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[Report No. 113-262]

IN THE SENATE OF THE UNITED STATES

February 26, 2014

Received; read twice and referred to the Committee on Homeland Security and Governmental Affairs

September 18, 2014

Reported by Mr. CARPER, with an amendment and an amendment to the title [Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To amend titles 40, 41, and 44, United States Code, to eliminate duplication and waste in information technology acquisition and management.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be eited as the "Federal Information
- 5 Technology Acquisition Reform Act".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Definitions.

TITLE I—MANAGEMENT OF INFORMATION TECHNOLOGY WITHIN FEDERAL GOVERNMENT

- Sec. 101. Increased authority of agency Chief Information Officers over information technology.
- Sec. 102. Lead coordination role of Chief Information Officers Council.
- Sec. 103. Reports by Government Accountability Office.

TITLE II—DATA CENTER OPTIMIZATION

- Sec. 201. Purpose.
- Sec. 202. Definitions.
- Sec. 203. Federal data center optimization initiative.
- Sec. 204. Performance requirements related to data center consolidation.
- Sec. 205. Cost savings related to data center optimization.
- Sec. 206. Reporting requirements to Congress and the Federal Chief Information Officer.

TITLE HI—ELIMINATION OF DUPLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION

- Sec. 301. Inventory of information technology software assets.
- Sec. 302. Website consolidation and transparency.
- Sec. 303. Transition to the cloud.
- Sec. 304. Elimination of unnecessary duplication of contracts by requiring business case analysis.

TITLE IV—STRENGTHENING AND STREAMLINING INFORMATION TECHNOLOGY ACQUISITION MANAGEMENT PRACTICES

Subtitle A Strengthening and Streamlining IT Program Management Practices

- Sec. 401. Pilot program on interagency collaboration.
- Sec. 402. Designation of assisted acquisition centers of excellence.

Subtitle B—Strengthening IT Acquisition Workforce

- Sec. 411. Expansion of training and use of information technology acquisition
- Sec. 412. Plan on strengthening program and project management performance.
- Sec. 413. Personnel awards for excellence in the acquisition of information systems and information technology.

TITLE V—ADDITIONAL REFORMS

- Sec. 501. Maximizing the benefit of the Federal strategic sourcing initiative.
- Sec. 502. Governmentwide software purchasing program.
- Sec. 503. Promoting transparency of blanket purchase agreements.
- Sec. 504. Additional source selection technique in solicitations.
- Sec. 505. Enhanced transparency in information technology investments.
- Sec. 506. Enhanced communication between government and industry.

Sec. 507. Clarification of current law with respect to technology neutrality in acquisition of software.

Sec. 508. No additional funds authorized.

1 **SEC. 3. DEFINITIONS.**

2	In this Act:
3	(1) CHIEF ACQUISITION OFFICERS COUNCIL.—
4	The term "Chief Acquisition Officers Council"
5	means the Chief Acquisition Officers Council estab-
6	lished by section 1311(a) of title 41, United States
7	Code.
8	(2) CHIEF INFORMATION OFFICER.—The term
9	"Chief Information Officer" means a Chief Informa-
10	tion Officer (as designated under section 3506(a)(2)
11	of title 44, United States Code) of an agency listed
12	in section 901(b) of title 31, United States Code.
13	(3) CHIEF INFORMATION OFFICERS COUNCIL.
14	The term "Chief Information Officers Council" or
15	"CIO Council" means the Chief Information Officers
16	Council established by section 3603(a) of title 44,
17	United States Code.
18	(4) Director.—The term "Director" means
19	the Director of the Office of Management and Budg-
20	et.
21	(5) FEDERAL AGENCY.—The term "Federal
22	agency" means each agency listed in section 901(b)

23

of title 31, United States Code.

1	(6) Federal Chief information officer.
2	The term "Federal Chief Information Officer"
3	means the Administrator of the Office of Electronic
4	Government established under section 3602 of title
5	44, United States Code.
6	(7) Information Technology or it.—The
7	term "information technology" or "IT" has the
8	meaning provided in section 11101(6) of title 40
9	United States Code.
10	(8) Relevant congressional commit
11	TEES.—The term "relevant congressional commit
12	tees" means each of the following:
13	(A) The Committee on Oversight and Gov
14	ernment Reform and the Committee on Armed
15	Services of the House of Representatives.
16	(B) The Committee on Homeland Security
17	and Governmental Affairs and the Committee
18	on Armed Services of the Senate.

1	TITLE I—MANAGEMENT OF IN-
2	FORMATION TECHNOLOGY
3	WITHIN FEDERAL GOVERN-
4	MENT
5	SEC. 101. INCREASED AUTHORITY OF AGENCY CHIEF IN-
6	FORMATION OFFICERS OVER INFORMATION
7	TECHNOLOGY.
8	(a) Presidential Appointment of CIOs of Cer-
9	TAIN AGENCIES.—
10	(1) In General.—Section 11315 of title 40,
11	United States Code, is amended—
12	(A) by redesignating subsection (a) as sub-
13	section (e) and moving such subsection to the
14	end of the section; and
15	(B) by inserting before subsection (b) the
16	following new subsection (a):
17	"(a) Presidential Appointment or Designation
18	OF CERTAIN CHIEF INFORMATION OFFICERS.—
19	"(1) IN GENERAL.—There shall be within each
20	agency listed in section 901(b)(1) of title 31 an
21	agency Chief Information Officer. Each agency Chief
22	Information Officer shall—
23	"(A)(i) be appointed by the President; or
24	"(ii) be designated by the President, in
25	consultation with the head of the agency; and

1	"(B) be appointed or designated, as appli-
2	cable, from among individuals who possess dem-
3	onstrated ability in general management of, and
4	knowledge of and extensive practical experience
5	in, information technology management prac-
6	tices in large governmental or business entities
7	"(2) Responsibilities.—An agency Chief In-
8	formation Officer appointed or designated under this
9	section shall report directly to the head of the agen-
10	ey and carry out, on a full-time basis, responsibilities
11	as set forth in this section and in section 3506(a)
12	of title 44 for Chief Information Officers designated
13	under paragraph (2) of such section.".
14	(2) Conforming Amendments.—Section
15	3506(a)(2) of title 44, United States Code, is
16	amended—
17	(A) by striking "(A) Except as provided
18	under subparagraph (B), the head of each
19	agency" and inserting "The head of each agen-
20	ey, other than an agency with a Presidentially
21	appointed or designated Chief Information Offi-
22	cer as provided in section 11315(a)(1) of title
23	40,"; and
24	(B) by striking subparagraph (B).

1	(b) AUTHORITY RELATING TO BUDGET AND PER-
2	SONNEL.—Section 11315 of title 40, United States Code,
3	is further amended by inserting after subsection (e) the
4	following new subsection:
5	"(d) Additional Authorities for Certain
6	CIOs.
7	"(1) Budget-related authority.—
8	"(A) Planning.—Notwithstanding any
9	other provision of law, the head of each agency
10	listed in section 901(b)(1) or 901(b)(2) of title
11	31 and in section 102 of title 5 shall ensure
12	that the Chief Information Officer of the agen-
13	ey has the authority to participate in decisions
14	regarding the budget planning process related
15	to information technology or programs that in-
16	elude significant information technology compo-
17	nents.
18	"(B) Allocation. Notwithstanding any
19	other provision of law, amounts appropriated
20	for any agency listed in section 901(b)(1) or
21	901(b)(2) of title 31 and in section 102 of title
22	5 for any fiscal year that are available for infor-
23	mation technology shall be allocated within the
24	agency, consistent with the provisions of appro-

priations Acts and budget guidelines and rec-

1	ommendations from the Director of the Office
2	of Management and Budget, in such manner as
3	specified by, or approved by, the Chief Informa-
4	tion Officer of the agency in consultation with
5	the Chief Financial Officer of the agency and
6	budget officials.
7	"(2) Personnel-related authority.—Not-
8	withstanding any other provision of law, the head of
9	each agency listed in section 901(b)(1) or 901(b)(2)
10	of title 31 shall ensure that the Chief Information
11	Officer of the agency has the authority necessary to
12	approve the hiring of personnel who will have infor-
13	mation technology responsibilities within the agency
14	and to require that such personnel have the obliga-
15	tion to report to the Chief Information Officer in a
16	manner considered sufficient by the Chief Informa-
17	tion Officer.".
18	(e) Single Chief Information Officer in Each
19	AGENCY.—
20	(1) Requirement.—Section 3506(a)(3) of title
21	44, United States Code, is amended—
22	(A) by inserting "(A)" after "(3)"; and
23	(B) by adding at the end the following new
24	subparagraph:

1	"(B) Each agency shall have only one indi-
2	vidual with the title and designation of 'Chief
3	Information Officer'. Any bureau, office, or sub-
4	ordinate organization within the agency may
5	designate one individual with the title 'Deputy
6	Chief Information Officer', 'Associate Chief In-
7	formation Officer', or 'Assistant Chief Informa-
8	tion Officer'.".
9	(2) Effective date.—Section 3506(a)(3)(B)
10	of title 44, United States Code, as added by para-
11	graph (1), shall take effect as of October 1, 2014.
12	Any individual serving in a position affected by such
13	section before such date may continue in that posi-
14	tion if the requirements of such section are fulfilled
15	with respect to that individual.
16	SEC. 102. LEAD COORDINATION ROLE OF CHIEF INFORMA-
17	TION OFFICERS COUNCIL.
18	(a) Lead Coordination Role.—Subsection (d) of
19	section 3603 of title 44, United States Code, is amended
20	to read as follows:
21	"(d) Lead Interagency Forum.—
22	"(1) In General.—The Council is designated
23	the lead interagency forum for improving agency co-
24	ordination of practices related to the design, develop-
25	ment, modernization, use, operation, sharing, per-

formance, and review of Federal Government information resources investment. As the lead interagency forum, the Council shall develop cross-agency portfolio management practices to allow and encourage the development of cross-agency shared services and shared platforms. The Council shall also issue guidelines and practices for infrastructure and common information technology applications, including expansion of the Federal Enterprise Architecture process if appropriate. The guidelines and practices may address broader transparency, common inputs, common outputs, and outcomes achieved. The guidelines and practices shall be used as a basis for comparing performance across diverse missions and operations in various agencies.

"(2) REPORT.—Not later than December 1 in each of the 6 years following the date of the enactment of this paragraph, the Council shall submit to the relevant congressional committees a report (to be known as the 'CIO Council Report') summarizing the Council's activities in the preceding fiscal year and containing such recommendations for further congressional action to fulfill its mission as the Council considers appropriate.

