

MINISTRY OF DEFENCE TOP LEVEL MESSAGES

AUGUST 2011

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MINISTRY OF DEFENCE TOP LEVEL MESSAGES

SECTION 1 - OPERATIONS

AFGHANISTAN

Top Line:

British forces are in Afghanistan to prevent Afghan territory from again being used by terrorist organisations, including Al Qaeda (AQ) as a base from which to plan attacks on the UK and its allies. The presence of NATO forces is preventing AQ or the Taliban regime from returning while Afghanistan's security forces are trained to take over the tasks for themselves. We do not seek a perfect Afghanistan, but a stable Afghanistan, able to maintain its own security and prevent AQ from returning.

Context:

British troops formally handed the lead responsibility for security in Lashkar Gah to Afghan Forces on 20 July 2011 – a significant milestone in a process of transition that will continue to 2014 and beyond.

Supporting Lines:

- Following his visit to Afghanistan at the start of July, the Prime Minister announced that the UK would withdraw 500 troops by the end of 2012, reducing the UK's enduring force level to 9,000. This decision took into account the conditions on the ground and military advice and was discussed at the National Security Council.
- It is vital to Britain's security that AQ is denied the ability to operate freely from within Pakistan or be allowed to return to Afghanistan. Pakistan is now robustly tackling the terrorist threat within its own borders particularly in the vital border regions. A more stable and secure Afghanistan and Pakistan will help ensure a safer Britain and world.
- The UK is part of a UN mandated NATO-led international mission in Afghanistan supported actively by 60 countries, of which 48 are providing troops. Several Islamic countries are part of the mission.
- UK and NATO allies and partners in Afghanistan are resolved to see the campaign through to a successful conclusion. The international community has a clear, realistic, and achievable strategy, and a properly resourced campaign plan to deliver it. At the heart of the strategy is a process of transition from the international community and International Security Assistance Force (ISAF) to the Afghan Government, with the continuing engagement and support of the international community.
- ISAF strategy, endorsed by NATO, involves protecting the civilian population from the insurgents, supporting more effective governance at every level, and building up the Afghan National Security Forces (ANSF). The ISAF coalition wants to transfer security responsibility for districts and provinces to Afghan control as soon as they are ready.
- The Prime Minister, during his visit to Afghanistan in early December 2010, set out the three priorities for 2011: maintaining the momentum that has been created through the military surge; beginning the process of transition to Afghan forces leading security operations; and accelerating the Afghan-led political process of reintegration and reconciliation.
- UK troops working alongside US, Danish, Estonian and Afghan forces continue to make progress by driving out the Taliban and extending the authority and influence of the Afghan

Government in Central Helmand. This is allowing the ANSF, with ISAF support, to protect the population, and the international community to help the Afghans extend governance. But we must be realistic: Helmand's security situation remains complex and there will be more tough fighting ahead as we consolidate gains.

- The Prime Minister is clear that there will not be British troops in a combat role or in the numbers they are now in Afghanistan by 2015. Of course, there could be some troops in a training role as part of a wider diplomatic relationship in the longer term, as we have with other countries. The bottom line is clear: we don't want to be fighting in Afghanistan a day longer than necessary, and we believe that we have the right strategy to achieve this.
- Since 2001 there have been 375 UK military and civilian fatalities in Afghanistan, 27 of which have been since 1 January 2011.¹

Key Facts:

- UK commitment: The enduring UK force level in Afghanistan is 9,500, out of a total ISAF force of around 130,000 personnel from 48 troop contributing nations.²
- Security: As of 31 June 2011 ANA actual strength was 171,000, against a target of 171,600 by the end of October and ANP actual strength was 130,500 against an October target of 134,000.³

LIBYA

Top Line:

British Forces are protecting Libya's civilian population as part of NATO's Operation Unified Protector, under the full and unambiguous authority of the United Nations (UN) Security Council. Colonel Gaddafi rejected the UN's call to stop violence against his own people and to give them the right to determine their own future. The UK and its coalition partners, including Arab partners, are enforcing United Nations Security Council Resolution (UNSCR) 1973, which authorises all necessary measures to protect civilians, including carefully targeted operations against Libyan military forces. This operation has the clear backing of Parliament.

Coalition forces are continuing to target the military hardware and associated infrastructure that Gaddafi is using against his own people.

Supporting lines:

- Coalition actions have saved thousands of lives in Benghazi, Misratah and elsewhere in Libya and have prevented Gaddafi from regaining power over Libya by force.
- Coalition forces will maintain the pressure on the Gaddafi regime until the goals mandated by the UN and agreed by NATO and its partners are all achieved: Gaddafi ceases attacking his own people, his forces return to their bases, there is full and unhindered access for humanitarian organisations.
- Over 2,000 UK personnel are deployed in the operation to enforce UNSCR 1973.
- From the Royal Navy, HMS *Ocean* is providing a highly mobile base for Army Apache attack helicopters, adding a further layer of precision attack.

