

# European Rates Viewpoint

## Is the market complacent on liquidity?

### Key takeaways

- The market is pricing in a smooth return of term premium in money markets as excess liquidity declines
- But this is challenged by supply and demand changes, regulatory issues, and uncertainty over the ECB's operational framework
- We like front-end spread widenings to express our view of the market being complacent on liquidity

### Big changes in supply and demand

Bank demand for liquidity has increased. Recent global bank stress made reserves an even more valuable form of high quality liquid assets (HQLA). Structural demand for reserves increased on regulatory changes. But reserve supply will continue to fall as the European Central Bank (ECB) reduces its balance sheet through maturing targeted longer-term refinancing operation (TLTRO) and quantitative tightening (QT).

### QT a bigger risk for LCR

Our calculations show banks' liquidity coverage ratio (LCR) could be very close to 100% by end-2024 if banks do not raise HQLA elsewhere. But a LCR of 100% may not be enough for the market. Banks are likely to need to raise more liquidity. We believe QT is a bigger risk for LCR than near-term TLTRO maturities, and also for the ECB when the central bank does not know banks' real demand for liquidity.

### ECB's approach to be decided

The ECB aims to review its operational framework by the end of this year. The framework will ultimately determine medium term liquidity in the euro area. ECB Governing Council member Schnabel provided three systems the central bank may consider. We discuss what each scenario could look like and their potential implications for the euro short-term rate (€str), the euro interbank offered rate (Euribor), repo rates, and peripheral spreads.

### We like front-end spread widenings

Excess liquidity is projected to fall to pre-Covid levels by the end of 2024. The money market is pricing in a smooth return of front-end term premium to pre-Covid levels over the same period. We believe the market may be complacent on liquidity. It either does not account for bank liquidity demand being higher than before or implicitly assumes the central bank will provide persistent liquidity on attractive terms. The risks are skewed towards reserve supply being much less than demand. We like Euribor-€str spread widenings.

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## Big changes in supply and demand

Excess liquidity, defined in the euro area as reserves beyond the minimum reserve requirement, will decline as the Eurosystem reduces its balance sheet. But bank demand for reserves may be structurally higher than before.

### TLTRO and QT to reduce reserve supply

The ECB signalled its intent to fully stop reinvestments under its asset purchase programme (APP) from July 2023 (see [Euro Area Watch](#)). We incorporate the potential end of APP reinvestments into our Eurosystem balance sheet forecasts. Our calculations show the Eurosystem's balance sheet will fall from €8.0trn at end-2022 to €6.9trn at end-2023 and to €6.1trn at end-2024. Excess liquidity would fall from €3.8trn at end-2022 to €3.1trn at end-2023 and to €2.2trn at end-2024.

The expected decline in the Eurosystem's balance sheet and excess liquidity is due to the decline in TLTRO outstanding and QT. As the TLTROs mature, QT will play a bigger and increasing role in reducing excess liquidity from June 2024 (Exhibit 1).

### Reserve demand may be higher than before

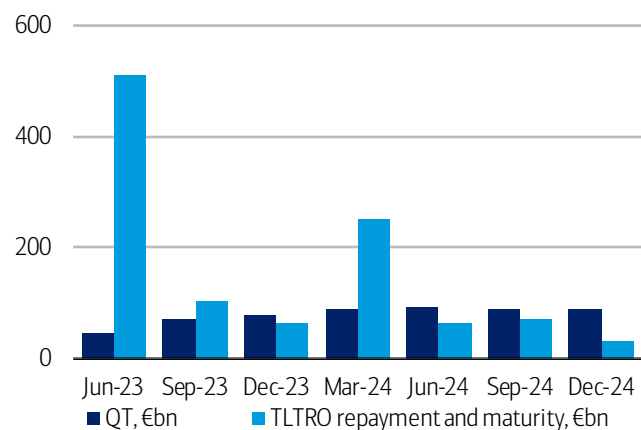
While excess liquidity is set to decline, reserve demand structurally increased. Regulatory changes implemented in recent years, including the LCR and changes to over-the-counter derivatives regulations, prompted banks to hold more HQLA than before.

