

CWE-CAPEC ICS/OT Special Interest Group

Wednesday, June 29, 2022



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ICS/OT Special Interest Group Participants

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20. **Bayard Johnson**
21. **Bill Newhouse**
22. **Brandon Carter**,
23. **Ben Deering**, ODNI
24. **Ben Sooter**, EPRI
25. **Beverly Novak**, INL
26. **Bill Aubin**, Nozomi Networks
27. **Bill Kintz**, Invictus
28. **Bill Newhouse**
29. **Bob Hanson**, LLNL
30. **Bob Heinemann**,
31. **Bob Radvanovsky**
32. **Bradley Nickens**, GE
33. **Bryan Beckman**, INL
34. **Bryan Owen**, Aveva
35. **Cameron Burden**,
36. **Carl Mccants**, ODNI



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| 38. Chris Charpentier , GE | 56. Dave Keppler |
| 39. Christopher Havey , Applied Cybersecurity Engineering | 57. David Nicol , UIUC & CyManII |
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| 90. Jess Smith, PNNL | 109. Jude Desti, Boeing |
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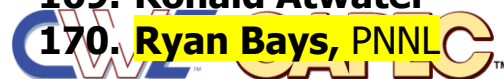
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- 121. Mark Sullivan, NSA
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- 124. Martin Ring, Bosch
- 125. Martin Scheu, Switch
- 126. Marty Edwards
- 127. Matt Bishop, UC Davis & CyManII
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- 129. Matthew Bohne
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- 132. Megan Samford
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- 135. Michael Hok, Hitachi Energy
- 136. Michael Toecker
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| 161. Rich Piazza | 182. Sharla Artz |
| 162. Richard Robinson, Cynalytica | 183. Sherry Hunyadi |
| 163. Rita Ann Foster (Added) | 184. Steve Battista |
| 164. Robert Garry, GE Gas Power | 185. Steve Chapin |
| 165. Robert Heinemann, MITRE | 186. Steve Granda, NREL |
| 166. Robert Murphy | 187. Stephanie Saravia |
| 167. "Rob" (Added – Unsure which of the above) | 188. Stephen Trachian, Hitachi Energy |
| 168. Roger Johnson, Novelis | 189. Susan Farrell, ObjectSecurity (Added) |
| 169. Ronald Atwater | |
| 170. Ryan Bays, PNNL | |



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- 191. Timothy Isaacs, NuScale Power
- 192. Todd Riley, Goodyear
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- 194. Tony Turner, Fortress
- 195. Tonya Riley, Cyberscoop
- 196. Tracy Briggs, CyManII
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- 198. Vivek Ponnada
- 199. Wayne Austad, CyManII
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- 202. William Welch
- 203. Yasoda Ramchune, Chevron
- 204. Zachary Rogan, Xage



ICS/OT Special Interest Group Leadership and Support

1. **Alec Summers**, MITRE
2. **Andrew Kresses**, Nexight Group
3. **Cheri Caddy**, DOE-CESER
4. **Daisyareli Martin**, Nexight Group
5. **Greg Kerr**, Nexight Group
6. **Greg Shannon**, CyManII
7. **Ginger Wright**, INL
8. **Jeff Hahn**, INL
9. **Jeff Mitchell**, INL
10. **Jennifer Ekperigin**, Nexight Group
11. **Katie Baker**, Nexight Group
12. **Karsten Daponte**, Nexight Group
13. **Lindsay Kishter**, Nexight Group
14. **Stephen Bolotin**, Nexight Group
15. **Steve Christey**, MITRE



Agenda

Eastern Time	Activity
3:00 – 3:05 pm	Login and Roll Call
3:05 – 3:15 pm	Opening Remarks <ul style="list-style-type: none">• Overview of National CIE Strategy announcement• Overview of SIG plans going forward
3:15 – 3:35 pm	CWE-CAPEC Current Scope <ul style="list-style-type: none">• Defining the current scope• Discussing challenge areas
3:35 – 4:05 pm	Breakout Sessions <ul style="list-style-type: none">• Topic 1: Defining the set of stakeholders• Topic 2: Identifying what gaps participants think would be useful for this working group to address
4:05 – 4:25 pm	Group Discussion <ul style="list-style-type: none">• How does the SIG influence CWE/CAPEC? What are the formal/informal mechanisms?• How awareness of CWE/CAPEC be improved/expanded? What additional avenues for dissemination/communication around weaknesses are available?
4:25 – 4:30 pm	Wrap-Up <ul style="list-style-type: none">• Closing remarks• Forming a working group by summer• Next SIG meeting – Wed 7/27 @ 3pm• Action Items
4:30 pm	Meeting Ends