¹ Correct on 15 July 2011. Source: DASA

² 26 Jun 11 <http://www.isaf.nato.int/troop-numbers-and-contributions/index.php>

³ NTM-A July ANSF Progress Overview, 12 July 2011

- The Royal Fleet Auxiliary shipping, currently *Fort Rosalie*, has provided the necessary afloat logistic support.
- A Royal Navy frigate/destroyer has been devoted to embargo and surveillance duties throughout the operation and HMS *Bangor* continues to provide a vital mine-hunting capability to the mission.
- Royal Navy vessels have played a key role in NATO's enforcement of the maritime embargo, which has seen over 1,995 shipping movements investigated, 193 boardings, and nine vessels turned away from Libyan ports.
- RAF Tornado and Typhoon aircraft based at Gioia del Colle in southern Italy continue to launch operations against the Gaddafi regime's forces and have been at the forefront of coalition strike operations. Typhoon has performed extremely well, complementing the Tornado in what is a very effective ground attack partnership.
- The Brimstone precision guided missile offers NATO a munition with outstanding accuracy. Its hit rate is easily in excess of 90%, and its precision allows such a small warhead to be used that it has an extremely low risk of collateral damage.
- In total, Royal Navy, Army Air Corps and RAF operations have so far damaged or destroyed over 730 regime targets.
- VC10 and Tristar air-to-air refuelling aircraft and E3D Sentry and Sentinel surveillance aircraft continue to support the operation.

SECTION 2 - POLICY

TRANSFORMING DEFENCE – SDSR AND DEFENCE REFORM

Top Line:

The reduction of the deficit is the Government's top priority and that means bearing down on public expenditure – including spending on Defence. As set out in the Strategic Defence and Security Review, supplemented by the Three Month Exercise, the Armed Forces and Ministry of Defence will see their budget and staffing reduced, although less than many other parts of the public sector. The UK will however retain the world's fourth largest defence budget, highly effective Armed Forces and a robust set of military capabilities.

Implementation is being taken forward through the Defence Transformation Programme, which also includes the recommendations of Lord Levene's Defence Reform work and a major programme to deliver the required changes. Transformation will reset the way Defence works for the next generation, it is the Department's highest priority after operations, and should be treated accordingly.

Supporting Lines:

- The financial savings required cannot be achieved without an impact on people and jobs. People and associated costs account for a substantial proportion of the budget. The SDSR outcome and Three Month Exercise therefore assume large reductions in military and civilian personnel.
- The Secretary of State has accepted all Lord Levene's Defence Reform recommendations. His report contains a package of measures, with 53 detailed recommendations on governance and accountability, the roles of front line and joint commands and the centre, support services and personnel. The key recommendations are to:
 - Strengthen top level decision making through a smaller Defence Board, chaired by the Defence Secretary;
 - clarify the responsibilities of senior leaders, to strengthen individual accountability;

- make the Head Office smaller and more strategic, responsible for high level balance of investment decisions, setting strategic direction and a strong corporate framework, and holding to account;
 - empower the Single Service Chiefs to perform their role of running their Service more effectively, with greater freedom to manage, as part of a much clearer framework of financial accountability and control;
 - strengthen financial and performance management throughout the Department, making clear that everyone is responsible for ensuring future plans are affordable;
 - create a 4 star-led Joint Forces Command, to strengthen the focus on joint enablers and on joint warfare development;
 - create Defence Infrastructure and Defence Business Services organisations, as announced in the Spring, to ensure enabling services are delivered efficiently, effectively and professionally; and
 - manage and use senior military and civilian personnel more effectively, with people staying in post for longer, and more transparent and standardised senior career management.
- Transformation is grounded in the coherent long-term strategy set out in the Strategic Defence and Security Review. At its core is implementation of Defence Reform recommendations and the MOD-owned aspects of the Strategic Defence and Security Review. It also embraces the other centrally driven change initiatives essential to achieving financial targets, including the MOD Efficiency programme, the refreshed Defence Transformation Portfolio of major change programmes, and Defence Acquisition reform. All of these are being taken forward within overarching work to change behaviours and improve ways of working. Transformation will provide the means to coordinate this work and learn lessons across Defence.

BUDGET

Top Line:

The Government has committed to bringing down the national deficit by reducing public expenditure. Defence is not immune from the UK's general financial situation. Despite these cuts, the UK expects to continue to have the fourth largest military budget in the world (and, on some measures, the third largest) and to meet the NATO target of spending 2% of UK GDP on Defence.

Supporting Line:

In July 2011, the Chancellor agreed that the MOD may plan on the basis of an uplift in equipment and equipment support expenditure of 1% above inflation in the years beyond the current Spending Review period

Key Facts:

- By 2014/15, the budget will reduce by around 8% in real terms compared to 2010/11.
- The cost of operations is additional to the Defence budget and is met from the Government's Special Reserve. In the last financial year, 2010/11, £3.891 billion was spent in support of operations in Afghanistan, Libya and Iraq.

