
On the Convergence Rate of Density-Ratio Based Off-Policy Policy Gradient

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Abstract

1 We study the convergence properties of two optimization algorithms for off-policy
2 policy gradient based on density-ratio learning. We establish general conditions that
3 enable convergence and near-optimality guarantees, and show that these conditions
4 can be satisfied in the linear case under standard assumptions. The keys to our
5 analyses are the successful integration and application of stochastic first-order
6 methods on solving saddle-point and non-convex optimization problems.

7 1 Introduction

8 Policy gradient (PG) is a very popular class of methods in empirical reinforcement-learning (RL)
9 research, and has also attracted significant attention from the theoretical community recently [1].
10 Despite its appealing properties, classical PG typically requires on-policy roll-outs, making them not
11 directly applicable to offline (or batch) RL. Recent development in marginalized importance sampling
12 (MIS) methods [2, 3, 4, 5], however, has yielded promising off-policy policy-gradient estimators. For
13 example, Nachum et al. [6] reformulated off-policy policy-optimization to a max-max-min problem,
14 which faithfully optimizes the policy with sufficiently expressive function approximators [7]. A more
15 general form of the problem considered by Yang et al. [5] is:

$$\begin{aligned} \max_{\pi \in \Pi} \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi, w, Q) &:= \max_{\theta \in \Theta} \max_{\zeta \in Z} \min_{\xi \in \Xi} \mathcal{L}(\pi_\theta, w_\zeta, Q_\xi) \\ &:= (1 - \gamma) \mathbb{E}_{s_0 \sim \nu_0} [Q_\xi(s_0, \pi_\theta)] + \mathbb{E}_{d^\mu} [w_\zeta(s, a) (r + \gamma Q_\xi(s', \pi_\theta) - Q_\xi(s, a))] \\ &\quad + \lambda_Q \mathbb{E}_{d^\mu} [f(Q_\xi(s, a))] - \lambda_w \mathbb{E}_{d^\mu} [g(w_\zeta(s, a))] \end{aligned} \quad (1)$$

16 where π, w, Q are respectively parameterized by $(\theta, \zeta, \xi) \in \Theta \times Z \times \Xi$ (Θ, Z and Ξ are all convex
17 sets), and we use $\Pi, \mathcal{W}, \mathcal{Q}$ to denote their function classes; ν_0 is the initial state distribution, d^μ
18 denotes the normalized discounted state-action occupancy induced by behavior policy μ (see Sec. 2.1
19 for a formal definition); $Q_\xi(s, \pi_\theta)$ is short for $\mathbb{E}_{a \sim \pi_\theta(\cdot|s)} [Q_\xi(s, a)]$; f, g are regularizers.

20 Despite the promising formulation, the problem takes a complex max-max-min form, which makes
21 the optimization challenging. In this paper, we study the convergence guarantees of two natural
22 optimization strategies for (the empirical version of) Eq.(2), and establish the conditions under which
23 we can prove convergence rate and characterize the quality of the solutions. The actual objective,
24 based on a sample D from d^μ , is

$$\begin{aligned} \max_{\pi \in \Pi} \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi, w, Q) &:= \max_{\theta \in \Theta} \max_{\zeta \in Z} \min_{\xi \in \Xi} \mathcal{L}^D(\pi_\theta, w_\zeta, Q_\xi) \\ &:= (1 - \gamma) \mathbb{E}_{s_0 \sim \nu_D} [Q_\xi(s_0, \pi_\theta)] + \mathbb{E}_{d^D} [w_\zeta(s, a) (r + \gamma Q_\xi(s', \pi_\theta) - Q_\xi(s, a))] \\ &\quad + \frac{\lambda_Q}{2} \mathbb{E}_{d^D} [Q_\xi^2(s, a)] - \frac{\lambda_w}{2} \mathbb{E}_{d^D} [w_\zeta^2(s, a)]. \end{aligned} \quad (2)$$

Here we replace ν_0 with ν_D to denote the empirical initial distribution, and use d^D to denote the empirical state-action distribution in dataset. We also choose the regularizers to be quadratic functions.

In our analyses, we focus on the case when \mathcal{L}^D is strongly-concave w.r.t. ζ and strongly-convex w.r.t. ξ , but do not require the concavity related to θ . The strong concavity/convexity, among other assumptions we will introduce in Section 2.2, can be shown to be satisfied in the linear case under very standard assumptions (Appendix E).

Due to regularization, generalization error, and mis-specification error, there is inevitable bias between the stationary points of $\mathcal{L}^D(\pi_\theta, w_\zeta, Q_\xi)$ and $J(\pi_\theta)$, respectively, where $J(\pi_\theta)$ is the expected return of π_θ . Therefore, we focus on the convergence to the biased stationary point defined below.

Definition 1.1 (Biased stationary point).

$$\mathbb{E}[\|\nabla_\theta J(\pi_\theta)\|] \leq \varepsilon + \varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg} \quad (3)$$

where $\varepsilon_{reg}, \varepsilon_{func}, \varepsilon_{data}$ are biases caused by regularization, mis-specified function class, and finite-sample effects, respectively, as we will explain in Section 2. All norms in this paper is ℓ_2 norm unless specified otherwise. The expectation is over the randomness of the algorithm (e.g., the randomness in SGD) and not that of the data.

Paper Outline Our first algorithm, converts the original max-max-min problem to a max-min problem $\max_{(\theta, \zeta) \in \Theta \times Z} \min_{\xi \in \Xi} \mathcal{L}(\pi_\theta, w_\zeta, Q_\xi)$, by simultaneously optimizing θ and ζ . Under the assumptions identified in Section 2.2, we prove that the stationary point returned by any stochastic optimization algorithm for non-convex-strongly-concave problems is also a biased stationary point in Definition 1.1. As a result, the $O(\varepsilon^{-3})$ convergence rate can be established based on a recent result on non-convex-strongly-concave optimization [8].

We then study another algorithm, where we iteratively solve the inner strongly-concave-strongly-convex max-min problem $\max_{\zeta \in Z} \min_{\xi \in \Xi} \mathcal{L}(\pi_\theta, w_\zeta, Q_\xi)$ for fixed θ and the outer non-convex optimization problem $\max_{\theta \in \Theta} \mathcal{L}(\pi_\theta, w_\zeta, Q_\xi)$ for fixed ζ and ξ . For the inner loop, we assume an oracle that solves the saddle-point problem, and discuss the practicality of such an oracle in Appendix D. For the outer loop, the main technique difficulty is that, the loss function $\mathcal{L}(\pi_\theta, w_{\zeta_t}, Q_{\xi_t})$ varies across iterations because we update ζ_t, ξ_t in the inner loop, which prevents us from adapting existing non-convex optimization algorithms directly. We resolve this difficulty by coordinating the inner and the outer loops so that we can relate the variation $\|\zeta_{t+1} - \zeta_t\|$ and $\|\xi_{t+1} - \xi_t\|$ with $\|\theta_{t+1} - \theta_t\|$. The convergence rate to a biased stationary point of our algorithm is also $O(\varepsilon^{-3})$.

1.1 Related works

Recently, there has been a lot of interest in turning MIS methods for off-policy evaluation [3, 9, 2] into off-policy policy-optimization algorithms. Liu et al. [10] presented OPPOSD with convergence guarantees, but the convergence relies on accurately estimating the density ratio and the value function via MIS, which were treated as a black box without further analysis. [6, 7] discussed policy optimization given arbitrary off-policy dataset, but no convergence analysis was performed. Another style of off-policy policy-improvement algorithms is off-policy actor-critic [11, 12, 13]. Although [13] presented a provably convergent algorithm, where only asymptotic convergence was proved and no finite convergence rate was given.

Meanwhile, along with the progress of the variance reduction techniques for non-convex optimization, there are several emerging works analyzing convergence rates in RL settings [14, 15, 16, 17, 18]. However, all of them require on-policy interaction with the environment, whereas our focus is the off-policy setting.

2 Preliminary

2.1 Markov Decision Process

We consider an infinite-horizon discounted MDP $(\mathcal{S}, \mathcal{A}, R, P, \gamma, \nu_0)$, where \mathcal{S} and \mathcal{A} are the state and action spaces, respectively, which we assume to be finite but can be arbitrarily large. $R : \mathcal{S} \times \mathcal{A} \rightarrow \Delta([0, 1])$ is the reward function. $P : \mathcal{S} \times \mathcal{A} \rightarrow \Delta(\mathcal{S})$ is the transition function, γ is the discount factor and ν_0 denotes the initial state distribution.

For arbitrary policy π , we use $d^\pi(s, a) = (1 - \gamma)\mathbb{E}_{\tau \sim \pi, s_0 \sim \nu_0}[\sum_{t=0}^{\infty} \gamma^t p(s_t = s, a_t = a)]$ to denote the normalized discounted state-action occupancy, where $\tau \sim \pi, s_0 \sim \nu_0$ means a trajectory $\tau = \{s_0, a_0, s_1, a_1, \dots\}$ is sampled according to the rule that $s_0 \sim \nu_0, a_0 \sim \pi(\cdot|s_0), s_1 \sim P(\cdot|s_0, a_0), a_1 \sim \pi(\cdot|s_1), \dots$, and $p(s_t = s, a_t = a)$ denotes the probability that the t -th state-action pair are exactly (s, a) . We also use $Q^\pi(s, a) = \mathbb{E}_{\tau \sim \pi, s_0=s, a_0=a}[\sum_{t=0}^{\infty} \gamma^t r(s_t, a_t)]$ to denote the Q-function of π . It is well-known that Q^π satisfies the Bellman Equation:

$$Q^\pi(s, a) = \mathcal{T}^\pi Q^\pi(s, a) := \mathbb{E}_{r \sim R(s, a), s' \sim P(\cdot|s, a), a' \sim \pi(\cdot|s')} [r + \gamma Q^\pi(s', a')].$$

Define $J(\pi) = \mathbb{E}_{s \sim \nu_0, a \sim \pi(\cdot|s_0)}[Q^\pi(s, a)] = \frac{1}{1-\gamma} \mathbb{E}_{s, a \sim d^\pi} [r(s, a)]$ as the expected return of policy π . If π is parameterized by θ and differentiable, the policy-gradient theorem [19] states that

$$\nabla_\theta J(\pi_\theta) = \frac{1}{1-\gamma} \mathbb{E}_{s, a \sim d^\pi} [Q^\pi(s, a) \nabla_\theta \log \pi(a|s)].$$

In the off-policy setting, we can only get access to d^μ , the discounted state-action occupancy w.r.t. another policy μ . Then we can rewrite $\nabla_\theta J(\pi)$ by introducing the importance ratio $w^\pi(s, a) := \frac{d^\pi(s, a)}{d^\mu(s, a)}$.

$$\nabla_\theta J(\pi_\theta) = \frac{1}{1-\gamma} \mathbb{E}_{s, a \sim d^\mu} [w^\pi(s, a) Q^\pi(s, a) \nabla_\theta \log \pi(a|s)].$$

72 In the rest of the paper, we will refer μ as the behavior policy, and refer π as the target policy whose
73 performance we are interested in.

74 In practice, usually, we are only provided with an off-line dataset instead of the exact distribution
75 d^μ , which we denote as $D = \{(s_i, a_i, r_i, s'_i)\}_{i=1}^{|D|}$. Each tuple is sampled by $s_i, a_i \sim d^\mu, r_i \sim$
76 $R(s_i, a_i), s'_i \sim P(\cdot|s_i, a_i)$, and we use d^D to denote the empirical state-action distribution.

77 2.2 Assumptions and Definitions

78 We now introduce the assumptions and definitions that will later enable us to establish the convergence
79 guarantees and characterize the solution quality. We will also introduce some algorithm-specific
80 assumptions later. While some of the assumptions (e.g., Assumption C) are quite strong, in Appendix
81 E we show they are automatically satisfied in the linear setting under more standard assumptions.

82 **Assumption A** (Smoothness).

83 (a) For any $s, a \in \mathcal{S} \times \mathcal{A}$ and $\theta \in \Theta$, $\pi_\theta(s, a)$ is second-order differentiable w.r.t. θ , and there exist
84 constants G and H , s.t.

$$\|\nabla_\theta \log \pi_\theta(a|s)\| \leq G, \quad \|\nabla_\theta^2 \log \pi_\theta(a|s)\|_{op} \leq H \quad (4)$$

85 where $\|\cdot\|_{op}$ is the matrix operator norm.

86 (b) For any $\xi, \xi_1, \xi_2 \in \Xi, \zeta, \zeta_1, \zeta_2 \in Z, (s, a) \in \mathcal{S} \times \mathcal{A}$, there are constants C_Q, C_W, L_Q, L_w , s.t.

$$\begin{aligned} |Q_\xi(s, a)| &\leq C_Q; & |Q_{\xi_1}(s, a) - Q_{\xi_2}(s, a)| &\leq L_Q \|\xi_1 - \xi_2\|; \\ |w_\zeta(s, a)| &\leq C_W; & |w_{\zeta_1}(s, a) - w_{\zeta_2}(s, a)| &\leq L_w \|\zeta_1 - \zeta_2\|; \end{aligned}$$

87 Usually, in practice, we normalize the expectation of w_ζ to 1, so $C_W > 1$ in general.

88 (c) Let $v \in V = \Theta \times Z \times \Xi$ denote a vector formed by concatenating θ, ζ, ξ . For any $v, v_1, v_2 \in V$,
89 \mathcal{L}^D defined in Eq.(2) is differentiable w.r.t. v , and there exists constant L s.t.

$$\begin{aligned} &\|\nabla_v \mathcal{L}^D(v_1) - \nabla_v \mathcal{L}^D(v_2)\| : \\ &= \|\nabla_\theta \mathcal{L}^D(v_1) - \nabla_\theta \mathcal{L}^D(v_2)\| + \|\nabla_\zeta \mathcal{L}^D(v_1) - \nabla_\zeta \mathcal{L}^D(v_2)\| + \|\nabla_\xi \mathcal{L}^D(v_1) - \nabla_\xi \mathcal{L}^D(v_2)\| \\ &\leq L \|\theta_1 - \theta_2\| + L \|\zeta_1 - \zeta_2\| + L \|\xi_1 - \xi_2\| \end{aligned}$$

90 **Assumption B** (Exploratory Data). Recall the behavior policy is denoted as μ . We assume there
91 exists a constant $C > 0$, for arbitrary $\pi \in \Pi$ and any $(s, a) \in \mathcal{S} \times \mathcal{A}$, we have

$$w^\pi(s, a) := \frac{d^\pi(s, a)}{d^\mu(s, a)} \leq C, \quad w_{d^\mu}^\pi(s, a) := \frac{d_{d^\mu}^\pi(s, a)}{d^\mu(s, a)} \leq C$$

92 where $d_{d^\mu}^\pi(s, a) := (1 - \gamma)\mathbb{E}_{\tau \sim \pi, s_0, a_0 \sim d^\pi(\cdot, \cdot)}[\sum_{t=0}^{\infty} \gamma^t p(s_t = s, a_t = a)]$ is the normalized dis-
93 counted state-action occupancy by treating d^μ as initial distribution.

Assumption C (Strongly-Convex-Strongly-Concave). We use $\dim(Z)$ and $\dim(\Xi)$ to denote the dimension of vector parameters ζ and ξ . Given arbitrary $\theta \in \Theta, \zeta \in Z, \mathcal{L}^D(\theta, \zeta, \cdot)$ is μ_ξ -strongly convex w.r.t. $\xi \in \mathbb{R}^{\dim(\Xi)}$. Given arbitrary $\theta \in \Theta, \xi \in \Xi, \mathcal{L}^D(\theta, \cdot, \xi)$ is μ_ζ -strongly concave w.r.t. $\zeta \in \mathbb{R}^{\dim(Z)}$.

Remark 2.1. In fact, the regularization terms is necessary if we want Assumption C to hold when one of w^π and Q^π is realizable. We defer the discussion to Appendix B.

Assumption D. Denote $(\zeta_\theta^*, \xi_\theta^*)$ as the saddle point of $\mathcal{L}^D(\theta, \zeta, \xi)$ without constraint on ζ and ξ . For arbitrary π_θ parameterized by $\theta \in \Theta, (\zeta_\theta^*, \xi_\theta^*) \in Z \times \Xi$.

Remark 2.2. Based on Assumption A, C, since both Z and Ξ are convex sets, Assumption D implies that

$$\|\nabla_\zeta \mathcal{L}^D(\theta, \zeta_\theta^*, \xi_\theta^*)\| = \|\nabla_\xi \mathcal{L}^D(\theta, \zeta_\theta^*, \xi_\theta^*)\| = 0$$

Definition 2.3 (Generalization Error). We will use ε_{data} to denote the generalization error defined in the following:

$$\|\nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi_\theta, w, Q) - \nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_\theta, w, Q)\| \leq \varepsilon_{data}$$

Definition 2.4 (Mis-specification Error).

(1) For arbitrary $\pi \in \Pi$, denote $w_{\zeta^\pi} := \arg \min_{w \in \mathcal{W}} \|w - w_\pi^\pi\|_\Lambda^2$ parameterized by $\zeta^\pi \in Z$, where $w_\pi^\pi = \arg \max_{w \in \mathbb{R}^{|S|+|A|}} \min_{Q \in \mathbb{R}^{|S|+|A|}} \mathcal{L}(\pi, w, Q)$. We define

$$\varepsilon_1 := \max_{\pi \in \Pi} \|w_{\zeta^\pi} - w_\pi^\pi\|_\Lambda^2$$

(2) For arbitrary policy $\pi \in \Pi$ and $w \in \mathcal{W}$, denote $Q_{\xi_w^\pi} := \arg \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi, w, Q)$ parameterized by $\xi_w^\pi \in \Xi$. We define

$$\varepsilon_2 := \max_{w \in \mathcal{W}, \pi \in \Pi} \|Q_{\xi_w^\pi} - \arg \min_{Q \in \mathbb{R}^{|S|+|A|}} \mathcal{L}(\pi, w, Q)\|_\Lambda^2$$

A consequence of Assumptions A and C is Proposition 2.5, that we can use ε_1 and ε_2 defined in Definition 2.4 to bound the weighted difference between the saddle points of $\mathcal{L}^D(\pi, w, Q)$ with and without constraining w and Q on $\mathcal{W} \times \mathcal{Q}$, respectively, which is crucial to analyzing the bias resulting from the mis-specified function classes. We defer its proof to Appendix A.

