# (Mis)perceptions about children <sup>1</sup>

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#### **Abstract**

Policymakers, schools, and parents rely on teachers' assessments of child development to inform decisions about investments in children. I show that teachers' perceptions of children's developmental delays are biased and depend systematically on the average socioemotional development level of other children in the neighbourhood. I quantify the magnitude of the reference bias in teachers' assessments of non-cognitive and cognitive skills using objective measures of socio-emotional skills and language development, evaluated by psychologist-trained interviewers in the Longitudinal Study of Australian Children. I estimate a measurement system of teachers' recognition of children's deficits as a function of children's measured development and neighbourhood average development levels. I show that teachers in neighbourhoods with lower average levels of socio-emotional development are less likely to accurately recognize deficits across various dimensions of child development. Further, maternal perceptions of their children's socio-emotional development are influenced by the information about socio-emotional deficits that teachers convey. Teachers' misperceptions affect investment in remedial services including children's learning and behavioural therapy, tutoring, and parental attitudes toward their children. Finally, I show that teachers' education ameliorates the bias and improves the ability of teachers to correctly identify children with deficits.

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### 1 Introduction

Correctly identifying developmental deficits in children is important for policy, schools, and families. Parents are guided by their perceptions about multiple dimensions of their children's abilities when making investment decisions (Kinsler and Pavan, 2021, Dizon-Ross, 2019). Therefore, failing to correctly identify developmental deficits in children may lead to suboptimal investment strategies and disrupt healthy child development. On a national scale, governments rely on child development statistics to identify vulnerable areas, design community-level policies, and evaluate the success of long-term strategies.

Teachers' professional judgement plays a critical role in informing families and school officials about children's progress. It is particularly important for non-cognitive or socio-emotional development, where the results of nationwide standardized tests are usually not available to complement teachers' reports. I show that teachers' assessments of child development are biased and depend systematically on the average level of socio-emotional development of other children in the neighbourhood. Teachers of children who live in neighbourhoods with low average levels of socio-emotional development are less likely to identify developmental delays in children, which has a cascading effect on parental perceptions of children and children's home and school environments.

Quantifying the bias in teachers' assessments requires objective measures of child development available for a representative sample of children. For cognitive or academic skills, measures based on standardized tests are widely available and commonly used for research. While suffering from important limitations like the strong association with students' effort during testing (Zamarro, Hitt, and Mendez, 2019) or the reinforcement of unequal opportunities (Reeves and Halikias, 2017), test scores provide an objective measure of children's positions in the distribution of cognitive skills for similar-aged children. In contrast to cognitive skills, where the emerging literature has quantified the reference bias in teachers' and parental reports (Kinsler and Pavan, 2021, Elder and Zhou, 2021), bias in teachers' assessment of non-cognitive skills and its role in children's lives have not been estimated due to the lack of objective measures.

To get to my findings I use objective measures of children's socio-emotional development

from the Longitudinal Study of Australian Children (LSAC), a nationally representative survey of 10,000 children following a kindergarten (age 4-5) cohort and a baby (age 0-1) cohort of children biennially starting from 2004. The central advantage of this dataset is that it contains direct observations from psychologist-trained interviewers who evaluate children's behaviour during the face-to-face interview, both in their interactions with interviewers and with their parents. These observations provide objective measures of children's non-cognitive skills that complement measures of cognitive skills and assessments of child development that are generally available in large datasets like the National Longitudinal Survey of Youth, German Socio-Economic Panel, Early Childhood Longitudinal Study–Kindergarten Class, etc.

My research sheds light on the effect of local environments, as measured by family and neighbourhoods, on teachers' and parent's perceptions of children's non-cognitive and cognitive skills. First, I use objective measures of children's socio-emotional development to understand the role of the average neighbourhood child behaviour and language development in the teachers' recognition of deficits in multiple dimensions of child development. Second, I explore the role of teachers' quality in the recognition of deficits in child development. Third, I document the relationship between teachers' and mothers' recognition of developmental deficits in children. Finally, I show the impact of these perceptions on school and family investments in children.

I show that teachers in neighbourhoods where kids, on average, demonstrate worse behaviour are less likely to recognize socio-emotional and receptive language deficits in children. These misperceptions of non-cognitive skills are in line with previous results documenting bias in assessments of literacy and numeracy that are influenced by the average levels of academic skills in schools (Kinsler and Pavan, 2021, Elder and Zhou, 2021). This finding has important implications for governments aiming to identify disadvantaged areas based on nationwide teacher evaluation statistics like the Australian Early Development Census as the prevalence of child developmental deficits is underestimated in disadvantaged and overestimated in advantaged areas. Teachers' judgement about children's developmental delays does not improve with the teaching experience. At the same time, more educated teachers have a higher probability of correctly identifying developmental deficits in children, which implies that the reference group bias can be ameliorated by better information and training.

I document that teachers' perceptions about child development affect mothers' perceptions, and both teachers' and parental recognition of children's developmental deficits are key factors determining the uptake of therapy services directed at cognitive and non-cognitive skills. The recognition of children's socio-emotional delays by parents has a strong effect on family investment decisions. On one hand, it is associated with higher investment in professional help like therapy and tutors. On the other hand, it alters parental attitudes and expectations about children, with mothers who recognize children's deficits engaging in more angry and less warm parenting and having lower educational aspirations for their children.

My paper contributes to research exploring the sources of parental and teachers' misperceptions about children. Current work in this area is centred on children's academic abilities where objective measures of skills are commonly used (Kinsler and Pavan, 2021, Dizon-Ross, 2019, Elder and Zhou, 2021). In contrast, the focus of my paper is beliefs and investment in non-cognitive as well as academic abilities. Elder and Zhou (2021) aim to quantify the potential reference bias in teachers' reports of non-cognitive skills, but in the absence of objective measures they rely on restrictive assumptions about the unobserved distribution of non-cognitive skills or the magnitude of the reference bias. In contrast, I take a data-driven approach to quantify the bias in teachers' assessments in both developmental dimensions.

My paper adds to the broader literature on the relationship between parental perceptions and parental investment decisions (Boneva and Rauh, 2018, Kiessling, 2021, Attanasio, Cunha, and Jervis, 2019), which has explored differences in beliefs about returns to various types of parental investments and actual investment choices. Instead, my paper focuses on the assessment of child development and its role in family investments and child outcomes.

Finally, my work sheds some light on sources of differences in child environment across parental socioeconomic status (SES) and the role of neighbourhoods. I contribute to the literature by documenting that the neighbourhood-related bias in teachers' assessment of student behaviour is likely to contribute to the expansion of the gaps in parental investment between more- and less-developed areas. While many factors including resource constraints, preferences, and differences in perceptions about returns to investment were shown to be related to the gaps in parental investment across the SES and neighbourhoods (Attanasio, Cattan, and Meghir, 2022,

Falk, Kosse, Pinger, Schildberg-Hörisch, and Deckers, 2021, Chetty, Hendren, and Katz, 2016), my paper emphasizes the role of neighbourhood-related information frictions in explaining differences in parental behaviour.

This paper proceeds by first documenting the source of distortions in perceptions about child development and then exploring its consequences. Section 2 presents a framework where the reference group bias in teachers' perceptions can result in a cascading effect on children's environments. Section 3 describes the data used in the analysis. Section 4 describes the analysis and conclusions for the role of the local environment in teachers' and mothers' perceptions of child development. Section 5 proceeds by exploring the impact of these perceptions on the children's environment. Section 6 provides some final discussion.

### 2 Model

This section describes a simple framework in which the reference group bias in teachers' perceptions can lead to a cascading effect on children's environment. The child of age t has a development level  $D_t$ . During the interview, this true development level is evaluated with an objective interview measure  $D_{it}^I$  so that

$$D_{it}^I = D_{it} + \mu_{it}^I$$
, where  $\mu_{it}^I = \Theta_{it}^I + \epsilon_{it}^I$ , (1)

where  $\mu^I_{it}$  summarizes potentially unobserved factors that can affect the objective interview measures,  $\epsilon^I_{it}$  is a mean-zero IID measurement error, and  $\Theta^I_{i,t}$  is an idiosyncratic interview day shock which can be correlated across different interview development measures. For example, this shock can appear if the child is distracted or helped by parents during the interview and applies little effort during evaluations.

If teachers evaluate children by comparing them with other children in the neighbourhood rather than against objective developmental benchmarks, teachers' perceptions can depend on children's development level and the average development level in the neighbourhood  $\bar{D}_{it}^N$ 

$$T_{it} = F^{T}(D_{it}, \bar{D}_{it}^{N}, X_{it}^{T}) + \mu_{it}^{T}, \text{ where } \mu_{it}^{T} = \Theta_{it}^{T} + \epsilon_{i,t}^{T},$$
 (2)

where  $X_{it}^{T}$  are variables related to the child development that are observed by both interview-

ers and teachers, for example, the household's socioeconomic status (SES). Here  $\mu_{it}^T$  summarizes factors unobserved by the interviewer that can affect teachers' perceptions,  $\epsilon_i^T$  represents an IID error term, and  $\Theta_{i,t}^T$  represents elements not captured by interview measures but potentially related to child or neighbourhood average development levels and perceptions. If teachers' perceptions depend on the local environment  $\bar{D}_{it}^N$  in a systematic way, then teachers' evaluations of children's development are distorted compared to the objective developmental milestones or the population of children of the same age.

Mothers' perceptions about children's development  $M_{it}$  depend on children's true development levels and teachers' perceptions about children's developmental delays

$$M_{it} = F^{M}(D_{it}, T_{i,t}, X_{it}^{M}) + \mu_{it}^{M} \text{ where } \mu_{it}^{M} = \Theta_{it}^{M} + \epsilon_{it}^{M},$$
 (3)

where  $\Theta^M_{i,t}$  can include elements of idiosyncratic perceptions of mothers like over-optimism or the lack of involvement. If teachers' assessments are biased, and mothers' perceptions about children are affected by teachers' perceptions, then the bias in teachers' evaluations will be transmitted to mothers and affect their decisions.

Teachers' and mothers' perceptions can play a critical role in children's environment (Dizon-Ross, 2019). The school-based investment  $I_{i,t}^S$  is determined by teachers' and mothers' perceptions

$$I_{i,t}^{S} = F^{S}(M_{it}, T_{it}, X_{it}^{S}) + \mu_{i,t}^{S} \text{ where } \mu_{i,t}^{S} = \Theta_{i,t}^{S} + \epsilon_{i,t}^{S},$$

where  $\Theta^S_{i,t}$  can include idiosyncratic determinants of school investments like the lack of resources. The family-based investment depends on mothers' perceptions

$$I_{i,t}^F = F^F(M_{it}, X_{it}^F) + \mu_{i,t}^F$$
 where  $\mu_{i,t}^F = \Theta_{i,t}^F + \epsilon_{i,t}^F$ ,

and  $\Theta^F_{i,t}$  can include unobserved determinants of family investment like habits. If family and school investments depend on how teachers and mothers perceive children's developmental delays, then distortions in perceptions about children will have a cascading effect on children's environment, potentially leading to suboptimal investment strategies for children with and without developmental delays.

