# Taming the Monster: A Fast and Simple Algorithm for Contextual Bandits

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September 11, 2017

#### Abstract

We present a new algorithm for the contextual bandit learning problem, where the learner repeatedly takes one of K actions in response to the observed context, and observes the reward only for that chosen action. Our method assumes access to an oracle for solving fully supervised cost-sensitive classification problems and achieves the statistically optimal regret guarantee with only  $\tilde{O}(\sqrt{KT/\log N})$  oracle calls across all T rounds, where N is the number of policies in the policy class we compete against. By doing so, we obtain the most practical contextual bandit learning algorithm amongst approaches that work for general policy classes. We further conduct a proof-of-concept experiment which demonstrates the excellent computational and prediction performance of (an online variant of) our algorithm relative to several baselines.

# 1 Introduction

In the contextual bandit problem, an agent collects rewards for actions taken over a sequence of rounds; in each round, the agent chooses an action to take on the basis of (i) context (or features) for the current round, as well as (ii) feedback, in the form of rewards, obtained in previous rounds. The feedback is incomplete: in any given round, the agent observes the reward only for the chosen action; the agent does not observe the reward for other actions. Contextual bandit problems are found in many important applications such as online recommendation and clinical trials, and represent a natural half-way point between supervised learning and reinforcement learning. The use of features to encode context is inherited from supervised machine learning, while exploration is necessary for good performance as in reinforcement learning.

The choice of exploration distribution on actions is important. The strongest known results (Auer et al., 2002; McMahan and Streeter, 2009; Beygelzimer et al., 2011) provide algorithms that carefully control the exploration distribution to achieve an optimal regret after T rounds of

$$O\left(\sqrt{KT\log(|\Pi|/\delta)}\right)$$
,

with probability at least  $1-\delta$ , relative to a set of policies  $\Pi\subseteq A^X$  mapping contexts  $x\in X$  to actions  $a\in A$  (where K is the number of actions). The regret is the difference between the cumulative reward of the best policy in  $\Pi$  and the cumulative reward collected by the algorithm. Because the bound has a mild logarithmic dependence on  $|\Pi|$ , the algorithm can compete with very large policy classes that are likely to yield high rewards, in which case the algorithm also earns high rewards. However, the computational complexity of the above algorithms is linear in  $|\Pi|$ , making them tractable for only simple policy classes.

A sub-linear in  $|\Pi|$  running time is possible for policy classes that can be efficiently searched. In this work, we use the abstraction of an optimization oracle to capture this property: given a

set of context/reward vector pairs, the oracle returns a policy in  $\Pi$  with maximum total reward. Using such an oracle in an i.i.d. setting (formally defined in Section 2.1), it is possible to create  $\epsilon$ -greedy (Sutton and Barto, 1998) or epoch-greedy (Langford and Zhang, 2007) algorithms that run in time  $O(\log |\Pi|)$  with only a single call to the oracle per round. However, these algorithms have suboptimal regret bounds of  $O((K \log |\Pi|)^{1/3}T^{2/3})$  because the algorithms randomize uniformly over actions when they choose to explore.

The Randomized UCB algorithm of Dudík et al. (2011a) achieves the optimal regret bound (up to logarithmic factors) in the i.i.d. setting, and runs in time  $\operatorname{poly}(T, \log |\Pi|)$  with  $\tilde{O}(T^5)$  calls to the optimization oracle per round. Naively this would amount to  $\tilde{O}(T^6)$  calls to the oracle over T rounds, although a doubling trick from our analysis can be adapted to ensure only  $\tilde{O}(T^5)$  calls to the oracle are needed over all T rounds in the Randomized UCB algorithm. This is a fascinating result because it shows that the oracle can provide an exponential speed-up over previous algorithms with optimal regret bounds. However, the running time of this algorithm is still prohibitive for most natural problems owing to the  $\tilde{O}(T^5)$  scaling.

In this work, we prove the following<sup>1</sup>:

**Theorem 1.** There is an algorithm for the i.i.d. contextual bandit problem with an optimal regret bound requiring  $\tilde{O}\left(\sqrt{\frac{KT}{\ln(|\Pi|/\delta)}}\right)$  calls to the optimization oracle over T rounds, with probability at least  $1-\delta$ .

Concretely, we make  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$  calls to the oracle with a net running time of  $\tilde{O}(T^{1.5}\sqrt{K\log|\Pi|})$ , vastly improving over the complexity of Randomized UCB. The major components of the new algorithm are (i) a new coordinate descent procedure for computing a very sparse distribution over policies which can be efficiently sampled from, and (ii) a new epoch structure which allows the distribution over policies to be updated very infrequently. We consider variants of the epoch structure that make different computational trade-offs; on one extreme we concentrate the entire computational burden on  $O(\log T)$  rounds with  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$  oracle calls each time, while on the other we spread our computation over  $\sqrt{T}$  rounds with  $\tilde{O}(\sqrt{K/\ln(|\Pi|/\delta)})$  oracle calls for each of these rounds. We stress that in either case, the total number of calls to the oracle is only sublinear in T. Finally, we develop a more efficient online variant, and conduct a proof-of-concept experiment showing low computational complexity and high reward relative to several natural baselines.

Motivation and related work. The EXP4-family of algorithms (Auer et al., 2002; McMahan and Streeter, 2009; Beygelzimer et al., 2011) solve the contextual bandit problem with optimal regret by updating weights (multiplicatively) over all policies in every round. Except for a few special cases (Helmbold and Schapire, 1997; Beygelzimer et al., 2011), the running time of such *measure-based* algorithms is generally linear in the number of policies.

In contrast, the Randomized UCB algorithm of Dudík et al. (2011a) is based on a natural abstraction from supervised learning—the ability to efficiently find a function in a rich function class that minimizes the loss on a training set. This abstraction is encapsulated in the notion of an optimization oracle, which is also useful for  $\epsilon$ -greedy (Sutton and Barto, 1998) and epoch-greedy (Langford and Zhang, 2007) algorithms. However, these latter algorithms have only suboptimal regret bounds.

Another class of approaches based on Bayesian updating is Thompson sampling (Thompson, 1933; Li, 2013), which often enjoys strong theoretical guarantees in expectation over the prior and good empirical performance (Chapelle and Li, 2011). Such algorithms, as well as the closely related upperconfidence bound algorithms (Auer, 2002; Chu et al., 2011), are computationally tractable in cases where the posterior distribution over policies can be efficiently maintained or approximated. In our experiments, we compare to a strong baseline algorithm that uses this approach (Chu et al., 2011).

To circumvent the  $\Omega(|\Pi|)$  running time barrier, we restrict attention to algorithms that only access the policy class via the optimization oracle. Specifically, we use a cost-sensitive classification oracle, and a key challenge is to design good supervised learning problems for querying this oracle. The Randomized UCB algorithm of Dudík et al. (2011a) uses a similar oracle to construct a distribution over policies that solves a certain convex program. However, the number of oracle calls in their work is prohibitively large, and the statistical analysis is also rather complex.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup>Throughout this paper, we use the  $\tilde{O}$  notation to suppress dependence on logarithmic factors in T and K, as well as  $\log(|\Pi|/\delta)$  (i.e. terms which are  $O(\log\log(|\Pi|/\delta))$ .

<sup>&</sup>lt;sup>2</sup>The paper of Dudík et al. (2011a) is colloquially referred to, by its authors, as the "monster paper" (Langford, 2014).

Main contributions. In this work, we present a new and simple algorithm for solving a similar convex program as that used by Randomized UCB. The new algorithm is based on coordinate descent: in each iteration, the algorithm calls the optimization oracle to obtain a policy; the output is a sparse distribution over these policies. The number of iterations required to compute the distribution is small—at most  $\tilde{O}(\sqrt{Kt/\ln(|\Pi|/\delta)})$  in any round t. In fact, we present a more general scheme based on epochs and warm start in which the total number of calls to the oracle is, with high probability, just  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$  over all T rounds; we prove that this is nearly optimal for a certain class of optimization-based algorithms. The algorithm is natural and simple to implement, and we provide an arguably simpler analysis than that for Randomized UCB. Finally, we report proof-of-concept experimental results using a variant algorithm showing strong empirical performance.

# 2 Preliminaries

In this section, we recall the i.i.d. contextual bandit setting and some basic techniques used in previous works (Auer et al., 2002; Beygelzimer et al., 2011; Dudík et al., 2011a).

## 2.1 Learning Setting

Let A be a finite set of K actions, X be a space of possible contexts (e.g., a feature space), and  $\Pi \subseteq A^X$  be a finite set of policies that map contexts  $x \in X$  to actions  $a \in A$ . Let  $\Delta^{\Pi} := \{Q \in \mathbb{R}^{\Pi} : Q(\pi) \geq 0 \,\forall \pi \in \Pi, \, \sum_{\pi \in \Pi} Q(\pi) \leq 1\}$  be the set of non-negative weights over policies with total weight at most one, and let  $\mathbb{R}^A_+ := \{r \in \mathbb{R}^A : r(a) \geq 0 \,\forall a \in A\}$  be the set of non-negative reward vectors.

Let  $\mathcal{D}$  be a probability distribution over  $X \times [0,1]^A$ , the joint space of contexts and reward vectors; we assume actions' rewards from  $\mathcal{D}$  are always in the interval [0,1]. Let  $\mathcal{D}_X$  denote the marginal distribution of  $\mathcal{D}$  over X.

In the i.i.d. contextual bandit setting, the context/reward vector pairs  $(x_t, r_t) \in X \times [0, 1]^A$  over all rounds  $t = 1, 2, \ldots$  are randomly drawn independently from  $\mathcal{D}$ . In round t, the agent first observes the context  $x_t$ , then (randomly) chooses an action  $a_t \in A$ , and finally receives the reward  $r_t(a_t) \in [0, 1]$  for the chosen action. The (observable) record of interaction resulting from round t is the quadruple  $(x_t, a_t, r_t(a_t), p_t(a_t)) \in X \times A \times [0, 1] \times [0, 1]$ ; here,  $p_t(a_t) \in [0, 1]$  is the probability that the agent chose action  $a_t \in A$ . We let  $H_t \subseteq X \times A \times [0, 1] \times [0, 1]$  denote the history (set) of interaction records in the first t rounds. We use the shorthand notation  $\widehat{\mathbb{E}}_{x \sim H_t}[\cdot]$  to denote expectation when a context x is chosen from the t contexts in  $H_t$  uniformly at random.

Let  $\mathcal{R}(\pi) := \mathbb{E}_{(x,r) \sim \mathcal{D}}[r(\pi(x))]$  denote the expected (instantaneous) reward of a policy  $\pi \in \Pi$ , and let  $\pi_{\star} := \arg\max_{\pi \in \Pi} \mathcal{R}(\pi)$  be a policy that maximizes the expected reward (the *optimal policy*). Let  $\operatorname{Reg}(\pi) := \mathcal{R}(\pi_{\star}) - \mathcal{R}(\pi)$  denote the *expected (instantaneous) regret* of a policy  $\pi \in \Pi$  relative to the optimal policy. Finally, the (empirical cumulative) regret of the agent after T rounds<sup>4</sup> is defined as

$$\sum_{t=1}^{T} (r_t(\pi_{\star}(x_t)) - r_t(a_t)).$$

## 2.2 Inverse Propensity Scoring

An unbiased estimate of a policy's reward may be obtained from a history of interaction records  $H_t$  using inverse propensity scoring (IPS; also called inverse probability weighting): the expected reward of policy  $\pi \in \Pi$  is estimated as

$$\widehat{\mathcal{R}}_t(\pi) := \frac{1}{t} \sum_{i=1}^t \frac{r_i(a_i) \cdot \mathbb{1}\{\pi(x_i) = a_i\}}{p_i(a_i)}.$$
 (1)

This technique can be viewed as mapping  $H_t \mapsto \mathsf{IPS}(H_t)$  of interaction records (x, a, r(a), p(a)) to context/reward vector pairs  $(x, \hat{r})$ , where  $\hat{r} \in \mathbb{R}^A_+$  is a fictitious reward vector that assigns to the chosen

 $<sup>^3</sup>$ Extension to VC classes is simple using standard arguments.

<sup>&</sup>lt;sup>4</sup>We have defined empirical cumulative regret as being relative to  $\pi_*$ , rather than to the empirical reward maximizer  $\arg\max_{\pi\in\Pi}\sum_{t=1}^T r_t(\pi(x_t))$ . However, in the i.i.d. setting, the two do not differ by more than  $O(\sqrt{T\ln(|\Pi|/\delta)})$  with probability at least  $1-\delta$ .

action a a scaled reward r(a)/p(a) (possibly greater than one), and assigns to all other actions zero rewards. This transformation  $\mathsf{IPS}(H_t)$  is detailed in Algorithm 3 (in Appendix A); we may equivalently define  $\widehat{\mathcal{R}}_t$  by  $\widehat{\mathcal{R}}_t(\pi) := t^{-1} \sum_{(x,\widehat{r}) \in \mathsf{IPS}(H_t)} \widehat{r}(\pi(x))$ . It is easy to verify that  $\mathbb{E}[\widehat{r}(\pi(x))|(x,r)] = r(\pi(x))$ , as p(a) is indeed the agent's probability (conditioned on (x,r)) of picking action a. This implies  $\widehat{\mathcal{R}}_t(\pi)$  is an unbiased estimator for any history  $H_t$ .

Let  $\pi_t := \arg \max_{\pi \in \Pi} \widehat{\mathcal{R}}_t(\pi)$  denote a policy that maximizes the expected reward estimate based on inverse propensity scoring with history  $H_t$  ( $\pi_0$  can be arbitrary), and let  $\widehat{\operatorname{Reg}}_t(\pi) := \widehat{\mathcal{R}}_t(\pi_t) - \widehat{\mathcal{R}}_t(\pi)$  denote estimated regret relative to  $\pi_t$ . Note that  $\widehat{\operatorname{Reg}}_t(\pi)$  is generally not an unbiased estimate of  $\operatorname{Reg}(\pi)$ , because  $\pi_t$  is not always  $\pi_{\star}$ .

#### 2.3 Optimization Oracle

One natural mode for accessing the set of policies  $\Pi$  is enumeration, but this is impractical in general. In this work, we instead only access  $\Pi$  via an optimization oracle which corresponds to a cost-sensitive learner. Following Dudík et al. (2011a), we call this oracle AMO<sup>5</sup>.