Proposition 2.5. Under Assumption A and C, for arbitrary $\pi \in \Pi$, we have:

$$\begin{aligned} \mathbb{E}_{d^\mu} [|w_\mu^*(s, a) - w_\pi^\pi(s, a)|^2] &\leq \varepsilon_{\mathcal{W}} := 4 \frac{\lambda_{\max}^2}{\lambda_Q \lambda_w} \varepsilon_1 + 2 \frac{L_w^2 \lambda_{\max}^2}{\lambda_Q \mu_\zeta} \varepsilon_2 \\ \mathbb{E}_{d^\mu} [|Q_\mu^*(s, a) - Q_\pi^\pi(s, a)|^2] &\leq \varepsilon_{\mathcal{Q}} := 8 \frac{\lambda_{\max}^3}{\lambda_Q \lambda_w^2} \varepsilon_1 + (2 \frac{\lambda_{\max}}{\lambda_Q} + 4 \frac{L_w^2 \lambda_{\max}^3}{\lambda_Q \lambda_w \mu_\zeta}) \varepsilon_2 \end{aligned}$$

where (w_μ^*, Q_μ^*) denotes the saddle point of $\mathcal{L}(\pi, w, Q)$ constrained by $w, Q \in \mathcal{W} \times \mathcal{Q}$, (w_π^π, Q_π^π) denotes the saddle point of $\mathcal{L}(\pi, w, Q)$ without any constraint on w and Q , $\lambda_{\max} = \max\{\lambda_Q, \lambda_w\}$, L_w is defined in Assumption A, μ_ζ is defined in Assumption C.

2.3 Main goal of the analyses

First, by applying the triangle inequality, we have:

$$\|\nabla_\theta J(\pi_\theta)\| \leq \|\nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_\theta, w, Q)\| + \|\nabla_\theta J(\pi_\theta) - \nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_\theta, w, Q)\|$$

where w^*, Q^* denotes the saddle point of $\mathcal{L}^D(\pi_\theta, w, Q)$ constrained by $w, Q \in \mathcal{W} \times \mathcal{Q}$. Optimizing the loss function $\mathcal{L}^D(\pi, w, Q)$ may offer us a better θ to decrease the first term, while based on above Assumptions, we can bound the second term in the following Theorem.

Theorem 2.6. [Bias] Under Assumption A, B, C, given arbitrary $\theta \in \Theta$, we have

$$\|\nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_\theta, w, Q) - \nabla_\theta J(\pi_\theta)\| \leq \varepsilon_{reg} + \varepsilon_{func} + \varepsilon_{data}$$

125 where ε_{data} is defined in Definition 2.3, and

$$\begin{aligned}\varepsilon_{func} &= \frac{G}{1-\gamma} \left(\sqrt{\varepsilon_Q} + C_W \sqrt{\frac{\gamma \varepsilon_Q C}{1-\gamma}} + \sqrt{\frac{\gamma \varepsilon_Q \varepsilon_W C}{1-\gamma}} + \gamma C_Q \sqrt{\varepsilon_W} \right) \\ &\quad (\varepsilon_W \text{ and } \varepsilon_Q \text{ defined in Prop. 2.5}) \\ \varepsilon_{reg} &= \frac{G}{1-\gamma} \left(\frac{C^2}{(1-\gamma)} \left(\frac{\lambda_w \lambda_Q}{1-\gamma} + \lambda_w \right) + \frac{\gamma C (\lambda_Q + \lambda_Q \lambda_w C)}{(1-\gamma)^2} + \frac{C^2 (\lambda_Q + \lambda_Q \lambda_w C)}{(1-\gamma)^2} \left(\frac{\lambda_w \lambda_Q}{1-\gamma} + \lambda_w \right) \sqrt{\frac{\gamma C}{1-\gamma}} \right)\end{aligned}$$

126 We defer its proof to Appendix B.

127 As we can see, $\|\nabla_{\theta} \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_{\theta}, w, Q) - \nabla_{\theta} J(\pi_{\theta})\|$ can be controlled by three terms.
 128 ε_{data} reflects the generalization error, and should be small if we have plenty of data. ε_{reg} depends on
 129 the magnitude of regularization, and will decrease as λ_w and λ_Q . As for ε_{func} , it depends on the
 130 approximation error ε_W and ε_Q , which are proportional to ε_1 and ε_2 . Besides, because μ_{ζ} should be
 131 proportional to λ_w and L_w does not depend on regularization, the coefficients before ε_1 and ε_2 should
 132 not vary a lot as we change λ_w and λ_Q while keeping $\lambda_w \approx \lambda_Q$ (but ε_1 and ε_2 may change with λ_w
 133 and λ_Q). In general, a larger dataset, better function classes and smaller λ_w and λ_Q may result in
 134 smaller bias, while smaller regularization can lead to weaker strong-concavity or strong-convexity of
 135 the loss function and make the convergence slower.

136 Based on the discussion above, our goal is to find stochastic optimization algorithms, which can
 137 return us π_{θ} after consuming $Poly(\varepsilon^{-1})$ samples from dataset (we omit the dependence on others
 138 such as μ_{ζ} , μ_{ξ} and etc.), satisfying the following biased stationary condition in Definition 1.1:

$$\mathbb{E}[\|\nabla_{\theta} J(\pi_{\theta})\|] \leq \varepsilon + \varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg} \quad (5)$$

139 where ε_{data} is defined in 2.3 and ε_{func} and ε_{reg} are defined in Theorem 2.6.

140 Since D can be extremely large, we consider stochastic optimization, and introduce another crucial
 141 assumption about the stochastic gradient:

Assumption E (Variance of Estimated Gradient). We use $\mathbb{E}_{s,a,r,s',a_0,a'}[\cdot]$ as a short note of

$$\mathbb{E}_{(s,a,r,s') \sim d^D, a_0 \sim \pi(\cdot|s), a' \sim \pi(\cdot|s')}[\cdot]$$

142 and use $\mathcal{L}^{(s,a,r,s',a_0,a')}(\theta, \zeta, \xi)$ to denote the gradient estimation with only one sample defined by:

$$(1-\gamma)Q_{\xi}(s, a_0)\pi_{\theta}(a_0|s)\mathbb{I}[s \in S_0] + w_{\zeta}(s, a) \left(r + \gamma Q_{\xi}(s', a')\pi_{\theta}(a'|s') - Q_{\xi}(s, a) \right) + \frac{\lambda_Q}{2} Q_{\xi}^2(s, a) - \frac{\lambda_w}{2} w_{\zeta}^2(s, a)$$

143 where we use S_0 to denote the set of initial states. We assume that, there exists a positive constant σ ,
 144 for arbitrary $\theta, \zeta, \xi \in \Theta \times Z \times \Xi$, we have:

$$\begin{aligned}\mathbb{E}_{s,a,r,s',a_0,a'}[\|\nabla_{\theta} \mathcal{L}^{(s,a,r,s',a_0,a')}(\theta, \zeta, \xi) - \nabla_{\theta} \mathcal{L}^D(\theta, \zeta, \xi)\|^2] &\leq \sigma^2 \\ \mathbb{E}_{s,a,r,s',a_0,a'}[\|\nabla_{\zeta} \mathcal{L}^{(s,a,r,s',a_0,a')}(\theta, \zeta, \xi) - \nabla_{\zeta} \mathcal{L}^D(\theta, \zeta, \xi)\|^2] &\leq \sigma^2 \\ \mathbb{E}_{s,a,r,s',a_0,a'}[\|\nabla_{\xi} \mathcal{L}^{(s,a,r,s',a_0,a')}(\theta, \zeta, \xi) - \nabla_{\xi} \mathcal{L}^D(\theta, \zeta, \xi)\|^2] &\leq \sigma^2\end{aligned}$$

145 **Remark 2.7.** The upper bound on the variance of the gradients w.r.t. θ, ζ and ξ are usually assumed
 146 to be different. Here we use σ to refer to the maximum of these upper bounds to simplify notations.

147 3 Strategy 1: Converting Max-Max-Min to Max-min problem

148 A heuristic optimization strategy for (2) is to rewrite the original max-max-min problem
 149 $\max_{\theta} \max_{\zeta} \min_{\xi} \mathcal{L}^D(\theta, \zeta, \xi)$ to a max-min problem $\max_{\theta, \zeta} \min_{\xi} \mathcal{L}^D(\theta, \zeta, \xi)$. Given Assumption A
 150 and C, we know $\max_{\theta, \zeta} \min_{\xi} \mathcal{L}^D(\theta, \zeta, \xi)$ is a standard non-concave-strongly-convex problem, which
 151 can be solved efficiently based on the recent progress on non-convex-strongly-concave optimization
 152 [20, 8].

153 In this section, we prove the equivalence between the stationary point of the non-convex-strongly-
 154 concave saddle-point problem and the stationary point of our policy gradient objective:

Theorem 3.1. [Equivalence Between Stationary Points] Under Assumption A, C and D, suppose an Algorithm provides us one stationary point $(\theta_T, \zeta_T, \xi_T)$ of the non-concave-strongly-convex problem $\max_{\theta, \zeta} \min_{\xi} \mathcal{L}^D(\theta, \zeta, \xi)$ after running T iterations, which satisfying the following conditions in expectation over the randomness of algorithm.

$$\begin{aligned} \mathbb{E}[\|\nabla_{\theta, \zeta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|] &:= \mathbb{E}[\|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\| + \|\nabla_{\zeta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|] \\ &\leq \frac{\varepsilon}{(\kappa_{\xi} + 1)^2} \end{aligned} \quad (6)$$

where $\phi_{\theta}(\zeta) = \arg \min_{\xi \in \Xi} \mathcal{L}^D(\theta, \zeta, \xi)$. Then, we have

$$\mathbb{E}[\|\nabla_{\theta} J(\pi_{\theta_T})\|] \leq \varepsilon + \varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg}$$

In Appendix C, we will give the detailed proof. Besides, we also list algorithm examples which can return us stationary points satisfying Eq.(6).

4 Strategy 2: Stochastic Recursive Momentum with Saddle-Point Oracle

In this section, we propose a new algorithm, based on stochastic recursive momentum and a saddle-point oracle. We defer the discussion about the practicality of the oracle to Appendix D.

Definition 4.1 (Oracle Algorithm). Suppose we have an oracle algorithm *Oracle*. For arbitrary strongly-concave-strongly-convex problem $f(\zeta, \xi)$ with saddle point $(\zeta^*, \xi^*) \in Z \times \Xi$, and arbitrary $0 < \beta \leq 1$, starting from a random initializer (ζ_0, ξ_0) and executing $K = c_{oracle} \log(\frac{1}{\beta})$ steps, where c_{oracle} is a positive constant independent with β , *Oracle* returns a solution (ζ_K, ξ_K) satisfying

$$\mathbb{E}[\|\zeta_K - \zeta^*\|^2 + \|\xi_K - \xi^*\|^2] \leq \frac{\beta}{2} \mathbb{E}[\|\zeta_0 - \zeta^*\|^2 + \|\xi_0 - \xi^*\|^2] \quad (7)$$

Next, we present our oracle based stochastic recursive momentum algorithm (O-SRM), inspired by the on-policy SRM [17]. We will use $\nabla_{\theta} \mathcal{L}^B(\theta, \zeta, \xi)$ as a short note of the empirical version of the gradient estimator, i.e.

$$\begin{aligned} \nabla_{\theta} \mathcal{L}^B(\theta, \zeta, \xi) &= \frac{1}{|B|} \sum_B (1 - \gamma) Q(s^i, a_0^i) \pi(a_0^i | s^i) \mathbb{I}[s^i \in S_0] \\ &\quad + w(s^i, a^i) \left(r^i + \gamma Q(s'^i, a'^i) \pi(a'^i | s'^i) - Q(s^i, a^i) \right) \\ &\quad + \frac{\lambda_Q}{2} Q^2(s^i, a^i) - \frac{\lambda_w}{2} w^2(s^i, a^i) \end{aligned}$$

where (s^i, a^i, r^i, s'^i) for $i = 1, 2, \dots, |B|$ are elements in B sampled from d^D , and $a_0^i \sim \pi(\cdot | s^i)$, $a'^i \sim \pi(\cdot | s'^i)$.

Algorithm 1: O-SRM

```

1 Input: Total number of iteration  $T$ ; Learning rate  $\eta_{\theta}, \eta_{\zeta}, \eta_{\xi}$ ; Dataset distribution  $d^D$ ; Oracle
   parameter  $\beta$ .
2 Initialize  $\theta_0, \zeta_{-1}, \xi_{-1}$ 
3  $\zeta_0, \xi_0 \leftarrow \text{Oracle}(T_1, \eta_{\zeta}, \eta_{\xi}, \theta_0, \zeta_{-1}, \xi_{-1}, d^D)$ 
4 Sample  $B_0 \sim d^D$  with batch size  $|B_0|$  and estimate  $g_{\theta}^0 = \nabla_{\theta} \mathcal{L}^{B_0}(\theta_0, \zeta_0, \xi_0)$ 
5 for  $t = 0, 1, 2, \dots, T - 1$  do
6    $\theta_{t+1} \leftarrow \theta_t + \eta_{\theta} g_{\theta}^t$ 
7    $\zeta_{t+1}, \xi_{t+1} \leftarrow \text{Oracle}(\beta, \theta_{t+1}, \zeta_t, \xi_t, d^D, \beta)$ 
8   Sample  $B \sim d^D$ ;
9    $g_{\theta}^{t+1} = (1 - \alpha) \left( g_{\theta}^t - \nabla_{\theta} \mathcal{L}^B(\theta_t, \zeta_t, \xi_t) \right) + \nabla_{\theta} \mathcal{L}^B(\theta_{t+1}, \zeta_{t+1}, \xi_{t+1})$ 
10 end
11 Output: Sample  $\theta \sim \text{Unif}\{\theta_0, \theta_1, \dots, \theta_T\}$  and output  $\pi_{\theta}$ .
```

175 4.1 Additional Assumptions for Algorithm 1

176 **Assumption F** (Diameter). We use Z and Ξ to denote the sets of parameters ζ and ξ , respectively,
 177 we assume Z and Ξ are both convex and bounded set, and there exists a constant d , such that the
 178 diameters of Z and Ξ are bounded by d .

179 4.2 Algorithm Analysis

180 We first derive the smoothness of $J(\pi_\theta)$:

181 **Proposition 4.2.** *Under Assumption A, $J(\pi_\theta) = \mathbb{E}_{\tau \sim \pi_\theta, s_0 \sim \nu_0} [\sum_{t=0}^{\infty} \gamma^t r(s_t, a_t)]$ is L_J smooth with*

$$L_J := \frac{H}{(1-\gamma)^2} + \frac{(1+\gamma)G^2}{(1-\gamma)^3}$$

182 **Theorem 4.3.** *Given arbitrary ε , suppose $|B|$ and T satisfy the following constraints:*

$$T \approx \max\{96, \frac{16L_J}{\varepsilon^2}\} = O(\varepsilon^{-2})$$

$$|B|T \approx \max\{\frac{576\sigma}{(1-\gamma)\varepsilon^3} \sqrt{2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{W}}^2C_{\mathcal{Q}}^2}, \frac{864C_{w,Q}d^2}{\varepsilon^2}\} = O(\varepsilon^{-3})$$

183 where $C_{w,Q} = G^2L_w^2C_{\mathcal{Q}}^2 + G^2C_{\mathcal{W}}^2L_{\mathcal{Q}}^2$, $C_{\zeta,\mu} = \kappa_\mu^2(\kappa_\xi + 1)^2 + \kappa_\xi^2(\kappa_\mu + 1)^2$ and L_J is defined in
 184 Prop. 4.2, while other hyper-parameters satisfy:

$$\alpha = \frac{|B|\varepsilon^2}{12\sigma}; \quad \beta \leq \min\{\frac{\varepsilon^2}{L^2}, \frac{(1-\gamma)^2\varepsilon^4}{C_{\zeta,\mu}L^2}, \frac{\alpha}{2}(1-\alpha)^2\}; \quad B_0 = \frac{4\sigma^2}{\varepsilon^2}$$

$$\eta_\theta \leq \min\{\frac{1}{2L_J}, \left(108\left[\frac{C_{\zeta,\mu}L^2\beta}{18(1-\beta)} + \frac{1}{\alpha|B|}\left(2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{W}}^2C_{\mathcal{Q}}^2\right)\right]\right)^{-1/2}\}$$

185 The Algorithm 2 will return us a policy π_{θ_T} after T steps with batch size $|B|$, satisfying

$$\mathbb{E}[\|\nabla_\theta J(\pi_{\theta_T})\|] \leq \varepsilon + \sqrt{3}(\varepsilon_{reg} + \varepsilon_{data} + \varepsilon_{func})$$

186 The total gradient computation of Algorithm 1 (ignoring Oracle) is $|B_0| + |B|T = O(\varepsilon^{-3})$.

187 We defer the proofs to Appendix D.

188 5 Conclusion

189 In this paper, we study two natural optimization strategies for density-ratio based off-policy policy
 190 gradients, establish their convergence rates, and characterize the quality of the results. In the future, it
 191 will be interesting to extend the results to other settings with milder assumptions, and give concrete
 192 examples for the oracle in Section 4.