According to this framework, the bias in teachers' perceptions driven by the local environment  $\bar{D}^N$  will be transmitted to maternal perceptions about the child, and affect both the school

and family environments that determine children's development trajectories. The following sections will describe the data that allows me to measure the elements of the model, quantify the bias in teachers' assessments and explore the impact of teachers' perceptions on maternal perceptions and children's environment.

### 3 Data

The data for this project come from the LSAC, a national study of children in Australia that tracks childhood environments, development, and life course trajectories. The survey commenced in 2004 with participating families interviewed once every two years. It follows the development of two cohorts of children, the baby cohort (B-cohort), which includes 5107 children aged 0-1 in 2003-2004, and the kindergarten cohort (K-cohort) which follows 4983 children aged 4-5 in 2004.

The survey has four qualities that allow me to investigate the size and impact of teachers' reference group bias. First, it contains a rich set of objective child development measures that can be matched to the assessments by teachers and parents. Second, the sample is clustered at the neighbourhood level, which allows me to construct a measure of the local environment by matching children from the same neighbourhood. Third, it tracks the dynamics of multiple measures related to children's home and school environments. Finally, the survey collects a comprehensive set of information about family demographic and educational composition, family income, labour market outcomes, and neighbourhood characteristics.

## 3.1 Measures of child development and perceptions

The survey collects information about child development from three sources: interviewers observing the child during a face-to-face survey, teachers, and parents. First, trained interviewers use tests and direct observations to assess children's cognitive development and behaviour. Second, children's teachers are invited to evaluate children's progress and their classroom environment. Finally, children's primary caregivers, mainly mothers, are asked to evaluate children's development and environment during the face-to-face interview. The interviewers' assessments

provide an objective measure of child development that is independent from the reference bias. Combined with the subjective assessment of child development from teachers, and objective measures of skills for other children in the same neighbourhoods, these measures allow me to identify the effects of a given child's development, and the development of other children in a neighbourhood, on teachers' assessments.

I use the interviewer's evaluations of the children's behaviour during the in-person household visit as a measure of the children's cognitive and non-cognitive skills. The face-to-face part of the interview lasts 1 - 2.5 hours with and without the parent present, giving the interviewer a chance to observe the child during a variety of interactions. The interviewer evaluates the children's behaviour across three dimensions: negative behaviour, focus during the cognitive test, and positive behaviour. The negative behaviour includes fussing, pouting, whining, crying, and vocal/physical expression of anger. Persistent loss of temper and aggressive behaviour are the symptoms of disruptive behaviour disorders in children.<sup>3</sup> The second dimension is the degree to which the child was able to sustain an interest in cognitive tasks. According to the Australian Psychological Society, difficulty concentrating and staying focused is the main symptom of ADHD in young children. The third dimension is positive behaviour by the child, which includes smiling, laughing, or sounding excited, happy, or pleased.

These measures have three advantages compared to the assessments used in the previous research (Cunha, Heckman, and Schennach, 2010, Agostinelli and Wiswall, 2016, Chaparro, Sojourner, and Wiswall, 2020). First, all interviewers were trained by psychologists to conduct the evaluations consistently and went through practice interviews with parents and children. Second, interviewers relied on an objective scale to count the number of times and intensity of the children's behaviour. For example, the interviewer chose from 5 options while evaluating the children's negative or positive behaviour: none displayed, 1-2 brief displays, 3 or more brief displays, 1-2 intense, heightened or prolonged displays, 3 or more intense, heightened or prolonged displays. Finally, the interview evaluation of the children's behaviour did not add to the time or

<sup>&</sup>lt;sup>3</sup>See Centers for Disease Control and Prevention https://www.cdc.gov/ncbddd/adhd/conditions.html

<sup>&</sup>lt;sup>4</sup>The 5 options for the degree of children's focus include: Constantly did not pay attention; Typically did not pay attention, attended in 1-2 instances; Did not pay attention half the time; Typically paid attention, but attention

cost of the interview since the children were not asked to go through any additional testing. The design of the interviewers' evaluation of the children's behaviour in LSAC allows for large-scale direct evaluation.<sup>5</sup>

I summarize the children's behaviour during the interview with the first principal component of the three age-standardized objective behaviour measures. I age-standardize the measure of the children's behaviour during the interview to make it comparable in scale to other skill measures used in the analysis. This measure of child behaviour allows me to measure the strength of negative behaviours in children in the lower part of the non-cognitive skills distribution and to what extent negative behaviours are prevalent in neighbourhoods. Figure 1 illustrates the distribution of the interviewer's responses when children were 4-5 years old. While children's positive behaviour varied a lot between children, 62 percent of children were both constantly focused during the interview and did not show any negative behaviours, with the remaining children showing some signs of a lack of concentration or temper problems. Figure 2 illustrates that the distribution of the interview behaviour measure is skewed to the right, with a large number of children receiving maximum or near-maximum scores and a long left tail with children showing negative behaviours with varying degrees of frequency and intensity.

The receptive language dimension of cognitive skills is measured during the interview by the short form of the Peabody Picture Vocabulary Test (PPVT). It is a standard age-adapted measure of children's receptive vocabulary and knowledge of spoken words. This test is commonly used in the literature as a measure of children's cognitive skills (Fiorini and Keane, 2014, Nicoletti and Tonei, 2020). Another measure of cognitive skills that is available in the survey is the Who Am I assessment (WAI) which is used for children aged 4–5 to measure the general cognitive abilities needed for beginning school. This measure tests receptive and expressive language and numeric abilities. I will use it as an instrument to address the measurement error problem in the PPVT measure.

An important advantage of the LSAC survey is the availability of teachers' evaluations of children's developmental deficits. When children are 4-5 years old, teachers' beliefs about

wandered in 1-2 instances; Constantly paid attention/concentrated.

<sup>&</sup>lt;sup>5</sup>By contrast, evaluations of non-cognitive skills by psychologists who directly observe children are less common in large-scale survey datasets, as these types of evaluations are often more resource-intensive and time-consuming.

a child's skill relative to children of the same age are elicited through the teachers' questionnaire. Teachers are asked to evaluate the child's developmental level compared to other children
of a similar age in several dimensions, including socio-emotional development (e.g. adaptability, cooperation, responsibility, self-control) and receptive language ability (e.g. understanding,
interpreting, and listening). These perceptions correspond to the same dimensions of child development that are measured by the interviewer, which allows me to match the measured dimension
of development to teachers' evaluations of it and quantify the degree of bias in teachers' assessments. The results of the interviewers' assessment are unknown to teachers or parents. Teachers
can rank the child as much more competent than others, as competent as other children, less
competent than others, and much less competent than others. I construct a binary variable for
the teacher indicating developmental delay in a particular dimension of the child's skills if the
teacher responds that the child is less or much less competent than other children in that dimension. Only 15 percent of teachers indicate deficits in children's receptive language development
and over 20 percent of teachers indicate deficits in children's emotional development, see Table
1.

The survey also collects mothers' perceptions about delays in their children's socio-emotional development. Mothers are asked to evaluate whether the child is more difficult compared to other children of similar age. Mothers can respond that the child is easier than average, about average, or more difficult than average. I assess whether mothers can identify socio-emotional developmental delays in their children if they perceive their child as more difficult compared to other children of similar age. 7 percent of mothers consider their child to have a delay in socio-emotional development (see Table 1).

An important advantage of the LSAC for exploring the relationship between mothers' and teachers' perceptions is that when children are 8-9 years old, mothers are asked whether the school has contacted them about their children's behaviour within the last 12 months. This indicator allows me to go beyond estimating the potentially bidirectional association between mothers' and teachers' perceptions about children, and evaluate how mother update their beliefs when they are informed by schools about children's behavioural deficits.

### 3.2 Measures of school and family investment

I explore the role of deficit recognition for school and family investments. The survey collects a wide variety of information about home environment, parental and school investment into remedial services like behavioural, speech, and learning therapy, parenting styles, and tutoring. These measures of child home and school environment allow me to explore the role of teachers' and mothers' perceptions in choices of inputs that were shown to matter for child development by the previous research (Cunha, Heckman, and Schennach, 2010, Caucutt, Lochner, Mullins, and Park, 2020, Del Boca, Flinn, and Wiswall, 2014, Fiorini and Keane, 2014).

The school- or neighbourhood-based investment includes two types of therapy, one directed at the treatment of cognitive skills (learning or speech therapy), and another directed at the treatment of non-cognitive skills (behavioural or psychological therapy). LSAC asks teachers and mothers whether children have used additional school or community services that can allow children with delays to catch up. I create a binary variable indicating that the child has used the behavioural or psychological therapy if teachers report that the child used behaviour management programs or psychological assessment while being in their care or if mothers report that, in the last 12 months, they have used a guidance counsellor or other psychiatric or behavioural services for the child. I create a binary learning or speech therapy variable if teachers or mothers indicate that the child has used speech therapy, or if teachers indicate that the child used learning support while in their care. At ages 4-5, around 4 and 14 percent of children respectively are reported to have received socio-emotional and language therapy respectively (see Table 2).

Family investments include LSAC-constructed scores measuring warmth and anger of mothers' parenting style, weekly tutoring sessions, expectations about children's future educational achievements, and other measures of quality time with household members including the total time, and weekly times household members spent reading, playing, and drawing with the child, etc.<sup>6</sup>

<sup>&</sup>lt;sup>6</sup>See Appendix A.2 for the summary of family investment measures.

#### 3.3 Local environment

The data include current household location information at the postcode level. I use these data as the geographic unit defining their neighbourhood. Crucially, the sampling design of the LSAC survey allows the grouping of children together based on their current postcode. There are a total of 2,644 postcodes in Australia. The sample in the first wave of the survey includes children from 409 postcodes representing all Australian territories with an average of 37 children per postcode. For example, in Sydney and Perth children from 93 and 35 postcodes, respectively, were selected to participate in the survey. The availability of multiple child observations per neighbourhood and the sampling design which is representative of the population of Australian children allows me to compute the neighbourhood development levels within the sample and analyze their roles.

I analyze the effect of the local environment on the identification of child developmental delays. The local environment is described by average levels of child socio-emotional and receptive language development in a child's neighbourhood. To quantify the reference bias in teachers' assessments, I need objective measures of average skills across neighbourhoods. I measure neighbourhood socio-emotional development by the average behaviour at the interview, and the neighbourhood receptive language development by the average neighbourhood PPVT score. I adjust both measures by year and compare children of a similar age living in the same postcode as the study child in both study cohorts. I construct the average neighbourhood score in two steps. First, for every age group of children, I run a regression of the scores on dummies corresponding to survey years. Second, I use the residuals from this regression to construct the average neighbourhood score if measures for at least 10 children other than the study child were available in a given neighbourhood across both cohorts. The measure, therefore, assumes that the distribution of development levels can shift in a parallel fashion across time.<sup>8</sup>

<sup>&</sup>lt;sup>7</sup>The sample was selected to be representative of all Australian children in the selected age cohorts. It was drawn using the two-stage stratified sampling procedure, with the first stage including a selection of postcodes to ensure proportional geographic representation for Australian territories, and the second stage - the selection of children from these postcodes.

