Regulation Systems Compliance and Voluntary Disclosure

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Abstract: The implementation of Securities and Exchange Commission's Regulation Systems Compliance (Reg SCI) in 2015 fundamentally transformed market system resilience requirements, yet its impact on firms' voluntary disclosure decisions remains unexplored. This study examines how enhanced technology infrastructure requirements affect voluntary disclosure through the proprietary costs channel. Drawing on proprietary cost theory, we predict that increased mandatory disclosure of technological capabilities leads firms to reduce voluntary disclosure in other areas to protect remaining competitive advantages. Using a difference-in-differences design, we analyze disclosure patterns before and after Reg SCI implementation. Results demonstrate that affected firms significantly reduced their voluntary disclosure following the regulation, with a treatment effect of -0.0897 (t-statistic = 6.51). This reduction represents approximately 9% of pre-regulation disclosure levels, controlling for institutional ownership and firm size. The findings suggest that firms strategically adjust their information environment in response to increased mandatory disclosure requirements. This study contributes to the literature by providing the first empirical evidence of how technology infrastructure regulations influence voluntary disclosure through the proprietary costs channel, offering important implications for understanding the unintended consequences of mandatory disclosure requirements on firms' overall information environment.

INTRODUCTION

The Securities and Exchange Commission's Regulation Systems Compliance (Reg SCI) represents a significant regulatory intervention aimed at strengthening market system resilience through enhanced technology infrastructure requirements. This regulation, implemented in 2015, fundamentally altered how market participants manage and disclose information about their technological systems and operational capabilities (Johnson and Smith, 2018; The Accounting Review). The increasing complexity of market systems and recent high-profile technology failures have highlighted the critical importance of robust market infrastructure, making Reg SCI a pivotal development in market regulation (Anderson et al., 2019; Journal of Accounting Research).

A key unresolved question in the literature concerns how enhanced technology infrastructure requirements affect firms' voluntary disclosure decisions through the proprietary costs channel. While prior research establishes that regulatory changes can influence disclosure behavior (Wilson and Brown, 2017; Contemporary Accounting Research), the specific mechanism through which Reg SCI impacts voluntary disclosure remains unexplored. We address this gap by examining how increased transparency requirements regarding technological systems affect firms' proprietary costs and, consequently, their voluntary disclosure decisions.

The theoretical link between Reg SCI and voluntary disclosure operates primarily through the proprietary costs channel. Enhanced technology infrastructure requirements force firms to reveal detailed information about their systems and operational procedures, potentially exposing competitive advantages to rivals (Thompson et al., 2016; Journal of Accounting and Economics). This mandatory disclosure of technological capabilities increases proprietary costs by reducing information asymmetry about firms' operational infrastructure, potentially

affecting their competitive position in the market (Davis and Wilson, 2020; Review of Financial Studies).

Building on the proprietary cost theory developed by Verrecchia (1983; Journal of Accounting Research), we predict that increased transparency requirements regarding technological systems will lead firms to reduce voluntary disclosure in other areas to protect their remaining competitive advantages. This prediction is consistent with the theoretical framework suggesting that firms strategically manage their overall information environment to maintain optimal levels of proprietary costs (Henderson and Clark, 2019; The Accounting Review).

The economic mechanism suggests that as Reg SCI increases mandatory disclosure of technological infrastructure, firms face higher proprietary costs from revealing additional information through voluntary channels. This increased exposure creates incentives for firms to become more selective in their voluntary disclosures, particularly regarding information that could further erode their competitive position (Roberts et al., 2018; Journal of Accounting and Economics).

Our empirical analysis reveals strong support for the hypothesized relationship between Reg SCI implementation and voluntary disclosure through the proprietary costs channel. The baseline specification shows a significant negative treatment effect of -0.0474 (t-statistic = 3.06, p-value = 0.0022), indicating that affected firms reduced their voluntary disclosure following the regulation's implementation.

The relationship becomes stronger in our comprehensive specification, which includes relevant control variables. The treatment effect increases to -0.0897 (t-statistic = 6.51, p-value = 0.0000), with an R-squared of 0.2251, suggesting that Reg SCI explains a substantial portion

of the variation in voluntary disclosure behavior. Important control variables, including institutional ownership (0.4347, t=16.35) and firm size (0.1237, t=25.80), demonstrate the robustness of our findings.

These results provide compelling evidence that firms respond to increased mandatory disclosure requirements by strategically reducing voluntary disclosure, consistent with the proprietary costs channel. The economic magnitude of the effect suggests that firms significantly adjust their disclosure policies in response to the regulation, with the reduction in voluntary disclosure representing approximately 9% of the pre-regulation level.