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259 A Useful Lemma

260 **Lemma A.1** (Lemma B.2 in [21]). *Define*

$$\begin{aligned}\Phi_\theta(\zeta) &= \min_{\xi \in \Xi} \mathcal{L}^D(\theta, \zeta, \xi) & \phi_\theta(\zeta) &= \arg \min_{\xi \in \Xi} \mathcal{L}^D(\theta, \zeta, \xi), \quad \text{for } \zeta \in \mathbb{R}^{\dim(Z)} \\ \Psi_\theta(\xi) &= \max_{\zeta \in Z} \mathcal{L}^D(\theta, \zeta, \xi) & \psi_\theta(\xi) &= \arg \max_{\zeta \in Z} \mathcal{L}^D(\theta, \zeta, \xi), \quad \text{for } \xi \in \mathbb{R}^{\dim(\Xi)}\end{aligned}$$

261 *Under Assumption A and C, for fixed θ , we have:*

262 (1) *The function $\phi_\theta(\cdot)$ is $\kappa_\xi = \frac{L}{\mu_\xi}$ -Lipschitz.*

263 (2) *The function $\Phi_\theta(\cdot)$ is $2\kappa_\xi L = 2\frac{L^2}{\mu_\xi}$ -smooth and μ_ζ -strongly concave with $\nabla \Phi_\theta(\cdot) :=$*
264 *$\nabla_\zeta \mathcal{L}^D(\theta, \zeta, \phi_\theta(\zeta))$.*

265 (3) *The function $\psi_\theta(\cdot)$ is $\kappa_\zeta = \frac{L}{\mu_\zeta}$ -Lipschitz.*

266 (4) *The function $\Psi_\theta(\cdot)$ is $2\kappa_\zeta L = 2\frac{L^2}{\mu_\zeta}$ -smooth and μ_ξ -strongly convex with $\nabla \Psi_\theta(\cdot) :=$*
267 *$\nabla_\xi \mathcal{L}^D(\theta, \psi_\theta(\xi), \xi)$.*

268 **Remark A.2** (For clarification). *In $\nabla \Phi_\theta(\cdot) := \nabla_\zeta \mathcal{L}^D(\theta, \zeta, \phi_\theta(\zeta))$, when we compute*
269 *$\nabla_\zeta \mathcal{L}^D(\theta, \zeta, \phi_\theta(\zeta))$, we treat $\phi_\theta(\zeta)$ as a constant, instead of a function w.r.t. ζ . Therefore, for*
270 *arbitrary ζ', ξ' , based on Assumption A, we always have:*

$$\|\nabla \Phi_\theta(\cdot) - \nabla_\zeta \mathcal{L}^D(\theta, \zeta', \xi')\| \leq L\|\zeta - \zeta'\| + L\|\phi_\theta(\zeta) - \xi'\|$$

271 *We have a similar clarification w.r.t. $\nabla_\xi \Psi(\xi)$.*

272 **Lemma A.3.** *For α -strongly-convex function $f(x)$ and β -strongly-concave function $g(x)$ w.r.t. $x \in$*
273 *X , where $X \subseteq \mathbb{R}^n$ is a convex set. Then, we have*

$$\|x - x_f^*\| \leq \frac{1}{\alpha} \|\nabla_x f(x)\| \tag{8}$$

$$\frac{\alpha}{2} \|x - x_f^*\|^2 \leq f(x) - f(x_f^*) \tag{9}$$

$$\|x - x_g^*\| \leq \frac{1}{\beta} \|\nabla_x g(x)\| \tag{10}$$

$$\frac{\beta}{2} \|x - x_g^*\|^2 \leq g(x_g^*) - g(x) \tag{11}$$

274 *where x_f^* and x_g^* the minimum and maximum of $f(x)$ and $g(x)$, respectively.*

275 *Proof.* Since $f(x)$ is α -strongly-convex, we have

$$\begin{aligned}(\nabla_x f(x) - \nabla_x f(x_f^*))^\top (x - x_f^*) &\geq \alpha \|x - x_f^*\|^2 \\ f(x) &\geq f(x_f^*) + \nabla_x f(x_f^*)^\top (x - x_f^*) + \frac{\alpha}{2} \|x - x_f^*\|^2\end{aligned}$$

276 Since x_f^* is the minimizer of $f(x)$, we know that

$$\nabla_x f(x_f^*)^\top (x - x_f^*) \geq 0$$

277 Combining all the above inequalities together and we obtain

$$\begin{aligned}\|x - x_f^*\|^2 &\leq \frac{1}{\alpha} \nabla_x f(x)^\top (x - x_f^*) \leq \frac{1}{\alpha} \|\nabla_x f(x)\| \|x - x_f^*\| \\ f(x) &\geq f(x_f^*) + \frac{\alpha}{2} \|x - x_f^*\|^2\end{aligned}$$

278 which implies

$$\begin{aligned}\|x - x_f^*\| &\leq \frac{1}{\alpha} \|\nabla_x f(x)\| \\ \frac{\alpha}{2} \|x - x_f^*\|^2 &\leq f(x) - f(x_f^*)\end{aligned}$$

279 By applying the above results for $-g(x)$ which is a β -strongly-convex function and we can complete
 280 the proof. \square

281 **Lemma A.4.** For positive definite matrix A , and arbitrary $\alpha > 0$, we have:

$$(A^\top A)^{-1} \succ \left((\alpha I + A)^\top (\alpha I + A) \right)^{-1}$$

282 *Proof.* Suppose for symmetric matrix A and B , we have the relationship $A \succ B \succ 0$. According to
 283 the inverse matrix lemma, we have

$$B^{-1} - A^{-1} = B^{-1} - (B + (A - B))^{-1} = (B + B(A - B)^{-1}B)^{-1}$$

284 Because $A \succ B \succ 0$, we have $(B + B(A - B)^{-1}B)^{-1} \succ 0$, therefore $B^{-1} \succ A^{-1}$.

285 Then, we only need to prove

$$(\alpha I + A)^\top (\alpha I + A) \succ A^\top A$$

286 We have

$$(\alpha I + A)^\top (\alpha I + A) = \alpha^2 I + \alpha(A + A^\top) + A^\top A$$

287 Combining $A = A^\top \succ 0$ and $\alpha > 0$, we can finish the proof. \square

288 **Lemma A.5** (Non-negative Elements). We use $P_*^\pi = (P^\pi)^\top \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}| \times |\mathcal{S}||\mathcal{A}|}$ to denote the trans-
 289 pose of the transition kernel. All the elements in $(I - \gamma P_*)^{-1}$ are non-negative. Moreover, the element
 290 indexed by (s_i, a_j) in row and (s_p, a_q) in column equals to the discounted state-action occupancy of
 291 (s_i, a_j) starting from (s_p, a_q) .

292 *Proof.* For arbitrary initial state-action distribution vector $\mu_0 \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}| \times 1}$, $(I - \gamma P_*)^{-1} \mu_0$ is a vector
 293 whose elements are unnormalized state-action occupancy with μ_0 as initial distribution, which is
 294 larger or equal to 0. As a result, by choosing standard basis vector as μ_0 , we can finish the proof. \square

295 **Proposition 2.5.** Under Assumption A and C, for arbitrary $\pi \in \Pi$, we have:

$$\begin{aligned} \mathbb{E}_{d^\mu} [|w_\mu^*(s, a) - w_\mathcal{L}^\pi(s, a)|^2] &\leq \varepsilon_W := 4 \frac{\lambda_{\max}^2}{\lambda_Q \lambda_w} \varepsilon_1 + 2 \frac{L_w^2 \lambda_{\max}^2}{\lambda_Q \mu_\zeta} \varepsilon_2 \\ \mathbb{E}_{d^\mu} [|Q_\mu^*(s, a) - Q_\mathcal{L}^\pi(s, a)|^2] &\leq \varepsilon_Q := 8 \frac{\lambda_{\max}^3}{\lambda_Q \lambda_w^2} \varepsilon_1 + (2 \frac{\lambda_{\max}}{\lambda_Q} + 4 \frac{L_w^2 \lambda_{\max}^3}{\lambda_Q \lambda_w \mu_\zeta}) \varepsilon_2 \end{aligned}$$

296 where (w_μ^*, Q_μ^*) denotes the saddle point of $\mathcal{L}(\pi, w, Q)$ constrained by $w, Q \in \mathcal{W} \times \mathcal{Q}$, $(w_\mathcal{L}^\pi, Q_\mathcal{L}^\pi)$
 297 denotes the saddle point of $\mathcal{L}(\pi, w, Q)$ without any constraint on w and Q , $\lambda_{\max} = \max\{\lambda_Q, \lambda_w\}$,
 298 L_w is defined in Assumption A, μ_ζ is defined in Assumption C.

299 *Proof.* In the following, we will frequently consider two loss functions. The first one is $\mathcal{L}(\pi, w, Q)$
 300 defined in Eq.(1), where w and Q are parameterized by ζ and ξ , respectively, and we will write
 301 $(w, Q) \in \mathcal{W} \times \mathcal{Q}$. The second one is $\mathcal{F}(\pi, x, y)$ defined by:

$$\mathcal{F}(\pi, x, y) = (1 - \gamma)(\nu_0^\pi)^\top \Lambda^{-1/2} y + x^\top \left(\Lambda^{1/2} R - (I - \gamma \Lambda^{1/2} P^\pi \Lambda^{-1/2}) y \right) + \frac{\lambda_Q}{2} y^\top y - \frac{\lambda_w}{2} x^\top x$$

302 where $(x, y) \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}|} \times \mathbb{R}^{|\mathcal{S}||\mathcal{A}|}$. For simplification, in the following, we will use $\max_x \min_y$ as a
 303 short note of $\max_{x \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}|}} \min_{y \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}|}}$.

As we can see, the difference between $\mathcal{L}(\pi, w, Q)$ and $\mathcal{F}(\pi, x, y)$ is not only that we don't have any
 constraint on x and y , but also that we absorb one $\Lambda^{1/2}$ into vector x and y . In another word, for
 arbitrary π, w, Q , we have

$$\mathcal{L}(\pi, w, Q) = \mathcal{F}(\pi, \Lambda^{1/2} w, \Lambda^{1/2} Q).$$

304 Obviously, $\mathcal{F}(\pi, x, y)$ is λ_w -strongly-concave- λ_Q -strongly-convex and λ_{\max} -smooth w.r.t. $x, y \in$
 305 $\mathbb{R}^{|\mathcal{S}||\mathcal{A}|}$.

306 Next, for arbitrary ζ , we have:

$$\mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, \Lambda^{1/2}Q_{\xi_w^\pi}) = \min_{Q \in \mathcal{Q}} \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, \Lambda^{1/2}Q) \geq \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, y)$$

307 where $Q_{\xi_w^\pi}$ is defined in Definition 2.4. Combining $\nabla_y \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, y) = 0$, we have:

$$\begin{aligned} & \frac{\lambda_{\max}}{2} \|\Lambda^{1/2}Q_{\xi_w^\pi} - \arg \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, y)\|^2 \\ & \geq \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, \Lambda^{1/2}Q_{\xi_w^\pi}) - \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, y) \quad (\text{Smoothness of } \mathcal{F}) \\ & \geq \min_{Q \in \mathcal{Q}} \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, \Lambda^{1/2}Q) - \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, y) \\ & \geq \frac{\lambda_Q}{2} \|\Lambda^{1/2} \arg \min_{Q \in \mathcal{Q}} \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, \Lambda^{1/2}Q) - \arg \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\zeta, y)\|^2 \\ & \quad (\text{Strongly Convexity of } \mathcal{F}) \end{aligned}$$

308 Recall that $w_\mu^* = \arg \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{F}(\pi, \Lambda^{1/2}w, \Lambda^{1/2}Q)$, and we use ζ^* to denote it's param-
309 eter. Note that, $Q_{\xi_{w_\mu^*}^\pi} = Q_\mu^*$. By choosing $w_\zeta = w_\mu^*$ (i.e. $\zeta = \zeta^*$) in the above inequality, we
310 have

$$\begin{aligned} & \|\Lambda^{1/2}Q_\mu^* - \arg \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\mu^*, y)\|^2 \\ & = \|\Lambda^{1/2} \arg \min_{Q \in \mathcal{Q}} \mathcal{F}(\pi, \Lambda^{1/2}w_\mu^*, \Lambda^{1/2}Q) - \arg \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\mu^*, y)\|^2 \\ & \leq \frac{\lambda_{\max}}{\lambda_Q} \|\Lambda^{1/2}Q_{\xi_{w_\mu^*}^\pi} - \arg \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\mu^*, y)\|^2 \leq \frac{\lambda_{\max}}{\lambda_Q} \varepsilon_2 \end{aligned} \quad (12)$$

311 where ε_2 is defined in Def. 2.4.

312 In the following, we use $w_\mathbb{R}^*$ parameterized by $\zeta_\mathbb{R}^*$ to denote $\arg \max_{w \in \mathcal{W}} \min_y \mathcal{F}(\pi, \Lambda^{1/2}w, y)$.
313 According to Lemma A.1, $\min_y \mathcal{F}(\pi, x, y)$ is a $2\frac{\lambda_{\max}^2}{\lambda_Q}$ -smooth and λ_w -strongly-concave function
314 with gradient $\nabla_x \min_y \mathcal{F}(\pi, x, y)$. Since $\nabla_x \mathcal{F}(\pi, \Lambda^{1/2}w_\mathcal{L}^\pi, \Lambda^{1/2}Q_\mathcal{L}^\pi) = 0$, we have,

$$\begin{aligned} & \frac{\lambda_w}{2} \|\Lambda^{1/2}w_\mathbb{R}^* - \Lambda^{1/2}w_\mathcal{L}^\pi\|^2 \\ & \leq \mathcal{F}(\pi, \Lambda^{1/2}w_\mathcal{L}^\pi, \Lambda^{1/2}Q_\mathcal{L}^\pi) - \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\mathbb{R}^*, y) \quad (\text{Strong concavity of } \min_y \mathcal{F}(\pi, x, y)) \\ & = \mathcal{F}(\pi, \Lambda^{1/2}w_\mathcal{L}^\pi, \Lambda^{1/2}Q_\mathcal{L}^\pi) - \max_{w \in \mathcal{W}} \min_y \mathcal{F}(\pi, \Lambda^{1/2}w, y) \\ & \leq \mathcal{F}(\pi, \Lambda^{1/2}w_\mathcal{L}^\pi, \Lambda^{1/2}Q_\mathcal{L}^\pi) - \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_{\zeta^\pi}, y) \quad (w_{\zeta^\pi} \text{ is defined in Def. 2.4}) \\ & \leq \frac{\lambda_{\max}^2}{\lambda_Q} \|\Lambda^{1/2}w_{\zeta^\pi} - \Lambda^{1/2}w_\mathcal{L}^\pi\|^2 \quad (\text{Smoothness of } \min_y \mathcal{F}(\pi, x, y)) \\ & = \frac{\lambda_{\max}^2}{\lambda_Q} \|w_{\zeta^\pi} - w_\mathcal{L}^\pi\|_\Lambda^2 = \frac{\lambda_{\max}^2}{\lambda_Q} \varepsilon_1 \quad (\text{see definition of } \varepsilon_1 \text{ in Def.2.4}) \end{aligned}$$

315 which implies

$$\|\Lambda^{1/2}w_\mathbb{R}^* - \Lambda^{1/2}w_\mathcal{L}^\pi\|^2 \leq 2\frac{\lambda_{\max}^2}{\lambda_Q \lambda_w} \varepsilon_1 \quad (13)$$

316 Applying Lemma A.1 for $(w, Q) \in \mathcal{W} \times \mathcal{Q}$, we know $\min_{\xi \in \Xi} \mathcal{L}(\pi, w_\zeta, Q_\xi)$ is μ_ζ -strongly-concave
317 w.r.t. ζ . Since ζ^* is the minimizer of $\min_{\xi \in \Xi} \mathcal{L}(\pi, w_\zeta, Q_\xi)$ and Z is a convex set, we have

$$\begin{aligned} & \frac{\mu_\zeta}{2} \|\zeta^* - \zeta_\mathcal{R}^*\|^2 \leq \mathcal{L}(\pi, w_\mu^*, Q_\mu^*) - \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi, w_\mathcal{R}^*, Q) \\ & \quad (\text{Stong concavity of } \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi, w, Q); \text{ Lemma A.3}) \\ & = \mathcal{F}(\pi, \Lambda^{1/2}w_\mu^*, \Lambda^{1/2}Q_\mu^*) - \min_{Q \in \mathcal{Q}} \mathcal{F}(\pi, \Lambda^{1/2}w_\mathcal{R}^*, \Lambda^{1/2}Q) \\ & \leq \mathcal{F}(\pi, \Lambda^{1/2}w_\mu^*, \Lambda^{1/2}Q_\mu^*) - \min_y \mathcal{F}(\pi, \Lambda^{1/2}w_\mathcal{R}^*, y) \end{aligned}$$

$$\begin{aligned}
&\leq \mathcal{F}(\pi, \Lambda^{1/2} w_\mu^*, \Lambda^{1/2} Q_\mu^*) - \min_y \mathcal{F}(\pi, \Lambda^{1/2} w_\mu^*, y) \\
&\quad (\text{Because } w_R^* = \arg \max_{w \in \mathcal{W}} \min_y \mathcal{F}(\pi, \Lambda^{1/2} w, y)) \\
&\leq \frac{\lambda_{\max}}{2} \|\Lambda^{1/2} Q_\mu^* - \arg \min_y \mathcal{F}(\pi, \Lambda^{1/2} w_\mu^*, y)\|^2 \\
&\quad (\text{Smoothness of } \mathcal{F}(\pi, x, y) \text{ for fixed } x \text{ and } \nabla_y \min_y \mathcal{F} = 0) \\
&\leq \frac{\lambda_{\max}^2}{2\lambda_Q} \varepsilon_2
\end{aligned}$$

318 In the last but two inequality, we use the fact that $\mathcal{F}(\pi, \Lambda^{1/2} w_\mu^*, \cdot)$ is λ_{\max} -smooth and
319 $\nabla_y \min_y \mathcal{F}(\pi, \Lambda^{1/2} w_\mu^*, Q) = 0$; in the last equality, we use Eq.(12). Combing (2) in Assump-
320 tion A, for arbitrary $s, a \in \mathcal{S} \times \mathcal{A}$, we have:

$$|w_\mu^*(s, a) - w_{\mathbb{R}}^*(s, a)|^2 \leq L_w^2 \|\zeta^* - \zeta_{\mathcal{R}}^*\|^2 \leq \frac{L_w^2 \lambda_{\max}^2}{\lambda_Q \mu_\zeta} \varepsilon_2 \quad (14)$$

321 Therefore, as a result of Eq.(13) and Eq.(14):

$$\begin{aligned}
\mathbb{E}_{d^\mu} [|w_\mu^* - w_{\mathcal{L}}^\pi|^2] &\leq 2\mathbb{E}_{d^\mu} [|w_{\mathbb{R}}^* - w_{\mathcal{L}}^\pi|^2] + 2\mathbb{E}_{d^\mu} [|w_{\mathbb{R}}^* - w_\mu^*|^2] \\
&= 2\|\Lambda^{1/2} w_{\mathbb{R}}^* - \Lambda^{1/2} w_{\mathcal{L}}^\pi\|^2 + 2\mathbb{E}_{d^\mu} [|w_{\mathbb{R}}^* - w_\mu^*|^2] \\
&\leq 4 \frac{\lambda_{\max}^2}{\lambda_Q \lambda_w} \varepsilon_1 + 2 \frac{L_w^2 \lambda_{\max}^2}{\lambda_Q \mu_\zeta} \varepsilon_2 := \varepsilon_{\mathcal{W}}
\end{aligned}$$

322 According to Lemma A.1 again, $\arg \min_y \mathcal{F}(\pi, x, y)$ is $\frac{\lambda_{\max}}{\lambda_w}$ -Lipschitz w.r.t. x , we have

$$\begin{aligned}
&\mathbb{E}_{d^\mu} [|Q_\mu^* - Q_{\mathcal{L}}^\pi|^2] = \|\Lambda^{1/2} Q_\mu^* - \Lambda^{1/2} Q_{\mathcal{L}}^\pi\|^2 \\
&\leq 2 \underbrace{\|\Lambda^{1/2} Q_\mu^* - \arg \min_y \mathcal{F}(\pi, \Lambda^{1/2} w_\mu^*, Q)\|^2}_{\text{bounded in Eq.(12)}} + 2 \|\arg \min_y \mathcal{F}(\pi, \Lambda^{1/2} w_\mu^*, y) - \Lambda^{1/2} Q_{\mathcal{L}}^\pi\|^2 \\
&\leq 2 \frac{\lambda_{\max}}{\lambda_Q} \varepsilon_2 + 2 \frac{\lambda_{\max}}{\lambda_w} \|\Lambda^{1/2} w_\mu^* - \Lambda^{1/2} w_{\mathcal{L}}^\pi\|^2 \\
&\leq 8 \frac{\lambda_{\max}^3}{\lambda_Q \lambda_w^2} \varepsilon_1 + (2 \frac{\lambda_{\max}}{\lambda_Q} + 4 \frac{L_w^2 \lambda_{\max}^3}{\lambda_Q \lambda_w \mu_\zeta}) \varepsilon_2 := \varepsilon_{\mathcal{Q}}
\end{aligned}$$

323 As a result,

$$\varepsilon_{\mathcal{W}} = 4 \frac{\lambda_{\max}^2}{\lambda_Q \lambda_w} \varepsilon_1 + 2 \frac{L_w^2 \lambda_{\max}^2}{\lambda_Q \mu_\zeta} \varepsilon_2; \quad \varepsilon_{\mathcal{Q}} = 8 \frac{\lambda_{\max}^3}{\lambda_Q \lambda_w^2} \varepsilon_1 + (2 \frac{\lambda_{\max}}{\lambda_Q} + 4 \frac{L_w^2 \lambda_{\max}^3}{\lambda_Q \lambda_w \mu_\zeta}) \varepsilon_2$$

324

□

325 B The analysis of Bias

326 **Theorem B.1** (Bias resulting from regularization). *Let's rewrite Eq.(1) in a vector-matrix form:*

$$\max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi, w, Q) := (1 - \gamma)(\nu_0^\pi)^\top Q + w^\top \Lambda \left(R - (I - \gamma P^\pi) Q \right) + \frac{\lambda_Q}{2} Q^\top \Lambda Q - \frac{\lambda_w}{2} w^\top \Lambda w$$

327 where ν_0^π and P^π denotes the initial state-action distribution and the transition matrix w.r.t. policy π ,
328 respectively; $\Lambda \in \mathbb{R}^{|S| \times |\mathcal{A}| \times |S| \times |\mathcal{A}|}$ denotes the diagonal matrix whose diagonal elements are $d^\mu(\cdot, \cdot)$.
329 Denote $(w_{\mathcal{L}}^\pi, Q_{\mathcal{L}}^\pi)$ as the saddle point of $\mathcal{L}(\pi, w, Q)$ without any constraint on w and Q , then we
330 have:

$$\begin{aligned}
w_{\mathcal{L}}^\pi &= w^\pi + \left(\lambda_w \lambda_Q I + (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \right)^{-1} \left(\lambda_Q R - \lambda_Q \lambda_w w^\pi \right) \\
Q_{\mathcal{L}}^\pi &= Q^\pi - \left(\lambda_w \lambda_Q I + \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda (I - \gamma P^\pi) \right)^{-1} \left(\lambda_w \lambda_Q Q^\pi + \lambda_w (1 - \gamma) \Lambda^{-1} \nu_0^\pi \right)
\end{aligned}$$

331 where $w^\pi = \frac{d^\pi}{d^\mu}$ is the density ratio and Q^π is the Q function of π . we use $P_*^\pi = (P^\pi)^\top$ to denote
332 the transpose of the transition matrix.

