

# Ocean Accounts as Infrastructure for the BBNJ Clearing-House Mechanism: A Technical Brief on Data Architecture for Sustainable Ocean Governance

## *Executive Summary*

The 2023 Agreement on Biodiversity Beyond National Jurisdiction (BBNJ) establishes a Clearing-House Mechanism (CHM) as its digital backbone for transparency, compliance, and benefit-sharing across all treaty functions.<sup>1</sup> Yet the Agreement provides limited technical specifications for CHM implementation, creating risks of fragmented development and missed opportunities for systematic ocean governance.<sup>2</sup> Ocean Accounts—a structured framework for integrating environmental, economic, and social ocean data aligned with international statistical standards—offers a proven architecture that can operationalize CHM requirements while enabling evidence-based decision-making for sustainable ocean development.<sup>3</sup>

This brief demonstrates that Ocean Accounts provides essential infrastructure for CHM success through five key synergies: standardized spatial data architecture enabling consistent geographic reporting;<sup>4</sup> flow accounting systems that can track marine genetic resource utilization chains;<sup>5</sup> baseline condition accounts supporting robust environmental impact assessments;<sup>6</sup> asset monitoring frameworks measuring conservation effectiveness;<sup>7</sup> and standardized indicators facilitating capacity-building and technology transfer.<sup>8</sup>

Implementation should proceed through phased development beginning with pilot Ocean Accounts modules integrated into CHM prototypes before COP-1, followed by progressive account compilation in volunteer countries, and ultimately achieving a fully integrated system supporting real-time monitoring and decision support.<sup>9</sup> Critical near-term actions include establishing an Ocean Accounts-CHM Technical Working Group under the Preparatory Commission, developing data standards based on System of Environmental-Economic Accounting principles, and securing resources for system development prioritizing participation by Small Island Developing States and Least Developed Countries.<sup>10</sup>

The integration of Ocean Accounts and CHM represents more than technical alignment—it establishes a foundation for transformative ocean governance that bridges the persistent divide between environmental protection and sustainable development through systematic, comparable, and actionable information.

## 1. Introduction: The Data Challenge of BBNJ Implementation

The Agreement under the United Nations Convention on the Law of the Sea on the Conservation and Sustainable Use of Marine Biological Diversity of Areas Beyond National Jurisdiction, adopted in June 2023, represents the most significant advance in ocean governance since UNCLOS itself.<sup>11</sup> The BBNJ Agreement addresses governance gaps in areas beyond national jurisdiction (ABNJ) through four interconnected pillars: marine genetic resources (MGRs) including benefit-sharing; area-based management tools (ABMTs) including marine protected areas; environmental impact assessments (EIAs); and capacity-building and technology transfer (CB&TT).<sup>12</sup>

Central to implementing these pillars is the Clearing-House Mechanism, described as an "essential orchestration tool" that will serve as the treaty's digital backbone.<sup>13</sup> Article 51 establishes the CHM as an open-access platform facilitating access to information across all treaty elements.<sup>14</sup> Yet despite its centrality, the Agreement provides minimal technical specifications for CHM architecture, leaving critical design decisions to future Conference of Parties meetings.<sup>15</sup>

This implementation gap poses significant risks. Without standardized data architecture, the CHM may evolve as a fragmented collection of databases rather than an integrated system. Different parties may develop incompatible reporting formats, undermining comparability. The absence of common standards could perpetuate existing asymmetries where technologically advanced states dominate ocean science while developing states lack capacity to participate meaningfully in governance processes.

Ocean Accounts offers a solution. Developed through the Global Ocean Accounts Partnership and aligned with the System of National Accounts (SNA) and System of Environmental-Economic Accounting (SEEA), Ocean Accounts provides a structured framework for compiling and integrating ocean data across environmental, economic, and social domains.<sup>16</sup> Unlike ad-hoc data compilations, Ocean Accounts employs accounting principles ensuring completeness, consistency, and comparability while maintaining flexibility for national circumstances.<sup>17</sup>

The framework's relevance to BBNJ implementation extends beyond technical compatibility. Ocean Accounts addresses the fundamental information requirements for sustainable ocean development: measuring economic output from ocean activities, assessing benefit distribution across communities, and tracking sustainability through changes in natural capital assets over time.<sup>18</sup> These capabilities directly support CHM functions including MGR benefit-sharing calculations, EIA baseline establishment, and ABMT effectiveness monitoring.<sup>19</sup>

This brief argues that Ocean Accounts provides essential infrastructure for CHM success, offering a proven architecture that can accelerate implementation while ensuring the integrated, transparent, and equitable ocean governance envisioned by the BBNJ Agreement. The following analysis examines CHM requirements, Ocean Accounts capabilities, and their synergistic potential, providing practical recommendations for integration that can transform how humanity governs two-thirds of the planet's surface.

## 2. The BBNJ Clearing-House Mechanism: Requirements and Functions

### 2.1 Core CHM Functions

The BBNJ Agreement assigns the Clearing-House Mechanism comprehensive responsibilities spanning all four treaty pillars, establishing it as the central nervous system for treaty implementation. The following table consolidates CHM functional requirements across the BBNJ framework:

BBNJ Pillar	CHM Function	Data Requirements	Timing/Frequency	Key Challenges
<b>Marine Genetic Resources (MGRs)</b>	Pre-collection notification	<ul style="list-style-type: none"> <li>• Research objectives</li> <li>• Geographic coordinates</li> <li>• Target organisms</li> <li>• Sponsoring entities</li> <li>• Vessel/platform details</li> </ul>	6 months before collection	Verification of intent vs. actual collection
	Post-collection notification	<ul style="list-style-type: none"> <li>• Samples collected</li> <li>• Repository locations</li> <li>• Preliminary findings</li> <li>• Data availability</li> </ul>	Within 1 year of collection	Tracking sample movements
	Utilization notification	<ul style="list-style-type: none"> <li>• Commercial development</li> <li>• Patent applications</li> <li>• Product information</li> <li>• Benefit-sharing data</li> </ul>	Upon commercialization	Linking to batch IDs across databases
	Batch ID generation	Standardized identifiers linking samples from collection through utilization	Automatic upon notification	Integration with patent/publication databases
<b>Area-Based Management Tools (ABMTs)</b>	Proposal repository	<ul style="list-style-type: none"> <li>• Scientific justification</li> <li>• Boundaries/coordinates</li> <li>• Conservation objectives</li> <li>• Traditional knowledge</li> </ul>	Upon submission	Harmonizing diverse data formats
	Designation records	<ul style="list-style-type: none"> <li>• COP decisions</li> <li>• Management measures</li> <li>• Stakeholder input</li> </ul>	After COP meetings	Coordination with sectoral bodies
	Effectiveness monitoring	<ul style="list-style-type: none"> <li>• Ecological indicators</li> <li>• Compliance data</li> <li>• Adaptive management</li> </ul>	Annual/periodic	Standardizing metrics across regions
	Screening documentation	<ul style="list-style-type: none"> <li>• Activity description</li> <li>• Initial assessment</li> <li>• Threshold analysis</li> </ul>	Project initiation	Transparency vs. commercial sensitivity
<b>Environmental Impact Assessments (EIAs)</b>	Full EIA reports	<ul style="list-style-type: none"> <li>• Baseline data</li> <li>• Impact analysis</li> <li>• Mitigation measures</li> <li>• Monitoring plans</li> </ul>	Before activity approval	Quality assurance without verification capacity
	Monitoring data	<ul style="list-style-type: none"> <li>• Actual impacts</li> <li>• Compliance reports</li> <li>• Adaptive measures</li> </ul>	Ongoing during activity	Real-time data integration
	Needs assessment	<ul style="list-style-type: none"> <li>• Technical gaps</li> <li>• Infrastructure requirements</li> <li>• Training priorities</li> </ul>	Annual submission	Matching diverse capacity levels
<b>Capacity-Building &amp; Technology Transfer (CB&amp;TT)</b>	Resource matching	<ul style="list-style-type: none"> <li>• Available expertise</li> <li>• Funding opportunities</li> <li>• Technology offerings</li> </ul>	Continuous updates	Dynamic matching algorithms
	Progress tracking	<ul style="list-style-type: none"> <li>• Training completed</li> <li>• Technology deployed</li> <li>• Outcome indicators</li> </ul>	Periodic reporting	Measuring effectiveness vs. inputs

Each function requires sophisticated technical architecture supporting multi-stakeholder access, traditional knowledge integration, and interoperability with existing ocean governance systems (Gaebel et al. 2025).

## 2.2 Technical Requirements

Implementing these functions demands sophisticated technical architecture that the Agreement leaves largely unspecified. The CHM must achieve interoperability with existing databases across multiple organizations while maintaining its own data integrity and accessibility standards. The standardized batch identifier system requires integration with patent databases, scientific publication indexes, and commercial product registries to track MGR utilization comprehensively (Humphries et al. 2024). Multi-stakeholder access protocols must accommodate diverse users from government agencies to indigenous communities, each with different technical capacities and information needs.

Data quality and validation mechanisms represent particular challenges given the CHM's reliance on self-reporting. Without verification capabilities, the notification system risks becoming a repository of incomplete or inaccurate information undermining treaty objectives. The CHM must also support multiple knowledge systems, integrating quantitative scientific data with qualitative traditional knowledge while respecting intellectual property rights and indigenous data sovereignty (Friedman 2025). These technical requirements extend beyond simple database management, demanding adaptive architecture capable of evolving with technological advances and expanding treaty participation.

## 2.3 Implementation Challenges

The Preparatory Commission's first substantive meeting in April 2025 highlighted critical implementation challenges requiring urgent resolution. Foremost is the absence of specified technical architecture, with delegations debating whether to build new infrastructure or adapt existing systems like the CBD's clearing-house mechanisms (IDDRI 2025). This architectural uncertainty compounds resource constraints, as developing states lack capacity to design CHM-compatible national systems while the treaty's financial mechanism remains undefined.

Integration with existing ocean governance systems presents additional complexity. The CHM must interface with the International Seabed Authority's databases for seabed mining, Regional Fisheries Management Organizations' catch documentation systems, International Maritime Organization's shipping registries, and numerous scientific data repositories, each with distinct standards and access protocols. The "not undermining" provision (Article 5) requires the CHM to respect existing legal frameworks while promoting coherence, a delicate balance demanding careful institutional orchestration (Kim 2024).

Capacity constraints particularly affect Small Island Developing States and Least Developed Countries, which may lack technical infrastructure, trained personnel, and financial resources for CHM participation. Without targeted support, these states risk exclusion from the benefits of BBNJ implementation despite their significant ocean territories and traditional knowledge. The High Seas Alliance emphasizes that ensuring equitable access requires not just technical solutions but sustained capacity-building investments and simplified interfaces accommodating varying technological capabilities (High Seas Alliance 2025).

Perhaps most fundamentally, the CHM faces the challenge of building trust in a system based on self-reporting and voluntary compliance. Foster (2025) observes that while the BBNJ Agreement imposes "light substantive duties," it creates "heavy procedural obligations" whose effectiveness depends entirely on transparent implementation. The CHM must therefore incorporate accountability mechanisms that encourage compliance while avoiding bureaucratic burdens that might discourage participation. This requires careful balance between comprehensiveness and usability, transparency and confidentiality, standardization and flexibility.

These implementation challenges are not merely technical but deeply political, reflecting different visions of ocean governance and benefit-sharing. Yet they also present opportunities for innovation. By adopting proven frameworks like Ocean Accounts, the CHM can leverage existing investments in ocean information systems while establishing new standards for integrated governance. The following section examines how Ocean Accounts addresses these challenges through systematic architecture aligned with international standards.

