

DISCUSSION PAPER SERIES

IZA DP No. 13670

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The Sturgis Motorcycle Rally and COVID-19**

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ABSTRACT

The Contagion Externality of a Superspreading Event: The Sturgis Motorcycle Rally and COVID-19*

Large in-person gatherings without social distancing and with individuals who have traveled outside the local area are classified as the “highest risk” for COVID-19 spread by the Centers for Disease Control and Prevention (CDC). Between August 7 and August 16, 2020, nearly 500,000 motorcycle enthusiasts converged on Sturgis, South Dakota for its annual motorcycle rally. Large crowds, coupled with minimal mask-wearing and social distancing by attendees, raised concerns that this event could serve as a COVID-19 “super-spreader.” This study is the first to explore the impact of this event on social distancing and the spread of COVID-19. First, using anonymized cell phone data from SafeGraph, Inc. we document that (i) smartphone pings from non-residents, and (ii) foot traffic at restaurants and bars, retail establishments, entertainment venues, hotels and campgrounds each rose substantially in the census block groups hosting Sturgis rally events. Stay-at-home behavior among local residents, as measured by median hours spent at home, fell. Second, using data from the Centers for Disease Control and Prevention (CDC) and a synthetic control approach, we show that by September 2, a month following the onset of the Rally, COVID-19 cases increased by approximately 6 to 7 cases per 1,000 population in its home county of Meade. Finally, difference-in-differences (dose response) estimates show that following the Sturgis event, counties that contributed the highest inflows of rally attendees experienced a 7.0 to 12.5 percent increase in COVID-19 cases relative to counties that did not contribute inflows. Descriptive evidence suggests these effects may be muted in states with stricter mitigation policies (i.e., restrictions on bar/restaurant openings, mask-wearing mandates). We conclude that the Sturgis Motorcycle Rally generated public health costs of approximately \$12.2 billion.

JEL Classification: H75, I1

Keywords: large outdoor gathering, COVID-19, Sturgis Motorcycle Rally, social distancing

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1. Introduction

“Now we’re all here together tonight. And we’re being human once again. F*ck that Covid sh*t.”

Smash Mouth Lead Vocalist Steve Harwell, 2020 Sturgis Concert

Restrictions on large gatherings were a near universal policy adopted by U.S. states following the initial U.S. coronavirus outbreak (McKinley and Gold 2020). As of August 29, 2020, when all states that had forced businesses closed had at least partially reopened (Lee et al. 2020), 29 states continued to ban gatherings of groups of over 50 individuals (North Star Meeting Group 2020), a reflection, in part, of the resurgence of COVID-19 in the U.S. beginning in June 2020.

Restrictions on large gatherings during a pandemic is a form of government regulation of quantity within a market to curb a negative externality. In that way, gathering restrictions are similar to public smoking bans, chemical emission standards, or vaccination mandates.¹ In this case, the negative externality is due to infection risk, so the blanket nature of a gathering restriction is a key part of the containment strategy as a single mass gathering has the potential to generate a large number of cases, a phenomenon referred to as a “superspreading event.” Indeed, the Centers for Disease Control and Prevention (CDC) deems “large in-person gatherings where it is difficult for individuals to remain spaced at least 6 feet apart and attendees travel from outside the local area” among the highest risk activities for the spread of COVID-19 (CDC 2020). The risk of contagion of COVID-19 is exacerbated at such events if (i) there are high frequency, prolonged interactions between individuals, and (ii) pre-event COVID-19 case growth in the county hosting the event is elevated (CDC 2020).

¹ For more on these topics see Gruenspecht and Lave (1989); Anger, Kvasnicka, and Siedler (2011); Carpenter, Postolek and Warman (2011); Abreyava and Mulligan (2011) and Lawler (2017).

Even though large gathering restrictions have become ubiquitous, with high profile events such as the 2020 Olympics postponed and the 2020 Umrah Pilgrimage suspended (Ebrahim and Memish 2020) there is little empirical evidence on the contagion dangers of large events with “super-spreader” potential – most evidence in support of gathering restrictions has centered around theoretical models of the spread of disease.² A small literature has emerged showing rises in local COVID-19 infections from events such as college students returning from spring break (Mangrum and Niekamp 2020), and in-person primary voting (Cotti et al. 2020). Other work has shown that certain high-profile mass gatherings did not exhibit noticeable increases in COVID-19 cases when avoidance behavior was detected in the local population (Dave et al. 2020a; 2020b).

In this study we examine the 80th Annual Sturgis Motorcycle Rally, a 10-day event with dozens of concerts, live performances, races, and bike shows that drew over 460,000 individuals to a city with a population of approximately 7,000 located in a county with a population of approximately 26,000 (Maxouris 2020; South Dakota Department of Transportation 2020; Yost 2020). COVID-19 mitigation efforts at the Sturgis Rally were largely left to the “personal responsibility” of attendees (Knowles and Lati 2020), and post-opening day media reports suggest that social distancing and mask-wearing were quite rare in Sturgis (Walker 2020; Porterfield 2020; Orecchio-Egresitz 2020; Groves 2020).³

² See for instance model simulations by the Institute for Health Metrics and Evaluation (IHME; University of Washington) available at: <http://www.healthdata.org/covid/faqs>.

³ The City of Sturgis did take some public action. The City provided guidelines to vendors serving food and drink and offered to help businesses acquire personal protective equipment. The City provided health safety guidelines to vendors serving food and drink at the event (O’Kane 2020). Furthermore, event organizers (i) required attendees of the multi-day live concert event series, the Sturgis Buffalo Chip Music Festival, to carry masks into the event (Gutierrez 2020), (ii) included signs at event entry points recommending social distancing (Griffith 2020), and (iii) warned attendees that some “South Dakota tribal lands may be restricted with checkpoints to protect residents from COVID-19 exposure” (O’Kane 2020).

The Sturgis Motorcycle Rally represents a situation where many of the “worst case scenarios” for superspreading occurred simultaneously: the event was prolonged, included individuals packed closely together, involved a large out-of-town population (a population that was orders of magnitude larger than the local population), and had low compliance with recommended infection countermeasures such as the use of masks. The only large factors working to prevent the spread of infection was the outdoor venue, and low population density in the state of South Dakota.

We document three key results. First, using anonymized smartphone data from SafeGraph, Inc., we demonstrate that non-resident cell phone pings rose in the census block groups where the Sturgis events took place over the 10-day period of the rally relative to other census block groups within South Dakota and in border states to South Dakota. Furthermore, we find that foot traffic at restaurants and bars, hotels, entertainment venues, and retail establishments in CBGs hosting Sturgis Rally events rose by up to 90 percent during the event, relative to nearby CBGs. Second, we find that stay-at-home behavior declined among residents of Meade County. We find that the Sturgis Rally event was associated with a 9.4 to 10.9 percent decline in median hours spent at home. Finally, turning to COVID-19 case data from the Centers for Disease Control and Prevention (CDC), we find that the Sturgis Rally caused spread of COVID-19 cases both locally and in the home counties of those who traveled to the Sturgis Rally and returned home.

Using a synthetic control approach, we find that the Sturgis event increased COVID-19 cases in Meade County by 6.3 to 6.9 cases per 1,000 population as of September 2nd 2020, a month following the onset of events at the Sturgis Rally. For the state of South Dakota as a whole we find that the Sturgis event increased COVID-19 cases by 3.6 to 3.9 cases per 1,000

population as of September 2nd 2020. This represents an increase of *over 35 percent* relative to the 9.7 cases per 1,000 population in South Dakota on July 31, 2020 (South Dakota Department of Health 2020).

Then, using a dose response difference-in-differences model, we find that counties that contributed the highest inflows of Sturgis attendees saw COVID-19 cases rise by 10.7 percent following the Sturgis event relative to counties without any detected attendees. Descriptive evidence suggests some evidence of variation in local COVID-19 spread depending on the stringency of local contagion mitigation policies. We conclude that the Sturgis Motorcycle Rally generated substantial public health costs, which we calculate to reach at least \$12.2 billion using the statistical value of a COVID-19 case estimated by Kniesner and Sullivan (2020). While we note that this estimate captures the full costs of infections due to the Sturgis rally — and is an overestimate of the externality cost because this number includes COVID-19 infections to individuals who attended the rally (and may have internalized private health risks) — we nonetheless conclude that local and nationwide contagion from this event was substantial.

2. Background

2.1 COVID-19 in South Dakota

With a population of approximately 900,000 and covering an area of over 77,000 square miles, South Dakota is one of the least densely populated states in the country, ranking 46 out of 51 states, including the District of Columbia (World Population Review 2020). Many public health experts have credited the “natural social distancing” of low population density as an important driver of low infection rates in the state (Pereira 2020; Bottum 2020). As of July 31, 2020, a week prior to the official Sturgis festivities, there were 8,764 reported cases of COVID-

19 in South Dakota (or approximately 9.7 cases per 1,000 population), as well as 824 hospitalizations, and 130 deaths (South Dakota Department of Health 2020; The New York Times 2020; The Brookings Register 2020). Meade County, where most of Sturgis’s activities took place, reported less than 1 percent (71 cases) of the state’s cases as of July 31, 2020 (South Dakota Department of Health 2020; Matthews 2020).

South Dakota’s public health response to the novel coronavirus outbreak has largely been a hands-off approach, centered around private personal responsibility (Pereira 2020). South Dakota was one of 8 states to never issue a statewide shelter-in-place order or a safer-at-home order (Mervosh et al. 2020; Secon 2020). A recent assessment found South Dakota to have the least restrictive COVID-19 policy environment when assessing mask wearing mandates (none), travel restrictions (none), large gathering restrictions (none), statewide school restarts (district-level decisions), reopening of bars and restaurants (full indoor-dining permitted), work-from-home requirements (none) and temperature screenings (not required) (WalletHub 2020; South Dakota’s Back to Normal Plan 2020; South Dakota Bureau of Human Resources 2020).

2.2 The 2020 Sturgis Motorcycle Rally

As planning for the 80th Annual Sturgis Motorcycle Rally began in Spring 2020, many public health officials argued for its postponement or cancellation given that it was set to occur in the middle of a worldwide pandemic.

“Public health authorities, however, view [the Sturgis Rally] as a potential petri dish for the spread of COVID-19...That’s got Minnesota health leaders worried about the disease making its way back here. ‘We are concerned with any large gathering, sustained contact

of that nature,’ Minnesota Health Commissioner Jan Malcolm told reporters Monday, calling the rally ‘sort of a recipe for something to happen.’” (MPR News Staff 2020)

However, a lack of lockdown measures in South Dakota, along with no maximum gathering crowd limit or mask-wearing requirement, made it quite difficult for the City to prevent the event from occurring (Blistein 2020). Furthermore, when the Sturgis City Council consulted the state government on their ability to restrict or revoke camping permits of nearby campgrounds, where the majority of attendees stay (Blistein 2020)⁴, they were quickly denied (Blistein 2020).⁵ So, in April 2020, the Sturgis City Manager and the City Council, concluding that individuals would still travel to Sturgis in large numbers if the event were canceled; allowed the event to go forward with minimal changes (Ainslie 2020; Bonnet 2020).

To prepare for the influx of people arriving in the small town, the City of Sturgis tested all Rally workers and emergency responders for COVID-19 and performed daily health screenings on such personnel (Blistein 2020; James 2020). The City stocked personal protective equipment (PPE), offered PPE supplies to local businesses in need, sanitized restroom stations and sidewalks, and placed hand sanitizer dispensers in public locations throughout the city (Blistein 2020; Ainslie 2020a). Moreover, hospital staging was increased, and a mandate was issued that would expand local intensive care units (ICUs) to include 500 more beds within 48 hours if necessary (Blistein 2020; James 2020). The City announced that following the

⁴ Approximately 50 percent of attendees every year stay at large campgrounds, such as Buffalo Chip, outside of the city, that hold coinciding events with the Rally but are not subject to the same regulatory restrictions as events happening within Sturgis (Blistein 2020).

⁵ There was also concern from Native American tribal leaders around Sturgis, who set up checkpoints in the months prior to the Rally to question travelers on possible exposure (James 2020).

conclusion of the rally, residents and local businessowners would be assured access to low-cost testing (Ainslie 2020b).

The Sturgis Motorcycle Rally was held over a 10-day period from August 7 through August 16, 2020, with pre-Rally events beginning on August 3. Estimated attendance was 462,182 (South Dakota Department of Transportation 2020). The Rally included rides and races (drag, motocross, motorcycle), bike shows, poker tournaments, boxing matches, exhibitions, contests, vendors (tattoo artists, rally merchandise, bike washes, apparel), and music events (concerts, disk jockeys, dancers).

Over 30 entertainment groups preformed concerts or held events at over the course of the two-week period (80th Sturgis Rally Events Schedule 2020; City of Sturgis Motorcycle Rally Concerts 2020). Venues were both indoor and outdoor, located within Meade County, and included bars on the Main Street of Sturgis to campgrounds outside of city limits, most notably Buffalo Chip. Beginning on August 3, Buffalo Chip held dozens of events every day through the 16th, including a headlining performance by musical group Smash Mouth (2020 Sturgis Buffalo Chip Schedule). Masks were required for the backstage crew during concerts, but attendees were only required to have mask in their possession to be permitted to enter (Blistein 2020). Bars and restaurants remained fully open, including for indoor dining, with some businessowners reporting remaining open 24 hours per day to cater to attendees (Thorson 2020). Moreover, liquor store sales in Sturgis were up 27 percent from the prior year, which could be representative of a less risk averse population of attendees given that attendance was down roughly 7.5 percent from the prior year (Bonnet 2020).

Following the event, public health officials expressed concern about the likely effects of the event, not only in Sturgis and its environs, but also in the residential counties of those who

attended the event (Knowles 2020; Moini 2020). Despite widespread speculation by policymakers and public health officials (Groves 2020; Associated Press 2020; Beer 2020; Whateley 2020), no study has yet explored the impacts of this very large public gathering during the COVID-19 pandemic.⁶

3. Data

3.1 Anonymized Cellphone Data

We begin our analysis using anonymized cellphone data provided by SafeGraph Inc. from July 6, 2020 through August 30, 2020, a period that envelopes the Sturgis Rally.⁷ SafeGraph provides census-block-group-level data from 45 million anonymized cell phones that allow us to measure the residence of individuals and the jurisdictions to which they travel. These data have been used widely by scholars examining the impact of COVID-19 mitigation policies (Courtemanche et al. 2020; Abouk and Heydari 2020; Lasry et al. 2020; Friedson et al. 2020; Dave et al. 2020a,b,c) and large gatherings (Dave et al. 2020d,e) on stay-at-home behavior. These data have been used commonly by the Centers for Disease Control and Prevention and other researchers to study social distancing behavior during the COVID-19 epidemic in the United States.

The SafeGraph data defines a person’s “home” as a 153-by-153-meter area in a common night-time location that receives the largest number of GPS pings during the hours of 6PM through 7AM. An individual’s “movement” is measured from a cellphone once a person leaves

⁶ The Monument Health Sturgis Hospital confirmed that multiple attendees of the rally had tested positive (Walker 2020; Matzen 2020; Levenson 2020), and at least one positive case was traced back to a Sturgis bar within two days of the Rally’s conclusion (South Dakota News Release August 18, 2020; Levenson 2020; Coleman 2020)

⁷ To obtain SafeGraph data, see: <https://www.safegraph.com/covid-19-data-consortium>

their home.⁸ For the purposes of our study, we use the SafeGraph data to (i) measure the number of non-resident visitors to the census block groups (CBGs) where Sturgis Motorcycle Rally events took place, (ii) trace those attendees back to their home counties, and (iii) measure stay-at-home behavior among residents of Meade County (where the Sturgis Rally, in the main, took place) as well as border counties, so as to examine compensatory risk avoidance behavior by those who are local to the area.

First, we measure the natural log of the number of non-resident visitors in the census block groups (CBGs) where the Sturgis Rally took place and bordering CBGs (Census Bureau Geocoder 2020). CBGs were identified as treated if they held (7 CBGs) or bordered (19 CBGs) a documented Sturgis event or vendor location, as listed on an official Sturgis Rally or Sturgis Rally-affiliated rally website between August 3 and 16 (City of Sturgis 80th Motorcycle Rally 2020; Rally Sturgis 2020; Sturgis 2020).⁹ We also account for temporal variation across these CBGs, accounting for the days when particular events were held. “Treatment” CBGs were largely located within Meade County, mostly in the city of Sturgis, though some expand into Lawrence and Pennington County, which are border counties to Meade.

Relative to the two-week period from July 6 through July 19, the number of non-resident pings in the “Sturgis treatment CBGs” rose by 92.5 percent from August 3 and August 16, peaking on Saturday, August 8, the date of the Smash Mouth concert. Appendix Figure 1 compares the number of non-resident pings in the treatment CBGs and all other CBGs

⁸ While this measure of social distancing has some limitations — for instance, it would not capture whether an individual engages in social distancing while outside the home or working during non-standard night shifts, any measurement error introduced in these measures cross-spatially will not affect our results as we are interested in changes within areas over time.

