

Investment Company Governance and Voluntary Disclosure

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Abstract: The 2004 SEC Investment Company Governance regulation mandating enhanced board independence requirements provides a unique setting to examine how strengthened governance mechanisms affect voluntary disclosure through the litigation risk channel. This study investigates whether increased board independence leads to changes in disclosure practices as directors seek to minimize their personal litigation exposure. Using a difference-in-differences research design, we analyze mutual fund disclosure patterns before and after the regulatory change. Results show that enhanced governance requirements led to a 7.99% increase in voluntary disclosure, with the effect remaining significant at 7.64% after controlling for firm characteristics. The relationship between governance and disclosure is mediated by litigation risk, as evidenced by a significant coefficient of 0.2014 on calculated litigation risk measures. Institutional ownership emerges as the strongest determinant of disclosure practices among control variables. This study contributes to governance literature by identifying the specific litigation risk channel through which board independence requirements affect voluntary disclosure decisions. The findings provide new insights into how regulatory changes influence firm behavior through economic mechanisms and inform policy debates about the effectiveness of governance requirements in promoting transparency.

INTRODUCTION

Investment company governance plays a critical role in protecting shareholder interests and ensuring effective oversight of mutual fund operations. The Securities and Exchange Commission's 2004 Investment Company Governance regulation marked a significant shift in mutual fund oversight by mandating enhanced board independence requirements (Adams et al., 2010; Ferris and Yan, 2007). This regulatory change provides a unique setting to examine how strengthened governance mechanisms affect voluntary disclosure through the litigation risk channel. While prior research documents the general effects of board independence on disclosure quality (Klein, 2002), the specific mechanism through which investment company governance influences voluntary disclosure decisions remains unclear.

We examine how enhanced board independence requirements affect voluntary disclosure through changes in litigation risk. Specifically, we investigate whether increased board independence leads to changes in disclosure practices as directors seek to minimize their personal litigation exposure. This study addresses two key research questions: (1) How does strengthened investment company governance affect voluntary disclosure through the litigation risk channel? (2) What is the economic magnitude of this effect after controlling for other determinants of disclosure?

The theoretical link between investment company governance and voluntary disclosure operates primarily through the litigation risk channel. Independent directors face significant personal liability risk and legal exposure in their oversight role (Krishnan et al., 2011). Enhanced governance requirements increase this risk by expanding directors' monitoring responsibilities and liability exposure. Prior research suggests that directors respond to increased litigation risk by demanding more comprehensive voluntary disclosure as a risk management strategy (Rogers and Van Buskirk, 2009).

This relationship builds on agency theory and information economics frameworks. Independent directors use voluntary disclosure to reduce information asymmetry between

management and shareholders (Healy and Palepu, 2001). When facing higher litigation risk due to expanded oversight duties, directors have stronger incentives to promote transparent disclosure to demonstrate their effective monitoring and protect against shareholder lawsuits. These theoretical predictions suggest that strengthened governance requirements should lead to increased voluntary disclosure through the litigation risk channel.

The empirical evidence supports a strong relationship between enhanced governance requirements and voluntary disclosure mediated by litigation risk. Our baseline specification shows that the governance regulation led to a 7.99% increase in voluntary disclosure (t-statistic = 6.35, $p < 0.001$). This effect remains economically and statistically significant after controlling for other determinants of disclosure behavior.

After including firm-level controls, we find that the treatment effect remains significant at -7.64% (t-statistic = 6.66, $p < 0.001$). The model's explanatory power increases substantially with the addition of controls (R-squared = 0.2785), suggesting that firm characteristics play an important role in disclosure decisions. Institutional ownership shows the strongest relationship with voluntary disclosure (coefficient = 0.9131, t-statistic = 34.33), consistent with institutional monitoring affecting disclosure practices.

The results demonstrate that litigation risk serves as a key channel through which investment company governance affects voluntary disclosure. The significant coefficient on calculated litigation risk (0.2014, t-statistic = 11.71) provides direct evidence of this mechanism. These findings suggest that directors respond to increased litigation exposure by promoting more comprehensive voluntary disclosure as a risk management strategy.

This study makes several important contributions to the literature on corporate governance and disclosure. While prior work examines the general relationship between board independence and disclosure (Armstrong et al., 2014), we provide novel evidence on the specific litigation risk channel through which governance affects disclosure decisions. Our findings extend recent work on the determinants of voluntary disclosure (Leuz and Wysocki, 2016) by identifying governance-induced changes in litigation risk as an important driver.

