## Entry and Exit in Treasury Auctions

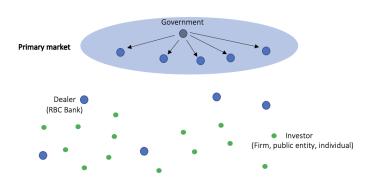
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August 6, 2024

The presented views are those of the authors and not necessarily those of the Bank of Canada.

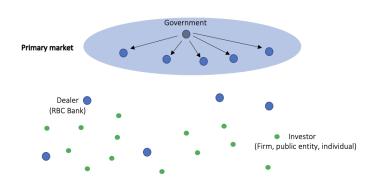
### Government bond markets



#### Government bond markets

#### **Dealers**

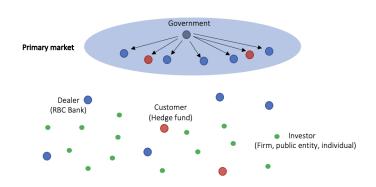
- Buy debt from the government and intermediate trades
- Obligated to regularly participate in the market
- Enjoy benefits: access to liquidity facilities, open market operations, information rents in primary market



### Government bond markets

#### Customers

- Have entered the market
- Not obligated to regularly participate in the market



## This paper

How does Customer entry affect Treasury markets?

#### Challenge

- Limited data because customers don't need to report their trades
- $\,\rightarrow\,$  We know little about customers in Treasury markets

3

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How does Customer entry affect Treasury markets?

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#### This paper

- Canadian primary market
- Document dealer exit; rising, yet irregular, customer participation
- Introduce and estimate a model to
  - Measure changes in bond values for customers and dealers over time
  - Quantify effects on competition and volatility from irregular participation
  - Design alternative policies

### Big picture

- Attracting irregular participants can improve competition but harm volatility in many markets, e.g.,
  - Over-the-counter markets dealers/non-dealers
  - Exchange markets exchange members/non-members
  - Energy markets nuclear/wind
- Our (structural) model can be used to analyze (quantify) this trade-off

### Literature: Bird's eye view

#### Government bond markets

- E.g., Hortaçsu, Kastl, Zhang (2018); Boyarchenko, Lucca, Veldkamp (2021); Allen and Wittwer (2023)
- ⇒ This paper: Focus on customers and endogenizes market entry

#### Customer behavior in Treasury markets

- E.g., Di Maggio (2020), Banegas et al (2021), Barth and Kahn (2021), Vissing-Jorgensen (2021)
- ⇒ This paper: Long time horizon

#### Dealer balance sheet costs/constraints

- E.g., Du et al (2018); Duffie (2018); Fleckenstein et al (2020); Allen and Wittwer (2023), Favara et al (2023)
- ⇒ This paper: Suggestive evidence that financial regulation might drive dealer exit

#### **Empirical auction literature**

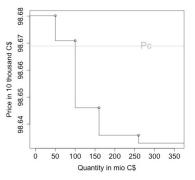
- See Hortacsu and Perrigne (2021) for an overview
- ⇒ This paper: Entry/exit in multi-unit auctions, bid-updating behavior

## Canadian Treasury auctions

- Bidding data with bidder IDs from all bond auctions from 1999 until 2022
  - Approximately 28 bond auctions per year
- Daily average prices from secondary, futures and repo-market (2014-2021)
- Types of Bidders:
  - Dealers (e.g., RBC, BMO, HSBC)
    - bid directly to the auctioneer
    - committ annually to regular participation
  - Customers (e.g., hedge funds)
    - must bid via a dealer who can observe the bid
- Bids are placed/updated until auction closure

# Canadian Treasury auctions

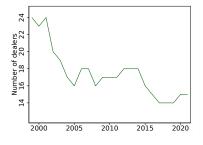
ullet Dealers and Customers submit step-function bids  $\{b_k,q_k\}_{k=1}^K$ 

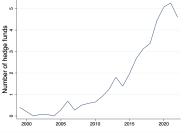


- Market clears total demand = supply
- Every bidder pays their bid for all allocated units (discriminatory price auction)

# Fact 1: Entry/exit

- Dealers have left since the first auction took place
- Hedge funds entered the market