⁹ Affiliated pre-Sturgis Rally events took place from August 3 through August 6, 2020 (see, for example: <https://www.buffalochip.com/BANDS>, <https://www.buffalochip.com/Portals/0/2012/schedule/2020%20Daily%20Schedule%20Updated%208-9-20.pdf?ver=2020-08-09-172919-593>) and the main events took place from August 7 through August 16, 2020 (Rally Sturgis 2020).

(“controls”) in the state of South Dakota. These patterns suggest that travel into the treatment regions increased substantially relative to the controls.

In Figure 1, we present a map of home counties of individuals (who do not reside in the treatment CBGs) who visited the CBGs where Sturgis Rally events took place between August 3 and August 16. Panel (a) shows the intensity of inflows into Sturgis (during the treatment period) net of usual inflows during a prior two-week period (from July 6 to July 19). We explore five categories of inflows: *High*, *Moderate-High*, *Moderate*, *Moderate-Low*, and *Low*.¹⁰ As illustrated, the Rally drew attendees from all over the United States. Moreover, while a number of high inflow counties were found within South Dakota and its border states, a number of counties from other states, including Arizona, California, Colorado, Minnesota, Nevada, and Washington, contributed larger numbers of smartphone pings.

We find that event attendees were not primarily concentrated in the event county or its environs. Only 0.9 percent of non-resident pings at the Sturgis Motorcycle Rally CBGs came from Meade county. A further 8.5 percent of non-resident pings came from other counties outside of Meade County within South Dakota. But a full 90.7 percent came from outside the state of South Dakota, 18.6 percent from border states and 72.1 percent from the remainder of the country.

In panel (b) of Figure 1, we show an alternative measure of inflows: the ratio of the home county-specific number of smartphone pings in the Sturgis treatment CBGs between August 3 and 16 and the average number of resident pings over the sample window. This measure (i)

¹⁰ High absolute inflows correspond to 400 or more pings (7 counties), moderate-high absolute inflows correspond to 30 to 400 pings (526 counties), moderate inflows correspond to 20 to 30 pings (216 counties), moderate-low inflows correspond to 10 -20 pings (437 counties), low inflows correspond to 1 to 10 pings (672 counties), and zero inflows correspond to 0 pings (1,386 counties). The latter group also serves as an additional counterfactual, not having sourced any observable travelers to the Sturgis event.

better controls for county population size (to ensure high inflows do not simply capture large populations), and (ii) accounts for resident smartphone coverage in the SafeGraph data. In the main, the pattern of high inflow counties looks quite similar.¹¹

Next, to capture increased presence in Sturgis at the time of the rally, we use foot traffic data, also available from SafeGraph, Inc. These data track hourly aggregated foot traffic to millions of points of interest across the United States. In order to categorize each individual point of interest, SafeGraph, Inc. includes industry-specific National American Industry Classification System (NAICS) codes.

We construct six measures from these NAICS codes, including dining establishments, comprised of restaurants and bars (7225 and 7224 respectively), and retail, which combines both essential and non-essential businesses, including industries such as grocery stores (4451) and pharmacies (446110), liquor stores (4453), gas stations (4471), and clothing merchandisers (4481). Entertainment establishments are aggregated into one measure, including spectator sports arenas (7112), amusement parks and arcades (7131), and gambling venues (7131). We also consider two measures of lodging, hotels (7211) and campgrounds (721211 and 721214). Foot traffic for each category of industry is then aggregated to the day-by-census block group level.

In addition to tracking behavior of rally attendees, we also measure stay-at-home behavior of residents of Meade County and its environs in order to detect any potential compensatory or avoidance behaviors on the part of the local residents. We generate two measures from the SafeGraph data: (i) *Full-Time Stay-at-Home*, which measures the mean

¹¹ High relative inflows correspond to more than 3.5 relative pings (25 counties), moderate-high relative inflows correspond to (1 to 3.5] relative pings (157 counties), moderate relative inflows correspond to (.25 to 1] relative pings (648 counties), moderate-low relative inflows correspond to (.1- to .25] relative pings (405 counties), low relative inflows correspond to (0 to .1] relative pings (523 counties), and zero relative inflows correspond to 0 pings (1,386 counties).

percent of individuals who spend the entire day at home, and (ii) *Median Hours at Home*, which captures the intensive margin of stay-at-home behavior, the median number of hours that the respondent is recorded as being at his/her residence. Each of these measures is generated for three jurisdictions: Meade County, Meade County and its border counties (Perkins County, Ziebach County, Haakon County, Pennington County, Lawrence County, and Butte County), and the state of South Dakota. In Meade County, we document that in the week prior to the Sturgis event, residents remained at home for a median of 10.1 hours. During the Sturgis Rally period (August 3 through August 16), this number decreased to 8.8 hours.

3.2 COVID-19 Cases

We measure county-level COVID-19 cases using state and county-level data from the Centers for Disease Control and Prevention (CDC), which were made available by the Kaiser Family Foundation, the New York Times, and Johns Hopkins University.¹² COVID-19 cases are analyzed over the period from June 6, 2020 through September 2, 2020. During this time frame, the mean number of cumulative COVID-19 cases per 1,000 population was 3.83 in Meade County. There was one recorded COVID-19 death over this period in the county which hosted the event; given the relatively low level of mortality before, during and after the Sturgis event, we mainly focus on cases for our short-to-medium run analyses.

In Appendix Figure 2A, we display the trends in COVID-19 cases per 1,000 population in the state of South Dakota, Meade County, and in Meade County and its border counties. We find that Meade County had a similar COVID-19 case rate to the state of South Dakota.

¹² To obtain county- and state-level COVID-19 case and mortality data, see: <https://github.com/nytimes/covid-19-data>

However, in the latter part of the sample period (post-Sturgis), the growth rate is notably faster in Meade County. COVID-19 cases also grew more rapidly in South Dakota and “Meade County and Border Counties” in the post-Sturgis (post-August 16) period. However, the rate of growth appears fastest in Meade, particularly after a week following the close of the Sturgis Rally.

In Appendix Figure 2B, we show trends in cumulative COVID-19 cases in counties that contributed heterogeneous inflows of attendees to the Sturgis Rally, as coded with our SafeGraph data. We find generally higher rates of COVID-19 cases from the counties that contributed higher inflows to the rally.

4. Empirical Approach

4.1 Effect of Sturgis Rally on Non-Resident Travel and Foot Traffic in Sturgis

We begin by estimating the effect of the Sturgis Motorcycle Rally on non-resident cell phone pings in the CBGs where the Sturgis events took place.¹³ We pool 10,411 CBGs in South Dakota and its border states across 56 days and estimate the following difference-in-differences specification:¹⁴

$$Y_{gcst} = \beta_0 + \beta_1 Sturgis_{gt} + \beta_2 Temp_{ct} + \beta_3 Precip_{ct} + \beta_4 X_{st} + \alpha_g + \tau_t + \varepsilon_{gct} \quad (1)$$

where Y_{gcst} measures the inverse hyperbolic sine of (i) the number of non-resident GPS pings in census block group g in county c in state s on day t , (ii) foot traffic in restaurants and bars, retail,

¹³ Included among the official sites were: Sturgis Dragway, Buffalo Chip, Glencoe Camp Resort, Kickstands Campground, Load American Roadhouse, Iron Horse Saloon, Drag Pipe Saloon and Campground, One Eyed Jack Saloon, Shade Valley Campground, Junction Ave & Main Street, The Historical Sturgis Half Mile, The Hotel Sturgis, Jackpine Gypsies Club, and Cadillac Jack’s Gaming Resort.

¹⁴ We omit CBGs from the analysis sample if they did not host Sturgis events but were located in counties where there were CBGs that hosted events since there may be spillovers in terms of travel and foot traffic to these CBGs, and they may be partially “treated”.

entertainment, hotels, and campgrounds in census block group g in county c in state s on day t ;¹⁵ $Sturgis_{gt}$ is a treatment measure that “turns on” when an event occurs in the CBG at the Sturgis Event, $Temp_{ct}$ is a measure of the average temperature (in degrees Celsius) in county c on day t , $Precip_{ct}$ is a dichotomous variable capturing whether measurable rainfall occurred that day¹⁶, \mathbf{X}_{st} is a vector of state-specific time-varying controls, including state reopening policies for personal care services, gyms, entertainment centers, and restaurants/bars, the presence of a mask-wearing mandate, and the COVID-19 testing rate per 100,000 population; α_g is a time-invariant CBG fixed effect and τ_t is a CBG-invariant day effect that controls for intra-day cyclical behavior in addition to secular trends. Given the relatively small number of treatment and border CBG clusters (less than 30), we conduct statistical inference using wild cluster bootstrap techniques (Cameron et al. 2008; 2012).

Our estimate β_1 will be unbiased only if the common trends assumption is satisfied. To explore the validity of our two-way fixed effects estimator, we conduct event study analyses to explore differential trends in foot traffic (and non-resident pings) between treatment and control CBGs in the weeks prior to the Sturgis event. The presence of common trends provides at least descriptive support for the common trends assumption. Moreover, this event-study approach also allows us to further disentangle dynamics and examine lagged effects of Sturgis events, which permit identification of (i) post-treatment days that saw the largest increases in foot traffic, and (ii) when travel back home by attendees likely began.

4.2 Estimating Effects of Sturgis Rally on Stay-at-Home Behavior & COVID-19

¹⁵ The inverse hyperbolic sine approximates the natural log, is interpreted in a similar manner, but has the advantage of retaining areas with zero counts (Bellemare and Wichman 2020).

¹⁶ Weather data can be obtained at: <https://www.ncdc.noaa.gov/>

To examine the impact of the Sturgis Motorcycle Rally on the local resident population, we use data from July 6, 2020 through September 2, 2020 and undertake a synthetic control approach (Abadie et al. 2010). This method has been used by several recent studies to investigate how COVID-19 mitigation policies (Friedson et al. 2020; Dave et al. 2020d) and gatherings (Dave et al. 2020e,f) have affected social distancing and the spread of novel coronavirus. As noted above, we focus on (i) Meade County, the county where the rally took place, (ii) Meade County and the surrounding border counties (“Meade Plus Border”) and (iii) the state of South Dakota.

A key decision for researchers is in the selection of the donor pool to form the counterfactual for the treatment jurisdiction. In order to avoid a contaminated control group, we first ensure that our donor pool was not directly affected by the Sturgis Rally. Thus, we exclude all jurisdictions from which we detect travelers to the Sturgis event via smartphone pings. To further ensure the absence of spillovers from those attendees who travel to non-attending counties, we also exclude any jurisdictions from border states to South Dakota, which includes Iowa, Minnesota, Montana, Nebraska, North Dakota, and Wyoming.

For our analyses of Meade County and its environs, we exclude from the donor pool (i) counties from within the state of South Dakota or from border states, and (ii) counties with urbanicity rates above 64.5 percent or below 59.5 percent (creating a band of counterfactuals that envelope Meade County’s urbanicity rate of 62.0) and counties with a population-weighted density greater than 650 persons per square mile or below 350 persons per square mile (creating a band of donor counties that envelope Meade County’s population weighted density of approximately 500 persons per square mile). These restrictions help to select on factors that may be important to COVID-19 spread (Friedson et al. 2020; Dave et al. 2020b,c).

To ensure that the synthetic control was similar to the treatment jurisdiction on our key outcomes the pre-Sturgis rally of COVID-19 cases and mortality, we match on (i) outcomes (stay-at-home behaviors, COVID-19 cases per capita, or COVID-19 mortality per capita) on each day for 28 days prior to the start of the pre-events on August 3, or (ii) outcomes on 10 or 14 pre-treatment days. We also consider matching on multiple observable traits that have been documented to affect COVID-19 case growth, which include the state-level COVID-19 testing rate per 100,000 population, an indicator for whether the state issued a mask wearing mandate, and state reopening policies (number of days that the state has allowed reopening of bars/restaurants, personal care services, gyms, entertainment centers, and retail shops). Our synthetic control estimate is then calculated as the difference in average post-treatment COVID-19 cases between the treated jurisdiction and its synthetic control.¹⁷

In addition to examining the effect of the Sturgis Rally on COVID-19 cases in Meade County (including its border counties) and in South Dakota, we also examine the impact of the rally on stay-at-home behavior among residents. This will test for the net social distancing effect among local residents who might avoid the rally due to fears about COVID-19 case growth (Dave et al. 2020e,f), or perhaps due to drunken violence and disorderliness.

Our previous analyses on the scale of non-resident travel, in conjunction with the inflow patterns across counties that contributed the largest numbers of attendees to Sturgis rally events, highlight further areas of focus – beyond just Meade County and South Dakota - for studying

¹⁷ The unobserved counterfactual for COVID-19 case or mortality rate for Meade County, Meade County and its border counties county, or the state of South Dakota is given by $\sum_j w_j * COVID_{jt}$, where w_j is the weight allocated to donor jurisdiction j on day t . The estimated weights are selected for all pre-treatment days to minimize the absolute difference between $COVID_{i=Meade,t}$ and $\sum_j w_j * COVID_{jt}$. The treatment effect α_t is assessed as $\alpha_t = COVID_{i=Meade,t} - \sum_j w_j * COVID_{jt}$ for $t \in \{\text{August 3, August 16}\}$, which is used to construct the average treatment effect over the post-treatment window.

potential effects on COVID-19 cases as the out-of-state attendees travel back home. In order to assess whether there were any discernible changes in COVID-19 cases in areas that contributed relatively more attendees to the event, we utilize a dose-response difference-in-differences model to exploit variation in the home counties to which attendees return, as detailed in Figure 1. Namely, we pool a panel of 3,078 counties and 59 days from all U.S. states except South Dakota (which is analyzed in the above synthetic analysis) and estimate the following model:

$$\text{COVID-19}_{\text{cst}} = \alpha_0 + \mathbf{Inflow}_c * \mathbf{PostSturgis}_t * \alpha_1 + \mathbf{X}_{\text{st}} * \alpha_2 + \mathbf{Z}_{\text{ct}} * \alpha_3 + \gamma_c + \delta_t + \gamma_c * t + \varepsilon_{\text{cst}} \quad (2)$$

where $\text{COVID-19}_{\text{cst}}$ is the natural log of COVID-19 cases per 1,000 population, \mathbf{Inflow}_c is a set of five indicators of intensity of inflows to Sturgis from resident counties (both absolute inflow and relative to resident smartphone pings) relative to counties that had zero inflow (reference) into the Sturgis event (corresponding to the heat maps shown in Figure 1), $\mathbf{PostSturgis}_t$ measures lagged windows of the post treatment period beginning on August 3 and continuing through September 2, approximately three weeks following peak attendance at Sturgis and two weeks following the close of the event. This post-treatment window captures a period well past the median incubation period (5 days) for COVID-19, and surpasses the point where 99 percent of individuals who are infected would have started showing symptoms (Li et al. 2020). Our controls are as follows: \mathbf{X}_{st} as defined above as well as the COVID-19 testing rate per 100,000 population; \mathbf{Z}_{ct} , is a vector for the average temperature in a county and whether measurable rainfall fell; α_c are county fixed effects, τ_t are day-of-week fixed effects, and $\gamma_c * t$ is a county-specific linear time trend. The latter help to control for differential growth trends of COVID-19

across counties. To evaluate the common trends assumption, we again conduct event study analyses by intensity of inflows to the Sturgis event.¹⁸

5. Results

Our findings on non-resident travel and foot traffic in Sturgis appear in Table 1 and Figures 2A and 2B. Synthetic control estimates on social distancing and local COVID-19 spread in Meade County, its border counties, and the state of South Dakota are shown in Tables 2-3 and in Figures 3 through 6. And dose-response estimates are shown in Tables 4-5 and in Figure 7. Supplemental analyses are shown in various Appendix Tables and Figures.

5.1 Non-Resident Travel, Foot Traffic, and Social Distancing

In Figure 2A, we first establish with our anonymized smartphone data that the 2020 Sturgis Rally attracted substantial foot traffic, particularly from non-residents, consistent with media reports of over 350,000 attendees at the event. Our event-study analysis shows that in the weeks leading up to the event, there was relatively little difference in non-resident pings in the census block groups that later held Sturgis events and those non-resident pings in CBGs in other parts of South Dakota or in the border states. However, the number of non-resident pings rose substantially in the days following the onset of Sturgis events. This gradually increased during the first week following the onset of the event, cresting about 2 days after, and then returning to baseline about 11-12 days after the start of the first event, corresponding to the length of the pre-Rally and main Rally events.¹⁹ Note that the magnitudes of the lagged effects we observe are

¹⁸ Given that we use variation in inflows to estimate treatment effects, we cluster our standard errors at the county-level for statistical inference. Clustering at the state-level generated a qualitatively similar pattern of results.

¹⁹ One of the headlining events, a concert by the band Smash Mount, took place on August 9, two days after the official start of the Sturgis Rally on August 7.

clearly lower-bound estimates of inflows given that many of the control CBGs in our sample also saw spillover effects from travelers, either en route to, traveling home from, or riding motorcycles around the area during the Sturgis event. Still, our non-resident “ping” effects are statistically distinguishable from zero.

