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Second Regular Session - 2018

## IN THE HOUSE OF REPRESENTATIVES

## HOUSE BILL NO. 568

## BY LOCAL GOVERNMENT COMMITTEE

AN ACT

1	AN ACT
2	RELATING TO INITIATIVES AND REFERENDA; AMENDING SECTION 34-106, IDAHO
3	CODE, TO REVISE PROVISIONS REGARDING INITIATIVE OR REFERENDUM ELEC-
4	TIONS; AMENDING SECTION 34-1801B, IDAHO CODE, TO PROVIDE THAT CERTAIN
5	INITIATIVE AND REFERENDUM PROCEDURES SHALL NOT APPLY TO ANY LOCAL ZON-
6	ING LEGISLATION AND TO MAKE TECHNICAL CORRECTIONS; REPEALING SECTION
7	31-717, IDAHO CODE, RELATING TO COUNTY INITIATIVE AND REFERENDUM, SIG-
8	NATURES REQUIRED, PRINTING OF PETITION, REVIEW OF MEASURES AND TIME
9	LIMITS; AMENDING CHAPTER 18, TITLE 34, IDAHO CODE, BY THE ADDITION OF A
10	NEW SECTION 34-1801C, IDAHO CODE, TO PROVIDE THAT COUNTIES SHALL FOLLOW
11	CERTAIN PROCEDURES FOR AN INITIATIVE AND REFERENDUM; AND AMENDING SEC-
12	TION 31-5004, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 34-106, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-106. LIMITATION UPON ELECTIONS. On and after January 1, 2011, notwithstanding any other provisions of the law to the contrary, there shall be no more than two (2) elections conducted in any county in any calendar year, except as provided in this section, and except that elections to fill vacancies in the United States house of representatives shall be held as provided in the governor's proclamation.
  - (1) The dates on which elections may be conducted are:
  - (a) The third Tuesday in May of each year; and
  - (b) The Tuesday following the first Monday in November of each year.
  - (c) In addition to the elections specified in paragraphs (a) and (b) of this subsection and subsection (7) of this section, an emergency election may be called upon motion of the governing board of a political subdivision. An emergency exists when there is a great public calamity, such as an extraordinary fire, flood, storm, epidemic, or other disaster, or if it is necessary to do emergency work to prepare for a national or local defense, or it is necessary to do emergency work to safeguard life, health or property.
  - (d) In addition to the elections specified elsewhere in this section, a presidential primary shall be held on the second Tuesday in March in each presidential election year. Presidential primaries shall be held separately from other primary elections, which shall be held on the third Tuesday in May even in presidential election years.
- (2) Candidates for office elected in May shall take office on the date specified in the certificate of election but not more than sixty (60) days following the election.

(3) Candidates for office elected in November shall take office as provided in the constitution, or on January 1, next succeeding the November election.

- (4) The governing board of each political subdivision subject to the provisions of this section, which, prior to January 1, 2011, conducted an election for members of that governing board on a date other than a date permitted in subsection (1) of this section, shall establish as the election date for that political subdivision the date authorized in subsection (1) of this section which falls nearest the date on which elections were previously conducted, unless another date is established by law.
- (5) The secretary of state is authorized to provide such assistance as necessary, and to prescribe any needed rules or interpretations for the conduct of election authorized under the provisions of this section.
- (6) Water districts governed by chapter 6, title 42, Idaho Code, are exempt from the provisions of this section.
- (7) Community colleges governed by chapter 21, title 33, Idaho Code, and school districts are subject to the limitations specified in subsection (1) of this section, except that school districts may also hold an election on the second Tuesday in March of each year and on the last Tuesday in August of each year on bonded indebtedness and property tax levy questions.
- (8) A city i # nitiative, or referendum, election shall be held on the Tuesday following the first Monday in November of odd-numbered years. A county initiative or referendum election or a bond, levy and any other ballot question elections conducted by any political subdivision shall be held on the nearest date authorized in subsection (1) of this section which falls more than sixty (60) days after the clerk of the political subdivision orders that such election shall be held in May and or November of even-numbered years and or more than fifty (50) days after the order for all other elections, unless otherwise provided by law. City initiative and referendum elections shall be held in November of odd-numbered years as provided by section 34-1801B, Idaho Code. Ballot language for any question to be placed on the ballot shall be submitted to the county clerk at least sixty (60) days before the an election held in May and or November of even-numbered years and at least fifty (50) days for before all other elections.
- (9) Recall elections may be held on any of the four (4) dates authorized in subsections (1) and (7) of this section that fall more than forty-five (45) days after the clerk of the political subdivision orders that such election shall be held.
- (10) Irrigation districts governed by title 43, Idaho Code, are subject to the limitations specified in subsection (1) of this section, except that irrigation districts may also hold an election on the first Tuesday in February of each year and on the first Tuesday in August of each year on questions required to be voted upon by title 43, Idaho Code.
- SECTION 2. That Section 34-1801B, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-1801B. INITIATIVE AND REFERENDUM PROCEDURES FOR CITIES. Each city shall allow direct legislation by the people through the initiative and referendum. Cities shall follow the procedures set forth in this chapter subject to the following provisions:

(1) The city attorney shall perform the duties assigned to the attorney general.

