2

3

4 5

6

7

8

9 10

11

12

13

14 15

16

17

18 19

20

21

22

23

24

25

26

27

28

29

30

32

33

34

35

36

37

38 39

40

41

First Regular Session - 2021

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 260

BY APPROPRIATIONS COMMITTEE

AN ACT

RELATING TO STATE BUDGET TERMINOLOGY; AMENDING CHAPTER 35, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-3501B, IDAHO CODE, TO DEFINE TERMS; AMENDING SECTION 67-3502, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-3507, IDAHO CODE, TO REVISE TERMINOLOGY, TO PROVIDE A CORRECT CODE REFERENCE, AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-3508, IDAHO CODE, TO RE-VISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-3510, IDAHO CODE, TO REVISE TERMINOLOGY; AMENDING SECTION 67-3511, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-3513, IDAHO CODE, TO PROVIDE A CORRECT CODE REFER-ENCE; AMENDING SECTION 67-3516, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-3517, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SEC-TION 67-3519, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-3521, IDAHO CODE, TO REVISE PROVI-SIONS REGARDING ENCUMBRANCES AND EXECUTIVE CARRY FORWARD APPROVAL AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-1001, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-1001A, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL COR-RECTIONS; AMENDING SECTION 67-1007, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 67-1021C, IDAHO CODE, TO REVISE TERMINOLOGY; AMENDING SECTION 67-1056, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SEC-TION 67-1201, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-1203B, IDAHO CODE, TO REVISE TERMI-NOLOGY; AMENDING SECTION 67-1209, IDAHO CODE, TO REVISE TERMINOLOGY; AMENDING SECTION 67-1210, IDAHO CODE, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 67-1210A, IDAHO CODE, TO RE-VISE TERMINOLOGY AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 67-1212, IDAHO CODE, TO REVISE TERMINOLOGY; AMENDING SECTION 67-1227, IDAHO CODE, TO REVISE TERMINOLOGY; AND PROVIDING AN EFFECTIVE DATE.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Chapter 35, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 67-3501B, Idaho Code, and to read as follows:

- 67-3501B. DEFINITIONS. The terms defined in this section shall have the following meanings, unless the context clearly indicates another meaning:
- (1) "Account category" means a grouping of transactions for the purposes of identifying expenditure classifications, including personnel

costs, operating expenditures, capital outlay, and trustee and benefit payments.

- (2) "Appropriation" means a provision of legal authority given by the legislature that permits a department, office, or institution of the state to draw moneys from the state treasury for an object or demand against the state that is specified by amount, program, account category, fund, and period
- (3) "Encumbrance" means the recognition of a commitment that is a reduction against a current year appropriation and will subsequently become an expenditure when a good or service is received.
- (4) "Executive carry forward" means an increase in the current year appropriation resulting from an unliquidated encumbrance balance from a prior fiscal year.
- (5) "Fund" means a category of moneys in the treasury from which appropriations are made and the use of which is prescribed by law.
- (6) "Program" means an activity or function of a department, office, or institution of the state, or a grouping thereof, for which appropriations are made and expenditures are reported.
- SECTION 2. That Section 67-3502, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-3502. FORMAT AND PREPARATION OF ANNUAL BUDGET REQUESTS. (1) In the preparation of a state budget, the administrator of the division of financial management shall, not later than the fifteenth day of July, have available for all departments, offices and institutions of the state government forms necessary to prepare budget requests. Such forms, whether in electronic or written format, shall be developed by the administrator of the division and the legislative services office to provide the following information:
 - $(\underline{4a})$ For the preceding fiscal year, each of the entities listed above $\underline{in\ this\ section}$ shall report all $\underline{funds\ moneys}$ available to them regardless of source, including legislative appropriations, and their expenditures by fund and $\underline{object}\ account\ category\ of\ all\ sums\ received\ from$ all sources, segregated as provided for on the forms.
 - $(\underline{2b})$ For the current fiscal year, each of the entities listed above \underline{in} this section shall report their estimates of all \underline{funds} \underline{moneys} available to them regardless of source, including legislative appropriations, and their estimated expenditures by fund and \underline{object} $\underline{account}$ $\underline{category}$ of all sums received from all sources, segregated as provided for on the forms, including a statement of the purposes for which anticipated \underline{funds} \underline{moneys} are expected to be expended.
 - $(3\underline{c})$ An estimate of appropriations needed for the succeeding fiscal year, showing each primary program or major objective as a separate item of the request and itemized by object code account category.
 - (4<u>d</u>) A report concerning the condition and management of programs, program performance, and progress toward accomplishing program objectives.
 - $(\underline{5e})$ A report that discloses any known future reductions or eliminations of federal $\underline{\text{funds}}$ $\underline{\text{moneys}}$ reported to the division of financial management under section 67-1910, Idaho Code, and the agency's plan for op-

erating if there is a reduction of ten percent (10%) or more in the federal funds moneys that the state agency receives.