We observe a similar pattern of results in Figure 2B, where we show event-study analyses of foot traffic at the Sturgis Rally. Specifically, we examine visitation patterns into restaurants and bars (panel a), retail establishments (panel b), entertainment venues (panel c), business services (panel d), hotels (panel e), and campgrounds (panel f). Again, there is relatively little evidence of differential pre-treatment trends across each of these measures of foot traffic. Rather, we find strong and consistent evidence of large increases in foot traffic into each of these venues during the Sturgis Rally event, particularly for restaurants/bars, entertainment venues, and retail establishments. The magnitudes of our estimated effects were substantial, ranging from about 30 to 90 percent increase in foot traffic across each of these venues. These results, taken together with our non-resident ping analyses, provide strong evidence that the Sturgis Rally attracted substantial inflows, personal interaction, and economic activity in Meade County.

Our findings in Table 1 confirm the findings from our event study analyses. Panel I shows the overall “Sturgis event” effect, while Panel II shows post-treatment lagged windows, which captures growing event activity and then the gradual close of the event. Consistent with our event studies, we find that relative to other nearby CBGs in South Dakota and in bordering states, non-resident pings and foot traffic rise substantially in the days following the onset of the Sturgis events, generally increasing for about a week to 10 days before declining (13+ days after the event). The peak estimated effects range from 36.7 percent (for hotels) to 94.1 percent (for

restaurants and bars) increase in foot traffic relative to surrounding CBGs in South Dakota and the bordering states. As discussed above, these are likely lower bound estimates given spillovers into other areas en route to Sturgis or as attendees are riding their motorcycles around other areas during the event.

5.2 Social Distancing and Local Community Spread of COVID-19

One of the most important results in two recent studies of the impacts of large gatherings (at a Tulsa, Oklahoma political rally in Dave et al. 2020e, and in large U.S. cities experiencing Black Lives Matter protests in Dave et al. 2020f) has been a countervailing increase in social distancing by local residents in response to the gathering, dampening community spread of COVID-19. Could such risk-averting behavior have occurred in Sturgis as well, where 60 percent of local residents polled appear to have opposed the Rally going on as in prior years? In Figure 3, we show synthetic control estimates of the effects of the Sturgis Rally on full-time stay-at-home behavior in Meade County (panel a), Meade County and its border counties (panel b), and South Dakota as a whole (panel c).

In panels (a) and (b), we construct our synthetic control using a donor pool comprised of counties that (i) did not have residents “pinging” in Sturgis during the period August 3 through 16 and were not located in border states of South Dakota, (ii) had urbanicity rates that did not deviate by more than 2.5 percent from the urbanicity rate of Meade County (62.5%), and (iii) had weighted population density that did not deviate by more than 150 persons per square mile from the population density of Meade County (approximately 500 persons per square mile). After matching on all pre-treatment values of full-time stay-at-home behavior, we find no evidence that local residents avoided going outside and increased full-time stay-at-home behavior in

response to the large gathering in their county. This is true across both the pre-Rally event period (light grey shading) and the main Rally events (darker grey shading). We also find no evidence of increases in full-time stay-at-home behavior in South Dakota following the Sturgis event.²⁰

Rather, in Figure 4, we document that there was a decline in stay-at-home behavior by local residents, when such behavior is measured at the intensive margin. Specifically, we find that the average number of hours that local residents in Meade County (panel a) spent in their home substantially declined during and following the onset of the Sturgis Rally, suggesting that local residents also attended the rally events.²¹ Interestingly, this decline appeared to continue even as the event closed on August 16, indicative of some persistence in these behaviors. We also find these results in alternate synthetic control models where we match on 14 days of pre-treatment social distancing as well as state policies related to reopening of businesses, mask-wearing policies, and COVID-19 testing rates (see Appendix Figure 4).

In Table 2, we provide formal synthetic control estimates, which largely confirm the results shown in Figures 3-4 and Appendix Figures 3-4. We fail to detect evidence that the Sturgis Rally significantly affected full-time stay-at-home behavior (columns 1-3). However, we do find that the Sturgis Rally reduced the average number of hours that Meade County residents (Panel I) spent at home (columns 4-6) by about 0.9 to 1.1 hours, or approximately 9.4 to 10.9 percent relative to the pre-treatment mean. This reduction in stay-at-home behaviors does not extend much beyond Meade County, and the estimated effect sizes are much smaller when we

²⁰ These results persisted when we instead matched on two weeks of pre-treatment social distancing data as well as state policies with regard to reopening of businesses, COVID-19 testing, and mask-wearing mandates (see Appendix Figure 3)

²¹ Some of the decrease in median hours spent at home may also reflect an increase in work activity fueled by the events and visitors.

include border counties to Meade (panel II) and the state of South Dakota as a whole (panel III).²²

These results suggest that in contrast to prior large gatherings that have been studied (i.e., Tulsa and BLM protests), in the case of Sturgis, the local resident population appeared to participate in the events. This raises the possibility that the local population may be at risk for COVID-19 spread, especially if mitigating strategies (i.e., mask-wearing, interacting closely with only household members, avoiding crowds) were not undertaken.

In Figures 5 and 6 and in Table 3, we explore whether the Sturgis Rally contributed to local community spread of COVID-19. We find strong evidence that the events were a local spreader of COVID-19. Figure 5 shows synthetic control estimates for the model where we match on all pre-treatment days of cumulative COVID-19 cases while Figure 6 shows estimates where we match on half of all pre-treatment days (14 days) as well as on other predictors of community spread, including the number of days the state has permitted reopening of restaurants/bars, entertainment venues, personal care services, and gyms, as well as the number of days the state has had a mask-wearing mandate and the state COVID-19 testing rate (measured on July 7, August 2, August 6, and August 20). Across both sets of figures, we find strong evidence that the Sturgis Rally is associated with a substantial increase in COVID-19 cases in the local population. The effect appears particularly stark in Meade County, which hosted the Rally's core events. There is a clear break in COVID-19 growth in the period following the Sturgis Rally, accelerating after about August 24, a week following the event's close.

²² In Appendix Table 1, we list the counties and states that received positive weights in the synthetic control estimates shown in Table 2.

Table 3 presents the synthetic control estimates of the Sturgis Motorcycle Rally on cumulative COVID-19 cases. We find that over the full post-treatment period, the Sturgis Rally was associated with a 1.63 to 2.09 increase in COVID-19 cases per 1,000 people in Meade County (Panel I). This corresponds to a 76.8 to 98.5 percent increase in cumulative COVID-19 cases relative to its estimated synthetic counterfactual. The effects are statistically distinguishable from zero using permutation-based p-values generated from placebo tests, and are largest when we might expect them, following the incubation period of COVID-19 (Li et al. 2020) during the period following the close of the Sturgis events. Specifically, after August 16th, we find that COVID-19 cases increase by 2.83 to 3.54 cases per 1,000 population in Meade County relative to its synthetic control. By September 2, approximately three weeks following the Sturgis event, we find that COVID-19 cases are 6 to 7 cases higher per 1,000 population in Meade County, a 100 to 200 percent increase in cases. This translates to between 177 to 195 more total cases in the County, by the end of the analysis period, as a result of the rally.

Turning to Meade County and its border counties (Panel II), we find that there is strong evidence that the Sturgis Rally increases COVID-19 cases in Meade County's environs. In Meade County and its border counties, the Sturgis event is associated with a 1.38 to 1.54 cases per 1,000 population increase in cumulative COVID-19 cases. Again, the effects are largest during the period following the close of the Motorcycle Rally.

Finally, the spread appears to be picked up in the entire state of South Dakota (Panel III), with almost 10 percent of attendees coming from within the state. Using our synthetic control method, we find that COVID-19 cases are 1.10 to 1.24 higher per 1,000 population, effects that are statistically distinguishable from zero at conventional levels. By September 2nd, the synthetic control estimates indicate an increase in the state by between 3,185 and 3,441 total number of

cases. We note that these estimates may be lower bound estimates to the extent that several of the positively weighted donor states that contributed to synthetic South Dakota (see Appendix Table 2) included counties with residents that “pinged” in Sturgis at the time of the event and could have contributed to community spread back home.

Together, the findings in Figures 5-6 and Table 3 provide strong evidence that the Sturgis event contributed to substantial local community spread. We next turn to an exploration of whether the impact of the Sturgis event extended nationally. That is, we answer the question: did the Motorcycle Rally turn into a super-spreader event?

5.3 Dose-Response Estimates of Effect of Sturgis on Broader National Spread of COVID-19

While the above findings have established evidence of local community spread of COVID-19, we next assess the degree to which the Sturgis event contributed to COVID-19 spread beyond the borders of South Dakota. For this purpose, we exclude counties from the state of South Dakota from the analysis sample and use our dose-response difference-in-differences model (equation 2) to assess whether counties that had relatively higher numbers of residents attend the Sturgis Rally saw increases in community spread of COVID-19 following the event, when many such attendees returned home. Figure 7 and the corresponding Table 4 present the results of this exercise.

Figure 7 presents event-study analyses of the effect of relative inflows into the Sturgis Rally on the natural log of cumulative COVID-19 cases in attendees’ resident counties. As noted above, the relative inflow measure captures the ratio of the number of net pings in Sturgis treatment CBGs from August 3-16 (relative to non-resident pings in the same CBGs from July 9-26) to the average number of resident pings over the sample window. Figure 7 presents event

studies for *Low Inflows*, *Moderate-Low Inflows*, *Moderate Inflows*, *Moderate-High Inflows*, and *High Inflows*. The estimates shown in the event studies may be thought of as COVID-19 effects relative to counties with no inflows to the Sturgis rally. Our event study results show little evidence of pre-treatment county-level COVID-19 case trends. In moderate and higher inflow counties, we find that approximately more than three weeks after the start of the Sturgis events (corresponding to about two weeks following the end of the Rally), county-level cumulative COVID-19 cases increase by about 6 to 12 percent. This provides some visual evidence of non-localized spread of COVID-19 as a result of the Sturgis Motorcycle Rally. We find little evidence, within this time span, of any discernible increase in cases in those counties that sourced relatively fewer attendees to the Sturgis rally.

Table 4 presents the lagged effects of the Sturgis Rally on the natural log of COVID-19 cases. Our findings in column (1) shows that the highest relative inflow counties to Sturgis (outside of the state of South Dakota), which were comprised of counties representing states nationwide, including Arizona, California, Colorado, Iowa, Minnesota, Nebraska, Nevada Washington, and Wyoming²³ — saw a 10.7 percent increase in COVID-19 cases more than three weeks following the opening of the Sturgis Rally, and about two weeks following the close of the events. Over the same time window, we find that the second highest inflow counties also experienced about a 12.5 percent increase in COVID-19 cases following the events. Turning to our “moderate inflow” counties, we also see that a diverse set of counties from states across the nation also saw about a 7 percent increase in COVID-19 cases, beginning about ten days

²³ These counties include Jefferson County, Colorado, Weld County, Colorado, Adams County, Colorado, Denver County, Colorado, El Paso County, Colorado, Larimer County, Colorado, Mohave County, Arizona, Maricopa County, Arizona, Los Angeles County, California, San Diego, California, Clark County, Nevada, Anoka County, Minnesota, Hennepin County, Minnesota, Pottawattamie County, Iowa, Woodbury County, Iowa, Jackson County, Missouri, Campbell County, Wyoming, Natrona County, Wyoming, Spokane County, Washington, and Scotts Bluff County, Nebraska.

following the close of the Sturgis Rally. These effects are all significantly different from zero. This suggests that the COVID-19 spread effects of Sturgis occurred far more widely than just the state of South Dakota or its border states.

In contrast, we find no evidence that lower inflow counties saw differential changes in COVID-19 case growth relative to counties that did not have any inflows. This suggests that the super-spreading effects of the Sturgis Event were restricted to counties with more substantial inflows.

As the relative measure of inflows normalizes by the total resident pings in the county, the pattern of results suggested in column (1) of Table 4 were not simply driven by high population counties or by idiosyncratic SafeGraph coverage differences across counties.²⁴ In defining the “dose” of returning rally-goers to their home counties, we also alternately consider the absolute measure of county-level inflows into Sturgis. Figure 8 shows event-study analyses of the effects of absolute inflows into Sturgis on the natural log of COVID-19 cases. Consistent with our relative inflow measure, we find that moderate and higher inflow counties saw larger increases in COVID-19 cases relative to counties that contribute no inflows into the Sturgis Rally.

In column (2) of Table 4, we show dose-response estimates using the absolute inflow measure. The results continue to show strong evidence that in the weeks following the Sturgis Rally, COVID-19 cases grew more rapidly in counties that sourced more attendees to the Sturgis. In our highest absolute inflow counties — comprised of (i) Adams County, Colorado, (ii) Jefferson County, Colorado, (iii) Weld County, Colorado, (iv) Maricopa County, Arizona, (v)

²⁴ It also accounts for differential risk of exposure from potential population mixing. For instance, 100 returning residents from the rally to their home county would have different implications for community spread if the home county has a relatively smaller population (than if the home county was more populated).

Clark County, Nevada, (vi) Anoka County, Minnesota, and (vii) Campbell County, Wisconsin — we find that the Sturgis Rally is associated with a 13.5 percent increase in COVID-19 cases; the effect is not statistically distinguishable from zero at conventional levels. We also find that moderate inflow counties saw larger and significant increases in COVID-19 cases relative to counties that saw no inflows into Sturgis, on order of about 10.1 percent.

There is little evidence that the rally led to a higher caseload in the other counties that supplied far fewer attendees. Taken together, the results in Tables 3 and 4 provide strong evidence that the Sturgis Rally appears to have been a superspreader event for COVID-19; we find significant case increases within the state of South Dakota as well as increases extending to counties from which relatively more residents attended the event.

5.4. Did State Policies Mitigate COVID-19 Spread?

Despite evidence that a large share of variation in mitigation behaviors is driven by voluntary behaviors (Sears et al. 2020; Cronin and Evans 2020), there is mounting evidence that statewide policy interventions such as shelter-in-place orders (Courtemanche et al. 2020; Friedson et al. 2020; Dave et al. 2020a,b,c) and mask wearing mandates (Lyu and Wehby 2020) may play an important role in preventing the spread of COVID-19. In Table 5, we explore whether the nationwide spread of COVID-19 cases from the Sturgis Rally was moderated by state policies designed to encourage mitigation. Specifically, we examine state mitigation policies in the month following the Rally (largely the month of August, beginning on August 3) and generate an index of strictness of mitigation using the following policies: whether there were state restrictions on openings of (1) restaurants, (2) bars, (3) gyms, (4) movie theaters/entertainment venues, and (5) non-essential retail establishments, (6) whether the state

had implemented travel restrictions across state borders, and (7) whether the state had a mask wearing mandate. We define states above the median index value as *Stricter Mitigation* states (N = 23) and *Weaker Mitigation* states, as those below the median (N = 27).²⁵ We then interact these state characteristics with county-level inflows into Sturgis to descriptively examine whether such policy environments impacted the spread of COVID-19 as residents returned home from the Rally.

Table 5 shows the results from this exercise, with the first two columns showing results using the preferred relative inflow measure and the final two columns showing results using the absolute inflow measure.²⁶ For ease of exposition, we present main results for the two groups of highest inflow counties, where we previously found evidence of a substantial increase in COVID cases following the events.²⁷ For the highest relative inflow counties, the findings provide some suggestive evidence that COVID-19 spread from the Sturgis Rally may have been mitigated by state policies. That is, we find three weeks after the start of the Sturgis event, COVID-19 cases grow by 14.6 percent in high relative inflow counties nested in states with weak mitigation policies (column 1). However, in states with stronger mitigation policies, counties with higher inflows into Sturgis saw much lower rates of growth in COVID-19 cases one week after the close of the Sturgis Rally (2.6 percent; statistically insignificant). This pattern is also evident using the absolute measure of inflows, though estimated effects are not statistically distinguishable from zero (column 2). When examining more moderate inflow counties, we find

²⁵ South Dakota would be coded as a *Weaker Mitigation* state, but is excluded from our dose-response analysis. Our stricter mitigation states have at least two mitigation policies.

²⁶ With the policy variation underlying the heterogeneity analysis at the state level, we generate state-clustered standard errors. Inferences are not affected if we alternately cluster at the county level.

²⁷ Appendix Table 3 shows coefficients across all inflow windows.

less evidence of economically meaningful differences in the effect of the Sturgis Rally on COVID-19 spread.

While we cannot rule out that there may be other explanations besides policy differences to explain the heterogeneous inflow effects we observe, they are suggestive of the fact that the local COVID-19 policy environment may serve as an important defense (or facilitator) of COVID-19 resulting from a super-spreader event.²⁸

6. Conclusion

In this paper we document the spread of infectious disease due to a mass gathering conducted during a pandemic against the guidance of CDC. The spread of the virus due to the event was large: we document large increases in cumulative cases relative to the synthetic counterfactual in the county of the event, and the cluster of CBGs in the county and adjoining the county over the entire post-event time period, with larger increases detected towards the end of the time period. Similarly, we find large increases statewide – with increases in the South Dakota cumulative COVID-19 caseload relative to the synthetic counterfactual that were between 3.6 and 3.9 cases per 1,000 population.