- (2) The city clerk shall perform those duties assigned to the secretary of state.
- (3) City initiative and referendum elections shall be held on the Tuesday following the first Monday in November in odd-numbered years.
- (4) An action brought pursuant to section 34-1809, Idaho Code, challenging the ballot title or short title shall be brought in the district court in the county in which the city is located.
- (5) Pursuant to section 34-1809, Idaho Code, the city attorney shall prepare recommendations concerning revision of the initiative or referendum, issue a certificate of review to the city clerk, and shall prepare the ballot title and short title.
- (6) To be eligible to sign a petition for city initiative or referendum, a person shall be a qualified elector of the city at the time of signing thereon.
- (7) To perfect a petition for city initiative or referendum the petition shall have signatures from at least twenty percent (20%) of the total number of qualified electors voting in the last general city election in November of an odd-numbered year.
- (8) The provisions of section 34-1805, Idaho Code, relating to the number of required signatures and geographic distribution of signatures shall not apply to city initiative or referendum.
- (9) Any person who circulates a petition for city initiative or referendum shall be a resident of the state of Idaho and at least eighteen (18) years of age, and pursuant to section 34-1807, Idaho Code, shall certify their belief that each signer of the petition is a qualified elector of the state of Idaho and the city.
- (10) A copy of all petitions and signature sheets shall be kept by the city clerk as a public record.
- (11) The prospective petition for referendum, as provided by section 34-1804, Idaho Code, shall be filed not more than sixty (60) days following publication of the adopted ordinance as provided by section 50-901, Idaho Code.
- (12) The deadline for submission of signatures to the city clerk is one hundred eighty (180) days after the petitioners for initiative or referendum receive the official ballot title from the city clerk, or April 30 of the year of the initiative or referendum election, whichever is earlier.
- (13) Petitioners must submit the signed initiative or referendum petitions to the county clerk for verification not later than the close of business on the first day of May in the year of the initiative or referendum election, or one hundred eighty (180) days after the petitioners receive the official ballot title from the city clerk, whichever is earlier.
- (14) The county clerk has sixty (60) calendar days to verify the signatures as provided in subsection (3) of section 34-1802, Idaho Code.
- (15) The city council shall have the option to adopt the ordinance proposed by initiative within thirty (30) days after the notification pursuant to section 34-1807, Idaho Code, provided that the petition has the required number of signatures. The city council shall hold a public hearing on the proposed ordinance within the thirty (30) day period, preceded by legal no-

tice published once in the official city newspaper at least seven (7) days preceding the hearing. If the ordinance is not adopted by the council by the end of the thirty (30) day period, the initiative shall be put on the ballot.

- (16) As provided by sections 34-1812A through 34-1812C, Idaho Code, a voters' pamphlet shall be prepared by the city clerk.
- (17) To be passed into  $law_{\underline{I}}$  an initiative or referendum shall be approved by a majority of the votes cast on the measure.
- (18) The mayor shall issue the proclamation provided by section 34-1813, Idaho Code.
- (19) The city clerk shall publish an ordinance adopted by initiative or referendum within thirty (30) days after the proclamation by the mayor provided in subsection (18) of this section.
- (20) All city ordinances setting forth procedures for initiative or referendum are void on July 1, 2015.
  - (21) This section does not apply to bond elections.

- (22) This section does not apply to any local zoning legislation including, but not limited to, ordinances required or authorized pursuant to chapter 65, title 67, Idaho Code.
- SECTION 3. That Section 31-717, Idaho Code, be, and the same is hereby repealed.
- SECTION 4. That Chapter 18, Title 34, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 34-1801C, Idaho Code, and to read as follows:
- 34-1801C. INITIATIVE AND REFERENDUM PROCEDURES FOR COUNTIES. Each county shall allow direct legislation by the people through the initiative and referendum. Counties shall follow the procedures set forth in this chapter subject to the following provisions:
- (1) The county prosecuting attorney shall perform the duties assigned to the attorney general.
- (2) The county clerk shall perform those duties assigned to the secretary of state.
- (3) County initiative and referendum elections shall be held pursuant to section 34-106(8), Idaho Code.
- (4) Pursuant to section 34-1809, Idaho Code, the county prosecuting attorney shall prepare recommendations concerning revision of the initiative or referendum, issue a certificate of review to the county clerk and prepare the ballot title and short title.
- (5) An action brought pursuant to section 34-1809, Idaho Code, challenging the ballot title or short title shall be brought in the district court of the county.
- (6) To be eligible to sign a petition for county initiative or referendum, a person shall be a qualified elector of the county at the time of signing the petition.
- (7) To perfect a petition for county initiative or referendum, the petition shall have signatures from at least twenty percent (20%) of the total number of qualified electors voting in the last general county election in November of an even-numbered year.

