The Macroeconomic Consequences of Family Policies

Anson Linshuo Zhou University of Wisconsin-Madison June 6, 2021

Motivation: Dual Role of Family Policies

Family policies: a class of policies that promote childbearing and childrearing

Encourage Childbirth to Combat Population Aging

Prevalent in OECD countries with low fertility (>2% of GDP)



- Baby bonus in Australia 2004 (\approx \$2,100). Treasurer Peter Costello: "One (baby) for the Mum, one for the Dad, and one for the country"
- Increasingly relevant for the U.S. as Census data sends warning signals
- ullet Popular and large in scale \longrightarrow cost-effectiveness and aggregate impacts?

Boost Child Outcomes and Social Mobility

- Goals of \$3k+ Child Tax Credit, \$1.8 trillion American Families Plan "an investment in our kids, our families, and our economic future"
- Effective in achieving stated policy goals?

This Paper

What are the macroeconomic consequences of large-scale family policies?

- Suppose the government gives parents a baby bonus
 - 1 Will it improve children's outcomes and boost social mobility?
 - 2 How will it affect population growth, output and social welfare?
- A quantitative GE-OLG model:

Endogeneous Fertility + Endogenous Intergenerational Linkages child human capital formation + inter-vivos transfers

- Previous studies and policy recommendations: family policies as transfers to existing child → quality margin
- This paper: family policies change the "price" of child → add quantity margin

Overview of Channels

- Considering **endogenous fertility** incorporates key policy channels:
 - **1** Quality/quantity trade-off: higher fertility raises the marginal cost of child quality (Becker and Lewis 1973)
 - **2** Composition effects: families that increase fertility more gain representation in future economies
 - 3 **GE effects**: changes in age structure affects pension and taxes
- Fertility elasticities, i.e. magnitude of fertility responses to financial incentives
 - 1 Disciplined by parameters that are calibrated within the model
 - 2 Validated externally using policy Alaska Permanent Fund Dividend

Preview of Key Results

Consider a \$31k baby bonus:

- (1) $\approx 1.1 \times$ expansion of CTC from 2010-2021 in NPV
- (2) offsets the average cost of raising one child by 19% (USDA)
 - \blacksquare Average fertility increases by 10% (1.9 \rightarrow 2.1) while average private education investment reduces by 5%
 - 2 Average human capital falls by 1.25%. Social mobility falls by 1.6%
 - 3 Long-run welfare rises by 3.6% as tax rates decreases in equilibrium

Compare policy counterfactuals: baby bonus, childcare subsidy, and education

 Education expenditures are more effective than family policies in improving child outcomes and social mobility with mild effects on fertility

¹Average utility of new-borns under the veil of ignorance

Related Literature

Education Policies, Income transfers, and Mobility

- Benabou (2002), de la Croix and Doepke (2003), Heckman and Mosso (2014),
 Bastian and Michelmore (2018), Daruich (2019), Abbott, Gallipoli, Meghir and
 Violante (2019), Mullins (2019), Guner, Kaygusuz and Ventura (2020)...
- <u>Contribution</u>: Considering fertility responses could reverse policy effects on child human capital and social mobility

Family Policies, Fertility and Child Outcomes

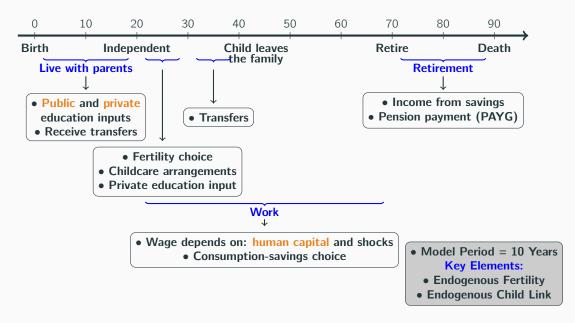
- Empirical: Milligan (2005), Laroque and Salanié (2008), Drago et al. (2011), Luci-Greulich and Thévenon (2013), González (2013), Raute (2019)...
- Structural: Fan and Stark (2008), Liao (2013), Tertilt, Kim and Yum (2021)
- <u>Contribution</u>: Propose and calibrate a quantitative model that is suitable for analyzing large-scale policies beyond fertility effects

