### LEGISLATURE OF THE STATE OF IDAHO

Sixty-second Legislature

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Second Regular Session - 2014

## IN THE HOUSE OF REPRESENTATIVES

### HOUSE BILL NO. 417

#### BY ERPELDING

AN ACT
RELATING TO THE IDAHO YOUTH CONSERVATIO

RELATING TO THE IDAHO YOUTH CONSERVATION CORPS; AMENDING TITLE 58, IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER 10, TITLE 58, IDAHO CODE, TO PROVIDE A CHAPTER TITLE, TO PROVIDE POLICIES AND PURPOSES, TO PROVIDE FOR THE IDAHO YOUTH CONSERVATION CORPS TO BE ADMINISTERED THROUGH THE DEPARTMENT OF LANDS, TO PROVIDE FOR A PROGRAM DIRECTOR, TO PROVIDE FOR THE IDAHO YOUTH CONSERVATION CORPS ADVISORY COMMITTEE, TO PROVIDE THAT THE ADVISORY COMMITTEE SHALL ADVISE THE PROGRAM DIRECTOR ON IMPLEMEN-TATION, TO PROVIDE FOR DUTIES AND AUTHORITY OF THE PROGRAM DIRECTOR, TO PROVIDE FOR RULEMAKING BY THE DEPARTMENT OF LANDS, TO PROVIDE THAT CORPS MEMBERS ARE EXEMPT FROM UNEMPLOYMENT INSURANCE COVERAGE AND SHALL BE SO ADVISED, TO PROVIDE FOR THE PROMOTION OF COMMUNITY SERVICE ACTIVITIES, TO PROVIDE FOR PROGRAMS THAT INCLUDE APPROPRIATE EDUCATIONAL AND JOB TRAINING OPPORTUNITIES, TO PROVIDE FOR CERTAIN PROJECTS, TO PROVIDE FOR A TIME PERIOD DURING WHICH EMPLOYMENT AND EDUCATIONAL OPPORTUNITIES ARE OFFERED, TO PROVIDE FOR TUITION VOUCHERS, TO PROVIDE FOR PARTIC-IPANT COMPOSITION, TO PROVIDE FOR SPONSORS, TO PROVIDE CRITERIA FOR SPONSOR SELECTION, TO PROVIDE FOR GRANTS FOR PROGRAMS, TO SPECIFY TYPES OF PROJECTS, TO PROVIDE THAT PROJECTS SHALL BE CONSISTENT WITH CERTAIN STATE AND FEDERAL LAW AND TO PROVIDE FOR EMPLOYMENT GOALS.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Title 58, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW CHAPTER</u>, to be known and designated as Chapter 10, Title 58, Idaho Code, and to read as follows:

# CHAPTER 10 IDAHO YOUTH CONSERVATION CORPS

58-1001. POLICY -- PURPOSE. (1) The legislature of the state of Idaho finds and declares that:

- (a) It is the policy of the state of Idaho to maintain a strong economy in order to provide its citizens a stable and plentiful job market, and to conserve and protect its natural resources, scenic beauty, historical and cultural sites and other community facilities;
- (b) The development and maintenance of a healthy economy for Idaho depends substantially upon a strong work ethic among Idaho's disadvantaged and at-risk young adults;
- (c) Many public lands and environmental resources, including parks, rangelands, forests, wildlife habitats, fisheries, soils and waters are and will continue to be subject to resource production demand and public uses;
- (d) In order to instill and preserve superior work attitudes among Idaho's disadvantaged and at-risk young adults and to maintain, protect

and conserve the valuable resources of the state of Idaho, programs need to be implemented that will assure continued economic productivity and scenic beauty, as well as the public health, safety and social benefit;

