

US Rates Viewpoint

SOFR/FF basis: biased wider

Recent bill wave offers SOFR lessons learned

UST unleashed a bill supply wave to start '23. YTD thru Mar 7 UST will issue \$395b bills, the vast majority since mid-Jan. This cheapened 1 & 3m bills vs OIS by 70 & 15bps YTD.

The bill supply wave had surprisingly little impact on levels of overnight repo. SOFR & TGR have remained very stable amidst the supply surge. Stability of O/N repo surprised us amidst other front-end cheapening & reflects abundant levels of short-dated cash.

Repo stability amidst the recent bill supply surge has shifted our thinking on the near- & medium-term outlook for SOFR & SOFR/FF basis (FF-SOFR). Thoughts on each:

Near term (next 3m): SOFR is likely biased lower & the SOFR/FF basis wider with upcoming bill supply cuts, short duration inflows, & risk of higher specials activity if Fed terminal keeps re-pricing higher. March SOFR settings could again fall below ON RRP. We are doubtful recent soft EFR prints are likely to persist.

Medium term (6-12m): SOFR will face upward pressure after the debt limit is resolved with a large \$850-950bn bill supply wave. However, we think SOFR/FF basis may be overstating the extent of the rise. SOFR/FF unlikely to meaningfully narrow by late '23.

SOFR/FF forecasting: no long arc, 2 SOFR regimes

SOFR stability amidst the recent bill supply wave has also shifted our thinking on the likely trajectory of SOFR/FF with Fed QT. We no longer expect QT to place slow & gradual upward pressure on SOFR & FF, slowly narrowing the SOFR/FF basis. We now expect SOFR/FF to evolve in 2 discrete regimes: with large ON RRP balances & without.

Large ON RRP balances (\$500b+): will allow for limited upward pressure on SOFR & tri-party repo. Tri-party repo is unlikely to rise meaningfully above ON RRP with elevated ON RRP balances, since MMF should move cash out of the Fed for ON RRP +1bp. SOFR will be anchored by tri-party repo; SOFR to tri-party spread may be limited to 4-5bps.

As SOFR is anchored by tri-party repo & ON RRP, there will be greater scope for fed funds to rise vs SOFR. We have been struck by the pronounced upward pull in the FF 99th percentile & see potential for this to extend across parts of the FF distribution in time.

Low ON RRP use (<\$500b): once ON RRP balances fall closer to zero we see scope for more rapid SOFR/FF tightening, led by higher SOFR rates. We are unsure exactly when this inflection point occurs but we assume it is after ON RRP balances fall below \$500b. Our most aggressive ON RRP decline assumptions don't see this until 2H '24.

Bottom line: near-term SOFR is biased lower with bill cuts; this should lean SOFR/FF wider. Medium-term SOFR will likely be pulled higher with bill supply post debt limit; we think the market may be overestimating how quickly SOFR reaches or exceeds FF. SOFR is unlikely to reach FF until ON RRP is sufficiently depleted.

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YTD: year to date

OIS: overnight index swap

SOFR: secured overnight financing rate

O/N: overnight

TGR: tri-party general collateral rate

FF: federal funds

EFR: effective federal funds rate

QT: quantitative tightening

EM: extraordinary measures

UST: US Treasury

ON RRP: overnight reverse repurchase facility

SOFR/FF basis = EFR – SOFR

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SOFR/FF too excited, too soon

Our front-end year ahead in early Nov '22 flagged the \$1tn UST bill surge in '23. We argued this supply surge would tighten SOFR/FF basis materially & recommended clients consider 1y1y SOFR/FF tighteners (see: [US front end in '23](#)). The market moved quickly with the view, faster than we thought. We now think the market may have gone too far.

