

# A Macroeconomic Model for Dynamic Scoring of Tax Policy \*

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## Abstract

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# 1 Introduction

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## 2 Model with Endogenous Labor

This is the basic OLG model in which households live  $S$  periods and are one of  $J$  ability types. The ability process is calibrated to match the wage distribution by age in the United States, and labor is endogenously supplied by individuals. The production side of the economy is characterized by a unit measure of identical, perfectly competitive firms.

### 2.1 Individual problem

A measure  $1/S$  of individuals with heterogeneous working ability  $e \in \mathcal{E} \subset \mathbb{R}_{++}$  is born in each period  $t$  and live for  $S \geq 3$  periods. Their working ability evolves over their lifetime according to an age-dependent deterministic process. At birth, a fraction  $1/J$  of the  $1/S$  measure of new agents are randomly assigned to one of  $J$  ability types indexed by  $j = 1, 2, \dots, J$ . Once ability type is determined, that measure  $1/(SJ)$  of individuals' ability evolves deterministically according to  $e_j(s)$ . We calibrate the matrix of lifetime ability paths  $e_j(s)$  for all types  $j$  using CPS hourly wage by age distribution data.<sup>1</sup>

Individuals are endowed with a measure of time  $\tilde{l}$  in each period  $t$ , and they choose each period how much of that time to allocate between labor  $n_{j,s,t}$  and leisure  $l_{j,s,t}$ .

$$n_{j,s,t} + l_{j,s,t} = \tilde{l} \tag{1}$$

At time  $t$ , all generation  $s$  agents with ability  $e_j(s)$  know the real wage rate  $w_t$  and know the one-period real net interest rate  $r_t$  on bond holdings  $b_{j,s,t}$  that mature at the beginning of period  $t$ . In each period  $t$ , age- $s$  agents with working ability  $e$

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<sup>1</sup>Appendix [A-1](#) gives a detailed description of the calibration of the deterministic ability process by age  $s$  and type  $j$ , as well as alternative specifications and calibrations.

choose how much to consume  $c_{j,s,t}$ , how much to save for the next period by loaning capital to firms in the form of a one-period bond  $b_{j,s+1,t+1}$ , and how much to work  $n_{j,s,t}$  in order to maximize expected lifetime utility of the following form,

$$U_{j,s,t} = \sum_{v=0}^{S-s} \beta^v u(c_{j,s+v,t+v}, n_{j,s+v,t+v}) \quad (2)$$

$$\text{where } u(c_{j,s,t}, n_{j,s,t}) = \frac{(c_{j,s,t})^{1-\sigma} - 1}{1-\sigma} + \chi \frac{(\tilde{l} - n_{j,s,t})^\eta}{\eta} \quad \forall j, s, t$$

where  $\sigma \geq 1$  is the coefficient of relative risk aversion on consumption,  $\eta > 1$  is proportional to the Frisch elasticity of labor supply, and  $\beta \in (0, 1)$  is the agent's discount factor.

Because agents are born without any bonds maturing and because they purchase no bonds in the last period of life  $s = S$ , the per-period budget constraints for each agent normalized by the price of consumption are the following.

$$w_t e_j(s) n_{j,s,t} \geq c_{j,s,t} + b_{j,s+1,t+1} \quad \text{for } s = 1 \quad \forall j, t \quad (3)$$

$$(1 + r_t) b_{j,s,t} + w_t e_j(s) n_{j,s,t} \geq c_{j,s,t} + b_{j,s+1,t+1} \quad \text{for } 2 \leq s \leq S-1 \quad \forall j, t \quad (4)$$

$$(1 + r_t) b_{j,s,t} + w_t e_j(s) n_{j,s,t} \geq c_{j,s,t} \quad \text{for } s = S \quad \forall j, t \quad (5)$$

Note that the price of consumption is normalized to one, so  $w_t$  is the real wage and  $r_t$  is the real net interest rate.

In addition to the budget constraints in each period, the utility function imposes nonnegative consumption through infinite marginal utility and individual labor and leisure must be nonnegative  $n_{j,s,t}, l_{j,s,t} \geq 0$ . We allow the possibility for individual agents to borrow  $b_{j,s,t} < 0$  for some  $j$  and  $s$  in period  $t$ . However, the borrowing must satisfy a series of individual feasibility constraints as well as a strict constraint that the aggregate capital stock  $K_t > 0$  be positive in every period.<sup>2</sup>

We next describe the Euler equations that govern the choices of consumption  $c_{j,s,t}$  and savings  $b_{j,s+1,t+1}$  by household of age  $s$  and ability  $e_j(s)$  in each period  $t$ . We

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<sup>2</sup>We describe these constraints in detail in Appendix A-2.

work backward from the last period of life  $s = S$ . Because households do not save in the last period of life  $b_{j,s+1,t+1} = 0$  due to our assumption of no bequest motive, the household's final-period maximization problem is given by the following.

