

Liquid Insight

Fed UST WAM shift: a slow aspiration

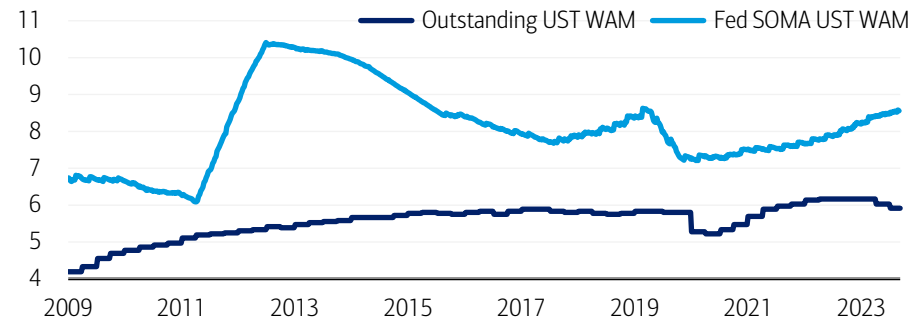
Key takeaways

- Fed comments have driven interest in a potential shortening of the SOMA UST WAM
- Recent declines in 2Y rates & 2Y spread widening following Fed SOMA WAM comments are likely overdone
- Fed may want a more nimble portfolio with minimal market impact; rollover shortening or MBS to bills most likely

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Exhibit 1: Fed SOMA UST WAM & overall UST WAM outstanding (years)

Fed UST WAM is much longer than the UST market



Source: Federal Reserve, US Treasury

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Fed UST WAM in focus, but unlikely near term

Clients have focused on the composition of the Fed balance sheet in past 2 weeks. This was spurred by recent Fed Governor Waller comments that he would like to see “a shift in Treasury holdings toward a larger share of shorter-dated Treasury securities”. Chair Powell also mentioned a similar theme in his Senate Congressional testimony last week, though noted this was a longer-term aspiration. The Fed’s System Open Market Account (SOMA) portfolio WAM is 8.6Y vs UST WAM of 5.9Y (including Fed holdings) (Exhibit 1).

Comments on Fed UST WAM have spurred declines in front end US rates & a widening of short-dated swap spreads. We think these moves are overdone because (1) any Fed SOMA UST WAM shift will be slow (2) market impact is likely largest only if Fed purchases in the secondary market. Our best guess is that Fed UST WAM shortening is likely more of a story for 2025, not 2024. We elaborate in greater detail below.

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Fed balance sheet debate coming but WAM to wait

The Fed will start an in-depth discussion of their balance sheet policy at the March FOMC (Mar 19-20). The Fed's first balance sheet priority is determining when & how to slow QT. A secondary consideration will be the discussion of their UST WAM, which will likely be delayed until May or later. Indeed, Chair Powell said at his Senate testimony last week that "I don't think we will deal with [UST WAM discussion] at this meeting".

The Fed needs to prioritize how & when to slow QT given the reduction of excess liquidity in the system. The Fed's best proxy for excess liquidity in the system is the balance of the overnight reverse repo (ON RRP) facility. Fed ON RRP is <\$450b and could potentially see a sizeable drop around the April tax date (Exhibit 2). We suspect the Fed will want to identify & agree on key thresholds for slowing QT before shifting focus to any changes in UST WAM. Slowing QT is Fed priority 1, SOMA UST WAM is priority 2.

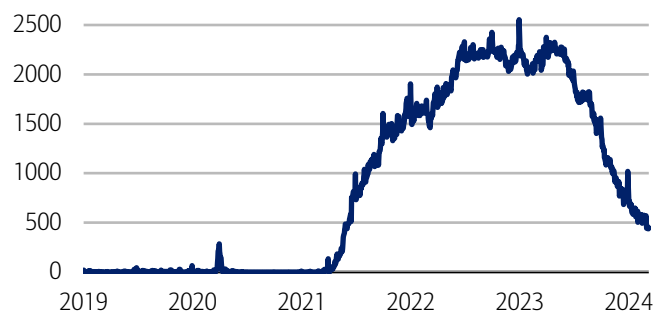
Fed history: shorter WAM gain may not outweigh cost

The Fed debated shorting their UST WAM in May 2019. These discussions reflected caution on shortening maturities too aggressively. Fed staff work flagged risks that a short WAM portfolio of <3Y could put "significant upward pressure" on term premiums. These minutes also suggest the potential benefits of shifting to a shorter maturity UST WAM might not be worth the potential costs. The Fed largely held off making any final decisions on Fed UST WAM considerations at this time.

Despite not reaching any final decisions on Fed UST WAM in May '19, the Fed did take 2 notable balance sheet actions in subsequent months: (1) July '19: Fed stopped QT & rolled over maturing MBS into USTs proportional to USTs outstanding (2) Sept '19: repo spiked & Fed started buying bills to permanently add liquidity into the system. The actions in July & Sept '19 suggest was in no rush to shorten their UST WAM.

