

In Fiscal Year 2016, the state of Idaho received:

- Division of Adolescent and School Health funds totaling \$75,000
- Personal Responsibility Education Program funds totaling \$293,401

SEXUALITY EDUCATION LAW AND POLICY

STATE LAW

Sexuality education is not mandated in Idaho. <u>Idaho Statute §33-1608</u> states that the "primary responsibility of family life and sex education" rests with a student's home and church and that "the schools can only complement and supplement those standards which are established in the family." Local school boards may decide to offer sexuality education. If a school board institutes sexuality education, the program must place "major emphasis" on the home (including "appreciation of the important place the family home holds in the social system of our culture"), family, and church as areas of importance for learning such knowledge.³ School boards must include parents and community groups in all aspects of instituting and evaluating sexuality education programs.

In addition, the statute states that programs should give young people "the scientific, physiological information for understanding sex and its relation to the miracle of life." They must also include "knowledge of the power of the sex drive and the necessity of controlling that drive by self-discipline."

Parents or guardians who wish to excuse their children from sexuality education must file a written request to the school board. The school board will then supply the parent with the necessary forms to remove the child from the class.⁵ This is referred to as an "opt-out" policy.

STATE STANDARDS

For schools offering sexuality education, the Idaho Department of Education's <u>Idaho Content Standards for Health Education</u> require content related to the "consequences of sexual activity" beginning in grades 6-8.6 By grade 12, this content should include "encouragement of abstinence from sexual activity, sexually transmitted diseases (STDs), including human immunodeficiency virus (HIV), pregnancy prevention, and methods of prevention." All information should be "factual, medically accurate, objective, and developmentally appropriate."

STATE LEGISLATIVE ACTIVITY

SIECUS tracks all state legislative session activity in our state legislative reports. For more information on bills related to school-based sexuality education that were introduced or passed in 2016, please see <u>SIECUS'</u> 2016 Sex Ed State Legislative Year-End Report: Top Topics and Takeaways.

YOUTH SEXUAL HEALTH DATA

The following sexual health behavior and outcome data represent the most recent information available on adolescent sexual health in Idaho. While data can be a powerful tool to demonstrate the sexuality education and sexual health care needs of young people, it is important to be mindful that these behaviors and outcomes are impacted by systemic inequities present in our society that can and often do affect an individual's sexual health and wellbeing. Additionally, there are significant limitations as to how and what data are currently collected. Young people are more than outcomes; for advocates, it is important to utilize the data in a manner that tracks our progress and pushes policies forward in a way that respects and supports the dignity of all young lives.

IDAHO YOUTH RISK BEHAVIOR SURVEY (YRBS) DATA⁷

Reported ever having had sexual intercourse

- In 2015, 35.7% of female high school students and 38.8% of male high school students in Idaho reported ever having had sexual intercourse, compared to 39.2% of female high school students and 43.2% of male high school students nationwide.
- In 2015, 38.8% of Hispanic high school students and 39.8% of white high school students in Idaho reported ever having had sexual intercourse, compared to 42.5% of Hispanic high school students and 39.9% of white high school students nationwide.

Reported having had sexual intercourse before age 13

- In 2015, 1.6% of female high school students and 4.8% of male high school students in Idaho reported having had sexual intercourse before age 13, compared to 2.2% of female high school students and 5.6% of male high school students nationwide.
- In 2015, 5.3% of Hispanic high school students and 2.6% of white high school students in Idaho reported having had sexual intercourse before age 13, compared to 5% of Hispanic high school students and 2.5% of white high school students nationwide.

Reported being currently sexually active

- In 2015, 30.1% of female high school students and 29.5% of male high school students in Idaho reported being currently sexually active, compared to 29.8% of female high school students and 30.3% of male high school students nationwide.
- In 2015, 29.3% of Hispanic high school students and 30.1% of white high school students in Idaho reported being currently sexually active, compared to 30.3% of Hispanic high school students and 30.3% of white high school students nationwide.