## **2.2 Firm problem**

## **2.3 Market clearing and equilibrium**

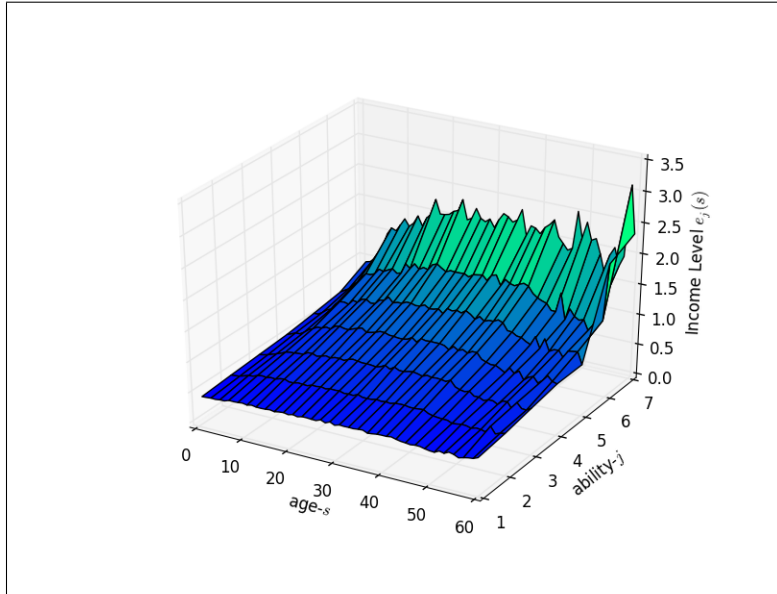
# APPENDIX

## A-1 Calibration of ability process

The calibration of the ability process  $e_j(s)$  is as follows. First, the ability types themselves must be calibrated. For each age group  $s \in S$ , the hourly wage rates are sorted into  $J$  percentile groups. The ability type for each percentile group is the median wage for the percentile group, divided by the average wage of all individuals in the data set.

The data used to calibrate the ability types were obtained from the Current Population Survey.<sup>3</sup> Individuals younger than 20 and older than 79 are dropped from the data. This is due to the extremely small amount of observations for ages outside of those bounds. Due to a limited number of observations in the survey who included their hourly wage, data was taken from the months of January, February, March, April, and May 2014. The income levels for the  $J$  ability types were then calculated for each month, and then an average was taken of the five calibrations of the ability types in order to produce a final calibration to be used in the model. Figure 1 shows this income distribution across age and ability type.

**Figure 1: Distribution of Income where  $S = 60$  and  $J = 7$**



The ability types evolve according to a Markov process, which is altered depending on the specifications of the model. An individual in period  $s$  and of ability type  $j$  faces a distribution which will determine in which ability type they fall in the period

<sup>3</sup>U.S. Census Bureau, Dataferret, Current Population Survey, 2014. The variables *PRTAGE* and *PTERNHLY* were used for the age and hourly wage rate of individuals, respectively.

$s + 1$ . In this paper, individuals are assigned ability types at the beginning of their life, and cannot change types later on. This Markov process is simply an identity matrix for each age group.

## A-2 Constraints on individual borrowing

As described in Section 2.1, individuals are allowed to borrow  $b_{j,s,t}$  for some  $j$  and  $s$  in period  $t$ . However, two constraints must hold. First, the individual must be able to pay back the balance with interest  $r_{t+1}$  in the next period without driving consumption in the next period  $c_{j,s+1,t+1}$  to be nonpositive. Let  $\tilde{b}_{j,s,t}$  be the minimum value of savings in a period.