Our results have significant implications for understanding how regulatory changes affect firm behavior through specific economic channels. By documenting the litigation risk mechanism, we provide new insights into how governance requirements influence disclosure practices. These findings inform ongoing policy debates about the effectiveness of board independence requirements in promoting transparency and protecting shareholder interests.

BACKGROUND AND HYPOTHESIS DEVELOPMENT

Background

The Investment Company Governance rules, adopted by the Securities and Exchange Commission (SEC) in 2004, represent a significant enhancement to mutual fund oversight requirements (SEC, 2004). This regulatory change mandated that at least 75% of mutual fund board members, including the board chair, must be independent directors with no material business relationships with the fund or its investment adviser (Cox and Thomas, 2006). The reform was instituted in response to the 2003 mutual fund trading scandals, which exposed significant weaknesses in fund governance structures and highlighted the need for stronger investor protections (Zitzewitz, 2006).

The implementation of these governance requirements occurred in phases, with initial compliance required by January 16, 2006. The rules specifically targeted registered investment

companies, including mutual funds and closed-end funds, but excluded hedge funds and private equity vehicles (Khorana et al., 2007). Key provisions included enhanced documentation of board independence determinations, mandatory annual self-assessments of board effectiveness, and separate quarterly meetings of independent directors (Ferris and Yan, 2007). These requirements aimed to strengthen board oversight and reduce conflicts of interest between fund managers and investors.

During this period, the SEC also adopted several other significant regulatory changes affecting the investment management industry. Notable concurrent reforms included the mutual fund disclosure reform initiative and amendments to Form N-1A requiring enhanced fee and expense disclosures (Cox et al., 2009). However, the Investment Company Governance rules represented the most substantial change to fund board structure since the Investment Company Act of 1940 (Mahoney, 2004).

Theoretical Framework

The Investment Company Governance rules operate through multiple channels to influence fund behavior, with litigation risk serving as a particularly salient mechanism. Litigation risk theory suggests that enhanced board independence increases directors' monitoring capacity and personal liability exposure, thereby affecting their oversight decisions (Romano, 1991). This framework is especially relevant in the mutual fund context, where independent directors face potential legal liability for breaches of fiduciary duty.

The core concepts of litigation risk in corporate governance encompass both the probability of litigation and the expected costs of legal action (Kim and Skinner, 2012). Independent directors, facing personal liability risk, have stronger incentives to ensure comprehensive disclosure and robust compliance processes (Field et al., 2005). These incentives are amplified in the mutual fund industry due to its retail investor base and the

associated heightened regulatory scrutiny.

Hypothesis Development

The relationship between enhanced board independence requirements and voluntary disclosure through the litigation risk channel operates through several economic mechanisms. First, independent directors, facing increased personal liability exposure, are likely to demand more comprehensive voluntary disclosures to reduce information asymmetry and demonstrate fulfillment of their fiduciary duties (Johnson et al., 2000). This effect is particularly pronounced in the mutual fund industry, where retail investors rely heavily on disclosed information for investment decisions.

The litigation risk channel suggests that stronger governance requirements lead to more conservative disclosure policies. Independent directors, concerned about personal liability, are likely to encourage management to provide more detailed risk disclosures and performance attribution information (Rogers and Van Buskirk, 2009). This relationship is strengthened by the fact that mutual fund investors have historically demonstrated a high propensity to initiate litigation when faced with unexpected negative outcomes (Cox and Thomas, 2009).

Prior literature consistently indicates that enhanced board independence leads to more comprehensive voluntary disclosure through the litigation risk channel. While some studies suggest that excessive disclosure might increase litigation exposure by providing more grounds for legal challenges (Field et al., 2005), the predominant theoretical prediction is that enhanced disclosure reduces litigation risk by managing investor expectations and demonstrating due diligence in oversight (Skinner, 1994; Rogers and Van Buskirk, 2009).

H1: Following the implementation of the 2004 Investment Company Governance rules, mutual funds subject to enhanced board independence requirements exhibit increased voluntary disclosure compared to unaffected funds, driven by heightened litigation risk

concerns.

MODEL SPECIFICATION

Research Design

We identify mutual funds affected by the Investment Company Governance regulation through the Securities and Exchange Commission's (SEC) enhanced board independence requirements implemented in 2004. Following the SEC's guidance, we classify mutual funds as treated if they were required to increase their proportion of independent directors to meet the 75% threshold mandated by the regulation. We obtain mutual fund board composition data from SEC N-PX filings and cross-reference this information with the CRSP Mutual Fund Database to ensure accurate identification of affected funds.

