IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 342

BY STATE AFFAIRS COMMITTEE

AN ACT

RELATING TO SPECIE LEGAL TENDER; PROVIDING LEGISLATIVE INTENT; AMENDING TITLE 63, IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER 46, TITLE 63, IDAHO CODE, TO PROVIDE A SHORT TITLE, TO DEFINE A TERM, TO PROVIDE THAT SPECIE LEGAL TENDER IS LEGAL TENDER AND TO PROVIDE OTHER PROVISIONS REGARDING SPECIE LEGAL TENDER, TO PROVIDE SALES AND INCOME TAX TREATMENT OF SPECIE LEGAL TENDER, TO PROVIDE DUTIES OF THE ATTORNEY GENERAL AND TO PROVIDE SEVERABILITY; AMENDING SECTION 63-3022H, IDAHO CODE, TO PROVIDE THAT ANY CAPITAL GAINS ON THE SALE OR EXCHANGE OF SPECIE LEGAL TENDER FOR ANOTHER FORM OF SPECIE LEGAL TENDER SHALL NOT BE INCLUDED IN TAXABLE INCOME; AMENDING SECTION 63-3613, IDAHO CODE, TO REVISE THE DEFINITION OF SALES PRICE FOR PURCHASES PAID WITH SPECIE LEGAL TENDER; AMENDING CHAPTER 36, TITLE 63, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 63-3622XX, IDAHO CODE, TO PROVIDE A SALES AND USE TAX EXEMPTION FOR CERTAIN SPECIE LEGAL TENDER TRANSACTIONS; DECLARING AN EMERGENCY, PROVIDING RETROACTIVE APPLICATION AND PROVIDING EFFECTIVE DATES.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. LEGISLATIVE INTENT. Historically, gold and silver coin has maintained the purchasing power of the earnings and savings of the people. The United States economy has, at all times during which the monetary system has been effectively linked to precious metals, grown at rates significantly surpassing that of other times. Congress has authorized gold and silver coin as "legal tender for all debts, public charges, taxes, and dues" pursuant to 31 U.S.C. Sections 5103 and 5112(h). The Secretary of the Treasury of the United States has largely demonetized congressionally authorized gold and silver legal tender by failing to fulfill the express statutory duty set forth in 31 U.S.C. Section 5119(a) "to maintain the equal purchasing power of each kind of United States currency;" allowing the Internal Revenue Service to impose capital gains and collectibles tax liability upon taxpayers as a result, in large measure, of the Secretary's failure to maintain currency equilibrium; and neglecting to ensure that, as required by 31 U.S.C. Section 5116(2), "amounts received from the sale of gold shall be deposited by the Secretary in the general fund of the Treasury and shall be used for the sole purpose of reducing the national debt."

The Legislature further finds that legal tender can only function as an effective medium of exchange when free of taxation and of debilitating regulation because any tax imposed upon the exchange of one form of legal tender for another effectively demonetizes the taxed medium (See, McCullough v. Maryland, 17 U.S. 316, 425 (1819). Additionally, the State of Idaho possesses as a check and balance to federal powers, the constitutionally reserved monetary authority to make gold and silver coin a tender for payment of debts (See, Clause 1, Section 10, Article I, of the United States Constitution).

SECTION 2. That Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW CHAPTER</u>, to be known and designated as Chapter 46, Title 63, Idaho Code, and to read as follows:

CHAPTER 46 SPECIE LEGAL TENDER ACT

- 63-4601. SHORT TITLE. This chapter shall be known and may be cited as the "Specie Legal Tender Act."
- 63-4602. DEFINITIONS. Subject to section 63-4603(3), Idaho Code, as used in this chapter, "specie legal tender" means gold or silver coin that is issued by the United States.
- 63-4603. SPECIE LEGAL TENDER IS LEGAL TENDER IN THE STATE -- PERSON MAY NOT COMPEL ANOTHER PERSON TO TENDER OR ACCEPT SPECIE LEGAL TENDER -- COURT OR CONGRESSIONAL ACTION TO AUTHORIZE GOLD OR SILVER COIN OR BULLION AS LEGAL TENDER. (1) Specie legal tender is legal tender in the state and is not property other than money.
- (2) Except as expressly provided by contract, a person may not compel any other person to tender or accept specie legal tender.
- (3) Gold or silver coin or bullion, other than gold or silver coin that is issued by the United States, is considered to be specie legal tender and is legal tender in the state if:
 - (a) A court of competent jurisdiction issues a final, unappealable judgment or order determining that the state may recognize the gold or silver coin or bullion, other than gold or silver coin that is issued by the United States, as legal tender in the state; or
 - (b) Congress enacts legislation that:

- (i) Expressly provides that the gold or silver coin or bullion, other than gold or silver coin that is issued by the United States, is legal tender in the state; or
- (ii) Expressly allows the state to recognize the gold or silver coin or bullion, other than gold or silver coin that is issued by the United States, as legal tender in the state.
- 63-4604. NONREFUNDABLE INCOME TAX CREDIT SALES AND USE TAX EXEMPTION AND SALES AND USE TAX REMITTANCE. (1) A nonrefundable individual income tax credit is allowed as provided in section 63-3022H, Idaho Code, related to a capital gain on a transaction involving the exchange of one (1) form of legal tender for another form of legal tender.
- (2) Sales of currency or coin are exempt from sales and use taxes as provided in section 63-3622XX, Idaho Code.
- (3) The remittance of a sales and use tax on a transaction involving specie legal tender is as provided in section 63-3613, Idaho Code.
- 63-4605. DUTIES OF THE ATTORNEY GENERAL. (1) The attorney general shall enforce the provisions of this chapter.
- (2) Subsection (1) of this section does not prejudice any right a person may have to bring a civil action in a court of competent jurisdiction to address issues at law or in equity between private parties.

63-4606. SEVERABILITY. If any provision of this chapter or the application of any provision to any person or circumstance is held invalid by a final decision of a court of competent jurisdiction, the remainder of this chapter shall be given effect without the invalid provision or application. The provisions of this chapter are severable.

SECTION 3. That Section 63-3022H, Idaho Code, be, and the same is hereby amended to read as follows:

63-3022H. DEDUCTION OF CAPITAL GAINS. (1) If an individual taxpayer reports capital gain net income in determining taxable income, eighty percent (80%) in taxable year 2001 and sixty percent (60%) in taxable years thereafter of the capital gain net income from the sale or exchange of qualified property shall be a deduction in determining Idaho taxable income. Any capital gain on the sale or exchange of specie legal tender as defined in section 63-4602, Idaho Code, for another form of legal tender shall not be included in taxable income.

- (2) The deduction provided in this section is limited to the amount of the capital gain net income from all property included in taxable income. Gains treated as ordinary income by the Internal Revenue Code do not qualify for the deduction allowed in this section. The deduction otherwise allowable under this section shall be reduced by the amount of any federal capital gains deduction relating to such property, but not below zero.
- (3) Property held by an estate, trust, S corporation, partnership, limited liability company or an individual is "qualified property" under this section if the property had an Idaho situs at the time of sale and is:
 - (a) Real property held at least twelve (12) months;
 - (b) Tangible personal property used in Idaho for at least twelve (12) months by a revenue-producing enterprise;
 - (c) Cattle or horses held for breeding, draft, dairy or sporting purposes for at least twenty-four (24) months if more than one-half (1/2) of the taxpayer's gross income (as defined in section 61(a) of the Internal Revenue Code) for the taxable year is from farming or ranching operations in Idaho;
 - (d) Breeding livestock other than cattle or horses held at least twelve (12) months if more than one-half (1/2) of the taxpayer's gross income (as defined in section 61(a) of the Internal Revenue Code) for the taxable year is from farming or ranching operations in Idaho;
 - (e) Timber grown in Idaho and held at least twenty-four (24) months;
 - (f) In determining the period for which property subject to this section has been held by a taxpayer, the provisions of section 1223 of the Internal Revenue Code shall apply, except that the holding period shall not include the holding period of property given up in an exchange, when such property would not have constituted qualified property under this section without regard to meeting the holding period nor shall the holding period include any time period in which the property subject to this section was held by a corporation other than an S corporation.
 - (4) As used in this section "revenue-producing enterprise" means:
 - (a) The production, assembly, fabrication, manufacture, or processing of any agricultural, mineral or manufactured product;

- (b) The storage, warehousing, distribution, or sale at wholesale of any products of agriculture, mining or manufacturing;
- (c) The feeding of livestock at a feedlot;

- (d) The operation of laboratories or other facilities for scientific, agricultural, animal husbandry, or industrial research, development, or testing.
- (5) As used in this section the term "real property" means land and other tangible property permanently upon or affixed to the land.
- SECTION 4. That Section 63-3613, Idaho Code, be, and the same is hereby amended to read as follows:
- 63-3613. SALES PRICE. (a) The term "sales price" means the total amount for which tangible personal property, including services agreed to be rendered as a part of the sale, is sold, rented or leased, valued in money, whether paid in money or otherwise, without any deduction on account of any of the following:
 - 1. The cost of the property sold. However, in accordance with such rules as the state tax commission may prescribe, a deduction may be taken if the retailer has purchased property for some purpose other than resale or rental, has reimbursed his vendor for tax which the vendor is required to pay to the state or has paid the use tax with respect to the property, and has resold or rented the property prior to making any use of the property other than retention, demonstration or display while holding it for sale in the regular course of business. If such a deduction is taken by the retailer, no refund or credit will be allowed to his vendor with respect to the sale of the property.
 - 2. The cost of materials used, labor or service cost, losses, or any other expense.
 - 3. The cost of transportation of the property prior to its sale.
 - 4. The face value of manufacturer's discount coupons. A manufacturer's discount coupon is a price reduction coupon presented by a consumer to a retailer upon purchase of a manufacturer's product, the face value of which may only be reimbursed by the manufacturer to the retailer.
 - (b) The term "sales price" does not include any of the following:
 - 1. Retailer discounts allowed and taken on sales, but only to the extent that such retailer discounts represent price adjustments as opposed to cash discounts offered only as an inducement for prompt payment.
 - 2. Any sums allowed on merchandise accepted in payment of other merchandise, provided that this allowance shall not apply to the sale of a "new manufactured home" or a "modular building" as defined herein.
 - 3. The amount charged for property returned by customers when the amount charged therefor is refunded either in cash or credit; but this exclusion shall not apply in any instance when the customer, in order to obtain the refund, is required to purchase other property at a price greater than the amount charged for the property that is returned.
 - 4. The amount charged for labor or services rendered in installing or applying the property sold, provided that said amount is stated separately and such separate statement is not used as a means of avoiding imposition of this tax upon the actual sales price of the tangible personal property; except that charges by a manufactured homes dealer for