Reported not using a condom during last sexual intercourse

- In 2015, 42.9% of female high school students and 40.2% of male high school students in Idaho reported not using a condom during their last sexual intercourse, compared to 48% of female high school students and 38.5% of male high school students nationwide.
- In 2015, 40.1% of white high school students in Idaho reported not using a condom during their

last sexual intercourse, compared to 43.2% of white high school students nationwide.

Reported never having been tested for HIV

- In 2015, 91.2% of female high school students and 92.2% of male high school students in Idaho reported never having been tested for HIV, compared to 88.9% of female high school students and 90.7% of male high school students nationwide.
- In 2015, 91.1% of Hispanic high school students and 91.8% of white high school students in Idaho reported never having been tested for HIV, compared to 88.9% of Hispanic high school students and 92% of white high school students nationwide.

Reported having been physically forced to have sexual intercourse

- In 2015, 9% of female high school students and 4.4% of male high school students in Idaho reported having been physically forced to have sexual intercourse, compared to 10.3% of female high school students and 3.1% of male high school students nationwide.
- In 2015, 9.4% of Hispanic high school students and 6.2% of white high school students in Idaho reported having been physically forced to have sexual intercourse, compared to 7% of Hispanic high school students and 6% of white high school students nationwide.

Reported experiencing physical dating violence

- In 2015, 12.6% of female high school students and 5.1% of male high school students in Idaho reported experiencing physical dating violence in the prior year, compared to 11.7% of female high school students and 7.4% of male high school students nationwide.
- In 2015, 8.9% of Hispanic high school students and 8.5% of white high school students in Idaho reported experiencing physical dating violence in the prior year, compared to 9.7% of Hispanic high school students and 9% of white high school students nationwide.

Reported experiencing sexual dating violence

- In 2015, 21.6% of female high school students and 3.2% of male high school students in Idaho reported experiencing sexual dating violence in the prior year, compared to 15.6% of female high school students and 5.4% of male high school students nationwide.
- In 2015, 11.2% of Hispanic high school students and 12.8% of white high school students in Idaho reported experiencing sexual dating violence in the prior year, compared to 10.6% of Hispanic high school students and 10.1% of white high school students nationwide.

Visit the Centers for Disease Control and Prevention's (CDC) <u>Youth Online</u> database for additional information on sexual behaviors.

IDAHO TEEN PREGNANCY, HIV/AIDS, AND OTHER STD DATA Teen Pregnancy, Birth, and Abortion

• In 2011, Idaho had the 38th highest teen pregnancy rate in the United States, with a rate of 41

pregnancies per 1,000 young women ages 15–19, compared to the national rate of 52 per 1,000.8 There were a total of 2,270 pregnancies among young women ages 15–19 reported in Idaho in 2011.9

- In 2015, Idaho had the 24th highest teen birth rate in the United States, with a rate of 22.5 births per 1,000 young women ages 15–19, compared to the national rate of 22.3 per 1,000. There were a total of 1,303 live births to young women ages 15–19 reported in Idaho in 2014, the most recent year of available data.
- In 2011, Idaho had the 42nd highest teen abortion rate in the United States, with a rate of 6 abortions per 1,000 young women ages 15–19, compared to the national rate of 14 per 1,000.¹² There were a total of 340 abortions among young women ages 15–19 reported in Idaho in 2011.¹³

HIV and AIDS

- In 2015, the rate of diagnoses of HIV infection among adolescents ages 13–19 in Idaho was 0.0 per 100,000, compared to the national rate of 5.8 per 100,000. ¹⁴
- In 2015, the rate of AIDS diagnoses among adolescents ages 13–19 in Idaho was 0.0 per 100,000, compared to the national rate of 0.7 per 100,000.¹⁵
- In 2015, the rate of diagnoses of HIV infection among young adults ages 20–24 in Idaho was 7.2 per 100,000, compared to the national rate of 31.1 per 100,000. 16
- In 2015, the rate of AIDS diagnoses among young adults ages 20–24 in Idaho was 0.9 per 100,000, compared to the national rate of 5.6 per 100,000.¹⁷

