






Date: 10/18/2022		AGENDA ITEM		Item: 09	
<input type="checkbox"/> Ordinance		<input checked="" type="checkbox"/> Resolution		<input type="checkbox"/> Budget Resolution	
<input type="checkbox"/> Other					
County Goals					
<input type="checkbox"/>	Thriving Communities	<input checked="" type="checkbox"/>	Economic & Financial Vitality	<input type="checkbox"/>	Excellence In Government
<input type="checkbox"/>		<input type="checkbox"/>		<input type="checkbox"/>	NA
Department: Finance					
Division: Chief Financial Officer					
Subject: Budget Resolution & Resolution authorizing imposition of special assessment against non-public hospitals in accordance with the county's Local Provider Participation Fund ordinance and the State's Medicaid Managed Care Hospital Direct Payment Program					
Ryan Ossowski Director Finance  Department Approval				Legal Laura Coleman Assistant County Attorney  Approved as to Form and Legality	
Ryan Ossowski  Division Approval		Aaron Van Kleeck  Approved as to Budget Requirements		County Manager's Office Ryan Ossowski Chief Financial Officer 	
Council Action:					
Modification:					
Fund Number(s):		Description:		Amount:	
107 Hdpp Local Participation Fund		107-000-0000-2525 (Revenue: Hospital Directed Payment Program Special Assessment)		\$8,825,145.00	
Total Item Budget: \$8,825,145.00					
Staff Contact(s):		Phone:		Ext.	
Ryan Ossowski		386 943 7054		12725	
Laura Mauldin Coleman		386 736 5950		12950	
Summary/Highlights:					
This item implements steps anticipated by the Council's action in May and September 2022 at the request of area non-public hospitals.					

Medicaid is jointly funded by states and the federal government through federal matching of state funds. State general revenue comprises a large share of the funds receiving a federal match, but other forms of revenue can also draw down federal matching dollars. Local governments can collect funds and use intergovernmental transfers (IGTs) to send them to the state to trigger federal matching, as long as they comply with federal rules.

Hospitals that provide Medicaid services often fail to receive full compensation for those services. Unlocking federal funds through IGTs allows hospitals to cover this shortfall. The State recently received approval from the federal government to implement the Medicaid Managed Care Hospital Direct Payment Program (DPP) to assist in addressing this issue. The DPP allows counties to make a non-ad valorem special assessment to collect funds from nonpublic hospitals and transfer those funds to the state at IGTs drawing down additional federal funds.

In May 2022, the County Council adopted Ordinance 2022-18 implementing the DPP, establishing Local Provider Participation Fund, and outlining a process for the County to make annual non-ad valorem special assessment against non-public hospitals in the County. Such an assessment must be approved and initiated by resolution each year.

At its September 20, 2022, meeting, County Council approved execution of a Letter of Agreement with the state indicating the County's intent to participate in the DPP this year. Attached is a resolution authorizing the imposition of a non-ad valorem special assessment against non-public hospitals in the County for this fiscal year, in accordance with Ordinance 2022-18 and the state's DPP.

Per Ordinance 2022-18, notice regarding the proposed assessment was published in a newspaper of general circulation within the county on September 28, 2022.

Recommended Motion: Adoption.

RESOLUTION 2022-____

A RESOLUTION OF THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, AUTHORIZING AND ADOPTING A NON-AD VALOREM SPECIAL ASSESSMENT WITHIN THE COUNTY LIMITS FOR THE PURPOSE OF BENEFITING ASSESSED PROPERTIES THROUGH ENHANCED MEDICAID PAYMENTS FOR LOCAL SERVICES; FINDING AND DETERMINING THAT CERTAIN REAL PROPERTY IS SPECIALLY BENEFITED BY THE ASSESSMENT; COLLECTING THE ASSESSMENT AGAINST THE REAL PROPERTY; ESTABLISHING A PUBLIC HEARING TO CONSIDER IMPOSITION OF THE PROPOSED ASSESSMENT AND THE METHOD OF ITS COLLECTION; AUTHORIZING AND DIRECTING THE PUBLICATION OF NOTICES IN CONNECTION THEREWITH; PROVIDING FOR CERTAIN OTHER AUTHORIZATIONS AND DELEGATIONS OF AUTHORITY AS NECESSARY; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, hospitals in Volusia County's jurisdiction (the "Hospitals") annually provide uncompensated care to uninsured persons and those who qualify for Medicaid; and

WHEREAS, the State of Florida (the "State") received federal authority to establish the Statewide Medicaid Managed Care Hospital directed payment program (the "DPP") to offset hospitals' uncompensated Medicaid costs and improve quality of care provided to Florida's Medicaid population; and