1	"(3) Relevant congressional commit-
2	TEES.—For purposes of the report required by para-
3	graph (2), the relevant congressional committees are
4	each of the following:
5	"(A) The Committee on Oversight and
6	Government Reform and the Committee on
7	Armed Services of the House of Representa-
8	tives.
9	"(B) The Committee on Homeland Secu-
10	rity and Governmental Affairs and the Com-
11	mittee on Armed Services of the Senate.".
12	(b) Additional Function.—Subsection (f) of sec-
13	tion 3603 of such title is amended by adding at the end
14	the following new paragraph:
15	"(8) Assist the Administrator in developing and
16	providing guidance for effective operations of the
17	Federal Infrastructure and Common Application
18	Collaboration Center authorized under section 11501
19	of title 40.".
20	(e) References to Administrator of E-Govern-
21	MENT AS FEDERAL CHIEF INFORMATION OFFICER.—
22	(1) References.—Section 3602(b) of title 44,
23	United States Code, is amended by adding at the
24	end the following: "The Administrator may also be

1	referred to as the Federal Chief Information Offi-
2	eer.".
3	(2) Definition.—Section 3601(1) of such title
4	is amended by inserting "or Federal Chief Informa-
5	tion Officer" before "means".
6	SEC. 103. REPORTS BY GOVERNMENT ACCOUNTABILITY OF-
7	FICE.
8	(a) REQUIREMENT TO EXAMINE EFFECTIVENESS.—
9	The Comptroller General of the United States shall exam-
10	ine the effectiveness of the Chief Information Officers
11	Council in meeting its responsibilities under section
12	3603(d) of title 44, United States Code, as added by see-
13	tion 102, with particular focus on—
14	(1) whether agencies are actively participating
15	in the Council and heeding the Council's advice and
16	guidance; and
17	(2) whether the Council is actively using and
18	developing the eapabilities of the Federal Infrastrue-
19	ture and Common Application Collaboration Center
20	authorized under section 11501 of title 40, United
21	States Code, as added by section 401.
22	(b) REPORTS.—Not later than 1 year, 3 years, and
23	5 years after the date of the enactment of this Act, the
24	Comptroller General shall submit to the relevant congres-
25	sional committees a report containing the findings and

1	recommendations of the Comptroller General from the ex-
2	amination required by subsection (a).
3	TITLE II—DATA CENTER
4	OPTIMIZATION
5	SEC. 201. PURPOSE.
6	The purpose of this title is to optimize Federal data
7	center usage and efficiency.
8	SEC. 202. DEFINITIONS.
9	In this title:
10	(1) FEDERAL DATA CENTER OPTIMIZATION INI-
11	TIATIVE.—The term "Federal Data Center Optimi-
12	zation Initiative" or the "Initiative" means the ini-
13	tiative developed and implemented by the Director,
14	through the Federal Chief Information Officer, as
15	required under section 203.
16	(2) COVERED AGENCY.—The term "covered
17	agency" means any agency included in the Federal
18	Data Center Optimization Initiative.
19	(3) Data center.—The term "data center"
20	means a closet, room, floor, or building for the stor-
21	age, management, and dissemination of data and in-
22	formation, as defined by the Federal Chief Informa-
23	tion Officer under guidance issued pursuant to this
24	section.

- (4) FEDERAL DATA CENTER.—The term "Federal data center" means any data center of a covered agency used or operated by a covered agency, by a contractor of a covered agency, or by another organization on behalf of a covered agency.
 - (5) SERVER UTILIZATION.—The term "server utilization" refers to the activity level of a server relative to its maximum activity level, expressed as a percentage.
- 10 (6) POWER USAGE EFFECTIVENESS.—The term
 11 "power usage effectiveness" means the ratio ob12 tained by dividing the total amount of electricity and
 13 other power consumed in running a data center by
 14 the power consumed by the information and commu15 nications technology in the data center.

16 SEC. 203. FEDERAL DATA CENTER OPTIMIZATION INITIA-

TIVE.

18 (a) REQUIREMENT FOR INITIATIVE.—The Federal
19 Chief Information Officer, in consultation with the chief
20 information officers of covered agencies, shall develop and
21 implement an initiative, to be known as the Federal Data
22 Center Optimization Initiative, to optimize the usage and
23 efficiency of Federal data centers by meeting the require24 ments of this Act and taking additional measures, as ap25 propriate.

1	(b) REQUIREMENT FOR PLAN.—Within 6 months
2	after the date of the enactment of this Act, the Federal
3	Chief Information Officer, in consultation with the chief
4	information officers of covered agencies, shall develop and
5	submit to Congress a plan for implementation of the Ini-
6	tiative required by subsection (a) by each covered agency
7	In developing the plan, the Federal Chief Information Of
8	ficer shall take into account the findings and recommenda-
9	tions of the Comptroller General review required by see-
10	tion 205(e).
11	(c) Matters Covered.—The plan shall include—
12	(1) descriptions of how covered agencies will
13	use reductions in floor space, energy use, infrastruc-
14	ture, equipment, applications, personnel, increases in
15	multiorganizational use, server virtualization, cloud
16	computing, and other appropriate methods to meet
17	the requirements of the initiative; and
18	(2) appropriate consideration of shifting Feder
19	ally owned data center workload to commercially
20	owned data centers.
21	SEC. 204. PERFORMANCE REQUIREMENTS RELATED TO
22	DATA CENTER CONSOLIDATION.
23	(a) SERVER UTILIZATION.—Each covered agency
24	may use the following methods to achieve the maximum

- 1 server utilization possible as determined by the Federal
- 2 Chief Information Officer:
- 3 (1) The closing of existing data centers that 4 lack adequate server utilization, as determined by 5 the Federal Chief Information Officer. If the agency 6 fails to close such data centers, the agency shall pro-7 vide a detailed explanation as to why this data cen-8 ter should remain in use as part of the submitted 9 plan. The Federal Chief Information Officer shall in-10 clude an assessment of the agency explanation in the 11 annual report to Congress.
 - (2) The consolidation of services within existing data centers to increase server utilization rates.
- 14 (3) Any other method that the Federal Chief
 15 Information Officer, in consultation with the chief
 16 information officers of covered agencies, determines
 17 necessary to optimize server utilization.
- 18 (b) Power Usage Effectiveness.—Each covered
 19 agency may use the following methods to achieve the max20 imum energy efficiency possible as determined by the Fed21 cral Chief Information Officer:
- 22 (1) The use of the measurement of power usage 23 effectiveness to calculate data center energy effi-24 eiency.

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1	(2) The use of power meters in facilities dedi-
2	eated to data center operations to frequently meas-
3	ure power consumption over time.
4	(3) The establishment of power usage effective-
5	ness goals for each data center.
6	(4) The adoption of best practices for man-
7	aging-
8	(A) temperature and airflow in facilities
9	dedicated to data center operations; and
10	(B) power supply efficiency.
11	(5) The implementation of any other method
12	that the Federal Chief Information Officer, in con-
13	sultation with the Chief Information Officers of cov-
14	ered agencies, determines necessary to optimize data
15	center energy efficiency.
16	SEC. 205. COST SAVINGS RELATED TO DATA CENTER OPTI-
17	MIZATION.
18	(a) REQUIREMENT TO TRACK COSTS.—
19	(1) IN GENERAL.—Each covered agency shall
20	track costs resulting from implementation of the
21	Federal Data Center Optimization Initiative within
22	the agency and submit a report on those costs annu-
23	ally to the Federal Chief Information Officer. Cov-
24	ered agencies shall determine the net costs from
25	data consolidation on an annual basis

1	(2) Factors.—In calculating net costs each
2	year under paragraph (1), a covered agency shall
3	use the following factors:
4	(A) Energy costs.
5	(B) Personnel costs.
6	(C) Real estate costs.
7	(D) Capital expense costs.
8	(E) Maintenance and support costs such as
9	operating subsystem, database, hardware, and
10	software license expense costs.
11	(F) Other appropriate costs, as determined
12	by the agency in consultation with the Federal
13	Chief Information Officer.
14	(b) REQUIREMENT TO TRACK SAVINGS.—
15	(1) In General.—Each covered agency shall
16	track realized and projected savings resulting from
17	implementation of the Federal Data Center Optimi-
18	zation Initiative within the agency and submit a re-
19	port on those savings annually to the Federal Chief
20	Information Officer. Covered agencies shall deter-
21	mine the net savings from data consolidation on an
22	annual basis.
23	(2) Factors.—In calculating net savings each
24	year under paragraph (1), a covered agency shall
25	use the following factors:

1	(A) Energy savings.
2	(B) Personnel savings.
3	(C) Real estate savings.
4	(D) Capital expense savings.
5	(E) Maintenance and support savings such
6	as operating subsystem, database, hardware,
7	and software license expense savings.
8	(F) Other appropriate savings, as deter-
9	mined by the agency in consultation with the
10	Federal Chief Information Officer.
11	(3) Public availability.—The Federal Chief
12	Information Officer shall make publicly available a
13	summary of realized and projected savings for each
14	covered agency. The Federal Chief Information Offi-
15	cer shall identify any covered agency that failed to
16	provide the annual report required under paragraph
17	(1).
18	(e) REQUIREMENT TO USE COST-EFFECTIVE MEAS-
19	URES.—Covered agencies shall use the most cost-effective
20	measures to implement the Federal Data Center Optimi-
21	zation Initiative, such as using estimation to measure or
22	track costs and savings using a methodology approved by
23	the Federal Chief Information Officer.
24	(d) GOVERNMENT ACCOUNTABILITY OFFICE RE-
25	VIEW.—Not later than 6 months after the date of the en-

1	actment of this Act, the Comptroller General of the United
2	States shall examine methods for calculating savings from
3	the Initiative and using them for the purposes identified
4	in subsection (d), including establishment and use of a
5	special revolving fund that supports data centers and serv-
6	er optimization, and shall submit to the Federal Chief In-
7	formation Officer and Congress a report on the Comp-
8	troller General's findings and recommendations.
9	SEC. 206. REPORTING REQUIREMENTS TO CONGRESS AND
10	THE FEDERAL CHIEF INFORMATION OFFI
11	CER.
12	(a) AGENCY REQUIREMENT TO REPORT TO CIO.
13	(1) In general.—Except as provided in para
14	graph (2), each covered agency each year shall sub-
15	mit to the Federal Chief Information Officer a re-
16	port on the implementation of the Federal Data
17	Center Optimization Initiative, including savings re-
18	sulting from such implementation. The report shall
19	include an update of the agency's plan for imple-
20	menting the Initiative.
21	(2) DEPARTMENT OF DEFENSE.—The Sec-
22	retary of Defense shall comply with paragraph (1)
23	each year by submitting to the Federal Chief Infor-
24	

collected under section 2867 of Public Law 112–81

1	(10 U.S.C. 2223a note) or a copy of the report re-
2	quired under section 2867(d) of such law.
3	(b) Federal Chief Information Officer Re-
4	QUIREMENT TO REPORT TO CONGRESS.—Each year, the
5	Federal Chief Information Officer shall submit to the rel-
6	evant congressional committees a report that assesses
7	agency progress in carrying out the Federal Data Center
8	Optimization Initiative and updates the plan under section
9	203. The report may be included as part of the annual
10	report required under section 3606 of title 44, United
1 1	States Code.
11	
	TITLE III—ELIMINATION OF DU-
12	TITLE III—ELIMINATION OF DU- PLICATION AND WASTE IN IN-
12 13	PLICATION AND WASTE IN IN-
12 13 14	PLICATION AND WASTE IN IN- FORMATION TECHNOLOGY
12 13 14 15	PLICATION AND WASTE IN IN- FORMATION TECHNOLOGY ACQUISITION
12 13 14 15	PLICATION AND WASTE IN IN- FORMATION TECHNOLOGY ACQUISITION SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY
12 13 14 15 16	PLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY SOFTWARE ASSETS. (a) PLAN.—The Director shall develop a plan for con-
12 13 14 15 16 17	PLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY SOFTWARE ASSETS. (a) PLAN.—The Director shall develop a plan for conducting a Governmentwide inventory of information technology and the statement of the s
12 13 14 15 16 17 18	PLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY SOFTWARE ASSETS. (a) PLAN.—The Director shall develop a plan for conducting a Governmentwide inventory of information technology and the statement of the s
12 13 14 15 16 17 18 19	PLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY SOFTWARE ASSETS. (a) Plan.—The Director shall develop a plan for conducting a Governmentwide inventory of information technology software assets.
12 13 14 15 16 17 18 19 20 21	PLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY SOFTWARE ASSETS. (a) Plan.—The Director shall develop a plan for conducting a Governmentwide inventory of information technology software assets. (b) Matters Covered.—The plan required by sub-
12 13 14 15 16 17 18 19 20 21	PLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY SOFTWARE ASSETS. (a) Plan.—The Director shall develop a plan for conducting a Governmentwide inventory of information technology software assets. (b) Matters Covered.—The plan required by subsection (a) shall cover the following:

nology software assets, through measures such as reducing the procurement of new software licenses until such time as agency needs exceed the number

of existing and unused licenses.

