State policies and financial wellbeing

David Rothwell

2024 Conference on U.S. State Policies, Population Health, and Aging Syracuse Center for Aging and Policy Studies and the Center for Policy Research May, 21, 2024

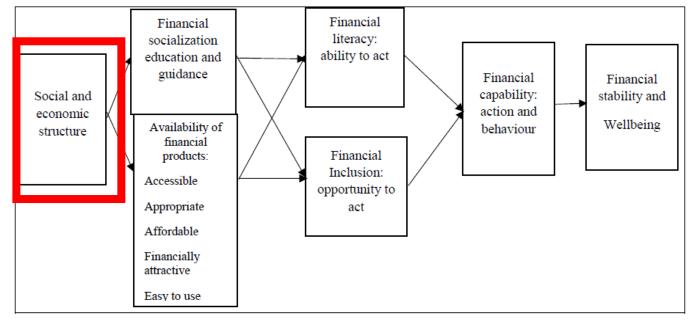
Ongoing work on state policies

- 1. Financial wellbeing / financial capability. Asset poverty in relation to how welfare policies varied over time (Rothwell & Robson, 2018) and across countries (Rothwell et al., 2019; Rothwell & McEwen, 2017). More recent efforts aim to extend the financial capability framework to states over time (Rothwell et al., 2022; Rothwell & Birkenmaier, 2024).
 - → Ongoing work with Julie Birkenmaier and Sicong Summer Sun
- **2. Rural wellbeing.** How rural poverty varies across state context and how this is sensitive to the poverty measures used (Pacas & Rothwell, 2020). How do state policies shape rural poverty rates?
- 3. Family policies. National Council on Family Relations Policy Brief on states paid family leave policy as a tool to reduce inequality (Rothwell, 2024). State by state child care policy also of interest. Urban Data Catalog. https://datacatalog.urban.org/dataset/state-state-spending-kids-dataset

Context and financial wellbeing theory

Financial capability

Social determinants of financial wellbeing



Source: Sherraden (2013a, p. 21)

Outcomes

- Subjective measures:
 - → Financial wellbeing / financial strain
- Self-reported:
 - → Assets
 - → Debts
 - → Net worth
- Financial access
- Financial literacy

How health and social welfare policies affect financial wellbeing?

Social welfare policy

- > Meet basic needs for food, shelter, housing
 - → When market incomes fall short, sufficiency of income transfers

Health policy

- → Access to affordable (and high quality) care
 - → Public insurance coverage for those not covered or cannot afford other options. Reduces out of pocket expense.

How economy and social demographics shape financial wellbeing?

Economy

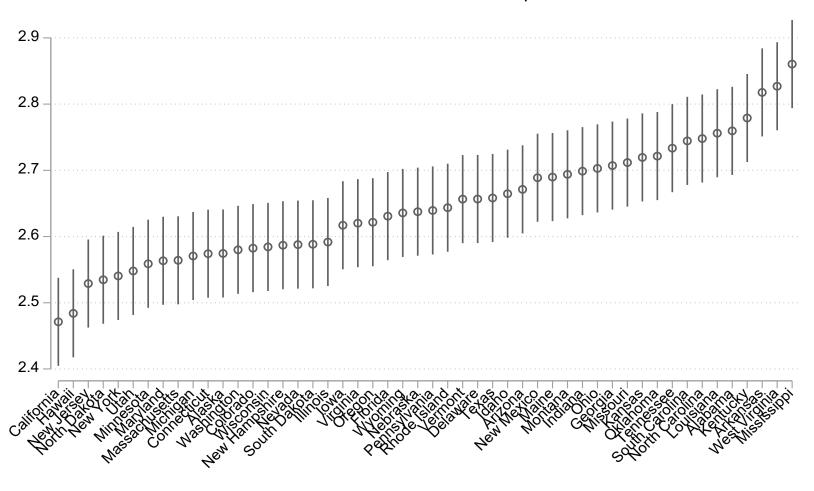
- → Supply of good paying jobs
 - → Incomes sufficient to cover basic needs and plan/save for future

Social demographics

- → Characteristics of population put upward or downward pressure on financial strain
 - → high proportion of single mothers (+), highly educated (-)

State variation in financial strain across years 2012, 2015, 2018, 2021

Financial strain across states pooled

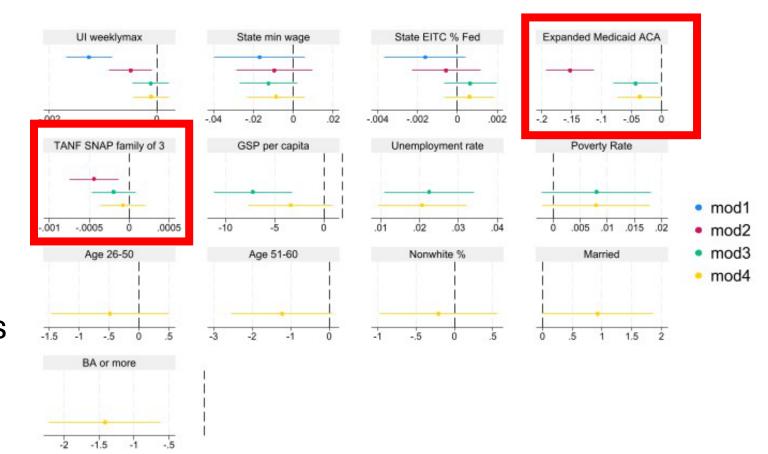


Financial strain National Survey of Financial Capability 2012, 2015, 2018, 2021



Results state level financial strain

- State level fixed effects models – time varying conditions and policies (4 years * 50 states) n=200 state-years
- Policies from State
 Policy and Politics
 Database SPPD + others
- TANF/SNAP and Medicaid expansion
- Small effect sizes
- Sensitive models



