

# THE EFFICIENCY OF SOME ACTIVITIES FOR THE DEVELOPMENT OF URBAN INFRASTRUCTURE FOR PUBLIC TRANSPORT, CYCLISTS AND PEDESTRIANS

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## ABSTRACT

The article overviews the influence transport supply has on the functioning parameters of the urban mobility structure of a large city that does not have off-street transport. The influence of the cost of paid parking, the length of bus and bike lanes on the share of trips by personal and public transport, cycling and pedestrian traffic is established. An assessment of the change in passenger traffic at individual bus stops and passenger traffic on bus routes is carried out with a change in the structure of urban mobility. The change in urban mobility with the expansion of the paid parking zone in the city centre is considered. The structure of urban mobility is determined using simulation modelling with a macroscopic transport model of a large city with a population over 800 thousand people. The parameters of three-factor mathematical models are determined, the adequacy of the models are checked and the static characteristics are presented. Changes in routes of movement of pedestrians and passengers of public transport after the construction of a new pedestrian bridge are predicted. Pedestrian traffic on the bridge increases with the introduction of a bus stop next to the bridge and two new routes for public transport.

**Keywords:** *bike lanes, bus lane, paid parking, pedestrian traffic, transport planning and modelling, urban mobility, urban transport system*

## 1 INTRODUCTION

Cities in Europe, North America, and Russia compete with each other for human potential and try to increase their competitiveness by creating a comfortable urban environment. Reducing the loss of time for movement is one of the important measures to create a comfortable urban environment. In the second half of the 20th century, Europe and America dealt with this problem by motorization. Realizing the futility of this path, for the last 20–30 years the municipal authorities have been developing public transport and stimulating traveling by bicycle and on foot. In Russia, the development of urban transport systems follows the foreign route with a lag of 20–30 years. Cities in emerging economies are experiencing difficulties in developing transport systems. With an increase in the number of residents, large cities receive not only competitive advantages in the economy, but also problems with ensuring sustainable mobility of citizens [1–4] and air pollution with exhaust gases from cars [5].

A trend of the recent decade in the development of urban transport systems has been the implementation of a set of measures within the framework of the ‘Mobility as a service’ (MaaS) concept. When the MaaS concept is introduced in cities, the structure of population mobility is predicted based on macroscopic simulation in the PTV MaaS Modeller software program developed on the basis of the PTV Visum program. The static model will take into account unmanned vehicles, taxi services, car sharing and bicycle sharing, dynamic (changing in space and time) bus routes [6]. Globally, the development of sustainable urban mobility includes creating priority conditions for public transport and cyclists in comparison with the use of a private car [7–12] and the formation of demand for travel by public transport by a set of socio-economic and political measures. To reduce the number of trips by private vehicles in many cities of the world and the Russian Federation, the number of parking lots is reduced and payment for parking of personal vehicles is introduced [13–16].

The structure of transport demand by means of transport and transportation methods is the result of the choice of people when making a decision to move around the city [17–19]. To study the reasons and conditions influencing the choice, it is necessary to establish a model of transport behaviour. Research in this area has found wide application in many countries and cities [20,21].

The transport behaviour model both influences and depends on the urban transport system. System operation parameters (average vehicle speed, correspondence time, ride comfort and safety) affect the choice of the city residents' method of travel. When a resident of the city changes the way of movement, the parameters of the functioning of the transport system change [22].

The structure of urban mobility depends on the weather, climatic, transport and road conditions of vehicle operation and socio-demographic, geographical and economic factors. The structure of urban mobility in different cities of the world differs significantly [23]. The level of development of the transport infrastructure has a significant impact on the distribution of demand by means of transport and methods of transportation. Each city has its own optimal structure of transport mobility, at which the balance and stability of the transport system are achieved [24]. With an imbalance in transport demand and supply, the time for correspondence increases, and the quality of transport services for the population of cities decreases [25].

