	BROWN RUDNICK LLP STEPHEN D. PALLEY (pro hac vice forthcoming) 601 Thirteenth Street NW Suite 600 Washington, D.C. 20005 Telephone: (202) 536-1766 Facsimile: (617) 289-0466 Email: spalley@brownrudnick.com  BROWN RUDNICK LLP SAMUEL A. MONIZ (State Bar No. 313274) 2211 Michelson Drive, 7th Floor Irvine, CA 92612 Telephone: (949) 752-7100 Facsimile: (949) 252-1514 Email: smoniz@brownrudnick.com  ALEX GOLUBITSKY, PLLC		
10 11 12 13	ALEX GOLUBITSKY (State Bar No. 289236) 3013 Libby Ter Richmond, Virginia 23223 Telephone: (206) 271-7417 Facsimile: (866) 301-2038 Email: ag@agolubitsky.com		
14	Counsel for Amici Curiai, LEXPUNK		
15   16   17		S DISTRICT COURT	
	SAN FRANCISCO DIVISION		
18	COMMODITY FUTURES TRADING COMMISSION,	CASE NO. 3:22-cv-05416 [ASSIGNED FOR ALL PURPOSES TO THE HONORABLE WILLIAM H. ORRICK,	
20	Plaintiff, v.	CTRM. 2]	
21   22	OOKI DAO (formerly d/b/a bZx DAO), an unincorporated association,	NOTICE OF MOTION AND MOTION FOR LEAVE TO FILE PROPOSED AMICUS CURIAE BRIEF OF LEXPUNK	
23	Defendant.	IN RESPONSE TO PLAINTIFF'S MOTION FOR ALTERNATIVE SERVICE	
24		AGAINST DEFENDANT OOKI DAO (ECF NO. 11)	
25		Date: November 9, 2022	
26		Time: 2:00 pm	
27		Place: Courtroom 2	
28			
		i	

MOTION FOR LEAVE TO FILE AMICUS CURIAE BRIEF

#### 1 TO EACH PARTY AND ATTORNEYS OF RECORD IN THIS ACTION: 2 PLEASE TAKE NOTICE that on November 9, 2022, at 9:00 a.m., or as soon thereafter as counsel can be heard in Courtroom 2 of the United States District Court, Northern District of 3 4 California, San Francisco Division, located at 450 Golden Gate Avenue, San Francisco, California 5 94102, amici curiae LeXpunK ("LeXpunK" or "Amicus") will and hereby does move this Court for 6 leave to file an amicus brief in response to Plaintiff Commodity Futures Trading Commission's ("Plaintiff" or "CFTC") Motion for Alternative Service Against Defendant Ooki DAO. 7 8 Plaintiff has not consented to the filing. Please note also that although counsel are 9 prepared to argue this matter on the date noticed above, Amici have no objection should the Court 10 choose to decide this matter on the papers. 11 DATED: October 3, 2022 Respectfully submitted, **BROWN RUDNICK LLP** 12 ALEX GOLUBITSKY, PLLC 13 By: 14 SAMUEL A. MONIZ (State Bar No. 313274) 15 2211 Michelson Drive, 7th Floor Irvine, CA 92612 16 Telephone: (949) 752-7100 Facsimile: (949) 252-1514 17 Email: smoniz@brownrudnick.com 18 STEPHEN D. PALLEY (pro hac vice forthcoming) 19 spalley@brownrudnick.com 601 Thirteenth Street NW Suite 600 20 Washington, D.C. 20005 Telephone: (202) 536-1766 21 Facsimile: (617) 289-0466 22 ALEX GOLUBITSKY (State Bar No. 289236) 23 3013 Libby Ter Richmond, Virginia 23223 24 Telephone: (206) 271-7417 Facsimile: (866) 301-2038 25 Email: ag@agolubitsky.com 26

ii

27

28

Attorneys for Amicus Curiae, LeXpunK

### **TABLE OF CONTENTS** Page II. A. В. The Motion Should Be Granted Because Important Constitutional Rights Are At Issue And Should Not Be Adjudicated Without Countervailing Arguments.......4 C. CONCLUSION ......8 III.