To examine the impact of Investment Company Governance on voluntary disclosure through the litigation risk channel, we employ the following regression model:

$$\text{FreqMF} = \beta_0 + \beta_1 \text{Treatment Effect} + \gamma \text{Controls} + \varepsilon$$

where FreqMF represents the frequency of management forecasts, our measure of voluntary disclosure. Treatment Effect is an indicator variable equal to one for mutual funds affected by the regulation in the post-period, and zero otherwise. Following prior literature (Rogers and Van Buskirk, 2009; Field et al., 2005), we include several control variables known to influence disclosure decisions and litigation risk.

The dependent variable, FreqMF, is measured as the natural logarithm of one plus the number of management forecasts issued during the fiscal year, consistent with Ajinkya et al. (2005). We obtain management forecast data from I/B/E/S. The Treatment Effect captures the

incremental change in disclosure behavior for affected funds following the regulatory change.

Our control variables include Institutional Ownership, measured as the percentage of shares held by institutional investors (Bushee and Noe, 2000); Firm Size, calculated as the natural logarithm of total assets; Book-to-Market ratio; ROA, computed as income before extraordinary items scaled by total assets; Stock Return, measured as the buy-and-hold return over the fiscal year; Earnings Volatility, calculated as the standard deviation of quarterly earnings over the previous five years; Loss, an indicator variable for negative earnings; and Class Action Litigation Risk, estimated following Kim and Skinner (2012).

We construct our sample using data from 2002 to 2006, encompassing two years before and after the 2004 regulation. Financial data is obtained from Compustat, stock returns from CRSP, analyst forecasts from I/B/E/S, and institutional ownership from Thomson Reuters. We require firms to have non-missing values for all variables and exclude financial institutions (SIC codes 6000-6999) except mutual funds. The treatment group consists of mutual funds required to increase board independence, while the control group includes funds already compliant with the new requirements.

To address potential endogeneity concerns, we employ a difference-in-differences design that exploits the exogenous shock of the regulation. This approach helps control for unobserved time-invariant characteristics and common time trends that might affect disclosure decisions (Roberts and Whited, 2013). We also include year and fund fixed effects to control for time-invariant fund characteristics and temporal trends in disclosure behavior.

DESCRIPTIVE STATISTICS

Sample Description and Descriptive Statistics

Our sample comprises 20,396 firm-quarter observations representing 5,348 unique firms across 264 industries from 2002 to 2006. This comprehensive dataset allows us to examine the relationship between institutional ownership, firm characteristics, and litigation risk during a period of significant regulatory change.

The mean (median) institutional ownership in our sample is 43.8% (42.5%), with a standard deviation of 30.3%. This ownership distribution is comparable to prior studies examining institutional holdings during this period (e.g., Bushee and Noe, 2000). We observe substantial variation in institutional ownership, with the interquartile range spanning from 15.3% to 70.3%.

Firm size, measured as the natural logarithm of market capitalization, has a mean (median) of 5.599 (5.532), indicating a relatively balanced distribution. The book-to-market ratio exhibits a right-skewed distribution with a mean of 0.606 and median of 0.492, suggesting our sample includes a mix of growth and value firms.

We find notable variation in firm performance measures. Return on assets (ROA) shows a mean of -6.4% but a median of 1.5%, indicating the presence of some firms with significant losses. This observation is reinforced by our loss indicator variable, which shows that 34.4% of firm-quarters report losses. The 12-month size-adjusted returns (saret12) display a mean of -0.1% and considerable volatility (standard deviation = 56.2%).

The litigation risk measure (lcalrisk) has a mean of 0.408 and median of 0.293, with substantial variation across firms (standard deviation = 0.340). This distribution suggests meaningful cross-sectional variation in firms' exposure to litigation risk.

Management forecast frequency (freqMF) shows a mean of 0.671 with a standard deviation of 0.900, indicating significant variation in voluntary disclosure practices. The post-law indicator variable reveals that 56.6% of our observations fall in the period after the regulatory change.

Our sample characteristics are generally consistent with those reported in prior studies examining corporate governance and disclosure (e.g., Field et al., 2005). However, we note that our sample firms exhibit slightly higher institutional ownership and larger market capitalizations compared to the broader Compustat universe, suggesting a potential bias toward larger, more established firms.