FUTURE RESERVES 2020 STUDY

Top Line:

The Future Reserves 2020 (FR20) independent commission, led by VCDS, General Sir Nicholas Houghton, published its report ([available on the MOD website](#)) on 18 July 2011 which contains a number of immediate and longer term recommendations about the future of the UK's Reserve Forces' roles and structures.

Supporting Lines:

- FR20 has made recommendations that include: the need to take urgent action to stabilise the TA; consideration of new roles for Reservists; adjustments to the balance between Regular and Reserves and recommendations on enablement, force generation and governance.
- A formal response to the Commission's report will be made in the autumn, however the Defence Secretary announced that a fresh package of investment for the Reserves has been confirmed –amounting to approximately £1.5bn over the next 10 years. This package has been designed to meet the Review's immediate recommendations, which focus on stabilising and revitalising the Reserve Forces in order to place them on a more healthy footing.

SECTION 3 - EQUIPMENT AND LOGISTIC SUPPORT

Top Line:

Success in Afghanistan is the top priority for Defence and the Government is fully committed to ensuring that the campaign is properly resourced, funded and equipped.

Supporting Lines:

- Significant improvements have been made in the equipment provided to UK Armed Forces on operations. Operational Commanders now have a wide range of helicopters, protected vehicles, weapons, remotely piloted air system (RPAS) and other key equipments at their disposal.

Key Facts:

Afghanistan Operations

- Over £4.9 billion has been approved through the Urgent Operational Requirement (UOR) process on equipment to meet emerging threats and requirements for Afghanistan since Operation HERRICK began.
- On 10 June 2010, the Prime Minister announced up to an extra £67 million for equipment in support of the Counter-Improvised Explosive Devices (C-IED) campaign.
- On 7 July 2010, the Secretary of State announced £189 million of funding from the Treasury Reserve as a UOR. It is being spent on:
 - £158 million for equipment such as ground-based surveillance and communications systems to make bases more secure;
 - £19 million for personal equipment, including Osprey body armour and helmets, light and heavy machine guns, combat shotguns, and more night vision equipment;
 - £12 million for better protected logistics support vehicles.
- On 7 December 2010, the Prime Minister announced that Reaper remotely piloted aircraft hours in Afghanistan would be doubled, giving troops increased air support to ground operations and the C-IED campaign.

Protected Vehicles

- On 26 June 2011, it was announced that the new, upgraded Warrior Theatre Entry Standard (Herrick) – TES(H) – Infantry Fighting Vehicle is now operational. Under the Warrior TES (H) programme, 70 vehicles have been given around 30 new improvements worth a total of around £40 million.
- Deliveries of Protected Mobility Vehicles to Afghanistan continue. These include Mastiff, Ridgback, Jackal, Wolfhound and Warthog. Over £2 billion for more than 2,000 new Protected Mobility vehicles has been approved since 2006.
- In October 2010, the 'heavyweight' in Tactical Support Vehicle (TSV), Wolfhound, became operational. Combining the protection and firepower of a Mastiff with a flatbed for cargo, Wolfhound joins Husky and Coyote in carrying essential combat supplies such as food, water and ammunition to troops on frontline patrols.
- Over 100 Warthog vehicles have been bought to replace Viking, providing outstanding manoeuvrability, greater protection and firepower.
- On 30 November 2010, the Government announced a £180 million contract to buy the next generation Light Protected Patrol Vehicle (Foxhound). The first vehicles are scheduled to be delivered for training later in 2011.

Counter-IED (C-IED)

- In June 2010, the new Talisman Counter-IED system was unveiled. Bought as a UOR, worth more than £180 million, the suite of vehicles clears routes of IEDs and mines. Each Talisman suite consists of Mastiff protected patrol vehicles; Buffalo Mine-Protected Vehicles with rummaging arms; JCB High Mobility Engineer Excavators; T-Hawk Micro Air Vehicle and a Talon tracked Remote Control Vehicle. Operated by the Royal Engineers, its capability improves our ability to manage the IED threat, and protects vehicle convoys delivering supplies to Forward Operating Bases.

Personal protection

- In July 2011, deliveries of the third and final tier of the multi-tiered pelvic protection system for troops in Afghanistan began. The three-tiered system of clothing and armour helps mitigate the effects of IED blasts. It consists of ballistic silk protective underwear (from Sept 2010), detachable armoured groin protection (from Feb 2011) and the over-trousers for those in higher risk roles such as lead Vallon.

Helicopters

- Upgraded Lynx Mk9A helicopters, able to operate at altitude and during the heat of the Afghan summer, are providing a year-round light helicopter capability for the first time. They complement the support Chinook, Merlin and Sea King helicopters as well as the Apache attack helicopter in the theatre fleet.