- 5 (2) The capability to conduct ongoing Govern6 mentwide inventories of all existing software licenses
 7 on an application-by-application basis, including du8 plicative, unused, overused, and underused licenses,
 9 and to assess the need of agencies for software li10 censes.
 - (3) A Governmentwide spending analysis to provide knowledge about how much is being spent for software products or services to support decisions for strategic sourcing under the Federal strategic sourcing program managed by the Office of Federal Procurement Policy.
- 17 (e) AVAILABILITY.—The inventory of information
 18 technology software assets shall be available to Chief In19 formation Officers and such other Federal officials as the
 20 Chief Information Officers may, in consultation with the
 21 Chief Information Officers Council, designate.
- 22 (d) DEADLINE AND SUBMISSION TO CONGRESS.—
 23 Not later than 180 days after the date of the enactment
 24 of this Act, the Director shall complete and submit to Con25 gress the plan required by subsection (a).

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1	(e) IMPLEMENTATION.—Not later than two years
2	after the date of the enactment of this Act, the Director
3	shall complete implementation of the plan required by sub
4	section (a).
5	(f) REVIEW BY COMPTROLLER GENERAL.—Not later
6	than two years after the date of the enactment of this Act
7	the Comptroller General of the United States shall review
8	the plan required by subsection (a) and submit to the rel
9	evant congressional committees a report on the review.
10	SEC. 302. WEBSITE CONSOLIDATION AND TRANSPARENCY.
11	(a) Website Consolidation.—The Director
12	shall
13	(1) in consultation with Federal agencies, and
14	after reviewing the directory of public Federal Gov
15	ernment websites of each agency (as required to be
16	established and updated under section 207(f)(3) or
17	the E-Government Act of 2002 (Public Law 107-
18	347; 44 U.S.C. 3501 note)), assess all the publicly
19	available websites of Federal agencies to determine
20	whether there are duplicative or overlapping
21	websites; and
22	(2) require Federal agencies to eliminate of
23	consolidate those websites that are duplicative or

overlapping.

- 1 (b) Website Transparency.—The Director shall
- 2 issue guidance to Federal agencies to ensure that the data
- 3 on publicly available websites of the agencies are open and
- 4 accessible to the public.
- 5 (e) MATTERS COVERED.—In preparing the guidance
- 6 required by subsection (b), the Director shall—
- 7 (1) develop guidelines, standards, and best
- 8 practices for interoperability and transparency;
- 9 (2) identify interfaces that provide for shared,
- open solutions on the publicly available websites of
- 11 the agencies; and
- 12 (3) ensure that Federal agency Internet home
- pages, web-based forms, and web-based applications
- 14 are accessible to individuals with disabilities in con-
- 15 formance with section 508 of the Rehabilitation Act
- 16 of 1973 (29 U.S.C. 794d).
- 17 (d) DEADLINE FOR GUIDANCE.—The guidance re-
- 18 quired by subsection (b) shall be issued not later than 180
- 19 days after the date of the enactment of this Act.
- 20 SEC. 303. TRANSITION TO THE CLOUD.
- 21 (a) Sense of Congress.—It is the sense of Con-
- 22 gress that transition to cloud computing offers significant
- 23 potential benefits for the implementation of Federal infor-
- 24 mation technology projects in terms of flexibility, cost, and
- 25 operational benefits.

1	(b) Governmentwide Application.—In assessing
2	eloud computing opportunities, the Chief Information Of
3	ficers Council shall define policies and guidelines for the
4	adoption of Governmentwide programs providing for a
5	standardized approach to security assessment and oper-
6	ational authorization for cloud products and services.
7	(c) Additional Budget Authorities for Transi
8	TION.—In transitioning to the cloud, a Chief Information
9	Officer of an agency listed in section 901(b) of title 31
10	United States Code, may establish such cloud service
11	Working Capital Funds, in consultation with the Chief Fi
12	nancial Officer of the agency, as may be necessary to tran-
13	sition to cloud-based solutions. Any establishment of a new
14	Working Capital Fund under this subsection shall be re-
15	ported to the Committees on Appropriations of the House
16	of Representatives and the Senate and relevant Congres
17	sional committees.
18	SEC. 304. ELIMINATION OF UNNECESSARY DUPLICATION
19	OF CONTRACTS BY REQUIRING BUSINESS
20	CASE ANALYSIS.
21	(a) Purpose.—The purpose of this section is to le
22	verage the Government's buying power and achieve admin-
23	istrative efficiencies and cost savings by eliminating un-
24	necessary duplication of contracts.

1	(b) REQUIREMENT FOR BUSINESS CASE AP-
2	PROVAL.—
3	(1) In General.—Chapter 33 of title 41,
4	United States Code, is amended by adding at the
5	end the following new section:
6	"§3312. Requirement for business case approval for
7	new Governmentwide contracts
8	"(a) In General.—An executive agency may not
9	issue a solicitation for a covered Governmentwide contract
10	unless the agency performs a business case analysis for
11	the contract and obtains an approval of the business case
12	analysis from the Administrator for Federal Procurement
13	Policy.
14	"(b) REVIEW OF BUSINESS CASE ANALYSIS.—
15	"(1) In General.—With respect to any cov-
16	ered Governmentwide contract, the Administrator
17	for Federal Procurement Policy shall review the
18	business case analysis submitted for the contract
19	and provide an approval or disapproval within 60
20	days after the date of submission. Any business case
21	analysis not disapproved within such 60-day period
22	is deemed to be approved.
23	"(2) Basis for approval of business
24	CASE.—The Administrator for Federal Procurement
25	Policy shall approve or disapprove a business case

analysis based on the adequacy of the analysis submitted. The Administrator shall give primary considcration to whether an agency has demonstrated a
compelling need that cannot be satisfied by existing
Governmentwide contract in a timely and cost-effective manner.

7 "(e) Content of Business Case Analysis.—The
8 Administrator for Federal Procurement Policy shall issue
9 guidance specifying the content for a business case anal10 ysis submitted pursuant to this section. At a minimum,
11 the business case analysis shall include details on the ad12 ministrative resources needed for such contract, including
13 an analysis of all direct and indirect costs to the Federal
14 Government of awarding and administering such contract
15 and the impact such contract will have on the ability of
16 the Federal Government to leverage its purchasing power.

"(b) DEFINITIONS.—In this section:

"(1) COVERED GOVERNMENTWIDE CONTRACT.—The term 'covered Governmentwide contract' means any contract, blanket purchase agreement, or other contractual instrument for acquisition of information technology or other goods or services that allows for an indefinite number of orders to be placed under the contract, agreement, or instrument,

and that is established by one executive agency for

1	use by multiple executive agencies to obtain goods or
2	services. The term does not include—
3	"(A) a multiple award schedule contract
4	awarded by the General Services Administra-
5	tion;
6	"(B) a Governmentwide acquisition con-
7	tract for information technology awarded pursu-
8	ant to sections 11302(e) and 11314(a)(2) of
9	title 40;
10	"(C) orders under Governmentwide con-
11	tracts in existence before the effective date of
12	this section; or
13	"(D) any contract in an amount less than
14	\$10,000,000, determined on an average annual
15	basis.
16	"(2) EXECUTIVE AGENCY.—The term 'executive
17	agency' has the meaning provided that term by see-
18	tion 105 of title 5.".
19	(2) CLERICAL AMENDMENT.—The table of sec-
20	tions for chapter 33 of title 41, United States Code,
21	is amended by adding after the item relating to see-
22	tion 3311 the following new item:
	"3312. Requirement for business ease approval for new Governmentwide contracts.".
23	(e) REPORT.—Not later than June 1 in each of the
24	next 6 years following the date of the enactment of this

- 1 Act, the Administrator for Federal Procurement Policy
- 2 shall submit to the relevant congressional committees a
- 3 report on the implementation of section 3312 of title 41,
- 4 United States Code, as added by subsection (b), including
- 5 a summary of the submissions, reviews, approvals, and
- 6 disapprovals of business case analyses pursuant to such
- 7 section.
- 8 (d) Guidance.—The Administrator for Federal Pro-
- 9 curement Policy shall issue guidance for implementing sec-
- 10 tion 3312 of such title.
- 11 (e) REVISION OF FAR.—Not later than 180 days
- 12 after the date of the enactment of this Act, the Federal
- 13 Acquisition Regulation shall be amended to implement sec-
- 14 tion 3312 of such title.
- 15 (g) EFFECTIVE DATE.—Section 3312 of such title is
- 16 effective on and after 180 days after the date of the enact-
- 17 ment of this Act.

1	TITLE IV—STRENGTHENING AND
2	STREAMLINING INFORMA-
3	TION TECHNOLOGY ACQUISI-
4	TION MANAGEMENT PRAC-
5	TICES
6	Subtitle A—Strengthening and
7	Streamlining IT Program Man-
8	agement Practices
9	SEC. 401. PILOT PROGRAM ON INTERAGENCY COLLABORA
10	TION.
11	(a) Pilot Program.—
12	(1) In GENERAL. Chapter 115 of title 40
13	United States Code, is amended to read as follows:
14	"CHAPTER 115—INFORMATION TECH-
15	NOLOGY ACQUISITION MANAGEMENT
16	PRACTICES
	"Sec. "11501. Pilot program on interagency collaboration.
17	"§ 11501. Pilot program on interagency collaboration
18	"(a) Requirement to Conduct Pilot Pro-
19	GRAM.—The Director of the Office of Management and
20	Budget shall conduct a three-year pilot program in accord-
21	ance with the requirements of this section to test alter-
22	native approaches for the management of commonly used
23	information technology by executive agencies.

1	"(b) ESTABLISHMENT AND PURPOSES.—For pur-
2	poses of the pilot program, the Director of the Office of
3	Management and Budget shall establish a Federal Infra-
4	structure and Common Application Collaboration Center
5	(hereafter in this section referred to as the 'Collaboration
6	Center') within the Office of Electronic Government estab-
7	lished under section 3602 of title 44. The purpose of the
8	Collaboration Center is to serve as a resource for Federal
9	agencies, available on an optional-use basis, to assist and
10	promote coordinated program management practices and
11	to develop and maintain requirements for the acquisition
12	of IT infrastructure and common applications commonly
13	used by various Federal agencies.
14	"(e) Organization of Center.—
15	"(1) Membership.—The Center shall consist
16	of the following members:
17	"(A) An appropriate number, as deter-
18	mined by the CIO Council, but not less than
19	12, full-time program managers or cost special-
20	ists, all of whom have appropriate experience in
21	the private or Government sector in managing
22	or overseeing acquisitions of IT infrastructure
23	and common applications.
24	"(B) At least 1 full-time detailee from
25	each of the Federal agencies listed in section

1 901(b) of title 31, nominated by the respective 2 agency chief information officer for a detail pe-3 riod of not less than 1 year.

"(2) Working groups that specialize in IT infrastructure and common applications identified by the CIO Council. Each working group shall be headed by a separate dedicated program manager appointed by the Federal Chief Information Officer.