We are further able to document national spread due to the Sturgis Motorcycle Rally, although that spread also appears to have been successfully mitigated by states with strict infection mitigation policies. In counties with the largest relative inflow to the event, the per 1,000 case rate increased by 10.7 percent after 24 days following the onset of Sturgis Pre-Rally Events. Multiplying the percent case increases for the high, moderate-high and moderate inflow

²⁸ We also explored whether the policy findings could be explained by state political preferences, but found that, in the main, results were not sensitive to controlling for whether the majority of the state's voters supported the Democratic presidential candidate in 2016.

counties by each county's respective pre-rally cumulative COVID-19 cases and aggregating, yields a total of 263,708 additional cases in these locations due to the Sturgis Motorcycle Rally. Adding the number of new cases due to the Rally in South Dakota estimated by synthetic control (3.6 per 1,000 population, scaled by the South Dakota population of approximately 858,000) brings the total number of cases to 266,796 or 19 percent of 1.4 million new cases of COVID-19 in the United States between August 2nd 2020 and September 2nd 2020.

If we conservatively assume that all of these cases were non-fatal, then these cases represent a cost of over \$12.2 billion, based on the statistical cost of a COVID-19 case of \$46,000 estimated by Kniesner and Sullivan (2020). This is enough to have paid each of the estimated 462,182 rally attendees \$26,553.64 not to attend. This is by no means an accurate accounting of the true externality cost of the event, as it counts those who attended and were infected as part of the externality when their costs are likely internalized.²⁹ However, this calculation is nonetheless useful as it provides a ballpark estimate as to how large of an externality a single superspreading event can impose, and a sense of how valuable restrictions on mass gatherings can be in this context. Even if half of the new cases were attendees, the implied externality is still quite large. Finally, our descriptive evidence suggests that stricter mitigation policies in other locations may contribute to limiting externality exposure due to the behavior of non-compliant events and those who travel to them.

²⁹ Estimates from Table 5, which indicated that the increase in cases may have been moderated in places that had relatively stricter containment policies, imply that at least some part of these costs is external, due to community spread from attendees to non-attendees.

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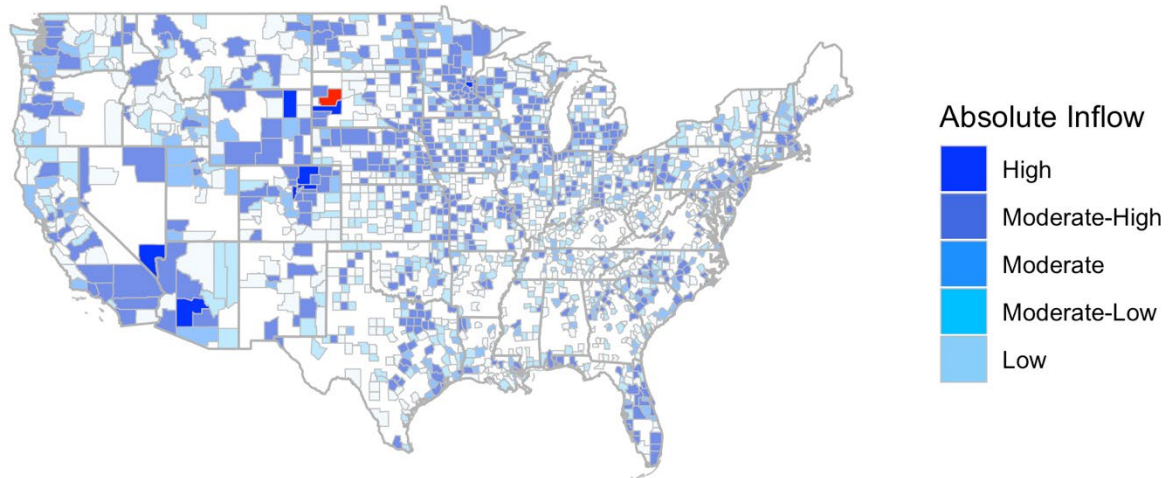
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Figure 1. Distribution of Inflows into Sturgis Motorcycle Rally

Panel (a): Absolute Intensity of Sturgis Attendee Inflow, by Resident County



Panel (b): Relative Intensity of Sturgis Attendee Inflow, by Resident County

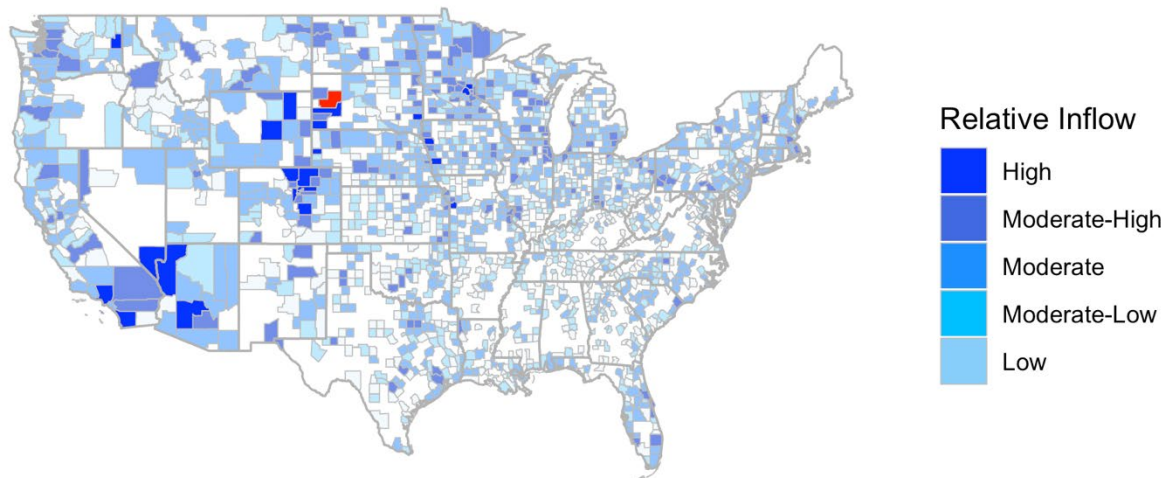
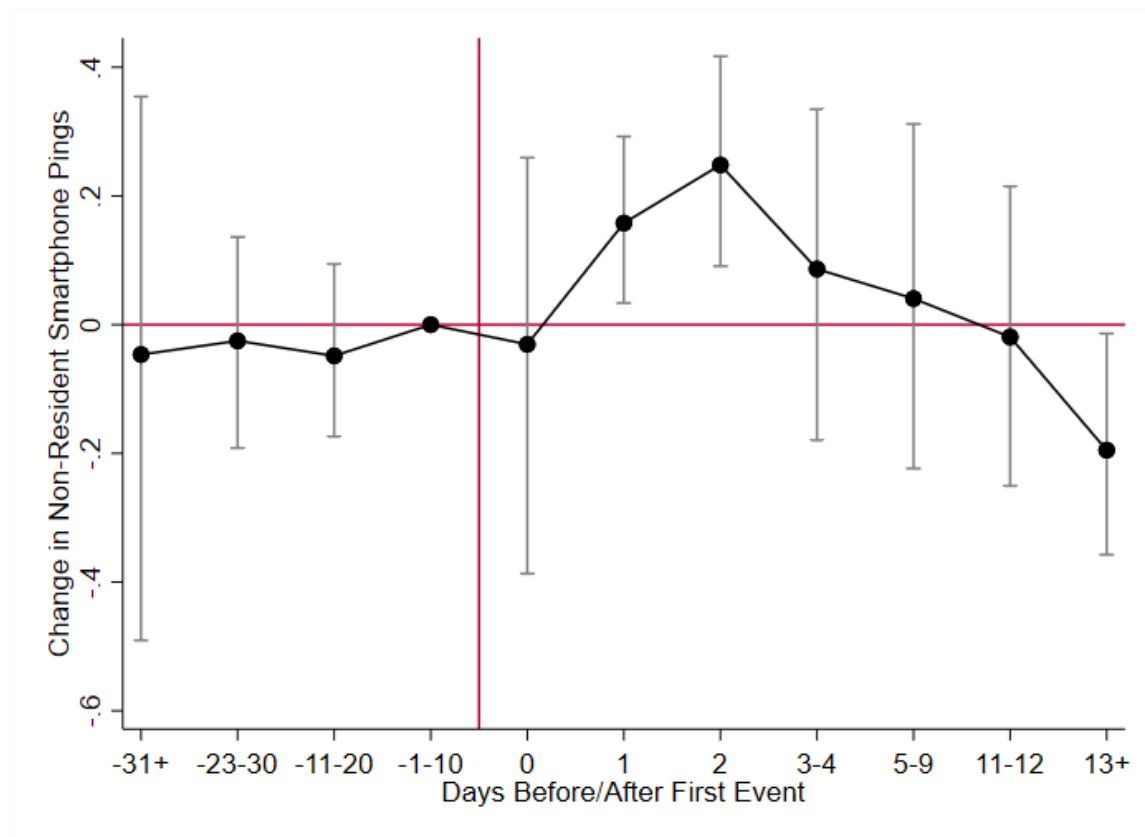


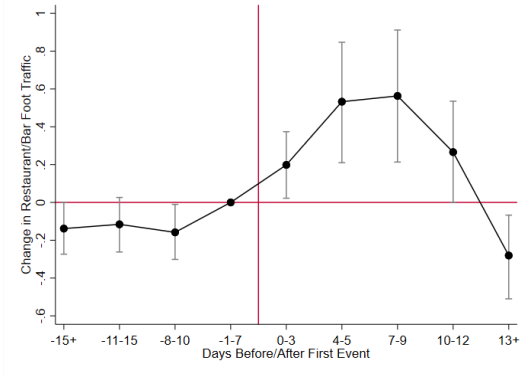
Figure 2A. Event-Study Analyses of Effect of Sturgis Motorcycle Rally on Non-Resident Smartphone Pings



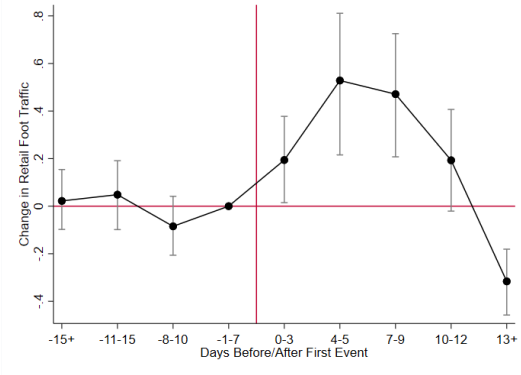
Notes: Estimates are generated using ordinary least squares. All models include cluster group and day fixed effects. State-level controls include: whether food industry reopened, whether retail stores reopened, whether personal or pet care services reopened, whether entertainment or amusement activities reopened, and whether there are any mask wearing requirements. County-level controls include: average temperature and precipitation. Confidence intervals were calculated using a wild cluster bootstrap method.

Figure 2B. Event-Study Analyses of Effect of Sturgis Motorcycle Rally on Non-Resident Travel and Foot Traffic

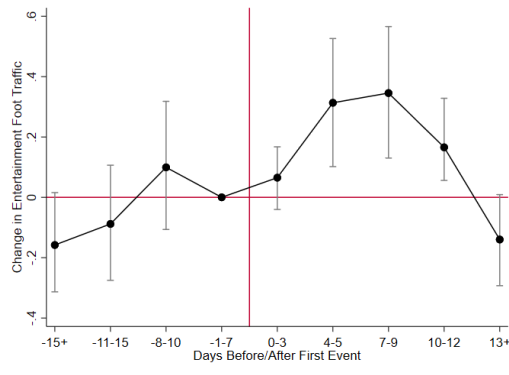
Panel (a): Inv Hyp Sine (Restaurant and Bar Foot Traffic)



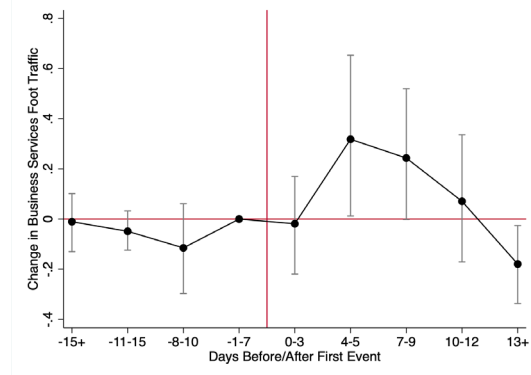
Panel (b): Inv Hyp Sine (Retail Foot Traffic)



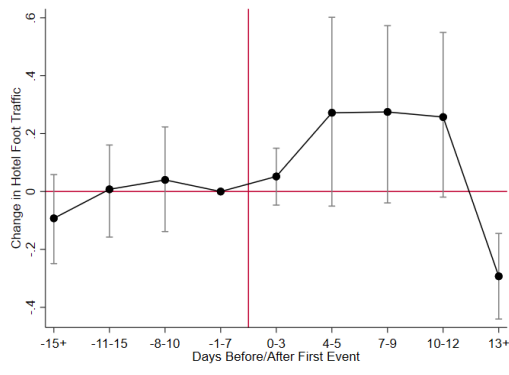
Panel (c): Inv Hyp Sine (Entertainment Foot Traffic)



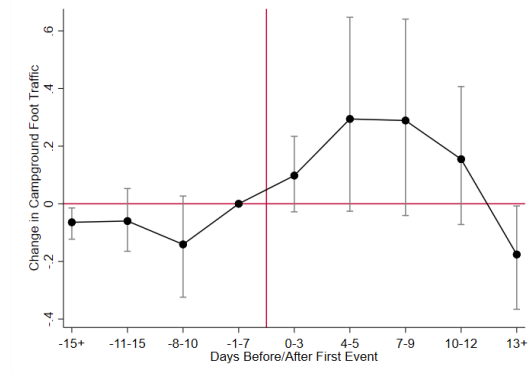
Panel (d): Inv Hyp Sine (Business Services Foot Traffic)



Panel (e): Inv Hyp Sine (Hotel Foot Traffic)

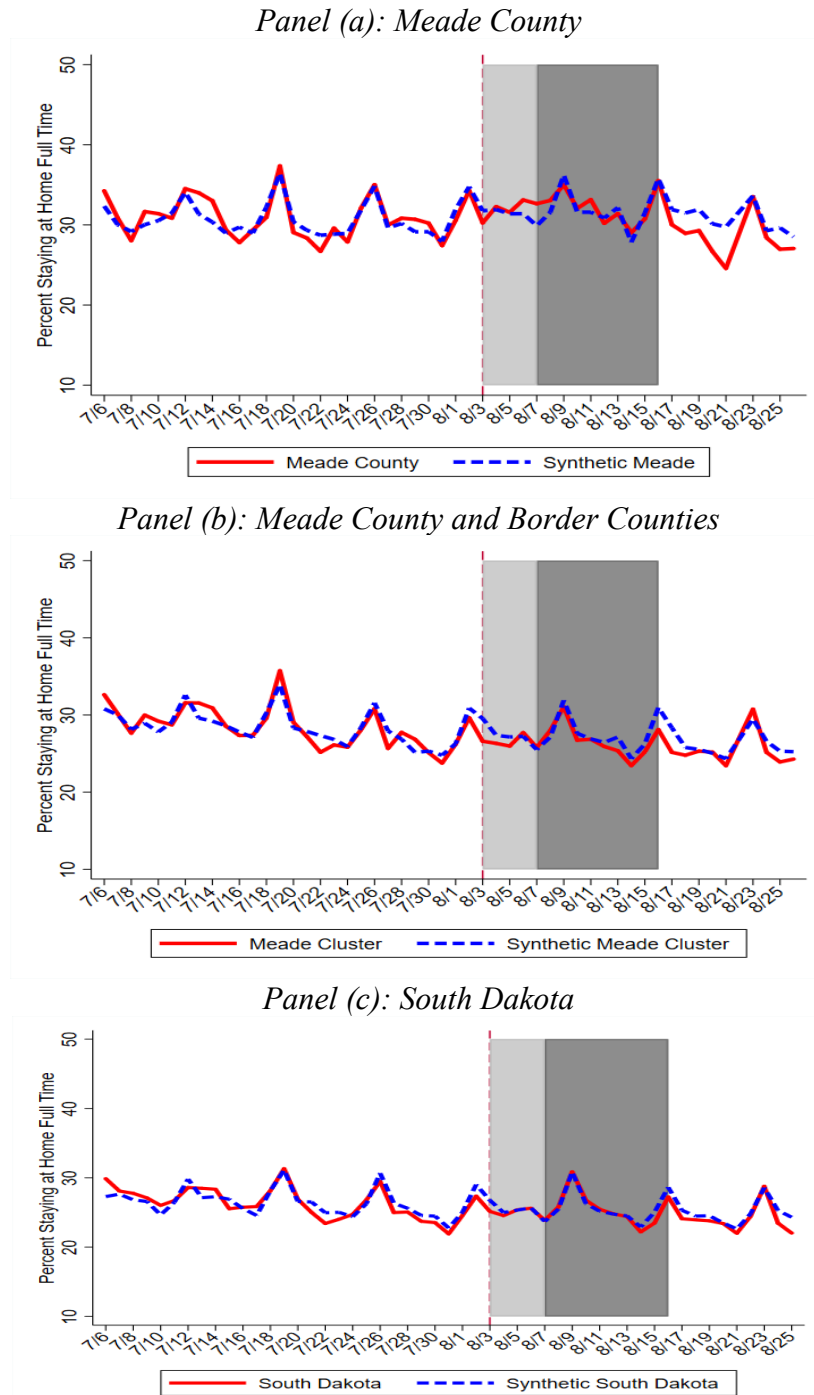


Panel (f): Inv Hyp Sine (Campground Foot Traffic)