$$b_{j,s,t} \geq \tilde{b}_{j,s,t} \quad \forall j, s, t \quad (\text{A.2.1})$$

Rearranging the budget constraints in (3), (4), and (5) and using backward induction gives the following expressions for  $\tilde{b}_{j,s,t}$ ,

$$\begin{aligned} \tilde{b}_{j,S,t} &= \frac{\tilde{c} - w_t e_j(S) \tilde{l}}{1 + r_t} \\ \tilde{b}_{j,S-1,t-1} &= \frac{\tilde{c} + \tilde{b}_{j,S,t} - w_{t-1} e_j(S-1) \tilde{l}}{1 + r_{t-1}} \\ &\vdots \\ \tilde{b}_{j,2,t-S+2} &= \frac{\tilde{c} + \tilde{b}_{j,3,t-S+3} - w_{t-S+2} e_j(2) \tilde{l}}{1 + r_{t-S+2}} \end{aligned} \quad (\text{A.2.2})$$

where  $\tilde{c} > 0$  is some minimum amount of consumption and  $\tilde{l}$  is the maximum amount an individual can work from the time constraint (1). With endogenous labor supply  $n_{j,s,t}$ , it is less likely that the individual borrowing constraints every bind. This is because the disutility of labor increases exponentially according to  $\eta > 1$  in the period utility function (2).

In addition to the individual borrowing constraint (A.2.1), a strict aggregate borrowing constraint must be met. That is, the aggregate capital stock must be strictly positive.

$$K_t > 0 \quad \forall t \quad (\text{A.2.3})$$

## A-3 Solving for steady-state equilibrium

This section describes the solution method for the steady-state equilibrium described in Definition ??.

1. Choose an initial guess for the steady-state distribution of capital  $\bar{b}_{j,s+1}$  for all  $j$  and  $s = 1, 2, \dots, S - 1$ .
  - choose some small positive number that is strictly less than is small enough to be less than the minimum income that an individual might have  $\bar{w}e_j(s)l(s)$ .
2. Perform an unconstrained root finder that chooses  $\bar{b}_{j,s+1}$  that solves the  $J \times (S - 1)$  steady-state Euler equations (??).
3. Make sure none of the implied steady-state consumptions  $\bar{c}_{j,s,t}$  is less-than-or-equal-to zero.
  - If one consumption is less-than-or-equal-to zero  $\bar{c}_{j,s} \leq 0$ , then try different starting values.
  - If that does not work, then we must perform the root finding operation as a constrained minimization problem that puts a maximum value on  $\bar{b}_{j,s+1}$ .
4. Make sure that none of the Euler errors is too large in absolute value. A steady-state Euler error is the following, which is supposed to be close to zero for all  $j$  and  $s = 1, 2, \dots, S - 1$ :

$$\frac{\beta (1 + \bar{r}) (\bar{c}_{j,s+1})^{-\sigma}}{(\bar{c}_{j,s})^{-\sigma}} - 1 \quad (\text{A.3.1})$$

5. Make sure that the unconstrained solution satisfies the individual borrowing constraints in (A.2.1) and (A.2.2).
  - If any individual's borrowing constraint is not satisfied using the unconstrained root finding operation, rerun the root finding operation in step (ii) as a constrained minimization problem with the borrowing constraints imposed on those individuals.
  - Repeat steps (ii) through (v) until all the individual borrowing constraints are met.
6. Make sure that the solution satisfies the aggregate borrowing constraint (A.2.3).
  - If it does not, what is the least distortionary upward adjustment to individual steady-state savings  $\bar{b}_{j,s+1}$ ?



## A-4 Solving for non-steady-state equilibrium by time path iteration

This section outlines the benchmark time path iteration (TPI) method of [Auerbach and Kotlikoff \(1987\)](#) for solving the non-steady-state equilibrium transition path of the distribution of savings. TPI finds a fixed point for the transition path of the distribution of capital for a given initial state of the distribution of capital. The idea is that the economy is infinitely lived, even though the agents that make up the economy are not. Rather than recursively solving for equilibrium policy functions by iterating on individual value functions, one must recursively solve for the policy functions by iterating on the entire transition path of the endogenous objects in the economy (see [Stokey and Lucas \(1989, ch. 17\)](#)).

The key assumption is that the economy will reach the steady-state equilibrium described in Definition ?? in a finite number of periods  $T < \infty$  regardless of the initial state. Let  $\mathbf{\Gamma}_t$  represent the distribution of savings at time  $t$ .

$$\mathbf{\Gamma}_t \equiv \{b_{j,s,t}\}_{j=1,S}^{J,S} \quad \forall t \quad (??)$$

In Section 2.3, we described how the equilibrium non-steady-state time path of allocations and price is described by functions of the state  $\mathbf{\Gamma}_t$  and its law of motion. TPI starts the economy at any initial distribution of savings  $\mathbf{\Gamma}_0$  and solves for its equilibrium time path over  $T$  periods to the steady-state distribution  $\bar{\mathbf{\Gamma}}_T$ .