<sup>&</sup>lt;sup>8</sup>See Appendix F for the discussion of modifications to the construction of the average neighbourhood development.

# 4 Teachers' perceptions and local environments

## 4.1 Local environment and deficit recognition by teachers

Teachers' and mothers' evaluations of children's non-cognitive skills are commonly used to compare the levels of development across different groups of children. For example, in Australia, the Australian Early Development Census surveys teachers of children ages 4-5 across the country to identify communities and institutions that are struggling to promote socio-emotional development in children. Similarly, the research on child development commonly relies on teachers' or mothers' evaluations to compare levels of non-cognitive skills across children or across time (Attanasio, De Paula, and Toppeta, 2020, Chaparro, Sojourner, and Wiswall, 2020, Fletcher and Wolfe, 2016, Nghiem, Nguyen, Khanam, and Connelly, 2015). The reference group bias in teachers' assessments is likely to distort these estimated differences in skills. This section quantifies the reference group bias in teachers' evaluations of child development using objective measures of child development and average neighbourhood child development levels.

To see whether teachers in neighbourhoods with lower (higher) levels of child development underestimate (overestimate) developmental deficits in children, I estimate a linear probability regression based on Equation (2). The dependent variable is a binary variable reflecting the teachers' recognition of the child's i developmental deficit,  $T_{it}$  at age t. The child has a measured level of development,  $\bar{D}_{it}^N$ , and the average neighbourhood level of development,  $\bar{D}_{it}^N$ ,

$$Pr(T_{i,t} = 1) = \beta^{T,N} \bar{D}_{i,t}^{N} + \beta^{T,D} D_{i,t}^{I} + \gamma_{t}^{T,X} X_{i,t}^{T} + \epsilon_{i,t},$$
(4)

where  $X_i^T$  is a vector of control variables included in all specifications, containing the child's gender, cohort, age in months, and the index for the socioeconomic status (SES) of the household derived in LSAC, calculated as a weighted composite of parental income, education, and occupational prestige (Baker, Sipthorp, and Edwards, 2017).

<sup>&</sup>lt;sup>9</sup>The results are consistent if I control for mothers' age, number of siblings, family income, mothers' education, mothers' marital status, and mothers' employment status instead of the indicator for SES. See Appendix F for results with the full set of SES controls. I report the more parsimonious specification.

Table 3 shows the estimates of the linear probability regression specified by Equation (4). Columns (1) and (3) show the results when only the measure of the dimension of the development evaluated by teachers is included in the regression. The estimates show that teachers are less likely to indicate delays in the development of children who are further ahead according to the interview assessments, even though they do not observe the interview score for behaviour or receptive language development. Columns (2) and (4) show the results taking into account both dimensions of the actual child development. Teachers' evaluations of child development in both developmental dimensions are affected by both the children's behaviour and their receptive language development, so children who are better behaved are less likely to be identified as having delays in receptive language, and children who have better language skills are less likely to be identified as having socio-emotional delays.

Most importantly, Table 3 provides evidence that the likelihood that teachers identify developmental delays in children increases with the average level of socio-emotional development in their neighbourhood. This holds for measures of socio-emotional and receptive language deficits. In neighbourhoods where children, on average, behave worse during the interview, teachers overestimate socio-emotional and receptive language development conditional on objective measures of children's skills. The average level of language development in the neighbourhood affects teachers' global perceptions about the children's level of receptive language development, consistent with the findings of Kinsler and Pavan (2021) and Elder and Zhou (2021).

Columns (2) and (4) of Table 3 also illustrate the limited effect of omitted variable bias on the estimates reported in Columns (1) and (3). This bias can be driven by the  $\Theta_{it}^T$  in Equation (2) potentially unobserved by the interviewer but related both to the children's development and the teachers' assessments. For example, accounting for the children's language development in Column (2) in addition to their socio-emotional development reduces the estimates of the role of children's behavioural measures compared to those reported in Column (1) but not in a statistically significant way.

The estimates reported in Table 3 are based on several assumptions. First, it assumes the linearity of the functional form  $F^T(.)$  in Equation (2). Second, it assumes that there are no idiosyncratic interview days shocks or measurement errors ( $\Theta^I_{it}$  or  $\epsilon^I_{it}$  in Equation (1)) and the

children's true development is measured during the interview. Table 4 shows that relaxing these assumptions does not change the conclusions from Table 5 and teachers' perceptions depend systematically on the average level of development in the neighbourhood.

The estimates reported in Columns (2) and (4) of Table 3 are robust to relaxing the assumption of the linearity of  $F^T(.)$  and controlling for factors that might affect all measures of children's development on the interview day  $(\Theta_{it}^I)$ . Columns (1) and (2) in Table 4 report the average marginal effects of the logistic probability model. The effect of the average neighbourhood socioemotional development on deficit recognition by teachers is positive and statistically significant. The estimates of Equation (1) reported in Table 3 can also be affected by the idiosyncratic shocks to the interview development scores  $(\Theta_{it}^I)$  described in Equation (1). To control for the potential effect of idiosyncratic shocks in the interview development scores  $(\Theta_{it}^I)$  on my results I estimate Equation (4) with added controls that proxy for the variation in children's effort during the interview. These controls are available for the Baby cohort in LSAC and include a description of the behaviour of parents and siblings during the cognitive test. I account for indicators of whether the parent and sibling were not present in the room, present at a distance, observed the child, encouraged the child, or interfered with the test. I also include a measure of children's sleeping problems and a set of indicators for the month of the interview. I additionally control for children attending daycare (versus kindergarten or preschool), and the age range of the children's group reported by the teacher, to proxy for the relative age effect on the likelihood of ADHD diagnosis documented in Elder (2010).<sup>10</sup> Columns (3) and (4) in Table 4 show that the effect of these factors on the estimates of both the role of individual behaviour during the interview and the average neighbourhood behaviour is small.

The estimates of Equation (1) reported in Table 3 also abstract from the potential measurement error in the interview development scores ( $\epsilon_{it}^I$ ) described in Equation (1). The measurement error in independent variables typically biases all estimates of regression coefficients. To explore the role of the measurement error I estimate a TSLS version of the regression in Equation (4) instrumenting the measure of children's focus during the cognitive test with the degrees of positive and negative response during the interview and instrumenting the PPVT score with the WAI

<sup>&</sup>lt;sup>10</sup>See the summary of additional controls in Appendix A.3.

score, with all measures age-standardized. Columns (5) and (6) in Table 4 illustrate the results adjusted for the potential measurement error in children's interview assessments. The measurement error has a substantial effect on the estimates, with the bias distorting the estimates of both the children's individual development and the role of the neighbourhood average development levels towards zero. Adjusting for the measurement error reinforces the results for both the effect of the children's individual development and the effect of the average neighbourhood development on the teachers' assessments.

What is the implication of the estimated reference group bias in teacher's assessments on estimated development gaps between more- and less-developed areas? If I divide neighbourhoods into quartiles according to the average neighbourhood socio-emotional development levels, teachers in the bottom quartile are 3.5 percent less likely to report delays in children's socio-emotional development and 2.3 percent less likely to report delays in receptive language development compared to teachers in the top quartile. Adjusting for the reference bias in teachers' assessments according to the estimates reported in Columns (2) and (4) of Table 3 makes teachers from the bottom quartile neighbourhoods 2.5 percent more likely to report delays in children's socio-emotional development and 2.7 percent more likely to report delays in receptive language development compared to teachers from the top quartile. Adjusting for the reference bias in teachers' assessments accounting for the measurement error according to the estimates reported in Columns (5) and (6) of Table 4 increases this gap to 9.1 percent for socio-emotional development and 5.8 percent for receptive language development. The reference group bias leads to a substantial underestimation of the actual disparities in development between advantaged and disadvantaged areas.

It is important to understand what factors can help decrease the bias in teachers' evaluations. An extensive literature concerned with the role of teachers' quality for students' outcomes explores the role that teachers' experience and education play in determining students' progress (Chetty, Friedman, Hilger, Saez, Schanzenbach, and Yagan, 2011, Goldhaber and Brewer, 2000, Hanushek, 2011). I explore whether teachers' quality as measured by education or experience helps teachers correctly identify students with developmental deficits. If more qualified teachers are better able to correctly identify children with developmental deficits, then the teachers' qual-

ifications will be positively associated with the probability that the teacher indicates deficits for the subsample of children with delays. Table 5 presents the estimates of the Equation (4) with two modifications. First, Equation (4) is estimated separately on the subsamples of children with and without developmental deficits. I split the sample into low-development and high-development subsamples based on the objective interview development measures. The low-development subsample includes children with a measured development level below the median, and the high-development subsample includes children with a measured development level above the median. Second, the teachers' level of education and years of experience in the childcare setting are added as factors that can affect the recognition of deficits.<sup>11</sup>

For a subsample of children with developmental deficits in both socio-emotional and language dimensions, teachers with college or postgraduate degrees are more likely to correctly recognize delays in development. As can be expected, this relationship is not evident for children without delays, where better information should not increase the likelihood of deficit recognition. Importantly, teachers' experience in the childcare setting does not improve the accuracy of deficit recognition. This can be explained by teachers persistently sorting into low-development or high-development areas. In that case, working extra years does not expand the teacher's reference group to include children with different levels of skills. In contrast, being exposed to university training can improve the ability of teachers to correctly identify children with delays even in neighbourhoods with low average child development levels.<sup>13</sup>

Teachers' professional judgement plays a critical role in facilitating children's learning. For example, the Early Years Learning Framework published by the Australian Government Department of Education emphasizes the fundamental role that teachers' assessments play in the effective planning of children's learning, communicating about children's progress, determining the extent to which all children are progressing toward their learning outcomes, and identifying

<sup>&</sup>lt;sup>11</sup>See Appendix A.4 for the summary of teachers' qualifications.

<sup>&</sup>lt;sup>12</sup>The estimation which uses intervals to measure teachers' experience or different definitions for children with low socio-emotional development yields similar results (see Appendix C).

<sup>&</sup>lt;sup>13</sup>Table 5 suggests that the interview behaviour score does not predict the teachers' deficit identification for children with high levels of socio-emotional development. That is due to the nature of the interview behaviour measures which allows distinguishing between children at the lower end of the socio-emotional development (children with evident behavioural and concentration problems), but not at the higher end.

children who need additional support (Australian Government Department of Education, 2009). The bias in teachers' evaluations is likely to distort all of these processes, generating a cascading effect on parental perceptions and children's learning environments. In the next subsections, I shed light on this cascading effect of teachers' misperceptions by showing, first, that teachers' perceptions of child development affect parental perceptions, and, second, that the judgement of parents and teachers about child development alters children's learning environments.