The spread of Coronavirus Covid-19 in 2020 has had a significant impact on urban transport systems. During the period when restrictions on the movement and operation of enterprises were introduced, the transport system was subjected to significant impacts. The number of passengers in public transport during this period decreased by two times [26].

The aim of this work is to establish the influence the development of infrastructure for public transport, cycling and parking space has on the structure of urban mobility in cities.

## 2 MATERIALS AND METHODS

A major challenge for urban transport systems is the worldwide spread of Coronavirus Covid-19 in the first half of 2020. In many cities around the world, the authorities, without waiting for the end of the pandemic, have begun to modernize the transport infrastructure of cities: increasing the length of bike lanes and expanding pedestrian sidewalks. Russian transport planning experts predict a decrease in demand for public transport in the short and medium terms due to fear of contracting the virus and an increase in demand for walking and cycling. According to statistics, the number of new bicycles sold in Tyumen has tripled, and it is planned to develop bicycle-sharing for 1,000 bicycles in 2020–2021 [27].

The studies presented in this paper do not take into account the impact of the Coronavirus Covid-19 pandemic on urban mobility and the parameters of the functioning of the urban transport system. Paid parking creates prerequisites for not using personal vehicles. New bus lanes increase the speed of communication by land transport, and, consequently, make public transport more competitive and comfortable. Bike lanes increase the connectivity for cyclists and the demand for this mode of travel. The combined impact of limiting demand for private car travel and encouraging other modes of travel and walking shapes sustainable urban mobility.

Transforming urban transport systems in Moscow and St. Petersburg has identified a number of important features:

- restrictive measures on the travel of residents by car have led to an increase in demand for public transport, car-sharing services and taxis. As short-term car rental ('car sharing') services were developing in Moscow, the authorities allowed parking of 'car-sharing' cars

in paid parking areas for free. As a result, there are virtually no free parking spaces in the centre of Moscow, and one of the goals of the development of the Unified Parking Space to create conditions for the availability of free parking spaces in the daytime was not achieved.

- as the demand for taxi services in the morning and evening grows, the ‘aggregator’ companies significantly increase their tariffs thus actually reducing the availability of this service and the quality of transport services for the population as a whole,
- low cost of parking can preserve the actual structure of mobility and have a negative social effect while preserving all the problems on the city roads.

Considering all the indicated features, municipal authorities need to apply an informed approach to the transformation of urban transport systems, obtaining objective information on the expected effects and its assessment in terms of possible consequences in the social, economic, environmental, and political life of the city. It is essential to find a balance between various groups of citizens with their diverse desires and opinions, between transport systems, the costs of developing infrastructure and the effect of its use.

Transport modelling was carried out in the PTV Visum program. The macroscopic transport model of the city with a population of 800 thousand people includes 400 transport regions. Transport modelling makes it possible to evaluate the change in the parameters of the urban transport system when the external and internal conditions affecting the system change [28–31]. By creating bus lanes and bike lanes in the transport model of the city, the resistance in the sections (sections of highways) for these transport systems is reduced. Therefore, the model reduces travel times on buses and bicycles. As the charge for parking in the city centre increases, resistance for personal vehicles increases in the model. To do this, parking fee is converted into time costs, taking into account the economic indicators for the city (the level of income of the population and the cost of paid parking).

Correspondences between transport areas by demand segments are allocated to different modes of transport (modes) using a cost matrix [32]. With a significant change in resistance of the transport systems, the transport demand is redistributed to other systems.

Nowadays, the model of people’s transport behaviour is viewed as the distribution of the share of movements by transport modes for the existing city transport systems based on field observations. However, it does not integrate the main factors: income, the structure of expenses and the share of transport expenses of a household (family), social status and psychology of people, the age structure of the population, etc.