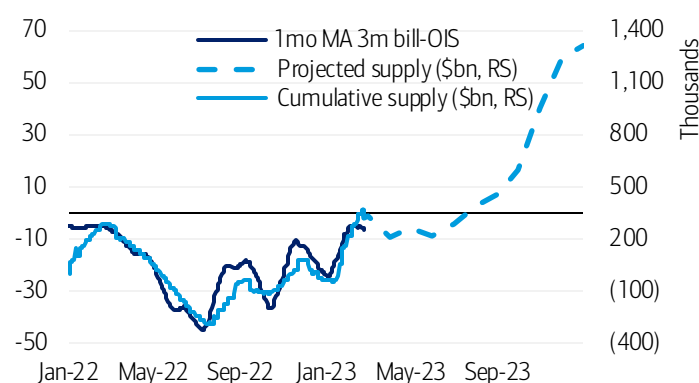
We still fully believe in the supply story & the market impact. We just think the market is pricing too much of this impact too soon. We don't think SOFR/FF will be negative or flat by end '23, but pressure will be in that direction.

Early supply surge: lessons learned

The '23 supply story has evolved as expected. We thought UST would tap extraordinary measures (EM) early in '23, releasing a mini bill surge in Q1. UST delivered. By March 7, UST will have issued \$395b in new bills YTD, exhausting nearly all EM (Exhibit 1).

Exhibit 1: Cumulative & projected bill supply with 3m bill OIS 1mo MA

1month moving avg of 3m bill OIS tracks cumulative bill supply closely

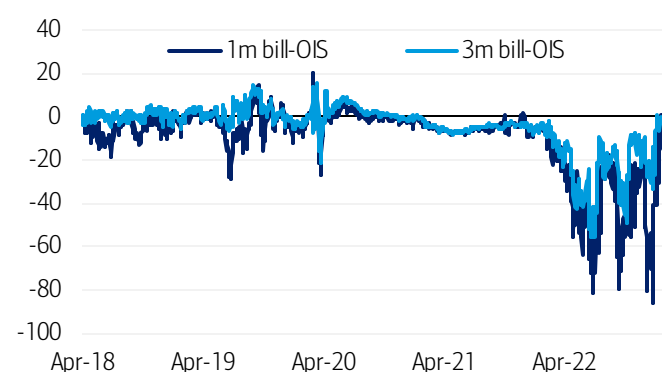


Source: BofA Global Research, Bloomberg

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Exhibit 2: 1m and 3m bill to OIS (bps)

Bills have cheapened (spread to OIS became less negative) recently due to higher bill supply



Source: BofA Global Research, Bloomberg

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This supply surge will likely end soon with projected bill cuts in March. However, in the surge, we learned a few things, both expected & unexpected:

Expected: 1 & 3m bills to OIS cheapened notably, dealer bill holdings increased, SOFR volumes increased (dealer holdings need to be financed in repo) (Exhibit 2, Exhibit 3, Exhibit 4). ON RRP use also declined with supply & cheaper levels (Exhibit 5).

Exhibit 3: Primary dealer bill holdings (\$bn)

PD bill holdings have risen with the increase in bill supply in Jan and Feb

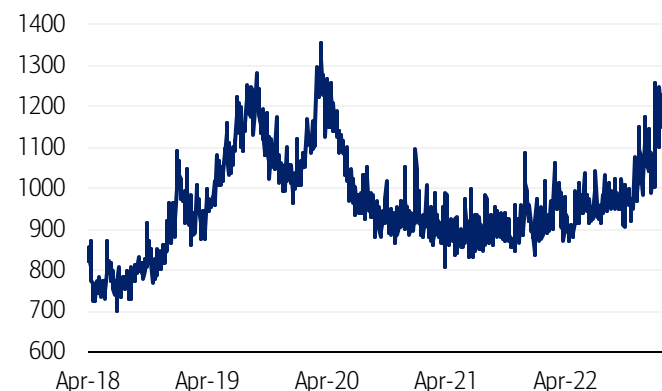


Source: BofA Global Research, FRBNY, Bloomberg

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Exhibit 4: SOFR volumes (\$bn)

SOFR volumes rise with higher dealer bill holdings



Source: BofA Global Research, FRBNY, Bloomberg

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Exhibit 5: ON RRP take-up (\$bn)

