

# **People- or Place-Based Policies to Tackle Disadvantage?**

## **Evidence from Matched Family-School-Neighborhood Data**

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# Introduction

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# Motivation

- Standardized **test scores vary** a lot across neighborhoods and schools  
→ **proxy for human capital**, with critical implications for **inequality**
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→ especially **important** for children from disadvantaged families
- **Understanding sources** of test scores dispersion is crucial  
→ allows for more **targeted people- or place-based policies**
- **But many unknowns** with respect to **producing human capital**
  - Family vs School vs Neighborhood?
  - What are complementary family-school-neighborhood ties?
  - Sorting vs Treatment?

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  - Composition of family types in different neighborhoods and schools
- Counterfactual analyses: (i) school quality  $\uparrow$  and (ii) random reallocations

# Preview of Findings

- **Family is crucial**
  - Being in **good places** is **beneficial** for own school performance, but cannot fully compensate for family "deficits"
- **Families sort**
  - Neighborhood sorting more significant (due to their heterogeneity)
- Improving school quality increases test scores especially around median
  - School quality has limited effect if neighborhoods factors ignored

# The Model

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# Environment

- *Environment* consists of  $J$  neighborhoods,  $C$  schools, and  $N$  families with one child  $\rightarrow$  each set divided into finite groups
- *Heterogeneity* across families/schools/neighborhoods characterized by their latent type/category/class
  - $\alpha_i \in \{1, \dots, L\}$  is **type of child  $i$** , where  $L$  discrete and known
  - $s_{it}$ : **category of school  $c_{it}$**  that child  $i$  attends at time  $t$
  - $k_{it}$ : **class of neighborhood  $j_{it}$**  where child  $i$  lives at time  $t$
- **Mobility** *between states* (a neighborhood and/or school at time  $t$  and another neighborhood and/or school at  $t+1$ ) is denoted  $ks \rightarrow k's'$
- Child  $i$  receives test scores  $Y_{it}$  at time  $t$

# Key Model Assumption and Timing

- Condition underlying the decomposition of test scores distributions into match-specific components:

*A1 (conditional independence of test scores given child type).*

*Given  $\alpha_i = l$  (on top of states), the random variables  $Y_{i1}$  and  $Y_{i2}$  are conditionally independent.*

- Timing
  - In period 1:
    - $\alpha_i$  is drawn from a distribution that depends on  $k$  and  $s$
    - $Y_{i1}$  is drawn from a distribution that depends on  $\alpha_i, k, s$
  - In period 2:
    - transition probability may depend on  $\alpha_i, k, s, k', s'$
    - type of second state may depend on  $\alpha_i$  and first state

# Objective

Main purpose is to recover:

1. Distributions of test scores for children of type  $\alpha$  in neighborhoods of class  $k$  and schools of category  $s$ 
  - ▷ **complementarities**
2. Composition of type- $\alpha$  families in class- $k$  neighborhoods and category- $s$  schools
  - ▷ **sorting patterns**

Model nests two stratified mixture models

# First Stratified Mixture Model aka Empirical Equation 1

Bivariate distribution of test scores for movers as mixture problem:

$$Pr[Y_{i1} \leq y, Y_{i2} \leq y' | ks \rightarrow k's'] = \sum_{\alpha=1}^L Pr[Y_{i1} \leq y, Y_{i2} \leq y' | ks \rightarrow k's', \alpha_i = l] \pi_{ks \rightarrow k's'}(\alpha)$$

- $F_{ks\alpha}(Y_1)$ : cdf of test scores in period 1, in neighborhood class k and school category s, for child type  $\alpha$
- $F_{k's'\alpha}^m(Y_2)$ : cdf of test scores in period 2 for type  $\alpha$ -transitioners to  $k's'$
- $\pi_{ks \rightarrow k's'}(\alpha)$ : probability distribution of  $\alpha_i$  for transitioners



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## Second Stratified Mixture Model aka Empirical Equation II

Second key equation considers cross-section in period 1:

$$Pr[Y_{i1} \leq y|ks] = \sum_{\alpha=1}^L F_{ks\alpha}(Y_1) \cdot q_{ks}(\alpha) \quad (\text{Eq. II})$$