The first step is to assume an initial transition path for aggregate capital  $\mathbf{K}^i = \{K_1^i, K_2^i, \dots, K_T^i\}$  such that  $T$  is sufficiently large to ensure that  $\mathbf{\Gamma}_T = \bar{\mathbf{\Gamma}}$  and  $K_T^i(\mathbf{\Gamma}_T) = \bar{K}(\bar{\mathbf{\Gamma}})$ . The superscript  $i$  is an index for the iteration number. The transition path for aggregate capital determines the transition path for both the real wage  $\mathbf{w}^i = \{w_1^i, w_2^i, \dots, w_T^i\}$  and the real return on investment  $\mathbf{r}^i = \{r_1^i, r_2^i, \dots, r_T^i\}$ . The exact initial distribution of capital in the first period  $\mathbf{\Gamma}_1$  can be arbitrarily chosen as long as it satisfies  $K_1^i = \frac{1}{SJ} \sum_{s=1}^S \sum_{j=1}^J b_{j,s,t}$  according to market clearing condition (??). One could also first choose the initial distribution of savings  $\mathbf{\Gamma}_1$  and then choose an initial aggregate capital stock  $K_1^i$  that corresponds to that distribution. As mentioned earlier, the only other restriction on the initial transition path for aggregate capital is that it equal the steady-state level  $K_T^i = \bar{K}(\bar{\mathbf{\Gamma}})$  by period  $T$ . [Evans and Phillips \(2014\)](#) have shown that the aggregate capital stocks  $K_t^i$  for periods  $1 < t < T$  can take on almost any positive values.

Given the initial capital distribution  $\mathbf{\Gamma}_1$  and the transition paths of aggregate capital  $\mathbf{K}^i = \{K_1^i, K_2^i, \dots, K_T^i\}$ , the real wage  $\mathbf{w}^i = \{w_1^i, w_2^i, \dots, w_T^i\}$ , and the real return to investment  $\mathbf{r}^i = \{r_1^i, r_2^i, \dots, r_T^i\}$ , one can solve for the optimal savings policy rule for each type  $j$  of  $S-1$ -aged agent for the last period of his life  $b_{j,S,2} = \psi_{j,S-1}(b_{j,S-1,1}, \{w_t, r_t\}_{t=1}^2)$  using his one intertemporal Euler equation (A.4.1), where the “j,S-1” subscript on  $\psi$  represents the function for type  $j$  in age  $s = S-1$  savings decision.

$$\begin{aligned} \left([1 + r_1^i]b_{j,S-1,1} + w_1^i e_j(S-1)l(S-1) - b_{j,S,2}\right)^{-\sigma} = \\ \beta(1 + r_2^i) \left([1 + r_2^i]b_{j,S,2} + w_2^i e_j(S)l(S)\right)^{-\sigma} \quad \forall j \end{aligned} \quad (\text{A.4.1})$$

The final two savings decisions of each type  $j$  of  $S - 2$ -aged household in period 1,  $b_{j,S-1,2}$  and  $b_{j,S,3}$ , are characterized by the following two intertemporal Euler equations.

$$\begin{aligned} \left( [1 + r_1^i] b_{j,S-2,1} + w_1^i e_j(S-2) l(S-2) - b_{j,S-1,2} \right)^{-\sigma} = \\ \beta (1 + r_2^i) \left( [1 + r_2^i] b_{j,S-1,2} + w_2^i e_j(S-1) l(S-1) - b_{j,S,3} \right)^{-\sigma}, \quad \forall j \quad (\text{A.4.2}) \\ \left( [1 + r_2^i] b_{j,S-1,2} + w_2^i e_j(S-1) l(S-1) - b_{j,S,3} \right)^{-\sigma} = \\ \beta (1 + r_3^i) \left( [1 + r_3^i] b_{j,S,3} + w_3^i e_j(S) l(S) \right)^{-\sigma} \end{aligned}$$

This process is repeated for every age of household alive in  $t = 1$  down to the age  $s = 1$  household at time  $t = 1$ . Each of these households  $j$  solve the full set of  $S - 1$  savings decisions characterized by the following equations.

