LEGISLATURE OF THE STATE OF IDAHO

Sixty-fifth Legislature

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First Regular Session - 2019

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 175

BY WAYS AND MEANS COMMITTEE

AN ACT

RELATING TO THE IDAHO ADMINISTRATIVE PROCEDURE ACT; AMENDING SECTION 67-5201, IDAHO CODE, TO REVISE DEFINITIONS AND TO DEFINE TERMS; REPEAL-ING SECTION 67-5240, IDAHO CODE, RELATING TO CONTESTED CASES; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5240, IDAHO CODE, TO PROVIDE FOR CONTESTED CASE EXEMPTIONS; AMENDING SECTION 67-5241, IDAHO CODE, TO REVISE PROVISIONS REGARDING DISPOSI-TION, TO PROVIDE FOR INCORPORATION OF AN AGREEMENT OR CONSENT ORDER INTO A FINAL CONTESTED CASE ORDER, TO PROVIDE FOR JUDICIAL REVIEW, TO PROVIDE THAT DISPOSITIONS BY AGREEMENT ARE PUBLIC RECORDS UNLESS EXEMPT UNDER SPECIFIED LAW, AND TO PROVIDE THAT CERTAIN NONDISCLOSURE PROVISIONS ARE VOID; REPEALING SECTIONS 67-5242 THROUGH 67-5254, IDAHO CODE, RELATING TO PROCEDURE AT HEARING, ORDERS NOT ISSUED BY AN AGENCY HEAD, REVIEW OF RECOMMENDED ORDERS, REVIEW OF PRELIMINARY ORDERS, FINAL ORDERS AND EFFECTIVENESS OF FINAL ORDERS, EMERGENCY PROCEEDINGS, CONTENTS OF OR-DERS, AGENCY RECORDS, INDEXING OF PRECEDENTIAL AGENCY ORDERS AND INDEX-ING OF AGENCY GUIDANCE DOCUMENTS, EVIDENCE AND OFFICIAL NOTICE, PRESID-ING OFFICERS AND DISQUALIFICATION, EX PARTE COMMUNICATIONS, AND AGENCY ACTION AGAINST LICENSEES; REPEALING SECTIONS 67-5270 AND 67-5271, IDAHO CODE, RELATING TO RIGHT OF REVIEW AND EXHAUSTION OF ADMINISTRA-TIVE REMEDIES; REPEALING SECTIONS 67-5273 THROUGH 67-5278, IDAHO CODE, RELATING TO TIME FOR FILING PETITION FOR REVIEW, STAY, AGENCY RECORDS FOR JUDICIAL REVIEW, ADDITIONAL EVIDENCE, JUDICIAL REVIEW OF ISSUES OF FACT, DECLARATORY JUDGMENT ON VALIDITY OR APPLICABILITY OF RULES, AND SCOPE OF REVIEW AND TYPE OF RELIEF; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5242, IDAHO CODE, TO PROVIDE FOR PRELIMINARY REVIEW AND TO PROVIDE FOR FACT-FINDING; AMENDING CHAP-TER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5243, IDAHO CODE, TO PROVIDE FOR THE COMMENCEMENT OF CONTESTED CASES AND TO PROVIDE A PROCEDURE FOR COMMENCEMENT; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5244, IDAHO CODE, TO PRO-VIDE A CONTESTED CASE PROCEDURE; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5245, IDAHO CODE, TO PROVIDE FOR EVIDENCE IN CONTESTED CASES; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5246, IDAHO CODE, TO PROVIDE FOR A HEARING RECORD IN CONTESTED CASES; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5247, IDAHO CODE, TO PRO-VIDE AN EMERGENCY ADJUDICATION PROCEDURE; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5248, IDAHO CODE, TO PROHIBIT EX PARTE COMMUNICATIONS, TO PROVIDE EXCEPTIONS FOR EX PARTE COMMUNICATIONS, TO PROVIDE PROCEDURES IF PROHIBITED EX PARTE COMMUNI-CATIONS OCCUR, AND TO PROVIDE FOR DISQUALIFICATION; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5250, IDAHO CODE, TO PROVIDE FOR SUBPOENAS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5251, IDAHO CODE, TO

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PROVIDE FOR DISCOVERY; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5252, IDAHO CODE, TO PROVIDE FOR DE-FAULT; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5253, IDAHO CODE, TO PROVIDE FOR CONTESTED CASE ORDERS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SEC-TION 67-5254, IDAHO CODE, TO PROVIDE FOR AGENCY REVIEW OF CONTESTED CASE ORDERS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5256, IDAHO CODE, TO PROVIDE FOR RECONSIDERATION; AMEND-ING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5257, IDAHO CODE, TO PROVIDE FOR STAYS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5258, IDAHO CODE, TO PROVIDE FOR THE AVAILABILITY AND INDEXING OF FINAL ORDERS, TO PROVIDE AN EXEMPTION FROM INDEXING CERTAIN FINAL ORDERS, TO PROVIDE FOR THE DESIG-NATION OF ORDERS AS PRECEDENT, AND TO PROVIDE FOR THE INDEXING OF GUID-ANCE DOCUMENTS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDI-TION OF A NEW SECTION 67-5259, IDAHO CODE, TO PROVIDE PROCEDURES FOR AC-TIONS AGAINST LICENSEES; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5260, IDAHO CODE, TO PROVIDE FOR JUDI-CIAL REVIEW; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5262, IDAHO CODE, TO PROVIDE FOR THE TIME TO SEEK JUDICIAL REVIEW AND TO PROVIDE LIMITATIONS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5263, IDAHO CODE, TO PROVIDE FOR STAYS PENDING APPEAL; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5264, IDAHO CODE, TO PROVIDE FOR STANDING; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5265, IDAHO CODE, TO PROVIDE FOR THE EXHAUSTION OF ADMINISTRATIVE REMEDIES; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5266, IDAHO CODE, TO PROVIDE FOR THE RECORD ON JUDICIAL REVIEW AND TO PROVIDE EXCEPTIONS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5267, IDAHO CODE, TO PROVIDE A STANDARD OF REVIEW; AMENDING SECTION 67-5255, IDAHO CODE, TO REDESIGNATE THE SECTION AND TO REVISE PROVISIONS RELATING TO DECLARATORY RULINGS BY AGENCIES; AMENDING SECTION 67-5272, IDAHO CODE, TO REDESIGNATE THE SECTION AND TO REVISE PROVISIONS REGARDING VENUES; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SEC-TION 67-5270, IDAHO CODE, TO PROVIDE FOR THE CREATION OF THE OFFICE OF ADMINISTRATIVE HEARINGS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5271, IDAHO CODE, TO PROVIDE FOR THE CHIEF ADMINISTRATIVE HEARING OFFICER; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5272, IDAHO CODE, TO PRO-VIDE FOR HEARING OFFICERS; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5273, IDAHO CODE, TO PROVIDE FOR COMPENSATION AND CLASSIFICATION; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5274, IDAHO CODE, TO PROVIDE FOR DISQUALIFICATION; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5275, IDAHO CODE, TO PROVIDE FOR AN ADVI-SORY COUNCIL; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5276, IDAHO CODE, TO PROVIDE FOR THE COOPERATION OF AGENCIES; AMENDING CHAPTER 52, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-5277, IDAHO CODE, TO PROVIDE FOR COST ESTIMATES

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AND ASSESSMENT OF RECIPIENT AGENCIES; AMENDING SECTION 67-5279, IDAHO CODE, TO REVISE PROVISIONS REGARDING SCOPE OF REVIEW; AMENDING SECTION 67-2601, IDAHO CODE, TO PROVIDE THAT THE DEPARTMENT OF SELF-GOVERNING AGENCIES SHALL INCLUDE THE OFFICE OF ADMINISTRATIVE HEARINGS; AMENDING SECTION 67-5303, IDAHO CODE, TO PROVIDE THAT THE CHIEF ADMINISTRATIVE HEARING OFFICER AND HEARING OFFICERS IN THE OFFICE OF ADMINISTRATIVE HEARINGS SHALL BE NONCLASSIFIED EMPLOYEES AND TO MAKE TECHNICAL COR-RECTIONS; AMENDING CHAPTER 9, TITLE 6, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 6-930, IDAHO CODE, TO PROVIDE FOR DETERMINATIONS OF RETAL-IATION AGAINST ONE SEEKING APPEAL OR ADMINISTRATIVE REVIEW; AMENDING SECTION 16-107, IDAHO CODE, TO PROVIDE THAT THE DEPARTMENT OF HEALTH AND WELFARE IS NOT EXEMPT FROM COMPLYING WITH SPECIFIED LAW IN EXER-CISING RESPONSIBILITIES REGARDING EARLY INTERVENTION SERVICES AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 26-31-208, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES; AMENDING SECTION 26-31-309, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE; AMENDING SECTION 28-46-302, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES; AMENDING SECTION 28-46-404, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES; AMENDING SECTION 33-5209C, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 40-709A, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 41-227, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 47-328, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE; AMENDING SECTION 50-222, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE; AMENDING SECTION 54-2509, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE AND TO MAKE A TECHNICAL CORRECTION; REPEALING SECTION 56-133, IDAHO CODE, RELATING TO THE AD-MINISTRATIVE REVIEW PROCESS; AMENDING CHAPTER 1, TITLE 56, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 56-133, IDAHO CODE, TO PROVIDE FOR AD-MINISTRATIVE APPEALS; AMENDING SECTION 56-202, IDAHO CODE, TO PROVIDE THAT THE DEPARTMENT OF HEALTH AND WELFARE IS NOT EXEMPT FROM COMPLYING WITH SPECIFIED LAW IN EXERCISING CERTAIN DUTIES AND TO MAKE TECHNICAL CORRECTIONS; REPEALING SECTION 56-216, IDAHO CODE, RELATING TO AP-PEALS; AMENDING CHAPTER 2, TITLE 56, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 56-216, IDAHO CODE, TO PROVIDE FOR ADMINISTRATIVE APPEALS; AMENDING SECTION 56-1003, IDAHO CODE, TO PROVIDE THAT THE DEPARTMENT OF HEALTH AND WELFARE IS NOT EXEMPT FROM COMPLYING WITH SPECIFIED LAW IN EXERCISING CERTAIN POWERS AND DUTIES; AMENDING SECTION 56-1005, IDAHO CODE, TO PROVIDE FOR APPEALS, TO PROVIDE THAT THE DEPARTMENT OF HEALTH AND WELFARE IS NOT EXEMPT FROM COMPLYING WITH SPECIFIED LAW, AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 58-122, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES; AMENDING SECTION 67-2317, IDAHO CODE, TO PRO-VIDE A CORRECT CODE REFERENCE; AMENDING SECTION 67-5206, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES AND TO MAKE A TECHNICAL CORRECTION; AND PROVIDING EFFECTIVE DATES AND PROVIDING A SUNSET DATE.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 67-5201, Idaho Code, be, and the same is hereby amended to read as follows:

67-5201. DEFINITIONS. As used in this act:

- (1) "Administrative code" means the Idaho administrative code established in this chapter.
- (2) "Agency" means each state board, commission, department or officer authorized by law to make rules or to determine contested cases, but does not include the legislative or judicial branches, executive officers listed in section 1, article IV, of the constitution of the state of Idaho in the exercise of powers derived directly and exclusively from the constitution, the state militia or the state board of correction.
 - (3) "Agency action" means:

- (a) The whole or part Issuance of a rule or order;
- (b) The failure to issue a rule or order; or
- (c) An agency's performance of, or failure to perform, any duty placed on it by law.
- (4) "Agency decision" means an agency action in a proceeding other than rulemaking.
- (5) "Agency head" means an individual or body of individuals in whom the ultimate legal authority of the agency is vested by any provision of law.
- $(\underline{56})$ "Bulletin" means the Idaho administrative bulletin established in this chapter.
- (67) "Contested case" means a proceeding an adjudication proceeding arising out of an agency decision or failure to issue an agency decision, from which results in the issuance of an order an opportunity for an evidentiary hearing is required by the federal constitution, a federal statute or the constitution or a statute of this state. A contested case commences when a request for a contested case proceeding is filed with the office of administrative hearings under section 67-5243, Idaho Code.
- (78) "Contested case order" means an order issued by a hearing officer resolving issues in a contested case and includes all findings of fact and conclusions of law upon which the order is based, which is intended to be the final order submitted to the agency head.
- (9) "Coordinator" means the administrative rules coordinator prescribed in section 67-5202, Idaho Code.
- $(\underline{\$10})$ "Document" means any executive order, notice, rule or statement of policy of an agency.
 - (11) "Final order" means:
 - (a) A contested case order that is final as provided in sections 67-5253 and 67-5254, Idaho Code; or
 - (b) A declaratory ruling order that is a final agency action subject to judicial review.
- (912) "Final rule" means a rule that has been adopted by an agency under the regular rulemaking process and is in effect.
- (13) "Hearing officer" means an individual, appointed by the chief administrative hearing officer of the office of administrative hearings pursuant to section 67-5271, Idaho Code.
- (104) "License" means the whole or part of any agency permit, certificate, approval, registration, charter, or similar form of authorization required by law, but does not include a license required solely for revenue purposes.

- (1 ± 5) "Official text" means the text of a document issued, prescribed, or promulgated by an agency in accordance with this chapter, and is the only legally enforceable text of such document. Judicial notice shall be taken of all documents issued, prescribed, or promulgated in accordance with this chapter.
- (126) "Order" means an agency action of particular applicability that determines the legal rights, duties, privileges, immunities, or other legal interests of one (1) or more specific persons. The granting of an application for a license that is unconditional in respect to the license requested, and that does not affect the rights of a third party who may have a right to commence a contested case, is not an order.
- (137) "Party" means each person or agency named or admitted as a party, or properly seeking and entitled as of right to be admitted as a party.
- (148) "Pending rule" means a rule that has been adopted by an agency under the regular rulemaking process and remains subject to legislative review.
- (159) "Person" means any individual, partnership, corporation, association, governmental subdivision or agency, or public or private organization or entity of any character.
- (20) "Preliminary review" means the receipt, collection, processing, and analyzing of information, or other activity of an agency preparatory to and including the making of an agency decision.
- (1621) "Proposed rule" means a rule published in the bulletin as provided in section 67-5221, Idaho Code.
- $(\frac{17}{22})$ "Provision of law" means the whole or a part of the state or federal constitution, or of any state or federal:
 - (a) Statute; or

- (b) Rule or decision of court.
- (1823) "Publish" means to bring before the public by publication in the bulletin or administrative code, by electronic means or as otherwise specifically provided by law.
- $\underline{\text{(24)}}$ "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- (1925) "Rule" means the whole or a part of an agency statement of general applicability that has been promulgated in compliance with the provisions of this chapter and that implements, interprets, or prescribes:
 - (a) Law or policy; or
 - (b) The procedure or practice requirements of an agency. The term includes the amendment, repeal, or suspension of an existing rule, but does not include:
 - (i) Statements concerning only the internal management or internal personnel policies of an agency and not affecting private rights of the public or procedures available to the public; or
 - (ii) Declaratory rulings issued pursuant to section 67-5232 67-5268, Idaho Code; or
 - (iii) Intra-agency memoranda; or
 - (iv) Any written statements given by an agency which pertain to an interpretation of a rule or to the documentation of compliance with a rule.

(206) "Rulemaking" means the process for formulation, adoption, amendment or repeal of a rule.

- (2±7) "Standard" means a manual, guideline, criterion, specification, requirement, measurement or other authoritative principle providing a model or pattern in comparison with which the correctness or appropriateness of specified actions, practices or procedures may be determined.
- (228) "Submitted for review" means that a rule has been provided to the legislature for review at a regular or special legislative session as provided in section 67-5291, Idaho Code.
- (239) "Temporary rule" means a rule authorized by the governor to become effective before it has been submitted to the legislature for review and which expires by its own terms or by operation of law no later than the conclusion of the next succeeding regular legislative session unless extended or replaced by a final rule as provided in section 67-5226, Idaho Code.
- SECTION 2. That Section $\underline{67-5240}$, Idaho Code, be, and the same is hereby repealed.
 - SECTION 3. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5240, Idaho Code, and to read as follows:
 - 67-5240. CONTESTED CASE EXEMPTIONS. A proceeding by an agency, other than the public utilities commission, the industrial commission, the department of water resources or the water resources board that may result in a contested case order is governed by the provisions of this chapter, except as provided by other provisions of law.
 - SECTION 4. That Section 67-5241, Idaho Code, be, and the same is hereby amended to read as follows:
 - 67-5241. INFORMAL DISPOSITION BY AGREEMENT. (1) Unless prohibited by other provisions of law÷, informal disposition by written agreement prior to filing a request for a contested case proceeding by a party is not a contested case. Informal settlement of matters is to be encouraged.
 - (a) an agency or a presiding officer may decline to initiate a contested case;
 - (b) any part of the evidence in a contested case may be received in written form if doing so will expedite the case without substantially prejudicing the interests of any party;
 - (c) informal disposition may be made of any contested case by negotiation, stipulation, agreed settlement, or consent order. Informal settlement of matters is to be encouraged;
 - (d) the parties may stipulate as to the facts, reserving the right to appeal to a court of competent jurisdiction on issues of law.
 - (2) An agency or a presiding officer may request such additional information as required to decide whether to initiate or to decide a contested case as provided in subsection (1) of this section After filing of a request for a contested case, disposition of all or part of the issues in a case may be made between the parties in a written agreement or a consent order. The agreement or consent order must be filed with the office of administrative

hearings. If the agreement or consent order is a full disposition of all issues, a contested case order adopting the agreement or consent order shall be signed by the hearing officer and shall be served upon the parties pursuant to section 67-5253, Idaho Code.