"(d) Capabilities and Functions of the IT infrastructure and common application areas identified by the CIO Council, the Collaboration Center shall perform the following roles, and any other functions as directed by the Federal Chief Information Officer:

"(1) Develop, maintain, and disseminate requirements suitable to establish contracts that will meet the common and general needs of various Federal agencies as determined by the Center. In doing so, the Center shall give maximum consideration to the adoption of commercial standards and industry acquisition best practices, including opportunities for shared services, consideration of total cost of ownership, preference for industry-neutral functional specifications leveraging open industry standards and

1	competition, and use of long-term contracts, as ap-
2	propriate.
3	"(2) Develop, maintain, and disseminate reli-
4	able cost estimates.
5	"(3) Lead the review of significant or troubled
6	IT investments or acquisitions as identified by the
7	CIO Council.
8	"(4) Provide expert aid to troubled IT invest-
9	ments or acquisitions.
10	"(e) Guidance.—The Director, in consultation with
11	the Chief Information Officers Council, shall issue guid-
12	ance addressing the scope and operation of the Collabora-
13	tion Center. The guidance shall require that the collabora-
14	tion Center report to the Federal Chief Information Offi-
15	eer.
16	"(f) REPORT TO CONGRESS.—
17	"(1) In General.—The Director shall annually
18	submit to the relevant congressional committees a
19	report detailing the organization, staff, and activities
20	of the Collaboration Center, including—
21	"(A) a list of IT infrastructure and com-
22	mon applications the Center assisted;
23	"(B) an assessment of the Center's
24	achievement in promoting efficiency, shared
25	services and elimination of unnecessary Cov-

1	ernment requirements that are contrary to com-
2	mercial best practices; and
3	"(C) the use and expenditure of amounts
4	in the Fund established under subsection (i).
5	"(2) INCLUSION IN OTHER REPORT.—The re-
6	port may be included as part of the annual E-Gov-
7	ernment status report required under section 3606
8	of title 44.
9	"(g) Guidelines for Acquisition of IT Infra-
10	STRUCTURE AND COMMON APPLICATIONS.—
11	"(1) Guidelines.—The Collaboration Center
12	shall establish guidelines that, to the maximum ex-
13	tent possible, eliminate inconsistent practices among
14	executive agencies and ensure uniformity and con-
15	sistency in acquisition processes for IT infrastruc-
16	ture and common applications across the Federal
17	Government.
18	"(2) Central website. In preparing the
19	guidelines, the Collaboration Center, in consultation
20	with the Chief Acquisition Officers Council, shall
21	offer executive agencies the option of accessing a
22	central website for best practices, templates, and
23	other relevant information.
24	"(h) PRICING TRANSPARENCY.—The Collaboration
25	Center in collaboration with the Office of Federal Pro-

- 1 curement Policy, the Chief Acquisition Officers Council,
- 2 the General Services Administration, and the Assisted Ac-
- 3 quisition Centers of Excellence, shall compile a price list
- 4 and catalogue containing current pricing information by
- 5 vendor for each of its IT infrastructure and common appli-
- 6 cations categories. The price catalogue shall contain any
- 7 price provided by a vendor in a contract awarded for the
- 8 same or similar good or service to any executive agency.
- 9 The catalogue shall be developed in a fashion ensuring
- 10 that it may be used for pricing comparisons and pricing
- 11 analysis using standard data formats. The price catalogue
- 12 shall not be made public, but shall be accessible to execu-
- 13 tive agencies.
- 14 "(i) AUTHORIZATION TO USE FUND.—In any fiscal
- 15 year, notwithstanding section 321(c) of title 40, up to five
- 16 percent of the fees collected during the prior fiscal year
- 17 under the multiple award schedule contracts entered into
- 18 by the Administrator of General Services and credited to
- 19 the Acquisition Services Fund under section 321 of title
- 20 40, may be used to fund the activities of the Collaboration
- 21 Center. Each fiscal year, the Director, in consultation with
- 22 the Federal Chief Information Officer, shall determine an
- 23 appropriate amount needed to operate the Collaboration
- 24 Center and the Administrator of General Services shall
- 25 transfer amounts only to the extent and in such amounts

1	as are provided in advance in appropriation acts from the
2	Fund to the Director for the Center.
3	"(j) DEFINITIONS.—In this section:
4	"(1) EXECUTIVE AGENCY.—The term 'executive
5	agency' has the meaning provided that term by sec-
6	tion 105 of title 5.
7	"(2) Federal Chief information offi-
8	CER.—The term 'Federal Chief Information Officer'
9	means the Administrator of the Office of Electronic
10	Government established under section 3602 of title
11	44.
12	"(3) Relevant congressional commit-
13	TEES.—The term 'relevant congressional commit-
14	tees' means each of the following:
15	"(A) The Committee on Oversight and
16	Government Reform and the Committee on
17	Armed Services of the House of Representa-
18	tives.
19	"(B) The Committee on Homeland Secu-
20	rity and Governmental Affairs and the Com-
21	mittee on Armed Services of the Senate.".
22	(2) CLERICAL AMENDMENT.—The item relating
23	to chapter 115 in the table of chapters at the begin-
24	ning of subtitle III of title 40, United States Code,
25	is amended to read as follows.

1	(b) Deadlines.—
2	(1) Guidance.—Not later than 180 days after
3	the date of the enactment of this Act, the Director
4	shall issue guidance under section 11501(e) of title
5	40, United States Code, as added by subsection (a).
6	(2) CENTER.—Not later than 1 year after the
7	date of the enactment of this Act, the Director shall
8	establish the Federal Infrastructure and Common
9	Application Collaboration Center, in accordance with
10	section 11501(b) of such title, as so added.
11	(3) Guidelines.—Not later than 2 years after
12	the date of the enactment of this Act, the Federal
13	Infrastructure and Common Application Collabora-
14	tion Center shall establish guidelines in accordance
15	with section 11501(g) of such title, as so added.
16	(e) Conforming Amendment.—Section 3602(e) of
17	title 44, United States Code, is amended—
18	(1) by striking "and" at the end of paragraph
19	(2);
20	(2) by redesignating paragraph (3) as para-
21	graph (4); and
22	(3) by inserting after paragraph (2) the fol-
23	lowing new paragraph (3):

1	"(3) all of the functions of the Federal Infra-
2	structure and Common Application Collaboration
3	Center, as required under section 11501 of title 40;
4	and".
5	SEC. 402. DESIGNATION OF ASSISTED ACQUISITION CEN-
6	TERS OF EXCELLENCE.
7	(a) Designation.—Chapter 115 of title 40, United
8	States Code, as amended by section 401, is further amend-
9	ed by adding at the end the following new section:
10	"SEC. 11502. ASSISTED ACQUISITION CENTERS OF EXCEL-
11	LENCE.
12	"(a) Purpose.—The purpose of this section is to de-
13	velop specialized assisted acquisition centers of excellence
14	within the Federal Government to serve as a resource for
15	Federal agencies, available on an optional-use basis, to as-
16	sist and promote—
17	"(1) the effective use of best acquisition prac-
18	tices;
19	"(2) the development of specialized expertise in
20	the acquisition of information technology; and
21	"(3) Governmentwide sharing of acquisition ca-
22	pability to augment any shortage in the information
23	technology acquisition workforce.
24	"(b) DESIGNATION OF AACES.—Not later than 1
25	vear after the date of the enactment of this section, and

- 1 every 3 years thereafter, the Director of the Office of Man-
- 2 agement and Budget, in consultation with the Chief Ac-
- 3 quisition Officers Council and the Chief Information Offi-
- 4 cers Council, shall designate, redesignate, or withdraw the
- 5 designation of acquisition centers of excellence within var-
- 6 ious executive agencies to carry out the functions set forth
- 7 in subsection (d) in an area of specialized acquisition ex-
- 8 pertise as determined by the Director. Each such center
- 9 of excellence shall be known as an 'Assisted Acquisition
- 10 Center of Excellence' or an 'AACE'.
- 11 "(e) Use of Existing Authority.—This section
- 12 provides no new authority to establish a franchise fund
- 13 or revolving fund.
- 14 "(d) Functions.—The functions of each AACE are
- 15 as follows:
- 16 "(1) Best practices.—To promote, develop,
- and implement the use of best acquisition practices
- in the area of specialized acquisition expertise that
- 19 the AACE is designated to carry out by the Director
- 20 under subsection (b).
- 21 "(2) Assisted Acquisitions.—To assist all
- 22 Government agencies in the expedient, strategie, and
- 23 cost-effective acquisition of the information tech-
- 24 nology goods or services covered by such area of spe-
- 25 <u>cialized acquisition expertise by engaging in repeated</u>

1	and frequent acquisition of similar information tech-
2	nology requirements.
3	"(3) DEVELOPMENT AND TRAINING OF IT AC-
4	QUISITION WORKFORCE.—To assist in recruiting and
5	training IT acquisition cadres (referred to in section
6	1704(j) of title 41).
7	"(e) Criteria.—In designating, redesignating, or
8	withdrawing the designation of an AACE, the Director
9	shall consider, at a minimum, the following matters:
10	"(1) The subject matter expertise of the host
11	agency in a specific area of information technology
12	acquisition.
13	"(2) For acquisitions of IT infrastructure and
14	common applications covered by the Federal Infra-
15	structure and Common Application Collaboration
16	Center authorized under section 11501 of this title,
17	the ability and willingness to collaborate with the
18	Collaboration Center and adhere to the requirements
19	standards established by the Collaboration Center.
20	"(3) The ability of an AACE to develop cus-
21	tomized requirements documents that meet the
22	needs of executive agencies as well as the current in-
23	dustry standards and commercial best practices.
24	"(4) The ability of an AACE to consistently
25	award and manage various contracts, task or deliv-

1 ery orders, and other acquisition arrangements in a 2 timely, cost-effective, and compliant manner. 3 "(5) The ability of an AACE to aggregate de-4 mands from multiple executive agencies for similar information technology goods or services and fulfill 5 6 those demands in one acquisition. 7 "(6) The ability of an AACE to acquire innova-8 tive or emerging commercial and noncommercial 9 technologies using various contracting methods, including ways to lower the entry barriers for small 10 11 businesses with limited Government contracting ex-12 periences. 13 "(7) The ability of an AACE to maximize com-14 mercial item acquisition, effectively manage high-risk 15 contract types, increase competition, promote small 16 business participation, and maximize use of available 17 Governmentwide contracts. 18 "(8) The existence of an in-house cost esti-19 mating group with expertise to consistently develop 20 reliable cost estimates that are accurate, comprehen-21 sive, well-documented, and eredible. 22 "(9) The ability of an AACE to employ best 23 practices and educate requesting agencies, to the

maximum extent practicable, regarding critical fac-

1	tors underlying successful major IT acquisitions, in-
2	eluding the following factors:
3	"(A) Active engagement by program offi-
4	cials with stakeholders.
5	"(B) Possession by program staff of the
6	necessary knowledge and skills.
7	"(C) Support of the programs by senior
8	department and agency executives.
9	"(D) Involvement by end users and stake-
10	holders in the development of requirements.
11	"(E) Participation by end users in testing
12	of system functionality prior to formal end user
13	acceptance testing.
14	"(F) Stability and consistency of Govern-
15	ment and contractor staff.
16	"(G) Prioritization of requirements by pro-
17	gram staff.
18	"(H) Maintenance of regular communica-
19	tion with the prime contractor by program offi-
20	cials.
21	"(I) Receipt of sufficient funding by pro-
22	grams.
23	"(10) The ability of an AACE to run an effec-
24	tive acquisition intern program in collaboration with

the Federal Acquisition Institute or the Defense Acquisition University.

"(11) The ability of an AACE to effectively and properly manage fees received for assisted acquisitions pursuant to this section.

"(f) Funds Received by AACEs.—

other provision of law or regulation, funds obligated and transferred from an executive agency in a fiscal year to an AACE for the acquisition of goods or services covered by an area of specialized acquisition expertise of an AACE, regardless of whether the requirements are severable or non-severable, shall remain available for awards of contracts by the AACE for the same general requirements for the next 5 fiscal years following the fiscal year in which the funds were transferred.

"(2) Transition to New AACE. If the AACE to which the funds are provided under paragraph (1) becomes unable to fulfill the requirements of the executive agency from which the funds were provided, the funds may be provided to a different AACE to fulfill such requirements. The funds so provided shall be used for the same purpose and re-

1	main available for the same period of time as applied
2	when provided to the original AACE.
3	"(3) Relationship to existing authori-
4	TIES.—This subsection does not limit any existing
5	authorities an AACE may have under its revolving
6	or working capital funds authorities.
7	"(g) GOVERNMENT ACCOUNTABILITY OFFICE RE-
8	VIEW OF AACE.—
9	"(1) REVIEW.—The Comptroller General of the
10	United States shall review and assess—
11	"(A) the use and management of fees re-
12	ceived by the AACEs pursuant to this section
13	to ensure that an appropriate fee structure is
14	established and enforced to cover activities ad-
15	dressed in this section and that no excess fees
16	are charged or retained; and
17	"(B) the effectiveness of the AACEs in
18	achieving the purpose described in subsection
19	(a), including review of contracts.
20	"(2) REPORTS.—Not later than 1 year after the
21	designation or redesignation of AACES under sub-
22	section (b), the Comptroller General shall submit to
23	the relevant congressional committees a report con-
24	taining the findings and assessment under para-
25	graph (1).