## 3. Ocean Accounts Framework: A Systems Approach to Ocean Information

### 3.1 Conceptual Architecture

Ocean Accounts represents a paradigm shift from fragmented ocean statistics to integrated information systems, providing structured methodology for measuring relationships between ocean environments, economies, and societies. The framework's foundation rests on fundamental accounting distinctions between stocks—assets measured at points in time—and flows—transfers of goods, services, or activities measured over periods (OA-Guidance). This distinction enables systematic tracking of how ocean natural capital changes through human use and environmental processes, directly supporting sustainability assessments required for BBNJ implementation.

The spatial data framework employs Basic Spatial Units (BSUs) as foundational building blocks, enabling three-dimensional ocean representation through depth layers that accommodate complex marine ecosystem structures. BSUs can be aggregated or disaggregated according to management needs, from local bay systems to entire exclusive economic zones, providing the geographic flexibility essential for CHM reporting across scales. This spatial architecture maintains consistency with the Global Ecosystem Typology's functional classifications while allowing integration of indigenous and local spatial knowledge systems that may not conform to conventional cartographic boundaries (OA-Guidance: Section 3.5).

Central to Ocean Accounts' integrative capacity is its alignment with established international standards, particularly the System of National Accounts 2025 and System of Environmental-Economic Accounting frameworks. This compatibility ensures that ocean-specific information connects seamlessly with broader economic and environmental statistics, avoiding the isolation that often marginalizes ocean data from mainstream policy processes. The framework explicitly bridges the production boundary defined by SNA with environmental processes occurring beyond human economies, capturing previously invisible relationships between ecosystem functioning and economic activity (Fenichel et al. 2020).

### 3.2 Key Components Relevant to CHM

Ocean Accounts' component structure directly addresses CHM information requirements through systematic organization of diverse data types. The following table maps Ocean Accounts components to their CHM applications:

Component Type	Description	CHM Application	Data Sources	Example Metrics
<b>Environmental Assets</b>	Stocks of marine ecosystems and resources measured at points in time	<ul style="list-style-type: none"> <li>• EIA baseline establishment</li> <li>• ABMT designation support</li> <li>• Conservation monitoring</li> </ul>	<ul style="list-style-type: none"> <li>• Remote sensing</li> <li>• In-situ monitoring</li> <li>• Research surveys</li> </ul>	<ul style="list-style-type: none"> <li>• Coral reef extent (km<sup>2</sup>)</li> <li>• Fish stock biomass (tonnes)</li> <li>• Habitat condition indices</li> </ul>
<b>Ecosystem Service Flows</b>	Benefits flowing from ecosystems to people and economy	<ul style="list-style-type: none"> <li>• MGR valuation</li> <li>• Benefit-sharing calculations</li> <li>• Trade-off analysis</li> </ul>	<ul style="list-style-type: none"> <li>• Resource extraction data</li> <li>• Economic surveys</li> <li>• Cultural assessments</li> </ul>	<ul style="list-style-type: none"> <li>• Genetic materials extracted (samples/year)</li> <li>• Carbon sequestered (tCO<sub>2</sub>/year)</li> <li>• Tourism visits (#/year)</li> </ul>
<b>Economic Activity</b>	Ocean-related production, consumption, trade, and investment	<ul style="list-style-type: none"> <li>• Monetary benefit tracking</li> <li>• Capacity assessment</li> <li>• Investment monitoring</li> </ul>	<ul style="list-style-type: none"> <li>• National accounts</li> <li>• Industry statistics</li> <li>• Trade databases</li> </ul>	<ul style="list-style-type: none"> <li>• MGR product revenues (\$)</li> <li>• Ocean GDP contribution (%)</li> <li>• Blue economy employment (#)</li> </ul>
<b>Social Dimensions</b>	Wellbeing, vulnerability, and governance in ocean communities	<ul style="list-style-type: none"> <li>• Equity assessment</li> <li>• Traditional knowledge</li> <li>• Stakeholder mapping</li> </ul>	<ul style="list-style-type: none"> <li>• Census data</li> <li>• Social surveys</li> <li>• Governance records</li> </ul>	<ul style="list-style-type: none"> <li>• Coastal population dependency (%)</li> <li>• Traditional use rights (#)</li> <li>• Gender participation rates</li> </ul>
<b>Spatial Framework</b>	Basic Spatial Units (BSUs) with 3D ocean representation	<ul style="list-style-type: none"> <li>• Geographic standardization</li> <li>• Cross-scale reporting</li> <li>• Boundary delineation</li> </ul>	<ul style="list-style-type: none"> <li>• Bathymetry</li> <li>• Maritime boundaries</li> <li>• Ecosystem mapping</li> </ul>	<ul style="list-style-type: none"> <li>• BSU identifiers</li> <li>• Depth zones</li> <li>• Jurisdictional overlaps</li> </ul>
<b>Pollution &amp; Residuals</b>	Waste flows from economy to ocean environment	<ul style="list-style-type: none"> <li>• Cumulative impact assessment</li> <li>• Pressure tracking</li> <li>• Source attribution</li> </ul>	<ul style="list-style-type: none"> <li>• Discharge monitoring</li> <li>• Waste audits</li> <li>• Water quality data</li> </ul>	<ul style="list-style-type: none"> <li>• Plastic inputs (tonnes/year)</li> <li>• Nutrient loads (kg N,P)</li> <li>• Noise levels (dB)</li> </ul>
<b>Governance Accounts</b>	Institutional arrangements and management effectiveness	<ul style="list-style-type: none"> <li>• Compliance monitoring</li> <li>• Capacity gaps</li> <li>• Best practice identification</li> </ul>	<ul style="list-style-type: none"> <li>• Legal frameworks</li> <li>• Enforcement records</li> <li>• Budget allocations</li> </ul>	<ul style="list-style-type: none"> <li>• MPA management effectiveness</li> <li>• Enforcement actions (#)</li> <li>• Budget per km<sup>2</sup> protected</li> </ul>
<b>Knowledge Systems</b>	Scientific and traditional knowledge integration	<ul style="list-style-type: none"> <li>• Indigenous data sovereignty</li> <li>• Knowledge pluralism</li> <li>• Cultural protocols</li> </ul>	<ul style="list-style-type: none"> <li>• Research outputs</li> <li>• Traditional calendars</li> <li>• Community protocols</li> </ul>	<ul style="list-style-type: none"> <li>• Traditional knowledge holders (#)</li> <li>• Scientific publications (#)</li> <li>• Data sharing agreements</li> </ul>

This systematic organization enables Ocean Accounts to transform diverse ocean data into standardized, comparable information directly supporting CHM functions across all BBNJ pillars (OA-Guidance: Section 3.5).

