



**London**  
CANADA



# **Financial Report 2023**

The Corporation of the  
City of London

**[london.ca](http://london.ca)**

# Land Acknowledgements

We acknowledge that we are gathered today on the traditional lands of the Anishinaabek, Haudenosaunee, Lūnaapéewak and Attawandaron. We acknowledge all the treaties that are specific to this area: the Two Row Wampum Belt Treaty of the Haudenosaunee Confederacy/Silver Covenant Chain; the Beaver Hunting Grounds of the Haudenosaunee NANFAN Treaty of 1701; the McKee Treaty of 1790, the London Township Treaty of 1796, the Huron Tract Treaty of 1827, with the Anishinaabeg, and the Dish with One Spoon Covenant Wampum of the Anishnaabek and Haudenosaunee.

This land continues to be home to diverse Indigenous people (First Nations, Métis and Inuit) whom we recognize as contemporary stewards of the land and vital contributors to society. We hold all that is in the natural world in our highest esteem and give honor to the wonderment of all things within Creation. We bring our minds together as one to share good words, thoughts, feelings and sincerely send them out to each other and to all parts of creation. We are grateful for the natural gifts in our world, and we encourage everyone to be faithful to the natural laws of Creation.

The three Indigenous Nations that are neighbours to London are the Chippewas of the Thames First Nation; Oneida Nation of the Thames; and the Munsee-Delaware Nation who all continue to live as sovereign Nations with individual and unique languages, cultures and customs.

This Land Acknowledgement is a first step towards reconciliation. Awareness means nothing without action. It is important that everyone takes the necessary steps towards decolonizing practices. We encourage everyone to be informed about the traditional lands, Treaties, history, and cultures of the Indigenous people local to their region.



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# **2023 City of London at a Glance**

# At a Glance

 **439,385**  
population

 **5.3%**  
2023 Unemployment Rate<sup>v</sup>  
(Canada Rate is 5.4%)<sup>vi</sup>

 **66.1%**  
2023 Labour Participation Rate<sup>v</sup>  
(Canada Rate is 65.6%)<sup>vi</sup>



 **3,793** lane-kilometres  
of paved road

 **423.43 km<sup>2</sup>**  
Land Area

 **Aaa**  
2023 Credit Rating  
Provided by Moody's Investors



# Message from the City Treasurer



His Worship Mayor Josh Morgan,  
Members of London City Council,  
Residents and Ratepayers of the City of London.

I am pleased to share The Corporation of the City of London's (the City) Annual Financial Report for the year ended December 31, 2023.

The Financial Statements have been prepared in accordance with Canadian Public Sector accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada. The provincial financial information return has been completed using accounting policies and practices prescribed for Ontario Municipalities by the Ministry of Municipal Affairs. The Consolidated Financial Statements and the Financial Statements of Local Boards and Commissions have been audited by the firm of KPMG LLP.

This document provides an overview of the City's 2023 financial performance which saw a return to pre-pandemic service levels. The annual Financial Reports serves as an opportunity to highlight to all residents, community partners and local businesses the City's financial policies and prudent long term financial management through its multi-year budget process. The 2023 results continue London's history of strong financial leadership in business planning and long term financial management that demonstrate the commitment to providing high standards of fiscal excellence.

My sincere thanks for the hard work, dedication, and cooperation from the Finance staff, all Service Areas, and Boards and Commissions in the preparation of this Report.

Sincerely,

A handwritten signature in black ink, appearing to read "A. Barbon".

Anna Lisa Barbon, CPA, CGA,  
Deputy City Manager, Finance Supports

# **Financial Reporting**

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Financial Statements**  
**Year ended December 31, 2023**  
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## **External Audit**

The City is required under the *Municipal Act, 2001*, section 294.1, for each fiscal year, to prepare annual financial statements for the municipality in accordance with generally accepted accounting principles for local governments. Further, in accordance with section 296, an independent auditor, *licensed under the Public Accounting Act, 2004*, is required to express an opinion as to whether the financial statements of the City are free from material misstatements. The auditors have full access to all the records and materials within the City. Staff periodically met with the auditors to discuss any matters that occur during the audit process. At the end of the year end audit, the City will receive a report from the external auditor which outlines any audit findings. Although the financial statements are audited by an independent third party, the City's management is responsible for the preparation of the financial statements and the integrity and objectivity of the financial information contained within them.

## **Accounting and Financial Reporting Requirements**

The City's financial statements are prepared on a full accrual accounting basis; the same basis of accounting used by the federal and provincial governments. The City continues to account for tangible capital assets, which was adopted in 2009, which provides information for accountability and stewardship and provides critical information on the City's significant investment in assets. For the 2023 Financial Statements, in accordance with Public Sector Accounting Standards, five (5) new standards were introduced; Asset Retirement Obligations, Financial Instruments, Foreign Currency Translation, Portfolio Investments, and Financial Statement Presentation.



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## **Consolidated Financial Statements Overview**

The Consolidated Financial Statements include the following individual statements:

Name	Purpose
Consolidated Statement of Financial Position	Provides a summary of the City's assets (financial and non-financial), and financial liabilities as at December 31, 2023.
Consolidated Statement of Operations	Outlines revenues, expenses, surplus for the year and accumulated surplus at year end. This statement reflects the combined operations of the operating, capital, reserve and reserve funds for the City and its consolidated entities and provides the calculation of the City's accumulated surplus at year end.
Consolidated Statement of Change in Net Financial Assets	Outlines the changes in net financial assets as a result of annual operations, tangible capital asset transactions, as well as changes in other non-financial assets.
Consolidated Statement of Cash Flows	Summarizes the City's cash position and changes during the year by outlining the City's sources and uses of cash.
Consolidated Statement of Remeasurement Gains and Losses	This statement identifies unrealized changes arising from remeasurement of financial instruments and items denominated in foreign currencies and any other comprehensive income.

The Consolidated Financial Statements combine the financial results of the City's service areas with the financial results of the boards and commissions, and government business enterprises that the City effectively controls. There are 20 entities that are directly included in the financial statements, and these are listed in Note 1 to the Consolidated Financial Statements. The notes to the statements provide further detail about the City's financial results and are an integral part of the statements.

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## **Consolidated Statement of Financial Position**

The Consolidated Statement of Financial Position is the municipal equivalent of the private sector's balance sheet. This statement includes the net book value of the City's tangible capital assets. This statement focuses on the City's assets (financial and non-financial) and liabilities. The difference between the liabilities and financial assets is the City's net financial assets, which represents the net amount by which financial assets are available to fund future obligations.

Note 15 to the Consolidated Financial Statements details the breakdown of the accumulated surplus, including all of its components: amount invested in tangible capital assets; equity in government business enterprises, reserve and reserve fund balances; and unfunded liabilities that must be recovered from future revenues.

The City has received funds for specific purposes under legislation, regulation or agreements. The recognition of these funds as revenues has been deferred until related expenses occur in the future. For example, development charges and Federal and Provincial Government transfers received (such as public transit funding) are not recognized as revenues until such time as the projects are constructed. These restricted funds are included in liabilities as "Deferred Revenue" and not in the accumulated surplus. A breakdown of the City's deferred revenue obligatory reserve funds can be found in Note 8 to the Consolidated Financial Statements.

As a result of the significant investment in tangible capital assets, there is a large, accumulated surplus. Also contributing to the accumulated surplus, is that the City has a net financial asset position which assists in financing future unfunded liabilities and expenses. Although tangible capital asset balances are considerable for municipalities – much larger on a percentage basis than any other level of government – they do not provide liquidity, and are not typically available for sale, the proceeds of which could be used for other purposes. It is for this purpose that tangible capital assets are not included in the calculation of net financial assets position, arguably the most important financial statistic for governments.

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## **Consolidated Statement of Operations and Accumulated Surplus**

The Consolidated Statement of Operations and Accumulated Surplus are considered to be the municipal equivalent to the private sector's Statement of Income and Retained Earnings.

The Consolidated Statement of Operations and Accumulated Surplus provides a summary of the revenues, expenses and surplus throughout the reporting period and outlines the change in accumulated surplus. The 2023 budget values presented in this statement have been adjusted to reflect the differences between amounts as budgeted at the City on a modified "cash requirements" basis and amounts now recorded in these financial statements.

Note 20 to the Consolidated Financial Statements outlines the adjustments to the budget, particularly reduction of debt proceeds and payments, reduction of tangible capital asset purchases and inclusion of estimated amortization expense. These adjustments to budgeted values were required to provide comparative budget values based on the full accrual basis of accounting. The accrual based budget results in a surplus, as the City must fund reinvestment in assets at replacement costs which are much greater than their historical cost.

## **Consolidated Statement of Net Financial Assets**

The Consolidated Statement of Net Financial Assets is unique to governments. Other senior levels of government have been preparing this statement for a number of years. This statement focuses on the financial assets of the City, adjusting the annual surplus for the impact of tangible capital assets: mainly deducting the costs to acquire assets, and adding back amortization charged during the year.

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## **Consolidated Statement of Remeasurement Gains and Losses**

The Consolidated Statement of Remeasurement Gains and Losses is being introduced as part of the City's Financial Statements for the year ended December 31, 2023. The inclusion of this new statement is in accordance with the Public Sector Accounting Handbook Section (PS) 1201, Financial Statement Presentation. The requirement to adopt this section is a result of PS 3450 Financial Instruments, PS 3041 Portfolio Investments and PS 2601 Foreign Currency Translation. This new statement includes unrealized gains and losses arising from remeasurement of financial instruments and items denominated in foreign currencies and any other comprehensive income that arises when a government includes the results of government business enterprises and partnerships.



# **City of London Budget**

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## Budgetary Process

In March 2020, Municipal Council approved the City of London's second Multi-Year Budget (operating and capital) that covers a four (4) year period (2020-2023) and is linked to Municipal Council's Strategic Plan. Council also approved a ten-year capital plan. Linking the strategic plan to the budget provides accountability between what is achieved and the cost to the tax and rate payer. Rather than approving a budget annually, the City of London approves budgets in four (4) year cycles, with the last year aligning with the first year of the new term of Municipal Council.

An important element of the Multi-Year Budget is the annual budget update process. The municipality is required by the *Municipal Act, 2001* to review and readopt the budget for that year. Annual updates continue to provide the opportunity to adjust the budget to provide flexibility for special events or circumstances that require funding and resource adjustments for the remaining years of the Multi-Year Budget cycle.



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The budget is presented on a modified accrual basis of accounting which is a combination of the cash basis accounting and the accrual basis of accounting. This approach balances the projected outflow of cash with the inflow of cash. For consolidated financial statement purposes, in accordance with standards set out by the Public Sector Accounting Board, the financial statements are prepared on a full accrual basis.

Further, the budget is presented as a service-based budget which currently categorizes the organization into ten service programs: Culture Services; Economic Prosperity; Environmental Services; Parks, Recreation & Neighbourhood Services; Planning and Development Services; Protective Services; Social and Health Services; Transportation Services; Corporate, Operational & Council Services; and Financial Management.

The budget process incorporates input from Elected Officials, Civic Administration, as well as the public. The process begins with the Council approved Strategic Plan, followed by the setting of overall budget targets, taking into consideration the economic climate within the area. Staff will then make recommendations to revise expenditure levels or revenues to meet the targets along with inclusion of additional investment or reduction business cases. Prior to final deliberations on the budget, the public is informed of, and engaged on, the budget and public input is solicited to aid the decision-making process. Provincial legislation requires revenues to be raised to meet all budgeted expenditures. Municipalities may not budget for surpluses or deficits and any that occur must be fully accounted for in the next year's budget. The City's Municipal Council-approved Surplus/Deficit Policy provides framework for the allocation of surpluses and funding of deficits.

The City of London adopted and approved its 2023 Annual Budget Update in February 2023. The 2023 budget update also included the updated 10-year capital forecast to 2032.

During 2023, the City of London began development of its third Multi-Year Budget. On June 16, 2023, the Province of Ontario announced that it was extending "Strong Mayor" powers to 26 additional Ontario municipalities, including London, effective July 1, 2023. Section 284.16 of the Municipal Act describes the powers and duties of the Mayor with respect to the municipal budget process. Under the new "Strong Mayor" process, the power to propose and adopt the budget defaults to the Mayor and cannot be delegated. In addition, the powers are mandatory rather than permissive under section 284.16(2) and there is no 'opt-out' provision. O. Reg. 530/22 outlines prescriptive timelines and

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requirements for the passing of a budget. Under O. Reg. 530/22, the proposed budget must be prepared, presented to council and made public by the Mayor before February 1st each year. O. Reg. 530/22 further outlines the following timelines for the budget process:

- Within 30 days after receiving the proposed budget from the head of council, the council may pass a resolution making an amendment to the proposed budget (noting that the council may pass a resolution to shorten the 30-day period);
- If a council does not pass a resolution to amend the budget within the prescribed time period, the proposed budget shall be deemed to be adopted by the municipality;
- Within 10 days after the expiry of the time period for council to pass a resolution to amend the proposed budget, the head of council may veto a resolution passed by council (noting that the head of council may, in writing, shorten the 10-day period);
- If the head of council does not veto a resolution to amend the budget, the proposed budget shall be deemed to be adopted by the municipality with the council amendment;
- Within 15 days after the expiry of the time period for the head of council to veto a resolution to amend the budget, council may override the head of council's veto if two-thirds of the members of council vote to override the veto (noting that the council may pass a resolution to shorten the 15-day period);
- If council overrides the veto, the veto does not apply and the proposed budget is deemed to be adopted by the municipality with the council amendment.

Subsequent to 2023 fiscal year end, on March 1, 2024, the City of London's 2024-2027 Multi-Year Budget was deemed adopted as amended utilizing the Strong Mayor's process.

# **Financial Management**

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## **Strategic Financial Framework**

In 2023, Council approved the Strategic Financial Framework that links existing financial policies, financial reports and plans, and ongoing financial practices together and outlines the general principles that Civic Administration utilizes in financial planning and decision making for the City. It is intended to be a supplement to, rather than a replacement for, the City's various existing financial policies and documents. The City of London is currently governed by a robust set of Council-approved financial policies (a few of which are highlighted in the following section), while the City's tactical financial plans are outlined in the City's Multi-Year Budget (covering a period of 4 years) and the associated Annual Budget Updates. The City's financial results are reported in this Annual Financial Report which includes the audited financial statements. The City also produces, maintains and updates a variety of related plans, such as the Corporate Asset Management Plan and Development Charges Background Study, that inform the financial management of the municipality. The principles in the Strategic Financial Framework underpin these various financial policies, reports, and plans, as well as the City's ongoing financial practices and activities. The relationship between these various components is best illustrated by the following graphic:



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## **Capital Financing Policies**

The City uses a balanced approach to finance capital projects, consistent with the Council approved Capital Budget and Financing Policy, Reserve and Reserve Fund Policy and Debt Management Policy. Sources of capital financing include: tax and rate supported capital levy (“pay as you go”), reserves and reserve funds, debt, non-tax/rate supported development charges and other third-party contributions like senior government funding. Capital projects are classified as lifecycle, growth, or service improvement. Lifecycle projects are primarily funded by capital levy and reserve funds. Growth projects are primarily funded by development charges and debt. Service improvements are commonly funded by all three tax and rate supported sources (capital levy, reserve fund and debt). Third-party contributions are generally applied per the parameters of funding programs, contribution agreement etc. The City currently has no further debt projected as a source of financing on future lifecycle capital projects, limiting the debt burden on future generations while providing intergenerational equity. Furthermore, consistent with the Debt Management Policy, the capital financing strategy ensures that debt is at a level that will not impair the financial position or the credit rating of the City.

## **Investment Policy**

The City invests public funds in a manner that conforms to the applicable legislation under the *Municipal Act, 2001* and associated regulations. The City’s investment portfolio remains sufficiently liquid to meet daily operating cash flow requirements and limits the requirement for temporary borrowing. The portfolio aims to be structured to maintain appropriate maturities to meet the funding requirements of the City.

The City’s objectives to investing, in priority order, are to adhere to statutory requirements, preserve capital, maintain liquidity and achieve an adequate rate of return to maintain the purchasing power of invested funds. One of the key strategies utilized to meet these objectives is diversification. The City’s investment diversification is guided by limiting investments in securities to those with higher credit ratings, purchasing securities with varying maturities and investing in marketable securities that have an active secondary market. Another key strategy used by the City for internally managed investments is the “buy and hold” strategy. By purchasing investments at varying

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maturity dates and holding the investments to term, the interest rate risk is minimized and capital is preserved. Along with the diversification and buy and hold strategies, during 2023, the City maintained portfolios managed by external investment managers.

These strategies facilitate the City working towards achieving its investment return goals while managing risk to capital.

## **Property Taxation Policy**

Property tax policy in the City is guided by four (4) principles as follows:

- Equity
- Economic Development
- Transparency and Public Acceptance
- Administrative Efficiency

Every year as part of its tax policy review, the City reviews its tax ratios and compares them to other municipalities in the Province to ensure they are equitable, competitive and conducive to economic development.

A major component of property tax policy in Ontario is the annual setting of tax ratios for property classes by Municipal Councils. Tax ratios determine the relative tax level for the various property classes within a municipality. In September 2011 in a report on future tax policy, an objective was identified to lower and equalize the tax ratios for multi-residential and industrial properties to a level equal to the commercial property class. The objective was to gradually lower the ratios subject to Council's approval each year.

The first step of this process began in 2013 with a decrease in the multi-residential tax ratio only.

In 2014, the multi-residential was reduced to a level equal to the commercial tax ratio and the industrial tax ratios was also reduced.

In 2015 the industrial tax ratio was adjusted to a level equal to the commercial and multi-residential property classes and the objective identified in 2011 was achieved.

The purpose of these changes has been to promote economic development in the industrial and multi-residential property classes and enhance equity in these property classes relative to the commercial class.

In 2020, the City further adopted a policy of equalizing municipal tax increases in the multi-residential and the residential classes. This was accomplished by adjusting the tax

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ratio in the multi-residential class resulting in a slightly reduced multi-residential tax ratio.

In a response to the pandemic, the Provincial government delayed the property assessment update scheduled for 2020. As reassessment remains delayed, the result is no assessment-based shifts between classes in 2023. As the schedule for future assessments has not been determined, and future impacts including tax shifts between property classes are unknown, to the only change to tax ratios in 2023 was to slightly lower the multi-residential ratio to equalize the property tax increase in the multi-residential and residential classes.

The Province reduced Business Education Tax rates for Commercial and Industrial classes in 2021. The result is that London will no longer be at a disadvantage based on provincial education property tax policy for business properties. The positive impact is a reduction in the education portion of property tax for Commercial and Industrial property owners which continued in 2023.

## **Future Tax Policy**

As part of its annual tax policy review, the City will continue to monitor its tax ratios in all classes and all its other policies related to taxation to ensure that property taxation in the City is equitable, conducive to economic development, transparent to the public and administratively efficient.

The Province of Ontario is conducting a review of the assessment and property tax system. It is expected that reassessment will resume once this review is completed and any legislative changes arising from the review will further impact future tax policy.

**Credit Rating** provided by  
**Moody's Investors Service**

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Moody's Investors Service (Moody's) typically reviews the credit worthiness of the City of London annually and then assigns the City a credit rating. Moody's is a leading provider of credit ratings, research and risk analysis.

The rating process involves a review of the City's annual audited Consolidated Financial Statements, the Financial Information Return (FIR) that is filed annually with the Ministry of Municipal Affairs and Housing, the approved Multi-Year Budget, associated Annual Budget Updates and forecasts. Moody's also utilizes independent research from a variety of sources such as Statistics Canada, comparisons with other municipalities and local media. Along with reviewing and analyzing the materials noted above, Moody's arranges an annual meeting with the City to interview senior management and the head of Council.

As published in Moody's credit rating opinion on September 6, 2023, the City has maintained its Aaa credit rating with a stable outlook.

The City has proudly held the Aaa rating since 1977, making 2023 the 47th consecutive year of the Aaa rating and reaffirming that the City's debt has the highest rating possible.

The City's achievement of being Aaa rated for 47 consecutive years is a testament to the success of the City's prudent, conservative approach to fiscal planning.



# **2023 Financial Results**

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## **Financial Results Summary**

Highlights from the City's consolidated financial position, based on a full accrual basis of accounting, for the year ending December 31, 2023 include the following:

- The City's net financial assets position improved to \$1,056 million in 2023, representing an increase of \$79 million (8.1%) over 2022. When the City's financial assets are greater than its financial liabilities, it would indicate that the City is in a stronger financial position to provide for future expenses and liability repayments.
- The City's net book value of tangible capital assets increased to \$4,576 million, a 4.3% increase over 2022. Major contributing factors to this increase were the result of major investments in wastewater infrastructure, roads infrastructure, and water infrastructure.
- The City realized an annual surplus of \$279.5 million. As this is based on Public Sector Accounting Standards, this surplus includes transfers to reserves and reserve funds which were identified as an expense under the modified cash basis budget, but includes contributions of tangible capital assets from developers, and capital funding earned in the year.

## **Consolidated Statement of Operations**

2023 (\$ millions)	Budget	Actual	Variance
Revenues	1,634.7	1,682.6	47.9
Expenses	1,415.7	1,403.1	(12.6)
Surplus	219.0	279.5	60.5

*Table 1: Financial Results Summary*

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## **Statement of Operations – Total Revenue**

In 2023, revenue realized on a full accrual basis was \$1,682.6 million which was \$47.9 million greater than budget. Contributing factors to this variance were:

- Greater than anticipated investment income. The Bank of Canada has raised its overnight target rate from 0.25% in March 2022 to 5.0% in July 2023, leading to 2023 rates being significantly higher than was originally budgeted as part of the 2020 to 2023 Multi-Year Budget.
- Higher than budgeted transfer payments from the Province which was related to the Canada-wide Early Learning and Child Care (CWELCC) program.
- User charges (fees) greater than anticipated in; Transportation Services (London Transit), water and wastewater usage charges due in increased consumption along with growth in the city, and higher tipping fee revenue at W12A experienced.

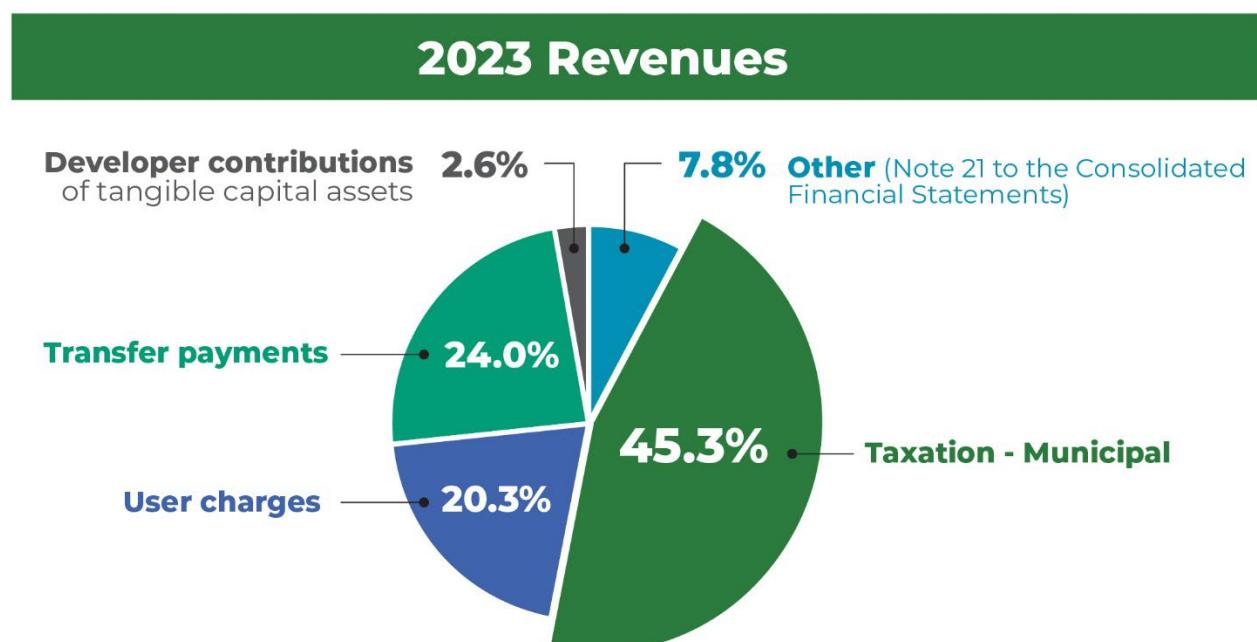


Figure 1 2023 Revenues

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## **Statement of Operations - Total Expenses**

In 2023, expenses incurred on a full accrual basis were \$1,403.1 million which was \$12.6 million lower than budget.