- (3) If an agency or a presiding officer declines to initiate or decide a contested case under the provisions of this section, the agency or the officer shall furnish a brief statement of the reasons for the decision to all persons involved. This subsection does not apply to investigations or inquiries directed to or performed by law enforcement agencies defined in section 74-101(7), Idaho Code If the agreement or consent order does not resolve all of the issues, it shall not be final, but shall be incorporated into the final contested case order resolving all of the issues.
- (4) The agency may not abdicate its responsibility for any informal disposition of a contested case. Disposition of a contested case as provided in this section is a final agency action A contested case order based upon agreement or consent order disposing of all the issues is subject to judicial review when final, as any other final order, unless as part of the agreement or consent order the right to judicial review has been expressly waived.
- (5) Any disposition by agreement is a public record except as otherwise exempt under chapter 1, title 74, Idaho Code, and any nondisclosure provision protecting nonexempt information is void as against public policy.
- SECTION 5. That Sections $\underline{67-5242}$ through $\underline{67-5254}$, Idaho Code, be, and the same are hereby repealed.
- SECTION 6. That Sections 67-5270 and 67-5271, Idaho Code, be, and the same are hereby repealed.
 - SECTION 7. That Sections $\underline{67-5273}$ through $\underline{67-5278}$, Idaho Code, be, and the same are hereby repealed.
 - SECTION 8. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5242, Idaho Code, and to read as follows:
 - 67-5242. PRELIMINARY REVIEW -- EXCLUSION. (1) Except as otherwise provided by law, the provisions of this act do not apply to an agency preliminary review until an order is issued, not issued within the time required by law, or the agency fails to perform a duty required by law.
 - (2) Notwithstanding subsection (1) of this section, an agency may use, and adopt by rule, provisions of this act for preliminary reviews consistent with requirements of due process.
 - (3) If an agency determines that as part of a preliminary review the use of a fact finder is beneficial or legally required, it has authority to assign an employee or contract with a private individual or entity to perform such fact-finding. Such fact finder shall not be from the office of administrative hearings, and any fact-finding shall be for the use of the agency in making an agency decision, and is not binding in any way as findings of fact in a contested case proceeding.

SECTION 9. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5243, Idaho Code, and to read as follows:

- 67-5243. COMMENCEMENT OF CONTESTED CASES. (1) This section applies to an emergency adjudication under section 67-5247, Idaho Code, except as otherwise provided in that section.
- (2) A contested case commences when a request for a contested proceeding is filed as provided in this section by:
 - (a) A person who has received notice of an agency decision;

- (b) A person challenging the failure of an agency to timely issue an agency decision;
- (c) A person challenging an emergency order issued pursuant to section 67-5247, Idaho Code, when the order is not included within the subject matter of an existing contested case proceeding;
- (d) An agency seeking to revoke, suspend, annul or withdraw an existing license as provided in section 67-5259, Idaho Code; or
- (e) An agency decision to take other adverse action against a person in connection with which the person or the agency is entitled by law to an opportunity for an evidentiary hearing.
- (3) An agency shall give notice to a person of an agency decision that would entitle the person to initiate a contested case proceeding. The notice must be in writing, set forth the agency decision, inform the person of the right, procedure and time limit to file a contested case request, and provide a copy of the procedures governing contested cases. Within twenty-eight (28) days of receipt of the notice provided for in this subsection, the affected person may file a request for a contested case proceeding that sets forth the grounds for the request for a contested case proceeding.
- (4) A person or agency filing a request for a contested case proceeding as provided in subsection (2) of this section shall file the request with the office of administrative hearings. The request shall identify the matter that is the subject of the request, including the agency and person or persons that are parties, the nature of the contested case, and the grounds upon which the matter is contested.
- (5) A person may also file a request for a contested case proceeding with the agency. The agency shall then, within seven (7) days of receipt of the request for a contested case proceeding, file the request with the office of administrative hearings.
- (6) When a request for a contested case proceeding is filed with the office of administrative hearings by a person, the office shall, within seven (7) days of receipt of the request for a contested case proceeding, forward a copy of the same to the agency.
- (7) When an agency files a request for a contested case proceeding, it shall simultaneously serve a copy of the request upon the other parties. When a request for a contested case proceeding is filed by an agency with the office of administrative hearings, the office shall, within seven (7) days of receipt, forward a copy of the same to the other named parties giving notice of filing of the request with the office.
- (8) In a contested case proceeding initiated by a person, not later than seven (7) days after the filing of the contested case proceeding request with

the office of administrative hearings, the office of administrative hearings shall give notice to all parties that the case has been commenced. The notice must contain:

- (a) A statement that a case has been commenced that may result in an order affecting the rights of the parties;
- (b) A short and plain statement of the matters asserted in the request for a contested case proceeding;
- (c) A statement of the legal authority under which the hearing will be held citing the statutes and any rules involved;
- (d) The official file or other reference number and the name of the proceeding;
- (e) The name, official title and mailing address of the hearing officer and the name, official title, mailing address and telephone number of the agency's representative;
- (f) A statement that a party who fails to attend or participate in any subsequent proceeding in the case may be held in default;
- (g) A statement of the date, time, place and nature of the prehearing conference or hearing, if any;
- (h) The names and last known addresses of all parties and other persons to which notice is being given; and
- (i) Any other information that the hearing officer considers desirable to expedite the proceedings.

SECTION 10. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5244, Idaho Code, and to read as follows:

- 67-5244. CONTESTED CASE PROCEDURE. (1) In a contested case, the hearing officer shall give all parties a timely opportunity to file pleadings, motions and objections. The hearing officer may give all parties the opportunity to file briefs, proposed findings of fact and conclusions of law, and proposed contested case orders. The hearing officer, with the consent of all parties, may refer the parties in a contested case to mediation or other dispute resolution procedure.
- (2) In a contested case, to the extent necessary for full disclosure of all relevant facts and issues, the hearing officer shall give all parties the opportunity to respond, present evidence and argument, conduct cross-examination and submit rebuttal evidence.
- (3) Except as otherwise provided by law other than this act, the hearing officer may conduct all or part of an evidentiary hearing or a prehearing conference by telephone, television, video conference or other electronic means. The hearing may be conducted by telephone or other method by which the witnesses may not be seen only if all parties consent or the hearing officer finds that this method will not impair reliable determination of the credibility of testimony. Each party must be given an opportunity to attend, hear and be heard at the proceeding as it occurs.
- (4) Any part of the evidence in a contested case may be received in written form if doing so will expedite the case without substantially prejudicing the interests of any party.
- (5) Except as otherwise provided by law or in subsection (6) of this section, a hearing in a contested case must be open to the public. A hearing

conducted by telephone, television, video conference or other electronic means is open to the public if members of the public have an opportunity to attend the hearing at the place where the hearing officer is located or to hear or see the proceeding as it occurs.

- (6) A hearing officer may close a hearing to the public on a ground on which a court of this state may close a judicial proceeding to the public or pursuant to law of this state other than this act.
- (7) Unless prohibited by law of this state other than this act, a party, at the party's expense, may be advised or represented by counsel. If allowed by administrative rule or statute, a party may be advised or represented by another individual. A corporate or other business entity may be represented by an officer, general partner or manager of the corporation or business entity.
- (8) A hearing officer shall ensure that a hearing record is created that complies with section 67-5246, Idaho Code.
- (9) The order in a contested case must be based on the hearing record and contain a statement of the findings of fact and conclusions of law upon which the order is based. The order must be prepared electronically and, on request, made available in writing.
- (10) The parties may stipulate as to the facts, reserving the right to appeal to a court of competent jurisdiction on issues of law.
- (11) Unless prohibited by law of this state other than this act, a hearing officer may dispose of a contested case without a hearing by stipulation.
- SECTION 11. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5245, Idaho Code, and to read as follows:
- 67--5245. EVIDENCE IN CONTESTED CASES. The following rules apply in a contested case:
- (1) Except as otherwise provided in subsection (2) of this section, all relevant evidence is admissible, including hearsay evidence, if it is of a type commonly relied on by a reasonably prudent individual in the conduct of the affairs of the individual.
- (2) The hearing officer may exclude evidence with or without objection if the evidence is irrelevant, immaterial, unduly repetitious, or excludable on constitutional or statutory grounds or on the basis of an evidentiary privilege recognized in the courts of this state.
- (3) If the hearing officer excludes evidence with or without objection, the offering party may make an offer of proof before further evidence is presented or at a later time determined by the hearing officer.
- (4) Documentary evidence may be received in the form of a copy if the original is not readily available. On request, parties must be given an opportunity to compare the copy with the original.
 - (5) Testimony must be made under oath or affirmation.
- (6) Evidence must be made part of the hearing record of the case. Information or evidence may not be considered in determining the case unless it is part of the hearing record. If the hearing record contains information that is confidential, the hearing officer may conduct a closed hearing to discuss the information, issue necessary protective orders, and seal all or part of the hearing record.

- (7) The hearing officer may take official notice of all facts of which judicial notice may be taken and of scientific, technical or other facts within the specialized knowledge of the agency. A party must be notified at the earliest practicable time of the facts proposed to be noticed and their source, including any staff memoranda or data. The party must be afforded an opportunity to contest any officially noticed fact before the decision becomes final.
- SECTION 12. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5246, Idaho Code, and to read as follows:
- 67-5246. HEARING RECORD IN CONTESTED CASES. (1) The hearing officer and office of administrative hearings shall cause the hearing to be recorded at the agency's expense. Any party, at that party's expense, may have a transcript prepared or may cause additional recordings to be made during the hearing if the making of the additional recording does not cause distraction or disruption.
- (2) The office of administrative hearings shall maintain the hearing record in each contested case for a period of not less than six (6) months after the expiration of the last date for judicial review, unless otherwise provided by law.
 - (3) The hearing record must contain:
 - (a) A recording of each hearing;
 - (b) Notice of each hearing;
 - (c) Any prehearing order;
 - (d) Any motion, pleading, brief, request and intermediate ruling;
 - (e) Evidence admitted;

- (f) A statement of any matter officially noticed;
- (g) Any proffer of proof and objection and ruling thereon;
- (h) Any proposed finding, requested order, and exception;
- (i) Any transcript of the proceeding;
- (j) Any contested case order and any orders preliminary thereto, or any order on reconsideration; and
- (k) Any matter placed on the record after an ex parte communication under section 67-5248, Idaho Code.
- (4) The hearing record constitutes the exclusive basis for hearing officer action in a contested case.
- SECTION 13. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5247, Idaho Code, and to read as follows:
- 67-5247. EMERGENCY ADJUDICATION PROCEDURE. (1) If otherwise authorized by law of this state, an agency may take action and issue an order to address an immediate danger to the public health or safety. The agency shall take only such actions as are necessary to prevent or avoid the immediate danger to the public health or safety that justifies the use of an emergency order.
- (2) Before issuing an order under this section, an agency, if practicable, shall give notice and an opportunity to be heard to the person to which

the agency action is directed. The notice of the hearing and the hearing may be oral or written and may be by telephone, facsimile or other electronic means.

- (3) An order issued under this section must briefly explain the factual and legal reasons for using emergency adjudication procedures. The order is effective when signed by the agency head or the designee of the agency head.
- (4) As soon as practicable, but not more than seven (7) days after issuance of an order, an agency shall give notice to the person to which the agency action is directed that an order has been issued. The notice shall contain the information required under section 67-5243 (3), Idaho Code, and shall contain a copy of the emergency order.
- (5) A person receiving a notice of issuance of an emergency order may within twenty-one (21) days file a request for a contested case proceeding pursuant to section 67-5243, Idaho Code, if the emergency order is not otherwise part of an existing contested case proceeding. The office of administrative hearings shall, as soon as practicable, but no more than thirty (30) days after the filing of the request for a contested case proceeding, conduct a hearing following the procedure under section 67-5244, Idaho Code, to determine the issues underlying the emergency order. The time for hearing may be extended upon request of the person against whom the order was issued. The hearing officer may shorten times and limit discovery, which in his discretion are consistent with both an expedited hearing and equity. In the event that a contested case proceeding was previously initiated regarding the subject matter of the emergency order, the hearing officer shall set an expedited hearing only with regard to the issuance of the emergency order following procedures consistent with this section.
- (6) An order issued under this section, unless stayed after hearing or otherwise, may be effective for not longer than one hundred twenty (120) days or until the expiration date of any order issued under subsection (1) of this section, whichever is shorter. Provided however, an emergency order may be extended for a reasonable time upon motion of the agency with notice to all parties, and for good cause determined after hearing by the hearing officer.
- SECTION 14. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5248, Idaho Code, and to read as follows:
- 67-5248. EX PARTE COMMUNICATIONS. (1) Except as otherwise provided in subsection (2) of this section, while a contested case is pending, the hearing officer may not make to or receive from any person any communication concerning the case without notice and opportunity for all parties to participate in the communication. For the purpose of this section, a contested case is considered pending upon the filing of a request for a contested case proceeding with the office of administrative hearings. A contested case is no longer pending once a final order is issued by an agency.
- (2) A hearing officer may communicate about a pending contested case with any person if the communication is required for the disposition of exparte matters authorized by statute or if it concerns an uncontested procedural issue.
- (3) If a communication prohibited by this section is made, the hearing officer shall notify all parties of the prohibited communication and permit

parties to respond in a record not later than fourteen (14) days after the notice is given. For good cause, the hearing officer may permit additional testimony in response to the prohibited communication.

- (4) If necessary to eliminate the effect of a communication received in violation of this section, a hearing officer may be disqualified under section 67-5274, Idaho Code, the parts of the record pertaining to the communication may be sealed by protective order, or other appropriate relief may be granted, including an adverse ruling on the merits of the case or dismissal of the application.
- SECTION 15. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5250, Idaho Code, and to read as follows:
- 67-5250. SUBPOENAS. (1) On request by a party in a contested case, the hearing officer, on a showing of general relevance and reasonable scope of the evidence sought for use at the hearing, shall issue a subpoena for the attendance of a witness and the production of books, records and other evidence.
- (2) Unless otherwise provided by law or agency rule, a subpoena issued under subsection (1) of this section shall be served and, on application to the court by a party or the agency, enforced in the manner provided by law for the service and enforcement of a subpoena in a civil action.
- (3) Witness fees shall be paid by the party requesting a subpoena in the manner provided by law for witness fees in a civil action.
- (4) The provisions of this section shall provide the exclusive method for the issuance of subpoenas in all contested cases.
- SECTION 16. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5251, Idaho Code, and to read as follows:
- 67-5251. DISCOVERY. (1) In this section, "statement" includes a record of a person's written statement signed by the person and a record that summarizes an oral statement made by the person.
- (2) Except as otherwise provided for in an emergency hearing under section 67-5247, Idaho Code, a party, on written notice to another party at least thirty (30) days before an evidentiary hearing, unless otherwise ordered by the hearing officer under this section, may:
 - (a) Obtain the names and addresses of witnesses the other party will present at the hearing to the extent known to the other party; and
 - (b) Inspect and copy any of the following materials in the possession, custody or control of the other party:
 - (i) Statements of parties and witnesses proposed to be called by the other party;
 - (ii) All records, including reports of mental, physical, and blood examinations, and other evidence the other party proposes to offer;
 - (iii) Investigative reports made by or on behalf of the agency or other party pertaining to the subject matter of the adjudication;

- (iv) Statements of expert witnesses proposed to be called by the other party;
- (v) Any exculpatory material in the possession of the agency; and(vi) Other materials for good cause.
- (3) Parties to a contested case have a duty to supplement responses provided under subsection (2) of this section to include information thereafter acquired, to the extent that the information will be relied on in the hearing.
- (4) On request, the hearing officer may issue a protective order for any material for which discovery is sought under this section that is exempt, privileged, or otherwise made confidential or protected from disclosure by law of this state other than this act, and material, the disclosure of which would result in annoyance, embarrassment, oppression or undue burden or expense to any person.
- (5) On request, the hearing officer may issue an order compelling discovery for refusal to comply with a discovery request unless good cause exists for refusal. Failure to comply with the order may be enforced according to the rules of civil procedure.
- (6) On request and for good cause, the hearing officer may issue an order authorizing additional discovery tools allowed under the Idaho rules of civil procedure.
- SECTION 17. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5252, Idaho Code, and to read as follows:
- 67-5252. DEFAULT. (1) Unless otherwise provided by law of this state other than this act, if a party without good cause fails to attend or participate in a prehearing conference or hearing in a contested case, the hearing officer may issue a default order.
- (2) If a default order is issued, the hearing officer may conduct any further proceedings necessary to complete the adjudication without the defaulting party and shall determine all issues in the adjudication, including those affecting the defaulting party, and issue a contested case order.
- (3) A contested case order issued against a defaulting party may be based on the defaulting party's admissions or other evidence that may be used without notice to the defaulting party. If the burden of proof is on the defaulting party to establish that the party is entitled to the agency action sought, the hearing officer may issue a contested case order without taking evidence.
- (4) Not later than sixty (60) days after notice to a party subject to a default order that any resulting contested case order has been rendered against the party, the party may request the hearing officer to vacate the contested case order. If good cause is shown for the party's failure to appear, the hearing officer shall vacate the contested case order and, after proper service of notice, conduct another evidentiary hearing. If good cause is not shown for the party's failure to appear, the hearing officer shall deny the motion to vacate.