(2) The completed forms shall, not later than the first day of September, except with special permission and agreement of the administrator of the division of financial management and the director of the legislative services office, be filed in the office of the administrator of the division of financial management and the legislative services office. The legislative and judicial departments and the department of administration's division of public works shall, as early as practicable and in any event no later than the fifteenth day of November, prepare and file in the office of the governor and the legislative services office upon the forms described in this section a report of all of the information required in this section. The judicial department shall include in its filing the budget request of the judicial council as submitted by the judicial council.

SECTION 3. That Section 67-3507, Idaho Code, be, and the same is hereby amended to read as follows:

67-3507. EXECUTIVE BUDGET. The executive budget document shall consist of the following four (4) parts:

- (1) Part I of the executive budget document shall consist of a budget message by the governor that shall outline the financial plan of the executive department of the state government for the next fiscal year, describing the important features of the financial plan.
- (2) Part II of the budget document shall present in detail for the next fiscal year, as minimum information to be included in Part II, items showing: estimates of agency needs based on the governor's recommendations, to meet the expenditure needs of the state from all available funds classified by agencies and showing the cost of each major program. Part II shall also set forth the governor's recommendations for the capital program. All funds moneys, including federal and local funds moneys and interagency receipts received for any purpose, shall be accounted for in the budget.
- (3) Part III of the budget document shall consist of the annual performance plans required in section 67-1904, Idaho Code.
- (4) Part IV of the budget document shall consist of the federal funding reports required under section 67-1917, Idaho Code, and the disclosures required under section $67-3502(\frac{51}{2})$ (e), Idaho Code.

SECTION 4. That Section 67-3508, Idaho Code, be, and the same is hereby amended to read as follows:

- 67-3508. EXPENDITURE OBJECT CODES ACCOUNT CATEGORIES. (1) Excepting where the legislature expressly departs from the classification set forth in any appropriation bill, all appropriations made by the legislature, and all estimates hereafter made for budget purposes, and all expenditures made from appropriations or funds moneys received from other sources, shall be classified and standardized by items as follows:
 - (a) Personnel costs, which shall include the salaries or wage expenses of employees and officers, whether full-time, part-time, or other irregular or seasonal help and including compensation or honorarium of members of boards or commissions, and shall also include the employer's

share of contributions related to other benefits provided to those employees and officers.

- (b) Operating expenditures, which shall include all expenses for services, travel, consumable supplies, and minor items of equipment not otherwise classified under personnel costs, capital outlay, or trustee and benefit payments.
- (c) Capital outlay, which, when used in an appropriation act, shall include all expenditures for land, highways, buildings including appurtenances, fixtures and fixed equipment, structures, which also includes additions, replacements, major repairs, and renovations to, which materially extends the capital assets' useful life or materially improves or increases its capacity, and shall include compensation for independent contractors. Automobiles, domestic animals, machinery, apparatus, equipment, and furniture including additions thereto, that will meet the state controller's fiscal policy for inventoriable capital assets, shall also be included.
- (d) Trustee and benefit payments, which shall include the cash payments of welfare or retirement benefits to individuals and payments to individuals, persons, or political entities, and not otherwise classified under personnel costs, operating expenditures or capital outlay.
- (2) $\underline{(a)}$ The state controller is hereby authorized and directed to implement such subclassifications of the standard classifications $\frac{1}{1}$ set forth $\frac{1}{1}$ this section that are necessary for preparation of the state budget, as supplied by the administrator of the division of financial management and the legislative services office.
- $\underline{\text{(b)}}$ An annual review of the subclassifications shall be made by the administrator of the division and the legislative services office.
- <u>(c)</u> The state controller shall be supplied the changes desired by the administrator and the legislative services office in the subclassifications which that are necessary for the preparation of the state budget or the identification and distribution of expenditures from appropriations no later than sixty (60) days prior to the beginning of any fiscal year to be effective for that fiscal year.
- SECTION 5. That Section 67-3510, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-3510. EXPENDITURE OBJECT CODES ACCOUNT CATEGORIES MADE TO CONFORM. All object codes account categories used in appropriations shall be made to conform to those set forth in section 67-3508, Idaho Code. All expenditures made from said appropriations shall be classified in conformity with the standard object codes account categories. The state controller shall use the standard object codes account categories in the classification of all expenditures drawn against any and all appropriations made by the Idaho legislature.
- SECTION 6. That Section 67-3511, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-3511. TRANSFER OF LEGISLATIVE APPROPRIATIONS. (1) No appropriations made by the Idaho legislature may be transferred from one object code

account category to another except with the consent of the state board of examiners upon application duly made by the head of any department, office or institution of the state (including the elected officers in the executive department and the state board of education). No appropriation made for expenses other than personnel costs shall be expended for personnel costs of the particular department, office or institution for which it is appropriated, provided however, that employee suggestion awards made pursuant to sections 59-1603 and 67-5309D, Idaho Code, may be made from the object code account category in which the savings were realized.