Major contributing factors to this favourable variance was from operational savings realized from;

- Lower than anticipated expenses recognized in Environmental Services attributable to a delay in the implementation of the Green Bin program because of supplier delays in the delivery of required equipment.
- Savings realized in General Government due to the delay in property reassessment, resulting in a significant decrease in assessment at risk and abnormal loss provisions due to appeals.
- These favourable variances were offset by higher than anticipated costs incurred in Protection to Persons and Property predominantly attributable to personnel costs, and expenses realized in Social and Family Services for the Canada-wide Early Learning and Child Care (CWELCC) program.

### **2023 Expenses**

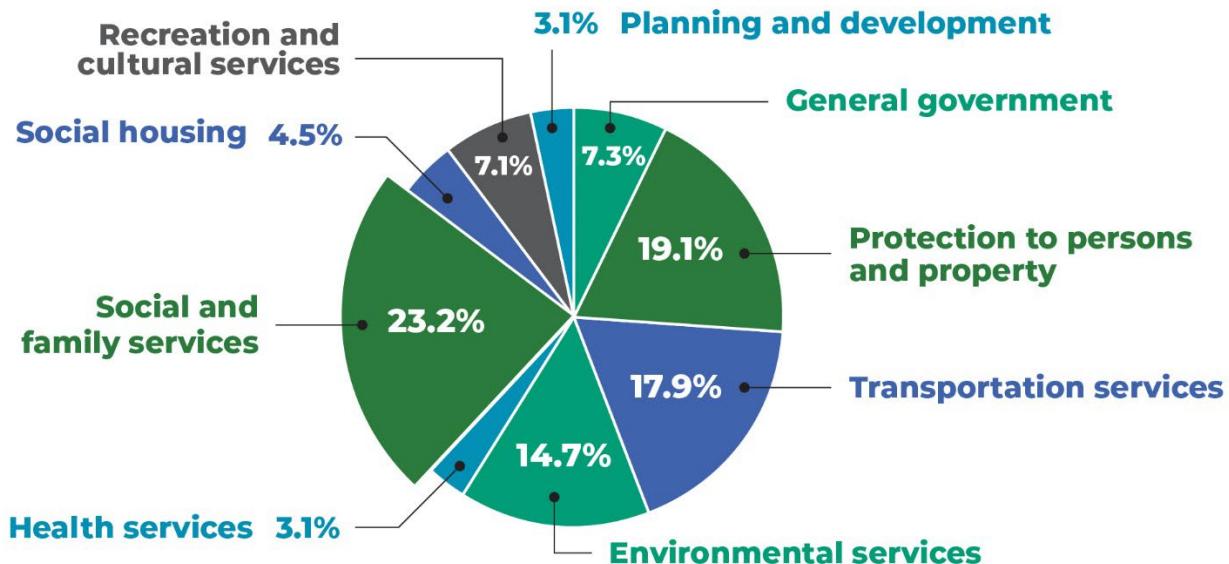
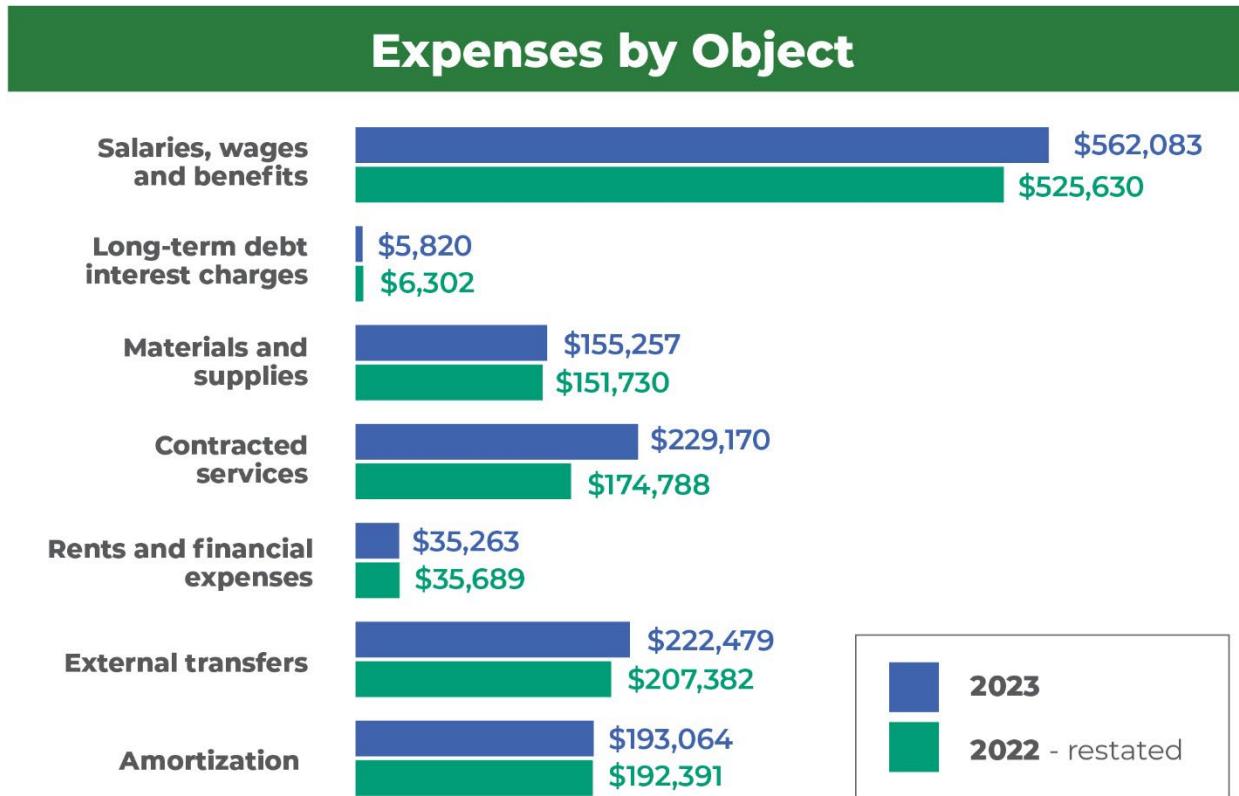


Figure 2 2023 Expenses

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Expenses can also be illustrated by account object, grouping similar accounts together by expense category. The table below provides a view of the expenses from this perspective.



*Figure 3 Expenses by Object*

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## **City Budget Versus Consolidated Financial Statements Budget**

The Consolidated Financial Statements of the Corporation of the City of London are presented on a full accrual accounting basis (PSAS) incorporating entities that are consolidated on a modified equity basis and on a proportionate basis. The Multi-Year Budget, however, excludes those entities that are proportionately consolidated, entities that are government business entities (such as London Hydro Inc.), and Business Improvement Areas. Further, the Multi-Year Budget is prepared on a modified cash basis. Table 2 provides a comparison of the Multi-Year Budget prepared on a modified cash basis in comparison to the full accrual basis.

2023 (\$ 000's)	Modified Cash Basis Budget Unconsolidated	Financial Statement Adjustments	Full Accrual Basis Budget Consolidated
Revenue	1,328,520	306,217	1,634,737
Expenses	1,328,520	87,201	1,415,721
Surplus (Deficit)	0	<b>219,016</b>	<b>219,016</b>

*Table 2: Adjustments to Revenue and Expenses from a Modified Cash Basis to Full Accrual Basis*

Other key differences between the Consolidated Financial Statements and the Multi-Year Budget document are:

- Amortization is recorded as an expense on the Consolidated Statement of Operations,
- Debt Principal repayments are not expensed,
- Contributions to capital and to reserve funds are also not expensed,
- Revenue recognition for tangible capital assets,
- Gains and Losses on disposal of tangible capital assets,
- Accounting for liabilities such as employee benefits payable, and asset retirement obligation, such as landfill closure, and
- Recognition of developer contributions of assumed tangible capital assets.

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Outlined in the table below is a reconciliation of what was reported to the Corporate Services Committee in the 2023 Year-End Operating Budget Monitoring Report on April 15, 2024, highlighting Financial Statement adjustments. Note 20 of the Consolidated Financial Statements provides a similar reconciliation based on the approved budgets.

**2023 Operating Budget Surplus per the 2023 Year-End  
Operating Budget**

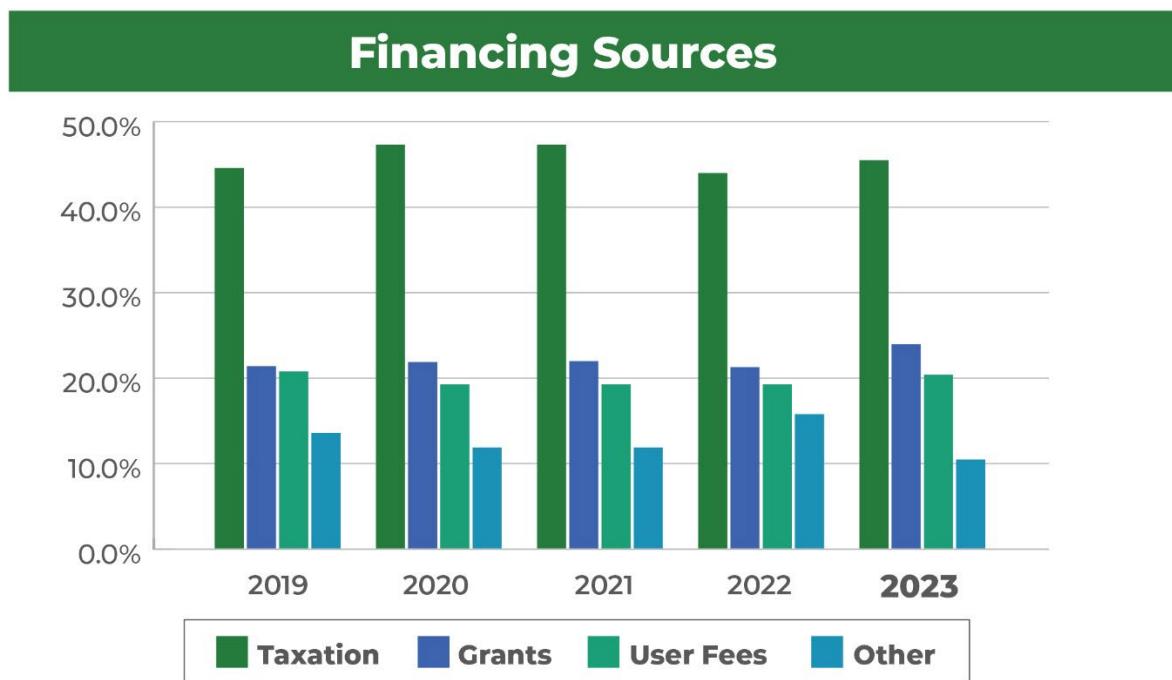
Monitoring Report to Corporate Services Committee on April 15, 2024	\$ millions
Property Tax Supported Budget Surplus	28.0
Water Rate Supported Budget Surplus	3.0
Wastewater & Treatment Rate Supported Budget Surplus	0.0
2023 Operating Budget Surplus	31.0
Transfers to Reserve and Reserve Funds and reductions to authorized but unissued debt in accordance with the Council approved Surplus/Deficit Policy and Council Resolution	(31.0)
Operating Fund Surplus per 2023 Approved Budget (Cash) Format	0.0
Plus: Transfers to (from) Capital, Reserves, and Reserve Funds	302.6
Plus: Debt Principal Repayments (unconsolidated)	27.5
Plus: Capital program funding earned in year	52.3
Less: Capital expenses not capitalized (Non-Tangible Capital Assets)	(33.5)
Less: Amortization of Tangible Capital Assets	(166.8)
Plus: Developer contributions of assumed Tangible Capital Assets	44.1
Less: Loss on disposal of Tangible Capital Assets	(8.8)
Plus: Reserves and reserve fund net revenues earned in year	80.3
Plus: Government Business Enterprises adjustments	(3.8)
Less: Change in employee future benefit liability	(12.8)
Plus: Boards' and Commission's Surpluses (Losses)	(1.5)
2023 Surplus per Financial Statements (PSAS Format)	279.5

*Table 3: Reconciliation of Operating Budget Monitoring Report with Consolidated Financial Statements*

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## **Financing Sources for Municipal Operations**

This graph illustrates the relative amount of the different sources of financing for all City operations, over the past 5 years.



*Figure 4 Five (5) Year Overview of Financing Services*

## **Property Tax Rates and Assessment Growth**

City Council approved a tax levy of \$736.5 million, representing an increase over 2022 of 3.1%. When assessment growth, tax policy and education taxes are taken into consideration, the property tax increase translated into a 2.73% increase in the total tax bill for the typical residential property owner. The table below reflects the taxes on a residential property with an assessed value of \$247,000 in 2023 and no average value increase from 2022, due to an assessment freeze.

For 2023, assessment weighted with applicable tax ratios and using consistent valuation dates increased by 1.82%.

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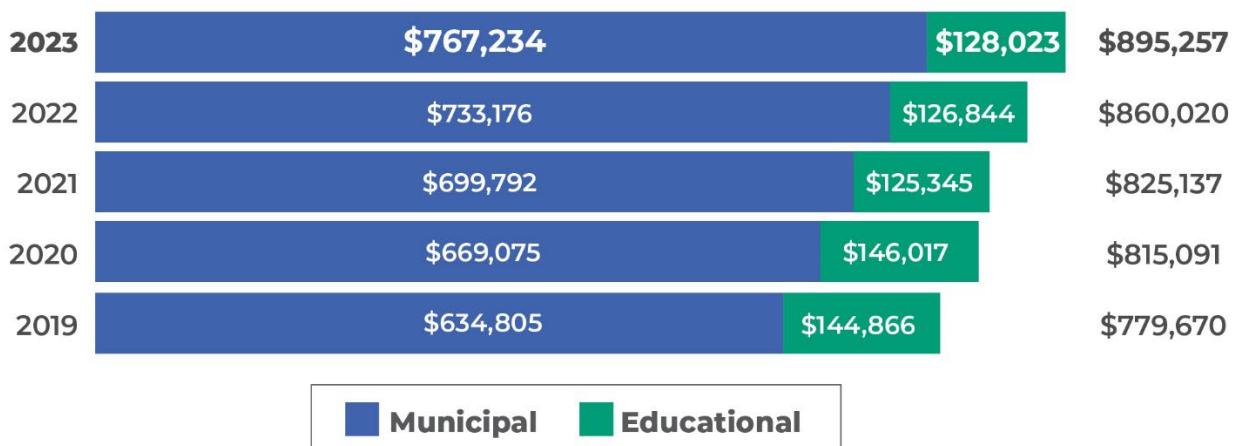
### **Comparative Property Taxes**

	2023	2022
Municipal	\$3,231	\$3,135
Education	378	378
Total	\$3,609	\$3,513

*Table 4: Municipal & Education Comparative Property Taxes*

This next chart reflects property taxes collected, including payments-in-lieu, for the past five (5) years showing the distribution between municipal and education. Education taxes are collected by the City and remitted to the various school boards on a quarterly basis.

### **Municipal and Education Taxation**



*Figure 11 Five (5) year Overview of Property Taxes (\$000's)  
Source: 2023 Financial Information Return, Schedule 26A*

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## **Capital Additions and Disposals**

During 2023, additions to our completed capital assets were \$277.2 million versus \$336.2 million in 2022, excluding works in progress. The City also disposed of capital assets of \$121 million compared to \$75 million in 2022. There was also a net increase in assets still under construction of \$129.6 million in 2023. The following table reflects where the largest net additions in 2023 were, excluding assets still under construction:

### **NET CAPITAL ASSET INCREASES RANKED BY 2023 SPENDING (\$000's)**

1. Water and Wastewater Infrastructure	33,065
2. Roads Infrastructure	20,535
3. Land, Landfill and Land Improvements	11,881

*Table 5: Largest Net Additions, 2023 (\$000's)*

In 2023, amortization expense recorded was \$193 million and accumulated amortization of \$98 million was removed upon disposal of the assets.

This resulted in a 2023 net book value of \$4,576 million for the City's tangible capital assets, compared to \$4,385 million for 2022.

## **Annual Surplus and Accumulated Surplus**

The annual surplus for the consolidated entity for 2023 was \$279.5 million (2022 - \$365.4 million). Further, in 2023 in accordance with Public Sector Accounting Standard changes, an accumulated remeasurement loss of \$3.1 million due to the unrealized loss was included in the accumulated surplus. This results in an increase to the City's Accumulated Surplus for 2023 to \$5,670 million (2022 - \$5,394). Note 15 of the Consolidated Financial Statements provides a breakdown of the City's Accumulated Surplus. The majority of the accumulated surplus relates to the City's investment in tangible capital assets which are used to provide services to the public now and in the future.

**DRAFT****THE CORPORATION OF THE CITY OF LONDON****Consolidated Financial Statements****Year ended December 31, 2023**

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## **Analysis of Debenture Issuance and Net Long-term Debt (\$000's)**

In 2023, the City issued debt of \$23,624, which is an increase from 2022 when \$21,713 was issued. The 2023 debenture issuance consisted of \$21,500 debt through public debentures (2022 - \$21,000) and \$2,124 (2022 - \$713) to the Canada Mortgage and Housing Corporation (CMHC).

The amounts issued financed the following major activities:

<b>Debenture Issuance (\$000's)</b>	<b>Public Debentures</b>	<b>CMHC</b>	<b>Total Issuance</b>
General Municipal Activities	8,314	2,124	10,438
Wastewater Infrastructure	13,186	0	13,186
<b>Total</b>	<b>21,500</b>	<b>2,124</b>	<b>23,624</b>

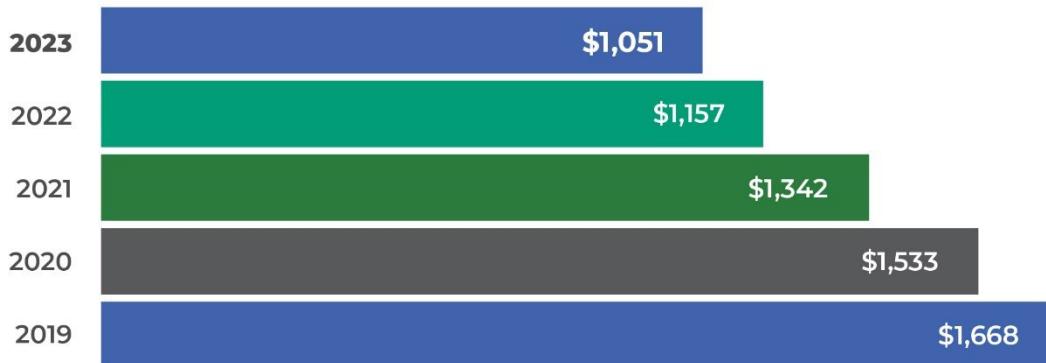
*Table 6: Debenture Amounts Issued*

The City issued public debentures at an average cost of 3.881% over a 10-year term. In addition, debentures were issued to CMHC at 3.010% for a 10-year term.

During the year, funding transferred to the debt substitution reserve funds totaled \$17,029 (2022 - \$4,030) to be utilized to reduce future authorized but unissued debt or to manage fluctuations in debt servicing costs as per the Council-approved Reserve Fund By-Laws. This funding is the result of allocations from operating budget surplus and assessment growth funding in accordance with the Council-approved Surplus/Deficit, Assessment Growth Policies and Debt Management Policies.

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### Total Municipal Debt Per Household



*Figure 5 Five (5) Year Overview of Municipal Debt per Household*

As a result of the Strategic Financial Planning Process, the City has limited the amount of new debt authorized each year.



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**General Municipal Debt and Long-term Liabilities and Discretionary  
Reserves and Reserve Funds per Household as at December 31  
(\$000's)**

	2019	2020	2021	2022	2023
Total Tax Supported Debt (\$)	169,593	148,194	129,582	113,311	<b>98,603</b>
Total Rate Supported Debt (\$)	133,800	132,984	118,150	106,868	<b>101,269</b>
Total Debt (\$)	303,393	281,178	247,732	220,179	<b>199,872</b>
Number of Households	181,841	183,358	184,650	190,234	<b>190,172</b>
Total Debt per Household (\$)	1,668	1,533	1,342	1,157	<b>1,051</b>
Discretionary Reserve Funds & Reserves (\$)	854,787	1,001,960	1,152,763	1,258,700	<b>1,380,553</b>
Discretionary Reserve Funds & Reserves Per Household (\$)	4,701	5,465	6,243	6,617	<b>7,259</b>

Table 7: Discretionary Reserves and Reserve Funds per Household



**Total Actual Debt  
Per Household  
for 2023 is  
\$1,051  
(5-year average \$1,350)**

Figure 6 Total Actual Debt per Household, 2023

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## **Future Balances on Existing Debt and Long-term Liabilities**

The following table outlines principal balances remaining on outstanding debentures for general, water, wastewater and reserve funds as at December 31, 2023. The current obligation will be met by 2033.

### **Principal Balances Remaining on Outstanding Debentures (\$000's)**

	2023	2024	2025	2026	2027	2028
General Municipal	98,660	77,227	60,713	46,192	32,980	22,067
Discretionary Reserve Funds	490	-	-	-	-	-
Total Tax Supported Debt	99,150	77,227	60,713	46,192	32,980	22,067
Water	3,842	2,431	994	300	-	-
Wastewater	15,216	11,184	7,732	4,690	2,229	-
Obligatory Reserve Funds	82,730	69,059	55,838	43,286	31,327	20,430
Total Rate Supported Debt	101,788	82,674	64,564	48,276	33,593	20,467
Total Long-term Debt and Liabilities	200,938	159,901	125,277	94,468	66,573	42,534
Less Unamortized Discount	(1,067)	(829)	(638)	(468)	(318)	(200)
Total Long-term Debt and Liabilities, net of Unamortized Discount	199,872	159,072	124,639	94,000	66,255	42,334
Percentage Remaining	100%	80%	62%	47%	33%	21%

*Table 8: Principal Balances Remaining on Outstanding Debentures as at December 31, 2023 (\$000's)*

## **Reserves and Reserve Funds**

At December 31, 2023, the City of London had combined Reserves, and Discretionary and Obligatory Reserve Funds of \$1,905 million (\$165 million and \$1,740 million respectively). These balances reflect a net increase of \$128 million from December 2022, created by increased contributions to reserves and reserve funds to allow,

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predominantly, for future purchases of tangible capital assets and coverage of unfunded liabilities.

Figure 14 below shows the ten-year trend in year-end equity balances. It should be noted that this does not include the effect of budgeted commitments, which significantly reduces the available balance of reserves and reserve funds. Reserves and reserve funds are governed by the City of London's long-term strategic financial plan, including Council approved financial policies and applicable reserve fund by-laws.