SECTION 18. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5253, Idaho Code, and to read as follows:

- 67-5253. CONTESTED CASE ORDERS. (1) A contested case order must separately state findings of fact and conclusions of law on all material issues of fact, law, or discretion, the remedy prescribed, and, if applicable, the action taken on a request for a stay. The hearing officer may permit a party to submit proposed findings of fact and conclusions of law. A contested case order must state any circumstances under which the contested case order, without further notice, may become a final order.
- (2) Findings of fact must be based on the evidence and matters officially noticed in the hearing record in the contested case.
- (3) A contested case order is issued under this section when it is signed by the hearing officer.
- (4) A contested case order must be served by the office of administrative hearings in a record on each party and the agency head not later than sixty (60) days after the hearing ends, the record closes, or memoranda, briefs, or proposed findings are submitted, whichever is latest. The hearing officer may extend the time by stipulation of the parties or upon motion and finding of good cause. The contested case order shall be accompanied by proof of service stating the service date, each party who was served and the method of service.
- (5) A contested case order is final twenty-eight (28) days after its service date unless reconsideration is granted under section 67-5256, Idaho Code, or if there is an agency review under section 67-5254, Idaho Code.
- (6) The hearing officer shall attach to the contested case order the available procedures and time limits for seeking reconsideration or other administrative relief and must state the time limits for seeking judicial review of the contested case order.
- SECTION 19. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5254, Idaho Code, and to read as follows:
- 67-5254. AGENCY REVIEW OF CONTESTED CASE ORDER. (1) An agency head may review a contested case order before the order is final. If the agency head decides to review a contested case order, the agency head shall give notice in a record to the parties and the administrative hearing officer that he intends to review the order. A notice of review of a contested case order by an agency head must be filed with the office of administrative hearings not later than twenty-eight (28) days after the service date of the hearing officer's order. The agency head shall also contemporaneously serve a copy of the notice of review on the parties. The office of administrative hearings shall serve notice within three (3) days to all parties that a notice of review has been filed by the agency head, and the date of the filing.
- (2) A party may request an agency head to review a contested order before it is final. The party shall serve a request for review upon the office of administrative hearings. If the request is timely, the office of administrative hearings shall serve the request within three (3) days upon the agency head, with notice of service to all parties. The agency head shall

have fourteen (14) days from the service of the request for review upon the agency head to file a notice with the office of administrative hearings with service upon the other parties either accepting or declining the request for review. If no timely notice accepting or declining the review is filed by the agency head, the request shall be deemed declined. If the request is declined, the contested case order shall be final from the date of the notice of or last day for declining the review or twenty-eight (28) days after filing of the contested case order, whichever is later. If the agency head accepts the request for review, the time for review under subsection (6) of this section commences on the date of the filing of the notice of acceptance of the request for review.

- (3) If a request for review is not filed or the agency head does not elect to review the contested case order within the prescribed time limit, the order becomes a final order as provided in section 67-5253 (5), Idaho Code.
- (4) A notice of agency review or a request for agency review may not be filed during the pendency of a request for reconsideration under section 67-5256, Idaho Code. If request for reconsideration is filed after a notice of agency review, the request for reconsideration takes precedence and shall be decided first by the hearing officer. If the reconsideration is granted, a pending notice shall be deemed moot, subject to filing of a new notice following filing of the reconsidered contested case order. If the request for reconsideration is denied, the agency head review process shall proceed as if the request for reconsideration had not been filed with any relevant time periods tolled during the pendency of the request for reconsideration.
- (5) When reviewing a contested case order, the agency head shall exercise the decision-making power that the agency head would have had if the agency head had conducted the hearing that produced the order, except that the agency head shall not modify findings of fact.
- (6) If an agency head reviews a contested case order, the agency head shall issue a final order disposing of the proceeding not later than sixty (60) days after the notice to review the contested case order was filed with the office of administrative hearings.
- (7) An order issued by the agency head after agency head review of a contested case order must identify any difference between the final order and the contested case order and must state the law that supports any difference in legal conclusions and the policy reasons that support any difference in the exercise of discretion. Findings of fact shall not be modified in the review process.
- (8) A final order under this section must include, or incorporate by express reference to the contested case order, the matters required by section 67-5253(1), Idaho Code. The agency head shall file the order with the office of administrative hearings, which order shall be final upon filing, and which shall be a final contested case order. The agency head shall also simultaneously serve the parties with a copy of the final order.
- (9) A party may request a reconsideration by the agency head of an agency review order by filing a request with the agency head within fourteen (14) days of the order. The agency head shall notify the office of administrative hearings promptly upon receipt of such a request for reconsideration. The request for reconsideration by the agency head shall be

procedurally treated as a notice of agency review under this section, and any order previously filed under subsection (8) of this section shall not be considered final until an order denying the request for reconsideration or modifying the previous order is filed with the office of administrative hearings and served upon the parties.

SECTION 20. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5256, Idaho Code, and to read as follows:

- 67-5256. RECONSIDERATION. (1) A party, not later than fourteen (14) days after the service date of a contested case order, may file a request for reconsideration with the office of administrative hearings that states the specific grounds on which relief is requested.
- (2) If a request for reconsideration is timely filed, and if the requester has complied with procedural rules for reconsideration, the time for filing a request for judicial review does not begin until the hearing officer fully disposes of the request for reconsideration as provided in subsection (3) of this section. Provided that if an agency review is conducted under this section, time for filing a request for judicial review shall be governed by this section. A party is not required to file a request for or notice of agency head review to exhaust remedies under section 67-5265, Idaho Code.
- (3) Not later than twenty-one (21) days after a request is filed under subsection (1) of this section, the hearing officer shall issue a written order denying the request, granting the request and modifying the contested case order, or granting the request and setting the matter for further proceedings. The parties may extend the time by filing a stipulation for extension of time before the expiration of the twenty-one (21) days. If the hearing officer fails to act upon the request within the twenty-one (21) days or extension thereof, the request is deemed denied. The tolling under subsection (2) of this section ends on the date the request is deemed denied.
- SECTION 21. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5257, Idaho Code, and to read as follows:
- 67-5257. STAY. Except as otherwise provided by law of this state other than this act, a party, not later than seven (7) days after the service date of the final order, may request the agency to stay a final order pending judicial review. The agency may grant the request for a stay pending judicial review if the agency finds that justice requires. The agency may grant or deny the request for stay of the order before, on, or after the effective date of the order.
- SECTION 22. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5258, Idaho Code, and to read as follows:
- 67-5258. AVAILABILITY OF ORDERS -- INDEX -- INDEXING OF GUIDANCE DOC-UMENTS. (1) Except as otherwise provided in subsections (2) and (3) of this section, an agency shall create an index of all final orders in contested

cases and make the index and all final orders available for public inspection and copying, at cost, in its principal offices.

- (2) Final orders that are exempt, privileged, or otherwise made confidential or protected from disclosure by the public records law of this state are not public records and may not be indexed.
- (3) An agency may not rely on a final order adverse to a party other than the agency as precedent in future adjudications, unless the agency designates the order as a precedent and the order has been published, placed in an index, and made available for public inspection.
- (4) Unless otherwise prohibited by any provision of law, each agency shall index by subject all agency guidance documents. The index and the guidance documents shall be available for public inspection and copying at cost in the main office and each regional or district office of the agency. As used in this section, "agency guidance" means all written documents, other than rules, orders, and pre-decisional material, that are intended to guide agency actions affecting the rights or interests of persons outside the agency. "Agency guidance" shall include memoranda, manuals, policy statements, interpretations of law or rules, and other materials that are of general applicability, whether prepared by the agency alone or jointly with other persons. The indexing of a guidance document does not give that document the force and effect of law or other precedential authority.
- (5) If the index and order or document is publicly available on an agency website, the obligation to provide copies is deemed satisfied.
- SECTION 23. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5259, Idaho Code, and to read as follows:
- 67-5259. LICENSES. (1) If a licensee has made timely and sufficient application for the renewal of a license or a new license for any activity of a continuing nature, the existing license does not expire until the agency takes final action on the application and, if the application is denied or the terms of the new license are limited, until the last day for seeking review of the agency order or a later date fixed by the reviewing court.
- (2) Before an agency institutes proceedings to revoke, suspend, annul or withdraw a license, the agency shall notify the licensee of: (a) the facts or conduct that warrants the intended action; and (b) provide the licensee with any options available to cure deficiencies. The agency shall also give the licensee a reasonable opportunity to show compliance with all lawful requirements for the retention of the license.
- (3) A proceeding to revoke, suspend, annul or withdraw a license is a contested case and shall be commenced in accordance with section 67-5243, Idaho Code.
- (4) If the agency finds that immediate danger to the public health or safety requires emergency action in connection with continued use of the license by the licensee, an emergency order may be issued in accordance with section 67-5247, Idaho Code, and shall be filed together with a request for a contested case proceeding. The emergency order shall be reviewed in accordance with the provisions of section 67-5247, Idaho Code, as part of the contested case.

(5) A revocation, suspension, annulment, or withdrawal of a license that is in conflict with the provisions of this section shall be null, void and of no force and effect.

- SECTION 24. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5260, Idaho Code, and to read as follows:
- 67-5260. RIGHT TO JUDICIAL REVIEW -- FINAL AGENCY ACTION REVIEW-ABLE. (1) In this section and sections 67-5262 through 67-5267, Idaho Code, "final agency action" means a final order or an agency action that imposes an obligation, grants or denies a right, confers a benefit, or determines a legal relationship. The term includes a disposition by agreement as provided in section 67-5241, Idaho Code. The term does not include agency action that is a failure to act unless in the form of a contested case order that is final.
- (2) Except to the extent that a statute of this state other than this act limits or precludes judicial review, a person who meets the requirements of this section is entitled to judicial review of a final agency action.
- (3) A person entitled to judicial review of a final agency action under subsection (2) of this section is entitled to judicial review of an agency action that is not final if postponement of judicial review would result in an inadequate remedy or irreparable harm that outweighs the public benefit derived from postponing judicial review.
- (4) A court may compel an agency to take action that is unlawfully withheld or unreasonably delayed.
- SECTION 25. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5262, Idaho Code, and to read as follows:
- 67-5262. TIME TO SEEK JUDICIAL REVIEW OF AGENCY ACTION -- LIMITATIONS. (1) A petition for judicial review of a temporary or final rule may be filed at any time, except as limited by section 67-5231, Idaho Code.
- (2) A petition for judicial review of a final order must be filed within twenty-eight (28) days of the service date of the final order, or, if reconsideration is sought, within twenty-eight (28) days after the service date of the decision thereon. A cross-petition for judicial review may be filed within fourteen (14) days after a party is served with a copy of the notice of the petition for judicial review.
- (3) A petition for judicial review of a final agency action other than a rule or final order must be filed within twenty-eight (28) days of the agency action, except as provided by other provision of law. The time for filing a petition for review shall be extended during the pendency of the petitioner's timely attempts to exhaust administrative remedies, if the attempts are clearly not frivolous or repetitious. A cross-petition for judicial review may be filed within fourteen (14) days after a party is served with a copy of the notice of the petition for judicial review.
- (4) The time for seeking judicial review under this section is tolled during any time a party pursues an administrative remedy before the agency, which remedy must be exhausted as a condition of judicial review.

(5) A party may not petition for judicial review while seeking reconsideration under section 67-5256, Idaho Code. During the time a petition for reconsideration is pending before an agency, the time for seeking judicial review in subsection (1) of this section is tolled.

- SECTION 26. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5263, Idaho Code, and to read as follows:
- 67-5263. STAYS PENDING APPEAL. A petition for judicial review does not automatically stay an agency decision. A challenging party may petition the reviewing court for a stay on the same basis as stays are granted under the Idaho rules of civil procedure, and the reviewing court may grant a stay regardless of whether the challenging party first sought a stay from the agency.
- SECTION 27. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5264, Idaho Code, and to read as follows:
- 67-5264. STANDING. A person has standing to obtain judicial review of a final agency action if the person:
- (1) Is a party in a contested case proceeding who has standing to obtain judicial review of a final order in the contested case;
- (2) Is a party to a declaratory ruling which is a final agency action under section 67-5268, Idaho Code; or
 - (3) Otherwise satisfies applicable Idaho law conferring standing.
- SECTION 28. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5265, Idaho Code, and to read as follows:
- 67-5265. EXHAUSTION OF ADMINISTRATIVE REMEDIES. (1) Subject to subsection (3) of this section, or law of this state other than this act, that provides that a person need not exhaust administrative remedies, a person may file a request for judicial review under this act only after exhausting all administrative remedies available within the agency whose action is being challenged and within any other agency authorized to exercise administrative review.
- (2) Filing a request for reconsideration or a stay of proceedings is not a prerequisite for seeking judicial review.
- (3) The court may relieve a requester of the requirement to exhaust any or all administrative remedies to the extent the administrative remedies are inadequate or the requirement would result in irreparable harm.
- SECTION 29. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5266, Idaho Code, and to read as follows:
- 67-5266. RECORD ON JUDICIAL REVIEW -- EXCEPTIONS. (1) If the hearing officer was required by the provisions of this act to maintain a record dur-

ing the proceeding that gave rise to the action under review, the court review is confined to that record and to matters arising from that record.

- (2) In any case to which subsection (1) of this section does not apply, the record for review consists of the unprivileged materials that the hearing officer or agency decision-maker directly or indirectly considered or that were submitted for consideration by any person in connection with the action under review, including information that is adverse to the agency's position. If the agency action was ministerial or was taken on the basis of a minimal or no administrative record, the court may receive evidence relating to the agency's basis for taking the action.
- (3) In any case to which subsection (1) of this section does not apply, if a challenging party makes a substantial showing of need, the court may allow discovery or other evidentiary proceedings and consider evidence outside the record to:
 - (a) Ensure that the record is complete as required by this act and other applicable law;
 - (b) Adjudicate allegations of procedural error not disclosed by the record; or
 - (c) Prevent manifest injustice.

(4) Notwithstanding the provisions of subsection (1) of this section, if, before the date set for hearing, application is made to the court for leave to present additional evidence and it is shown to the satisfaction of the court that the additional evidence is material, relates to the validity of the action, and that there were good reasons for failure to present it in the proceeding before the hearing officer, the court may remand the matter to the hearing officer with directions that the hearing officer receive additional evidence and conduct additional fact-finding. The hearing officer may modify his action by reason of the additional evidence and shall file any modifications, new findings, or decisions with the reviewing court.

SECTION 30. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5267, Idaho Code, and to read as follows:

- 67-5267. STANDARD OF REVIEW. Except as provided by law of this state other than this act, in judicial review of a final agency order, the following rules apply:
- (1) When the agency was required by the provisions of this chapter or by other provisions of law to issue a final agency order, the court shall affirm the final agency order unless the court finds that the findings, inferences, conclusions, or decisions are:
 - (a) In violation of constitutional or statutory provisions;
 - (b) In excess of statutory authority;
 - (c) Made upon unlawful procedure;
 - (d) Not supported by substantial evidence on the record as a whole; or
 - (e) Arbitrary, capricious, or an abuse of discretion.
- (2) The court shall affirm, modify or set aside the final agency order, in whole or in part, and may remand for further proceedings as necessary.

SECTION 31. That Section 67-5255, Idaho Code, be, and the same is hereby amended to read as follows:

- $67-52\frac{568}{68}$. DECLARATORY RULINGS BY AGENCIES. (1) Any person may petition request that an agency for issue a declaratory ruling as to the applicability of any order issued by the agency under a set of given or stipulated facts.
- (2) A petition for a declaratory ruling does not preclude an agency from initiating a contested case in the matter.
- (3) A declaratory ruling issued by an agency under this section is a final agency action.
- SECTION 32. That Section 67-5272, Idaho Code, be, and the same is hereby amended to read as follows:
- $67-5272\underline{69}$. VENUE -- FORM OF ACTION. (1) Except when required by other provision of law, proceedings for <u>judicial</u> review or declaratory judgment <u>regarding final agency actions</u> are instituted by filing a petition in the district court of the county in which:
 - (a) the hearing was held; or

- (b) the final agency action was taken; or
- (c) the aggrieved party resides or operates its principal place of business in Idaho; or
- (d) the real property or personal property that was the subject of the agency decision is located.
- (2) When two (2) or more petitions for judicial review of the same agency action are filed in different counties or are assigned to different district judges in the same county, upon motion filed by any party to any of the proceedings for judicial review of the same agency action, the separate consideration of the petitions in different counties or by different district judges shall be stayed. The administrative judge in the judicial district in which the first petition was filed, after appropriate consultation with the affected district judges and the affected administrative judges, shall then order consolidation of the judicial review of the petitions before one (1) district judge in one (1) county in which a petition for judicial review was properly filed, at which time the stay shall be lifted.
- SECTION 33. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5270, Idaho Code, and to read as follows:
- 67-5270. CREATION OF OFFICE OF ADMINISTRATIVE HEARINGS -- POWERS AND DUTIES. (1) There is hereby created in the department of self-governing agencies the office of administrative hearings.
 - (2) The office of administrative hearings shall:
 - (a) Conduct all contested case proceedings as provided in this act;
 - (b) Subject to section 67-5242(3), Idaho Code, conduct such hearings, mediations and arbitrations not required by this chapter if requested by agencies at such monetary rates as established by the office; and
 - (c) Promulgate rules pursuant to the procedures set forth in this chapter to implement provisions relating to duties and actions authorized under this chapter.
- (3) The office of administrative hearings shall be subject to audit in the same manner as other agencies of the state.