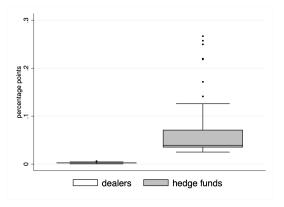




Same trend in US

## Fact 2: Hedge fund participation is volatile

Figure: Distribution of  $var_y^d$  and  $var_y^h$  across years y



 $var_y^d$  = Variance in the % of dealers bidding across auctions in year y out of all dealers active in y  $var_y^h$  = Variance in the % of hedge funds bidding across auctions in y out of all hedge funds active in y

Fact 3: Hedge funds select into specific auctions

Number of customers	(OLS1)		(OLS2)		(Year-FE)	
Basis Trade	0.172	(0.692)	-0.0589	(0.700)	-0.331	(0.698)
Benchmark status	0.158	(0.314)	0.0129	(0.319)	-0.139	(0.318)
MPC	-1.708**	(0.766)	-1.908**	(0.772)	-1.888**	(0.760)
QE	-0.142	(0.380)	-0.350	(0.403)	-0.358	(0.409)
Exchange Rate	-0.0882***	(0.0192)	-0.109***	(0.0204)	-0.0117	(0.0374)
Spread	0.260***	(0.0579)	0.264***	(0.0588)	0.226***	(0.0599)
Number of dealers	-0.182**	(0.0900)	-0.187**	(0.0947)	0.0745	(0.137)
Lagged Number of Customers	0.158***	(0.0513)	0.123**	(0.0522)	0.0655	(0.0534)
Coupon	0.940***	(0.176)	0.973***	(0.186)	0.985***	(0.188)
Q-sold	1.043*	(0.550)	0.838	(0.669)	0.0547	(0.711)
N	326		326		326	
Extra controls	-		✓		✓	
Adjusted R <sup>2</sup>	0.256		0.277		0.370	
Observations	327		327		327	

# Fact 4: Bid-updating

- Customers submit their bid through a dealer
- Dealers change their bid in response
- A sophisticated customer should anticipate this updating

Table: Dealer updating

+0.047***	(0.009)
0.032	(0.029)
+0.001	(0.001)
Yes	, ,
8193	
0.21	
	0.032 +0.001 Yes 8193

### Model: Features

#### • Endogenous market participation

- Dealers decide at beginning of year whether to commit to all upcoming auctions
- Before each auction, customers observe market conditions, decide to enter

### Bidding behavior

- Customers bid via dealers, who update bids (Hortaçsu and Kastl (2012))
- We add customer bidding decisions:
  - · Customers anticipate dealers will update after learning their bid

### **Players**

•  $\bar{N}^d$  potential dealers &  $\bar{N}^h$  potential customers — commonly known

### Sequence of events

- (0) Each dealer i draws cost  $\gamma_i^d \stackrel{iid}{\sim} G^d$  decides whether to participate in all T auctions.
  - Number of participating dealers  $N^d$  is announced.

### **Players**

•  $\bar{N}^d$  potential dealers &  $\bar{N}^h$  potential customers — commonly known

#### Sequence of events

- (0) Each dealer i draws cost  $\gamma_i^d \overset{iid}{\sim} G^d$  decides whether to participate in all T auctions. Number of participating dealers  $N^d$  is announced.
- Each customer i draws cost  $\gamma_{i1}^h\stackrel{iid}{\sim} G^h,$  decides whether to enter the next auction.

### **Players**

•  $\bar{N}^d$  potential dealers &  $\bar{N}^h$  potential customers — commonly known

#### Sequence of events

- (0) Each dealer i draws cost  $\gamma_i^d \stackrel{iid}{\sim} G^d$  decides whether to participate in all T auctions.

  Number of participating dealers  $N^d$  is announced.
  - Number of participating dealers  $N^{\alpha}$  is announced.
  - Each customer i draws cost  $\gamma_{i1}^h \stackrel{iid}{\sim} G^h$ , decides whether to enter the next auction.
  - 1)  $\bullet$ Each bidder i of group  $g \in \{d, h\}$  draws iid signal  $s_{i1}^g \sim F_1^g$ , and bids.