Reserves accounted for an increasing share of banks' HQLA. As of December 2022, cash accounted for 73% of banks' HQLA, up from less than 52% before the Covid shock (Exhibit 2). The ability of banks to use more reserves to satisfy HQLA requirement was largely provided by the central bank's monetary policy: quantitative easing (QE) and new TLTROs with particularly attractive terms. So even as demand for HQLA increased, it was easily satiated by the much larger increase in supply.

The main uncertainty is whether the reverse of monetary easing would leave banks with sufficient liquidity to satiate demand. In addition to regulatory requirements, recent stresses in the global banking system may have increased banks' precautionary demand for reserves. Some may argue reserves have become an even more preferred form of HQLA even when compared to certain government bonds. The prospect of structurally higher reserve demand means what was deemed sufficient excess liquidity for the banking system before may no longer be true today.

#### Exhibit 1: Reduction in excess liquidity due to QT and TLTRO

QT to play an increasing grow in reducing excess liquidity from Q24

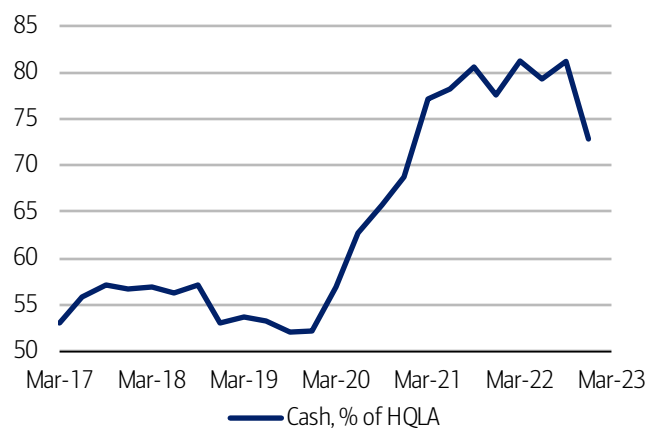


Source: BofA Global Research, ECB

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#### Exhibit 2: Cash as a share of banks' HQLA

Cash increased its share of banks' HQLA significantly since Covid



Source: ECB. Cash refers to cash, cash balance at central bank, and other demand deposits

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## QT a bigger risk for LCR

The LCR is defined as unencumbered HQLA divided by expected net liquidity outflows over a 30-calendar day stress period. Our calculations suggest banks' LCR will fall close to 100% by end-2024 assuming:

- TLTRO repayments and QT activities, as per the ECB's latest guidance, lead to a one-for-one decline in bank reserves
- Banks do not raise HQLA elsewhere
- Expected net liquidity outflows do not change

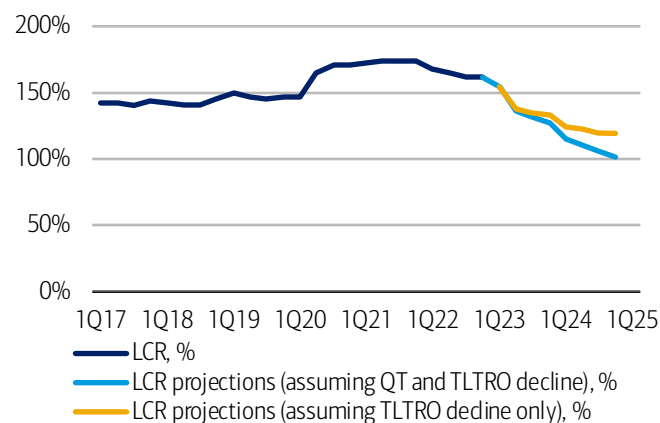
A LCR near 100% would be meaningfully lower than the c. 140% reported by banks pre-Covid (Exhibit 3). While this would still be above the regulatory requirement of 100%, we have our concerns over whether the market will be comfortable with this in practice. By way of illustration, to bring the LCR back towards 140% by the end of 2024 and assuming expected net liquidity outflows do not change, we calculate banks would need to raise an additional €1.2tn of unencumbered HQLA. To raise additional HQLA, banks may increase issuance or substitute non-HQLA for HQLA.

We believe QT could be the bigger medium-term risk for banks with respect to the LCR. QT will be a larger driver of reserve decline than TLTROs from 2Q24. At the extreme, if there were no QT, our assumptions imply banks' LCR would be around 120% by the end of 2024 and this will be driven by the TLTRO decline alone. But if QT is sustained beyond 2024 in line with current ECB guidance, the LCR would fall below 100% from 2025, and continue to decline further while QT persists. Furthermore, if the ECB stops full reinvestments under its pandemic emergency purchase programme (PEPP) sooner than planned, the speed of the decline in excess liquidity and banks' LCR would increase.