When developing transport planning documents for cities, separate studies are performed to establish how the level of development of transport (bus network, the number of bus stops) and road infrastructure (density of the road network, the length of roads, etc.) impacts the state of urban transport systems and urban mobility. Miscellaneous studies take into account the influence of some factors on population mobility. They view the transport system as a model of a ‘black box’ system and determine the dependence of the share of movements by modes and methods of transport on individual factors without taking into account the processes occurring in the system and the real connections between the elements of the system.

### 3 RESULTS

The structure of urban mobility can be divided into 4 travelling modes, which are considered in macroscopic transport models: private car, public transport, bicycles and walking. The share of each mode in the structure of urban mobility for a city with constant values of income of residents, cost of automobile fuel, state of the economy, demographic situation and

structure of settlement is determined by a mathematical additive model based on the main effects and depends on 3 factors:

$$\Delta_i = \Delta_{i,0} + S_1 (C_{pp} - C_{pp0})^2 - S_2 L_{buslane} - S_3 L_{bikelane} \quad (1)$$

$$\sum_{i=1}^n \Delta_i = \Delta_{car} + \Delta_{pt} + \Delta_{ped} + \Delta_{bike} = 100\% \quad (2)$$

where  $\Delta_{i,0}$  – share of private car, public transport, pedestrian and bike traffic under actual conditions;  $C_{pp}$  – private car parking cost, rub. per hour;  $L_{buslane}$  – bus-only lanes length, km;  $L_{bikelane}$  – bike lane length, km;  $S_j$  – parameter of sensitivity to changes in the  $j$ th factor.

All major cities in the world have gone through the problem of lack of parking spaces for private cars in the central areas. If there is an imbalance between the demand for free parking for cars and the number of parking lots, there are several options for actions on the part of residents:

- refusal to travel by car in favour of buses, taxis, car sharing, motorcycles, cycling vehicles, personal mobility devices (scooters, gyro scooters, etc.) or pedestrian travel,
- changing the time of travel to work to earlier or later,
- using paid parking, if available, within walking distance,
- using intercepting parking (if any) and completing the trip to the city centre by bus,
- violation of traffic and car parking rules (parking in courtyards of residential buildings, on sidewalks and lawns).

The nonlinear view of the dependence in Fig. 1 depends on the ratio of people's income and travel expenses on private transport, the availability of free parking in the walking distance, the presence of highly paid workers (the structure of the placement of jobs by areas of activity and income of employees) in the area of paid parking and others.

If the cost of parking a private car is low, the car owner will not refuse to use it. When the cost rises, and parking costs represent a significant share of the car owner's income, there will be an increase in refusals to travel to the paid parking area for full-day work purposes.

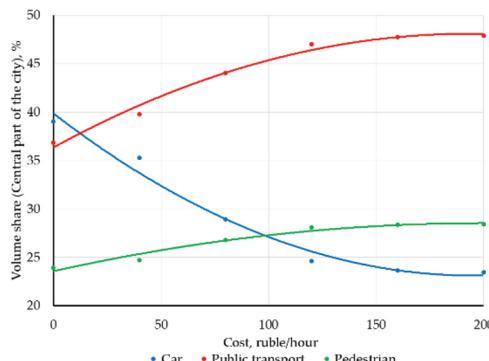


Figure 1: The impact of parking costs on the share of transfers to the paid parking area (central part of the city).

Due to the peculiarities of macromodelling, an approach to a bus stop and a ride are counted as two independent movements, so the total number of correspondences to the city centre in the morning with an increase in the cost of parking increased from 45,570 to 47,416.

The greatest changes in the structure of urban mobility occur when the cost of 1 h of parking rises to 120 rubles. At the same time, there will not be a complete rejection of travel, since for a group of people with a large income, the cost of parking a car will not be critical. Also, travel to the city centre by taxi and car-sharing cars continues. With the additional demand for trips by public transport, the number of passengers transported on routes passing through the zone of paid parking change.

