

Consolidated Financial Statements of

CITY OF GREATER SADBURY

And Independent Auditor's report thereon

Year ended December 31, 2024


Management's Responsibility for the Consolidated Financial Statements

The accompanying consolidated financial statements of the City of Greater Sudbury (the "City") are the responsibility of the City's management and have been prepared in compliance with legislation, and in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board of Chartered Professional Accountants of Canada. A summary of the significant accounting policies is described in Note 1 to the consolidated financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The City's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by Management.

Council meets with Management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the consolidated financial statements.

The consolidated financial statements have been audited by KPMG LLP, independent external auditors appointed by the City. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the City's consolidated financial statements.



Shari Lichterman
Chief Administrative Officer



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INDEPENDENT AUDITOR'S REPORT

To the Members of Council, Inhabitants and Ratepayers of the City of Greater Sudbury

Opinion

We have audited the accompanying consolidated financial statements of the City of Greater Sudbury, (The City), which comprise:

- the consolidated statement of financial position as at December 31, 2024
- the consolidated statement of operations and accumulated surplus for the year then ended
- the consolidated statement of changes in net financial assets for the year then ended
- the consolidated statement of cash flows for the year then ended
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the “financial statements”)

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the City as at December 31, 2024, and its consolidated results of operations and accumulated surplus, its consolidated changes in net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the ***Auditor's Responsibilities for the Audit of the Financial Statements*** section of our auditor's report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the City's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the City or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the City's financial reporting process.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.



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- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the City's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the City to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.
- Plan and perform the group audit to obtain sufficient appropriate audit evidence regarding the financial information of the entities or business units within the group as a basis for forming an opinion on the group financial statements. We are responsible for the direction, supervision and review of the audit work performed for the purposes of the group audit. We remain solely responsible for our audit opinion.

A handwritten signature in black ink that reads 'KPMG LLP'. The signature is written in a cursive, stylized font. Below the signature is a horizontal line that starts under the 'K' and ends under the 'P'.

Chartered Professional Accountants, Licensed Public Accountants

Sudbury, Canada

July 30, 2025

CITY OF GREATER SUDBURY

Consolidated Statement of Financial Position
(in thousands of dollars)

December 31, 2024, with comparative information for 2023

	2024	2023
Financial assets		
Cash	\$ 82,821	\$ 72,179
Taxes receivable (note 3)	15,306	12,983
Accounts receivable (note 4)	112,311	115,912
Investment in Government Business Enterprises (note 5 (a))	150,631	145,231
Investments (note 6)	621,686	633,352
	<u>982,755</u>	<u>979,657</u>
Financial liabilities		
Accounts payable and accrued liabilities (note 7)	132,255	133,094
Deferred revenue - obligatory reserve funds (note 9)	69,719	62,602
Deferred revenue - other (note 10)	15,274	27,483
Employment benefit obligations (note 11)	96,330	90,973
Asset retirement obligations (note 12)	124,745	124,020
Contaminated sites (note 17)	2,220	2,262
Long-term liabilities (note 13)	311,503	325,923
	<u>752,046</u>	<u>766,357</u>
Net financial assets	230,709	213,300
Non-financial assets		
Tangible capital assets (note 14)	1,797,432	1,714,607
Inventory of supplies	7,991	9,056
Prepaid expenses	6,787	7,120
	<u>1,812,210</u>	<u>1,730,783</u>
Contractual rights and contingent assets (note 16)		
Contractual obligations and commitments (note 17)		
Accumulated surplus (note 18)	\$ 2,042,919	\$ 1,944,083

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Consolidated Statement of Operations and Accumulated Surplus
(in thousands of dollars)

Year ended December 31, 2024, with comparative information for 2023

	2024 Budget (note 19)	2024 Actual	2023 Actual
Revenue:			
Government transfers			
Provincial	\$ 205,258	\$ 205,082	\$ 200,079
Federal	22,104	28,382	32,314
Taxation (note 20)	365,678	365,785	343,213
User charges	163,966	167,978	162,145
Investment income	26,986	42,757	39,646
Fines and penalties	8,318	7,907	6,747
Other revenues (note 21)	23,713	33,786	28,429
Government Business Enterprises net earnings (note 5 (b))	2,070	5,400	2,466
Total revenue	818,093	857,077	815,039
Expenses:			
General government	25,029	27,336	29,154
Protection services	132,742	137,562	127,274
Transportation services	139,689	137,468	137,340
Environmental services	113,898	115,021	110,992
Health services	42,408	44,191	39,819
Social and family services	178,418	172,397	159,322
Social housing	48,575	48,143	46,925
Recreational and cultural services	58,473	59,920	60,201
Planning and development	14,713	16,203	17,158
Total expenses	753,945	758,241	728,185
Annual surplus	64,148	98,836	86,854
Accumulated surplus, beginning of year	1,944,083	1,944,083	1,857,229
Accumulated surplus, end of year	\$ 2,008,231	\$ 2,042,919	\$ 1,944,083

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Consolidated Statement of Change in Net Financial Assets (in thousands of dollars)

Year ended December 31, 2024, with comparative information for 2023

	2024 Budget (note 19)	2024 Actual	2023 Actual
Annual surplus	\$ 64,148	\$ 98,836	\$ 86,854
Acquisition of tangible capital assets	(229,431)	(168,411)	(130,935)
Amortization of tangible capital assets	81,957	84,033	82,814
Gain on sale of tangible capital assets	-	787	1,441
Proceeds on sale of tangible capital assets	-	766	365
	(83,326)	16,011	40,539
Use of inventory	-	1,065	(796)
Prepaid expenses	-	333	(910)
Change in net financial assets	(83,326)	17,409	38,833
Net financial assets, beginning of year	213,300	213,300	174,467
Net financial assets, end of year	\$ 129,974	\$ 230,709	\$ 213,300

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Consolidated Statement of Cash Flows
(in thousands of dollars)

Year ended December 31, 2024, with comparative information for 2023

	2024	2023
Cash provided by (used in):		
Operating activities:		
Annual surplus	\$ 98,836	\$ 86,854
Items not involving cash:		
Amortization of tangible capital assets	84,033	82,814
Gain on sale of tangible capital assets	787	1,441
Developer contributions of tangible capital assets	(4,452)	(2,143)
Change in employee benefit obligations	5,357	5,214
Change in contaminated sites liability	(42)	(10)
Change in asset retirement obligation	(1,272)	(639)
Accretion expense	238	911
Equity income in Government Business Enterprises	(5,400)	(2,466)
	178,085	171,976
Change in non-cash assets and liabilities:		
Decrease (increase) in accounts and taxes receivable	1,277	(28,365)
Decrease (increase) in inventory of supplies	1,065	(796)
Decrease (increase) in prepaid expenses	333	(910)
Increase (decrease) in accounts payable and accrued liabilities	(839)	259
Increase (decrease) in deferred revenue - obligatory reserve funds	7,117	(1,867)
Increase (decrease) in deferred revenue - other	(12,209)	12,999
Net change in cash from operating activities	174,829	153,296
Financing activities:		
Debt principal repayments	(13,794)	(10,990)
Financial obligations payments	(100)	(800)
Capital lease issued	748	-
Capital lease payments	(195)	(155)
Net change in cash from financing activities	(13,341)	(11,945)
Capital activities:		
Proceeds on sale of tangible capital assets	766	365
Cash used to acquire tangible capital assets	(162,199)	(129,451)
Net change in cash from capital activities	(161,433)	(129,086)
Investing activities:		
Purchase of investments	10,587	37,434
Net change in cash from investing activities	10,587	37,434
Net change in cash	10,642	49,699
Cash, beginning of year	72,179	22,480
Cash, end of year	\$ 82,821	\$ 72,179
Supplementary information:		
Interest received	\$ 40,590	\$ 26,658
Interest paid	9,990	10,161