### 3.3 Implementation Approaches

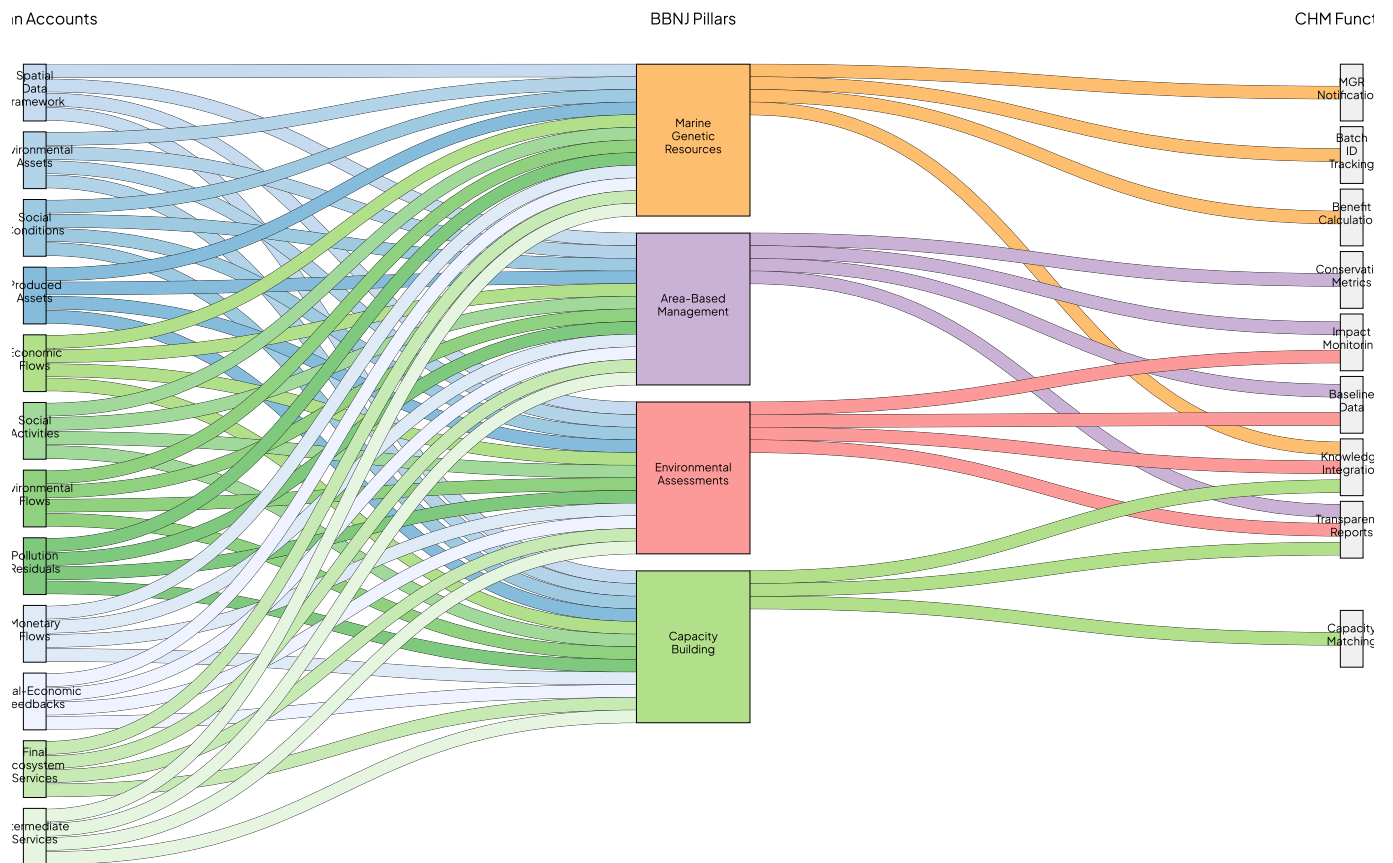
Ocean Accounts' modular architecture enables adaptive implementation matching institutional capacities and policy priorities, a flexibility essential for diverse BBNJ parties. Countries typically begin with pilot accounts addressing specific challenges—sustainable fisheries, coastal tourism, marine pollution—before expanding coverage systematically (OA-Guidance: Section 3.7). This incremental approach allows learning-by-doing while building technical capacity and stakeholder engagement, avoiding the paralysis that comprehensive implementation demands might create.

Implementation models vary according to institutional arrangements, with some countries positioning national statistics offices as leads emphasizing economic dimensions, while others operate through environment agencies prioritizing ecological accounts. Multi-agency collaborative approaches under high-level coordination increasingly emerge as best practice, recognizing that ocean accounts span traditional bureaucratic boundaries. For CHM integration, this institutional flexibility suggests that parties can build on existing ocean information systems rather than creating parallel structures, reducing implementation costs while leveraging established expertise.

The framework's "rapid assessment" option using global datasets enables countries with limited resources to establish baseline accounts quickly before developing detailed national compilations. This tiered approach ensures that all parties can participate in Ocean Accounts-based CHM reporting regardless of technical capacity, addressing equity concerns central to BBNJ negotiations. Progressive refinement from rapid assessments to comprehensive accounts creates natural capacity-building pathways, with early adopters supporting later implementers through technical cooperation facilitated by the CHM itself.