- (e) To these ends, conservation work programs may prove successful and cost-effective both in providing jobs for disadvantaged and at-risk young adults and in assisting land preservation and management agencies to conserve and protect natural and urban facilities; and
- (f) As a result of such employment opportunities, benefits will redound to the state's environmental maintenance and productivity, the state's economy and to the disadvantaged and at-risk youth participants who benefit from the exposure to and respect for the work ethic in the context of safeguarding and improving the environmental resources of the state.
- (2) The general purposes of this chapter are:

- (a) To establish a disadvantaged and at-risk youth work program in order to perform conservation work of public value in the most cost-effective manner;
- (b) To use such a program as a means of needed assistance to protect, conserve, rehabilitate and improve the natural, historical and cultural resources of the state; and
- (c) To use such a program to increase educational, training and employment opportunities for disadvantaged and at-risk youth for the purpose of improving work skills, instilling a work ethic and increasing employability.
- 58-1002. IDAHO YOUTH CONSERVATION CORPS -- ADVISORY COMMITTEE -- APPOINTMENT -- TERM -- DUTIES. (1) Subject to the availability of funds therefor, there is hereby created an Idaho youth conservation corps that shall provide emergency services, public conservation, rehabilitation and improvement programs. The corps shall be headed by a program director, who shall be an employee of the department of lands, and shall be administered through the department of lands.
- (2) Upon implementation of subsection (1) of this section, there shall be created an Idaho youth conservation corps advisory committee to consist of nine (9) members, three (3) to be appointed by the president pro tempore of the senate, three (3) to be appointed by the speaker of the house of representatives and three (3) public members to be appointed by the governor.
- (3) Committee members may receive reimbursement of necessary and actual expenses under section 59-509(b), Idaho Code.
- (4) Committee members may be removed by the appointing authority. Vacancies shall be filled by the appointing authority. Committee members shall serve for a term of three (3) years and may be reappointed for an additional consecutive term.
- (5) The advisory committee established under subsection (2) of this section shall advise the program director on the implementation of the provisions of this chapter.
- 58-1003. DUTIES OF PROGRAM DIRECTOR -- PARTICIPANT ELIGIBILITY -- RULES -- STAFF. (1) In consultation with the Idaho youth conservation corps

advisory committee and the department of lands, the program director of the Idaho youth conservation corps shall:

- (a) Establish eligibility criteria for participants. Such criteria shall not render the program ineligible for federal funds. Participants shall be lawful permanent residents of the state.
- (b) Establish criteria in order to make the required determination that enrollment in the corps was not the reason that an individual ceased attendance at a secondary school.
- (c) Assume that application of the eligibility and participation criteria results in enrollment of at least seventy-five percent (75%) disadvantaged and at-risk youth among the total number of participants.
- (2) The program director, in consultation with the department of lands, may take the following actions including, but not limited to:
  - (a) Applying for and accepting grants or contributions of funds from any public or private source that shall be deposited into a department of lands fund and segregated for use for purposes of this chapter;
  - (b) Making agreements with any local, state or federal agency to use any service, material or property of any such agency, where such agreements are considered reasonable and necessary; and
  - (c) Purchasing or contracting for necessary private services, equipment, materials and property where such are needed to carry out the projects approved for and undertaken by the corps.
- (3) The department of lands may adopt all necessary rules to carry out the purposes and objectives of the program and to regulate the standards of conduct and other operating guidelines for corps members and other personnel
- (4) Corps members are exempt from unemployment insurance coverage pursuant to title 72, Idaho Code, and members shall be so advised by the department.
- 58-1004. PROJECTS -- TUITION VOUCHERS FOR PROGRAM PARTICIPANTS -- SPONSORS -- CRITERIA -- RULES. (1) In addition to the established purposes of the Idaho youth conservation corps, the corps shall promote community service activities throughout the state for a broad cross section of Idaho disadvantaged and at-risk youth through programs that also include appropriate educational and job training opportunities for participants.
- (2) In addition to projects submitted under section 58-1005(1), Idaho Code, projects may include, but shall not be limited to:
  - (a) Child care services;