With the introduction of paid parking, the number of passengers getting off buses at the bus stops in the paid parking zone increases (Table 1). At the same time, the number of people who arrived at a given transport area with the terminal goal is significantly less than the number of passengers leaving the bus.

The rest of the passengers either change to another route, or go on foot to the place of work in another transport area. This is due to the peculiarity of the route network configuration and the absence of a tariff with payment on time and the possibility of transferring to another route without re-paying the fare. With a significant increase in passenger traffic at the bus stops, their reconstruction and an increase in the length of the bus stop platforms and overall dimensions of pavilions may be required.

In parallel with the creation of demand for public transport, it is necessary to improve the quality of passenger transportation, including through the development of bus lines.

The modelling results show that with an increase in the length of bus lanes from the existing 18 to 59 km, the number of trips by public transport to the city centre increased by 350 trips in the morning (Fig. 2a). The number of trips by private cars decreased by 100 units (Fig. 2b). Additional demand for public transport is generated by pedestrians. The change in the number of trips in the city as a whole is more significant. With an increase in the length of bus lanes the number of trips by public transport to the city increased from 55,753 to 57,222 in the morning.

As the number of movements by bus in the morning increased, the passenger traffic at the bus stops in the city centre changed. The number of passengers getting off buses increased by 17.8%. In parallel with the development of infrastructure for public transport, it is possible to develop infrastructure for cycling.

Important factors affecting the number of cycling trips are the length of bike lanes, the availability of bike parking lots and bike rentals.

In this study, in the transport model of the city, 91 km of bike lanes were created in the paid parking zone and in the direction towards it. The total length of bike lanes in the city model was 128 km. With an increase in the length of bike lanes the number of trips by bicycle to the

Table 1: The number of passengers leaving public transport at the bus stops in the central part of the city in the morning

Bus stop	Number of passengers leaving, with and without paid parking, pers.			
	Moving on to the destination		Arrived at the destination	
	Free parking	Paid parking	Free parking	Paid parking
Tsvetnoy bulvar	810	833	104	234
Skver Nemtsova	1,199	1,812	399	1,148

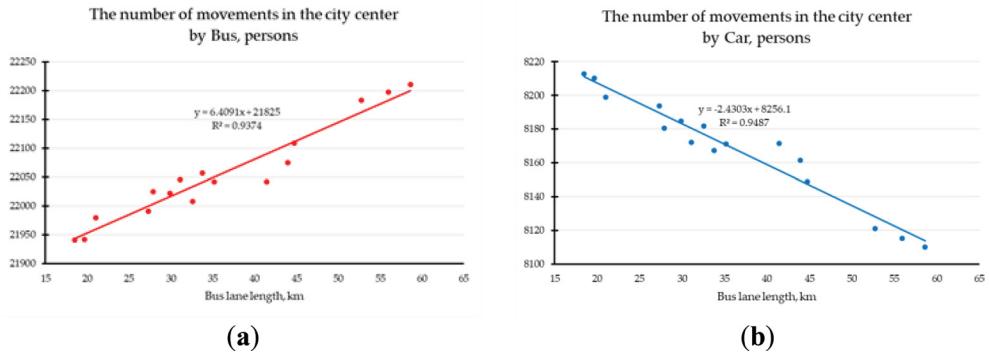


Figure 2: The influence of the length of bus lanes on the number of movements to the city centre (paid parking zone – the central part of the city, cost – 120 rubles per hour):  
(a) by car; (b) by bus