ON RRP take-up typically declines when bills cheapen

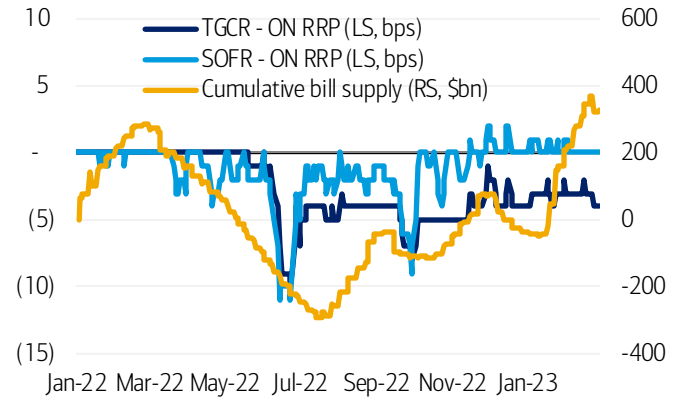


Source: BofA Global Research, FRBNY, Bloomberg

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Exhibit 6: TGC and SOFR spreads to ON RRP vs bill supply

SOFR - ON RRP has been stable despite higher bill supply



Source: BofA Global Research, FRBNY, Bloomberg

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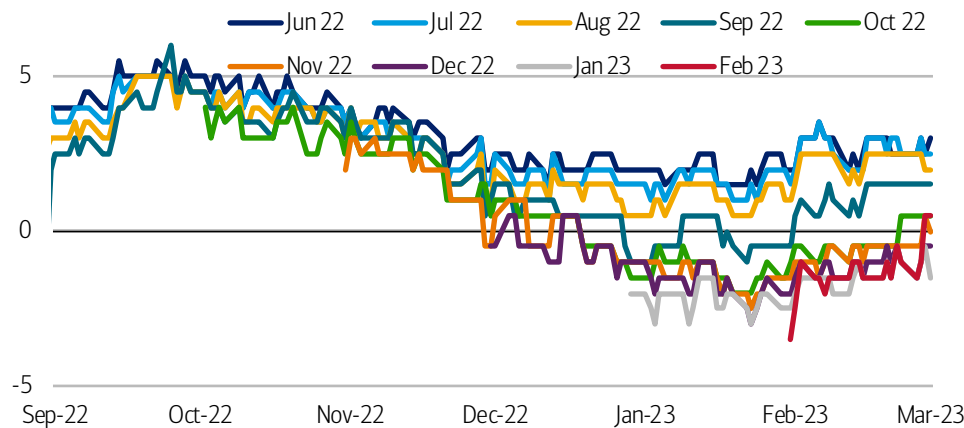
Unexpected: SOFR has been remarkably stable (both tri-party & bi-lateral) around O/N RRP (Exhibit 6). This stability is consistent through the SOFR distribution.

Our biggest takeaway is that SOFR is likely to remain well anchored around ON RRP even with higher supply. It seems there is still plenty of cash for the increased collateral.

The market seems to have learned a similar lesson on SOFR stability. Since the UST bill surge SOFR/FF contracts from Feb '22 to Aug '22 have widened 2bps (implying lower SOFR vs FF) (Exhibit 7). SOFR/FF contracts in late '22 should take note of the stability.

Exhibit 7: monthly SOFR/FF basis spreads (bps)

SOFR/FF basis has tightened, esp for contracts after expected debt limit resolution



Source: BofA Global Research, Bloomberg; note SOFR/FF basis = fed funds less SOFR

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SOFR & SOFR/FF outlook: near & medium term = wider

Repo stability amidst the recent bill supply surge has shifted our thinking on the near- & medium-term outlook for SOFR & SOFR/FF basis. Thoughts on each:

Near term (next 3m): SOFR is likely biased lower & the SOFR/FF basis wider with upcoming bill supply cuts, short duration inflows, & risk of higher specials activity if Fed terminal keeps re-pricing higher. March SOFR settings could again fall below ON RRP. We are doubtful the recent soft EFR prints are likely to persist.

Bill supply cuts

We project near-term bill supply cuts as we move closer to the X-date on the debt limit (see [Bill supply swings due to debt limit dynamics](#)). Bills will be cut as Treasury uses up

extraordinary measures and as the government receives more income from taxes. Uncertainty around tax income is a risk to our bill supply forecast but as we approach the X-date it is likely Treasury will cut bills to make way for coupon issuance. With less collateral, the rate on GC repo is likely to decline, pulling SOFR down with it.

Inflows into US gov't funds

Despite the recent selloff, US government bond funds have recently seen large inflows, potentially stemming from US equity and high yield outflows (see [Large US gov fund inflows](#)). These inflows are primarily concentrated in short-duration gov't funds. Inflows into these funds will likely put downward pressure on SOFR.