**Definition 1.** For a set of policies  $\Pi$ , the arg max oracle (AMO) is an algorithm, which for any sequence of context and reward vectors,  $(x_1, r_1), (x_2, r_2), \ldots, (x_t, r_t) \in X \times \mathbb{R}_+^A$ , returns

$$\underset{\pi \in \Pi}{\operatorname{arg\,max}} \sum_{\tau=1}^{t} r_{\tau}(\pi(x_{\tau})).$$

# 2.4 Projections and Smoothing

In each round, our algorithm chooses an action by randomly drawing a policy  $\pi$  from a distribution over  $\Pi$ , and then picking the action  $\pi(x)$  recommended by  $\pi$  on the current context x. This is equivalent to drawing an action according to  $Q(a|x) := \sum_{\pi \in \Pi: \pi(x) = a} Q(\pi), \forall a \in A$ . For keeping the variance of reward estimates from IPS in check, it is desirable to prevent the probability of any action from being too small. Thus, as in previous work, we also use a smoothed projection  $Q^{\mu}(\cdot|x)$  for  $\mu \in [0, 1/K], \ Q^{\mu}(a|x) := (1 - K\mu) \sum_{\pi \in \Pi: \pi(x) = a} Q(\pi) + \mu, \ \forall a \in A$ . Every action has probability at least  $\mu$  under  $Q^{\mu}(\cdot|x)$ .

For technical reasons, our algorithm maintains non-negative weights  $Q \in \Delta^{\Pi}$  over policies that sum to at most one, but not necessarily equal to one; hence, we put any remaining mass on a default policy  $\bar{\pi} \in \Pi$  to obtain a legitimate probability distribution over policies  $\tilde{Q} = Q + (1 - \sum_{\pi \in \Pi} Q(\pi)) \mathbb{1}_{\bar{\pi}}$ . We then pick an action from the smoothed projection  $\tilde{Q}^{\mu}(\cdot|x)$  of  $\tilde{Q}$  as above. This sampling procedure Sample( $x, Q, \bar{\pi}, \mu$ ) is detailed in Algorithm 4 (in Appendix A).

# 3 Algorithm and Main Results

Our algorithm (ILOVETOCONBANDITS) is an epoch-based variant of the Randomized UCB algorithm of Dudík et al. (2011a) and is given in Algorithm 1. Like Randomized UCB, ILOVETOCONBANDITS solves an optimization problem (OP) to obtain a distribution over policies to sample from (Step 7), but does so on an *epoch schedule*, *i.e.*, only on certain pre-specified rounds  $\tau_1, \tau_2, \ldots$  The only requirement of the epoch schedule is that the length of epoch m is bounded as  $\tau_{m+1} - \tau_m = O(\tau_m)$ . For simplicity, we assume  $\tau_{m+1} \leq 2\tau_m$  for  $m \geq 1$ , and  $\tau_1 = O(1)$ .

The crucial step here is solving (OP). Before stating the main result, let us get some intuition about this problem. The first constraint, Eq. (2), requires the average estimated regret of the distribution Q over policies to be small, since  $b_{\pi}$  is a rescaled version of the estimated regret of policy  $\pi$ . This constraint skews our distribution to put more mass on "good policies" (as judged by our current information), and can be seen as the exploitation component of our algorithm. The second set of constraints, Eq. (3), requires the distribution Q to place sufficient mass on the actions chosen by each policy  $\pi$ , in expectation over contexts. This can be thought of as the exploration constraint, since it requires the distribution to be sufficiently diverse for most contexts. As we will see later, the left hand side of the constraint is a bound on the variance of our reward estimates for policy  $\pi$ , and the

<sup>&</sup>lt;sup>5</sup>Cost-sensitive learners often need a cost instead of reward, in which case we use  $c_t = 1 - r_t$ .

constraint requires the variance to be controlled at the level of the estimated regret of  $\pi$ . That is, we require the reward estimates to be more accurate for good policies than we do for bad ones, allowing for much more adaptive exploration than the uniform exploration of  $\epsilon$ -greedy style algorithms.

This problem is very similar to the one in Dudík et al. (2011a), and our coordinate descent algorithm in Section 3.1 gives a constructive proof that the problem is feasible. As in Dudík et al. (2011a), we have the following regret bound:

**Theorem 2.** Assume the optimization problem (OP) can be solved whenever required in Algorithm 1. With probability at least  $1-\delta$ , the regret of Algorithm 1 (ILOVETOCONBANDITS) after T rounds is

$$O\left(\sqrt{KT\ln(T|\Pi|/\delta)} + K\ln(T|\Pi|/\delta)\right).$$

Algorithm 1 Importance-weighted LOw-Variance Epoch-Timed Oracleized CONtextual BANDITS algorithm (ILOVETOCONBANDITS)

```
input Epoch schedule 0 = \tau_0 < \tau_1 < \tau_2 < \cdots, allowed failure probability \delta \in (0,1).
 1: Initial weights Q_0 := \mathbf{0} \in \Delta^{\Pi}, initial epoch m := 1.
     Define \mu_m := \min\{1/2K, \sqrt{\ln(16\tau_m^2|\Pi|/\delta)/(K\tau_m)}\} for all m \ge 0.
 2: for round t = 1, 2, ... do
        Observe context x_t \in X.
 3:
        \begin{split} (a_t, p_t(a_t)) := \mathsf{Sample}(x_t, Q_{m-1}, \pi_{\tau_m-1}, \mu_{m-1}). \\ \mathsf{Select\ action}\ a_t\ \mathsf{and\ observe\ reward}\ r_t(a_t) \in [0, 1]. \end{split}
 4:
 6:
         if t = \tau_m then
            Let Q_m be a solution to (OP) with history H_t and minimum probability \mu_m.
 7:
            m := m + 1.
 8:
         end if
10: end for
```

#### Optimization Problem (OP)

Given a history  $H_t$  and minimum probability  $\mu_m$ , define  $b_{\pi} := \frac{\widehat{\operatorname{Reg}}_t(\pi)}{\psi \mu_m}$  for  $\psi := 100$ , and find  $Q \in \Delta^{\Pi}$  such that

$$\sum_{\pi \in \Pi} Q(\pi) b_{\pi} \leq 2K \tag{2}$$

$$\sum_{\pi \in \Pi} Q(\pi) b_{\pi} \leq 2K$$

$$\forall \pi \in \Pi : \widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q^{\mu_m}(\pi(x)|x)} \right] \leq 2K + b_{\pi}.$$

$$(3)$$

# Solving (OP) via Coordinate Descent

We now present a coordinate descent algorithm to solve (OP). The pseudocode is given in Algorithm 2. Our analysis, as well as the algorithm itself, are based on a potential function which we use to measure progress. The algorithm can be viewed as a form of coordinate descent applied to this same potential function. The main idea of our analysis is to show that this function decreases substantially on every iteration of this algorithm; since the function is nonnegative, this gives an upper bound on the total number of iterations as expressed in the following theorem.

**Theorem 3.** Algorithm 2 (with  $Q_{\text{init}} := \mathbf{0}$ ) halts in at most  $\frac{4 \ln(1/(K\mu_m))}{\mu_m}$  iterations, and outputs a solution Q to (OP).

#### Using an Optimization Oracle 3.2

We now show how to implement Algorithm 2 via AMO (c.f. Section 2.3).

#### Algorithm 2 Coordinate Descent Algorithm

**Require:** History  $H_t$ , minimum probability  $\mu$ , initial weights  $Q_{\text{init}} \in \Delta^{\Pi}$ .

1: Set  $Q := Q_{\text{init}}$ .

2: **loop** 

Define, for all  $\pi \in \Pi$ ,

$$V_{\pi}(Q) = \widehat{\mathbb{E}}_{x \sim H_t} [1/Q^{\mu}(\pi(x)|x)]$$

$$S_{\pi}(Q) = \widehat{\mathbb{E}}_{x \sim H_t} [1/(Q^{\mu}(\pi(x)|x))^2]$$

$$D_{\pi}(Q) = V_{\pi}(Q) - (2K + b_{\pi}).$$

if  $\sum_{\pi} Q(\pi)(2K + b_{\pi}) > 2K$  then Replace Q by cQ, where 4:

5:

$$c := \frac{2K}{\sum_{\pi} Q(\pi)(2K + b_{\pi})} < 1. \tag{4}$$

end if 6:

if there is a policy  $\pi$  for which  $D_{\pi}(Q) > 0$  then 7:

8: Add the (positive) quantity

$$\alpha_{\pi}(Q) = \frac{V_{\pi}(Q) + D_{\pi}(Q)}{2(1 - K\mu)S_{\pi}(Q)}$$

to  $Q(\pi)$  and leave all other weights unchanged.

else 9:

10: Halt and output the current set of weights Q.

end if 11:

12: end loop

Lemma 1. Algorithm 2 can be implemented using one call to AMO before the loop is started, and one call for each iteration of the loop thereafter.

*Proof.* At the very beginning, before the loop is started, we compute the best empirical policy so far,  $\pi_t$ , by calling AMO on the sequence of historical contexts and estimated reward vectors; i.e., on  $(x_{\tau}, \hat{r}_{\tau}), \text{ for } \tau = 1, 2, \dots, t.$ 

Next, we show that each iteration in the loop of Algorithm 2 can be implemented via one call to AMO. Going over the pseudocode, first note that operations involving Q in Step 4 can be performed efficiently since Q has sparse support. Note that the definitions in Step 3 don't actually need to be computed for all policies  $\pi \in \Pi$ , as long as we can identify a policy  $\pi$  for which  $D_{\pi}(Q) > 0$ . We can identify such a policy using one call to AMO as follows.

First, note that for any policy  $\pi$ , we have

$$V_{\pi}(Q) = \widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q^{\mu}(\pi(x)|x)} \right] = \frac{1}{t} \sum_{t=1}^{t} \frac{1}{Q^{\mu}(\pi(x_{\tau})|x_{\tau})},$$

and

$$b_{\pi} = \frac{\widehat{\operatorname{Reg}}_{t}(\pi)}{\psi \mu} = \frac{\widehat{\mathcal{R}}_{t}(\pi_{t})}{\psi \mu} - \frac{1}{\psi \mu t} \sum_{\tau=1}^{t} \hat{r}_{\tau}(\pi(x_{\tau})).$$

Now consider the sequence of historical contexts and reward vectors,  $(x_{\tau}, \tilde{r}_{\tau})$  for  $\tau = 1, 2, \dots, t$ , where for any action a we define

$$\tilde{r}_{\tau}(a) := \frac{1}{t} \left( \frac{\psi \mu}{Q^{\mu}(a|x_{\tau})} + \hat{r}_{\tau}(a) \right). \tag{5}$$

It is easy to check that

$$D_{\pi}(Q) = \frac{1}{\psi \mu} \sum_{\tau=1}^{t} \tilde{r}_{\tau}(\pi(x_{\tau})) - \left(2K + \frac{\widehat{\mathcal{R}}_{t}(\pi_{t})}{\psi \mu}\right).$$

Since  $2K + \frac{\widehat{\mathcal{R}}_t(\pi_t)}{\psi\mu}$  is a constant independent of  $\pi$ , we have

$$\arg\max_{\pi\in\Pi} D_{\pi}(Q) = \arg\max_{\pi\in\Pi} \sum_{\tau=1}^{t} \tilde{r}_{\tau}(\pi(x_{\tau})),$$

and hence, calling AMO once on the sequence  $(x_{\tau}, \tilde{r}_{\tau})$  for  $\tau = 1, 2, ..., t$ , we obtain a policy that maximizes  $D_{\pi}(Q)$ , and thereby identify a policy for which  $D_{\pi}(Q) > 0$  whenever one exists.

#### 3.3 Epoch Schedule

Recalling the setting of  $\mu_m$  in Algorithm 1, Theorem 3 shows that Algorithm 2 solves (OP) with  $\tilde{O}(\sqrt{Kt/\ln(|\Pi|/\delta)})$  calls to AMO in round t. Thus, if we use the epoch schedule  $\tau_m = m$  (i.e., run Algorithm 2 in every round), then we get a total of  $\tilde{O}(\sqrt{KT^3/\ln(|\Pi|/\delta)})$  calls to AMO over all T rounds. This number can be dramatically reduced using a more carefully chosen epoch schedule.

**Lemma 2.** For the epoch schedule  $\tau_m := 2^{m-1}$ , the total number of calls to AMO is  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$ .

*Proof.* The epoch schedule satisfies the requirement  $\tau_{m+1} \leq 2\tau_m$ . With this epoch schedule, Algorithm 2 is run only  $O(\log T)$  times over T rounds, leading to  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$  total calls to AMO over the entire period.

#### 3.4 Warm Start

We now present a different technique to reduce the number of calls to AMO. This is based on the observation that practically speaking, it seems terribly wasteful, at the start of a new epoch, to throw out the results of all of the preceding computations and to begin yet again from nothing. Instead, intuitively, we expect computations to be more moderate if we begin again where we left off last, i.e., a "warm-start" approach. Here, when Algorithm 2 is called at the end of epoch m, we use  $Q_{\text{init}} := Q_{m-1}$  (the previously computed weights) rather than  $\mathbf{0}$ .

We can combine warm-start with a different epoch schedule to guarantee  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$  total calls to AMO, spread across  $O(\sqrt{T})$  calls to Algorithm 2.

**Lemma 3.** Define the epoch schedule  $(\tau_1, \tau_2) := (3, 5)$  and  $\tau_m := m^2$  for  $m \ge 3$  (this satisfies  $\tau_{m+1} \le 2\tau_m$ ). With high probability, the warm-start variant of Algorithm 1 makes  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$  calls to AMO over T rounds and  $O(\sqrt{T})$  calls to Algorithm 2.

## 3.5 Computational Complexity

So far, we have only considered computational complexity in terms of the number of oracle calls. However, the reduction also involves the creation of cost-sensitive classification examples, which must be accounted for in the net computational cost. As observed in the proof of Lemma 1 (specifically Eq. (5)), this requires the computation of the probabilities  $Q^{\mu}(a|x_{\tau})$  for  $\tau=1,2,\ldots,t$  when the oracle has to be invoked at round t. According to Lemma 3, the support of the distribution Q at time t can be over at most  $\tilde{O}(\sqrt{Kt/\ln(|\Pi|/\delta)})$  policies (same as the number of calls to AMO). This would suggest a computational complexity of  $\tilde{O}(\sqrt{Kt^3/\ln(|\Pi|/\delta)})$  for querying the oracle at time t, resulting in an overall computation cost scaling with  $T^2$ .

We can, however, do better with some natural bookkeeping. Observe that at the start of round t, the conditional distributions  $Q(a|x_i)$  for  $i=1,2,\ldots,t-1$  can be represented as a table of size  $K\times (t-1)$ , where rows and columns correspond to actions and contexts. Upon receiving the new example in round t, the corresponding t-th column can be added to this table in time  $K\cdot |\operatorname{supp}(Q)| = \tilde{O}(K\sqrt{Kt/\ln(|\Pi|/\delta)})$  (where  $\operatorname{supp}(Q)\subseteq\Pi$  denotes the support of Q), using the projection operation described in Section 2.4. Hence the net cost of these updates, as a function of K and T, scales with as  $(KT)^{3/2}$ . Furthermore, the cost-sensitive examples needed for the AMO can be obtained by a simple table lookup now, since the action probabilities are directly available. This involves O(Kt) table lookups when the oracle is invoked at time t, and again results in an overall cost scaling as  $(KT)^{3/2}$ . Finally, we have to update the table when the distribution Q is updated in Algorithm 2. If we find ourselves in the rescaling step 4, we can simply store the constant c. When we enter step 8 of the algorithm, we can do a linear scan over the table, rescaling and incrementing the entries.

