

APPENDIX:

UNIVERSITY LOANS AND GRANTS: EFFECTS ON EDUCATIONAL AND LABOR MARKET OUTCOMES

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1 INTRODUCTION

In this appendix, I offer additional insights to complement the findings in the paper. Section 2 outlines the methodology used in constructing earnings for public workers, ensuring transparency in our data representation. Section 3 expand results in the paper, showing additional heterogeneity in the results for sex, cohorts and family income.

2 DATA COLLECTION

According to the budget office of the Ministry of Finance (Dirección de Presupuesto, DIPRES), the central government employed 262.8 thousand employees in 2017, and according to the Chilean Association of Municipalities, municipalities employed 88.6 thousand employees in October 2016. The web scraping process recovers 341,000 unique individuals, corresponding to about 97% of public employees. The number of employees may have increased in 2018, but this process captures a significant proportion of the workers in the public sector.

The scraping procedure searches www.portaltransparencia.cl for each organization within the government website (requires creating a free account). As Figure A.1 shows, organizations are displayed in a di-

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rectory that links to specific pages for each public office, leading to the payroll. In Figure A.1, I browsed the directory and marked it with numbers in white boxes from 1 to 6. For instance, the search for the Agency for Quality Education (box 1), which is part of the Ministry of Education. (Agencia de Calidad de la Educación). Following the link leads to the web page (box 2) that contains specific contact information for that public office, as well as the link to the payroll information. On the following web page (box3), we see the information available for this dependency. In the red box, we observe the different types of contracts available in this organization. For instance, the first link shows the information for employees with fixed-period contracts (“personal a contrata”). Next, page 4 shows the available years, and then page 5 shows the available months. Finally, on page 6, we see the payroll with full names covered to protect identities. I use the gross salary as the measure of earnings.

Next, I gather professional fees for temporary workers (contrato a honorarios). Some offices (8% relative to those with professional fees) did not report the gross monthly equivalent but only the total amount for contracts over several periods. However, all offices with this type of contract state the net monthly payment. Consequently, I convert the net monthly payment to the gross equivalent to make them comparable to the gross earnings in all other contracts. I run the analysis excluding professional fees as a robustness test and found that the results are almost identical. The merging of the public sector data requires full names, which consist of two forenames and two surnames. I use the names of all students who registered for the admission test between 2007 and 2014, corresponding to 1.7 million unique names (12,000 names were not uniquely identified and excluded, 0.66%). Finally, I tested the robustness of our merge-by-name method using an extended version of the pool of names. In this case, I consider all students that registered for the admission test from 2000 to 2014. This new pool of names contains 2.6 million individuals, 98.97% of whom correspond to unique names. However, in this case, I dropped 22 thousand repeated names. As a result of this exercise, I found no differences from our main analysis.

Figure A.1: Directory of Public Divisions in Chile

1 Portal Transparencia

Portada Qué es transparencia Directorio de Organismos Datos e informes

En el Portal de Transparencia podrá encontrar a organismos tales como: Ministerios, Intendencias, Gobernaciones, Gobiernos regionales, Municipios, Fuerzas Armadas, Carabineros, Investigaciones, Órganos y servicios públicos creados para el cumplimiento de la función administrativa.

Adicionalmente han adherido al portal algunos organismos autónomos constitucionalmente tales como el Poder Judicial y el Tribunal Constitucional.

2 Portal Transparencia

Portada Qué es transparencia Directorio de Organismos Datos e informes

3 Agencia de Calidad de la Educación

Transparencia Activa

01. Actos y documentos publicados en Diario Oficial

▶ Actos y documentos del organismo que hayan sido objeto de publicación en el Diario Oficial

02. Potestades y Marco Normativo

▶ Marco Normativo

▶ Potestades, competencias, facultades, atribuciones y tareas

03. Estructura orgánica y facultades, funciones y atribuciones

▶ Organigrama

▶ Facultades, funciones y atribuciones de sus unidades u órganos internos

04. Personal y remuneraciones

▶ Personal a Contrata

▶ Personal de Planta

▶ Personal sujeto al Código de Trabajo

▶ Personas naturales contratadas a honorarios

▶ Escala Remuneraciones

4 Agencia de Calidad de la Educación

Transparencia Activa

Portada Transparencia Activa ▶ 04. Personal y remuneraciones: Personal a Contrata