Higher specials activity

If we continue to see strong employment data and inflation surprise to the upside, there are risks for the terminal rate to keep repricing higher. This will likely lead to more short selling. Short sellers will sell a borrowed security in the hopes of buying it back at a lower price. Recall, when a cusip is trading "special" it means that the repo rate for that security is below the rate on GC repo. In this event, higher specials activity would drive down the bilateral repo component of SOFR.

Medium term (6-12m): SOFR will face upward pressure after the debt limit is resolved with a large \$850-950bn bill supply wave. However, we think the SOFR/FF basis may be overstating the extent of the SOFR increase. SOFR is unlikely to catch-up to FF until ON RRP is sufficiently depleted.

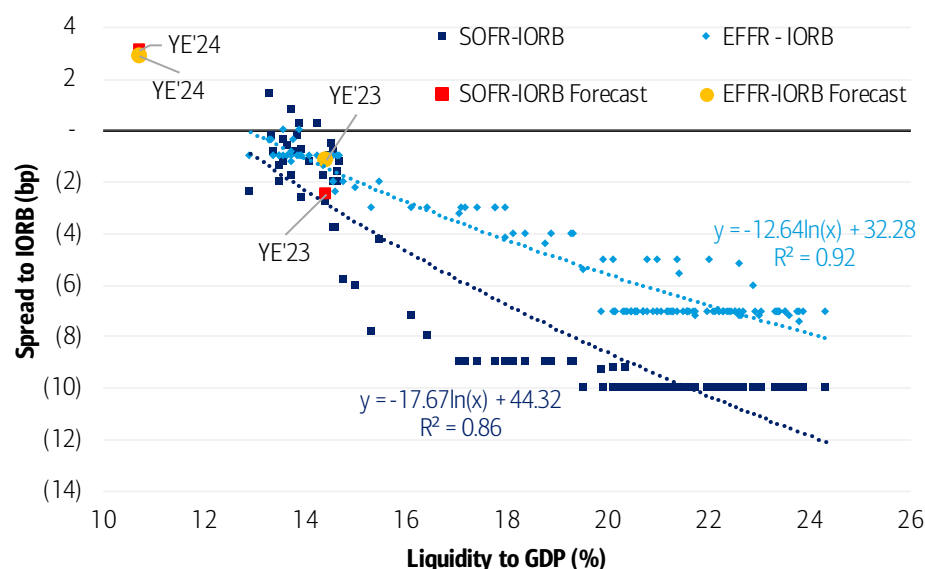
We elaborate on our medium-term views in the context of adjustments to our SOFR/FF modelling, below.

SOFR/FF modelling: 2 regimes = with & w/out ON RRP use

SOFR stability in the recent supply surge caused us to re-assess our thinking on the evolution of SOFR/FF with the QT liquidity drain. We previously modelled this process as a slow, continual arc. QT drain would put upward pressure on SOFR & FF (Exhibit 8).

Exhibit 8: SOFR & FF to IORB vs liquidity to GDP since July 2020

We previously assumed SOFR would move up faster than EFR via QT drain



Source: BofA Global Research, FRBNY, Bloomberg. Note: for SOFR-IORB, we bind all prints below -10bp at -10bps; "liquidity" is defined as reserves + ON RRP

