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IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 571

BY STATE AFFAIRS COMMITTEE

AN ACT RELATING TO ABSENTEE VOTING; AMENDING SECTION 34-1003, IDAHO CODE, TO PRO-VIDE A DUTY FOR THE COUNTY CLERK; AMENDING SECTION 34-1004, IDAHO CODE, TO REMOVE OBSOLETE LANGUAGE; AMENDING SECTION 34-1007, IDAHO CODE, TO REVISE PROCEDURES FOR TRANSMISSION OF ABSENTEE BALLOTS TO THE POLLS; AMENDING SECTION 34-1008, IDAHO CODE, TO REVISE PROCEDURES REGARD-ING DEPOSIT OF ABSENTEE BALLOTS; AMENDING CHAPTER 10, TITLE 34, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 34-1012, IDAHO CODE, TO PROVIDE ALTERNATIVE PROCEDURES FOR ABSENTEE VOTING AND EARLY VOTING; AND AMEND-10 ING CHAPTER 10, TITLE 34, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 34-1013, IDAHO CODE, TO PROVIDE PROCEDURES FOR EARLY VOTING BALLOT SE-11 CURITY. 12

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 34-1003, Idaho Code, be, and the same is hereby amended to read as follows:

34-1003. ISSUANCE OF ABSENTEE BALLOT. (1) Upon receipt of an application for an absent elector's ballot within the proper time, the county clerk receiving it shall examine the records of the county clerk's office to ascertain whether or not such applicant is registered and lawfully entitled to vote as requested and, if found to be so, the elector county clerk shall arrange for the applicant to vote by absent elector's ballot.

- (2) In the case of requests for primary ballots:
- (a) Except as provided in subsection (2) (b) of this section, an elector who has designated a political party affiliation shall receive a primary ballot for that political party.
- (b) An elector who has designated a political party affiliation pursuant to section 34-404, Idaho Code, may receive the primary election ballot of a political party other than the political party such elector is affiliated with if such other political party has provided notification to the secretary of state that identifies the political party such elector is affiliated with, as provided for in section 34-904A(2)(b), Idaho Code.
- (c) An "unaffiliated" elector shall receive the primary ballot for the political party which the elector designated in the elector's application for an absentee ballot pursuant to section 34-1002, Idaho Code. Provided however, that a political party's ballot shall not be provided to an "unaffiliated" elector where that political party has not elected to allow "unaffiliated" electors to vote in such party's primary election pursuant to section 34-904A, Idaho Code.
- (d) If an "unaffiliated" elector does not indicate a choice of political party's primary ballot, the elector shall receive a nonpartisan ballot.

(3) The absentee ballot may be delivered to the absent elector in the office of the county clerk, by postage prepaid mail or by other appropriate means, including use of a facsimile machine or other electronic transmission. Validly requested absentee ballots for candidates for federal office, where the request is received at least forty-five (45) days before an election, shall be sent not later than forty-five (45) days before that election to all electors who are entitled to vote by absentee ballot.

- (4) Pursuant to the uniformed and overseas citizens absentee voting act (UOCAVA, 42 U.S.C. 1973 ff, et seq., as amended) the secretary of state shall establish procedures for the transmission of blank absentee ballots by mail and by electronic transmission for all electors who are entitled to vote by absentee ballot under the uniformed and overseas citizens absentee voting act, and by which such electors may designate whether the elector prefers the transmission of such ballots by mail or electronically. If no preference is stated, the ballots shall be transmitted by mail. The secretary of state shall establish procedures for transmitting such ballots in a manner that shall protect the security and integrity of such ballots and the privacy of the elector throughout the process of transmission.
- (5) A political party may supply a witness to accompany the clerk in the personal delivery of an absentee ballot. If the political party desires to supply a witness it shall be the duty of the political party to supply the names of such witnesses to the clerk no later than forty-five (45) days prior to the election. The clerk shall notify such witnesses of the date and approximate hour the clerk or deputy clerk intends to deliver the ballot.
- (6) A candidate for public office or a spouse of a candidate for public office shall not be a witness in the personal delivery of absentee ballots.
- (7) An elector physically unable to mark such elector's own ballot may receive assistance in marking such ballot from the officer delivering same or an available person of the elector's own choosing. In the event the election officer is requested to render assistance in marking an absent elector's ballot, the officer shall ascertain the desires of the elector and shall vote the applicant's ballot accordingly. When such ballot is marked by an election officer, the witnesses on hand shall be allowed to observe such marking. No county clerk, deputy, or other person assisting a disabled voter shall attempt to influence the vote of such elector in any manner.