WHEREAS, Hospitals have asked Volusia County (the "County") to impose a non-ad valorem special assessment upon certain real property interests held by the Hospitals to help finance the non-federal share of the State's Medicaid program; and

WHEREAS, the only real properties interests that will be subject to the non-ad valorem assessments authorized herein are those belonging to the Hospitals; and

WHEREAS, the County recognizes that one or more of the Hospitals within the County's boundaries may be located upon real property leased from governmental entities and that such Hospitals may be assessed because courts do not make distinctions on the application of special assessments based on "property interests" but rather on the distinction of the classifications of real property being assessed; and

WHEREAS, the funding raised by the County assessment will, through intergovernmental transfers (“IGTs”) provided consistent with federal guidelines, support additional funding for Medicaid payments to Hospitals; and

WHEREAS, the County acknowledges that the Hospital properties assessed will benefit directly and especially from the assessment as a result of the above-described additional funding provided to said Hospitals; and

WHEREAS, the County has determined that a logical relationship exists between the services provided by the Hospitals, which will be supported by the assessment, and the special and particular benefit to the real property of the Hospitals; and

WHEREAS, the County has an interest in promoting access to health care for its low-income and uninsured residents; and

WHEREAS, leveraging additional federal support through the above-described IGTs to fund Medicaid payments to the Hospitals for health care services directly and specifically benefits the Hospitals’ property interests and supports their continued ability to provide those services; and

WHEREAS, imposing an assessment limited to Hospital properties to help fund the provision of these services and the achievement of certain quality standards by the Hospitals to residents of the County is a valid public purpose that benefits the health, safety, and welfare of the citizens of the County; and

WHEREAS, the assessment promotes the financial stability and viability of the Hospitals providing such services; and

WHEREAS, the Hospitals are important contributors to the County’s economy, and the financial benefit to these Hospitals directly and specifically supports their mission, as well as their ability to grow, expand, and maintain their facilities in concert with the population growth in the jurisdiction of the County; and

WHEREAS, the County Council intends the assessment will enhance the Hospitals’ ability to grow, expand, maintain, improve, and increase the value of their Volusia County properties and facilities under all present circumstances and those of the foreseeable future; and

WHEREAS, the County is proposing a properly apportioned assessment by which all Hospitals will be assessed at a uniform rate that is compliant with 42 C.F.R. § 433.68(d); and

WHEREAS, on May 17, 2022, the Volusia County Council adopted Ordinance 2022-18, enabling the County to levy a uniform non-ad valorem special assessment, which is fairly and reasonably apportioned among the Hospitals’ property interests within

the County's jurisdictional limits, to establish and maintain a system of funding for IGTs to support the non-federal share of Medicaid payments, thus directly and specially benefitting Hospital properties.

NOW THEREFORE, BE IT RESOLVED BY THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, IN OPEN MEETING DULY ASSEMBLED IN THE THOMAS C. KELLY ADMINISTRATION CENTER, DELAND, FLORIDA, THIS 18th DAY OF OCTOBER 2022, AS FOLLOWS:

SECTION 1. The above recitals are true and correct, and by this reference are hereby incorporated in and made an integral part of this Resolution.

SECTION 2. Definitions. As used in this Resolution, the following capitalized terms, not otherwise defined herein or in the Ordinance, shall have the meanings below, unless the context otherwise requires.

"Assessed Property" means the real property in the County to which an Institutional Health Care Provider holds a right of possession and right of use through an ownership or leasehold interest, thus making the property subject to the Assessment.

"Assessment" means a non-ad valorem special assessment imposed by the County on Assessed Property to fund the non-federal share of Medicaid and Medicaid managed care payments that will benefit hospitals providing Local Services in the County.

"Assessment Coordinator" means the person appointed to administer the Assessment imposed pursuant to this Article, or such person's designee.

"Council" means the Volusia County Council.

"County" means Volusia County, Florida.

"Fiscal Year" means the period commencing on October 1 of each year and continuing through the next succeeding September 30, or such other period as may be prescribed by law as the fiscal year for the County.

"Institutional Health Care Provider" means a private for-profit or not-for-profit hospital that provides inpatient hospital services.

"Local Services" means the provision of health care services to Medicaid, indigent, and uninsured members of the Volusia County community.

"Non-Ad Valorem Assessment Roll" means the special assessment roll prepared by the County.

"Ordinance" means the Volusia County Local Provider Participation Fund Ordinance codified in X of the Volusia County Code of Ordinances.

SECTION 3. Authority. Pursuant to Article VIII, Section 1(g) of the Constitution of the State of Florida, Chapter 125 of the Florida Statutes, and the Volusia County Local Provider Participation Fund Ordinance, the Council is hereby authorized to impose a special assessment against private for-profit and not-for-profit hospitals located within the County to fund the non-federal share of Medicaid payments associated with Local Services.