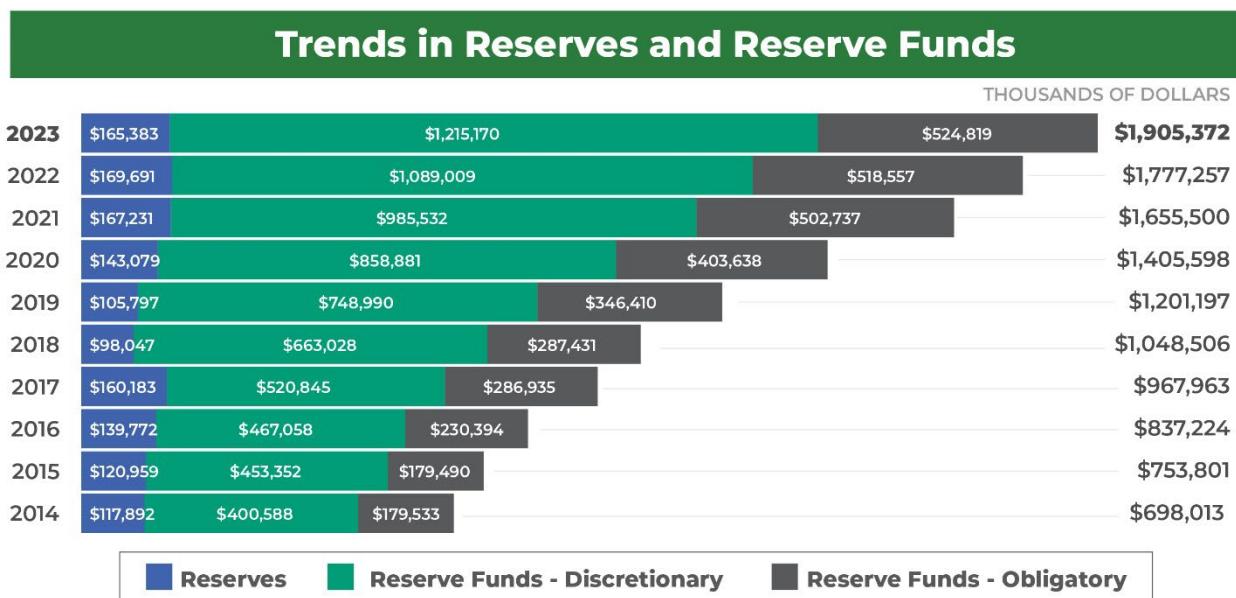


Figure 14 Ten Year Overview of Reserves and Reserve Funds (\$000's)

In 2023, Reserve Funds grew by \$132 million, reaching \$1,740 million by year end. The majority of funds grew due to increased contributions to fund future capital work requirements which were informed by the City's Corporate Asset Management Plan, infrastructure master plans, the Multi-Year Budget, and the Development Charges Background Study; others were drawn down to fund operations as well as fund capital projects leading to the creation of capital assets.

Reserves decreased by \$4 million over 2022 balances.

The City has continued its “conservative fiscal practices” (Moody’s credit rating opinion) by providing increased contributions to the reserve funds year-over-year, despite significant purchases of tangible capital assets.

# **Five Year Review and General Statistics**

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## Five Year Review and General Statistics

### Five Year Review (\$000's)

	2023	2022	2021	2020	2019
TAXATION (including education)					
Residential & Farm	\$647,016	\$617,243	\$589,068	\$562,401	\$539,339
Commercial & Industrial	248,240	242,777	236,069	252,691	240,331
	<u>\$895,257</u>	<u>\$860,020</u>	<u>\$825,137</u>	<u>\$815,092</u>	<u>\$779,670</u>
TOTAL TAXES RECEIVABLE	<u>\$41,764</u>	<u>\$34,286</u>	<u>\$29,596</u>	<u>\$37,046</u>	<u>\$29,223</u>
TAX ARREARS					
Percentage of Current Levy	4.7%	4.0%	3.6%	4.5%	3.7%
TAX RATES (%) (including all area rates & education)					
Residential	1.461166	1.422308	1.388283	1.348259	1.340225
Multi-Residential	2.389441	2.325903	2.267656	2.199140	2.223582
Commercial	3.378597	3.304378	3.239391	3.532945	3.554112
Industrial	3.378597	3.304378	3.239391	3.532945	3.554112
TOTAL LONG-TERM DEBT					
General Municipal Rates	\$97,761	\$110,510	\$123,884	\$139,657	\$155,812
Water Rates	3,842	5,445	7,734	10,517	13,158
Sewer Rates	15,216	19,455	24,662	33,008	41,663
Municipal Reserve Funds	83,220	84,170	90,112	95,913	89,870
	<u>\$200,039</u>	<u>\$219,580</u>	<u>\$246,392</u>	<u>\$279,095</u>	<u>\$300,503</u>
DEBT PRINCIPAL & INTEREST REPAYMENTS					
Principal	\$43,164	\$48,524	\$55,781	\$57,408	\$53,865
Interest and debenture discount	5,820	6,302	7,233	8,395	9,347
	<u>\$48,984</u>	<u>\$54,826</u>	<u>\$63,014</u>	<u>\$65,803</u>	<u>\$63,212</u>
DEBT ISSUED					
	<u>\$23,624</u>	<u>\$21,713</u>	<u>\$23,077</u>	<u>\$36,000</u>	<u>\$49,380</u>
ASSESSMENT GROWTH					
	<u>1.82%</u>	<u>1.40%</u>	<u>1.38%</u>	<u>1.63%</u>	<u>1.96%</u>
TANGIBLE CAPITAL ASSETS ADDITIONS					
	<u>\$513,493</u>	<u>\$498,393</u>	<u>\$412,477</u>	<u>\$376,254</u>	<u>\$392,112</u>
TANGIBLE CAPITAL ASSETS AMORTIZATION					
	<u>\$193,064</u>	<u>\$192,366</u>	<u>\$186,639</u>	<u>\$184,632</u>	<u>\$182,017</u>
NET BOOK VALUE TANGIBLE CAPITAL ASSETS					
	<u>\$4,575,778</u>	<u>\$4,385,315</u>	<u>\$4,183,481</u>	<u>\$4,101,180</u>	<u>\$3,995,680</u>
ANNUAL SURPLUS					
	<u>\$279,462</u>	<u>\$365,390</u>	<u>\$279,102</u>	<u>\$258,860</u>	<u>\$222,165</u>
CONSOLIDATED ACCUMULATED SURPLUS					
	<u>\$5,670,476</u>	<u>\$5,394,081</u>	<u>\$5,076,874</u>	<u>\$4,797,772</u>	<u>\$4,538,912</u>
RESERVES, DISCRETIONARY & OBLIGATORY RESERVE FUNDS					
	<u>\$1,905,372</u>	<u>\$1,777,257</u>	<u>\$1,655,500</u>	<u>\$1,405,598</u>	<u>\$1,201,197</u>

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### **General Statistics and Indicators**

While the following table provides statistics that are not specifically addressed within the Financial Statements, and are drawn from different sources, they do provide a frame of reference when considering the overall financial and economic environment in the City of London.

<b>General Statistic:</b>	<b>2023</b>	<b>2022</b>
Population <sup>i</sup>	<b>439,385</b>	430,770
Area in Acres	<b>104,632</b>	104,632
Number of Households <sup>ii</sup>	<b>190,172</b>	190,234
Number of Properties <sup>ii</sup>	<b>165,966</b>	164,833
Building Permit Values (\$000's) <sup>iii</sup>	<b>\$1,213,694</b>	\$1,598,196

<b>Average Home Selling Price <sup>iv</sup></b>	<b>2023</b>	<b>2022</b>
London and St. Thomas	<b>\$641,916</b>	\$716,556
Ontario	<b>\$870,728</b>	\$928,786
Canada	<b>\$677,346</b>	\$702,932

<b>Unemployment Rates (Annual Averages)</b>	<b>2023</b>	<b>2022</b>
London <sup>v</sup>	<b>5.3%</b>	5.7%
Ontario <sup>vi</sup>	<b>5.7%</b>	5.6%
Canada <sup>vi</sup>	<b>5.4%</b>	5.3%

<b>CPI + GDP (Annual Averages)</b>	<b>2023</b>	<b>2022</b>
CPI Canada (percentage change) <sup>vii</sup>	<b>3.9%</b>	6.8%
Real GDP Canada (percentage change) <sup>viii</sup>	<b>1.7%</b>	4.5%

*Table 9: General Statistics and Indicators*

# **Definitions & Endnotes**

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## **Definitions**

**Amortization** – the systematic allocation of the historical cost of a tangible capital asset over its useful life.

**Accretion expense** - is the increase in the carrying amount of a liability for asset retirement obligations due to the passage of time. <sup>xi</sup>

**Accumulated Amortization** – the total amortization pertaining to a tangible capital asset from the time the asset was placed into service until the date of the financial statement.

**Asset Retirement Obligation** - is a legal obligation associated with the retirement of a tangible capital asset. <sup>xi</sup>

**Assets under Construction** – tangible capital assets under construction at the end of the fiscal year that have not been put into service (e.g., engineered structures, buildings, land improvements). <sup>ix</sup>

**Consolidated Financial Statements** – statements containing financial information for the municipality and its owned or controlled organizations (e.g., fire, library). <sup>ix</sup>

**Contributed Assets** – assets that have been transferred or donated to the municipality and that will provide a future economic benefit. <sup>ix</sup>

**Deferred Revenue** – income received that will not be recorded as revenue until certain transactions or events take place. <sup>ix</sup>

**Development Charges** - an optional revenue tool designed to help municipalities pay for a portion of the capital costs of infrastructure to support new growth. The charges help ensure that a municipality's existing taxpayers are not required to pay the full capital costs of infrastructure or services required to serve new residents and businesses. The charges do not pay for operating costs or for the future repair of infrastructure.

To ensure they have the resources to support growth, municipalities can use development charges to fully recover the eligible costs of services listed under the

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Development Charges Act, 1997 (DCA). Some of the services include roads, water and wastewater, police and fire services and transit.

**Effective Interest Method** - is a method of calculating the amortized cost of a financial instrument asset or financial instrument liability (or a group of financial instrument assets or financial instrument liabilities) and of allocating the interest income or interest expense over the relevant period.<sup>xii</sup>

**Equity in Tangible Capital Assets** – the net book value of recorded tangible capital assets less capital debt.<sup>ix</sup>

**Expenditure** – an outlay of cash, payment or disbursement.<sup>ix</sup>

**Expense** – the cost to the municipality of an activity and can be cash or non-cash cost (e.g., wages, materials, amortization).<sup>ix</sup>

**Fair Value** - is the amount of the consideration that would be agreed upon in an arm's length transaction between knowledgeable, willing parties who are under no compulsion to act.<sup>xii</sup>

**Financial Assets** – current cash resources plus any items or holdings that are expected to be converted into cash in the future.<sup>ix</sup>

**Financial Instruments** - are any contracts that give rise to financial instrument assets of one entity and financial instrument liabilities or equity instruments of another entity.<sup>xii</sup>

**Financial Instrument Assets** - are any assets that are:

- (a) cash;
- (b) an equity instrument of another entity;
- (c) a contractual right:
  - (i) to receive cash or another financial instrument asset from another entity; or
  - (ii) to exchange financial instruments with another entity under conditions that are potentially favourable to the reporting entity.<sup>xii</sup>

**Financial Instrument Liabilities** are any financial liabilities that are contractual obligations:

- (a) to deliver cash or another financial instrument asset to another entity; or
- (b) to exchange financial instruments with another entity under conditions that are potentially unfavourable to the reporting entity.<sup>xii</sup>

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**Government Transfers** – entitlements, transfers under cost-share agreements, and/or grants from other levels of government.<sup>ix</sup>

**Net Book Value** – the total cost of a tangible capital asset minus the accumulated amortization and any write-down of the asset.<sup>ix</sup>

**Net Financial Assets (Net Debt)** – an amount equal to the total financial assets less the total liabilities.<sup>ix</sup>

**Portfolio investments** - are investments in organizations that do not form part of the government reporting entity. Such investments are normally in equity instruments or debt instruments issued by the investee.<sup>xiii</sup>

**Reserves and reserve funds** - are included in the accumulated surplus of the municipality. They are both used, among other things, to account for transactions which, for legal or policy reasons, require that amounts specifically earmarked for a project or purpose be identified and spent on that project or activity.

Usually, the purpose is specified when the reserve or reserve fund is established. Reserve fund uses generally are not converted to other uses without council's approval.<sup>x</sup>

**Statement of financial position** - provides information about the municipality's financial position in terms of its assets (what the municipality owns or controls) and liabilities (what the municipality owes) at the end of the fiscal year or accounting period. It reports the municipality's net debt, and its accumulated surplus or deficit, because these figures are indicators that can be used to assess a municipality's financial position.

Net debt shows the amount of future revenues that will have to be raised to pay for past transactions and events. The accumulated surplus/deficit is the primary indicator of the resources (financial and physical) the municipality has available to provide future services.<sup>x</sup>

**Statement of operations** - reports the revenues, expenses, results, and surplus or deficit from operations in the fiscal year or accounting period. The statement shows the cost of municipal services provided in the period, the revenues recognized in the period and the difference between them. It summarizes cost-of-service information at a functional level – for example, social services, recreation, general government, transportation and protection, to name a few.<sup>x</sup>

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**Statement of change in net financial assets (debt)** - explains the difference between the annual surplus or deficit and the change in net financial assets (debt). It tracks what the municipality has spent to acquire tangible capital assets and inventories of supplies. It reports on the disposal of tangible capital assets and the use of inventory.<sup>x</sup>

**Statement of cash flow** - identifies where cash came from, shows how cash was used and provides details on changes in cash and cash equivalents since the previous reporting period. Sources and uses of cash are reported by major activity: operations, capital transactions (acquisitions and disposals), investments (purchases and disposals), and financing (debt proceeds and payments).<sup>x</sup>

**Statement of remeasurement gains and losses** – reports: (a) the accumulated remeasurement gains and losses at the beginning of the period; (b) remeasurement gains and losses during the period, distinguishing between: (i) amounts arising during the period; and (ii) amounts reclassified during the period to the statement of operations; (c) any other comprehensive income that arises when a government includes the results of government business enterprises and business partnerships in its financial statements; and (d) the accumulated remeasurement gains and losses at the end of the period. <sup>xiv</sup>

**Tangible Capital Assets** – non-financial assets having a physical substance that are held for use in the supply of goods and services, have economic lives beyond the accounting period, are used on a continuing basis and are not for sale in the ordinary course of operations (e.g., bridge, snowplow).<sup>ix</sup>

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## **Endnotes**

<sup>i</sup> Provided by City's Planning and Development Division and Statistics Canada. 2023.(table). *Census Profile*. 2021 Census of Population. Statistics Canada Catalogue no. (number) 98-316-X2021001. Ottawa. Released March 29, 2023. <https://www12.statcan.gc.ca/census-recensement/2021/dp-pd/prof/index.cfm?Lang=E> (accessed June 5, 2024).

<sup>ii</sup> Municipal Property Assessment Corporation, <https://www.mpac.ca/>, 2023 year end assessment roll, November 2023

<sup>iii</sup> Provided by City's Building Division

<sup>iv</sup> London-St. Thomas Real Estate Board and The Canadian Real Estate Association, <https://www.lstar.ca/> and <https://www.crea.ca/>

<sup>v</sup> Statistics Canada. [Table 14-10-0385-01 Labour force characteristics, annual](#) (accessed June 5, 2024)

<sup>vi</sup> Statistics Canada. [Table 14-10-0327-01 Labour force characteristics by sex and detailed age group, annual](#) (accessed June 5, 2024)

<sup>vii</sup> Statistics Canada. [Table 18-10-0005-01 Consumer Price Index, annual average, not seasonally adjusted](#) (accessed June 5, 2024)

<sup>viii</sup> Statistics Canada. [Table 36-10-0104-01 Gross domestic product, expenditure-based, Canada, quarterly \(x 1,000,000\)](#) (accessed June 5, 2024)

<sup>ix</sup> Ontario Ministry of Municipal Affairs and Housing, Common Language Guide to Municipal Financial Statements, <https://www.ontario.ca/document/tools-municipal-budgeting-and-long-term-financial-planning/common-language-guide-municipal-financial-statements>

<sup>x</sup> Ontario Ministry of Municipal Affairs and Housing, The Ontario Municipal Councillor's Guide, Chapter 9, The Fiscal Context, <https://www.ontario.ca/document/ontario-municipal-councillors-guide/9-fiscal-context#>

<sup>xi</sup> Chartered Professional Accountants of Canada (2024, June). CPA Canada Public Sector Accounting Standards: Section 3280: Asset Retirement Obligations. Retrieved from CPA Canada Standards and Guidance Collection.

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Financial Statements**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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<sup>xii</sup> Chartered Professional Accountants of Canada (2024, June). CPA Canada Public Sector Accounting Standards: Section 3450: Financial Instruments. Retrieved from CPA Canada Standards and Guidance Collection.

<sup>xiii</sup> Chartered Professional Accountants of Canada (2024, June). CPA Canada Public Sector Accounting Standards: Section 3041: Portfolio Investments. Retrieved from CPA Canada Standards and Guidance Collection.

<sup>xiv</sup> Chartered Professional Accountants of Canada (2024, June). CPA Canada Public Sector Accounting Standards: Section 1201: Financial Statement Presentation. Retrieved from CPA Canada Standards and Guidance Collection.

Consolidated Financial Statements of  
**THE CORPORATION OF THE CITY  
OF LONDON**

And Independent Auditors' Report thereon

December 31, 2023

# **THE CORPORATION OF THE CITY OF LONDON**

## **Consolidated Financial Statements**

**Year ended December 31, 2023**

(all dollar amounts in thousands of dollars)

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### **INTRODUCTION**

The accompanying Consolidated Financial Statements, and all other financial information included within this financial report, are the responsibility of the management of the City of London. The City's Financial Statements contained in this report have been prepared in accordance with the accounting principles and disclosure requirements of the Chartered Professional Accountants (CPA) of Canada Public Sector Accounting Handbook.

The City Treasurer is responsible for submitting annually, to the Audit Committee and Council, audited financial statements. These financial statements include the consolidated results of the City of London for the fiscal year ending December 31, 2023.

Finance staff are responsible for the coordination and completion of the annual financial statements in a timely, accurate and efficient manner as well as providing support and related financial information to external auditors during the year-end audit.

The Consolidated Financial Statements of the City of London provide important information about the overall financial condition of the City. The purpose of the consolidated financial statements is to present the results of transactions of the City, taking into consideration the accounting for all City Funds and associated city business enterprises.

The audited Consolidated Financial Statements for City operations include:

- Independent Auditors' Report
- Consolidated Statement of Financial Position
- Consolidated Statement of Operations
- Consolidated Statement of Change in Net Financial Assets
- Consolidated Statement of Cash Flows
- Consolidated Statement of Remeasurement Gains and Losses
- Notes to the Consolidated Financial Statements
- Consolidated Schedule of Segment Disclosure – Operating Revenues
- Consolidated Schedule of Segment Disclosure – Operating Expenses



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## INDEPENDENT AUDITOR'S REPORT

To the Members of Council, Inhabitants and Ratepayers of the Corporation of the City of London

### ***Opinion***

We have audited the consolidated financial statements of the Corporation of the City of London (the "Entity"), which comprise:

- the consolidated statement of financial position as at December 31, 2023
- the consolidated statement of operations for the year then ended
- the consolidated statement of remeasurement gains and losses for the year then ended
- the consolidated statement of changes in net financial assets for the year then ended
- the consolidated statement of cash flows for the year then ended
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the Entity as at December 31, 2023, and its consolidated results of operations, its remeasurement gains and losses, its consolidated changes in net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

### ***Basis for Opinion***

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "**Auditor's Responsibilities for the Audit of the Financial Statements**" section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



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### ***Emphasis of Matter – Prospective Change in Accounting Policy***

We draw attention to Note 2 to the financial statements which indicates that the Entity has changed its accounting policy for financial instruments and has applied that change prospectively.

Our opinion is not modified in respect of this matter.

### ***Emphasis of Matter – Comparative Information***

We draw attention to Note 2 to the financial statements, which explains that certain comparative information presented for the year ended December 31, 2022 has been restated.

Note 2 explains the reason for the restatement and also explains the adjustments that were applied to restate certain comparative information.

Our opinion is not modified in respect of this matter.

### ***Other Matter – Comparative Information***

As part of our audit of the financial statements for the year ended December 31, 2023, we also audited the adjustments that were applied to restate certain comparative information presented for the year ended December 31, 2022. In our opinion, such adjustments are appropriate and have been properly applied.

### ***Other Information***

Management is responsible for the other information. Other information comprises:

- the information, other than the financial statements and the auditors' report thereon, included in the "Financial Report".

Our opinion on the financial statements does not cover the other information and we do not and will not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information identified above and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit and remain alert for indications that the other information appears to be materially misstated.

We obtained the information, other than the financial statements and the auditor's report thereon, included in the "Financial Report" as at the date of this auditor's report.

If, based on the work we have performed on this other information, we conclude that there is a material misstatement of this other information, we are required to report that fact in the auditor's report.

We have nothing to report in this regard.



### ***Responsibilities of Management and Those Charged with Governance for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.



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- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the group Entity to express an opinion on the financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.



A handwritten signature in black ink that reads "KPMG LLP". The "KPMG" part is in a larger, bold, sans-serif font, and "LLP" is in a smaller, regular font directly below it. A thin horizontal line is drawn underneath the signature.

Chartered Professional Accountants, Licensed Public Accountants

London, Canada

July 23, 2024

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Statement of Financial Position**  
**December 31, 2023, with comparative information for 2022**  
(all dollar amounts in thousands of dollars)

	<b>2023</b>	<b>2022</b>
	(Restated - note 2)	
<b>Financial assets</b>		
Cash and cash equivalents (note 3)	\$ 536,152	\$ 427,036
Accounts receivable		
Taxes receivable (note 4)	32,255	18,657
Other receivables	144,674	125,030
Land held for resale	36,806	37,166
Portfolio investments (note 5)	1,385,726	1,398,143
Loans and long-term receivables (note 6)	46,809	46,003
Investment in government business enterprises and partnerships (note 7)	240,245	238,708
<b>Total financial assets</b>	<b>2,422,667</b>	2,290,743
<b>Financial liabilities</b>		
Demand loan (note 24)	534	508
Accounts payable and accrued liabilities	228,073	201,735
Deferred revenue (note 8)	601,208	563,971
Accrued interest on long-term debt	1,198	1,254
Long-term liabilities (note 9)	900	1,800
Long-term debt (note 10)	198,972	218,379
City services payable (note 11)	8,552	8,099
Employee benefits payable (note 12)	219,684	206,471
Asset retirement obligations (note 13)	107,407	111,747
<b>Total financial liabilities</b>	<b>1,366,528</b>	1,313,964
<b>Net financial assets</b>	<b>1,056,139</b>	976,779
<b>Non-financial assets</b>		
Tangible capital assets (note 14)	4,575,778	4,385,315
Inventories of supplies	8,089	7,143
Prepaid expenses	30,470	24,844
<b>Total non-financial assets</b>	<b>4,614,337</b>	4,417,302
Contingent Liabilities (note 16)		
Loan Guarantees (note 17)		
Commitments (note 18)		
<b>Accumulated surplus (note 15)</b>	<b>5,670,476</b>	5,394,081
<b>Accumulated surplus comprised of:</b>		
Accumulated surplus, before remeasurement losses	5,673,543	-
Accumulated remeasurement losses	(3,067)	-
<b>Accumulated surplus</b>	<b>\$ 5,670,476</b>	\$ 5,394,081

The accompanying notes are an integral part of these consolidated financial statements.

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Statement of Operations**  
**Year ended December 31, 2023, with comparative information for 2022**  
(all dollar amounts in thousands of dollars)

	Budget (note 20)	2023	2022 (Restated - note 2)
<b>Revenues</b>			
Net municipal taxation	\$ 757,295	\$ 762,554	\$ 728,757
User charges	328,422	341,932	318,715
Transfer payments			
Provincial	312,887	334,228	271,112
Federal	80,731	60,265	71,431
Other municipalities	8,052	7,886	8,696
Investment income	15,195	53,209	29,896
Penalties and interest	9,641	11,605	12,713
Development charges earned	33,037	29,678	38,109
Developer contributions of tangible capital assets (note 14)	53,661	44,086	102,716
Other	28,886	35,970	41,030
Equity in earnings of government business enterprises and partnerships (note 7)	6,930	1,185	36,127
<b>Total revenues</b>	<b>1,634,737</b>	<b>1,682,598</b>	<b>1,659,302</b>
<b>Expenses</b>			
General government	122,116	102,360	106,970
Protection services	250,679	267,185	245,437
Transportation services	256,421	251,632	237,929
Environmental services	229,924	206,585	205,687
Health services	46,636	43,443	37,720
Social and family services	291,434	326,032	263,385
Social housing	70,180	63,506	59,867
Recreation and cultural services	104,622	99,059	90,616
Planning and development	43,709	43,334	46,301
<b>Total expenses</b>	<b>1,415,721</b>	<b>1,403,136</b>	<b>1,293,912</b>
<b>Annual surplus</b>	<b>219,016</b>	<b>279,462</b>	<b>365,390</b>
<b>Accumulated surplus, beginning of year (note 15)</b>			
	5,394,081	<b>5,394,081</b>	5,076,874
Adjustment on adoption of the asset retirement obligations standard (note 2)	-	-	(48,183)
Accumulated remeasurement losses (note 2)	-	(3,067)	-
<b>Accumulated surplus, end of year (note 15)</b>	<b>\$ 5,613,097</b>	<b>\$ 5,670,476</b>	<b>\$ 5,394,081</b>

The accompanying notes are an integral part of these consolidated financial statements.