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Next:

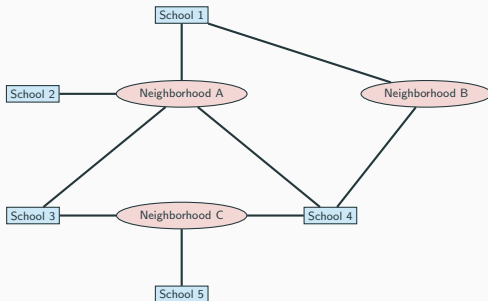
- map the model to the data and
- provide conditions under which all parameters appearing in the two stratified mixture models are identified

## Mapping the Model to the Data

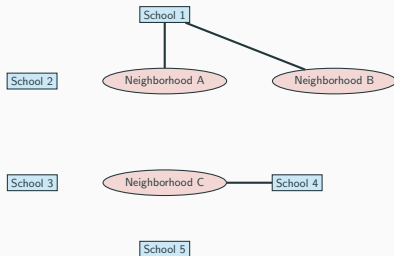
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# Data & Institutional Background: NC School System

- Relationship between family-, school-, and neighborhood heterogeneity and test scores is tested with data from [North Carolina Education Research Data Center](#) (sample period: 2010–2017; pooled 2 periods)
  - matched with **geospatial data** from **Wake County**
  - standardized tests**: end-of-grade tests in both mathematics and reading for all children in public schools in grades 3-8
  - very suitable **network structure**:

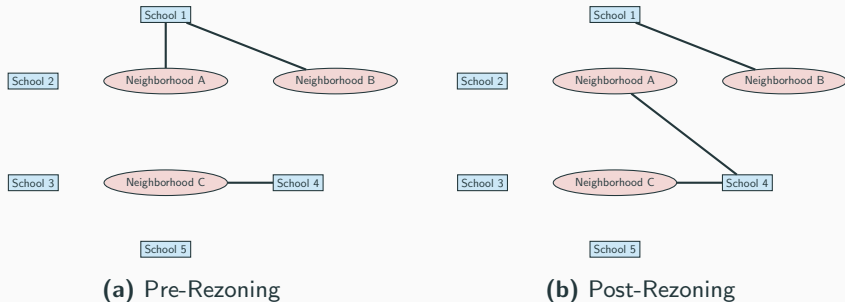


# Changes in Base Schools for some Neighborhoods



(a) Pre-Rezoning

# Changes in Base Schools for some Neighborhoods



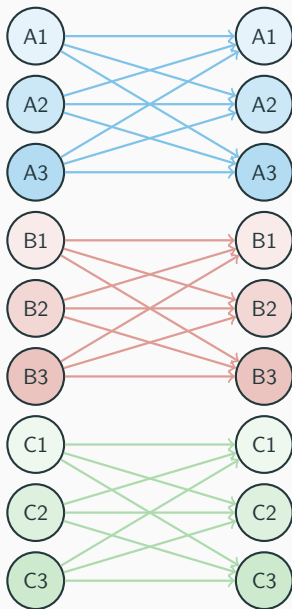
**Figure 1:** Changes in school zones altering the network structure

# Model Identification

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# Graph Connectivity



# Asymmetry of Transitions between States and Rank Condition

- $\pi_{k_s \rightarrow k' s'}(\alpha)$  from mixture model requires state-dependent transitions
  - ▷ non-random mobility
  - ▷ asymmetry in child type composition of transitioners
- set of distributions must be linearly independent  $\rightarrow$  matrices formed from these distributions have full rank
  - ▷ model parameters (latent types and their distributions) can be uniquely determined from the observed data

Assumptions key for identification of complementarities!