5 Agencia de Calidad de la Educación

Transparencia Activa

Portada Transparencia Activa ▶ 04. Personal y remuneraciones: Personal a Contrata ▶ 2018

6 Agencia de Calidad de la Educación

Transparencia Activa

Portada Transparencia Activa ▶ 04. Personal y remuneraciones: Personal a Contrata ▶ 2018 ▶ Diciembre

Estamento	Nombre completo	Cargo o función	Grado EUS / Cargo con jornada	Calificación profesional o formación	Región	Asignaciones especiales	Unidad monetaria	Remuneración bruta mensualizada	Remuneración líquida mensualizada
Profesional	A. E.	PROFESIONAL DIVISIÓN DE EVALUACIÓN Y ORIENTACIÓN DE DESEMPEÑO	10	Profesor de Educación Básica	Región Metropolitana de Santiago	(01)	Pesos	3.100.791	2.381.135
Profesional	A. S.	ANALISTA DE REMUNERACIONES	9	Administrador Público	Región Metropolitana de Santiago	(33)/(166)	Pesos	3.389.175	2.606.390
Técnico	A. J.	TÉCNICO UNIDAD DE TECNOLOGÍAS DE LA INFORMACIÓN Y COMUNICACIÓN	10	Técnico en Programación y Analista de Sistemas	Región Metropolitana de Santiago	(33)	Pesos	1.608.811	1.528.307
Profesional	A. J.	PROFESIONAL DIVISIÓN DE EVALUACIÓN Y ORIENTACIÓN DE DESEMPEÑO	9	Profesor de Historia y Geografía	Región Metropolitana de Santiago	(01)	Pesos	3.364.004	2.791.504

Note: The web scrapper followed the pages from <https://www.portaltransparencia.cl/PortalPdT/buscador-directorio-de-organismos-regulados> indicated by the number on the top corner in each picture (it requires creating a free account). The example shows the payroll data in the last picture marked with the number 6. Last access June 11th, 2020.

3 ADDITIONAL RESULTS

Table A.1: Degree completion.

	Eligibility change	Degree completion from :					Enrollment :	
		University	Traditional university	Private university	Vocational college	Any higher education	Years of university enrollment	Years of vocational enrollment
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
<u>[A.] Eligible by GPA</u>								
$1(T_{i0} \geq 475 G_i \geq 5.3)$	0.721*** (0.005)	0.050*** (0.007)	0.029*** (0.005)	0.022*** (0.007)	-0.061*** (0.008)	-0.001 (0.007)	0.550*** (0.045)	-0.361*** (0.034)
Intercept	0.279	0.323	0.096	0.229	0.403	0.688	2.570	2.193
Obs.	63354	63354	63354	63354	63354	63354	63354	63354
<u>[B.] Ineligible by GPA</u>								
$1(T_{i0} \geq 475 G_i < 5.3)$	0.752*** (0.009)	0.005 (0.013)	-0.001 (0.006)	0.006 (0.012)	-0.026* (0.014)	-0.014 (0.015)	0.224*** (0.083)	-0.018 (0.068)
Intercept	0.248	0.233	0.043	0.191	0.335	0.547	2.343	2.271
Obs.	17018	17018	17018	17018	17018	17018	17018	17018

Note: Table presents estimated models for the effects of reaching the university loan eligibility cutoff on degree completion. The panels restrict the sample to students above or below the vocational loan cutoff. The first, increase their eligibility at 475 from vocational loans to loans in any institution. The second, increase their eligibility from no aid to loans in any institution. All regressions consider students within a 44-point bandwidth around the cutoffs. Robust-to-heteroskedasticity standard errors in parentheses.

*: p -value < .1; **: p -value < .05; ***: p -value \leq .01.