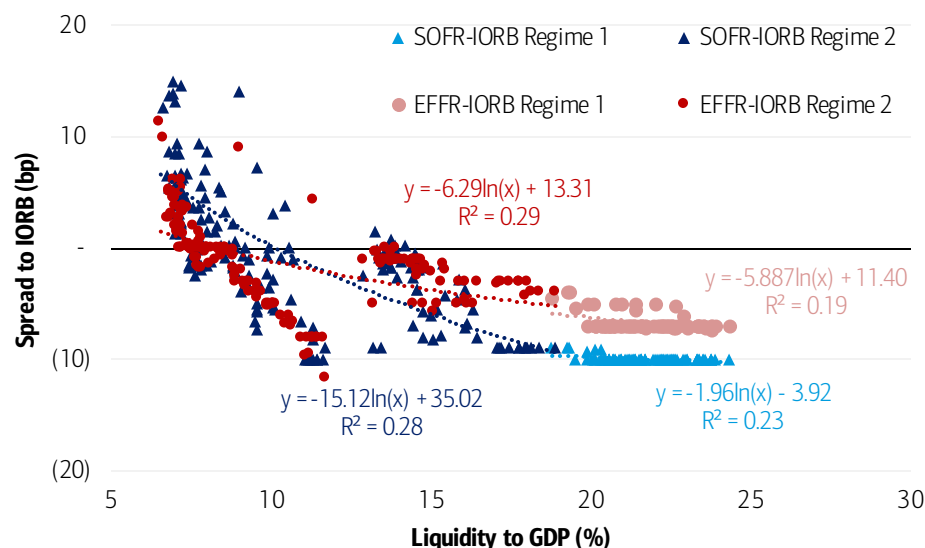
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The recent SOFR stability shifted our thinking: it may not be a slow arc but rather a process of 2 SOFR/FF regimes (Exhibit 9). The 2 regimes = (1) with ON RRP use (2) w/out RRP use. This 2-regime approach shifts our assessment of the SOFR/FF basis,

which makes the late '23 basis appear tight. We favor a SOFR/FF widening bias for a market that prices too much tightening too quickly. We elaborate on the regimes below.

Exhibit 9: SOFR & FF to IORB vs liquidity to GDP in periods of high and low ON RRP balance

Regime 1: ON RRP balance >\$500bn (Jan 2018-May 2021); Regime 2: ON RRP balance <\$500bn (June 2021-present)



Source: BofA Global Research, FRBNY, Bloomberg. Note: for SOFR-IORB, we bind all prints below -10bp at -10bps

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Regime 1, with large ON RRP use (ON RRP >\$500b): recent repo stability suggests SOFR will remain well anchored around ON RRP as use is >\$500b or so. SOFR will remain stable since it will be anchored by tri-party repo (TGCR). We expect most dealers can obtain tri-party repo financing from MMF by offering rates of ON RRP+1bp. This will limit the extent to which SOFR can rise until ON RRP use is severely depleted.

SOFR can rise modestly with tri-party repo anchored at ON RRP but its increase will be limited. Recall, SOFR is an amalgam of 3 different repo rates: (1) tri-party, MMF lends cash to dealer (2) inter-dealer, dealer lends cash to dealer (3) bi-lateral, dealer lends cash to borrower (i.e., hedge fund). SOFR can increase due to tri-party repo rising to ON RRP (Fed TGCR rate currently = 4.52%) or bi-lateral repo pulling SOFR higher.

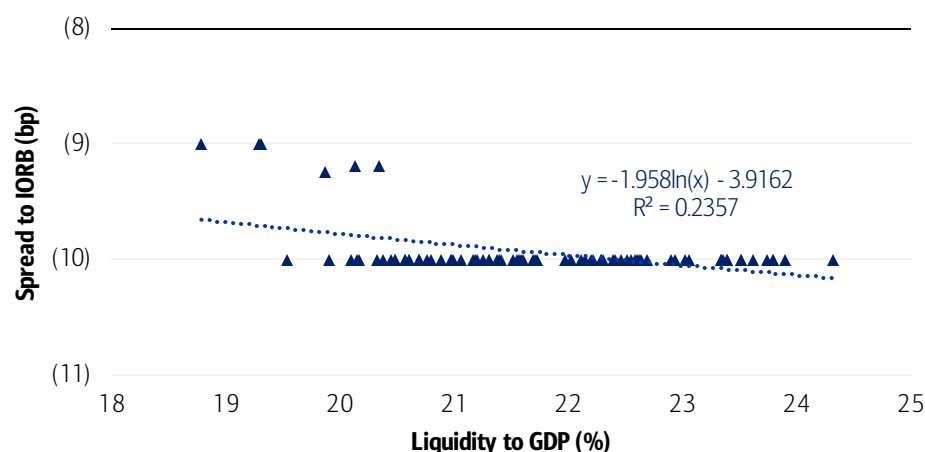
Historically, the SOFR to tri-party spread has averaged 2.5bps using data since Aug '14. The 80th pctl of the SOFR-tri-party spread is 4bps, which we assume is a reasonable upper bound for the extent of any sustained SOFR increase. Therefore, if ON RRP balances are meaningfully positive (+\$500b) we don't think SOFR can exceed tri-party repo more than 4bps. The tri-party repo component will limit how far SOFR can increase.