### 4.2 Teachers' and mothers' perceptions

Teachers are often a key source of information for parents trying to monitor their children's progress. This section investigates whether biased teachers' perceptions about child development are likely to be transmitted to parents. To explore the connection between teachers' and mothers' perceptions I utilize the measures of mothers' and teachers' perceptions of child socio-emotional development, as well as objective measures of child development available for ages 4-5 and 8-9.

I estimate a linear probability regression where the dependent variable is equal to one if the mother has indicated her child to be more difficult than other children of similar age  $(M_{it})$ .

$$P(M_{it} = 1) = \beta^{MD} D_{it} + \beta^{MT} T_{it} + \gamma^{MX} X_{it}^{M} + \epsilon_i,$$

$$(5)$$

where  $X_i^M$  - is a vector of controls including children's gender, cohort, age in months, the index for the socioeconomic status (SES) of the household, and mothers' depression levels.  $T_{it}$  is a measure of teachers' identification of children's developmental delays.

Columns (1) and (2) in Table 6 show the relationship between mothers' deficit recognition and teachers' perceptions when children are aged 4-5. The measure of teachers' perceptions is teachers' socio-emotional or receptive language deficit recognition analyzed in Section 4.1. Mothers of children whose teachers indicate developmental delays in the socio-emotional dimension are indeed more likely to think that their children have socio-emotional delays. Column (2) additionally controls for the lag of maternal perceptions. The lag of maternal perceptions accounts for persistent elements of unobserved heterogeneity in perceptions that can be correlated with children's development levels or teachers' perceptions represented by  $\Theta_{it}^{M}$  in Equation (3). This

can be driven by different valuations of skills, over-optimism, lack of involvement, etc. If teachers indicate socio-emotional delays in children's development, mothers are 8 percentage points more likely to also indicate that their children are delayed in development. However, this association does not necessarily imply that teachers' perceptions transfer to parental perceptions about children's socio-emotional development since mothers' and teachers' perceptions about children's development are likely to affect each other. For example, mothers of children diagnosed with ASD or ADHD can contact teachers to inform them about the developmental needs of their children.<sup>14</sup>

To address the reverse causality problem, I take advantage of the LSAC question asking mothers whether, in the last 12 months, the school has contacted them because their child has behaved poorly at school when children are 8-9 years old. This represents a direct information transfer from teachers to parents, which signals delays in children's socio-emotional development. Columns (3) and (4) of Table 6 show that mothers of children aged 8-9 update their beliefs about children's socio-emotional delays after being contacted by a school. According to Column (4) which reports estimates controlling for the lag of mothers' perceptions, being contacted by the school in the last 12 months increases the probability that the mother will perceive her child to be more difficult than others by 11.7 percentage points.

This section shows that teachers' judgement affects parental perceptions about children's non-cognitive skills. While we expect teachers' evaluations of academic progress to inform parental knowledge (Dizon-Ross, 2019, Doss, Fahle, Loeb, and York, 2019), the role of teachers in parental learning about children's socio-emotional development is less understood. The estimated impact of communication between teachers and parents in the presence of bias in teachers' assessments implies that parental perceptions will be affected, and the distortions can be transmitted to child environments through the optimal investment choices by teachers and parents. The next subsection studies the relationship between socio-emotional deficit recognition in children and various aspects of children's life including remedial investment into skills, educational aspirations and parental attitudes.

<sup>&</sup>lt;sup>14</sup>From columns (1) and (2) it also follows that mothers with more depressive symptoms are more likely to perceive their child to be more difficult than other children, similar to the findings of Del Bono, Kinsler, and Pavan (2020).

# 5 Teachers' perceptions and child environment

Both families and schools can undertake investments in children who are falling behind. This section investigates to what extent the bias in teachers' recognition of child developmental delays can affect the children's environment through family and school investments. I focus on the neighbourhood- or school-level investment into different types of child therapy, as well as a range of family investments that have been shown to have an important role in child development, including parenting style and attitudes, time investment, and extra cost activities like tutoring (Cunha, Heckman, and Schennach, 2010, Caucutt, Lochner, Mullins, and Park, 2020, Del Boca, Flinn, and Wiswall, 2014, Fiorini and Keane, 2014).

One compensatory mechanism available to schools and families is therapy. I explore the role of deficit recognition in children's participation in two types of therapy: one focused on cognitive skills (learning or speech therapy) and another focused on non-cognitive skills (behavioural or psychological therapy). To understand the role of teachers' perceptions in the uptake of therapy, I estimate the linear probability regression where the dependent variable is equal to one if the child is getting therapy ( $S_{it}$ ), and the independent variables include the teachers' and maternal identification of the children's developmental delays ( $T_{it}$  and  $M_{it}$ )

$$P(S_{it} = 1) = \beta^{ST} T_{it} + \beta^{SM} M_{it} + \gamma_t^{SX} X_i^S + \epsilon_{ii}^S, \tag{6}$$

where  $X_i^S$  - is a vector of controls including children's gender, cohort, age in months, and the index for the socioeconomic status (SES) of the household. The regression also controls for the neighbourhood characteristics that proxy for potential differences in the supply of therapy services. These characteristics are computed based on the Census data and include the percentages of children aged 0-4 and 5-9 in the population, percentages of persons with Aboriginal origins, speaking English at home or born in Australia. I control for the neighbourhood's SES using the Index of Relative Socioeconomic Advantage and Disadvantage, which is computed by the Australian Bureau of Statistics. It accounts for a broad range of neighbourhood variables reflecting people's access to material and social resources, and their ability to participate in society (Statistics, 2011).

<sup>&</sup>lt;sup>15</sup>See the summary of neighbourhood characteristics in Appendix A.1.

Columns (1) and (4) of Table 7 show the estimates of Equation (6). Identification of children's socio-emotional delays by teachers is a key predictor of children taking advantage of both socio-emotional- and language-oriented therapy. Teachers' identification of delays in language development is an important predictor of children getting learning support or speech therapy, but not behavioural therapy or psychological assessment. Children whose teachers indicate socio-emotional deficits are almost 7 percent more likely to receive behavioural therapy as well as 7 percent more likely to receive learning or speech therapy. In addition to the teachers' perceptions, the mothers' identification of children's socio-emotional delays predicts the uptake of both types of therapy, and mothers being concerned about their children's receptive language development is the strongest predictor of the children's use of learning support or speech therapy.

To an important degree, the uptake of therapy services is predicted by the perceptions of teachers and mothers about children's development. Given that teachers underestimate the developmental delays in neighbourhoods with lower levels of development as was shown in Subsection 4.1 and that these perceptions are transmitted to parents as was shown in Subsection 4.2, this is likely to cause an underinvestment in children with developmental delays in neighbourhoods with low levels of development.

There are several channels through which the average level of child development in the neighbourhood can be related to the uptake of therapy services. First, in neighbourhoods with high child development levels, the reference bias in teachers' and mothers' perceptions increases the likelihood that teachers and mothers will perceive the child to have deficits, resulting in an increased demand for therapy. The reference bias in teachers' perceptions will generate a positive relationship between the average level of child development in the neighbourhood and the uptake of the therapy. Second, even though I control for key neighbourhood characteristics potentially related to the available educational opportunities, differences in therapy uptake can be driven by unobserved differences in the supply of educational and developmental services across neighbourhoods. In this case, the availability of child development resources will increase both the average level of child development and the uptake of the therapy through the increased supply, generating a positive association between the average level of neighbourhood development and the uptake of the therapy. Finally, neighbourhoods with high levels of socio-emotional and

receptive language development might also succeed in securing other dimensions of children's well-being that matter for the therapy uptake but are omitted from the regression, for example, expressive language skills. In that case, we can expect a lower demand for therapy in neighbour-hoods with high levels of measured development, and a negative association between the therapy uptake and average development levels.

Under the linearity assumption in Equations (4), (5), and (6), I can take a brief look at what is the contribution of the reference bias in perceptions to the uptake of the therapy. Columns (3) and (6) of Table 7 report the estimates of the linear probability regression of the therapy uptake on interview measures of child development, the average level of neighbourhood socio-emotional and receptive language development, and the set of controls  $X_{it}^S$ . The estimated effect of the average neighbourhood socio-emotional development on the uptake of the therapy reported in Columns (3) and (6) is the net effect from potentially all the demand-side and supply-side mechanisms described above. There is a positive net relationship between the average level of socio-emotional development in the neighbourhood and the probability of receiving behavioural therapy. In contrast, there is a negative net relationship between the average level of socio-emotional development and the probability of receiving learning therapy.

Columns (2) and (5) control for the measures of teachers' and mothers' perceptions in addition to the variables included in Columns (3) and (6). Therefore, the estimated effect of the average neighbourhood socio-emotional development on the uptake of the therapy reported in Column (2) includes all effects estimated in Column (3) except for the effect of the reference bias in teachers' and mothers' assessments. The decrease in the coefficient of the average level of socio-emotional development between Columns (3) and (2) and Columns (6) and (5) indicates that there is some role for the reference bias in the uptake of the therapy. While these results are not conclusive and should be interpreted with care, they are consistent with residents of neighbourhoods with high average child development levels having higher developmental expectations for their children and, therefore, requesting more professional help.

In addition to the uptake of therapy services, mothers who perceive their children to be falling behind are likely to undertake different parental investment strategies. I explore the relationship between mothers' perceptions about children's socio-emotional delays when children are aged 8-9, and a wide range of family investments, including parenting style, frequency of household members engaging in development-promoting activities like reading to or with the child, drawing and playing, parental expectations about children's future and tutoring.

To understand the role of mothers' perceptions for family investments, I estimate a linear regression where the dependent variable is equal to the measure of family-based investment when the child is age 8-9 ( $I_{it}^F$ ), and the independent variables include the mothers' identification of the children's socio-emotional developmental delays ( $M_{i,t}$ )

$$I_{i,t}^F = \beta^{F,M} M_{it} + \beta_t^{F,X} X_{it}^F + \beta^{F,M'} M_{it-1} + \beta^{F,I} I_{i,t-1}^F + \epsilon_{i,t}^F, \tag{7}$$

where  $X_{it}^F$  - is a vector of controls including children's gender, cohort, age in months, and the index for the socioeconomic status (SES) of the household. Control variables also include mothers' depressive symptoms score and neighbourhood characteristics. The standard errors are clustered at the postcode level. I additionally control for the lagged values (measured two years before) of mothers' perceptions  $M_{it-1}$  and lagged values of investments  $I_{it-1}$  to account for the role of idiosyncratic (mis)perceptions and preferences.