Table A.2: Program quality around the university loan eligibility cutoff by sex.

	Enrolled in Accredited Program	Enrolled in Accredited Institution	Number of FTE teachers	Number FTE teachers with PhD	Tuition Fees	Program Duration (semesters)
	(1)	(2)	(3)	(4)	(5)	(6)
<u>[A.] Female Students</u>						
$1(T_{i0} \geq 475)$	0.016*** (0.006)	0.010 (0.007)	1.068*** (0.371)	0.677*** (0.112)	78.100*** (12.660)	0.316*** (0.045)
Intercept	0.092	0.867	41.223	3.029	1508.514	8.035
Obs.	44776	43232	41614	41614	43611	44649
<u>[B.] Male Students</u>						
$1(T_{i0} \geq 475)$	0.022*** (0.007)	0.011 (0.007)	0.951 (0.608)	0.709*** (0.131)	59.710*** (13.839)	0.275*** (0.058)
Intercept	0.083	0.882	41.713	2.741	1485.558	7.926
Obs.	30996	29951	28852	28852	30458	30906

Note: Table presents estimated models for the effects of reaching the university loan eligibility cutoff on program's quality. Panel A uses only female students, and Panel B, only male students. All regressions consider students within a 44-points bandwidth around the university loan cutoff. Robust-to-heteroskedasticity standard errors in parentheses. *: p -value < .1; **: p -value < .05; ***: p -value < .01

Table A.3: Education quality and labor market outcomes at the vocational loan cutoff for students who never reached eligibility for the university loan.

	Enrolled in Accredited Program	Enrolled in Accredited Institution	Number of FTE teachers	Number FTE teachers with PhD	Tuition Fees	Program Duration (semesters)
	(1)	(2)	(3)	(4)	(5)	(6)
<u>[A.] Education Quality</u>						
$1(G_i \geq 5.3 T_i < 475)$	0.01** (0.004)	0.06*** (0.009)	0.08 (0.605)	-0.01 (0.045)	1.52 (11.434)	0.01 (0.050)
Intercept	0.03	0.77	37.21	0.76	1214.96	6.94
Observations	42,465	41,483	40,572	40,572	41,741	42,331
	Log Earnings		Accumulated experience		Participation labor market	
	11 years	9 years	11 years	9 years	11 years	9 years
<u>[B.] Labor Market Outcomes</u>						
$1(G_i \geq 5.3 T_i < 475)$	-0.02 (0.034)	0.00 (0.016)	-1.90 (1.465)	-2.08*** (0.622)	-0.01 (0.019)	-0.01 (0.010)
Intercept	6.25 (0.030)	6.10 (0.014)	55.17 (1.302)	42.56 (0.553)	0.66 (0.017)	0.67 (0.008)
Observations	8,675	32,745	13,293	49,410	13,293	49,410