# Model Estimation

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- Estimate latent types of places (dimension reduction into states):
  1. **Cluster Neighborhoods into Classes** with Distributional k-Means
    - take stayers' distributions of test scores across  $J$  neighborhoods  $\rightarrow$  partition into  $K$  classes
    - impose class assignments on movers  $\rightarrow$  heterogeneity of neighborhoods is at class level

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  3. **Aggregate into (neighborhood class, school category)-states**  
 $k \in \{A, B, C\}$  and  $s \in \{1, 2, 3\}$  generate nine distinct pairs:

$$state_{it}(k, s) = \begin{cases} A1 & \text{if } k_{it} = A \text{ and } s_{it} = 1 \\ A2 & \text{if } k_{it} = A \text{ and } s_{it} = 2 \\ A3 & \text{if } k_{it} = A \text{ and } s_{it} = 3 \\ B1 & \text{if } k_{it} = B \text{ and } s_{it} = 1 \\ B2 & \text{if } k_{it} = B \text{ and } s_{it} = 2 \\ B3 & \text{if } k_{it} = B \text{ and } s_{it} = 3 \\ C1 & \text{if } k_{it} = C \text{ and } s_{it} = 1 \\ C2 & \text{if } k_{it} = C \text{ and } s_{it} = 2 \\ C3 & \text{if } k_{it} = C \text{ and } s_{it} = 3 \end{cases}$$

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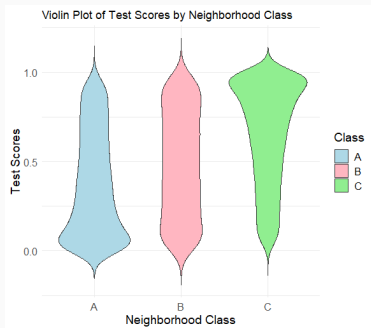
- Estimate latent child types:
  - ▷ Estimate the two finite mixture models (separately) with EM algorithm

# Results

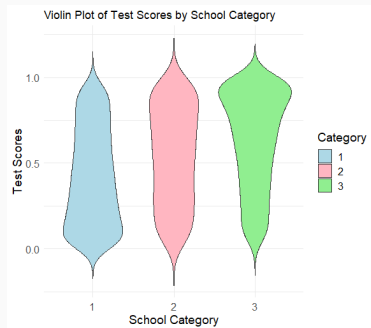
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# Clustering Results of the Distributional K-Means