## 4. Synergies: Mapping Ocean Accounts Components to CHM Functions

The Ocean Accounts Framework comprises twelve interconnected components that collectively provide comprehensive infrastructure for CHM operationalization.<sup>20</sup> The following interactive visualization and table demonstrate how these components flow through BBNJ pillars to support specific CHM functions:



## Component-to-Function Mapping Details

The Sankey diagram above visualizes data flows from Ocean Accounts components (left) through BBNJ pillars (center) to CHM functions (right). Flow width indicates relative importance and data volume. The following table provides detailed mapping specifications:



OA Component	Primary CHM Functions	Secondary Functions	Data Flow Type	Integration Priority
<b>Spatial Data Framework</b>	<ul style="list-style-type: none"> <li>• Geographic standardization</li> <li>• BSU-based reporting</li> <li>• 3D ocean mapping</li> </ul>	<ul style="list-style-type: none"> <li>• Cross-scale aggregation</li> <li>• Boundary delineation</li> </ul>	Continuous spatial reference	<b>Critical</b> – Foundation for all spatial reporting
<b>Environmental Assets</b>	<ul style="list-style-type: none"> <li>• EIA baselines</li> <li>• ABMT designation</li> <li>• Conservation targets</li> </ul>	<ul style="list-style-type: none"> <li>• MGR habitat mapping</li> <li>• Vulnerability assessment</li> </ul>	Periodic stock assessments	<b>Critical</b> – Essential for impact assessment
<b>Social Conditions</b>	<ul style="list-style-type: none"> <li>• Equity assessment</li> <li>• Stakeholder mapping</li> <li>• Vulnerability analysis</li> </ul>	<ul style="list-style-type: none"> <li>• Traditional use documentation</li> <li>• Benefit distribution</li> </ul>	Annual social surveys	<b>High</b> – Ensures equitable implementation
<b>Produced Assets</b>	<ul style="list-style-type: none"> <li>• Capacity assessment</li> <li>• Infrastructure gaps</li> <li>• Technology needs</li> </ul>	<ul style="list-style-type: none"> <li>• Investment tracking</li> <li>• Maintenance requirements</li> </ul>	Infrastructure inventories	<b>High</b> – Identifies CB&TT priorities
<b>Economic Flows</b>	<ul style="list-style-type: none"> <li>• MGR benefit calculation</li> <li>• Value chain analysis</li> <li>• Trade monitoring</li> </ul>	<ul style="list-style-type: none"> <li>• Investment patterns</li> <li>• Market dynamics</li> </ul>	Transaction records	<b>Critical</b> – Core to benefit-sharing
<b>Social Activities</b>	<ul style="list-style-type: none"> <li>• Traditional knowledge</li> <li>• Community practices</li> <li>• Volunteer efforts</li> </ul>	<ul style="list-style-type: none"> <li>• Cultural protocols</li> <li>• Subsistence use</li> </ul>	Qualitative assessments	<b>Medium</b> – Captures non-market contributions
<b>Environmental Flows</b>	<ul style="list-style-type: none"> <li>• Ecosystem connectivity</li> <li>• Ecological processes</li> <li>• Resilience indicators</li> </ul>	<ul style="list-style-type: none"> <li>• Cumulative impacts</li> <li>• Tipping points</li> </ul>	Process monitoring	<b>High</b> – Informs ecosystem-based management
<b>Pollution &amp; Residuals</b>	<ul style="list-style-type: none"> <li>• Pressure tracking</li> <li>• Source attribution</li> <li>• Cumulative loads</li> </ul>	<ul style="list-style-type: none"> <li>• Mitigation priorities</li> <li>• Cleanup targets</li> </ul>	Discharge monitoring	<b>High</b> – Critical for EIAs
<b>Monetary Flows</b>	<ul style="list-style-type: none"> <li>• Financial tracking</li> <li>• Subsidy analysis</li> <li>• Investment flows</li> </ul>	<ul style="list-style-type: none"> <li>• Cost-benefit analysis</li> <li>• Resource mobilization</li> </ul>	Financial transactions	<b>Medium</b> – Supports transparency
<b>Social-Economic Feedbacks</b>	<ul style="list-style-type: none"> <li>• Impact pathways</li> <li>• Compliance drivers</li> <li>• Adaptation responses</li> </ul>	<ul style="list-style-type: none"> <li>• Unintended consequences</li> <li>• Policy effectiveness</li> </ul>	System dynamics modeling	<b>Medium</b> – Reveals complex interactions
<b>Final Ecosystem Services</b>	<ul style="list-style-type: none"> <li>• Benefit documentation</li> <li>• Trade-off analysis</li> <li>• Valuation support</li> </ul>	<ul style="list-style-type: none"> <li>• Public communication</li> <li>• Political support</li> </ul>	Service flow accounting	<b>High</b> – Demonstrates conservation value
<b>Intermediate Services</b>	<ul style="list-style-type: none"> <li>• Ecological support</li> </ul>	<ul style="list-style-type: none"> <li>• Restoration priorities</li> </ul>	Ecological monitoring	<b>Medium</b> – Maintains system integrity

OA Component	Primary CHM Functions	Secondary Functions	Data Flow Type	Integration Priority
	<ul style="list-style-type: none"><li>• System functioning</li><li>• Resilience maintenance</li></ul>	<ul style="list-style-type: none"><li>• Protection targets</li></ul>		

## Integration Architecture

The visualization reveals three critical insights for CHM implementation:

1. **Convergence Points:** Multiple OA components converge at each BBNJ pillar, demonstrating the integrated nature of ocean governance. No single component suffices; systematic integration is essential.
2. **Flow Intensity:** The thickness of flows indicates data volume and importance. Spatial framework and environmental assets show highest flow volumes, confirming their foundational role in CHM architecture.
3. **Distribution Patterns:** CHM functions receive inputs from multiple pillars, highlighting the need for cross-pillar data integration. Traditional siloed approaches will fail to capture these interdependencies.