#### **Players**

•  $\bar{N}^d$  potential dealers &  $N^h$  potential customers — commonly known

### Sequence of events

Each customer i draws cost  $\gamma_{i2}^h \stackrel{iid}{\sim} G^h$ , decides whether to enter the next auction. Each bidder i draws of group  $g \in \{d, h\}$  draws iid signal  $s_{i2}^g \sim F_2^g$ , and bids.

#### **Players**

•  $\bar{N}^d$  potential dealers &  $N^h$  potential customers — commonly known

### Sequence of events

Each customer i draws cost  $\gamma_{i3}^h \stackrel{iid}{\sim} G^h$ , decides whether to enter the next auction. Each bidder i draws of group  $g \in \{d,h\}$  draws iid signal  $s_{i3}^g \sim F_3^g$ , and bids.

#### **Players**

ullet  $ar{N}^d$  potential dealers &  $N^h$  potential customers — commonly known

#### Sequence of events

Each customer i draws cost  $\gamma_{ti}^h \stackrel{iid}{\sim} G^h$ , decides whether to enter the next auction. Each bidder i draws of group  $g \in \{d,h\}$  draws iid signal  $s_{Ti}^g \sim F_T^g$ , and bids.

### Model: Within an Auction

#### Auction t

- 0) Each bidder i draws multi-dimensional signal  $s_{ti}^g \stackrel{iid}{\sim} F_t^g$  which determines
  - WTP for amount q,  $v_t^g(q, s_{ti}^g)$ ; decreasing in q, monotone, bounded
  - Number of steps  $K_{ti}$
  - Probability the late bid of a dealer will make it in time
- 1) Each dealers bids:  $\{q_k, b_k\}_{k=1}^{K_{ti}}$
- 2) Each customer bids via a dealer; random matching
- 3) Dealers observe their customer's quantity-weighted bid, may update their own bid



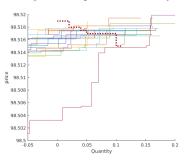
## Model: Equilibrium participation

- A customer enters auction t if

Customer's cost  $\leq$  Expected surplus from bidding in auction t

# Model: Equilibrium bidding—dealer





# Model: Equilibrium bidding-dealer

# Dealer with information $\theta \supset s_{ti}^d$

Chooses bids to maximize expected surplus from winning at auction:

$$\max_{\left\{b_{k},q_{k}\right\}_{k=1}^{K_{ti}}}\mathbb{E}\left[\mathit{surplus}_{t}^{d}\middle|\theta\right]$$

## Model: Equilibrium bidding-dealer

## Dealer with information $\theta \supset s_{ti}^d$

• Shades her bids at all steps k but the last one:

$$\begin{aligned} v_t^d(q_k, s_{it}^d) &= b_k + shading_t(b_k, b_{k+1}|\theta) \\ shading_t(b_k, b_{k+1}|\theta) &= \frac{\Pr(b_{k+1} \geq \textbf{\textit{P}}_t|\theta)}{\Pr(b_k > \textbf{\textit{P}}_t > b_{k+1}|\theta)} (b_k - b_{k+1}), \text{ with clearing-price } P_t \end{aligned}$$

Ties can only occur at the last step

### Model: Equilibrium bidding—customer

#### **Customers anticipate updating**

 Customers' choice of bid causes a shift in the residual supply curve via their dealers best response.

## Customer with signal $s_{ti}^h$

- Knows that dealer only pays attention to  $qwb_{ti}=rac{b_1q_1+\sum_{k=2}^{K_{ti}}b_k(q_k-q_{k-1})}{q\kappa_{ti}}$
- To obtain a simple representation:
  - For each qwb\*, chooses bidding function that achieves highest expected surplus among all functions that induce the same dealer updating:

$$\max_{\substack{\{b_k,q_k\}_{t=1}^{K_t}}} \mathbb{E}\left[ \textit{surplus}_t^h \middle| s_{ti}^h \right] \text{ such that } \lambda[qwb_{ti} - qwb^*] = 0, \lambda \in \mathbb{R}$$

• Among these functions, chooses the one with qwb\* that maximizes expected surplus

## Model: Equilibrium bidding—customer

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 Customers' choice of bid causes a shift in the residual supply curve via their dealers best response.