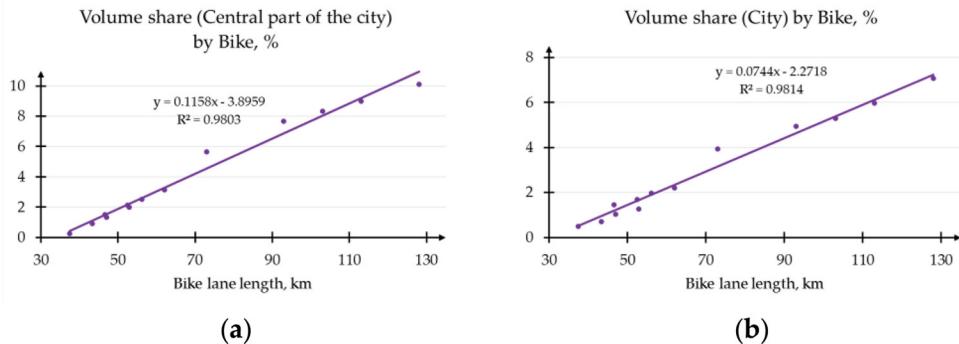


Figure 3: The influence of the length of bike lanes on the share of cycling trips (paid parking zone in the central part of the city, cost – 120 rubles per hour): (a) to the central part of the city; (b) in the city.

paid parking zone increased 12 times from 123 to 4,822 trips per day, and the share of travel by bike increased to 10.11% (Fig. 3a). The ultimate number of trips in the city as a whole is even higher (an increase to 10,305 trips), but it is increasing with a lower intensity under 7.07% (Fig. 3b). The share of trips by bike increased due to a decrease in the share of travels by private cars, public transport (Figs. 4a) and walking (Figs. 4b).

The number of passengers transported on certain bus routes and passenger traffic at the bus stops are decreasing. Most of all, the share of movements by bus and on foot decreases. This allows us to conclude that the development of cycling infrastructure alone will not reduce the number of trips by car significantly. To achieve sustainable urban mobility, a set of measures is required.

The problem of developing the cycling infrastructure in the cities of the Russian Federation is quite acute and differs in a number of features:

- under traffic rules movement of cyclists is allowed on public roads,
- when cyclists move on roads, there is a risk of accidents involving cyclists,

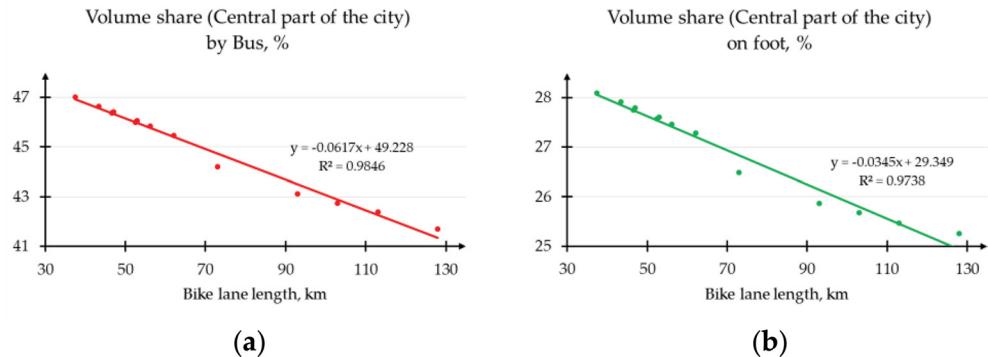


Figure 4: The influence of the length of bike lanes on the share of cycling trips (paid parking zone in the central part of the city, cost – 120 rubles per hour): (a) by bus; (b) on foot.

- the Russia has little experience in designing modern infrastructure for cyclists,
- bike lanes in Russian cities are mainly created on sidewalks, reducing their width and worsening traffic conditions for pedestrians.