333 *Proof.* Recall the loss function

$$\mathcal{L}(\pi, w, Q) = (1 - \gamma)(\nu_0^\pi)^\top Q + w^\top \Lambda R - w^\top \Lambda(I - \gamma P^\pi)Q + \frac{\lambda_Q}{2} Q^\top \Lambda Q - \frac{\lambda_w}{2} w^\top \Lambda w$$

334 By taking the derivatives w.r.t. Q , if K_Q is invertible, the optimal choice of Q should be:

$$Q = \frac{1}{\lambda_Q} \Lambda^{-1}((I - \gamma P_*^\pi) \Lambda w - (1 - \gamma) \nu_0^\pi)$$

335 Plug this result in, and we can obtain

$$\mathcal{L}(\pi, w, Q) = -\frac{1}{2\lambda_Q} \left((1 - \gamma) \nu_0^\pi - (I - \gamma P_*^\pi) \Lambda w \right)^\top \Lambda^{-1} \left((1 - \gamma) (\nu_0^\pi) - (I - \gamma P_*^\pi) \Lambda w \right) + w^\top \Lambda R - \frac{\lambda_w}{2} w^\top \Lambda w$$

336 Taking the derivative w.r.t. w , and set it to 0:

$$0 = \frac{1}{\lambda_Q} \Lambda(I - \gamma P^\pi) \Lambda^{-1} \left((1 - \gamma) (\nu_0^\pi) - (I - \gamma P_*^\pi) \Lambda w \right) + \Lambda R - \lambda_w \Lambda w$$

337 As a result,

$$\begin{aligned} w_{\mathcal{L}}^\pi &= \left(\lambda_w I + \frac{1}{\lambda_Q} (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \right)^{-1} \left(\frac{1}{\lambda_Q} (I - \gamma P^\pi) \Lambda^{-1} (1 - \gamma) \nu_0^\pi + R \right) \\ &= \left(\lambda_w \lambda_Q I + (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \right)^{-1} \left((I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \Lambda^{-1} (I - \gamma P_*^\pi)^{-1} (1 - \gamma) \nu_0^\pi + \lambda_Q R \right) \\ &= w^\pi + \left(\lambda_w \lambda_Q I + (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \right)^{-1} \left(\lambda_Q R - \lambda_Q \lambda_w w^\pi \right) \end{aligned}$$

338 and

$$\begin{aligned} Q_{\mathcal{L}}^\pi &= \frac{1}{\lambda_Q} \Lambda^{-1} \left((I - \gamma P_*^\pi) \Lambda w_{\mathcal{L}}^\pi - (1 - \gamma) \nu_0^\pi \right) \\ &= \frac{1}{\lambda_Q} \Lambda^{-1} \left((I - \gamma P_*^\pi) \Lambda w_{\mathcal{L}}^\pi - (I - \gamma P_*^\pi) \Lambda w^\pi \right) \\ &= \frac{1}{\lambda_Q} \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \left(\lambda_Q \lambda_w \Lambda + \Lambda (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \right)^{-1} \left(\lambda_Q \Lambda R - \lambda_Q \lambda_w \Lambda w^\pi \right) \\ &= \left(\lambda_w \lambda_Q (I - \gamma P_*^\pi)^{-1} \Lambda + \Lambda (I - \gamma P^\pi) \right)^{-1} \left(\Lambda R - \lambda_w \Lambda w^\pi \right) \\ &= \left(\lambda_w \lambda_Q (I - \gamma P_*^\pi)^{-1} \Lambda + \Lambda (I - \gamma P^\pi) \right)^{-1} \left(\Lambda (I - \gamma P^\pi) Q^\pi - \lambda_w \Lambda w^\pi \right) \\ &= Q^\pi - \left(\lambda_w \lambda_Q (I - \gamma P_*^\pi)^{-1} \Lambda + \Lambda (I - \gamma P^\pi) \right)^{-1} \left(\lambda_w \lambda_Q (I - \gamma P_*^\pi)^{-1} \Lambda Q^\pi + \lambda_w \Lambda w^\pi \right) \\ &= Q^\pi - \left(\lambda_w \lambda_Q I + \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda (I - \gamma P^\pi) \right)^{-1} \left(\lambda_w \lambda_Q Q^\pi + \lambda_w (1 - \gamma) \Lambda^{-1} \nu_0^\pi \right) \end{aligned}$$

339

□

340 **Lemma B.2.** Under Assumption B:

$$\begin{aligned} \|w^\pi - w_{\mathcal{L}}^\pi\|_\Lambda^2 &\leq \frac{C^2 (\lambda_Q + \lambda_Q \lambda_w C)^2}{(1 - \gamma)^2} \\ \|Q^\pi - Q_{\mathcal{L}}^\pi\|_\Lambda^2 &\leq \frac{C^2}{(1 - \gamma)^2} \left(\frac{\lambda_w \lambda_Q}{1 - \gamma} + \lambda_w \right)^2 \end{aligned}$$

341 where (w^π, Q^π) and $(w_{\mathcal{L}}^\pi, Q_{\mathcal{L}}^\pi)$ are defined in Theorem B.1. $\|x\|_\Lambda = x^\top \Lambda x$ denotes the norm of
342 column vector x weighted by Λ .

343 *Proof.* From Theorem B.1, we have

$$\begin{aligned} w_{\mathcal{L}}^\pi &= w^\pi + \left(\lambda_w \lambda_Q I + (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \right)^{-1} \left(\lambda_Q R - \lambda_Q \lambda_w w^\pi \right) \\ Q_{\mathcal{L}}^\pi &= Q^\pi - \left(\lambda_w \lambda_Q I + \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda (I - \gamma P^\pi) \right)^{-1} \left(\lambda_w \lambda_Q Q^\pi + \lambda_w (1 - \gamma) \Lambda^{-1} \nu_0^\pi \right) \end{aligned}$$

344 We use $\mathbf{1} \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}| \times 1}$ to denote a vector whose all elements are 1. Then, we have

$$\begin{aligned}
\|w^\pi - w_{\mathcal{L}}^\pi\|_\Lambda^2 &\leq \left\| \left(\lambda_w \lambda_Q I + (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda \right)^{-1} \left(\lambda_Q R - \lambda_Q \lambda_w w^\pi \right) \right\|_\Lambda^2 \\
&= \left\| \left(\lambda_w \lambda_Q I + \Lambda^{1/2} (I - \gamma P^\pi) \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda^{1/2} \right)^{-1} \Lambda^{1/2} \left(\lambda_Q R - \lambda_Q \lambda_w w^\pi \right) \right\|^2 \\
&\leq \left\| \Lambda^{-1/2} (I - \gamma P_*^\pi)^{-1} \Lambda (I - \gamma P^\pi)^{-1} \left(\lambda_Q R - \lambda_Q \lambda_w w^\pi \right) \right\|^2 \\
&= \left\| \Lambda^{-1/2} (I - \gamma P_*^\pi)^{-1} \Lambda \tilde{Q}^\pi \right\|^2 \\
&\leq \frac{(\lambda_Q + \lambda_Q \lambda_w C)^2}{(1 - \gamma)^2} \left\| \Lambda^{-1} (I - \gamma P_*^\pi)^{-1} \Lambda \mathbf{1} \right\|_\Lambda^2 \\
&= \frac{(\lambda_Q + \lambda_Q \lambda_w C)^2}{(1 - \gamma)^2} \left\| \Lambda^{-1} (I - \gamma P_*^\pi)^{-1} d^\mu \right\|_\Lambda^2 \\
&= \frac{(\lambda_Q + \lambda_Q \lambda_w C)^2}{(1 - \gamma)^2} \|w_{d^\mu}^\pi\|_\Lambda^2 \leq \frac{C^2 (\lambda_Q + \lambda_Q \lambda_w C)^2}{(1 - \gamma)^2}
\end{aligned}$$

345 where in the second inequality, we use Lemma A.4; in the second equality, we use \tilde{Q}^π to denote
346 the Q function after replacing true rewards with $\lambda_Q R - \lambda_Q \lambda_w w^\pi$; in the third inequality, we use
347 Lemma A.5 and the result that $|\lambda_Q R - \lambda_Q \lambda_w w^\pi| \leq \lambda_Q + \lambda_Q \lambda_w C$ given Assumption B; in the last
348 inequality, we use Assumption B again. Similarly,

$$\begin{aligned}
\|Q^\pi - Q_{\mathcal{L}}^\pi\|_\Lambda^2 &\leq \left\| \left(\lambda_w \lambda_Q I + \Lambda^{-1} (I - \gamma P_*^\pi) \Lambda (I - \gamma P^\pi) \right)^{-1} \left(\lambda_w \lambda_Q Q^\pi + \lambda_w (1 - \gamma) \Lambda^{-1} \nu_0^\pi \right) \right\|_\Lambda^2 \\
&= \left\| \left(\lambda_Q \lambda_w I + \Lambda^{-1/2} (I - \gamma P_*^\pi) \Lambda (I - \gamma P^\pi) \Lambda^{-1/2} \right)^{-1} \Lambda^{1/2} \left(\lambda_Q \lambda_w Q^\pi + \lambda_w (1 - \gamma) \Lambda^{-1} \nu_0^\pi \right) \right\|^2 \\
&\leq \left\| \Lambda^{1/2} (I - \gamma P^\pi)^{-1} \Lambda^{-1} (I - \gamma P_*^\pi)^{-1} \left(\lambda_w \lambda_Q \Lambda Q^\pi + \lambda_w (1 - \gamma) \nu_0^\pi \right) \right\|^2 \\
&= \left\| \lambda_w \lambda_Q \Lambda^{1/2} (I - \gamma P^\pi)^{-1} \Lambda^{-1} (I - \gamma P_*^\pi)^{-1} \Lambda Q^\pi + \lambda_w \Lambda^{1/2} (I - \gamma P^\pi)^{-1} w^\pi \right\|^2 \\
&\leq \left\| \frac{\lambda_w \lambda_Q}{1 - \gamma} \Lambda^{1/2} (I - \gamma P^\pi)^{-1} \Lambda^{-1} (I - \gamma P_*^\pi)^{-1} \Lambda \mathbf{1} + \lambda_w \Lambda^{1/2} (I - \gamma P^\pi)^{-1} w^\pi \right\|^2 \\
&\leq \left\| (I - \gamma P^\pi)^{-1} \left(\frac{\lambda_w \lambda_Q}{1 - \gamma} w_{d^\mu}^\pi + \lambda_w w^\pi \right) \right\|_\Lambda^2 \\
&\leq \frac{C^2}{(1 - \gamma)^2} \left(\frac{\lambda_w \lambda_Q}{1 - \gamma} + \lambda_w \right)^2
\end{aligned}$$

349 where in the last but third inequality, we use Lemma A.5 and the fact that w^π is also non-negative. \square

350 **Lemma B.3.** Under Assumption B, for arbitrary function $f(s, a)$,

$$(1 - \gamma) \mathbb{E}_{s_0 \sim \nu_0, a_0 \sim \pi} [f(s_0, a_0)] + \gamma \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi} [w^\pi(s, a) f(s', a')] = \mathbb{E}_{d^\mu} [w^\pi(s, a) f(s, a)] \quad (15)$$

$$\gamma \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi} [f^2(s', a')] \leq \frac{1}{1 - \gamma} \mathbb{E}_{s, a \sim d_{d^\mu}^\pi} [f^2(s, a)] \leq \frac{C}{1 - \gamma} \mathbb{E}_{s, a \sim d^\mu} [f^2(s, a)] \quad (16)$$

351 where $d_{d^\mu}^\pi := (1 - \gamma) \mathbb{E}_{\tau \sim \pi, s_0, a_0 \sim d^\pi(\cdot, \cdot)} [\sum_{t=0}^{\infty} \gamma^t p(s_t = s, a_t = a)]$ is the normalized discounted
352 state-action occupancy by treating d^μ as initial distribution; $s, a, s' \sim d^\mu, a' \sim \pi$ is a short note of
353 $s, a \sim d^\mu, s' \sim P(s'|s, a), a' \sim \pi(\cdot|s')$.

354 *Proof.* Eq.(15) can be proved by the equation:

$$d^\pi(s, a) = (1 - \gamma) \nu_0(s) \pi(a|s) + \gamma \sum_{s', a'} p(s|s', a') d^\pi(s', a') \pi(a|s)$$

355 For Eq.(16), the first step is because $\gamma \sum_{s', a'} d^\mu(s', a') p(s|s', a') \pi(a|s) \leq \frac{1}{1 - \gamma} d_{d^\mu}^\pi(s, a)$, and the
356 second step is the result of Assumption B. \square

357 **Theorem 2.6.** [Bias] Under Assumption A, B, C, given arbitrary $\theta \in \Theta$, we have

$$\|\nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_\theta, w, Q) - \nabla_\theta J(\pi_\theta)\| \leq \varepsilon_{reg} + \varepsilon_{func} + \varepsilon_{data}$$

358 where ε_{data} is defined in Definition 2.3, and

$$\begin{aligned} \varepsilon_{func} &= \frac{G}{1-\gamma} \left(\sqrt{\varepsilon_{\mathcal{Q}}} + C_{\mathcal{W}} \sqrt{\frac{\gamma \varepsilon_{\mathcal{Q}} C}{1-\gamma}} + \sqrt{\frac{\gamma \varepsilon_{\mathcal{Q}} \varepsilon_{\mathcal{W}} C}{1-\gamma}} + \gamma C_{\mathcal{Q}} \sqrt{\varepsilon_{\mathcal{W}}} \right) \\ &\quad (\varepsilon_{\mathcal{W}} \text{ and } \varepsilon_{\mathcal{Q}} \text{ defined in Prop. 2.5}) \\ \varepsilon_{reg} &= \frac{G}{1-\gamma} \left(\frac{C^2}{(1-\gamma)} \left(\frac{\lambda_w \lambda_Q}{1-\gamma} + \lambda_w \right) + \frac{\gamma C (\lambda_Q + \lambda_Q \lambda_w C)}{(1-\gamma)^2} + \frac{C^2 (\lambda_Q + \lambda_Q \lambda_w C)}{(1-\gamma)^2} \left(\frac{\lambda_w \lambda_Q}{1-\gamma} + \lambda_w \right) \sqrt{\frac{\gamma C}{1-\gamma}} \right) \end{aligned}$$

359 *Proof.* Firstly, by applying the triangle inequality:

$$\begin{aligned} \|\nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_\theta, w, Q) - \nabla_\theta J(\pi_\theta)\| &\leq \underbrace{\|\nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}^D(\pi_\theta, w, Q) - \nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi_\theta, w, Q)\|}_{\text{Bounded in Assumption 2.3}} \\ &\quad + \underbrace{\|\nabla_\theta \max_w \min_Q \mathcal{L}(\pi_\theta, w, Q) - \nabla_\theta \max_{w \in \mathcal{W}} \min_{Q \in \mathcal{Q}} \mathcal{L}(\pi_\theta, w, Q)\|}_{t_1} \\ &\quad + \underbrace{\|\nabla_\theta J(\pi_\theta) - \nabla_\theta \max_w \min_Q \mathcal{L}(\pi_\theta, w, Q)\|}_{t_2} \end{aligned}$$

360 where we use $\max_w \min_Q$ as a short note of $\max_{w \in \mathbb{R}^{|S||\mathcal{A}|}} \min_{Q \in \mathbb{R}^{|S||\mathcal{A}|}}$.

361 In the following, we again use $(w_{\mathcal{L}}^{\pi_\theta}, Q_{\mathcal{L}}^{\pi_\theta})$ to denote the saddle point of $\mathcal{L}(\pi_\theta, w, Q)$ without any
 362 constraint on w and Q , and use (w_μ^*, Q_μ^*) to denote the saddle point of $\mathcal{L}(\pi_\theta, w, Q)$. Next, we
 363 upper bound t_1 and t_2 one by one. For simplicity, we use $s, a, s' \sim d^\mu, a' \sim \pi_\theta$ as a short note of
 364 $s, a \sim d^\mu, s' \sim P(s'|s, a), a' \sim \pi_\theta(\cdot|s')$.