- (2) Legislative appropriations may be transferred from one program to another within an agency upon application duly made by the head of any department, office or institution of the state and approval of the application by the administrator of the division of financial management and the board of examiners, provided the requested transfer is not more than ten percent (10%) cumulative change from the appropriated amount for any program affected by the transfer. Requests for transfers above ten percent (10%) cumulative change must, in addition to the above, be approved by legislative appropriation. Legislative appropriations shall not be transferred from one fund to another fund unless expressly approved by the legislature.
- (3) All moneys appropriated to any agency of the state of Idaho for the purpose of capital outlay shall be used for that purpose and not for any other purpose.
- (4) The joint finance-appropriations committee may limit the amount of legislative appropriations for personnel costs $\frac{\text{which}}{\text{that}}$ can be transferred to other $\frac{\text{object codes}}{\text{codes}}$ account categories.

SECTION 7. That Section 67-3513, Idaho Code, be, and the same is hereby amended to read as follows:

- COMMITTEES OF LEGISLATURE TO CONSIDER BUDGET. (1) The standing committees of the house of representatives and of the senate in charge of appropriation measures shall sit jointly in open sessions while considering the budget. Such committee may resolve itself into executive session upon the vote of two-thirds (2/3) of the membership of the committee, at which time persons who are not members of the legislature may be excluded; provided, however, that during such executive session, no votes or any official action may be taken. The administrator of the division of financial management or his designated representative shall attend all meetings of the joint committee and shall present to the committee the recommendations of the governor for amounts to be appropriated for each department, office and institution, including the elective officers and the state board of education, such presentation to include all information necessary to substantiate the recommendations of the governor. The joint committee at its discretion may cause the attendance of heads or responsible representatives of said departments, offices and institutions. The joint committee may increase or decrease items in the budget as it may deem to be in the interests of greater economy and efficiency in the public service.
- (2) By not later than January 15 of each year, the administrator of the division of financial management shall report to the joint committee the following minimal information:

- (a) A list by department, by program, and by funding source of all permanent positions authorized as of January 1 of that year and the current salary established for each position as of January 1 of that year; the list shall also designate which of the listed positions were vacant as of January 1, and the date such position became vacant.
- (b) A list by department, by program, and by funding source of the amounts needed to fund the state employee compensation changes being recommended by the governor, which list must be prepared to show the individual cost of each component of the compensation changes.
- (c) A report that compiles and summarizes the information the division of financial management received in accordance with sections 67-1917 and 67-3502(51) (e), Idaho Code.
- SECTION 8. That Section 67-3516, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-3516. APPROPRIATION ACTS DEEMED FIXED BUDGETS -- RATE OF EXPENDITURE. (1) Appropriation acts when passed by the legislature of the state of Idaho, and spending authority made thereunder, whether the appropriation is fixed or continuing, are fixed budgets beyond which state officers, departments, bureaus, and institutions may not expend.
- (2) Funds Moneys available to any agency from sources other than state funds moneys, if not cognizable at the time when appropriations were made whether state fiscal liability is increased or not, must have prior approval of the administrator of the division of financial management and the board of examiners in order that funds moneys may be expended, except those funds moneys received under such conditions that preclude approval by the administrator of the division and/or the board of examiners. Receipts from the sale of capital outlay items and insurance claim settlements may, with the approval of the division of financial management, be included as an increase to an agency's appropriation and must be identified at an object code account category level. Expenditure of such receipts must be for capital outlay items, except in the case of a sale of a motor vehicle, which, notwithstanding section 67-3511(3), Idaho Code, may be transferred to operating expenditures with the approval of the division of financial management.
- (3) One state agency may bill another state agency for goods and services, provided the billing agency receives prior approval in writing from the billed agency or such billing is provided for by law. This process will be known as interagency billing to which the following rules will apply:
 - (a) The state controller will treat interagency receipts as revenue and not classify such revenue as a reduction of the expenditures of the receiving agency. Interagency billing credits for all <u>funds</u> moneys shall be deposited to the appropriate fund of that agency.
 - (b) Interagency receipts may be expended by the collecting agency to the extent that authority to do so has been requested and approved by the legislature through an appropriation.
 - (c) The agency which is billed for the goods and services shall classify, treat, and account for such expenses in the same manner as if such expenses had been paid by warrant and may encumber unexpended balances and may carry forward the encumbered appropriation to liquidate known or anticipated interagency billing expenses at the end of a fiscal year.

The state controller shall provide for the method of liquidation of these encumbrances.

(4) State agencies selling goods, products, and services to another state agency must use the interagency process detailed by subsection (3) of this section. State agencies, departments, and institutions may sell goods, products, and services to the public and/or other political entities. These cash receipts may be expended according to the following rules:

- (a) The state controller will classify these moneys as receipts.
- (b) Receipts for all $\frac{\text{funds}}{\text{moneys}}$ shall be deposited to the appropriate fund of that agency.
- (c) The collecting agency may expend all such receipts only to the extent that authority to do so has been requested and approved by the legislature through an appropriation, except receipts received by agencies under the circumstances cited in subsection (2) of this section.