SECTION 34. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5271, Idaho Code, and to read as follows:

- 67-5271. CHIEF ADMINISTRATIVE HEARING OFFICER -- APPOINTMENT -- QUAL-IFICATIONS -- POWERS AND DUTIES -- REMOVAL. (1) A chief administrative hearing officer shall be appointed on a nonpartisan basis by the governor, and confirmed by the senate, to serve a six (6) year term. A person may serve multiple terms. Provided however, there is no right to reappointment.
 - (2) A chief administrative hearing officer shall:

- (a) Conduct contested case proceedings as provided for in this act;
- (b) Devote full time to the duties of the office, shall not engage in the practice of law and shall not hold any other public or private sector position except for volunteer positions which are not inconsistent with his duties as the chief hearing officer;
- (c) Serve as the administrator of the office;
- (d) Subject to applicable law and regulation, appoint, supervise and remove hearing officers and staff as he deems appropriate, and as is consistent with budgetary authorization and the duties and standards required of such positions;
- (e) Promulgate rules adopting a code of conduct for the chief administrative hearing officer and all hearing officers, and monitor hearing officer compliance with such code of conduct;
- (f) Protect and ensure the decisional independence of hearing officers;
- (g) Make training available to hearing officers;
- (h) Monitor the quality of all contested case proceedings, and any other hearings, mediations and arbitrations conducted by the office of administrative hearings;
- (i) Submit a written report on the activities of the office, the quality of its work, its compliance with the code of conduct, and such other matters as he deems appropriate for the immediately preceding fiscal year to the governor, the judiciary, rules and administration committee of the house of representatives, the judiciary and rules committee of the senate and to the advisory council to the office of administrative hearings on or before the first day of each legislative session;
- (j) As he deems appropriate, create specialized subject matter divisions within the office;
- (k) At his discretion, when cost effective and necessary for expeditious and equitable process, retain independent contractor hearing officers at such compensation rates as he shall determine necessary and reasonable within budgetary authorization;
- (1) Hire and manage hearing officers and such support staff as may be reasonably necessary for operations of the office of administrative hearings, including staff support for the advisory council to the office of administrative hearings;
- (m) Purchase or lease necessary office space, furnishings, equipment and supplies for the proper functioning of the office of administrative hearings;

- (n) Contract with agencies to conduct such hearings, mediations and arbitrations permitted under section 67-5270 (2) (b), Idaho Code; and
- (o) Have not served in the executive branch of Idaho government for a period of two (2) continuous years preceding his appointment.
- (3) The chief administrative hearing officer shall receive the same compensation and benefits as a member of the Idaho industrial commission.
- (4) A chief administrative hearing officer may be removed from office only:
 - (a) By the governor with consent of the senate; or

- (b) By the governor upon conviction of a felony, or disbarment or suspension by the Idaho state bar.
- SECTION 35. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5272, Idaho Code, and to read as follows:
- 67-5272. HEARING OFFICER QUALIFICATIONS -- POWERS -- DUTIES. The chief administrative hearing officer and all hearing officers shall:
 - (1) Comply with the code of conduct adopted pursuant to rule.
 - (2) Take an oath of office before beginning their duties.
- (3) Devote full time to the duties of the office, shall not engage in the practice of law and shall not hold any other public position, except volunteer positions which are not inconsistent with the duties of a hearing officer as set forth in this section. This provision does not apply to contract hearing officers, except to the extent that such employment or volunteer position creates a conflict of interest.
- (4) Meet the following qualifications on the effective date of their appointments:
 - (a) Be at least thirty (30) years of age;
 - (b) Be a citizen of the United States;
 - (c) Have been a legal resident of the state of Idaho for at least two (2) continuous years immediately preceding such appointment;
 - (d) Have been in good standing as an active or judicial member of the Idaho state bar for at least two (2) continuous years immediately preceding such appointment; and
 - (e) Have held a license to practice law or held a judicial office in one
 - (1) or more jurisdictions for at least five (5) continuous years immediately preceding such appointment.

For purposes of this subsection, the following terms have the following meanings:

- (a) "Active," "judicial" and "good standing" have the same definitions as those terms are given by rule 301 of the Idaho bar commission rules or any successors to those rules; and
- (b) "Jurisdiction" means a state or territory of the United States, the District of Columbia or any branch of the United States military.
- (5) Have the power in contested case proceedings pursuant to this chapter to issue subpoenas, administer oaths, control the course of the proceedings, order the use of alternative dispute resolution with the parties' consent, enter such awards for costs and attorney's fees as authorized by law, and perform other necessary and appropriate acts in the performance of their duties.

(6) Conduct such contested case proceedings pursuant to this chapter, duly promulgated rules, guidelines and practices, as well as other hearings, mediations and arbitration as may be assigned by the chief administrative hearing officer, and perform such other duties as may be assigned by the chief administrative hearing officer.

- SECTION 36. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-5273, Idaho Code, and to read as follows:
- 67-5273. CHIEF HEARING OFFICER AND HEARING OFFICER COMPENSATION AND CLASSIFICATION. Administrative hearing officers shall receive compensation and benefits as determined by the chief administrative hearing officer. Compensation of a hearing officer shall not be reduced during his term of office. The chief hearing officer and hearing officers are nonclassified employees.
- SECTION 37. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5274, Idaho Code, and to read as follows:
- 67-5274. DISQUALIFICATION. (1) A hearing officer is subject to disqualification for bias, prejudice, financial interest, ex parte communications as provided in section 67-5248, Idaho Code, or any other factor that would cause a reasonable person to question the impartiality of the hearing officer. A hearing officer, after making a reasonable inquiry, shall disclose to the parties any known facts related to grounds for disqualification that are material to the impartiality of the hearing officer in the proceeding.
- (2) A party may request the disqualification of a hearing officer promptly after notice that the person will preside or, if later, promptly on discovering facts establishing a ground for disqualification. The request must state with particularity the ground on which it is claimed that a fair and impartial hearing cannot be accorded or the applicable rule or canon of practice or ethics that requires disqualification. The request may be denied if the party fails to exercise due diligence in requesting disqualification after discovering a ground for disqualification.
- (3) A hearing officer whose disqualification is requested shall decide whether to grant the request and shall state in a record the facts and reasons for the decision. The decision to deny disqualification is not subject to interlocutory judicial review.
- (4) If a substitute hearing officer is required, the substitute must be appointed by the office of administrative hearings.
- SECTION 38. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5275, Idaho Code, and to read as follows:
- 67-5275. ADVISORY COUNCIL TO THE OFFICE OF ADMINISTRATIVE HEAR-INGS. (1) There is hereby created the advisory council to the office of administrative hearings, referred to as "the council" in this section.

(2) The council shall consist of nine (9) members that may not include the chief administrative hearing officer or any hearing officers or staff of the office of administrative hearings. Members shall include the following:

- (a) The chairman and most senior minority party member of the senate judiciary and rules committee;
- (b) The chairman and most senior minority party member of the house judiciary, rules and administration committee;
- (c) The attorney general or a deputy attorney general designated by the attorney general;
- (d) Two (2) state agency directors or their designees appointed by the governor. Provided however, a designee of an agency director must be an employee of the agency and may not be a deputy attorney general. Provided further, only those agencies subject to application of the contested case provisions of this act shall be eliqible for appointment;
- (e) One (1) member of the public appointed by the governor, who is not a member of the Idaho state bar and who has no employment, independent contractor or financial relationship with the office of administrative hearings or other branch of state government or a political subdivision thereof;
- (f) One (1) member of the Idaho state bar appointed by the president of the Idaho state bar board of commissioners.
- (3) The terms of the attorney general or his designee, the agency directors or their designees, the public member and the Idaho state bar member shall be four (4) years commencing July 1, 2018. A designee may be replaced by the designating authority at any time. A vacancy shall exist with respect to any member who no longer holds the position required to be a member and, with respect to a public member, who no longer meets the qualifications for being a public member. Members may serve more than one (1) term.
- (4) Members shall serve without honorarium or compensation of any kind, but shall be reimbursed for actual and necessary expenses, subject to the limits provided in section 67-2008, Idaho Code.
- (5) Action by the council shall be by a majority of those voting, and a quorum shall consist of a majority of the members.
- (6) Members shall elect a chair and vice chair, who shall serve two (2) year terms. The vice chair shall serve in place of the chair when the chair is absent or the position otherwise becomes vacant. In the event of a vacancy in the office of chair or vice chair, the office shall be filled at the next regularly scheduled meeting of the board, and the new officeholder shall complete the term of the officer being replaced.
 - (7) The council's duties shall be as follows:
 - (a) Make recommendations to the chief administrative hearing officer about:
 - (i) Issues and procedures within the office of administrative hearings;
 - (ii) Rules, policies, guidelines and practices being considered for promulgation or adoption by the office of administrative hearings;
 - (iii) The annual report pursuant to section 67-5271, Idaho Code;
 - (iv) Hearing officer training; and

- (v) Such other matters as the council deems appropriate to the equitable and efficient operation of the office of administrative hearings;
- (b) Make recommendations to the governor, the chief administrative hearing officer and the legislature as it deems appropriate; and
- (c) Meet at least annually at such times and places as the council determines. The meetings shall be considered public meetings subject to the open meetings law and there shall be a record of any meeting, which shall be subject to disclosure.
- SECTION 39. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5276, Idaho Code, and to read as follows:
- 67-5276. COOPERATION OF AGENCIES. (1) Every agency shall cooperate with the office of administrative hearings in the discharge of its duties.
- (2) No agency or state officer shall attempt to influence the selection of a hearing officer for a contested case proceeding or any other matter, except mediations, and the chief administrative hearing officer shall not permit any such influence, but agencies and state officers may inform the office of administrative hearings in writing of their views regarding:
 - (a) Expertise needed or desired with respect to types of potential contested cases;
 - (b) Proposed rules under consideration for adoption by the office of administrative hearings; and
 - (c) Legislation under consideration or being proposed by the office of administrative hearings.
- Nothing in this section shall be deemed to prohibit an agency director, the attorney general or a designee of either of them from carrying out their duties as a member of the advisory council to the office of administrative hearings.
- (3) Upon filing of a request for a contested case proceeding, and at the time a contested case proceeding is considered initiated in the office of administrative hearings, the agency shall take no further action with respect to such matter except as otherwise authorized by this act or pursuant to other law.
- SECTION 40. That Chapter 52, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 67-5277, Idaho Code, and to read as follows:
- 67-5277. OFFICE OF ADMINISTRATIVE HEARINGS -- COST ESTIMATES -- ASSESSMENT OF RECIPIENT AGENCIES. (1) The office of administrative hearings shall prepare an estimate of costs for state budgeting purposes for services provided by the office of administrative hearings. The office of administrative hearings shall notify the division of financial management of such estimated costs by October 1. The division of financial management shall notify all state agencies of these cost estimates for the next fiscal year on or before November 1. The division of financial management and the legislative services office shall allow state agencies to modify their budget requests in response to such estimates.

(2) The office of administrative hearings shall assess each recipient agency the amounts allocated for services provided. Amounts so assessed shall be separately accounted for and can be expended only after legislative appropriation. Such amount shall be paid by each state entity in the succeeding fiscal year to the indirect cost recovery fund. Before June 30 of each fiscal year, the state controller shall transfer an amount equal to such deposits to the state general fund.

SECTION 41. That Section 67-5279, Idaho Code, be, and the same is hereby amended to read as follows:

- 67-5279. SCOPE OF REVIEW -- TYPE OF RELIEF. (1) The court shall not substitute its judgment for that of the agency as to the weight of the evidence on questions of fact.
- (2) When the agency was not required by the provisions of this chapter or by other provisions of law to base its action exclusively on a record, the court shall affirm the agency action unless the court finds that the action was:
 - (a) in violation of constitutional or statutory provisions;
 - (b) in excess of the statutory authority of the agency;
 - (c) made upon unlawful procedure; or

- (d) arbitrary, capricious, or an abuse of discretion.
- (2) If the agency action is not affirmed, it shall be set aside, in whole or in part, and remanded for further proceedings as necessary.
- (3) When the agency was required by the provisions of this chapter or by other provisions of law to issue an order, the court shall affirm the agency action unless the court finds that the agency's findings, inferences, conclusions, or decisions are:
 - (a) in violation of constitutional or statutory provisions;
 - (b) in excess of the statutory authority of the agency;
 - (c) made upon unlawful procedure;
 - (d) not supported by substantial evidence on the record as a whole; or
 - (e) arbitrary, capricious, or an abuse of discretion.
- If the agency action is not affirmed, it shall be set aside, in whole or in part, and remanded for further proceedings as necessary.
- (4) Notwithstanding the provisions of subsections (2) and (3) of this section, agency action shall be affirmed unless substantial rights of the appellant have been prejudiced.
- SECTION 42. That Section 67-2601, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-2601. DEPARTMENT CREATED -- ORGANIZATION -- BUREAU OF OCCUPATIONAL LICENSES CREATED. (1) There is hereby created the department of self-governing agencies. The department shall, for the purposes of section 20, article IV, of the constitution of the state of Idaho, be an executive department of the state government.
 - (2) The department shall consist of the following:
 - (a) Agricultural commodity commissions: Idaho apple commission, as provided by chapter 36, title 22, Idaho Code; Idaho bean commission, as provided by chapter 29, title 22, Idaho Code; Idaho beef council, as

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provided by chapter 29, title 25, Idaho Code; Idaho cherry commission, as provided by chapter 37, title 22, Idaho Code; Idaho dairy products commission, as provided by chapter 31, title 25, Idaho Code; Idaho pea and lentil commission, as provided by chapter 35, title 22, Idaho Code; Idaho potato commission, as provided by chapter 12, title 22, Idaho Code; the Idaho wheat commission, as provided by chapter 33, title 22, Idaho Code; and the Idaho alfalfa and clover seed commission, as provided in chapter 42, title 22, Idaho Code.

(b) Professional and occupational licensing boards: Idaho state board of accountancy, as provided by chapter 2, title 54, Idaho Code; board of acupuncture, as provided by chapter 47, title 54, Idaho Code; board of architectural examiners, as provided by chapter 3, title 54, Idaho Code; state athletic commission, as provided by chapter 4, title 54, Idaho Code; board of commissioners of the Idaho state bar, as provided by chapter 4, title 3, Idaho Code; board of chiropractic physicians, as provided by chapter 7, title 54, Idaho Code; Idaho state licensing board of professional counselors and marriage and family therapists, as provided by chapter 34, title 54, Idaho Code; state board of dentistry, as provided by chapter 9, title 54, Idaho Code; state board of denturitry, as provided by chapter 33, title 54, Idaho Code; Idaho board of licensure of professional engineers and professional land surveyors, as provided by chapter 12, title 54, Idaho Code; state board of registration for professional geologists, as provided by chapter 28, title 54, Idaho Code; speech and hearing services licensure board, as provided by chapter 29, title 54, Idaho Code; Idaho physical therapy licensure board, as provided by chapter 22, title 54, Idaho Code; Idaho state board of landscape architects, as provided by chapter 30, title 54, Idaho Code; liquefied petroleum gas safety board, as provided by chapter 53, title 54, Idaho Code; state board of medicine, as provided by chapter 18, title 54, Idaho Code; state board of morticians, as provided by chapter 11, title 54, Idaho Code; board of naturopathic medical examiners, as provided by chapter 51, title 54, Idaho Code; board of nursing, as provided by chapter 14, title 54, Idaho Code; board of examiners of nursing home administrators, as provided by chapter 16, title 54, Idaho Code; state board of optometry, as provided by chapter 15, title 54, Idaho Code; Idaho outfitters and guides licensing board, as provided by chapter 21, title 36, Idaho Code; board of pharmacy, as provided by chapter 17, title 54, Idaho Code; state board of podiatry, as provided by chapter 6, title 54, Idaho Code; Idaho state board of psychologist examiners, as provided by chapter 23, title 54, Idaho Code; Idaho real estate commission, as provided by chapter 20, title 54, Idaho Code; real estate appraiser board, as provided by chapter 41, title 54, Idaho Code; board of social work examiners, as provided by chapter 32, title 54, Idaho Code; the board of veterinary medicine, as provided by chapter 21, title 54, Idaho Code; the board of examiners of residential care facility administrators, as provided by chapter 42, title 54, Idaho Code; the certified shorthand reporters board, as provided by chapter 31, title 54, Idaho Code; the driving businesses licensure board, as provided by chapter 54, title 54, Idaho Code; the board of drinking water and wastewater professionals, as provided by chapter 24, title 54, Idaho Code;

the board of midwifery, as provided by chapter 55, title 54, Idaho Code; and the barber and cosmetology services licensing board, as provided by chapter 58, title 54, Idaho Code.

(c) The board of examiners, pursuant to section 67-2001, Idaho Code.

- (d) The division of building safety: building code board, chapter 41, title 39, Idaho Code; electrical board, chapter 10, title 54, Idaho Code; public works contractors license board, chapter 19, title 54, Idaho Code; plumbing board, chapter 26, title 54, Idaho Code; public works construction management, chapter 45, title 54, Idaho Code; the heating, ventilation and air conditioning board, chapter 50, title 54, Idaho Code; and factory built structures advisory board, chapter 43, title 39, Idaho Code.
- (e) The division of veterans services to be headed by a division administrator who shall be a nonclassified employee exempt from the provisions of chapter 53, title 67, Idaho Code. The administrator of the division shall administer the provisions of chapter 2, title 65, Idaho Code, and chapter 9, title 66, Idaho Code, with the advice of the veterans affairs commission established under chapter 2, title 65, Idaho Code, and shall perform such additional duties as are imposed upon him by law.
- (f) The board of library commissioners, pursuant to section 33-2502, Idaho Code.
- (g) The Idaho state historical society, pursuant to section 67-4123, Idaho Code.
- (h) The state public defense commission, pursuant to section 19-849, Idaho Code.
- (i) The office of administrative hearings, pursuant to section 67-5270, Idaho Code.
- (3) The bureau of occupational licenses is hereby created within the department of self-governing agencies.
- SECTION 43. That Section 67-5303, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-5303. APPLICATION TO STATE EMPLOYEES. All departments of the state of Idaho and all employees in such departments, except those employees specifically defined as nonclassified, shall be classified employees, who are subject to this chapter and to the system of personnel administration which it prescribes. Nonclassified employees shall be:
- (a) Members of the state legislature and all other officers of the state of Idaho elected by popular vote, and persons appointed to fill vacancies in elective offices, and employees of the state legislature.
- (b) Members of statutory boards and commissions and heads of departments appointed by and serving at the pleasure of the governor, deputy directors appointed by the director and members of advisory boards and councils appointed by the departments.
- (c) All employees and officers in the office, and at the residence, of the governor; and all employees and officers in the offices of the lieutenant governor, secretary of state, attorney general, state treasurer, state controller, and state superintendent of public instruction who are appointed on and after the effective date of this chapter.