1	"(h) DEFINITIONS.—In this section:
2	"(1) Assisted Acquisition.—The term 'as-
3	sisted acquisition' means a type of interagency ac-
4	quisition in which the parties enter into an inter-
5	agency agreement pursuant to which—
6	"(A) the servicing agency performs acquisi-
7	tion activities on the requesting agency's behalf,
8	such as awarding, administering, or closing out
9	a contract, task order, delivery order, or blanket
10	purchase agreement; and
11	"(B) funding is provided through a fran-
12	chise fund, the Acquisition Services Fund in
13	section 321 of this title, sections 1535 and
14	1536 of title 31, or other available methods.
15	"(2) EXECUTIVE AGENCY.—The term 'executive
16	agency' has the meaning provided that term by sec-
17	tion 133 of title 41.
18	"(3) Relevant congressional commit-
19	TEES.—The term 'relevant congressional commit-
20	tees' has the meaning provided that term by section
21	11501 of this title.
22	"(i) REVISION OF FAR.—The Federal Acquisition
23	Regulation shall be amended to implement this section.".
24	(b) CLERICAL AMENDMENT.—The table of sections
25	at the beginning of chapter 115 of title 40, United States

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1	Code, as amended by section 401, is further amended by
2	adding at the end the following new item:
	"11502. Assisted Acquisition Centers of Excellence.".
3	Subtitle B—Strengthening IT
4	Acquisition Workforce
5	SEC. 411. EXPANSION OF TRAINING AND USE OF INFORMA-
6	TION TECHNOLOGY ACQUISITION CADRES.
7	(a) Purpose.—The purpose of this section is to en-
8	sure timely progress by Federal agencies toward devel-
9	oping, strengthening, and deploying personnel with highly
10	specialized skills in information technology acquisition, in-
11	cluding program and project managers, to be known as
12	information technology acquisition cadres.
13	(b) Report to Congress.—Section 1704 of title
14	41, United States Code, is amended by adding at the end
15	the following new subsection:
16	"(j) STRATEGIC PLAN ON INFORMATION TECH-
17	NOLOGY ACQUISITION CADRES.—
18	"(1) FIVE-YEAR STRATEGIC PLAN TO CON-
19	GRESS.—Not later than June 1 following the date of
20	the enactment of this subsection, the Director shall
21	submit to the relevant congressional committees a 5-

year strategie plan (to be known as the 'IT Acquisi-

tion Cadres Strategie Plan') to develop, strengthen,

and solidify information technology acquisition cad-

res. The plan shall include a timeline for implemen-

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tation of the plan and identification of individuals
responsible for specific elements of the plan during
the 5-year period covered by the plan.

"(2) MATTERS COVERED.—The plan shall ad-

"(2) MATTERS COVERED.—The plan shall address, at a minimum, the following matters:

"(A) Current information technology acquisition staffing challenges in Federal agencies, by previous year's information technology acquisition value, and by the Federal Government as a whole.

"(B) The variety and complexity of information technology acquisitions conducted by each Federal agency covered by the plan, and the specialized information technology acquisition workforce needed to effectively carry out such acquisitions.

"(C) The development of a sustainable funding model to support efforts to hire, retain, and train an information technology acquisition eadre of appropriate size and skill to effectively earry out the acquisition programs of the Federal agencies covered by the plan, including an examination of interagency funding methods and a discussion of how the model of the De-

1	fense Acquisition Workforce Development Fund
2	could be applied to civilian agencies.
3	"(D) Any strategic human capital planning
4	necessary to hire, retain, and train an informa-
5	tion acquisition cadre of appropriate size and
6	skill at each Federal agency covered by the
7	plan.
8	"(E) Governmentwide training standards
9	and certification requirements necessary to en-
10	hance the mobility and career opportunities of
11	the Federal information technology acquisition
12	cadre within the Federal agencies covered by
13	the plan.
14	"(F) New and innovative approaches to
15	workforce development and training, including
16	cross-functional training, rotational develop-
17	ment, and assignments both within and outside
18	the Government.
19	"(G) Appropriate consideration and align-
20	ment with the needs and priorities of the Infra-
21	structure and Common Application Collabora-
22	tion Center, Assisted Acquisition Centers of Ex-
23	cellence, and acquisition intern programs.
24	"(H) Assessment of the current workforce
25	competency and usage trends in evaluation

1	technique to obtain best value, including proper
2	handling of tradeoffs between price and
3	nonprice factors.
4	"(I) Assessment of the current workforce
5	competency in designing and aligning perform-
6	ance goals, life eyele costs, and contract incen-
7	tives.
8	"(J) Assessment of the current workforce
9	competency in avoiding brand-name preference
10	and using industry-neutral functional specifica-
11	tions to leverage open industry standards and
12	competition.
13	"(K) Use of integrated program teams, in-
14	cluding fully dedicated program managers, for
15	each complex information technology invest-
16	ment.
17	"(L) Proper assignment of recognition or
18	accountability to the members of an integrated
19	program team for both individual functional
20	goals and overall program success or failure.
21	"(M) The development of a technology fel-
22	lows program that includes provisions for re-
23	cruiting, for rotation of assignments, and for
24	partnering directly with universities with well-
25	recognized information technology programs.

1 "(N) The capability to properly manage 2 other transaction authority (where such author-3 ity is granted), including ensuring that the use 4 of the authority is warranted due to unique 5 technical challenges, rapid adoption of innova-6 tive or emerging commercial or noncommercial 7 technologies, or other circumstances that can-8 not readily be satisfied using a contract, grant, 9 or cooperative agreement in accordance with ap-10 plicable law and the Federal Acquisition Regulation. 12 13

"(O) The use of student internship and scholarship programs as a talent pool for permanent hires and the use and impact of special hiring authorities and flexibilities to recruit diverse candidates.

"(P) The assessment of hiring manager satisfaction with the hiring process and hiring outcomes, including satisfaction with the quality of applicants interviewed and hires made.

"(Q) The assessment of applicant satisfaction with the hiring process, including the clarity of the hiring announcement, the user-friendliness of the application process, communication from the hiring manager or agency regarding

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1	application status, and timeliness of the hiring
2	decision.
3	"(R) The assessment of new hire satisfac-
4	tion with the onboarding process, including the
5	orientation process, and investment in training
6	and development for employees during their
7	first year of employment.
8	"(S) Any other matters the Director con-
9	siders appropriate.
10	"(3) Annual Report.—Not later than June 1
11	in each of the 5 years following the year of submis-
12	sion of the plan required by paragraph (1), the Di-
13	rector shall submit to the relevant congressional
14	committees an annual report outlining the progress
15	made pursuant to the plan.
16	"(4) GOVERNMENT ACCOUNTABILITY OFFICE
17	REVIEW OF THE PLAN AND ANNUAL REPORT.—
18	"(A) Not later than 1 year after the sub-
19	mission of the plan required by paragraph (1)
20	the Comptroller General of the United States
21	shall review the plan and submit to the relevant
22	congressional committees a report on the re-
23	view.
24	"(B) Not later than 6 months after the
25	submission of the first, third, and fifth annual

1	report required under paragraph (3), the Comp-
2	troller General shall independently assess the
3	findings of the annual report and brief the rel-
4	evant congressional committees on the Comp-
5	troller General's findings and recommendations
6	to ensure the objectives of the plan are accom-
7	plished.
8	"(5) Definitions.—In this subsection:
9	"(A) The term 'Federal agency' means
10	each agency listed in section 901(b) of title 31.
11	"(B) The term 'relevant congressional
12	committees' means each of the following:
13	"(i) The Committee on Oversight and
14	Government Reform and the Committee on
15	Armed Services of the House of Represent-
16	atives.
17	"(ii) The Committee on Homeland Se-
18	curity and Governmental Affairs and the
19	Committee on Armed Services of the Sen-
20	ate.".
21	SEC. 412. PLAN ON STRENGTHENING PROGRAM AND
22	PROJECT MANAGEMENT PERFORMANCE.
23	(a) Plan on Strengthening Program and
24	PROJECT MANAGEMENT PERFORMANCE.—Not later than
25	June 1 following the date of the enactment of this Act.

- 1 the Director, in consultation with the Director of the Of-
- 2 fice of Personnel Management, shall submit to the relevant
- 3 congressional committees a plan for improving manage-
- 4 ment of IT programs and projects.
- 5 (b) MATTERS COVERED.—The plan required by sub-
- 6 section (a) shall include, at a minimum, the following:
- 7 (1) Creation of a specialized career path for
- 8 program management.
- 9 (2) The development of a competency model for 10 program management consistent with the IT project
- 11 manager model.
- 12 (3) A career advancement model that requires
- 13 appropriate expertise and experience for advance-
- 14 ment.
- 15 (4) A career advancement model that is more
- 16 competitive with the private sector and that recog-
- 17 nizes both Government and private sector experi-
- 18 ence.
- 19 (5) Appropriate consideration and alignment
- 20 with the needs and priorities of the Infrastructure
- 21 and Common Application Collaboration Center, the
- 22 Assisted Acquisition Centers of Excellence, and ac-
- 23 quisition intern programs.
- 24 (e) Combination With Other Cadres Plan.—
- 25 The Director may combine the plan required by subsection

1	(a) with the IT Acquisition Cadres Strategic Plan required
2	under section 1704(j) of title 41, United States Code, as
3	added by section 411.
4	SEC. 413. PERSONNEL AWARDS FOR EXCELLENCE IN THE
5	ACQUISITION OF INFORMATION SYSTEMS
6	AND INFORMATION TECHNOLOGY.
7	(a) In General.—Not later than 180 days after the
8	date of the enactment of this Act, the Director of the Of-
9	fice of Personnel Management shall develop policy and
10	guidance for agencies to develop a program to recognize
11	excellent performance by Federal Government employees
12	and teams of such employees in the acquisition of informa-
13	tion systems and information technology for the agency
14	(b) ELEMENTS.—The program referred to in sub-
15	section (a) shall, to the extent practicable—
16	(1) obtain objective outcome measures; and
17	(2) include procedures for—
18	(A) the nomination of Federal Government
19	employees and teams of such employees for eli-
20	gibility for recognition under the program; and
21	(B) the evaluation of nominations for rec-
22	ognition under the program by 1 or more agen-
23	ey panels of individuals from Government, aca-
24	demia, and the private sector who have such ex-
25	pertise, and are appointed in such a manner, as

1	the Director of the Office of Personal Manage-
2	ment shall establish for purposes of the pro-
3	gram.
4	(c) Award of Cash Bonuses and Other Incen-
5	TIVES.—In carrying out the program referred to in sub-
6	section (a), the Director of the Office of Personnel Man-
7	agement, in consultation with the Director of the Office
8	of Management and Budget, shall establish policies and
9	guidance for agencies to reward any Federal Government
10	employee or teams of such employees recognized pursuant
11	to the program—
12	(1) with a cash bonus, to the extent that the
13	performance of such individual or team warrants the
14	award of such bonus and is authorized by any provi-
15	sion of law;
16	(2) through promotions and other nonmonetary
17	awards;
18	(3) by publicizing—
19	(A) acquisition accomplishments by indi-
20	vidual employees; and
21	(B) the tangible end benefits that resulted
22	from such accomplishments, as appropriate;
23	and

1	(4) through other awards, incentives, or bo-
2	nuses that the head of the agency considers appro-
3	priate.
4	TITLE V—ADDITIONAL REFORMS
5	SEC. 501. MAXIMIZING THE BENEFIT OF THE FEDERAL
6	STRATEGIC SOURCING INITIATIVE.
7	Not later than 180 days after the date of the enact-
8	ment of this Act, the Administrator for Federal Procure-
9	ment Policy shall prescribe regulations providing that
10	when the Federal Government makes a purchase of serv-
11	ices and supplies offered under the Federal Strategic
12	Sourcing Initiative (managed by the Office of Federal Pro-
13	eurement Policy) but such Initiative is not used, the con-
14	tract file for the purchase shall include a brief analysis
15	of the comparative value, including price and nonprice fac-
16	tors, between the services and supplies offered under such
17	Initiative and services and supplies offered under the
18	source or sources used for the purchase.
19	SEC. 502. GOVERNMENTWIDE SOFTWARE PURCHASING
20	PROGRAM.
21	(a) In General.—The Administrator of General
22	Services, in collaboration with the Department of Defense
23	shall identify and develop a strategic sourcing initiative
24	to enhance Governmentwide acquisition, shared use, and