We expect that tri-party repo will eventually rise towards ON RRP but this will likely require a more meaningful cheapening of short-dated bills (i.e. 1m bills). Higher bill rates will be required to pull cash out of ON RRP & convince MMF that bills & repo are viable alternatives to investing with the Fed. We might guess that tri-party repo moves back to or near ON RRP by end '23 or early '24. Still, TGCR is unlikely to liftoff of ON RRP until ON RRP is sufficiently depleted.

We think that SOFR will be well contained around ON RRP as Fed liquidity withdrawal continues through end '23 & early '24. Using data going back to Q2 '21 when ON RRP balances increase we see clear evidence that any reduction in Fed liquidity (reserves + ON RRP) does not result in much upward pressure on SOFR (Exhibit 10).

Exhibit 10: SOFR to IORB vs liquidity to GDP

Period of April '21 to present. SOFR is projected to stay flat or close to ON RRP until there has been a significant drain on liquidity



Source: BofA Global Research, FRBNY, Bloomberg; Note: for SOFR-IORB, we bind all prints below -10bp at -10bps

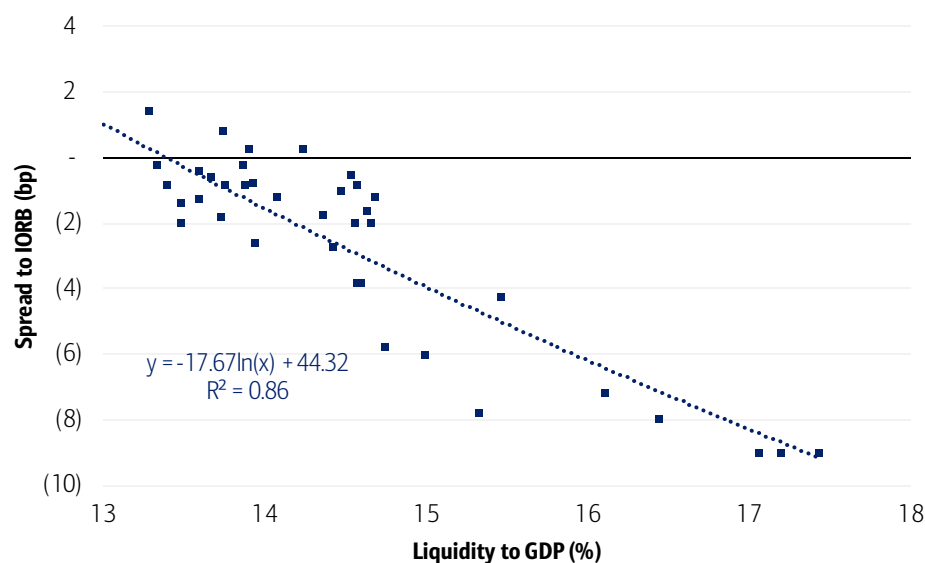
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Regime 2, without meaningful ON RRP use: SOFR will have more meaningful potential to rise after ON RRP use drop close to zero (<\$500b). Lower ON RRP utilization will reflect a depletion of cash available to back stop the tri-party repo market & allow for an un-anchoring of repo rates off ON RRP.

After ON RRP use has been depleted we expect to see much clearer upward pressure on repo rates. The period of June '20 to Mar '21 provides a relevant historical comparison to see the sensitivity of repo rates to Fed liquidity in the market (Fed liquidity = reserves + ON RRP) (Exhibit 11). We think it important to normalize Fed liquidity by GDP since reserve demand should increase with overall bank balance sheet size & nominal GDP.

Exhibit 11: SOFR to IORB vs liquidity to GDP

Period of June '20 to March 2021, SOFR was much more sensitive to Fed liquidity



Source: BofA Global Research, FRBNY, Bloomberg; Note: for SOFR-IORB, we bind all prints below -10bp at -10bps

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We observe that when ON RRP is near zero there is much clearer relationship between Fed liquidity / GDP & SOFR. Draining cash from the ON RRP increasingly appears to be a pre-condition for the tri-party repo rate & SOFR to move meaningfully upwards in the Fed target range.