#### 1 **TABLE OF AUTHORITIES** 2 Page(s) 3 **Federal Cases** 4 California by & through Becerra v. United States Dep't of the Interior, 5 Doe v. Hyassat, 6 7 Hoptowit v. Ray, 8 682 F.2d 1237 (9th Cir. 1982), abrogated on other grounds by Sandin v. 9 Mennonite Bd. of Missions v. Adams, 10 11 Merritt v. McKenney, No. C 13-01391 JSW, 2013 U.S. Dist. LEXIS 122009 (N.D. Cal. Aug. 27, 12 13 Mullane v. Cent. Hanover Bank & Tr. Co., 14 15 NGV Gaming, Ltd. v. Upstream Point Molate, 16 Warehouse Rest., Inc. v. Customs House Rest., Inc., 17 18 Williams v. Doe. 19 20 California Cases 21 Searles v. Archangel, 22 **Other State Cases** 23 24 Commodity Futures Trading Comm'n v. Bryant, 25 Cox v. Coinmarket OPCO, LLC 26 27 28

### Case 3:22-cv-05416-WHO Document 16 Filed 10/03/22 Page 5 of 15

1	<i>Kirola v. City &amp; Cnty. of S.F.</i> ,  No. C 07-03685 SBA, 2010 U.S. Dist. LEXIS 97634, at *5 (N.D. Cal. Sep. 2,
2	2010)
3	Federal Statutes
4	CEA6
5	Commodity Exchange Act
6	California Statutes
7 8	Cal Civ. Code 413.306
9	Other Authorities
10	Dissenting Opinion of Summer Mersinger, <a href="https://www.cftc.gov/PressRoom/SpeechesTestimony/mersingerstatement0922">https://www.cftc.gov/PressRoom/SpeechesTestimony/mersingerstatement0922</a>
11	<u>22</u> 5
12	Fed. R. Civ. P. 4
13	Fed. R. Civ. P. 4(f)(1)6
14	Federal Rules Rule 4
15	Local Rule 7-11
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
	l v

### I. <u>INTRODUCTION AND STATEMENT OF INTEREST</u>

LeXpunK seeks leave to appear as amicus curiae and file a brief in response to the Commodity Futures Trading Commission's ("Plaintiff" or "CFTC") Motion for Alternative Service Against Defendant Ooki DAO (ECF #11). LeXpunK is a community of lawyers and software developers dedicated to providing open-source legal resources and support for the DeFi¹ industry, providing a voice for groups that wish to associate through Decentralized Autonomous Organizations ("DAOs"), and advocating for these communities. LeXpunK operates through various working groups that specialize in (i) developing contracts, templates, and best practices for DAOs; (ii) responding to regulatory guidance, draft laws, and proposals for self-regulatory initiatives; (iii) developing DAO alternative dispute resolution processes; and (iv) producing general educational materials.

LeXpunK has an interest in this case and can provide the Court with important additional information and perspective with respect to the novel facts at issue here, in a case of first impression dealing with liability for participation in a so-called Decentralized Autonomous Organization or DAO. The CFTC seeks to hold people participating in a DAO personally liable without providing them with the ability to be heard and respond to the claims against them. The CFTC argues that it should be permitted to hold people associated with Ooki DAO ("Defendant" or "Ooki") liable merely because such persons have voted in DAO matters, without personally serving them. Amicus regularly advocates on matters relating to DAOs, and believes that the CFTC's position, if accepted, would have a chilling effect on important technological innovation and would be a drastic departure from important constitutional protections involving notice and service of lawsuits. The CFTC's arguments in favor of alternative service in its Motion (ECF #11) obscure the fact that the CFTC seeks judgments against unknown individual token holders, as voting members of Ooki, and that it has failed to take adequate steps to provide them constitutionally required notice. While "heroic efforts" may not be required, posting on a website with an uncertain relationship to Ooki members in general, without more, is not enough.

<sup>1</sup> "DeFi" is short for "Decentralized Finance".