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

The City of Greater Sudbury is a municipality in the Province of Ontario, Canada. It conducts its operations guided by the provisions of provincial statutes including the Municipal Act, 2001, Provincial Offences Act and other legislation.

1. Significant accounting policies:

The consolidated financial statements of the City of Greater Sudbury (the "City") are prepared by management in accordance with Canadian generally accepted accounting principles established by the Public Sector Accounting Board (PSAB) of the Chartered Professional Accountants of Canada. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

(a) Reporting City:

(i) Consolidated entities:

These consolidated financial statements reflect the assets, liabilities, revenues and expenses of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards accountable for the administration of their financial affairs and resources to the City and which are owned or controlled by the City. These boards, organizations and entities include:

Greater Sudbury Housing Corporation
Greater Sudbury Police Services Board
Downtown Sudbury
Flour Mill Business Improvement Area
Greater Sudbury Public Library Board

All interdepartmental and inter-organizational assets and liabilities and revenue and expenses have been eliminated.

The City maintains a separate fund for the purpose of providing for periodic repayments on debt to be retired by means of sinking funds. The financial activity and position of this fund are disclosed separately in the sinking funds financial statements.

(ii) Related entities:

These consolidated financial statements do not reflect the assets, liabilities, sources of financing, expenses and the activities of the following boards, organizations and entities which are not under the control of Council:

Nickel District Conservation Authority
Board of Health for the Sudbury & District Health Unit
The City of Greater Sudbury Community Development Corporation

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

1. Significant accounting policies (continued):

(a) Reporting City (continued):

(ii) Related entities (continued):

The following contributions were made by the City to these entities:

	2024	2023
Nickel District Conservation Authority	\$ 1,270	\$ 1,166
Board of Health Sudbury & Districts	9,023	8,056
The City of Greater Sudbury Community Development Corporation	1,599	1,587
	\$ 11,892	\$ 10,809

(iii) Investment in Government Business Enterprises:

Government Business Enterprises (GBE) include the Greater Sudbury Utilities Inc./Services Publics du Grand Sudbury Inc. (GSU), and the Sudbury Airport Community Development Corporation (SACDC), and are accounted for by the modified equity method.

Under the modified equity method, the business enterprise's accounting principles are not adjusted to conform with those of the City and inter-organization transactions and balances are not eliminated.

(iv) Accounting for school board transactions:

The taxation, other revenues, expenses, assets and liabilities of Le Conseil Scolaire de District Catholique du Nouvel-Ontario, Sudbury Catholic District School Board, Rainbow District School Board and Conseil Scolaire Du District Du Grand Nord De L'Ontario are not reflected in these consolidated financial statements.

(b) Revenue recognition:

Government transfers:

Government transfers are transfers from senior levels of government that are not the result of an exchange transaction and are not expected to be repaid in the future. Government transfers without eligibility criteria or stipulations are recognized as revenue when the transfer is authorized. A transfer with eligibility criteria is recognized as revenue when the transfer is authorized and all eligibility criteria have been met. A transfer with or without eligibility criteria but with stipulations is recognized as revenue in the period the transfer is authorized and all eligibility criteria have been met, except where and to the extent that the transfer gives rise to an obligation that meets the definition of a liability for the City.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

1. Significant accounting policies (continued):

(b) Revenue recognition (continued):

Taxation and related revenues:

Annually, the City bills and collects property tax revenues for municipal purposes as well as provincial education taxes on behalf of the Province of Ontario (the "Province") for education purposes. The authority to levy and collect property taxes is established under the Municipal Act, 2001, the Assessment Act, the Education Act, and other legislation.

The amount of the total annual municipal property tax levy is determined each year through Council's approval of the annual operating budget. Municipal tax rates are set annually by Council for each class or type of property, in accordance with legislation and Council approved policies, in order to raise the revenues required to meet operating budget requirements. Education tax rates are established by the Province each year in order to fund the cost of education on a Province wide basis.

Property assessments, on which property taxes are based, are established by the Municipal Property Assessment Corporation (MPAC), a not-for-profit corporation funded by all of Ontario's Municipalities. The current value assessment (CVA) of a property represents an estimated market value of a property as of a fixed date. Assessed values for all properties within the municipality are provided to the City in the returned assessment roll in December of each year.

The amount of property tax levied on an individual property is the product of the CVA of the property (assessed by MPAC), the municipal tax rate for the class (approved by Council) and the education rates (approved by the Province), together with any adjustments that reflect Council approved mitigation or other tax policy measures, rebate programs, etc.

Property taxes are billed by the City twice annually. The interim billing, issued in February is based on approximately 50% of the total property taxes in the year, and provides for the cash requirements of the City for the initial part of the year. Final bills are issued in May.

Taxation revenues are recorded at the time tax billings are issued. Additional property tax revenue can be added throughout the year, related to new properties that become occupied, or that become subject to property tax, after the return of the annual assessment roll used for billing purposes. The City may receive supplementary assessment rolls over the course of the year from MPAC, identifying new or omitted assessments. Property taxes for these supplementary and/or omitted amounts are then billed according to the approved tax rate for the property class and on the supplementary/omitted due dates approved by Council.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

1. Significant accounting policies (continued):

(b) Revenue recognition (continued):

Taxation and related revenues (continued):

Taxation revenues in any year may also be reduced by reductions in assessment values resulting from assessment and/or property tax appeals. Each year, an amount is identified within the annual operating budget and accrued in the consolidated financial statements to cover the estimated amount of revenue loss attributable to assessment appeals, tax appeals or other deficiencies in tax revenues (i.e. uncollectible amounts, write offs, etc.).

In the City of Greater Sudbury, annual property tax increases for properties within the commercial, industrial and multi-residential tax classes have been subject to limitations on the maximum allowable year-over-year increase since 1998, in order to mitigate dramatic tax increases due to changes in assessed values.