Outline

- 1 Model: Role of endogenous fertility
- **2** Calibration (2010 USA)
- Validation
- **4** Counterfactual Results
- 6 Conclusion

Model

Model: Timeline



Fertility, Childcare and Skill Formation

Two simplifying modeling assumptions:

Birth Independent Child leaves the family Retire Death
$$V_2(h,a) = \max_{c,a',n,e,t_h,m\geq 0} u(c/q(n)) + \beta \mathbb{E} V_3(h',a',n,\mathbb{E} h_k)$$

$$n \cdot \chi = \left(t_h^{v/\iota} + (n \cdot m)^v\right)^{1/v} \qquad \text{[time cost]}$$

$$y = wh \cdot (1-t_h) \qquad \text{[labor income]}$$

$$(1+\tau_c)(c+mp_m(1-\mathcal{S})n+e\cdot n) + a' = (1+r)a+y-\mathcal{T}(y,a,n)+\mathcal{B}\cdot n \qquad \text{[BC]}$$

$$h' = L(h,1-t_h,z') \qquad h_k = G(h,\mathcal{E},e,\epsilon) \qquad \text{[technology]}$$

$$h: \text{parents' skills} \qquad a: \text{assets} \qquad n: \text{fertility}$$

$$t_h: \text{home care} \qquad m: \text{market care} \qquad e: \text{private educ. input}$$

$$\chi: \text{childcare needs} \qquad p_m: \text{market care price} \qquad q(n): \text{equivalence scale}$$

$$\mathcal{S}: \text{childcare subsidy} \qquad \mathcal{B}: \text{baby bonus} \qquad \mathcal{E}: \text{public education}$$

8 / 26

Parent-to-Child Transfer

Birth Independent Child leaves the family
$$V_3(h,a,n,\mathbb{E}h_k) = \max_{c,a',a_k \geq 0} u(c/q_n) + \beta \mathbb{E} V_4(h',a') + \underbrace{v(n,\mathbb{E}h_k,a_k)}_{\text{utility from quantity and quality}}_{y=wh\cdot 1}$$

$$(1+\tau_c)c+a'+n\cdot a_k = (1+r)a+y-\mathcal{T}(y,a,n)$$

$$h'=L(h,1,z)$$

• First-order conditions for child "quality" choices e and a_k :

$$\frac{\partial v(n, \mathbb{E}h_k, \mathbf{a}_k)}{\partial \mathbb{E}h_k} \cdot \frac{\partial \mathbb{E}h_k}{\partial e} = \lambda_2 \cdot (1 + \tau_c) \cdot \mathbf{n}$$

$$\frac{\partial v(n, \mathbb{E}h_k, \mathbf{a}_k)}{\partial \mathbf{a}_k} = \lambda_3 \cdot \mathbf{n}$$
FOC [e]

where marginal costs are proportional to n



Fertility Elasticity - Quality/Quantity Trade-off

Consider the effect of an increase in baby bonus \mathcal{B} on transfers a_k (fixing e for now)

When fertility elasticity $\frac{dn^*}{dB} = 0$, i.e. exogenous fertility

• Increase in \mathcal{B} is an income transfer, a_k rises unambiguously:

$$\underbrace{\lambda_3 \downarrow}_{\text{income effect on } MU_c} \cdot n \quad \Rightarrow \quad \frac{v(n, \mathbb{E}h_k, a_k \uparrow)}{\partial a_k}$$
 FOC [a_k]

When fertility elasticity $\frac{dn^*}{dB} \neq 0$, i.e. endogenous fertility

• Increase in \mathcal{B} is a price change, n rises \Longrightarrow effects on a_k is ambiguous:

$$\underbrace{\lambda_3?}_{\text{change in }MU_c \text{ as } n \uparrow \text{ fertility response}} = \underbrace{\frac{\partial v(n \uparrow, \mathbb{E}h_k, a_k?)}{\partial a_k}}_{\text{interaction in preferences}} \text{FOC } [a_k]$$

• a_k could fall when child benefits are more generous - quality/quantity trade-off