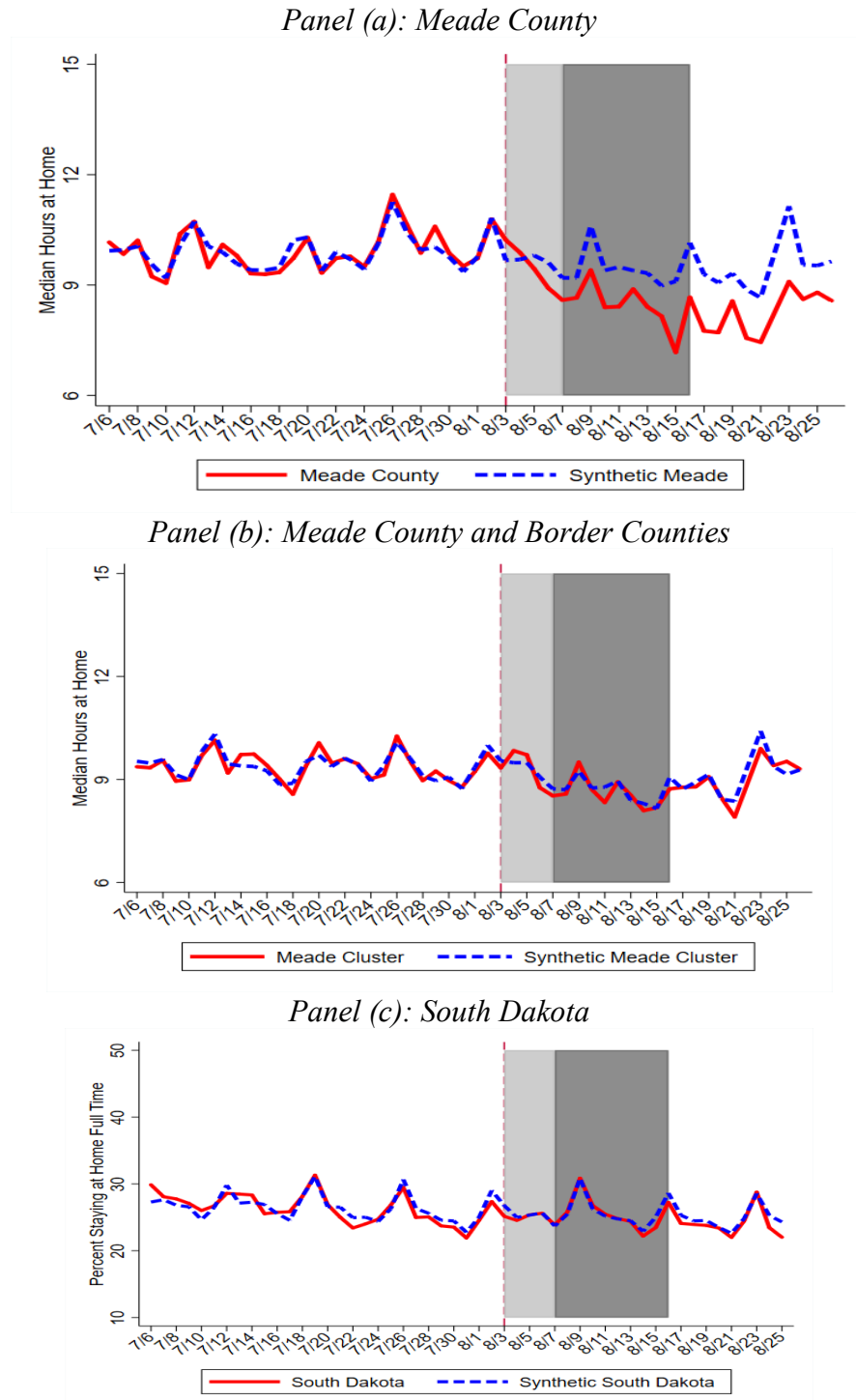
Notes: Estimates are generated using ordinary least squares. All models include cluster group and day fixed effects. State-level controls include: whether food industry reopened, whether retail stores reopened, whether personal or pet care services reopened, whether entertainment or amusement activities reopened, and whether there are any mask wearing requirements. County-level controls include: average temperature and precipitation. Confidence intervals were calculated using a wild cluster bootstrap method.

Figure 3. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Percent Stay-at-Home Full-Time



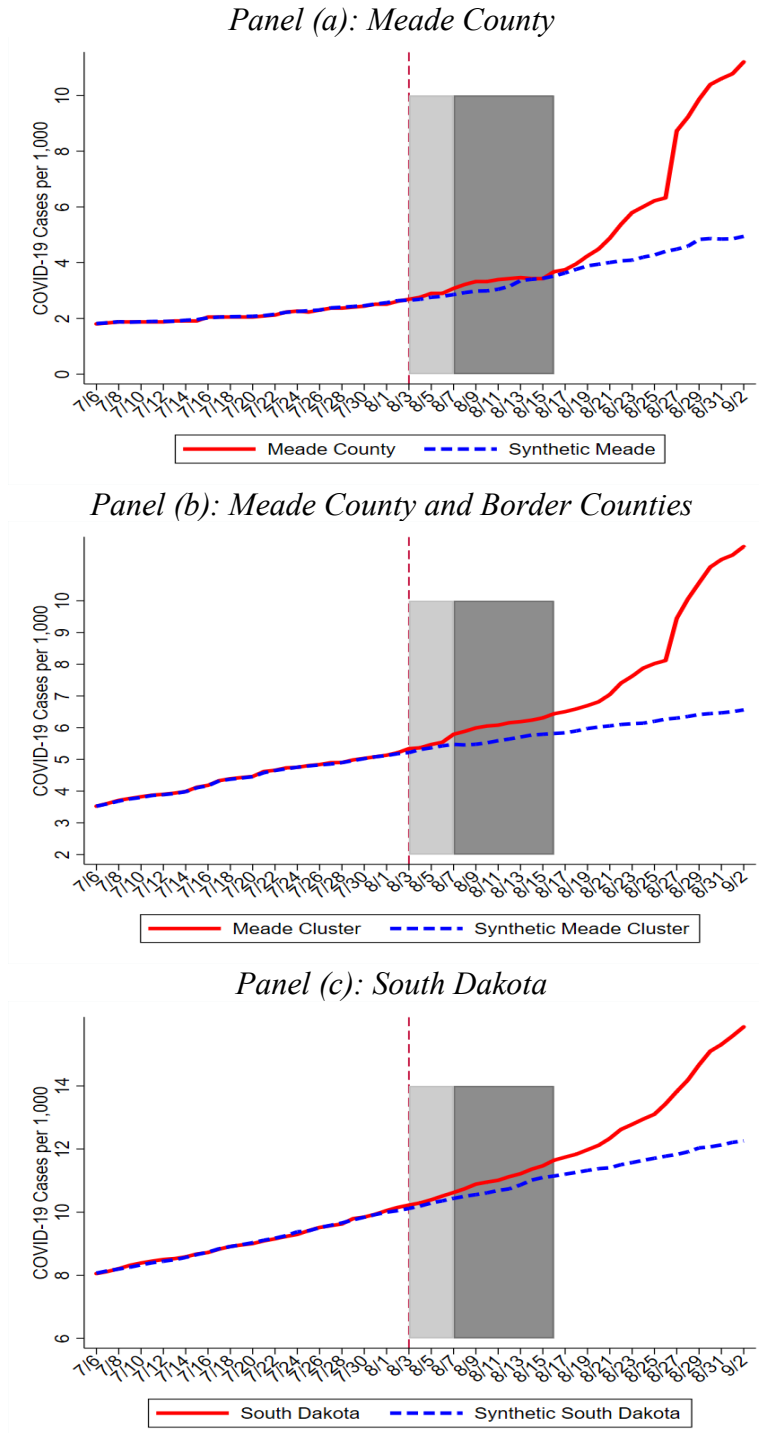
Notes: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that pinged in Sturgis event census block groups between 8/3 and 8/16. All synthetic control estimates are generated by matching on pre-treatment stay-at-home behavior on every day between 7/6 to 8/2.

Figure 4. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Median Hours Spent at Home



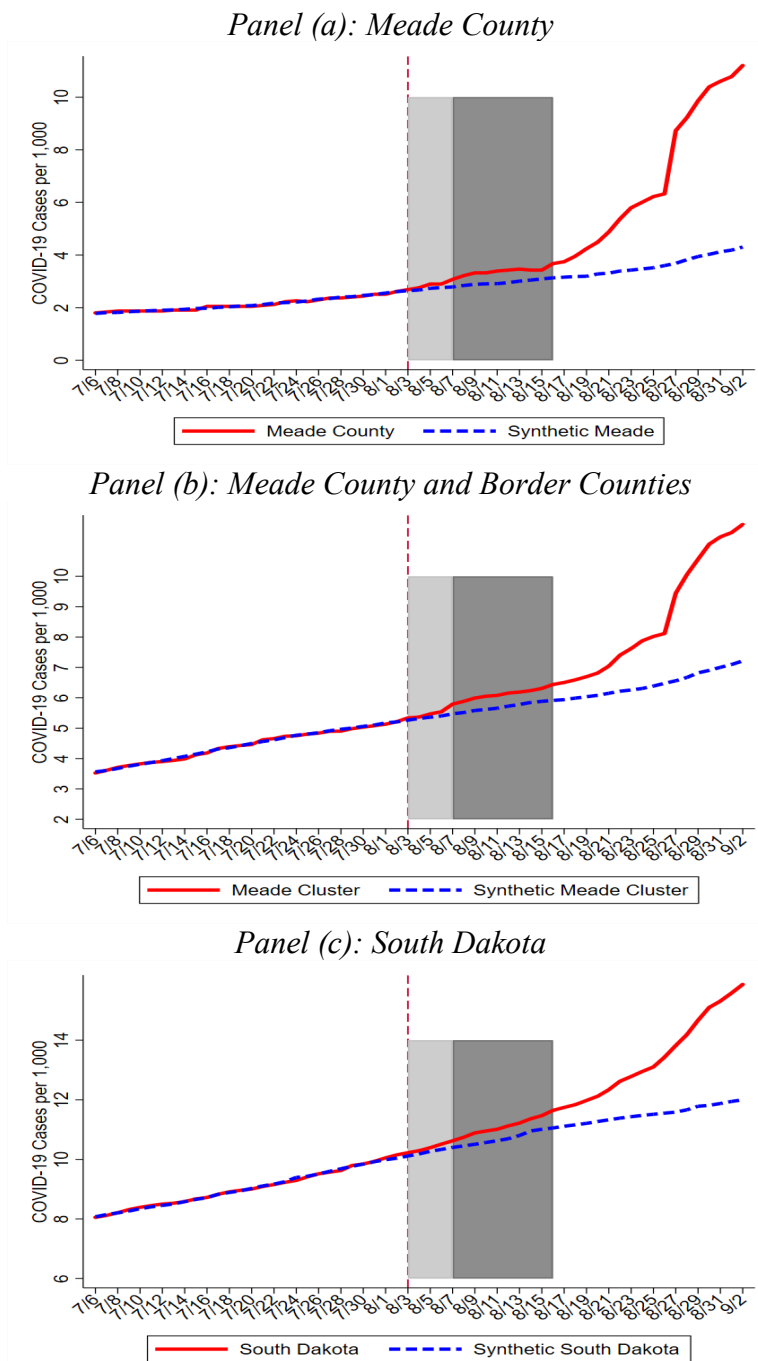
Notes: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that pinged in Sturgis event census block groups between 8/3 and 8/16. All synthetic control estimates are generated by matching on pre-treatment stay-at-home behavior on every day between 7/6 to 8/2.

Figure 5. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Cumulative COVID-19 Cases Per 1,000 Population, Synthetic Controls Generated by Matching on COVID-19 Cases on Each Pre-Treatment Day



Notes: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that pinged in Sturgis event census block groups between 8/3 and 8/16. All synthetic control estimates are generated by matching on pre-treatment stay-at-home behavior on every day between 7/6 to 8/2.

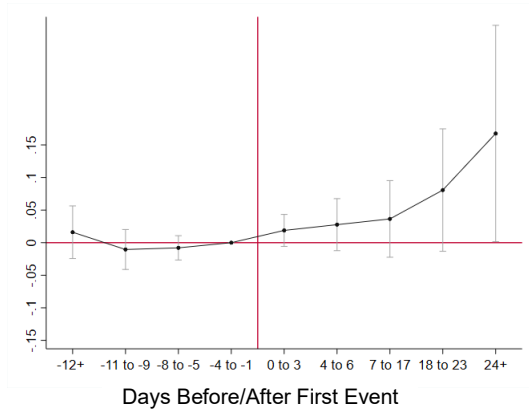
Figure 6. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Cumulative COVID-19 Cases Per 1,000 Population, Synthetic Controls Generated by Matching on COVID-19 Cases on 14 Pre-Treatment Days, COVID-19 Testing Rates, Reopening Policies, Travel Restriction Policies, Mask-Wearing Policies and & Social Distancing



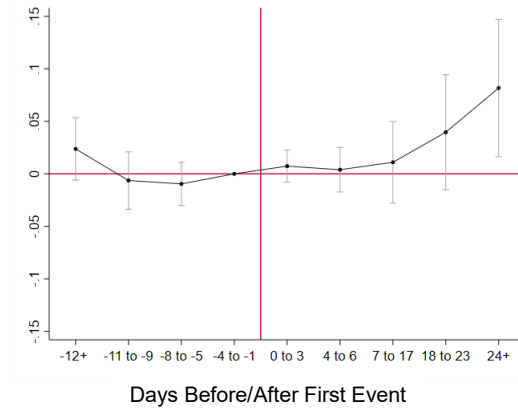
Notes: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that that pinged in Sturgis event census block groups between 8/3 and 8/16. All synthetic control estimates are generated by matching on pre-treatment stay-at-home behavior on 7/7, 7/9, 7/11, 7/13, 7/15, 7/17, 7/19, 7/21, 7/23, 7/25, 7/27, 7/29, 7/31, and 8/2, state COVID-19 testing rate per 100,000 population, number of days the state permitted reopening of businesses in the following sectors: restaurant, bars, movie theatres, gyms, and retail stores, and number of days the state had enacted a mask-wearing mandate and travel quarantine mandate

**Figure 7. Event-Study Analysis of Effect of Sturgis Rally on Log (County-Level COVID-19 Cases),
by Relative Inflow of County Residents to Sturgis Motorcycle Rally**

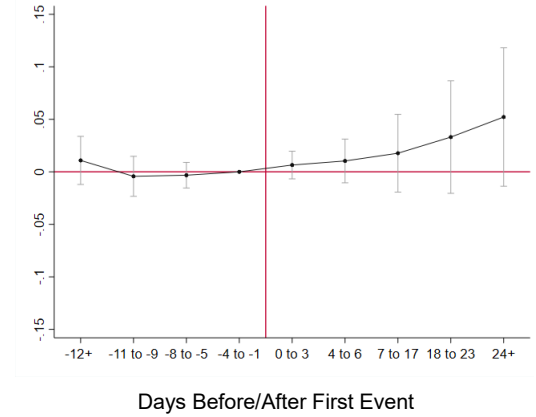
Panel (a): High Relative Inflow



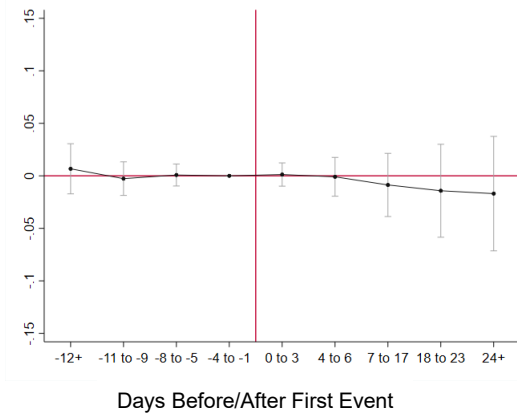
Panel (b): Moderate-High Relative Inflow