User charges:

User charges relate to various programs, and fees imposed based on specific activities, such as: transit fees, leisure services, water, wastewater and solid waste. Revenue is recognized when the activity is performed or when the services are rendered, performance obligations fulfilled and future economic benefits are measurable and expected to be obtained.

Fines and penalties:

Fines and penalties revenue is primarily generated from the Provincial Offences Administration (POA) office.

POA is a procedural law for administering and prosecuting provincial offences, including those committed under the Highway Traffic Act, Compulsory Automobile Insurance Act, Trespass to Property Act, Liquor License Act, Municipal By-Laws and minor federal offences. The POA governs all aspects of legal process from serving notice to a defendant, to conducting trials, including sentencing and appeals.

Balances arising from operation of the POA office have been consolidated with these consolidated financial statements. The City cannot reliably estimate the collections of this revenue, accordingly, revenue is recognized on the cash basis.

Other revenue:

Other revenues are recognized in the year that the events giving rise to the revenues occur and the revenues are earned. Amounts received which relate to revenues that will be earned in a subsequent year, are deferred and reported as liabilities.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

1. Significant accounting policies (continued):

(c) Investments and investment income:

Investments are recorded at cost less any amounts written off to reflect a permanent decline in value.

Investment income is reported as revenue in the period earned. Investment income earned on reserve funds that are set aside for specific purposes by legislation, regulation or agreement, is added to the fund balance and forms part of the respective deferred revenue balances.

(d) Inventory held for resale:

Inventory held for resale, is recorded at the lower of cost and net realizable value. Cost includes amounts for improvements to prepare the land for sale or servicing.

(e) Pensions and employee benefits:

The City makes contributions to the Ontario Municipal Employees' Retirement System plan (OMERS), a multi-employer pension plan, on behalf of most of its employees. The plan is a defined benefit plan that specifies the amount of the retirement benefit to be received by the employees based on length of service and rates of pay. Employees and employers contribute jointly to the plan.

Because OMERS is a multi-employer pension plan, the City does not recognize any share of the pension plan deficit, as this is a joint responsibility of all Ontario municipalities and their employees. Employer's contributions for current and past service are included as an expense on the consolidated statement of operations and accumulated surplus.

The amount employer contributed to OMERS and expensed in 2024 was \$20,962 (2023 - \$20,014). The amount of employee contributions to OMERS in 2024 was \$20,962 (2023 - \$20,014). As of December 31, 2024 the OMERS plan, with approximately 640,000 members, has a funding deficit of \$4,319 (2023 – deficit \$7,571).

Vacation entitlements are accrued for as entitlements are earned.

Sick leave benefits are accrued when they are vested and subject to pay out when an eligible employee leaves the City's employ.

Other post-employment benefits are accrued in accordance with the projected benefit method prorated on service and management's best estimate of salary escalation and retirement ages of employees. The discount rate used to determine the accrued benefit obligation was determined with reference to the City's cost of borrowing at the measurement date taking into account the cash flows that match the timing and amount of expected benefit payments.

Actuarial gains (losses) on the accrued benefit obligation arise from the difference between actual and expected experiences and from changes in actuarial assumptions used to determine the accrued benefit obligation. These gains (losses) are amortized over the average remaining service period of active employees.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

1. Significant accounting policies (continued):

(f) Deferred revenue - obligatory reserve funds:

The City receives certain sub-divider contributions and other revenues under the authority of federal and provincial legislation and City by-laws. These funds, by their nature, are restricted in their use and, until applied to specific expenses, are recorded as deferred revenue. Amounts applied to qualifying expenses are recorded as revenue in the fiscal period they are expended.

(g) Deferred revenue – other:

The City receives certain amounts pursuant to funding agreements that may only be used in the conduct of certain programs or in the delivery of specific services and transactions. These amounts are recorded as deferred revenue and are recognized as revenue in the fiscal year the eligibility criteria has been met (i.e. related expenses are incurred, services are performed) except when stipulations are present and to the extent that the transfer give rise to an obligation that meets the definition of a liability.

(h) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets:

Tangible capital assets (TCA) are recorded at cost which includes amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets, excluding land and landfill sites, are amortized on a straight-line basis over their estimated useful lives as follows:

Asset	Useful Life – Years
General capital:	
Landfill and land improvements	15 - 75 years
Buildings	15 - 60 years
Machinery, furniture and equipment	2 - 50 years
Vehicles	2 - 20 years
Infrastructure:	
Land improvements	25 - 100 years
Plants and facilities	5 - 80 years
Roads infrastructure	10 - 75 years
Water and wastewater infrastructure	15 - 100 years

Landfill sites are amortized using the units of production method based upon the capacity used during the year.

Half of the annual amortization is recorded as amortization expense in the year of acquisition or construction and in the year of disposal. Assets under construction are not amortized until the asset is put into service.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

1. Significant accounting policies (continued):

(h) Non- financial assets (continued):

(i) Tangible capital assets (continued):

(i) Contributions of tangible capital assets:

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and are also recorded as revenue.

(iii) Leased tangible capital assets:

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

(iv) Inventory:

Inventories of supplies held for consumption are recorded at the lower of cost and replacement cost.

(v) Tangible capital assets disclosed at nominal values:

Where an estimate of fair value could not be made or where there was no future benefit related to the asset, the tangible capital asset was recognized at a nominal value. Land, buildings and machinery, furniture and equipment are the categories where nominal values were assigned.

(vi) Works of art and historical treasures:

The City manages and controls various works of art and non-operational historical cultural assets including buildings, artifacts, paintings and sculptures located at City sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized.

(i) Asset retirement obligation:

An asset retirement obligation is recognized when, as at the financial reporting date, all of the following criteria are met:

- There is a legal obligation to insure retirement costs in relation to a tangible capital asset;
- The past transaction or event giving rise to the liability has occurred;
- It is expected that future economic benefits will be given up; and
- A reasonable estimate of the amount can be made.

The liability for closure of operational sites and post-closure care related to landfill sites has been recognized based on estimated future expenses. An additional liability for the removal of asbestos in several of the buildings owned by the City has also been recognized based on estimated future expenses on closure of the site and post-closure care.

The liability is discounted using a present value calculation and adjusted yearly for accretion expense. The recognition of a liability resulted in a n accompanying increase to the respective tangible capital assets. The increase to the tangible capital assets is being amortized in accordance with the depreciation accounting policies outline in (h).

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

1. Significant accounting policies (continued):

(j) Use of estimates:

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the dates of the financial statements and the reported amounts of revenue and expenses during the reporting periods.

Significant items subject to such estimates and assumptions include valuation allowances for taxes receivable, accounts receivable, asset retirement obligations and post-employment benefits. These estimates are reviewed periodically, and, as adjustments become necessary, they are reported in earnings in the year in which they become known.

Actual results could differ from these estimates.