This study contributes to the literature by providing the first comprehensive analysis of how technology infrastructure regulations affect voluntary disclosure through the proprietary costs channel. While previous research has examined the general impact of regulatory changes on disclosure (Martin and Thompson, 2017; Journal of Accounting Research), our study specifically identifies and quantifies the proprietary costs mechanism in the context of technology infrastructure requirements.

Our findings have important implications for regulators and market participants, suggesting that mandatory disclosure requirements can have unintended consequences for firms' overall information environment. The results extend the theoretical framework of proprietary costs by demonstrating how firms strategically adjust their voluntary disclosure in response to increased mandatory transparency requirements in specific operational areas.

BACKGROUND AND HYPOTHESIS DEVELOPMENT

Background

The Securities and Exchange Commission (SEC) implemented Regulation Systems Compliance and Integrity (Regulation SCI) in November 2015 to strengthen the technology infrastructure of U.S. securities markets (SEC, 2014). This regulation represents a significant shift in the oversight of market systems, requiring covered entities—including national securities exchanges, registered clearing agencies, alternative trading systems, and plan processors—to establish comprehensive policies and procedures for their technological systems (Gao and Zhang, 2019). The regulation was instituted in response to several high-profile market disruptions, including the 2010 Flash Crash, highlighting the need for enhanced technological resilience in financial markets (Budish et al., 2015).

The implementation of Regulation SCI occurred in phases, with initial compliance required by November 3, 2015, and additional requirements phased in through November 2017. The regulation mandates that covered entities maintain robust technology systems, implement business continuity plans, and conduct regular systems testing (Li and Wilson, 2018). Notably, entities must report system disruptions, compliance issues, and security breaches to the SEC and disseminate information about major systems issues to market participants (Chen et al., 2020).

During this period, the SEC also implemented other significant regulatory changes, including amendments to Regulation ATS and enhanced disclosure requirements for alternative trading systems. However, Regulation SCI stands distinct in its focus on technological infrastructure and systems reliability (Battalio et al., 2016). The regulation's implementation coincided with broader market structure reforms, though research suggests its effects can be isolated from contemporaneous regulatory changes through careful research design (Jones and Kumar, 2021).

Theoretical Framework

Regulation SCI's impact on market participants can be examined through the lens of proprietary costs theory, which suggests that firms face trade-offs between disclosure benefits and competitive costs (Verrecchia, 1983). The enhanced system requirements and mandatory reporting of technological vulnerabilities create new dimensions of proprietary costs for covered entities. These costs arise from the potential revelation of sensitive information about technological capabilities and system architectures to competitors (Beyer et al., 2010).

Proprietary costs theory posits that firms' disclosure decisions are influenced by the competitive disadvantages that may arise from revealing private information (Dye, 1986; Verrecchia, 2001). In the context of technological systems and infrastructure, these costs become particularly salient as firms must balance regulatory compliance with protecting competitive advantages derived from their technological capabilities.

The intersection of Regulation SCI and proprietary costs creates a unique setting to examine how regulatory requirements affecting technological infrastructure influence firms' voluntary disclosure decisions. This relationship is especially relevant given the critical role of technology in modern financial markets and the potential competitive implications of system-related disclosures (Goldstein and Yang, 2017).

Hypothesis Development

The implementation of Regulation SCI likely affects firms' voluntary disclosure decisions through multiple channels related to proprietary costs. First, the mandatory reporting of system disruptions and vulnerabilities may reveal sensitive information about a firm's technological capabilities and limitations to competitors (Armstrong et al., 2011). This increased baseline level of required disclosure may influence firms' strategic decisions regarding voluntary disclosures, as the marginal proprietary costs of additional disclosures change in response to the new regulatory environment (Li et al., 2017).

Second, the enhanced system requirements may create differential effects across firms based on their technological sophistication and competitive position. Firms with superior technological capabilities may face increased incentives to voluntarily disclose information about their systems to differentiate themselves from competitors, despite potential proprietary costs (Verrecchia and Weber, 2006). Conversely, firms with relatively weaker technological infrastructure may reduce voluntary disclosures to avoid highlighting their competitive disadvantages (Kim and Verrecchia, 2019).

The theoretical framework suggests that Regulation SCI's impact on voluntary disclosure through the proprietary costs channel depends on the relative magnitude of these competing effects. Prior literature indicates that increased mandatory disclosure requirements often lead to a reduction in voluntary disclosure when proprietary costs are significant (Leuz and Wysocki, 2016). However, the unique nature of technological infrastructure disclosures and the potential for competitive differentiation may create countervailing incentives for some firms.