SECTION 2. That Section 34-1004, Idaho Code, be, and the same is hereby amended to read as follows:

34-1004. MARKING AND FOLDING OF ABSENTEE BALLOT -- AFFIDAVIT. Upon receipt of the absent elector's ballot the elector shall thereupon mark and fold the ballot so as to conceal the marking, deposit it in the ballot envelope and seal the envelope securely. In the event an election requires a perforated ballot, the unvoted portion must be deposited in the unvoted ballot envelope and sealed. The ballot envelopes must then be deposited in the return envelope and sealed securely.

The elector shall then execute an affidavit on the back of the return envelope in the form prescribed, provided however, that such affidavit need not be notarized.

SECTION 3. That Section 34-1007, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-1007. TRANSMISSION OF ABSENTEE BALLOTS TO POLLS. (1) On receipt of such absent elector's ballot or ballots, the officer receiving them Absentee ballots that are to be counted at the polls shall forthwith be enclosed the same, unopened in a carrier envelope endorsed with the name and official title of such officer and by the county clerk with the words: "absent electors' ballot to be opened only at the polls." He shall hold the same until the delivery of the official ballots to the judges of election of the precinct in which the elector resides and shall deliver the ballot or ballots to the judges with such official ballots.
- (2) In those counties which count ballots at a central location, absentee ballots that are received may, in the discretion of the county clerk, be retained in a secure place in the clerk's office. and sSuch ballots shall be kept in a secure place and shall be handled in the manner described in section 34-1008(2), Idaho Code. The ballots shall be added to the precinct returns at the time of ballot tabulation. The clerk shall deliver to the polls a list of those absentee ballots received to record in the official poll book that the elector has voted.
- SECTION 4. That Section 34-1008, Idaho Code, be, and the same is hereby amended to read as follows:
- absentee ballots at the polls, the county clerk shall deliver absentee ballots to the chief judge at the precinct polling place. Between the opening and closing of the polls on such election day the judges of election of such precinct shall open the carrier envelope only, announce the absent elector's name, and in the event they find such applicant to be a duly registered elector of the precinct and that he has not heretofore voted at the election, they shall open the return envelope and remove the ballot envelopes and deposit the same in the proper ballot boxes and cause the absent elector's name to be entered on the poll books the same as though he had been present and voted in person. The ballot envelope shall not be opened until the ballots are counted.
- (2) Due to the number of absentee ballots being received, the amount of time required to open and remove such absentee ballots from their envelopes, and the need to allow the folded optical scan ballots to flatten out before being run through the tabulators, optical scan absentee ballot envelopes retained at the clerk's office pursuant to section 34-1007, Idaho Code, may be opened for processing prior to election day. When opening such absentee ballot envelopes prior to election day, the county clerk shall follow the procedures in this section.
 - (a) Absentee ballot affidavit envelopes and security envelopes shall not be opened prior to 8:00 a.m. on the Monday before the election.
 - (b) After the signatures on the affidavit envelopes have been verified against the scanned signatures in the voter registration system and have been recorded as being received, the affidavit envelope may be opened and the ballot secrecy envelope removed. The ballot secrecy