2. Change in accounting policies:

Section PS 3400, Revenue is effective for fiscal years beginning on or after April 1, 2023, early adoption is permitted. This section establishes standards on how to account for and report on revenue. Specifically, it differentiates between revenue arising from transactions that include performance obligations and transactions that do not have performance obligations. The adoption of this accounting standard did not result in an accounting policy change for the City, nor did it result in any adjustments to the Financial Statements.

3. Taxes receivable:

	2024		2023	
Current taxes and grants in lieu of taxes	\$	12,374	\$	9,674
Taxes in arrears		8,757		7,499
		21,131		17,173
Less: allowance for doubtful accounts		(5,825)		(4,190)
Net taxes receivable	\$	15,306	\$	12,983

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

4. Accounts receivable:

Accounts receivable consists of the following:

	2024	2023
Government of Canada	\$ 18,128	\$ 27,919
Province of Ontario	13,235	12,972
Other receivables	84,138	78,692
	115,501	119,583
Less: allowance for doubtful accounts	(3,190)	(3,671)
Net accounts receivable	\$ 112,311	\$ 115,912

5. Investment in Government Business Enterprises:

The SACDC and GSU are 100% owned and controlled by the City. These corporations are business enterprises of the City and are accounted for on a modified equity basis in these consolidated financial statements.

(a) The investment in Government Business Enterprises consists of the following:

	SACDC	GSU	2024 Total	2023 Total
Balance, beginning of year	\$ 10,604	\$ 134,627	\$ 145,231	\$ 142,765
City's share of operating income for the year	1,040	4,360	5,400	2,466
Balance, end of year	\$ 11,644	\$ 138,987	\$ 150,631	\$ 145,231

The investment of \$138,987 in GSU includes a promissory note receivable of \$52,340 (2023 - \$52,340) which is unsecured and bears interest at a rate of 7.25% per annum. The note is repayable in full upon six months written notice from the City.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

5. Investment in Government Business Enterprises (continued):

(b) Supplementary information:

The following tables provide condensed supplementary financial information for the year ended December 31, 2024:

The \$974 (2023 - \$7,839) note payable to the City from SACDC accrues interest at the City's average monthly rate of return on investments plus 1% and has no specified terms of repayment.

Financial Position

	SACDC		GSU		2024 Total	2023 Total
Current assets	\$	1,187	\$	32,728	\$ 33,915	\$ 34,168
Capital assets		20,919		153,713	174,632	172,144
Other assets		—		24,177	24,177	27,109
Total assets		22,106		210,618	232,724	233,421
Current liabilities		794		22,850	23,644	23,594
Note payable to the City of Greater Sudbury		974		52,340	53,314	60,180
Long-term liabilities		8,694		48,782	57,476	56,757
Total liabilities		10,462		123,972	134,434	140,531
Net assets	\$	11,644	\$	86,646	\$ 98,290	\$ 92,890

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

5. Investment in Government Business Enterprises (continued):

b) Supplementary information (continued):

By-Law 2021-144 authorized an increased loan to the SACDC to \$12,500. The By-Law provides flexibility to temporarily exceed the \$12,500 limit for bridge financing in order to complete subsidized projects. As at December 31, 2024, the City is in compliance with the requirements of By-Law 2021-144.

	SACDC	GSU	2024 Total	2023 Total
Revenue	\$ 9,099	\$ 158,357	\$ 167,456	\$ 155,322
Expenses	(8,924)	(151,647)	(160,571)	(147,934)
Interest paid to the City of Greater Sudbury	(402)	(3,795)	(4,197)	(4,067)
Other	1,233	1,444	2,677	(800)
Other comprehensive income (loss)	34	1	35	(55)
Net income	\$ 1,040	\$ 4,360	\$ 5,400	\$ 2,466
Budgeted net income	\$ (299)	\$ 2,369	\$ 2,070	\$ 2,856

(c) Related party transactions:

Related party transactions between the City and its government business enterprises are as follows:

- (i) At December 31, 2024, the City has the following amounts included in the consolidated statement of financial position:

A receivable of \$2,845 (2023 - \$2,151) for water billings collected by GSU on behalf of the City.

A payable of \$30 (2023 - \$30) for electricity and water bill payments collected by the City on behalf of GSU.

- (ii) Revenues included in the Consolidated Statement of Operations and Accumulated Surplus of the City are:

	2024	2023
Property taxes	\$ 564	\$ 538
Interest on promissory note receivable	4,197	4,067
	\$ 4,761	\$ 4,605

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

5. Investment in Government Business Enterprises (continued):

c) Related party transactions (continued):

(iii) Expenses included in the Consolidated Statement of Operations and Accumulated Surplus of the City are:

	2024	2023
Billing and collection services for water and wastewater	\$ 1,722	\$ 1,910
Streetlighting maintenance services	636	598
Streetlighting infrastructure	1,825	1,538
Electricity	6,020	5,858
Telecommunications	617	617
	\$ 10,820	\$ 10,521

Transactions with related parties are in the normal course of operations and are recorded at the exchange amount, which is the amount agreed to by the related parties. It is management's opinion that the exchange amount represents fair market value for these services.

6. Investments:

		2024		2023	
	2024 interest rates	Market	Cost	Market	Cost
Short-term investments	(0.00% to 6.25%)	\$ 380,090	\$ 371,878	\$ 488,608	\$ 483,401
Long-term investments	(0.00% to 6.43%)	262,946	249,808	151,534	149,951
		\$ 643,036	\$ 621,686	\$ 640,142	\$ 633,352

The investments consisting of term deposits, treasury bills, high interest savings accounts and bonds earn rates of return ranging from 0.00% to 6.25% per annum and are recorded at cost adjusted for amortization of discounts and premiums. Maturity dates on long term investments range from 2026 to 2050 (2023 – 2025 to 2050).

By-Law 2024-57 adopted the Investment Policy which allows up to \$250 million to be invested in long-term instruments (greater than one year). The remainder of the portfolio is restricted to short-term investments (one year and shorter). At December 31, 2024, the City is in compliance with the requirements of By-Law 2024-57.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

7. Accounts payable and accrued liabilities:

Accounts payable and accrued liabilities consist of the following:

	2024	2023
Government of Canada	\$ 3,669	\$ 2,981
Province of Ontario	4,821	5,476
Other payables	123,765	124,637
Total accounts payable and accrued liabilities	\$ 132,255	\$ 133,094

8. Bank indebtedness:

The City has an unsecured demand revolving credit facility in the amount of \$10,000 (2023 - \$10,000) bearing interest at the bank's prime rate less 0.5% for Bankers' Acceptance and 0.9% on loans with an effective rate of 4.95% (2023 – 7.20%) per annum. No amounts were drawn against the facility as at December 31, 2024 and 2023.