SECTION 4. Special Assessment. The non-ad valorem special assessment discussed herein (the "Assessment") shall be imposed, levied, collected, and enforced against Assessed Properties located within the County. Proceeds from the Assessment shall be used to benefit Assessed Properties through a directed payment program that will benefit the Assessed Properties for Local Services.

When imposed, the Assessment shall constitute a lien upon the Assessed Properties owned by Hospitals and/or a lien upon improvements on the Property made by Hospital leaseholders equal in rank and dignity with the liens of all state, county, district, or municipal taxes and other non-ad valorem assessments. Payments made by Assessed Properties may not be passed along to patients of the Assessed Property as a surcharge or as any other form of additional patient charge. Failure to pay may cause foreclosure proceedings, which could result in loss of title, to commence.

SECTION 5. Assessment Scope, Basis, and Use. Funds generated from the Assessment shall be used only to:

1. Provide to the Florida Agency for Health Care Administration the non-federal share for Medicaid managed care hospital directed payments to be made directly or indirectly in support of hospitals serving Medicaid beneficiaries; and
2. Reimburse the County for administrative costs associated with the implementation of the Assessment authorized by the Ordinance.

If, at the end of the Fiscal Year, additional amounts remain in the local provider participation fund, the Council is hereby authorized either (a) to retain such amounts in the fund to transfer to the Agency in the next fiscal year for use as the non-federal share of Medicaid hospital payments, or (b) if requested to do so by the Assessed Properties, to refund to Assessed Properties, in proportion to amounts paid in during the Fiscal Year, all or a portion of the unutilized local provider participation fund.

If, after the Assessment funds are transferred to the Agency, the Agency returns some or all of the transferred funding to the County (including, but not limited to, a return of the non-federal share after a disallowance of matching federal funds), the Council is hereby authorized to refund to Assessed Properties, in proportion to amounts paid in during the Fiscal Year, the amount of such returned funds.

SECTION 6. Computation of Assessment. The Assessment shall equal 1.00% of net patient revenue for each Assessed Property specified in the attached Non-Ad Valorem Assessment Roll. The amount of the Assessment required of each Assessed Property may not exceed an amount that, when added to the amount of other hospital assessments levied by the state or local government, exceeds the maximum percent of the aggregate net patient revenue of all Assessed Hospitals in the County permitted by 42 C.F.R. § 433.68(f)(3)(i)(A). Assessments for each Assessed Property will be derived from data contained in cost reports and/or in the Florida Hospital Uniform Reporting System, as available from the Florida Agency for Health Care Administration.

SECTION 7. Timing and Method of Collection. The amount of the assessment is to be collected pursuant to the Alternative Method outlined in §197.3631, Fla Stat.

The County shall provide Assessment bills by first class mail to the owner of each affected Hospital. The bill or accompanying explanatory material shall include: (1) a reference to this Resolution, (2) the total amount of the hospital's Assessment for the appropriate period, (3) the location at which payment will be accepted, (4) the date on which the Assessment is due, and (5) a statement that the Assessment constitutes a lien against assessed property and/or improvements equal in rank and dignity with the liens of all state, county, district or municipal taxes and other non-ad valorem assessments.

No act of error or omission on the part of the Volusia County Property Appraiser, Volusia County Tax Collector, Assessment Coordinator, Council, or their deputies or employees shall operate to release or discharge any obligation for payment of the Assessment imposed by the Council under the Ordinance and this resolution.

SECTION 8. Public Hearing. Per the notice provided on Wednesday, September 28, 2022, the Council has heard and considered objections of all interested persons prior to rendering a decision on the Assessment and attached Non-Ad Valorem Assessment Roll.

SECTION 9. Responsibility for Enforcement. The County and its agent, if any, shall maintain the right to enforce the prompt collection of the Assessment by the means provided herein. The duties related to collection of assessments may be enforced at the suit of any holder of obligations in a court of competent jurisdiction by mandamus or other appropriate proceedings or actions.

SECTION 10. Severability. If any clause, section, or provision of this resolution is declared unconstitutional or invalid for any reason or cause, the remaining portion hereof shall be in full force and effect and shall be valid as if such invalid portion thereof had not been incorporated herein.

SECTION 11. This resolution shall take effect immediately upon adoption.

DONE AND ORDERED IN OPEN MEETING.