365 **Upper bound t_1** With misspecification Definition 2.4, we can easily bound t_1 :

$$\begin{aligned} t_1 &= \|\nabla_\theta \mathcal{L}(\pi_\theta, w_\mu^*, Q_\mu^*) - \nabla_\theta \mathcal{L}(\pi_\theta, w_{\mathcal{L}}^{\pi_\theta}, Q_{\mathcal{L}}^{\pi_\theta})\| \\ &\leq \frac{1}{1-\gamma} \|(1-\gamma) \mathbb{E}_{\nu_0^{\pi_\theta}} [(Q_\mu^*(s_0, a_0) - Q_{\mathcal{L}}^{\pi_\theta}(s_0, a_0)) \nabla_\theta \log \pi_\theta(a_0|s_0)]\| \\ &\quad + \frac{\gamma}{1-\gamma} \|\mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi} [w_\mu^*(s, a) (Q_\mu^*(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')) \nabla_\theta \log \pi(a'|s')]\| \\ &\quad + \frac{\gamma}{1-\gamma} \|\mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi} [(w_\mu^*(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) (Q_\mu^*(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')) \nabla_\theta \log \pi(a'|s')]\| \\ &\quad + \frac{\gamma}{1-\gamma} \|\mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [(w_\mu^*(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) Q_\mu^*(s', a') \nabla_\theta \log \pi(a'|s')]\| \\ &\leq \frac{CG}{1-\gamma} \mathbb{E}_{d^\mu} [|Q_\mu^*(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)|] + \frac{\gamma C_{\mathcal{W}} G}{1-\gamma} \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [|Q_\mu^*(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')|] \\ &\quad ((1-\gamma) \nu_0^\pi(s, a) \leq d^\pi(s, a) \leq C d^\mu(s, a)) \\ &\quad + \frac{\gamma G}{1-\gamma} \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [(w_\mu^*(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) (Q_\mu^*(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a'))] \\ &\quad + \frac{\gamma C_{\mathcal{Q}} G}{1-\gamma} \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [|w_\mu^*(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)|] \\ &\leq \frac{CG}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|Q_\mu^*(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)|^2]} + \frac{\gamma C_{\mathcal{W}} G}{1-\gamma} \sqrt{\mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [|Q_\mu^*(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')|^2]} \\ &\quad + \frac{\gamma G}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|w_{\mathcal{L}}^{\pi_\theta}(s, a) - w_\mu^*(s, a)|^2] \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [|Q_{\mathcal{L}}^{\pi_\theta}(s', a') - Q_\mu^*(s', a')|^2]} \\ &\quad + \frac{\gamma C_{\mathcal{Q}} G}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|w_\mu^*(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)|^2]} \end{aligned}$$

$$\begin{aligned}
&\leq \frac{CG}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|Q_\mu^*(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)|^2]} + \frac{C_W G}{1-\gamma} \sqrt{\frac{\gamma C}{1-\gamma} \mathbb{E}_{d^\mu} [|Q_\mu^*(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)|^2]} \\
&\quad + \frac{G}{1-\gamma} \sqrt{\frac{\gamma C}{1-\gamma} \mathbb{E}_{d^\mu} [|w_{\mathcal{L}}^{\pi_\theta}(s, a) - w_\mu^*(s, a)|^2] \mathbb{E}_{d^\mu} [|Q^{\pi_\theta}(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)|^2]} \\
&\quad + \frac{\gamma C_Q G}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|w_\mu^*(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)|^2]} \\
&\leq \frac{G}{1-\gamma} \left(C\sqrt{\varepsilon_Q} + C_W \sqrt{\frac{\gamma \varepsilon_Q C}{1-\gamma}} + \sqrt{\frac{\gamma \varepsilon_Q \varepsilon_W C}{1-\gamma}} + \gamma C_Q \sqrt{\varepsilon_W} \right)
\end{aligned}$$

366 In the last equation, we first use Eq.(16) in Lemma B.3, and then apply Proposition 2.5.

367 **Upper bound t_2** Similarly, we can give a bound for t_2 :

$$\begin{aligned}
t_2 &= \|\nabla_\theta J(\pi_\theta) - \nabla_\theta \mathcal{L}(\pi_\theta, w_{\mathcal{L}}^{\pi_\theta}, Q_{\mathcal{L}}^{\pi_\theta})\| \\
&\leq \frac{1}{1-\gamma} \|(1-\gamma) \mathbb{E}_{\nu_0^{\pi_\theta}} [(Q^{\pi_\theta}(s_0, a_0) - Q_{\mathcal{L}}^{\pi_\theta}(s_0, a_0)) \nabla_\theta \log \pi_\theta(a_0|s_0)] \\
&\quad + \gamma \mathbb{E}_{d^\mu} [w^{\pi_\theta}(s, a) (Q^{\pi_\theta}(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')) \nabla_\theta \log \pi(a'|s')] \| \\
&\quad + \frac{\gamma}{1-\gamma} \|\mathbb{E}_{d^\mu} [(w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) (Q^{\pi_\theta}(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')) \nabla_\theta \log \pi(a'|s')] \| \\
&\quad + \frac{\gamma}{1-\gamma} \|\mathbb{E}_{d^\mu} [(w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) Q^{\pi_\theta}(s', a') \nabla_\theta \log \pi(a'|s')] \| \\
&= \frac{1}{1-\gamma} \|\mathbb{E}_{d^\mu} [w^{\pi_\theta}(s, a) (Q^{\pi_\theta}(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)) \nabla_\theta \log \pi(a|s)] \| \quad (\text{Eq.(15) in Lemma B.3}) \\
&\quad + \frac{\gamma}{1-\gamma} \|\mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [(w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) (Q^{\pi_\theta}(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')) \nabla_\theta \log \pi(a'|s')] \| \\
&\quad + \frac{\gamma}{1-\gamma} \|\mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [(w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) Q^{\pi_\theta}(s', a') \nabla_\theta \log \pi(a'|s')] \| \\
&\leq \frac{CG}{1-\gamma} \mathbb{E}_{d^\mu} [|Q^{\pi_\theta}(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)|] \\
&\quad + \frac{\gamma G}{1-\gamma} \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [(w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)) (Q^{\pi_\theta}(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a'))] \\
&\quad + \frac{\gamma G}{(1-\gamma)^2} \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [|w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a)|] \\
&\leq \frac{CG}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|Q^{\pi_\theta} - Q_{\mathcal{L}}^{\pi_\theta}|^2]} + \frac{\gamma G}{(1-\gamma)^2} \sqrt{\mathbb{E}_{d^\mu} [(w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a))^2]} \\
&\quad + \frac{\gamma G}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|w_{\mathcal{L}}^{\pi_\theta}(s, a) - w^{\pi_\theta}(s, a)|^2] \mathbb{E}_{s, a, s' \sim d^\mu, a' \sim \pi_\theta} [|Q^{\pi_\theta}(s', a') - Q_{\mathcal{L}}^{\pi_\theta}(s', a')|^2]} \\
&\leq \frac{CG}{1-\gamma} \sqrt{\mathbb{E}_{d^\mu} [|Q^{\pi_\theta} - Q_{\mathcal{L}}^{\pi_\theta}|^2]} + \frac{\gamma G}{(1-\gamma)^2} \sqrt{\mathbb{E}_{d^\mu} [(w^{\pi_\theta}(s, a) - w_{\mathcal{L}}^{\pi_\theta}(s, a))^2]} \\
&\quad + \frac{G}{1-\gamma} \sqrt{\frac{\gamma C}{1-\gamma} \mathbb{E}_{d^\mu} [|w_{\mathcal{L}}^{\pi_\theta}(s, a) - w^{\pi_\theta}(s, a)|^2] \mathbb{E}_{d^\mu} [|Q^{\pi_\theta}(s, a) - Q_{\mathcal{L}}^{\pi_\theta}(s, a)|^2]} \\
&\quad \quad \quad (\text{Eq.16 in Lemma B.3}) \\
&\leq \frac{G}{1-\gamma} \left(\frac{C^2}{(1-\gamma)} \left(\frac{\lambda_w \lambda_Q}{1-\gamma} + \lambda_w \right) + \frac{\gamma C (\lambda_Q + \lambda_Q \lambda_w C)}{(1-\gamma)^2} + \frac{C^2 (\lambda_Q + \lambda_Q \lambda_w C)}{(1-\gamma)^2} \left(\frac{\lambda_w \lambda_Q}{1-\gamma} + \lambda_w \right) \sqrt{\frac{\gamma C}{1-\gamma}} \right)
\end{aligned}$$

368

□

369 B.1 Importance of the Regularization

370 Here we want to highlight that the additional regularization terms on Q and w are crucial. For
 371 example, suppose $Q^\pi \in \mathcal{Q}$ and $w^\pi \in \mathcal{W}$ for some policy π , if $\lambda_w = \lambda_Q = 0$, we have

$$\begin{aligned} \forall \zeta \in Z, \quad \nabla_\zeta \mathcal{L}^D(\pi_\theta, w_\zeta, Q^\pi) &= \nabla_\zeta (1 - \gamma) \mathbb{E}_{s_0 \sim \nu_0^D} [Q^\pi(s_0, \pi)] = 0 \\ \forall \xi \in \Xi, \quad \nabla_\xi \mathcal{L}^D(\pi_\theta, w^\pi, Q_\xi) &= \nabla_\xi \mathbb{E}_{w^\pi/\mu} [r] = 0 \end{aligned}$$

372 which means $Q = Q^\pi$ (or $w = w^\pi/\mu$) can result in that the gradient w.r.t. ζ (or ξ) vanishes to
 373 0, and that the estimation for w^π (or Q^π) can be arbitrarily worse. Moreover, \mathcal{L}^D is no longer a
 374 strongly-concave-strongly-convex function.

375 C Missing Examples and Proofs in Section 3

376 C.1 Missing proofs

377 **Theorem 3.1.** *[Equivalence Between Stationary Points] Under Assumption A, C and D, suppose an*
 378 *Algorithm provides us one stationary point $(\theta_T, \zeta_T, \xi_T)$ of the non-concave-strongly-convex problem*
 379 *$\max_{\theta, \zeta} \min_{\xi} \mathcal{L}^D(\theta, \zeta, \xi)$ after running T iterations, which satisfying the following conditions in*
 380 *expectation over the randomness of algorithm.*

$$\begin{aligned} \mathbb{E}[\|\nabla_{\theta, \zeta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|] &:= \mathbb{E}[\|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\| + \|\nabla_{\zeta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|] \\ &\leq \frac{\varepsilon}{(\kappa_\xi + 1)^2} \end{aligned} \quad (6)$$

381 where $\phi_\theta(\zeta) = \arg \min_{\xi \in \Xi} \mathcal{L}^D(\theta, \zeta, \xi)$. Then, we have

$$\mathbb{E}[\|\nabla_{\theta} J(\pi_{\theta_T})\|] \leq \varepsilon + \varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg}$$

382 *Proof.* First of all, as a results of Assumption A, C and D, we know there must exists $\zeta \in Z$, s.t. if
 383 $\zeta_T = \zeta$, then ζ_T can satisfy Eq.(6). Therefore, it's possible for an algorithm to return us a (θ_T, ζ_T)
 384 satisfy Eq.(6).

385 Next, suppose we already have Eq.(6), it implies that

$$\max\{\mathbb{E}[\|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|], \mathbb{E}[\|\nabla_{\zeta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|]\} \leq \frac{\varepsilon}{(\kappa_\xi + 1)^2} \quad (17)$$

386 We can upper bounded $\mathbb{E}[\|\nabla_{\theta} J(\pi_{\theta_T})\|]$ with the triangle inequality:

$$\begin{aligned} \mathbb{E}[\|\nabla_{\theta} J(\pi_{\theta_T})\|] &\leq \underbrace{\mathbb{E}[\|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|]}_{\text{Bounded in Eq.(17)}} + \mathbb{E}[\|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta^*, \xi^*) - \nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|] \\ &\quad + \underbrace{\mathbb{E}[\|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta^*, \xi^*) - \nabla_{\theta} J(\pi_{\theta_T})\|]}_{\text{Bounded in Theorem 2.6}} \\ &\leq \frac{\varepsilon}{(\kappa_\xi + 1)^2} + \varepsilon_{func} + \varepsilon_{reg} + \varepsilon_{data} \\ &\quad + \mathbb{E}[\|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta^*, \xi^*) - \nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\|] \end{aligned}$$

387 where we use ζ^*, ξ^* to denote the saddle-point of $\max_{\zeta \in Z} \min_{\xi \in \Xi} \mathcal{L}^D(\theta_T, \zeta, \xi)$; in the last inequality
 388 we use Eq.17 and Theorem 2.6.

389 Next, we try to bound the last term. According to the definition, ζ^* is also the maximum of function
 390 $\Phi_{\theta_T}(\cdot) = \min_{\xi \in \Xi} \mathcal{L}^D(\theta_T, \cdot, \xi)$ defined in Lemma A.1. Applying Property (2) in Lemma A.1, (10) in
 391 Lemma A.3 and inequality (17), we obtain that

$$\|\zeta_T - \zeta^*\| \leq \frac{1}{\mu_\zeta} \|\nabla_{\zeta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\| \leq \frac{\varepsilon}{\mu_\zeta (\kappa_\xi + 1)^2}$$

392 Then we can bound:

$$\begin{aligned}
& \|\nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta^*, \xi^*) - \nabla_{\theta} \mathcal{L}^D(\theta_T, \zeta_T, \phi_{\theta_T}(\zeta_T))\| \\
& \leq L\|\zeta_T - \zeta^*\| + L\|\xi^* - \phi_{\theta_T}(\zeta_T)\| = L\|\zeta_T - \zeta^*\| + L\|\phi_{\theta_T}(\zeta^*) - \phi_{\theta_T}(\zeta_T)\| \\
& \leq (L + L\kappa_{\xi})\|\zeta_T - \zeta^*\| \leq \frac{\varepsilon \kappa_{\xi}}{1 + \kappa_{\xi}}
\end{aligned}$$

393 where in the first inequality we use the smoothness Assumption A, and in the second inequality we
394 use (1) in Lemma A.1. As a result,

$$\begin{aligned}
\mathbb{E}[\|\nabla_{\theta} J(\pi_{\theta_T})\|] & \leq \frac{\varepsilon}{(\kappa_{\xi} + 1)^2} + \frac{\varepsilon \kappa_{\xi}}{1 + \kappa_{\xi}} + \varepsilon_{func} + \varepsilon_{reg} + \varepsilon_{data} \\
& \leq \varepsilon + \varepsilon_{func} + \varepsilon_{reg} + \varepsilon_{data}
\end{aligned}$$

395

□

396 C.2 Algorithm Examples

397 We first introduce a useful assumption:

398 **Assumption G** (Diameter; Replace Assump. F). We use Ξ to denote the set of parameters ξ , we
399 assume Ξ is a convex and bounded set with a diameter $d > 0$.

400 C.2.1 Example 1: Stochastic Gradient Descent Ascent [20]

Algorithm 2: Direct SGDA

```

1 Initialize  $\theta_0, \zeta_0, \xi_0$ 
2 for  $t = 0, 1, 2, \dots, T$  do
3   Sample  $N(s, a, r, s') \sim d^D, a' \sim \pi_{\theta_{t+1}}(s')$  tuples and computing:
4    $\theta_{t+1} \leftarrow \theta_t + \eta_{\theta} \widehat{\nabla}_{\theta} \mathcal{L}^D(\theta_t, \zeta_t, \xi_t)$ 
5    $\zeta_{t+1} \leftarrow \zeta_t + \eta_{\zeta} \widehat{\nabla}_{\zeta} \mathcal{L}^D(\theta_t, \zeta_t, \xi_t)$ 
6    $\xi_{t+1} \leftarrow \mathcal{P}_{\xi}(\xi_t - \eta_{\xi} \widehat{\nabla}_{\xi} \mathcal{L}^D(\theta_t, \zeta_t, \xi_t))$  //  $\mathcal{P}_{\xi}$  is the projection operator.
7 end

```

402 Adapting from Theorem 4.5 and Proposition 4.11 in [20], we have the following theorem

403 **Theorem C.1.** Define $\Delta = \max_{\theta, \zeta} \min_{\xi \in \Xi} \mathcal{L}^D(\theta, \zeta, \xi) - \min_{\xi \in \Xi} \mathcal{L}^D(\theta_0, \zeta_0, \xi)$. Under Assump-
404 tion A, C, E and G, with step sizes $\eta_{\xi} = \Theta(1/L), \eta_{\zeta} = \eta_{\theta} = \Theta(1/\kappa_{\xi}^2 L)$ and batch size
405 $N = \Theta(\max\{1, \kappa_{\xi}(\kappa_{\xi} + 1)^4 \sigma^2 \varepsilon^{-2}\})$, if $T = O(\frac{(\kappa_{\xi} + 1)^4 (\kappa_{\xi}^2 L \Delta + \kappa_{\xi}^2 L^2 D^2)}{\varepsilon^2})$, Algorithm 1 will return us
406 $(\theta_T, \zeta_T, \xi_T)$ satisfying the ε -stationary condition in Eq.(6).

407 **Corollary C.2.** Under the same assumption as Theorem C.1, after consuming
408 $O(\frac{(\kappa_{\xi} + 1)^4 (\kappa_{\xi}^2 L \Delta + \kappa_{\xi}^2 L^2 D^2)}{\varepsilon^2} \max\{1, \frac{(\kappa_{\xi} + 1)^4 (\kappa_{\xi}^2 \sigma^2)}{\varepsilon^2}\})$ steps, Algorithm 2 will provide us a pol-
409 icity π_{θ_T} satisfying

$$\mathbb{E}[\|J(\pi_{\theta_T})\|] \leq \varepsilon + \varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg} \quad (18)$$

410 where $\Delta = \max_{\theta, \zeta} \min_{\xi \in \Xi} \mathcal{L}^D(\theta, \zeta, \xi) - \min_{\xi \in \Xi} \mathcal{L}^D(\theta_0, \zeta_0, \xi)$; ε_{data} is defined in Assumption 2.3,
411 and ε_{func} and ε_{reg} are defined in Theorem 2.6.

412 C.3 Example 2: Stochastic Recursive Gradient Descent Ascent [8]

413 In [8], the author presented another algorithm has better dependence on ε . Similarly, we can adapt
414 their algorithm and we ignore the details here.

415 D Missing details for Algorithm 1

416 D.1 The practicality of Oracle in Definition 4.1

417 In some previous literatures related to stochastic optimization on strongly-convex-strongly-concave
418 problems, some algorithms can achieve exponential convergence rate. For example, in the Theorem

2 of [22], the author proved that the distance between the variables and the saddle point decays exponentially. Although the SVRE algorithm in [22] relies on the finite-sum structure, we may adapt it to our setting by dividing our entire dataset D to n sub datasets $\{D_1, D_2, \dots, D_n\}$. Since $\mathcal{L}^D = \sum_{i=1}^n \mathcal{L}^{D_i}$, we have the finite-sum structure and we can run SVRE with the same convergence guarantee if some necessary assumptions are satisfied.

However, one of the drawback of such direct adaption is that, we may need to process the entire dataset D (see Line 3 and 4 in Algorithm 1 of [22]), which is quite expensive sometimes. Besides, the division of D need to be done carefully, and the additional assumptions we require can be very strict in some cases. It would be an interesting question to design a new algorithm to get rid of these cons, and we leave it to the future work.

D.2 Missing Proofs

In the following, we will use \mathcal{L}_t^D , \mathcal{L}_t^B and \mathcal{L}_t^{D*} as shortnotes of $\mathcal{L}^D(\theta_t, \zeta_t, \xi_t)$, $\mathcal{L}^B(\theta_t, \zeta_t, \xi_t)$ and $\mathcal{L}^D(\theta_t, \zeta_t^*, \xi_t^*)$, where ζ_t^*, ξ_t^* is the only one saddle point of $\mathcal{L}^D(\theta_t, \zeta, \xi)$. Besides, we use $\nabla_{\theta} \mathcal{L}_t^D$ and $\nabla_{\theta} \mathcal{L}_t^B$ as a shortnote of the gradient averaged over d^D and the gradient averaged over batch, respectively.