Exhibit 2: Fed ON RRP facility use (\$bn)

Fed ON RRP balances have fallen quickly reflecting reduced excess liquidity

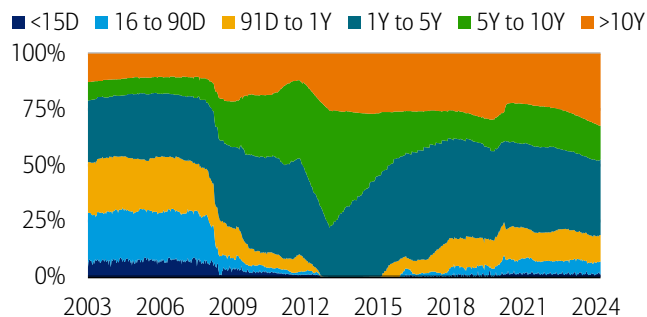


Source: Federal Reserve

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Exhibit 3: Fed SOMA UST maturity distribution (%)

Fed UST <1Y maturities are 19% today vs 52% pre GFC



Source: Federal Reserve

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Fed SOMA UST WAM considerations today

Fed's UST WAM today is like May '19: today = 8.6Y, May '19 = 8.4Y. The gap to UST WAM outstanding (including Fed holdings) is similarly wide (Exhibit 1). The % of USTs maturing in <1Y today is also like '19: today = 19%, May '19 = 17% (Exhibit 3). Pre-GFC Fed UST WAM was 3.3Y and % of USTs maturing <1Y was 52%.

A Fed portfolio that converges to pre-GFC would be a substantial shift but likely only to take place over time. In this shift the Fed would likely see its MBS holdings fall to zero over time and see a slow shortening of its UST WAM. Chair Powell reiterated this desire last week saying the Fed would prefer not to own MBS and any move to shortening WAM is "not something that would happen quickly." We agree as the Fed currently holds \$2.3tr of Agency MBS with a current runoff rate of just \$14-16bn/mo.

We see 3 ways the Fed could shorten the SOMA UST WAM: (1) adjust rollover process (2) reinvest MBS repayments into bills (3) “anti-twist”, i.e. sell long-dated USTs or MBS & buy shorter-dated USTs. A mix of options is possible & we think those involving option 2 are most likely; option 3 would have the largest market impact & is least likely.

Adjust rollover process: currently the Fed “rolls over” any maturing UST securities above their monthly \$60b QT redemption cap. The Fed’s rollover process allocates maturing USTs in relation to USTs being issued that month. The process has generally seen sizeable reinvestments into 10 & 30Y USTs, which has helped lengthen Fed SOMA WAM since QT started. For detail on Fed rollovers see [UST auction primer](#).

The Fed could speed up their WAM shortening by adjusting their current rollover process to focus on bills and / or 2 & 3Y tenors. The Fed did not adjust their rollover process in ‘19, implying a high bar for change today. For reference, an unchanged \$60b/m UST QT redemption cap the Fed will rollover \$64b in ‘24 & \$55b in ‘25; these are relatively small quantities that would likely have only a modest impact on Fed SOMA UST WAM.

Fed rollovers are an “add on” at USTs auctions which will limit the market impact of this strategy. When the Fed rolls over maturing USTs at auction this mechanically increases the size of total UST issues but does not impact the amount the private sector must absorb. A shift in Fed rollover strategy to shorter tenors would mechanically lower total UST WAM the Fed’s “add on” would increase the size of these shorter tenor bonds; any rollover shift would likely be done in close consultation with the US Treasury.

The overall impact of a shift in Fed rollovers is likely minimal to the private sector and it does not reduce the WAM of its holdings.

Reinvest MBS repayments into bills: our best guess is the Fed will implement a shorter UST WAM portfolio once QT ends, primarily relying on MBS reinvestment into bills. This reinvestment process would occur slowly given the current pace of Fed MBS repayments. Over the past six months, its MBS have only prepaid at an average pace of \$15b/m (\$19bn since the start of QT) and our MBS strategists estimate future paydowns would only exceed \$20b/m on average if 10Y UST was <3.5% (Exhibit 4). This implies that any Fed MBS to bill reinvestment would likely total only \$200b annualized in ‘24 for our 10Y base case (end ‘24 10Y = 4.25%). The reinvestment could approach \$250b annualized if 10Y were <3.5%. The process will likely be slow.

Exhibit 4: Fed average monthly MBS repayment in ‘24

Fed monthly MBS repayments are unlikely to exceed \$20b/m if 10Y <3.5%

10Y UST Scenario	5%	4.50%	4.25%	4%	3.50%	3%
Fed MBS Paydown (\$b/m)	15.1	15.9	16.4	17.2	19.4	22.3

Source: BofA Global Research

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Any Fed MBS to bill reallocation would likely be done in the secondary market, as was the case in 2019. Fed secondary buying of bills would seek to reduce the available float for the private sector. Fed MBS reinvestments into bills would help modestly richen front end USTs if Treasury did not offset this expected demand with higher supply.

“Anti-twist”: the Fed could theoretically sell longer-dated securities (USTs or MBS) to shorten WAM. The Fed could also sell the long end and buy shorter-dated USTs to shorten WAM. This process would essentially represent an “anti-twist”. For reference, in Sept 2011 the Fed announced it would sell \$400bn of short maturity SOMA holdings and invest that in long maturity Treasuries. It ultimately did about \$700bn of this trade through the end of 2012 which changed its portfolio to 50% above and below the 5-year maturity to 22%/78% above and below the 5y point. The net change in spreads and rates across the period of Operation Twist was small.

An “anti-twist” would act to steepen the UST curve and drive a meaningful flattening of the UST spread curve. It would also likely weigh on risk sentiment. We doubt the Fed would want to risk meaningfully tighter financial conditions in such an “anti-twist”.



Bottom line: the Fed will soon discuss their balance sheet policies, but we expect no near-term change in Fed SOMA UST WAM. Any new & deliberate shift in Fed SOMA UST WAM is unlikely in '24. The least market moving means by which the Fed could shorten WAM is through their rollover process & the most disruptive would be through an “anti-twist”. We suspect that the Fed is not looking to move markets with a shorter WAM but instead wants a nimbler portfolio over time. If that’s the case, the widening in 2y spreads since Fed SOMA WAM shortening discussion began is likely overdone.

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