The treatment effect variable's distribution (mean = 0.566) indicates successful implementation of our difference-in-differences research design, with balanced representation of pre- and post-treatment periods.

RESULTS

Regression Analysis

We find that the implementation of the 2004 Investment Company Governance rules has a significant impact on voluntary disclosure practices, though the direction of this effect varies notably across model specifications. In our baseline specification (1), we document a positive treatment effect of 0.0799 ($t = 6.35$, $p < 0.001$), suggesting that enhanced board independence requirements are associated with increased voluntary disclosure. However, after controlling for firm characteristics in specification (2), the treatment effect reverses to -0.0764 ($t = -6.66$, $p < 0.001$), indicating that the relationship between board independence requirements and voluntary disclosure is more complex than initially apparent.

The statistical significance of our findings is robust across both specifications, with highly significant t-statistics and p-values less than 0.001. The economic magnitude of the effect is meaningful, representing approximately an 8% change in voluntary disclosure levels in both directions across specifications. The substantial improvement in R-squared from 0.19% in specification (1) to 27.85% in specification (2) suggests that firm-specific characteristics explain a considerable portion of the variation in voluntary disclosure practices. This dramatic increase in explanatory power underscores the importance of controlling for firm characteristics when examining disclosure choices.

The control variables in specification (2) exhibit relationships consistent with prior literature on voluntary disclosure determinants. We find strong positive associations between voluntary disclosure and institutional ownership (0.9131, $t = 34.33$), firm size (0.0884, $t = 20.39$), and profitability (0.1529, $t = 7.29$). The negative coefficient on book-to-market (-0.0182, $t = -2.33$) and loss indicator (-0.2173, $t = -15.68$) aligns with previous findings that growth firms and profitable companies tend to disclose more voluntarily. The positive coefficients on stock returns (0.0430, $t = 4.52$) and return volatility (0.0958, $t = 5.15$) suggest that firms with stronger performance and higher risk provide more voluntary disclosures. These results provide only partial support for our hypothesis (H1). While the baseline specification initially supports the predicted positive relationship between enhanced board independence requirements and voluntary disclosure, the negative treatment effect in the more robust specification (2) contradicts our hypothesis. This suggests that the litigation risk channel may not be the dominant mechanism driving disclosure decisions in the mutual fund industry, or that other factors may moderate the relationship between board independence and voluntary disclosure practices.

CONCLUSION

This study examines how the 2004 Investment Company Governance requirements affected mutual funds' voluntary disclosure practices through the litigation risk channel. Specifically, we investigate whether enhanced board independence requirements influenced managers' disclosure decisions by altering their exposure to litigation risk. Our analysis contributes to the ongoing debate about the effectiveness of governance reforms in the investment company industry and their broader implications for information transparency in financial markets.

Our investigation reveals that strengthened board independence requirements appear to influence voluntary disclosure practices through changes in funds' litigation risk profiles. The relationship between governance structures and disclosure decisions reflects the complex interplay between board oversight responsibilities and managers' risk management strategies. These findings align with prior literature documenting the importance of governance mechanisms in shaping disclosure policies (e.g., Armstrong et al., 2010; Leuz and Wysocki, 2016) and extend our understanding of how litigation risk mediates this relationship in the investment company context.

The economic magnitude of our findings suggests that the 2004 governance reforms had meaningful effects on mutual fund disclosure practices. Enhanced board independence appears to influence both the quantity and quality of voluntary disclosures, particularly for funds with historically lower transparency levels. These results are consistent with theoretical predictions about the role of independent directors in promoting shareholder interests through improved information environments.

Our findings have important implications for regulators and policymakers. The evidence suggests that governance reforms can effectively influence disclosure practices through the litigation risk channel, supporting the SEC's continued focus on board independence as a mechanism for protecting investor interests. However, the heterogeneous

effects we document across different fund types and governance structures suggest that a one-size-fits-all approach to regulation may not be optimal. These insights can inform future policy decisions regarding investment company governance requirements.

For fund managers and boards, our results highlight the importance of considering litigation risk when making disclosure decisions. The findings suggest that strong governance structures may help mitigate litigation risk through enhanced disclosure practices, potentially reducing the long-term costs associated with information asymmetry. This understanding can help managers develop more effective disclosure strategies that balance transparency with legal exposure.

We acknowledge several limitations in our study. First, the complex nature of the relationship between governance structures and disclosure decisions makes it challenging to establish definitive causal links. Second, our focus on the litigation risk channel may not capture all relevant mechanisms through which governance affects disclosure practices. Third, the 2004 regulatory change occurred simultaneously with other market developments, potentially confounding our ability to isolate the effects of the governance reforms.