9. Deferred revenue - obligatory reserve funds:

Deferred revenue - obligatory reserve funds consist of the following:

	December 31, 2023	Externally restricted inflows	Revenue earned	December 31, 2024
Gasoline Tax - Federal	\$ 19,995	\$ 11,547	\$ (13,702)	\$ 17,840
Gasoline Tax - Provincial	5,322	3,425	(1,816)	6,931
Ontario Community Infrastructure Fund	5,513	10,412	(8,951)	6,974
Children's Services – Transition Mitigation Funding	6,296	–	–	6,296
Enabling Accessibility Fund	542	(519)	(23)	–
Development Charges Act	8,028	8,764	(4,749)	12,043
Recreational Land (Planning Act)	1,479	315	(101)	1,693
Sub-Divider Contributions	9,771	1,505	(922)	10,354
Building Permit Revenues (Bill 124)	4,805	2,344	(374)	6,775
Ontario's Main Street Revitalization Initiatives	13	1	–	14
Northern Ontario Resource Development Fund	838	384	(1,222)	–
Building Faster Fund	–	1,081	(282)	799
	\$ 62,602	\$ 39,259	\$ (32,142)	\$ 69,719

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

10. Deferred revenue - other:

Deferred revenue - other consist of the following:

	December 31, 2023	Externally restricted inflows	Revenue earned	December 31, 2024
Federal government	\$ 343	\$ 4,315	\$ (263)	\$ 4,395
Provincial government	25,698	4,499	(20,892)	9,305
Other	1,026	1,195	(1,077)	1,144
Consolidated entities	416	430	(416)	430
	\$ 27,483	\$ 10,439	\$ (22,648)	\$ 15,274

11. Employee benefit obligations:

Employee benefit obligations consist of the following:

	2024	2023
Future payments required for:		
WSIB obligations	\$ 30,481	\$ 24,197
Accumulated sick leave benefits	5,860	5,634
Other post-employment benefits	38,910	39,537
Liability for Stop Loss Insurance	723	760
Vacation pay	20,356	20,845
	\$ 96,330	\$ 90,973

The City has established reserve funds in the amount of \$12,533 (2023 - \$10,653) to mitigate the future impact of these obligations.

The City is a Schedule 2 employer under the provisions of the Workplace Safety and Insurance Board Act (WSIB), and as such, remits payments to the WSIB as required to fund disability payments.

Accumulated sick leave benefits accrue to certain employees of the City and are paid out either on approved retirement or upon termination or death.

Other post-employment benefits represent the City's share of the cost to provide certain employees with extended benefits upon early retirement.

Liability for stop loss insurance represents future payments for claims relating to catastrophic losses that occurred during the insured period and has exceeded or will exceed the City's deductible.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

11. Employee benefit obligations (continued):

The following table sets out the results as determined by the actuarial valuations completed for the year ended December 31, 2024 for each of the plans.

	WSIB	Sick Leave	Other Post-Employment Benefits	2024 Total	2023 Total
Accrued benefit liability, beginning of year	\$ 50,591	\$ 4,831	\$ 36,806	\$ 92,228	\$ 64,943
Benefit cost	5,599	242	1,491	7,332	6,180
Interest cost	1,995	184	1,400	3,579	2,845
Benefit payments	(5,953)	(110)	(3,138)	(9,201)	(7,660)
Actuarial gain (loss)	13,648	(323)	787	14,112	25,920
Accrued benefit liability, end of year	65,880	4,824	37,346	108,050	92,228
Unamortized actuarial gain (loss)	(35,399)	1,036	1,564	(32,799)	(22,860)
	\$ 30,481	\$ 5,860	\$ 38,910	\$ 75,251	\$ 69,368

The total employee benefits expense include the following components:

	WSIB	Sick Leave	Other Post-Employment Benefits	2024 Total	2023 Total
Current period benefit cost	\$ 5,599	\$ 242	\$ 1,491	\$ 7,332	\$ 6,180
Prior period cost of plan amendment incurred during the year	—	—	(51)	(51)	—
Amortization of actuarial gain (loss)	4,643	(90)	(329)	4,224	2,966
Interest expense	1,995	184	1,400	3,579	2,845
	\$ 12,237	\$ 336	\$ 2,511	\$ 15,084	\$ 11,991

The actuarial valuations of the plans were based upon a number of assumptions about future events, which reflect management's best estimates. The following represents the more significant assumptions made:

	WSIB	Sick Leave	Other Post-Employment Benefits
Expected inflation rate	2.0%	2.0%	2.0%
Expected level of salary increases	N/A	3.5%	3.5%
Discount rate	3.5%	3.5%	3.5%

For other post-employment benefits, as at December 31, 2024, the initial health care trend rate is 5.35% (2023 – 5.35 %) and the ultimate trend rate is 4.35% (2023 – 4.35%) which is expected to be reached in 2031 (2023 – 2031).

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

12. Asset retirement obligation:

The City's asset retirement obligations consist of several obligations as follows:

(a) Landfill obligation:

The City owns and operates a number of landfill sites. The liability for the closure of operational sites and post-closure care has been recognized under *PS 3280 Asset Retirement Obligations*. The costs were based upon the presently known obligations that will exist at the estimated year of closure of the sites and for 24 years (2023 – 25) post this date. Post-closure care is estimated to be required for 24 (2023 – 25) years from the date of site closure. These costs were discounted to December 31, 2024 using a discount rate of 1.4% (2023 1.65%) per annum.

(b) Asbestos obligation:

The City owns and operates several buildings that are known to have asbestos, which represents a health hazard upon demolition of the building and there is a legal obligation to remove it. Following the adoption of *PS 3280 Asset Retirement Obligations*, the City recognized an obligation relating to the removal and post-removal care of the asbestos in these buildings. The obligation is determined based on the estimated undiscounted cash flows that will be required in the future to remove or remediate the asbestos containing material in accordance with current legislation.

Changes to the asset retirement obligation in the year are as follows:

Asset retirement obligation	Landfill closure	Asbestos removal	Balance at December 31, 2024
Opening balance	\$ 23,895	\$ 100,125	\$ 124,020
Accretion expense	238	—	238
Change in estimate	487	—	487
Closing balance	\$ 24,620	\$ 100,125	\$ 124,745

Asset retirement obligation	Landfill closure	Asbestos removal	Balance at December 31, 2023
Opening balance	\$ 24,282	\$ 100,125	\$ 124,407
Accretion expense	911	—	911
Change in estimate	(1,298)	—	(1,298)
Closing balance	\$ 23,895	\$ 100,125	\$ 124,020

CITY OF GREATER SDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

13. Long-term liabilities:

(a) Long-term liabilities consist of the following:

	2024	2023
Debentures (i)	\$ 26,872	\$ 29,819
Sinking fund debentures (ii)	303,000	303,000
Other loans (iii)	11,269	12,268
Capital lease obligations (iv)	843	289
Accrued financial obligations (v)	100	200
	342,084	345,576
Total value of sinking fund deposits	(30,581)	(19,653)
Net long-term liabilities	\$ 311,503	\$ 325,923