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Statement of Change in Net Financial Assets**  
**Year ended December 31, 2023, with comparative information for 2022**  
(all dollar amounts in thousands of dollars)

	Budget (note 20)	2023	2022 (Restated - note 2)
<b>Annual surplus</b>	\$ 219,016	\$ <b>279,462</b>	\$ 365,390
Acquisition of tangible capital assets	(398,831)	( <b>362,690</b> )	(349,946)
Developer contributions of tangible capital assets	(53,661)	( <b>44,086</b> )	(102,716)
Amortization of tangible capital assets	195,778	<b>193,064</b>	192,391
Proceeds from sale of tangible capital assets	48	<b>12,028</b>	58,098
Loss on disposal of tangible capital assets	1,437	<b>11,222</b>	2,848
	(255,229)	( <b>190,462</b> )	(199,325)
Change in inventories of supplies	-	(947)	(1,056)
Unrealized remeasurement losses	-	(3,067)	-
Change in prepaid expenses	-	(5,626)	(2,876)
	-	( <b>9,640</b> )	(3,932)
<b>Change in net financial assets</b>	(36,213)	<b>79,360</b>	162,133
<b>Net financial assets, beginning of year</b>	976,779	<b>976,779</b>	865,339
Adjustment on adoption of the asset retirement obligations standard	-	-	(50,693)
<b>Net financial assets, end of year</b>	\$ 940,566	\$ <b>1,056,139</b>	\$ 976,779

The accompanying notes are an integral part of these consolidated financial statements.

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Statement of Cash Flows**  
**Year ended December 31, 2023, with comparative information for 2022**  
(all dollar amounts in thousands of dollars)

	<b>2023</b>	<b>2022</b>
		(Restated - note 2)
<b>Cash provided by (used in)</b>		
<b>Operating activities</b>		
Annual surplus	\$ <b>279,462</b>	\$ 365,390
<b>Items not involving cash</b>		
Amortization of tangible capital assets	<b>193,064</b>	192,391
Developer contributions of tangible capital assets	(44,086)	(102,716)
Loss on disposal of tangible capital assets	<b>11,222</b>	2,848
Change in employee benefits payable	<b>13,213</b>	10,433
Change in asset retirement obligations	(4,340)	9,385
Equity in earnings of government business enterprises and partnerships	(1,186)	(36,372)
Dividends receivable from government business enterprises and partnerships	<b>5,000</b>	5,000
Amortization of debenture discount	<b>134</b>	158
<b>Change in non-cash assets and liabilities</b>		
Taxes receivable	(13,598)	3,985
Other receivables	(19,644)	(49,108)
Land held for resale	<b>360</b>	(1,693)
Accounts payable and accrued liabilities	<b>26,338</b>	25,678
Deferred revenue	<b>37,237</b>	20,386
Accrued interest on long-term debt	(56)	(197)
City services payable	<b>453</b>	1,292
Inventories of supplies	(947)	(1,056)
Prepaid expenses	(5,626)	(2,876)
<b>Net change in cash from operating activities</b>	<b>477,000</b>	442,928
<b>Capital activities</b>		
Proceeds from sale of tangible capital assets	<b>12,028</b>	58,098
Acquisition of tangible capital assets	(362,690)	(349,946)
<b>Net change in cash from capital activities</b>	<b>(350,662)</b>	(291,848)

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Statement of Cash Flows (continued)**  
**Year ended December 31, 2023, with comparative information for 2022**  
(all dollar amounts in thousands of dollars)

	<b>2023</b>	<b>2022</b>
		(Restated - note 2)
<b>Investing activities</b>		
Net decrease (increase) in investments	3,998	(347,210)
Issuance of loans and long-term receivables	(2,209)	(4,931)
Repayment of loans receivable	1,403	12,109
Government business enterprises and partnerships	1	244
<b>Net change in cash from investing activities</b>	<b>\$ 3,193</b>	\$ (339,788)
<b>Financing activities</b>		
Long-term debt issued	\$ 23,624	\$ 21,713
Long-term debt repayments	(43,165)	(48,524)
Repayments of long-term liabilities	(900)	(900)
Repayments of capital lease obligations	-	(109)
Demand loan repayments	26	103
<b>Net change in cash from financing activities</b>	<b>(20,415)</b>	(27,717)
<b>Net change in cash and cash equivalents</b>	<b>109,116</b>	(216,425)
<b>Cash and cash equivalents, beginning of year</b>	<b>427,036</b>	643,461
<b>Cash and cash equivalents, end of year</b>	<b>\$ 536,152</b>	\$ 427,036

The accompanying notes are an integral part of these consolidated financial statements.

**THE CORPORATION OF THE CITY OF LONDON**  
**Consolidated Statement of Remeasurement Gains and Losses**  
**Year End December 31, 2023 , with comparative information for 2022**  
(all dollar amounts in thousands of dollars)

	<b>2023</b>	<b>2022</b>
<b>Accumulated remeasurement gains (losses), beginning of the year</b>	\$ -	\$ -
Adjustment on adoption of the financial instruments standard	(38,429)	-
	<b>(38,429)</b>	-
<b>Unrealized gains (losses) attributable to:</b>		
Portfolio investments		
Designated for fair value	32,665	-
<b>Total unrealized gains (losses)</b>	<b>32,665</b>	-
<b>Amounts reclassified to statement of operations:</b>		
Portfolio investments		
Designated for fair value	2,240	-
<b>Total realized (gains) losses, reclassified to the statement of operations</b>	<b>2,240</b>	-
Proportionate amount of other comprehensive income from investment in government business enterprises	457	-
<b>Net change in remeasurement gains (losses) for the year</b>	<b>35,362</b>	-
<b>Accumulated remeasurement gains (losses), end of the year</b>	<b>\$ (3,067)</b>	\$ -

The accompanying notes are an integral part of these consolidated financial statements

# **THE CORPORATION OF THE CITY OF LONDON**

## **Notes to Consolidated Financial Statements**

**Year ended December 31, 2023**

(all dollar amounts in thousands of dollars)

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The Corporation of the City of London (the “Corporation”) is a municipality in the Province of Ontario incorporated in 1855 and operates under the provisions of the *Municipal Act, 2001*.

### **1. Significant Accounting Policies**

The consolidated financial statements of the Corporation are prepared by management, in accordance with Canadian public sector accounting standards as defined in the CPA of Canada Public Sector Handbook – Accounting. Significant accounting policies are as follows:

#### **(a) Basis of Consolidation**

These consolidated financial statements reflect the assets, liabilities, revenues and expenses of the Corporation and include all organizations that are accountable to the Corporation for the administration of their financial affairs and resources and are owned or controlled by the Corporation except for the Corporation’s government business enterprises or partnerships which are accounted for on the modified equity basis of accounting.

##### **(i) Consolidated Entities**

The following local Boards or Commissions are consolidated:

Argyle Business Improvement Association Board of Management  
Covent Garden Market Corporation  
Eldon House Corporation  
Hamilton Road Business Improvement Area Board of Management  
Housing Development Corporation, London  
Hyde Park Business Improvement Association Board of Management  
London & Middlesex Community Housing Inc.  
London Convention Centre Corporation  
London Downtown Business Association  
London Police Services Board  
London Public Library Board  
London Transit Commission  
Museum London  
Old East Village Business Improvement Area Board of Management

The transactions and balances between the Corporation and the related boards or commissions have been eliminated.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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**1. Significant Accounting Policies (continued)**

**(a) Basis of Consolidation (continued)**

**(ii) Equity Accounting**

Government business enterprises are accounted for by the modified equity method. Under the modified equity method, the accounting principles of government business enterprises are not adjusted to conform to the Corporation's accounting principles and inter-organizational transactions and balances are not eliminated. However, inter-organizational gains and losses are eliminated on assets remaining with the government reporting entities at the reporting date. The Corporation recognizes its equity interest of the government business enterprises' income or loss in its consolidated statement of operations with a corresponding increase or decrease in its investment account. All dividends received will be reflected as reductions in the investment account.

The government business enterprises and partnerships during the year were:

London Hydro Inc.  
Fair-City Joint Venture  
City-YMCA Joint Venture

**(iii) Proportionate Consolidation**

The Lake Huron and Elgin Area Water Boards have been consolidated on a proportionate basis, based upon the water flow used by the Corporation in proportion to the entire flows provided by the joint water boards.

Middlesex-London Health Unit is consolidated on a proportionate basis based upon a percentage of grant money provided by the Corporation in comparison to grant money provided by the Province of Ontario and the County of Middlesex.

**(iv) Accounting for School Board Transactions**

Although the Corporation collects taxation on behalf of the School Boards, the assets, liabilities, revenues and expenses, relating to the operations of the school boards are not reflected in these consolidated financial statements.

During the year, **\$128,023** of taxation was collected on behalf of school boards (2022 - \$126,844) and remitted to the school boards during the year.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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**1. Significant Accounting Policies (continued)**

**(a) Basis of Consolidation (continued)**

**(v) Trust Funds**

Trust funds and their related operations administered by the Corporation are not included in these consolidated financial statements, as they are reported on separately in the Trust Fund Statement of Continuity and Balance Sheet.

Total net assets of Trust Funds administered by the Corporation amounted to **\$4,784** (2022 - \$4,661).

**(b) Basis of Accounting**

**(i) Accrual Accounting**

Revenues and expenses are reported on the accrual basis of accounting. Revenues are recognized as they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

**(ii) Deferred Revenue**

The Corporation receives contributions pursuant to legislation, regulations or agreements that may only be used for certain programs or in the completion of specific work. In addition, certain user charges and fees are collected for which the related services have yet to be performed. These amounts are recognized as revenue in the fiscal year the related expenses are incurred or services performed.

**(iii) Land Held for Resale**

Land held for resale is recorded at the lower of cost and net realizable value. Cost includes amounts for improvements to prepare the land for sale or servicing.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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**1. Significant Accounting Policies (continued)**

**(b) Basis of Accounting (continued)**

**(iv) Non-Financial Assets**

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

**(a) Tangible Capital Assets**

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets, excluding land, are amortized on a straight line basis over their estimated useful lives as follows:

*Table 1: Tangible Capital Asset Useful Life*

<b>Asset</b>	<b>Useful Life - Years</b>
Landfill and land improvements	5 - 60
Buildings and building improvements	10 - 40
Leasehold improvements	Lease term
Machinery, equipment and furniture	5 - 20
Vehicles	5 - 7
Water and wastewater infrastructure	10 - 100
Roads infrastructure	10 - 80
Computers	3, 4 & 8
Computers under capital lease	3

Amortization is charged using the half year rule in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

**(b) Contributions of Tangible Capital Assets**

Tangible capital assets received as contributions related to water, wastewater infrastructure, roads infrastructure and land are recorded at their estimated fair value at the date they are assumed by the Corporation, and are also recorded as revenue.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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**1. Significant Accounting Policies (continued)**

**(b) Basis of Accounting (continued)**

**(iv) Non-Financial Assets (continued)**

**(c) Works of Art and Cultural and Historic Assets**

Works of art and cultural and historic assets are not recorded as assets in these consolidated financial statements.

**(d) Interest Capitalization**

The Corporation does not capitalize interest costs associated with the acquisition or construction of a tangible capital asset.

**(e) Leased Tangible Capital Assets**

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

**(f) Inventories of Supplies**

Inventories of supplies held for consumption are recorded at the lower of cost and replacement cost.

**(v) Budget Figures**

London City Council completes separate budget reviews for tax supported operating and capital, as well as water and wastewater budgets each year. Budget figures have been provided for comparison purposes. Given differences between the budgeting model and generally accepted accounting principles established by the Public Sector Accounting Board (PSAB), certain budgeted amounts have been reclassified to reflect the presentation adopted under PSAB.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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**1. Significant Accounting Policies (continued)**

**(b) Basis of Accounting (continued)**

**(vi) Use of Estimates**

The preparation of these consolidated financial statements, in accordance with Canadian Public Sector Accounting standards, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the reporting date and the reported amounts of revenues and expenses during the year. These estimates and assumptions, including employee benefits payable, taxation assessment appeals, legal claims provisions, the valuation of tangible capital assets and their related useful lives and amortization and liabilities for contaminated sites, are based on management's best information and judgment and may differ significantly from future actual results.

The Corporation's implementation of PS3280 Asset Retirement Obligations has resulted in the requirement for management to make estimates regarding the expected retirement costs, as well as the timing and duration of these retirement costs.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
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**1. Significant Accounting Policies (continued)**

**(c) Government Transfers**

**(i) Revenues**

Government transfer revenue is recorded once it is authorized by the transferring government. The Corporation is eligible to receive the transfer and the amount can be reasonably estimated. Any amount received but restricted is recorded as deferred revenue in accordance with Section 3100 of the Canadian Public Sector Accounting handbook and recognized as revenue in the period in which the resources are used for the purpose specified.

Government transfers include amounts received for the social assistance program. Funding ratios can vary from 80% to 100% of program costs depending on the social service program. Social service administration funding covers 50% of certain administration costs. The Social Housing program funding is approximately 20% of costs of the program.

In addition, the Corporation periodically receives senior government capital funding in the form of infrastructure grants and receives ongoing funding from Provincial and Federal senior levels of government as a result of an allocation of gas tax funds.

**(ii) Expenses**

External transfers from the Corporation are recorded as expenses when eligibility criteria have been met by the recipient and the amount can be reasonably estimated. This includes payments issued to individuals eligible under the *Ontario Works Act* and *Day Nurseries Act* as well as funding to contracted local social services agencies, Child Care providers and Housing Providers that deliver services in accordance with legislation and local program policies.

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**1. Significant Accounting Policies (continued)**

**(d) Tax Revenues**

In 2023 the Corporation received **\$762,554** (2022 - \$728,757) in property tax revenues for municipal purposes. The authority to levy and collect property taxes is established under the *Municipal Act, 2001*, the *Assessment Act*, the *Education Act*, and other legislation.

The amount of the total annual property tax levy is determined each year through Council's approval of the annual operating budget. Municipal tax rates are set annually by Council for each class or type of property, in accordance with legislation and Council-approved policies, in order to raise the revenues required to meet operating budget requirements. Education tax rates are established by the Province each year in order to fund the costs of education on a Province-wide basis.

Taxation revenues are recorded at the time tax billings are issued. Additional property tax revenue can be added throughout the year, related to new properties that become occupied, or that become subject to property tax, after the return of the annual assessment roll used for billing purposes. The Corporation may receive supplementary assessment rolls over the course of the year from the Municipal Property Assessment Corporation that identify new or omitted assessments. Property taxes for these supplementary/omitted amounts are then billed according to the approved tax rate for the property class.

Taxation revenues in any year may also be reduced as a result of reductions in assessment values arising from assessment and/or tax appeals. Each year, an amount is identified to cover the estimated amount of revenue loss attributable to assessment appeals, tax appeals or other deficiencies in tax revenues (e.g., uncollectible amounts, write-offs, etc.).

**(e) User Charges**

User charges relate to various programs and fees imposed based on specific activities, such as transit fees, park and recreation services, water, wastewater and solid waste. Revenue is recognized when the activity is performed or when the services are rendered.

**(f) Development Charges and Other Revenues**

Revenues are recognized in the year that the events giving rise to the revenues occur and the revenues are earned. Amounts received which relate to revenues that will be earned in a subsequent year are deferred and reported as liabilities.

**THE CORPORATION OF THE CITY OF LONDON**  
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**1. Significant Accounting Policies (continued)**

**(g) Financial Instruments**

Financial instruments are classified in one of the following categories: (i) fair value; (ii) cost or amortized cost. The Corporation determines the classification of its financial instruments at initial recognition.

Portfolio investments reported at fair value consist of equity instruments, certain fixed income securities, derivative instruments, and any other investments where the investments are managed and evaluated on a fair value basis and the fair value option is elected.

Unsecured debentures and other long-term debt are initially recorded at fair value and subsequently measured at amortized cost using the effective interest rate method. Transaction costs related to the issuance of long-term debt are capitalized and amortized over the term of the debt.

Other financial instruments, including cash and cash equivalents, investments in guaranteed investment certificates, accounts receivable, loans receivable, accounts payable and accrued liabilities, long-term liabilities and city services payable are initially recorded at their fair value and are subsequently measured at cost, net of any provisions for impairment.

The following table provides the carrying amount information of the Corporation's financial instrument by category.

*Table 2: Financial Instruments with Associated Measurement Method*

<b>Financial Instruments</b>	<b>Measurement Method</b>
Cash and cash equivalents	Cost
Other receivables	Cost
Portfolio investments	Cost and Fair Value
Loans and long-term receivables	Amortized Cost
Demand loan	Amortized Cost
Accounts payable and accrued liabilities	Cost
Accrued interest on long-term debt	Cost
Long-term liabilities	Cost
Long-term debt	Amortized Cost
City services payable	Cost

Upon standard implementation, amortized cost will be measured using the effective interest rate method, as opposed to the straight-line method.

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**1. Significant Accounting Policies (continued)**

**(g) Financial Instruments (continued)**

Fair value category: The Corporation manages and reports performance for groups of financial assets on a fair-value basis. Investments traded in an active market are reflected at fair value as at the reporting date. Sales and purchases of investments are recorded on the trade date. Transaction costs related to the acquisition of investments are recorded as an expense. Unrealized gains and losses on financial assets are recognized in the consolidated statement of remeasurement gains and losses until such time that the financial asset is derecognized due to disposal or impairment. At the time of derecognition, the related realized gains and losses are recognized in the consolidated statement of operations and related balances reverses from the consolidated statement of remeasurement gains and losses.

The fair value of a financial instrument is the amount of consideration that would be agreed upon in an arm's length transaction between knowledgeable, willing parties who are under no compulsion to act. The fair value of a financial instrument on initial recognition is the transaction price at the trade date, which is the fair value of the consideration given or received. After initial recognition, the fair values of financial instruments that are quoted in active markets are based on bid prices for financial assets held and offer prices for financial liabilities. When independent prices are not available, fair values are determined by using valuation techniques that refer to observable market data. These include comparisons with similar instruments where market observable prices exist, discounted cash flow analysis, option pricing models and other valuation techniques commonly used by market participants.

Amortized cost category: Amounts are measured using the effective interest rate method. The effective interest method is a method of calculating the amortized cost of a financial asset or financial liability (or a group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period, based on the effective interest rate. It is applied to financial assets or financial liabilities that are not in the fair value category.

Cost category: Amounts are measured at cost less any amount for valuation allowance. Valuation allowances are made when collection is in doubt.

Transaction costs incurred on the acquisition of financial instruments measured subsequently at fair value are expensed as incurred. All other financial instruments are adjusted by transaction costs incurred on acquisition and financing costs, which are amortized using the straight-line method.

All financial assets are assessed for impairment on an annual basis. When a decline is determined to be other than temporary, the amount of the loss is reported in the consolidated statement of operations and any unrealized gain is adjusted through the consolidated statement of remeasurement gains and losses.

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**Notes to Consolidated Financial Statements (continued)**  
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**1. Significant Accounting Policies (continued)**

**(g) Financial Instruments (continued)**

When the asset is sold, the unrealized gains and losses previously recognized in the consolidated statement of remeasurement gains and losses are reversed and recognized in the consolidated statement of operations.

**(h) Portfolio Investments**

Portfolio investments predominantly consist of authorized investments pursuant to provisions of the *Municipal Act, 2001* and are comprised of fixed income securities such as government and corporate bonds, structured notes, equities, pooled equity funds, and guaranteed investment certificates. Portfolio investments in guaranteed investment certificates are recorded at cost. Portfolio investments in equities, pooled equity funds, and all other fixed income securities are recorded at fair value. Any cash or investments with short maturity dates held within investment accounts are for the purposes of investing and are classified as portfolio investments in the consolidated statement of financial position.

Realized investment income earned on available current funds, reserves, and reserve funds (other than obligatory funds) are reported as revenue in the period earned and recognized in the consolidated statement of operations. Unrealized changes in fair value are recognized in the consolidated statement of remeasurement gains and losses until they are realized, when they are reclassified to the consolidated statement of operations.

Realized and unrealized investment income earned on obligatory reserve funds forms part of the deferred revenue balances.

**(i) Loans Receivable**

Loans receivable are recorded at the lower of amortized cost or the net recoverable value when the risk of loss exists. Recoverability is reviewed annually, and a valuation allowance is recorded when recoverability is impaired. A loan receivable is written off when it is no longer recoverable. Recoveries of loans receivable previously written off are recognized in the year received. Changes in the valuation of loans receivables are recognized in the consolidated statement of operations and accumulated surplus. Interest is accrued on loans receivable to the extent it is deemed collectable.

When the terms associated with a loan are considered concessionary such that all or a part of the loan is a grant, the Corporation will expense the grant portion of the transaction in the consolidated statement of operations and accumulated surplus at the time the loan is made.

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**Notes to Consolidated Financial Statements (continued)**  
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**1. Significant Accounting Policies (continued)**

**(j) Foreign Currency Translations**

Foreign currency translations are recorded at the exchange rate at the time of the transaction.

**(k) Contaminated Sites**

Contaminated sites are defined as the result of contamination being introduced in air, soil, water or sediment of a chemical, organic, or radioactive material or live organism that exceeds an environmental standard.

A liability for remediation of contaminated sites is recognized, net of any expected recoveries, when all of the following criteria are met:

- an environmental standard exists,
- contamination exceeds the environmental standard,
- the organization is directly responsible or accepts responsibility for the liability,
- future economic benefits will be given up, and
- a reasonable estimate of the liability can be made.

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**Notes to Consolidated Financial Statements (continued)**  
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**1. Significant Accounting Policies (continued)**

**(l) Employee Benefits Payable**

The Corporation provides employee benefits including sick leave, benefits under the *Workplace Safety and Insurance Board (“WSIB”) Act*, life insurance and extended health and dental benefits for early retirees which will require funding in future periods.

There are also contributions to a multi-employer, defined benefit pension plan, OMERS, which are expensed when contributions are made.

The costs of termination benefits and compensated absences are recognized when the event that obligates the Corporation occurs. Costs include projected future income payments, healthcare continuation costs and fees paid to independent administrators of these plans, calculated on a present value basis.

The costs of other employee benefits are actuarially determined using the projected benefits method pro-rated on service and management's best estimate of retirement ages of employees, salary escalation and expected health costs.

Past service costs from plan amendments related to prior period employee services are accounted for in the period of the plan amendment. The effects of a gain or loss from settlements or curtailments are expensed in the period they occur. Net actuarial gains and losses related to the employee benefits are amortized over the average remaining service life of the related employee group. Employee future benefit liabilities are discounted at the Corporation's cost of borrowing using estimated rates for debt with maturities similar to expected benefit payments in the future. The costs of workplace safety and insurance obligations are actuarially determined and are expensed immediately in the period the events occur.

**(m) Loan Guarantees**

Periodically the Corporation provides loan guarantees on specific debt held by related authorities not consolidated in the Corporation's financial statements. Loan guarantees are accounted for as contingent liabilities and no amounts are accrued in the consolidated financial statements of the Corporation until the Corporation considers it likely that the borrower will default on the specified loan obligation. Should a default occur the Corporation's resulting liability would be recorded in the consolidated financial statements.

**(n) Environmental Provisions**

The Corporation has a formal environmental assessment and reclamation program in place to ensure that it complies with environmental legislation. The Corporation provides for the cost of compliance with environmental legislation when costs are identified and can be reasonably measured.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**1. Significant Accounting Policies (continued)**

**(o) Asset Retirement Obligations**

An asset retirement obligation is recognized when, as at the financial reporting date, all of the following criteria are met:

- There is a legal obligation to incur retirement costs in relation to a tangible capital asset;
- The past transaction or event giving rise to the liability has occurred;
- It is expected that future economic benefits will be given up; and
- A reasonable estimate of the amount can be made.