Through systematic integration of these twelve components, Ocean Accounts transforms CHM from a passive repository to an active intelligence system supporting evidence-based ocean governance.<sup>48</sup>

## 5. Implementation Pathway: Practical Steps

The following roadmap consolidates near-term, medium-term, and long-term actions for Ocean Accounts-CHM integration:

Phase	Timeline	Key Actions	Responsible Parties	Resources Required	Success Indicators
<b>Phase 1: Foundation</b>	Pre-COP1 (2025–2026)	<ul style="list-style-type: none"> <li>• Establish OA-CHM Technical Expert Group</li> <li>• Develop proof-of-concept pilots</li> <li>• Adapt SEEA Ocean guidelines for MGRs</li> <li>• Create API specifications</li> <li>• Design metadata standards</li> </ul>	<ul style="list-style-type: none"> <li>• PrepCom Secretariat</li> <li>• GOAP members</li> <li>• National statistics offices</li> <li>• Ocean agencies</li> <li>• SIDS/LDC representatives</li> </ul>	<ul style="list-style-type: none"> <li>• \$2–3M pilot funding</li> <li>• 10–15 technical experts</li> <li>• 3–5 pilot countries</li> <li>• IT infrastructure</li> </ul>	<ul style="list-style-type: none"> <li>• Expert group operational</li> <li>• 3+ pilot projects launched</li> <li>• Draft standards published</li> <li>• COP-1 recommendations ready</li> </ul>
<b>Phase 2: Early Implementation</b>	COP1–COP3 (2026–2029)	<ul style="list-style-type: none"> <li>• Deploy CHM core architecture</li> <li>• Integrate pilot country data</li> <li>• Develop user interfaces</li> <li>• Launch capacity-building program</li> <li>• Establish regional nodes</li> </ul>	<ul style="list-style-type: none"> <li>• COP Secretariat</li> <li>• Early adopter countries</li> <li>• Regional organizations</li> <li>• Training institutions</li> <li>• Technology partners</li> </ul>	<ul style="list-style-type: none"> <li>• \$10–15M core funding</li> <li>• 20–30 participating countries</li> <li>• Regional coordinators</li> <li>• Training facilities</li> </ul>	<ul style="list-style-type: none"> <li>• CHM operational</li> <li>• 20+ countries reporting</li> <li>• 100+ users trained</li> <li>• Regional networks active</li> </ul>
<b>Phase 3: Expansion</b>	COP3–COP5 (2029–2032)	<ul style="list-style-type: none"> <li>• Scale to global coverage</li> <li>• Automate data flows</li> <li>• Integrate real-time monitoring</li> <li>• Deploy decision support tools</li> <li>• Establish quality assurance</li> </ul>	<ul style="list-style-type: none"> <li>• All BBNJ Parties</li> <li>• Scientific institutions</li> <li>• Private sector partners</li> <li>• Indigenous organizations</li> </ul>	<ul style="list-style-type: none"> <li>• \$20–30M sustained funding</li> <li>• 50+ countries participating</li> <li>• Advanced IT systems</li> <li>• QA/QC protocols</li> </ul>	<ul style="list-style-type: none"> <li>• 50+ countries integrated</li> <li>• Automated reporting active</li> <li>• Decision tools deployed</li> <li>• Data quality verified</li> </ul>
<b>Phase 4: Full Operation</b>	Post-COP5 (2032+)	<ul style="list-style-type: none"> <li>• Achieve universal participation</li> <li>• Enable predictive analytics</li> <li>• Support adaptive management</li> <li>• Drive policy innovation</li> <li>• Demonstrate impact</li> </ul>	<ul style="list-style-type: none"> <li>• Global ocean community</li> <li>• All stakeholder groups</li> <li>• Research networks</li> <li>• Policy makers</li> </ul>	<ul style="list-style-type: none"> <li>• \$30M+ annual budget</li> <li>• All parties participating</li> <li>• Advanced analytics</li> <li>• Impact assessment</li> </ul>	<ul style="list-style-type: none"> <li>• Universal coverage</li> <li>• Evidence-based decisions</li> <li>• Measurable ocean improvements</li> <li>• Sustainable financing</li> </ul>

## Regional Implementation Examples

Region/Country	Implementation Approach	Key Innovations	Lessons Learned
<b>Australia</b>	Experimental accounts starting with marine protected area valuation <sup>59</sup>	<ul style="list-style-type: none"> <li>• Automated data ingestion</li> <li>• Dynamic visualization</li> <li>• Policy-focused pilots</li> </ul>	Start with specific policy questions rather than comprehensive coverage
<b>Pacific SIDS</b>	Regional collaboration through Pacific Community Ocean Accounts <sup>60</sup>	<ul style="list-style-type: none"> <li>• Shared protocols</li> <li>• Traditional knowledge integration</li> <li>• Pooled resources</li> </ul>	Regional approaches reduce individual country burdens
<b>European Union</b>	Harmonized marine accounts across member states <sup>61</sup>	<ul style="list-style-type: none"> <li>• Common standards</li> <li>• Cross-border integration</li> <li>• Investment tracking</li> </ul>	Balance standardization with national flexibility
<b>Caribbean</b>	CARICOM ocean economy satellite accounts	<ul style="list-style-type: none"> <li>• Tourism focus</li> <li>• Hurricane resilience</li> <li>• Blue economy metrics</li> </ul>	Link accounts to pressing regional challenges
<b>West Africa</b>	Shared marine resource accounting	<ul style="list-style-type: none"> <li>• Fisheries emphasis</li> <li>• Trans-boundary stocks</li> <li>• IUU fishing tracking</li> </ul>	Focus on shared resources requiring collective action

## 6. Addressing Implementation Challenges

The following matrix maps key implementation challenges to Ocean Accounts-based solutions:

Challenge Category	Specific Challenge	Ocean Accounts Solution	Implementation Requirements	Risk Mitigation
<b>Technical Challenges</b>				
Data heterogeneity	Multiple formats, scales, and quality levels across national systems <sup>62</sup>	<ul style="list-style-type: none"> <li>• Flexible aggregation rules</li> <li>• Metadata documentation</li> <li>• Harmonization protocols</li> </ul>	<ul style="list-style-type: none"> <li>• Common data models</li> <li>• Translation layers</li> <li>• Quality indicators</li> </ul>	<ul style="list-style-type: none"> <li>• Preserve local specificity</li> <li>• Document uncertainty</li> <li>• Gradual standardization</li> </ul>
Semantic alignment	Inconsistent terminology across disciplines and languages <sup>63</sup>	<ul style="list-style-type: none"> <li>• Controlled vocabularies</li> <li>• Ontology mapping</li> <li>• Multi-lingual support</li> </ul>	<ul style="list-style-type: none"> <li>• Term registries</li> <li>• Cross-walks</li> <li>• Expert validation</li> </ul>	<ul style="list-style-type: none"> <li>• Inclusive development</li> <li>• Regular updates</li> <li>• Context preservation</li> </ul>
Temporal mismatches	Real-time CHM needs vs. periodic OA compilation <sup>64</sup>	<ul style="list-style-type: none"> <li>• Hybrid architecture</li> <li>• Tiered reporting</li> <li>• Event-driven updates</li> </ul>	<ul style="list-style-type: none"> <li>• Streaming infrastructure</li> <li>• Batch processing</li> <li>• Cache management</li> </ul>	<ul style="list-style-type: none"> <li>• Priority notifications</li> <li>• Periodic reconciliation</li> <li>• Version control</li> </ul>
System interoperability	Integration with existing databases and conventions	<ul style="list-style-type: none"> <li>• API standards</li> <li>• Data exchange protocols</li> <li>• Federated queries</li> </ul>	<ul style="list-style-type: none"> <li>• Technical specifications</li> <li>• Testing environments</li> <li>• Partner agreements</li> </ul>	<ul style="list-style-type: none"> <li>• Phased integration</li> <li>• Backward compatibility</li> <li>• Fallback options</li> </ul>
<b>Institutional Challenges</b>				
Agency coordination	Statistics offices vs. ocean agencies with different mandates <sup>65</sup>	<ul style="list-style-type: none"> <li>• Multi-agency frameworks</li> <li>• Clear role definition</li> <li>• Joint protocols</li> </ul>	<ul style="list-style-type: none"> <li>• MOUs/agreements</li> <li>• Coordination bodies</li> <li>• Resource sharing</li> </ul>	<ul style="list-style-type: none"> <li>• High-level mandate</li> <li>• Regular communication</li> <li>• Shared benefits</li> </ul>
Reporting burden	Multiple convention obligations creating duplication <sup>66</sup>	<ul style="list-style-type: none"> <li>• Integrated reporting</li> <li>• Once-only principle</li> <li>• Automated generation</li> </ul>	<ul style="list-style-type: none"> <li>• Requirement mapping</li> <li>• Common formats</li> <li>• Convention alignment</li> </ul>	<ul style="list-style-type: none"> <li>• Stakeholder engagement</li> <li>• Efficiency metrics</li> <li>• Gradual adoption</li> </ul>
Resource mobilization	Sustaining funding beyond initial pilots <sup>67</sup>	<ul style="list-style-type: none"> <li>• Demonstrated ROI</li> <li>• Cost-sharing models</li> <li>• Efficiency gains</li> </ul>	<ul style="list-style-type: none"> <li>• Business cases</li> <li>• Impact assessment</li> <li>• Donor coordination</li> </ul>	<ul style="list-style-type: none"> <li>• Quick wins</li> <li>• Regular reporting</li> <li>• Diversified funding</li> </ul>
Capacity constraints	Limited technical expertise in developing countries	<ul style="list-style-type: none"> <li>• Modular implementation</li> <li>• Regional cooperation</li> <li>• Technology transfer</li> </ul>	<ul style="list-style-type: none"> <li>• Training programs</li> <li>• Expert networks</li> <li>• Technical assistance</li> </ul>	<ul style="list-style-type: none"> <li>• South-South learning</li> <li>• Mentorship programs</li> <li>• Long-term support</li> </ul>
<b>Equity Considerations</b>				
SIDS/LDC participation	Structural inequalities in technical and financial capacity <sup>68</sup>	<ul style="list-style-type: none"> <li>• Rapid assessment tools</li> <li>• Simplified interfaces</li> <li>• Targeted support</li> </ul>	<ul style="list-style-type: none"> <li>• Dedicated funding</li> <li>• Regional hubs</li> <li>• Peer assistance</li> </ul>	<ul style="list-style-type: none"> <li>• Prioritized access</li> <li>• Flexible timelines</li> <li>• Success recognition</li> </ul>
Traditional knowledge	Protecting indigenous data sovereignty <sup>69</sup>	<ul style="list-style-type: none"> <li>• FPIC protocols</li> <li>• Access controls</li> </ul>	<ul style="list-style-type: none"> <li>• Community agreements</li> </ul>	<ul style="list-style-type: none"> <li>• Trust building</li> <li>• Cultural</li> </ul>

Challenge Category	Specific Challenge	Ocean Accounts Solution	Implementation Requirements	Risk Mitigation
		<ul style="list-style-type: none"> <li>• Attribution systems</li> </ul>	<ul style="list-style-type: none"> <li>• Data governance</li> <li>• Benefit-sharing</li> </ul>	<ul style="list-style-type: none"> <li>protocols</li> <li>• Legal frameworks</li> </ul>
Digital divide	Varying technical sophistication and infrastructure <sup>70</sup>	<ul style="list-style-type: none"> <li>• Multiple interfaces</li> <li>• Offline capabilities</li> <li>• Mobile access</li> </ul>	<ul style="list-style-type: none"> <li>• Progressive enhancement</li> <li>• Low-bandwidth options</li> <li>• Local hosting</li> </ul>	<ul style="list-style-type: none"> <li>• Basic functionality first</li> <li>• Graceful degradation</li> <li>• Alternative channels</li> </ul>
Language barriers	Multi-lingual requirements for global participation	<ul style="list-style-type: none"> <li>• Translation services</li> <li>• Local terminology</li> <li>• Visual communication</li> </ul>	<ul style="list-style-type: none"> <li>• Professional translation</li> <li>• Community review</li> <li>• Icon systems</li> </ul>	<ul style="list-style-type: none"> <li>• Priority languages</li> <li>• Machine translation</li> <li>• Cultural adaptation</li> </ul>

## Solution Integration Strategy

Ocean Accounts provides systematic approaches to each challenge category through:

1. **Technical solutions** leveraging established SEEA standards and flexible architecture accommodating diverse national contexts while maintaining global comparability.
2. **Institutional solutions** building on existing statistical and environmental accounting frameworks, reducing duplication while enhancing coordination.
3. **Equity solutions** ensuring meaningful participation through tiered implementation, regional cooperation, and respect for diverse knowledge systems.