2 | 3 | 4 | 5 |

The CFTC should be required to take additional steps to provide notice of this Complaint to the person[s] it alleges have violated the Commodity Exchange Act ("CEA"). Service by posting on a website, without any additional effort, falls far short of what the Constitution requires. LeXpunK seeks Amicus status and a short period of time in which to file an Amicus Brief so that it can present context, facts and arguments regarding the CFTC's position and to assist with the Court in protecting fundamental constitutional rights of unknown persons.

#### II. ARGUMENT

#### A. Standard For Granting Amicus Status

Granting LeXpunK amicus status is well within this Court's authority and, in the absence of a response by others, will provide the Court with useful perspective and a countervailing view of the novel legal issues presented by this case. "The district court has broad discretion to permit amicus briefs." *Hoptowit v. Ray*, 682 F.2d 1237, 1260 (9th Cir. 1982), *abrogated on other grounds by Sandin v. Conner*, 515 U.S. 472, 115 S.Ct. 2293, 132 L.Ed.2d 418 (1995). "There are no strict prerequisites that must be established prior to qualifying for amicus status; an individual seeking to appear as amicus must merely make a showing that his participation is useful or otherwise desirable to the court." *California by & through Becerra v. United States Dep't of the Interior*, 381 F. Supp. 3d 1153, 1164 (N.D. Cal. 2019).

This Court "frequently welcome[s] amicus briefs from non-parties concerning legal issues that have potential ramifications beyond the parties directly involved or if the amicus has unique information or perspective that can help the court beyond the help that the lawyers for the parties are able to provide." *NGV Gaming, Ltd. v. Upstream Point Molate*, LLC, 355 F. Supp. 2d 1061, 1067 (N.D. Cal. 2005) (internal citations and quotation marks omitted). "Amicus briefs are especially appropriate where the arguments to be made by the amicus are not presented by any party to the litigation." *Warehouse Rest., Inc. v. Customs House Rest., Inc.*, No. C 80 3054, 1982 U.S. Dist. LEXIS 17556, at \*3 (N.D. Cal. Oct. 4, 1982) (granting leave to appear where "argument ha[d] not been urged by either side"). As set forth below, Amicus easily satisfies these standards.

28 || / / /

///

## 

# 

## 

# 

## 

### 

### 

## 

# B. The Motion Should Be Granted Because Important Constitutional Rights Are At Issue And Should Not Be Adjudicated Without Countervailing Arguments

Service of process is a fundamental requirement for the fair adjudication of claims. In the absence of service, defendants do not have the ability to defend themselves, and face liability without being heard. There is nothing novel about this. As the Supreme Court has explained:

The fundamental requisite of due process of law is the opportunity to be heard. This right to be heard has little reality or worth unless one is informed that the matter is pending and can choose for himself whether to appear or default, acquiesce or contest.

. . .

An elementary and fundamental requirement of due process in any proceeding which is to be accorded finality is notice reasonably calculated, under all the circumstances, to apprise interested parties of the pendency of the action and afford them an opportunity to present their objections. The notice must be of such nature as reasonably to convey the required information, and it must afford a reasonable time for those interested to make their appearance.

Mullane v. Cent. Hanover Bank & Tr. Co., 339 U.S. 306, 314, 70 S. Ct. 652, 657 (1950), internal citations and quotations omitted; and see Commodity Futures Trading Comm'n v. Bryant, No. CV 21-00386 HG-KJM, 2022 WL 1746760, at \*2 (D. Haw. May 31, 2022) ("A federal court is without personal jurisdiction over a Defendant unless the Defendant has been served in accordance with Federal Rule of Civil Procedure.") (Denying CFTC Motion for entry of Default where it had "failed to demonstrate that it has undertaken reasonably diligent efforts to locate the Defendant and to comply with Fed. R. Civ. P. 4"); and see Mennonite Bd. of Missions v. Adams, 462 U.S. 791, 799, 103 S. Ct. 2706, 2711, 77 L. Ed. 2d 180 (1983) ("Neither notice by publication and posting, nor mailed notice to the property owner, are means "such as one desirous of actually informing the [mortgagee] might reasonably adopt to accomplish it.") (citing Mullane, supra).