The following liabilities have been recognized based on estimated future expenses:

- Closure of operational landfill sites and post-closure care relating to current and previous landfill sites. The Ontario Environmental Protection Act sets out the regulatory requirements to properly close and maintain all active and inactive landfill sites. Under environmental law, there is a requirement for closure and post-closure care of landfill sites. This requirement is being funded through tipping fees.
- Removal of asbestos in various buildings owned by the Corporation. The Occupational Health and Safety Act states the demolition of a building, all or in part, can be done only when asbestos-containing material that may be disturbed during the work, has been removed.
- Removal of underground fuel and oil storage tanks and related piping. The Technical Standards and Safety Authority (TSSA) states in both its Liquid Fuels Handling Code and the Fuel and Oil Code that an underground storage tank and its piping must be removed when it has been out of service for 2 years or more.
- Removal of leasehold improvements where requested by the landlord. A lease may have a Base Building clause that states that leasehold improvements are to be removed at the end of a lease at the request of the landlord and at the expense of the Corporation.

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**Notes to Consolidated Financial Statements (continued)**  
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**1. Significant Accounting Policies (continued)**

**(o) Asset Retirement Obligations (continued)**

The liabilities are discounted using a present value calculation, where appropriate, and adjusted yearly for changes in circumstances. The recognition of a liability results in an accompanying increase to the respective tangible capital assets or an adjustment to the annual surplus when an asset was fully amortized. The increase to the tangible capital assets is being amortized in accordance with the accounting policies. At each financial reporting date, the Corporation reviews the carrying amount of the liability. The Corporation recognizes period-to-period changes to the liability due to the passage of time as accretion expense. Changes to the liability arising from revisions to either the timing, the amount of the original estimate of undiscounted cash flows or the discount rate are recognized as an increase or decrease to the carrying amount of the related tangible capital asset. The Corporation continues to recognize the liability until it is settled or otherwise extinguished. Disbursements made to settle the liability are deducted from the reported liability when they are made.

**(p) Accumulated Surplus**

Accumulated surplus represents the Corporation's net economic resources. It is an amount by which all assets (financial and non-financial) exceed liabilities. An accumulated surplus indicates that the Corporation has net resources (financial and physical) that can be used to provide future services. An accumulated deficit means that liabilities are greater than assets.

**(q) Related Party Disclosures**

Related parties exist when one party has the ability to control or has shared control over another party. Individuals that are key management personnel or close family members may also be related parties.

Disclosure is made when the transactions or events between related parties occur at a value different from what would have been recorded if they were not related and the transactions could have a material financial impact on the consolidated financial statements.

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**Notes to Consolidated Financial Statements (continued)**  
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**1. Significant Accounting Policies (continued)**

**(r) Inter-entity Transactions**

Transactions between related parties are recorded at carrying amounts with the exception of the following:

- Transactions in the normal course of business are recorded at exchange amount.
- Transactions with fair value consideration are recorded at exchange amount.
- Transfer of an asset or liability at nominal or no consideration is recorded by the provider at carrying amount and the recipient has the choice of either carrying amount or fair value.
- Cost allocations are reported using the exchange amount and revenues and expenses are reported on a gross basis.
- Unallocated costs for the provision of goods or services may be recorded by the provider at cost, fair value or another amount dictated by policy, accountability structure or budget practice.

**(s) Future Accounting Pronouncements**

These standards and amendments were not yet effective for the year ended December 31, 2023, and have therefore not been applied in preparing these consolidated financial statements. Management is currently assessing the impact of the following accounting standards updates on the future consolidated financial statements.

**(i) Revenue**

PS 3400, Revenue, establishes a single framework to categorize revenues to enhance the consistency of revenue recognition and its measurement. This standard is effective for fiscal years beginning on or after April 1, 2023 (the Corporation's December 31, 2024 year-end).

**(ii) Public Sector Guideline 8 Purchased Intangible**

Public Sector Guideline 8 Purchased Intangible, allows public sector entities to recognize intangibles purchased through an exchange transaction. This guideline is effective for fiscal years beginning on or after April 1, 2023 (the Corporation's December 31, 2024 year-end).

**(iii) Public Private Partnerships**

PS 3160, Public Private Partnerships (P3s), provides specific guidance on the accounting and reporting for public private partnerships between public and private sector entities where the public sector entity procures infrastructure using a private sector partner. This standard is effective for fiscal years beginning on or after April 1, 2023 (the Corporation's December 31, 2024 year-end).

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**Notes to Consolidated Financial Statements (continued)**  
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**2. Change in Accounting Policies - Adoption of New Accounting Standards**

The Corporation adopted the following standards concurrently beginning January 1, 2023:

**(a) PS 1201, Financial Statement Presentation**

PS 1201, Financial Statement Presentation replaces PS 1200, Financial Statement presentation. This standard establishes general reporting principles and standards for the disclosure of information in government financial statements. The standard introduces the consolidated statement of remeasurement gains and losses separate from the consolidated statement of operations. Requirements in PS 2601, Foreign Currency Translation, PS 3450, Financial Instruments, and PS 3041, Portfolio Investments, which are required to be adopted at the same time, can give rise to the presentation of gains and losses as remeasurement gains and losses.

**(b) PS 3041, Portfolio Investments**

PS 3041, Portfolio Investments replaces PS 3040, Portfolio Investments. The standard provides guidance on accounting for, and presentation and disclosure of, portfolio investments to conform to PS 3450, Financial Instruments. The distinction between temporary and portfolio investments has been removed in the new standard, and upon adoption, PS 3030, Temporary Investments no longer applies.

These above standards were adopted prospectively. There was no impact to the Corporation as a result of the adoption of the above two standards.

**(c) PS 3450, Financial Instruments and PS 2601, Foreign Currency Translation**

On January 1, 2023, the Corporation adopted PS 3450, Financial Instruments and PS 2601, Foreign Currency Translation. The standards were adopted prospectively from the date of adoption. The new standards provide comprehensive requirements for the recognition, measurement, presentation and disclosure of financial instruments and foreign currency transactions.

Under PS 3450, all financial instruments, including derivatives, are included on the consolidated statement of financial position, and are measured at either fair value or amortized cost based on the characteristics of the instrument and the Corporation's accounting policy choices (see Note 1, Significant accounting policies). Unrealized gains and losses arising from changes in fair value are presented in the consolidated statement of remeasurement gains and losses.

In accordance with the provisions of this new standard, the Corporation reflected an adjustment on January 1, 2023, of a decrease to portfolio investments of **\$38,429**, and to accumulated remeasurement gains/(losses) due to the unrealized loss of the Corporation's investments that were previously recorded at amortized cost.

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**Notes to Consolidated Financial Statements (continued)**  
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**2. Change in Accounting Policies - Adoption of New Accounting Standards (continued)**

**(d) PS 3280, Asset Retirement Obligations**

On January 1, 2023, the Corporation adopted PS 3280, Asset Retirement Obligations (ARO). The new accounting standard addresses the reporting of legal obligations associated with the retirement of certain tangible capital assets by public sector entities. The new accounting standard has resulted in a withdrawal of the existing Section PS 3270, Solid Waste Landfill Closure and Post-Closure Liability. The standard was adopted on the modified retrospective basis at the date of adoption, and the discount rate and assumptions used on initial recognition are those as of the date of adoption of the standard.

In accordance with the provisions of this new standard, the Corporation removed the landfill liability that had been recognized to date and recognized an asset retirement obligation on January 1, 2022. The new liability represents 100% of the estimated required closure and post-closure care for the landfill sites owned by the Corporation. The liability was assumed and measured as of the date the landfill sites began accepting waste and was discounted at 3.50%, which was the discount rate as of the date of adoption of the standard. Each cell has an expected useful life of 5 years, which has not been revised.

On January 1, 2022, the Corporation recognized an asset retirement obligation relating to the removal of asbestos in buildings owned by the Corporation. The liability was measured as of the date of purchase of the buildings, when the liability was assumed. The accompanying increase to the respective tangible capital assets was amortized over 40 years, which has not been revised.

On January 1, 2022, the Corporation recognized an asset retirement obligation relating to underground fuel and oil storage tanks owned by the Corporation that must be removed up to 2 years after the end of their useful lives. The liability was measured as of the date the tanks were installed, when the liability was assumed. The accompanying increase to tangible capital assets was amortized over 10 years, which has not been revised.

On January 1, 2022, the Corporation recognized an asset retirement obligation relating to the potential of a landlord requesting removal of leasehold improvements at the end of a lease. The liability was measured as of the date the leasehold improvements were installed or when the lease began, which is when the liability was assumed. The accompanying increase to tangible capital assets was amortized over 7 years, which has not been revised.

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**2. Change in Accounting Policies - Adoption of New Accounting Standards (continued)**

**(d) PS 3280, Asset Retirement Obligations (continued)**

In accordance with the modified retrospective provisions of this new standard, the Corporation reflected the following adjustments at January 1, 2022:

*Table 3: Asset Retirement Obligations Restatement*

	Balance as previously reported December 31, 2022	Adjustments	Balance restated December 31, 2022
<b>Consolidated Statement of Financial Position</b>			
<b>Asset retirement obligations</b>			
Asset retirement obligations	\$ - \$ 111,747	\$ 111,747	<b>111,747</b>
Land held for resale	37,121	45	<b>37,166</b>
Landfill closure and post-closure liability	54,166	(54,166)	-
Tangible capital assets	4,378,472	6,843	<b>4,385,315</b>
Accumulated surplus	5,444,774	(50,693)	<b>5,394,081</b>
<b>Consolidated Statement of Operations</b>			
General government	106,906	64	<b>106,970</b>
Protection services	245,430	7	<b>245,437</b>
Transportation services	237,928	1	<b>237,929</b>
Environmental services	203,312	2,375	<b>205,687</b>
Social and family services	263,384	1	<b>263,385</b>
Recreation and cultural services	90,557	59	<b>90,616</b>
Planning and development	46,298	3	<b>46,301</b>
Annual surplus	367,900	(2,510)	<b>365,390</b>
Adjustment on adoption of asset retirement obligations standard	-	(48,183)	<b>(48,183)</b>
<b>Consolidated Statement of Change in Net Financial Assets</b>			
Acquisition, proceeds, and loss on disposal of tangible capital assets	(384,873)	(6,843)	<b>(391,716)</b>
Amortization of tangible capital assets	189,881	2,510	<b>192,391</b>
Adjustment on adoption of the asset retirement obligations standard	\$ - \$ (50,693)	\$ (50,693)	<b>(50,693)</b>

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**Notes to Consolidated Financial Statements (continued)**  
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**3. Cash and Cash Equivalents**

*Table 4: Cash and Cash Equivalents*

	<b>2023</b>	<b>2022</b>
Cash on deposit	\$ 433,112	\$ 323,668
Cash equivalents	103,040	103,368
	<b>\$ 536,152</b>	<b>\$ 427,036</b>

Cash equivalents are comprised mainly of term deposits with original maturities of 90 days or less and are recorded at cost.

**4. Taxes Receivable**

Taxes receivable are reported net of allowance for doubtful accounts. As at December 31, the balances are as follows:

*Table 5: Taxes Receivable*

	<b>2023</b>	<b>2022</b>
Taxes receivable	\$ 39,122	\$ 32,259
Penalties and interest	2,642	2,027
Allowance for doubtful accounts	(9,509)	(15,629)
	<b>\$ 32,255</b>	<b>\$ 18,657</b>

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**5. Portfolio Investments**

The composition of portfolio investments is as follows:

*Table 6: Portfolio Investments*

	<b>2023</b>	<b>2022<sup>(1)</sup></b>
Measured at fair value		
Fixed income securities	\$   963,745	\$   873,363
Equity	6,282	4,725
Pooled equity funds	184,559	134,755
	<b>1,154,586</b>	<b>1,012,843</b>
Measured at cost		
Guaranteed investment certificates	231,140	385,300
	<b>\$   1,385,726</b>	<b>\$   1,398,143</b>

(1) 2022 Amounts presented at cost

Financial instruments measured at fair value are classified according to a fair value hierarchy that reflects the reliability of the data used to determine fair value, which includes three levels of information that may be used to measure fair value:

- Level 1 – Unadjusted quoted market prices in active markets for identical assets or liabilities;
- Level 2 – Observable or corroborated inputs, other than level 1, such as quoted prices for similar assets or liabilities, either directly (i.e., as prices) or indirectly (i.e., derived from prices); and
- Level 3 – Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets and liabilities.

The fair value hierarchy requires the use of observable data from the market each time such data exists. A financial instrument is classified at the lowest level of hierarchy for which significant inputs have been considered in measuring fair value.

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**5. Portfolio Investments (continued)**

The composition of portfolio investments measured at fair value is as follows

*Table 7: Portfolio Investments measured at fair value*

	<b>2023</b>			
	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>Total</b>
Fixed income securities	\$ 5,158	\$ 958,587	\$ -	\$ 963,745
Equity	6,282	-	-	6,282
Pooled equity funds	-	184,559	-	184,559
	<b>\$ 11,440</b>	<b>\$ 1,143,146</b>	<b>\$ -</b>	<b>\$ 1,154,586</b>

There were no material transfers between Level 1 and Level 2 for the year. There were also no transfers in or out of Level 3.

**6. Loans and Long-term Receivables**

*Table 8: Loans and long-term Receivables*

	<b>2023</b>	<b>2022</b>
Subordinate loan – City of London Arena Trust	\$ 23,275	\$ 23,473
Affordable Housing	4,383	4,259
Community Improvement Program	4,418	4,567
Development Charge Deferral & Alternative payment	13,467	12,385
Other Miscellaneous	1,266	1,319
	<b>\$ 46,809</b>	<b>\$ 46,003</b>

The Corporation previously transferred a capital asset to the City of London Arena Trust, in return for a subordinate loan. This investment is secured by a mortgage charge and assignment of the borrower's interest in the Ground Lease of the Budweiser Gardens building, an assignment of the borrower's interest in the Participatory Occupancy Lease, a general assignment of all present and future subleases, a security interest in the Capital Repair Fund, and a security interest in the trust fund. Repayments vary and are based on an available cash flow calculation within the 50 year agreement. During the year, **\$198** (2022 - \$198) was received as a payment on the loan.

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**7. Investment in Government Business Enterprises and Partnerships**

The Corporation holds a 100% interest in London Hydro Inc. (2022 - 100%), a 30.000% (2022 - 30.000%) interest in the Fair-City Joint Venture Partnership and a 73.432% (2022 - 73.432%) interest in the City-YMCA Joint Venture Partnership based upon investments as follows:

*Table 9: Investment in Government Business Enterprises and Partnerships*

	<b>2023</b>	<b>2022</b>
London Hydro Inc. (note 7(a))	\$ 224,982	\$ 223,160
Fair-City Joint Venture Partnership (note 7(b))	2,306	2,092
City-YMCA Joint Venture Partnership (note 7(c))	12,957	13,456
	<b>\$ 240,245</b>	<b>\$ 238,708</b>

**(a) Investment in London Hydro Inc.**

The following table provides condensed supplementary financial information reported separately by London Hydro Inc.:

*Table 10: Investment in London Hydro Inc. – Financial Position*

	<b>2023</b>	<b>2022</b>
<b>Financial position</b>		
Current assets	\$ 121,824	\$ 117,807
Capital assets	440,357	413,772
<b>Total assets</b>	<b>562,181</b>	531,579
Regulatory balances	36,008	35,015
<b>Total assets and regulatory balance</b>	<b>598,189</b>	566,594
Current and other liabilities	89,235	83,677
Deferred revenue	53,347	48,662
Post-employment benefits	9,188	9,855
Long-term debt	220,000	200,000
<b>Total liabilities</b>	<b>371,770</b>	342,194
Regulatory balances	1,437	1,240
<b>Total liabilities and regulatory balances</b>	<b>373,207</b>	343,434
<b>Net assets</b>	<b>\$ 224,982</b>	\$ 223,160

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**7. Investment in Government Business Enterprises and Partnerships (continued)**

**(a) Investment in London Hydro Inc. (continued)**

*Table 11: Investment in London Hydro Inc. – Results of Operations*

	<b>2023</b>	<b>2022</b>
<b>Results of operations</b>		
Revenues	\$ 475,971	\$ 472,589
Operating expenses	(456,450)	(463,095)
Other income (expenses)	(17,096)	27,999
Income tax expense	(1,630)	(10,468)
Net movement in regulatory balances	675	9,610
<b>Net earnings</b>	<b>1,470</b>	36,635
Dividends	(5,000)	(5,000)
Net assets, beginning of year	223,160	191,525
Accumulated other comprehensive income	5,352	-
<b>Net assets, end of year -</b>		
<b>Investment in London Hydro Inc.</b>	<b>\$ 224,982</b>	\$ 223,160

**(i) Regulated Business Operations and Distribution Rates**

London Hydro Inc. (“the Company”) is a wholly-owned subsidiary company of the Corporation and delivers regulated electricity and related energy services to the inhabitants of the City of London.

The Company is regulated by the Ontario Energy Board (“OEB”), under the authority granted by the *Ontario Energy Board Act, 1998*. The OEB has responsibility to set just and reasonable distribution rates and thereby approves all of the Company’s distribution and ancillary rates. The Company’s distribution revenue is determined by applying those regulated rates to customers and their consumption of electricity in the Company’s distribution territory, as established by its distribution license granted by the OEB.

**(ii) Regulatory Balances**

The Ontario Energy Board allows distribution companies to recover amounts incurred for certain transitional costs as well as certain costs associated with the discretionary metering activities under the Provincial Smart Meter Program which have been authorized to be recovered through the rates. Net regulatory debit balances for 2023 totalled **\$36,008** (2022 - \$35,015). Net regulatory credit balances for 2023 totalled **\$1,437** (2022 - \$1,240).

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**Notes to Consolidated Financial Statements (continued)**  
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**7. Investment in Government Business Enterprises and Partnerships (continued)**

**(a) Investment in London Hydro Inc. (continued)**

**(iii) Commitments**

The Company has provided **\$4,300** (2022 - \$4,300) in bank standby letters of credit to the Independent Electricity System Operator (IESO), as required by regulation.

The Company has vendor commitments in connection with projects of **\$13,000** (2022 - \$13,200).

The Company has committed to operating lease agreements with future minimum non-cancellable annual lease payments of **\$739** (2022 - \$824).

**(iv) Credit Facilities**

The Company has an uncommitted operating revolving line of credit facility of \$20,000. As at December 31, 2023 the amount drawn under this line of credit was **\$9,500** (2022 - \$1,700). The line of credit is unsecured and interest options consist of the bank prime rate minus 0.5%, or at Bankers' Acceptances ("B/A") rates, plus a 0.75% stamping fee on B/A based borrowings.

At December 31, 2023, the Company had a committed loan facility of \$40,000 and the amount drawn by the Company under this loan facility was \$20,000 (2022 - \$nil). Under the terms of this agreement, the loan has a maturity date of March 31, 2026. Interest options consist of the bank prime rate minus 0.6% or Bankers' Acceptances ("B/A") rates plus 0.6%. A standby fee of 0.2% is charged for any unused amounts.

The Company has an interest rate swap agreement for an unsecured loan in the amount of \$125,000. Interest only payments are due monthly and commenced July 2022. The principal is due at maturity, June 30, 2032. The swap agreement is a fixed rate swap which effectively converts variable interest rates on unsecured Bankers' Acceptances to an effective interest rate of 1.69%, plus a stamping fee of 0.44%, for an all-in-rate of 2.13%.

The Company has an interest rate swap agreement for an unsecured loan in the amount of \$75,000. Interest only payments are due monthly and commenced December 2020. The principal is due at maturity, June 30, 2032. The swap agreement is a fixed rate swap which effectively converts variable interest rates on unsecured Bankers' Acceptances to an effective interest rate of 1.53%, plus a stamping fee of 0.44%, for an all-in-rate of 1.97%.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**7. Investment in Government Business Enterprises and Partnerships (continued)**

**(a) Investment in London Hydro Inc. (continued)**

At December 31, 2023, the Company would be entitled to collect **\$25,600** (2022 - \$33,000) if it decided to cancel the swap agreements.

During the year ended December 31, 2023, interest on long-term debt was incurred in the amount of **\$5,000** (2022 - \$4,600).

**(v) Related Party Transactions**

The Corporation has contracted with London Hydro Inc. to provide billing and collection services for water and wastewater charges on a cost recovery basis. Expenses for the year were **\$5,724** (2022 - \$5,103) and are included on the consolidated statement of operations. At December 31, 2023, the Corporation has a receivable of **\$16,283** (2022 - \$17,508) for water and wastewater charges collected by London Hydro Inc. Miscellaneous receivables of **\$810** (2022 - \$1,091) are also outstanding at year end.

The Corporation charged London Hydro Inc. rent, totalling **\$100** (2022 - \$100).

The Corporation received **\$5,000** (2022 - \$5,000) in dividend payments, which were recorded as a reduction in the investment in government business enterprises.

**(vi) International Financial Reporting Standards ("IFRS")**

The Company's financial statements have been prepared on a going-concern basis in accordance with IFRS, Accounting Standards.

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**Notes to Consolidated Financial Statements (continued)**  
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**7. Investment in Government Business Enterprises and Partnerships (continued)**

**(b) Fair-City Joint Venture Partnership**

The following table provides condensed supplementary financial information reported separately by Fair-City Joint Venture Partnership:

*Table 12: Fair-City Joint Venture Partnership – Financial Position*

	<b>2023</b>	<b>2022</b>
<b>Financial position</b>		
Current assets	\$ 1,727	\$ 1,880
Capital assets	10,290	9,785
<b>Total assets</b>	<b>12,017</b>	<b>11,665</b>
Accrued liabilities	590	778
Deferred capital contributions	2,865	2,949
Long-term debt	876	965
<b>Total liabilities</b>	<b>4,331</b>	<b>4,692</b>
<b>Net assets</b>	<b>\$ 7,686</b>	<b>\$ 6,973</b>

*Table 13: Fair-City Joint Venture Partnership – Results of Operations*

	<b>2023</b>	<b>2022</b>
<b>Results of operations</b>		
Revenues	\$ 4,039	\$ 3,573
Operating expenses	(3,323)	(2,790)
<b>Net earnings</b>	<b>716</b>	<b>783</b>
Net earnings available to the Corporation	215	165
Distribution for employee future benefit re-measurements	(1)	8
<b>Corporation's portion of earnings retained in Joint Venture</b>	<b>214</b>	<b>173</b>
Corporation's investment in Fair-City Joint Venture's net assets, beginning of year	2,092	2,101
Adjustment due to change in Corporation's share during year	-	(182)
<b>Corporation's investment in Fair-City Joint Venture's net assets, end of year</b>	<b>2,306</b>	<b>2,092</b>
<b>Investment in Fair-City Joint Venture Partnership</b>	<b>\$ 2,306</b>	<b>\$ 2,092</b>

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**Notes to Consolidated Financial Statements (continued)**  
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**7. Investment in Government Business Enterprises and Partnerships (continued)**

**(b) Fair-City Joint Venture Partnership (continued)**

**(i) Contributions to Joint Venture**

On September 1, 2000, the Corporation entered into a joint venture with the Western Fair Association, to construct and operate a four-pad arena complex.

The joint venture is in the form of a partnership, referred to as the Fair-City Joint Venture and the investment is held in the Civic Investment Reserve Fund.

In return for a contribution of \$5,000 and a twenty-year loan of \$12,000, the Corporation received an initial equity interest of 50% of the partnership. However, once the partnership prepaid \$5,000 of the above-noted loan, and for every \$1,000 repayment thereafter, the Corporation's equity interest will decrease by 2.857% until the loan is completely repaid and the equity interest has decreased to 30%. During the first five years of operation, 100% of profits from the joint venture were paid to the Western Fair Association.

The Corporation's equity interest as at June 30, 2023 was 30.000% (2022 - 30.000%). The Venturers agreed to apply any change in the equity interest, prospectively, to the first day in the year that the threshold is met and to each year thereafter that subsequent repayment thresholds are met. In the current year, **\$nil** (2022 - \$69) was available and distributed to the Corporation.

**(ii) Related Party Transactions**

The Corporation has an Ice Rental Agreement with the Fair-City Joint Venture Partnership for 240 hours per year. **\$1,983** was paid for ice rental in 2023 (2022 - \$1,948), which was recorded as an expense in the consolidated statement of operations.