ISTAR

- The Reaper RPAS programme has now provided over 20,000 hours of high quality, persistent armed Intelligence, Surveillance and Reconnaissance (ISR) support to UK and ISAF forces in Afghanistan. On 6 December 2010, the Prime Minister announced that funding will be made available to enable further increases to Reaper capability in future.
- The Future Force 2020 will include strategic surveillance and intelligence platforms capable of providing wide area coverage as part of a broader ISTAR capability. The Nimrod R1 will be replaced with the American-built RC135 Rivet Joint aircraft (see below – Rivet Joint/ Air Seeker).
- The Government has taken the difficult decision to take Sentinel out of service post Op HERRICK. At the time Sentinel was envisaged, no assets in Defence could provide similar capabilities. However, at present, Defence has the use of a number of other platforms which can mitigate, to a degree, the loss of the platform.
- Once Sentinel is withdrawn from Service, the loss of this platform will be mitigated through a range of other capabilities which include Joint Strike Fighter (JSF), Air Seeker and the SCAVENGER programme.

- The Sentry E3D AWACS continues to provide wide area surveillance and the command and control of our assets deployed in support of operations in Libya. The E3D can also contribute towards a maritime counter-terrorism capability, counter-piracy, counter-narcotics and long range SAR operations.

Tornado GR4

- The Tornado is making an important contribution to operations in Afghanistan and Libya and has recently passed the one million flying hours mark. Tornado GR4 offers commanders a reactive, scalable, and precise ladder of effects that cannot be provided by other air platforms. In Afghanistan it routinely provides de-escalatory 'shows of presence' and 'shows of force' to deter or disperse insurgents without the need to resort to direct attack. Both in Libya and Afghanistan, the Tornado is also providing pre-planned close air support, intelligence, surveillance, reconnaissance, armed overwatch and a life-saving response – often all in the same mission.
- As a result of the SDSR, it was decided to reduce the size of the Tornado force by 2 squadrons. XIII Squadron, based at Royal Air Force Marham, and 14 Squadron, based at Royal Air Force Lossiemouth disbanded on 1 June 2011.

Typhoon

- Typhoon is playing a vital Air Defence role in the UK, Falkland Islands and operations in Libya. It is capable of being deployed in the full spectrum of air operations, from air policing, to peace support, through to high intensity conflict.

Rivet Joint/Air Seeker

- The collection and exploitation of electronic signals, and dissemination of intelligence thereby gained (SIGINT), is an essential and enduring capability requirement for both standing and contingent military tasks. The Nimrod R1, which had provided this capability since 1974, retired from service following a 3 month extension in June 2011. The original decision to take the R1 out of service was taken in 2007 and is not a result of the SDSR.
- For the UK, the loss of the Nimrod R1 can in part be mitigated through the use of our maritime and other assets, and access to US support via a bilateral agreement.
- On 19 March 2010, the MOD signed a bilateral agreement with the US Government to procure three RIVET JOINT aircraft and associated training and ground systems to replace the Nimrod R1 aircraft. This bilateral agreement with the US will sustain the UK's airborne signals intelligence capability and safeguard UK personnel core competencies until the RIVET JOINT aircraft enter service with the RAF in 2014. 83 personnel will complete training in 2011; by the aircraft's in-service date, a total of 116 UK personnel will have been trained. UK crews commenced deployed operations on co-manned USAF Rivet Joint aircraft in June 2011.
- On 18 July 2011, the Secretary of State for Defence confirmed the procurement of the three new Airseeker signals intelligence and surveillance aircraft in 2014. Once in service with the RAF, the aircraft will be known as Air Seeker.

Strategic and Tactical Lift

- On 19 April 2011, the first future strategic (transport) and tanker aircraft (FSTA) arrived in the UK for trials at Boscombe Down. FSTA aircraft in service with the RAF will be known as Voyager. It was 'officially' named at the Royal International Air Tattoo in July 2011. The first Voyager squadron will be allocated the 10 Squadron numberplate.
- The RAF's Air Transport Force is being rationalised as quickly as possible to consist of only the most modern and capable aircraft types - with A400M joining the RAF's fleet of seven C17 aircraft and Voyager. The UK will gradually withdraw legacy fleets such as the C130 Hercules, Tristar, VC10 and existing Comms Fleet Aircraft as soon as new capabilities are introduced.

Joint Combat Aircraft: Lightning 2

- To meet the UK's Joint Combat Aircraft requirement, the Government remains committed to the US led Joint Strike Fighter (JSF) programme, which will provide an aircraft able to operate from both the sea and land, ideally suited for our future capability needs. The UK plans to transition

to a combined fast jet fleet of JSF, named the Lightning 2, and Typhoon aircraft in the medium to long term.

- The UK now plans to buy the more capable Carrier Variant JSF, which offers advantages in terms of range, payload and through-life costs over the Short Take Off and Vertical Landing (STOVL) variant. The UK plans to deliver the Carrier Strike capability from around 2020.