- 1 dissemination of software, as well as compliance with end
- 2 user license agreements.
- 3 (b) Examination of Methods.—In developing the
- 4 initiative under subsection (a), the Administrator shall ex-
- 5 amine the use of realistic and effective demand aggrega-
- 6 tion models supported by actual agency commitment to
- 7 use the models, and supplier relationship management
- 8 practices, to more effectively govern the Government's ac-
- 9 quisition of information technology.
- 10 (e) GOVERNMENTWIDE USER LICENSE AGREE-
- 11 MENT.—The Administrator, in developing the initiative
- 12 under subsection (a), shall allow for the purchase of a li-
- 13 cense agreement that is available for use by all executive
- 14 agencies as one user to the maximum extent practicable
- 15 and as appropriate.
- 16 SEC. 503. PROMOTING TRANSPARENCY OF BLANKET PUR-
- 17 **CHASE AGREEMENTS.**
- 18 (a) Price Information To Be Treated as Pub-
- 19 LIC INFORMATION.—The final negotiated price offered by
- 20 an awardee of a blanket purchase agreement shall be
- 21 treated as public information.
- 22 (b) Publication of Blanket Purchase Agree-
- 23 MENT INFORMATION.—Not later than 180 days after the
- 24 date of the enactment of this Act, the Administrator of
- 25 General Services shall make available to the public a list

1	of all blanket purchase agreements entered into by Federal
2	agencies under its Federal Supply Schedules contracts and
3	the prices associated with those blanket purchase agree-
4	ments. The list and price information shall be updated at
5	least once every 6 months.
6	SEC. 504. ADDITIONAL SOURCE SELECTION TECHNIQUE IN
7	SOLICITATIONS.
8	Section 3306(d) of title 41, United States Code, is
9	amended—
10	(1) by striking "or" at the end of paragraph
11	(1);
12	(2) by striking the period and inserting "; or"
13	at the end of paragraph (2); and
14	(3) by adding at the end the following new
15	paragraph:
16	"(3) stating in the solicitation that the award
17	will be made using a fixed price technical competi-
18	tion, under which all offerors compete solely on
19	nonprice factors and the fixed award price is pre-an-
20	nounced in the solicitation.".
21	SEC. 505. ENHANCED TRANSPARENCY IN INFORMATION
22	TECHNOLOGY INVESTMENTS.
23	(a) Public Availability of Information About
24	IT INVESTMENTS.—Section 11302(c) of title 40, United
25	States Code is amended—

1	(1) by redesignating paragraph (2) as para-
2	graph (3); and
3	(2) by inserting after paragraph (1) the fol-
4	lowing new paragraph:
5	"(2) Public availability.—
6	"(A) In General.—The Director shall
7	make available to the public the cost, schedule,
8	and performance data for all of the IT invest-
9	ments listed in subparagraph (B), notwith-
10	standing whether the investments are for new
11	IT acquisitions or for operations and mainte-
12	nance of existing IT.
13	"(B) INVESTMENTS LISTED.—The invest-
14	ments listed in this subparagraph are the fol-
15	lowing:
16	"(i) At least 80 percent (by dollar
17	value) of all information technology invest-
18	ments Governmentwide.
19	"(ii) At least 60 percent (by dollar
20	value) of all information technology invest-
21	ments in each Federal agency listed in sec-
22	tion 901(b) of title 31.
23	"(iii) Every major information tech-
24	nology investment (as defined by the Office
25	of Management and Budget) in each Fed-

1	eral agency listed in section 901(b) of title
2	31.
3	"(C) QUARTERLY REVIEW AND CERTIFI-
4	CATION.—For each investment listed in sub-
5	paragraph (B), the agency Chief Information
6	Officer and the program manager of the invest-
7	ment within the agency shall certify, at least
8	once every quarter, that the information is cur-
9	rent, accurate, and reflects the risks associated
10	with each listed investment. The Director shall
11	conduct quarterly reviews and publicly identify
12	agencies with an incomplete certification or
13	with significant data quality issues.
14	"(D) CONTINUOUS AVAILABILITY.—The
15	information required under subparagraph (A),
16	in its most updated form, shall be publicly
17	available at all times.
18	"(E) WAIVER OR LIMITATION AUTHOR-
19	ITY.—The applicability of subparagraph (A)
20	may be waived or the extent of the information
21	may be limited—
22	"(i) by the Director, with respect to
23	IT investments Governmentwide; and

1	"(ii) by the Chief Information Officer
2	of a Federal agency, with respect to IT in-
3	vestments in that agency;
4	if the Director or the Chief Information Officer,
5	as the case may be, determines that such a
6	waiver or limitation is in the national security
7	interests of the United States.".
8	(b) Additional Report Requirements.—Para-
9	graph (3) of section 11302(c) of such title, as redesignated
10	by subsection (a), is amended by adding at the end the
11	following: "The report shall include an analysis of agency
12	trends reflected in the performance risk information re-
13	quired in paragraph (2).".
14	SEC. 506. ENHANCED COMMUNICATION BETWEEN GOVERN-
15	MENT AND INDUSTRY.
16	Not later than 180 days after the date of the enact-
17	ment of this Act, the Federal Acquisition Regulatory
18	Council shall prescribe a regulation making clear that
19	agency acquisition personnel are permitted and encour-
20	aged to engage in responsible and constructive exchanges
21	with industry, so long as those exchanges are consistent
22	with existing law and regulation and do not promote an
23	unfair competitive advantage to particular firms.

1	SEC. 507. CLARIFICATION OF CURRENT LAW WITH RE-
2	SPECT TO TECHNOLOGY NEUTRALITY IN AC-
3	QUISITION OF SOFTWARE.
4	(a) Purpose.—The purpose of this section is to es-
5	tablish guidance and processes to clarify that software ac-
6	quisitions by the Federal Government are to be made
7	using merit-based requirements development and evalua-
8	tion processes that promote procurement choices—
9	(1) based on performance and value, including
10	the long-term value proposition to the Federal Gov-
11	ernment;
12	(2) free of preconceived preferences based on
13	how technology is developed, licensed, or distributed;
14	and
15	(3) generally including the consideration of pro-
16	prietary, open source, and mixed source software
17	technologies.
18	(b) TECHNOLOGY NEUTRALITY.—Nothing in this
19	section shall be construed to modify the Federal Govern-
20	ment's long-standing policy of following technology-neu-
21	tral principles and practices when selecting and acquiring
22	information technology that best fits the needs of the Fed-
23	eral Government.
24	(c) Guidance.—Not later than 180 days after the
25	date of the enactment of this Act, the Director, in con-
26	sultation with the Chief Information Officers Council,

- 1 shall issue guidance concerning the technology-neutral
- 2 procurement and use of software within the Federal Gov-
- 3 ernment.
- 4 (d) Matters Covered.—In issuing guidance under
- 5 subsection (e), the Director shall include, at a minimum,
- 6 the following:

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- 7 (1) Guidance to clarify that the preference for 8 commercial items in section 3307 of title 41, United 9 States Code, includes proprietary, open source, and 10 mixed source software that meets the definition of 11 the term "commercial item" in section 103 of title 12 41. United States Code, including all such software 13 that is used for non-Government purposes and is li-14 censed to the public.
 - (2) Guidance regarding the conduct of market research to ensure the inclusion of proprietary, open source, and mixed source software options.
 - (3) Guidance to define Governmentwide standards for security, redistribution, indemnity, and copyright in the acquisition, use, release, and collaborative development of proprietary, open source, and mixed source software.
 - (4) Guidance for the adoption of available commercial practices to acquire proprietary, open source, and mixed source software for widespread Govern-

- 1 ment use, including issues such as security and re-2 distribution rights.
- 3 (5) Guidance to establish standard service level 4 agreements for maintenance and support for propri-5 etary, open source, and mixed source software prod-6 ucts widely adopted by the Government, as well as the development of Governmentwide agreements that 7 8 contain standard and widely applicable contract pro-9 visions for ongoing maintenance and development of 10 software.
 - (6) Guidance on the role and use of the Federal Infrastructure and Common Application Collaboration Center, authorized under section 11501 of title 40, United States Code (as added by section 401), for acquisition of proprietary, open source, and mixed source software.
- (e) REPORT TO CONGRESS.—Not later than 2 years
 18 after the issuance of the guidance required by subsection
 19 (b), the Comptroller General of the United States shall
 20 submit to the relevant congressional committees a report
 21 containing—
- 22 (1) an assessment of the effectiveness of the guidance;

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- 65 1 (2) an identification of barriers to widespread 2 use by the Federal Government of specific software 3 technologies; and (3) such legislative recommendations as the Comptroller General considers appropriate to further 6 the purposes of this section. SEC. 508. NO ADDITIONAL FUNDS AUTHORIZED. 8 Except as provided in section 11501(i) of title 40, United States Code, as added by section 401, no addi-
- tional funds are authorized to carry out the requirements
- of this Act and the amendments made by this Act. Such
- requirements shall be carried out using amounts otherwise
- authorized or appropriated.
- SECTION 1. SHORT TITLE.
- 15 This Act may be cited as the "Federal Information"
- Technology Acquisition Reform Act". 16
- SEC. 2. TABLE OF CONTENTS.
- 18 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.

TITLE I—MANAGEMENT OF INFORMATION TECHNOLOGY WITHIN FEDERAL GOVERNMENT

- Sec. 101. CIO authority enhancements.
- Sec. 102. Enhanced transparency and improved risk management in information technology investments.
- Sec. 103. Governmentwide software purchasing program.

TITLE II—PORTFOLIO REVIEW AND FEDERAL DATA CENTER CONSOLIDATION INITIATIVE

- Sec. 201. Portfolio review.
- Sec. 202. Federal data center consolidation initiative.

1	TITLE I-MANAGEMENT OF IN-
2	FORMATION TECHNOLOGY
3	WITHIN FEDERAL GOVERN-
4	MENT
5	SEC. 101. CIO AUTHORITY ENHANCEMENTS.
6	(a) In General.—Subchapter II of chapter 113 of
7	title 40, United States Code, is amended by adding at the
8	end the following:
9	"§ 11319. Resources, planning, and portfolio manage-
10	ment
11	"(a) Definitions.—In this section—
12	"(1) the term 'covered agency' means each agen-
13	cy listed in section 901(b)(1) or 901(b)(2) of title 31;
14	and
15	"(2) the term 'information technology' has the
16	meaning given that term under capital planning
17	guidance issued by the Office of Management and
18	Budget.
19	"(b) Additional Authorities for CIOs.—
20	"(1) Planning, programming, budgeting, and
21	EXECUTION AUTHORITIES FOR CIOS.—
22	"(A) In General.—The head of each cov-
23	ered agency and each agency listed in section
24	102 of title 5 shall ensure that the Chief Infor-

1	mation Officer of the agency has a significant
2	role in—
3	"(i) the decision processes for all an-
4	nual and multi-year planning, program-
5	ming, budgeting, and execution decisions,
6	related reporting requirements, and reports
7	related to information technology; and
8	"(ii) the management, governance and
9	oversight processes related to information
10	technology.
11	"(B) Budget formulation.—
12	"(i) In General.—The Director of the
13	Office of Management and Budget shall re-
14	quire in the annual information technology
15	capital planning guidance of the Office of
16	Management and Budget that the Chief In-
17	formation Officer of each covered agency—
18	"(I) approve the information tech-
19	nology budget request of the covered
20	agency;
21	"(II) as part of an approval
22	under subclause (I), certify that infor-
23	mation technology investments are ade-
24	quately implementing incremental de-
25	velopment, as defined in capital plan-