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**Notes to Consolidated Financial Statements (continued)**  
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**7. Investment in Government Business Enterprises and Partnerships (continued)**

**(c) City-YMCA Joint Venture Partnership**

The following table provides condensed supplementary financial information reported separately by City-YMCA Joint Venture Partnership:

*Table 14: City-YMCA Joint Venture Partnership – Financial Position*

	<b>2023</b>	<b>2022</b>
<b>Financial position</b>		
Capital assets	\$ 27,135	\$ 27,135
Accumulated amortization	(9,490)	(8,811)
<b>Net assets</b>	<b>\$ 17,645</b>	<b>\$ 18,324</b>

*Table 15: City-YMCA Joint Venture Partnership – Results of Operations*

	<b>2023</b>	<b>2022</b>
<b>Results of operations</b>		
Amortization of capital assets	\$ (679)	\$ (679)
<b>Net loss</b>	<b>(679)</b>	<b>(679)</b>
Net assets, beginning of year	18,324	19,003
<b>Net assets, end of year</b>	<b>17,645</b>	<b>18,324</b>
Corporation's portion of net assets	12,957	13,456
<b>Investment in City-YMCA Joint Venture Partnership</b>	<b>\$ 12,957</b>	<b>\$ 13,456</b>

The Corporation entered into a joint venture agreement with the YMCA of Western Ontario (YMCA) in April 2009 to construct and operate the Stoney Creek Community Centre.

The Corporation was responsible for contributing the land, contributing costs related to construction of the building and running the construction project. The YMCA was responsible for contributing costs related to construction of the building. The Corporation's contributed share of the project was \$19,929 or 73.432%.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**7. Investment in Government Business Enterprises and Partnerships (continued)**

**(c) City-YMCA Joint Venture Partnership (continued)**

Construction of this facility was completed in October 2010.

The Joint Venture Partnership has entered into a 40 year lease with the YMCA. The basic annual rent to be paid to the Joint Venture Partnership by the YMCA is nominal. The Joint Venture Partnership does not earn any other type of revenue. In accordance with the lease agreement, the Joint Venture Partnership is not responsible for any costs, expenses or outlays relating to the premises. All capital and operating costs are the responsibility of the tenant, the YMCA.

At the end of the 40 year lease term, the Joint Venture Partnership will transfer the land and building representing the facility to the YMCA for consideration of nil. The transfer of the land and building will result in the dissolution of the Joint Venture Partnership in 2049.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**8. Deferred Revenue**

Deferred revenue on the consolidated statement of financial position is comprised of the following:

*Table 16: Deferred Revenue*

	<b>2023</b>	<b>2022</b>
<b>Funds deferred to future periods for specific purposes by legislation, regulation or agreement</b>		
Development Charges Act		
Recreation, transit and culture	\$ 59,745	\$ 55,029
Capital infrastructure	347,317	344,501
<b>Development Charges Act (note 11)</b>	<b>407,062</b>	399,530
Development Charge Deferral and Alternative Payment Arrangements	13,467	12,385
Federal and Provincial gas tax	99,959	102,008
Recreational land ( <i>The Planning Act</i> )	6,429	4,634
Unrealized remeasurement losses attributable to funds deferred to future periods	(2,098)	-
	<b>524,819</b>	518,557
<b>Other deferred revenue:</b>		
Subsidy advances from Provincial Ministries for future periods	64,965	33,577
Prepaid deposits	446	455
Prepayment of recreation programs, facility rentals, memberships	2,231	1,932
Vacancy rebate allowances	1,072	675
Boards and commissions	7,315	8,410
Other deferred revenues	360	365
	<b>\$ 601,208</b>	\$ 563,971

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**9. Long-term Liabilities**

The Corporation has committed to provide capital grants to Fanshawe College. Capital grants are subject to annual budget approval and are generally not liabilities, however, the Corporation has committed to these multi-year grants in advance and therefore these amounts are included in long-term liabilities.

*Table 17: Long-term Liabilities*

Last Year of Obligation	2023	2022
Fanshawe College, with annual principal repayments of \$900, subject to annual budget approval, maturing in 2024	2024	\$ 900 \$ 1,800
		\$ 900 \$ 1,800

Anticipated principal repayments are summarized as follows:

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2024	\$ 900
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**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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(all dollar amounts in thousands of dollars)

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**10. Long-term Debt**

Provincial legislation restricts the use of long-term debt to financing only capital expenses. Provincial legislation allows the Corporation to issue debt on behalf of school boards, other local boards, municipal enterprises and utilities. The responsibility of raising amounts to service these liabilities lies with the respective organization. The debt is a joint and several obligation of the Corporation and the respective organization.

Long-term debt is as follows:

*Table 18: Long-term Debt*

	<b>2023</b>	<b>2022</b>
Long-term debt issued by the Corporation at various rates of interest ranging from 0.8% to 5.67% (2022 - 0.45% to 5.67%) with maturity dates ranging from May, 2024 to May, 2033.	\$ 185,191	\$ 204,365
Long-term debt issued to Infrastructure Ontario programs at various rates of interest ranging from 2.60% to 4.44% (2022 - 2.60% to 4.44%) with maturity dates ranging from December, 2024 to March, 2030.	12,530	15,388
Long-term debt issued to Canada Mortgage and Housing Corporation at an interest rate of 1.84% to 3.01% (2022 - 1.84% to 3.01%) with term maturity dates ranging from December 2032 to December 2033.	2,895	771
Long-term debt issued to Federation of Canadian Municipalities, as Trustee for the Green Municipal Fund (FCM) at various rates of interest ranging from 2.00% to 2.25% (2022 - 2.00% to 2.25%) with maturity dates ranging from April, 2026 to May, 2032.	1,775	2,194
Long-term debt, assumed by unconsolidated local Boards, other municipalities, municipal enterprises and utilities.	(2,352)	(3,138)
	200,039	219,580
Less: Unamortized debenture discount	(1,067)	(1,201)
<b>Net long-term debt</b>	<b>\$ 198,972</b>	<b>\$ 218,379</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**10. Long-term Debt (continued)**

Principal repayments are summarized as follows:

*Table 19: Principal Repayment Summary*

	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>Beyond</b>	<b>Total</b>
General	\$ 20,534	\$ 16,514	\$ 14,522	\$ 13,212	\$ 10,912	\$ 22,067	\$ 97,761
Water	1,412	1,437	693	300	-	-	3,842
Wastewater	4,033	3,452	3,041	2,461	2,229	-	15,216
Discretionary	490	-	-	-	-	-	490
Obligatory	13,670	13,222	12,552	11,959	10,897	20,430	82,730
	<b>\$ 40,139</b>	<b>\$ 34,625</b>	<b>\$ 30,808</b>	<b>\$ 27,932</b>	<b>\$ 24,038</b>	<b>\$ 42,497</b>	<b>\$ 200,039</b>

Total charges which are included in the consolidated statement of operations, are as follows:

*Table 20: Principal Repayments - Total Charges*

	<b>2023</b>	<b>2022</b>
Interest on long-term debt	\$ 5,552	\$ 5,995
Amortization of debenture discount	268	305
Interest on capital lease obligation	-	2
	<b>\$ 5,820</b>	<b>\$ 6,302</b>

**THE CORPORATION OF THE CITY OF LONDON**  
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**11. City Services Payable**

The Corporation operates a system of funding developer claims for construction of infrastructure works. The claimable works generally provide regional benefit beyond the boundaries of the subdivision or development which triggers the requirement for the works. The cost of these works are shared through development charge collections administered by the Corporation through the City Services Reserve Funds.

Claims are subject to approval by the Corporation in accordance with the Development Charges By-law. Payment of claims are ultimately subject to budget availability within the reserve funds.

As at December 31 of each year, the value of all work classified as substantially complete and not paid is recognized as a liability in the consolidated statement of financial position. Repayment of this liability remains subject to all of the rules of the City Services Reserve Funds and Development Charges By-law, including a reliance on development charges received as the source for repayment. At December 31, there is **\$407,062** (2022 - \$399,530) in the City Services Reserve Funds to fund this liability.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**11. City Services Payable (continued)**

The continuity breakdown is as follows:

*Table 21: City Services - Continuity Breakdown*

		Roads	Waste Water	Storm Water	Parks & Recreation	Water	Total
<b>City Services Payable</b>	<b>Dec 31, 2021</b>	\$ 1,972	\$ 72	\$ 3,519	\$ 1,025	\$ 219	\$ 6,807
<b>Expenses:</b>							
Value of construction work completed		373	354	1,022	474	23	<b>2,246</b>
<b>Payments:</b>							
From City Services Reserve Funds		(112)	(35)	(745)	(30)	(32)	<b>(954)</b>
<b>City Services Payable</b>	<b>Dec 31, 2022</b>	<b>2,233</b>	<b>391</b>	<b>3,796</b>	<b>1,469</b>	<b>210</b>	<b>8,099</b>
<b>Expenses:</b>							
Value of construction work completed		492	-	740	137	66	<b>1,435</b>
<b>Payments:</b>							
From City Services Reserve Funds		(391)	(254)	(298)	(16)	(23)	<b>(982)</b>
<b>City Services Payable</b>	<b>Dec 31, 2023</b>	<b>\$ 2,334</b>	<b>\$ 137</b>	<b>\$ 4,238</b>	<b>\$ 1,590</b>	<b>\$ 253</b>	<b>\$ 8,552</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**12. Employee Benefits Payable**

Employee future benefits are liabilities of the Corporation to its employees and early retirees for benefits earned but not taken as at December 31. Details are as follows:

*Table 22: Employee Benefit Payable*

	<b>2023</b>	<b>2022</b>
Post-employment and post-retirement benefits (note 12(a))	\$ 113,285	\$ 110,663
Workplace Safety and Insurance Board Obligation (note 12(b))	80,874	70,026
Vacation credits (note 12(c))	25,158	24,856
Vested sick leave benefits (note 12(d))	367	926
	<b>\$ 219,684</b>	<b>\$ 206,471</b>

Reserve funds and reserves have been established to partially provide for these employee benefit liabilities. The reserve fund balances at the end of the year are **\$203,653** (2022 - \$188,586), to fund these obligations.

**(a) Post-Employment and Post-Retirement Benefits**

The Corporation provides benefits, such as health, dental and life insurance to qualified retirees until they reach 65 years of age and provides certain benefits to employees on long-term disability. The liabilities reported in these consolidated financial statements are based on the most recent actuarial valuation prepared at of December 31, 2021.

The significant assumptions used in the actuarial valuations are as follows:

*Table 23: Post-Employment and Post-Retirement Benefits – Assumptions*

<b>Assumptions</b>	<b>2023</b>	<b>2022</b>
	%	%
Discount rate	3.00 - 3.50	3.00
Rate of compensation increase	2.00	2.00
Healthcare cost increases	4.00 – 5.47	4.00 – 5.55

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**12. Employee Benefits Payable (continued)**

The benefit obligation continuity is as follows:

*Table 24: Employee Benefits Payable - Benefit Obligation Continuity*

<b>Liability for post-employment and post-retirement benefits</b>	<b>2023</b>	<b>2022</b>
<b>Accrued benefit obligation, January 1</b>	\$ 109,733	\$ 106,738
Current period benefit cost	5,491	5,376
Retirement interest expense	3,272	3,188
Actuarial gain	(6,383)	-
Benefits paid	(5,804)	(5,569)
<b>Accrued benefit obligation, December 31</b>	<b>106,309</b>	109,733
Unamortized actuarial gain	6,976	930
	<b>\$ 113,285</b>	\$ 110,663

<b>Post-employment and post-retirement benefits expense</b>	<b>2023</b>	<b>2022</b>
Current period benefit cost	\$ 5,491	\$ 5,376
Retirement interest expense	3,272	3,188
Amortization of actuarial (gain) loss	(337)	284
<b>Total post-employment and post-retirement benefit expense</b>	<b>\$ 8,426</b>	\$ 8,848

The actuarial loss is amortized over the expected average remaining service life of the related employee group of - years (2022 - 14 years).

**(b) Workplace Safety and Insurance Board Obligation**

The Corporation is a Schedule 2 employer under the *Workplace Safety and Insurance Board ("WSIB") Act*, and as such assumes responsibility for financing its workplace safety insurance costs. The actuarial valuation as at December 31, 2023, estimated the accrued benefit obligation for workplace safety and insurance existing claims and future pension awards at **\$80,874** (2022 - \$70,026).

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**Notes to Consolidated Financial Statements (continued)**  
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**12. Employee Benefits Payable (continued)**

**(b) Workplace Safety and Insurance Board Obligation (continued)**

The benefit expense for the fiscal year ending December 31, 2023 includes a charge due to special events. In 2023, the Workplace Safety and Insurance Board of Ontario ("WSIB") expanded the list of presumptive cancers for firefighters and fire investigators to include thyroid and pancreatic cancers retroactively to January 1, 1960. This resulted in a plan amendment of \$4,744, determined as at December 31, 2023, which was recognized in the benefit expense recorded in the consolidated statement of operations for the fiscal year ending December 31, 2023.

*Table 25: Self-Insured (Schedule II) Workers Compensation Actuarial - Assumptions*

	<b>December 31, 2023</b>
Discount rate	3.50% per annum
Rate of compensation increase	4.40% per annum
Healthcare cost increases	6.50% per annum

**(c) Liability for Vacation Credits**

Under the provisions of certain employee vacation plans, some vacation credits are earned as at December 31 but are generally unavailable for use until a later date. In addition, the provisions of certain plans allow the accumulation of vacation credits for use in future periods. The approximate value of these credits as at December 31, 2023 is **\$25,158** (2022 - \$24,856).

**(d) Liability for Vested Sick Leave Benefits**

Under the sick leave benefit plan, certain unused sick leave can accumulate and employees may become entitled to a cash payment when they leave the Corporation's employment. The liability for these accumulated days, to the extent that they have vested and could be taken in cash by an employee on termination, amounted to **\$367** (2022 - \$926) at December 31, 2023. During the year **\$528** (2022 - \$69) was paid to employees who left the Corporation's employment.

Reserve funds and reserves have been established to provide for this past service liability. The reserve funds balance at December 31, 2023 is **\$213** (2022 - \$735). An amount of **\$6** (2022 - \$13) has been contributed in the current year.

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**Notes to Consolidated Financial Statements (continued)**  
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**12. Employee Benefits Payable (continued)**

**(d) Liability for Vested Sick Leave Benefits (continued)**

Only employees of the Corporation which commenced their employment prior to February 1, 1985, Police employees starting before January 1, 1982 and Fire employees starting before January 1, 1991 and Library employees starting before May 1, 1985 are entitled to be paid out their balance of accumulated sick time at retirement, which is the balance that makes up this liability.

Anticipated future payments for vested sick leave to employees who are eligible to retire are as follows:

*Table 26: Employee Benefits Payable - Anticipated Future Payments*

	\$	353
2024	\$	353
2025	\$	14
<b>Total</b>	<b>\$</b>	<b>367</b>

**(e) Pension Agreements**

The Corporation makes contributions to the Ontario Municipal Employees' Retirement System Pension Fund (OMERS), which is a multi-employer plan, on behalf of **5,249** (2022 - 5,040) members. The plan is a contributory defined benefit plan which specifies the amount of the retirement benefit to be received by employees based on length of service and rates of pay. Employers and employees contribute jointly to the plan.

The last available report for the OMERS plan was on December 31, 2023. At that time, the plan reported a **\$4.20** billion actuarial deficit (2022 - \$6.68 billion), based on actuarial liabilities for **\$136.19** billion (2022 - \$130.31 billion) and actuarial assets for **\$131.98** billion (2022 - \$123.64) billion. If actuarial surpluses are not available to offset the existing deficit and subsidize future contributions, increases in contributions will be required in the future.

Since any surpluses or deficits are a joint responsibility of all Ontario municipalities and their employees, the Corporation does not recognize any share of the OMERS pension surplus or deficit in these consolidated financial statements.

The amount contributed to OMERS for 2023 was **\$33,185** (2022 - \$36,336) for current service. Employer's contributions for current service are included as an expense in the consolidated statement of operations.

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**Notes to Consolidated Financial Statements (continued)**  
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**13. Asset Retirement Obligations**

The Corporation's asset retirement obligations consist of the following:

**(a) Landfill closure and post-closure care**

The Corporation owns and operates the W12A landfill site and owns various closed landfill sites. The landfill site assets at W12A are broken down into different cells and each cell became active when the cell started accepting waste. Each cell has an estimated useful life of 5 years and at January 1, 2023 there were two assets that had not been fully depreciated. The liability for the closure of operational sites and post-closure care for closed landfill sites has been recognized under PS 3280, Asset Retirement Obligations. The costs were based upon the presently known obligations that will exist at the estimated year of closure of the W12A site including final cover and vegetation, completing facilities for drainage control features, leachate monitoring, water quality monitoring, and monitoring and recovery of gas. Post-closure care activities include all activities related to monitoring the site once it can no longer accept waste, including acquisition of any additional land for buffer zones, treatment and monitoring of leachate, monitoring ground water and surface water, gas monitoring and recovery, and ongoing maintenance of various control systems, drainage systems, and final cover. The estimated liability for the care of landfill sites is the present value of future cash flows associated with closure and post-closure costs.

Key assumptions in determining the liability at December 31, 2023 for landfills are as follows:

- Timing of settlement - the active (W12A) landfill is expected to reach capacity in 2026, which is when the closing costs will be incurred and when the monitoring period will begin. The monitoring costs for the closed landfill sites are presently being incurred.
- Undiscounted liability for W12A - \$75,590
- Undiscounted liability for closed landfill sites - \$10,691
- Inflation rate - 2.00%
- Discount rate - 3.50%
- Estimated time required for post-closure care; active landfill - 75 years
- Estimated remaining time required for post-closure care; closed landfills - 27 years

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**13. Asset Retirement Obligations (continued)**

**(b) Asbestos removal**

The Corporation owns and operates various buildings that are known or are assumed to contain asbestos, which represents a health hazard upon demolition of the building. There is a legal obligation to remove the asbestos before these buildings are demolished. Following the adoption of PS 3280, Asset Retirement Obligations, the Corporation recognized an obligation relating to 237 buildings that contain or are suspected to contain asbestos material, of which 129 buildings were not fully amortized at January 1, 2023. Each building has an estimated useful life of 40 years.

Key assumptions in determining the liability at December 31, 2023 for asbestos removal and disposal are as follows:

- Timing of settlement - it is unknown when the buildings will be demolished or abatement will occur
- Undiscounted liability for asbestos removal - \$51,858
- Discount rate - due to the unknown timing of retirement, no discount rate was used when estimating the costs
- Estimated time required for retirement activities - at time of demolition only

**(c) Removal of underground fuel and oil storage tanks**

The Corporation owns various underground fuel and oil storage tanks that have to be removed at the end of their lives. The tanks became a part of the pooled equipment asset for the year in which they were installed. Following the adoption of PS 3280, Asset Retirement Obligations, the Corporation recognized an obligation relating to 27 underground tanks, of which, 17 were not fully amortized at January 1, 2023. Each tank has an estimated useful life of 10 years.

Key assumptions in determining the liability at December 31, 2023 for tank removal are as follows:

- Timing of settlement - it is unknown when the tanks will be removed
- Undiscounted liability for tank removals - \$2,501
- Discount rate - due to the unknown timing of retirement, no discount rate was used when estimating the costs
- Estimated time required for retirement activities - at time of removal only

**THE CORPORATION OF THE CITY OF LONDON**  
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**13. Asset Retirement Obligations (continued)**

**(d) Removal of leasehold improvements when requested by landlord at the end of a lease**

The Corporation has entered into leases with various landlords. Ten of these leases contain a Base Building clause that states that the landlord has the right, at the Corporation's expense, to request the removal of leasehold improvements at the end of the lease. Following the adoption of PS 3280, Asset Retirement Obligations, the Corporation recognized an obligation relating to these 10 leases, of which 5 have associated leasehold improvement assets that were fully amortized, January 1, 2023. Leasehold improvements have an estimated useful life of 7 years. Costs were estimated for the end of each lease and discounted to December 31, 2023 under the assumption that the entire space be stripped and brought back to base building.

Key assumptions in determining the liability at December 31, 2023 for leasehold improvement removals are as follows:

- Timing of settlement - the lease end date ranging from 2026 to 2032
- Undiscounted liability for leasehold improvement removals - \$130
- Inflation rate - 2.00%
- Discount rate - 3.50%
- Estimated time required for retirement activities - at time of removal only

All assets, including their increased costs from asset retirement obligations, are amortized using the straight-line amortization method.

The transition and recognition of asset retirement obligations involved an accompanying increase to the related landfill cells, buildings, equipment (tanks) and leasehold improvement capital assets and the restatement of comparative figures.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**13. Asset Retirement Obligations (continued)**

Changes to the asset retirement obligations in the year are as follows:

*Table 27: Asset Retirement Obligation Continuity Schedule*

2023	Landfill closure	Asbestos removal	Removal of underground fuel and oil storage tanks		Base building clause	Balance at December 31, 2023
			\$ 58,348	\$ 50,777	\$ 2,500	
Opening balance	\$ 58,348	\$ 50,777	\$ 2,500	\$ 122	\$ 111,747	
Accretion expense	124	-	-	1		125
Change in estimate	(4,740)	1,236	1	-		(3,503)
Liability settled during period	(807)	(155)	-	-		(962)
<b>Closing Balance</b>	<b>\$ 52,925</b>	<b>\$ 51,858</b>	<b>\$ 2,501</b>	<b>\$ 123</b>		<b>\$ 107,407</b>

2022	Landfill closure	Asbestos removal	Removal of underground fuel and oil storage tanks		Base building clause	Balance at December 31, 2022
			\$ 54,236	\$ 50,777	\$ 2,500	
Opening balance	\$ 54,236	\$ 50,777	\$ 2,500	\$ 122	\$ 107,635	
Change in Estimate	4,112	-	-	-		4,112
<b>Closing Balance</b>	<b>\$ 58,348</b>	<b>\$ 50,777</b>	<b>\$ 2,500</b>	<b>\$ 122</b>		<b>\$ 111,747</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**14. Tangible Capital Assets**

Cost	Balance at December 31, 2022	Additions	Disposals	Balance at December 31, 2023
(Restated - note 2)				
Land	\$ 514,107	\$ 12,355	\$ 1,543	\$ 524,919
Landfill and land improvements	182,631	10,415	14,243	178,803
Buildings and building improvements	1,215,181	47,063	18,817	1,243,427
Leasehold improvements	9,274	1,911	-	11,185
Machinery, equipment and furniture	346,971	28,050	20,766	354,255
Vehicles	156,350	3,727	7,499	152,578
Water infrastructure	874,049	28,856	3,485	899,420
Wastewater infrastructure	1,760,573	57,909	14,479	1,804,003
Roads infrastructure	1,637,974	81,673	37,640	1,682,007
Computers	17,760	5,222	2,624	20,358
Assets under construction	197,114	236,312	106,715	326,711
<b>Total</b>	<b>\$ 6,911,984</b>	<b>\$ 513,493</b>	<b>\$ 227,811</b>	<b>\$ 7,197,666</b>
Accumulated Amortization	Balance at December 31, 2022	Amortization Expense	Amortization Disposals	Balance at December 31, 2023
(Restated - note 2)				
Land	\$ -	\$ -	\$ -	\$ -
Landfill and land improvements	98,183	9,346	14,243	93,286
Buildings and building improvements	647,383	35,852	9,340	673,895
Leasehold improvements	3,432	673	-	4,105
Machinery, equipment and furniture	176,207	22,733	16,441	182,499
Vehicles	87,762	12,021	7,458	92,325
Water infrastructure	305,779	16,477	3,483	318,773
Wastewater infrastructure	563,591	30,640	7,898	586,333
Roads infrastructure	634,178	59,855	36,357	657,676
Computers	10,154	5,467	2,625	12,996
Assets under construction	-	-	-	-
<b>Total</b>	<b>\$ 2,526,669</b>	<b>\$ 193,064</b>	<b>\$ 97,845</b>	<b>\$ 2,621,888</b>
	Net Book Value December 31, 2022		Net Book Value December 31, 2023	
(Restated - note 2)				
Land	\$ 514,107		\$ 524,919	
Landfill and land improvements	84,448		85,517	
Buildings and building improvements	567,798		569,532	
Leasehold improvements	5,842		7,080	
Machinery, equipment and furniture	170,764		171,756	
Vehicles	68,588		60,253	
Water infrastructure	568,270		580,647	
Wastewater infrastructure	1,196,982		1,217,670	
Roads infrastructure	1,003,796		1,024,331	
Computers	7,606		7,362	
Assets under construction	197,114		326,711	
<b>Total</b>	<b>\$ 4,385,315</b>		<b>\$ 4,575,778</b>	