### Customer with signal $s_{i}^{h}$

- Knows that dealer only pays attention to  $qwb_{ti} = \frac{b_1q_1 + \sum_{k=2}^{K_{ti}} b_k(q_k q_{k-1})}{q_k}$
- To obtain a simple representation:
  - For each qwb\*, chooses bidding function that achieves highest expected surplus among all functions that induce the same dealer updating:

$$v_t^h(q_k, s_{it}^h) = b_k - shading_t(b_k, b_{k+1}|s_{ti}^h) + \lambda \frac{\partial qwb_{it}}{\partial a} + Ties_{it}$$

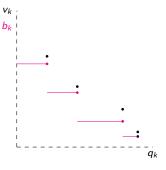
Can be optimal to bid above value & tie with another bidder at any step Example



### Identification: Dealer Values

#### **Dealers**

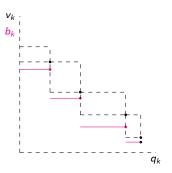
 $\bullet$  Point-identify  $v_t^d(q_k, s_{ti}^d)$  from bid-equilibrium conditions (Kastl (2011))



$$v_t^d(q_k, s_{ti}^d) = b_k + \frac{\Pr(b_{k+1} \geq \boldsymbol{P_t}|\theta)}{\Pr(b_k > \boldsymbol{P_t} > b_{k+1}|\theta)}(b_k - b_{k+1})$$

### Identification: Customer values

- **Problem 1**: Equilibrium conditions depend on values at **ALL**  $\mathbf{q}$ , not just submitted  $q_k$  due to ties
- o **Solution:** Use monotonicity/boundeness of  $v_t^h(\cdot,s_{ti}^h)$  to reduce to a system with only values at submitted  $q_k$



- Ties terms  $E_{Q^c}[v(Q^c, s_i)\frac{\partial Q^c}{\partial g_k}|b_k = P^c]$
- Replace by  $\bar{v}(q_{k-1},s_i)E_{Q^c}[\frac{\partial Q^c}{\partial q_k}|b_k=P^c]$  and  $\underline{v}(q_k,s_i)E_Q^c[\frac{\partial Q^c}{\partial q_k}|b_k=P^c]$

### Identification: Customer values

- **Problem 2**: Additional unobserved component:  $\lambda_{it}$
- → Solution:
  - Additional Data: Observed dealer updating behavior means the distribution of residual supplies conditional on any  $m, \epsilon$  is known
  - Additional Model Restriction: Optimality of the chosen quantity-weighted-average bid

$$TS(b(\cdot,\theta),m) - TS(b(\cdot,\theta),m+\epsilon) \ge \lambda \epsilon$$
  
$$TS(b(\cdot,\theta),m-\epsilon) - TS(b(\cdot,\theta),m) \le \lambda \epsilon$$

- Combine in 3 steps:
  - $oldsymbol{0}$  Guess  $\lambda$
  - 2 Calculate implied bounds on  $v_t^h(q, s_{ti}^h)$ , implied total surplus and implied bounds  $[\underline{\lambda}, \overline{\lambda}]$
  - **3** Check if  $\lambda \in [\underline{\lambda}, \overline{\lambda}]$

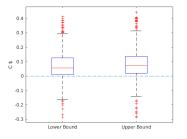
### Model: Value estimates

Customers are willing to pay 7 bps more than dealers



→ Expect to implement more profitable trading strategies than dealers

Figure: Avg. customer value - avg. dealer value per auction



Cost Estimates (Match predicted participation probability to observed)

- Dealers: [C\$3.2M, C\$4.3M] per year
- $\approx 0.1\%$  of the average amount a dealer wins in a year
- Customers: [C\$0.4M, C\$0.5M] per auction
- $\approx 0.3\%$  of the average amount a customer wins in one auction

#### Counterfactuals

Goal: Analyze effects of customer/dealer interaction on competition and volatility

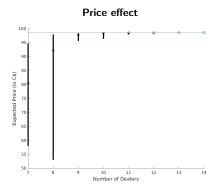
#### How?

- Empirical guess-and-verify approach to find equilibrium (Richert (2021))
- Solve for the distributions of bids under the counterfactual such that the distribution of values implied by these bids, and optimal bidding, are indistinguishable from the estimated value distribution.