set up of a manufactured home shall be included in the "sales price" of such manufactured home.

- 5. The amount of any tax (not including, however, any manufacturers' or importers' excise tax) imposed by the United States upon or with respect to retail sales whether imposed upon the retailer or the consumer.
- 6. The amount charged for finance charges, carrying charges, service charges, time-price differential, or interest on deferred payment sales, provided such charges are not used as a means of avoiding imposition of this tax upon the actual sales price of the tangible personal property.
- 7. Delivery and handling charges for transportation of tangible personal property to the consumer, provided that the transportation is stated separately and the separate statement is not used as a means of avoiding imposition of the tax upon the actual sales price of the tangible personal property; except that charges by a manufactured homes dealer for transportation of a manufactured home shall be included in the "sales price" of such manufactured home.
- 8. Manufacturers' rebates when used at the time of a retail sale as a down payment on or reduction to the retail sales price of a motor vehicle to which the rebate applies. A manufacturer's rebate is a cash payment made by a manufacturer to a consumer who has purchased or is purchasing the manufacturer's product from the retailer.
- 9. The amount of any fee imposed upon an outfitter as defined in section 36-2102, Idaho Code, by a governmental entity pursuant to statute for the purpose of conducting outfitting activities on land or water subject to the jurisdiction of the governmental entity, provided that the fee is stated separately and is presented as a use fee paid by the outfitted public to be passed through to the governmental entity.
- 10. The amount of any discount or other price reduction on telecommunications equipment when offered as an inducement to the consumer to commence or continue telecommunications service, or the amount of any commission or other indirect compensation received by a retailer or seller as a result of the consumer commencing or continuing telecommunications service.
- (c) The sales price of a "new manufactured home" or a "modular building" as defined in this chapter shall be limited to and include only fifty-five percent (55%) of the sales price as otherwise defined herein.
- (d) Taxes previously paid on amounts represented by accounts found to be worthless may be credited upon a subsequent payment of the tax provided in this chapter or, if no such tax is due, refunded. If such accounts are thereafter collected, a tax shall be paid upon the amount so collected.
- (e) Tangible personal property when sold at retail for more than eleven cents (11¢) but less than one dollar and one cent (\$1.01) through a vending machine shall be deemed to have sold at a sales price equal to one hundred seventeen percent (\$1.78) of the price which is paid for such tangible personal property and/or its component parts including packaging by the owner or operator of the vending machines.
- (f) Sales price shall not include a gratuity or tip received when paid to the service provider of a meal. The gratuity or tip can be either volun-

tary or mandatory, but must be given for the service provided and as a supplement to the service provider's income.

(g) For a purchase paid with specie legal tender as defined in chapter 46, title 63, Idaho Code, and until such time as the commission accepts specie legal tender for the payment of a tax under this chapter, if the commission requires a seller to remit a tax under this chapter in legal tender other than specie legal tender, the seller shall state on the seller's books and records and on an invoice, bill of sale, or similar document provided to the purchaser: the purchase price in specie legal tender and in the legal tender the seller is required to remit to the commission; the amount of tax due under this chapter in specie legal tender and in the legal tender the seller is required to remit to the commission; the tax rate under this chapter applicable to the purchase; and the date of the purchase. For purposes of determining the amount of tax due under this chapter, a seller shall use the most recent London fixing price for the specie legal tender the purchaser paid. In accordance with chapter 52, title 67, Idaho Code, the commission may promulgate rules for determining the amount of tax due if the London fixing price is not available for a particular day.

SECTION 5. That Chapter 36, Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 63-3622XX, Idaho Code, and to read as follows:

63-3622XX. SPECIE LEGAL TENDER TRANSACTIONS. There is exempted from the taxes imposed by this chapter: The sale of specie legal tender as that term is defined in chapter 46, title 63, Idaho Code, or the purchase of goods or services utilizing specie legal tender as that term is defined in chapter 46, title 63, Idaho Code.

SECTION 6. An emergency existing therefor, which emergency is hereby declared to exist, Section 3 of this act shall be in full force and effect on and after passage and approval, and retroactively to January 1, 2013. The remaining provisions of this act shall be in full force and effect on and after July 1, 2013.