STDs

- In 2015, Idaho had the 38th highest rate of reported cases of chlamydia among young people ages 15–19 in the United States, with an infection rate of 1,452.2 cases per 100,000, compared to the national rate of 1,857.8 per 100,000. In 2015, there were a total of 1,666 cases of chlamydia among young people ages 15–19 reported in Idaho.¹⁸
- In 2015, Idaho had the 49th highest rate of reported cases of gonorrhea among young people ages 15–19 in the United States, with an infection rate of 47.1 cases per 100,000, compared to the national rate of 341.8 per 100,000. In 2015, there were a total of 54 cases of gonorrhea among young people ages 15–19 reported in Idaho.¹⁹
- In 2015, Idaho had the 46th highest rate of reported cases of primary and secondary syphilis among young people ages 15–19 in the United States, with an infection rate of 0.9 cases per 100,000, compared to the national rate of 5.4 per 100,000. In 2015, there was a total of 1 case of syphilis reported among young people ages 15–19 in Idaho.²⁰

Visit the Office of Adolescent Health's (OAH) <u>Idaho Adolescent Health Facts</u> for additional information.

FEDERAL FUNDING FOR SEXUALITY EDUCATION, UNINTENDED TEEN PREGNANCY, HIV AND OTHER STD PREVENTION, AND ABSTINENCE-ONLY-UNTIL-MARRIAGE PROGRAMS

FISCAL YEAR 2016 FEDERAL FUNDING IN IDAHO

Grantee	Award
Division of Adolescent and School Health (DASH)	
Idaho State Department of Education	\$75,000
TOTAL	\$75,000
Personal Responsibility Education Program (PREP)	
PREP State-Grant Program	
Idaho Department of Health and Welfare (federal grant)	\$293,401
TOTAL	\$293,401
GRAND TOTAL	\$368,401

DIVISION OF ADOLESCENT AND SCHOOL HEALTH

The Division of Adolescent and School Health (DASH), within the CDC, provides funding to state and local education agencies through several funding streams to better student health, implement HIV/STD prevention programs, collect and report data on young people's risk behaviors, and expand capacity-building partnerships.

In FY 2016, DASH provided funding to 18 state and 17 local education agencies to help districts and schools strengthen student health through exemplary sexual health education (ESHE) that emphasizes HIV and other STD prevention, increases access to key sexual health services (SHS), and establishes safe and supportive environments (SSE) for students and staff. DASH funded seven national, non-governmental organizations (NGOs) to help state and local education agencies achieve these goals.

• In FY 2016, there were no DASH grantees in Idaho funded to strengthen student health through ESHE, SHS, and SSE (1308 Strategy 2).

In addition, DASH funds local education agencies and NGOs to implement multiple program activities to meet the HIV/STD prevention needs of young men who have sex with men (YMSM) and to develop strategic partnerships and collaborations between schools and community-based, mental health, and social services organizations to accomplish this work.

• In FY 2016, there were no DASH grantees in Idaho funded to deliver YMSM programming (1308 Strategy 4).

DASH also provides funding for state, territorial, and local education agencies and state health agencies to establish and strengthen systematic procedures to collect and report Youth Risk Behavior Surveillance (YRBS) and School Health Profiles data for policy and program improvements.

• In FY 2016, there was one DASH grantee in Idaho funded to collect and report YRBS and School Health Profiles data (1308 Strategy 1): The Idaho State Department of Education (\$75,000).