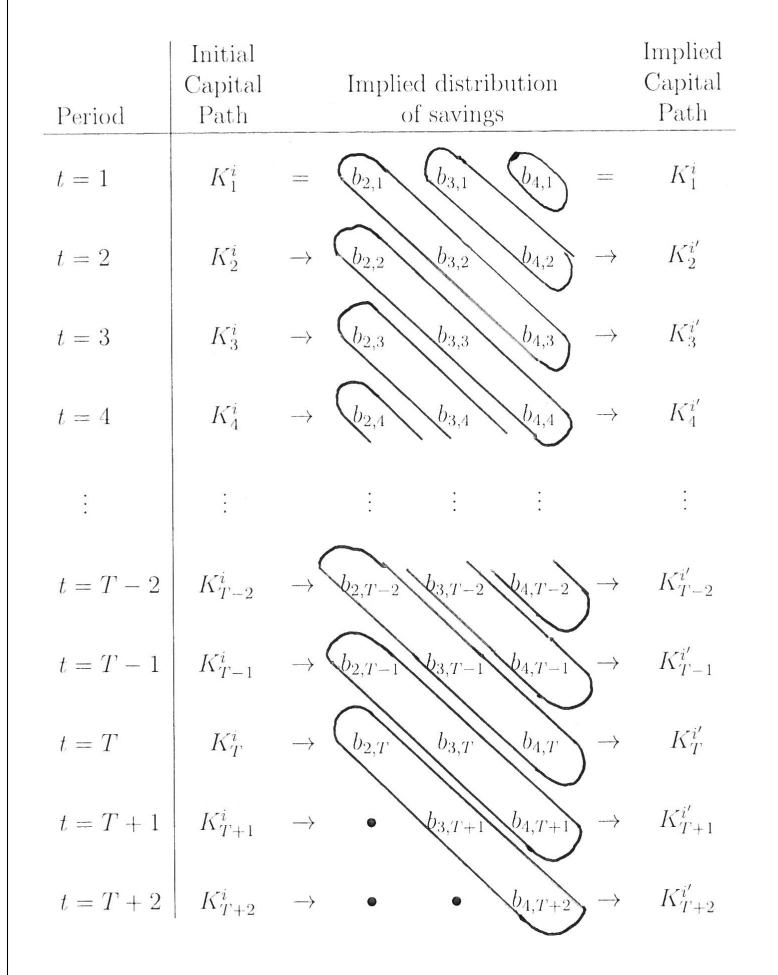
$$\begin{aligned} \left( w_1^i e_j(1) l(1) - b_{j,2,2} \right)^{-\sigma} = \dots \\ \beta (1 + r_2^i) \left( [1 + r_2^i] b_{j,2,2} + w_2^i e_j(2) l(2) - b_{j,3,3} \right)^{-\sigma} \\ \left( [1 + r_2^i] b_{j,2,2} + w_2^i e_j(2) l(2) - b_{j,3,3} \right)^{-\sigma} = \dots \\ \beta (1 + r_3^i) \left( [1 + r_3^i] b_{j,3,3} + w_3^i e_j(3) l(3) - b_{j,4,4} \right)^{-\sigma} \quad \forall j \quad (\text{A.4.3}) \\ \vdots \\ \left( [1 + r_{S-1}^i] b_{j,S-1,S-1} + w_{S-1}^i e_j(S-1) l(S-1) - b_{j,S,S} \right)^{-\sigma} = \dots \\ \beta (1 + r_S^i) \left( [1 + r_S^i] b_{j,S,S} + w_S^i e_j(S) l(S) \right)^{-\sigma} \end{aligned}$$

We can then solve for the entire lifetime of savings decisions for each age  $s = 1$  individual in periods  $t = 2, 3, \dots, T$ . The central part of the schematic diagram in Figure 2 shows how this process is done in order to solve for the equilibrium time path of the economy from period  $t = 1$  to  $T$ . Note that for each full lifetime savings path solved for an individual born in period  $t \geq 2$ , we can solve for the aggregate capital stock implied by those savings decisions  $K_t^{i'} = \frac{1}{SJ} \sum_{s=1}^S \sum_{j=1}^J b_{j,s,t}$ .

Once the set of lifetime saving decisions has been computed for all individuals alive in  $1 \leq t \leq T$ , we use the household decisions to compute a new implied time path of the aggregate capital stock. The implied path of the aggregate capital stock  $\mathbf{K}^{i'} = \{K_1^{i'}, K_2^{i'}, \dots, K_T^{i'}\}$  in general does not equal the initial path of the aggregate capital stock  $\mathbf{K}^i = \{K_1^i, K_2^i, \dots, K_T^i\}$  that was used to compute the household savings decisions  $\mathbf{K}^{i'} \neq \mathbf{K}^i$ .