Table 8 shows the estimates of Equation (7). There are two noticeable types of effects of deficit recognition. On the one hand, deficit recognition is associated with more compensatory investment in tutoring for the child similar to the findings of Kinsler and Pavan (2021). Combined with the increased use of therapy services, this implies that parents who identify deficits in children are more likely to reach out for professional help for their children. On the other hand, mothers who recognize children's socio-emotional deficits have different attitudes toward their children. They report using less warm and more angry parenting practices. Given that warm parenting was found to be important for children's socio-emotional development (Fiorini and Keane, 2014, Falk, Kosse, Pinger, Schildberg-Hörisch, and Deckers, 2021), this can have a detrimental effect on the child by reinforcing the existing deficits. In addition to the change in parenting, mothers report having lower aspirations about their children's future education. Mothers who think that their children have a temperament deficit are almost 11% less likely to expect that their children will obtain a univeristy education. <sup>16</sup> Appendix B explores the role of deficit recognition by teachers in children's development trajectories. This analysis suggests that

<sup>&</sup>lt;sup>16</sup>The estimates reported in Table 8 may suffer from the reverse causality problem. Appendix E shows the estimates

the effect of deficit recognition on child development is positive, however, its results should be interpreted with caution.

I have shown that teachers' perceptions suffer from the reference bias, with teachers' evaluations affected by the average development levels of other children in the neighbourhood. This leads to the underestimation of developmental delays in children in areas with low average levels of child development and the overestimation of delays in areas with high average levels of child development. Through the communication of schools with parents, teachers' perceptions are transferred to mothers, and jointly parental and teachers' perceptions change children's learning environments in ways that are not fully consistent with children's true levels of development.

### 6 Discussion

In this paper, I explore the effect of the local environment or the reference bias on teachers' and mothers' perceptions of developmental delays in children. Using the data from direct behaviour observations collected by LSAC interviewers, I document that teachers in neighbourhoods where misbehaving children are more dominant are less likely to recognize developmental deficits in both non-cognitive and cognitive skills. This implies that the estimates of inequality in non-cognitive or cognitive skills based on teachers' evaluations significantly underestimate the true gaps in child development.

I show that these misperceptions matter beyond obtaining the correct statistics. Children whose teachers and parents do not recognize their delays in development are less likely to receive professional help like behavioural or learning therapy, or tutoring, and experience different parental attitudes.

An important direction for future research is exploring various ways to improve the recognition of deficits by teachers and families. To address the bias in the assessment of academic skills with the potentially endogenous mothers' perceptions instrumented by the indicator for being contacted by the school in the last 12 months. The effects of the perceptions on the mothers' anger and educational aspirations remain statistically significant, while the effect of perceptions on tutoring remains consistent in magnitude and sign, but becomes imprecisely estimated.

educational authorities in many countries are conducting standardized nationwide testing of numeracy and literacy, for example, the National Assessment of Educational Progress in the U.S. or the National Assessment Program – Literacy and Numeracy in Australia. These programs provide both parents and schools with an opportunity to learn about a less biased measure of children's true positions in the distribution of cognitive skills for similar-aged children. However, they are expensive and were shown to not provide equal opportunities to minority students. Standardized assessments of non-cognitive skills are likely to put heavy pressure on both governments and students.

A more efficient approach can be providing training to teachers. I show that teachers' education is associated with improved deficit recognition. Providing psychologist-regulated training allowed interviewers in the LSAC study to collect measures of behaviour for a population of children. Similarly, providing better information about developmental milestones and details of skill accumulation at every childhood stage may allow teachers to assess their students more objectively. In a similar vein, asking teachers to evaluate students based on direct observations and using clear assessment guidelines and objective scales may ameliorate the reference bias in the teachers' assessments.

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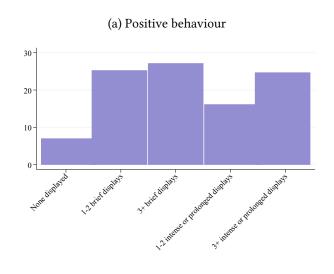
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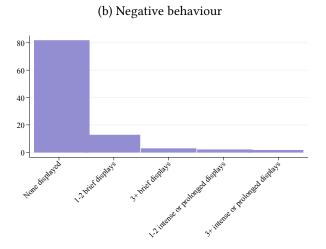
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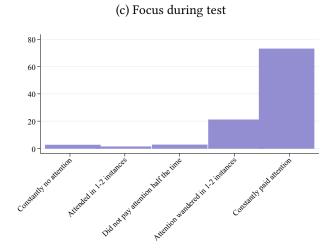
Table 1: Measures of children's development and perceptions about children by their age

|   | Ages 4-5 |       |      | Ages 8-9 |       |      |
|---|----------|-------|------|----------|-------|------|
|   | N        | Mean  | SD   | N        | Mean  | SD   |
| Teacher: Low receptive language         | 6598     | 0.15  | 0.36 |          |       |      |
| Teacher: Low emotional skills           | 6604     | 0.21  | 0.41 |          |       |      |
| Mother: Child more difficult than other | 7144     | 0.07  | 0.25 | 7788     | 0.07  | 0.26 |
| Mother: concern about receptive lang    | 9365     | 0.08  | 0.27 |          |       |      |
| PPVT score                              | 8672     | 64.70 | 6.16 | 8288     | 78.72 | 4.91 |
| WAI score                               | 9077     | 64.70 | 8.33 |          |       |      |
| Int. behavior score                     | 9189     | -0.00 | 1.00 | 8252     | -0.00 | 1.00 |
| Average postcode PPVT                   | 8015     | -0.01 | 0.38 | 5911     | -0.02 | 0.38 |
| Average postcode behavior score         | 8015     | -0.00 | 0.30 | 5911     | 0.00  | 0.35 |
| School contacted about behavior         |          |       |      | 8304     | 0.11  | 0.31 |

Figure 1: Behaviour during the interview at ages 4-5







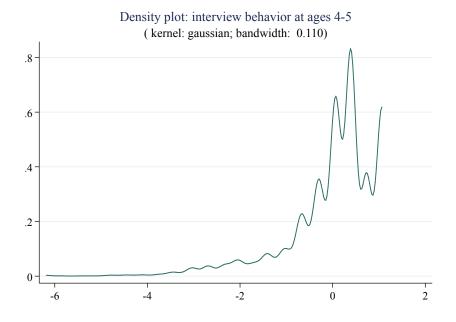


Figure 2: Distribution of interview behaviour score at ages 4-5

Table 2: Background variables by children's age

|   | Ages 4-5 |       |      | Ages 8-9 |        |      |
|---|----------|-------|------|----------|--------|------|
|   | N        | Mean  | SD   | N        | Mean   | SD   |
| Child behav. therapy or psych. assessment | 9002     | 0.04  | 0.21 |          |        |      |
| Child speech or learning therapy          | 9002     | 0.14  | 0.35 |          |        |      |
| Share of Kindergarten cohort              | 9370     | 0.47  | 0.50 | 8417     | 0.49   | 0.50 |
| Female child                              | 9370     | 0.49  | 0.50 | 8417     | 0.49   | 0.50 |
| Age in months                             | 9370     | 57.25 | 2.77 | 8417     | 106.10 | 3.35 |
| Index of SES                              | 9333     | 0.00  | 1.00 | 8349     | 0.00   | 1.00 |
| Mother depression                         | 7914     | -0.00 | 1.00 | 7733     | 0.00   | 1.00 |

Table 3: Teachers' beliefs and neighbourhood child development levels.

|                           | Emotional deficit |           | Receptive l | anguage deficit |
|---------------------------|-------------------|-----------|-------------|-----------------|
|                           | (1)               | (2)       | (3)         | (4)             |
| Average postcode behavior | 0.079***          | 0.066***  |             | 0.045***        |
| score                     | (0.019)           | (0.019)   |             | (0.016)         |
| Int. behavior score       | -0.057***         | -0.043*** |             | -0.030***       |
|                           | (0.006)           | (0.007)   |             | (0.006)         |
| Average postcode PPVT     |                   | 0.025     | 0.050***    | 0.042***        |
|                           |                   | (0.016)   | (0.014)     | (0.014)         |
| PPVT score                |                   | -0.052*** | -0.086***   | -0.082***       |
|                           |                   | (0.007)   | (0.006)     | (0.006)         |
| N                         | 5520              | 5258      | 5270        | 5254            |

Notes: Linear probability regression. Control: children's gender, cohort, and age in months, household socioeconomic status (SES) index. SE clustered at the postcode level. Significance levels: \*\*\* 1% \*\* 5% \* 10%.

Table 4: Robustness checks

|                           | Marg. E           | Effect Logit          | Extra             | Extra control         | Meas.             | Meas. error adj.      |
|---------------------------|-------------------|-----------------------|-------------------|-----------------------|-------------------|-----------------------|
|                           | (1)               | (2)                   | (3)               | (4)                   | (5)               | (9)                   |
|                           | Emotional deficit | Recept. lang. deficit | Emotional deficit | Recept. lang. deficit | Emotional deficit | Recept. lang. deficit |
| Average postcode behavior | 0.063***          | $0.041^{***}$         | $0.084^{***}$     | 0.077***              | $0.164^{***}$     | $0.081^{**}$          |
| score                     | (0.018)           | (0.016)               | (0.032)           | (0.024)               | (0.044)           | (0.032)               |
| Int. behavior score       | -0.037***         | -0.023***             | -0.030***         | -0.028***             | -0.386***         | $-0.161^*$            |
|                           | (0.006)           | (0.005)               | (0.011)           | (0.010)               | (0.112)           | (0.087)               |
| Average postcode PPVT     | $0.027^{*}$       | $0.044^{***}$         | 0.022             | 0.026                 | 0.008             | 0.078**               |
|                           | (0.016)           | (0.013)               | (0.026)           | (0.023)               | (0.047)           | (0.034)               |
| PPVT score                | -0.050***         | -0.077***             | -0.072***         | -0.087***             | -0.045            | -0.155***             |
|                           | (0.006)           | (0.005)               | (0.010)           | (0.010)               | (0.067)           | (0.052)               |
| Z                         | 5258              | 5254                  | 2020              | 2020                  | 5215              | 5211                  |
| 7                         |                   | 100                   |                   |                       |                   |                       |

the sleeping problem intensity, age of the youngest in the group, age of the oldest in the group, whether the child attends daycare, the behaviour of TSLS estimates adjusted for the measurement error in children's development. Instruments for focus during cogn. test: positive and negative Notes: All columns control for children's gender, cohort, and age in months, household socioeconomic status (SES) index. Columns (1) and (2) report marginal effects of logistic probability model estimates. Columns (3) and (4) report the linear probability regression with added controls for parents and siblings during the test, month of the interview. SE clustered at the postcode level. Columns (5) and (6) report linear probability model behaviour during the interview. Instrument for PPVT: WAI. SE clustered at the postcode level. Significance levels: \*\*\* 1% \*\* 5% \* 10%

Table 5: Teachers' education and deficit recognition

|                           | Emotional deficit |                   | Recept. la | ang. deficit |
|---------------------------|-------------------|-------------------|------------|--------------|
|                           | (1)               | (2)               | (3)        | (4)          |
|                           | Int behavior low  | Int behavior high | PPVT low   | PPVT high    |
| Teacher bachelor          | 0.059***          | 0.014             | 0.058***   | 0.010        |
|                           | (0.019)           | (0.017)           | (0.016)    | (0.013)      |
| Teacher postgrad          | 0.058**           | 0.028             | 0.063***   | -0.002       |
|                           | (0.025)           | (0.023)           | (0.024)    | (0.017)      |
| Teaching experience       | 0.000             | 0.000             | 0.001      | -0.000       |
|                           | (0.001)           | (0.001)           | (0.001)    | (0.001)      |
| Int. behavior score       | -0.043***         | 0.015             | -0.047***  | -0.015*      |
|                           | (0.010)           | (0.024)           | (0.009)    | (0.008)      |
| Average postcode behavior | 0.065**           | $0.055^{**}$      | 0.074***   | 0.022        |
| score                     | (0.026)           | (0.027)           | (0.025)    | (0.019)      |
| PPVT score                | -0.064***         | -0.040***         | -0.120***  | -0.045***    |
|                           | (0.010)           | (0.009)           | (0.014)    | (0.010)      |
| Average postcode PPVT     | 0.047**           | 0.005             | 0.048**    | $0.034^{*}$  |
|                           | (0.021)           | (0.022)           | (0.022)    | (0.018)      |
| N                         | 2510              | 2436              | 2543       | 2400         |

Notes: Linear probability regression for high-development (measured development higher than the median) and low-development (measured development lower than the median) samples. Control: children's gender, cohort, and age in months, household socioeconomic status (SES) index. SE clustered at the post-code level. Significance levels: \*\*\* 1% \*\* 5% \* 10%.