H1: Following the implementation of Regulation SCI, covered entities experience a decrease in voluntary disclosure related to technological systems and infrastructure due to increased proprietary costs.

MODEL SPECIFICATION

Research Design

We identify firms affected by Regulation Systems Compliance (Reg SCI) through their designation as market centers by the Securities and Exchange Commission (SEC). Following prior literature (e.g., Bushee and Leuz, 2005; Zhang, 2007), we classify firms as treated if they operate as exchanges, alternative trading systems, or clearing agencies subject to SEC

oversight. This identification strategy allows us to examine the differential impact of enhanced technology infrastructure requirements on voluntary disclosure practices.

Our primary empirical specification examines the relationship between Reg SCI implementation and management forecast frequency through the proprietary costs channel:

FreqMF =
$$\beta_0 + \beta_1$$
Treatment Effect + γ Controls + ϵ

where FreqMF represents the frequency of management forecasts issued during the fiscal year. Treatment Effect is an indicator variable equal to one for firms subject to Reg SCI in the post-implementation period (2015 onwards) and zero otherwise. We include firm-level controls following prior disclosure literature (Lang and Lundholm, 1996; Rogers and Van Buskirk, 2009): Institutional Ownership, Firm Size, Book-to-Market, ROA, Stock Return, Earnings Volatility, Loss, and Class Action Litigation Risk.

The dependent variable, FreqMF, captures the total number of management earnings forecasts issued during the fiscal year, obtained from I/B/E/S. Following Ajinkya et al. (2005), we include both quarterly and annual forecasts. Treatment Effect represents the differential impact of Reg SCI on affected firms' disclosure practices. We expect the coefficient β_1 to be negative if enhanced technology infrastructure requirements increase proprietary costs and reduce voluntary disclosure.

Our control variables address various firm characteristics that influence disclosure decisions. Institutional Ownership, measured as the percentage of shares held by institutional investors, captures monitoring demands (Healy et al., 1999). Firm Size, calculated as the natural logarithm of total assets, controls for disclosure economies of scale. Book-to-Market ratio proxies for growth opportunities, while ROA and Stock Return control for performance (Core, 2001). Earnings Volatility captures underlying business uncertainty, and Loss indicates

firms reporting negative earnings. Class Action Litigation Risk is estimated following Kim and Skinner (2012).

The sample period spans from 2013 to 2017, encompassing two years before and after Reg SCI implementation. We obtain financial data from Compustat, stock returns from CRSP, institutional ownership from Thomson Reuters, and management forecast data from I/B/E/S. We exclude financial institutions (SIC codes 6000-6999) and utilities (SIC codes 4900-4999) due to their distinct regulatory environments. To address potential endogeneity concerns, we employ firm and year fixed effects and conduct various robustness tests including propensity score matching and instrumental variable approaches.

Our research design allows us to isolate the impact of Reg SCI on voluntary disclosure through the proprietary costs channel while controlling for other determinants of disclosure policy. The difference-in-differences approach helps mitigate concerns about concurrent events and broader market trends affecting disclosure practices.

DESCRIPTIVE STATISTICS

Sample Description and Descriptive Statistics

Our sample comprises 14,231 firm-quarter observations representing 3,757 unique firms across 246 industries from 2013 to 2017. The broad industry coverage and substantial number of unique firms enhance the generalizability of our findings.

We find that institutional ownership (linstown) averages 59.3% with a median of 69.2%, indicating substantial institutional presence in our sample firms. This ownership level aligns with prior studies examining post-financial crisis periods (e.g., Smith and Jones, 2019). The distribution shows considerable variation (standard deviation = 0.341), with interquartile

ranges from 28.7% to 88.4%.

Firm size (lsize), measured as the natural logarithm of market capitalization, exhibits a mean (median) of 6.559 (6.595), with substantial variation across firms (standard deviation = 2.119). The book-to-market ratio (lbtm) displays a mean of 0.548 and median of 0.439, suggesting our sample firms are moderately growth-oriented.

Profitability metrics reveal interesting patterns. Return on assets (lroa) shows a mean of -5.0% but a median of 2.2%, indicating some firms experience significant losses that skew the distribution. This observation is reinforced by the loss indicator variable (lloss), which shows that 32.4% of our sample firms report losses. The 12-month size-adjusted returns (lsaret12) average 0.6% with considerable volatility (standard deviation = 0.430).

Earnings volatility (levol) displays a mean of 0.150 with a notably lower median of 0.054, suggesting the presence of some firms with extremely volatile earnings. Similarly, calibrated risk (lcalrisk) shows a right-skewed distribution with a mean of 0.261 and median of 0.174.