The CFTC seeks to short circuit traditional service requirements and be allowed to serve unknown people through a "chat box" on a website and an online forum. (See ECF 11. p. 9). The CFTC claims that because Ooki is an unincorporated alleged entity without a physical address in the State of California, or an agent for service of process, posting the Complaint in a chat box on a website and on an on-line forum is an appropriate method for service of the organization.

### According to the CFTC:

Ooki DAO community members—including a member listed as a "Community admin"—discussed the action extensively in the Ooki DAO's Telegram channel. There have also been at least 112 views of the CFTC's post in the Online Forum regarding the action. More generally, the Commission notes the extensive public discussion of this action on Twitter and elsewhere.

(See ECF #11, p. 9-10).

Reading the CFTC's motion in the abstract, it would be easy to conclude that the CFTC simply cannot identify members of Ooki, and had no choice but to seek alternative service. This is not so. As CFTC Commissioner Summer Mersinger explains in her dissent to the CFTC's Order sanctioning two Ooki participants:

The Commission defines the Ooki DAO unincorporated association as those holders of Ooki tokens that have voted on governance proposals with respect to running the business. Because [Tom] Bean and [Kyle] Kistner fall into that category, the settlement Order also finds them liable for violations of the CEA and CFTC rules by the Ooki DAO based solely on their status as members of the Ooki DAO unincorporated association—relying on a State-law doctrine that members of a forprofit unincorporated association are jointly and severally liable for the debts of that association.

Dissenting Opinion of Summer Mersinger.<sup>2</sup>

The CFTC does not explain why it was able to locate and enter into a settlement with two members of Ooki, but cannot locate and serve other members of the DAO, who it claims are liable for the acts of the DAO. At a minimum, this Court should inquire as to why the CFTC claims in its motion that Ooki is a "completely decentralized unincorporated association of anonymous individuals" when it has, in fact, identified at least two individuals and entered into settlements with them for actions of the DAO. ECF #11, p.8. In fact, it is difficult to square the affirmative allegations of paragraph 9 of the CFTC's Complaint, that Ooki DAO transacted business in this district, with the allegations in the CFTC's motion for alternative service, where it appears that the CFTC has no knowledge whatsoever of where Ooki DAO operates. See ECF #1.

<sup>&</sup>lt;sup>2</sup> https://www.cftc.gov/PressRoom/SpeechesTestimony/mersingerstatement092222 (last visited, 10/1/2022).

17 18

20

19

2122

2425

23

26

27

28

This sleight of hand necessarily implicates the due process rights of the other heretofore unidentified voting DAO participants – whether in the United States or abroad – against whom the CFTC wishes to hold ultimately liable for alleged violations of the CEA. Amicus's interest in this proceeding relates to its efforts to promote the rights of DAOs, and their members, operating in the United States and abroad.<sup>3</sup> On the one hand, the CFTC wishes to treat DAOs as distinct corporate bodies, acting on their own accord. On the other hand, the CFTC wishes to assign unlimited personal liability to a discrete, but unidentified, set of members of the DAOs by virtue of such persons voting on DAO issues, which may or may not touch on the CEA. The fact that doing so may be difficult does not excuse the government from trying, nor does Cal Civ. Code 413.30 allow for alternative service merely because procedures expressly identified are impractical. Searles v. Archangel, 60 Cal. App. 5th 43, 54, 274 Cal. Rptr. 3d 170, 178 (2021). The existence of the internet and social media does not change the requirements of the Federal Rules of Civil Procedure or the Constitution. See, e.g., Doe v. Hyassat, 337 F.R.D. 12, 16 (S.D.N.Y. 2020) (Setting aside default judgment following service by Facebook because "the absence of concrete evidence demonstrating regular use and the identity of the Facebook user – raises significant due process concerns.").