Table 6: Mothers' and teachers' perceptions

|                           | Temperan  | nent deficit | perceived l | by mother |
|---------------------------|-----------|--------------|-------------|-----------|
|                           | (1)       | (2)          | (3)         | (4)       |
|                           | Ages 4-5  | Ages 4-5     | Ages 8-9    | Ages 8-9  |
| Teach.: emot deficit      | 0.096***  | 0.080***     |             |           |
|                           | (0.013)   | (0.020)      |             |           |
| Teach.: Recept. lang.     | 0.042***  | 0.020        |             |           |
| deficit                   | (0.015)   | (0.021)      |             |           |
| School contacted about    |           |              | 0.180***    | 0.117***  |
| behavior                  |           |              | (0.015)     | (0.014)   |
| Mother depression         | 0.028***  | 0.021***     | 0.023***    | 0.015***  |
|                           | (0.004)   | (0.006)      | (0.003)     | (0.003)   |
| Int. behavior score       | -0.021*** | -0.020***    | -0.024***   | -0.014*** |
|                           | (0.005)   | (0.007)      | (0.004)     | (0.003)   |
| PPVT score                | -0.004    | 0.002        | -0.012***   | -0.007**  |
|                           | (0.004)   | (0.006)      | (0.004)     | (0.003)   |
| Lag mother:temper deficit |           | 0.313***     |             | 0.518***  |
|                           |           | (0.044)      |             | (0.023)   |
| N                         | 4733      | 2228         | 7261        | 6550      |

Notes: Linear probability regression. Control: children's gender, cohort, and age in months, household socioeconomic status (SES) index, mothers' depression score. SE clustered at the postcode level. Significance levels: \*\*\* 1% \*\* 5% \* 10%

Table 7: Deficit recognition by teachers and mothers and child therapy

|                           | Behavioral or psych therapy |          | Learning or speech therap |          |             |           |
|---------------------------|-----------------------------|----------|---------------------------|----------|-------------|-----------|
|                           | (1)                         | (2)      | (3)                       | (4)      | (5)         | (6)       |
| Teach.: emot deficit      | 0.069***                    | 0.067*** |                           | 0.070*** | 0.069***    |           |
|                           | (0.012)                     | (0.012)  |                           | (0.018)  | (0.018)     |           |
| Teach.: Recept. lang.     | 0.013                       | 0.011    |                           | 0.145*** | 0.135***    |           |
| deficit                   | (0.014)                     | (0.014)  |                           | (0.022)  | (0.022)     |           |
| Moth.:child temperament   | 0.154***                    | 0.152*** |                           | 0.104*** | 0.101***    |           |
| deficit                   | (0.025)                     | (0.025)  |                           | (0.028)  | (0.028)     |           |
| Moth.: concern receptive  | 0.058***                    | 0.056*** |                           | 0.206*** | 0.200***    |           |
| lang                      | (0.019)                     | (0.019)  |                           | (0.031)  | (0.030)     |           |
| PPVT score                |                             | -0.001   | -0.009**                  |          | -0.019***   | -0.041*** |
|                           |                             | (0.003)  | (0.004)                   |          | (0.006)     | (0.007)   |
| Int. behavior score       |                             | -0.009** | -0.017***                 |          | -0.004      | -0.019*** |
|                           |                             | (0.004)  | (0.004)                   |          | (0.006)     | (0.007)   |
| Average postcode behavior |                             | 0.017*   | 0.025**                   |          | -0.040**    | -0.026    |
| score                     |                             | (0.010)  | (0.010)                   |          | (0.017)     | (0.018)   |
| Average postcode PPVT     |                             | -0.003   | -0.001                    |          | $0.035^{*}$ | 0.040**   |
|                           |                             | (0.009)  | (0.009)                   |          | (0.019)     | (0.020)   |
| N                         | 4104                        | 4104     | 4104                      | 4104     | 4104        | 4104      |

Notes: Linear probability regression. Control: children's gender, cohort, and age in months, household socioeconomic status (SES) index, and neighbourhood characteristics from Census. SE clustered at the postcode level. Significance levels: \*\*\* 1% \*\* 5% \* 10%

Table 8: Deficit recognition by parents and family investments for children ages 8-9

|                                   | Mother: chi | ld more difficul | t    |      |
|-----------------------------------|-------------|------------------|------|------|
| Dependent variable:               | Coef.       | SE               | N    | R2   |
| Mother Warmth                     | -0.228***   | (0.033)          | 6584 | 0.41 |
| Mother Anger                      | 0.616***    | (0.049)          | 6582 | 0.42 |
| Tutor per week                    | 0.105***    | (0.033)          | 3570 | 0.09 |
| Expected educ: college and higher | -0.094***   | (0.023)          | 6186 | 0.36 |
| Talk about school                 | -0.043      | (0.059)          | 6586 | 0.09 |
| Read to child                     | 0.092       | (0.118)          | 6621 | 0.15 |
| Play outside                      | 0.060       | (0.103)          | 6621 | 0.09 |
| Tell story                        | 0.026       | (0.113)          | 3690 | 0.13 |
| Music                             | -0.233      | (0.143)          | 3690 | 0.13 |
| Play with toys                    | -0.134      | (0.111)          | 3690 | 0.08 |
| Draw a picture                    | 0.090       | (0.090)          | 3690 | 0.11 |
| Mom time                          | 1.634       | (1.725)          | 2460 | 0.07 |
| Dad time                          | -1.463      | (0.929)          | 2082 | 0.10 |

Notes: Linear regression. Control: children's gender, cohort, and age in months, household socioeconomic status (SES) index, neighbourhood characteristics from Census, mothers' depression score, lag of mother deficit recognition, lag of the dependent variable. SE clustered at the postcode level. Significance levels: \*\*\* 1% \*\* 5% \* 10%.

## A Additional data description

#### A.1 Neighbourhood characteristics

This section provides an additional summary of variables used throughout the analysis. Table A.1 summarizes the neighbourhood characteristics computed by the LSAC. They are based on the statistics from the Census and matched to the data based on the household location. The Index of Neighbourhood Relative Advantage and Disadvantage is computed by the Australian Bureau of Statistics and represents a weighted average of multiple characteristics related to income, employment, education and housing ( see Statistics, 2011 for the details of construction). I normalize it by the age group. I additionally control for the age composition of the population and characteristics related to the ethnic or language composition of the population since these variables were not included in the index construction, but can be related to the availability of child development services and language development in the neighbourhood.

Table A.1: Summary of neighbourhood characteristics based on Census

|  |      | Ages 4- | 5     | Ages 8-9 |       |       |
|--|------|---------|-------|----------|-------|-------|
|  | N    | Mean    | SD    | N        | Mean  | SD    |
| Share population age 0-4                                   | 9370 | 6.68    | 1.37  | 8416     | 5.50  | 1.67  |
| Share population age 5-9                                   | 9370 | 7.12    | 1.53  | 8416     | 4.18  | 3.18  |
| Index of Neighbourhood Relative Advantage and Disadvantage | 9370 | 0.01    | 1.00  | 8409     | 0.00  | 1.00  |
| Share population Aboriginal                                | 9370 | 2.20    | 3.99  | 8416     | 2.33  | 5.07  |
| Share population English - first language                  | 9370 | 87.03   | 13.05 | 8416     | 83.93 | 15.03 |
| Share population born in Australia                         | 9370 | 86.87   | 12.41 | 8416     | 86.57 | 14.04 |

#### A.2 Family investments

Table A.2 summarizes the family investment measured when children are ages 8-9. Measures of family investment used in the analysis describe parenting, household members' weekly activities with children, the total time mothers and fathers spend with children, and mothers' expectations

about children's future educational attainment.

The measures of mothers' parenting include warmth and anger or hostility dimensions. Both measures use the scores constructed by LSAC. The maternal warmth score represents the average for a battery of questions self-reported by mothers measuring the extent to which mothers display warm, affectionate behaviour towards the child. Similarly, the maternal anger score represents the average for a battery of questions measuring the extent to which maternal interactions with children involve disapproval, anger, and the lack of praise. The parenting measures are age-standardized.

The measure of the frequency of tutoring allows mothers' to choose between several categories, including no tutoring, less than once a week, once a week, and more than once a week. I set the weekly number of tutoring sessions to zero if mothers report no tutoring, to 0.5 if mothers report that children meet with a tutor less than once a week, to 1 if mothers report that children have weekly tutoring sessions, and to 1.5 if mothers report that children meet with a tutor more than once a week. On average, children have 0.16 weekly tutoring sessions when they are 8-9 years old.

Mothers' educational aspirations for their children are recovered from the question "Looking ahead, how far do you think study child will go in his/her education?". I create a binary variable equal to one if mothers expect that their child will obtain a university degree or post-graduate qualifications at a university. Almost 70 percent of mothers expect their children to obtain a college degree.

Several variables summarize the frequency with which members of the household engage in educational activities with the child. Mothers are asked to report whether members of the household have engaged in several activities with the child over the past week, including reading, drawing pictures, playing music, singing songs, dancing or doing other musical activities, playing with toys or games indoors, playing outdoors, and telling a story. I transform categorical answers to the weekly frequency as follows: zero if mothers choose "Not in the past week", 1.5 times for "1 or 2 days", 4 times for "3-5 days", and 6.5 times for "6-7 days". On average, household members read to their children 2.18 times per week and played outdoors 2.43 times per week. The least frequent activity is drawing with the child, which household members did 1.12 times

per week. Mothers reported spending, on average, 26 hours per week actively doing things with their children, while fathers reported spending only 12 hours<sup>17</sup>.