This also results in a cost of O(Kt) when the update happens at time t, resulting in a net scaling as  $(KT)^{3/2}$ . Overall, we find that the computational complexity of our algorithm, modulo the oracle running time, is  $\tilde{O}(\sqrt{(KT)^3/\ln(|\Pi|/\delta)})$ .

## 3.6 A Lower Bound on the Support Size

An attractive feature of the coordinate descent algorithm, Algorithm 2, is that the number of oracle calls is directly related to the number of policies in the support of  $Q_m$ . Specifically, for the doubling schedule of Section 3.3, Theorem 3 implies that we never have non-zero weights for more than  $\frac{4\ln(1/(K\mu_m))}{\mu_m}$  policies in epoch m. Similarly, the total number of oracle calls for the warm-start approach in Section 3.4 bounds the total number of policies which ever have non-zero weight over all T rounds. The support size of the distributions  $Q_m$  in Algorithm 1 is crucial to the computational complexity of sampling an action (Step 4 of Algorithm 1).

In this section, we demonstrate a lower bound showing that it is not possible to construct substantially sparser distributions that also satisfy the low-variance constraint (3) in the optimization problem (OP). To formally define the lower bound, fix an epoch schedule  $0 = \tau_0 < \tau_1 < \tau_2 < \cdots$  and consider the following set of non-negative vectors over policies:

$$Q_m := \{ Q \in \Delta^{\Pi} : Q \text{ satisfies Eq. (3) in round } \tau_m \}.$$

(The distribution  $Q_m$  computed by Algorithm 1 is in  $Q_m$ .) Recall that  $\operatorname{supp}(Q)$  denotes the support of Q (the set of policies where Q puts non-zero entries). We have the following lower bound on  $|\operatorname{supp}(Q)|$ .

**Theorem 4.** For any epoch schedule  $0 = \tau_0 < \tau_1 < \tau_2 < \cdots$  and any  $M \in \mathbb{N}$  sufficiently large, there exists a distribution  $\mathcal{D}$  over  $X \times [0,1]^A$  and a policy class  $\Pi$  such that, with probability at least  $1 - \delta$ ,

$$\inf_{\substack{m \in \mathbb{N}: \\ \tau_m > \tau_M/2}} \inf_{Q \in \mathcal{Q}_m} |\operatorname{supp}(Q)| = \Omega \left( \sqrt{\frac{K\tau_M}{\ln(|\Pi|\tau_M/\delta)}} \right).$$

The proof of the theorem is deferred to Appendix E. In the context of our problem, this lower bound shows that the bounds in Lemma 2 and Lemma 3 are unimprovable, since the number of calls to AMO is at least the size of the support, given our mode of access to  $\Pi$ .

# 4 Regret Analysis

In this section, we outline the regret analysis for our algorithm ILOVETOCONBANDITS, with details deferred to Appendix B and Appendix C.

The deviations of the policy reward estimates  $\widehat{\mathcal{R}}_t(\pi)$  are controlled by (a bound on) the variance of each term in Eq. (1): essentially the left-hand side of Eq. (3) from (OP), except with  $\widehat{\mathbb{E}}_{x\sim H_t}[\cdot]$  replaced by  $\mathbb{E}_{x\sim \mathcal{D}_X}[\cdot]$ . Resolving this discrepancy is handled using deviation bounds, so Eq. (3) holds with  $\mathbb{E}_{x\sim \mathcal{D}_X}[\cdot]$ , with worse right-hand side constants.

The rest of the analysis, which deviates from that of Randomized UCB, compares the expected regret  $\widehat{\text{Reg}}_t(\pi)$  of any policy  $\pi$  with the estimated regret  $\widehat{\text{Reg}}_t(\pi)$  using the variance constraints Eq. (3):

**Lemma 4** (Informally). With high probability, for each m such that  $\tau_m \geq \tilde{O}(K \log |\Pi|)$ , each round t in epoch m, and each  $\pi \in \Pi$ ,  $\text{Reg}(\pi) \leq 2\widehat{\text{Reg}}_t(\pi) + O(K\mu_m)$ .

This lemma can easily be combined with the constraint Eq. (2) from (OP): since the weights  $Q_{m-1}$  used in any round t in epoch m satisfy  $\sum_{\pi \in \Pi} Q_{m-1}(\pi) \widehat{\text{Reg}}_{\tau_m-1}(\pi) \leq \psi \cdot 2K\mu_{\tau_m-1}$ , we obtain a bound on the (conditionally) expected regret in round t using the above lemma: with high probability,

$$\sum_{\pi \in \Pi} \widetilde{Q}_{m-1} \operatorname{Reg}(\pi) \le O(K\mu_{m-1}).$$

Summing these terms up over all T rounds and applying martingale concentration gives the final regret bound in Theorem 2.

# 5 Analysis of the Optimization Algorithm

In this section, we give a sketch of the analysis of our main optimization algorithm for computing weights  $Q_m$  on each epoch as in Algorithm 2. As mentioned in Section 3.1, this analysis is based on a potential function.

Since our attention for now is on a single epoch m, here and in what follows, when clear from context, we drop m from our notation and write simply  $\tau = \tau_m$ ,  $\mu = \mu_m$ , etc. Let  $\mathcal{U}_A$  be the uniform distribution over the action set A. We define the following potential function for use on epoch m:

$$\Phi_m(Q) = \tau \mu \left( \frac{\widehat{\mathbb{E}}_x[\text{RE}\left(\mathcal{U}_A \| Q^{\mu}(\cdot \mid x)\right)]}{1 - K\mu} + \frac{\sum_{\pi \in \Pi} Q(\pi) b_{\pi}}{2K} \right). \tag{6}$$

The function in Eq. (6) is defined for all vectors  $Q \in \Delta^{\Pi}$ . Also, RE (p||q) denotes the unnormalized relative entropy between two nonnegative vectors p and q over the action space (or any set) A:

RE 
$$(p||q) = \sum_{a \in A} (p_a \ln(p_a/q_a) + q_a - p_a).$$

This number is always nonnegative. Here,  $Q^{\mu}(\cdot|x)$  denotes the "distribution" (which might not sum to 1) over A induced by  $Q^{\mu}$  for context x as given in Section 2.4. Thus, ignoring constants, this potential function is a combination of two terms: The first measures how far from uniform are the distributions induced by  $Q^{\mu}$ , and the second is an estimate of expected regret under Q since  $b_{\pi}$  is proportional to the empirical regret of  $\pi$ . Making  $\Phi_m$  small thus encourages Q to choose actions as uniformly as possible while also incurring low regret — exactly the aims of our algorithm. The constants that appear in this definition are for later mathematical convenience.

For further intuition, note that, by straightforward calculus, the partial derivative  $\partial \Phi_m/\partial Q(\pi)$  is roughly proportional to the variance constraint for  $\pi$  given in Eq. (3) (up to a slight mismatch of constants). This shows that if this constraint is not satisfied, then  $\partial \Phi_m/\partial Q(\pi)$  is likely to be negative, meaning that  $\Phi_m$  can be decreased by increasing  $Q(\pi)$ . Thus, the weight vector Q that minimizes  $\Phi_m$  satisfies the variance constraint for every policy  $\pi$ . It turns out that this minimizing Q also satisfies the low regret constraint in Eq. (2), and also must sum to at most 1; in other words, it provides a complete solution to our optimization problem. Algorithm 2 does not fully minimize  $\Phi_m$ , but it is based roughly on coordinate descent. This is because in each iteration one of the weights (coordinate directions)  $Q(\pi)$  is increased. This weight is one whose corresponding partial derivative is large and negative.

To analyze the algorithm, we first argue that it is correct in the sense of satisfying the required constraints, provided that it halts.

**Lemma 5.** If Algorithm 2 halts and outputs a weight vector Q, then the constraints Eq. (3) and Eq. (2) must hold, and furthermore the sum of the weights  $Q(\pi)$  is at most 1.

The proof is rather straightforward: Following Step 4, Eq. (2) must hold, and also the weights must sum to 1. And if the algorithm halts, then  $D_{\pi}(Q) \leq 0$  for all  $\pi$ , which is equivalent to Eq. (3).

What remains is the more challenging task of bounding the number of iterations until the algorithm does halt. We do this by showing that significant progress is made in reducing  $\Phi_m$  on every iteration. To begin, we show that scaling Q as in Step 4 cannot cause  $\Phi_m$  to increase.

**Lemma 6.** Let Q be a weight vector such that  $\sum_{\pi} Q(\pi)(2K + b_{\pi}) > 2K$ , and let c be as in Eq. (4). Then  $\Phi_m(cQ) \leq \Phi_m(Q)$ .

*Proof sketch.* We consider  $\Phi_m(cQ)$  as a function of c, and argue that its derivative (with respect to c) at the value of c given in the lemma statement is always nonnegative. Therefore, by convexity, it is nondecreasing for all values exceeding c. Since c < 1, this proves the lemma.

Next, we show that substantial progress will be made in reducing  $\Phi_m$  each time that Step 8 is executed.

**Lemma 7.** Let Q denote a set of weights and suppose, for some policy  $\pi$ , that  $D_{\pi}(Q) > 0$ . Let Q' be a new set of weights which is an exact copy of Q except that  $Q'(\pi) = Q(\pi) + \alpha$  where  $\alpha = \alpha_{\pi}(Q) > 0$ . Then

$$\Phi_m(Q) - \Phi_m(Q') \ge \frac{\tau \mu^2}{4(1 - K\mu)}.$$
(7)

Proof sketch. We first compute exactly the change in potential for general  $\alpha$ . Next, we apply a second-order Taylor approximation, which is maximized by the  $\alpha$  used in the algorithm. The Taylor approximation, for this  $\alpha$ , yields a lower bound which can be further simplified using the fact that  $Q^{\mu}(a|x) \geq \mu$  always, and our assumption that  $D_{\pi}(Q) > 0$ . This gives the bound stated in the lemma.

So Step 4 does not cause  $\Phi_m$  to increase, and Step 8 causes  $\Phi_m$  to decrease by at least the amount given in Lemma 7. This immediately implies Theorem 3: for  $Q_{\text{init}} = \mathbf{0}$ , the initial potential is bounded by  $\tau \mu \ln(1/(K\mu))/(1-K\mu)$ , and it is never negative, so the number of times Step 8 is executed is bounded by  $4\ln(1/(K\mu))/\mu$  as required.

# 5.1 Epoching and Warm Start

As shown in Section 2.3, the bound on the number of iterations of the algorithm from Theorem 3 also gives a bound on the number of times the oracle is called. To reduce the number of oracle calls, one approach is the "doubling trick" of Section 3.3, which enables us to bound the total combined number of iterations of Algorithm 2 in the first T rounds is only  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$ . This means that the average number of calls to the arg-max oracle is only  $\tilde{O}(\sqrt{K/(T\ln(|\Pi|/\delta))})$  per round, meaning that the oracle is called far less than once per round, and in fact, at a vanishingly low rate.

We now turn to warm-start approach of Section 3.4, where in each epoch m+1 we initialize the coordinate descent algorithm with  $Q_{\rm init}=Q_m$ , i.e. the weights computed in the previous epoch m. To analyze this, we bound how much the potential changes from  $\Phi_m(Q_m)$  at the end of epoch m to  $\Phi_{m+1}(Q_m)$  at the very start of epoch m+1. This, combined with our earlier results regarding how quickly Algorithm 2 drives down the potential, we are able to get an overall bound on the total number of updates across T rounds.

**Lemma 8.** Let M be the largest integer for which  $\tau_{M+1} \leq T$ . With probability at least  $1 - 2\delta$ , for all T, the total epoch-to-epoch increase in potential is

$$\sum_{m=1}^{M} (\Phi_{m+1}(Q_m) - \Phi_m(Q_m)) \le \tilde{O}\left(\sqrt{\frac{T\ln(|\Pi|/\delta)}{K}}\right),\,$$

where M is the largest integer for which  $\tau_{M+1} \leq T$ .

Proof sketch. The potential function, as written in Eq. (6), naturally breaks into two pieces whose epoch-to-epoch changes can be bounded separately. Changes affecting the relative entropy term on the left can be bounded, regardless of  $Q_m$ , by taking advantage of the manner in which these distributions are smoothed. For the other term on the right, it turns out that these epoch-to-epoch changes are related to statistical quantities which can be bounded with high probability. Specifically, the total change in this term is related first to how the estimated reward of the empirically best policy compares to the expected reward of the optimal policy; and second, to how the reward received by our algorithm compares to that of the optimal reward. From our regret analysis, we are able to show that both of these quantities will be small with high probability.

This lemma, along with Lemma 7 can be used to further establish Lemma 3. We only provide an intuitive sketch here, with the details deferred to the appendix. As we observe in Lemma 8, the total amount that the potential increases across T rounds is at most  $\tilde{O}(\sqrt{T \ln(|\Pi|/\delta)/K})$ . On the other hand, Lemma 7 shows that each time Q is updated by Algorithm 2 the potential decreases by at least  $\tilde{\Omega}(\ln(|\Pi|/\delta)/K)$  (using our choice of  $\mu$ ). Therefore, the total number of updates of the algorithm totaled over all T rounds is at most  $\tilde{O}(\sqrt{KT/\ln(|\Pi|/\delta)})$ . For instance, if we use  $(\tau_1, \tau_2) := (3, 5)$  and  $\tau_m := m^2$  for  $m \geq 3$ , then the weight vector Q is only updated about  $\sqrt{T}$  times in T rounds, and on each of those rounds, Algorithm 2 requires  $\tilde{O}(\sqrt{K/\ln(|\Pi|/\delta)})$  iterations, on average, giving the claim in Lemma 3.

# 6 Experimental Evaluation

In this section we evaluate a variant of Algorithm 1 against several baselines. While Algorithm 1 is significantly more efficient than many previous approaches, the overall computational complexity is still at least  $\tilde{O}((KT)^{1.5})$  plus the total cost of the oracle calls, as discussed in Section 3.5. This

Table 1: Progressive validation loss, best hyperparameter values, and running times of various algorithm on RCV1.