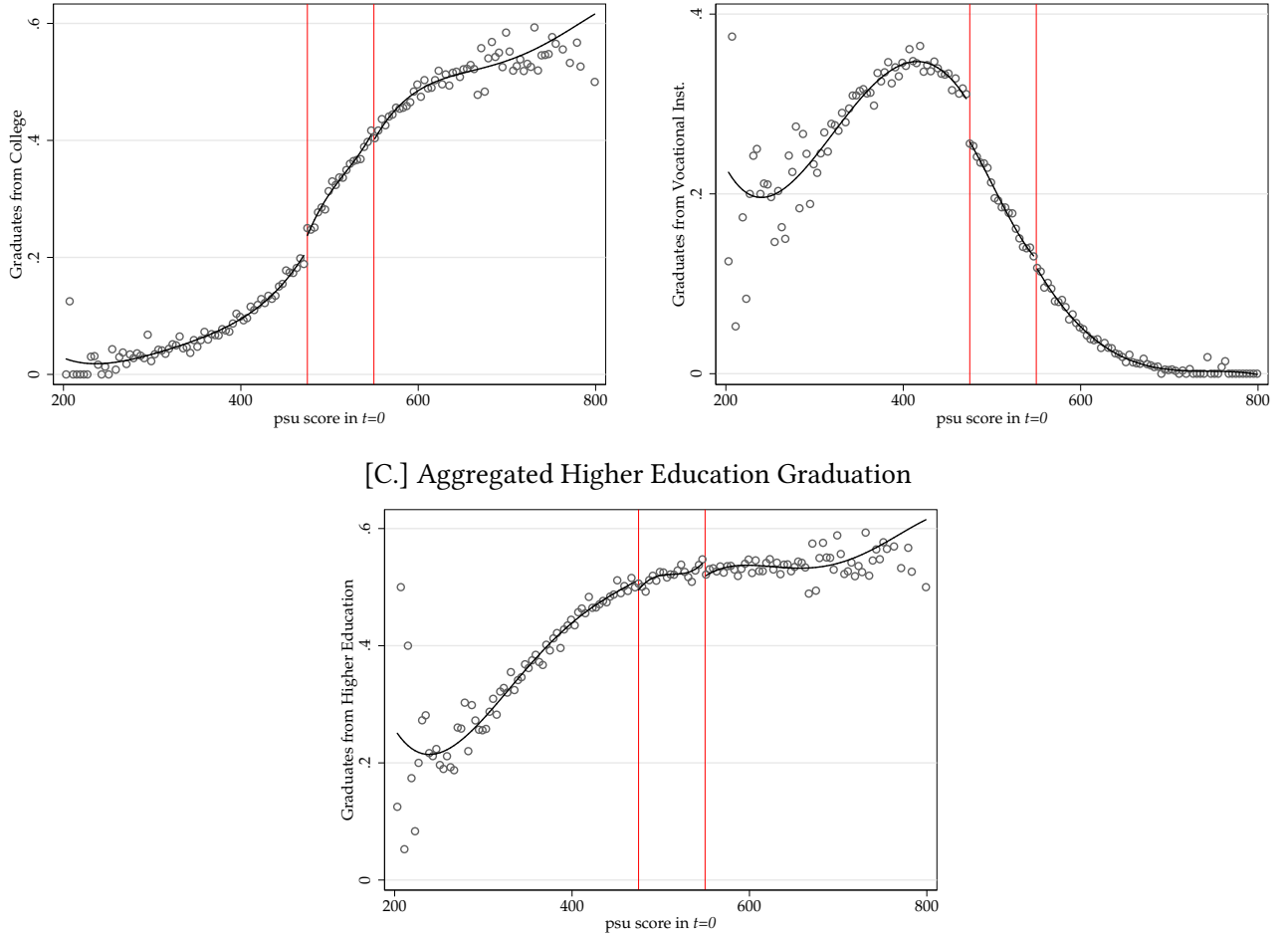
Note: Table presents estimated models for the effects of reaching the university loan eligibility cutoff on program's quality and labor market outcomes as in Table ???. Panel A shows different quality measures. Panel B shows outcomes in the labor market in two horizons: nine and 11 years after high school. All regressions consider students within a 44-points bandwidth around the university loan cutoff. Robust-to-heteroskedasticity standard errors in parentheses. *: p -value < .1; **: p -value < .05; ***: p -value < .01.

Table A.4: Default from TUL

	University loans c=475 PSU	Vocational loans c=5.3 GPA	BG grant c=550 PSU
	(1)	(2)	(3)
<u>[A.] Income quintile 1 and 2</u>			
$1(S_{i0} \geq c)$	-0.000 (0.025)	0.004 (0.029)	-0.030 (0.019)
Intercept	0.630	0.695	0.585
Obs.	9153	7902	13227
<u>[B.] Income quintile 3 and 4</u>			
$1(S_{i0} \geq c)$	0.013 (0.047)	-0.058 (0.036)	0.003 (0.029)
Intercept	0.563	0.628	0.577
Obs.	3430	7291	4803

Note: Table presents estimated models for the effects of reaching the eligibility cutoffs on the likelihood of defaulting TUL. Panel A (Panel B) restricts the sample to students in income quintiles 1 and 2 (3 and 4). Column one for students around the university loan cutoff ($c = 475$). Column B for the GPA cutoff ($c = 5.3$). Column 3 for the BG grant cutoff ($c = 550$). Robust-to-heteroskedasticity standard errors in parentheses. *: $p\text{-value} < .1$; **: $p\text{-value} < .05$; ***: $p\text{-value} < .01$.