By its motion the CFTC ignores traditional notions of due process which mandate that every person be fairly notified of actions pursued against such persons in Court. *See* Commodity Futures Trading Comm'n v. Bryant, *supra*, *passim*. In doing so, the CFTC also apparently

<sup>3</sup> Movant also notes that CFTC's motion fails to address whether some of the participants in the Oooki DAO live outside of the United States. If so, an order allowing alternative service could well be unenforceable and contrary to international treaties on service. *See Cox v. Coinmarket OPCO, LLC* 2021 WL 5908206 (Slip. Op., 2021) (Refusing to allow service via social media because "w]ithout further proof of the country of residency for the individual Defendants... [t]he Court can only speculate as to whether service by Twitter is prohibited by international agreement as the country of residency cannot be identified."); *See, also,* Fed. R. Civ. P. 4(f)(1); and see Williams v. Doe, No. 6:21-03074-CV-RK, 2021 WL 4975742, at \*3 (W.D. Mo. Oct. 26, 2021) (refusing to allow service via WhatsApp or email on resident of London, England where there was insufficient evident that this method was adequate to provide notice to defendant, even though Plaintiff had communicated with the defendant using those methods).

purports to satisfy notice requirements not just in the United States, but internationally, without regard to the rules regarding international service or related treaty obligations.<sup>4</sup>

This Court has explained the standard for allowing an amicus brief as follows:

A court normally should allow the submission of an amicus brief when a party is not represented competently or is not represented at all or when the amicus has unique information or perspective that can help the court beyond the help that the lawyers for the parties are able to provide.

*Merritt v. McKenney*, No. C 13-01391 JSW, 2013 U.S. Dist. LEXIS 122009, at \*9 (N.D. Cal. Aug. 27, 2013).

Here, the first prong of the test is clearly satisfied: neither Ooki nor its participants have appeared in this matter and are therefore unrepresented. Amicus has unique information about the operation of DAOs and a perspective contrary to that of the CFTC. For example, a Motion for Alternative Service was filed by the CFTC in this matter on September 27, 2022, with responses purportedly due on October 3, 2022. In its Motion, the CFTC improperly relied on Local Rule 7-11, which governs "Motions for Administrative Relief", which includes "miscellaneous administrative matters, **not otherwise governed by a federal statute, Federal Rule**, local rule, or standing order of the assigned Judge. These motions would include matters such as motions to exceed otherwise applicable page limitations or motions to file documents under seal, for example." (emphasis added).

A Motion for Alternative Service falls within the scope of Rule 4 of the Federal Rules and, as a consequence, is not appropriate for expedited resolution under L-R 7-11. This Court has held that L-R 7-11 should only be used for objectives that are truly administrative in nature and do not relate to "core issue[s] in [a] case." *Kirola v. City & Cnty. of S.F.*, No. C 07-03685 SBA, 2010 U.S. Dist. LEXIS 97634, at \*5 (N.D. Cal. Sep. 2, 2010). The correct method of service of process on a DAO under FRCP 4 is not an "administrative" matter by any stretch.

Furthermore, Rule 7-11 specifies a 5 page limit, which CFTC has exceeded. This attempt to expedite a decision on fundamental constitutional rights by misusing a rule for administrative

<sup>&</sup>lt;sup>4</sup> See, fn 1, supra.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

17

18

19

20

21

22

23

24

25

26

27

28

///

///

filings is consistent with CFTC's attempt to serve people – potentially across the globe – by posting a lawsuit on a website. C. Request For Date-Certain To File Proposed Brief Of Amicus Curiae Even if Local Rule 7-11 did apply (it does not), Amicus respectfully suggests that six days is not sufficient for Amicus to prepare a brief on matters which represent an issue of first impression on this Court, to wit, the appropriate method of service on a so-called "DAO". Therefore, Amicus respectfully requests that this Court grant it leave to file a proposed amicus brief on or before October 17, 2022 so that this Court may determine if the Amicus will "provide the Court with any unique information or a unique perspective on the issues raised in this case." Id. III. **CONCLUSION** LeXpunK satisfies this Court's traditional guidelines for granting amicus status. LeXpunK's deep expertise in the intersection of DAOs and the law will offer a unique perspective beyond that which the CFTC is able to provide. Indeed, the arguments LeXpunK will offer are not being made by any other party (because Ooki DAO is not constitutionally before this Court). And 16 the legal issue (service on a DAO) has potential ramifications beyond the parties directly involved, as it concerns application of the rules governing service of process on a form of association with heretofore unseen characteristics. /// /// /// /// /// /// /// ///