- (d) Except as otherwise provided by law, not more than one (1) declared position for each board or commission and/or head of a participating department, in addition to those declared to be nonclassified by other provisions of law.
- (e) Part-time professional consultants who are paid on a fee basis for any form of legal, medical or other professional service, and who are not engaged in the performance of administrative duties for the state.
 - (f) Judges, temporary referees, receivers and jurors.
- (g) All employees of the Idaho supreme court, Idaho court of appeals and district courts.
 - (h) All employees of the Idaho state bar.

- (i) Assistant attorneys general attached to the office of the attorney general.
- (i) Officers, members of the teaching staffs of state educational institutions, the professional staff of the Idaho department of education administered by the board of regents and the board of education, and the professional staffs of the Idaho division of career technical education and vocational rehabilitation administered by the state board for career technical education. "Teaching staff" includes teachers, coaches, resident directors, librarians and those principally engaged in academic research. The word "officer" means presidents, vice presidents, deans, directors, or employees in positions designated by the state board who receive an annual salary of not less than step "A" of the pay grade equivalent to three hundred fifty-five (355) Hay points in the state compensation schedule. A nonclassified employee who is designated as an "officer" on July 5, 1991, but does not meet the requirements of this subsection, may make a one (1) time onetime irrevocable election to remain nonclassified. Such an election must be made not later than August 2, 1991. When such positions become vacant, these positions will be reviewed and designated as either classified or nonclassified in accordance with this subsection.
 - (k) Employees of the military division.
 - (1) Patients, inmates or students employed in a state institution.
- (m) Persons employed in positions established under federal grants, which, by law, restrict employment eligibility to specific individuals or groups on the basis of nonmerit selection requirements. Such employees shall be termed "project exempt" and the tenure of their employment shall be limited to the length of the project grant, or twenty-four (24) months, or four thousand one hundred sixty (4,160) hours of credited state service, whichever is of the shortest duration. No person hired on a project-exempt appointment shall be employed in any position allocated to the classified service.
 - (n) Temporary employees.
- (o) All employees and officers of the following named commodity commissions, and all employees and officers of any commodity commission created hereafter: the Idaho potato commission, as provided in chapter 12, title 22, Idaho Code; the Idaho honey commission, as provided in chapter 28, title 22, Idaho Code; the Idaho bean commission, as provided in chapter 29, title 22, Idaho Code; the Idaho hop grower's commission, as provided in chapter 31, title 22, Idaho Code; the Idaho wheat commission, as provided in chapter 33, title 22, Idaho Code; the Idaho pea and lentil commission, as provided in

chapter 35, title 22, Idaho Code; the Idaho apple commission, as provided in chapter 36, title 22, Idaho Code; the Idaho cherry commission, as provided in chapter 37, title 22, Idaho Code; the Idaho mint commission, as provided in chapter 38, title 22, Idaho Code; the Idaho sheep and goat health board, as provided in chapter 1, title 25, Idaho Code; the state brand inspector, and all district supervisors, as provided in chapter 11, title 25, Idaho Code; the Idaho beef council, as provided in chapter 29, title 25, Idaho Code; and the Idaho dairy products commission, as provided in chapter 31, title 25, Idaho Code.

- (p) All inspectors of the fresh fruit and vegetable inspection service of the Idaho department of agriculture, except those positions involved in the management of the program.
- (q) All employees of correctional industries within the department of correction.
- (r) All deputy administrators and wardens employed by the department of correction. Deputy administrators are defined as only the deputy administrators working directly for the nonclassified division administrators under the director of the department of correction.
- (s) All public information positions, with the exception of secretarial positions, in any department.
 - (t) Any division administrator.

- (u) Any regional administrator or division administrator in the department of environmental quality.
- (v) All employees of the division of financial management, all employees of the STEM action center, all employees of the office of species conservation, all employees of the office of drug policy and all employees of the office of energy resources.
 - (w) All employees of the Idaho food quality assurance institute.
- $\,$ (x) The state appellate public defender, deputy state appellate public defenders and all other employees of the office of the state appellate public defender.
- (y) All quality assurance specialists or medical investigators of the Idaho board of medicine.
- (z) All pest survey and detection employees and their supervisors hired specifically to carry out activities under the Idaho plant pest act, chapter 20, title 22, Idaho Code, including but not limited to pest survey, detection and eradication, except those positions involved in the management of the program.
- (aa) All medical directors employed by the department of health and welfare who are engaged in the practice of medicine, as defined by section 54-1803, Idaho Code, at an institution named in section 66-115, Idaho Code.
- SECTION 44. That Chapter 9, Title 6, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 6-930, Idaho Code, and to read as follows:
- 6-930. RETALIATION FOR SEEKING APPEAL OR ADMINISTRATIVE REVIEW. (1) In any case against a governmental entity wherein the finder of fact de-

termines the governmental entity retaliated against the plaintiff or complainant for exercising his right to appeal or to seek administrative review of an administrative decision by that governmental entity, the aggrieved party is entitled to the greater of one thousand dollars (\$1,000) in presumed damages or actual damages, subject to the limitations in this chapter.

- (2) It shall be a rebuttable presumption that, in any case where retaliation by a governmental entity is found by the finder of fact, the acts amounting to retaliation were undertaken in bad faith for the purposes of Idaho Code section 6-918A, Idaho Code.
- (3) It shall be a rebuttable presumption that retaliation for seeking an appeal or administrative review has occurred in any case where the consequences of the governmental entity's decision are made less favorable for the aggrieved party following an appeal or an administrative review than the consequences enumerated at the time the governmental entity's initial decision was rendered.

SECTION 45. That Section 16-107, Idaho Code, be, and the same is hereby amended to read as follows:

- 16-107. RESPONSIBILITIES OF THE DEPARTMENT OF HEALTH AND WELFARE. The department of health and welfare, as the lead agency for administration of the provisions of this chapter, shall have primary responsibility for:
 - (a) The administration of all funds appropriated to implement the provisions of this chapter;
 - (b) The identification and coordination of all available financial resources within the state from federal, state, local and private sources;
 - (c) The entry into formal intra-agency and interagency agreements with other agencies involved in early intervention services. The agreement(s) must include programmatic and financial responsibility, procedures for resolving disputes and additional components necessary to ensure effective cooperation and coordination among all agencies involved in the state's early intervention system. Agreements are to include statements addressing nonsubstitution or commingling of funds, interim payments and reimbursements, nonreduction of benefits and confidentiality. Agreements are to be signed by the administrators of:
 - (i) <u>tTitle V</u>, social security act (relating to maternal and child health);
 - (ii) $\pm \underline{T}$ itle XIX, social security act (relating to medicaid and EPSDT);
 - (iii) $\pm \underline{T}$ he head start act;
 - (iv) <u>pParts B and H of the individuals with disabilities education</u> act;
 - (v) \underline{sS} ubpart 2, part B, chapter I of title I of \underline{the} elementary and secondary education act, 1964, as amended;
 - (vi) $\pm \underline{T}$ he developmentally disabled assistance and bill of rights act (P.L. 100-146);
 - (vii) Other federal programs.
 - (d) The entry into contracts with service provider agencies within a local community $\frac{1}{2}$ have been identified by the regional committee;

- (e) The development of procedures to monitor services that are provided to infants and toddlers with disabilities and their families;
- (f) The development of procedures to ensure that services are provided to infants and toddlers with disabilities and their families in a timely manner pending resolution of any disputes among public agencies or service providers;
- (g) The writing of all policy and procedures and administrative rules in conjunction with the council $\frac{\text{which}}{\text{that}}$ are necessary for implementation of the provisions of this chapter;
- (h) Providing staff and services as may be necessary to carry out the functions of the interagency coordinating council.

Nothing in this section shall exempt the department of health and welfare from complying with the requirements of chapter 52, title 67, Idaho Code.

SECTION 46. That Section 26-31-208, Idaho Code, be, and the same is hereby amended to read as follows:

26-31-208. RECORDS -- REPORTS -- RENEWAL AND REINSTATEMENT OF LICENSE. (1) Every licensee under this part shall maintain records in the United States, including financial records in conformity with generally accepted accounting principles, in a manner that will enable the director to determine whether the licensee is complying with the provisions of this part. The recordkeeping system of the licensee shall be sufficient if it makes the required information reasonably available to the director. The records need not be kept in the place of business where residential mortgage loans are made, if the director is given free access to the records wherever located. The records pertaining to any loan need not be preserved for more than three (3) years after making the final entry relating to the loan.

- (2) Every mortgage broker or mortgage lender licensed under this part that employs or contracts with a mortgage loan originator licensed under part 3 of this chapter, for the purpose of conducting mortgage loan origination activities in Idaho, shall:
 - (a) Notify the director through the NMLSR, or as otherwise prescribed by the director, of the employment of, or contractual relationship with, a mortgage loan originator licensee within thirty (30) days of such employment or contract;
 - (b) Notify the director through the NMLSR, or as otherwise prescribed by the director, of the termination of employment of, or contractual relationship with, a mortgage loan originator licensee within thirty (30) days of such termination; and
 - (c) Maintain any records relating to the employment of, or contractual relationship with, a mortgage loan originator licensee, for a period not to exceed three (3) years.
- (3) On or before December 31 of each year, every mortgage broker and mortgage lender licensee under this part shall pay through the NMLSR, or as otherwise prescribed by the director, a nonrefundable annual license renewal fee of one hundred fifty dollars (\$150), and file with the director through the NMLSR, or as otherwise prescribed by the director, a renewal application containing such information as the director may require. Notwithstanding the provisions of section 67-52549, Idaho Code, a license issued under this part automatically expires if not timely renewed accord-

ing to the requirements of this section. Notwithstanding the provisions of section 67-52549, Idaho Code, branch licenses issued under this part also expire upon the expiration, relinquishment or revocation of a license issued under this part to a licensee's designated home office.

- (4) The director may reinstate an expired license during the time period of January 1 through February 28, immediately following license expiration if the director finds that the applicant meets the requirements for licensure under this part after submission to the director of:
 - (a) A complete application for renewal;

- (b) The fees required to apply for license renewal unless previously paid for the period for which the license renewal applies; and
- (c) A reinstatement fee of two hundred dollars (\$200).
- (5) Within forty-five (45) days of the end of each calendar quarter, each mortgage broker and mortgage lender licensee under this part shall submit quarterly mortgage call reports through the NMLSR, which shall be in such form and shall contain such information as the director may require.
- (6) Within forty-five (45) days of the end of each calendar year, each mortgage broker and mortgage lender licensee under this part shall submit an annual report of financial condition through the NMLSR, which shall be in such form and shall contain such information as the director may require.
- SECTION 47. That Section 26-31-309, Idaho Code, be, and the same is hereby amended to read as follows:
- 26-31-309. LICENSE RENEWAL AND REINSTATEMENT REQUIREMENTS. (1) The minimum standards for license renewal for mortgage loan originators licensed under this part shall include the following:
 - (a) The mortgage loan originator continues to meet the minimum standards for license issuance pursuant to section 26-31-306, Idaho Code;
 - (b) The mortgage loan originator has satisfied the annual continuing education requirements pursuant to section 26-31-310, Idaho Code; and
 - (c) The mortgage loan originator has filed with the director through the NMLSR, on or before December 31 of each year, a renewal application containing such information as the director may require, accompanied by a nonrefundable annual license renewal fee of one hundred dollars (\$100).
- (2) If a mortgage loan originator fails to timely satisfy the provisions of subsection (1) of this section, notwithstanding the provisions of section 67-52549, Idaho Code, then his license automatically and immediately expires.
- (3) The director may reinstate an expired license during the time period of January 1 through February 28, immediately following license expiration if the director finds that the former licensee meets the requirements for licensure under this part after submission to the director of:
 - (a) A complete application for renewal;
 - (b) The fees required to apply for license renewal unless previously paid for the period for which the license renewal applies; and
 - (c) A reinstatement fee of one hundred dollars (\$100).
- SECTION 48. That Section 28-46-302, Idaho Code, be, and the same is hereby amended to read as follows:

28-46-302. LICENSE TO MAKE REGULATED CONSUMER LOANS. (1) The administrator shall receive and act on all applications for a license to do business as a regulated lender. Applications shall be filed in the manner prescribed by the administrator, shall contain such information as the administrator may reasonably require, shall be updated as necessary to keep the information current, and shall be accompanied by an application fee of three hundred fifty dollars (\$350). When an application for licensure is denied or withdrawn, the administrator shall retain all fees paid by the applicant. The administrator may deny an application for a license if the administrator finds that:

- (a) The financial responsibility, character, and fitness of the applicant, and of the officers and directors thereof (if the applicant is a corporation) are not such as to warrant belief that the business will be operated honestly and fairly within the purposes of this act;
- (b) The applicant does not maintain at least thirty thousand dollars (\$30,000) in liquid assets, as determined in accordance with generally accepted accounting principles, available for the purpose of making loans under this chapter;
- (c) The applicant has had a license, substantially equivalent to a license under this chapter and issued by any state, denied, revoked or suspended under the law of such state;
- (d) The applicant has filed an application for a license which is false or misleading with respect to any material fact;
- (e) The application does not contain all of the information required by the administrator; or
- (f) The application is not accompanied by an application fee of three hundred fifty dollars (\$350).
- (2) A licensee under this chapter shall meet the requirements of subsection (1) of this section at all times while licensed pursuant to this chapter. The administrator is empowered to conduct investigations as he may deem necessary, to enable him to determine the existence of the requirements set out in subsection (1) of this section.
- (3) Upon written request, the applicant is entitled to a hearing on the question of his qualifications for a license if:
 - (a) The administrator has notified the applicant in writing that his application has been denied, or objections filed; or
 - (b) The administrator has not issued a license within sixty (60) days after the application for the license was filed.

If a hearing is held, the applicant and those filing objections shall reimburse, pro rata, the administrator for his reasonable and necessary expenses incurred as a result of the hearing. A request for a hearing may not be made more than fifteen (15) days after the administrator has mailed a writing to the applicant notifying him that the application has been denied and stating in substance the administrator's finding supporting denial of the application or that objections have been filed and the substance thereof.

(4) The administrator may issue additional licenses to the same licensee upon application by the licensee, in the manner prescribed by the administrator, and payment of the required application fee. A separate license shall be required for each place of business. Each license shall remain in full force and effect unless the licensee does not satisfy the

renewal requirements of subsection (8) of this section, or the license is relinquished, suspended or revoked.

- (5) No licensee shall change the location of any place of business, or consolidate, or close any locations, without giving the administrator at least fifteen (15) days' prior written notice.
- (6) A licensee shall not engage in the business of making regulated consumer loans at any place of business for which he does not hold a license nor shall he engage in business under any other name than that in the license.
- (7) A license application shall be deemed withdrawn and void if an applicant submits an incomplete license application and, after receipt of a written notice of the application deficiency, fails to provide the director with information necessary to complete the application within sixty (60) days of receipt of the deficiency notice. A written deficiency notice shall be deemed received by a license applicant when:
 - (a) Placed in regular U.S. mail by the director or his agent using an address provided by the applicant on the license application; or
 - (b) E-mailed to the applicant using an e-mail address provided by the applicant on the license application; or
 - (c) Posted by the director or his agent on the NMLSR if the license application was submitted through the NMLSR.
- (8) On or before May 31 of each year, every licensee under this chapter shall pay a nonrefundable annual license renewal fee of one hundred fifty dollars (\$150) per licensed location, and shall file with the administrator a renewal form containing such information as the administrator may require. Notwithstanding the provisions of section 67-52549, Idaho Code, a license issued under this part automatically expires if not timely renewed according to the requirements of this section. Notwithstanding the provisions of section 67-52549, Idaho Code, branch licenses issued under this part also expire upon the expiration, relinquishment or revocation of a license issued under this part to a licensee's designated home office.
- (9) For a period of time not to exceed sixty (60) days following license expiration, the director may reinstate an expired license if he finds that the applicant meets the requirements for licensure under this part and the applicant has submitted to the director:
 - (a) A complete application for renewal;

- (b) The fees required to apply for license renewal unless previously paid for the period for which the license renewal applies; and
- (c) A reinstatement fee of two hundred dollars (\$200).
- SECTION 49. That Section 28-46-404, Idaho Code, be, and the same is hereby amended to read as follows:
- 28-46-404. APPLICATION FOR PAYDAY LOAN LICENSE. (1) Each application for a license shall be in writing and under oath to the administrator, in a form prescribed by the administrator, and shall include at least the following:
 - (a) The legal name, residence and business address of the applicant and, if the applicant is an entity, of every member, partner, director, senior officer or twenty-five percent (25%) or more equity owner of the applicant;

(b) The location at which the principal place of business of the applicant is located; and

- (c) Other data and information the administrator may require with respect to the applicant, and if the applicant is an entity, such data and information of its members, partners, directors, senior officers, or twenty-five percent (25%) or more equity owners of the applicant.
- (2) Each application for a license shall be accompanied by an application fee in the amount of three hundred fifty dollars (\$350). Such fee shall not be subject to refund.
- (3) The fee set forth in subsection (2) of this section shall be required for each location for which an application is submitted.
- (4) Within sixty (60) days of the filing of an application in a form prescribed by the administrator, accompanied by the fee required in subsection (2) of this section, the administrator shall investigate to ascertain whether the qualifications prescribed by subsection (1) of section 28-46-403, Idaho Code, have been satisfied. If the administrator finds that the qualifications have been satisfied and approves the documents, the administrator shall issue to the applicant a license to engage in the payday loan business.
- (5) Notwithstanding the provisions of section $67-5254\underline{9}$, Idaho Code, a license issued pursuant to this part automatically expires if not timely renewed according to the requirements of subsection (7) of this section, or the license is relinquished, suspended or revoked pursuant to this act. Notwithstanding the provisions of section $67-5254\underline{9}$, Idaho Code, branch licenses issued under this part also expire upon the expiration, relinquishment or revocation of a license issued under this part to a licensee's designated home office.
- (6) A license application shall be deemed withdrawn and void if an applicant submits an incomplete license application and, after receipt of a written notice of the application deficiency, fails to provide the director with information necessary to complete the application within sixty (60) days of receipt of the deficiency notice. A written deficiency notice shall be deemed received by a license applicant when:
 - (a) Placed in regular U.S. mail by the director or his agent using an address provided by the applicant on the license application; or
 - (b) E-mailed to the applicant using an e-mail address provided by the applicant on the license application; or
 - (c) Posted by the director or his agent on the NMLSR if the license application was submitted through the NMLSR.
- (7) On or before May 31 of each year, every licensee under this part 4 shall pay a nonrefundable annual license renewal fee of one hundred fifty dollars (\$150) per licensed location, and shall file with the administrator a renewal form containing such information as the administrator may require.
- (8) For a period of time not to exceed sixty (60) days following license expiration, the director may reinstate an expired license if he finds that the applicant meets the requirements for licensure under this part and the applicant has submitted to the director:
 - (a) A complete application for renewal;
 - (b) The fees required to apply for license renewal unless previously paid for the period for which the license renewal applies; and

(c) A reinstatement fee of two hundred dollars (\$200).