Algorithm	$\epsilon$ -greedy	Explore-first	Bagging	LinUCB	Online Cover	Supervised
P.V. Loss	0.148	0.081	0.059	0.128	0.053	0.051
Searched	$0.1 = \epsilon$	$2 \times 10^5 \text{ first}$	16 bags	$10^3$ dim, minibatch-10	cover n = 1	nothing
Seconds	17	2.6	275	$212 \times 10^{3}$	12	5.3

is markedly larger than the complexity of an ordinary supervised learning problem where it is typically possible to perform an O(1)-complexity update upon receiving a fresh example using online algorithms.

A natural solution is to use an *online* oracle that is stateful and accepts examples one by one. An online cost-sensitive classification (CSC) oracle takes as input a weighted example and returns a predicted class (corresponding to one of K actions in our setting). Since the oracle is stateful, it remembers and uses examples from all previous calls in answering questions, thereby reducing the complexity of each oracle invocation to O(1) as in supervised learning. Using several such oracles, we can efficiently track a distribution over good policies and sample from it. We detail this approach (which we call Online Cover) in the full version of the paper. The algorithm maintains a uniform distribution over a fixed number n of policies where n is a parameter of the algorithm. Upon receiving a fresh example, it updates all n policies with the suitable CSC examples (Eq. (5)). The specific CSC oracle we use is a reduction to squared-loss regression (Algorithms 4 and 5 of Beygelzimer and Langford (2009)) which is amenable to online updates. Our implementation is included in Vowpal Wabbit.

Due to lack of public datasets for contextual bandit problems, we use a simple supervised-to-contextual-bandit transformation (Dudík et al., 2011b) on the CCAT document classification problem in RCV1 (Lewis et al., 2004). This dataset has 781265 examples and 47152 TF-IDF features. We treated the class labels as actions, and one minus 0/1-loss as the reward. Our evaluation criteria is progressive validation (Blum et al., 1999) on 0/1 loss. We compare several baseline algorithms to Online Cover; all algorithms take advantage of linear representations which are known to work well on this dataset. For each algorithm, we report the result for the best parameter settings (shown in Table 6).

- 1.  $\epsilon$ -greedy (Sutton and Barto, 1998) explores randomly with probability  $\epsilon$  and otherwise exploits.
- 2. Explore-first is a variant that begins with uniform exploration, then switches to an exploit-only phase.
- 3. A less common but powerful baseline is based on bagging: multiple predictors (policies) are trained with examples sampled with replacement. Given a context, these predictors yield a distribution over actions from which we can sample.
- 4. LinUCB (Auer, 2002; Chu et al., 2011) has been quite effective in past evaluations (Li et al., 2010; Chapelle and Li, 2011). It is impractical to run "as is" due to high-dimensional matrix inversions, so we report results for this algorithm after reducing to 1000 dimensions via random projections. Still, the algorithm required 59 hours<sup>7</sup>. An alternative is to use diagonal approximation to the covariance, which runs substantially faster (≈1 hour), but gives a worse error of 0.137.
- 5. Finally, our algorithm achieves the best loss of 0.0530. Somewhat surprisingly, the minimum occurs for us with a cover set of size 1—apparently for this problem the small decaying amount of uniform random sampling imposed is adequate exploration. Prediction performance is similar with a larger cover set.

All baselines except for LinUCB are implemented as a simple modification of Vowpal Wabbit. All reported results use default parameters where not otherwise specified. The contextual bandit learning

<sup>&</sup>lt;sup>6</sup>http://hunch.net/~vw. The implementation is in the file cbify.cc and is enabled using --cover.

<sup>&</sup>lt;sup>7</sup>The linear algebra routines are based on Intel MKL package.

algorithms all use a doubly robust reward estimator instead of the importance weighted estimators used in our analysis Dudík et al. (2011b).

Because RCV1 is actually a fully supervised dataset, we can apply a fully supervised online multiclass algorithm to solve it. We use a simple one-against-all implementation to reduce this to binary classification, yielding an error rate of 0.051 which is competitive with the best previously reported results. This is effectively a lower bound on the loss we can hope to achieve with algorithms using only partial information. Our algorithm is less than 2.3 times slower and nearly achieves the bound. Hence on this dataset, very little further algorithmic improvement is possible.

# 7 Conclusions

In this paper we have presented the first practical algorithm to our knowledge that attains the statistically optimal regret guarantee and is computationally efficient in the setting of general policy classes. A remarkable feature of the algorithm is that the total number of oracle calls over all T rounds is sublinear—a remarkable improvement over previous works in this setting. We believe that the online variant of the approach which we implemented in our experiments has the right practical flavor for a scalable solution to the contextual bandit problem. In future work, it would be interesting to directly analyze the Online Cover algorithm.

## Acknowledgements

We thank Dean Foster and Matus Telgarsky for helpful discussions. Part of this work was completed while DH and RES were visiting Microsoft Research.

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#### **Algorithm 3** IPS(H)

input History  $H \subseteq X \times A \times [0,1] \times [0,1]$ . output Data set  $S \subseteq X \times \mathbb{R}_+^A$ .

- 1: Initialize data set  $S := \emptyset$ .
- 2: for each  $(x, a, r(a), p(a)) \in H$  do
- 3: Create fictitious rewards  $\hat{r} \in \mathbb{R}_+^A$  with  $\hat{r}(a) = r(a)/p(a)$  and  $\hat{r}(a') = 0$  for all  $a' \in A \setminus \{a\}$ .
- 4:  $S := S \cup \{(x, \hat{r})\}.$
- 5: end for
- 6: return S.

## **Algorithm 4** Sample $(x, Q, \bar{\pi}, \mu)$

input Context  $x \in X$ , weights  $Q \in \Delta^{\Pi}$ , default policy  $\bar{\pi} \in \Pi$ , minimum probability  $\mu \in [0, 1/K]$ . output Selected action  $\bar{a} \in A$  and probability  $\bar{p} \in [\mu, 1]$ .

- 1: Let  $\tilde{Q} := Q + (1 \sum_{\pi \in \Pi} Q(\pi)) \mathbb{1}_{\bar{\pi}}$ (so  $\sum_{\pi \in \Pi} \tilde{Q}(\pi) = 1$ ).
- 2: Randomly draw action  $\bar{a} \in A$  using the distribution

$$\tilde{Q}^{\mu}(a|x) := (1 - K\mu) \sum_{\substack{\pi \in \Pi: \\ \pi(x) = a}} \tilde{Q}(\pi) + \mu, \quad \forall a \in A.$$

- 3: Let  $\bar{p}(\bar{a}) := \tilde{Q}^{\mu}(\bar{a}|x)$ .
- 4: **return**  $(\bar{a}, \bar{p}(\bar{a}))$ .

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# A Omitted Algorithm Details

Algorithm 3 and Algorithm 4 give the details of the inverse propensity scoring transformation IPS and the action sampling procedure Sample.

# B Deviation Inequalities

#### B.1 Freedman's Inequality

The following form of Freedman's inequality for martingales is from Beygelzimer et al. (2011).

**Lemma 9.** Let  $X_1, X_2, \ldots, X_T$  be a sequence of real-valued random variables. Assume for all  $t \in \{1, 2, \ldots, T\}$ ,  $X_t \leq R$  and  $\mathbb{E}[X_t | X_1, \ldots, X_{t-1}] = 0$ . Define  $S := \sum_{t=1}^T X_t$  and  $V := \sum_{t=1}^T \mathbb{E}[X_t^2 | X_1, \ldots, X_{t-1}]$ . For any  $\delta \in (0, 1)$  and  $\delta \in [0, 1/R]$ , with probability at least  $1 - \delta$ ,

$$S \le (e-2)\lambda V + \frac{\ln(1/\delta)}{\lambda}.$$

#### **B.2** Variance Bounds

Fix the epoch schedule  $0 = \tau_0 < \tau_1 < \tau_2 < \cdots$ .

Define the following for any probability distribution P over  $\Pi$ ,  $\pi \in \Pi$ , and  $\mu \in [0, 1/K]$ :

$$V(P,\pi,\mu) := \mathbb{E}_{x \sim \mathcal{D}_X} \left[ \frac{1}{P^{\mu}(\pi(x)|x)} \right], \tag{8}$$

$$\widehat{V}_m(P,\pi,\mu) := \widehat{\mathbb{E}}_{x \sim H_{\tau_m}} \left[ \frac{1}{P^{\mu}(\pi(x)|x)} \right]. \tag{9}$$

The proof of the following lemma is essentially the same as that of Theorem 6 from Dudík et al. (2011a).

**Lemma 10.** Fix any  $\mu_m \in [0, 1/K]$  for  $m \in \mathbb{N}$ . For any  $\delta \in (0, 1)$ , with probability at least  $1 - \delta$ ,

$$V(P, \pi, \mu_m) \le 6.4 \widehat{V}_m(P, \pi, \mu_m) + \frac{75(1 - K\mu_m) \ln |\Pi|}{\mu_m^2 \tau_m} + \frac{6.3 \ln(2|\Pi|^2 m^2/\delta)}{\mu_m \tau_m}$$

for all probability distributions P over  $\Pi$ , all  $\pi \in \Pi$ , and all  $m \in \mathbb{N}$ . In particular, if

$$\mu_m \ge \sqrt{\frac{\ln(2|\Pi|m^2/\delta)}{K\tau_m}},$$
 $\tau_m \ge 4K\ln(2|\Pi|m^2/\delta),$ 

then

$$V(P, \pi, \mu_m) \le 6.4 \hat{V}_m(P, \pi, \mu_m) + 81.3K.$$

*Proof sketch.* By Bernstein's (or Freedman's) inequality and union bounds, for any choice of  $N_m \in \mathbb{N}$  and  $\lambda_m \in [0, \mu_m]$  for  $m \in \mathbb{N}$ , the following holds with probability at least  $1 - \delta$ :

$$V(P, \pi, \mu_m) - \hat{V}_m(P, \pi, \mu_m) \le \frac{(e-2)\lambda_m V(P, \pi, \mu_m)}{\mu_m} + \frac{\ln(|\Pi|^{N_m + 1} 2m^2 / \delta)}{\lambda_m \tau_m}$$

all  $N_m$ -point distributions P over  $\Pi$ , all  $\pi \in \Pi$ , and all  $m \in \mathbb{N}$ . Here, an N-point distribution over  $\Pi$  is a distribution of the form  $\frac{1}{N} \sum_{i=1}^{N} \mathbb{1}_{\pi_i}$  for  $\pi_1, \pi_2, \dots, \pi_N \in \Pi$ . We henceforth condition on this  $\geq 1 - \delta$  probability event (for choices of  $N_m$  and  $\lambda_m$  to be determined).

Using the probabilistic method (for more details, we refer the reader to the proof of Theorem 6 from Dudík et al. (2011a)), it can be shown that for any probability distribution P over  $\Pi$ , any  $\pi \in \Pi$ , any  $\mu_m \in [0, 1/K]$ , and any  $c_m > 0$ , there exists an  $N_m$ -point distribution  $\widetilde{P}$  over  $\Pi$  such that

$$\left(V(P,\pi,\mu_m) - V(\widetilde{P},\pi,\mu_m)\right) + c_m\left(\widehat{V}_m(\widetilde{P},\pi,\mu_m) - \widehat{V}_m(P,\pi,\mu_m)\right) \\
\leq \gamma_{N_m,\mu_m}\left(V(P,\pi,\mu_m) + c_m\widehat{V}_m(P,\pi,\mu_m)\right)$$

where  $\gamma_{N,\mu} := \sqrt{(1 - K\mu)/(N\mu)} + 3(1 - K\mu)/(N\mu)$ .

Combining the displayed inequalities (using  $c_m := 1/(1-(e-2)\lambda_m/\mu_m)$ ) and rearranging gives

$$V(P,\pi,\mu_m) \leq \frac{1 + \gamma_{N_m,\mu_m}}{1 - \gamma_{N_m,\mu_m}} \cdot \frac{\widehat{V}_m(P,\pi,\mu_m)}{1 - (e-2)\frac{\lambda_m}{\mu_m}} + \frac{1}{1 - \gamma_{N_m,\mu_m}} \cdot \frac{1}{1 - (e-2)\frac{\lambda_m}{\mu_m}} \cdot \frac{\ln(|\Pi|^{N_m+1}2m^2/\delta)}{\lambda_m \tau_m}.$$

Using  $N_m := \lceil 12(1-K\mu_m)/\mu_m \rceil$  and  $\lambda_m := 0.66\mu_m$  for all  $m \in \mathbb{N}$  gives the claimed inequalities. If  $\mu_m \ge \sqrt{\ln(2|\Pi|m^2/\delta)/(K\tau_m)}$  and  $\tau_m \ge 4K\ln(2|\Pi|m^2/\delta)$ , then  $\mu_m^2\tau_m \ge \ln(|\Pi|)/K$  and  $\mu_m\tau_m \ge \ln(2|\Pi|^2m^2/\delta)$ , and hence

$$\frac{75(1 - K\mu_m)\ln|\Pi|}{\mu_m^2 \tau_m} + \frac{6.3\ln(2|\Pi|^2 m^2/\delta)}{\mu_m \tau_m} \le (75 + 6.3)K = 81.3K.$$

#### **B.3** Reward Estimates

Again, fix the epoch schedule  $0 = \tau_0 < \tau_1 < \tau_2 < \cdots$ . Recall that for any epoch  $m \in \mathbb{N}$  and round to in epoch m,

- $Q_{m-1} \in \Delta^{\Pi}$  are the non-negative weights computed at the end of epoch m-1;
- $\widetilde{Q}_{m-1}$  is the probability distribution over  $\Pi$  obtained from  $Q_{m-1}$  and the policy  $\pi_{m-1}$  with the highest reward estimate through epoch m-1;
- $\widetilde{Q}_{m-1}^{\mu_{m-1}}(\cdot|x_t)$  is the probability distribution used to choose  $a_t$ .

Let

$$m(t) := \min\{m \in \mathbb{N} : t \le \tau_m\} \tag{10}$$

be the index of the epoch containing round  $t \in \mathbb{N}$ , and define

$$\mathcal{V}_t(\pi) := \max_{0 \le m \le m(t) - 1} \{ V(\widetilde{Q}_m, \pi, \mu_m) \}$$
 (11)

for all  $t \in \mathbb{N}$  and  $\pi \in \Pi$ .

**Lemma 11.** For any  $\delta \in (0,1)$  and any choices of  $\lambda_{m-1} \in [0, \mu_{m-1}]$  for  $m \in \mathbb{N}$ , with probability at least  $1 - \delta$ ,

$$|\widehat{\mathcal{R}}_t(\pi) - \mathcal{R}(\pi)| \le \mathcal{V}_t(\pi)\lambda_{m-1} + \frac{\ln(4t^2|\Pi|/\delta)}{t\lambda_{m-1}}$$

for all policies  $\pi \in \Pi$ , all epochs  $m \in \mathbb{N}$ , and all rounds t in epoch m.

