

Assume we have the following units:

$$Cost = \frac{distance}{speed} = \frac{m}{\frac{m}{s}} = \frac{m * s}{m} = s = time$$

Take this into account :

“Notes:

The order of the actions is determined by the destination state whose identifier is the lowest, that is, if different (partial) destinations can be reached at a given point (intersection), they will be visited in increasing numerical order”.