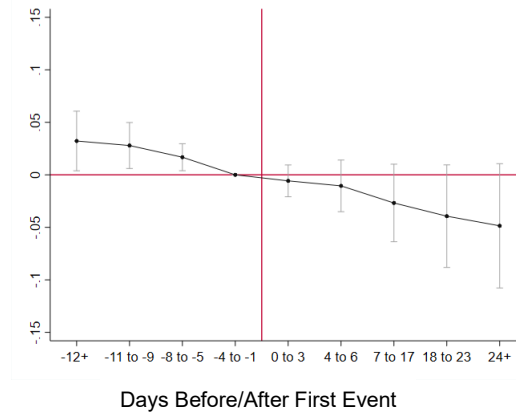
Panel (c): Moderate Relative Inflow



Panel (d): Moderate-Low Relative Inflow

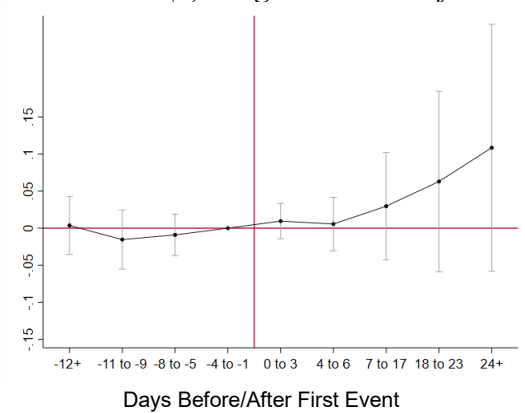


Panel (e): Low Relative Inflow

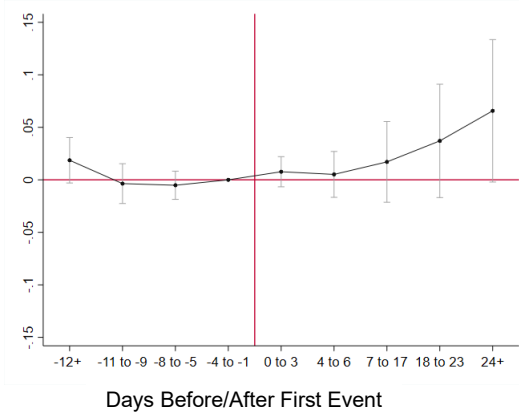


**Figure 8. Event-Study Analysis of Effect of Sturgis Rally on Log (County-Level COVID-19 Cases),
by Absolute Inflow of County Residents to Sturgis Motorcycle Rally**

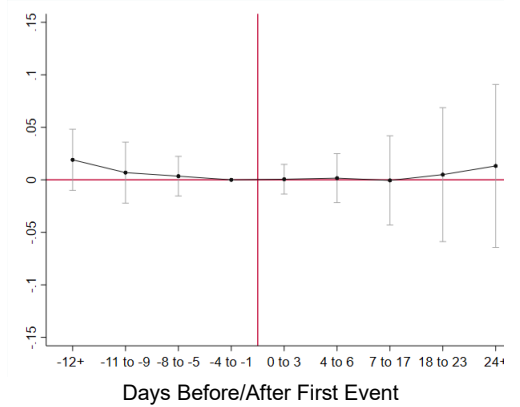
Panel (a): High Absolute Inflow



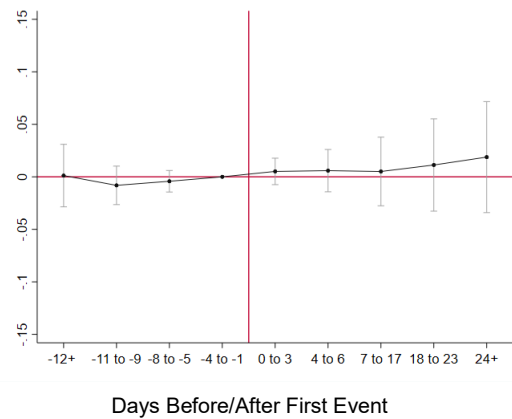
Panel (b): Moderate-High Absolute Inflow



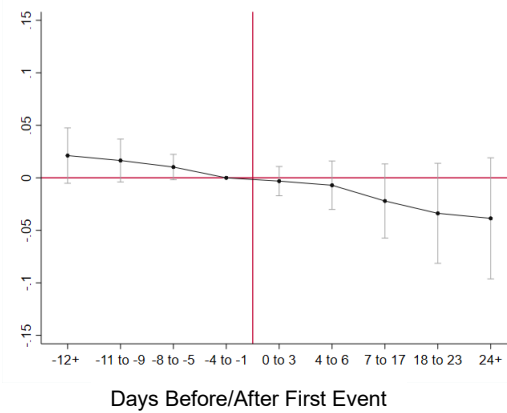
Panel (c): Moderate Absolute Inflow



Panel (d): Moderate-Low Absolute Inflow



Panel (e): Low Absolute Inflow



**Table 1. Difference-in-Differences Estimates of Effect of Sturgis Motorcycle Rally on
Inv Hyp Sine Non-Resident Smartphone Pings and Foot Traffic in Treatment Census Block Groups**

	(1) Non- Resident Smartphone Pings	(2) Restaurant and Bar Foot Traffic	(3) Retail Food Traffic	(4) Entertainment Foot Traffic	(5) Hotel Foot Traffic	(6) Campground Foot Traffic	(7) Business Service Foot Traffic
<i>Panel I: Difference-in-Difference Estimate</i>							
Sturgis Rally	0.159* [p=0.072]	0.603*** [p=0.002]	0.505*** [p=0.000]	0.361*** [p=0.004]	0.348* [p=0.074]	0.322 [p=0.106]	0.244* [p=0.062]
<i>Panel II: Heterogeneous Treatment Effect by Treatment Window</i>							
0-3 Days After First Event	0.17*** [p=0.006]	0.298** [p=0.018]	0.184** [p=0.044]	0.145 [p=0.104]	0.091 [p=0.312]	0.152 [p=0.162]	0.006 [p=0.972]
4-5 Days After First Event	-0.078 [p=0.68]	0.633*** [p=0.000]	0.518*** [p=0.000]	0.393*** [p=0.002]	0.311* [p=0.094]	0.349* [p=0.098]	0.343** [p=0.048]
7-9 Days After First Event	0.005 [p=0.954]	0.663*** [p=0.000]	0.461*** [p=0.002]	0.425** [p=0.016]	0.313* [p=0.08]	0.343 [p=0.116]	0.268* [p=0.088]
10-12 Days After First Event	0.051 [p=0.53]	0.366** [p=0.014]	0.183 [p=0.176]	0.245* [p=0.070]	0.296 [p=0.118]	0.209 [p=0.166]	0.095 [p=0.516]
13+ Days After First Event	-0.176** [p=0.002]	-0.181** [p=0.034]	-0.326*** [p=0.000]	-0.061 [p=0.298]	-0.255*** [p=0.000]	-0.122* [p=0.066]	-0.155* [p=0.08]
N	583,016	583,016	583,016	583,016	583,016	583,016	583,016

***Significant at 1% level **at 5% level *at 10% level

Notes: Estimates are generated using ordinary least squares. All models include cluster group and day fixed effects. State-level controls include: whether food industry reopened, whether retail stores reopened, whether personal or pet care services reopened, whether entertainment or amusement activities reopened, and whether there are any mask wearing requirements. County-level controls include: average temperature and precipitation. Confidence intervals and p-values were calculated using a wild cluster bootstrap method.

Table 2. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Stay-at-Home Behavior Among Local Residents

	Percent Staying at Home Full-Time			Median Hours at Home		
	(1)	(2)	(3)	(4)	(5)	(6)
<i>Panel I: Meade County</i>						
Sturgis Rally	-0.705 [p=0.719]	0.638 [p=0.766]	0.128 [p=0.889]	-0.930* [p=0.064]	-1.060** [p=0.018]	-1.084** [p=0.035]
Pre-Treatment Mean of DV	30.933	30.933	30.933	9.925	9.925	9.925
<i>Panel II: Meade Cluster</i>						
Sturgis Rally	-0.872 [p=0.860]	-1.487 [p=0.743]	-1.688 [p=0.648]	-0.068 [p=0.918]	0.050 [p=0.889]	-0.071 [p=0.906]
Pre-Treatment Mean of DV	28.510	28.510	28.510	9.378	9.378	9.378
<i>Panel III: South Dakota</i>						
Sturgis Rally	-0.404 [p=0.938]	-0.522 [p=0.844]	-0.280 [p=0.938]	0.322 [p=0.813]	0.384 [p=0.563]	0.300 [p=0.844]
Pre-Treatment Mean of DV	26.392	26.392	26.392	9.198	9.198	9.198
Observables used to construct the weights						
# of Pre-Treatment Days	28	10	14	28	10	14
Match on All Observables	No	Yes	Yes	No	Yes	Yes

* Significant at the 10% level; ** Significant at the 5% level; *** Significant at the 1% level

Note: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that that pinged in Sturgis event census block groups between 8/3 and 8/16. All observable controls include: state COVID-19 testing rate per 100,000 population, number of days the state permitted reopening of businesses in the following sectors: restaurant, bars, movie theatres, gyms, and retail stores, and number of days the state had enacted a mask-wearing mandate and travel quarantine mandate. Confidence intervals and p-values were calculated using a wild cluster bootstrap method.

Table 3. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Cumulative COVID-19 Cases Per 1,000 Population

	(1)	(2)	(3)
<i>Panel I: Meade County</i>			
Full Sturgis Treatment Effect (8/3 through 8/28)	1.632** [p=0.012]	2.073*** [p=0.006]	2.089*** [p=0.006]
Only Sturgis Event Period (8/3 through 8/16)	0.175 [p=0.409]	0.368* [p=0.064]	0.329* [p=0.082]
Post-Sturgis Event Period (8/17 through 8/28)	2.832** [p=0.012]	3.477*** [p=0.006]	3.541*** [p=0.006]
Pre-Treatment Mean of DV	2.122	2.122	2.122
<i>Panel II: Meade Cluster</i>			
Full Sturgis Treatment Effect (8/3 through 8/28)	1.544** [p=0.029]	1.403** [p=0.029]	1.376** [p=0.029]
Only Sturgis Event Period (8/3 through 8/16)	0.377* [p=0.058]	0.317 [0.117]	0.321 [0.105]
Post-Sturgis Event Period (8/17 through 8/28)	2.505** [p=0.029]	2.298** [p=0.029]	2.244** [p=0.029]
Pre-Treatment Mean of DV	4.418	4.418	4.418
<i>Panel III: South Dakota</i>			
Full Sturgis Treatment Effect (8/3 through 8/28)	1.099** [p=0.031]	1.239** [p=0.031]	1.221** [p=0.031]
Only Sturgis Event Period (8/3 through 8/16)	0.274 [p=0.188]	0.332 [p=0.125]	0.321 [p=0.125]
Post-Sturgis Event Period (8/17 through 8/28)	1.778** [p=0.031]	1.986** [p=0.031]	1.962** [p=0.031]
Pre-Treatment Mean of DV	9.033	9.033	9.033
Observables used to construct the weights			
# of Pre-Treatment Days	28	10	14
Match on All Observables	No	Yes	Yes

* Significant at the 10% level; ** Significant at the 5% level; *** Significant at the 1% level

Note: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that that pinged in Sturgis event census block groups between 8/3 and 8/16. All observable matching controls include: state COVID-19 testing rate per 100,000 population (measured on 4 days), number of days the state permitted reopening of businesses in the following sectors: restaurant, bars, movie theatres, gyms, and retail stores, and number of days the state had enacted a mask-wearing mandate and travel quarantine mandate. The permutation-based p-values are included in brackets below each point estimate.

Table 4. Dose-Response Difference-in-Differences Estimates of the Effect of Sturgis Rally on Log (County-Level Cumulative COVID-19 Cases)

	(1) <i>Relative Inflow</i>	(2) <i>Absolute Inflow</i>
<i>Counties with High Inflow</i>		
August 3-5 (0-3 Days After Rally Begins)	0.015 [p=0.29]	0.017 [p=0.35]
August 6-8 (4-6 Days After Rally Begins)	0.017 [p=0.31]	0.015 [p=0.52]
August 9-19 (7-17 Days After Rally Begins)	0.026 [p=0.38]	0.042 [p=0.29]
August 20-24 (18-23 Days After Rally Begins)	0.058 [p=0.18]	0.078 [p=0.21]
August 26 onward (24+ Days After Rally Begins)	0.102* [p=0.07]	0.127 [p=0.14]
<i>Counties with Moderate- High Inflow</i>		
August 3-5 (0-3 Days After Rally Begins)	0.016 [p=0.19]	0.013 [p=0.2]
August 6-8 (4-6 Days After Rally Begins)	0.015 [p=0.28]	0.014 [p=0.28]
August 9-19 (7-17 Days After Rally Begins)	0.032 [p=0.16]	0.033 [p=0.12]
August 20-24 (18-23 Days After Rally Begins)	0.070** [p=0.03]	0.061** [p=0.03]
August 26 onward (24+ Days After Rally Begins)	0.118*** [p=0.00]	0.096** [p=0.01]
<i>Counties with Moderate Inflow</i>		
August 3-5 (0-3 Days After Rally Begins)	0.012 [p=0.21]	0.001 [p=0.96]
August 6-8 (4-6 Days After Rally Begins)	0.014 [p=0.24]	0.004 [p=0.76]
August 9-19 (7-17 Days After Rally Begins)	0.026 [p=0.2]	0.008 [p=0.73]
August 20-24 (18-23 Days After Rally Begins)	0.044 [p=0.12]	0.02 [p=0.53]
August 26 onward (24+ Days After Rally Begins)	0.068* [p=0.05]	0.033 [p=0.38]
<i>Counties with Moderate-Low Inflow</i>		
August 3-5 (0-3 Days After Rally Begins)	0.004 [p=0.57]	0.009 [p=0.25]
August 6-8 (4-6 Days After Rally Begins)	0.004 [p=0.68]	0.01 [p=0.33]
August 9-19 (7-17 Days After Rally Begins)	0.001 [p=1]	0.011 [p=0.51]
August 20-24 (18-23 Days After Rally Begins)	-0.002 [p=0.94]	0.018 [p=0.42]
August 26 onward (24+ Days After Rally Begins)	-0.001 [p=0.97]	0.027 [p=0.33]

Counties with Low Inflow

August 3-5 (0-3 Days After Rally Begins)	-0.014 [p=0.2]	-0.008 [p=0.43]
August 6-8 (4-6 Days After Rally Begins)	-0.015 [p=0.31]	-0.009 [p=0.5]
August 9-19 (7-17 Days After Rally Begins)	-0.023 [p=0.25]	-0.019 [p=0.31]
August 20-24 (18-23 Days After Rally Begins)	-0.025 [p=0.31]	-0.025 [p=0.31]
August 26 onward (24+ Days After Rally Begins)	-0.025 [p=0.4]	-0.025 [p=0.4]
N	178,900	178,900

* Significant at the 10% level, ** Significant at the 5% level, *** Significant at the 1% level

Note: Estimate is generated using weighted least squares estimate. Standard errors are clustered at the county level. All estimates include county and day fixed effects as well as county specific linear time trend. State policy controls include log COVID-19 testing, an indicator for whether a state reopened restaurant or bars, an indicator for whether a state reopened retail services beyond curbside pickup, an indicator for whether a state reopened personal or pet care services, an indicator for whether a state reopened entertainment business, an indicator for whether a state reopened gyms, and an indicator for whether a state paused reopening. County weather controls include average temperature and an indicator for whether any measurable precipitation fell.