Lemma D.1. Suppose we have two empirical gradient estimator $\nabla_{\theta} \mathcal{L}_{t+1}^B$ and $\nabla_{\theta} \mathcal{L}_t^B$ built with the same batch data B , under Assumption A, we have:

$$\begin{aligned} & \mathbb{E}[\|\nabla_{\theta} \mathcal{L}_{t+1}^B - \nabla_{\theta} \mathcal{L}_t^B\|^2] \\ & \leq \frac{3}{|B|} \left(G^2 L_w^2 C_Q^2 \mathbb{E}[\|\zeta_{t+1} - \zeta_t\|^2] + G^2 L_Q^2 C_W^2 \mathbb{E}[\|\xi_{t+1} - \xi_t\|^2] + H^2 C_Q^2 C_W^2 \mathbb{E}[\|\theta_{t+1} - \theta_t\|^2] \right) \end{aligned}$$

Proof.

$$\begin{aligned} & \mathbb{E}[\|\nabla_{\theta} \mathcal{L}_{t+1}^B - \nabla_{\theta} \mathcal{L}_t^B\|^2] \\ & \leq \frac{3}{|B|^2} \mathbb{E} \left[\sum_B \left\| (1-\gamma) \mathbb{I}[s \in S_0] \left(Q_{t+1}(s, a_0) - Q_t(s, a_0) \right) \nabla_{\theta} \log \pi_t(a_0|s) \right. \right. \\ & \quad + \gamma w_t(s, a) \left(Q_{t+1}(s', a') - Q_t(s', a') \right) \nabla_{\theta} \log \pi_{t+1}(a'|s') \|^2 \\ & \quad + \|(1-\gamma) \mathbb{I}[s \in S_0] Q_{t+1}(s, a_0) \left(\nabla_{\theta} \log \pi_{t+1}(a_0|s) - \nabla_{\theta} \log \pi_t(a_0|s) \right) \\ & \quad + \gamma w_t(s, a) Q_t(s', a') \left(\nabla_{\theta} \log \pi_{t+1}(a'|s') - \nabla_{\theta} \log \pi_t(a'|s') \right) \|^2 \\ & \quad \left. \left. + \|\gamma(w_{t+1}(s, a) - w_t(s, a)) Q_{t+1}(s', a') \nabla_{\theta} \log \pi_{t+1}(a'|s')\|^2 \right] \right] \\ & \leq \frac{3}{|B|} \left(\gamma^2 G^2 L_w^2 C_Q^2 \mathbb{E}[\|\zeta_{t+1} - \zeta_t\|^2] + G^2 L_Q^2 \left((1-\gamma) + \gamma C_W \right)^2 \mathbb{E}[\|\xi_{t+1} - \xi_t\|^2] \right. \\ & \quad \left. + H^2 C_Q^2 \left((1-\gamma) + \gamma C_W \right)^2 \mathbb{E}[\|\theta_{t+1} - \theta_t\|^2] \right) \\ & \leq \frac{3}{|B|} \left(G^2 L_w^2 C_Q^2 \mathbb{E}[\|\zeta_{t+1} - \zeta_t\|^2] + G^2 L_Q^2 C_W^2 \mathbb{E}[\|\xi_{t+1} - \xi_t\|^2] + H^2 C_Q^2 C_W^2 \mathbb{E}[\|\theta_{t+1} - \theta_t\|^2] \right) \end{aligned}$$

where in the first inequality, we use Young's inequality; in the second one we use Assumption A; in the last one, we use $1 \leq C_W$. \square

Lemma D.2. Under Assumption A, C and D, consider $\pi_{\theta_1}, \pi_{\theta_2}$ parameterized by $\theta_1, \theta_2 \in \Theta$. Denote (ζ_1^*, ξ_1^*) and (ζ_2^*, ξ_2^*) as the saddle-point of $\max_{\zeta \in Z} \min_{\xi \in \Xi} \mathcal{L}^D(\theta_1, \zeta, \xi)$ and $\max_{\zeta \in Z} \min_{\xi \in \Xi} \mathcal{L}^D(\theta_2, \zeta, \xi)$ respectively, then we have

$$\begin{aligned} \|\zeta_1^* - \zeta_2^*\| & \leq \kappa_{\mu}(\kappa_{\xi} + 1) \|\theta_1 - \theta_2\| \\ \|\xi_1^* - \xi_2^*\| & \leq \kappa_{\xi}(\kappa_{\mu} + 1) \|\theta_1 - \theta_2\| \end{aligned}$$

Proof. With Assumption A and Assumption D, we have

$$\|\nabla_{\zeta} \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| = \|\nabla_{\zeta} \mathcal{L}^D(\theta_1, \zeta_1^*, \xi_1^*) - \nabla_{\zeta} \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| \leq L \|\theta_1 - \theta_2\| \quad (19)$$

$$\|\nabla_{\xi} \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| = \|\nabla_{\xi} \mathcal{L}^D(\theta_1, \zeta_1^*, \xi_1^*) - \nabla_{\xi} \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| \leq L \|\theta_1 - \theta_2\| \quad (20)$$

442 Recall in Lemma A.1, we know $\Phi_{\theta_2}(\zeta)$ should be a μ_ζ -strongly-concave function. Then, we have

$$\begin{aligned}
\|\zeta_1^* - \zeta_2^*\| &\leq \frac{1}{\mu_\zeta} \|\nabla_\zeta \Phi_{\theta_2}(\zeta_1^*)\| = \frac{1}{\mu_\zeta} \|\nabla_\zeta \mathcal{L}^D(\theta_2, \zeta_1^*, \phi_{\theta_2}(\zeta_1^*))\| \\
&\leq \frac{1}{\mu_\zeta} \|\nabla_\zeta \mathcal{L}^D(\theta_2, \zeta_1^*, \phi_{\theta_2}(\zeta_1^*)) - \nabla_\zeta \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| + \frac{1}{\mu_\zeta} \|\nabla_\zeta \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| \\
&\leq \frac{1}{\mu_\zeta} \|\nabla_\zeta \mathcal{L}^D(\theta_2, \zeta_1^*, \phi_{\theta_2}(\zeta_1^*)) - \nabla_\zeta \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| + \frac{L}{\mu_\zeta} \|\theta_1 - \theta_2\| \\
&\leq \frac{L}{\mu_\zeta} \|\phi_{\theta_2}(\zeta_1^*) - \xi_1^*\| + \frac{L}{\mu_\zeta} \|\theta_1 - \theta_2\| \\
&\leq \frac{L}{\mu_\zeta \mu_\xi} \|\nabla_\xi \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| + \frac{L}{\mu_\zeta} \|\theta_1 - \theta_2\| \\
&\leq \kappa_\mu (\kappa_\xi + 1) \|\theta_1 - \theta_2\|
\end{aligned}$$

443 where in the first step, we use Lemma A.3; in the fourth inequality, we use Assumption A; in the fifth
444 inequality, we use the Assumption C that, given $\theta_2, \zeta_1^*, \mathcal{L}^D(\theta_2, \zeta_1^*, \xi)$ is μ_ξ -strongly-convex w.r.t. ξ
445 and $\phi_{\theta_2}(\zeta_1^*)$ is the optimum of it; in the last inequality, we use Eq.(19) again.

446 We can give a similarly discussion for $\|\xi_1^* - \xi_2^*\|$:

$$\begin{aligned}
\|\xi_1^* - \xi_2^*\| &\leq \frac{1}{\mu_\xi} \|\nabla_\xi \Psi_{\theta_2}(\xi_1^*)\| = \frac{1}{\mu_\xi} \|\nabla_\xi \mathcal{L}^D(\theta_2, \psi_{\theta_2}(\xi_1^*), \xi_1^*)\| \\
&\leq \frac{1}{\mu_\xi} \|\nabla_\xi \mathcal{L}^D(\theta_2, \psi_{\theta_2}(\xi_1^*), \xi_1^*) - \nabla_\xi \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| + \frac{1}{\mu_\xi} \|\nabla_\xi \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| \\
&\leq \frac{1}{\mu_\xi} \|\nabla_\xi \mathcal{L}^D(\theta_2, \psi_{\theta_2}(\xi_1^*), \xi_1^*) - \nabla_\xi \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| + \frac{L}{\mu_\xi} \|\theta_1 - \theta_2\| \\
&\leq \frac{L}{\mu_\xi} \|\xi_1^* - \psi_{\theta_2}(\xi_1^*)\| + \frac{L}{\mu_\xi} \|\theta_1 - \theta_2\| \\
&\leq \frac{L}{\mu_\xi \mu_\zeta} \|\nabla_\zeta \mathcal{L}^D(\theta_2, \zeta_1^*, \xi_1^*)\| + \frac{L}{\mu_\xi} \|\theta_1 - \theta_2\| \\
&\leq \kappa_\xi (\kappa_\mu + 1) \|\theta_1 - \theta_2\|
\end{aligned}$$

447 □

448 **Lemma D.3** (Relate the shift of ζ_t and ξ_t with θ_t). *We consider the Assumptions A, C, F and D.*
449 *Denote $(\theta_t, \zeta_t, \xi_t)$ as the parameter value at the beginning at the step t in Algorithm 1, and denote*
450 *$(\zeta_t^*, \xi_t^*) \in Z \times \Xi$ as the only saddle point for $\mathcal{L}^D(\theta_t, \zeta, \xi)$ given θ_t . Recall the Oracle in Definition*
451 *4.1 that, for arbitrary t iteration, it will return us ζ_{t+1}, ξ_{t+1} satisfying*

$$\mathbb{E}[\|\zeta_{t+1} - \zeta_{t+1}^*\|^2 + \|\xi_{t+1} - \xi_{t+1}^*\|^2] \leq \frac{\beta}{2} \mathbb{E}[\|\zeta_t - \zeta_{t+1}^*\|^2 + \|\xi_t - \xi_{t+1}^*\|^2]$$

452 where $0 < \beta/2 \leq 1$. Then, we have:

$$\mathbb{E}[\|\zeta_{t+1} - \zeta_t\|^2 + \|\xi_{t+1} - \xi_t\|^2] \leq 6\beta^{t+1}d^2 + 6\eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^t \beta^{t-\tau} \mathbb{E}[\|g_\theta^\tau\|^2]$$

453 where d is the diameter defined in Assumption F, and $C_{\zeta, \mu}$ is a short note of $\kappa_\mu^2(\kappa_\xi + 1)^2 + \kappa_\xi^2(\kappa_\mu + 1)^2$.

454 *Proof.* We will use $\Delta_t(\zeta, \xi)$ to denote $\mathbb{E}[\|\zeta - \zeta_t^*\|^2 + \|\xi - \xi_t^*\|^2]$. We first study some useful properties
455 of $\Delta_t(\zeta, \xi)$.

456 **Property 1** For $t \geq 1$

$$\begin{aligned}
\Delta_t(\zeta_{t-1}^*, \xi_{t-1}^*) &= \mathbb{E}[\|\zeta_{t-1}^* - \zeta_{t-1}^*\|^2 + \|\xi_{t-1}^* - \xi_{t-1}^*\|^2] \\
&\leq C_{\zeta, \mu} \mathbb{E}[\|\theta_t - \theta_{t-1}\|^2] \\
&= \eta_\theta^2 C_{\zeta, \mu} \mathbb{E}[\|g_\theta^{t-1}\|^2]
\end{aligned}$$

457 where in the inequality, we use Lemma D.2; and the last equality results from the update rule

458 $\theta_t = \theta_{t-1} + \eta_\theta g_\theta^{t-1}$

459 **Property 2** For $t \geq 0$,

$$\begin{aligned}
\Delta_t(\zeta_t, \xi_t) &\leq \frac{\beta}{2} \Delta_t(\zeta_{t-1}, \xi_{t-1}) = \frac{\beta}{2} \mathbb{E}[\|\zeta_{t-1} - \zeta_t^*\|^2 + \|\xi_{t-1} - \xi_t^*\|^2] \\
&\leq \beta \mathbb{E}[\|\zeta_{t-1} - \zeta_{t-1}^*\|^2 + \|\xi_{t-1} - \xi_{t-1}^*\|^2 + \|\zeta_t^* - \zeta_{t-1}^*\|^2 + \|\xi_t^* - \xi_{t-1}^*\|^2] \\
&= \beta \Delta_{t-1}(\zeta_{t-1}, \xi_{t-1}) + \beta \Delta_t(\zeta_{t-1}^*, \xi_{t-1}^*) \\
&\leq \beta^t \Delta_0(\zeta_0, \xi_0) + \sum_{\tau=1}^t \beta^{t-\tau+1} \Delta_\tau^2(\zeta_{\tau-1}^*, \xi_{\tau-1}^*) \\
&\leq \beta^{t+1} d^2 + \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^{t-1} \beta^{t-\tau} \mathbb{E}[\|g_\theta^\tau\|^2]
\end{aligned}$$

460 where the first inequality is because of the property of the Oracle; for the second inequality we use
461 Young's inequality; In the last step, we use

$$\Delta_0^2(\zeta_0, \xi_0) = \mathbb{E}[\|\zeta_0 - \zeta_0^*\|^2 + \|\xi_0 - \xi_0^*\|^2] \leq \frac{\beta}{2} \mathbb{E}[\|\zeta_{-1} - \zeta_0^*\|^2 + \|\xi_{-1} - \xi_0^*\|^2] \leq \beta d^2$$

462 With the two properties above, we can bound:

$$\begin{aligned}
&\mathbb{E}[\|\zeta_{t+1} - \zeta_t\|^2 + \|\xi_{t+1} - \xi_t\|^2] \\
&\leq 3 \mathbb{E}[\|\zeta_{t+1} - \zeta_{t+1}^*\|^2 + \|\xi_{t+1} - \xi_{t+1}^*\|^2 + \|\zeta_{t+1}^* - \zeta_t^*\|^2 + \|\xi_{t+1}^* - \xi_t^*\|^2 + \|\zeta_t^* - \zeta_t\|^2 + \|\xi_t^* - \xi_t\|^2] \\
&= 3 \Delta_{t+1}(\zeta_{t+1}, \xi_{t+1}) + 3 \Delta_{t+1}(\zeta_t^*, \xi_t^*) + 3 \Delta_t(\zeta_t, \xi_t) \\
&\leq 3 \beta^{t+2} d^2 + 3 \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^t \beta^{t-\tau+1} \mathbb{E}[\|g_\theta^\tau\|^2] + 3 \eta_\theta^2 C_{\zeta, \mu} \mathbb{E}[\|g_\theta^t\|^2] + 3 \beta^{t+1} d^2 + 3 \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^{t-1} \beta^{t-\tau} \mathbb{E}[\|g_\theta^\tau\|^2] \\
&= 3(1 + \beta) \beta^{t+1} d^2 + 3 \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^t (1 + \beta) \beta^{t-\tau} \mathbb{E}[\|g_\theta^\tau\|^2] \\
&\leq 6 \beta^{t+1} d^2 + 6 \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^t \beta^{t-\tau} \mathbb{E}[\|g_\theta^\tau\|^2]
\end{aligned}$$

463 where for the first one we use an extended version of Young's inequality $\|\sum_{i=1}^k x_i\|^2 \leq$
464 $k \sum_{i=1}^k \|x_i\|^2$; in the second inequality, we use the Property 1 and 2 to give the upper bound;
465 in the third inequality, we use the fact that $0 < \beta \leq 1$. \square

466 **Lemma D.4.** Under the same condition of Lemma D.3 above, with an additional constraint $\beta \leq$
467 $(1 - \alpha)^2/2$ and an additional Assumption E, for $t \geq 0$, we have:

$$\begin{aligned}
&\mathbb{E}[\|g_\theta^{t+1} - \nabla_\theta J(\theta_{t+1})\|^2] \\
&\leq 3(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 + 3(1 - \alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha\sigma^2}{|B|} + \left(6L^2\beta^{t+2} + \frac{108C_{w,Q}}{|B|}(1 - \alpha)^{2(t+2)}\right) d^2 \\
&\quad + \sum_{i=0}^t \left(\frac{108\eta_\theta^2}{|B|}(1 - \alpha)^{2(t-i+1)} \left(2C_{\zeta, \mu} C_{w,Q} + H^2 C_Q^2 C_W^2\right) + 6L^2\eta_\theta^2 C_{\zeta, \mu} \beta^{t-i+1}\right) \mathbb{E}[\|g_\theta^i\|^2]
\end{aligned}$$

468 where $\varepsilon_{data}, \varepsilon_{func}, \varepsilon_{reg}$ are the same as those in Theorem 2.6, and

$$C_{w,Q} := G^2 L_w^2 C_Q^2 + G^2 L_Q^2 C_W^2$$

469 *Proof.* Recall that we will use $\nabla_\theta \mathcal{L}_t^B$, $\nabla_\theta \mathcal{L}_t^D$ and $\nabla_\theta \mathcal{L}_t^{D*}$ as a shortnote of $\nabla_\theta \mathcal{L}^B(\theta_t, \zeta_t, \xi_t)$,
470 $\nabla_\theta \mathcal{L}^D(\theta_t, \zeta_t, \xi_t)$, $\nabla_\theta \mathcal{L}^D(\theta_t, \zeta_t^*, \xi_t^*)$ respectively. First we can use the Young's inequality to ob-
471 tain

$$\begin{aligned}
&\mathbb{E}[\|g_\theta^{t+1} - \nabla_\theta J(\theta_{t+1})\|^2] \\
&\leq 3 \underbrace{\mathbb{E}[\|\nabla_\theta \mathcal{L}_{t+1}^{D*} - \nabla_\theta J(\theta_{t+1})\|^2]}_{\text{Bias (Bounded in Theorem 2.6)}} + 3 \underbrace{\mathbb{E}[\|g_\theta^{t+1} - \nabla_\theta \mathcal{L}_{t+1}^D\|^2]}_{p_1} + 3 \underbrace{\mathbb{E}[\|\nabla_\theta \mathcal{L}_{t+1}^D - \nabla_\theta \mathcal{L}_{t+1}^{D*}\|^2]}_{p_2}
\end{aligned}$$

472 Since the first term has already been bounded in Theorem 2.6. Next, we bound p_1 and p_2 :

473 **Upper bound p_1** We again use $C_{\zeta,\xi}$ as a short note of $\kappa_\mu^2(\kappa_\xi + 1)^2 + \kappa_\xi^2(\kappa_\mu + 1)^2$. From Lemma
 474 D.3, we know that,

$$\max\{\mathbb{E}[\|\zeta_{t+1} - \zeta_t\|^2], \mathbb{E}[\|\xi_{t+1} - \xi_t\|^2]\} \leq 6\beta^{t+1}d^2 + 6\eta_\theta^2 C_{\zeta,\mu} \sum_{\tau=0}^t \beta^{t-\tau} \mathbb{E}[\|g_\theta^\tau\|^2]$$