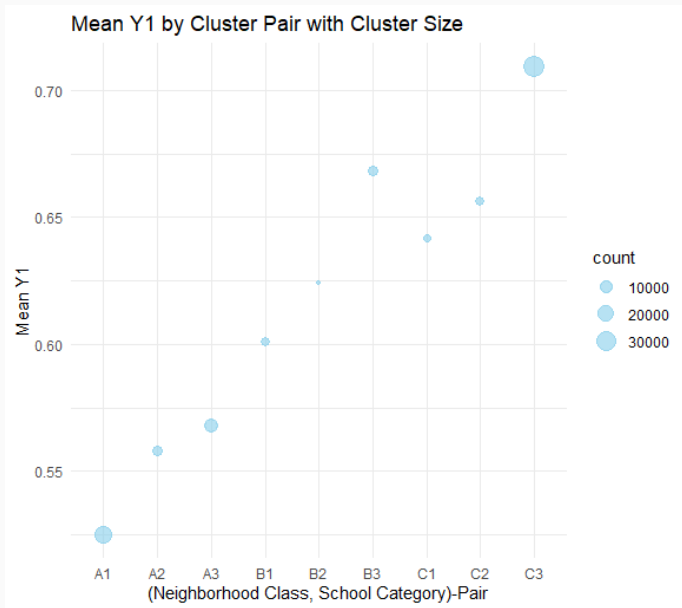
(a) Neighborhood Classes



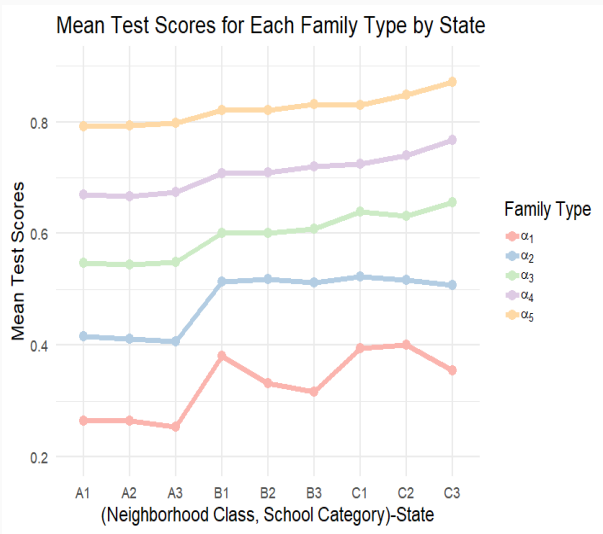
(b) School Categories

**Figure 3:** Violin Plots of Test Scores by Cluster

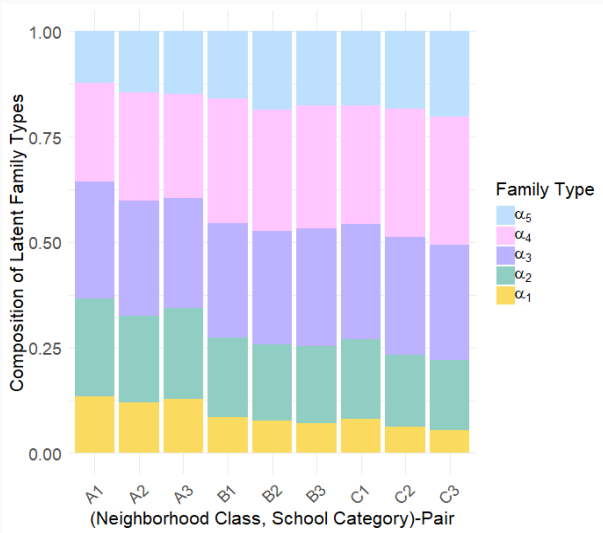
# Mean and Size of Resulting Cluster-Pairs



# Results: Complementarities



## Results: Sorting



# Counterfactual Analyses

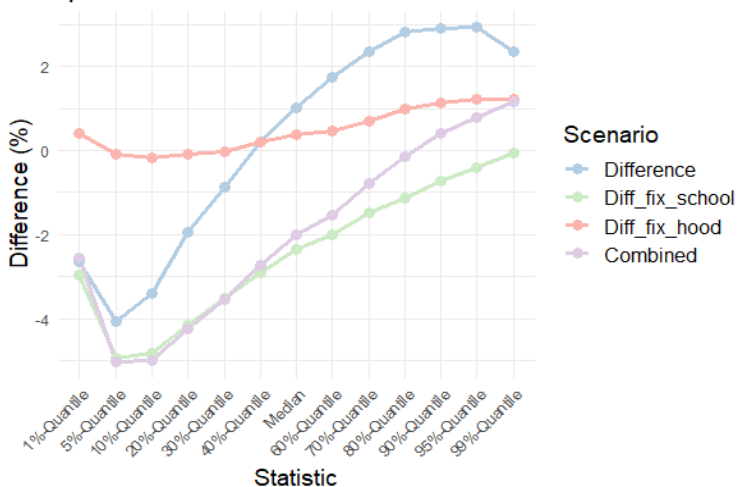
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# School Quality Improvement

Statistic	$\Delta_{cat1 \rightarrow cat2}$	$\Delta_{cat1 \rightarrow cat3}$
Mean	0.8 %	1.3 %
1%–Quantile	0.4 %	0.0 %
5%–Quantile	0.9 %	0.8 %
10%–Quantile	1.2 %	1.3 %
20%–Quantile	1.3 %	1.6 %
30%–Quantile	1.2 %	1.9 %
40%–Quantile	1.0 %	1.8 %
Median	0.9 %	1.7 %
60%–Quantile	0.8 %	1.5 %
70%–Quantile	0.7 %	1.3 %
80%–Quantile	0.4 %	1.0 %
90%–Quantile	0.4 %	1.0 %
95%–Quantile	0.1 %	0.7 %
99%–Quantile	0.4 %	1.0 %
Variance	–0.001	0.000