*Proof.* Fix any policy  $\pi \in \Pi$ , epoch  $m \in \mathbb{N}$ , and round t in epoch m. Then

$$\widehat{\mathcal{R}}_t(\pi) - \mathcal{R}(\pi) = \frac{1}{t} \sum_{i=1}^t Z_i$$

where  $Z_i := \hat{r}_i(\pi(x_i)) - r_i(\pi(x_i))$ . Round i is in epoch  $m(i) \leq m$ , so

$$|Z_i| \le \frac{1}{\widetilde{Q}_{m(i)-1}^{\mu_{m(i)-1}}(\pi(x_i)|x_i)} \le \frac{1}{\mu_{m(i)-1}}$$

by the definition of the fictitious rewards. Because the sequences  $\mu_1 \geq \mu_2 \geq \cdots$  and  $m(1) \leq m(2) \leq \cdots$  are monotone, it follows that  $Z_i \leq 1/\mu_{m-1}$  for all  $1 \leq i \leq t$ . Furthermore,  $\mathbb{E}[Z_i|H_{i-1}] = 0$  and

$$\mathbb{E}[Z_i^2 | H_{i-1}] \le \mathbb{E}[\hat{r}_i(\pi(x_i))^2 | H_{i-1}]$$
  
 
$$\le V(\tilde{Q}_{m(i)-1}, \pi, \mu_{m(i)-1}) \le \mathcal{V}_t(\pi)$$

for all  $1 \leq i \leq t$ . The first inequality follows because for  $\operatorname{var}(X) \leq \mathbb{E}(X^2)$  for any random variable X; and the other inequalities follow from the definitions of the fictitious rewards,  $V(\cdot, \cdot, \cdot)$  in Eq. (8), and  $V_t(\cdot)$  in Eq. (11). Applying Freedman's inequality and a union bound to the sums  $(1/t) \sum_{i=1}^t Z_i$  and  $(1/t) \sum_{i=1}^t (-Z_i)$  implies the following: for all  $\lambda_{m-1} \in [0, \mu_{m-1}]$ , with probability at least  $1-2 \cdot \delta/(4t^2|\Pi|)$ ,

$$\left| \frac{1}{t} \sum_{i=1}^{t} Z_i \right| \le (e-2) \mathcal{V}_t(\pi) \lambda_{m-1} + \frac{\ln(4t^2 |\Pi|/\delta)}{t \lambda_{m-1}}.$$

The lemma now follows by applying a union bound for all choices of  $\pi \in \Pi$  and  $t \in \mathbb{N}$ , since

$$\sum_{\pi \in \Pi} \sum_{t \in \mathbb{N}} \frac{\delta}{2t^2 |\Pi|} \le \delta.$$

# C Regret Analysis

Throughout this section, we fix the allowed probability of failure  $\delta \in (0,1)$  provided as input to the algorithm, as well as the epoch schedule  $0 = \tau_0 < \tau_1 < \tau_2 < \cdots$ .

#### C.1 Definitions

Define, for all  $t \in \mathbb{N}$ ,

$$d_t := \ln(16t^2|\Pi|/\delta),\tag{12}$$

and recall that,

$$\mu_m = \min \left\{ \frac{1}{2K}, \sqrt{\frac{d_{\tau_m}}{K\tau_m}} \right\}.$$

Observe that  $d_t/t$  is non-increasing with  $t \in \mathbb{N}$ , and  $\mu_m$  is non-increasing with  $m \in \mathbb{N}$ . Let

$$m_0 := \min \left\{ m \in \mathbb{N} : \frac{d_{\tau_m}}{\tau_m} \le \frac{1}{4K} \right\}.$$

Observe that  $\tau_{m_0} \geq 2$ .

Define

$$\rho := \sup_{m \ge m_0} \left\{ \sqrt{\frac{\tau_m}{\tau_{m-1}}} \right\}.$$

Recall that we assume  $\tau_{m+1} \leq 2\tau_m$ ; thus  $\rho \leq \sqrt{2}$ 

#### C.2 Deviation Control and Optimization Constraints

Let  $\mathcal{E}$  be the event in which the following statements hold:

$$V(P, \pi, \mu_m) \le 6.4 \hat{V}_m(P, \pi, \mu_m) + 81.3K \tag{13}$$

for all probability distributions P over  $\Pi$ , all  $\pi \in \Pi$ , and all  $m \in \mathbb{N}$  such that  $\tau_m \geq 4Kd_{\tau_m}$  (so  $\mu_m = \sqrt{d_{\tau_m}/(K\tau_m)}$ ); and

$$|\widehat{\mathcal{R}}_{t}(\pi) - \mathcal{R}(\pi)| \leq \begin{cases} \max \left\{ \sqrt{\frac{3\mathcal{V}_{t}d_{t}}{t}}, \frac{2\mathcal{V}_{t}d_{t}}{t} \right\} & \text{if } m \leq m_{0}, \\ \mathcal{V}_{t}(\pi)\mu_{m-1} + \frac{d_{t}}{t\mu_{m-1}} & \text{if } m > m_{0}. \end{cases}$$

$$(14)$$

for all all policies  $\pi \in \Pi$ , all epochs  $m \in \mathbb{N}$ , and all rounds t in epoch m. By Lemma 10, Lemma 11, and a union bound,  $\Pr(\mathcal{E}) \geq 1 - \delta/2$ .

For every epoch  $m \in \mathbb{N}$ , the weights  $Q_m$  computed at the end of the epoch (in round  $\tau_m$ ) as the solution to (OP) satisfy the constraints Eq. (2) and Eq. (3): they are, respectively:

$$\sum_{\pi \in \Pi} Q_m(\pi) \widehat{\operatorname{Reg}}_{\tau_m}(\pi) \le \psi \cdot 2K\mu_m \tag{15}$$

and, for all  $\pi \in \Pi$ ,

$$\widehat{V}_m(Q_m, \pi, \mu_m) \le 2K + \frac{\widehat{\operatorname{Reg}}_{\tau_m}(\pi)}{\psi \cdot \mu_m}.$$
(16)

Recall that  $\psi = 100$  (as defined in (OP), assuming  $\rho \leq \sqrt{2}$ ). Define  $\theta_1 := 94.1$  and  $\theta_2 := \psi/6.4$  (needed for the next Lemma 12). With these settings, the proof of Lemma 13 will require that  $\theta_2 \geq 8\rho$ , and hence  $\psi \geq 6.4 \cdot 8\rho$ ; this is true with our setting of  $\psi$  since  $\rho \leq \sqrt{2}$ .

#### C.3 Proof of Theorem 2

We now give the proof of Theorem 2, following the outline in Section 4.

The following lemma shows that if  $\mathcal{V}_t(\pi)$  is large—specifically, much larger than K—then the estimated regret of  $\pi$  was large in some previous round.

**Lemma 12.** Assume event  $\mathcal{E}$  holds. Pick any round  $t \in \mathbb{N}$  and any policy  $\pi \in \Pi$ , and let  $m \in \mathbb{N}$  be the epoch achieving the max in the definition of  $\mathcal{V}_t(\pi)$ . Then

$$\mathcal{V}_t(\pi) \le \begin{cases} 2K & \text{if } \mu_m = 1/(2K), \\ \theta_1 K + \frac{\widehat{\operatorname{Reg}}_{\tau_m}(\pi)}{\theta_2 \mu_m} & \text{if } \mu_m < 1/(2K). \end{cases}$$

Proof. Fix a round  $t \in \mathbb{N}$  and policy  $\pi \in \Pi$ . Let  $m \leq m(t) - 1$  be the epoch achieving the max in the definition of  $\mathcal{V}_t(\pi)$  from Eq. (11), so  $\mathcal{V}_t(\pi) = V(\widetilde{Q}_m, \pi, \mu_m)$ . If  $\mu_m = 1/(2K)$ , then  $V(\widetilde{Q}_m, \pi, \mu_m) \leq 2K$ . So assume instead that  $1/(2K) > \mu_m = \sqrt{d_{\tau_m}/(K\tau_m)}$ . This implies that  $\tau_m > 4Kd_{\tau_m}$ . By Eq. (13), which holds in event  $\mathcal{E}$ ,

$$V(\widetilde{Q}_m, \pi, \mu_m) \le 6.4 \widehat{V}_m(\widetilde{Q}_m, \pi, \mu_m) + 81.3 K$$

The probability distribution  $\widetilde{Q}_m$  satisfies the inequalities

$$\widehat{V}_m(\widetilde{Q}_m, \pi, \mu_m) \le \widehat{V}_m(Q_m, \pi, \mu_m) \le 2K + \frac{\widehat{\operatorname{Reg}}_{\tau_m}(\pi)}{\psi \mu_m}.$$

Above, the first inequality follows because the value of  $\widehat{V}_m(Q_m, \pi, \mu_m)$  decreases as the value of  $Q_m(\pi_{\tau_m})$  increases, as it does when going from  $Q_m$  to  $\widetilde{Q}_m$ ; the second inequality is the constraint Eq. (16) satisfied by  $Q_m$ . Combining the displayed inequalities from above proves the claim.

In the next lemma, we compare  $\operatorname{Reg}(\pi)$  and  $\widehat{\operatorname{Reg}}_t(\pi)$  for any policy  $\pi$  by using the deviation bounds for estimated rewards together with the variance bounds from Lemma 12. Define  $t_0 := \min\{t \in \mathbb{N} : d_t/t \leq 1/(4K)\}$ .

**Lemma 13.** Assume event  $\mathcal{E}$  holds. Let  $c_0 := 4\rho(1 + \theta_1)$ . For all epochs  $m \ge m_0$ , all rounds  $t \ge t_0$  in epoch m, and all policies  $\pi \in \Pi$ ,

$$\operatorname{Reg}(\pi) \le 2\widehat{\operatorname{Reg}}_t(\pi) + c_0 K \mu_m;$$
  
 $\widehat{\operatorname{Reg}}_t(\pi) \le 2\operatorname{Reg}(\pi) + c_0 K \mu_m.$ 

*Proof.* The proof is by induction on m. As the base case, consider  $m = m_0$  and  $t \ge t_0$  in epoch m. By definition of  $m_0$ ,  $\mu_{m'} = 1/(2K)$  for all  $m' < m_0$ , so  $\mathcal{V}_t(\pi) \le 2K$  for all  $\pi \in \Pi$  by Lemma 12. By Eq. (14), which holds in event  $\mathcal{E}$ , for all  $\pi \in \Pi$ ,

$$|\widehat{\mathcal{R}}_t(\pi) - \mathcal{R}(\pi)| \le \max\left\{\sqrt{\frac{6Kd_t}{t}}, \frac{4Kd_t}{t}\right\} \le \sqrt{\frac{6Kd_t}{t}}$$

where we use the fact that  $4Kd_t/t \leq 1$  for  $t \geq t_0$ . This implies

$$|\widehat{\operatorname{Reg}}_t(\pi) - \operatorname{Reg}(\pi)| \le 2\sqrt{\frac{6Kd_t}{t}}.$$

by the triangle inequality and optimality of  $\pi_t$  and  $\pi_{\star}$ . Since  $t > \tau_{m_0-1}$  and  $c_0 \geq 2\sqrt{6}\rho$ , it follows that  $|\widehat{\operatorname{Reg}}_t(\pi) - \operatorname{Reg}(\pi)| \leq 2\sqrt{6}\rho K\mu_{m_0} \leq c_0K\mu_{m_0}$ .

For the inductive step, fix some epoch  $m > m_0$ . We assume as the inductive hypothesis that for all epochs m' < m, all rounds t' in epoch m', and all  $\pi \in \Pi$ ,

$$\operatorname{Reg}(\pi) \le 2 \widehat{\operatorname{Reg}}_{t'}(\pi) + c_0 K \mu_{m'};$$

$$\widehat{\operatorname{Reg}}_{t'}(\pi) \le 2 \operatorname{Reg}(\pi) + c_0 K \mu_{m'}.$$

We first show that

$$\operatorname{Reg}(\pi) \le 2\widehat{\operatorname{Reg}}_t(\pi) + c_0 K \mu_m \tag{17}$$

for all rounds t in epoch m and all  $\pi \in \Pi$ . So fix such a round t and policy  $\pi$ ; by Eq. (14) (which holds in event  $\mathcal{E}$ ),

$$\operatorname{Reg}(\pi) - \widehat{\operatorname{Reg}}_{t}(\pi) = (\mathcal{R}(\pi_{\star}) - \mathcal{R}(\pi)) - (\widehat{\mathcal{R}}_{t}(\pi_{t}) - \widehat{\mathcal{R}}_{t}(\pi))$$

$$\leq (\mathcal{R}(\pi_{\star}) - \mathcal{R}(\pi)) - (\widehat{\mathcal{R}}_{t}(\pi_{\star}) - \widehat{\mathcal{R}}_{t}(\pi))$$

$$\leq (\mathcal{V}_{t}(\pi) + \mathcal{V}_{t}(\pi_{\star}))\mu_{m-1} + \frac{2d_{t}}{t\mu_{m-1}}.$$
(18)

Above, the first inequality follows from the optimality of  $\pi_t$ . By Lemma 12, there exist epochs i, j < m such that

$$\mathcal{V}_t(\pi) \le \theta_1 K + \frac{\widehat{\operatorname{Reg}}_{\tau_i}(\pi)}{\theta_2 \mu_i} \cdot \mathbb{1}\{\mu_i < 1/(2K)\},$$

$$\mathcal{V}_t(\pi_\star) \le \theta_1 K + \frac{\widehat{\operatorname{Reg}}_{\tau_j}(\pi_\star)}{\theta_2 \mu_i} \cdot \mathbb{1}\{\mu_j < 1/(2K)\}.$$

Suppose  $\mu_i < 1/(2K)$ , so  $m_0 \le i < m$ : in this case, the inductive hypothesis implies

$$\frac{\widehat{\operatorname{Reg}}_{\tau_i}(\pi)}{\theta_2 \mu_i} \le \frac{2 \operatorname{Reg}(\pi) + c_0 K \mu_i}{\theta_2 \mu_i} \le \frac{c_0 K}{\theta_2} + \frac{2 \operatorname{Reg}(\pi)}{\theta_2 \mu_{m-1}}$$

where the second inequality uses the fact that  $i \leq m-1$ . Therefore,

$$\mathcal{V}_t(\pi)\mu_{m-1} \le \left(\theta_1 + \frac{c_0}{\theta_2}\right) K\mu_{m-1} + \frac{2}{\theta_2} \operatorname{Reg}(\pi). \tag{19}$$

Now suppose  $\mu_j < 1/(2K)$ , so  $m_0 \le j < m$ : as above, the inductive hypothesis implies

$$\frac{\widehat{\mathrm{Reg}}_{\tau_j}(\pi_\star)}{\theta_2 \mu_j} \le \frac{2 \operatorname{Reg}(\pi_\star) + c_0 K \mu_j}{\theta_2 \mu_j} = \frac{c_0}{\theta_2} K$$

since  $\operatorname{Reg}(\pi_{\star}) = 0$ . Therefore,

$$\mathcal{V}_t(\pi_\star)\mu_{m-1} \le \left(\theta_1 + \frac{c_0}{\theta_2}\right) K\mu_{m-1}. \tag{20}$$

Combining Eq. (18), Eq. (19), and Eq. (20), and rearranging gives

$$\operatorname{Reg}(\pi) \le \frac{1}{1 - \frac{2}{\theta_2}} \left( \widehat{\operatorname{Reg}}_t(\pi) + 2 \left( \theta_1 + \frac{c_0}{\theta_2} \right) K \mu_{m-1} + \frac{2d_t}{t \mu_{m-1}} \right).$$

Since  $m \geq m_0 + 1$ , it follows that  $\mu_{m-1} \leq \rho \mu_m$  by definition of  $\rho$ . Moreover, since  $t > \tau_{m-1}$ ,  $(d_t/t)/\mu_{m-1} \leq K\mu_{m-1}^2/\mu_{m-1} \leq \rho K\mu_m$  Applying these inequalities to the above display, and simplifying, yields Eq. (17) because  $c_0 \geq 4\rho(1+\theta_1)$  and  $\theta_2 \geq 8\rho$ .