- i. The debentures bear interest at a rate of 3.10%, repayable in aggregate blended monthly payments of \$252, maturing May 2035.
- ii. The sinking fund debentures bear interest rates of 2.416% to 3.457%, payable semi annually. On an annual basis the City must contribute \$6.8 million to the sinking funds, with the City's sinking fund contributions and associated investment income used to repay the debenture at maturity from March 2047 to March 2050.
- iii. The other loans bear interest at rates of 5.47% to 6.162%, repayable in aggregate blended annual payments of \$354 and an aggregated blended monthly payment of \$116, maturing from March 2025 to May 2035.
- iv. The capital lease obligations bear interest at a rate of 0%, repayable in aggregate blended annual payments of \$294, maturing Dec 2025 and Aug 2029.
- v. Accrued financial obligations consist of the following:

	Last Year of Obligation	2024	2023
Health Sciences North (PET Scanner)	2025	100	200

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

13. Long-term liabilities (continued):

(b) The principal payments on long-term liabilities are due as follows:

2025	\$	10,388
2026		10,224
2027		10,354
2028		10,490
2029		10,568
Thereafter		153,796
Interest to be earned on sinking funds		105,683
	\$	311,503

(c) The City's long-term liabilities are to be recovered from the following sources:

General municipal revenues	\$	281,722
Water/wastewater user fees		29,781
	\$	311,503

(d) The City expensed \$9,990 in 2024 (2023 - \$ 10,161) in interest on these borrowings.

CITY OF GREATER SUDBURY

(in thousands of dollars)
Notes to Consolidated Financial Statements

Year ended December 31, 2024

14. Tangible capital assets:

Cost	Balance at December 31, 2023	Additions	Disposals / Transfers	Balance at December 31, 2024
General Capital:				
Land	\$ 91,121	\$ 14,842	\$ (60)	\$ 105,903
Landfill and land improvements	61,030	1,423	-	62,453
Buildings	489,362	20,292	(1,291)	508,363
Machinery, furniture and equipment	130,181	9,149	(7,760)	131,570
Vehicles	100,633	11,007	(4,094)	107,546
Infrastructure:				
Land improvements	48,842	3,824	-	52,666
Plants and facilities	462,577	4,610	-	467,187
Roads infrastructure	1,534,385	60,104	(7,936)	1,586,553
Water and sewer infrastructure	616,428	17,510	(280)	633,658
Assets under construction	76,812	71,995	(46,345)	102,462
Total	\$ 3,611,371	\$ 214,756	\$ (67,766)	\$ 3,758,361
Accumulated Amortization	Balance at December 31, 2023	Amortization Expense	Disposals / Transfers	Balance at December 31, 2024
General Capital:				
Landfill and land improvements	\$ 31,270	\$ 1,979	\$ -	\$ 33,249
Buildings	321,199	10,180	(1,230)	330,149
Machinery, furniture and equipment	96,182	7,663	(7,707)	96,138
Vehicles	50,925	6,543	(3,854)	53,614
Infrastructure:				
Land improvements	7,749	905	-	8,654
Plants and facilities	271,012	10,314	-	281,326
Roads infrastructure	907,964	37,411	(6,893)	938,482
Water and sewer infrastructure	210,463	9,038	(184)	219,317
Total	\$ 1,896,764	\$ 84,033	\$ (19,868)	\$ 1,960,929
Net Book Value	Balance at December 31, 2023			Balance at December 31, 2024
General Capital:				
Land	\$ 91,121			\$ 105,903
Landfill and land improvements	29,760			29,204
Buildings	168,163			178,214
Machinery, furniture and equipment	33,999			35,432
Vehicles	49,708			53,932
Infrastructure:				
Land improvements	41,093			44,012
Plants and facilities	191,565			185,861
Roads infrastructure	626,421			648,071
Water and sewer infrastructure	405,965			414,341
Assets under construction	76,812			102,462
Total	\$ 1,714,607			\$ 1,797,432

CITY OF GREATER SUDBURY

(in thousands of dollars)
Notes to Consolidated Financial Statements

Year ended December 31, 2024

14. Tangible capital assets (continued):

Cost	Balance at December 31, 2022	Additions	Disposals / Transfers	Balance at December 31, 2023
General Capital:				
Land	\$ 83,769	\$ 7,472	\$ (120)	\$ 91,121
Landfill and land improvements	57,957	3,732	(659)	61,030
Buildings	478,587	11,505	(730)	489,362
Machinery, furniture and equipment	130,976	6,609	(7,404)	130,181
Vehicles	91,188	9,445	-	100,633
Infrastructure:				
Land improvements	48,739	103	-	48,842
Plants and facilities	454,255	8,625	(303)	462,577
Roads infrastructure	1,498,111	39,740	(3,466)	1,534,385
Water and sewer infrastructure	591,912	27,703	(3,187)	616,428
Assets under construction	60,152	54,783	(38,123)	76,812
Total	\$ 3,495,646	\$ 169,717	\$ (53,992)	\$ 3,611,371
Accumulated Amortization	Balance at December 31, 2022	Amortization Expense	Disposals / Transfers	Balance at December 31, 2023
General Capital:				
Landfill and land improvements	\$ 29,381	\$ 1,889	\$ -	\$ 31,270
Buildings	311,318	10,607	(726)	321,199
Machinery, furniture and equipment	92,120	7,283	(3,221)	96,182
Vehicles	48,736	6,219	(4,030)	50,925
Infrastructure:				
Land improvements	6,882	867	-	7,749
Plants and facilities	261,052	10,178	(218)	271,012
Roads infrastructure	873,898	37,205	(3,139)	907,964
Water and sewer infrastructure	203,967	8,566	(2,070)	210,463
Total	\$ 1,827,354	\$ 82,814	\$ (13,404)	\$ 1,896,764
Net Book Value	Balance at December 31, 2023			Balance at December 31, 2023
General Capital:				
Land	\$ 83,769			\$ 91,121
Landfill and land improvements	28,576			29,760
Buildings	167,269			168,163
Machinery, furniture and equipment	38,856			33,999
Vehicles	42,452			49,708
Infrastructure:				
Land improvements	41,857			41,093
Plants and facilities	193,203			191,565
Roads infrastructure	624,213			626,421
Water and sewer infrastructure	387,945			405,965
Assets under construction	60,152			76,812
Total	\$ 1,668,292			\$ 1,714,607

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

14. Tangible capital assets (continued):

a) Assets under construction:

Assets under construction having a value of \$102,462 (2023 - \$76,819) have not been amortized. Amortization of these assets will commence when the asset is put into service.