1	ning guidance issued by the Office of
2	Management and Budget; and
3	"(III) acting in conjunction with
4	the Chief Human Capital Officer of the
5	covered agency, review all positions
6	with information technology respon-
7	sibilities requested in the budget re-
8	quest of the covered agency to ensure
9	the positions meet the ongoing require-
10	ments of the covered agency.
11	"(C) Review.—
12	"(i) In general.—A covered agency
13	and an agency listed in section 102 of title
14	5—
15	"(I) may not enter into a contract
16	or other agreement for information
17	technology or information technology
18	services, unless the contract or other
19	agreement has been reviewed and ap-
20	proved by the Chief Information Offi-
21	cer of the agency;
22	"(II) may not request the re-
23	programming of any funds made
24	available for information technology
25	programs, unless the request has been

reviewed and approved by the Chief 1 2 Information Officer of the agency; and 3 "(III) may use the governance 4 processes of the agency to approve such 5 a contract or other agreement if the 6 Chief Information Officer of the agency 7 is included as a full participant in the 8 governance processes. 9 "(ii) Delegation.— 10 "(I) In general.—Except as pro-11 vided in subclause (II), the duties of a Chief Information Officer under clause 12 13 (i) are not delegable. 14 "(II) Non-major information 15 TECHNOLOGY INVESTMENTS.—For a 16 contract or agreement for a non-major 17 information technology investment, as 18 defined in the annual information 19 technology capital planning guidance 20 of the Office of Management and Budg-21 et, the Chief Information Officer of a 22 covered agency or an agency listed in 23 section 102 of title 5 may delegate the 24 approval of the contract or agreement 25 under clause (i) to an individual who

1	reports directly to the Chief Informa-	
2	tion Officer.	
3	"(2) Personnel-related authority.—Not-	
4	withstanding any other provision of law, for each cov-	
5	ered agency, the Chief Information Officer of the cou	
6	ered agency shall approve the appointment of any	
7	other employee with the title of Chief Information Q	
8	ficer, or who functions in the capacity of a Chief In	
9	formation Officer, for any component organization	
10	within the covered agency.".	
11	(b) Technical and Conforming Amendment.—Th	
12	table of sections for chapter 113 of title 40, United States	
13	Code, is amended by inserting after the item relating to	
14	section 11318 the following:	
14	section 11318 the following: "11319. Resources, planning, and portfolio management.".	
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	"11319. Resources, planning, and portfolio management.".	
15	"11319. Resources, planning, and portfolio management.". SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK	
15 16	"11319. Resources, planning, and portfolio management.". SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK MANAGEMENT IN INFORMATION TECH-	
15 16 17	"11319. Resources, planning, and portfolio management.". SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK MANAGEMENT IN INFORMATION TECH- NOLOGY INVESTMENTS.	
15 16 17 18	"11319. Resources, planning, and portfolio management.". SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK MANAGEMENT IN INFORMATION TECH- NOLOGY INVESTMENTS. (a) PUBLIC AVAILABILITY OF INFORMATION ABOUT IN-	
15 16 17 18 19	"11319. Resources, planning, and portfolio management.". SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK MANAGEMENT IN INFORMATION TECH- NOLOGY INVESTMENTS. (a) PUBLIC AVAILABILITY OF INFORMATION ABOUT IN- FORMATION TECHNOLOGY INVESTMENTS.—Section	
15 16 17 18 19 20	"11319. Resources, planning, and portfolio management.". SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK MANAGEMENT IN INFORMATION TECH- NOLOGY INVESTMENTS. (a) PUBLIC AVAILABILITY OF INFORMATION ABOUT IN- FORMATION TECHNOLOGY INVESTMENTS.—Section 11302(c) of title 40, United States Code, is amended—	
15 16 17 18 19 20 21	"11319. Resources, planning, and portfolio management.". SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK MANAGEMENT IN INFORMATION TECH- NOLOGY INVESTMENTS. (a) PUBLIC AVAILABILITY OF INFORMATION ABOUT IN- FORMATION TECHNOLOGY INVESTMENTS.—Section 11302(c) of title 40, United States Code, is amended— (1) by redesignating paragraphs (1) and (2) as	
15 16 17 18 19 20 21 22	"11319. Resources, planning, and portfolio management." SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK MANAGEMENT IN INFORMATION TECH- NOLOGY INVESTMENTS. (a) PUBLIC AVAILABILITY OF INFORMATION ABOUT IN- FORMATION TECHNOLOGY INVESTMENTS.—Section 11302(c) of title 40, United States Code, is amended— (1) by redesignating paragraphs (1) and (2) as paragraphs (2) and (5), respectively;	

1	"(A) the term 'covered agency' means an
2	agency listed in section 901(b)(1) or 901(b)(2) of
3	title 31; and
4	"(B) the term 'major information tech-
5	nology investment' means an investment within
6	a covered agency information technology invest-
7	ment portfolio that is designated by the covered
8	agency as major, in accordance with capital
9	planning guidance issued by the Director."; and
10	(3) by inserting after paragraph (2), as so redes-
11	ignated, the following:
12	"(3) Public availability.—
13	"(A) In General.—The Director shall
14	make available to the public the cost, schedule,
15	and performance data for each major informa-
16	tion technology investment, without regard to
17	whether the investments are for new information
18	technology acquisitions or for operations and
19	maintenance of existing information technology.
20	"(B) Quarterly review and certifi-
21	CATION.—
22	"(i) In general.—For each major in-
23	formation technology investment listed
24	under subparagraph (A), the Chief Informa-
25	tion Officer of the covered agency and the

1	program manager of the investment within
2	the covered agency shall, at least once every
3	quarter—
4	"(I) certify that the information
5	is current, accurate, and reflects the
6	risks associated with each listed invest-
7	ment; and
8	"(II) identify significant data
9	quality issues that affect the quality of
10	data made available under subpara-
11	graph(A).
12	"(ii) Incomplete certifications.—
13	The Director shall publicly identify covered
14	agencies with an incomplete certification
15	$under\ clause\ (i)(I).$
16	"(C) Investment evaluation by agency
17	CIO.—For each major information technology in-
18	vestment listed under subparagraph (A), the
19	Chief Information Officer of the covered agency
20	shall—
21	"(i) categorize the investment accord-
22	ing to level of risk;
23	"(ii) categorize the level of risk of the
24	investment at a risk rating that is not lower
25	than the higher of the cost rating and sched-

1	ule risk rating of the investment, as deter-
2	mined in accordance with guidance issued
3	by the Director; and
4	"(iii) categorize the level of risk as not
5	lower than medium risk for any investment
6	determined by the Chief Information Officer
7	and program manager to not employ incre-
8	mental development, as determined in ac-
9	cordance with capital planning guidance
10	issued by the Director.
11	"(D) Continuous availability.—The in-
12	formation required under subparagraph (A), in
13	its most updated form, shall be publicly avail-
14	able at all times.
15	"(E) Waiver or limitation authority.—
16	The applicability of subparagraph (A) may be
17	waived or the extent of the information may be
18	limited by the Director, if the Director deter-
19	mines that such a waiver or limitation is in the
20	national security interests of the United States.
21	"(4) Risk management.—For each major infor-
22	mation technology investment listed under paragraph
23	(3)(A) that receives a high risk rating, as described
24	in paragraph (3)(C), for 4 consecutive quarters—

1	"(A) the Administrator of the Office of Elec-
2	tronic Government, in conjunction with the Chief
3	Information Officer of the covered agency and
4	the program manager of the investment within
5	the covered agency, shall conduct a review of the
6	investment that shall identify—
7	"(i) the root causes of the high level of
8	risk of the investment;
9	"(ii) the extent to which these causes
10	can be addressed; and
11	"(iii) the probability of future success;
12	"(B) the Administrator of the Office of Elec-
13	tronic Government shall communicate the results
14	of the review under subparagraph (A) to—
15	"(i) the Committee on Homeland Secu-
16	rity and Governmental Affairs and the
17	Committee on Appropriations of the Senate;
18	"(ii) the Committee on Oversight and
19	Government Reform and the Committee on
20	Appropriations of the House of Representa-
21	tives; and
22	"(iii) upon a request by any committee
23	of Congress, to that committee; and
24	"(C) if, on the date that is 1 year after the
25	date of completion of the review required under

1	subparagraph (A), the investment is rated as	
2	high risk under paragraph (3)(C), the Director	
3	shall deny any request for additional develop-	
4	ment, modernization, or enhancement funding	
5	for the investment until the date on which the	
6	Chief Information Officer of the covered agency	
7	certifies that—	
8	"(i) the root causes of the high level of	
9	risk of the investment have been addressed;	
10	and	
11	"(ii) there is sufficient capability to	
12	deliver the remaining planned increments	
13	within the planned cost and schedule.".	
14	(b) Additional Report Requirements.—Para-	
15	graph (5) of section 11302(c) of such title, as redesignated	
16	by subsection (a), is amended by adding at the end the fol-	
17	lowing: "The report shall include an analysis of covered	
18	agency trends reflected in the performance risk information	
19	required in paragraph (3).".	
20	(c) Sunset.—Effective on the date that is 5 years after	
21	the date of enactment of this Act, section 11302(c) of title	
22	40, United States Code, is amended—	
23	(1) by striking paragraphs (1), (3), and (4);	
24	(2) by redesignating paragraphs (2) and (5) as	
25	paragraphs (1) and (2), respectively; and	

1	(3) in paragraph (2), as so redesignated, by
2	striking the last sentence.
3	SEC. 103. GOVERNMENTWIDE SOFTWARE PURCHASING PRO-
4	GRAM.
5	(a) In General.—The Administrator of General
6	Services, in collaboration with the Secretary of Defense,
7	shall identify and develop a strategic sourcing initiative to
8	enhance Governmentwide acquisition, shared use, and dis-
9	semination of software, as well as compliance with end user
10	license agreements.
11	(b) Governmentwide User License Agreement.—
12	The Administrator, in developing the initiative under sub-
13	section (a), shall allow for the purchase of a license agree-
14	ment that is available for use by all Executive agencies (as
15	defined in section 105 of title 5, United States Code) as
16	one user to the maximum extent practicable and as appro-
17	priate.
18	TITLE II—PORTFOLIO REVIEW
19	AND FEDERAL DATA CENTER
20	CONSOLIDATION INITIATIVE
21	SEC. 201. PORTFOLIO REVIEW.
22	(a) In General.—Section 11319 of title 40, United
23	States Code, as added by section 101, is amended by adding
24	at the end the following:

1	"(c) Information Technology Portfolio, Pro-
2	GRAM, AND RESOURCE REVIEWS.—
3	"(1) Process.—The Director of the Office of
4	Management and Budget shall implement a process to
5	assist covered agencies in reviewing their portfolio of
6	information technology investments to identify or de-
7	velop—
8	"(A) ways to increase the efficiency and ef-
9	fectiveness of the information technology invest-
10	ments of the covered agency;
11	"(B) opportunities to consolidate the acqui-
12	sition and management of information tech-
13	nology services, and increase the use of shared-
14	service delivery models;
15	"(C) potential duplication and waste, in-
16	cluding unnecessary or duplicative software li-
17	censes;
18	"(D) potential cost savings, including cost
19	savings and cost avoidance opportunities related
20	to software licenses of the covered agency;
21	"(E) plans for actions to optimize the infor-
22	mation technology portfolio, programs, and re-
23	sources of the covered agency;
24	"(F) ways to better align the information
25	technology portfolio, programs, and financial re-

1	sources of the covered agency to the multi-year
2	funding profiles and strategic plans, when such
3	plans are required by Congress;
4	"(G) a multi-year strategy to identify and

- "(G) a multi-year strategy to identify and reduce duplication and waste within the information technology portfolio of the covered agency, including component-level investments, and projected cost savings and avoidances resulting therefrom; and
- "(H) any other goals that the Director may establish.
 - "(2) Metrics and performance indicators, which shall be used by agencies for the purposes of paragraph (1).
 - "(3) Annual Review.—In accordance with the process implemented under paragraph (1), the Chief Information Officer of each covered agency, in conjunction with the Chief Operating Officer or Deputy Secretary (or equivalent) of the covered agency and Administrator of the Office of Electronic Government, shall conduct an annual review of the information technology portfolio of the covered agency.