Heterogeneous Fertility Elasticities - Composition Effects

- Heterogeneous fertility elasticities: size of transfer relative to income differs
- Families that increase fertility more gain representation
- Intergenerational persistence of $h \Longrightarrow$ composition effects on aggregate h.c.
- **Insight**: Even when policy effects on each child's human capital is positive, overall impact on aggregate human capital could still be negative

Firms and the Government

• Representative firm with Cobb-Douglas production function:

$$Y = AK^{\alpha}H^{1-\alpha}$$

• Denote age structure as $\{\omega_j\}_{j=0}^8$ (with $\sum_{j=0}^8 \omega_j = 1$) and distribution of households across state space as $\{\mu_j\}_{j=0}^8$. Government fiscal budget:

$$\underbrace{\left(\sum_{j=2}^{6} \omega_{j} \int \mathcal{T}(y_{j}^{*}, a_{j}^{*}, n_{j}^{*}) d\mu_{j}\right)}_{\text{labor and capital income taxes}} + \underbrace{\left(\sum_{j=2}^{8} \omega_{j} \int \tau_{c} c_{j}^{*} d\mu_{j}\right)}_{\text{public education}} = \underbrace{\left(\sum_{j=7}^{8} \omega_{j} \int w\pi h d\mu_{j}\right)}_{\text{public education}} + \underbrace{\left(\sum_{j=2}^{8} \omega_{j} \int w\pi h d\mu_{j}\right)}_{\text{baby bonus}} + \underbrace{\left(\sum_{j=2}^{8} \omega_{j} \int w\pi h d\mu_{j}\right)}_{\text{other spendings}} + \underbrace{\left($$

• GE Effects: Fertility responses change $\{\omega_j\}_{j=0}^8$ and tax burden via τ_c . Key motivation for family policies, absent in models with exogenous fertility

Why may family policies improve welfare?

Long-run welfare²: average value of newborn under the veil of ignorance:

$$\mathcal{W} := \int V_2 \, d\mu_2$$

Welfare of current households \longrightarrow transition path results (in progress)

Externalities/incompleteness that government could address:

- 1 Fiscal externalities of childbearing and childrearing
 - Private returns \neq social returns (i.e. $\{\omega_j\}_{j=0}^8$ and $\{\mu_j\}_{j=0}^8$)
- **2** Borrowing constraints (Daruich 2019, Abbott et al. 2019 ...)

 $^{^2}$ See Parfit (1984) - "repugnant conclusion", Golosov, Jones and Tertilt (2007) - " \mathcal{A},\mathcal{P} -efficiency", and de la Croix and Doepke (2021) - "soul incarnation" for more discussions of welfare with endogenous fertility

Calibration

Model Parameters

Table 1: Model Parameters

	Interpretation	Value	Source		Interpretation	Value	Source
Preferences				Child human capital production			
β	discount rate	0.98 ¹⁰	standard	Z	normalizing scalar	2.57	median income =1
γ	elasticity of substitution	0.61	CPS	σ_{ϵ}	ability shock dispersion	0.45	PSID
ψ	fertility preference	1.92	CPS	ρ	intergenerational spillover	0.28	Chetty et al. (2014)
θ	quality preference	2.02	PSID	ξ	substitution of education	0.9	ATUS
ν	transfer preference	0.34	PSID	\mathcal{E}	public education	0.15	NCES
				κ	input productivity	0.17	García et al. (2020)
Childcare arrangement							
χ	childcare cost	0.18	Folbre (2008)	Adult human capital evolution			
L	economies of scale at home	0.7	Folbre (2008)	η	learning curvature	0.61	PSID
υ	substitutability of care	0.5	SIPP	ζ	learning level	0.72	PSID
p_m	price of full-time care	0.13	NACCRRA	μ_Z	skill depreciation	-0.23	PSID
				σ_z	shock dispersion	0.42	PSID
Taxes and pension							
$\tau_{V}^{n}, \lambda_{V}^{n}$	tax levels and progressitivity	misc.	TAXSIM	Firm production function			
$ au_{c}$	consumption tax	0.07	McDaniel (2007)	A	total factor productivity	1	normalization
$ au_a$	capital income tax	0.27	McDaniel (2007)	α	capital share	0.33	standard
π	pension replacement rate	0.40	OECD Database	δ_k	capital depreciation	0.04^{10}	standard