We now show that

$$\widehat{\operatorname{Reg}}_t(\pi) \le 2\operatorname{Reg}(\pi) + c_0 K \mu_m \tag{21}$$

for all  $\pi \in \Pi$ . Again, fix an arbitrary  $\pi \in \Pi$ , and by Eq. (14),

$$\widehat{\operatorname{Reg}}_{t}(\pi) - \operatorname{Reg}(\pi) = \left(\widehat{\mathcal{R}}_{t}(\pi_{t}) - \widehat{\mathcal{R}}_{t}(\pi)\right) - \left(\mathcal{R}(\pi_{\star}) - \mathcal{R}(\pi)\right) \\
\leq \left(\widehat{\mathcal{R}}_{t}(\pi_{t}) - \widehat{\mathcal{R}}_{t}(\pi)\right) - \left(\mathcal{R}(\pi_{t}) - \mathcal{R}(\pi)\right) \\
\leq \left(\mathcal{V}_{t}(\pi) + \mathcal{V}_{t}(\pi_{t})\right)\mu_{m-1} + \frac{2d_{t}}{t\mu_{m-1}} \tag{22}$$

where the first inequality follows from the optimality of  $\pi_{\star}$ . By Lemma 12, there exists an epoch j < m such

$$\mathcal{V}_t(\pi_t) \le \theta_1 K + \frac{\widehat{\mathrm{Reg}}_{\tau_j}(\pi_t)}{\theta_2 \mu_j} \cdot \mathbb{1}\{\mu_j < 1/(2K)\}.$$

Suppose  $\mu_j < 1/(2K)$ , so  $m_0 \le j < m$ : in this case the inductive hypothesis and Eq. (17) imply

$$\frac{\widehat{\mathrm{Reg}}_{\tau_j}(\pi_t)}{\theta_2\mu_j} \leq \frac{2\operatorname{Reg}(\pi_t) + c_0K\mu_j}{\theta_2\mu_j} \leq \frac{2\Big(2\widehat{\mathrm{Reg}}_t(\pi_t) + c_0K\mu_m\Big) + c_0K\mu_j}{\theta_2\mu_j} = \frac{3c_0}{\theta_2}K$$

(the last equality follows because  $\widehat{\text{Reg}}_t(\pi_t) = 0$ ). Thus

$$\mathcal{V}_t(\pi_t)\mu_{\tau(t)-1} \le \left(\theta_1 + \frac{3c_0}{\theta_2}\right)K\mu_{m-1}.\tag{23}$$

Combining Eq. (22), Eq. (23), and Eq. (19) gives

$$\widehat{\operatorname{Reg}}_t(\pi) \le \left(1 + \frac{2}{\theta_2}\right) \operatorname{Reg}(\pi) + \left(2\theta_1 + \frac{4c_0}{\theta_2}\right) K\mu_{m-1} + \frac{2d_t}{t\mu_{m-1}}.$$

Again, applying the inequalities  $\mu_{m-1} \leq \rho \mu_m$  and  $(d_t/t)/\mu_{m-1} \leq K \mu_m$  to the above display, and simplifying, yields Eq. (21) because  $c_0 \geq 4\rho(1+\theta_1)$  and  $\theta_2 \geq 8\rho$ . This completes the inductive step, and thus proves the overall claim.

The next lemma shows that the "low estimated regret guarantee" of  $Q_{t-1}$  (optimization constraint Eq. (15)) also implies a "low regret guarantee", via the comparison of  $\widehat{\text{Reg}}_t(\cdot)$  to  $\text{Reg}(\cdot)$  from Lemma 13.

**Lemma 14.** Assume event  $\mathcal{E}$  holds. For every epoch  $m \in \mathbb{N}$ ,

$$\sum_{\pi \in \Pi} \widetilde{Q}_{m-1}(\pi) \operatorname{Reg}(\pi) \le (4\psi + c_0) K \mu_{m-1}$$

where  $c_0$  is defined in Lemma 13.

*Proof.* Fix any epoch  $m \in \mathbb{N}$ . If  $m \leq m_0$ , then  $\mu_{m-1} = 1/(2K)$ , in which case the claim is trivial. Therefore assume  $m \geq m_0 + 1$ . Then

$$\begin{split} \sum_{\pi \in \Pi} \widetilde{Q}_{m-1}(\pi) \operatorname{Reg}(\pi) &\leq \sum_{\pi \in \Pi} \widetilde{Q}_{m-1}(\pi) \left( 2 \widehat{\operatorname{Reg}}_{\tau_{m-1}}(\pi) + c_0 K \mu_{m-1} \right) \\ &= \left( 2 \sum_{\pi \in \Pi} Q_{m-1}(\pi) \widehat{\operatorname{Reg}}_{\tau_{m-1}}(\pi) \right) + c_0 K \mu_{m-1} \\ &\leq \psi \cdot 4K \mu_{m-1} + c_0 K \mu_{m-1}. \end{split}$$

The first step follows from Lemma 13, as all rounds in an epoch  $m \ge m_0 + 1$  satisfy  $t \ge t_0$ ; the second step follows from the fact that  $\widetilde{Q}_{m-1}$  is a probability distribution, that  $\widetilde{Q}_{m-1} = Q_{m-1} + \alpha \mathbb{1}_{\pi_{\tau_{m-1}}}$  for some  $\alpha \ge 0$ , and that  $\widehat{\text{Reg}}_{\tau_{m-1}}(\pi_{\tau_{m-1}}) = 0$ ; and the last step follows from the constraint Eq. (15) satisfied by  $Q_{m-1}$ .

Finally, we straightforwardly translate the "low regret guarantee" from Lemma 14 to a bound on the cumulative regret of the algorithm. This involves summing the bound in Lemma 14 over all rounds t (Lemma 15 and Lemma 16) and applying a martingale concentration argument (Lemma 17).

**Lemma 15.** For any  $T \in \mathbb{N}$ ,

$$\sum_{t=1}^{T} \mu_{m(t)} \le 2\sqrt{\frac{d_{\tau_{m(T)}}\tau_{m(T)}}{K}}.$$

*Proof.* We break the sum over rounds into the epochs, and bound the sum within each epoch:

$$\sum_{t=1}^{T} \mu_{m(t)} \leq \sum_{m=1}^{m(T)} \sum_{t=\tau_{m-1}+1}^{\tau_m} \mu_m$$

$$\leq \sum_{m=1}^{m(T)} \sum_{t=\tau_{m-1}+1}^{\tau_m} \sqrt{\frac{d_{\tau_m}}{K\tau_m}}$$

$$\leq \sqrt{\frac{d_{\tau_{m(T)}}}{K}} \sum_{m=1}^{m(T)} \frac{\tau_m - \tau_{m-1}}{\sqrt{\tau_m}}$$

$$\leq \sqrt{\frac{d_{\tau_{m(T)}}}{K}} \sum_{t=1}^{m(T)} \int_{\tau_{m-1}}^{\tau_m} \frac{dx}{\sqrt{x}} = \sqrt{\frac{d_{\tau_{m(T)}}}{K}} \int_{\tau_0}^{\tau_{m(T)}} \frac{dx}{\sqrt{x}} = 2\sqrt{\frac{d_{\tau_{m(T)}}}{K}} \sqrt{\tau_{m(T)}}.$$

Above, the first step uses the fact that m(1) = 1 and  $\tau_{m(t)-1} + 1 \le t \le \tau_{m(t)}$ . The second step uses the definition of  $\mu_m$ . The third step simplifies the sum over t and uses the bound  $d_{\tau_{m-1}} \le d_{\tau_{m(T)}}$ . The remaining steps use an integral bound which is then directly evaluated (recalling that  $\tau_0 = 0$ ).

**Lemma 16.** For any  $T \in \mathbb{N}$ ,

$$\sum_{t=1}^{T} \mu_{m(t)-1} \le \frac{\tau_{m_0}}{2K} + \sqrt{\frac{8d_{\tau_{m(T)}}\tau_{m(T)}}{K}}.$$

Proof. Under the epoch schedule condition  $\tau_{m+1} \leq 2\tau_m$ , we have  $\mu_{m(t)-1} \leq \sqrt{2}\mu_{m(t)}$  whenever  $m(t) > m_0$ ; also,  $\mu_{m(t)-1} \leq 1/(2K)$  whenever  $m(t) \leq m_0$ . The conclusion follows by applying Lemma 15.

**Lemma 17.** For any  $T \in \mathbb{N}$ , with probability at least  $1 - \delta$ , the regret after T rounds is at most

$$C_0 \left( 4K d_{\tau_{m_0-1}} + \sqrt{8K d_{\tau_{m(T)}} \tau_{m(T)}} \right) + \sqrt{8T \log(2/\delta)}$$

where  $C_0 := (4\psi + c_0)$  and  $c_0$  is defined in Lemma 13.

*Proof.* Fix  $T \in \mathbb{N}$ . For each round  $t \in \mathbb{N}$ , let  $Z_t := r_t(\pi_{\star}(x_t)) - r_t(a_t) - \sum_{\pi \in \Pi} \widetilde{Q}_{m(t)-1} \operatorname{Reg}(\pi)$ . Since

$$\mathbb{E}[r_t(\pi_{\star}(x_t)) - r_t(a_t)|H_{t-1}] = \mathcal{R}(\pi_{\star}) - \sum_{\pi \in \Pi} \widetilde{Q}_{m(t)-1}(\pi)\mathcal{R}(\pi) = \sum_{\pi \in \Pi} \widetilde{Q}_{m(t)-1} \operatorname{Reg}(\pi),$$

it follows that  $\mathbb{E}[Z_t|H_{t-1}]=0$ . Since  $|Z_t|\leq 2$ , it follows by Azuma's inequality that

$$\sum_{t=1}^{T} Z_t \le 2\sqrt{2T \ln(2/\delta)}$$

with probability at least  $1 - \delta/2$ . By Lemma 10, Lemma 11, and a union bound, the event  $\mathcal{E}$  holds with probability at least  $1 - \delta/2$ . Hence, by another union bound, with probability at least  $1 - \delta$ , event  $\mathcal{E}$  holds and the regret of the algorithm is bounded by

$$\sum_{t=1}^{T} \sum_{\pi \in \Pi} \widetilde{Q}_{m(t)-1}(\pi) \operatorname{Reg}(\pi) + 2\sqrt{2T \ln(2/\delta)}.$$

The double summation above is bounded by Lemma 14 and Lemma 16:

$$\sum_{t=1}^{T} \sum_{\pi \in \Pi} \widetilde{Q}_{m(t)-1}(\pi) \operatorname{Reg}(\pi) \le (4\psi + c_0) K \sum_{t=1}^{T} \mu_{m(t)-1} \le (4\psi + c_0) \left( \frac{\tau_{m_0}}{2} + \sqrt{8K d_{\tau_{m(T)}} \tau_{m(T)}} \right).$$

By the definition of  $m_0$ ,  $\tau_{m_0-1} \leq 4Kd_{\tau_{m_0-1}}$ . Since  $\tau_{m_0} \leq 2\tau_{m_0-1}$  by assumption, it follows that  $\tau_{m_0} \leq 8Kd_{\tau_{m_0-1}}$ .

Theorem 2 follows from Lemma 17 and the fact that  $\tau_{m(T)} \leq 2(T-1)$  whenever  $\tau_{m(T)-1} \geq 1$ . There is one last result implied by Lemma 12 and Lemma 13 that is used elsewhere.

**Lemma 18.** Assume event  $\mathcal{E}$  holds, and t is such that  $d_{\tau_{m(t)-1}}/\tau_{m(t)-1} \leq 1/(4K)$ . Then

$$\widehat{\mathcal{R}}_t(\pi_t) \le \mathcal{R}(\pi_\star) + \left(\theta_1 + \frac{c_0}{\theta_2} + c_0 + 1\right) K\mu_{m(t)-1}.$$

*Proof.* Let m' < m(t) achieve the max in the definition of  $\mathcal{V}_t(\pi_*)$ . If  $\mu_{m'} < 1/(2K)$ , then  $m' \geq m_0$ , and

$$\mathcal{V}_t(\pi_\star) \le \theta_1 K + \frac{\widehat{\text{Reg}}_{\tau_{m'}}(\pi_\star)}{\theta_2 \mu_{m'}}$$
$$\le \theta_1 K + \frac{2 \operatorname{Reg}(\pi_\star) + c_0 K \mu_{m'}}{\theta_2 \mu_{m'}} = cK$$

for  $c := \theta_1 + c_0/\theta_2$ . Above, the second inequality follows by Lemma 13. If  $\mu_{m'} = 1/(2K)$ , then the same bound also holds. Using this bound, we obtain from Eq. (14),

$$\widehat{\mathcal{R}}_t(\pi_\star) - \mathcal{R}(\pi_\star) \le cK\mu_{m(t)-1} + \frac{d_t}{t\mu_{m(t)-1}}.$$

To conclude,

$$\widehat{\mathcal{R}}_t(\pi_{\tau_m}) = \mathcal{R}(\pi_{\star}) + \left(\widehat{\mathcal{R}}_t(\pi_{\star}) - \mathcal{R}(\pi_{\star})\right) + \widehat{\operatorname{Reg}}_t(\pi_{\star})$$

$$\leq \mathcal{R}(\pi_{\star}) + cK\mu_{m(t)-1} + \frac{d_t}{t\mu_{m(t)-1}} + \widehat{\operatorname{Reg}}_t(\pi_{\star})$$

$$\leq \mathcal{R}(\pi_{\star}) + cK\mu_{m(t)-1} + \frac{d_t}{t\mu_{m(t)-1}} + c_0K\mu_{m(t)}$$

where the last inequality follows from Lemma 13. The claim follows because  $d_t/t \le d_{\tau_{m(t)-1}}/\tau_{m(t)-1}$  and  $\mu_{m(t)} \le \mu_{m(t)-1}$ .