**COUNTY COUNCIL
VOLUSIA COUNTY, FLORIDA**

ATTEST: _____
George Recktenwald
County Manager

BY: _____
Jeffrey S. Brower
County Chair



Finance Department

**LOCAL PROVIDER PARTICIPATION FUND ASSESSMENT AREA
Exhibit "A"**

Assessment Number	Parcel ID Number / Legal Description	Owner(s)	Assessment Amount
001	744138162221 CENTRAL SQUARE & VACATED ANDREWS AV S OF SAME & BLK 17 INC VAC ALLEY & BLK 18 ADREWS NEW SMYRNA EXC PTS IN ROAD & CORNER	Advent Health New Smyrna Beach 401 Palmetto Street New Smyrna Beach, FL 32168	\$1,174,421
002	700500000010 5-17-30 SE 1/4 OF SW 1/4 EXC IN ROADS & EXC W 112.5 FT OF E 633.24 FT OF N 200 FT PER OR 3853 PG 370 PER OR 6100 PG 2805	Advent Health Deland 701 West Plymouth Avenue Deland, FL 32720	\$1,588,704
003	423100000040 31 14 32 IRREG PARCEL E OF HWY I-95 W OF WILLIAMSON BLVD & S OF PROPOSED HAND AVE EXTENSION MEAS 3199.42 FT ON E ROW I-95 & MEAS 1174.79 FT ON N/L FLOMICH AVE PER OR 4783 PG 3163 & OR 5524 PG 17	Advent Health Daytona Beach 301 Memorial Medical Pkwy Daytona, FL 32117	\$3,901,124
004	802323000020 LOT 2 FLORIDA HOSPITAL FISH MEMORIAL MB 54 PG 1 EXC SUBSRFC RESERVATIONS IN THE SW 1/4 OF THE NE 1/4 OF SEC 23 18 30	Advent Health Fish Memorial 1055 Saxon Blvd. Orange City, FL 32673	\$1,857,193
005	810608000121 06-18-31 IRREG PARCEL IN LOT 12 MEAS 140.84 FT ON N/L & MEAS 188.17 FT ON E/L HALIFAX CROSSINGS MB 57 PGS 100-105 PER OR 7186 PG 3771 PER OR 7291 PG 0387 PER OR 7912 PG 1803 PER OR 8199 PG 0687	Halifax Medical Center of Deltona 3300 Halifax Crossings Blvd. Deltona, FL 32725	\$105,266
006	423100000040 11 th Floor of Building 31 14 32 IRREG PARCEL E OF HWY I-95 W OF WILLIAMSON BLVD & S OF PROPOSED HAND AVE EXTENSION MEAS 3199.42 FT ON E ROW I-95 & MEAS 1174.79 FT ON N/L FLOMICH AVE PER OR 4783 PG 3163 & OR 5524 PG 17	SSH-Daytona Beach 301 Memorial Medical Pkwy 11 th Floor Daytona Beach, FL 32117	\$198,437

RESOLUTION NO. 2022 -

RESOLUTION OF THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, AMENDING THE FISCAL YEAR 2022-23 BUDGET, CHANGING THE ESTIMATED TOTAL REVENUES, SURPLUS AND EXPENDITURES AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, changes in anticipated revenues and expenditures of the County of Volusia necessitates a revision of the appropriations for Fiscal Year 2022-23.

NOW, THEREFORE, BE IT RESOLVED by the County Council of the County of Volusia, Florida, in open meeting duly assembled in the Thomas C. Kelly Administration Center, DeLand, Florida, this 18th day of October A.D. 2022, as follows:

SECTION I: Revising the following funds as specified herein:

ACCOUNTS TO BE ADJUSTED

<u>HDPP Local Participation Fund - 107</u>				
Revenues:				
107-000-0000-XXXX		Special Assessment Revenue	\$	8,825,145
		Total Revenues	\$	8,825,145
Expenditures:				
	Appropriation			
	Unit			
107-920-0012-9101	NEW	Transfer to the General Fund	\$	50,000
107-920-XXXX-9900	NEW	Reserves	\$	199,505
107-920-XXXX-8100	NEW	Payments the State of Florida	\$	8,575,640
		Total Expenditures	\$	8,825,145
<u>General Fund - 001</u>				
Revenues:				
001-000-0000-XXXX		Transfer from HDPP Local Participation Fund	\$	50,000
		Total Revenues	\$	50,000
Expenditures:				
	Appropriation			
	Unit			
001-920-0013-9903	ND001	Reserves for Future Capital	\$	50,000
		Total Expenditures	\$	50,000

SECTION II: All appropriations provided for herein shall remain in effect until the purposes for which they were made have been accomplished or abandoned. The purpose of any appropriation shall be deemed abandoned if three years pass without any disbursement or encumbrance of the appropriation unless reappropriated by County Council

SECTION III. This resolution shall take effect immediately upon its adoption. DONE, ORDERED, AND ADOPTED IN OPEN MEETING.

**COUNTY COUNCIL
VOLUSIA COUNTY, FLORIDA**

**BY: _____
JEFFREY S. BROWER
County Chair**

ATTEST:

**_____
GEORGE RECKTENWALD
County Manager**