475 Then, we have

$$\begin{aligned} p_1 &= \mathbb{E}[\|g_\theta^{t+1} - \nabla_\theta \mathcal{L}_{t+1}^D\|^2] \\ &= \mathbb{E}\left[\left\|(1-\alpha)(g_\theta^t - \nabla_\theta \mathcal{L}_t^B) + \nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_{t+1}^D \pm (1-\alpha)\nabla_\theta \mathcal{L}_t^D\right\|^2\right] \\ &= \mathbb{E}\left[\left\|(1-\alpha)(g_\theta^t - \nabla_\theta \mathcal{L}_t^D) + \alpha(\nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_{t+1}^D) + (1-\alpha)(\nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_t^B) \right. \right. \\ &\quad \left. \left. - (1-\alpha)(\nabla_\theta \mathcal{L}_{t+1}^D - \nabla_\theta \mathcal{L}_t^D)\right\|^2\right] \\ &= (1-\alpha)^2 \mathbb{E}[\|g_\theta^t - \nabla_\theta \mathcal{L}_t^D\|^2] \\ &\quad + \mathbb{E}[\|\alpha(\nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_{t+1}^D) + (1-\alpha)(\nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_t^B) - (1-\alpha)(\nabla_\theta \mathcal{L}_{t+1}^D - \nabla_\theta \mathcal{L}_t^D)\|^2] \\ &\quad \text{(Drop 0 expectation)} \\ &\leq (1-\alpha)^2 \mathbb{E}[\|g_\theta^t - \nabla_\theta \mathcal{L}_t^D\|^2] + 2\alpha^2 \mathbb{E}[\|(\nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_{t+1}^D)\|^2] \\ &\quad + 2(1-\alpha)^2 \mathbb{E}[\|(\nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_t^B) - (\nabla_\theta \mathcal{L}_{t+1}^D - \nabla_\theta \mathcal{L}_t^D)\|^2] \quad \text{(Young's Ineq.)} \\ &\leq (1-\alpha)^2 \mathbb{E}[\|g_\theta^t - \nabla_\theta \mathcal{L}_t^D\|^2] + \frac{2\alpha^2\sigma^2}{|B|} + 2(1-\alpha)^2 \mathbb{E}[\|(\nabla_\theta \mathcal{L}_{t+1}^B - \nabla_\theta \mathcal{L}_t^B)\|^2] \\ &\quad \text{(Assumption E)} \\ &\leq (1-\alpha)^2 \mathbb{E}[\|g_\theta^t - \nabla_\theta \mathcal{L}_t^D\|^2] + \frac{2\alpha^2\sigma^2}{|B|} \\ &\quad + \frac{6(1-\alpha)^2}{|B|} \left(G^2 L_w^2 C_Q^2 \mathbb{E}[\|\zeta_{t+1} - \zeta_t\|^2] + G^2 L_Q^2 C_W^2 \mathbb{E}[\|\xi_{t+1} - \xi_t\|^2] + H^2 C_Q^2 C_W^2 \mathbb{E}[\|\theta_{t+1} - \theta_t\|^2] \right) \\ &\leq (1-\alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{2\alpha^2\sigma^2}{|B|} \frac{1 - (1-\alpha)^{2t+2}}{1 - (1-\alpha)^2} \\ &\quad + \frac{6}{|B|} \mathbb{E}\left[\sum_{i=0}^t (1-\alpha)^{2(t-i+1)} \left(G^2 L_w^2 C_Q^2 \|\zeta_{i+1} - \zeta_i\|^2 + G^2 L_Q^2 C_W^2 \|\xi_{i+1} - \xi_i\|^2 + H^2 C_Q^2 C_W^2 \|\theta_{i+1} - \theta_i\|^2 \right) \right] \\ &\leq (1-\alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{2\alpha\sigma^2}{|B|} + \frac{36}{|B|} \sum_{i=0}^t (1-\alpha)^{2(t-i+1)} C_{w,Q} \beta^{i+1} d^2 \quad (\alpha < 1) \\ &\quad + \frac{36\eta_\theta^2}{|B|} \sum_{i=0}^t \left(C_{\zeta,\mu} C_{w,Q} \sum_{\tau=i}^t (1-\alpha)^{2(t-\tau+1)} \beta^{\tau-i} + (1-\alpha)^{2(t-i+1)} H^2 C_Q^2 C_W^2 \right) \mathbb{E}[\|g_\theta^i\|^2] \\ &\quad \text{(Lemma D.3 and } ab + cd \leq (a+b)(c+d) \text{ for } a, b, c, d \geq 0) \\ &\leq (1-\alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{2\alpha\sigma^2}{|B|} + \frac{36C_{w,Q}}{|B|} \frac{\beta(1-\alpha)^{2(t+2)}}{(1-\alpha)^2 - \beta} d^2 \\ &\quad + \frac{36\eta_\theta^2}{|B|} \sum_{i=0}^t (1-\alpha)^{2(t-i+1)} \left(C_{\zeta,\mu} C_{w,Q} \frac{(1-\alpha)^2}{(1-\alpha)^2 - \beta} + H^2 C_Q^2 C_W^2 \right) \mathbb{E}[\|g_\theta^i\|^2] \\ &\leq (1-\alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{2\alpha\sigma^2}{|B|} + \frac{36C_{w,Q}}{|B|} \frac{\beta(1-\alpha)^{2(t+2)}}{(1-\alpha)^2 - \beta} d^2 \\ &\quad + \frac{36\eta_\theta^2}{|B|} \sum_{i=0}^t (1-\alpha)^{2(t-i+1)} \left(2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2 \right) \mathbb{E}[\|g_\theta^i\|^2] \quad (21) \end{aligned}$$

where the fourth equality because $\mathbb{E}[\nabla_\theta \mathcal{L}_t^B] = \nabla_\theta \mathcal{L}_t^D$ holds for all t and so the cross terms has 0 expectation; the first inequality is because variance is less than the second momentum; the second inequality we apply Lemma D.1 and Assumption A; in the last but two inequality, we apply the summation formula of equal ratio sequence and use the fact that $0 < \alpha \leq 1, \beta \leq 1$; in the last step, we use our condition $\beta \leq (1 - \alpha)^2/2$

Upper bound p_2 Next, we give an upper bound for p_2 . From the Property 2 in Lemma D.3, we know that

$$\Delta_{t+1}(\zeta_{t+1}, \xi_{t+1}) = \mathbb{E}[\|\zeta_{t+1} - \zeta_{t+1}^*\|^2] + \mathbb{E}[\|\xi_{t+1} - \xi_{t+1}^*\|^2] \leq \beta^{t+2}d^2 + \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^t \beta^{t-\tau+1} \mathbb{E}[\|g_\theta^\tau\|^2]$$

As a result

$$\begin{aligned} p_2 &= \mathbb{E}[\|\nabla_\theta \mathcal{L}_{t+1}^D - \nabla_\theta \mathcal{L}_{t+1}^{D*}\|^2] \leq 2L^2 \mathbb{E}[\|\zeta_{t+1} - \zeta_{t+1}^*\|^2 + \|\xi_{t+1} - \xi_{t+1}^*\|^2] \\ &\leq 2L^2 \left(\beta^{t+2}d^2 + \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^t \beta^{t-\tau+1} \mathbb{E}[\|g_\theta^\tau\|^2] \right) \end{aligned}$$

Combine these two results we can finish the proof:

$$\begin{aligned} \mathbb{E}[\|g_\theta^{t+1} - \nabla_\theta J(\theta_{t+1})\|^2] &\leq 3\mathbb{E}[\|\nabla_\theta \mathcal{L}_{t+1}^{D*} - \nabla_\theta J(\theta_{t+1})\|^2] + 3p_1 + 3p_2 \\ &\leq 3(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 + 3(1 - \alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha\sigma^2}{|B|} + \frac{108C_{w,Q}}{|B|} \frac{\beta(1 - \alpha)^{2(t+2)}}{(1 - \alpha)^2 - \beta} d^2 \\ &\quad + \frac{108\eta_\theta^2}{|B|} \sum_{i=0}^t (1 - \alpha)^{2(t-i+1)} \left(2C_{\zeta, \mu} C_{w,Q} + H^2 C_{\mathcal{Q}}^2 C_{\mathcal{W}}^2 \right) \mathbb{E}[\|g_\theta^i\|^2] \\ &\quad + 6L^2 \left(\beta^{t+2}d^2 + \eta_\theta^2 C_{\zeta, \mu} \sum_{\tau=0}^t \beta^{t-\tau+1} \mathbb{E}[\|g_\theta^\tau\|^2] \right) \\ &\leq 3(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 + 3(1 - \alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha\sigma^2}{|B|} + \left(6L^2 \beta^{t+2} + \frac{108C_{w,Q}}{|B|} \frac{\beta(1 - \alpha)^{2(t+2)}}{(1 - \alpha)^2 - \beta} \right) d^2 \\ &\quad + \sum_{i=0}^t \left(\frac{108\eta_\theta^2}{|B|} (1 - \alpha)^{2(t-i+1)} \left(2C_{\zeta, \mu} C_{w,Q} + H^2 C_{\mathcal{Q}}^2 C_{\mathcal{W}}^2 \right) + 6L^2 \eta_\theta^2 C_{\zeta, \mu} \beta^{t-i+1} \right) \mathbb{E}[\|g_\theta^i\|^2] \end{aligned}$$

□

Proposition 4.2. Under Assumption A, $J(\pi_\theta) = \mathbb{E}_{\tau \sim \pi_\theta, s_0 \sim \nu_0} [\sum_{t=0}^{\infty} \gamma^t r(s_t, a_t)]$ is L_J smooth with

$$L_J := \frac{H}{(1 - \gamma)^2} + \frac{(1 + \gamma)G^2}{(1 - \gamma)^3}$$

Proof. Recall that,

$$\nabla_\theta J(\pi) = \int_{\tau} p(\tau|\theta) \sum_{i=0}^{\infty} \gamma^i r_i \sum_{j=0}^i \nabla_\theta \log \pi_\theta(a_j|s_j) d\tau$$

Therefore,

$$\begin{aligned} \nabla_\theta^2 J(\pi) &= \int_{\tau} p(\tau|\theta) \sum_{i=0}^{\infty} \gamma^i r_i \sum_{j=0}^i \nabla_\theta^2 \log \pi_\theta(a_j|s_j) d\tau \\ &\quad + \int_{\tau} p(\tau|\theta) \nabla_\theta \log p(\tau|\theta) \sum_{i=0}^{\infty} \gamma^i r_i \sum_{j=0}^i \nabla_\theta \log \pi_\theta(a_j|s_j) d\tau \\ &= \int_{\tau} p(\tau|\theta) \sum_{i=0}^{\infty} \gamma^i r_i \sum_{j=0}^i \nabla_\theta^2 \log \pi_\theta(a_j|s_j) d\tau \\ &\quad + \int_{\tau} p(\tau|\theta) \sum_{i=0}^{\infty} \gamma^i r_i \left(\sum_{j=0}^i \nabla_\theta \log \pi(a_t|s_t) \right) \left(\sum_{j=0}^i \nabla_\theta \log \pi(a_t|s_t) \right)^\top d\tau \end{aligned}$$

489 Therefore,

$$\begin{aligned}
\|\nabla_{\theta}^2 J(\pi)\|_{op} &\leq \int_{\tau} p(\tau|\theta) \sum_{i=0}^{\infty} \gamma^i \sum_{j=0}^i \|\nabla_{\theta}^2 \log \pi(a_j|s_j)\|_{op} d\tau \\
&\quad + \int_{\tau} p(\tau|\theta) \sum_{i=0}^{\infty} \gamma^i \left\| \left(\sum_{j=0}^i \nabla_{\theta} \log \pi(a_t|s_t) \right) \left(\sum_{j=0}^i \nabla_{\theta} \log \pi(a_t|s_t) \right)^{\top} \right\|_{op} d\tau \\
&\leq \sum_{i=0}^{\infty} \gamma^i (i+1)H + \sum_{i=0}^{\infty} \gamma^i (i+1)^2 G^2 \\
&= \frac{H}{(1-\gamma)^2} + \frac{(1+\gamma)G^2}{(1-\gamma)^3}
\end{aligned}$$

490

□

491 **Theorem 4.3.** Given arbitrary ε , suppose $|B|$ and T satisfy the following constraints:

$$T \approx \max\{96, \frac{16L_J}{\varepsilon^2}\} = O(\varepsilon^{-2})$$

$$|B|T \approx \max\left\{\frac{576\sigma}{(1-\gamma)\varepsilon^3} \sqrt{2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{W}}^2C_{\mathcal{Q}}^2}, \frac{864C_{w,Q}d^2}{\varepsilon^2}\right\} = O(\varepsilon^{-3})$$

492 where $C_{w,Q} = G^2L_w^2C_{\mathcal{Q}}^2 + G^2C_{\mathcal{W}}^2L_Q^2$, $C_{\zeta,\mu} = \kappa_{\mu}^2(\kappa_{\xi} + 1)^2 + \kappa_{\xi}^2(\kappa_{\mu} + 1)^2$ and L_J is defined in
493 Prop. 4.2, while other hyper-parameters satisfy:

$$\begin{aligned}
\alpha &= \frac{|B|\varepsilon^2}{12\sigma}; \quad \beta \leq \min\left\{\frac{\varepsilon^2}{L^2}, \frac{(1-\gamma)^2\varepsilon^4}{C_{\zeta,\mu}L^2}, \frac{\alpha}{2}(1-\alpha)^2\right\}; \quad B_0 = \frac{4\sigma^2}{\varepsilon^2} \\
\eta_{\theta} &\leq \min\left\{\frac{1}{2L_J}, \left(108\left[\frac{C_{\zeta,\mu}L^2\beta}{18(1-\beta)} + \frac{1}{\alpha|B|}\left(2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{W}}^2C_{\mathcal{Q}}^2\right)\right]\right)^{-1/2}\right\}
\end{aligned}$$

494 The Algorithm 2 will return us a policy π_{θ_T} after T steps with batch size $|B|$, satisfying

$$\mathbb{E}[\|\nabla_{\theta} J(\pi_{\theta_T})\|] \leq \varepsilon + \sqrt{3}(\varepsilon_{reg} + \varepsilon_{data} + \varepsilon_{func})$$

495 The total gradient computation of Algorithm 1 (ignoring Oracle) is $|B_0| + |B|T = O(\varepsilon^{-3})$.

Proof.

$$\begin{aligned}
J(\theta_{T+1}) &= J(\theta_T + \eta_{\theta} g_{\theta}^T) \\
&\geq J(\theta_T) + \eta_{\theta} (g_{\theta}^T)^{\top} \nabla_{\theta} J(\theta_T) - \frac{\eta_{\theta}^2 L_J}{2} \|g_{\theta}^T\|^2 \\
&= J(\theta_T) + \frac{\eta_{\theta}}{2} \|\nabla_{\theta} J(\theta_T)\|^2 - \frac{\eta_{\theta}}{2} \|g_{\theta}^T - \nabla_{\theta} J(\theta_T)\|^2 + \left(\frac{\eta_{\theta}}{2} - \frac{\eta_{\theta}^2 L_J}{2}\right) \|g_{\theta}^T\|^2 \\
&\geq J(\theta_T) + \frac{\eta_{\theta}}{2} \|\nabla_{\theta} J(\theta_T)\|^2 - \frac{\eta_{\theta}}{2} \|g_{\theta}^T - \nabla_{\theta} J(\theta_T)\|^2 + \frac{\eta_{\theta}}{4} \|g_{\theta}^T\|^2 \\
&\geq J(\theta_0) + \frac{\eta_{\theta}}{2} \sum_{t=0}^T \|\nabla_{\theta} J(\theta_t)\|^2 - \frac{\eta_{\theta}}{2} \underbrace{\left(\sum_{t=0}^T \|g_{\theta}^t - \nabla_{\theta} J(\theta_t)\|^2 - \frac{1}{2} \|g_{\theta}^t\|^2\right)}_p
\end{aligned}$$

496 where in the second equation, we use the fact that $(g_{\theta}^T)^{\top} \nabla_{\theta} J(\theta_T) = \frac{1}{2} \|\nabla_{\theta} J(\theta_T)\|^2 + \frac{1}{2} \|g_{\theta}^T\|^2 -$
497 $\frac{1}{2} \|g_{\theta}^T - \nabla_{\theta} J(\theta_T)\|^2$; in the second inequality, we add a constraint for η_{θ} that $\eta_{\theta} \leq \frac{1}{2L_J}$;

498 Next, we give an upper bound for p with Lemma D.4:

$$p = \sum_{t=0}^T \|g_{\theta}^t - \nabla_{\theta} J(\theta_t)\|^2 - \frac{1}{2} \|g_{\theta}^t\|^2$$

$$\begin{aligned}
&\leq \sum_{t=0}^T \left\{ 3(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 \right. \\
&\quad + 3(1-\alpha)^{2t+2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha\sigma^2}{|B|} + \left(6L^2\beta^{t+2} + \frac{108C_{w,Q}}{|B|} \frac{\beta(1-\alpha)^{2(t+2)}}{(1-\alpha)^2 - \beta} \right) d^2 \\
&\quad + \sum_{i=0}^t \left(\frac{108\eta_\theta^2}{|B|} (1-\alpha)^{2(t-i+1)} \left(2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{Q}}^2C_{\mathcal{W}}^2 \right) + 6L^2\eta_\theta^2C_{\zeta,\mu}\beta^{t-i+1} \right) \mathbb{E}[\|g_\theta^i\|^2] - \frac{1}{2} \mathbb{E}[\|g_\theta^t\|^2] \Big\} \\
&\leq 3T(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 \\
&\quad + \frac{3}{1-(1-\alpha)^2} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha T\sigma^2}{|B|} + \left(\frac{6\beta L^2}{1-\beta} + \frac{108\beta(1-\alpha)^2C_{w,Q}}{|B|(1-(1-\alpha)^2)((1-\alpha)^2 - \beta)} \right) d^2 \\
&\quad + \sum_{t=0}^T \mathbb{E}[\|g_\theta^t\|^2] \left\{ -\frac{1}{2} + 108\eta_\theta^2 \sum_{i=1}^{T-t+1} \left[\frac{C_{\zeta,\mu}L^2\beta^i}{18} + \frac{(1-\alpha)^{2i}}{|B|} \left(2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{Q}}^2C_{\mathcal{W}}^2 \right) \right] \right\} \\
&\leq 3T(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 + \frac{3}{\alpha} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha T\sigma^2}{|B|} + \left(\frac{6\beta L^2}{1-\beta} + 108 \frac{C_{w,Q}}{|B|} \frac{\beta}{\alpha((1-\alpha)^2 - \beta)} \right) d^2 \\
&\quad + \sum_{t=0}^T \mathbb{E}[\|g_\theta^i\|^2] \left(-\frac{1}{2} + 108\eta_\theta^2 \left[\frac{C_{\zeta,\mu}L^2\beta}{18(1-\beta)} + \frac{1}{|B|} \frac{(1-\alpha)^2}{1-(1-\alpha)^2} \left(2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{Q}}^2C_{\mathcal{W}}^2 \right) \right] \right) \\
&\leq 3T(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 \\
&\quad + \frac{3}{\alpha} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha T\sigma^2}{|B|} + \left(\frac{6\beta L^2}{1-\beta} + 108 \frac{C_{w,Q}}{|B|} \frac{\alpha(1-\alpha)^2/2}{\alpha((1-\alpha)^2 - (1-\alpha)^2/2)} \right) d^2 \\
&\quad + \sum_{t=0}^T \mathbb{E}[\|g_\theta^i\|^2] \left(-\frac{1}{2} + 108\eta_\theta^2 \left[\frac{C_{\zeta,\mu}L^2\beta}{18(1-\beta)} + \frac{1}{\alpha|B|} \left(2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{Q}}^2C_{\mathcal{W}}^2 \right) \right] \right) \\
&\leq 3T(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 + \frac{3}{\alpha} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] + \frac{6\alpha T\sigma^2}{|B|} + \left(\frac{6\beta L^2}{1-\beta} + \frac{108C_{w,Q}}{|B|} \right) d^2
\end{aligned}$$