# D Details of Optimization Analysis

## D.1 Proof of Lemma 5

Following the execution of Step 4, we must have

$$\sum_{\pi} Q(\pi)(2K + b_{\pi}) \le 2K. \tag{24}$$

This is because, if the condition in Step 7 does not hold, then Eq. (24) is already true. Otherwise, Q is replaced by Q' = cQ, and for this set of weights, Eq. (24) in fact holds with equality. Note that, since all quantities are nonnegative, Eq. (24) immediately implies both Eq. (2), and that  $\sum_{\pi} Q(\pi) \leq 1$ .

Furthermore, at the point where the algorithm halts at Step 10, it must be that for all policies  $\pi$ ,  $D_{\pi}(Q) \leq 0$ . However, unraveling definitions, we can see that this is exactly equivalent to Eq. (3).  $\square$ 

#### D.2 Proof of Lemma 6

Consider the function

$$g(c) = B_0 \Phi_m(cQ),$$

where, in this proof,  $B_0 = 2K/(\tau\mu)$ , where we recall that we drop the subscripts on  $\tau_m$  and  $\mu_m$ . Let  $Q_c^{\mu}(a|x) = (1 - K\mu)cQ(a|x) + \mu$ . By the chain rule, the first derivative of g is:

$$g'(c) = B_0 \sum_{\pi} Q(\pi) \frac{\partial g(cQ)}{\partial Q(\pi)}$$

$$= \sum_{\pi} Q(\pi) \left( (2K + b_{\pi}) - 2\widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q_c^{\mu}(\pi(x)|x)} \right] \right)$$
(25)

To handle the second term, note that

$$\sum_{\pi} Q(\pi) \widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q_c^{\mu}(\pi(x)|x)} \right] = \sum_{\pi} Q(\pi) \widehat{\mathbb{E}}_{x \sim H_t} \left[ \sum_{a \in A} \frac{\mathbb{1}\{\pi(x) = a\}}{Q_c^{\mu}(a|x)} \right] \\
= \widehat{\mathbb{E}}_{x \sim H_t} \left[ \sum_{a \in A} \sum_{\pi} \frac{Q(\pi) \mathbb{1}\{\pi(x) = a\}}{Q_c^{\mu}(a|x)} \right] \\
= \widehat{\mathbb{E}}_{x \sim H_t} \left[ \sum_{a \in A} \frac{Q(a|x)}{Q_c^{\mu}(a|x)} \right] \\
= \frac{1}{c} \widehat{\mathbb{E}}_{x \sim H_t} \left[ \sum_{a \in A} \frac{cQ(a|x)}{(1 - K\mu)cQ(a|x) + \mu} \right] \leq \frac{K}{c}. \tag{26}$$

To see the inequality in Eq. (26), let us fix x and define  $q_a = cQ(a|x)$ . Then  $\sum_a q_a = c\sum_{\pi} Q(\pi) \le 1$  by Eq. (4). Further, the expression inside the expectation in Eq. (26) is equal to

$$\sum_{a} \frac{q_{a}}{(1 - K\mu)q_{a} + \mu} = K \cdot \frac{1}{K} \sum_{a} \frac{1}{(1 - K\mu) + \mu/q_{a}}$$

$$\leq K \cdot \frac{1}{(1 - K\mu) + K\mu/\sum_{a} q_{a}}$$

$$\leq K \cdot \frac{1}{(1 - K\mu) + K\mu} = K.$$
(28)

Eq. (27) uses Jensen's inequality, combined with the fact that the function  $1/(1-K\mu+\mu/x)$  is concave (as a function of x). Eq. (28) uses the fact that the function  $1/(1-K\mu+K\mu/x)$  is nondecreasing (in x), and that the  $q_a$ 's sum to at most 1.

Thus, plugging Eq. (26) into Eq. (25) yields

$$g'(c) \ge \sum Q(\pi)(2K + b_{\pi}) - \frac{2K}{c} = 0$$

by our definition of c. Since g is convex, this means that g is nondecreasing for all values exceeding c. In particular, since c < 1, this gives

$$B_0\Phi_m(Q) = g(1) \ge g(c) = B_0\Phi_m(cQ),$$

implying the lemma since  $B_0 > 0$ .

#### D.3 Proof of Lemma 7

We first compute the change in potential for general  $\alpha$ . Note that  $Q'^{\mu}(a|x) = Q^{\mu}(a|x)$  if  $a \neq \pi(x)$ , and otherwise

$$Q'^{\mu}(\pi(x)|x) = Q^{\mu}(\pi(x)|x) + (1 - K\mu)\alpha.$$

Thus, most of the terms defining  $\Phi_m(Q)$  are left unchanged by the update. In particular, by a direct calculation:

$$\frac{2K}{\tau\mu}(\Phi_{m}(Q) - \Phi_{m}(Q')) = \frac{2}{1 - K\mu} \widehat{\mathbb{E}}_{x \sim H_{t}} \left[ \ln\left(1 + \frac{\alpha(1 - K\mu)}{Q^{\mu}(\pi(x)|x)}\right) \right] - \alpha(2K + b_{\pi})$$

$$\geq \frac{2}{1 - K\mu} \widehat{\mathbb{E}}_{x \sim H_{t}} \left[ \frac{\alpha(1 - K\mu)}{Q^{\mu}(\pi(x)|x)} - \frac{1}{2} \left( \frac{\alpha(1 - K\mu)}{Q^{\mu}(\pi(x)|x)} \right)^{2} \right]$$

$$-\alpha(2K + b_{\pi}) \qquad (29)$$

$$= 2\alpha V_{\pi}(Q) - (1 - K\mu)\alpha^{2} S_{\pi}(Q) - \alpha(2K + b_{\pi})$$

$$= \alpha(V_{\pi}(Q) + D_{\pi}(Q)) - (1 - K\mu)\alpha^{2} S_{\pi}(Q)$$

$$= \frac{(V_{\pi}(Q) + D_{\pi}(Q))^{2}}{4(1 - K\mu)S_{\pi}(Q)}.$$
(31)

Eq. (29) uses the bound  $\ln(1+x) \ge x - x^2/2$  which holds for  $x \ge 0$  (by Taylor's theorem). Eq. (31) holds by our choice of  $\alpha = \alpha_{\pi}(Q)$ , which was chosen to maximize Eq. (30). By assumption,  $D_{\pi}(Q) > 0$ , which implies  $V_{\pi}(Q) > 2K$ . Further, since  $Q^{\mu}(a|x) \ge \mu$  always, we have

$$S_{\pi}(Q) = \widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q^{\mu}(\pi(x) \mid x)^2} \right]$$

$$\leq \frac{1}{\mu} \cdot \widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q^{\mu}(\pi(x) \mid x)} \right] = \frac{V_{\pi}(Q)}{\mu}.$$

Thus,

$$\frac{(V_{\pi}(Q) + D_{\pi}(Q))^{2}}{S_{\pi}(Q)} \ge \frac{V_{\pi}(Q)^{2}}{S_{\pi}(Q)} = V_{\pi}(Q) \cdot \frac{V_{\pi}(Q)}{S_{\pi}(Q)} \ge 2K\mu.$$

Plugging into Eq. (31) completes the lemma.

#### D.4 Proof of Lemma 8

We break the potential of Eq. (6) into pieces and bound the total change in each separately. Specifically, by straightforward algebra, we can write

$$\Phi_m(Q) = \phi_m^a(Q) + \phi_m^b + \phi_m^c(Q) + \phi_m^d(Q)$$

where

$$\phi_m^a(Q) = \frac{\tau_m \mu_m}{K(1 - K\mu_m)} \widehat{\mathbb{E}}_{x \sim H_t} \left[ -\sum_a \ln Q^{\mu}(a|x) \right]$$

$$\phi_m^b = \frac{\tau_m \mu_m \ln K}{1 - K\mu_m}$$

$$\phi_m^c(Q) = \tau_m \mu_m \left( \sum_{\pi} Q(\pi) - 1 \right)$$

$$\phi_m^d(Q) = \frac{\tau_m \mu_m}{2K} \sum_{\pi} Q(\pi) b_{\pi}.$$

We assume throughout that  $\sum_{\pi} Q(\pi) \leq 1$  as will always be the case for the vectors produced by Algorithm 2. For such a vector Q,

$$\phi_{m+1}^c(Q) - \phi_m^c(Q) = (\tau_{m+1}\mu_{m+1} - \tau_m\mu_m) \left(\sum_{\pi} Q(\pi) - 1\right) \le 0$$

since  $\tau_m \mu_m$  is nondecreasing. This means we can essentially disregard the change in this term. Also, note that  $\phi_m^b$  does not depend on Q. Therefore, for this term, we get a telescoping sum:

$$\sum_{m=1}^{M} (\phi_{m+1}^{b} - \phi_{m}^{b}) = \phi_{M+1}^{b} - \phi_{1}^{b} \le \phi_{M+1}^{b} \le 2\sqrt{\frac{Td_{T}}{K}} \ln K$$

since  $K\mu_{M+1} \leq 1/2$ , and where  $d_T$ , used in the definition of  $\mu_m$ , is defined in Eq. (12). Next, we tackle  $\phi_m^a$ :

#### Lemma 19.

$$\sum_{m=1}^{M} (\phi_{m+1}^{a}(Q_m) - \phi_{m}^{a}(Q_m)) \le 6\sqrt{\frac{Td_T}{K}} \ln(1/\mu_{M+1}).$$

*Proof.* For the purposes of this proof, let

$$C_m = \frac{\mu_m}{1 - K\mu_m}.$$

Then we can write

$$\phi_m^a(Q) = -\frac{C_m}{K} \sum_{t=1}^{\tau_m} \sum_a \ln Q^{\mu_m}(a|x_t).$$

Note that  $C_m \ge C_{m+1}$  since  $\mu_m \ge \mu_{m+1}$  and  $-\ln Q^{\mu_m}(a|x_t) \ge 0$ . Thus,

$$\phi_{m+1}^{a}(Q) - \phi_{m}^{a}(Q) \leq \frac{C_{m+1}}{K} \left[ \sum_{t=1}^{\tau_{m}} \sum_{a} \ln Q^{\mu_{m}}(a|x_{t}) - \sum_{t=1}^{\tau_{m+1}} \sum_{a} \ln Q^{\mu_{m+1}}(a|x_{t}) \right]$$

$$= \frac{C_{m+1}}{K} \left[ \sum_{t=1}^{\tau_{m}} \sum_{a} \ln \left( \frac{Q^{\mu_{m}}(a|x_{t})}{Q^{\mu_{m+1}}(a|x_{t})} \right) - \sum_{t=\tau_{m}+1}^{\tau_{m+1}} \sum_{a} \ln Q^{\mu_{m+1}}(a|x_{t}) \right]$$

$$\leq C_{m+1} [\tau_{m} \ln(\mu_{m}/\mu_{m+1}) - (\tau_{m+1} - \tau_{m}) \ln \mu_{m+1}]. \tag{32}$$

Eq. (32) uses  $Q^{\mu_{m+1}}(a|x) \ge \mu_{m+1}$ , and also

$$\frac{Q^{\mu_m}(a|x)}{Q^{\mu_{m+1}}(a|x)} = \frac{(1 - K\mu_m)Q(a|x) + \mu_m}{(1 - K\mu_{m+1})Q(a|x) + \mu_{m+1}} \le \frac{\mu_m}{\mu_{m+1}},$$

using  $\mu_{m+1} \leq \mu_m$ . A sum over the two terms appearing in Eq. (32) can now be bounded separately. Starting with the one on the left, since  $\tau_m < \tau_{m+1} \leq T$  and  $K\mu_m \leq 1/2$ , we have

$$C_{m+1}\tau_m \le 2\tau_m\mu_{m+1} \le 2\tau_{m+1}\mu_{m+1} \le 2\sqrt{\frac{Td_T}{K}}.$$

Thus,

$$\sum_{m=1}^{M} C_{m+1} \tau_{m} \ln(\mu_{m}/\mu_{m+1}) \leq 2\sqrt{\frac{T d_{T}}{K}} \sum_{m=1}^{M} \ln(\mu_{m}/\mu_{m+1})$$

$$= 2\sqrt{\frac{T d_{T}}{K}} \ln(\mu_{1}/\mu_{M+1}))$$

$$\leq 2\sqrt{\frac{T d_{T}}{K}} (-\ln(\mu_{M+1})). \tag{33}$$

For the second term in Eq. (32), using  $\mu_{m+1} \ge \mu_{M+1}$  for  $m \le M$ , and definition of  $C_m$ , we have

$$\sum_{m=1}^{M} -C_{m+1}(\tau_{m+1} - \tau_m) \ln \mu_{m+1} \leq -2(\ln \mu_{M+1}) \sum_{m=1}^{M} (\tau_{m+1} - \tau_m) \mu_{m+1} 
\leq -2(\ln \mu_{M+1}) \sum_{t=1}^{T} \mu_{m(t)} 
\leq -4 \sqrt{\frac{T d_T}{K}} (\ln \mu_{M+1})$$
(34)

by Lemma 15. Combining Eqs. (32), (33) and (34) gives the statement of the lemma. Finally, we come to  $\phi_m^d(Q)$ , which, by definition of  $b_{\pi}$ , can be rewritten as

$$\phi_m^d(Q) = B_1 \tau_m \sum_{\pi} Q(\pi) \widehat{\operatorname{Reg}}_{\tau_m}(\pi)$$

where  $B_1 = 1/(2K\psi)$  and  $\psi$  is the same as appears in optimization problem (OP). Note that, conveniently,

$$\tau_m \widehat{\operatorname{Reg}}_{\tau_m}(\pi) = \widehat{\mathcal{S}}_m(\pi_m) - \widehat{\mathcal{S}}_m(\pi),$$

where  $\hat{S}_m(\pi)$  is the cumulative empirical importance-weighted reward through round  $\tau_m$ :

$$\widehat{\mathcal{S}}_m(\pi) = \sum_{t=1}^{\tau_m} \hat{r}_t(\pi(x_t)) = \tau_m \widehat{\mathcal{R}}_{\tau_m}(\pi).$$

From the definition of  $\tilde{Q}$ , we have that

$$\phi_m^d(\tilde{Q}) = \phi_m^d(Q) + B_1 \left(1 - \sum_{\pi} Q(\pi)\right) \tau_m \widehat{\operatorname{Reg}}_{\tau_m}(\pi_m)$$
$$= \phi_m^d(Q)$$

since  $\widehat{\mathrm{Reg}}_{\tau_m}(\pi_m) = 0$ . And by a similar computation,  $\phi_{m+1}^d(\tilde{Q}) \geq \phi_{m+1}^d(Q)$  since  $\widehat{\mathrm{Reg}}_{\tau_{m+1}}(\pi)$  is always nonnegative.