Table A.2: Summary of family investment measures

|                                       |      | Ages 8-9 | 9     |
|---------------------------------------|------|----------|-------|
|                                       | N    | Mean     | SD    |
| Mother warmth                         | 7688 | -0.00    | 1.00  |
| Mother anger                          | 7684 | -0.00    | 1.00  |
| Tutor times per week                  | 4058 | 0.16     | 0.41  |
| Mother expects child coll+            | 8095 | 0.67     | 0.47  |
| Weekly times talk school              | 8369 | 6.70     | 0.94  |
| Weekly times read                     | 8378 | 2.18     | 2.33  |
| Weekly times play outdoors            | 8378 | 2.43     | 1.95  |
| Weekly times tell story               | 4048 | 1.49     | 1.72  |
| Weekly time music                     | 4048 | 2.31     | 2.04  |
| Weekly times play                     | 4048 | 1.46     | 1.64  |
| Weekly times draw                     | 4048 | 1.12     | 1.41  |
| Mother average weekly time with child | 8215 | 26.17    | 17.69 |
| Father average weekly time with child | 5170 | 11.97    | 9.77  |

#### A.3 Additional controls

Table A.3 describes additional controls used in Columns (3) and (4) or Table 4 to account for potential idiosyncratic shocks to children's development measures when children are 4-5 years old. The sleeping problems score uses age-standardized answers of mothers to the question about the frequency with which children had problems sleeping over the past month evaluated using the Likert scale.

The ages of the oldest and the youngest children in the children's group are retrieved from

<sup>&</sup>lt;sup>17</sup>The exact question asked mothers and fathers "How much time per week do you spend actively doing things with your children, (for example, playing with them, helping them with personal care, teaching, coaching or actively supervising them, getting them to childcare, school or other activities?"

the teachers' questionnaire. On average, the youngest child was 50 months old and the oldest child was almost 67 months old.

During the PPVT test, the majority or parents remained at a distance from their children or observed them. Around 10 percent of parents have actively encouraged their children. Similarly, the majority of children have performed the test with other children not present in the room or remaining at a distance.

Table A.3: Additional control measures

|                                |      | Ages 4- | 5     |
|--------------------------------|------|---------|-------|
|                                |      |         |       |
|                                | N    | Mean    | SD    |
| Sleeping problems score        | 8005 | 0.00    | 1.00  |
| Age of youngest child in group | 6223 | 49.13   | 26.93 |
| Age of oldest child in group   | 6217 | 66.67   | 31.43 |
| Child attends daycare          | 8907 | 0.26    | 0.44  |
| Parent not present             | 4329 | 0.12    | 0.32  |
| Parent at a distance           | 4329 | 0.42    | 0.49  |
| Parent observed                | 4329 | 0.35    | 0.48  |
| Parent encouraged              | 4329 | 0.10    | 0.30  |
| Parent interfered              | 4329 | 0.01    | 0.12  |
| Sibling not present            | 4329 | 0.62    | 0.49  |
| Sibling at a distance          | 4329 | 0.22    | 0.41  |
| Sibling observed               | 4329 | 0.14    | 0.35  |
| Sibling encouraged             | 4329 | 0.01    | 0.11  |
| Sibling interfered             | 4329 | 0.01    | 0.09  |
| Interview January              | 9370 | 0.00    | 0.04  |
| Interview February             | 9370 | 0.00    | 0.01  |
| Interview March                | 9370 | 0.06    | 0.23  |
| Interview April                | 9370 | 0.12    | 0.33  |
| Interview May                  | 9370 | 0.19    | 0.39  |
| Interview June                 | 9370 | 0.17    | 0.38  |
| Interview July                 | 9370 | 0.20    | 0.40  |
| Interview August               | 9370 | 0.16    | 0.37  |
| Interview September            | 9370 | 0.06    | 0.24  |
| Interview October              | 9370 | 0.02    | 0.15  |
| Interview November             | 9370 | 0.01    | 0.11  |
| Interview November             | 9370 | 0.00    | 0.04  |

#### A.4 Teachers' characteristics

Table A.4 summarizes teacher's characteristics when children are ages 4-5. 60 percent of teachers have a bachelor's degree, and 20 percent of teachers have a postgraduate degree. When children are ages 4-5, . The average teaching experience is 15.6 years. The majority of teachers have teaching experience exceeding 10 years. Only 5 percent of teachers have 3 or less years of experience.

Table A.4: Teachers' characteristics for children ages 4-5

|                                | 1    | Ages 4-5 |      |
|--------------------------------|------|----------|------|
|                                | N    | Mean     | SD   |
| Teacher bachelor               | 6336 | 0.48     | 0.50 |
| Teacher postgrad               | 6336 | 0.15     | 0.36 |
| Teaching experience            | 6337 | 14.88    | 8.75 |
| Teaching experience 0-3 years  | 9370 | 0.05     | 0.22 |
| Teaching experience 4-10 years | 9370 | 0.21     | 0.40 |
| Teaching experience 11+ years  | 6337 | 0.62     | 0.49 |

## B The role of deficit recognition for child development

An important question is whether teachers recognizing child developmental delays actually improves children's developmental trajectories. On the one hand, higher uptake of therapy and compensatory investments by schools and families might accelerate child development. On the other hand, the recognition of deficits by teachers might have a negative relative rank effect on children, damaging their self-confidence and later outcomes (Ladant, Sestito, and Bargagli-Stoffi, 2023), and the recognition of deficits by parents might alter their parenting and aspirations in ways that are detrimental to the child development (see Section 5).

I estimate a value-added regression of the children's measured development at age 8-9 as a

function of the teachers' deficit recognition at age 4-5 controlling for the children's development level at age 4-5. The dependent variable is the children's interview behaviour score and the children's PPVT score at ages 8-9.

$$S_{i,t+1} = \beta^T D_{i,t}^T + \beta^S S_{i,t} + \gamma X_{i,t}^S + \epsilon_i,$$

where control variables include children's gender, cohort, and age in months, household socioe-conomic status (SES) index, neighbourhood characteristics from Census, and mothers' depression score.

Table B.1 shows the estimates of the value-added regression (B.1). Columns (1) and (3) show the results of the OLS regression. The coefficient in front of teacher deficit recognition is significant and negative. It can be negative because the recognition of deficits by children actually has a detrimental effect on child development, for example, if the associated stigma damages children's self-esteem and motivation to learn. Alternatively, the negative sign can be driven by the unobserved heterogeneity with teachers deciding that the child has developmental delays due to unobserved negative factors related to the children's development or family environment that affect both the teachers' evaluations and the children's future outcomes.

Columns (2) and (4) of Table B.1 address the endogeneity issue by instrumenting for the deficit recognition by teachers with the average neighbourhood child development levels. It can be seen that addressing the endogeneity problem makes the estimated coefficient in front of the deficit recognition by teachers positive. This implies that the role of unobserved factors in affecting both teachers' deficit recognition and child development is strong. Teachers' deficit recognition seems to be advantageous and particularly important for the development of socio-emotional skills.

These estimates should be taken with some scrutiny since without the additional information about the peer formation process, positive peer effects of being surrounded by children with better skill levels might confound the estimates reported in Columns (2) and (4).

Table B.1: Teachers' perceptions and child development

|                     | Behavior | during int. at 8-9 | PPVT     | at 8-9  |
|---------------------|----------|--------------------|----------|---------|
|                     | (1)      | (2)                | (3)      | (4)     |
|                     | OLS      | IV                 | OLS      | IV      |
|                     | b/se     | b/se               | b/se     | b/se    |
| Behavior during int | 0.09***  | 0.20***            | 0.02     | 0.06*   |
|                     | (0.02)   | (0.05)             | (0.01)   | (0.04)  |
| PPVT                | 0.04**   | 0.20***            | 0.39***  | 0.44*** |
|                     | (0.02)   | (0.07)             | (0.01)   | (0.06)  |
| Teach: emot or lang | -0.08**  | 1.99**             | -0.13*** | 0.72    |
| deficit             | (0.04)   | (0.89)             | (0.03)   | (0.70)  |
| N                   | 5448     | 4610               | 5466     | 4625    |
| F stat.             |          | 9.00               |          | 8.62    |

Notes: Columns (1) and (3) report OLS estimates. Columns (2) and (4) report TSLS estimates: teacher-identified deficit instrumented by postcode average development levels. Control: control variables include children's gender, cohort, and age in months, household socioeconomic status (SES) index, and neighbourhood characteristics from Census. Significance levels: \*\*\* 1% \*\* 5% \* 10%

### C Teachers' quality and deficit recognition in children

This section performs the sensitivity analysis for the estimated role of teachers' qualifications in the recognition of developmental deficits in children. Column (1) reports the estimates of a regression similar to the one reported in Column (1) of Table 5, but for the subsample of children in the first quartile of interview behaviour scores. The role of teachers' experience for deficit recognition remains insignificant. Column (2) reports the estimates for a subsample of children with the interview measure of socio-emotional development below the median, similarly to Column (1) of Table 5. Instead of measuring teachers' experience in years, I create indicators for teachers' experience being between 0 and 3 years, between 4 and 10 years, or over 10 years. The estimated coefficients of experience dummies measure the difference in the likelihood of deficit recognition compared to teachers with more than 10 years of experience. The teachers' experience is not a significant predictor of deficit recognition. Finally, Column (3) reports the estimates for children who have demonstrated negative behaviour or the lack of focus during the interview (see Figure 1). The role of teachers' experience for deficit recognition remains very limited, while the role of education remains significant and robust to how I define the subsample of children with socio-emotional deficits.

Table C.1: Teachers' qualifications and socio-emotional deficits recognition in children with deficits

|                           | (1)                    | (2)              | (3)                |
|---------------------------|------------------------|------------------|--------------------|
|                           | Int behavior first qrt | Int behavior low | Negative/unfocused |
|                           | b/se                   | b/se             | b/se               |
| Average postcode behavior | 0.027                  | 0.066**          | 0.026              |
| during int                | (0.044)                | (0.026)          | (0.034)            |
| PPVT                      | -0.079***              | -0.064***        | -0.072***          |
|                           | (0.015)                | (0.010)          | (0.013)            |
| Average postcode PPVT     | $0.059^{*}$            | 0.043**          | 0.068**            |
|                           | (0.033)                | (0.022)          | (0.029)            |
| Teacher bachelor          | 0.096***               | 0.062***         | 0.064***           |
|                           | (0.028)                | (0.019)          | (0.024)            |
| Teacher postgrad          | 0.081**                | 0.058**          | 0.061*             |
|                           | (0.037)                | (0.025)          | (0.033)            |
| Teaching experience       | 0.002                  |                  |                    |
|                           | (0.001)                |                  |                    |
| Behavior during int       |                        | -0.043***        |                    |
|                           |                        | (0.010)          |                    |
| Teaching experience 0-3   |                        | -0.026           | -0.019             |
| years                     |                        | (0.030)          | (0.040)            |
| Teaching experience 4-10  |                        | -0.009           | -0.039*            |
| years                     |                        | (0.019)          | (0.024)            |
| N                         | 1287                   | 2528             | 1768               |

Notes: Linear probability regression. Control: children's gender, cohort, and age in months, household socioeconomic status (SES) index. SE clustered at the postcode level. Column (1) defines children with socio-emotional deficits if the measured interview behaviour score is in the first quartile of interview behaviour scores. Column (2) defines children with socio-emotional deficits if the measured interview behaviour score is below the median of interview behaviour scores. Reference (omitted) group: teachers with 11+ years of experience. Column (3) defines children with socio-emotional deficits if children have shown negative behaviour or were not focused during the cognitive test. Reference (omitted) group: teachers with 11+ years of experience. Significance levels: \*\*\* 1% \*\* 5% \* 10%

#### D Measured development and later outcomes

I test whether interview measures of a children's socio-emotional and cognitive development are significant predictors of child outcomes in the later periods. Better child behaviour during the interview at ages 4-5 is associated with a lower probability of repeating the grade by ages 12-13 and higher scores for the nationwide tests of Grade 9 reading and numeracy.