Beyond LCR, sustained QT may be a meaningful risk for the ECB because underlying bank demand for excess liquidity is unknown. Prior to the Covid shock, the overnight indexed swap (OIS) rate was notably sensitive to changes in excess liquidity levels when excess liquidity was below €1tn (Exhibit 4). But demand for underlying reserves has changed as discussed and this quantum is currently unknown to policymakers and the market. We do not know how much excess liquidity can really decline to before day-to-day functioning of the banking system and the smooth functioning of money markets are impaired. Sustained QT, in the absence of further changes by the central bank, could mean money markets find out the hard way.

### Exhibit 3: LCR projections

LCR could fall to 100% by end-24 on TLTRO maturities and QT

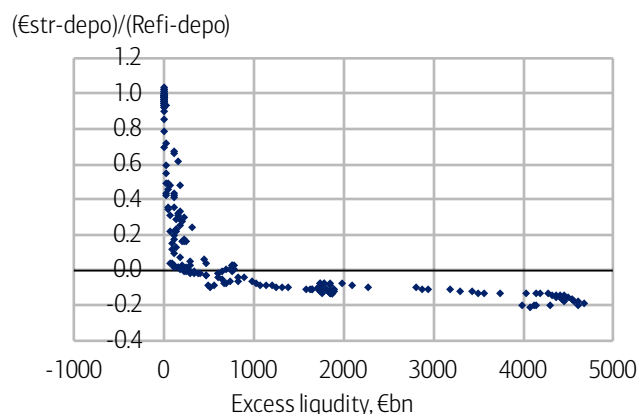


Source: BofA Global Research, ECB

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### Exhibit 4: Relationship between OIS rate and excess liquidity

Excess liquidity may impact OIS rates sooner as reserve demand is higher



Source: BofA Global Research, ECB. Monthly average data since 2005. Estr pre-Oct19 defined as euro overnight index average (Eonia) minus 8.5bp.

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## ECB's approach to be decided

The ECB aims to conclude its operational framework review this year, which would determine the medium-term level of excess liquidity (see [Liquid Insight](#)). In a March 2023 speech, ECB Governing Council (GC) Member Schnabel discussed three systems the ECB may consider. We believe these approaches can lead to different levels of medium-term excess liquidity and market implications (Exhibit 5):

### Corridor system, supply driven

A corridor system would be a return to the ECB's framework before the 2008 financial crisis. A corridor system means €str would trade between the refi and depo rate. Excess liquidity would ultimately be as close to zero as possible, which would increase bank reliance on the wholesale market for funding. Even if the QE portfolio may still exist, it is likely to be small. This system may support a more active interbank market to distribute reserves efficiently across the euro area. A tight reserve environment may also improve monetary policy transmission. ECB GC Member Holzmann, a hawk, has signalled his preference for this system.

As excess liquidity approaches zero, we expect €str to trade much closer to the refi rate. Euribor is expected to widen significantly versus €str in a tight reserve environment as banks funding demand increases and the cost of term funding rises. Repo rates are expected to ultimately trade close to €str if QT brings central bank holdings of government bonds to a very low level and banks become much more cash-poor. Peripheral spreads are likely to widen gradually if this system is interpreted as a signal of sustained decline the ECB's QE portfolio via passive QT.

### Floor system, supply driven

A supply driven floor system is currently used by the ECB and the Federal Reserve. The idea is for reserve supply to continue overwhelming demand, keeping banks cash rich and €str close to the floor of the corridor, i.e. the depo rate. This system would be operationally simple for the central bank and would maintain a high reserve supply in the banking system. But repo operations may be required by the central bank to address the cash-rich collateral-scarce imbalance. As the central bank would need to maintain a large QE portfolio to keep reserve levels high, keeping the current system would effectively signal a foreseeable end to QT. The central bank and the market would still not know what the real demand of banks for excess liquidity is.

