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Second Regular Session - 2018

IN THE SENATE 1

SENATE BILL NO. 1291 2

BY EDUCATION COMMITTEE

AN ACT

RELATING TO THE SCHOOL TURNAROUND ACT; AMENDING TITLE 33, IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER 61, TITLE 33, IDAHO CODE, TO PROVIDE A SHORT TITLE, TO PROVIDE DEFINITIONS, TO PROVIDE FOR THE DESIGNATION OF LOW-PERFORMING SCHOOLS, TO PROVIDE FOR A CERTAIN COMMITTEE, TO ES-TABLISH PROVISIONS REGARDING INDEPENDENT SCHOOL TURNAROUND EXPERTS, TO ESTABLISH PROVISIONS REGARDING SCHOOL TURNAROUND PLANS, TO PROVIDE DUTIES FOR THE GOVERNING AUTHORITIES OF CERTAIN SCHOOLS, TO ESTABLISH PROVISIONS REGARDING FAILURE OF LOW-PERFORMING SCHOOLS TO IMPROVE, TO ESTABLISH THE SCHOOL RECOGNITION AND REWARD PROGRAM, TO ESTABLISH THE SCHOOL LEADERSHIP DEVELOPMENT PROGRAM, TO PROVIDE FOR CERTAIN REPORTS, TO ESTABLISH PROVISIONS REGARDING PUBLIC CHARTER SCHOOLS, TO PROVIDE RULEMAKING AUTHORITY, AN APPEALS PROCESS AND DUTIES OF THE STATE DE-PARTMENT OF EDUCATION AND TO PROVIDE SEVERABILITY.

Be It Enacted by the Legislature of the State of Idaho: 15

SECTION 1. That Title 33, Idaho Code, be, and the same is hereby amended by the addition thereto of a NEW CHAPTER, to be known and designated as Chapter 61, Title 33, Idaho Code, and to read as follows:

19 CHAPTER 61 20 SCHOOL TURNAROUND ACT

33-6101. SHORT TITLE. This chapter shall be known and may be cited as the "School Turnaround Act." 22

33-6102. DEFINITIONS. As used in this chapter:

- "Accountability oversight committee" means the accountability oversight committee of the state board of education.
 - (2) "Board" means the state board of education.
- (3) "Comprehensive needs assessment" means a process to determine and measure the discrepancy between the current condition and the desired condition of a low-performing school, an examination of the nature and causes of the discrepancy and recommended prioritized actions necessary to rectify the discrepancy.
- (4) "Governing authority" means the board of trustees of a school district or the board of directors of a public charter school.
- (5) "Independent school turnaround expert" or "expert" means a person or an organization retained to develop and implement a school turnaround plan pursuant to sections 33-6104 and 33-6105, Idaho Code.
- (6) "Initial remedial year" means the school year in which a school is designated a low-performing school pursuant to section 33-6103, Idaho Code.
- (7) "Low-performing school" means a school designated as such pursuant to section 33-6103, Idaho Code.

(8) "School" means a public school or a public charter school.

- (9) "School turnaround committee" means a committee established pursuant to section 33-6104, Idaho Code.
- (10) "School turnaround plan" or "plan" means a plan to improve a low-performing school as further described in section 33-6106, Idaho Code.
- 33-6103. DESIGNATION OF LOW-PERFORMING SCHOOLS. Beginning in 2018, on or before July 15 of each year, the accountability oversight committee shall designate low-performing schools from among those schools that are in the lowest-performing five percent (5%) according to performance standards established by the board.
- 33-6104. SCHOOL TURNAROUND COMMITTEE. (1) On or before October 1 of an initial remedial year, the governing authority of a low-performing school shall appoint a school turnaround committee composed of the following members:
 - (a) A trustee from the trustee zone where the low-performing school is located, if the governing authority is the board of trustees of a school district; or a member of the board of directors, if the governing authority is the board of directors of a public charter school;
 - (b) The principal of the low-performing school;
 - (c) Four (4) parents of students enrolled at the low-performing school;
 - (d) Two (2) teachers who work at the low-performing school; and
 - (e) The superintendent of the school district, if the low-performing school is part of a school district; or another member of the board of directors, if the low-performing school is a public charter school.
- (2) On or before October 30 of an initial remedial year, the governing authority and the school turnaround committee shall select an independent school turnaround expert, which expert shall, in cooperation with the school turnaround committee, develop and implement a school turnaround plan.
- 33-6105. INDEPENDENT SCHOOL TURNAROUND EXPERTS. (1) On or before August 30 of each year, the board shall identify two (2) or more approved independent school turnaround experts through a request for proposals process. A governing board and a school turnaround committee shall select an expert from among those experts identified by the board.
 - (2) To be approved by the board, an expert must:
 - (a) Have a credible track record of improving student academic achievement in public schools with various demographic characteristics as measured by statewide assessments;
 - (b) Have experience designing, implementing and evaluating data-driven instructional systems in public schools;
 - (c) Have experience coaching public school administrators and teachers on designing data-driven school improvement plans;
 - (d) Have experience working with the various entities that govern public schools;
 - (e) Have experience delivering high-quality professional development in instructional effectiveness to public school administrators and teachers;