Let  $\|\cdot\|$  be a norm on the space of time paths of the aggregate capital stock  $\mathbf{K} \in \mathcal{K} \subset \mathbb{R}_{++}^T$ . Then the fixed point necessary for the equilibrium transition path from Definition ?? has been found when the distance between  $\mathbf{K}^{i'}$  and  $\mathbf{K}^i$  is arbitrarily

**Figure 2: Diagram of TPI solution method within each iteration for  $S = 4$  and  $J = 1$**



close to zero.

$$\|\mathbf{K}^{i'} - \mathbf{K}^i\| \leq \varepsilon \quad \text{for } \varepsilon > 0 \quad (\text{A.4.4})$$

If the fixed point has not been found  $\|\mathbf{K}^{i'} - \mathbf{K}^i\| > \varepsilon$ , then a new transition path for the aggregate capital stock is generated as a convex combination of  $\mathbf{K}^{i'}$  and  $\mathbf{K}^i$ .

$$\mathbf{K}^{i+1} = \rho \mathbf{K}^{i'} + (1 - \rho) \mathbf{K}^i \quad \text{for } \rho \in (0, 1) \quad (\text{A.4.5})$$

This process is repeated until the initial transition path for the aggregate capital stock is consistent with the transition path implied by those beliefs and household and firm optimization.

In essence, the TPI method iterates on individual beliefs about the time path of prices represented by a time path for the aggregate capital stock  $\mathbf{K}^i$  until a fixed point in beliefs is found that are consistent with the transition path implied by optimization based on those beliefs.

The following are the steps for computing a non-steady-state equilibrium time path for the economy.

1. Using the parameterization from the steady-state computation, and choose the value for  $T$  at which the non-steady-state transition path should have converged to the steady state.
2. Choose an initial state of the aggregate capital stock  $K_1$ . Choose an initial distribution of savings  $\mathbf{\Gamma}_1$  consistent with  $K_1$  according to (??).
3. Conjecture a transition path for the aggregate capital stock  $\mathbf{K}^i = \{K_t^i\}_{t=1}^\infty$  where the only requirements are that  $K_1^i = K_1$  is your initial state and that  $K_t^i = \bar{K}$  for all  $t \geq T$ . The conjectured transition path of the aggregate capital stock  $\mathbf{K}^i$ , along with the exogenous aggregate labor supply from (??), implies specific transition paths for the real wage  $\mathbf{w}^i = \{w_t^i\}_{t=1}^\infty$  and the real interest rate  $\mathbf{r}^i = \{r_t^i\}_{t=1}^\infty$  through expressions (??), (??), and (??).
4. With the conjectured transition paths  $\mathbf{w}^i$  and  $\mathbf{r}^i$ , one can solve for the lifetime policy functions of each household alive at time  $1 \leq t \leq T$  using the systems of Euler equations of the form (A.4.3).
  - (a) Make sure that the individual borrowing constraints (A.2.1) are satisfied for each individual in every period.
  - (b) Increase any individual savings to the minimum  $\tilde{b}_{j,s,t}$  if the borrowing constraint is not satisfied.
5. Use the implied distribution of savings in each period (each row of  $b_{j,s,t}$  in Figure 2) to compute the new implied time path for the aggregate capital stock  $\mathbf{K}^{i'} = \{K_1^{i'}, K_2^{i'}, \dots, K_T^{i'}\}$ .
  - (a) Make sure that the aggregate borrowing constraint (A.2.3) is satisfied in each period  $t$ .
  - (b) If the aggregate borrowing constraint is not satisfied, increase every individual's savings by the fraction that makes the aggregate capital stock slightly greater than zero.
6. Check the distance between the two time paths  $\|\mathbf{K}^{i'} - \mathbf{K}^i\|$ .
  - (a) If the distance between the initial time path and the implied time path is less-than-or-equal-to some convergence criterion  $\varepsilon > 0$ , then the fixed point has been achieved and the equilibrium time path has been found (A.4.4).
  - (b) If the distance between the initial time path and the implied time path is greater than some convergence criterion  $\|\| > \varepsilon$ , then update the guess for the time path of the aggregate capital stock according to (A.4.5) and repeat steps (4) through (6) until a fixed point is reached.

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# TECHNICAL APPENDIX

## T-1 Comments and Notes

Structures to add to the model and order

1. Endogenize labor
2. Make sure bond holdings are correct
3. Add demographics
4. Add household tax structures
5. Add firm structures
6. Add small open economy feature