We would expect €str to trade close to the depo rate, and possibly remaining below it. An ample reserve environment means bank funding demand in the wholesale market would stay low, which would keep Euribor very close to €str. Repo rates are likely to stay rich vs €str as the cash-rich collateral-scarce environment would be supported by a large QE portfolio. The announcement of this system is likely to keep peripheral spreads compressed given the prospect of a foreseeable end to QT against the backdrop of TLTRO maturities mechanically reducing excess liquidity by a further €1.1tn.

### Floor system, demand-driven

A demand-driven floor system was the approach taken by the ECB between 2008 and 2013 and is currently used by the Bank of England (BoE). In this system, excess liquidity would decline and then stabilise at a sufficiently abundant level where banks would then actively use open market operations (OMOs) to borrow any further reserves they may need from the central bank. It is probable the ECB may need to introduce new types of OMOs to support bank demand for term funding, given existing OMOs only allow banks to borrow at overnight, one-week, and three-month tenors. This system would allow the ECB to continue reducing its QE portfolio, and arguably at a faster pace via active QT. It would also allow the ECB and the market to discover the real excess liquidity demand of banks. ECB GC Member Schnabel, a hawk, signalled her preference for this system.

The impact on €str and Euribor will depend on the specific details of the OMOs used by banks to satiate the reserve demand, in particular the price and term. We believe €str

will be close to the price of the OMOs used by banks to satiate reserve demand. The impact on Euribor would depend on the price and term. Euribor fixings that have a term equal or less than the OMOs used to satiate reserve demand are likely to fix close to the price of the OMOs. Euribor fixings whose term is greater than such OMOs are likely to fix at a higher level than the price of the OMO. Repo rates are ultimately likely to still trade below €str, being somewhat rich vs €str, as central banks will still have a QE portfolio that may contribute to a certain degree of collateral scarcity. We believe the announcement of this system could prompt the market to price in the possibility of active QT, which may put strong widening pressures on peripheral spreads.

#### Exhibit 5: Potential operational frameworks and market implications

We summarise three potential systems that the ECB may consider in its operational framework review

	Corridor system: tight reserves	Floor system: ample reserves
	Supply driven	Supply driven
	Demand driven	
Excess liquidity	Low, targeting a level as close to 0 as possible	Theoretically abundant, amount decided by the central bank
Examples	ECB framework before 2008 financial crisis	ECB and Fed currently
Considerations in framework review		
Pros	<ul style="list-style-type: none"><li>- Supports a more active interbank market</li><li>- Supports monetary policy transmission</li><li>- Reduces bank risk to depositors</li><li>- Leaner central bank and balance sheet</li><li>- Central bank can learn about banks' underlying liquidity preference</li></ul>	<ul style="list-style-type: none"><li>- Operationally simple</li><li>- Maintains high reserve level</li></ul>
Cons	<ul style="list-style-type: none"><li>- Can continue to reduce QE portfolio without knowing banks' demand for excess reserves</li><li>- Reduce likelihood of surge in money market rates</li><li>- More even distribution of excess reserves</li><li>- Leaner central bank and bank balance sheet</li><li>- Central bank can gradually learn about banks' underlying liquidity preference</li></ul>	<ul style="list-style-type: none"><li>- Reduces the likelihood of a revival of the interbank market</li></ul>
Risks	<ul style="list-style-type: none"><li>- Difficult to accurately predict the reserves needed to steer €str to the middle of the corridor, if desired</li><li>- Not clear whether the interbank market will recover once excess reserves become scarcer</li><li>- Banks might want to hold much higher liquidity buffers than in the past</li><li>- Higher operational burden for the ECB and banking system</li><li>- Risk of large swings in overnight rate</li></ul>	<ul style="list-style-type: none"><li>- High uncertainty about excess liquidity level below which overnight rates can suddenly surge</li><li>- ECB QE bond portfolios would likely have to remain large</li><li>- Excess liquidity can be large but not well distributed</li><li>- Risk of a sudden surge in overnight rate</li><li>- Floor on market rates could be leaky</li><li>- Unsecured money market disintermediation</li><li>- Pressure on banks' balance sheet</li></ul>
Technical aspects		
Need for additional tools	Fine tuning operations	New collateralised lending operations
Composition of ECB balance sheet	A mix of QE portfolios and ECB repo operations	A mix of QE portfolios and ECB repo operations
Expected market reaction		
€str: endgame	Trading between the depo rate and refi rate, and ultimately close to the refi rate	Trading close to the rate at which banks can borrow the excess reserves
Euribor: endgame	Significantly widen vs €str	Close to €str to the extent term of lending operations is greater than or equal to Euribor fixing tenors
Repo (one-day): endgame	Trade close to €str if QE portfolio is very small and banks are much more cash-poor	Trade below €str as QE portfolio means central banks may still contribute to a certain degree of collateral scarcity
Periphery spreads: upon announcement	Widen gradually if interpreted as implying sustained passive QT	Widen significantly if interpreted as implying active QT or rapid decline in PEPP portfolio