Therefore,

$$\phi_{m+1}^{d}(Q_{m}) - \phi_{m}^{d}(Q_{m}) \leq \phi_{m+1}^{d}(\tilde{Q}_{m}) - \phi_{m}^{d}(\tilde{Q}_{m}) 
= B_{1} \sum_{\pi} \tilde{Q}_{m}(\pi) \left[ \left( \hat{S}_{m+1}(\pi_{m+1}) - \hat{S}_{m+1}(\pi) \right) - \left( \hat{S}_{m}(\pi_{m}) - \hat{S}_{m}(\pi) \right) \right] 
= B_{1} \left( \hat{S}_{m+1}(\pi_{m+1}) - \hat{S}_{m}(\pi_{m}) \right) 
- B_{1} \left( \sum_{t=\tau_{m}+1}^{\tau_{m+1}} \sum_{\pi} \tilde{Q}_{m}(\pi) \hat{r}_{t}(\pi(x_{t})) \right).$$
(35)

We separately bound the two parenthesized expressions in Eq. (35) when summed over all epochs. Beginning with the first one, we have

$$\sum_{m=1}^{M} \left( \widehat{\mathcal{S}}_{m+1}(\pi_{m+1}) - \widehat{\mathcal{S}}_{m}(\pi_{m}) \right) = \widehat{\mathcal{S}}_{M+1}(\pi_{M+1}) - \widehat{\mathcal{S}}_{1}(\pi_{1}) \le \widehat{\mathcal{S}}_{M+1}(\pi_{M+1}).$$

But by Lemma 18 (and under the same assumptions),

$$\widehat{\mathcal{S}}_{M+1}(\pi_{M+1}) = \tau_{M+1} \widehat{\mathcal{R}}_{\tau_{M+1}}(\pi_{M+1}) 
\leq \tau_{M+1} (\mathcal{R}(\pi_{\star}) + D_0 K \mu_M) 
\leq \tau_{M+1} \mathcal{R}(\pi_{\star}) + D_0 \sqrt{KT d_T},$$
(36)

where  $D_0$  is the constant appearing in Lemma 18.

For the second parenthesized expression of Eq. (35), let us define random variables

$$Z_t = \sum_{\pi} \tilde{Q}_{\tau(t)}(\pi) \hat{r}_t(\pi(x_t)).$$

Note that  $Z_t$  is nonnegative, and if  $m = \tau(t)$ , then

$$\begin{split} Z_t &= \sum_{\pi} \tilde{Q}_m(\pi) \hat{r}_t(\pi(x_t)) \\ &= \sum_{a} \tilde{Q}_m(a|x_t) \hat{r}_t(a) \\ &= \sum_{a} \tilde{Q}_m(a|x_t) \frac{r_t(a) \mathbb{1}\{a = a_t\}}{\tilde{Q}^{\mu_m}(a|x_t)} \\ &\leq \frac{r_t(a_t)}{1 - K\mu_m} \leq 2 \end{split}$$

since  $\tilde{Q}^{\mu_m}(a|x) \geq (1 - K\mu_m)\tilde{Q}_m(a|x)$ , and since  $r_t(a_t) \leq 1$  and  $K\mu_m \leq 1/2$ . Therefore, by Azuma's inequality, with probability at least  $1 - \delta$ ,

$$\sum_{t=1}^{\tau_{M+1}} Z_t \ge \sum_{t=1}^{\tau_{M+1}} \mathbb{E}[Z_t | H_{t-1}] - \sqrt{2\tau_{M+1} \ln(1/\delta)}.$$

The expectation that appears here can be computed to be

$$\mathbb{E}[Z_t|H_{t-1}] = \sum_{-} \tilde{Q}_m(\pi) \mathcal{R}(\pi)$$

$$\mathcal{R}(\pi_{\star}) - \mathbb{E}[Z_t | H_{t-1}] = \sum_{\pi} \tilde{Q}_m(\pi) (\mathcal{R}(\pi_{\star}) - \mathcal{R}(\pi))$$
$$= \sum_{\pi} \tilde{Q}_m(\pi) \operatorname{Reg}(\pi)$$
$$\leq (4\psi + c_0) K \mu_m$$

by Lemma 14 (under the same assumptions, and using the same constants). Thus, with high probability,

$$\sum_{t=1}^{\tau_{M+1}} (\mathcal{R}(\pi_{\star}) - Z_{t}) \leq (4\psi + c_{0})K \sum_{t=1}^{\tau_{M+1}} \mu_{m(t)} + \sqrt{2\tau_{M+1}\ln(1/\delta)}$$

$$\leq (4\psi + c_{0})\sqrt{8KTd_{T}} + \sqrt{2T\ln(1/\delta)}$$

by Lemma 16

Combining the above bound with our earlier inequality Eq. (36), and applying the union bound, we find that with probability at least  $1 - 2\delta$ , for all T (and corresponding M),

$$\sum_{m=1}^{M} (\phi_m^d(Q_m) - \phi_{m+1}^d(Q_m)) \le O\left(\sqrt{\frac{T}{K}\ln(T|\Pi|/\delta)}\right).$$

Combining the bounds on the separate pieces, we get the bound stated in the lemma.

# D.5 Proof of Lemma 3

We finally have all the pieces to establish our main bound on the oracle complexity with warm-start presented in Lemma 3. The proof is almost immediate, and largely follows the sketch in Section 3.4 apart from one missing bit of detail. Notice that we start Algorithm 1 with  $Q_0 = \mathbf{0}$ , at which point the objective  $\Phi_0(Q_0) = 0$  since  $\tau_0 = 0$ . Initially, owing to the small values of  $\tau_m$ , we might be in the regime where  $\mu = 1/2K$ , where the decrease in the potential guaranteed by Lemma 7 is just  $\tilde{O}(\tau/K^2)$ . However, in this regime, it is easy to check that  $Q_0 = 0$  remains a feasible solution to (OP). It clearly satisfies the regret constraint Eq. (2), and  $\mu = 1/(2K)$  ensures that the variance constraints Eq. (3) are also met. Hence, we make no calls to the oracle in this initial regime and can focus our attention to  $\tau_m$  large enough so that  $\mu_m = \sqrt{d_{\tau_m}/(K\tau_m)}$ .

In this regime, we observe that  $\tau_m^2 \mu_m = d_{\tau_m}/K$ , so that Lemma 7 guarantees that we decreaes the objective by at least  $d_{\tau_m}/(4K)$  (recalling  $K\mu_m \geq 0$ ). Hence, the total decrease in our objective after N calls to the oracle is at least  $Nd_{\tau_m}/(4K)$ , while the net increase is bounded by  $\tilde{O}(\sqrt{Td_T/K})$ . Since the potential is always positive, the number of oracle calls can be at most  $\tilde{O}(\sqrt{TK/\ln(|\Pi|/\delta)})$ , which completes the proof.

# E Proof of Theorem 4

Recall the earlier definition of the low-variance distribution set

$$Q_m = \{ Q \in \Delta^{\Pi} : Q \text{ satisfies Eq. (3) in round } \tau_m \}.$$

Fix  $\delta \in (0,1)$  and the epoch sequence, and assume M is large enough so  $\mu_m = \sqrt{\ln(16\tau_m^2|\Pi|/\delta)/\tau_m}$  for all  $m \in \mathbb{N}$  with  $\tau_m \ge \tau_M/2$ . The low-variance constraint Eq. (3) gives, in round  $t = \tau_m$ ,

$$\widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q^{\mu_m}(\pi(x)|x)} \right] \le 2K + \frac{\widehat{\mathrm{Reg}}_{\tau_m}(\pi)}{\psi \mu_m}, \quad \forall \pi \in \Pi.$$

Below, we use a policy class  $\Pi$  where every policy  $\pi \in \Pi$  has no regret (Reg( $\pi$ ) = 0), in which case Lemma 13 implies

$$\widehat{\mathbb{E}}_{x \sim H_t} \left[ \frac{1}{Q^{\mu_m}(\pi(x)|x)} \right] \le 2K + \frac{c_0 K \mu_m}{\psi \mu_m} = K \left( 2 + \frac{c_0}{\psi} \right), \quad \forall \pi \in \Pi.$$

Applying Lemma 10 (and using our choice of  $\mu_m$ ) gives the following constraints: with probability at least  $1 - \delta$ , for all  $m \in \mathbb{N}$  with  $\tau_m \geq \tau_M/2$ , for all  $\pi \in \Pi$ ,

$$\mathbb{E}_{x \sim \mathcal{D}_X} \left[ \frac{1}{\tilde{Q}^{\mu_m}(\pi(x)|x)} \right] \le 81.3K + 6.4K \left( 2 + \frac{c_0}{\psi} \right) =: cK$$
 (37)

(to make Q into a probability distribution  $\widetilde{Q}$ , the leftover mass can be put on any policy, say, already in the support of Q). That is, with high probability, for every relevant epoch m, every  $Q \in \mathcal{Q}_m$  satisfies Eq. (37) for all  $\pi \in \Pi$ .

Next, we construct an instance with the property that these inequalities cannot be satisfied by a very sparse Q. An instance is drawn uniformly at random from N different contexts denoted as  $\{1, 2, ..., N\}$  (where we set, with foresight,  $N := 1/(2\sqrt{2}cK\mu_M)$ ). The reward structure in the problem will be extremely simple, with action K always obtaining a reward of 1, while all the other actions obtain a reward of 0, independent of the context. The distribution  $\mathcal{D}$  will be uniform over the contexts (with these deterministic rewards). Our policy set  $\Pi$  will consist of (K-1)N separate policies, indexed by  $1 \le i \le N$  and  $1 \le j \le K-1$ . Policy  $\pi_{ij}$  has the property that

$$\pi_{ij}(x) = \begin{cases} j & \text{if } x = i, \\ K & \text{otherwise.} \end{cases}$$

In words, policy  $\pi_{ij}$  takes action j on context i, and action K on all other contexts. Given the uniform distribution over contexts and our reward structure, each policy obtains an identical reward

$$\mathcal{R}(\pi) = \left(1 - \frac{1}{N}\right) \cdot 1 + \frac{1}{N} \cdot 0 = 1 - \frac{1}{N}.$$

In particular, each policy has a zero expected regret as required.

Finally, observe that on context i,  $\pi_{ij}$  is the unique policy taking action j. Hence we have that  $\widetilde{Q}(j|i) = \widetilde{Q}(\pi_{ij})$  and  $\widetilde{Q}^{\mu_m}(j|i) = (1 - K\mu_m)\widetilde{Q}(\pi_{ij}) + \mu_m$ . Now, let us consider the constraint Eq. (37) for the policy  $\pi_{ij}$ . The left-hand side of this constraint can be simplified as

$$\mathbb{E}_{x \sim \mathcal{D}_X} \left[ \frac{1}{\widetilde{Q}^{\mu_m}(\pi(x)|x)} \right] = \frac{1}{N} \sum_{x=1}^N \frac{1}{\widetilde{Q}^{\mu_m}(\pi_{ij}(x)|x)}$$
$$= \frac{1}{N} \sum_{x \neq i} \frac{1}{\widetilde{Q}^{\mu_m}(\pi_{ij}(x)|x)} + \frac{1}{N} \cdot \frac{1}{\widetilde{Q}^{\mu_m}(j|i)}$$
$$\geq \frac{1}{N} \cdot \frac{1}{\widetilde{Q}^{\mu_m}(j|i)}.$$

If the distribution  $\widetilde{Q}$  does not put any support on the policy  $\pi_{ij}$ , then  $\widetilde{Q}^{\mu_m}(j|i) = \mu_m$ , and thus

$$\mathbb{E}_{x \sim \mathcal{D}_X} \left[ \frac{1}{\widetilde{Q}^{\mu_m}(\pi(x)|x)} \right] \ge \frac{1}{N} \cdot \frac{1}{\widetilde{Q}^{\mu_m}(j|i)} = \frac{1}{N\mu_m} \ge \frac{1}{\sqrt{2}N\mu_M} > cK$$

(since  $N < 1/(\sqrt{2}cK\mu_M)$ ). Such a distribution  $\widetilde{Q}$  violates Eq. (37), which means that every  $Q \in \mathcal{Q}_m$  must have  $\widetilde{Q}(\pi_{ij}) > 0$ . Since this is true for each policy  $\pi_{ij}$ , we see that every  $Q \in \mathcal{Q}_m$  has

$$|\text{supp}(Q)| \ge (K-1)N = \frac{K-1}{2\sqrt{2}cK\mu_M} = \Omega\left(\sqrt{\frac{K\tau_M}{\ln(\tau_M|\Pi|/\delta)}}\right)$$

which completes the proof.

# F Online Cover algorithm

This section describes the pseudocode of the precise algorithm use in our experiments (Algorithm 5). The minimum exploration probability  $\mu$  was set as  $0.05 \min(1/K, 1/\sqrt{tK})$  for our evaluation.

Two additional details are important in Step 9:

## Algorithm 5 Online Cover

```
input Cover size n, minimum sampling probability \mu.
```

```
1: Initialize online cost-sensitive minimization oracles O_1, O_2, \ldots, O_n, each of which controls a policy
     \pi_{(1)}, \pi_{(2)}, \dots, \pi_{(n)}; U := uniform probability distribution over these policies.
 2: for round t = 1, 2, \ldots do
        Observe context x_t \in X.
 3:
        (a_t, p_t(a_t)) := \mathsf{Sample}(x_t, U, \emptyset, \mu).
 4:
        Select action a_t and observe reward r_t(a_t) \in [0, 1].
 5:
        for each i = 1, 2, ..., n do Q_i := (i-1)^{-1} \sum_{j < i} \mathbb{1}_{\pi_{(j)}}. p_i(a) := Q^{\mu}(a|x_t).
 6:
 7:
 8:
           Create cost-sensitive example (x_t, c) where c(a) = 1 - \frac{r_t(a_t)}{p_t(a_t)} \mathbb{1}\{a = a_t\} - \frac{\mu}{p_i(a)}.
9:
           Update \pi_{(i)} = O_i(x, c)
10:
        end for
11:
12: end for
```

- 1. We pass a cost vector rather than a reward vector to the oracle since we have a loss minimization rather than a reward maximization oracle.
- 2. We actually used a doubly robust estimate Dudík et al. (2011b) with a linear reward function that was trained in an online fashion.