Equipment, Support and Technology for UK Defence and Security

- On 20 December 2010, the Government launched a Green Paper marking the formal consultation on Equipment, Support and Technology for UK Defence and Security. Led by the MOD and Home Office, it covers a range of issues including national security, working with other countries, exports, small and medium-sized enterprises and cyber security. This is the first time these key issues have been considered together from both a defence and security perspective. A White Paper, to be published later in 2011, will set out the Government's approach in the defence and security domains over the next five years.

Independent Review of single source pricing regulations - the "Yellow Book"

- In January 2011, the MOD also announced the appointment of Lord David Currie as chairman of the independent review of single source pricing regulations. The review should complete this year and will analyse the purpose and role of how the MOD procures non-competitively tendered goods and services.

Type 45 Destroyers

- The first Type 45, HMS Daring, entered service on 31 July 2010. The second in class, HMS Dauntless, was formally commissioned into the Royal Navy on 3 June 2010. Sea Viper was fired from her in September 2010, representing the first firing of the missile from a Type 45 platform. She recently completed her Hot Weather Sea Trials. HMS Diamond (Ship 3) was accepted off contract in September 2010 and declared In-Service on 12 July 2011. Dragon (Ship 4) has successfully completed sea trials and is due to be accepted off contract this year. Defender (Ship 5) was launched on 21 October 2009. She has successfully completed her Propulsion and Drive Motor Trials and is due to commence her first set of sea trials later this year. Duncan (Ship 6) launched on 11 October 2010 and is currently being fitted out on the Clyde. .

Submarines

- The first in class of the new Astute Submarines, HMS Astute, has completed her first set of rigorous sea trials and has now been commissioned into the Royal Navy. She will undergo further trials before she is declared operational. Ambush was named on 16 December 2010 and launched in January 2011. Artful and Audacious are under construction at Barrow.

Ice Patrol Ship

- On 21 March 2011, HMS Protector was named as the temporary replacement for HMS Endurance, the Antarctic and South Atlantic ice patrol and survey vessel. She was commissioned in June 2011.

Air Defence

- RAF air defence assets including Typhoon aircraft, radars and command and control systems, are held at continuous readiness 24/7, 365 days of the year to guarantee the security of UK sovereign airspace and NATO-monitored airspace.

SECTION 4 – PERSONNEL AND MEDICAL

THE ARMED FORCES COVENANT

Top Line:

The Government recognises the need to ensure our Armed Forces, veterans and their families have the support they need, and are treated with the dignity they deserve. A new tri-Service Armed Forces Covenant was published in May 2011, setting out the key relationships between the Armed Forces, Government and the Nation. The Covenant defines the principles of removing disadvantage and allowing special provision in some circumstances in the access to public and commercial services. This has set a framework for policy making and delivery across Government and will improve the support available for the Armed Forces Community.

Supporting lines:

- Implementing the Covenant is a process and not an event. Publication of the Armed Forces Covenant is an important step forward which sets a sound basis for further work and the Department needs to ensure that progress is made, year on year.
- In the first year in Government significant progress has been made on the commitments of May 2010. The Operational Allowance has been doubled, Rest and Recuperation leave for those on operations has improved, Andrew Murrison's proposals for improving mental health care have been endorsed. The Department has delivered a scheme to provide scholarships to bereaved Service children, more help for those leaving the Services to go on to higher/further education, and the Pupil Premium for the children of those currently serving. The Community Covenant scheme supported by a £30m Community Covenant fund, an increase to Council Tax Relief and, in addition to the Pupil Premium, further funding of £3m per year for state schools with Service children has been announced.
- The Government cannot shield the Armed Forces from the economic situation in which the country finds itself, and in these difficult times cannot go as far or as fast as it would like to in honouring the Covenant. However progress must be made where possible.
- The Armed Forces Bill will enshrine the principles of the Armed Forces Covenant in law. This is the first time that the existence of the Covenant will have been recognised in statute, as the Prime Minister proposed last June.
- The Armed Forces Bill will also require the Defence Secretary to present an Armed Forces Covenant report to Parliament every year. The annual report will set out how we are supporting our Armed Forces, their families and veterans in key areas such as healthcare, housing and education.

HEADLINE MEASURES

- **Doubling Council Tax Relief** to 50% for personnel on eligible operations overseas;
- Launching the **Community Covenant** scheme;
- A new fund of **£30m Community Covenant Grant** to support the scheme;
- A **Pupil Premium** for Service children;
- An additional fund of **£3m** per year to support state schools catering for significant numbers of Service children including children of Reservists;
- Launching a **veterans' information service** to provide support on health issues including mental health;

- Launching a **Veterans Card** to access commercial discounts or privileges and to consider how this could be expanded to include Service families;
- Working to ensure **Armed Forces Compensation Scheme payments** are not required to be used to pay for social care;
- A guarantee that veterans suffering serious genital injuries receive three cycles of **IVF**;
- **Working with banks and building societies** on how they lend to members of the Armed Forces;
- A Ministerially-chaired meeting with key stakeholders to explore ways to improve access to **housing**;
- Launching a **Troops To Teachers** scheme.