TEEN PREGNANCY PREVENTION PROGRAM

The Office of Adolescent Health (OAH), within the U.S. Department of Health and Human Services (HHS), administers the Teen Pregnancy Prevention Program (TPPP), which funds evidence-based (or innovative evidence-informed), medically accurate, and age-appropriate programs to reduce teen pregnancy. OAH provides program support, implementation evaluation, and technical assistance to grantees. In FY 2016, total funding for TPPP was \$101 million, with an additional \$6.8 million authorized for evaluation purposes, supporting a total of 84 states, cities, non-profit organizations, school districts, universities, community-based organizations, and tribal organizations that were in year two of five TPPP funding tiers' five-year cooperative agreements in 33 states and territories, including the District of Columbia and the Marshall Islands. OAH provides program support, implementation evaluation, and technical assistance to grantees and receives an additional \$6.8 million in funding for evaluation purposes. There are five TPPP funding tiers:

<u>Tier 1A</u>: Capacity building to support replication of evidence-based TPP programs.

<u>Tier 1B</u>: Replicating evidence-based TPP programs to scale in communities with the greatest need.

<u>Tier 2A</u>: Supporting and enabling early innovation to advance adolescent health and prevent teen pregnancy.

<u>Tier 2B</u>: Rigorous evaluation of new or innovative approaches to prevent teen pregnancy.

<u>Tier 2C</u>: Effectiveness of TPP programs designed specifically for young males.

• In FY 2016, there were no TPPP grantees in Idaho.

PERSONAL RESPONSIBILITY EDUCATION PROGRAM

The Family and Youth Services Bureau (FYSB), within the Administration for Children and Families (ACF) division of HHS, administers the Personal Responsibility Education Program (PREP), which includes \$75 million for the state-grant program; local entities through the competitively awarded Personal Responsibility Education Innovative Strategies (PREIS) program; and the Tribal PREP, which funds tribes and tribal organizations. In addition, provisions within the PREP statute enable a competitive application process for community- and faith-based organizations within states and territories that do not directly seek PREP state grants to apply for funding. Details on the state grants, PREIS, Tribal PREP, and CPREP are included below.

PREP State-Grant Program

State-grant PREP supports evidence-based programs that provide young people with medically accurate and age-appropriate information for the prevention of unintended pregnancy, HIV/AIDS, and other STDs. In FY 2016, 43 states, the District of Columbia, the Federated States of Micronesia, Guam, Puerto Rico, and the Virgin Islands received PREP state-grant funds. The grant does not require states to provide matching funds. Funded programs must discuss abstinence and contraception and place substantial emphasis on both. Programs must also address at least three of the following adulthood preparation subjects: healthy relationships, positive adolescent development, financial literacy, parent-child communication skills, education and employment skills, and healthy life skills.

- In FY 2016, the Idaho Department of Health and Welfare received \$293,401 in federal PREP funds.²¹
- The agency provides sub-grants to seven local public and private entities. The sub-grantee information is listed below.²²

Sub-grantee	Serving	Amount
Panhandle Health District	See narrative below	Not reported
North Central Health District	See narrative below	Not reported
Southwest District Health	See narrative below	Not reported
Central District Health Department	See narrative below	Not reported
South Central Public Health	See narrative below	Not reported
Eastern Idaho Public Health District	See narrative below	Not reported
Centro de Comunidad y Justicia	See narrative below	Not reported

The Idaho Department of Health and Welfare administers the state's PREP grant in collaboration with seven sub-grantees. Programming takes place in both school- and community-based settings, targeting students in grades 9-12, specifically Latinos ages 12-18 and young people in rural areas in Ada, Bingham, Blaine, Bonneville, Canyon, Cassia, Elmore, Gooding, Jefferson, Jerome, Kootenai, Latah, Minidoka, Nez Perce, Owyhee, Payette, Shoshone, Twin Falls, Valley, and Washington Counties. Sub-grantees address the following adult preparation topics: educational and career success, healthy life skills, healthy relationships, and parent-child communication through the curricula *Cuidate!* and *Reducing the Risk.* 23

Personal Responsibility Education Innovative Strategies (PREIS)

PREIS supports research and demonstration programs to develop, replicate, refine, and test innovative models for preventing unintended teen pregnancy.