1	For the foregoing reasons, the Amicus respectfully requests that this Court enter an order	
2	allowing Amicus until October 17, 2022 to file its proposed brief, to defer ruling on CFTC's	
3	Motion for Alternative Service until the brief has been filed, and, after such brief is filed, rule on	
4	whether Amicus shall be allowed to so appear. A proposed order is attached.	
5	DATED: October 3, 2022 Respectfully submitted,	
6	BROWN RUDNICK LLP	
7	ALEX GOLUBITSKY, PLLC	
8		
9	By: Soul always	
10	SAMUEL A. MONIZ (State Bar No. 313274) 2211 Michelson Drive, 7th Floor	
11	Irvine, CA 92612 Telephone: (949) 752-7100	
12	Facsimile: (949) 252-1514	
13	Email: smoniz@brownrudnick.com	
14	STEPHEN D. PALLEY (pro hac vice forthcoming)	
15	spalley@brownrudnick.com 601 Thirteenth Street NW Suite 600	
	Washington, D.C. 20005 Telephone: (202) 536-1766	
16	Facsimile: (617) 289-0466	
17	ALEX GOLUBITSKY (State Bar No. 289236)	
18	3013 Libby Ter	
19	Richmond, Virginia 23223	
20	Telephone: (206) 271-7417 Facsimile: (866) 301-2038	
21	Email: ag@agolubitsky.com	
22	Attorneys for Amicus Curiae, LeXpunK	
23		
24		
25		
26		
27		
28		
- 1	1	

1	[PROPOSED] ORDER	
2	The Court having read and considered the Motion of "LeXpunK" for Leave to File Amicus	
3	Curiae Brief (the "Motion"), and good causing appearing, the Court GRANTS the Motion.	
4	LeXpunK shall have up to and including October 17, 2022 to file an Amicus Brief in this cause.	
5	The Court will defer ruling on Plaintiff CFTC's Motion for Alternative Service [ECF No. 11] until	
6	Amicus' brief has been filed.]	
7	SO ORDERED.	
8	By: Dated:	
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		
	10	

MOTION FOR LEAVE TO FILE AMICUS CURIAE BRIEF

1 PROOF OF SERVICE 2 STATE OF CALIFORNIA 3 COUNTY OF ORANGE 4 At the time of service, I am employed in the County of Orange, State of California. I am over the age of eighteen years and not a party to the within action; my business address is 2211 Michelson Drive, Seventh Floor, Irvine, CA 92612. 5 6 On October 3, 2022, I served true copies of the following document(s) described as NOTICE OF MOTION AND MOTION FOR LEAVE TO FILE PROPOSED AMICUS CURIAE BRIEF OF LEXPUNK IN RESPONSE TO PLAINTIFF'S MOTION FOR ALTERNATIVE SERVICE AGAINST **DEFENDANT OOKI DAO (ECF NO. 11)** on the interested parties in this action as follows: 9 10 Attorneys for Commodity Futures Thomas L Simek U.S. Commodity Futures Trading Trading Commission 11 Commission Division of Enforcement 12 2600 Grand Boulevard Suite 210 13 Kansas City, MO 64108 816-960-7760 14 Email: tsimek@cftc.gov 15 Attorneys for Commodity Futures Anthony C. Biagioli U.S. Commodity Futures Trading Trading Commission 16 Commission 2600 Grand Boulevard 17 Suite 210 Kansas City, MO 64108 816-960-7722 18 Email: abiagioli@cftc.gov 19 20 BY CM/ECF NOTICE OF ELECTRONIC FILING: I electronically filed the document(s) with the Clerk of the Court by using the CM/ECF system. 21 Participants in the case who are registered CM/ECF users will be served by the CM/ECF system. Participants in the case who are not registered CM/ECF users will 22 be served by mail or by other means permitted by the court rules. 23 I declare under penalty of perjury under the laws of the United States that the foregoing is true and correct. 24 Executed on October 3, 2022, at Orange, California. 25 26 27