- (b) Elderly and disabled care services;
- (c) Literacy education programs; and
- (d) Recycling and other waste reduction services.
- (3) The corps shall offer employment and educational opportunities during the months of June, July and August for selected participants.
- (4) Under rules adopted by the department, participants who successfully complete three (3) months of service under this section shall be eligible for two hundred fifty dollars (\$250) in a tuition voucher that may be used at any college, university, career or vocational school in the state.
- (5) All Idahoans who are at least thirteen (13) years of age and under twenty-five (25) years of age are eligible to participate in the program. To

ensure that corps participants represent a broad cross section of Idahoans, special emphasis shall be given to recruiting school dropouts and other disadvantaged and at-risk youth, according to criteria established by the Idaho youth conservation corps advisory committee.

- (6) To the extent practicable, the program director shall enlist state and federal agencies, local government, nonprofit organizations and private businesses, and any combination of such entities, to act as sponsors for programs administered under this section. Selection of sponsors shall be based on criteria that include the following:
  - (a) The availability of other resources on a matching basis, including contributions from private sources, other federal, state and local agencies, and moneys available through the federal workforce investment act of 1998, 29 U.S.C. 2801 et seq.;
  - (b) The provision of related educational and job training programs to participants including, but not limited to, school and college coursework, general educational development (GED) tests equivalency training, project-related education and professional training;
  - (c) Assurances that proposed projects will not displace existing employees or duplicate existing private or government programs; and
  - (d) Assurances that proposed projects are devoted to the enhancement of the community and are not based in maintenance activities, and that these projects meet an identified need.
- (7) In consultation with the advisory committee and the department, the program director shall make grants for programs administered under this section.
- 58-1005. PROJECTS -- CONSISTENCY WITH PUBLIC LAND LAW. (1) The programs established under this chapter may include, but shall not be limited to, projects such as:
  - (a) Rangeland conservation, rehabilitation and improvement;
  - (b) Endangered species and other wildlife habitat conservation, rehabilitation and improvement;
  - (c) Urban revitalization;

- (d) Historical and cultural site preservation and maintenance;
- (e) Recreational area development, maintenance, improvement and beautification;
- (f) Road and trail maintenance and improvement;
- (g) Soil conservation work, including erosion control;
- (h) Flood, drought and storm damage assistance and relief;
- (i) Stream, lake, waterfront harbor and port improvement and pollution control;
- (j) Fish culture and habitat maintenance and improvement;
- (k) Insect, disease, rodent and other pestilence control;
- (1) Improvement of abandoned railroad land and right-of-way;
- (m) Land reclamation and improvement, including strip-mined lands, public landscape work and tree planting programs;
- (n) Energy conservation projects, including assistance in the performance of energy efficiency audits, weatherization and renewable resource enhancement;
- (o) Emergency assistance in times of natural or other disaster; and

(p) Recycling projects.

- (2) In consultation with the Idaho youth conservation corps advisory committee and the department, the program director of the Idaho youth conservation corps shall ensure that projects selected under this chapter shall be consistent with all other provisions of applicable state and federal law relating to the management, oversight and administration of affected public lands.
- 58-1006. EMPLOYMENT GOALS. Projects selected under this chapter shall:
- (1) Result in an increase in employment opportunities for disadvantaged and at-risk youth over those opportunities which would otherwise be available;
- (2) Not result in the displacement of currently employed workers, including partial displacement such as reduction in the hours of non-overtime work or wages or employment benefits;
- (3) Not impair existing contracts for services or result in the substitution of state for other funds in connection with work that would otherwise be performed;
- (4) Not substitute jobs assisted under this chapter for existing federally assisted jobs;
- (5) Not employ any person when any other person is on layoff by an employer from the same or any substantially equivalent job in the same area; and
- (6) Not be used to employ any person to fill a job opening created by the act of an employer in laying off or terminating employment of any regular employee, otherwise reducing the regular workforce not supported under this chapter, in anticipation of filling the vacancy so created by hiring a person to be supported under this chapter.