# Random Reallocation Exercises

Comparative Differences for Various Scenarios



## Conclusion

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# Conclusion

- Considered all three sources of variation in test scores unified
- **Family is key** for academic performance
  - Policies that provide support and resources can empower families
- **Neighborhoods play a crucial role**
  - Positive complementarities for low test score performers when residing in area with high test scores
  - Policies aimed at improving neighborhood environments or housing mobility programs can have significant impact on education

**Thank You!**

**[brunnerl@sas.upenn.edu](mailto:brunnerl@sas.upenn.edu)**

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# Appendix

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## Related Literature

- Families/schools/neighborhoods as determinants for children's outcomes  
[Cunha-Heckman \(2007, 2008\)](#); [Chetty-Hendren \(2016\)](#), [Chyn-Katz \(2021\)](#); [Agostinelli et al. \(2024\)](#)
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    - imposes restrictive forms of complementarity → at odds with sorting models where neighborhoods are background contexts [Becker, 1974](#); [Durlauf, 2004](#)
  - **Solution:** extend [Bonhomme-Lamadon-Manresa \(2019\)](#)
- ▷ **Contribution:** Adding a third dimension (such as geography)

# Derivation of First Stratified Mixture Model

Decomposition of joint conditional probability of a *transitioning* child  $i$ :

$$Pr[Y_{i1} \leq y, Y_{i2} \leq y' | ks \rightarrow k' s']$$

Joint distribution of test scores can be rewritten as a mixture problem



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Joint distribution of test scores can be rewritten as a mixture problem

# Dimension Reduction (Estimate Latent Types of Places)

## Clustering Neighborhoods into Classes:

- consider **stayers'** distributions of test scores across neighborhoods and solve k-means problem to partition the  $J$  neighborhoods into  $K$  classes:

$$\min_{V, \mathbf{k}} \sum_{j=1}^J w_j \sum_{i=1}^N \left\| \hat{F}_j(y_i) - v_{k_j}(y_i) \right\|^2,$$

where:

- $\hat{F}_j(y_i)$ : value of the  $y_i$ -th percentile for the  $j$ -th neighborhood
- $v_{k_j}(y_i)$ :  $y_i$ -th percentile of cluster center of  $j$ -th neighborhood
  - $\mathbf{k} = \{k_1, \dots, k_J\}$  is the cluster assignment vector
  - $V = \{\mathbf{v}_1, \dots, \mathbf{v}_K\}$  is the set of cluster centers
- $w_j$ : weight for the  $j$ -th neighborhood, representing the size
- impose class assignments on movers' neighborhood identifiers

# Dimension Reduction (Estimate Latent Types of Places)

## Clustering Neighborhoods into Classes:

- consider **stayers'** distributions of test scores across neighborhoods and solve k-means problem to partition the  $J$  neighborhoods into  $K$  classes:

$$\min_{V, \mathbf{k}} \sum_{j=1}^J w_j \sum_{i=1}^N \left\| \hat{F}_j(y_i) - v_{k_j}(y_i) \right\|^2,$$

where:

- $\hat{F}_j(y_i)$ : value of the  $y_i$ -th percentile for the  $j$ -th neighborhood
- $v_{k_j}(y_i)$ :  $y_i$ -th percentile of cluster center of  $j$ -th neighborhood
  - $\mathbf{k} = \{k_1, \dots, k_J\}$  is the cluster assignment vector
  - $V = \{\mathbf{v}_1, \dots, \mathbf{v}_K\}$  is the set of cluster centers
- $w_j$ : weight for the  $j$ -th neighborhood, representing the size
- impose class assignments on movers' neighborhood identifiers

## Clustering Schools into Categories

- in a similar vein

## Aggregation: (Neighborhood Class, School Category)-States

- combine neighborhood classes and school categories into pairs to get (neighborhood class, school category)-states
  - e.g., three neighborhood classes,  $k \in \{A, B, C\}$ , and three school categories,  $s \in \{1, 2, 3\}$ , generate nine distinct states:

$$state_{it}(k, s) = \begin{cases} A1 & \text{if } k_{it} = A \text{ and } s_{it} = 1 \\ A2 & \text{if } k_{it} = A \text{ and } s_{it} = 2 \\ A3 & \text{if } k_{it} = A \text{ and } s_{it} = 3 \\ B1 & \text{if } k_{it} = B \text{ and } s_{it} = 1 \\ B2 & \text{if } k_{it} = B \text{ and } s_{it} = 2 \\ B3 & \text{if } k_{it} = B \text{ and } s_{it} = 3 \\ C1 & \text{if } k_{it} = C \text{ and } s_{it} = 1 \\ C2 & \text{if } k_{it} = C \text{ and } s_{it} = 2 \\ C3 & \text{if } k_{it} = C \text{ and } s_{it} = 3 \end{cases}$$