SECTION 9. That Section 67-3517, Idaho Code, be, and the same is hereby amended to read as follows:

67-3517. REQUESTS FOR SPENDING AUTHORITY BY OFFICIALS, DEPARTMENTS, BUREAUS, AND INSTITUTIONS. In order to guard against excessive expenditure of appropriations, and as an act of economy, efficiency, and control relating to said appropriations, it is hereby made the duty of each officer, department, bureau, and institution, except the legislative and judicial departments, to file with the administrator of the division of financial management, who shall forward to the state controller, a request for spending authority of funds moneys to be made available during the fiscal year, from the legislative appropriation to said officer, department, bureau, or institution. Requests for spending authority shall be submitted to the administrator of the division at a time as prescribed by the administrator of the $\operatorname{division}_{\mathcal{T}}$ and \underline{L} as a general rule, in the same detail as appropriated, unless greater detail is deemed necessary by the administrator of the division. The legislative and judicial departments shall file a request for spending authority of funds moneys with the state controller not later than fifteen (15) days prior to the expiration of the current spending authority, in such detail as the submitting agency desires. It shall be the duty of the state controller to provide a monthly report in the same or greater detail as the request for spending authority, which includes any adjustments made during the course of the fiscal year, expenditures for the month and expenditures to date for the year, and the percent of unexpended balance in the adjusted spending authority, and the percent of unexpended balance in the adjusted appropriation, if any.

SECTION 10. That Section 67-3519, Idaho Code, be, and the same is hereby amended to read as follows:

67-3519. EMPLOYEE POSITIONS -- PROCEDURE FOR FILLING. (1) In addition to any powers, duties, functions, and responsibilities of the division of financial management expressed elsewhere in this code, the division shall establish a list of employee positions for which $\frac{\text{funds moneys}}{\text{moneys}}$ are available from the spending authority of appropriated $\frac{\text{funds moneys}}{\text{function}}$ to each appointing authority. A position is defined as a specific job normally held by one

- (1) employee. This list shall contain the title of each position and the pay grade of the position. No appointing authority, except those in the legislative and judicial departments, shall fill a new position without first obtaining the approval of the division and then obtaining proper classification from the personnel commission for positions in the classified service. No appointing authority, except those in the legislative and judicial departments, may increase the pay grade of a position by reclassification or any other means without the approval of the personnel commission for pay grade level and without the approval of the division for sufficiency of spending authority of the appointing authority to meet the proposed change. Appointing authorities in preparation of budget requests shall include exact position control numbers in justification of salaries and other compensation and must assign position control numbers to proposed new positions prior to budget submission. A list of additions, deletions and changes during the first six (6) months of the current fiscal year and projections for the second six (6) months of the current fiscal year of the positions so controlled shall be furnished by the department to the legislature and to the governor on January 1. Any authority vested in any appointing authority or agency, commission, department, board, office or institution is limited by the provisions of this section.
- (2) Positions which have been authorized by the division of financial management, but which have not been filled by the appointing authority within twelve (12) months of such authorization, shall be declared null and void, and shall not be filled except upon a new authorization by the division of financial management.
- SECTION 11. That Section 67-3521, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-3521. ENCUMBERING APPROPRIATIONS OR EXCESSIVE EXPENDITURES FOR-BIDDEN -- ENCUMBRANCES TO REVERT -- EXECUTIVE CARRY FORWARD APPROVAL. (1) No officer, department, bureau, or institution, shall encumber any appropriations or be allowed to make any expenditures from appropriations in excess of the spending authority provided by this act chapter.
- (2) Encumbrances shall be reported as reductions against appropriations in anticipation of an object coded expenditure, shall be made only for a legally contracted obligation or for the accrued cost of a specific product or service due and payable prior to or as of the end of the current fiscal year or for the term of the contract obligation, and shall not be used as a means of reserving a portion of the appropriation of one (1) fiscal year to be used in combination with the appropriation of the following year. Requests for encumbrances executive carry forward shall be accompanied by proper identification of the accrued cost, which must be adequately covered by appropriated funds moneys from the current fiscal year.
- (3) Encumbrances not liquidated by payment of the accrued cost during the succeeding fiscal year shall revert to the fund from which encumbered, unless approved for extension by the administrator of the division of financial management.
- (4) Requests for encumbrances must have the approval of the administrator of the division of financial management.

(5) Notwithstanding any of the above provisions of this section to the contrary, all purchase orders issued by the state purchasing agent administrator of division of purchasing, or purchase orders issued pursuant to a delegation of purchasing authority to specified state officers and employees, shall be encumbered, and, if not liquidated by payment of the accrued cost during the current fiscal year, shall be included as executive carry forward. Seuch encumbrance and executive carry forward shall not require the approval of the administrator of the division of financial management for executive carry forward.

