

**The City of Toronto  
2024 Consolidated Trust Funds Financial Statements**

**December 31, 2024**



**KPMG LLP**

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## **INDEPENDENT AUDITOR'S REPORT**

To the Members of the City Council of the City of Toronto

***Opinion***

We have audited the consolidated financial statements of the City of Toronto Consolidated Trust Funds (the Entity), which comprise:

- the consolidated statement of financial position as at December 31, 2024
- the consolidated statement of operations and changes in fund balances for the year then ended
- the consolidated statement of cash flows for the year then ended
- the consolidated statement of continuity of fund balances for the year then ended
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the Entity as at December 31, 2024, and its results of operations and fund balances and its cash flows for the year then ended in accordance with the basis of accounting described in Note 1 to the financial statements.

***Basis for Opinion***

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the ***"Auditor's Responsibilities for the Audit of the Financial Statements"*** section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



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### ***Emphasis of Matter - Financial Reporting Framework***

We draw attention to Note 1 to the financial statements, which describes the basis of accounting. The financial statements are prepared to assist the Members of the City Council of the City of Toronto to assess the financial performance of the Entity. As a result, the financial statements may not be suitable for another purpose. Our report is intended solely for the Members of the City Council of the City of Toronto and management, in accordance with the terms of our engagement, and should not be distributed to or used by parties other than the Members of City Council and management.

Our opinion is not modified in respect of this matter.

### ***Responsibilities of Management and Those Charged with Governance for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the basis of accounting described in Note 1 to the financial statements, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.



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We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.  
The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

A handwritten signature in black ink that reads "KPMG LLP" above a horizontal line.

Chartered Professional Accountants, Licensed Public Accountants

Vaughan, Canada

July 23, 2025

# Consolidated statement of financial position

As at December 31, 2024 with comparatives to 2023

	2024	2023
<b>Assets</b>		
Cash	\$ 6,638	\$ 6,113
Accounts receivable	218	246
Due from City of Toronto ( <a href="#">Note 3</a> )	12,190	13,925
Investments ( <a href="#">Note 4</a> and <a href="#">6</a> )	78,167	89,896
<b>Total assets</b>	<b>97,213</b>	<b>110,180</b>
<b>Liabilities</b>		
Accounts payable	181	173
<b>Fund balances (<a href="#">Note 6</a>)</b>	<b>97,032</b>	<b>110,007</b>
<b>Total liabilities and fund balances</b>	<b>\$ 97,213</b>	<b>\$ 110,180</b>

The accompanying notes and appendices are an integral part of these consolidated financial statements.

# Consolidated statement of operations and changes in fund balances

For the year ended December 31, 2024 with comparatives to 2023

	2024	2023
<b>Revenues</b>		
Investment income ( <a href="#">Note 5</a> and <a href="#">6</a> )	\$ 8,766	\$ 9,795
Contributions and other income	14,876	15,957
<b>Total revenues</b>	<b>23,642</b>	<b>25,752</b>
 <b>Expenses</b>	 <b>36,617</b>	 <b>26,360</b>
 <b>Annual deficit (<a href="#">Note 6</a>)</b>	 <b>(12,975)</b>	 <b>(608)</b>
Fund balances – beginning of year	110,007	110,615
<b>Fund balances – end of year</b>	<b>\$ 97,032</b>	<b>\$ 110,007</b>

The accompanying notes and appendices are an integral part of these consolidated financial statements.

# Consolidated statement of cash flows

For the year ended December 31, 2024 with comparatives to 2023

	2024	2023
<b>Cash flows provided by (used in):</b>		
<b>Operating activities</b>		
Annual deficit	\$ (12,975)	\$ (608)
Add (deduct) items not involving cash:		
Unrealized loss (gain) on investments	628	(8,553)
	<b>(12,347)</b>	<b>(9,161)</b>
Change in non-cash operating items:		
Accounts receivable – accrued interest on bank balance	15	(73)
Accounts receivable – other	29	1
Due from Toronto Police Services	(16)	(20)
Due from City of Toronto	1,735	(317)
Accounts payable	8	15
<b>Cash (used in) operating activities</b>	<b>(10,576)</b>	<b>(9,555)</b>
<b>Investing activities</b>		
Purchase of investments	(19,041)	(20,350)
Proceeds from maturities of investments	6,374	6,335
Proceeds from sale of investments	23,768	23,799
<b>Cash provided by investing activities</b>	<b>11,101</b>	<b>9,784</b>
<b>Net increase in cash during the year</b>	<b>525</b>	<b>229</b>
Cash – beginning of year	6,113	5,884
<b>Cash – end of year</b>	<b>\$ 6,638</b>	<b>\$ 6,113</b>

The accompanying notes and appendices are an integral part of these consolidated financial statements.