MEDICAL SUPPORT

Top Line:

The support to personnel injured on operations is of an excellent standard. All Armed Forces personnel are supported by dedicated and comprehensive medical services, including mental health support.

Supporting Lines:

Seriously Injured personnel

- Operational casualties whose injuries are serious enough to require further treatment back in the UK are aeromedically evacuated as a matter of priority. The Queen Elizabeth NHS Hospital in Birmingham, which opened in June 2010, is the primary reception hospital for military patients evacuated to the UK from overseas. The new facilities offer injured soldiers the best possible care in a Military Ward, subject to clinical need.
- Patients requiring further rehabilitation care (including prosthetics) can be referred to the Defence Medical Rehabilitation Centre (DMRC) at Headley Court in Surrey. DMRC has 96 established in-patient beds with a further 14 beds being brought into use as a sensible contingency.
- Birmingham hospitals and Headley Court have the ability to manage increased casualty numbers, including mobilising additional military medical staff and providing extra bed spaces.

Prosthetics

- Recent Service leavers who have lost a limb while serving will, where clinically appropriate, be entitled to receive from the NHS equivalent standard prosthetic care to that provided by Defence Medical Services. Dr Andrew Murrison MP is leading a review to examine NHS prosthetic services for veterans now and for the future.

Mental Health

Service Personnel

- The MOD provides mental healthcare for those Armed Forces personnel who need it, primarily through our 15 military Departments of Community Mental Health across the UK (plus centres overseas), which provide out-patient treatment. In-patient care, when necessary, is provided in specialised psychiatric units under contract with the NHS
- In May 2010, the latest phase of a King's College study into the effects of deployment on the mental health of personnel confirmed the continuing low incidence rate of probable PTSD for

the UK Armed Forces. Alcohol misuse and common mental disorders were the most prevalent mental health problems. Service personnel are generally no worse off as regards mental health disorders compared with available data for the civilian population. Deployment on operations was associated with a small increase in symptoms of PTSD in Reservists, and Regular personnel in combat roles were more likely than those in support roles to report probable PTSD. The number of times that a member of the Armed Forces deploys to Afghanistan or Iraq does not increase their risk of developing common mental health disorders.

Veterans

- The NHS is responsible for delivering veterans' healthcare, with priority treatment for Service-related conditions, subject to the clinical needs of all patients.
- MOD complements NHS services by providing a Medical Assessment Programme (with a similar service for Reservists) and by funding treatment provided by the mental health charity Combat Stress for war pensioners with mental health conditions caused by service.
- In England, Armed Forces Champions in Strategic Health Authorities and regional Armed Forces Networks are bringing together the NHS, Service charities and others, to meet the needs of the Armed Forces community in their area.

Dr Andrew Murrison's report, 'Fighting Fit: a mental health plan for servicemen and veterans'

- The MOD is working closely with the Department of Health to take forward the recommendations in Dr Andrew Murrison's independent report, 'Fighting Fit', which can be viewed on the [MOD website](#).

PAY AND ALLOWANCES

Top Line:

The Government is determined that members of the Armed Forces should receive a remuneration package commensurate with the vital role they play. The outcomes of the SDSR and the Spending Review will have far-reaching consequences in reducing Defence expenditure, although the full impact on pay and allowances is not yet clear. It is critical that change in these areas does not impact on our ability to attract, recruit and retain high calibre individuals.

Supporting Lines:

- The tax-free Operational Allowance for Armed Forces personnel serving in qualifying operational theatres was doubled on 6 May 2010. Libyan land mass, air space and territorial waters were added to the areas for which OA is in payment, backdated to the date of the UN resolution.
- On 21 March 2011 the Government announced that it had accepted in full the 2011 Armed Forces' Pay Review Body recommendations, which were implemented from 1 April 2011. As part of the Government's Emergency Budget, on 22 June 2010, the Chancellor announced a two-year pay freeze from 2011/12 for public sector workers, including Service and Civilian personnel. The Government however, stated that all those earning £21,000 or less should receive a minimum increase of £250.
- Reductions in the Service Personnel allowances package (totalling £250 million of the £880 million spend) were announced on 20 January 2011. The announcement was a result of the requirement set out in the SDSR to reduce expenditure on Service and Civil Service allowances.

PENSIONS

Top Line:

The Armed Forces Pension Schemes (AFPS) are widely recognised as good quality pension schemes which compare favourably with other public and private sector schemes. The AFPS are designed to reflect the special features of Service life, provide adequate retirement income and protection for dependants, and encourage retention as a key part of the overall remuneration package for Service Personnel.