- $(\underline{64})$ When purchase requisitions are submitted by agencies prior to the state purchasing agent's administrator of division of purchasing's fiscal year-end cutoff date, but not processed either due to workload or bid requirements, agencies may submit a request for encumbrance executive carry forward to the administrator of the division of financial management.
- (5) Executive carry forward not liquidated by payment of the accrued cost during the succeeding fiscal year shall revert to the fund from which it originated and shall be recorded as a reversion in that fiscal year, unless approved for extension by the administrator of the division of financial management. Liquidation of executive carry forward shall be recorded as an expenditure only in the fiscal year in which it is liquidated.
- (76) The provisions of this section shall not apply to encumbrances involving vocational educational or professional— career technical reimbursements to educational institutions or to encumbrances involving contracts for the construction of highways, bridges, buildings, or other primary structures or capital improvements and, if not liquidated by payment of the accrued cost during the current fiscal year, shall be included as executive carry forward.
- SECTION 12. That Section 67-1001, Idaho Code, be, and the same is hereby amended to read as follows:
 - 57-1001. DUTIES OF CONTROLLER. It is the duty of the state controller:
- (1) To superintend the fiscal concerns of the state, with its accounting, informational, payroll, and related data processing services.
- (2) To deliver to the governor and the legislative services office on or before the first day of January, a financial statement, which complies with generally accepted accounting principles, of the funds of the state, its revenues, and of the public expenditures during the preceding fiscal year.
- (3) When requested, to give information in writing to either house of the legislature relating to the fiscal affairs of the state or the duties of his office.
- (4) To suggest plans and provide internal control standards for the improvement and management of the public revenues, assets, expenditures and liabilities.
- (5) To keep and state all $\frac{\text{decounts}}{\text{decounts}}$ in which the state is interested.
- (6) To keep an account of all warrants drawn upon the treasurer, and a separate account under the head of each specified appropriation, showing at all times the unexpended balance of such appropriation.
- (7) To keep an account between the state and the treasurer, and therein charge the treasurer with the balance in the treasury when he came into of-

fice, and with all moneys received by him, and credit him with all warrants drawn on and paid by him.

- (8) To keep a register of warrants, showing the fund or funds upon which they are drawn, the number, in whose favor, the appropriation applicable to the payment thereof, and when the liability accrued.
- (9) To examine and settle the accounts of all persons indebted to the state.
- (10) In his discretion, to require any person presenting an account for settlement to be sworn before him, and to answer, orally or in writing, as to any facts relating to it.
- (11) To require all persons who have received any moneys belonging to the state and have not accounted therefor to settle their accounts.
- (12) To account for the collection of all moneys due the state, not the responsibility of any other agency and institute suits in its name for all official delinquencies in relation to assessment, collection and payment of the revenue, and against persons who by any means have become possessed of public money or property and fail to pay over or deliver the same, and against all debtors of the state, of which suits the courts of Ada County have jurisdiction, without regard to the residence of the defendants.
- (13) To draw warrants on the treasurer for the payment of moneys directed by law to be paid out of the treasury; but no warrant must be drawn unless authorized by law.
- (14) To furnish the state treasurer with a daily total dollar amount, by fund_{τ} and/or account when requested by the state treasurer, of warrants drawn upon the treasury.
- (15) To authenticate with his signature, his electronic signature, or his facsimile signature all warrants drawn by him, and all copies of official documents issued from his office.
- (16) To charge the state treasurer with money and evidences of indebtedness received from and credit him for money drawn by the state board of land commissioners in the moneys or accounts over which said board has control.
- (17) To act ex officio as member of the <u>state</u> board of canvassers and state board of land commissioners, secretary of the state board of examiners, and participant in other organizations in the performance of such duties as prescribed by law for such officer.
- (18) To create and establish such divisions and other administrative units within the office as necessary.
- SECTION 13. That Section 67-1001A, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-1001A. DEFINITIONS. As used in this chapter and other applicable sections of Idaho Code, each of the terms defined in this section shall have the meaning herein given unless a different meaning is clearly required by the context.
- (1) "Certification" means a written or electronic assertion that a statement or report is true or as represented.
- (2) "Defaulter" means one who misappropriates public $\frac{\text{funds}}{\text{moneys}}$ held by him in any official or fiduciary capacity $\hat{\tau}$ or fails to provide an accounting as specified by the state controller for such $\frac{\text{funds}}{\text{moneys}}$.

(3) "Examine" means open to inspection; to review or evaluate the books, papers, accounts, bills, vouchers, other documents of state $\frac{\text{funds}}{\text{moneys}}$ and property, or accounts or financial records of all state agencies and entities receiving state $\frac{\text{funds}}{\text{moneys}}$ in accordance with generally accepted accounting practices.