- 13 parameters are calibrated within the model using SMM
- Model matches salient features of fertility, childcare, parental investment, transfers, child skill formation, and lifecycle earnings profile

Utility from child quantity and quality³

$$v(n, \mathbb{E}h_k, a_k) = \underbrace{\Psi(n)}_{\text{child discounting}} \underbrace{\underbrace{(\theta \cdot u(\mathbb{E}h_k) + \nu \cdot u(a_k))}_{\text{utility from child quality}}}$$

$$\Psi(n) = 1 - \exp(-\psi n) \qquad u(x) = \frac{x^{1-\gamma}}{1-\gamma} \qquad \gamma \in (0,1) \quad x \in \{\mathbb{E}h_k, a_k, c\}$$

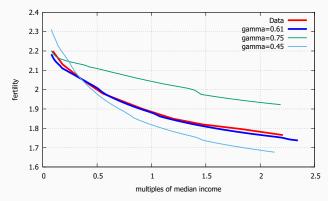
- $\{\psi, \theta, \nu\}$ matches aggregate fertility and average spendings on quality
- \bullet γ elasticity of intergenerational substitution (EGS) (Córdoba and Ripoll 2019)
- Conditional on other parameters, γ determines fertility elasticity. Higher $\gamma \Longrightarrow$ smaller fertility responses

Intuition

³Results robust to separable preferences and dynastic altruism

Identification of γ

• γ identified by **fertility-income profile** (Córdoba, Ripoll and Liu 2016). Higher $\gamma \Longrightarrow$ Higher MRS of quantity for quality \Longrightarrow flatter profile



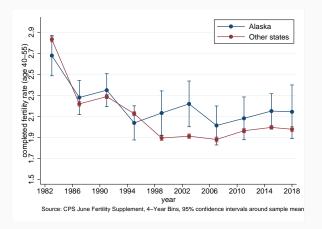
Validation

Does the model generate responses that match empirical estimates?

External validation using Alaska Permanent Fund Dividends (APFD)

- Established in 1982 after discovery of the petroleum. Equal transfer to **all residents** regardless of income, employment or age
- **Pronatal effects**: allows parent to claim dividend on behalf of a child with no requirements on how parents use a child's dividend.
- Ideal policy variation to test fertility responses:
 - Similar institution and cultural background
 - 2 Large in scale (\approx \$1.5k per year) relative to other family policies
- Apply same policy in the model: universal basic income (UBI) to parents and children by \$1.5k. Model predictions are consistent with empirical evidence:
 - **1** Completed fertility rises by 4.2% (\approx Kelly, Timilsina and Yonzan 2020)
 - 2 Larger responses from households with lower human capital (Cowan and Douds 2020)
 - **3** Positive but small effects on education investments

Evidence from Completed Fertility Rates



- Changes in completed fertility rate alleviates worries about effects on birth timing
- Model-predicted 4.2% (0.1) increase is consistent with average differences between Alaska and the other states

Counterfactual Results

Baby Bonus Counterfactuals

Evaluate baby bonus \mathcal{B} of different scale

- Budget balance: consumption tax adjusts to balance budget each period
- General equilibrium: wage, interest rates, and population distributions adjust

Outcomes of Interest

- Aggregate fertility, average human capital, per capita income, consumption taxes and intergenerational income mobility $\left(\frac{1}{IGE}\right)$
- Social welfare in consumption equivalence (changes)

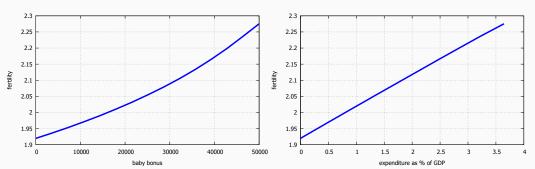
Outline

- Long-run effects comparing new steady-state economy to baseline economy
- Transition, alternative funding methods (in progress)