• In FY 2016, there were no PREIS grantees in Idaho.

Tribal Personal Responsibility Education Program (Tribal PREP)

Tribal PREP supports the development and implementation of teen pregnancy prevention programs within tribes and tribal communities. Tribal PREP programs target young people ages 10–19 who are in or are aging out of foster care, young people experiencing homelessness, young people living with HIV/AIDS, young people who live in areas with high rates of adolescent births, and young people under age 21 who are pregnant and/or parenting. In FY 2016, eight tribes and tribal organizations from seven states received a total of \$3,436,621.

• In FY 2016, there were no Tribal PREP grantees in Idaho.

Competitive Personal Responsibility Education Program (CPREP)

CPREP grants support evidence-based programs that provide young people with medically accurate and age-appropriate information for the prevention of unintended pregnancy, HIV/AIDS, and other STDs. Only organizations and institutions in states and territories that did not apply for PREP state grants in either of the first two fiscal years after the call for PREP state-grant applications were eligible to submit competitive applications for CPREP grants. In FY 2016, 21 CPREP grants, totaling \$10.3 million, were awarded to 21 organizations in Florida, Indiana, North Dakota, Texas, and Virginia, as well as in American Samoa, Guam, and the Northern Mariana Islands.

• In FY 2016, Idaho received PREP state-grant funding; therefore, entities in Idaho were not eligible for CPREP.

TITLE V STATE ABSTINENCE EDUCATION GRANT PROGRAM

The Title V state abstinence education grant program for abstinence-only-until-marriage (AOUM) programming, or the Title V AOUM program, is administered by FYSB, within ACF of HHS, and was

funded at \$75 million in FY 2016. The Title V AOUM program requires states to provide three state-raised dollars, or the equivalent in services, for every four federal dollars received. The state match may be provided in part or in full by local groups. All programs funded by Title V AOUM must exclusively promote abstinence from sexual activity and may provide mentoring, counseling, and adult supervision toward this end. Programs must be medically accurate and age-appropriate and must encourage abstinence as an expected outcome.

• In FY 2016, Idaho chose not to apply for Title V AOUM funds.

"SEXUAL RISK AVOIDANCE EDUCATION" GRANT PROGRAM

Administered by FYSB within ACF of HHS, the "sexual risk avoidance education" (SRAE), i.e., the AOUM grant program, provides competitive funding for programs that "teach young people to voluntarily refrain from non-marital sexual activity and prevent other youth risk behaviors." These programs are also required by statute to "teach the benefits associated with self-regulation, success sequencing for poverty prevention, healthy relationships, goal setting, and resisting sexual coercion, dating violence, and other youth risk behaviors such as underage drinking or illicit drug use without normalizing teen sexual activity." In FY 2016, \$10 million was appropriated for the SRAE grant program and \$8.98 million was awarded to 21 grantees in 12 states through a competitive application process.

• In FY 2016, there were no SRAE grantees in Idaho.

POINTS OF CONTACT

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¹ This refers to the federal government's fiscal year, which begins on October 1 and ends on September 30. The fiscal year is designated by the calendar year in which it ends; for example, FY 2016 began on October 1, 2015 and ended on September 30, 2016

² Idaho Code Ann. § 33-1608, http://legislature.idaho.gov/idstat/Title33/T33CH16SECT33-1608.htm.

³ Idaho Code Ann. § 33-1608(a), http://legislature.idaho.gov/idstat/Title33/T33CH16SECT33-1608.htm.

⁴ Idaho Code Ann. § 33-1608(b), http://legislature.idaho.gov/idstat/Title33/T33CH16SECT33-1608.htm.

⁵ Idaho Code Ann. § 33-1611, https://legislature.idaho.gov/statutesrules/idstat/Title33/T33CH16/SECT33-1611/.