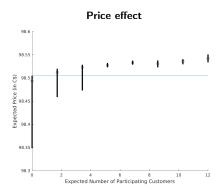
#### Limitation

• Big changes in allocation could impact market power in the secondary markets

# Counterfactual: Varying the number of dealers per auction



# Counterfactual: Vary the number of customers in typical auction



Attracting 1 customer  $\rightarrow$  Expected revenue gain from competition: C\$ 0.2M (1bps) Expected revenue loss due to irregular customer participation: C\$ 0.04M

## Counterfactual: Policy

Question: Can we design a policy that reduces volatility and increases competition?

- Eliminate dealer commitment ⇒ volatility ↑
- 2 Introduce customer commitment  $\Rightarrow$  competition  $\downarrow$
- **§** Yes: Reshuffle supply across auctions to incentivize stable participation



- Predict customer participation in status quo
- Shift up to 10% of supply from attractive auctions to non-attractive auctions
- This increases annual revenue by C\$ 12M

#### Conclusion

- We study entry/exit of market participants in the Canadian Treasury market
- Highlight effects on competition/volatility, evaluate policies
- Framework useful for other markets with regular/irregular participants, e.g.,
  - Renewable energy (Petersen et al (2022))

 ${\sf Appendix}$ 

### Data

Table: Data Summary of 645 Bond Auctions between 02/1999 and 01/2022

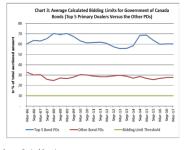
	Mean	SD	Min	Max
Issued amount (in C\$ bn)	3.24	1.05	1.00	7.00
Number of Dealers	14.46	2.61	11	23
Number of Customers	6.74	2.56	1	15
Number of submitted steps of a dealer	4.34	1 71	1	7
Number of submitted steps of a customer	1.86	1.02	1	7
Comp demand of a dealer (as % of supply)	14.80	7.51	0.00	40
Comp demand of a customer (as % of supply)	5.83	4.70	0.01	25
Amount won by a dealer (as % of supply)	4.79	5.85	0	35
Amount won by a customer (as % of supply)	4.02	5.90	0	25

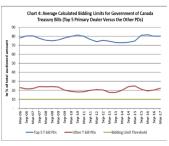
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### **Bidding limits**

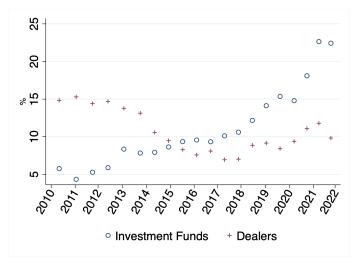




Source: Bank of Canada

- Bidding limits are calculated on a semi-annual basis
   (3x primary market share + 2x secondary market share + 0.5x share in optional operations)
- A dealer whose bidding limit falls below 10% must exit within the next 6 months

### Similar trends in other markets





## Bid-updating

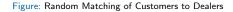
Table: Dealer updating

Change in qw-bid of dealer		
Customer's qw-bid - average customer qw-bid	+0.047***	(0.009)
Customer's number of steps	0.032	(0.029)
Customer's total demand	+0.001	(0.001)
Auction Fixed Effects	Yes	, ,
Observations	8193	
Adjusted $R^2$	0.21	

- Dealer updates own bid upward after observing high customer bid
- Only qw-bid bid matters matters



## Random matching



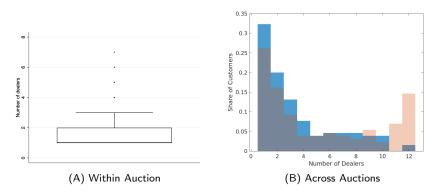
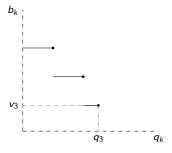


Figure (A) shows the distribution of how many dealers a customer places a bid through within an auction. Figure (B) plots the distribution of the number of unique dealers used by a customer in all auctions in the data (in pink) and the number of unique dealers that would be predicted for each customer under random matching (in blue).