# Consolidated statement of continuity of fund balances

As at and for the year ended December 31, 2024

	Balance, beginning of year	Contributions	Investment income	Expenses	Balance, end of year
<b>Investments held in trust for:</b>					
Toronto Atmospheric Fund	\$ 81,560	\$ 12,033	\$ 7,557	\$ 31,334	\$ 69,816
Keele Valley Site Post-Closure	7,802	-	111	-	7,913
Homes for the Aged Residents	6,524	2,833	237	3,023	6,571
Community Centre Development Levy Trust	5,738	-	310	1,625	4,423
Toronto Police Services Board Mounted Unit	2,141	-	226	63	2,304
Indemnity Deposit – Waterpark Place	1,281	-	73	-	1,354
Contract Aftercare Project	1,243	-	54	-	1,297
Regent Park Legacy Trust	825	-	45	-	870
Music Garden Trust Fund	646	-	34	22	658
Community Services and Facilities	833	-	45	399	479
Queen's Quay Community Services	356	-	19	-	375
Lakeshore Pedestrian Bridge	296	-	17	-	313
Children's Green House Trust	138	-	7	-	145
Green Lane Small Claims	130	-	7	-	137
Toronto Police Services Board	97	-	6	6	97
Public Art Maintenance Trust	83	-	4	8	79
Preservation Trust	60	-	3	-	63
Hugh Clydesdale	52	-	3	-	55
Michael Sansone	46	-	1	-	47
Other Trust Funds	156	10	7	137	36
<b>Total</b>	<b>\$ 110,007</b>	<b>\$ 14,876</b>	<b>\$ 8,766</b>	<b>\$ 36,617</b>	<b>\$ 97,032</b>

The accompanying notes and appendices are an integral part of these consolidated financial statements.

# Consolidated statement of continuity of fund balances

As at and for the year ended December 31, 2023

	Balance, beginning of year	Contributions	Investment income	Expenses	Balance, end of year
<b>Investments held in trust for:</b>					
Toronto Atmospheric Fund	\$ 82,995	\$ 12,887	\$ 8,563	\$ 22,885	\$ 81,560
Keele Valley Site Post-Closure	7,703	-	99	-	7,802
Homes for the Aged Residents	6,411	2,845	288	3,020	6,524
Community Centre Development Levy Trust	5,463	-	275	-	5,738
Toronto Police Services Board Mounted Unit	2,015	-	167	41	2,141
Indemnity Deposit – Waterpark Place	1,212	-	69	-	1,281
Contract Aftercare Project	1,192	-	51	-	1,243
Community Services and Facilities	847	-	43	57	833
Regent Park Legacy Trust	785	-	40	-	825
Music Garden Trust Fund	628	-	26	8	646
Queen's Quay Community Services	366	-	18	28	356
Lakeshore Pedestrian Bridge	280	-	16	-	296
Children's Green House Trust	131	-	7	-	138
Green Lane Small Claims	124	-	6	-	130
Toronto Police Services Board	98	-	104	105	97
Public Art Maintenance Trust	79	-	4	-	83
Preservation Trust	57	-	3	-	60
Hugh Clydesdale	50	-	2	-	52
Michael Sansone	45	-	1	-	46
Other Trust Funds	134	225	13	216	156
<b>Total</b>	<b>\$ 110,615</b>	<b>\$ 15,957</b>	<b>\$ 9,795</b>	<b>\$ 26,360</b>	<b>\$ 110,007</b>

The accompanying notes and appendices are an integral part of these consolidated financial statements.

# Notes to the consolidated financial statements

For the year ended December 31, 2024

## 1. Significant accounting policies

The City of Toronto Consolidated Trust Funds (Trust Funds) consist of various trust funds administered by the City of Toronto (City) as well as those within organizations that are accountable to the City. The Trust Funds' consolidated financial statements are the representation of management and have been prepared in accordance with the Chartered Professional Accountants of Canada's Public Sector Accounting Standards, except that investments are recorded at fair value to reflect their ability to support the purpose for which they were created. The Trust Funds are not subject to income taxes under Section 149 (1) of the Income Tax Act (Canada). The significant accounting policies are summarized below.

### a. Revenue recognition

The Trust Funds follow the restricted fund method of accounting for contributions. The City ensures, as part of its fiduciary responsibilities, that all funds received with a restricted purpose are expended for the purpose for which they were provided. For financial reporting purposes, the Trust Funds are all classified as "restricted" and are to be used only for the specific purposes as specified by each trust agreement.

Investment income includes dividends, interest and realized and unrealized gains and losses and is included in the consolidated statement of operations and changes in fund balances.

### b. Financial instruments and investment income

Investments consisting of government and corporate bonds, equity funds, debentures and short-term instruments of various financial institutions are authorized investments pursuant to the provisions of the Municipal Act.