- (f) Be willing to be compensated for professional services based on performance; and
- (g) Be willing to work with any low-performing school in the state, regardless of location.
- (3) Once an expert is selected by a governing authority and a school turnaround committee, the board shall award a contract to the expert. The contract shall specify a payment schedule and payment conditions for the expert.
 - (a) No less than twenty-five percent (25%) nor more than sixty percent (60%) of the expert's professional fees may be paid during the expert's work under the contract.
 - (b) The remainder of the expert's professional fees will be paid when the expert successfully assists a low-performing school in improving the school's performance, according to criteria established by the board, within two (2) years after the initial remedial year.
 - (4) In negotiating a contract with an expert, the board shall offer:
 - (a) Differentiated amounts of funding based on student enrollment; and
 - (b) A higher amount of funding for those schools that are lowest-performing according to the accountability oversight committee.
 - (5) The expert's contractual duties shall include:

- (a) Collecting and analyzing data on the low-performing school's student achievement, personnel, culture, curriculum, assessments, instructional practices, governance, leadership, finances, reputation and policies;
- (b) Conducting a comprehensive needs assessment during the initial remedial year for the low-performing school, which assessment shall include recommended changes to the low-performing school's culture, curriculum, assessments, instructional practices, governance, finances, reputation, policies, or other areas based on data collected pursuant to paragraph (a) of this subsection;
- (c) Developing and implementing, in partnership with the committee, a school turnaround plan that meets the criteria provided in section 33-6106, Idaho Code;
- (d) Monitoring the effectiveness of the plan through reliable means of evaluation including, but not limited to, on-site visits, observations, surveys, analysis of student achievement data and interviews;
- (e) Providing ongoing implementation support and project management for a school turnaround plan;
- (f) Providing high-quality professional development personalized for school staff that is designed to improve the:
 - (i) Leadership capacity of the school principal; and
 - (ii) Instructional capacity of the school staff;
- (g) Leveraging support from community partners to coordinate the efficient delivery of support to students both inside and outside the class-room:
- (h) Collaborating as needed with school turnaround staff at the state department of education, as designated pursuant to section 33-6113(3), Idaho Code; and
- (i) Reporting to the accountability oversight committee on progress under the school turnaround plan according to a schedule established in

the contract or at the request of the accountability oversight committee.

- (6) The governing authority and the school turnaround committee may not select an independent school turnaround expert who is a member of the governing authority or employed by the governing authority.
- 33-6106. SCHOOL TURNAROUND PLAN. (1) A school turnaround plan shall include:
 - (a) The findings and recommendations of the comprehensive needs assessment conducted by the independent school turnaround expert as described in section 33-6105, Idaho Code;
 - (b) Measurable student achievement goals and objectives;
 - (c) A professional development strategy that addresses problems of instructional practice;
 - (d) A detailed budget specifying how the school turnaround plan will be funded;
 - (e) A strategy to assess and monitor progress;
 - (f) A strategy to communicate and report data on progress to stakeholders; and
 - (g) A timeline for implementation.
- (2) On or before January 1 of an initial remedial year, the school turnaround committee shall submit the school turnaround plan to the governing authority for approval.
- (3) On or before February 1 of an initial remedial year, the governing authority shall submit the school turnaround plan to the accountability oversight committee for approval, except as provided in subsection (4) of this section.
- (4) If the governing authority does not approve the school turnaround plan, the school turnaround committee may appeal the disapproval in accordance with rules established by the board.
- (5) The accountability oversight committee shall review a school turn-around plan submitted for approval pursuant to this section within thirty (30) days of submission. The accountability oversight committee shall approve a plan that:
 - (a) Is timely;

- (b) Is well-developed; and
- (c) Meets the criteria established in subsection (1) of this section.
- (6) Subject to appropriation, the board shall provide funding to a low-performing school for interventions identified in an approved school turn-around plan if the governing authority provides matching funds of up to fifty percent (50%) or an in-kind contribution of goods or services in an amount equal to the funding the low-performing school would receive from the board.
- 33-6107. SCHOOL TURNAROUND -- DUTIES OF GOVERNING AUTHORITY. In addition to other duties established in this chapter, the governing authority of a low-performing school:
- (1) Shall prioritize funding and resources to the low-performing school; and
- (2) May exercise authority over staff, schedule, policies, budget and academic programs to implement the school turnaround plan.