Source: BofA Global Research, ECB

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## We like front-end spread wideners

The market has priced in a gradual widening of 3M Euribor-€str spread of 14bp by end-2024. This would represent a return of that spread towards 2018-2019 levels. On the surface, this may appear consistent with expected profile of excess liquidity, which we expect to also decline towards 2018-19 levels (Exhibit 6). But we believe the market may be complacent on the liquidity outlook. If the market pricing of the Euribor-€str spread is driven by the excess liquidity outlook, our interpretation is:

- Increased structural demand for reserves has not been factored in. Reserve demand today is arguably larger than that in 2018-19. This would mean Euribor-€str would theoretically be wider for any given level of excess liquidity, and that sensitivity is likely to increase as excess liquidity declines.
- Even if the market accounted for the increased structural demand for reserves, the smooth widening of Euribor-€str may be implicitly assuming the central bank will ensure sufficient liquidity before any pressures build. If so, we think there are risks that the market would be surprised.
- The market may have completely different assumptions on excess liquidity where the impact from TLTRO maturities and QT are offset.

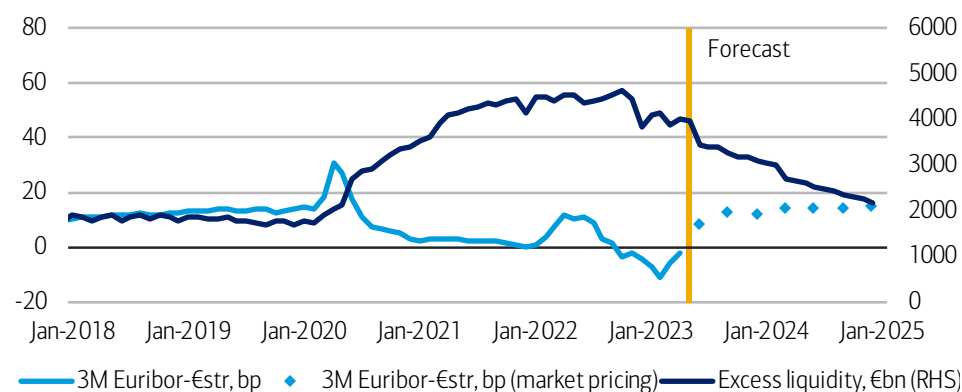
While we believe the Jun23 TLTRO maturity may not necessarily cause abrupt movements in front-end rates, the fact some banks currently have a shortfall of reserves vs TLTRO borrowings leaves us cautious over the medium-term path of Euribor-€str spreads (see [Liquid Insight, 15 May 2023](#)). The largest TLTRO maturity after Jun23 will be in Mar24: the operation that matures in Mar24 accounts for 46% of TLTROs outstanding excluding the operation that matures in Jun23. In our view, it is probable that some banks with the reserves-to-TLTRO shortfall will need to cover that shortfall by Mar24, and this would increase their borrowing demand.

**We recommend Mar24 3M Euribor futures vs €str wideners, entry: 14bp, target: 25bp, stop: 8bp.** Our recommendation may also benefit from a rise in global front-end rates when the debt limit in the US is resolved and the Treasury issues a large amount of bills to help rebuild their depleted cash balance (see [US Rates Viewpoint, 16 May 2023](#)).

Risks to our recommendation are bridging operations introduced by the ECB that allow banks to rollover TLTRO borrowings, the ECB ending QT or pre-emptively ensuring reserve supply continues to overwhelm demand, and strong reduction in banks' net expected liquidity outflows that would support their LCR even if their HQLA declines.

### Exhibit 6: 3M Euribor-€str and excess liquidity

Structural changes suggest a mirror image as expected may not hold



Source: BofA Global Research, Bloomberg, ECB

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