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**Notes to Consolidated Financial Statements (continued)**  
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**14. Tangible Capital Assets (continued)**

Cost	Balance at December 31, 2021	Adjustment relating to recognition of Asset			Disposals	Balance at December 31, 2022
		Retirement Obligations	Additions	(note 13)		
Land	\$ 498,203	\$ 132	\$ 16,503	\$ 731	\$ 514,107	
Landfill and land improvements	170,346	11,581	8,721	8,017	182,631	
Buildings and building improvements	1,136,183	51,945	34,627	7,574	1,215,181	
Leasehold improvements	9,039	-	235	-	9,274	
Machinery, equipment and furniture	340,280	440	24,300	18,049	346,971	
Vehicles	142,333	-	17,355	3,338	156,350	
Water infrastructure	847,633	-	31,806	5,390	874,049	
Wastewater infrastructure	1,640,274	-	123,984	3,685	1,760,573	
Roads infrastructure	1,587,437	-	73,405	22,868	1,637,974	
Computers	18,140	-	5,241	5,621	17,760	
Assets under construction	142,241	-	162,216	107,343	197,114	
<b>Total</b>	<b>\$ 6,532,109</b>	<b>\$ 64,098</b>	<b>\$ 498,393</b>	<b>\$ 182,616</b>	<b>\$ 6,911,984</b>	

Accumulated Amortization	Balance at December 31, 2021	Adjustment relating to recognition of Asset			Amortization Disposals	Balance at December 31, 2022
		Retirement Obligations	Amortization Expense	(note 13)		
Land	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Landfill and land improvements	89,473	7,817	8,910	8,017	98,183	
Buildings and building improvements	569,622	46,778	36,467	5,484	647,383	
Leasehold improvements	2,658	-	575	(199)	3,432	
Machinery, equipment and furniture	169,333	175	24,588	17,889	176,207	
Vehicles	78,615	-	12,412	3,265	87,762	
Water infrastructure	293,495	-	17,359	5,075	305,779	
Wastewater infrastructure	536,351	-	29,775	2,535	563,591	
Roads infrastructure	597,563	-	58,023	21,408	634,178	
Computers	11,518	-	4,257	5,621	10,154	
Assets under construction	-	-	-	-	-	
<b>Total</b>	<b>\$ 2,348,628</b>	<b>\$ 54,770</b>	<b>\$ 192,366</b>	<b>\$ 69,095</b>	<b>\$ 2,526,669</b>	

	Net Book Value December 31, 2021	Net Book Value December 31, 2022
		(Restated - note 2)
Land	\$ 498,203	\$ 514,107
Landfill and land improvements	80,873	84,448
Buildings and building improvements	566,561	567,798
Leasehold improvements	6,381	5,842
Machinery, equipment and furniture	170,947	170,764
Vehicles	63,718	68,588
Water infrastructure	554,138	568,270
Wastewater infrastructure	1,103,923	1,196,982
Roads infrastructure	989,874	1,003,796
Computers	6,622	7,606
Assets under construction	142,241	197,114
<b>Total</b>	<b>\$ 4,183,481</b>	<b>\$ 4,385,315</b>

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**Notes to Consolidated Financial Statements (continued)**  
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**14. Tangible Capital Assets (continued)**

**(a) Assets Under Construction**

Assets under construction having a value of **\$326,711** (2022 - \$197,114) have not been amortized. Amortization of these assets will commence when the asset is available for productive use.

In the year that an asset is placed into service, the total cost of the developed asset is transferred to each respective asset category as an addition and removed from assets under construction as a disposal.

**(b) Contributed Tangible Capital Assets**

Contributed capital assets have been recognized at estimated fair value at the date of contribution. The value of contributed assets received during the year is **\$44,086** (2022 - \$102,716) comprised predominantly of roads infrastructure in the amount of **\$15,878** (2022 - \$9,426) and water and wastewater infrastructure in the amount of **\$24,979** (2022 - \$88,737).

**(c) Tangible Capital Assets Disclosed at Nominal Values**

Where an estimate of fair value could not be made, the tangible capital asset was recognized at a nominal value. Land is the only category where nominal values were assigned.

**(d) Works of Art and Historical Treasures**

The Corporation manages and controls various works of art and non-operational historical cultural assets including buildings, artifacts, paintings and sculptures located at Corporation sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized in the consolidated financial statements.

**(e) Write-down of Tangible Capital Assets**

There were write-downs of tangible capital assets during the year in the amount of **\$2,930**. (2022 - \$nil).

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**14. Tangible Capital Assets (continued)**

**(f) Assets under Shared Control**

During 2016, the Corporation entered into a joint arrangement with the YMCA of Southwestern Ontario (YMCA) and the London Public Library Board (Library). The agreement to construct and operate a multipurpose complex, The Southwest Community Centre, with a total project budget of \$55,366, includes a community centre, recreation centre and public library branch and features an indoor pool, double pad arena, gymnasium and community centre space in the southwest area of the City.

Each partner proposed to invest in the project as follows:

- The City proposed to provide \$40,616 (75.13%) including land, plus \$300 for furniture and equipment,
- The YMCA proposed to provide \$9,200 (16.61%), plus \$1,200 for furniture and equipment, and
- The Library proposed to provide \$4,050 (8.26%).

The Library had a portion of the facility built and designed as a public library. The Library has exclusive use of its space. The City and Library will pay the YMCA a portion of the common area maintenance costs subject to the terms of the joint arrangement.

The YMCA has assumed all operational and lifecycle maintenance capital costs for the facility with the exception of the dedicated arena and library components through a lease agreement with a term of 40 years.

Title of the land and building remains with the Corporation. At the end of the term or any mutually agreed upon extension, the Corporation will agree to pay the YMCA and Library an amount equal to their respective partnership interest multiplied by the then fair market value of the partnership.

Total project costs of \$54,129 have been offset by contributions from the YMCA of \$9,200 and Library of \$4,556. The net project costs of \$40,373 have been accounted for in the Corporation and capitalized in the consolidated statement of financial position or expensed in the consolidated statement of operations.

The YMCA and the Library have recorded additions of leasehold improvements in their respective accounting records equal to their contributions. This facility opened to the public in the fall of 2018.

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**15. Accumulated Surplus**

Accumulated surplus consists of individual fund surplus, reserves and reserve funds as follows:

*Table 28: Accumulated Surplus*

	<b>2023</b>	<b>2022</b>
	(Restated - note 2)	
<b>Surplus</b>		
Invested in tangible capital assets	\$ 4,613,340	\$ 4,349,033
Other	(91,605)	16,793
Local boards	(72)	(33,125)
Equity in government business enterprise	234,893	238,708
Unfunded		
Liability for contaminated sites	(8,842)	(8,842)
Asset retirement obligations	(38,057)	(1,983)
Employee benefits payable	(220,987)	(207,822)
Net long-term debt	(195,680)	(217,381)
<b>Total surplus</b>	<b>4,292,990</b>	<b>4,135,381</b>
<b>Reserves set aside by Council</b>		
Contingencies	113,496	118,116
General operations	51,887	51,575
<b>Total reserves</b>	<b>165,383</b>	<b>169,691</b>
<b>Reserve funds set aside for specific purposes by Council</b>		
Contingencies	179,244	158,653
Infrastructure renewal	366,134	328,559
Acquisition of vehicles	37,230	45,795
Acquisition of facilities	54,771	52,675
Recreational programs and facilities	3,333	3,229
Self-insurance (note 16(b))	19,238	19,161
Sick leave (note 12(d))	213	735
Industrial over sizing	13,347	13,064
Other purposes	458,460	385,529
Special purpose (note 15(a))	83,200	81,609
<b>Total reserve funds</b>	<b>1,215,170</b>	<b>1,089,009</b>
<b>Accumulated surplus before remeasurement losses</b>	<b>5,673,543</b>	<b>5,394,081</b>
Accumulated remeasurement losses	(3,067)	-
<b>Accumulated surplus</b>	<b>\$ 5,670,476</b>	<b>\$ 5,394,081</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**15. Accumulated Surplus (continued)**

The Corporation has chosen to reflect items on a gross rather than a net basis. As such the Corporation has reserve funds and reserves to satisfy certain obligations listed as unfunded in Table 28: Accumulated Surplus.

**(a) Special Purpose**

The Corporation holds \$70 million principal in a reserve fund for a special purpose. The reserve fund is held by the Corporation for the following purposes:

- The investigation, remediation and restoration of the affected lands,
- Any related legal proceedings, including proceedings before any court or administrative tribunal, and
- The Corporation's actual and reasonable administrative and incidentals costs related thereto.

The Corporation will maintain the principal amount of the \$70 million in a properly managed portfolio in compliance with the Corporation's Investment Policy and the *Municipal Act, 2001*. The Corporation will be entitled to use the interest on the funds for its own purposes.

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**Notes to Consolidated Financial Statements (continued)**  
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**16. Contingent Liabilities**

**(a) Legal Actions**

As at December 31, 2023, certain legal actions and other contingent liabilities are pending against the Corporation. The final outcome of the outstanding claims cannot be determined at this time. However management believes that ultimate disposition of these matters will not materially exceed the amounts recorded in these consolidated financial statements.

Estimated costs to settle claims are based on available information and projections of estimated future expenses developed based on the Corporation's historical experience. Claims are reported as an operating expense in the year of the loss, where the costs are deemed to be likely and can be reasonably determined. Claims provisions are reported as a liability in the consolidated statement of financial position.

**(b) Public Liability and Property Loss Self Insurance**

The Corporation and its various Boards and Commissions are jointly self-insured for liability, property and casualty claims for varying amounts ranging up to \$500 for any individual claim.

Insurance is also purchased for claims in excess of these limits to a maximum of \$50,000 for liability claims. The insured and self-insured Boards and Commissions are: Museum London, London Convention Centre Corporation, Covent Garden Market Corporation, London Police Services Board, and London & Middlesex Community Housing Inc., and Housing Development Corporation, London.

The Corporation has made a provision for a reserve fund for self-insurance which as at December 31, 2023 amounted to **\$19,238** (2022 - \$19,161) and is reported in note 15 of the consolidated financial statements. The contribution for the year of **\$6,297** (2022 - \$5,310) has been reported in the individual revenues on the consolidated statement of operations.

Claims expensed during the year amounting to **\$6,221** (2022 - \$4,673) have been reported with individual expenses on the consolidated statement of operations. The payment of these expenses was funded through the self-insurance reserve fund.

There were unsettled liability claims against the Corporation as at December 31, 2023 to be paid from the self-insurance reserve fund. The probable outcome of these claims cannot be determined at this time.

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**Notes to Consolidated Financial Statements (continued)**  
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**16. Contingent Liabilities (continued)**

**(c) Environmental Remediation**

The Corporation is liable for the environmental remediation of certain land. The coal tar material present in land held by the Corporation was attributable to coal gasification works existing at this location between approximately 1850 and 1930 and identified in a 1987 inventory of coal gasification sites in Ontario by the provincial Ministry of the Environment (MOE).

The Corporation is engaged in an ongoing environmental remediation program and related risk management strategy that addresses the presence of historic coal tar in a section of the bed and bank of the south branch of the Thames River and in two adjacent parcels of Corporation-owned land. In this context:

- A collection system was completed in November 2000 to intercept coal tar-impacted ground water for treatment by an on-site facility which is situated on the smaller parcel.
- A hard-surfaced parking lot was constructed on the larger of the two parcels and is being operated as a municipal parking lot
- Coal tar removal and river bed rehabilitation has been satisfactorily completed and a monitoring program which started in 2004 is in place.

The Corporation is responsible for the ongoing environmental remediation program and management strategy.

Future costs for the remediation include operations of the coal tar treatment system, which will carry an ongoing monthly cost for an indeterminate time.

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**Notes to Consolidated Financial Statements (continued)**  
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**17. Loan Guarantees**

The Corporation has entered into an agreement which, under certain conditions, guarantees to assume the purchase and payment of block power from the Ontario Electricity Market on behalf of the Lake Huron Primary Water Supply System (Market Participant). The Corporation, in its capacity as Administering Municipality for the Joint Water Board, has guaranteed payment to the Independent Electricity System Operator (IESO) on behalf of the Market Participant. This guarantee is limited to **\$764**. There is no amount outstanding and no anticipated loss from this guarantee.

The Corporation has entered into an agreement which, under certain conditions, guarantees a ten-year credit agreement with Canada Mortgage and Housing Corporation (CMHC) on behalf of London & Middlesex Community Housing Inc. (Borrower). Under the agreement, the Borrower will make quarterly drawdowns up to a maximum of **\$40,136**. The outstanding principal of this loan at December 31, 2023 is **\$2,895** (2022 - \$771).

The maximum exposure to credit risk is the loan guarantee being called, which is **\$3,659**.

No amounts have been accrued in the consolidated financial statements of the Corporation with respect to these guarantees, as it is not anticipated at December 31, 2023 that the Corporation will need to make any payments as a result of providing the guarantees.

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**Notes to Consolidated Financial Statements (continued)**  
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**18. Commitments**

**(a) London Middlesex Suburban Roads Commission**

Section 474.18 of the *Municipal Act, 2001*, requires that the Corporation make annual payments to the County of Middlesex for an indefinite period as compensation for the reduction of income due to the dissolution of the London-Middlesex Suburban Roads Commission. The amount paid in 2023 was \$1,261 (2022 - \$1,224). Payments are based on the base year of 1997 at \$1,000 and are calculated contingent on annual assessment and tax rate increases.

**(b) Rehabilitation and Redevelopment Tax Grant Programs**

The Corporation has future commitments on the various Rehabilitation and Redevelopment Programs, which are programs that allow for future reductions in property taxes. The future commitments are as follows:

*Table 29: Future Grant Program Commitments*

2024	\$	5,958
2025		3,396
2026		6,205
2027		2,686
2028		1,135
Beyond		1,533
<b>Total</b>	<b>\$</b>	<b>20,913</b>

**(c) Fleet, Equipment and Premises Commitments**

The Corporation is committed to the following fleet and equipment purchases and minimum annual operating lease payments for premises and equipment as follows:

*Table 30: Fleet, Equipment and Premises Commitments*

2024	\$	17,448
2025		7,823
2026		5,368
2027		2,946
2028		2,964
Beyond		2,170
<b>Total</b>	<b>\$</b>	<b>38,719</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**18. Commitments (continued)**

**(d) Facilities and Infrastructure Commitments**

The Corporation has the following outstanding commitments remaining on facilities and infrastructure contracts as at December 31, 2023:

*Table 31: Facilities and Infrastructure Commitments*

	<b>2023</b>	<b>2022</b>
Roads	\$ 96,260	\$ 113,941
Water	23,869	35,166
Sanitary Sewer	23,033	19,819
Storm Sewer	21,259	24,311
Transit	20,455	12,427
General Government	11,687	15,787
Fire, POA and Emergency Measures	9,495	1,155
Parks	5,355	3,185
Library Facilities	4,226	-
Waste Collection, Disposal, and Recycling	4,003	11,805
Commercial and Industrial	2,708	2,772
Social and Family Services	2,344	2,498
Recreational Facilities	1,823	5,306
Social Housing	1,514	3,050
Cultural Facilities	542	402
Environmental Services	71	86
Police	-	8
	<b>\$ 228,644</b>	<b>\$ 251,718</b>

These amounts represent uncompleted portions of contracts, as at December 31, 2023, on major projects. The majority of payments on these outstanding commitments will be made in the next three (3) to five (5) years.

**(e) Affordable Housing Programs**

The Corporation is responsible for the delivery and administration of affordable housing programs in the City of London and the County of Middlesex. The Corporation has entered into various Municipal Contribution Agreements related to Affordable Housing Programs.

As at December 31, 2023, the Corporation has outstanding commitments remaining on these agreements of **\$7,185** (2022 - \$3,165).

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**18. Commitments (continued)**

**(f) Derivatives**

The Corporation has the following derivative contracts as at December 31, 2023:

- Contract, expiring October 31, 2024, for the transportation daily natural gas purchases of 145 gigajoules, with a remaining contract value of **\$142** (2022 - \$170).
- Contract, expiring October 31, 2024, for the transportation daily natural gas purchases of 73 gigajoules, with a remaining contract value of **\$135** (2022 - \$162).
- Contract, expiring October 31, 2024, for the transportation daily natural gas purchases of 59 gigajoules, with a remaining contract value of **\$66** (2022 - \$nil).
- Contract, expiring October 31, 2025, for the transportation daily natural gas purchases of 109 gigajoules, with a remaining contract value of **\$238** (2022 - \$238).
- Contract, fulfilled October 31, 2025, for the transportation daily natural gas purchases of 76 gigajoules, with a remaining contract value of **\$130** (2022 - \$nil).
- Contract, fulfilled October 31, 2026, for the transportation daily natural gas purchases of 111 gigajoules, with a remaining contract value of **\$210** (2022 - \$nil).
- Contract, fulfilled October 31, 2027, for the transportation daily natural gas purchases of 111 gigajoules, with a remaining contract value of **\$219** (2022 - \$nil).

These derivative contracts were purchased to provide price certainty for the cost of natural gas based on the Corporation's expected usage of natural gas, and as such are excluded from the scope of PS 3450, Financial Instruments and are not reflected as an asset or liability in these consolidated financial statements.

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**Notes to Consolidated Financial Statements (continued)**  
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**19. Provincial Offences Court Administration and Prosecution**

On March 26, 2001, pursuant to Bill 108, the Corporation assumed responsibility for Provincial Offences Court Administration and Prosecution. The Province of Ontario transferred the responsibility for the administration and prosecution of provincial offences in London-Middlesex to the Corporation. This transfer was part of the Province's strategy to realign provincial and municipal roles in the delivery of public services. As a result, the Corporation was required to establish its own administration, prosecution office and courtrooms to deal with charges laid under the *Provincial Offences Act*.

*Table 32: Charges Laid Under the Provincial Offences Act*

	<b>2023</b>	<b>2022</b>
<b>Revenues</b>		
Fines	\$ 4,193	\$ 3,681
<b>Total revenues</b>	<b>4,193</b>	3,681
<b>Expenses</b>		
Salary, wages and fringe benefits	1,583	1,536
County share of net revenues	96	11
Occupancy costs	99	82
Provincial government cost recovery	455	425
Administration costs	1,301	1,335
Equipment and maintenance	250	252
<b>Total expenses</b>	<b>3,784</b>	3,641
<b>Excess of revenues over expenses</b>	<b>\$ 409</b>	\$ 40

These results comprise part of the other revenue and protection to persons and property expenses that are included in the consolidated statement of operations.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
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## 20. Budget Data

Budget data presented in these consolidated financial statements is based upon the 2023 operating budget approved by Council. Adjustments were required to convert the budget from a cash basis to a full accrual basis. These adjustments include revenues and expenses which were budgeted in the capital budget, contributed assets recognized as revenues and amortization expense as well as Board and Commissions budget figures. The adjustments have been reduced for capital assets budgeted in operations. Given that certain budget information is not available in full accrual format, the assumption of using budget adjustments that equal the actual full accrual adjustments was used. These full accrual budget estimates are for financial statement presentation only.

The chart below reconciles the approved budget with the budget figures as presented in these consolidated financial statements.

*Table 33: Approved Budget per Consolidated Financial Statements*

	Total	Tax	Water	Wastewater
<b>Net budget PSAB surplus</b>	<b>\$ 219,016</b>	\$ 152,786	\$ 28,660	\$ 37,570
<b>Public Sector Accounting Board (PSAB) reporting requirements:</b>				
<b>Addback (deduct) from net budget PSAB surplus</b>				
<b>Transfers</b>				
Transfers from capital	216	216	-	-
Transfers to capital	(102,736)	(56,306)	(22,713)	(23,717)
Transfers from reserves and reserve funds	9,260	9,260	-	-
Transfers to reserves and reserve funds	(134,312)	(76,798)	(16,366)	(41,148)
	<b>(227,572)</b>	<b>(123,628)</b>	<b>(39,079)</b>	<b>(64,865)</b>
<b>Budget adjustments</b>				
Government grants and subsidies	20,593	20,593	-	-
Expenses related to government grants and subsidies	(14,986)	(14,986)	-	-
Debt principal repayments	132	132	-	-
Transfers to capital	(1,570)	(1,570)	-	-
Transfers from reserves and reserve funds	376	376	-	-
Transfers to reserves and reserve funds	(4,545)	(4,545)	-	-
	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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**20. Budget Data (continued)**

*Table 33: Approved Budget per Consolidated Financial Statements (continued)*

	Total	Tax	Water	Wastewater
<b>Debt principal repayments</b>	\$ (31,970)	\$ (27,623)	\$ (108)	\$ (4,239)
<b>PSAB adjustments</b>				
Capital program funding earned in year	(109,232)	(103,097)	(1,425)	(4,710)
Capital projects not resulting in capital assets	79,896	61,676	5,383	12,837
Amortization of tangible capital assets	182,034	104,874	20,717	56,443
Developer contributions - assumed capital assets	(53,661)	(23,698)	(8,517)	(21,446)
Loss on disposal of capital assets	2,700	1,572	544	584
Obligatory reserve fund deferred revenue earned	(39,161)	(26,044)	(1,774)	(11,343)
Government business enterprises adjustments	(6,930)	(6,930)	-	-
Other	(6,449)	(4,124)	(1,294)	(1,031)
Asset retirement obligations	2,304	2,304	-	-
Employee future benefits liability	4,561	4,249	112	200
	<b>56,062</b>	<b>10,782</b>	<b>13,746</b>	<b>31,534</b>
<b>Boards and Commissions budget PSAB Surplus</b>	<b>(15,536)</b>	<b>(12,317)</b>	<b>(3,219)</b>	<b>-</b>
<b>Net Surplus per 2023 Approved Budget</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**20. Budget Data (continued)**

*Table 33: Approved Budget per Consolidated Financial Statements (continued)*

	Total	Tax	Water	Wastewater
<b>Net surplus per 2023 approved budget – comprised of:</b>				
<b>Revenues</b>				
Property tax	\$ 736,458	\$ 736,458	\$ -	\$ -
Government grants and subsidies	229,099	229,069	-	30
User fees	269,622	59,358	93,560	116,704
Municipal revenues - other	84,241	83,296	135	810
Municipal revenues - transfers from capital	216	216	-	-
Municipal revenues - transfers from reserves and reserve funds	8,884	8,884	-	-
<b>Total revenues</b>	<b>1,328,520</b>	1,117,281	93,695	117,544
<b>Expenses</b>				
Personnel costs	456,022	424,397	12,424	19,201
Administrative expenses	16,554	7,460	3,380	5,714
Financial expenses - other	11,403	11,329	74	-
Financial expenses - Interest and discount on long-term debt	4,657	4,168	3	486
Financial expenses - debt principal repayments	32,102	27,755	108	4,239
Financial expenses - transfers to reserves and reserve funds	129,767	72,253	16,366	41,148
Financial expenses - transfers to capital	101,166	54,736	22,713	23,717
Purchased services	248,513	241,628	3,215	3,670
Materials and supplies	84,340	39,891	33,209	11,240
Furniture and equipment	31,225	26,345	1,730	3,150
Transfers	218,785	215,794	-	2,991
Other expenses	23,625	13,349	2,774	7,502
Recovered expenses	(29,639)	(21,824)	(2,301)	(5,514)
<b>Total expenses</b>	<b>1,328,520</b>	1,117,281	93,695	117,544
<b>Net surplus per 2023 Approved Budget</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
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**21. Revenues**

In the consolidated statement of operations, revenues are grouped by classification for financial presentation purposes. The following is a more detailed breakdown of some of the Corporation's revenue classifications:

*Table 34: Revenue Classifications*

	<b>2023</b>	<b>2022</b>
<b>Net municipal taxation and user charges</b>		
Net municipal taxation	\$ 753,618	\$ 719,842
Payments-in-lieu of taxation	8,936	8,915
	<b>762,554</b>	728,757
User charges	341,932	318,715
	<b>\$ 1,104,486</b>	\$ 1,047,472
<b>Transfer payments</b>		
Operating	\$ 8,221	\$ 18,045
Capital infrastructure	52,044	53,386
<b>Government of Canada - Total</b>	<b>60,265</b>	71,431
Unconditional - operating	1,336	9,987
Conditional – operating	312,596	247,173
Capital infrastructure	20,296	13,952
<b>Province of Ontario - Total</b>	<b>334,228</b>	271,112
Other municipalities	7,886	8,696
	<b>\$ 402,379</b>	\$ 351,239
<b>Investment income</b>		
Investment income - operating	\$ 25,895	\$ 12,722
Investment income - reserves and reserve funds	27,314	17,174
	<b>\$ 53,209</b>	\$ 29,896
<b>Other revenues</b>		
Provincial Offences Fines	\$ 4,193	\$ 3,681
Ontario Lottery & Gaming Corporation	5,132	5,310
Municipal accommodation tax	4,854	3,174
Other contributions - operating	10,417	14,035
Other contributions - capital	8,066	9,463
Donations	653	1,148
Miscellaneous sales	2,655	4,219
	<b>\$ 35,970</b>	\$ 41,030

**THE CORPORATION OF THE CITY OF LONDON**  
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**22. Expenses by Object**

The consolidated statement of operations represents the Corporation's expenses by function. The following classifies those same expenses by object.