All financial instruments must be classified in accordance with the significance of the inputs used in making fair value measurements. The fair value hierarchy prioritizes the valuation techniques used to determine the fair value of a financial instrument based on whether the inputs to those techniques are observable or unobservable:

- i. Level 1 – Derived from quoted prices (unadjusted) in active markets for identical assets or liabilities.
- ii. Level 2 – Derived from quoted prices for similar assets and liabilities, quoted prices in markets that are not active, or models using inputs that are observable.

- iii. Level 3 – Derived using discounted cash flow methodologies or similar techniques and at least one significant model assumption or input is unobservable.

The fair value of the Trust Funds' investments as at December 31, 2024, are Level 1 and Level 2.

The Trust Funds' investment activities expose it to a range of financial risks, including market risk, liquidity risk, and credit risk. The value of investments recorded in the consolidated financial statements is the fair value determined as follows:

- i. Short-term investments are comprised of money market instruments, such as bankers acceptances and are valued based on cost plus accrued income, which approximates fair value.
- ii. Publicly traded bonds and debentures are determined based on the latest bid prices.
- iii. Equity Funds are valued based on quoted prices (unadjusted) in active markets for identical assets or liabilities.

Transactions are recorded on a settlement date basis. Transaction costs are expensed as incurred.

### c. Expenses

Expenses are recognized on an accrual basis of accounting based on the receipt of goods or services and the creation of a legal obligation to pay.

Distributions, withdrawals from, and management fees for investments held in trust for the Toronto Atmospheric Fund are recorded as expenses in the period incurred in the consolidated statement of operations and changes in fund balances.

## 2. Use of estimates

The preparation of these consolidated financial statements requires management to make estimates and assumptions that affect the reported amount of assets, liabilities and surplus/loss at the reporting date and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## 3. Due from City of Toronto

As at December 31, 2024 the Trust Funds have amounts due from the City of Toronto of \$12,190 (2023 - \$13,925) for investment and banking transactions, since the City maintains bank accounts or holds investments on behalf of the Trust Funds. These amounts are non-interest bearing and are due on demand.

#### 4. Investments

Investments consist of the following:

	2024		2023	
	Fair value	Book value	Fair value	Book value
Short-term investments	\$ 6,441	\$ 6,300	\$ 6,573	\$ 6,394
Mutual fund investments	71,726	56,387	83,323	64,125
<b>Total investments</b>	<b>\$ 78,167</b>	<b>\$ 62,687</b>	<b>\$ 89,896</b>	<b>\$ 70,519</b>

	2024	2023
Weighted average rate of return	6.59%	6.07%
Range of maturity dates	2025-2034	2024-2034
Excess of fair value over book value	\$ 15,480	\$ 19,376

#### 5. Investment income

	2024	2023
Investment income	\$ 7,708	\$ 215
Interest income	1,686	1,027
Unrealized (loss) gain on change in fair value ( <a href="#">Note 7</a> )	(628)	8,553
<b>Total investment income</b>	<b>\$ 8,766</b>	<b>\$ 9,795</b>

#### 6. Risk exposure

The Trust Funds are subject to market risk, credit risk, liquidity risk, and interest rate risk with respect to their investment portfolio. The Trust Funds' interest bearing investments are exposed to interest rate risk. The Trust Funds' investments are at risk due to fluctuations in market prices whether changes are caused by factors specific to the individual investment or market conditions affecting all securities traded in the market. Unrealized gains and/or losses accounting for the valuation changes between fair value and book value of investments are recognized as part of the Trust Funds' consolidated statement of operations and changes in fund balances.

Market risks include exposure arising from holdings of foreign currency denominated investments and equity prices. The Trust Funds' reporting currency is Canadian dollars. A decrease in the relative value of the Canadian dollar as compared to the US dollar will result in an increase to the Trust Funds' US dollar investments. An increase in the relative value of the Canadian dollar as compared to the US dollar will result in a decrease to the Trust Funds' US dollar investments.

Equity price risk is the risk that the fair value or future cash flows of an equity financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument, or its issuer, or factors affecting all similar financial instruments traded in the market. The Trust Funds manage risk by investing across a wide variety of asset classes and investment strategies.

The Trust Funds hold investments in fixed income securities issued by corporations and government entities and as such have fixed income credit risk. The Trust Funds mitigate this risk by limiting the investment portfolio to investments in BBB grade or higher.

#### 7. Capital management

In managing capital, the Trust Funds focus on liquid resources available for reinvestment. The Trust Funds' objective is to have sufficient liquid resources to meet payout requirements. The need for sufficient liquid resources is considered in the investment process. As at December 31, 2024, the Trust Funds have met their objective of having sufficient liquid resources to meet their current requirements.

#### 8. Comparative information

Certain comparative information has been reclassified to conform with the consolidated financial statement presentation adopted in the current year.