The data obtained were processed using correlation and regression analysis. For mathematical models of the demand structure in the central part of the city (eqn. (3)–(6)), the coefficient of factors influence (elasticity) has a higher value than in models for the city as a whole.

$$\Delta_{\text{car}} = 44.03 + 0.00015(C_{\text{pp}} - C_{\text{pp}0})^2 - 0.022L_{\text{buslane}} - 0.025L_{\text{bikelane}} \quad (3)$$

$$\Delta_{\text{pt}} = 39.73 - 0.0001(C_{\text{pp}} - C_{\text{pp}0})^2 + 0.027L_{\text{buslane}} - 0.033L_{\text{bikelane}} \quad (4)$$

$$\Delta_{\text{ped}} = 18.09 - 0.0000428(C_{\text{pp}} - C_{\text{pp}0})^2 - 0.0036L_{\text{buslane}} - 0.016L_{\text{bikelane}} \quad (5)$$

$$\Delta_{\text{bike}} = -2.13 - 0.0000019(C_{\text{pp}} - C_{\text{pp}0})^2 - 0.002L_{\text{buslane}} + 0.074L_{\text{bikelane}} \quad (6)$$

Changes in the structure of mobility for different options for the parking cost, lengths of lanes for buses and bikes are shown in Table 2. Changes in the city as a whole are less than in the central part of the city in the area of paid parking. Modelling shows that the municipal authorities of Tyumen will not be able to achieve the planned structure of mobility and the 44% share of bus movements only by introducing paid parking or creating bike lanes and bus lanes. A set of measures is required, possibly with the expansion of the paid parking zone.

The share of movements by modes of transport was calculated using the transport model developed for the city of Tyumen in 2018–2019.

Table 2: Changes in the structure of mobility with different options for the parking cost, lengths of lanes for buses and bikes

Share of travel by modes and methods of transport, %	Options for combining parking costs, bus lanes and bike lanes		
	$C_{pp} = 0 \text{ rub/h}$	$C_{pp} = 200 \text{ rub/h}$	$C_{pp} = 0 \text{ rub/h}$
	$L_{buslane} = 18 \text{ km}$	$L_{buslane} = 18 \text{ km}$	$L_{buslane} = 250 \text{ km}$
	$L_{bikelane} = 37 \text{ km}$	$L_{bikelane} = 37 \text{ km}$	$L_{bikelane} = 350 \text{ km}$
City			
Private cars	48.82	43.25	35.9
Buses	34.8	39.15	31
Bikes	15.9	17.04	10.1
Pedestrians	0.48	0.56	23
Total	100	100	100
Central part of the city			
Private cars	40	23	24.8
Buses	35.9	47.89	25.1
Bikes	23.9	28.7	14.1
Pedestrians	0.2	0.41	36
Total	100	100	100

Economic parameters in this model are:

- average salary of a city resident – 47,000 rubles.
- bus fare – 24 rubles.
- fuel cost – 43 rubles per liter.

An important factor affecting transport mobility is the area of the city where paid parking has been introduced. The high cost of parking in a small area may not have the effect of reducing the proportion of movements by car. Conversely, the expansion of the paid parking zone at a ‘reasonable cost’ may affect the share of movement in the city as a whole, and not just in the central part of it. The boundaries of the paid parking area for private cars in the Tyumen city model varied from 10% to 50% of the area of the central planning area. The change in the structure of population mobility during the phased introduction of paid parking and the creation of bus lanes and bike lanes is shown in Fig. 5.

As we can see from the graphs, with the expansion of the paid parking zone, the share of movements by car decreases, while by bus and on foot – increases. The largest changes in the structure of demand occur in the city centre in the zone of paid parking. The changes in the whole city are less significant.

For Tyumen, there is a problem of insufficient connectivity of areas and non-straightness of traffic routes due to the presence of natural (the River Tura) and artificial obstacles (Trans-Siberian railway) on the territory of the city. This is especially true in the central part of the city, where there is an intense movement of private and public transport on existing bridges. In 2020, work began on the design of a new pedestrian bridge in the city centre.