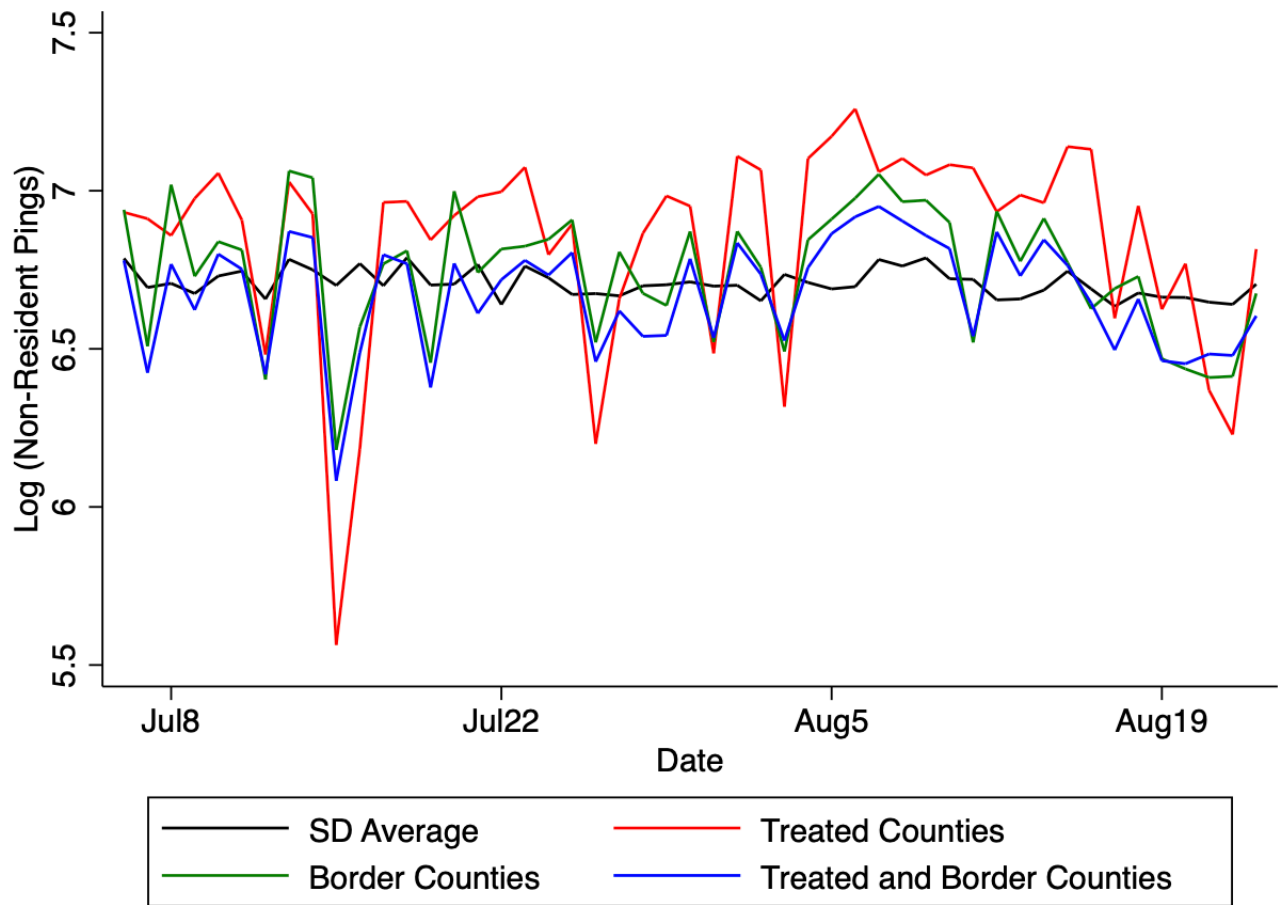
Table 5. Heterogeneity in Effect of Sturgis Rally on Log (County-Level Cumulative COVID-19 Cases), by Strength of State Mitigation Policies

	(1)		(2)	
	Relative Inflow		Absolute Inflow	
	<i>Strict</i>	<i>Weak</i>	<i>Strict</i>	<i>Weak</i>
<i>Counties with High Inflow</i>				
August 3-5 (0-3 Days After Rally Begins)	-0.008	0.031	-0.018	0.049
	[p=0.59]	[p=0.11]	[p=0.31]	[p=0.12]
August 6-8 (4-6 Days After Rally Begins)	-0.003	0.027	-0.022	0.043
	[p=0.86]	[p=0.23]	[p=0.3]	[p=0.26]
August 9-19 (7-17 Days After Rally Begins)	-0.013	0.054	-0.023	0.068
	[p=0.72]	[p=0.12]	[p=0.57]	[p=0.23]
August 20-24 (18-23 Days After Rally Begins)	0.003	0.091*	-0.005	0.093
	[p=0.95]	[p=0.07]	[p=0.94]	[p=0.29]
August 26 onward (24+ Days After Rally Begins)	0.026	0.136*	0.007	0.129
	[p=0.72]	[p=0.05]	[p=0.93]	[p=0.27]
<i>Counties with Moderate- High Inflow</i>				
August 3-5 (0-3 Days After Rally Begins)	-0.010	0.034*	-0.006	0.029*
	[p=0.21]	[p=0.05]	[p=0.51]	[p=0.03]
August 6-8 (4-6 Days After Rally Begins)	-0.005	0.024	0.001	0.023
	[p=0.69]	[p=0.21]	[p=0.94]	[p=0.14]
August 9-19 (7-17 Days After Rally Begins)	0.016	0.030	0.02	0.036
	[p=0.44]	[p=0.34]	[p=0.44]	[p=0.16]
August 20-24 (18-23 Days After Rally Begins)	0.057*	0.052	0.051	0.054
	[p=0.08]	[p=0.25]	[p=0.2]	[p=0.13]
August 26 onward (24+ Days After Rally Begins)	0.098**	0.087	0.080	0.077
	[p=0.03]	[p=0.13]	[p=0.13]	[p=0.11]
N	182,730		182,730	

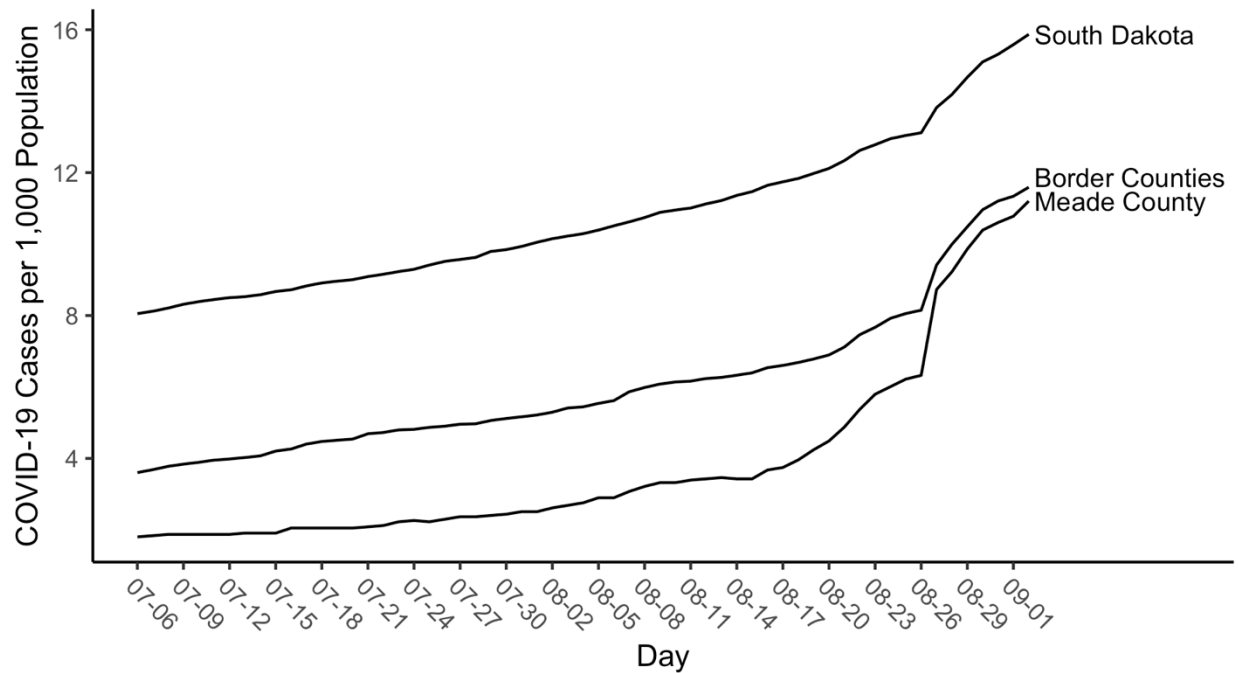
* Significant at the 10% level, ** Significant at the 5% level, *** Significant at the 1% level

Note: Estimate is generated using weighted least squares estimate. Standard errors are clustered at the state level. All estimates include county and day fixed effects as well as county specific linear time trend. State policy controls include log COVID-19 testing, an indicator for whether a state reopened restaurant or bars, an indicator for whether a state reopened retail services beyond curbside pickup, an indicator for whether a state reopened personal or pet care services, an indicator for whether a state reopened entertainment business, an indicator for whether a state reopened gyms, and an indicator for whether a state paused reopening. County weather controls include average temperature and an indicator for whether any measurable precipitation fell.

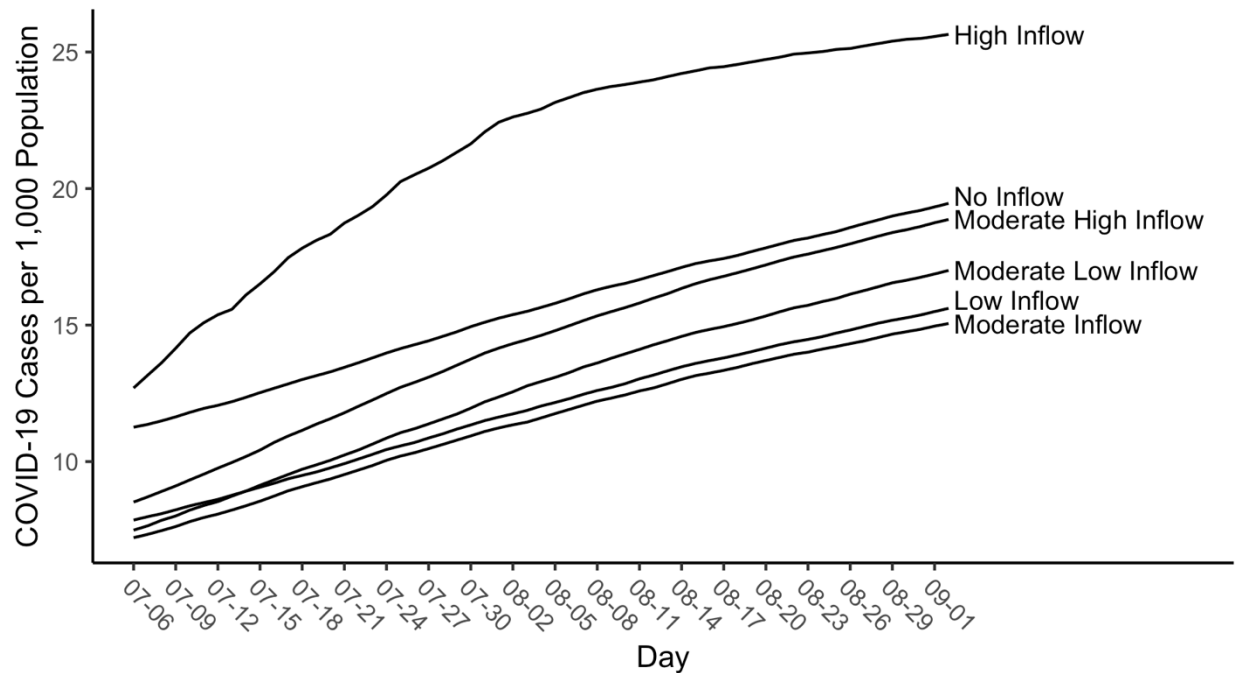
Appendix Figure 1. Trends in the Natural Log of Non-Resident Smartphone Devices Detected in Treatment and Control Census Block Groups in South Dakota



Appendix Figure 2A. Trends in COVID-19 Cases Per 1,000 Population in Meade County, Meade County and its Border Counties, and the State of South Dakota

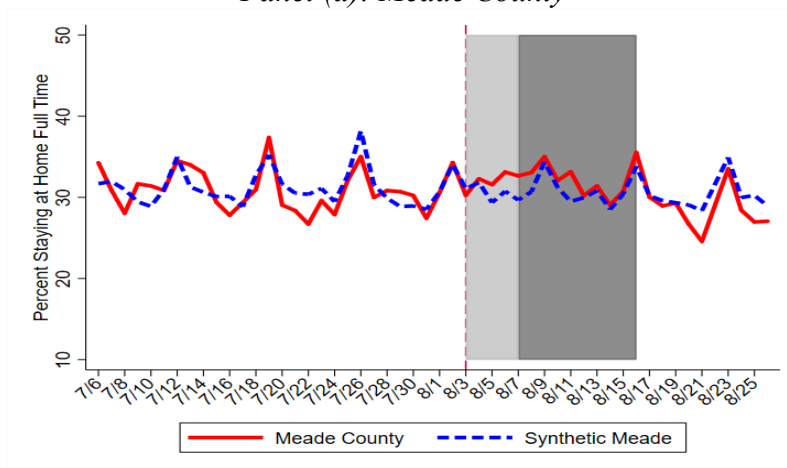


Appendix Figure 2B. Trends in COVID-19 Cases Per 1,000 Population, by Magnitude of County-Level Absolute Inflows into Sturgis Motorcycle Rally Event

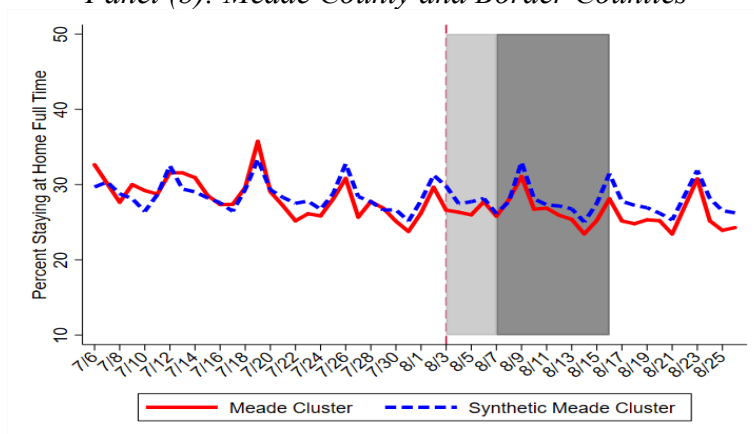


Appendix Figure 3. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Percent Stay-at-Home Full-Time, Synthetic Controls Generated by Matching on 14 Days of Pre-Treatment Outcome and All Observable Controls

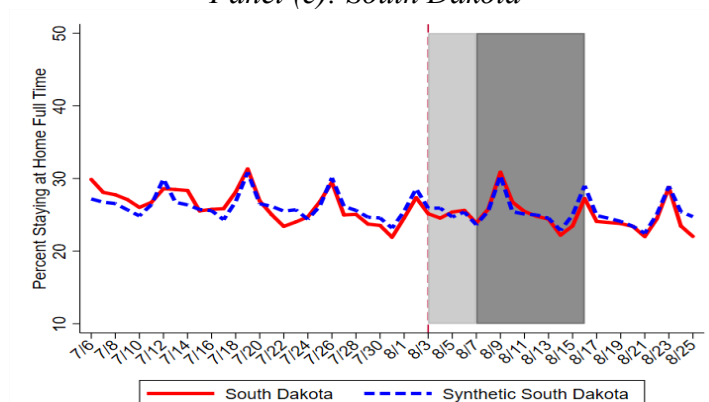
Panel (a): Meade County



Panel (b): Meade County and Border Counties



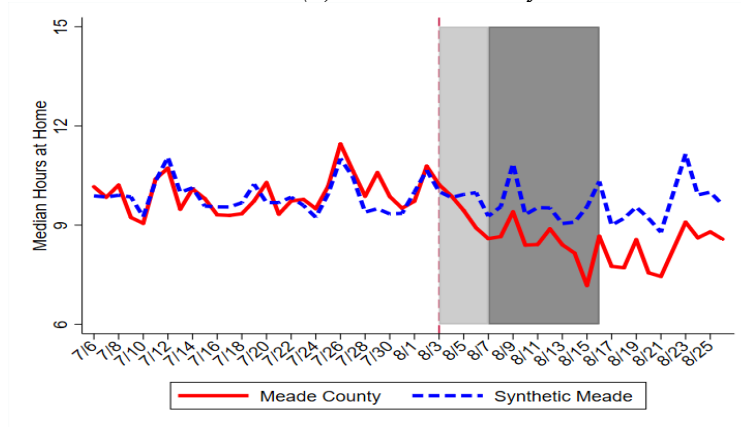
Panel (c): South Dakota



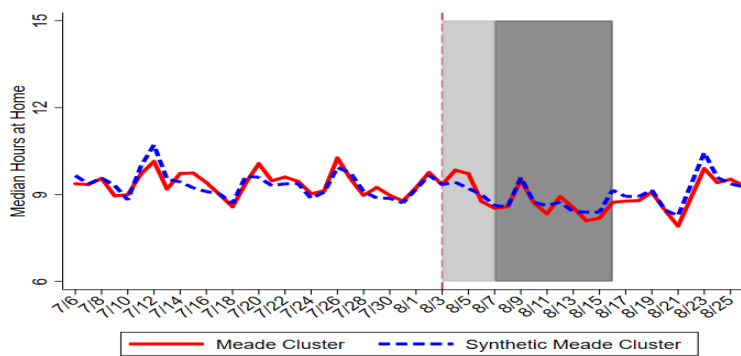
Notes: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that pinged in Sturgis event census block groups between 8/3 and 8/16. All synthetic control estimates are generated by matching on pre-treatment stay-at-home behavior on 7/7, 7/9, 7/11, 7/13, 7/15, 7/17, 7/19, 7/21, 7/23, 7/25, 7/27, 7/29, 7/31, and 8/2, state COVID-19 testing rate per 100,000 population, number of days the state permitted reopening of businesses in the following sectors: restaurant, bars, movie theatres, gyms, and retail stores, and number of days the state had enacted a mask-wearing mandate and travel quarantine mandate..