Overall, we believe that this 2-regime approach to understanding SOFR matters since it implies that SOFR will be relatively well anchored around ON RRP until ON RRP use is meaningfully depleted. We don't expect SOFR to meaningfully rise off ON RRP until facility utilization reaches close to zero.

SOFR/FF projections: longer period for SOFR/FF widening

We update our SOFR/FF projections using this 2-regime approach (Exhibit 12, Exhibit 13). These projections forecast SOFR to remain well anchored around ON RRP until mid to late '24 after ON RRP use is depleted, consistent with regime 1 above.

Exhibit 12: Projected SOFR and FF spreads based on model outputs of each regime

SOFR will likely rise faster once excess liquidity from ON RRP is drained

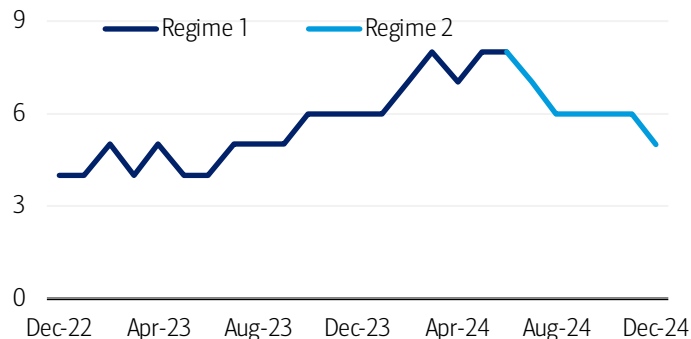
	Date	ON RRP	FF-SOFR	SOFR-IOER	EFFR-IOER
Regime 1	Dec-22	2,293	4	(10)	(6)
	Jan-23	2,062	4	(10)	(6)
	Feb-23	2,063	5	(10)	(5)
	Mar-23	2,062	4	(9)	(5)
	Apr-23	2,013	5	(10)	(5)
	May-23	2,008	4	(9)	(5)
	Jun-23	1,974	4	(9)	(5)
	Jul-23	2,058	5	(9)	(4)
	Aug-23	2,150	5	(9)	(4)
	Sep-23	1,755	5	(9)	(4)
	Oct-23	1,459	6	(9)	(3)
	Nov-23	1,266	6	(9)	(3)
	Dec-23	1,072	6	(9)	(3)
	Jan-24	982	6	(9)	(3)
	Feb-24	892	7	(9)	(2)
	Mar-24	797	8	(9)	(1)
	Apr-24	700	7	(9)	(2)
	May-24	625	8	(9)	(1)
	Jun-24	551	8	(9)	(1)
Regime 2	Jul-24	477	7	(8)	(1)
	Aug-24	402	6	(6)	-
	Sep-24	327	6	(6)	-
	Oct-24	253	6	(5)	1
	Nov-24	178	6	(4)	2
	Dec-24	120	5	(3)	2
	Dec-24	120	5	(3)	2

Source: BofA Global Research, FRBNY, Bloomberg

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Exhibit 13: Projected SOFR/FF spread (bps)

SOFR projected to stay close to ON RRP while FF moves up faster, until ON RRP take-up drops below \$500bn

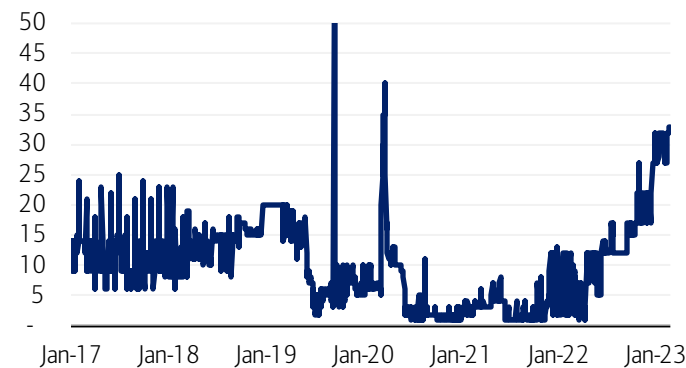


Source: BofA Global Research, FRBNY, Bloomberg

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Exhibit 14: 99th percentile and EFFR historical spread (bps)