 SECTION 50. That Section 33-5209C, Idaho Code, be, and the same is hereby amended to read as follows:

- 33-5209C. ENFORCEMENT -- REVOCATION -- APPEAL. (1) An authorized chartering entity shall continually monitor the performance and legal compliance of the public charter schools it oversees, including collecting and analyzing data to support ongoing evaluation according to the performance certificate. Every authorized chartering entity shall have the authority to conduct or require oversight activities that enable the authorized chartering entity to fulfill its responsibilities pursuant to the provisions of this chapter, including conducting appropriate inquiries and investigations, so as long as those activities are consistent with the intent of this chapter, adhere to the terms of the performance certificate and do not unduly inhibit the autonomy granted to public charter schools.
- (2) Each authorized chartering entity shall annually publish and make available to the public a performance report for each public charter school it oversees, in accordance with the performance framework set forth in the performance certificate and section 33-5209A, Idaho Code. The authorized chartering entity may require each public charter school it oversees to submit an annual report to assist the authorized chartering entity in gathering complete information about each school consistent with the performance framework. Each public charter school shall publish its annual performance report on the school's website.
- (3) If an authorized chartering entity has reason to believe that a public charter school cannot remain fiscally sound for the remainder of its certificate term, it shall provide the state department of education with written notification of such concern. Upon receiving such notification, the state department of education shall have the authority to modify the percentage of the total appropriation to be paid to the public charter school pursuant to the provisions of section 33-1009(1), Idaho Code, such that equal percentages are paid on each of the prescribed dates.
- (4) If an authorized chartering entity has reason to believe that a charter holder or public charter school has violated any provision of law, it shall notify the charter holder and the entity responsible for administering said law of the possible violation.
- (5) If an authorized chartering entity revokes or does not renew a charter, the authorized chartering entity shall clearly state, in a resolution of its governing board, the reasons for the revocation or nonrenewal.
- (6) Within fourteen (14) days of taking action to renew, not renew or revoke a charter, the authorized chartering entity shall report to the state board of education the action taken and shall provide a copy of the report to the charter holder at the same time that the report is submitted to the state board of education. The report shall include a copy of the authorized chartering entity's resolution setting forth the action taken and reasons for the decision and assurances as to compliance with all of the requirements set forth in this chapter.
- (7) A charter may be revoked by the authorized chartering entity if the public charter school has failed to meet any of the specific, written conditions for necessary improvements established pursuant to the provisions

 of section 33-5209B(1), Idaho Code, by the dates specified. Revocation may not occur until the charter holder has been afforded a public hearing, unless the authorized chartering entity determines that the continued operation of the public charter school presents an imminent public safety issue, in which case the charter may be revoked immediately. Public hearings shall be conducted by the authorized chartering entity or such other person or persons appointed by the authorized chartering entity to conduct public hearings and receive evidence as a contested case in accordance with the provisions of section 67-5242 chapter 52, title 67, Idaho Code. Notice and opportunity to reply shall include, at a minimum, written notice setting out the basis for consideration of revocation, a period of not less than thirty (30) days within which the charter holder can reply in writing, and a public hearing within thirty (30) days of the receipt of the written reply.

(8) A decision to revoke or nonrenew a charter or to deny a revision of a charter may be appealed directly to the state board of education. With respect to such appeal, the state board of education shall substantially follow the procedure as provided in section 33-5207(5)(b), Idaho Code. In the event the state board of education reverses a decision of revocation or nonrenewal, the charter holder subject to such action shall then be placed under the chartering authority of the public charter school commission.

SECTION 51. That Section 40-709A, Idaho Code, be, and the same is hereby amended to read as follows:

- 40-709A. PETITION FOR HIGHWAY MAINTENANCE. (1) Any county or highway district may petition the Idaho transportation board to take action, as provided in this section, to provide for the maintenance of a highway or portion thereof under the jurisdiction of a county or highway district.
- (2) The petition and supporting materials shall establish the following facts:
 - (a) That the subject highway or relevant portion thereof provides the only practical access to a city, town or other developed area;
 - (b) That the county or highway district with jurisdiction over the subject highway, or relevant portion thereof, is obligated to maintain the highway or relevant portion thereof;
 - (c) That said county or highway district historically has provided maintenance to the subject highway or relevant portion thereof sufficient to allow safe motorist access to the city, town or other developed area; and
 - (d) Said county or highway district is now failing to provide maintenance sufficient to allow safe motorist access to the city, town or other developed area.

The petition shall not be based on failure to improve the highway or to expand maintenance beyond what historically has been provided. The petition shall also document the petitioner's efforts to communicate its concerns to the subject county or highway district and explain why the issue could not be resolved. The petitioner shall provide notice to the subject county or highway district, including a copy of the petition and all supporting materials.

(3) The Idaho transportation department shall publish notice of the petition as set forth in section 40-206, Idaho Code, and shall provide the subject county or highway district a reasonable opportunity to respond to

the petition, to take corrective action, to explain any extenuating circumstances or to otherwise address the concerns presented in the petition. Based on all information available to it, including such independent investigation as it deems appropriate, the Idaho transportation department shall make a recommendation for action to the Idaho transportation board.

- (4) The Idaho transportation board shall review the petition and the recommendation of the Idaho transportation department.
- (5) If the Idaho transportation board determines that the petition is without merit, it may deny the petition without hearing and issue written findings and conclusions stating its reasons therefor.
- (6) If the Idaho transportation board determines that the petition may have merit, it shall hold a hearing on the matter and allow all affected entities and interested persons an opportunity to be heard.
- (7) Following the hearing provided in subsection (6) of this section, the Idaho transportation board shall either grant or deny the petition and issue findings and conclusions stating its reasons therefor. The petition shall be granted only upon a finding that the public safety, health or welfare would be endangered because the subject county or highway district is inappropriately and unreasonably failing to maintain a highway or portion thereof that it is obligated to maintain and that the facts set out in subsection (2)(a), (b), (c) and (d) of this section have been established. In determining the reasonableness of the subject county or highway district's actions with respect to the highway, the Idaho transportation board shall take into account the authority of the county or highway district to temporarily close a highway, the availability of funding and other considerations addressed in sections 40-1311 and 40-1315, Idaho Code. The Idaho transportation board shall not approve a petition with respect to a highway or portion thereof that has been vacated or is subject to an ongoing vacation or validation proceeding.
- (8) If the petition is granted, the transportation department may undertake itself the maintenance of the highway or portion thereof or it may contract with another political subdivision to undertake the maintenance. In either case, the transportation department shall certify to the state controller the actual cost of maintenance undertaken by the transportation department or by the contracted political subdivision. The state controller shall pay into the state highway account of the Idaho transportation department, or directly to the contracted political subdivision, the actual costs incurred as certified by the transportation department. Such funds shall be deducted from the funds that would otherwise have been allocated pursuant to section 40-709, Idaho Code, to the county or highway district that failed to provide adequate maintenance.
- (9) Political subdivisions that acquire funds for roadwork of any type, either pursuant to this section or by separate voluntary agreement with another political subdivision or the state, are hereby authorized to expend such funds outside of their jurisdictional boundaries notwithstanding any other provision of law.
- (10) A county or highway district that has been the subject of a petition granted pursuant to this section may request a termination or modification of the arrangement authorized by the Idaho transportation department for maintenance by the Idaho transportation department or another entity. A

request for termination shall be accompanied by appropriate documentation showing that the requesting entity is prepared to resume its maintenance responsibility for the highway. The Idaho transportation board shall consider the request for termination or modification, taking into account the information presented by the requesting entity and any other information available to the Idaho transportation board. If the Idaho transportation board determines that the concerns giving rise to the petition have been addressed and the entity is committed to resume maintenance of the highway, the Idaho transportation board shall terminate its prior action and allow the entity to resume responsibility for maintenance of the highway upon the beginning of the next fiscal year. The Idaho transportation board may also modify the existing arrangement for funding of maintenance.

 (11) A decision by the Idaho transportation board granting or denying a petition or request under this section is a final agency action for purposes of section 67-5270(2)60, Idaho Code.

SECTION 52. That Section 41-227, Idaho Code, be, and the same is hereby amended to read as follows:

- 41-227. EXAMINATION REPORT. (1) The director or his examiner shall make a full and true written report of every examination made by him under this chapter, and shall verify the report by his oath.
- (2) The report shall comprise only facts appearing upon the books, papers, records or documents of the person being examined, or ascertained from testimony of individuals under oath concerning the affairs of such person, together with such conclusions and recommendations as may reasonably be warranted from such facts.
- (3) Prior to a hearing and prior to any modifications, the report shall be subject to disclosure according to chapter 1, title 74, Idaho Code.
- (4) No later than sixty (60) days following completion of the examination, the examiner in charge shall file with the department a verified written report of examination under oath. Upon receipt of the verified report, the department shall transmit the report to the company examined, together with a notice which shall afford the company examined a reasonable opportunity of not more than thirty (30) days to make a written submission or rebuttal with respect to any matters contained in the examination report.
- (5) Within thirty (30) days of the end of the period allowed for the receipt of written submissions or rebuttals, the director shall fully consider and review the report, together with any written submissions or rebuttals and any relevant portions of the examiner's work papers, and enter an order:
 - (a) Adopting the examination report as filed or with modifications or corrections. If the examination report reveals that the company is operating in violation of any law, regulation or prior order of the director, the director may order the company to take any action the director considers necessary and appropriate to cure such violation;
 - (b) Rejecting the examination report with directions to the examiners to reopen the examination for purposes of obtaining additional data, documentation or information, and refiling pursuant to subsection ($\frac{24}{2}$) of this section; or

- (c) Calling for an investigatory hearing with no less than twenty (20) days' notice to the company for purposes of obtaining additional documentation, data, information and testimony.
- (6) (a) All orders entered pursuant to subsection (5) (a) of this section shall be accompanied by findings and conclusions resulting from the director's consideration and review of the examination report, relevant examiner work papers and any written submissions or rebuttals. Any such order shall be considered a final order and may be appealed pursuant to sections 67-527060 through 67-527969, Idaho Code, and shall be served upon the company by certified mail, together with a copy of the adopted examination report. Within thirty (30) days of the issuance of the adopted report, the company shall file affidavits executed by each of its directors stating under oath that they have received a copy of the adopted report and related orders.
- (b) Any hearing conducted under subsection (5) (c) of this section by the director or authorized representative, shall be conducted in accordance with the provisions of chapter 52, title 67, Idaho Code, as a non-adversarial confidential investigatory proceeding as necessary for the resolution of any inconsistencies, discrepancies or disputed issues apparent upon the face of the filed examination report or raised by, or as a result of, the director's review of relevant work papers or by the written submission or rebuttal of the company. Within twenty (20) days of the conclusion of any such hearing, the director shall enter an order pursuant to the provisions of subsection (5) (a) of this section.
- (c) The director shall not appoint a contract examiner or an employee of the department as an authorized representative to conduct the hearing. Nothing contained in this section shall require the department to disclose any information or records which would indicate or show the content of any investigation or activity of a criminal justice agency, except to the extent that the director relied upon information furnished to the director by such criminal justice agency in making his decision.
- (7) The report when so verified and filed shall be admissible in evidence in any action or proceeding brought by the director against the person examined, or against its officers, employees or agents, and shall be presumptive evidence of the material facts stated therein. The director or his examiners may at any time testify and offer other proper evidence as to information secured or matters discovered during the course of an examination, whether or not a written report of the examination has been either made, furnished or filed in the department.
- (8) After an order is entered under the provisions of subsection (5) (a) of this section, the director may publish the report or the results of the examination as contained therein which report or results are a public record and shall be exempt from the exemptions from disclosure provided in chapter 1, title 74, Idaho Code.
- (9) Nothing contained in this chapter shall prevent or be construed as prohibiting the director from disclosing the content of an examination report, preliminary examination report or results, or any matter relating thereto, to the insurance department of this or any other state or country, or to law enforcement officials of this or any other state or agency of the federal government at any time, so long as the agency or office receiving the

report or matters relating thereto agrees in writing to hold it confidential and in a manner consistent with this chapter.

 (10) All working papers, recorded information, documents and copies thereof produced by, obtained by or disclosed to the director or any other person in the course of an examination made under the provisions of this chapter shall be made available to the person or company which was the subject of the examination in proceedings pursuant to chapter 52, title 67, Idaho Code, but shall otherwise be held by the director as a record not required to be made public pursuant to exemptions from disclosure provided in chapter 1, title 74, Idaho Code.

SECTION 53. That Section 47-328, Idaho Code, be, and the same is hereby amended to read as follows:

- 47-328. RULES FOR COMMISSION -- ADMINISTRATIVE PROCEDURES. (1) The commission shall have authority to hear rulemaking proceedings, complaints filed with it pursuant to this chapter and appeals from the oil and gas administrator's decision on an application filed pursuant to this chapter, and any other matter the commission decides should be heard by the commission. The commission may act on its own motion. The commission may prescribe rules governing the procedure before it, subject to the provisions of the administrative procedure act, chapter 52, title 67, Idaho Code. Provided however, that no rulemaking except for that done under section 67-5226, Idaho Code, may be conducted for twelve (12) months beginning on July 1, 2017.
- (2) In all cases where a complaint is made by the commission or any person that any provision of this act or any rule or order of the commission is being violated, the commission shall serve notice of any hearing to be held on such application or complaint to the interested persons by certified mail, return receipt requested, or in the same manner as is provided in the rules of civil procedure for the service of summons in civil actions. Where the interested person is unknown or cannot be located, the commission shall serve notice by publishing at least one (1) notice of the hearing to such person in a newspaper of general circulation in the county where the affected tract is located. Such notice must be sent, delivered or published, as appropriate, at least five (5) business days before the date of the hearing.
- (3) Except as provided in section 47-316(1)(a), Idaho Code, and subsection (2) of this section, any request for an order related to oil and gas activities within the commission's jurisdiction, other than a civil penalty proceeding pursuant to section 47-329, Idaho Code, or other enforcement action by the department of lands or the commission, shall be made by application to the department of lands and processed as provided in this section.
 - (a) The department shall notify the applicant within five (5) business days of receipt of an application if additional information is required for the department to evaluate the application.
 - (b) For applications involving an order regarding unit operations or integration of a drilling unit, the applicant shall send a copy of the application and supporting documents to all known and located uncommitted owners, to all working interest owners within the unit, and to the respective city or county where the proposed unit is located. The mailing shall be sent by certified mail within seven (7) calendar days of filing the application and include notice of the hearing date on which

the oil and gas administrator will consider the application. For any uncommitted owners and working interest owners who cannot be located, an applicant shall publish notice of any application for an order, notice of hearing and response deadline once in a newspaper of general circulation in the county in which the affected property is located and request the department publish notice on its website within seven (7) calendar days of filing of the application. Only an uncommitted owner in the affected unit may file an objection or other response to the application, and the uncommitted owner shall file at least fourteen (14) calendar days before the hearing date provided in the notice.