*Table 35: Expenses by Object*

	<b>2023</b>	<b>2022</b>
		(Restated - note 2)
Salaries, wages and fringe benefits	\$ 562,083	\$ 525,630
Long-term debt interest charges	5,820	6,302
Materials and supplies	155,257	151,730
Contracted services	229,170	174,788
Rents and financial expenses	35,263	35,689
External transfers	222,479	207,382
Amortization of tangible capital assets	193,064	192,391
<b>Total expenses by object</b>	<b>\$ 1,403,136</b>	<b>\$ 1,293,912</b>

**23. Liability for Contaminated Sites**

Under Public Sector Accounting Board Standard PS 3260 *Liability for Contaminated Sites*, the Corporation has identified one site that had contamination and was not in productive use, as follows:

With respect to the first site, reports indicate that remediation for this site will be required and has been estimated at **\$595** (2022 - \$595).

With respect to the second site, reports indicate that remediation for this site will be required and has been estimated at **\$8,247** (2022 - \$8,247).

These amounts have been recorded as a liability at year end and have been included in accounts payable and accrued liabilities in the consolidated statement of financial position.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**24. Demand Loan**

In 2020, the Middlesex-London Health Unit entered a loan agreement for a demand instalment loan with an amortization period of 20 years to finance the fit-up and relocation costs related to the move to Citi Plaza. The loan was subsequently converted into two non-revolving amortizing instalment loans, one with a fixed rate instalment loan and one as a floating rate instalment loan. The fixed rate of interest on the first loan is 1.915% per annum over a term of 5 years and shall be repaid by monthly blended payments of principal and interest. The interest rate on the second loan is calculated at prime less 0.75% per annum and shall be repaid by monthly principal payments.

All amounts under the demand loans are repayable immediately on demand by the bank.

**25. Financial instruments and risk management**

The Corporation's activities expose it to a range of financial risks. These risks include market risk, (including foreign currency risk, interest rate risk, and other price risk), credit risk and liquidity risk.

**(a) Market Risk**

Market price risk is the risk that the value of a financial instrument will fluctuate as a result of changes in market prices, whether those changes are caused by factors specific to an individual instrument, its issuer or general market factors. Market price risk is composed of currency risk, interest rate risk and other price risk.

The Corporation's portfolio investments are exposed to market risk, both within its fixed income and equity holdings predominantly through interest rate risk and price risk. Portfolio investments are predominantly held in Canadian denominated currency.

Within portfolio investments, exposure to interest rate risk; the risk future cashflows or fair values will fluctuate due to volatility in market interest rate risks, exists due to its interest-bearing holdings. Bond valuations are inversely related to interest rates. Management monitors this exposure regularly and estimates that if interest rates increased by 1% and all other variables are held constant, the potential change in unrealized loss on its fair valued fixed income holdings would be \$30,222.

Price risk within portfolio investments is predominantly driven by holdings in diversified Canadian equities and management estimates that a decrease of 1% in the overall equity markets as measured by changes in the S&P/TSX Composite, the potential change in unrealized loss on its fair valued equity holdings would be \$1,846.

Management aims to reduce market risk through diversification of portfolio investments in terms of asset mix, sectors, issuers, and securities.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**25. Financial instruments and risk management (continued)**

**(b) Credit Risk**

Credit risk is the risk of financial loss if a counterparty fails to honour its contractual obligation. The Corporation is exposed to credit risk on portfolio investments. The Corporation manages this risk through its established credit quality requirements of securities, as outlined in its investment policy and through diversification of its holdings. The Corporation only invests in investment grade securities or issuances and as such, management has assessed the impact of credit risk to portfolio investments as low, with no change year over year.

The credit rating profile for the Corporation's fixed income holdings is as follows:

<b>Credit Rating</b>	<b>2023</b>
AAA	16.6 %
AA	47.2 %
A	33.6 %
BBB	2.6 %
<b>Total</b>	<b>100.0 %</b>

The Corporation is also subject to credit risk with respect to loans and accounts receivables. The Corporation manages credit risk by engaging with recognized, credit worthy third parties. The Corporation has no significant concentration of credit risk with any one individual customer. There were no changes in exposures to credit risk during the year. The outstanding amounts related to financial instruments are presented in the table below.

	<b>Current</b>	<b>31-60 days</b>	<b>61-90 days</b>	<b>91-120 days</b>	<b>Over 120 days</b>	<b>Total</b>
Government receivables	\$ 69,340	\$ -	\$ 1,220	\$ -	\$ -	\$ 70,560
Other account receivables	46,962	1,960	228	245	1,060	50,455
<b>Total</b>	<b>116,302</b>	<b>1,960</b>	<b>1,448</b>	<b>245</b>	<b>1,060</b>	<b>121,015</b>
Less allowance	-	-	-	157	868	1,025
<b>Net receivable</b>	<b>\$116,302</b>	<b>\$ 1,960</b>	<b>\$ 1,448</b>	<b>\$ 88</b>	<b>\$ 192</b>	<b>\$119,990</b>

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**25. Financial instruments and risk management (continued)**

**(b) Credit Risk (continued)**

The net receivables total amount differs from the amount reported on the consolidated statement of financial position, for items excluded from financial instruments as per PS 3450, Financial Instruments, primarily receivables from government for goods and services tax recoveries, and property taxes.

	Within 1 year	1 to 2 years	2 to 5 years	Over 5 years	Total
Loans and long-term receivables	\$ 994	\$ 2,197	\$ 3,873	\$ 39,745	\$ 46,809
<b>Total</b>	<b>\$ 994</b>	<b>\$ 2,197</b>	<b>\$ 3,873</b>	<b>\$ 39,745</b>	<b>\$ 46,809</b>

**(c) Liquidity Risk**

Liquidity risk is the risk the Corporation will be unable to fulfill its obligations associated with its financial liabilities. The Corporation maintains an unsecured line of credit of \$100,000 (2022 - \$100,000) to ensure funds are available to meet current requirements. As at December 31, 2023, no amount has been drawn on the facility. In addition, the Corporation has \$2,000 of available commercial card credit that can be accessed. Management believes based on its assessment of cash flows it will have access to sufficient capital through internally generated cash, external sources, the undrawn line of credit, as well as commercial card credit, to meet current forecasted expenditures.

The Corporation is also exposed to liquidity risk with respect to accounts payable and accrued liabilities. The majority of accounts payable and accrued liabilities are expected to be settled in thirty days. The maturities of other financial liabilities are provided in the notes to financial statements related to those liabilities.

	Within 1 year	1 to 2 years	2 to 5 years	Over 5 years	Total
Accounts payable and accrued liabilities	\$ 194,385	\$ 571	\$ 238	\$ 590	\$ 195,784
<b>Total</b>	<b>\$ 194,385</b>	<b>\$ 571</b>	<b>\$ 238</b>	<b>\$ 590</b>	<b>\$ 195,784</b>

The accounts payable and accrued liabilities total amount differs from the amount reported on the consolidated statement of financial position, for items excluded from financial instruments as per PS 3450, Financial Instruments, primarily payables to government for goods and services tax, employment benefits, and insurance contracts.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**26. Segmented Information**

The Corporation is a diversified municipal government institution that provides a wide range of services to its citizens, including police, fire, roadways, public transit, water, wastewater, solid waste and recycling, social and community services. For management reporting purposes the Corporation's operations and activities are organized and reported by Fund. Funds were created for the purpose of recording specific activities to attain certain objectives in accordance with special regulations, restrictions or limitations.

For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Therefore, certain allocation methodologies are employed in the preparation of segmented financial information. The Operating Fund reports on municipal services that are funded primarily by property taxation. Taxation and payments-in-lieu of taxes are apportioned to General Revenue Fund Services based on the Fund's net surplus. User charges, Government transfers, transfer from other funds and other revenues have been taken from the allocations on schedule 12 of the Financial Information Return.

The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in note 1. The segmented information reports total revenues and expenses by segment.

The Corporation's services are provided by departments and their activities are reported in these funds. Certain departments that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

**(a) Protection Services**

Protection is comprised predominantly of the Police Services and Fire departments. The mandate of the Police Services department is to ensure the safety and security of the lives and property of citizens through law enforcement, victims' assistance, public order maintenance, crime prevention and emergency response. The Fire department is responsible for providing proactive fire and injury prevention education programs, comprehensive inspection programs and fire code enforcement. In addition, the department responds to emergency calls for assistance related to fires, rescues, motor vehicle accidents and cardiac medical events as well as calls related to hazardous material incidents, swift water and ice rescue and limited types of technical rescue calls.

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**Notes to Consolidated Financial Statements (continued)**  
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**26. Segmented Information (continued)**

**(b) Transportation Services**

Transportation Services are comprised of year-round road maintenance, parking, traffic signals and street lighting. Activities include the maintenance of roadsides defined as sidewalks, walkways, boulevards and the urban forest. This service is responsible for the operational integrity of the roadway system through year-round surface maintenance and winter maintenance, including snow and ice control. Parking supports the controlled movement of vehicles to benefit London businesses and residents through policy and operational efforts. Traffic signal services provide the planning, design, operation and maintenance of the Corporation's street lights and traffic signal network including a computerized traffic signal control system.

The London Transit Commission serves as an agent for the Corporation responsible for the delivery of public transit services for the residents of the City of London as provided under the *City of London Act*.

Public transit services include conventional and specialized transit services. Service design, development and delivery for the respective services take their direction from the Corporation's Official Plan, Transportation Plan and London Transit's Long Term Growth Strategy, Ridership Growth Plan, Business Plan and Accessibility Plan.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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(all dollar amounts in thousands of dollars)

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**26. Segmented Information (continued)**

**(c) Environmental Services**

**(i) Water and Wastewater Utilities**

The Water Utility provides the planning, engineering, operation and maintenance for the Corporation's water infrastructure. Wholesale potable water is purchased from both the Lake Huron and the Elgin Area Primary Water Supply Systems. Services include the planning and engineering to support the delivery of safe, clean, high quality drinking water of sufficient flow and pressure to enhance the quality of life and support economic development for the residents and businesses of London. Operation and maintenance services ensure the reliable delivery of water to all customers and sustainability of a high quality water infrastructure.

The Wastewater Utility provides the planning, engineering, operation and maintenance for the Corporation's wastewater and drainage infrastructure. Services include the operation of pollution control plants and sewage pumping stations for the treatment of sanitary sewage, year-round maintenance of sanitary and storm sewer systems and planning and implementation of capital works to provide new services and improve existing systems. All services are delivered in an environmentally and fiscally responsible manner while maintaining sustainability of the infrastructure.

**(ii) Solid Waste and Recycling**

Solid Waste and Recycling provides solid waste collection services managing the safe and permanent disposal of non-hazardous wastes collected in an environmentally safe process including the management and operation of a landfill site. It also provides a variety of services and projects relating to the Management of Solid Waste for its customers and the citizens and businesses of London. Such services include daily recyclable and waste drop-off, on-site composting, residential/industrial/commercial and city facilities recycling.

**(d) Health Services**

The Middlesex-London Health Unit provides a wide range of public health services in London and Middlesex County. The programs and services are designed to help citizens live a healthy life, free from disease and injury through health promotion and prevention activities. The Health Unit also monitors the air, food and water supply in the community to make sure it is safe and provides services to individuals and communities and advocates for public policies that make the City of London healthier.

Ambulance Services provide medical emergency medical services to the City of London and Middlesex County.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**26. Segmented Information (continued)**

**(e) Social and Family Services**

As the Consolidated Municipal Service Manager, the Community Services Department is legislated to deliver the Province's Ontario Works program to qualified residents within the City of London; homelessness funding to local emergency shelters and administers the distribution of child care fee subsidies to families in need and wage subsidies to local child care agencies.

The Department also delivers Council-directed social services, including the London CARES initiative and the Child and Youth Agenda in partnership with community agencies and groups. The Department operates the Dearness Home long term care facility; an Adult Day Program and Home Help Services.

**(f) Social Housing**

The Housing Division is responsible for establishing and maintaining a system for administering mortgage and rent subsidies for social housing providers; receiving and evaluating financial reports of housing providers; assessing extraordinary financial requests from housing providers; responding to requests for technical support from housing providers and reviewing housing providers operations to ensure compliance with the *Housing Services Act* and any rules allocated by the Service Manager. The Division also fulfills the application intake function for social housing providers (the Housing Access Centre) and delivers federal, provincial and municipal affordable housing programs.

**(g) Parks and Recreation**

The Department works collaboratively with their colleagues and partners to improve the quality of life for all Londoners by creating opportunities for individuals to lead healthy, socially-active lives through the direct delivery of recreation programs; strengthening neighbourhoods; leading the integration of community wide initiatives; managing and operating parks and recreation facilities such as Storybook Gardens, municipal golf courses; providing aquatic opportunities; and supporting local sport and special event initiatives.

**(h) Cultural Services**

The Culture Office provides the infrastructure necessary to place a greater focus on culture by acting as the central access point for the cultural functions and responsibilities of the City of London. The Culture Office promotes collaboration, communication and the sharing of knowledge and resources for the purpose of generating economic prosperity through cultural vitality.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
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**26. Segmented Information (continued)**

**(i) Planning, Development and Compliance**

**(i) Planning Services**

Planning Services provides a wide range of planning and associated services to guide long-term land use and development activity in the City. The Division is organized under four sections – Policy Planning and Programs, Environmental and Parks Planning, Community Planning and Design and Urban Forestry. The Division employs professional resources consisting of Planners, Parks Planning Co-ordinators, Landscape Architects, a Community Projects Co-ordinator, Urban Designers, Ecologists, a Research Analyst and a Heritage Planner as well as support technical and support staff. A wide range of services are provided by the Division including Official Plan and Zoning By-law approvals, policy development, secondary plans, Community Improvement Plans, economic revitalization programs, brownfield revitalization incentives, heritage preservation incentives, urban design, environmental and ecological evaluations, parks planning, urban forestry, commemorative programs and heritage planning.

**(ii) Development Services**

Development Services is a multi-disciplinary team providing a single point of administration for development approvals under the *Planning Act*. The Division includes Planners, Engineers, Landscape Planners, Site Plan Officers, Inspectors, a Subdivision Co-ordinator, Integrated Land Planning Technologists and technical support staff that function as geographic teams (east and west) to provide an integrated processing framework to provide quality development approvals in a timely manner. Planning Act applications processed by Development Services include Plans of subdivision including associated Official Plan and Zoning By-law amendments, site plan approvals, condominium approvals and consents. The Division also administers subdivision and development agreement servicing standards and compliance through inspection, assumption and security management.

**(iii) Building Services**

Building Services, by administering the provisions of the *Ontario Building Act* and the *Building Code*, ensures high quality building construction in addition to keeping paramount the health and safety of the citizens of London. These directives are established through the enforcement of various municipal By-laws such as the Property Standards By-law, the Sign and Canopy By-law and the Pool Fence By-law to name a few.

**THE CORPORATION OF THE CITY OF LONDON**  
**Notes to Consolidated Financial Statements (continued)**  
**Year ended December 31, 2023**  
(all dollar amounts in thousands of dollars)

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**26. Segmented Information (continued)**

**(i) Planning, Development and Compliance (continued)**

**(iv) Licensing and Municipal Law Enforcement Services**

The Licensing and Municipal Law Enforcement Services area is divided into three interrelated areas. The Community By-laws section is responsible for seeking compliance with community based City by-laws which focus on health and safety, consumer protection, nuisance control and quality of life issues. The Licensing and Parking Enforcement areas are responsible for addressing compliance issues with business licensing by-laws and parking infractions. This section also manages a number of parking lots providing parking services to citizens and visitors alike. The Animal Care and Control service area is responsible for administration, planning, co-ordination and direction of animal care and control in an effort to ensure that policies, practices, directives, by-laws and regulations are in place and adhered to for the protection of the public and the welfare of domestic animals in the community.

**THE CORPORATION OF THE CITY OF LONDON**

**Consolidated Schedule of Segment Disclosure - Operating Revenues**

**Year ended December 31, 2023, with comparative information for 2022**

(all dollar amounts in thousands of dollars)

Revenues	Taxation	User Charges	Government Transfers	Developer Contributions	Other	2023	2022
<b>General government</b>	\$ 760,887	\$ 7,256	\$ 672	\$ -	\$ 47,656	\$ 816,471	\$ 801,556
Fire	-	606	1,178	-	963	2,747	639
Police	-	1,490	11,757	-	2,528	15,775	11,390
Other protection services	-	11,699	-	-	4,555	16,254	17,140
<b>Total protection services</b>	-	<b>13,795</b>	<b>12,935</b>	-	<b>8,046</b>	<b>34,776</b>	29,169
Transit	(766)	36,409	11,949	-	1,390	48,982	60,669
Other transportation services	-	3,619	50,795	15,878	40,760	111,052	101,480
<b>Total transportation services</b>	(766)	<b>40,028</b>	<b>62,744</b>	<b>15,878</b>	<b>42,150</b>	<b>160,034</b>	162,149
Water and wastewater	-	210,782	5,429	24,979	11,293	252,483	316,097
Solid waste	-	19,286	9,093	-	2,941	31,320	21,276
<b>Total environmental services</b>	-	<b>230,068</b>	<b>14,522</b>	<b>24,979</b>	<b>14,234</b>	<b>283,803</b>	337,373
<b>Health Services</b>	-	-	6,562	-	157	6,719	6,740
General assistance	-	2	164,157	-	165	164,324	138,627
Assistance to aged persons	-	5,919	19,248	-	123	25,290	24,000
Child care	-	255	100,497	-	121	100,873	62,478
<b>Total social and family services</b>	-	<b>6,176</b>	<b>283,902</b>	-	<b>409</b>	<b>290,487</b>	225,105
<b>Social housing</b>	-	11,285	15,899	(405)	3,216	29,995	43,984
Parks and recreation	-	19,736	2,959	3,634	1,924	28,253	24,421
Libraries	-	420	642	-	638	1,700	1,654
Cultural services	-	1,525	729	-	1,142	3,396	3,521
<b>Total recreation and cultural services</b>	-	<b>21,681</b>	<b>4,330</b>	<b>3,634</b>	<b>3,704</b>	<b>33,349</b>	29,596
<b>Planning, development and compliance</b>	2,433	11,643	813	-	12,075	26,964	23,630
<b>Total revenues</b>	\$ 762,554	\$ 341,932	\$ 402,379	\$ 44,086	\$ 131,647	\$ 1,682,598	\$ 1,659,302

**THE CORPORATION OF THE CITY OF LONDON**

**Consolidated Schedule of Segment Disclosure - Operating Expenses**

**Year ended December 31, 2023, with comparative information for 2022**

(all dollar amounts in thousands of dollars)

Expenses	EXPENSES						2023		2022	
	Salaries, wages and fringe benefits	Materials and supplies	Contracted services	External transfers	Amortization	Other				
(Restated - note 2)										
<b>General government</b>	\$ 62,847	\$ 15,750	\$ 11,832	\$ 12	\$ 11,086	\$ 834	\$ 102,361	\$ 106,970		
Fire	73,089	3,359	447	-	3,095	16	80,006	74,372		
Police	141,500	8,000	3,059	-	5,639	243	158,441	144,618		
Other protection services	20,075	3,446	1,792	2,199	367	859	28,738	26,447		
<b>Total protection services</b>	<b>234,664</b>	<b>14,805</b>	<b>5,298</b>	<b>2,199</b>	<b>9,101</b>	<b>1,118</b>	<b>267,185</b>	<b>245,437</b>		
Transit	60,324	27,312	9,193	-	12,655	375	109,859	103,383		
Other transportation services	30,463	21,832	18,163	2	61,126	10,187	141,773	134,546		
<b>Total transportation services</b>	<b>90,787</b>	<b>49,144</b>	<b>27,356</b>	<b>2</b>	<b>73,781</b>	<b>10,562</b>	<b>251,632</b>	<b>237,929</b>		
Water and wastewater	30,642	36,839	14,992	2,985	69,758	11,418	166,634	160,913		
Solid waste	10,755	5,368	16,326	341	3,291	3,870	39,951	44,774		
<b>Total environmental services</b>	<b>41,397</b>	<b>42,207</b>	<b>31,318</b>	<b>3,326</b>	<b>73,049</b>	<b>15,288</b>	<b>206,585</b>	<b>205,687</b>		
Public health services	6,040	584	537	6,119	140	436	13,856	14,099		
Ambulance services	-	-	29,587	-	-	-	29,587	23,621		
<b>Total health services</b>	<b>6,040</b>	<b>584</b>	<b>30,124</b>	<b>6,119</b>	<b>140</b>	<b>436</b>	<b>43,443</b>	<b>37,720</b>		
General assistance	21,938	1,180	23,779	136,611	405	2,834	186,747	161,967		
Assistance to aged persons	25,986	4,430	825	140	1,257	177	32,815	31,845		
Child care	2,448	1,549	56,387	45,691	3	393	106,471	69,573		
<b>Total social and family services</b>	<b>50,372</b>	<b>7,159</b>	<b>80,991</b>	<b>182,442</b>	<b>1,665</b>	<b>3,404</b>	<b>326,033</b>	<b>263,385</b>		

**THE CORPORATION OF THE CITY OF LONDON**

**Consolidated Schedule of Segment Disclosure - Operating Expenses**

**Year ended December 31, 2023, with comparative information for 2022**

(all dollar amounts in thousands of dollars)

Expenses	EXPENSES						2023	2022
	Salaries, wages and fringe benefits	Materials and supplies	Contracted services	External transfers	Amortization	Other		(Restated - note 2)
<b>Social housing</b>	10,777	3,593	24,125	20,227	3,453	1,331	<b>63,506</b>	59,867
Parks and recreation	28,565	8,271	7,265	36	14,050	5,051	<b>63,238</b>	55,928
Libraries	16,155	3,870	1,264	-	2,765	1,601	<b>25,655</b>	24,602
Cultural services	3,242	1,064	2,688	1,493	1,679	-	<b>10,166</b>	10,086
<b>Total recreation and cultural services</b>	<b>47,962</b>	<b>13,205</b>	<b>11,217</b>	<b>1,529</b>	<b>18,494</b>	<b>6,652</b>	<b>99,059</b>	90,616
<b>Planning, development and compliance</b>	<b>17,387</b>	<b>8,512</b>	<b>6,909</b>	<b>6,773</b>	<b>2,295</b>	<b>1,458</b>	<b>43,334</b>	46,301
<b>Total expenses</b>	<b>\$ 562,233</b>	<b>\$ 154,959</b>	<b>\$ 229,170</b>	<b>\$ 222,629</b>	<b>\$ 193,064</b>	<b>\$ 41,083</b>	<b>\$ 1,403,138</b>	<b>\$ 1,293,912</b>



**London**  
CANADA

**City of London  
Financial Report  
2023**