Success requires recognizing these challenges as opportunities for innovation rather than barriers to implementation, with Ocean Accounts providing the structured framework for systematic solutions.

## 7. Recommendations and Conclusion

### 7.1 Policy Recommendations

The Preparatory Commission and first Conference of Parties should formally adopt Ocean Accounts Framework principles as the foundational data architecture for CHM development, providing the standardization essential for systematic implementation while maintaining flexibility for national circumstances. This adoption need not require comprehensive Ocean Accounts implementation immediately but should establish accounting principles—stocks versus flows, spatial consistency, temporal comparability—as design requirements shaping CHM technical specifications.

Establishing an Ocean Accounts-CHM Technical Working Group under PrepCom auspices with balanced representation from developed and developing countries, technical experts and policy practitioners, would provide the collaborative mechanism needed to develop detailed integration protocols before COP-1 decisions lock in architectural choices. This group's mandate should extend beyond technical specifications to encompass capacity-building strategies, resource mobilization plans, and equity safeguards ensuring that integration serves all parties rather than privileging those with existing accounting systems.

Pilot projects in volunteer countries representing diverse contexts—SIDS with traditional knowledge systems, developed countries with established accounts, regional collaborations pooling resources—should commence immediately to generate practical lessons informing broader implementation. These pilots should receive dedicated support from the BBNJ financial mechanism once established, demonstrating that Ocean Accounts-CHM integration represents a priority investment in treaty effectiveness rather than an optional enhancement.

## 7.2 Technical Recommendations

CHM data standards should build on SEEA principles while extending them for BBNJ-specific requirements, particularly around MGR tracking, traditional knowledge integration, and governance indicators not traditionally included in environmental-economic accounts. API specifications enabling automated data exchange between national Ocean Accounts and the global CHM should prioritize simplicity and reliability over sophisticated features that might exclude parties with limited technical infrastructure.

Modular implementation approaches allowing countries to begin with basic components—spatial framework, key ecosystem assets, priority economic flows—before adding complexity reduces entry barriers while building toward comprehensive coverage. This modularity should extend to the CHM interface, where simple data entry options coexist with sophisticated automated feeds, ensuring that all parties can participate regardless of technical capacity.

Data quality assurance protocols must balance scientific rigor with practical constraints, accepting that imperfect data systematically compiled provides more value than perfect data sporadically available. Ocean Accounts' emphasis on documenting uncertainty and data quality through metadata provides a model for maintaining transparency about information limitations while avoiding paralysis from pursuing unattainable perfection.

## 7.3 Conclusion

Ocean Accounts offers more than technical solutions to CHM implementation challenges—it provides a conceptual framework for transforming how humanity understands and governs ocean spaces that belong to all yet are managed by none. By systematically documenting relationships between ocean ecosystems, human economies, and social wellbeing, integrated Ocean Accounts-CHM systems can shift ocean governance from reactive regulation of problems to proactive management of opportunities.

The convergence of Ocean Accounts methodological maturity with BBNJ implementation urgency creates unprecedented opportunity for establishing ocean information architecture supporting sustainable development for generations. Success requires immediate action, sustained commitment, and inclusive collaboration ensuring that standardized systems serve diverse needs rather than imposing uniformity that marginalizes difference.

Ultimately, Ocean Accounts-CHM integration represents investment in ocean governance infrastructure as fundamental as ports and research vessels—invisible yet essential foundations enabling evidence-based decisions about humanity's largest shared resource. The choice facing BBNJ parties is not whether to integrate these systems but how quickly ambition can match the urgency of ocean challenges demanding systematic solutions.

## Footnotes

<sup>1</sup> Agreement under the United Nations Convention on the Law of the Sea on the Conservation and Sustainable Use of Marine Biological Diversity of Areas Beyond National Jurisdiction, June 19, 2023, Article 51.

<sup>2</sup> High Seas Alliance, *Operationalizing the Clearing-House Mechanism*, PrepCom Deep Dive Series (April 2025), 3–5.

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<sup>4</sup> OA-Guidance, Section 3.5 (Spatial Data Framework).

<sup>5</sup> Lawson, C., et al., "Data Management and the 'BBNJ Standardized Batch Identifier' under the BBNJ Agreement," in *Decoding MGR Governance under the BBNJ Agreement* (Springer, 2024), 145–167.

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<sup>7</sup> OA-Guidance, Section 3.5 (Environmental Assets).

<sup>8</sup> United Nations, *System of Environmental-Economic Accounting—Ecosystem Accounting* (2021), Chapter 12.

<sup>9</sup> IDDRI, *The first substantive BBNJ Agreement Preparatory Committee*, Policy Brief (April 2025), 8–10.

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<sup>12</sup> BBNJ Agreement, Articles 10–13 (Marine Genetic Resources).

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<sup>20</sup> OA-Guidance, Section 3.5 (Conceptual Components).

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- <sup>24</sup> SEEA-EA, Chapter 5 (Ecosystem Condition Accounts).
- <sup>25</sup> Australian Bureau of Statistics, *Experimental Ocean Accounts* (2022).
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## References

See footnotes for complete citations following GOAP citation format.