Supporting Lines:

- In 2010 the Government invited Lord Hutton to conduct a fundamental structural review of public service pension provision.
- Lord Hutton's Independent Public Service Pensions Commission published its final report on 10 March 2011. The report recommended a number of significant changes to public service pension provision aimed at ensuring that public service employees will have continued access to good quality, sustainable and fairer defined benefit pension schemes.
- The review recommendations covered all public service pension schemes, including the AFPS.
- The Government has accepted all the broad principles set out in Lord Hutton's report as a basis for consultation. Discussions are continuing with trade unions and now are expected to commence at individual scheme level in taking these forward.
- The Commission's findings include the recommendation that the future model for pension provision should be a Career Average Revalued Earning (CARE) pension scheme, which provides a defined benefit pension based on a percentage of the salary earned each year.
- The Commission has set out that the introduction of new pension schemes should be achieved before the next general election in 2015 but Lord Hutton has noted that for some schemes, including the Armed Forces, a longer timeframe may be required due to the scale of the change.
- The MOD will work to ensure that the AFPS continue to reflect the unique role that Service Personnel fulfil and that any new pension scheme remains a valuable component of the total remuneration package.

REDUNDANCY

Top Line:

Following the SDSR, the shape and size of the Defence workforce (both military and civilian) must be addressed. The UK's Armed Forces are being restructured to meet current and emerging threats and so are undergoing some changes including a reduction in the combined size of the Royal Navy, the Army and the RAF by some 17,000 by 2015. Some of this reduction is being achieved through measures such as slowing down recruitment but the Department estimates that up to around 11,000 redundancies will be required. The outcome of the SDSR will also result in a reduction of the number of civilian personnel by around 25,000 by 2015 and a further 7,000 by 2020.

Supporting Lines:

The Armed Forces redundancy programme will reduce the number of Service personnel while maintaining a satisfactory balance of skills, experience, ability and seniority in rank throughout the Armed Forces to enable delivery of operational requirements.

- A compulsory redundancy programme is underway.
- The Royal Navy, the Army and the RAF have published comprehensive documents for their personnel, detailing the branches and trades from which they are seeking to make redundancies in this first tranche and are making selections from those who have applied and non-applicants. Individuals will be informed through their chain of command in September 2011 if they are to be made redundant in this first tranche. All three Services will run up to four redundancy tranches and the released documents only cover the first tranche.
- Transition of those selected for redundancy will be managed through the appropriate resettlement package.
- All tranches will be complete by the end of 2015.

For the civilian workforce, the Department is committed to achieving the necessary reductions without recourse to compulsory redundancy wherever possible although this eventuality cannot be ruled out. The reductions will be managed by a range of measures including natural wastage, restrictions on external recruitment which have been in place for some time, and a Voluntary Early Release Scheme (VERS) which was open for applications in spring 2011. Letters notifying individuals of the outcome of their VERS application were sent on 30 June 2011.

- The TUs were consulted prior to the launch of the scheme.
- The compensation payable is determined in accordance with the rules of the Civil Service Compensation Scheme (and equivalent arrangements for members of other pension arrangements – such as Teachers, Burnham Lecturers and NHS grades).
- It is unlikely that these measures alone will be sufficient to achieve the full reductions required and further action is currently being considered which may include a further early release scheme(s) and/or more targeted schemes.

RECRUITMENT

The Armed Forces depend on high-quality young people wanting to join the Services for rewarding and exciting careers. Despite the reduction in the overall numbers of Service personnel, the Armed Forces are still recruiting and training to replace those personnel who leave the Services at the end of their contracts.

ARMED FORCES COMPENSATION SCHEME (AFCS)

- The AFCS provides compensation for injuries, illness and death arising from Service since 6 April 2005. War pensions are paid to veterans with injuries caused by their service prior to this date. The AFCS covers all serving and ex-Service personnel and may provide a tax-free lump sum for pain and suffering, the size of which reflects the severity of injury or illness that has been sustained. There are 15 tariff levels with associated lump sum awards ranging from £1,200 to £570,000. The AFCS also provides a bereavement grant to survivors of Service personnel who die as a result of their service.
- For serious injuries and illness, the AFCS also provides an income stream known as the Guaranteed Income Payment (GIP). This is in addition to the lump sum and is a tax-free, index-linked monthly payment from discharge until death. The GIP is an enhancement to an individual's ill-health pension, paid to recognise that the injury or illness was sustained as a result of service. The scale of the payment is based on the severity of the injury, and age and salary on discharge.