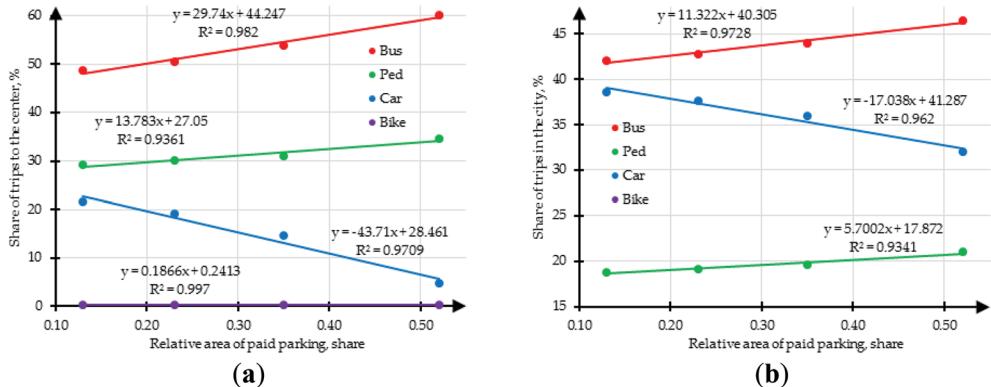


Figure 5: The influence of the relative area of paid parking on the share of movements (cost – 120 rubles per hour): (a) in the city; (b) to the central part of the city.

Table 3: Traffic intensity on the pedestrian bridge (per day)

Pedestrian traffic direction	Number of pedestrians on the bridge, pers.		
	Without bus routes No. 1, 2	With bus routes No. 1, 2 (10-min headway)	Change
To the part of the city across the river	2,040	6,412	by 3.14
To the central part of the city	402	4,372	by 10.87
Total	2,442	10,784	by 4.41

The work considers the issues of pedestrian traffic with work-related, educational, cultural or domestic purposes and does not consider recreational walking. The construction of a new pedestrian bridge improves the connection between the two parts of the city. The historical and business centre of the city is located on the high bank of the river. A new housing block is being built on the low bank. For residents of the housing block, the walking route to the city centre is reduced by 0.7 km due to its straightness.

The simulation results show that the predicted intensity of pedestrian traffic on the new bridge during the day is small and amounts to 2,442 people (Table 3). At the same time, the main pedestrian flow moves to the part of the city situated on the other side of the river – 2,040 people, and much less to the city centre – 402 people.

This is due to the fact that residential buildings are located directly near the river bank in the city centre and there are no large centres of attraction for people. Therefore, the intensity of pedestrian traffic on the bridge to the city centre is low. The large number of pedestrians going to the part of the city situated on the other side of the river is explained by the construction there not only of residential buildings, but also premises for business and the creation of 5,760 jobs.

The pedestrian bridge creates an opportunity to shorten the length of the route for residents of the area situated on the other side of the river, who travel by public transport to the western part of the city district and save time for the implementation of transport correspondence by

13–15 min. To do this, it is necessary to create a stopping point in the central part of the city near the pedestrian bridge and adjust the route network. The distance to the new bus stop increases on average by 100–150 m.

The paper formulates a hypothesis that when new bus routes and a bus stop near the pedestrian bridge are created, the intensity of pedestrian traffic on the bridge will increase in order to approach the bus stop and further movement by bus with a work purpose to the western and southern parts of the city. This will result in a redistribution of demand between individual bus routes. To test the hypothesis in the transport model of the city, two new bus routes were created to the south-western and southern parts of the city. The bus headway was taken as 10, 20 and 30 min.

With the integrated development of infrastructure for buses and pedestrians, the intensity of movement of people across the new bridge increases significantly by 4.41 times (Table 3). In the direction to the city centre, the number of pedestrians on the bridge increased by 10.87 times, to the city area situated on the other side of the river – by 3.14 times. The intensity of pedestrian traffic across the bridge to the city centre in the morning increased from 83 to 609 people, from the centre to the city area situated on the other side of the river – from 199 to 477 people.

With shorter bus headways, the demand for trips by bus on new routes, passenger traffic at a new bus stop (Table 4) and the intensity of pedestrian traffic on the bridge increase (Table 5). With a decrease in the headway from 30 to 10 min, the number of pedestrians on the bridge moving to the centre increased by 9.6%, and to the city area across the river – by 6.1%. It also proves the impact additional bus routes have on the pedestrian traffic on the bridge.