Table D.2: Interview development measures at age 4-5 and later child outcomes.

|                     | Repeated grade by ages 12-13 | Grade 9 Reading | Grade 9 Math |
|---------------------|------------------------------|-----------------|--------------|
| Int. behavior score | -0.010***                    | 4.199***        | 4.440***     |
|                     | (0.003)                      | (0.873)         | (0.929)      |
| PPVT score          | -0.011***                    | 17.490***       | 12.168***    |
|                     | (0.003)                      | (0.869)         | (0.920)      |
| N                   | 6699                         | 5739            | 5678         |

Notes: Linear regressions. Control: children's gender, cohort, and age in months, household socioeconomic status (SES) index. SE clustered at the postcode level.

## E Addressing reverse causality in mothers' perceptions and investment

This section addresses the potential endogeneity problem in the estimation of the impact of mothers' perceptions about children's developmental deficits on investment choices reported in Table 8. It is plausible that some unobserved shocks resulted in changes to the family investment and contemporaneous updating of mothers' perceptions about their children. For example, a negative shock to the family environment or health not captured by the set of controls can result in more angry parenting toward the child and an increased likelihood of perceiving the child as "difficult". It is also possible that the estimation suffers from a reverse causality problem. For example, more time spent with the child can make mothers increasingly aware of their children's behavioural

deficits.

To address these problems I estimate a TSLS regression of the Equation (7) instrumenting for mothers' deficit recognition with an indicator for being contacted by the school about child behaviour within the last 12 months. Contact from school is likely to be exogenous to the family environment after conditioning on the set of controls and lags of perceptions and investment. It is also a significant predictor of mothers' perceptions as discussed in Subsection 4.2.

Table E.1 reports the results for parental attitudes and tutoring. It can be seen that the effect of socio-emotional delay recognition by mothers on anger and educational aspirations remains statistically significant. Mothers who recognize non-cognitive delays in their children tend to use more angry parenting practices and have lower educational aspirations for their children. The effect of mothers' deficit recognition on tutoring remains positive but becomes imprecisely estimated.

Table E.1: TSLS estimation of the role of mothers' perceptions for the investment choices

|                    | Warmth  | Anger    | Tutor   | Exp coll+ |
|--------------------|---------|----------|---------|-----------|
| Mother: child more | 0.113   | 2.152*** | 0.065   | -0.850*** |
| difficult          | (0.279) | (0.354)  | (0.171) | (0.185)   |
| N                  | 6556    | 6554     | 3570    | 6186      |
| F stat.            | 77.24   | 66.49    | 50.14   | 65.21     |

Notes: TSLS regression: mothers' deficit recognition instrumented with indicator: being contacted by school about children's behaviour in the last 12 months. Control: demographic variables, mothers' depression score, neighbourhood characteristics, lag of mother deficit recognition, lag of the dependent variable. SE clustered at the postcode level. Significance levels: \*\*\* 1% \*\* 5% \* 10%.

# F Robustness to the construction of average neighbourhood development

This section explores the sensitivity of the reference bias estimates to the choice of controls for the SES and details of the construction of the neighbourhood's average child development.

I show that estimates remain consistent if I construct the average for postcodes with a different minimum number of children with measured development per postcode (compared to 10+ measurements used for the baseline estimates), or if I construct the neighbourhood average using only measures of children from the same cohort (similar age, same year), and using the measures for children from both cohorts and all ages adjusted for the cohort and age effect (all ages, all years). A broader measure allows for decreasing the measurement error of the neighbourhood's average development level at the cost of introducing assumptions about the change in the distribution of development levels across time or age.

Columns (1) and (2) present the estimates of the linear probability model specified by Equation (4), including the full set of controls for the family's socio-economic status instead of one index. The control variables include mothers' age, number of siblings, family income, mothers' education, mothers' marital status, whether English is the main language spoken at home, and mothers' employment status in addition to children's cohort, gender, and age in months.

Columns (3) and (4) report the estimates with the postcode average constructed in a similar way as the one that is used for main results (using measures for children of the same age and both cohorts) for postcodes where more than 15 measures are reported. Columns (5) and (6) report the estimates with the postcode average constructed in a similar way as the one that is used for main results (using measures for children of the same age and both cohorts) for postcodes where more than 5 measures are reported. Columns (7) and (8) present estimates received using the average postcode measure constructed for the children of the same age during the same year (same cohort) if more than 5 measures are available in a given postcode. Columns (9) and (10) document the estimates with the postcode average constructed from the measures for all available ages and years after first running a regression of measures on the cohort and age dummies and then using the residuals from this regression to construct the postcode averages are more than

15 measures are available for a given postcode. It can be seen that all of these modifications to the estimation procedure produce estimates corroborating the role of the children's own socioemotional development and the positive association between the postcode average development level and the probability that teachers recognize children's developmental delays.

Table F.1: Robustness table: bias in teachers' perceptions

|                           | Full SES con | controls   | 15+ obs pe | 15+ obs per postcode | 5+ obs pe | 5+ obs per postcode | Same a       | Same age/year | All ag    | All age/year |
|---------------------------|--------------|------------|------------|----------------------|-----------|---------------------|--------------|---------------|-----------|--------------|
|                           | (1)          | (2)        | (3)        | (4)                  | (5)       | (9)                 | (7)          | (8)           | (6)       | (10)         |
|                           | Emot         | Rec. lang. | Emot       | Rec. lang.           | Emot      | Rec. lang.          | Emot         | Rec. lang.    | Emot      | Rec. lang.   |
| Average postcode PPVT     | 0.025        | 0.042***   | 0.025      | 0.039**              | 0.032**   | 0.043***            | $0.025^{*}$  | 0.037***      | 0.037**   | 0.042**      |
|                           | (0.016)      | (0.014)    | (0.018)    | (0.016)              | (0.016)   | (0.014)             | (0.013)      | (0.011)       | (0.017)   | (0.016)      |
| PPVT score                | -0.052***    | -0.082***  | -0.052***  | -0.082***            | -0.051*** | -0.080***           | -0.052***    | -0.080***     | -0.051*** | -0.080***    |
|                           | (0.007)      | (0.006)    | (0.007)    | (0.006)              | (0.007)   | (0.006)             | (0.006)      | (0.006)       | (0.007)   | (0.006)      |
| Average postcode behavior | ***990.0     | 0.045***   | 0.064***   | $0.050^{***}$        | ***690.0  | 0.050***            | $0.034^{**}$ | 0.025**       | 0.079***  | 0.037*       |
| score                     | (0.019)      | (0.016)    | (0.020)    | (0.017)              | (0.019)   | (0.016)             | (0.014)      | (0.013)       | (0.023)   | (0.020)      |
| Int. behavior score       | -0.043***    | -0.030***  | -0.043***  | -0.033***            | -0.043*** | -0.030***           | -0.041***    | -0.032***     | -0.042*** | -0.029***    |
|                           | (0.007)      | (0.006)    | (0.007)    | (0.006)              | (0.000)   | (0.006)             | (0.007)      | (0.006)       | (0.007)   | (0.006)      |
| Z                         | 5258         | 5254       | 4929       | 4924                 | 5387      | 5383                | 5237         | 5233          | 5315      | 5311         |

## G Measurement error in average neighbourhood development

This section explores the role of the measurement error in children's individual development and in the constructed average neighbourhood development levels. Columns (1) and (4) duplicate the baseline estimates of linear probability regression of teachers' deficit recognition reported in Columns (2) and (4) of Table 3. Columns (2) and (5) duplicate the results reported in Columns (5) and (6) of Table 4. They report the results of a linear TSLS regression with children's focus during the cognitive test instrumented by degrees of negative and positive response, and children's PPVT score instrumented by WAI score. Finally, Columns (3) and (6) report results adjusted for the potential measurement error in both children's individual development measures and in neighbourhood average development measures. In addition to instrumenting for the measures of individual child development, I instrument for the postcode average level of focus during the cognitive test with average degrees of positive and negative response during the interview, and for the postcode average PPVT with the postcode average WAI score. Adjusting for the potential measurement error in neighbourhood development measures further reinforces the positive and significant role of the average postcode behaviour on the probability that the teacher will identify deficits in both socio-emotional and receptive language dimensions of child development.

Table G.1: Teachers' perceptions and average neighbourhood development

|                           | Linear            | (baseline)            | ME in d           | evelopment            | ME in child and nei | ghbourhood development |
|---------------------------|-------------------|-----------------------|-------------------|-----------------------|---------------------|------------------------|
|                           | (1)               | (2)                   | (3)               | (4)                   | (5)                 | (6)                    |
|                           | Emotional deficit | Recept. lang. deficit | Emotional deficit | Recept. lang. deficit | Emotional deficit   | Recept. lang. deficit  |
| Average postcode PPVT     | 0.025             | 0.042***              | 0.008             | 0.078**               | -0.167              | -0.008                 |
|                           | (0.016)           | (0.014)               | (0.047)           | (0.034)               | (0.119)             | (0.095)                |
| PPVT score                | -0.052***         | -0.082***             | -0.045            | -0.155***             | -0.103*             | -0.197***              |
|                           | (0.007)           | (0.006)               | (0.067)           | (0.052)               | (0.054)             | (0.045)                |
| Average postcode behavior | 0.066***          | 0.045***              | 0.164***          | 0.081**               | 0.600***            | 0.358**                |
| score                     | (0.019)           | (0.016)               | (0.044)           | (0.032)               | (0.220)             | (0.172)                |
| Int. behavior score       | -0.043***         | -0.030***             | -0.386***         | -0.161*               | -0.283***           | -0.090                 |
|                           | (0.007)           | (0.006)               | (0.112)           | (0.087)               | (0.086)             | (0.077)                |
| N                         | 5258              | 5254                  | 5215              | 5211                  | 5215                | 5211                   |