- The Scheme was reviewed under the independent chairmanship of former Chief of the Defence Staff, Admiral the Lord Boyce. The Review report, published in February 2010, found that the Scheme was fundamentally sound, but that adjustments were required in some areas.
- The MOD has now implemented all 69 recommendations from the Review which can be found in ["The Review of the AFCS – One Year On"](#).
- Lord Boyce's Review also saw the establishment of an Independent Medical Expert Group (IMEG) to advise on the appropriate levels of compensation for several specific injuries, including mental health. The Group's first report was published on 9 May 2011. The IMEG will continue to look at how hearing loss and mental health problems can be properly compensated for. Its findings will be published in the next year.
- Some routine amendments are currently being made to the Scheme and these will become effective from October 2011. They include: clarification that injuries sustained when a Service person is travelling both to and from an emergency are covered by the Scheme; and enabling a bereavement grant to be paid to eligible children where there is no eligible partner. As this change fills a gap which should never have been in the scheme, this change is also being applied to previous cases during the Boyce Review uplift exercise that is currently ongoing.

HOUSING

Top Line:

The MOD recognises the importance of providing decent living standards in maintaining morale on the front line and, despite the current financial challenges, continues to invest and target efforts on the most pressing accommodation issues. Military accommodation arrangements continue to represent good value for money for members of the Armed Forces, with charges well below market rates.

Supporting Lines:

- Significant progress has been made on accommodation and will continue, within the financial constraints which now exist.
- Establishing the new Defence Infrastructure Organisation shows the Government's commitment to improving the way estates and infrastructure services are delivered to give the Armed Forces the best possible facilities in which to live, work and train.
- Armed Forces Home Ownership Scheme (Pilot). An MOD £20 million, 4-year pilot shared equity scheme was launched in January 2010. The scheme is eligible to full-time permanent members of the Armed Forces who wish to remain in the Forces, and who have between 4 and 6 years' service, to buy a property in England. In FY 2010/11, the scheme attracted 1,300 applicants who were assessed as being eligible in principle. Of these, 84 had completed by 31 March 2011.
- Extended Eligibility for Priority Status to Affordable Housing Schemes. Between September 2006 and March 2011, 774 Service personnel took up the Key Worker Living Programme for the Armed Forces in England and 29 took it up in Scotland. Key Worker Status has now been removed by the Department for Communities and Local Government (DCLG) but in June 2011, the Housing Minister, Grant Shapps MP, announced that the highest priority will be afforded to Service personnel for all types of social housing in England. Further details of this will be released in due course. Service personnel will also be placed in the highest priority for access to the new FirstBuy scheme, which is designed to assist first time buyers.
- Housing Adaptation Grants. Seriously injured personnel in receipt of AFCS or War Pension Scheme (WPS) payments can access substantial grants to adapt their home for their disability. AFCS and WPS lump sum payments are not considered to be income when means-testing for Housing Adaptation Grants.
- Disregard to compensation payments. AFCS lump sum payments are not considered to be income when assessing for affordable housing.

- Local Connection. Previously, Local Connection legislation meant that service leavers received no recognition for having lived and worked in an area when applying for social housing. This has been amended in England, Scotland and Wales.
- Priority Housing for Injured Service Personnel. Ex-Servicemen and women who are seriously injured have priority for specially adapted social homes.
- Service Families Accommodation. The vast majority of UK Service homes are now at the top two standards (of four) for condition⁴, with families no longer required to live in properties at the lowest standard, although some still choose to do so.

EDUCATION

- Free Further or Higher Education. Service leavers with six years' service, and who have previously been members of the Enhanced Learning Scheme, can apply for funding to cover tuition fee expenses for an additional qualification. This is up to and including degree level courses.
- School Place Allocation. The School Admissions Code is designed to recognise the needs of Service children.
- Special Educational Needs (SEN). Local authorities and schools have received guidance reminding them of their obligation to ensure continuity of support.
- Troops to Teachers. As part of the Schools White Paper, released in November 2010 by the Department for Education, the Government announced plans to develop a 'Troops to Teachers' programme which will sponsor Service leavers to train as teachers.

WELFARE

Top Line:

The welfare needs of Service personnel and their families remain a key priority. Any changes proposed to Terms and Conditions of Service will take into account the impact on welfare support. The Government remains committed to providing the best possible support to deployed personnel and their families through the Deployed Welfare Package.

Supporting Lines:

- Operational Welfare. The Deployed Welfare Package is kept under constant review to ensure it meets the needs of both the Service person and their dependants. Free phone calls are available for 30 minutes per week. Wi-Fi access has been extended in operational areas, texting and internet facilities have been improved in Forward Operating Bases and the Families Welfare Grant doubled.
- Post. MOD and the Royal Mail continue to operate the Enduring Families Free Mail Service (EFFMS) for friends and families to send packages of up to 2 kg to named personnel in Afghanistan and Iraq plus HM Ships in support.
- Improved access to welfare services. The Government is launching an Armed Forces Community Covenant scheme, which will encourage local authorities, the private sector and the voluntary and community sector to provide targeted support for their local Armed Forces community. This should provide a better level of access to the support provided by public service providers.
- Rest and Recuperation. On 22 July 2010, the Government announced steps to maximise Service personnel's rest and recuperation.

DMC Secretariat & New Media
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⁴ We refer here to Standard for Condition, not Grade for Charge.