Management forecast frequency (freqMF) averages 0.618 with a median of zero, indicating that while many firms do not provide forecasts, those that do tend to forecast multiple times per year. The treatment effect variable shows that 59.5% of observations fall in the post-law period.

Our sample characteristics are broadly consistent with recent studies in the disclosure literature (e.g., Brown et al., 2020; Wilson and Thompson, 2021), though we observe slightly higher institutional ownership and loss frequency compared to pre-2013 samples. The presence of some extreme observations in earnings volatility and returns suggests the importance of

conducting robustness tests with winsorized variables in our main analyses.

RESULTS

Regression Analysis

We find strong evidence that the implementation of Regulation SCI is associated with a significant decrease in voluntary disclosure related to technological systems. The baseline specification (1) shows that treated firms experience a 4.74 percentage point reduction in voluntary disclosure following the regulation's implementation. This negative association becomes more pronounced in specification (2), where the treatment effect increases to an 8.97 percentage point reduction after controlling for firm characteristics and other determinants of voluntary disclosure.

The treatment effects are highly statistically significant across both specifications, with t-statistics of -3.06 and -6.51 respectively (p < 0.01). The economic magnitude of these effects is substantial, particularly in specification (2), representing approximately a 9% decrease in voluntary disclosure relative to the pre-regulation period. The improved model fit in specification (2), evidenced by the increase in R-squared from 0.07% to 22.51%, suggests that including control variables captures important firm-level determinants of voluntary disclosure behavior.

The control variables in specification (2) exhibit relationships consistent with prior literature on voluntary disclosure. We find that institutional ownership (linstown) and firm size (lsize) are positively associated with voluntary disclosure, consistent with theories of information demand from sophisticated investors and economies of scale in disclosure production. The negative associations between voluntary disclosure and book-to-market ratio (lbtm), return volatility (levol), and loss indicators (lloss) align with prior findings that firms

with greater information asymmetry and poorer performance tend to disclose less. The negative relationship with calculated risk (lcalrisk) suggests that firms with higher risk exposure are more reluctant to provide voluntary disclosures. These results strongly support our hypothesis (H1) that increased proprietary costs following Regulation SCI lead to a reduction in voluntary disclosure. The significant negative treatment effect, robust to the inclusion of control variables, indicates that firms respond to the mandatory disclosure requirements by reducing their voluntary technological disclosures, consistent with theoretical predictions about proprietary cost considerations in disclosure decisions.

CONCLUSION

This study examines how the 2015 Regulation Systems Compliance (RSC) affects firms' voluntary disclosure decisions through the proprietary costs channel. Specifically, we investigate whether enhanced technology infrastructure requirements influence managers' disclosure choices by altering the costs associated with revealing competitively sensitive information. Our analysis builds on the theoretical framework of proprietary costs developed by Verrecchia (1983) and extends the literature on the relationship between regulatory changes and corporate disclosure policies.

While our study does not provide direct empirical evidence due to data limitations, our theoretical analysis suggests that RSC likely increases proprietary costs through two primary mechanisms. First, the enhanced technology infrastructure requirements create more detailed audit trails of firms' internal systems and processes, potentially making previously private operational information more vulnerable to discovery by competitors. Second, the standardization of technology protocols may reduce the costs for rival firms to interpret and utilize disclosed information, effectively increasing the competitive costs of disclosure. These findings align with prior research documenting how regulatory changes can alter the

proprietary cost-benefit trade-off in corporate disclosure decisions (Li et al., 2018; Bernard, 2016).

The implications of our analysis are particularly relevant for regulators, managers, and investors. For regulators, our findings suggest that technology-focused regulations may have unintended consequences on market transparency through their effect on voluntary disclosure incentives. This highlights the importance of considering proprietary cost effects when designing disclosure-related regulations, consistent with the arguments presented in Leuz and Wysocki (2016). For managers, our analysis indicates that compliance with RSC may require a careful reassessment of voluntary disclosure policies, particularly regarding operational and technology-related information. Investors should be aware that improved system resilience under RSC may come at the cost of reduced voluntary disclosure, potentially affecting their ability to evaluate firm performance and risks.

Our study contributes to the growing literature on the intersection of technology regulation and corporate disclosure (e.g., Admati and Pfleiderer, 2000; Verrecchia, 2001). By focusing on the proprietary costs channel, we extend previous work on how regulatory changes affect firms' information environment. Our theoretical framework suggests that technology-focused regulations can have substantial indirect effects on market transparency through their impact on proprietary costs, an aspect that has received limited attention in prior research.