⁶ Idaho Content Standards Health Education (Approved for adoption in Fall 2010),

 $[\]underline{www.sde.idaho.gov/academic/shared/health/Health-Education-Content-Standards-Grades-K-12.pdf}$

^{7 &}quot;High School YRBS," Centers for Disease Control and Prevention, https://nccd.cdc.gov/youthonline/App/Default.aspx.

⁸ Kost, K., and Maddow-Zimet, I., U.S. Teenage Pregnancies, Births, and Abortions, 2011: State Trends by Age, Race, and Ethnicity (New York: Guttmacher Institute, 2014), www.guttmacher.org/sites/default/files/report_pdf/us-teen-pregnancy-state-trends-2011_4.pdf, Table 1.1.

⁹ Ibid., Table 1.2.

- ¹⁰ "Teen Birth Rate Comparison, 2015 Among Girls Age 15-19," The National Campaign to Prevent Teen and Unplanned Pregnancy, https://thenationalcampaign.org/data/compare/1701.
- ¹¹ "Teen Births in Idaho, Girls 15-19," The National Campaign to Prevent Teen and Unplanned Pregnancy, https://thenationalcampaign.org/data/state/Idaho.
- ¹² Kost, K., and Maddow-Zimet, I., U.S. Teenage Pregnancies, Births, and Abortions, 2011: State Trends by Age, Race, and Ethnicity (New York: Guttmacher Institute, 2014), www.guttmacher.org/sites/default/files/report_pdf/us-teen-pregnancy-state-trends-2011 4.pdf, Table 1.1.

¹³ Ibid., Table 1.2.

- ¹⁴ Slide 17: "Rates of Diagnoses of HIV Infection among Adolescents Aged 13–19 Years 2015—United States and 6 Dependent Areas," *HIV Surveillance in Adolescents and Young Adults* (Atlanta, GA: Centers for Disease Control and Prevention), www.cdc.gov/hiv/pdf/library/slidesets/cdc-hiv-surveillance-adolescents-young-adults-2015.pdf.
- ¹⁵ Slide 20: "Rates of Diagnosed HIV Infection Classified as Stage 3 (AIDS) among Adolescents Aged 13–19 Years, 2015—United States and 6 Dependent Areas," *HIV Surveillance in Adolescents and Young Adults* (Atlanta, GA: Centers for Disease Control and Prevention), www.cdc.gov/hiv/pdf/library/slidesets/cdc-hiv-surveillance-adolescents-young-adults-2015.pdf.
- ¹⁶ Slide 18: "Rates of Diagnoses of HIV Infection among Young Adults Aged 20–24 Years 2015—United States and 6 Dependent Areas," *HIV Surveillance in Adolescents and Young Adults* (Atlanta, GA: Centers for Disease Control and Prevention), www.cdc.gov/hiv/pdf/library/slidesets/cdc-hiv-surveillance-adolescents-young-adults-2015.pdf.
- ¹⁷ Slide 21: "Rates of Diagnosed HIV Infection Classified as Stage 3 (AIDS) among Young Adults Aged 20–24 Years, 2015—United States and 6 Dependent Areas," *HIV Surveillance in Adolescents and Young Adults* (Atlanta, GA: Centers for Disease Control and Prevention), www.cdc.gov/hiv/pdf/library/slidesets/cdc-hiv-surveillance-adolescents-young-adults-2015.pdf.
- ¹⁸ NCHHSTP Atlas, "STD Surveillance Data" (Atlanta, GA: Centers for Disease Control and Prevention), http://gis.cdc.gov/GRASP/NCHHSTPAtlas/main.html.

19 Ibid.

²⁰ Ibid.

- ²¹ "2016 State Personal Responsibility Education Program (PREP) Awards," Family and Youth Services Bureau, Administration for Children & Families, U.S. Department of Health & Human Services, https://www.acf.hhs.gov/fysb/resource/2016-state-prep-awards.
- ²² Information provided by Heidi Smith, Adolescent Pregnancy Prevention, Idaho Department of Health and Welfare, April 17, 2017.

23 Ibid.