Fertility Effects

Figure 1: Effects on aggregate fertility

egate fertility Figure 2: Expenditure share

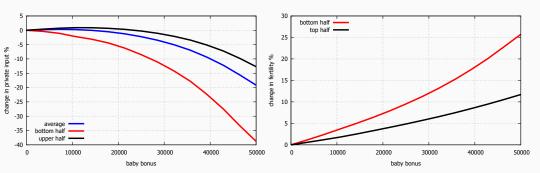


- Baby bonus needs to be at least \$31k to raise aggregate fertility rate to
 replacement level (2.1, commonly stated long-run policy goal). The policy
 costs around 1.8% of GDP in the new equilibrium
- From now on, consider $\mathcal{B}=\$31k$ as the benchmark policy ($\approx 1.1\times$ expansion of CTC from 2010-2021 in NPV)

Model Channels

Figure 3: Average private investment

Figure 4: Heterogeneous fertility response

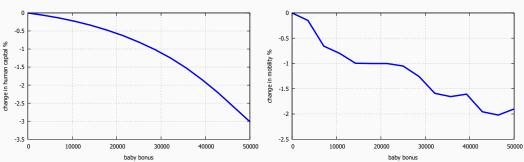


- Quality/quantity trade-off: Parents reduce private investments by 5%
- Composition effects: Parents with lower human capital respond more in fertility

Average Human Capital and Social Mobility

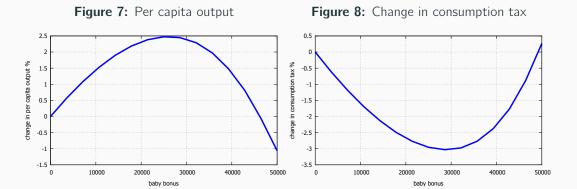


Figure 6: Intergenerational mobility



- Average human capital falls by 1.25% with $\mathcal{B} = \$31,000$
- Intergenerational mobility decreases by 1.6% due to heterogeneous responses
- Results are **stronger** when baby bonus is targeted at low-income households

Output and Tax: GE Effects



- Per capita output rises initially due to changes in age structure
- **GE** effects: government can reduce consumption tax by 3%
- Larger baby bonus is **not always beneficial** as (1) average human capital worsens, and (2) public education expenditure rises

Figure 9: Welfare-Fertility Expansion Path Figure 10: Change in welfare 3.5 change in welfare % 2.5 velfare change 1.5 0.5 1.95 2.05 2.15 2.2 2.25 2.3 2 10 12 1.9

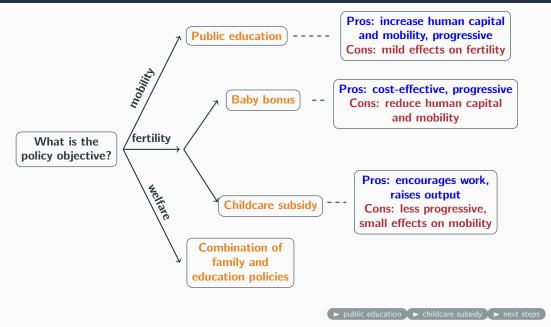
Welfare maximized around replacement fertility, 3.6%↑ in the long-run

aggregate fertility

• Progressive: large welfare improvement for parents with low human capital

human capital

Summary of Policy Comparisons



Conclusion

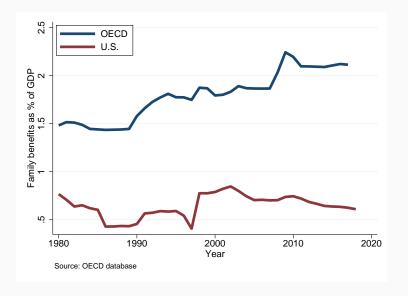
Study macroeconomic consequences of large-scale family policies

- Model endogenous child quantity and quality in a GE-OLG model
- Discipline fertility elasticity using data moments and validate using policy

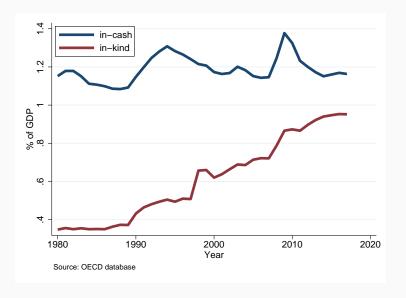
Results:

- Compared with previous studies where fertility is fixed, introducing endogenous fertility reverses policy implications on child outcome and social mobility
- 2 A \$31k baby bonus raises fertility to replacement level and improves welfare by 3.6% via effects on age structure and taxes in the general equilibrium
- 3 Public education is effective in improving child outcome, social mobility and welfare despite having mild effects on fertility

Time Trend of Public Expenditures on Child Benefits



Expenditure Breakdown



Working Without Children and Retirement

• For households working without children:

$$V_{j}(h, a) = \max_{c, a' \ge 0} u(c) + \beta \mathbb{E} V_{j+1}(h', a')$$
$$(1 + \tau_{c})c + a' = (1 + r)a + y - \mathcal{T}(y, a, 0)$$
$$h' = L(h, 1, z)$$

For retired households:

$$V_{j}(h, a) = \max_{c, a' \ge 0} u(c) + \beta V_{j+1}(h, a')$$
$$(1 + \tau_{c})c + a' = (1 + r - r\tau_{a})a + \pi \cdot wh$$
$$V_{9}(\cdot) \equiv 0$$

where π is pension replacement rate



Stationary Equilibrium

• Distributions:

- Demographic structure $\{\omega_j\}_{j=0}^8$ and distribution of agents over states $\{\mu_j\}_{j=0}^8$ are invariant over time periods
- Distribution of initial states is determined by older generations and shock processes
- Households Optimize: Households choose consumption, savings, fertility, childcare arrangements, child investments and inter-vivos transfers such that utility is maximized
- Firms maximize profits
- Prices clear markets
- Government balances budget in period to period

Child's Skill Production Function

Children's skill production function:

$$h_k = \underbrace{Z}_{\text{scalar shock spillover}} \cdot \underbrace{h^{\rho}_{\text{public education}} + \underbrace{e^{\xi}}_{\text{private input}} + \underbrace{e^{\xi}}_{\text{private input}}$$

$$\log(\epsilon) \sim \mathcal{N}\left(-\frac{\sigma_{\epsilon}^2}{2}, \sigma_{\epsilon}^2\right)$$

- $\rho = 0.28$ rank-rank mobility (Chetty, Hendren, Kline and Saez 2014)
- $\mathcal{E} = 0.15$ \$12k per pupil per year (NCES)
- $\kappa = 0.17$ RCT evidence from García, Heckman, Leaf and Prados (2020)

Child's Skill Production Function Cont'd

Use **RCT** evidence to discipline the productivity of inputs κ :

$$h_k = Z \cdot \epsilon \cdot h^{\rho} \left(\mathcal{E}^{\xi} + e^{\xi} \right)^{\kappa/\xi}$$

- García, Heckman, Leaf and Prados (2020)
 - Two US early childhood development programs (ABC, CARE) in 1970s
 - Cost \approx \$13.5k per year for five years total \$67.5k per child
 - Followed up into adulthood and observe education/income
 - For every dollar invested, children's lifetime labor income increases by \$1.3
- Apply similar policy in the model: expand existing ${\cal E}$ by \$67.5k
 - Small scale: prices and taxes remain unchanged
 - Target: children of parents at 10th percentile of earnings
- Comparing labor income changes with program costs gives $\kappa = 0.17$



Costs of Child and Childcare

OECD equivalence scale:

$$q(n) = 1.7 + 0.5 \cdot n$$

• Childcare arrangements:

$$n \cdot \chi = \left(t_h^{\upsilon/\iota} + (n \cdot m)^{\upsilon}\right)^{1/\upsilon}$$

Set $\chi = 0.18$. Returns to scale within family $\iota = 0.7$ (Folbre 2008)

- Elasticity of substitution: v = 0.5 average share of income spent on childcare by education (SIPP) (Malik 2019)
- Price of full-time childcare: $p_m = \$6,860$ per year for child aged 0-10 (The National Association of Child Care Resource & Referral Agencies 2011)