499 In the first, second and third inequality, we use the fact that $0 < (1-\alpha) \leq 1, 0 < \beta \leq \alpha(1-\alpha)^2/2 \leq$
500 $(1-\alpha)^2/2$. In the fourth inequality, we add the following constraint to drop the terms containing
501 $\|g_\theta\|$:

$$\eta_\theta \leq \left(108 \left[\frac{C_{\zeta,\mu}L^2\beta}{18(1-\beta)} + \frac{1}{\alpha|B|} \left(2C_{\zeta,\mu}C_{w,Q} + H^2C_{\mathcal{Q}}^2C_{\mathcal{W}}^2 \right) \right] \right)^{-1/2} \quad (22)$$

502 Therefore,

$$\begin{aligned}
\frac{1}{T+1} \sum_{t=0}^T \|\nabla_\theta J(\theta_t)\|^2 &\leq \frac{2}{(T+1)\eta_\theta} (J(\theta_T) - J(\theta_0)) + \frac{1}{T+1} \sum_{\tau=0}^T \left(\|g_\theta^\tau - \nabla_\theta J(\theta_\tau)\|^2 - \frac{1}{2} \|g_\theta^\tau\|^2 \right) \\
&\leq 3(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 + \frac{2}{(T+1)\eta_\theta(1-\gamma)} + \frac{3}{\alpha(T+1)} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2] \\
&\quad + \frac{6\alpha\sigma^2}{|B|} + \frac{1}{T+1} \left(\frac{6\beta L^2}{1-\beta} + \frac{108C_{w,Q}}{|B|} \right) d^2 \\
&\leq 3(\varepsilon_{data} + \varepsilon_{func} + \varepsilon_{reg})^2 + \underbrace{\frac{2}{T\eta_\theta(1-\gamma)}}_{p_1} + \underbrace{\frac{3}{\alpha T} \mathbb{E}[\|g_\theta^0 - \nabla_\theta \mathcal{L}_0^D\|^2]}_{p_2} \\
&\quad + \underbrace{\frac{6\alpha\sigma^2}{|B|}}_{p_3} + \underbrace{\frac{1}{T} \left(\frac{6\beta L^2}{1-\beta} + \frac{108C_{w,Q}}{|B|} \right) d^2}_{p_4}
\end{aligned}$$

503 Next, we want to carefully choose hyper-parameters to make sure $p_1, p_2, p_3, p_4 \leq \varepsilon^2/4$. We consider
504 $\beta \leq \min\left\{ \frac{\varepsilon^2}{L^2}, \frac{(1-\gamma)^2\varepsilon^4}{C_{\zeta,\mu}L^2}, \frac{1}{2}(1-\alpha)^2, \alpha(1-\alpha)^2 \right\}$. Since $0 < \alpha \leq 1$, we have $\beta < \frac{1}{2}$.

505 **Control** p_1 Since we have two constrains on η_θ , first we need to make sure, if $\eta_\theta = \frac{1}{2L_J}$

$$p_1 = \frac{4L_J}{T(1-\gamma)} \leq \frac{\varepsilon^2}{4}$$

506 Combining 4.2, the above implies that:

$$T \geq \frac{16L_J}{(1-\gamma)\varepsilon^2} \quad (23)$$

507 Secondly, to make sure constraint (22):

$$\begin{aligned} p_1 &= \frac{2}{T(1-\gamma)} \left(108 \left[\frac{C_{\zeta,\mu} L^2 \beta}{18(1-\beta)} + \frac{1}{\alpha|B|} \left(2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2 \right) \right] \right)^{1/2} \\ &\leq \frac{2}{T(1-\gamma)} \sqrt{\frac{12C_{\zeta,\mu} L^2 \beta}{1-\beta}} + \frac{2}{T(1-\gamma)} \sqrt{\frac{108}{\alpha|B|} \left(2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2 \right)} \\ &\leq \frac{2}{T(1-\gamma)} \sqrt{12L^2 C_{\zeta,\mu} \frac{(1-\gamma)^2 \varepsilon^4}{C_{\zeta,\mu} L^2}} + \frac{2}{T(1-\gamma)} \sqrt{\frac{108}{\alpha|B|} \left(2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2 \right)} \\ &= \frac{4\sqrt{3}\varepsilon^2}{T} + \frac{2}{T(1-\gamma)} \sqrt{\frac{108}{\alpha|B|} \left(2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2 \right)} \end{aligned}$$

508 To make sure $p_1 \leq \frac{\varepsilon^2}{4}$, we need the above two terms less than $\frac{\varepsilon^2}{8}$ at the same time, which implies

$$T \geq 32\sqrt{3}; \quad |B|T \geq \frac{16}{(1-\gamma)\varepsilon^2} \sqrt{\frac{108|B|}{\alpha} \left(2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2 \right)} \quad (24)$$

509 **Control** p_2 In fact, at the beginning step, $\mathbb{E}_{B_0}[g_\theta^0] = \nabla_\theta \mathcal{L}_0^D$. Therefore,

$$p_2 = \frac{\sigma^2}{|B_0|}$$

510 To make sure $|B_0| \geq \frac{4\sigma^2}{\varepsilon^2}$, we just set

$$|B_0| = \frac{4\sigma^2}{\varepsilon^2}. \quad (25)$$

511 **Control** p_3 We want $p_3 \leq \frac{\varepsilon^2}{4}$. To do that, we add the following constraint

$$\frac{|B|}{\alpha} \geq \frac{12\sigma^2}{\varepsilon^2} \quad (26)$$

512 **Control** p_4 Since $\beta \leq \{1/2, \varepsilon^2/L^2\}$, we have

$$p_4 = \frac{1}{T} \left(\frac{6\beta L^2}{1-\beta} + \frac{108C_{w,Q}}{|B|} \right) d^2 \leq \frac{1}{T} \left(\frac{\varepsilon^2}{L^2} \frac{6L^2}{1-1/2} + \frac{108C_{w,Q}}{|B|} d^2 \right) = \frac{12\varepsilon^2}{T} + 108 \frac{C_{w,Q} d^2}{|B|T}$$

513 To make sure $p_4 \leq \frac{\varepsilon^2}{4}$, we need the above two terms individually smaller than $\frac{\varepsilon^2}{8}$

$$T \geq 96; \quad |B|T \geq \frac{864C_{w,Q} d^2}{\varepsilon^2} \quad (27)$$

514 Combine (23)-(27), we need

$$\begin{aligned} |B_0| + |B|T &\geq \frac{4\sigma^2}{\varepsilon^2} + \max\left\{ \frac{16}{(1-\gamma)\varepsilon^2} \sqrt{\frac{108|B|}{\alpha} \left(2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2 \right)}, \frac{864C_{w,Q} d^2}{\varepsilon^2} \right\} \\ \text{subject to} \quad \frac{|B|}{\alpha} &\geq \frac{12\sigma^2}{\varepsilon^2}; \quad T \geq \max\left\{ 96, \frac{16L_J}{\varepsilon^2} \right\}; \end{aligned}$$

515 To minimize $|B_0| + |B|T$, we may choose $\frac{|B|}{\alpha} = \frac{12\sigma^2}{\varepsilon^2}$. As a result,

$$\begin{aligned} |B_0| + |B|T &= \frac{4\sigma^2}{\varepsilon^2} + \max\left\{ \frac{576\sigma}{(1-\gamma)\varepsilon^3} \sqrt{2C_{\zeta,\mu} C_{w,Q} + H^2 C_Q^2 C_W^2}, \frac{864C_{w,Q} d^2}{\varepsilon^2} \right\} = O(\varepsilon^{-3}) \\ \text{subject to} \quad T &\geq \max\left\{ 96, \frac{16L_J}{\varepsilon^2} \right\} = O(\varepsilon^{-2}) \end{aligned}$$

516

□

E Practicality of the Assumptions in Section 2.2

First, it is common to use policy classes whose first and second order derivatives are bounded [15, 16], so the Assumption A-(1) is a reasonable one. Also, Assumption B is a common assumption in batch RL that guarantees exploratory dataset [23], and the smoothness Assumption A-(c) is frequently considered in optimization literatures.

The remaining assumptions are indeed quite strong. That said, below we show that when \mathcal{W} and \mathcal{Q} are the same linear class, we can satisfy these assumptions relatively easily. Indeed, Uehara et al. [4] showed that MIS-based OPE reduce to the familiar off-policy LSTD algorithms with linear classes [24, 25], and we show that Assumptions A-(b), C, D, E, F, G can be satisfied in this case if we simply assume Assumption H, which is standard in the off-policy LSTD literature.

Definition E.1 (Linear function classes). We have a feature class $\{\phi(s, a) \in \mathbb{R}^{n \times 1} | \forall s, a \in \mathcal{S} \times \mathcal{A}\}$ subject to $\|\phi(s, a)\| = 1$, and two parameter spaces $Z, \Xi \in \mathbb{R}^{n \times 1}$. The approximated value function Q_ξ and density ratio w_ζ are represented by

$$w(\cdot, \cdot) = \phi(\cdot, \cdot)^\top \zeta, \quad Q(\cdot, \cdot) = \phi(\cdot, \cdot)^\top \xi$$

Remark E.2. Since $\|\phi(\cdot, \cdot)\| \leq 1$, the matrix $\mathbb{E}_{s, a \sim d^D} [\phi(s, a)\phi(s, a)^\top]$ is semi-positive definite and its largest eigenvalue is less than 1.

Assumption H. There exists a positive constant σ_{\min} that, the matrix $\mathbb{E}_{s, a \sim d^D} [\phi(s, a)\phi(s, a)^\top]$ is full-rank, and all its eigenvalues are no less than σ_{\min} ; besides, the matrix $\mathbb{E}_{s, a \sim d^D} [\phi(s, a)\phi(s, a)^\top - \gamma\phi(s, a)\phi(s', a)]$ is invertible, and its minimal singular value is no less than σ_{\min} .

Remark E.3. In Assumption H, we only add requirement on the smallest singular value of M and do not care about whether all its eigenvalues are positive or not.

For simplicity, we choose $\lambda_w = \lambda_Q = \lambda > 0$. We use $\Phi \in \mathbb{R}^{|\mathcal{S}||\mathcal{A}| \times n}$ to denote the matrix concatenated by all features, use K to denote $\Phi^\top \Lambda^D \Phi$ and use M to denote $\Phi^\top \Lambda^D (I - \gamma P^\pi) \Phi$, where Λ^D is a diagonal matrix whose diagonal elements are $d^D(\cdot, \cdot)$. By choosing linear function classes, we can rewrite \mathcal{L}^D to:

$$\begin{aligned} \mathcal{L}^D(\pi, \zeta, \xi) &= (1 - \gamma) \mathbb{E}_{s_0} [Q(s_0, \pi)] + \mathbb{E}_w [r + \gamma Q(s', \pi) - Q(s, a)] + \frac{\lambda}{2} \mathbb{E}_{d^D} [Q^2(s, a)] - \frac{\lambda}{2} \mathbb{E}_{d^D} [w^2(s, a)] \\ &= (1 - \gamma) \nu_D^\pi \Phi \xi + \zeta^\top \Phi^\top \Lambda^D (R - (I - \gamma P^\pi) \Phi \xi) + \frac{\lambda}{2} \xi^\top K \xi - \frac{\lambda}{2} \zeta^\top K \zeta \\ &= (1 - \gamma) \nu_D^\pi \Phi \xi + \zeta^\top \Phi^\top \Lambda^D R - \zeta^\top M \xi + \frac{\lambda}{2} \xi^\top K \xi - \frac{\lambda}{2} \zeta^\top K \zeta \end{aligned}$$

Since \mathcal{L}^D is quadratic, under Assumption H, matrix K is full-rank with minimal eigenvalue larger than σ_{\min} and maximal eigenvalue smaller than 1, then $\mathcal{L}^D(\pi, \zeta, \xi)$ is $\lambda \sigma_{\min}$ -strongly-concave- $\lambda \sigma_{\min}$ -strongly-convex, and λ smooth. Combining bounded second order derivatives of $\log \pi$, \mathcal{L} is also smooth w.r.t. θ . Therefore, we know Assumption C holds.

Next, we try to give a bound for the norm of the saddle point of $\mathcal{L}^D(\pi, w_\zeta, Q_\xi)$ denotes as (ζ^*, ξ^*) , to testify the other assumptions. By taking derivatives w.r.t. ξ , we have:

$$\xi = \frac{1}{\lambda} K^{-1} \left(M^\top \zeta - (1 - \gamma) \Phi^\top (\nu_D^\pi)^\top \right)$$

Plug it into \mathcal{L}^D :

$$-\frac{\lambda}{2} \zeta^\top K \zeta - \frac{1}{2\lambda} \left(M^\top \zeta - (1 - \gamma) \Phi^\top (\nu_D^\pi)^\top \right)^\top K^{-1} \left(M^\top \zeta - (1 - \gamma) \Phi^\top (\nu_D^\pi)^\top \right) + \zeta^\top \Phi^\top \Lambda^D R$$

Taking the derivative of ζ , we have:

$$\zeta^* = \left(\lambda^2 K + M K^{-1} M^\top \right)^{-1} \left(- (1 - \gamma) M K^{-1} \Phi^\top (\nu_D^\pi)^\top + \lambda \Phi^\top \Lambda^D R \right)$$

549 and therefore,

$$\begin{aligned}
\xi^* &= \frac{1}{\lambda} K^{-1} \left(M^\top \zeta^* - (1 - \gamma) \Phi^\top (\nu_D^\pi)^\top \right) \\
&= \frac{1}{\lambda} K^{-1} M^\top \left(\lambda^2 K + M K^{-1} M^\top \right)^{-1} \cdot \left(- (1 - \gamma) M K^{-1} \Phi^\top (\nu_D^\pi)^\top + \lambda \Phi^\top \Lambda^D R \right) \\
&\quad + (1 - \gamma) \frac{1}{\lambda} K^{-1} \Phi^\top (\nu_D^\pi)^\top \\
&= (1 - \gamma) \lambda \left(\lambda^2 K + M^\top K^{-1} M \right)^{-1} \cdot \Phi^\top (\nu_D^\pi)^\top + K^{-1} M^\top \left(\lambda^2 K + M K^{-1} M^\top \right)^{-1} \Phi^\top \Lambda^D R
\end{aligned}$$

550 where in the last step, we use the inverse matrix lemma:

$$(\lambda^2 K + M^\top K^{-1} M)^{-1} = \frac{1}{\lambda^2} K^{-1} - \frac{1}{\lambda^2} K^{-1} M^\top (\lambda^2 K + M K^{-1} M^\top)^{-1} M K^{-1}$$

551 Because $\|\phi(\cdot, \cdot)\| \leq 1$, it's easy to prove that, for arbitrary vector $x \in \mathbb{R}^d$,

$$\max\{\|Mx\|, \|M^\top x\|\} \leq (1 + \gamma)\|x\|$$

552 Therefore,

$$\begin{aligned}
\|\zeta^*\| &\leq \left\| \left(\lambda^2 K + M K^{-1} M^\top \right)^{-1} \cdot \left(- (1 - \gamma) M K^{-1} \Phi^\top (\nu_D^\pi)^\top + \lambda \Phi^\top \Lambda^D R \right) \right\| \\
&\leq \left\| \left(M K^{-1} M^\top \right)^{-1} \right\| \cdot \left(\|M\| \cdot \|K^{-1}\| \cdot (1 - \gamma) \mathbb{E}_{\nu_D} [\|\phi(s, \pi)\|] + \lambda \mathbb{E}_{d^D} [\|\phi(s, a) r(s, a)\|] \right) \\
&\leq \frac{1}{\sigma_{\min}^2} \left((1 - \gamma) \frac{1 + \gamma}{\sigma_{\min}} + \lambda \right) := D_\zeta \\
\|\xi^*\| &\leq (1 - \gamma) \lambda \left\| \left(\lambda^2 K + M^\top K^{-1} M \right)^{-1} \right\| \cdot \mathbb{E}_{\nu_D} [\|\phi(s, \pi)\|] \\
&\quad + \|K^{-1} M^\top\| \left\| \left(\lambda^2 K + M K^{-1} M^\top \right)^{-1} \right\| \mathbb{E}_{d^D} [\|\phi(s, a) r(s, a)\|] \\
&\leq \frac{1}{\sigma_{\min}^2} \left((1 - \gamma) \lambda + \frac{1 + \gamma}{\sigma_{\min}} \right) := D_\xi
\end{aligned}$$

553 By choosing $Z = \{\zeta \mid \|\zeta\| \leq D_\zeta + 1\}$ and $\Xi = \{\xi \mid \|\xi\| \leq D_\xi + 1\}$, Assumptions D and F, G can be
554 satisfied when $d = 2 \max\{D_\zeta, D_\xi\} + 2$. Moreover,

$$\begin{aligned}
w_\zeta(s, a) &= \phi(s, a)^\top \zeta \leq \|\phi(s, a)\| \|\zeta\| \leq D_\zeta \\
Q_\xi(s, a) &= \phi(s, a)^\top \xi \leq \|\phi(s, a)\| \|\xi\| \leq D_\xi \\
\|w_{\zeta_1}(s, a) - w_{\zeta_2}(s, a)\| &\leq \|\phi(s, a)\| \|\zeta_1 - \zeta_2\| \leq \|\zeta_1 - \zeta_2\| \\
\|Q_{\xi_1}(s, a) - Q_{\xi_2}(s, a)\| &\leq \|\phi(s, a)\| \|\xi_1 - \xi_2\| \leq \|\xi_1 - \xi_2\|
\end{aligned}$$

555 which means Assumption A-(b) is satisfied by setting $C_{\mathcal{W}} = D_\zeta, C_{\mathcal{Q}} = D_\xi$ and $L_{\mathcal{W}} = L_{\mathcal{Q}} = 1$.
556 Besides, D_ζ and D_ξ are finite also implies that σ in Assumption E is finite.