- (c) For applications not involving paragraph (b) of this subsection, the department and any uncommitted owner within the area defined in the application may file objections or other responses to the application and shall file at least fourteen (14) calendar days before the hearing date provided in the notice.
- (d) The oil and gas administrator shall hear the application and make a decision on the application's merits. The oil and gas administrator shall set regular hearing dates. Applications shall be filed at least forty-five (45) calendar days before a desired hearing date. Untimely applications shall be continued until the next hearing. The oil and gas administrator may for good cause continue any hearing. The oil and gas administrator may appoint a hearing officer, who shall have the power and authority to conduct hearings. Discovery is not permitted. The department may appear and testify at the hearing. When applications are uncontested, the applicant may request, and the oil and gas administrator may allow, approval without a hearing based on review of the merits of a verified application and the supporting exhibits.
- (e) The oil and gas administrator shall issue a written decision on any such application within thirty (30) calendar days of the hearing. The oil and gas administrator's decision shall not be subject to any motion for reconsideration or further review, except for appeal to the commission provided in subsection (4) of this section.
- (4) The oil and gas administrator's decision on an application or a request for an order may be appealed to the commission by the applicant or any owner who filed an objection or other response to the application within the time required. An appeal must be filed with the oil and gas administrator within fourteen (14) calendar days of the date of issuance of the oil and gas administrator's written decision. The date of issuance shall be three (3) calendar days after the oil and gas administrator deposits the decision in the U.S. mail, or the date on which he remits a decision electronically. Such appeal shall include the reasons and authority for the appeal and shall identify any facts in the record supporting the appeal. Any person appealing shall serve a copy of the appeal materials on any other person who participated in the proceedings, by certified mail, or by personal service. Any person who participated in the proceeding may file a response to the appeal within five (5) business days of service of a copy of the appeal materials. The appellant shall provide the oil and gas administrator with proof of service of the appeal materials on other persons as required in this section. The commission shall make a decision based on the record as set forth in the written submittals of only the appellant and any other participating quali-

fied person, the oil and gas administrator's decision, and any oral argument taken by the commission at an appeal hearing.

- (5) Appeals to the commission shall be heard at the next regularly scheduled commission hearing, or at a special meeting of the commission if determined by the commission. In no case will a hearing be later than thirty (30) calendar days after the filing of an appeal. The commission may take argument from, but not new testimony of, the appellant and other qualified participating persons at the hearing. The commission shall make a decision on the appeal at the hearing and issue a written order within five (5) business days of the hearing. The prevailing party shall draft a proposed written order and submit it within two (2) business days. The final order of the commission shall not be subject to any motion for reconsideration.
- (6) If no appeal is filed with the commission within the required time, the decision of the oil and gas administrator shall become the final order.
- (7) Judicial review of actions taken by the commission shall be governed by the provisions of chapter 52, title 67, Idaho Code.
- (8) For an application or request for an order submitted under subsection (3) of this section, only a person qualified under subsection (4) of this section who has completed the appeal procedures set forth in this section shall be considered to have exhausted administrative remedies as required in section 67-527165, Idaho Code.
- (9) Each order shall include a reasoned statement in support of the decision, including a concise statement of facts supporting any findings, a statement of available procedures and time limits for appeals. Findings must be based exclusively on materials in the record. The applicant and any participating qualified person shall be served with a copy of the order. The order shall include or be accompanied by a certificate of service.
- (10) Every application shall be signed by the applicant or his representative, and his address shall be stated thereon. The signature of the applicant or his representative constitutes a certificate by him that he has read the application and that to the best of his knowledge, information and belief there is good ground to support the same. Each application shall be of such form and content and accompanied by the number of copies required by rule of the commission. Each application shall be accompanied by a fee as established in statute or rule.

SECTION 54. That Section 50-222, Idaho Code, be, and the same is hereby amended to read as follows:

- 50-222. ANNEXATION BY CITIES. (1) Legislative intent. The legislature hereby declares and determines that it is the policy of the state of Idaho that cities of the state should be able to annex lands which are reasonably necessary to assure the orderly development of Idaho's cities in order to allow efficient and economically viable provision of tax-supported and fee-supported municipal services, to enable the orderly development of private lands which benefit from the cost-effective availability of municipal services in urbanizing areas and to equitably allocate the costs of public services in management of development on the urban fringe.
- (2) General authority. Cities have the authority to annex land into a city upon compliance with the procedures required in this section. In any annexation proceeding, all portions of highways lying wholly or partially

within an area to be annexed shall be included within the area annexed unless expressly agreed between the annexing city and the governing board of the highway agency providing road maintenance at the time of annexation. Provided further, that said city council shall not have the power to declare such land, lots or blocks a part of said city if they will be connected to such city only by a shoestring or strip of land which comprises a railroad or highway right-of-way.

- (3) Annexation classifications. Annexations shall be classified and processed according to the standards for each respective category set forth herein. The three (3) categories of annexation are:
 - (a) Category A: Annexations wherein:

- (i) All private landowners have consented to annexation. Annexation where all landowners have consented may extend beyond the city area of impact provided that the land is contiguous to the city and that the comprehensive plan includes the area of annexation;
- (ii) Any residential enclaved lands of less than one hundred (100) privately-owned parcels, irrespective of surface area, which are surrounded on all sides by land within a city or which are bounded on all sides by lands within a city and by the boundary of the city's area of impact; or
- (iii) The lands are those for which owner approval must be given pursuant to subsection (5) (b) (v) of this section.
- (b) Category B: Annexations wherein:
 - (i) The subject lands contain less than one hundred (100) separate private ownerships and platted lots of record and where not all such landowners have consented to annexation; or
 - (ii) The subject lands contain more than one hundred (100) separate private ownerships and platted lots of record and where landowners owning more than fifty percent (50%) of the area of the subject private lands have consented to annexation prior to the commencement of the annexation process; or
 - (iii) The lands are the subject of a development moratorium or a water or sewer connection restriction imposed by state or local health or environmental agencies; provided such lands shall not be counted for purposes of determining the number of separate private ownerships and platted lots of record aggregated to determine the appropriate category.
- (c) Category C: Annexations wherein the subject lands contain more than one hundred (100) separate private ownerships and platted lots of record and where landowners owning more than fifty percent (50%) of the area of the subject private lands have not consented to annexation prior to commencement of the annexation process.
- (4) (a) Evidence of consent to annexation. For purposes of this section, and unless excepted in paragraph (b) of this subsection (4), consent to annex shall be valid only when evidenced by written instrument consenting to annexation executed by the owner or the owner's authorized agent. Written consent to annex lands must be recorded in the county recorder's office to be binding upon subsequent purchasers, heirs, or assigns of lands addressed in the consent. Lands need not be

contiguous or adjacent to the city limits at the time the landowner consents to annexation for the property to be subject to a valid consent to annex; provided however, no annexation of lands shall occur, irrespective of consent, until such land becomes contiguous or adjacent to such city.

- (b) Exceptions to the requirement of written consent to annexation. The following exceptions apply to the requirement of written consent to annexation provided for in subsection (4) (a) of this section:
 - (i) Enclaved lands: In category A annexations, no consent is necessary for enclaved lands meeting the requirements of subsection (3) (a) (ii) of this section;
 - (ii) Implied consent: In category B and C annexations, valid consent to annex is implied for the area of all lands connected to a water or wastewater collection system operated by the city if the connection was requested in writing by the owner, or the owner's authorized agent, or completed before July 1, 2008.
- (5) Annexation procedures. Annexation of lands into a city shall follow the procedures applicable to the category of lands as established by this section. The implementation of any annexation proposal wherein the city council determines that annexation is appropriate shall be concluded with the passage of an ordinance of annexation.
 - (a) Procedures for category A annexations: Lands lying contiguous or adjacent to any city in the state of Idaho may be annexed by the city if the proposed annexation meets the requirements of category A. Upon determining that a proposed annexation meets such requirements, a city may initiate the planning and zoning procedures set forth in chapter 65, title 67, Idaho Code, to establish the comprehensive planning policies, where necessary, and zoning classification of the lands to be annexed.
 - (b) Procedures for category B annexations: A city may annex lands that would qualify under the requirements of category B annexation if the following requirements are met:
 - (i) The lands are contiguous or adjacent to the city and lie within the city's area of city impact;
 - (ii) The land is laid off into lots or blocks containing not more than five (5) acres of land each, whether the same shall have been or shall be laid off, subdivided or platted in accordance with any statute of this state or otherwise, or whenever the owner or proprietor or any person by or with his authority has sold or begun to sell off such contiguous or adjacent lands by metes and bounds in tracts not exceeding five (5) acres, or whenever the land is surrounded by the city. Splits of ownership which occurred prior to January 1, 1975, and which were the result of placement of public utilities, public roads or highways, or railroad lines through the property shall not be considered as evidence of an intent to develop such land and shall not be sufficient evidence that the land has been laid off or subdivided in lots or blocks. A single sale after January 1, 1975, of five (5) acres or less to a family member of the owner for the purpose of constructing a residence shall not constitute a sale within the meaning of this section. For purposes of this section, "family member" means a natural person or

the spouse of a natural person who is related to the owner by blood, adoption or marriage within the first degree of consanguinity;

- (iii) Preparation and publication of a written annexation plan, appropriate to the scale of the annexation contemplated, which includes, at a minimum, the following elements:
 - (A) The manner of providing tax-supported municipal services to the lands proposed to be annexed;
 - (B) The changes in taxation and other costs, using examples, which would result if the subject lands were to be annexed;
 - (C) The means of providing fee-supported municipal services, if any, to the lands proposed to be annexed;
 - (D) A brief analysis of the potential effects of annexation upon other units of local government which currently provide tax-supported or fee-supported services to the lands proposed to be annexed; and
 - (E) The proposed future land use plan and zoning designation or designations, subject to public hearing, for the lands proposed to be annexed;
- (iv) Compliance with the notice and hearing procedures governing a zoning district boundary change as set forth in section 67-6511, Idaho Code, on the question of whether the property should be annexed and, if annexed, the zoning designation to be applied thereto; provided however, the initial notice of public hearing concerning the question of annexation and zoning shall be published in the official newspaper of the city and mailed by first class mail to every property owner with lands included in such annexation proposal not less than twenty-eight (28) days prior to the initial public hearing. All public hearing notices shall establish a time and procedure by which comments concerning the proposed annexation may be received in writing and heard and, additionally, public hearing notices delivered by mail shall include a one (1) page summary of the contents of the city's proposed annexation plan and shall provide information regarding where the annexation plan may be obtained without charge by any property owner whose property would be subject to the annexation proposal.
- (v) In addition to the standards set forth elsewhere in this section, annexation of the following lands must meet the following requirements:
 - (A) Property, owned by a county or any entity within the county, that is used as a fairgrounds area under the provisions of chapter 8, title 31, Idaho Code, or chapter 2, title 22, Idaho Code, must have the consent of a majority of the board of county commissioners of the county in which the property lies; and
 - (B) Property, owned by a nongovernmental entity, that is used to provide outdoor recreational activities to the public and that has been designated as a planned unit development of fifty (50) acres or more and does not require or utilize any city services must have the express written permission of the nongovernmental entity owner.

(vi) After considering the written and oral comments of property owners whose land would be annexed and other affected persons, the city council may proceed with the enactment of an ordinance of annexation and zoning. In the course of the consideration of any such ordinance, the city must make express findings, to be set forth in the minutes of the city council meeting at which the annexation is approved, as follows: (A) The land to be annexed meets the applicable requirements of this section and does not fall within the exceptions or

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- conditional exceptions contained in this section;
- (B) The annexation would be consistent with the public purposes addressed in the annexation plan prepared by the city;
- (C) The annexation is reasonably necessary for the orderly development of the city;
- (vii) Notwithstanding any other provision of this section, railroad right-of-way property may be annexed pursuant to this section only when property within the city adjoins or will adjoin both sides of the right-of-way.
- (c) Procedures for category C annexations: A city may annex lands that would qualify under the requirements of category C annexation if the following requirements are met:
 - Compliance with the procedures governing category B annexa-(i) tions; and
 - (ii) Evidence of consent to annexation based upon the following procedures:
 - Following completion of all procedures required for consideration of a category B annexation, but prior to enactment of an annexation ordinance and upon an affirmative action by the city council, the city shall mail notice to all private landowners owning lands within the area to be annexed, exclusive of the owners of lands that are subject to a consent to annex which complies with subsection (4)(a) of this section defining consent. Such notice shall invite property owners to give written consent to the annexation, include a description of how that consent can be made and where it can be filed, and inform the landowners where the entire record of the subject annexation may be examined. Such mailed notice shall also include a legal description of the lands proposed for annexation and a simple map depicting the location of the subject lands.
 - (B) Each landowner desiring to consent to the proposed annexation must submit the consent in writing to the city clerk by a date specified in the notice, which date shall not be later than forty-five (45) days after the date of the mailing of such notice.
 - (C) After the date specified in the notice for receipt of written consent, the city clerk shall compile and present to the city council a report setting forth: (i) the total physical area sought to be annexed, and (ii) the total physical area of the lands, as expressed in acres or square feet,

whose owners have newly consented in writing to the annexation, plus the area of all lands subject to a prior consent to annex which complies with subsection (4) (a) of this section defining consent. The clerk shall immediately report the results to the city council.

- (D) Upon receiving such report, the city council shall review the results and may thereafter confirm whether consent was received from the owners of a majority of the land. The results of the report shall be reflected in the minutes of the city council. If the report as accepted by the city council confirms that owners of a majority of the land area have consented to annexation, the city council may enact an ordinance of annexation, which thereafter shall be published and become effective according to the terms of the ordinance. If the report confirms that owners of a majority of the land area have not consented to the annexation, the category C annexation shall not be authorized.
- (6) The decision of a city council to annex and zone lands as a category B or category C annexation shall be subject to judicial review in accordance with the procedures provided in chapter 52, title 67, Idaho Code, and pursuant to the standards set forth in section 67-527967, Idaho Code. Any such appeal shall be filed by an affected person in the appropriate district court no later than twenty-eight (28) days after the date of publication of the annexation ordinance. All cases in which there may arise a question of the validity of any annexation under this section shall be advanced as a matter of immediate public interest and concern, and shall be heard by the district court at the earliest practicable time.
- (7) Annexation of noncontiguous municipal airfield. A city may annex land that is not contiguous to the city and is occupied by a municipally owned or operated airport or landing field. However, a city may not annex any other land adjacent to such noncontiguous facilities which is not otherwise annexable pursuant to this section.

SECTION 55. That Section 54-2509, Idaho Code, be, and the same is hereby amended to read as follows:

- 54-2509. PENALTY FOR VIOLATIONS OF LAW -- POWER OF COMMISSION. (1) Any person holding a race meet, and any other person required by this act or the rules of the commission to be licensed, participating, directly or indirectly, in a race meet, without first being licensed by the commission, and any person violating any of the terms or provisions of this act is guilty of a misdemeanor.
 - (a) There shall be an absolute prohibition of the use of live lures in the state of Idaho for the training of or racing of racing dogs. Any violation of the provisions of this section shall be a felony punishable by a fine not exceeding twenty-five thousand dollars (\$25,000), or by a prison term not to exceed seven (7) years, or by both such fine and imprisonment. In addition the state racing commission shall not license any breeder, trainer or kennel whose dogs have been trained or raced with the use of live lures. The <u>Idaho state</u> racing commission

shall adopt rules that will provide for the humane treatment of the dogs involved in any aspect of training for or engaging in dog racing.

(2) The commission shall have the power to exclude from any and all race courses in this state any person who the commission deems detrimental to the best interests of racing, or any person who violates any of the provisions of this act or any rule or order of the commission.

- (3) It shall be lawful to conduct race meets on or at a race track, or otherwise, at any time during the week.
- (4) Any person maintaining a license issued by the commission, who violates the provisions of this act or the rules of the commission, may have such license suspended or revoked. In addition to such suspension or revocation the commission may levy a monetary penalty commensurate with the gravity of the offense, not to exceed two thousand five hundred dollars (\$2,500). The commission, by rule shall provide a summary procedure for such determination at the track, the penalty amount for specified violations, and shall provide for an appeal of any summary decision to the commission. At-the-track summary proceedings shall not be subject to the provisions of chapter 52, title 67, Idaho Code. Hearings and appeals before the commission as allowed by this act or the rules of the commission shall be subject to chapter 52, title 67, Idaho Code, except the provisions of section 67-5254(2)59(1), Idaho Code, which is inconsistent with the unique requirements of racing.
- (5) All law enforcement officers in this state shall assist in the enforcement of this act and the rules of the commission.
- SECTION 56. That Section $\underline{56-133}$, Idaho Code, be, and the same is hereby repealed.
- SECTION 57. That Chapter 1, Title 56, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 56-133, Idaho Code, and to read as follows:
- 56-133. ADMINISTRATIVE APPEALS. Administrative appeals shall be handled in accordance with chapter 52, title 67, Idaho Code.
- SECTION 58. That Section 56-202, Idaho Code, be, and the same is hereby amended to read as follows:
 - 56-202. DUTIES OF DIRECTOR OF STATE DEPARTMENT OF HEALTH AND WEL-FARE. The director of the state department of health and welfare shall:
 - (a) Administer public assistance and social services to eligible people;
 - (b) Promulgate, adopt and enforce such rules and such methods of administration as may be necessary or proper to carry out the provisions of title 56, Idaho Code, except as provided in section 56-203A, Idaho Code;
 - (c) Conduct research and compile statistics relating to public welfare;
 - (d) Prepare for the governor and legislature an annual report of activities and expenditures; make such reports in such form and containing such information as the federal government may from time to time require; and comply with such provisions as the federal government may from time to time find necessary to assure the correctness and verification of such reports;

(e) Cooperate with the federal government through its appropriate agency or instrumentality in establishing, extending, and strengthening services for the protection and care of homeless, dependent, and neglected children, and $\underline{\text{for}}$ children in danger of becoming delinquent; and to undertake other services for children authorized by law;

- (f) Cooperate with the federal government through its appropriate agency or instrumentality in establishing and maintaining a comprehensive system of in-home services as defined in section 67-5006, Idaho Code, designed to assist older persons, as defined in section 67-5006, Idaho Code, of Idaho to continue living in an independent and dignified home environment and to undertake other services for older persons as authorized by law;
- (g) Exercise the opt_out provision in section 115 of the personal responsibility and work opportunity reconciliation act of 1996, P.L. 104-193. Consistent with this, the department may provide food stamps and services funded under title 4A (including cash assistance, TANF supportive services and at_risk payments) to a person who has been convicted of a felony involving a controlled substance as defined in chapter 27, title 37, Idaho Code, if they comply the person complies with the terms of a withheld judgment, probation or parole.
- Nothing in this section shall exempt the department of health and welfare from complying with the requirements of chapter 52, title 67, Idaho Code.
- SECTION 59. That Section $\underline{56-216}$, Idaho Code, be, and the same is hereby repealed.
 - SECTION 60. That Chapter 2, Title 56, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 56-216, Idaho Code, and to read as follows:
 - 56-216. ADMINISTRATIVE APPEALS. Administrative appeals shall be handled in accordance with chapter 52, title 67, Idaho Code.
 - SECTION 61. That Section 56-1003, Idaho Code, be, and the same is hereby amended to read as follows:
 - $56\mbox{-}1003$. POWERS AND DUTIES OF THE DIRECTOR. The director shall have the following powers and duties:
 - (1) All of the powers and duties of the department of public health, the department of health, the board of health and all nonenvironmental protection duties of the department of health and welfare are hereby vested to the director of the department of health and welfare. Provided however, that oversight of the department and rulemaking and hearing functions relating to public health and licensure and certification standards shall be vested in the board of health and welfare. Except when the authority is vested in the board of health and welfare under law, the director shall have all such powers and duties as may have been or could have been exercised by his predecessors in law, including the authority to adopt, promulgate, and enforce rules, and shall be the successor in law to all contractual obligations entered into by predecessors in law. All rulemaking proceedings and hearings of the director shall be governed by the provisions of chapter 52, title 67, Idaho Code.