The number of passengers entering buses at the ‘ul. Alebashevskaya’ stop decreased by 30% from 2,437 to 1,701 people. These passengers chose the new footbridge and new bus

Table 4: Daily passenger exchange of the new bus stop ‘Peshekhodnyy most’.

Indicator	Passenger traffic of the new bus stop, pers. at bus headways on routes 1 and 2		
	10 min	20 min	30 min
Passengers entering	5,888	5,635	5,403
Passengers leaving	6,311	4,974	4,766
Total	12,199	10,609	10,169

Table 5: Traffic intensity on the pedestrian bridge (per day) when changing the headway of new bus routes

Pedestrian traffic direction	Number of pedestrians, pers. at bus headways on routes 1 and 2		
	10 min	20 min	30 min
To the part of the city across the river	6,618	6,412	6,239
To the central part of the city	4,609	4,372	4,205
Total	11,227	10,784	10,444

routes. A decrease in this indicator also occurred at other bus stops in the part of the city situated on the other side of the river.

Conclusions on the results of modelling pedestrian traffic on the new bridge:

- the appearance of a new pedestrian and transport infrastructure in the city creates a transport demand for its operation
- adding convenient bus routes to the new pedestrian bridge increases the demand for traffic on the pedestrian bridge

#### 4 DISCUSSION

The results of the research show that it is very difficult to achieve a significant change in the structure of urban mobility only by stimulating measures. A set of demotivating measures aimed at users of private cars is required. The introduction of parking fees has a significant impact on the structure of urban mobility.

The maximum improvements in traffic parameters, an increase in passenger traffic at the bus stops and an increase in the number of public transport passengers are noted in the area of paid parking and on bus routes passing through the city centre. In the peripheral areas of the city, the change in the indicators is insignificant.

Thus, mobility management by regulating the cost of parking and the number of parking spaces gives an initial impetus to achieve a balanced structure of urban mobility corresponding to the level of development of transport infrastructure.

Further changes in the structure of urban mobility can be achieved by increasing the length of lanes for buses and bikes, improving the quality of passenger transportation, developing of bike rentals, preferential rates or free bus travel, etc.

#### 5 CONCLUSIONS

The theoretical and experimental studies carried out by the authors made it possible to establish the patterns of the influence of the cost of paid parking, the length of the lanes for buses and bikes on the structure of the city's urban mobility. The application of the established patterns allows us to formulate recommendations for achieving the optimal structure of urban mobility. This will improve the balance and sustainability of urban transport systems, taking into account their characteristics.

Improving the quality of transport services requires additional financial and material costs. However, a decrease in the number of movements by private cars will reduce the costs of developing the road network over time. A decrease in the number of cars on highways will improve the technical and operational performance of the rolling stock of buses and the remaining cars, improve the quality of passenger traffic on highways that do not have dedicated bus lanes.

It is highly likely that if the coronavirus Covid-19 pandemic lasts long enough, the economic situation will worsen, and the proportion of people working from home will increase. This will lead to a decrease in transport demand and load on the city's transport system. To maintain the social distance of 1–1.5 m on a bus, it will be necessary to increase the quantity of rolling stock or replace it with more spacious vehicles. This is not possible, since large financial costs will be required at once. New conditions will require calibrating urban transport models and establishing new patterns.

### ACKNOWLEDGEMENTS

The article was prepared as part of the implementation of a state assignment in the field of science for scientific projects carried out by teams of researchers in scientific laboratories of higher educational institutions subordinate to the Russian Ministry of Education and Science on the project: ‘New patterns and solutions for the functioning of urban transport systems in the paradigm ‘Transition from owning a personal car to mobility as a service’’ (No. 0825-2020-0014, 2020-2022).

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