- (latent) heterogeneity of neighborhoods/schools is at class/category level



# Estimation of Finite Mixture Models (Latent Child Types)

- Idea: given (neighborhood class, school category)-states ("fixed effects"), recover child types ("random effects") → "correlated random effects"
- Estimate the two finite mixture models (separately) with EM algorithm
- Specified that families belong to L latent types → model is parametric given family, school and neighborhood heterogeneity
- E.g., for Eq. 1, where q represents state and  $\alpha$  is discrete, let test scores densities be normal with  $(q, \alpha)$ -specific means and variances:

$$P(Y_1, Y_2 | \mu_{Y_1}, \mu_{Y_2}, \sigma_{Y_1}^2, \sigma_{Y_2}^2, \pi, q \rightarrow q') = \sum_{\alpha=1}^L \pi_{\alpha, q \rightarrow q'} \mathcal{N}(Y_1 | \mu_{Y_1 \alpha q}, \sigma_{Y_2 \alpha q'}^2) \times \mathcal{N}(Y_2 | \mu_{Y_2 \alpha q'}, \sigma_{Y_2 \alpha q'}^2),$$

- Corresponding log-likelihood function:

$$\sum_{i=1}^{N_q} \sum_{q=1}^Q \sum_{q'=1}^Q \mathbb{1}\{\hat{q}_{i1} = q\} \mathbb{1}\{\hat{q}_{i2} = q'\} \ln \left( \sum_{\alpha=1}^L \pi_{qq'}(\alpha; \theta_p) f_{q\alpha}(Y_{i1}; \theta_f) f_{q'\alpha}^q(Y_{i2}; \theta_{fq}) \right)$$

- Decomposes distribution of test scores into match-specific components (parameters) → reveals type-specific family-school-neighborhood effects

## Random Reallocation Exercises

Statistic	Difference (SE)	Diff fix school (SE)	Diff fix hood (SE)
Mean	0.44% (0.0001)	−2.52% (0.0010)	0.42% (0.0018)
1%—Quantile	−2.65% (0.0003)	−2.97% (0.0004)	0.41% (0.0018)
5%—Quantile	−4.08% (0.0003)	−4.94% (0.0007)	−0.09% (0.0025)
10%—Quantile	−3.41% (0.0002)	−4.83% (0.0010)	−0.18% (0.0025)
20%—Quantile	−1.96% (0.0002)	−4.16% (0.0011)	−0.09% (0.0023)
30%—Quantile	−0.87% (0.0002)	−3.52% (0.0012)	−0.04% (0.0022)
40%—Quantile	0.21% (0.0002)	−2.91% (0.0012)	0.19% (0.0021)
Median	1.03% (0.0002)	−2.37% (0.0012)	0.37% (0.0019)
60%—Quantile	1.74% (0.0002)	−2.00% (0.0011)	0.47% (0.0018)
70%—Quantile	2.36% (0.0002)	−1.48% (0.0010)	0.69% (0.0017)
80%—Quantile	2.83% (0.0001)	−1.13% (0.0010)	0.99% (0.0015)
90%—Quantile	2.92% (0.0002)	−0.72% (0.0008)	1.14% (0.0012)
95%—Quantile	2.93% (0.0002)	−0.42% (0.0007)	1.21% (0.0009)
99%—Quantile	2.36% (0.0003)	−0.07% (0.0006)	1.22% (0.0007)
Variance	0.0068 (0.0000)	0.0041 (0.0000)	0.0014 (0.0001) <sub>27</sub>