(2) The director shall, pursuant and subject to the provisions of the Idaho Code, and the provisions of this chapter, formulate and recommend to the board rules, codes and standards, as may be necessary to deal with problems related to personal health, and licensure and certification requirements pertinent thereto, which shall, upon adoption by the board, have the force of law relating to any purpose which may be necessary and feasible for enforcing the provisions of this chapter including, but not limited to, the maintenance and protection of personal health. Any such rule or standard may be of general application throughout the state or may be limited as to times, places, circumstances or conditions in order to make due allowance for variations therein.

- (3) The director, under the rules, codes or standards adopted by him, shall have the general supervision of the promotion and protection of the life, health and mental health of the people of this state. The powers and duties of the director shall include, but not be limited to, the following:
 - (a) The issuance of licenses and permits as prescribed by law and by the rules of the board;
 - (b) The supervision and administration of laboratories and the supervision and administration of standards of tests for environmental pollution, chemical analyses and communicable diseases. The director may require that laboratories operated by any city, county, institution, person, firm or corporation for health or environmental purposes conform to standards set by the board of health and welfare and the board of environmental quality;
 - (c) The supervision and administration of a mental health program, which shall include services for the evaluation, screening, custody and treatment of the mentally ill and those persons suffering from a mental defect or mental defects, and services for the prevention of suicide;
 - (d) The enforcement of minimum standards of health, safety and sanitation for all public swimming pools within the state;
 - (e) The supervision and administration of the various schools, hospitals and institutions that were the responsibility of the board of health;
 - (f) The supervision and administration of services dealing with the problems of alcoholism including, but not limited to, the care and rehabilitation of persons suffering from alcoholism;
 - (g) The establishment of liaison with other governmental departments, agencies and boards in order to effectively assist other governmental entities with the planning for the control of or abatement of health problems. All of the rules and standards adopted by the board shall apply to state institutions;
 - (h) The supervision and administration of an emergency medical service program including, but not limited to, assisting other governmental agencies and local governmental units, in providing first aid emergency medical services and for transportation of the sick and injured;
 - (i) The supervision and administration of administrative units whose responsibility shall be to assist and encourage counties, cities, other governmental units, and industries in the control of and/or abatement of health problems; and

- (j) The enforcement of all laws, rules, codes and standards relating to health.
- (4) The director, when so designated by the governor, shall have the power to apply for, receive on behalf of the state, and utilize any federal aid, grants, gifts, gratuities, or moneys made available through the federal government.

(5) The director shall have the power to enter into and make contracts and agreements with any public agencies or municipal corporations for facilities, land, and equipment when such use will have a beneficial, recreational, or therapeutic effect or be in the best interest in carrying out the duties imposed upon the department.

The director shall also have the power to enter into contracts for the expenditure of state matching funds for local purposes. This subsection will constitute the authority for public agencies or municipal corporations to enter into such contracts and expend money for the purposes delineated in such contracts.

- (6) The director is authorized to adopt an official seal to be used on appropriate occasions, in connection with the functions of the department or the board, and such seal shall be judicially noticed. Copies of any books, records, papers and other documents in the department shall be admitted in evidence equally with the originals thereof when authenticated under such seal.
- (7) The director, under rules adopted by the board of health and welfare, shall have the power to impose and enforce orders of isolation and quarantine to protect the public from the spread of infectious or communicable diseases or from contamination from chemical or biological agents, whether naturally occurring or propagated by criminal or terrorist act.
 - (a) An order of isolation or quarantine issued pursuant to this section shall be a final agency action for purposes of judicial review. However, this shall not prevent the director from reconsidering, amending or withdrawing the order. Judicial review of orders of isolation or quarantine shall be de novo. The court may affirm, reverse or modify the order and shall affirm the order if it appears by a preponderance of the evidence that the order is reasonably necessary to protect the public from a substantial and immediate danger of the spread of an infectious or communicable disease or from contamination by a chemical or biological agent.
 - (b) If the director has reasonable cause to believe a chemical or biological agent has been released in an identifiable place, including a building or structure, an order of quarantine may be imposed to prevent the movement of persons into or out of that place, for a limited period of time, for the purpose of determining whether a person or persons at that place have been contaminated with a chemical or biological agent which may create a substantial and immediate danger to the public.
 - (c) Any person who violates an order of isolation or quarantine shall be quilty of a misdemeanor.
- (8) The director shall develop safeguards necessary to ensure the security of nonpublic personal information in the department's possession and to prevent undue disclosure of such information. The director shall establish a process to authenticate requests made by a person, entity or jurisdic-

tion arising under the 2007 Hague Convention on the International Recovery of Child Support and Other Forms of Family Maintenance. In the event the department becomes aware of any improper disclosure, the director shall take all actions required under section 28-51-105, Idaho Code.

 Nothing in this section shall exempt the department of health and welfare from complying with the requirements of chapter 52, title 67, Idaho Code.

SECTION 62. That Section 56-1005, Idaho Code, be, and the same is hereby amended to read as follows:

56-1005. BOARD -- COMPOSITION -- OFFICERS -- COMPENSATION -- POWERS --SUBPOENA -- DEPOSITIONS -- REVIEW -- RULES. (1) The board of health and welfare shall consist of eleven (11) members, seven (7) members of which who shall be appointed by the governor, with the advice and consent of the senate. The members appointed by the governor may be removed by the governor for cause. Each member of the board appointed by the governor shall be a citizen of the United States, a resident of the state of Idaho, and a qualified elector. Not more than four (4) members of the board appointed by the governor shall be from any one (1) political party. Of the members of the board appointed by the governor, four (4) members shall be chosen with due regard to their knowledge and interest in health and social services, two (2) members shall be chosen based on their experience in business or finance, and one (1) member shall be selected as a representative of the public at large. The voting members shall be appointed to assure appropriate geographic representation of the state of Idaho. The other four (4) members of the board, who shall be nonvoting members, shall be:

- (a) The chairperson of the senate health and welfare committee, or the chair's designee;
- (b) The chairperson of the house of representatives health and welfare committee, or the chair's designee;
- (c) The director of the department of health and welfare, who shall serve as the board's secretary; and
- (d) A representative of the office of the governor, as designated by the governor.
- (2) The members of the board of health and welfare appointed by the governor τ serving on the effective date of this act shall continue in office as members of the board of health and welfare. All members of the board of health and welfare appointed by the governor shall serve four (4) year terms.
- (3) The voting members of the board annually shall elect a chairman and a vice chairman, who shall be voting members of the board. The board shall hold meetings no less than once every quarter. Special meetings of the board may be called by the chairman of the board, by a majority of the voting members of the board or, on written request, by the director of the department of health and welfare. A majority of the voting members shall be necessary to constitute a quorum at any regular or special meeting, and the action of the majority of members present shall be the action of the board. The members of the board shall be compensated as provided in section 59-509(p), Idaho Code.
- (4) The board, in furtherance of its duties under law and under its rules, shall have the power to administer oaths, certify to official acts, and to issue subpoenas for the attendance of witnesses and the production

of papers, books, accounts, documents and testimony. The board may, if a witness refuses to attend or testify, or to produce any papers required by such subpoenas, report to the district court in and for the county in which the proceeding is pending, by petition, setting forth that due notice has been given of the time and place of attendance of said witnesses, or the production of said papers, that the witness has been properly summoned, and that the witness has failed and refused to attend or produce the papers required by this such subpoena before the board, or has refused to answer questions propounded to him in the course of said proceedings, and ask an order of said court compelling the witness to attend and testify and produce said papers before the board. The court, upon the petition of the board, shall enter an order directing the witness to appear before the court at a time and place to be fixed by the court in such order, the time to be not more than ten (10) days from the date of the order, and then and there shall show cause why he has not attended and testified or produced said papers before the board. A copy of said order shall be served upon said witness. If it shall appear to the court that said subpoena was regularly issued by the board and regularly served, the court shall thereupon order that said witness appear before the board at the time and place fixed in said order, and testify or produce the required papers. Upon failure to obey said order, said witness shall be dealt with for contempt of court.

- (5) The director, his designee, or any party to the action may, in an investigation or hearing before the board, cause the deposition or interrogatory of witnesses or parties residing within or without the state, to be taken in the manner prescribed by law for like depositions and interrogatories in civil actions in the district court of this state, and to that end may compel the attendance of said witnesses and production of books, documents, papers and accounts.
- (6) Any person aggrieved by an action or inaction of the department of health and welfare shall be afforded an opportunity for a fair hearing upon request therefor in writing pursuant to chapter 52, title 67, Idaho Code, and the rules promulgated thereunder. In those cases where the board has been granted the authority to hold such a hearing pursuant to a provision of the Idaho Code, the hearing may be conducted by the board at a regular or special meeting, or the board may designate hearing officers, who shall have the power and authority to conduct hearings in the name of the board at any time and place. In any hearing, a member of the board or hearing officer designated by it, shall have the power to administer oaths, examine witnesses, and issue in the name of the board subpoenas requiring the testimony of witnesses and the production of evidence relevant to any matter in the hearing.
- (7) Any person adversely affected by a final determination of the board, may secure judicial review by filing a petition for review as prescribed under the provisions of chapter 52, title 67, Idaho Code. The petition for review shall be served upon the chairman of the board, the director of the department, and upon the attorney general of the state of Idaho. Such service shall be jurisdictional and the provisions of this section shall be the exclusive procedure for appeal procedures for appeal shall be governed by chapter 52, title 67, Idaho Code.
- (8) The board, by the affirmative vote of four (4) of its voting members, may adopt, amend or repeal the rules, codes, and standards of the de-

partment, that are necessary and feasible in order to carry out its duties and responsibilities and to enforce the laws of this state.

The rules and orders so adopted and established shall have the force and effect of law and may deal with any matters deemed necessary and feasible for protecting the health of the state.

- (9) All rulemaking proceedings and hearings of the board shall be governed by the provisions of chapter 52, title 67, Idaho Code.
- (10) In addition to any other powers and duties granted to the board under law, the board shall:
 - (a) Advise the director and the governor on department fiscal, policy and administrative matters;
 - (b) Review and advise the director regarding the department's strategic plan and performance measures;
 - (c) Develop goals and standards to measure department efficiency and effectiveness; and
 - (d) Review and advise the director and the governor on department initiatives.
- (11) The board shall provide an annual report to the governor and to the legislature prior to the start of each legislative session, addressing:
 - (a) The key department fiscal and policy issues;

- (b) The department's managerial and overall performance; and
- (c) The major proposed and ongoing departmental initiatives.
- $\underline{\text{(12)}}$ Nothing in this section shall exempt the department of health and welfare from complying with the requirements of chapter 52, title 67, Idaho Code.
- SECTION 63. That Section 58-122, Idaho Code, be, and the same is hereby amended to read as follows:
- 58-122. CONTESTED CASES -- PROCEDURE. It shall be the duty of the director of the department of lands in any or all contested cases, at the direction of the board, to appoint hearing officers, receive evidence, issue subpoenas and to hold contested case hearings in accordance with sections 67-52402 through 67-527169, Idaho Code, when hearings are necessary and witnesses may be required to be examined. Provided however, that when the state board of land commissioners is exercising its duties and authorities concerning the direction, control or disposition of the public lands of the state pursuant to sections 7 and 8, article IX, of the constitution of the state of Idaho, such actions shall not be considered to be contested cases as defined in subsection (67) of section 67-5201, Idaho Code, and section 67-52403, Idaho Code, unless the board, in its discretion, determines that a contested case hearing would be of assistance to the board in the exercise of its duties and authorities.
- SECTION 64. That Section 67-2317, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-2317. HEARING AND DECISION OF DISPUTED ISSUES. Upon the failure or refusal of the official or agency in charge of any state public building to comply with the recommendations of the administrator of the division of building safety, the administrator may hold a hearing, pursuant to the

provisions for contested cases under the administrative procedure act, as provided in sections 67-52401 et seq., Idaho Code.

 The administrator is empowered to conduct such hearing and render a decision. The administrator shall transmit a copy of the decision to the official or agency in direct control of the public building and to the governor.

SECTION 65. That Section 67-5206, Idaho Code, be, and the same is hereby amended to read as follows:

- 67-5206. PROMULGATION OF RULES IMPLEMENTING ADMINISTRATIVE PROCEDURE ACT. (1) In accordance with the rulemaking requirements of this chapter, the administrative rules coordinator shall promulgate rules implementing the provisions of sections 67-5203, 67-5204 and 67-5205, Idaho Code. The rules shall:
 - (a) establish a uniform numbering system applicable to rules adopted by all agencies;
 - (b) establish a uniform style and format applicable to rules adopted by all agencies;
 - (c) establish a publication schedule for the bulletin and the administrative code, including deadlines for the submission of documents to be included within each publication;
 - (d) establish a uniform indexing system for agency orders; and
 - (e) include such other rules as the coordinator deems necessary to implement the provisions of sections 67-5203, 67-5204 and 67-5205, Idaho Code, and this section.
- (2) In accordance with the rulemaking requirements of this chapter, the attorney general shall promulgate rules of procedure appropriate for use by as many agencies as possible. The rules shall deal with all general functions and duties performed in common by several agencies.
- (3) In accordance with the rulemaking requirements of this chapter, the attorney general shall promulgate rules implementing the provisions of sections 67-5220 through 67-5232, Idaho Code. The rules shall specify:
 - (a) the form and content for petitions requesting an opportunity for an oral presentation in a substantive rulemaking;
 - (b) procedures for the creation of a record of comments received at any oral presentation;
 - (c) the standards by which exemptions from regular rulemaking requirements will be authorized to correct typographical errors, transcription errors, or clerical errors;
 - (d) the form and content for a petition for the adoption of rules and the procedure for its submission, consideration and disposition;
 - (e) procedures to facilitate negotiated rulemaking;
 - (f) the form and content of a petition for a declaratory ruling on the applicability of statutes or regulations; and
 - (g) such other provisions as may be necessary or useful.
- (4) In accordance with the <u>rule making rulemaking</u> requirements of this chapter, the attorney general shall promulgate rules implementing the provisions of sections 67-52401 through 67-52559, Idaho Code. The rules shall specify:
 - (a) form and content to be employed in giving notice of a contested case;

- (b) procedures and standards required for intervention in a contestedcase;
 - (c) procedures for prehearing conferences;

- (d) format for pleadings, briefs, and motions;
- (e) the method by which service shall be made;
- (f) procedures for the issuance of subpoenas, discovery orders, and protective orders if authorized by other provisions of law;
- (g) qualifications for persons seeking to act as a hearing officer;
- (h) qualifications for persons seeking to act as a representative for parties to contested cases;
- (i) procedures to facilitate informal settlement of matters;
- (j) procedures for placing ex parte contacts on the record; and
- (k) such other provisions as may be necessary or useful.
- (5) (a) After July 1, 1993, the rules promulgated by the attorney general under this section shall apply to all agencies that do not affirmatively promulgate alternative procedures after the promulgation of the rules by the attorney general. The rules promulgated by the attorney general shall supersede the procedural rules of any agency in effect on June 30, 1993, unless that agency promulgates its own procedures as provided in paragraph (b) of this subsection.
- (b) After July 1, 1993, an agency that promulgates its own procedures shall include in the rule adopting its own procedures a finding that states the reasons why the relevant portion of the attorney general's rules were inapplicable to the agency under the circumstances.

SECTION 66. Sections 33 through 43 of this act shall be in full force and effect on and after July 1, 2019. Section 38 of this act shall be null, void, and of no force and effect on and after July 1, 2024. Sections 1 through 32 and sections 44 through 65 of this act shall be in full force and effect on and after January 1, 2020.