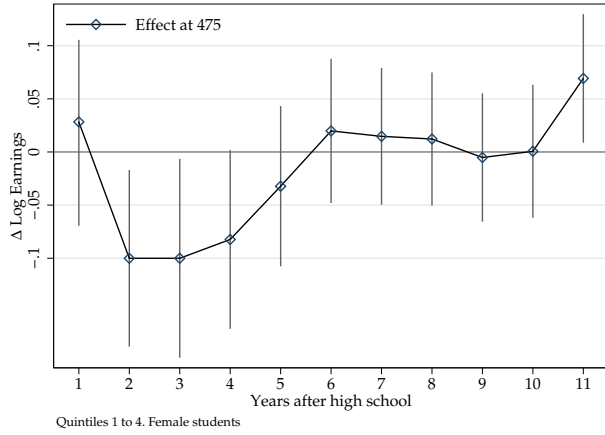
Figure A.2: Degree Completion Rates around the PSU Eligibility Cutoffs
[A.] Bachelor degree completion [B.] Vocational degree completion



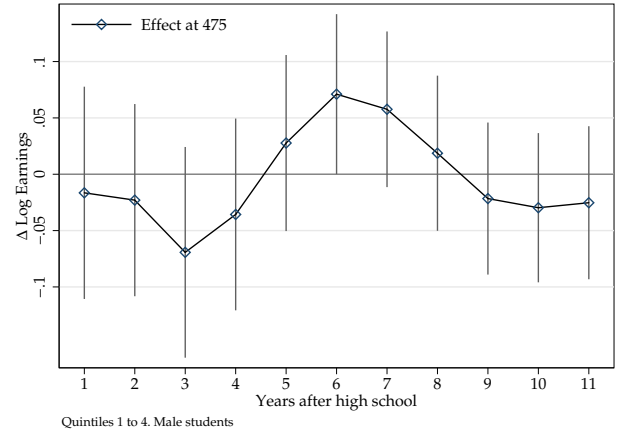
Note : The figures show degree completion rates as a function of the PSU scores. Figures show bachelor's degree completion (Panel A), vocational degree completion (Panel B), and any degree completion (Panel C). Each dot represents the average among students in a bin of 4 PSU points. The solid line represents fitted values from a fourth-order polynomial for the PSU score. The vertical lines correspond to the university loan cutoff (475) and the BG scholarship cutoff (550). The sample corresponds to the pool of PSU takers from 2006 to 2008.