Appendix Figure 4. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Median Hours Spent at Home, Synthetic Controls Generated by Matching on 14 Days of Pre-Treatment Outcome and All Observable Controls

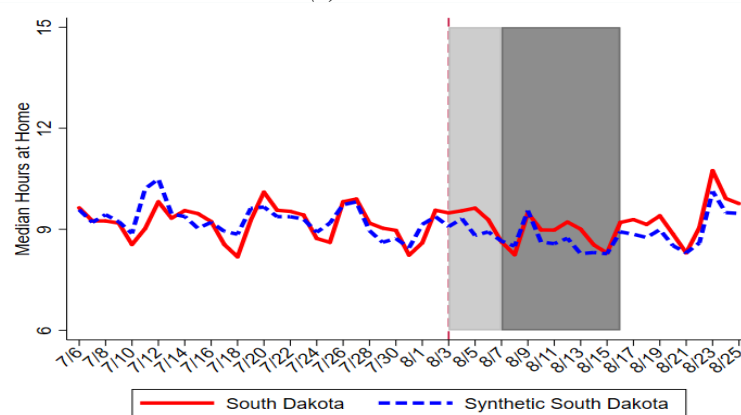
Panel (a): Meade County



Panel (b): Meade County and Border Counties



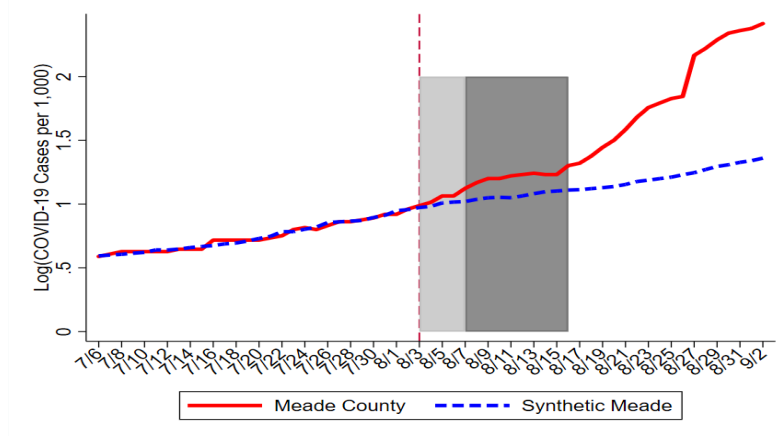
Panel (c): South Dakota



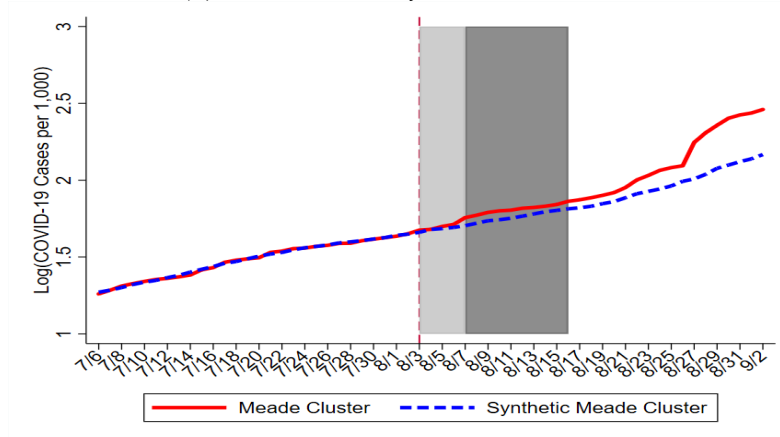
Notes: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that pinged in Sturgis event census block groups between 8/3 and 8/16. All synthetic control estimates are generated by matching on pre-treatment stay-at-home behavior on 7/7, 7/9, 7/11, 7/13, 7/15, 7/17, 7/19, 7/21, 7/23, 7/25, 7/27, 7/29, 7/31, and 8/2, state COVID-19 testing rate per 100,000 population, number of days the state has a shelter-in-place order (SIPO), number of days the state permitted reopening of businesses in the following sectors: restaurant, bars, movie theatres, gyms, and retail stores, and number of days the state had enacted a mask-wearing mandate and travel quarantine mandate..

Appendix Figure 5. Synthetic Control Estimates of Effect of Sturgis Motorcycle Rally on Log (Cumulative COVID-19 Cases Per 1,000 Population) in South Dakota

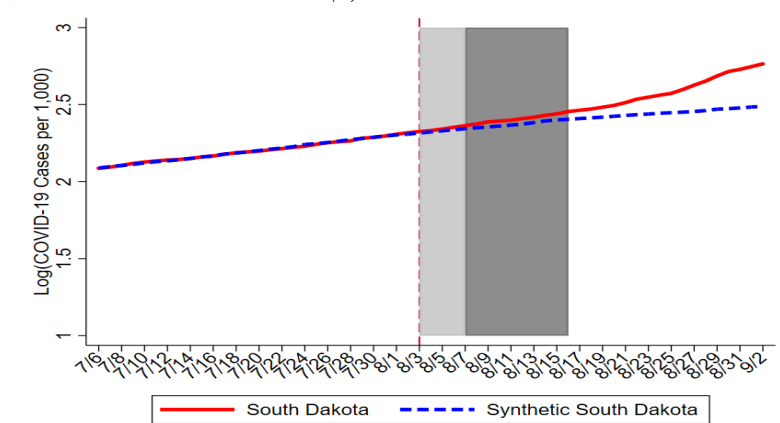
Panel (a): Meade County



Panel (b): Meade County and Border Counties



Panel (c): South Dakota



Notes: The donor pool is comprised of counties with urbanicity rate $\pm 2.5\%$ of Meade County (62%) and weighted population density $\pm 150\%$ of Meade County (500), and excludes counties in border states and South Dakota, as well as counties with at least 1 home resident that pinged in Sturgis event census block groups between 8/3 and 8/16. All synthetic control estimates are generated by matching on pre-treatment stay-at-home behavior on 7/7, 7/9, 7/11, 7/13, 7/15, 7/17, 7/19, 7/21, 7/23, 7/25, 7/27, 7/29, 7/31, and 8/2, state COVID-19 testing rate per 100,000 population, number of days the state has a shelter-in-place order (SIPO), number of days the state permitted reopening of businesses in the following sectors: restaurant, bars, movie theatres, gyms, and retail stores, and number of days the state had enacted a mask-wearing mandate and travel quarantine mandate.

Appendix Table 1. Positively Weighted Donors for Estimates in Table 2

% Staying at Home Full Time			Median Hours at Home		
(1)	(2)	(3)	(4)	(5)	(6)
<i>Panel I: Meade County</i>					
Morrow, OR (.268)	Jefferson, WV (.426)	Jefferson, WV (.466)	Charlevoix, MI (.152)	Somerset, ME (.463)	Sagadahoc, ME (.399)
Wayne, NY (.164)	Hawaii, HI (.366)	Hawaii, HI (.361)	Coos, OR (.133)	Hawaii, HI (.463)	Jones, MS (.223)
Rio Grande, CO (.146)	Blaine, ID (.208)	Blaine, ID (.133)	Humphreys, MS (.098)	Auglaize, OH (.068)	Know, ME (.183)
Tillamook, OR (.134)		Coos, OR (.034)	Oneida, ID (.095)		Hawaii, HI (.158)
Fluvanna, VA (.122)			Noble, OH (.092)		Jefferson, WV (.037)
Baker, OR (.080)			Collingsworth, TX (.089)		
Sagadahoc, ME (.030)			Caroline, MD (.061),		
Macon, AL (.037)			Hidalgo, NM (.050)		
Oreleas, NY (.013)			Opiaj, MS (.038)		
			Yoakum, TX (.037)		
			Alexander, IL (.032)		
			Presidio, TX (.025)		
			Wyoming, NY (.024)		
			Emmet, MI (.022)		
			Lavaca, TX (.019)		
			Pike, IN (.018)		
			Simpson, KY (.015)		
<i>Panel II: Meade Cluster</i>					
Manistee, MI (.343)	Orangeburg, SC	Orangeburg, SC (.476)	Rio Grande, CO (.242)	Somerset, ME (.406)	Somerset, ME (.781)
Caldwell, TX (.244)	(.468)	Pike, AL (.193)	Lewis, ID (.239)	Knox, ME (.3322)	Blaine, ID (.129)
Clarke, VA (.192)	Benewah, ID (.183)	Tillamook, OR (.154)	Benewah, ID (.133)	Benewah, ID (.223)	Knox, ME (.048)
San Saba, TX (.136)	Pike, AL (.126)	Benewah, ID (.095)	Somerset, ME (.12)	Rio Arriba, NM (.049)	Socorro, NM (.042)
Price of Wales Hyder, AK (.043)	Laurens, SC (.116)	Owyhee, ID (.083)	Socorro, NM (.115)		
Emmet, MI (.024)	Calvert, MD (.089)		Pecos, TX (.087)		
Woods, OK (.018)	Owyhee, ID (.019)		Alexander, IL (.045)		
			Garfield, UT (.013)		
<i>Panel III: South Dakota</i>					
AL (.518)	AL (.551)	AL (.575)	VT (.666)	VT (.679)	VT (.919)
WI (.34)	NH (.273)	NH (.398)	AK (.279)	ME (.321)	NE (.041)
AK (.142)	PA (.103)	WI (.027)	WI (.055)		IN (.040)
	KS (.073)				
Observables used to construct the weights					
# of Pre-Treatment Days	28	10	14	28	10
Match on All Observables	No	Yes	Yes	No	Yes

Appendix Table 2. Positively Weighted Donors for Estimates in Table 3

	(1)	(2)	(3)
<hr/>			
<i>Panel I: Meade County</i>			
Knox, ME (.416)	Hawaii, HI (.667)	Hawaii, HI (.407)	
Lewis, ID (.17)	Jefferson, WV (.282)	Jefferson, WV (.282)	
McCulloch, TX (.105)	Hughes, OK (.031)	Sagadahoc, ME (.223)	
Tillamook, OR (.046)	Tunica, MS (.012)	Cherokee, OK (.081)	
Perry, IL (.045)	Florence, SC (.008)	Grant, WV (.006)	
Prince of Wales, AK (.044)		Obion, TN (.001)	
Collingsworth, TX (.029)			
Lampasas, TX (.022)			
Mississippi, MO (.016)			
Blaine, ID (.016)			
Falls, TX (.0089)			
Kimble, TX (.007)			
Arkansas, AR (.004)			
Madison, TX (.003)			
Haskell, TX (.002)			
<hr/>			
<i>Panel II: Meade Cluster</i>			
Knox, ME (.604)	Hawaii, HI (.391)	Hawaii, HI (.484)	
Falls, TX (.065)	Sagadahoc, ME (.217)	Sagadahoc, ME (.236)	
Haskell, TX (.061)	Somerset, ME (.143)	Benewah, ID (.128)	
Fluvanna, VA (.058)	Benewah, ID (.078)	Laurens, SC (.054)	
Baker, OR (.056)	Caldwell, TX (.065)	Caroline, MD (.038)	
Caldwell, TX (.038)	Caroline, MD (.029)	Caldwell, TX (.030)	
Alleghany, VA (.029)	Calvert, MD (.028)	Chambers, AL (.017)	
Taylor, WV (.024)	Laurens, SC (.024)	Dukes, MA (.013)	
Evangeline, LA (.014)	Owyhee, ID (.023)		
Orange, VA (.014)	Morrow, OR (.002)		
Schuyler, IL (.013)			
Coleman, TX (.004)			
Fisher, TX (.002)			
Madison, TX (.002)			
McMinn, TN (.002)			
<hr/>			
<i>Panel III: South Dakota</i>			
MI (.580)	PA (.534)	PA (.491)	
DE (.238)	DE (.238)	DE (.266)	
NH (.149)	NH (.158)	NH (.192)	
OK (.032)	OK (.036)	OK (.031)	
	MI (.034)	MO (.019)	
<hr/>			
Observables used to construct the weights			
# of Pre-Treatment Days	28	10	14
Match on All Observables	No	Yes	Yes

Appendix Table 3. Heterogeneity in Effect of Sturgis Rally on Log (COVID-19 Cases), by Strength of Pre-Rally State Mitigation

	(1) Relative Inflow		(2) Absolute Inflow	
	<i>Strict</i>	<i>Weak</i>	<i>Strict</i>	<i>Weak</i>
<i>Counties with High Inflow</i>				
August 3-5 (0-3 Days After Rally Begins)	-0.008 [p=0.59]	0.031 [p=0.11]	-0.018 [p=0.31]	0.049 [p=0.12]
August 6-8 (4-6 Days After Rally Begins)	-0.003 [p=0.86]	0.027 [p=0.23]	-0.022 [p=0.3]	0.043 [p=0.26]
August 9-19 (7-17 Days After Rally Begins)	-0.013 [p=0.72]	0.054 [p=0.12]	-0.023 [p=0.57]	0.068 [p=0.23]
August 20-24 (18-23 Days After Rally Begins)	0.003 [p=0.95]	0.091* [p=0.07]	-0.005 [p=0.94]	0.093 [p=0.29]
August 26 onward (24+ Days After Rally Begins)	0.026 [p=0.72]	0.136* [p=0.05]	0.007 [p=0.93]	0.129 [p=0.27]
<i>Counties with Moderate- High Inflow</i>				
August 3-5 (0-3 Days After Rally Begins)	-0.010 [p=0.21]	0.034* [p=0.05]	-0.006 [p=0.51]	0.029* [p=0.03]
August 6-8 (4-6 Days After Rally Begins)	-0.005 [p=0.69]	0.024 [p=0.21]	0.001 [p=0.94]	0.023 [p=0.14]
August 9-19 (7-17 Days After Rally Begins)	0.016 [p=0.44]	0.03 [p=0.34]	0.02 [p=0.44]	0.036 [p=0.16]
August 20-24 (18-23 Days After Rally Begins)	0.057* [p=0.08]	0.052 [p=0.25]	0.051 [p=0.2]	0.054 [p=0.13]
August 26 onward (24+ Days After Rally Begins)	0.098** [p=0.03]	0.087 [p=0.13]	0.08 [p=0.13]	0.077 [p=0.11]
<i>Counties with Moderate Inflow</i>				
August 3-5 (0-3 Days After Rally Begins)	-0.003 [p=0.73]	0.020* [p=0.08]	-0.011 [p=0.37]	0.013 [p=0.38]
August 6-8 (4-6 Days After Rally Begins)	0.002 [p=0.87]	0.017 [p=0.22]	-0.002 [p=0.91]	0.009 [p=0.6]
August 9-19 (7-17 Days After Rally Begins)	0.016 [p=0.52]	0.021 [p=0.37]	0.018 [p=0.52]	0.013 [p=0.65]
August 20-24 (18-23 Days After Rally Begins)	0.035 [p=0.37]	0.027 [p=0.44]	0.037 [p=0.39]	0.017 [p=0.66]
August 26 onward (24+ Days After Rally Begins)	0.049 [p=0.33]	0.041 [p=0.39]	0.046 [p=0.42]	0.041 [p=0.43]
<i>Counties with Moderate-Low Inflow</i>				
August 3-5 (0-3 Days After Rally Begins)	-0.013 [p=0.15]	0.012 [p=0.22]	-0.01 [p=0.32]	0.016 [p=0.16]
August 6-8 (4-6 Days After Rally Begins)	-0.009 [p=0.52]	0.007 [p=0.57]	-0.005 [p=0.75]	0.011 [p=0.39]
August 9-19 (7-17 Days After Rally Begins)	-0.002 [p=0.94]	-0.01 [p=0.64]	0.003 [p=0.92]	0.003 [p=0.9]

August 20-24 (18-23 Days After Rally Begins)	0.013 [p=0.7]	-0.033 [p=0.35]	0.014 [p=0.72]	0 [p=0.99]
August 26 onward (24+ Days After Rally Begins)	0.024 [p=0.62]	-0.055 [p=0.25]	0.022 [p=0.64]	-0.009 [p=0.83]
<i>Counties with Low Inflow</i>				
August 3-5 (0-3 Days After Rally Begins)	-0.034 [p=0]	-0.003 [p=0.81]	-0.025** [p=0.02]	0.001 [p=0.94]
August 6-8 (4-6 Days After Rally Begins)	-0.04*** [p=0.01]	-0.004 [p=0.83]	-0.031** [p=0.04]	-0.001 [p=0.96]
August 9-19 (7-17 Days After Rally Begins)	-0.047** [p=0.03]	-0.019 [p=0.46]	-0.036* [p=0.09]	-0.02 [p=0.42]
August 20-24 (18-23 Days After Rally Begins)	-0.047 [p=0.14]	-0.035 [p=0.34]	-0.03 [p=0.36]	-0.046 [p=0.22]
August 26 onward (24+ Days After Rally Begins)	-0.049 [p=0.25]	-0.048 [p=0.3]	-0.027 [p=0.56]	-0.065 [p=0.18]
N	182,730		182,730	

* Significant at the 10% level, ** Significant at the 5% level, *** Significant at the 1% level

Note: Standard errors are clustered at the state level. All estimates include county and day fixed effects as well as county specific linear time trend. State policy controls include log COVID-19 testing, an indicator for whether a state reopened restaurant or bars, an indicator for whether a state reopened retail services beyond curbside pickup, an indicator for whether a state reopened personal or pet care services, an indicator for whether a state reopened entertainment business, an indicator for whether a state reopened gyms, and an indicator for whether a state paused reopening. County weather controls include average temperature and an indicator for whether any measurable precipitation fell.