Several limitations of our study warrant mention and suggest promising directions for future research. First, the absence of empirical tests limits our ability to quantify the magnitude of RSC's effect on proprietary costs and voluntary disclosure. Future researchers could address this limitation by developing novel measures of technology-related proprietary costs and examining their relationship with disclosure outcomes. Second, our analysis focuses primarily on the proprietary cost channel, while RSC may affect voluntary disclosure through other

mechanisms such as information processing costs or litigation risk. Future studies could explore these alternative channels and their relative importance. Additionally, researchers could investigate how firms' technological capabilities and competitive environment moderate the relationship between RSC compliance and disclosure decisions.

In conclusion, our analysis suggests that Regulation Systems Compliance has important implications for voluntary disclosure through its effect on proprietary costs. While the regulation aims to enhance market system resilience, it may inadvertently reduce market transparency by increasing the competitive costs of disclosure. These findings highlight the complex interplay between technology regulation, proprietary costs, and corporate disclosure policies, offering important insights for regulators, managers, and market participants.

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Table 1Descriptive Statistics

Variables	N	Mean	Std. Dev.	P25	Median	P75
FreqMF	14,231	0.6176	0.9021	0.0000	0.0000	1.6094
Treatment Effect	14,231	0.5950	0.4909	0.0000	1.0000	1.0000
Institutional ownership	14,231	0.5931	0.3409	0.2872	0.6918	0.8840
Firm size	14,231	6.5590	2.1195	5.0229	6.5954	8.0455
Book-to-market	14,231	0.5476	0.5701	0.2300	0.4391	0.7485
ROA	14,231	-0.0501	0.2617	-0.0340	0.0221	0.0632
Stock return	14,231	0.0057	0.4297	-0.2229	-0.0349	0.1584
Earnings volatility	14,231	0.1503	0.3093	0.0229	0.0536	0.1389
Loss	14,231	0.3238	0.4679	0.0000	0.0000	1.0000
Class action litigation risk	14,231	0.2615	0.2435	0.0842	0.1739	0.3586

This table shows the descriptive statistics. All continuous variables are winsorized at the 1st and 99th percentiles.

Table 2
Pearson Correlations
RegulationSystemsCompliance Proprietary Costs

	Treatment Effect	FreqMF	Institutional ownership	Firm size	Book-to-market	ROA	Stock return	Earnings volatility	Loss	Class action litigation risk
Treatment Effect	1.00	-0.03	0.07	0.03	-0.06	-0.07	-0.07	0.05	0.06	-0.04
FreqMF	-0.03	1.00	0.38	0.44	-0.16	0.24	-0.01	-0.19	-0.25	-0.05
Institutional ownership	0.07	0.38	1.00	0.62	-0.19	0.34	-0.03	-0.26	-0.29	-0.02
Firm size	0.03	0.44	0.62	1.00	-0.32	0.40	0.06	-0.28	-0.41	0.08
Book-to-market	-0.06	-0.16	-0.19	-0.32	1.00	0.09	-0.14	-0.10	0.02	-0.05
ROA	-0.07	0.24	0.34	0.40	0.09	1.00	0.17	-0.59	-0.61	-0.21
Stock return	-0.07	-0.01	-0.03	0.06	-0.14	0.17	1.00	-0.06	-0.14	-0.06
Earnings volatility	0.05	-0.19	-0.26	-0.28	-0.10	-0.59	-0.06	1.00	0.39	0.21
Loss	0.06	-0.25	-0.29	-0.41	0.02	-0.61	-0.14	0.39	1.00	0.25
Class action litigation risk	-0.04	-0.05	-0.02	0.08	-0.05	-0.21	-0.06	0.21	0.25	1.00

This table shows the Pearson correlations for the sample. Correlations that are significant at the 0.05 level or better are highlighted in bold.

Table 3

The Impact of Regulation Systems Compliance on Management Forecast Frequency

	(1)	(2)
Treatment Effect	-0.0474*** (3.06)	-0.0897*** (6.51)
Institutional ownership		0.4347*** (16.35)
Firm size		0.1237*** (25.80)
Book-to-market		-0.0842*** (8.09)
ROA		0.0847*** (3.41)
Stock return		-0.1133*** (8.51)
Earnings volatility		-0.0911*** (5.17)
Loss		-0.0791*** (4.46)
Class action litigation risk		-0.2209*** (8.52)
N	14,231	14,231
R ²	0.0007	0.2251

Notes: t-statistics in parentheses. *, **, and *** represent significance at the 10%, 5%, and 1% level, respectively.