# Model: Customer bidding

Assume that this function would be optimal if the dealer didn't update:



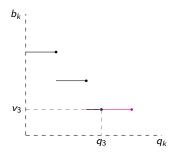


# Model: Customer bidding

#### Should customer deviate?

E.g., extend the last step which lowers her quantity-weighted bid

- + Induce dealer updating that favorably affects customer's winning probabilities
- But win additional units at prices above values

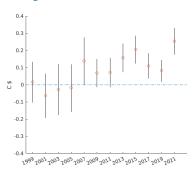




### Model: Value estimates

- Customers are willing to pay 7 bps more per unit than dealers
- Perhaps because dealers must fulfill stringent regulations, especially post 2007-09

Figure: Time trend in value difference





#### Statistical Test

Table: Are customer vs. dealer values statistically significant from one another?

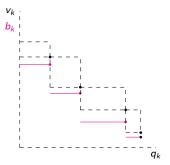
	P95	Sum	Max	CI
QWA-Value	0.00	0.00	0.00	[825, 2906]
Max-Value	0.06	0.00	0.93	[-836,2406]
Min-Value	0.00	0.00	0.00	[615, 1976]

This shows the results from testing whether customer values are above dealer values. Columns P95, Sum, and Max present p-values for the test-statistics which take the 95th percentile, the sum of squared standardized differences, and the maximum difference across auctions of the average values of dealers less the lower bound of customer values. P-values are computed using the bootstrap. The confidence intervals are for interval estimates of the mean difference. The QWA-value is the average (within customers and dealers) of the individual participants quantity-weighted average values. The Max-Value row compares the within group average values of the individual bidders' maximum value (at their first submitted step). The Min-Value row compares the within group average values of the individual bidders' minimum value (at their last submitted step).



### Identification: Customer values

- 1) Fix some  $\lambda$
- 2) Optimality for bids implies unique bounds on  $v_t^h(q,s_{ti}^h)$  at all q Optimality for the quantity-weighted bid implies unique  $[\underline{\lambda},\overline{\lambda}]$
- 3) Check if  $\lambda \in [\underline{\lambda}, \overline{\lambda}]$





### Identification: Cost distributions

#### For Customers:

$$\underbrace{\gamma_{ti}^{h}}_{\text{cost}} \leq \underbrace{\mathbb{E}_{t}[TS_{ti}^{h}|N^{d}]}_{\text{expected surplus}}$$

- Average surplus is known given value distributions
- Participation probability is observed (# of participating customers/all customers)

#### For Dealers:

$$\underbrace{\gamma_i^d}_{\text{cost}} \leq \underbrace{\sum_{N^d=1}^{\bar{N}^d} \left( \sum_{t=1}^T \mathbb{E}_t \left[ \textit{TS}_{ti}^d | N^d \right] \right) \text{Pr}(\textit{N}^d = N^d)}_{\text{expected yearly surplus}}$$

- Expected yearly surplus is a known function of observables
- Participation probability is observed (# of participating dealers/all dealers)



#### Estimation

- 1) Resampling estimation of residual supply curves to learn about values
  - Augment Hortacsu and Kastl (2012) to account for correlation in dealer updates when no new customer arrives
- 2) Compute expected surplus to estimate cost distributions
  - For customers:  $\hat{\mathbb{E}}_t[\hat{T}S^h_{ti}|N^d] = \text{avg. exp. surplus across customers in auction } t$

#### Estimation

#### 1) Resampling estimation of residual supply curves to learn about values

 Augment Hortacsu and Kastl (2012) to account for correlation in dealer updates when no new customer arrives

#### 2) Compute expected surplus to estimate cost distributions

- For customers:  $\hat{\mathbb{E}}_t[\hat{T}S^h_{ti}|N^d] = \text{avg. exp.}$  surplus across customers in auction t
- For dealers: computing  $\sum_{N^d=1}^{\bar{N}^d} (\sum_{t=1}^T \mathbb{E}_t[\mathbf{TS_{ti}^d}|N^d]) \Pr(\mathbf{N^d}=N^d)$  is challenging
  - Only observe the expected surplus for the number of dealers who decided to participate,  $\hat{\mathbb{E}}_t[\hat{T}S_{ti}^d|N^d]$ , not any other number of dealers
  - Approximate by summing per-auction surpluses at **counterfactual**  $N_{cf}^d$  using kernel weights over similar auctions (in other years) with that  $N_{cf}^d$