Figure A.3: Earnings effects at the university loan cutoff by sex. Cohort 2006

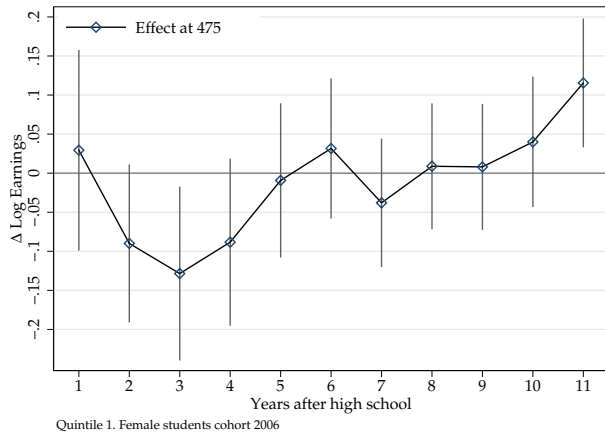
A. Females quintiles 1-4



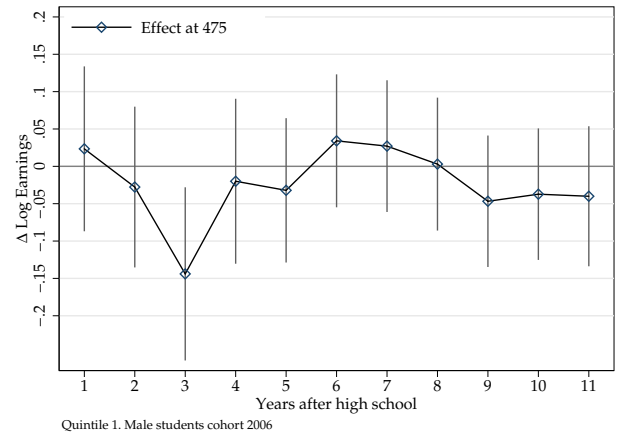
B. Males quintiles 1-4



C. Females quintile 1



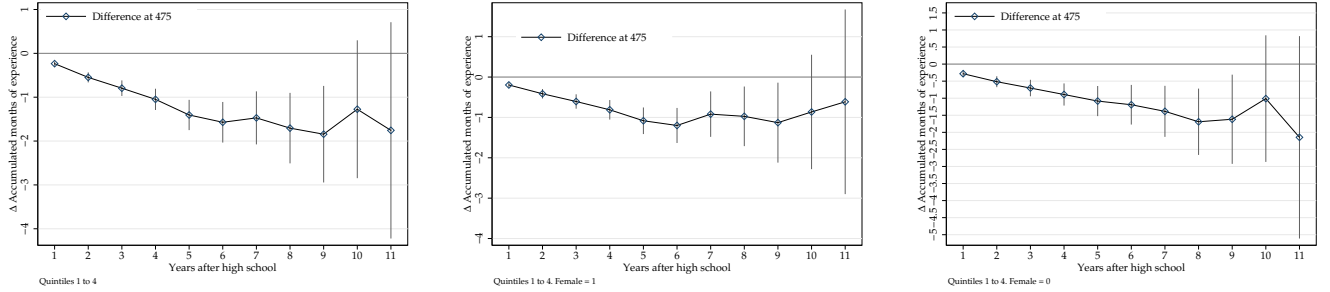
D. Males quintile 1



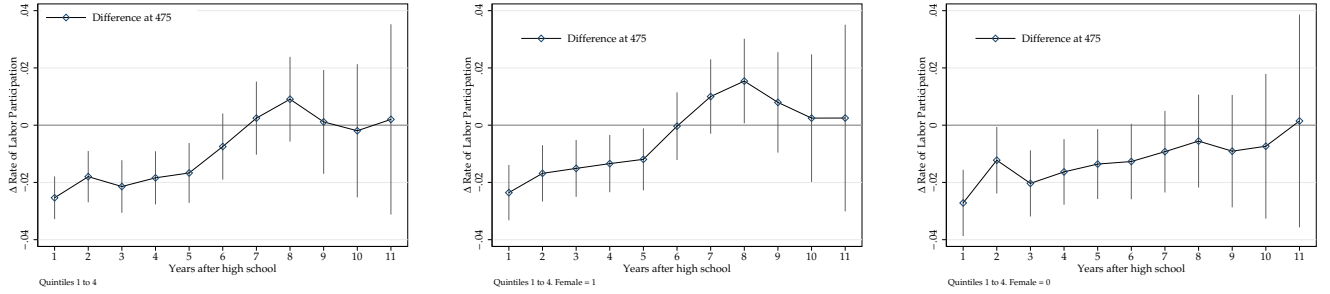
Note: The figure shows the effects on earning at the university loan cutoff for cohort 2006 only. Panels A and B show the effects for the four eligible income quintiles. Panels C and D show the effects for students in the lowest income quintile. Each dot represents a separate regression using information until the year indicated in the horizontal axis. Estimates use linear regression models and observations at most 44 points away from the cutoff. Vertical lines at each point depict the correspondent 95% confidence interval of the estimated effect.

Figure A.4: Effects on labor market outcomes at the university loan cutoff (475).