During the year, the City added \$71,992 (2023 - \$54,783) to assets under construction and transferred \$46,346 (2023 - \$38,118) from assets under construction to tangible capital assets.

b) Developer contributions of tangible capital assets:

Contributed capital assets have been recognized at fair market value at the date of contribution. The value of contributed assets received during the year is \$4,452 (2023 - \$2,143) comprised of the following:

	2024	2023
General capital:		
Land	\$ 94	\$ 41
Machinery and equipment	221	362
Infrastructure:		
Roads network	841	877
Water and wastewater network	3,296	863
Total	\$ 4,452	\$ 2,143

15. Operations of school boards:

Further to note 1(a) (iv), taxation and other revenues generated from the operations of the school board excluded from reported revenues are comprised of the following:

	2024	2023
Taxation	\$ 50,788	\$ 50,017
Payment in lieu of taxes	137	137
	\$ 50,925	\$ 50,154

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

16. Contractual rights and contingent assets:

- (a) Contractual rights are rights to economic resources arising from contracts or agreements that will result in revenues and assets in the future. The City's contractual rights arise because of contracts entered into for lease agreements. The following table summarizes the contractual rights of the City:

2025	\$	2,598
2026		2,509
2027		2,436
2028		2,436
2029 and onwards		1,026
	\$	11,005

- (b) Contingent assets:

As of December 31, 2024, certain legal actions are pending in favour to the City. An estimate of the contingency cannot be made since the outcome of these matters is interminable. Should any gain result from the resolution of these matters, such gain would be realized to operations in the year of disposition.

17. Contractual obligations and commitments:

- (a) Contracts for capital projects:

The balance of capital works uncompleted under contracts in progress at December 31, 2024 amounts to approximately \$118,779 (2023 - \$142,766). The proposed financing of these obligations is \$98,719 (2023 - \$121,370) from surplus funds and \$20,060 (2023 - \$21,396) from external sources.

- (b) Contracts for services:

The City has entered into contracts with third parties to provide various services to the City. The minimum anticipated payments under these contracts are as follows:

2025	\$	38,265
2026		35,171
2027		20,032
2028		6,185
2029 and onwards		26,762
	\$	126,415

CITY OF GREATER SADBURY

Notes to Consolidated Financial Statements
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Year ended December 31, 2024

17. Contractual obligations and commitments (continued):

(c) Contingent liabilities:

As at December 31, 2024, certain legal actions are pending against the City. An estimate of the contingency cannot be made since the outcome of these matters is indeterminable. Should any loss result from the resolution of these matters, such loss would be charged to operations in the year of disposition.

(d) Liability for contaminated sites:

A contaminated site is an unproductive site at which substances occur in concentrations that exceed the maximum acceptable amounts under an environmental standard. A liability for remediation of contaminated sites is recognized when the City is directly responsible or accepts responsibility; it is expected that future economic benefits will be given up; and a reasonable estimate for the amount can be made.

The Environmental Protection Act sets out the regulatory requirements to properly close and maintain all active and inactive landfill sites. Under environmental law, there is a requirement for closure and post-closure care of solid waste landfill sites. This requirement is to be provided for over the estimated remaining life of the landfill site based on usage.

Solid waste closure and post-closure care requirements have been defined in accordance with industry standards and include final covering and landscaping of the landfill, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspection and maintenance. The reported liability, which is prepared by an engineering firm, is based on estimates and assumptions with respect to events extending over a twenty-five year period using the best information available to management. Future events may result in significant changes to the estimated total expenses; capacity used or total capacity, useful life and the estimated liability, and would be recognized prospectively, as a change in estimate, when applicable.

The City has identified three (2023 – three) inactive landfill sites for which it retains responsibility for all costs relating to closure and post-closure care.

Post-closure care activities for landfill sites are expected to occur in perpetuity and will involve surface and ground water monitoring, maintenance of drainage structures, monitoring leachate and landfill gas, and maintenance of the landfill cover.

The estimated liability for the care of inactive landfill sites is the present value of future cash flows associated with closure and post-closure costs discounted using the City's average long-term borrowing rate of 3.75% (2023 – 4%). The estimated present value of future expenditures for post-closure care is \$2,220 (2023 - \$2,262).

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

18. Accumulated surplus:

Accumulated surplus consists of the following:

	2024	2023
Surplus:		
Invested in tangible capital assets	\$ 1,485,952	\$ 1,388,785
Invested in government business enterprises	150,631	145,231
Other	500	507
Committed capital:		
Capital projects not completed	390,434	416,527
Unfinanced capital projects to be recovered through taxation or user charges	(7,533)	(9,045)
Unfunded:		
Contaminated sites obligation	(2,220)	(2,262)
Asset retirement obligations	(124,745)	(124,020)
Employee benefits	(95,516)	(90,122)
Accrued financial obligations	(2,300)	(2,750)
	1,795,203	1,722,851
Reserves	42,068	50,615
Reserve funds	205,648	170,617
	\$ 2,042,919	\$ 1,944,083

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
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Year ended December 31, 2024

19. Budget information:

Budget information presented in these consolidated financial statements are based on the 2024 operating and capital budgets approved by Council and Consolidated Boards. The chart below reconciles the approved budget with the budget information as presented in these consolidated financial statements.

Revenues:	
Approved budget:	
Operating	\$ 751,339
Capital	232,697
Consolidated Boards	25,281
	1,009,317
Adjustments:	
Transfer from reserves to operating	(15,514)
Recognize revenues from obligatory reserve funds	(59,182)
In year budget adjustments – operating	10,559
Operating transfer to capital and future years funding	(124,281)
Reclass between revenues and expenses	(331)
Reclassification of taxation bad debt expense	(2,475)
Total revenues	\$ 818,093
Expenses:	
Approved budget:	
Operating	\$ 751,339
Capital	232,697
Consolidated Boards	23,211
	1,007,247
Adjustments:	
Amortization of tangible capital assets	81,957
Transfer to reserves and capital	(114,547)
Reduction due to tangible capital assets	(232,697)
Post-employment benefit expense	5,214
Asset retirement obligations and contaminated sites	(397)
In year budget adjustments – operating	10,558
Reclassification of taxation bad debt expense	(2,475)
Debt principal repayments	(10,794)
Reclass between revenues and expenses	(331)
Operating expenses budgeted in capital expensed in current year	10,210
Total expenses	\$ 753,945
Annual surplus	\$ 64,148

Budget information has been reclassified for purposes of these consolidated financial statements to comply with Public Sector Accounting Board reporting requirements.