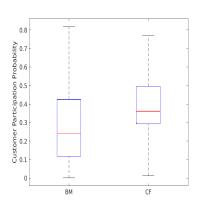
### Counterfactual: Computational details

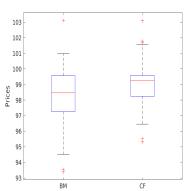
- Construct an empirical distribution of maximal demand for dealers/customers
  - One observation is the maximal percentage of supply that one of the dealers (customers) ever demanded
  - If this percentage is above 25%, we replace it by 25% to incorporate the feature that, during regular times, bidders face a bidding limit of 25% of supply
- Build on Richert (2021)'s empirical guess-and-verify approach, and solve for the counterfactual bid distributions that that
  - Distribution of values implied by these bids, and optimal bidding, are indistinguishable from the distribution of the estimated values
  - 2 Counterfactual distribution of maximal demand in an auction is first-order stochastically dominated by the empirical distribution of maximal demand across all auctions



# Counterfactual: Adjust supply

- Customer participation is stronger and more stable
- Prices are higher and less volatile

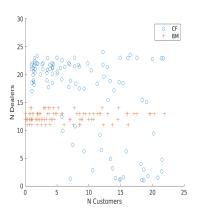


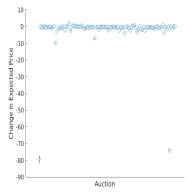




### Counterfactual: No dealer comittment

- Due to volatile bidder participation, 2% of auctions fail
- Median exp. revenue of fully covered auctions decreases by 0.04% (C\$ 1.3M)







Extra slides that aren't used at the moment.

## Findings: Preview

#### Market consequences

- + More market participants ⇒ competition ↑
- Customers have no obligation to participate regularly  $\Rightarrow$  volatility  $\uparrow$

#### Should we force customers to attend regularly?

Yes! Assuming exogenous customer participation: competition ↑ & volatility ↓

## Findings: Preview

#### Market consequences

- + More market participants ⇒ competition ↑
- Customers have no obligation to participate regularly ⇒ volatility ↑

#### Should we force customers to attend regularly?

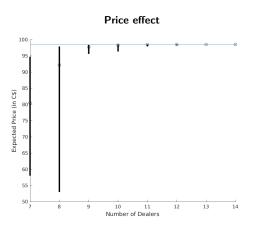
Unclear! Endogenous customer participation: competition ↓ & volatility ↓

### Counterfactuals: Policy

#### Should we force customers to attend regularly?

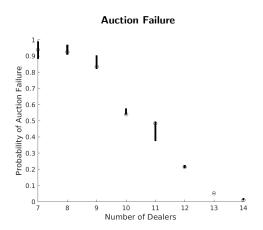
- With exogenous customer participation: competition ↑ & volatility ↓
- With <u>endogenous</u> customer participation: <u>competition</u> ↓ & <u>volatility</u> ↓ hopefully change!

# Counterfactual: Vary the number of dealers in typical auction



• Going from 14 to 13 (12) dealers: Expected revenue  $\downarrow$  by 2% (10%) due to lower competition & auction failure

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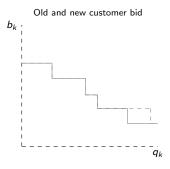


• Going from 14 to 13 (12) dealers: Expected revenue  $\downarrow$  by 2% (10%) due to lower competition & auction failure

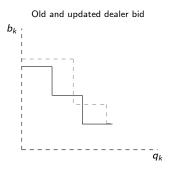
## Competition-volatility: Revenue effects

- ${\bf 0}$  Gain from attracting one customer in expectation  $\approx$  C\$ 2.90M
  - Revenue ↑ thanks to less bid-shading
- @ Loss from across auction variation in customer participation  $\,\approx$  C\$ 2.85M
  - ullet Revenue  $\downarrow$  more when participation is below average than when it is above average

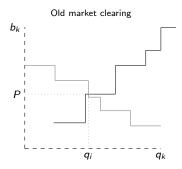
- Customer i submits a step-function such that  $b_k \leq v_k$  at all k to dealer j
- Deviate to  $b_4 > v_4$ ?



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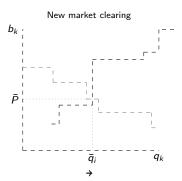


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Return

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Return