[A.] Accumulated Experience by gender



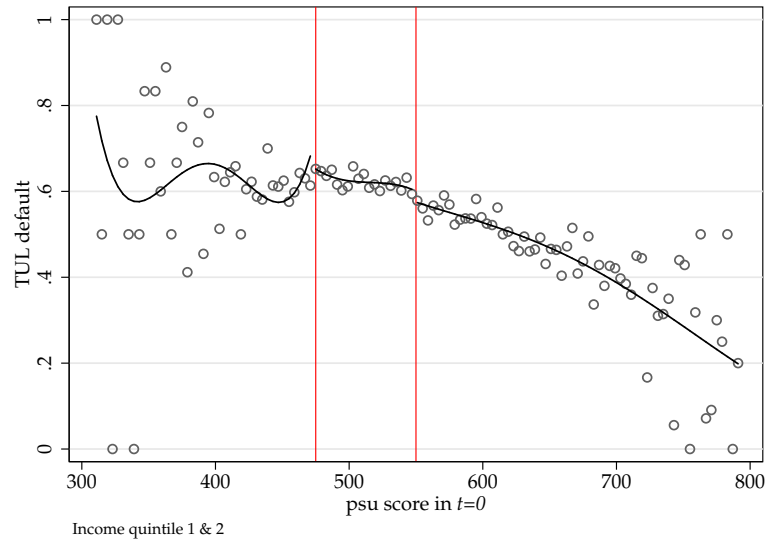
[B.] Participation Formal Sector



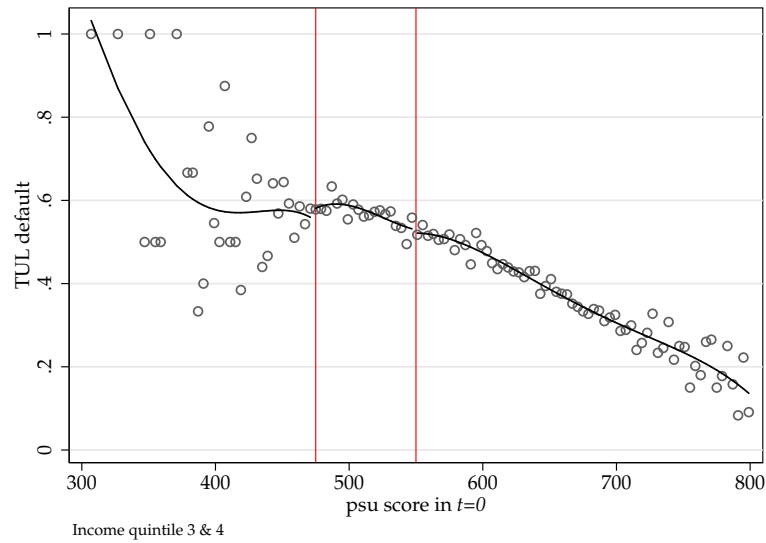
Note: The figure shows the effects of reaching the university loan eligibility threshold on two labor outcomes over time. Panel A shows the effects on accumulated experience, and Panel B on Participation in the formal sector. Figures on the left show the effects for the whole sample. Figures in the center (left) for females (males) only. Samples consider students financially pre-qualified for university loans. Each dot represents a separate regression using information until the year indicated in the horizontal axis. Vertical lines at each point depict the correspondent 95-percent confidence interval of the estimated effect.

Figure A.5: Effects on labor market outcomes at the university loan cutoff (475).

[A.] Income Quintile 1 and 2



[B.] Income Quintile 3 and 4



Note: The figure shows the empirical distribution of students in default from TUL. Panel A for the sample restricted to income quintiles 1 and 2 (eligible for BG grants). Panel B restricted to income quintiles 3 and 4 (ineligible for BG grants). Each dot represents the number of students within 4-point bins of PSU scores. The solid line represents fitted values from a fourth-order polynomial for the PSU scores. The vertical lines correspond to the university loan cutoff (475) and the BG cutoff (550).