Fertility Response

• Consider simplified problem for low-h parents, i.e. quality margin not operative

$$\max_{c,n} \quad u(c) + \Psi(n)u(\mathcal{E})$$
$$c + n \cdot \chi = 1$$

• First-order condition for *n*:

$$\underbrace{\Psi'(n) \cdot u(\mathcal{E})}_{\text{MB of } n} = \underbrace{\lambda \cdot \chi}_{\text{MC of } n}$$

• Plug in $u(c) = \frac{c^{1-\gamma}}{1-\gamma}$, we have

$$\Psi'(n) = (1 - \gamma) \cdot \chi \cdot \frac{\lambda}{\mathcal{E}^{1 - \gamma}} \Longrightarrow \Delta \Psi'(n) \propto (1 - \gamma) \cdot \Delta \chi$$

Conditional on other parameters, higher $\gamma \Longrightarrow$ smaller n response

Skill Evolution for Adults

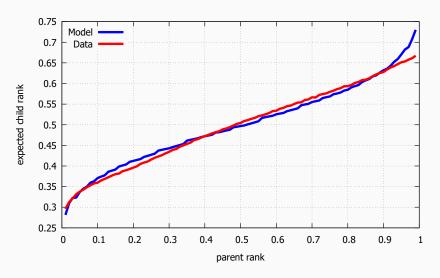
• Human capital of working adults evolves:

$$h_{j+1} = \exp(z) (h_j + \zeta(h_j t))^{\eta}$$

 $\log(z) \sim \mathcal{N}(\mu_z, \sigma_z)$

- $\eta = 0.61$, $\zeta = 0.72$ lifecycle earnings (PSID) (Huggett, Ventura and Yaron 2011)
- $\mu_Z = -0.23$, $\sigma_Z = 0.42$ 2% skill depreciation and lifecycle Gini coefficient of earnings (Huggett, Ventura and Yaron 2011)

Intergenerational Mobility: Model vs Data



• Rank-rank slope = 0.34 (Chetty, Hendren, Kline and Saez 2014)



Other Parameters

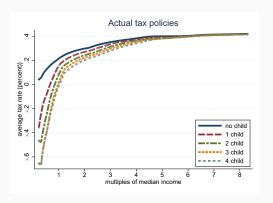
- Firms' production function: capital share $\alpha = 0.33$ and 4% capital depreciation
- Government taxes
 - Income taxes:

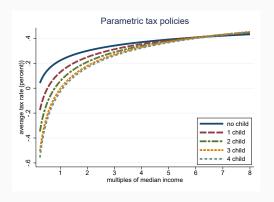
$$\mathcal{T}(y, a, n) = y \cdot (1 - \tau_y^n y^{-\lambda_y^n}) + \tau_a ra$$

where $\{\tau_{v}^{n}, \lambda_{v}^{n}\}_{n=0}^{6}$ estimated using TAXSIM

- Tax rates from McDaniel (2014): $\tau_c = 0.07$ and $\tau_a = 0.27$
- Pension replacement rate: $\pi = 40\%$

Income Taxes: Model vs Data





• Child tax benefits (reduction in tax rates) are larger for low-income households



Baby Bonus in Australia

- A\$3,000 baby bonus⁴ to every child born on or after July 1st 2004
- Peter Costello (Treasurer of Australia): "One (baby) for the Mum, one for the Dad, and one for the country"
- $tfr_{AUS,2004} = 1.77 > 1.73 = tfr_{USA,2018}$ before the Covid Baby Bust



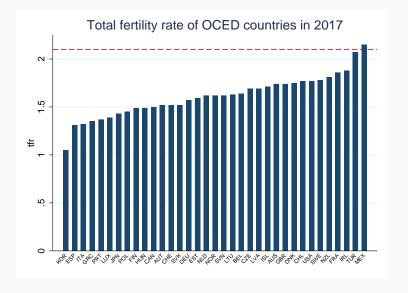
- Drago et al. (2011) finds:
 - Significant fertility responses and evidence for long-term/quantum effects
 - Cost for an additional birth to be at least A\$126,000⁵
 - Larger fertility responses from low-income households
- Gaitz and Schurer (2017) finds that the baby bonus was **ineffective** in boosting learning, socio-emotional or physical health outcomes of pre-school children