33-6108. FAILURE TO IMPROVE. (1) A low-performing school that does not improve its performance, according to criteria established by the board, within two (2) years after the initial remedial year may:

- (a) Be closed or consolidated with another school;
- (b) Be converted to a public charter school;

- (c) Have its charter revoked, if the low-performing school is a public charter school; or
- (d) Be granted an extension by the accountability oversight committee, subject to the provisions of subsection (2) of this section.
- (2) A low-performing school granted an extension by the accountability oversight committee may continue school improvement efforts for up to two (2) years. To be granted an extension, the school must demonstrate to the accountability oversight committee's satisfaction that improvement is likely with an extension.
- (3) The board may extend the contract of an independent school turn-around expert working with a low-performing school that has been granted an extension.
 - (4) A school granted an extension is eligible for:
 - (a) Continued funding pursuant to section 33-6106, Idaho Code; and
 - (b) The school recognition and reward program established by section 33-6109, Idaho Code.
- (5) A school that fails to improve, according to criteria established by the board, within two (2) years after being granted an extension shall be subject to the provisions of subsection (1) of this section but may not be granted another extension.
- 33-6109. SCHOOL RECOGNITION AND REWARD PROGRAM. (1) The board shall establish in rule criteria for measuring improvement in low-performing schools.
- (2) Subject to available funding, the board shall annually distribute monetary rewards to:
 - (a) Low-performing schools that meet the criteria for improvement, including schools that have been granted an extension pursuant to section 33-6108, Idaho Code; and
 - (b) Administrators and teachers at low-performing schools that qualify for a reward pursuant to paragraph (a) of this subsection.
- (3) The board shall establish in rule a reward schedule for rewards granted pursuant to this section.
- (4) When a low-performing school receives a reward pursuant to this section, the principal of such school may, in consultation with the faculty and staff at the school, determine how to use the reward in the best interest of the school, including providing bonuses to school employees.
- 33-6110. SCHOOL LEADERSHIP DEVELOPMENT PROGRAM. (1) As used in this section, "school leader" means a principal or an assistant principal.
- (2) There is hereby created the school leadership development program, the intent of which is to increase the number of highly effective school leaders capable of initiating, achieving and sustaining school improvement efforts.

- (3) The board shall identify one (1) or more providers through a request for proposals process to develop or provide leadership development training for school leaders. The training shall emphasize proven strategies for improving schools.
- (4) Subject to available funding, the board shall provide incentive pay to a school leader who:
 - (a) Completes training pursuant to this section; and

- (b) Agrees to work for at least five (5) years in a school designated a low-performing school.
- (5) The board shall establish provisions regarding the school leadership development program in rule, including application procedures for the program and criteria for selecting school leaders from the applicant pool.
- 33-6111. REPORTS. Twice each year, by January 31 and August 31, the board shall report to the senate and house of representatives education committees on the status of school improvement and the effectiveness of this chapter in improving Idaho schools.
- 33-6112. CHARTER SCHOOLS. Nothing in this chapter shall interfere with the right of an authorized chartering entity to revoke a low-performing public charter school's charter pursuant to section 33-5209C, Idaho Code, and such action may be taken in lieu of other procedures provided in this chapter if authorized by law or rule.
- 33-6113. RULES -- APPEALS -- DUTIES OF DEPARTMENT. (1) The board is authorized to promulgate rules to implement and enforce the provisions of this chapter.
- (2) The board shall establish in rule an appeals process for when a school turnaround plan is not approved by a governing authority or by the accountability oversight committee.
- (3) The state department of education shall designate a person or persons to provide resources, assistance, data, information or support to the accountability oversight committee, governing authorities, school turnaround committees, independent school turnaround experts and low-performing schools.
- 33-6114. SEVERABILITY. The provisions of this chapter are hereby declared to be severable and if any provision of this chapter or the application of such provision to any person or circumstance is declared invalid for any reason, such declaration shall not affect the validity of the remaining portions of this chapter.