CHALLENGES

- Data
 - State representative, e.g. SHED is not
 - Time series gaps, e.g., NFCS/SCF every 3 years
 - Lag between policy implementation and effect
 - Proximity, e.g., do state policy differences matter at the household level or is it municipal/county/other. E.g., bank access
- Policy design targeting, eligibility vs. spending (endogenous to need)
 - How policies are structured matters more than spending
 - Targeting v. universal (Brady & Bostic, 2015)
 - State variation in welfare policies (Bruch et al, 2018)
- Which tool?
 - Controlling for within state (individual differences) how much do states/state policies matter individual FWB?
 - Multilevel / random effects models person in context (over time).
 - How much do changes in state policy (within state) matter for changes in state level population outcomes in FWB?
 - State level. Multilevel / fixed effects models time nested in states. E.g., SSWR presentation
 - Causal effect of policy change X on individual FWB?
 - Difference in Difference DID, etc.

WISH LIST

- Theory development
 - Constructs and mechanisms
 - We have the right policies and need mechanism OR
 - We have the mechanism and need different policies.
 - Subjective measures of financial wellbeing not related to policy
 - Maybe more directly observable indicators such as asset poverty, net worth, debt, home ownership matter more
 - Social conditions v. state policies.
 - Social / economic inequality matters more than policy for subjective measures.
 - Structural racism (Brown & Homan, 2024)
 - Dynamic process: Policy → structural conditions → policy (feedback loops)
- More frequent population data with better measurement of financial wellbeing variables – publicly available

Thank you

david.rothwell@oregonstate.edu

References

Brady, D., & Bostic, A. (2015). Paradoxes of social policy: Welfare transfers, relative poverty, and redistribution preferences. *American Sociological Review*, 80(2), 268–298. https://doi.org/10.1177/0003122415573049
Brown, T. H., & Homan, P. (2024). Structural Racism and Health Stratification: Connecting Theory to Measurement. *Journal of Health and Social Behavior*, 65(1), 141–160. https://doi.org/10.1177/00221465231222924
Bruch, S. K., Meyers, M. K., & Gornick, J. (2018). The consequences of decentralization: Inequality in safety net provision in the post–welfare reform era. *Social Service Review*, 92(1), 3–35. https://doi.org/10.1086/696132
Montez, J. K. (n.d.). *State Policy & Politics Database (SPPD)*. 35.
Pacas, J. D., & Rothwell, D. W. (2020). Why is Poverty Lower in Rural America According to the Supplemental Poverty Measure? An Investigation of the Geographic Adjustment. *Population Research and Policy Review*, 39(5), 941–975. https://doi.org/10.1007/s1113-020-09612-9
Rothwell, D. W. (2024). *State Paid Parental Leave Policy: A Tool to Reduce Inequality Within and Between Families* [Policy Brief]. National Council on Family Relations. https://www.ncfr.org/policy/research-and-policy-briefs/state-paid-parental-leave-nolicy-1 Rothwell, D. W., & Birkenmaier, J. (2024, January 13). States Matter: An Exploration of Economic and Safety Net Policies That Reduce Financial Strain. Society for Social Work and Research, Washington, D. C. https://sswr.confex.com/sswr/2024/webprogram/Paper52772.html
Rothwell, D. W., Giordono, L., & Stawski, R. S. (2022). How Much Does State Context Matter in Emergency Savings?
Disentangling the Individual and Contextual Contributions of the Financial Capability Constructs. Journal of Family and Economic Issues. https://doi.org/10.1007/s10834-022-09823-6
Rothwell, D. W., & McEwen, A. (2017). Comparing child poverty risk by family structure during the 2008 recession. Journal of Marriage and Family, 79(5), 1224–1240. https://doi.org/10.1111/jomf.12421
Rothwell, D. W., Ottusch, T., & Finders, J. K. (2019). Asset poverty among children: A cross-national study of poverty risk. Children and Youth Services Review, 96, 409–419. https://doi.org/10.1016/j.childyouth.2018.11.045
Rothwell, D. W., & Robson, J. (2018). The prevalence and composition of asset poverty in Canada: 1999, 2005, and 2012. International Journal of Social Welfare, 27(1), 17–27. https://doi.org/10.1111/jisw.12275
Sherraden, M. S. (2013). Building blocks of financial capability. In J. Birkenmaier, M. S. Sherraden, & J. Curley (Eds.), Financial education and capability: Research, education, policy, and practice (pp. 3–43). Oxford University Press. policy-1