1	"(4) Quarterly reports.—
2	"(A) In General.—The Administrator of
3	the Office of Electronic Government shall submit
4	a quarterly report on the cost savings and reduc-
5	tions in duplicative information technology in-
6	vestments identified through the review required
7	by paragraph (3) to—
8	"(i) the Committee on Homeland Secu-
9	rity and Governmental Affairs and the
10	Committee on Appropriations of the Senate;
11	"(ii) the Committee on Oversight and
12	Government Reform and the Committee on
13	Appropriations of the House of Representa-
14	tives; and
15	"(iii) upon a request by any committee
16	of Congress, to that committee.
17	"(B) Inclusion in other reports.—The
18	reports required under subparagraph (A) may be
19	included as part of another report submitted to
20	the committees of Congress described in clauses
21	(i), (ii), and (iii) of subparagraph (A).".
22	(b) SUNSET.—Effective on the date that is 5 years
23	after the date of enactment of this Act, section 11319 of title
24	40, United States Code, is amended by striking subsection
25	(c).

1	SEC. 202. FEDERAL DATA CENTER CONSOLIDATION INITIA-
2	TIVE.
3	(a) Definitions.—In this section:
4	(1) Administrator.—The term "Adminis-
5	trator" means the Administrator for the Office of E-
6	Government and Information Technology within the
7	Office of Management and Budget.
8	(2) Covered agen-
9	cy" means the following (including all associated
10	components of the agency):
11	(A) Department of Agriculture;
12	(B) Department of Commerce;
13	(C) Department of Defense;
14	(D) Department of Education;
15	$(E)\ Department\ of\ Energy;$
16	(F) Department of Health and Human
17	Services;
18	(G) Department of Homeland Security;
19	(H) Department of Housing and Urban De-
20	velopment;
21	(I) Department of the Interior;
22	$(J)\ Department\ of\ Justice;$
23	(K) Department of Labor;
24	(L) Department of State;
25	$(M)\ Department\ of\ Transportation;$
26	(N) Department of Treasuru:

1	(O) Department of Veterans Affairs;
2	$(P)\ Environmental\ Protection\ Agency;$
3	$(Q)\ General\ Services\ Administration;$
4	(R) National Aeronautics and Space Ad-
5	ministration;
6	(S) National Science Foundation;
7	$(T)\ Nuclear\ Regulatory\ Commission;$
8	(U) Office of Personnel Management;
9	(V) Small Business Administration;
10	(W) Social Security Administration; and
11	(X) United States Agency for International
12	Development.
13	(3) FDCCI.—The term "FDCCI" means the
14	Federal Data Center Consolidation Initiative de-
15	scribed in the Office of Management and Budget
16	Memorandum on the Federal Data Center Consolida-
17	tion Initiative, dated February 26, 2010, or any suc-
18	cessor thereto.
19	(4) Government-wide data center consoli-
20	DATION AND OPTIMIZATION METRICS.—The term
21	"Government-wide data center consolidation and op-
22	timization metrics" means the metrics established by
23	the Administrator under subsection $(b)(2)(G)$.
24	(b) Federal Data Center Consolidation Inven-
25	TORIES AND STRATEGIES —

1	(1) In General.—
2	(A) Annual reporting.—Each year, be-
3	ginning in the first fiscal year after the date of
4	enactment of this Act and each fiscal year there-
5	after, the head of each covered agency, assisted by
6	the Chief Information Officer of the agency, shall
7	submit to the Administrator—
8	(i) a comprehensive inventory of the
9	data centers owned, operated, or main-
10	tained by or on behalf of the agency; and
11	(ii) a multi-year strategy to achieve
12	the consolidation and optimization of the
13	data centers inventoried under clause (i),
14	that includes—
15	(I) performance metrics—
16	(aa) that are consistent with
17	the Government-wide data center
18	$consolidation \ and \ optimization$
19	metrics; and
20	(bb) by which the quan-
21	titative and qualitative progress
22	of the agency toward the goals of
23	the FDCCI can be measured;
24	(II) a timeline for agency activi-
25	ties to be completed under the FDCCI,

1 with an	emphasis on benchmarks the
2 agency co	an achieve by specific dates;
3 <i>(III)</i>	year-by-year calculations of
4 investme	nt and cost savings for the pe-
5 riod beg	inning on the date of enact-
6 ment of	this Act and ending on the
7 date desc	cribed in subsection (e), broken
8 down by	each year, including a de-
9 scription	of any initial costs for data
10 center ce	onsolidation and optimization
11 and life	cycle cost savings and other
12 improver	nents, with an emphasis on—
13	(aa) meeting the Govern-
14 men	t-wide data center consolida-
15 tion	and optimization metrics;
16 and	
17	(bb) demonstrating the
18 ama	ount of agency-specific cost
19 savi	ings each fiscal year achieved
20 thro	ough the FDCCI; and
21 (IV)	any additional information
22 required	by the Administrator.
23 (B) USE OF	OTHER REPORTING STRUC-
24 TURES.—The Adm	ninistrator may require a cov-
25 ered agency to inc	clude the information required

1	to be submitted under this subsection through re-
2	porting structures determined by the Adminis-
3	trator to be appropriate.
4	(C) Statement.—Each year, beginning in
5	the first fiscal year after the date of enactment
6	of this Act and each fiscal year thereafter, the
7	head of each covered agency, acting through the
8	Chief Information Officer of the agency, shall—
9	(i)(I) submit a statement to the Ad-
10	ministrator stating whether the agency has
11	complied with the requirements of this sec-
12	$tion;\ and$
13	(II) make the statement submitted
14	under subclause (I) publically available;
15	and
16	(ii) if the agency has not complied
17	with the requirements of this section, submit
18	a statement to the Administrator explaining
19	the reasons for not complying with such re-
20	quirements.
21	(D) AGENCY IMPLEMENTATION OF STRATE-
22	GIES.—Each covered agency, under the direction
23	of the Chief Information Officer of the agency,
24	shall—

1	(i) implement the strategy required						
2	under subparagraph (A)(ii); and						
3	(ii) provide updates to the Adminis						
4	trator, on a quarterly basis, of —						
5	(I) the completion of activities by						
6	the agency under the FDCCI;						
7	(II) any progress of the agency t						
8	wards meeting the Government-wi						
9	data center consolidation and optimi-						
10	zation metrics; and						
11	(III) the actual cost savings and						
12	other improvements realized through						
13	the implementation of the strategy of						
14	the agency.						
15	(E) Rule of construction.—Nothing in						
16	this section shall be construed to limit the report-						
17	ing of information by a covered agency to the						
18	Administrator, the Director of the Office of Man-						
19	agement and Budget, or Congress.						
20	(2) Administrator responsibilities.—The						
21	Administrator shall—						
22	(A) establish the deadline, on an annual						
23	basis, for covered agencies to submit information						
24	under this section;						

1	(B) establish a list of requirements that the
2	covered agencies must meet to be considered in
3	compliance with paragraph (1);
4	(C) ensure that information relating to
5	agency progress towards meeting the Govern-
6	ment-wide data center consolidation and optimi-
7	zation metrics is made available in a timely
8	manner to the general public;
9	(D) review the inventories and strategies
10	submitted under paragraph (1) to determine
11	whether they are comprehensive and complete;
12	(E) monitor the implementation of the data
13	center strategy of each covered agency that is re-
14	quired under paragraph (1)(A)(ii);
15	(F) update, on an annual basis, the cumu-
16	lative cost savings realized through the imple-
17	mentation of the FDCCI; and
18	(G) establish metrics applicable to the con-
19	solidation and optimization of data centers Gov-
20	ernment-wide, including metrics with respect
21	<i>to</i> —
22	(i) costs;
23	(ii) efficiencies, including at least serv-
24	er efficiency; and

1	(iii) any other metrics the Adminis-
2	trator establishes under this subparagraph.
3	(3) Cost saving goal and updates for con-
4	GRESS.—
5	(A) In General.—Not later than 1 year
6	after the date of enactment of this Act, the Ad-
7	ministrator shall develop, and make publically
8	available, a goal, broken down by year, for the
9	amount of planned cost savings and optimiza-
10	tion improvements achieved through the FDCCI
11	during the period beginning on the date of enact-
12	ment of this Act and ending on the date de-
13	scribed in subsection (e).
14	(B) Annual update.—
15	(i) In General.—Not later than 1
16	year after the date on which the goal de-
17	scribed in subparagraph (A) is made pub-
18	lically available, and each year thereafter,
19	the Administrator shall aggregate the re-
20	ported cost savings of each covered agency
21	and optimization improvements achieved to
22	date through the FDCCI and compare the
23	savings to the projected cost savings and op-
24	timization improvements developed under
25	subparagraph (A).

1	(ii) UPDATE FOR CONGRESS.—The
2	goal required to be developed under sub-
3	paragraph (A) shall be submitted to Con-
4	gress and shall be accompanied by a state-
5	ment describing—
6	(I) whether each covered agency
7	has in fact submitted a comprehensive
8	asset inventory, including an assess-
9	ment broken down by agency, which
10	shall include the specific numbers, uti-
11	lization, and efficiency level of data
12	centers; and
13	(II) whether each covered agency
14	has submitted a comprehensive consoli-
15	dation strategy with the key elements
16	$described\ in\ paragraph\ (1)(A)(ii).$
17	(4) GAO REVIEW.—
18	(A) In general.—Not later than 1 year
19	after the date of enactment of this Act, and each
20	year thereafter, the Comptroller General of the
21	United States shall review and verify the quality
22	and completeness of the asset inventory and
23	strategy of each covered agency required under
24	maragraph(1)(A).

1	(B) Report.—The Comptroller General of				
2	the United States shall, on an annual basis, pub-				
3	lish a report on each review conducted un				
4	subparagraph (A).				
5	(c) Ensuring Cybersecurity Standards for Data				
6	6 Center Consolidation and Cloud Computing.—				
7	(1) In General.—In implementing a data cen-				
8	ter consolidation and optimization strategy und				
9	this section, a covered agency shall do so in a manne				
10	that is consistent with Federal guidelines on cloud				
11	1 computing security, including—				
12	(A) applicable provisions found within the				
13	Federal Risk and Authorization Management				
14	Program (FedRAMP); and				
15	(B) guidance published by the National In-				
16	stitute of Standards and Technology.				
17	(2) Rule of construction.—Nothing in this				
18	section shall be construed to limit the ability of the				
19	Director of the Office of Management and Budget to				
20	update or modify the Federal guidelines on cloud				
21	computing security.				
22	(d) Waiver of Disclosure Requirements.—The				
23	Director of National Intelligence may waive the applica-				
24	bility to any element (or component of an element) of the				
25	intelligence community of any provision of this section if				

- 1 the Director of National Intelligence determines that such
- 2 waiver is in the interest of national security. Not later than
- 3 30 days after making a waiver under this subsection, the
- 4 Director of National Intelligence shall submit to the Com-
- 5 mittee on Homeland Security and Governmental Affairs
- 6 and the Select Committee on Intelligence of the Senate and
- 7 the Committee on Oversight and Government Reform and
- 8 the Permanent Select Committee on Intelligence of the
- 9 House of Representatives a statement describing the waiver
- 10 and the reasons for the waiver.
- 11 (e) Sunset.—This section is repealed effective on Oc-
- 12 tober 1, 2018.

Amend the title so as to read: "An Act to amend title 40, United States Code, to eliminate duplication and waste in information technology acquisition and management.".

Calendar No. 577

113TH CONGRESS H. R. 1232

[Report No. 113-262]

AN ACT

To amend titles 40, 41, and 44, United States Code, to eliminate duplication and waste in information technology acquisition and management.

September 18, 2014

Reported with an amendment and an amendment to the title $% \left(\mathbf{r}\right) =\mathbf{r}^{\prime }$