- (4) "Financial statement" means a quantitative report summarizing the financial position of an entity as of a particular date and the operating results of that entity for a particular period.
- (5) "Internal control" means a coordinated system of methods and measures designed to safeguard assets, check the accuracy and reliability of accounting data, promote operational efficiency, and encourage adherence to prescribed managerial policies.
- (6) "Offset" means to withhold payment, in full or \underline{in} part, from a recipient of state money whenever that recipient has an outstanding debt to the state.
- (7) "Post-audit" means an independent audit of the financial statements of the state of Idaho for purposes of rendering an opinion of such statements in conformity with generally accepted accounting principles.
- (8) "Voucher" means a receipt, acquittance or release in writing or electronic transmission that may serve as evidence of payment or discharge of debt; a document that serves to recognize a liability and authorize the disbursement of cash.
- (9) "Warrant" means a negotiable instrument payable by the state treasury when <u>funds moneys</u> become available for the stated purpose; a warrant may include, but is not necessarily limited to, a payment mechanism such as direct deposit, electronic fund transfer, paper warrant or other financial instrument.
- SECTION 14. That Section 67-1007, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-1007. STATE OFFICERS AND CUSTODIANS OF STATE FUNDS MONEYS -- EXAMINATION. The state controller may examine any of the books, papers, accounts, bills, vouchers or other documents of property of any or all of the state officers, and custodians of state funds moneys. He may examine, under oath, state officers and the custodians of state funds moneys aforesaid.
- SECTION 15. That Section 67-1021C, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-1021C. BUSINESS INFORMATION INFRASTRUCTURE FUND. There is hereby created in the state treasury a fund to be known as the business information infrastructure fund, which shall consist of all moneys credited or transferred in accordance with section 67-1021A, Idaho Code, and any other funds moneys appropriated or transferred in accordance with law. The fund is hereby continuously appropriated to the state controller for the purposes of procurement and implementation of a statewide enterprise resource planning system including, but not necessarily limited to, financial, payroll, budget, human capital management and procurement systems. All interest earned on the investment of idle moneys in the fund shall be returned to the fund. All moneys in the fund shall be used for the procurement and implementation

of the system as set forth in this section. Any unexpended moneys remaining after June 30, 2023, shall revert to the general fund.

SECTION 16. That Section 67-1056, Idaho Code, be, and the same is hereby amended to read as follows:

67-1056. REPORT OF EXAMINATION TO GOVERNOR -- ACTION AGAINST DELIN-QUENT OFFICIAL. The state controller shall report to the governor the result of his examination, as well as any failure of duty of any public official, as often as he thinks it may be required by public interest. The governor may cause the result of any examination, made by the state controller, to be made public, or, at his discretion, may take such action for the public security as the exigency may demand. He may, if he deems the public interest to require it, suspend any officer from further performance of duty, until the examination be had, or such security be obtained as may be demanded for the prompt protection of public funds moneys.

SECTION 17. That Section 67-1201, Idaho Code, be, and the same is hereby amended to read as follows:

- 67-1201. DUTIES OF TREASURER. It is the duty of the treasurer:
- $\underline{(1-)}$ To receive and keep all moneys belonging to the state not required to be received and kept by some other person. The treasurer may:
 - (a+) Name additional or multiple custodians for such moneys.
 - (b_{-}) Administer programs associated with receipt and keeping such moneys and enter into contracts related to such programs.
- $(2 \div)$ To file and keep, for not less than two (2) years, the records of the state controller delivered to him when moneys are paid into the treasury. After two (2) years, such records may be disposed of as provided in section 9-328, Idaho Code, unless a specific written request for further retention has been made to the treasurer.
- $\underline{\ \ }(3\div\underline{\ \ })$ To report to each person paying money into the treasury a receipt showing the amount and the date of deposit. Receipts must be numbered uniquely within each fiscal year.
- $\underline{(4\cdot)}$ To pay amounts drawn by the state controller by generally available commercial payment methods, including but not limited to warrants, electronic payment and wire transfer, out of the accounting entity upon which they are drawn. The treasurer may enter into contracts related to administration and execution of these payment methods. The treasurer may administer programs associated with commercial payment methods and enter into contracts related to such programs.
- $\underline{(5-)}$ To invest idle moneys in the state treasury in permitted investments, and to pay the interest received on all such investments, unless otherwise specifically required by law, into the general account fund in the state operating fund.
- $\underline{(6\cdot\underline{)}}$ To keep, for as long as the treasurer deems necessary, a record of all moneys received and disbursed.
- $\underline{(7-)}$ To keep, for as long as the treasurer deems necessary, separate records of the different funds.
- $(8 \div)$ To report to the state controller daily, the amount disbursed for payment by warrants or other commercial payment method; which report must

show the date and number of such payments, the fund out of which they were paid, and to report to the state controller monthly, the balance of cash on hand in the treasury to the credit of each fund.

- (9-) At the request of either house of the legislature, or any committee thereof, to give information in writing as to the condition of the treasury, or upon any subject relating to the duties of his office.
- (10-) To report to the governor, upon request, the exact balance in the treasury to the credit of the state, with a summary of the receipts and payments of the treasury during the preceding fiscal year.
- $\underline{(11-)}$ To authenticate with his official seal, as the treasurer deems appropriate, all writings and papers issued from his office.
 - (12-) To discharge such other duties as may be imposed upon him by law.
- SECTION 18. That Section 67--1203B, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-1203B. RECOMMENDATION OF THE TYPES AND KINDS OF INVEST-MENTS. (1) The investment board shall recommend the types and kinds of investments that the state treasurer or an investment manager would utilize to manage the idle <u>funds moneys</u> and such other <u>funds moneys</u> as the treasurer is authorized to invest pursuant to sections 67-1210 and 67-1210A, Idaho Code.
- (2) The investment board shall recommend investment policies governing the investment of idle <u>funds moneys</u> and other <u>funds moneys</u> accepted for investment by the state treasurer. The recommendations shall pertain to the types, kinds or nature of investment of any of the <u>funds moneys</u> and any limitations, conditions or restrictions upon the methods, practices or procedures for investment, reinvestments, purchases, sales or exchange transactions, provided such recommendations shall not conflict with nor be in derogation of any Idaho constitutional provision or of the provisions of this chapter.
- (3) The investment advisory board, in making recommendations, and the state treasurer and all investment managers shall be governed by the Idaho uniform prudent investor act, chapter 5, title 68, Idaho Code. The state treasurer and any investment manager shall invest and manage the assets of the respective funds in accordance with that act and the Idaho constitution.
- SECTION 19. That Section 67-1209, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-1209. SUSPENSE ACCOUNT FUND. Any state officer, department, board, or institution having or receiving money in trust or for safekeeping pending its final disposition or distribution shall deposit the same in the state treasury in a special suspense account fund from which it may be withdrawn or distributed under policies and procedures of the state controller.
- SECTION 20. That Section 67-1210, Idaho Code, be, and the same is hereby amended to read as follows:
 - 67-1210. INVESTMENT OF IDLE MONEYS. (1) It shall be the duty of the state treasurer to invest idle moneys in the state treasury in any of the following:

- (a) Bonds, treasury bills, interest-bearing notes, or other obligations of the United States, or those for which the faith and credit of the United States are pledged for the payment of principal and interest.
- (b) General obligation or revenue bonds of this state, or those for which the faith and credit of this state are pledged for the payment of principal and interest.
- (c) General obligation or revenue bonds of any county, city, metropolitan water district, municipal utility district, school district, or other taxing district of this state.
- (d) Notes, bonds, debentures, or other similar obligations issued by the farm credit system or institutions forming a part thereof under the farm credit act of 1971, 12 U.S.C. 2001-2259, and all acts of congress amendatory thereof or supplementary thereto; in bonds or debentures of the federal home loan bank board established under the federal home loan bank act, 12 U.S.C. 1421-1449; in bonds, debentures and other obligations of the federal national mortgage association established under the national housing act, 12 U.S.C. 1701-1750g, as amended, and in the bonds of any federal home loan bank established under said act and in other obligations issued or guaranteed by agencies or instrumentalities of the government of the state of Idaho or of the United States, including the United States small business administration guaranteed portion of any loan approved by an Idaho banking corporation and by the state treasurer.
- (e) Bonds, notes or other similar obligations issued by public corporations of the state of Idaho including, but not limited to, the Idaho state building authority, the Idaho housing and finance association and the Idaho water resource board.
- (f) Repurchase agreements covered by any legal investment for the state of Idaho.
- (g) Tax anticipation notes and registered warrants of the state of Idaho.
- (h) Tax anticipation bonds or notes and income and revenue anticipation bonds or notes of taxing districts of the state of Idaho.
- (i) Time deposit accounts and savings accounts in state depositories including, but not limited to, accounts on which interest or dividends are paid and upon which negotiable orders of withdrawal may be drawn, and similar transaction accounts.
- (j) Time deposit accounts and savings accounts of state or federal savings and loan associations located within the geographical boundaries of the state in amounts not to exceed the insurance provided by the federal deposit insurance corporation including, but not limited to, accounts on which interest or dividends are paid and upon which negotiable orders of withdrawal may be drawn, and similar transaction accounts.
- (k) Revenue bonds of institutions of higher education of the state of Idaho.
- (1) Share, savings and deposit accounts of state and federal credit unions located within the geographical boundaries of the state in amounts not to exceed the insurance provided by the national credit union share insurance fund and/or any other authorized deposit guaranty corporation, including, but not limited to, accounts on which interest

or dividends are paid and upon which negotiable orders of withdrawal may be drawn, and similar transaction accounts.

- (m) Money market funds whose portfolios consist of any allowed investment as specified in this section. The securities held in money market portfolios must be dollar-denominated, meaning that all principal and interest payments on such a security are payable to security holders in United States dollars.
- (2) The term "idle moneys" means the balance of cash and other evidences of indebtedness that are accepted by banks as cash in the ordinary course of business, in demand deposit accounts, after taking into consideration all deposits and withdrawals, on a daily basis.
- $\underline{(3)}$ The interest received on all such investments, unless otherwise specifically required by law, shall be paid into the general account $\underline{\text{fund}}$ of the state of Idaho. Provided, unless otherwise specifically provided by statute, any interest earned on $\underline{\text{funds}}$ $\underline{\text{moneys}}$ received by the state pursuant to a federal law, regulation, or federal-state agreement that governs disposition of interest earned upon such $\underline{\text{funds}}$ $\underline{\text{moneys}}$ shall be accounted for separately to give effect to the federal law, regulation, or federal-state agreement.
- $\underline{(4)}$ If the interest is to be credited to a separate account $\underline{\text{fund}}$, the state treasurer shall charge the account $\underline{\text{fund}}$ an investment administration fee. The amount of the fee shall be determined annually by the state treasurer and submitted to the board of examiners for approval. The fee shall be expressed as an annual percentage of the average daily balance of the account $\underline{\text{fund}}$, including separate investments, if any, of that account $\underline{\text{fund}}$. The fee shall be charged monthly in an amount approximately one twelfth (1/12) of the fee that would be payable on an annual basis. The amount of the investment administration fee shall constitute an appropriation from the account $\underline{\text{fund}}$ for which the investment administration services are rendered.
- $\underline{(5)}$ The state treasurer shall charge an investment administration fee to each such state fund or account, including the general account, which $\underline{\text{fund}}$, that is invested by the office of state treasurer. The investment administration fee shall be determined annually by the state treasurer and submitted to the board of examiners for approval. The fee shall be expressed as an annual percentage of the average daily balance of the fund or account, including separate investments, if any, of that fund or account. The fee shall be charged monthly in an amount approximately one twelfth (1/12) of the fee that would be payable on an annual basis. The amount of the investment administration fee shall constitute an appropriation from the fund or account for which the investment administration services are rendered.
- (6) The term "to invest" means to use the idle moneys in the state treasury to buy, sell, including selling before maturity at either a gain or a loss, retain, or exchange any of the investments described in this section, considering the probable safety of the capital, the probable income to be derived, and the liquidity of the assets.
- SECTION 21. That Section 67-1210A, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-1210A. ADDITIONAL ALLOWABLE INVESTMENTS BY THE STATE TREA-SURER. (1) In addition to investments enumerated in section 67-1210, Idaho