The approved budgets of the Consolidated Boards include amortization. Their budgets also provide figures for the acquisition of tangible capital assets.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

20. Taxation:

Taxation consists of:

	2024 Budget (note 19)	2024 Actual	2023 Actual
Municipal tax levy	\$ 355,936	\$ 355,910	\$ 332,579
Supplementary taxation	2,767	4,178	3,166
Payment in lieu of property taxes	9,472	8,924	9,178
Local improvements	(22)	—	—
	368,153	369,012	344,923
Rebates and tax concessions	(2,475)	(3,227)	(1,710)
Net municipal taxation	\$ 365,678	\$ 365,785	\$ 343,213

21. Other revenues:

Other revenues consist of:

	2024 Budget (note 19)	2024 Actual	2023 Actual
Gaming and casino revenues	\$ 2,175	\$ 2,271	\$ 1,777
Gain (loss) on sale of land and tangible capital assets	900	(787)	(1,321)
Donated tangible capital assets	3,265	4,452	2,143
Donations	11	105	100
Development charges earned	—	4,749	3,647
Sub-divider contributions	375	1,073	1,092
Miscellaneous recoveries/revenues	16,987	21,923	20,991
	\$ 23,713	\$ 33,786	\$ 28,429

22. Trust funds:

Trust funds amounting to \$21,519 (2023 - \$19,300) administered by the City are not included in the consolidated financial statement of financial position nor have their operations been included in the consolidated statement of operations and accumulated surplus.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

23. Segmented disclosure:

The City is a diversified municipal government institution that provides a wide range of services to more than 166,000 citizens. Services include water, roads, fire, police, emergency medical services, waste management, public transit, recreation programs, economic development, land use planning and health and social services. For management reporting purposes the Government's operations and activities are organized and reported by Fund. Funds were created for the purpose of recording specific activities to attain certain objectives in accordance with special regulations, restrictions or limitations.

City services are provided by departments and their activities are reported in these funds. Certain departments have been separately disclosed in the segmented information, along with the services they provide, and are as follows:

General Government

General Government consists of Office of the Mayor, Council expenses, Administrative Services (including Clerks, Elections, Communications, Legal and Information Technology Services), Human Resources, Auditor General and Finance Departments. Areas within the General Government respond to the needs of external and internal clients by providing high quality, supportive and responsive services. This area supports the operating departments in implementing priorities of Council and provides strategic leadership on issues, relating to governance, strategic planning and service delivery.

Transportation Services

This area is responsible for management of Roadways including traffic and winter control, Transit services, and the administration and operation of City-owned parking lots. This section also provides employee services to the SACDC.

Protection Services

This section consists of Fire, Police, contribution to the Nickel District Conservation Authority, Animal Control, Building Services, Emergency measures and management of Provincial Offences Act. Police Services ensures the safety of the lives and property of citizens; preserves peace and order; prevents crimes from occurring; detect offenders and enforce the law. Fire Services is responsible to provide fire suppression service; fire prevention programs; training and education related to prevention, detection and extinguishment of fires. The Building Services Division processes permit applications and ensure compliance with the Ontario Building Code and with By-Laws enacted by Council.

Environmental Services

In addition to the management of Waterworks, Sanitary and Storm Sewer systems, this area is responsible for Waste Collection, Waste Disposal and Recycling facilities and programs. This section is responsible for providing clean, potable water meeting all regulatory requirements and responsible for repairing breaks and leaks in the water and sewer system. This section produces quality effluents meeting regulatory requirements and minimizing environmental degradation.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

23. Segmented disclosure (continued):

Health and Social Services

This section consists of Ambulance Services, Social Services including Housing Services, Childcare, Assistance to Aged Persons, Cemetery Services as well as the City's contribution to the Health Unit and Hospital. The Social Services division is responsible for the administration and delivery of the Ontario Works Act. Ontario Works is an employment based, provincially mandated program, cost-shared with the Ministry of Community and Social Services. To enable low-income families to pursue employment and educational opportunities, Children Services deliver child care services and assist with costs of child care via the provision of subsidies. Pioneer Manor is a Long-Term Care facility providing 24-hour care and services to 433 residents. Housing Services reflects the cost of administering and delivering social housing programs downloaded from the Province.

Recreation and Cultural Services

This section provides public services that contribute to neighbourhood development and sustainability through the provision of recreation and leisure services such as fitness and aquatic programs and provides management of arenas and leisure facilities. This section also contributes to the information needs of the City's citizens through the provision of library and cultural services and by preserving local history and managing archived data.

Planning and Development Services

The goal of this section is to offer coordinated development services in order to maximize economic development opportunities. The Planning and Development Division ensures that the City of Greater Sudbury is planned and developed in accordance with the Ontario Planning Act, Provincial policies and good planning principles so that Sudbury is an enjoyable and beautiful community to live, work, play and shop. This section also provides leadership in matters relating to landscape restoration, ecosystem health, biological integrity, energy conservation, air and lake water quality.

Certain allocation methodologies are employed in the preparation of segmented financial information. Taxation, certain government grants and other revenue are apportioned to services based on a percentage of operations.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)

Year ended December 31, 2024

23. Segmented disclosure (continued)

	General Government	Protection Services	Transportation Services	Environmental Services	Health and Social Services	Recreation and Cultural Services	Planning and Development	Government Business Enterprises	2024 Total	2023 Total
Revenue:										
Transfer payments	\$ 22,583	\$ 6,464	\$ 31,701	\$ 729	\$ 168,268	\$ 1,997	\$ 1,722	\$ -	\$ 233,464	\$ 232,393
Taxation	40,663	117,435	75,008	19,221	66,475	35,146	11,837	-	365,785	343,213
User charges	4,075	8,217	11,423	109,379	22,920	11,074	890	-	167,978	162,145
Other	48,130	5,337	5,916	12,560	4,821	3,646	4,040	5,400	89,850	77,288
	115,451	137,453	124,048	141,889	262,484	51,863	18,489	5,400	857,077	815,039
Expenses:										
Salaries, wages and benefits	38,673	109,468	41,108	24,171	91,517	25,331	8,327	-	338,595	317,098
Materials	8,672	13,768	28,957	25,215	27,304	16,603	3,121	-	123,640	124,102
Contract services	6,969	2,139	18,603	38,507	68,343	1,793	1,393	-	137,747	133,240
Grants and transfer payments	(1,366)	1,289	35	101	57,575	2,088	1,762	-	61,484	58,241
Amortization of tangible capital assets	1,382	4,823	43,352	22,061	6,298	5,665	452	-	84,033	82,814
Other	614	762	2,753	1,611	2,303	4,510	189	-	12,742	12,690
Allocation of shared expenses	(27,608)	5,313	2,660	3,355	11,391	3,930	959	-	-	-
	27,336	137,562	137,468	115,021	264,731	59,920	16,203	-	758,241	728,185
Annual surplus (deficit)	\$ 88,115	\$ (109)	\$ (13,420)	\$ 26,868	\$ (2,247)	\$ (8,057)	\$ 2,286	\$ 5,400	\$ 98,836	\$ 86,854

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2024

24. Supplementary financial information:

Schedule of Revenues and Expenses – Library:

	2024	2023
Revenue:		
Government transfers (note i)	\$ 403	\$ 403
Fines and fees	74	62
Other	40	44
	517	509
Expenses:		
Salaries, wages and benefits	6,157	5,784
Materials and contract services	3,753	3,812
	9,910	9,596
Deficiency of revenues over expenses	\$ (9,393)	\$ (9,087)

i. The government transfer are comprised of the following:

Provincial:		
Ministry of Tourism and Culture - operating	\$ 403	\$ 403