(8) The provisions of section 34-1805, Idaho Code, relating to the number of required signatures and geographic distribution of signatures shall not apply to a county initiative or referendum.

- (9) Any person who circulates a petition for county initiative or referendum shall be a resident of the state of Idaho and at least eighteen (18) years of age, and pursuant to section 34-1807, Idaho Code, shall certify his belief that each signer of the petition is a qualified elector of the state of Idaho and the county.
- (10) A copy of all petitions and signature sheets shall be kept by the county clerk as a public record.
- (11) The prospective petition for referendum, as provided by section 34-1804, Idaho Code, shall be filed no more than sixty (60) days following publication of the adopted ordinance as provided by section 31-715, Idaho Code.
- (12) Petitioners must submit the signed initiative or referendum petitions to the county clerk for verification no later than one hundred eighty (180) days after the petitioners receive the official ballot title from the county clerk, or one hundred eighty (180) days before the election at which the initiative or referendum is to be voted on, whichever is earlier.
- (13) The county clerk has sixty (60) calendar days to verify the signatures as provided in section 34-1802(3), Idaho Code.
- (14) The board of county commissioners shall have the option to adopt the ordinance proposed by initiative within thirty (30) days after the notification pursuant to section 34-1807, Idaho Code, provided that the petition has the required number of signatures. The board of county commissioners shall hold a public hearing on the proposed ordinance within the thirty (30) day period, preceded by legal notice published once in the county at least seven (7) days preceding the hearing. If the ordinance is not adopted by the board of county commissioners by the end of the thirty (30) day period, the initiative shall be put on the ballot.
- (15) As provided by sections 34-1812A through 34-1812C, Idaho Code, a voters' pamphlet shall be prepared by the county clerk.
- (16) To be passed into law, an initiative or referendum shall be approved by a majority of the votes cast on the measure.
- (17) The board of county commissioners shall issue the proclamation provided by section 34-1813, Idaho Code.
- (18) The county clerk shall publish an ordinance adopted by initiative or referendum within thirty (30) days after the proclamation by the board of county commissioners provided in subsection (17) of this section.
- (19) All county ordinances setting forth initiative or referendum procedures are void on July 1, 2018.
  - (20) This section does not apply to bond elections.
- (21) This section does not apply to zoning legislation including, but not limited to, ordinances required or authorized pursuant to chapter 65, title 67, Idaho Code.
- SECTION 5. That Section 31-5004, Idaho Code, be, and the same is hereby amended to read as follows:
- 31-5004. PETITION OR RESOLUTION TO ADOPT AN OPTIONAL FORM OF COUNTY GOVERNMENT -- CONTENTS -- QUESTION TO BE SUBMITTED AT GENERAL ELECTION. (1)

The governing body of each county shall have the authority to submit to the electors of the county the question of the adoption of an optional form of county government as follows:

- (a) The governing body may pass a resolution providing for the submission of the question;
- (b) The governing body shall submit the question upon a petition signed by petitioners equal in number to fifteen percent (15%) of the qualified electors voting in the county in the last general election.
- (2) A separate petition or resolution shall be required for each optional form of county government proposed.
- (3) The petition or resolution to establish an optional form of county government shall contain:
  - (a) A complete description of the proposed optional form of government as required under the provisions of the chapter pertaining to the form of government proposed to be adopted and under any other provisions of this act;
  - (b) A description of the effect of adopting the option upon any incumbents;
  - (c) A statement that if an optional form is adopted the question to return to the previous form or any other optional form of county government may be placed at subsequent elections but not more frequently than every four (4) years.
- (4) The question of adopting an optional form of county government shall be submitted at the general election.
- (5) The provisions of section 31-717 34-1801C, Idaho Code, shall govern the requirements for signatures, verification of valid petitions, printing and review of petitions, and time limits, unless expressly modified by other provisions of this act. The petition must be certified as provided in section 31-717 34-1801C, Idaho Code, prior to September 1 of the year of the general election at which the question of adopting the optional form of government proposed by the petition is to appear on the ballot.