Code, the state treasurer is authorized and empowered to invest state <u>funds</u> <u>moneys</u> or any other <u>funds</u> <u>moneys</u> in his hands, including, but not limited to, <u>funds</u> <u>moneys</u> of any public agency invested pursuant to joint exercise of powers agreements, in prime banker's acceptances and prime commercial paper, sales and repurchase of call options, and bonds, debentures or notes of any corporation organized, domiciled and operating within the United States which have, at the time of their purchase, an A rating or higher by a commonly known rating service. The sale (writing) and repurchase of call options is permitted only when the state treasurer or the joint powers local government pooled fund owns the securities on which the option is written.

 (2) The provisions of this section shall not be construed to enlarge the powers of other public agencies to invest in prime banker's acceptances, prime commercial paper, sales and repurchase of call options, or bonds, debentures or notes of any corporation unless such investments are made by the state treasurer pursuant to a joint exercise of powers agreement.

SECTION 22. That Section 67-1212, Idaho Code, be, and the same is hereby amended to read as follows:

- 67-1212. UNPAID WARRANTS -- INTEREST -- RECORD. (1) All warrants drawn upon funds in which the balance is insufficient to pay them must be reported to the state treasurer by the state controller. All such warrants shall be registered by the state treasurer as follows: he shall date and sign the report and return the same to the state controller who shall notify the respective payees. It is the duty of the state treasurer to keep a report of all warrants not paid for want of moneys, in which report such warrants shall be listed in numerical order, and when paid the treasurer shall note the amount of interest paid and the date of payment. Any such warrants registered by the state treasurer shall from date of registration until paid bear interest at a rate to be fixed by the state treasurer.
- (2) In lieu of registering warrants as provided in subsection (1) of this section, the state treasurer shall have authority to:
 - (a) Pay such warrants out of any moneys available allowing the fund to remain negative for up to thirty (30) days; the state treasurer shall charge the fund or account for which such moneys are advanced an amount of interest substantially equal to what could have been earned had the advanced moneys been invested, and the amount of the interest shall constitute an appropriation from the fund or account for which the advancement was made. If moneys are not sufficient in the fund after thirty (30) days, unless otherwise excepted by law, the state treasurer shall make inter-fund transfers subject to the following requirements:
 - (i) All transfers shall be identified by: available funds from which moneys are borrowed, the fund to which the moneys are transferred, amount of transfer, the anticipated interest rate consistent with the available funds' current rate of return, if applicable, the anticipated repayment date and the reason for the transfer;
 - (ii) Interest, if applicable, shall be paid on any transfer, where required by law, under this provision;
 - (iii) The treasurer shall maintain an annual report of all such inter-fund transfers.

(b) Issue tax anticipation notes as provided by chapter 32, title 63, or section 57-1112, Idaho Code.

SECTION 23. That Section 67-1227, Idaho Code, be, and the same is hereby amended to read as follows:

67-1227. INVESTMENT AT REQUEST OF STATE AGENCY. At the request of an agency, the state treasurer is hereby authorized to accept for investment the funds moneys of an Idaho agency or funds moneys held in trust by an Idaho agency that are not idle moneys subject to investment under section 67-1210, Idaho Code. The state treasurer may invest the funds moneys submitted for investment under this section in any investment the treasurer is authorized by law to acquire using the idle moneys of the state of Idaho. The state treasurer may pool funds moneys submitted for investment under this section with funds moneys invested by the state treasurer under any program authorized by this chapter. The treasurer may require the agency to certify its authority to submit the funds moneys for investment by the state treasurer and its authority to invest the funds moneys in the investments authorized by this section. The costs of investing funds moneys pursuant to this section shall be paid from the funds moneys invested or the earnings on such funds moneys or from a fund designated in advance by the agency.

SECTION 24. This act shall be in full force and effect on and after July 2, 2021.