- envelopes may then be opened and the ballots removed to be stacked to flatten before running them through the tabulators.
- (c) In order to maintain the integrity and security of the ballots, after they are removed from the secrecy envelopes, they shall be kept in a secured location with limited access. A detailed plan for the security of these opened ballots shall be submitted to the secretary of state for approval no later than thirty (30) days before election day.
- (d) Arrangements shall be made to have a deputy sheriff, police officer or bonded private security firm secure the location.
- (e) A person designated by the county clerk shall have custody of the keys to the location in which the voted ballots are stored.
- $\underline{\text{(f)}}$ Whenever those ballots are accessed, there shall be at least two (2) individuals present.
- (g) Watchers, who have been certified by the parties or candidates, shall be informed of the intent to open ballot envelopes early and of the schedule, in order that they may be present if they so desire.
- (h) The actual counting of absentee ballots shall not begin until election day and no results shall be released until all voting places in the state are closed.
- SECTION 5. That Chapter 10, Title 34, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 34-1012, Idaho Code, and to read as follows:
- 34-1012. ALTERNATIVE PROCEDURES FOR ABSENTEE VOTING -- EARLY VOTING. Those counties that utilize absentee voting facilities that have access to the Idaho statewide voter registration system and count ballots at a central location may elect to conduct "early voting" according to the provisions of this section. Early voting shall begin on the third Monday before the election and end at 5:00 p.m. on the Friday before the election. Primary election ballots shall be issued pursuant to section 34-1002(2), Idaho Code.
- (1) A voter who appears at an "early voting" station to vote shall state his or her name and address to the election official and present the voter's identification as required by section 34-1113, Idaho Code.
- (2) The election official shall examine the records to ascertain whether or not such applicant is registered and lawfully entitled to vote as requested. The provisions of section 34-408A, Idaho Code, authorizing election day registration shall also apply in determining the applicant's qualifications to vote.
- (3) Before receiving a ballot, each elector shall sign his or her name in the election register and poll book provided for early voting.
- (4) The elector shall then be given the appropriate ballots that have been stamped with the official election stamp and shall be given folding instructions for such ballots, if appropriate.
- (5) Upon receipt of the ballots, the elector shall retire to a vacant voting booth and mark the ballots according to the instructions provided.
- (6) After marking the ballot, the elector shall present himself or herself to the election official at the ballot box and state his or her name and address. The elector shall then deposit the ballot in the ballot box or hand it to the election official, who shall deposit it. The election official

shall then record that the elector has voted and proclaim the same in an audible voice.

- (7) Voters requiring assistance shall be provided with such assistance in accordance with section 34-1108, Idaho Code.
- (8) Electioneering is prohibited at an early voting polling place as provided in section 18-2318, Idaho Code.
- SECTION 6. That Chapter 10, Title 34, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 34-1013, Idaho Code, and to read as follows:
- 34-1013. EARLY VOTING BALLOT SECURITY. A detailed plan for the security of ballots for early voting shall be submitted to the secretary of state for approval no later than thirty (30) days before early voting begins. At a minimum, the following procedures must be followed:
- (1) The ballot boxes used for casting early ballots shall remain locked and secured with a numbered seal until the time of tabulation on election day. Alternatively, the ballot boxes may be opened each night and the voted ballots shall be placed in a transfer case that is locked and secured with a numbered seal.
- (2) A record shall be maintained consisting of the date, number of ballots and seal number of each ballot box and transfer case.
- (3) When a seal is broken, it shall be done in the presence of at least two (2) election officials. The election official shall record the number of the seal and maintain the seal along with an explanation of the reasons for breaking the seal.
- (4) During the time the early voting polling place is not open, the ballot box(es) or transfer cases containing voted ballots shall be stored in a secured location.
- (5) Arrangements shall be made to have a deputy sheriff, police officer or bonded private security firm secure the location.
- (6) A person designated by the county clerk shall have custody of the keys to the location in which the voted ballots are stored.
- (7) Whenever the voted ballots are accessed, at least two (2) individuals shall be present.
- (8) The actual counting of ballots shall not begin until election day and the results shall not be released to the public until all voting places in the state have closed.