▶ back to validation 🔀 ▶ back to results

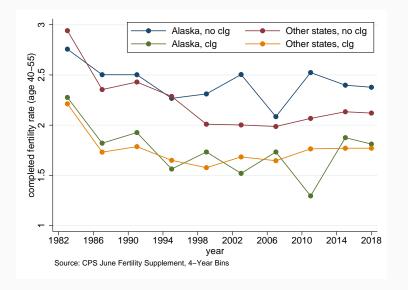
⁵More details: (1) Announced on Mar.12th 2004, (2) universal coverage, lump-sum payment, (3) Equivalent to 4 times average weekly earnings, (4) Equivalent to \$2,800 in 2010 USD.

⁵Equivalent to \$117,600 in 2010 USD. Quantitative model predicts \$130,000 is needed for an additional birth (for the U.S.).

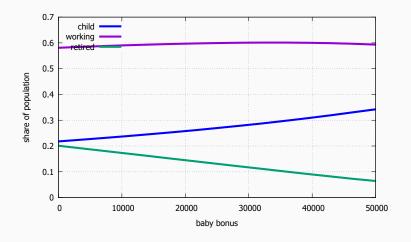
Total Fertility Rate Across Countries



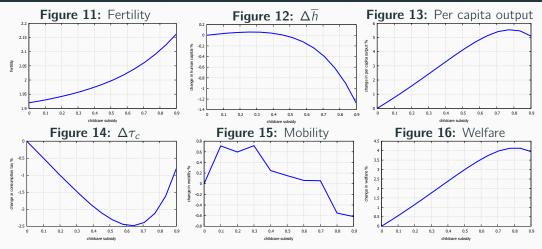
Evidence from Completed Fertility Rates



Change in Demographic Structure



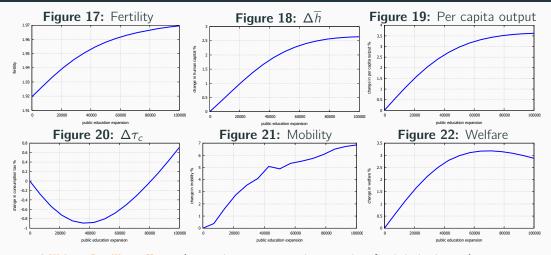
Highlights for Subsidized Childcare ${\mathcal S}$



- Need 80% refund to reach 2.1 fertility, 50% less cost-effective than baby bonus
- Impacts of subsidized childcare are qualitatively similar to baby bonus except that it encourages work (Guner, Kaygusuz and Ventura 2020) and mobility effect is small
- Less progressive because subsidy amount depends on childcare expenditures



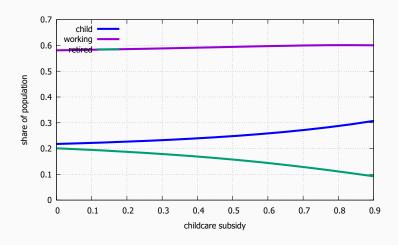
Highlights for Public Education Expansion ${\cal E}$



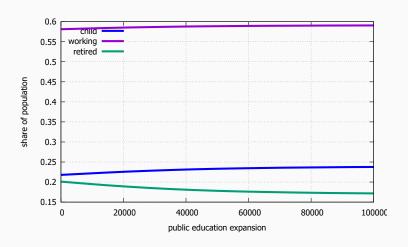
- Mildest fertility effects (0.035 boost vs 0.23 boost using \$40k baby bonus)
- Most effective in improving mobility (5.5% increase using \$65k)
- Progressive policy with large welfare improvement for low-income households



Change in Demographic Structure



Change in Demographic Structure



Next Steps

Transition path

- Question: How long do we need to wait for aggregate effects to take place?
 What are the distributional consequences for households in the original steady-state? Majority support for policy reform?
- Conjecture: Majority support may requires transfers within cohorts

Alternative ways of financing

• **Question**: How will things change if the policy could be funded via government deficits or labor/capital taxes?

Optimal policies

• Question: What is the optimal policy to maximize welfare however defined?