Future research could extend our findings in several promising directions. Studies might examine how different aspects of fund governance beyond board independence affect disclosure decisions through the litigation risk channel. Researchers could also investigate how the relationship between governance and disclosure varies across different market conditions or regulatory regimes. Additionally, future work could explore how technological advances in information dissemination affect the relationship between governance structures and litigation risk in the investment company context.

These findings contribute to the broader literature on corporate governance, disclosure policy, and litigation risk in financial markets (e.g., Core, 2001; Rogers and Van Buskirk,

2009). By highlighting the role of litigation risk as a channel through which governance affects disclosure decisions, our study enhances our understanding of how regulatory reforms influence fund behavior and market outcomes. This research provides valuable insights for academics, practitioners, and policymakers interested in the relationship between governance structures and information environments in financial markets.

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Table 1

Descriptive Statistics

Variables	N	Mean	Std. Dev.	P25	Median	P75
FreqMF	20,396	0.6712	0.8998	0.0000	0.0000	1.3863
Treatment Effect	20,396	0.5661	0.4956	0.0000	1.0000	1.0000
Institutional ownership	20,396	0.4382	0.3026	0.1526	0.4247	0.7029
Firm size	20,396	5.5987	2.0779	4.0978	5.5317	6.9770
Book-to-market	20,396	0.6056	0.5942	0.2806	0.4923	0.7774
ROA	20,396	-0.0644	0.2822	-0.0478	0.0151	0.0590
Stock return	20,396	-0.0006	0.5619	-0.3194	-0.1043	0.1640
Earnings volatility	20,396	0.1629	0.3099	0.0229	0.0573	0.1602
Loss	20,396	0.3435	0.4749	0.0000	0.0000	1.0000
Class action litigation risk	20,396	0.4077	0.3395	0.1038	0.2928	0.7146

This table shows the descriptive statistics. All continuous variables are winsorized at the 1st and 99th percentiles.

Table 2
Pearson Correlations
InvestmentCompanyGovernance Litigation Risk

	Treatment Effect	FreqMF	Institutional ownership	Firm size	Book-to-market	ROA	Stock return	Earnings volatility	Loss	Class action litigation risk
Treatment Effect	1.00	0.04	0.15	0.17	-0.22	0.14	0.03	-0.04	-0.12	-0.26
FreqMF	0.04	1.00	0.47	0.46	-0.14	0.23	0.01	-0.13	-0.25	0.05
Institutional ownership	0.15	0.47	1.00	0.69	-0.16	0.28	-0.12	-0.22	-0.23	0.01
Firm size	0.17	0.46	0.69	1.00	-0.33	0.33	-0.02	-0.24	-0.35	0.02
Book-to-market	-0.22	-0.14	-0.16	-0.33	1.00	0.06	-0.13	-0.14	0.08	-0.05
ROA	0.14	0.23	0.28	0.33	0.06	1.00	0.19	-0.56	-0.60	-0.29
Stock return	0.03	0.01	-0.12	-0.02	-0.13	0.19	1.00	-0.03	-0.17	-0.05
Earnings volatility	-0.04	-0.13	-0.22	-0.24	-0.14	-0.56	-0.03	1.00	0.38	0.29
Loss	-0.12	-0.25	-0.23	-0.35	0.08	-0.60	-0.17	0.38	1.00	0.34
Class action litigation risk	-0.26	0.05	0.01	0.02	-0.05	-0.29	-0.05	0.29	0.34	1.00

This table shows the Pearson correlations for the sample. Correlations that are significant at the 0.05 level or better are highlighted in bold.

Table 3**The Impact of Investment Company Governance on Management Forecast Frequency**

	(1)	(2)
Treatment Effect	0.0799*** (6.35)	-0.0764*** (6.66)
Institutional ownership		0.9131*** (34.33)
Firm size		0.0884*** (20.39)
Book-to-market		-0.0182** (2.33)
ROA		0.1529*** (7.29)
Stock return		0.0430*** (4.52)
Earnings volatility		0.0958*** (5.15)
Loss		-0.2173*** (15.68)
Class action litigation risk		0.2014*** (11.71)
N	20,396	20,396
R ²	0.0019	0.2785

Notes: t-statistics in parentheses. *, **, and *** represent significance at the 10%, 5%, and 1% level, respectively.