only requires the BEA estimated depreciation rates by asset type and the IRS tax depreciation schedules by asset type.

The *METR* is then calculated as:

$$\text{METR}_{i,j} = \frac{\rho_{i,j} - (r' - \pi)}{\rho_{i,j}}, \quad (7.2)$$

To find the variation in the *METR* across industries and tax treatment, we need to use the BEA and SOI data on fixed assets to allow for the computation of the weighted average by industry:

$$\rho_{m,j} = \frac{\sum_{i=1}^I \widetilde{FA}_{i,m,j} \rho_{i,j}}{\sum_{i=1}^I \widetilde{FA}_{i,m,j}}, \quad (7.3)$$



and for the *METR*:

$$METR_{m,j} = \frac{\rho_{m,j} - (r - \pi)}{\rho_{m,j}}, \quad (7.4)$$

### 7.1 Finding the *METR* at Different Levels of Industry Specificity

Starting at the baseline level of industry specificity that is given in the BEA detailed fixed asset data, we move up and down the NAICS “tree”, using two assumptions. First, we assume that if we want to go “down” the tree, to more detailed industry classifications, we assume the the cost of capital for each subindustry of a major industry is the same that for the major industry. i.e.,

$$\rho_{m2,j} = \rho_{m,j}, \forall m2 \in m \quad (7.5)$$

This is simplistic, but the specificity in our BEA data sets the limit on the information we have on the mix of assets by industry.

Going “up” the tree, we simply use the weight average approach noted above, with an additional sum that is over the minor industries making up the more major industry:

$$\rho_{m3,j} = \frac{\sum_{m \in m3} \sum_{i=1}^I \widetilde{FA}_{i,m,j} \rho_{i,j}}{\sum_{m \in m3} \sum_{i=1}^I \widetilde{FA}_{i,m,j}}, \quad (7.6)$$

### 7.2 Finding *METR*s for Corporate and Noncorporate Sectors

We are often interested in splitting the calculation of *METR*s between those subject to the corporate income tax and those that are not. To compute *METR*s at this level, we sum over the tax entity types that fall into each group. In the corporate sector, we have C-corporations and corporate partners. In the non-corporate sector we have S-corporations, non-corporate partners in partnerships, and sole proprietorships. Thus the cost of capital for the corporate and non-corporate sectors are calculated as:

$$\rho_{m,corp} = \frac{\sum_{j \in \{C, C-part\}} \sum_{i=1}^I \widetilde{FA}_{i,m,j} \rho_{i,j}}{\sum_{j \in \{C, C-part\}} \sum_{i=1}^I \widetilde{FA}_{i,m,j}}, \quad (7.7)$$

and

$$\rho_{m,non-corp} = \frac{\sum_{j \in \{S-corp, part, sole\}} \sum_{i=1}^I \widetilde{FA}_{i,m,j} \rho_{i,j}}{\sum_{j \in \{S-corp, part, sole\}} \sum_{i=1}^I \widetilde{FA}_{i,m,j}}, \quad (7.8)$$

## References

- Fullerton, Don**, “Marginal effective tax rate,” Technical Report, Urban Institute 1999.
- Ozanne, Larry and Paul Burnham**, “Computing Effective Tax Rates on Capital Income,” Technical Report, Congressional Budget Office 2006.

**Table 3:** Legal Form of Organization vs. Tax Treatment

Entity	Legal Form of Organization	Tax Treatment
C Corporation	Corporate	Corporate
S Corporation	Corporate	Non-corporate
Partnership	Non-corporate	n.a.
Share of partnership income attributable to corporate partners	n.a.	Corporate
Share of partnership income attributable to individual partners	n.a.	Non-corporate
Sole Proprietorship	Non-corporate	Non-corporate