The FF 99th percentile has been climbing relative to the median recently



Source: FRBNY, Bloomberg

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Our forecasts also show FF increasing vs SOFR in regime 1. This SOFR/FF widening is based on historical observations that showed a slower pace of decline in FF vs SOFR. We



do not have high conviction in the FF increase vs SOFR because: (1) FF can be sticky & slow to adjust (2) EFR has recently set lower. However, we have also observed a recent upward pull in the higher rate parts of the FF distribution, especially in the 99th percentile (Exhibit 14). We have less conviction in the path of FF as the QT liquidity drain proceeds but can see the case for EFR to set higher while SOFR remains stuck near ON RRP.

We expect that while both SOFR and FF will face upward pressure post debt limit resolution, we expect the spread to hold steady until ON RRP has been sufficiently drained (Exhibit 15, Exhibit 16). We have low confidence in EFR rising meaningfully vs SOFR, esp while ON RRP balances are elevated. We therefore exercise subjective judgement and assume a stable SOFR/FF spread of 3bps until 2H '24 after which ON RRP balances will likely fall low enough to see material upward pressure on SOFR. Our detailed projections are below.

Exhibit 15: Subjective SOFR and FF spread projections

SOFR will likely rise faster once excess liquidity from ON RRP is drained

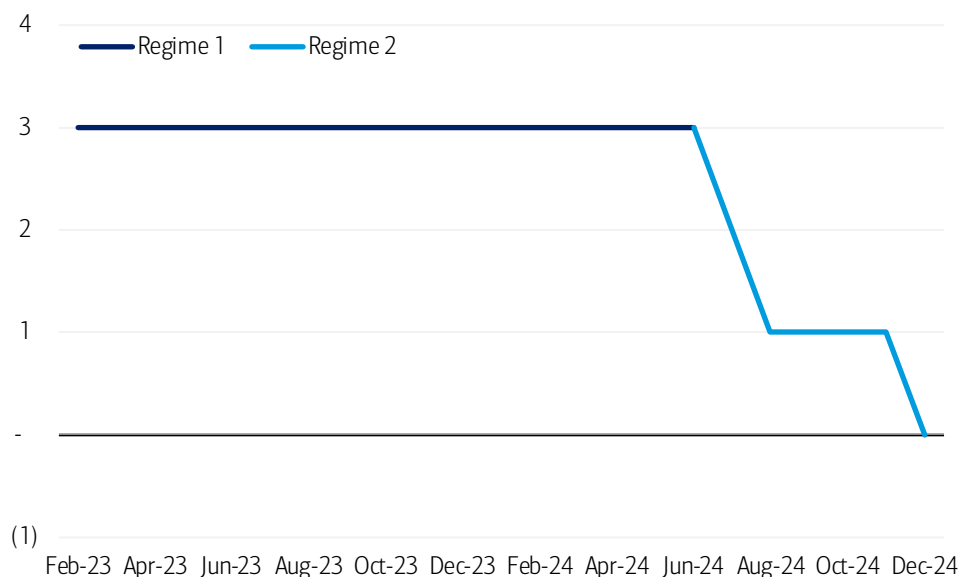
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Source: BofA Global Research

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Exhibit 16: Subjective SOFR/FF basis spread forecast (bps)

We project SOFR to remain at 3bp below FF until ON RRP has nearly drained



Source: BofA Global Research

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Our revised SOFR/FF projections imply that the market is likely over-pricing the extent to which SOFR will rise towards FF by end '23. We think that this sustained upward SOFR pressure will likely need to wait until later in '24 to materialize. We therefore recommend fading the extent of SOFR/FF tightening in late '23. We agree with the market direction, but think it be pricing too much too soon. We recommend clients fade late '23 SOFR/FF levels at negative or zero rate levels.

Bottom line: near-term SOFR is biased lower with bill cuts & greater specials risk; this should bias SOFR/FF wider. Medium-term SOFR will likely be pulled higher with bill supply post debt limit; we think the market may be overestimating how quickly SOFR reaches or exceeds FF. SOFR is unlikely to reach FF until ON RRP is sufficiently depleted. The pricing of late '23 SOFR/FF basis implies too much tightening too soon.

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