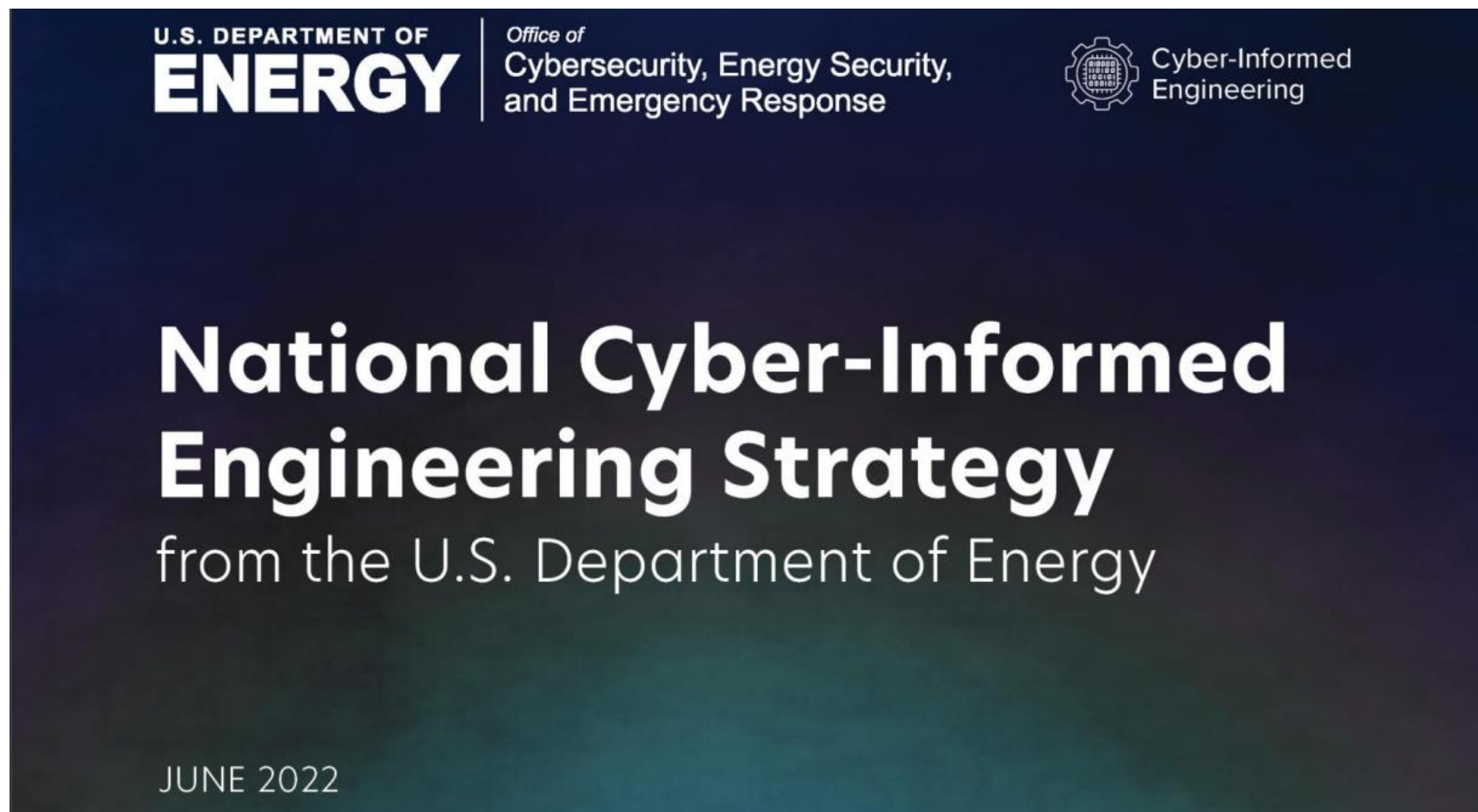


Opening Remarks



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National Cyber-Informed Engineering Strategy

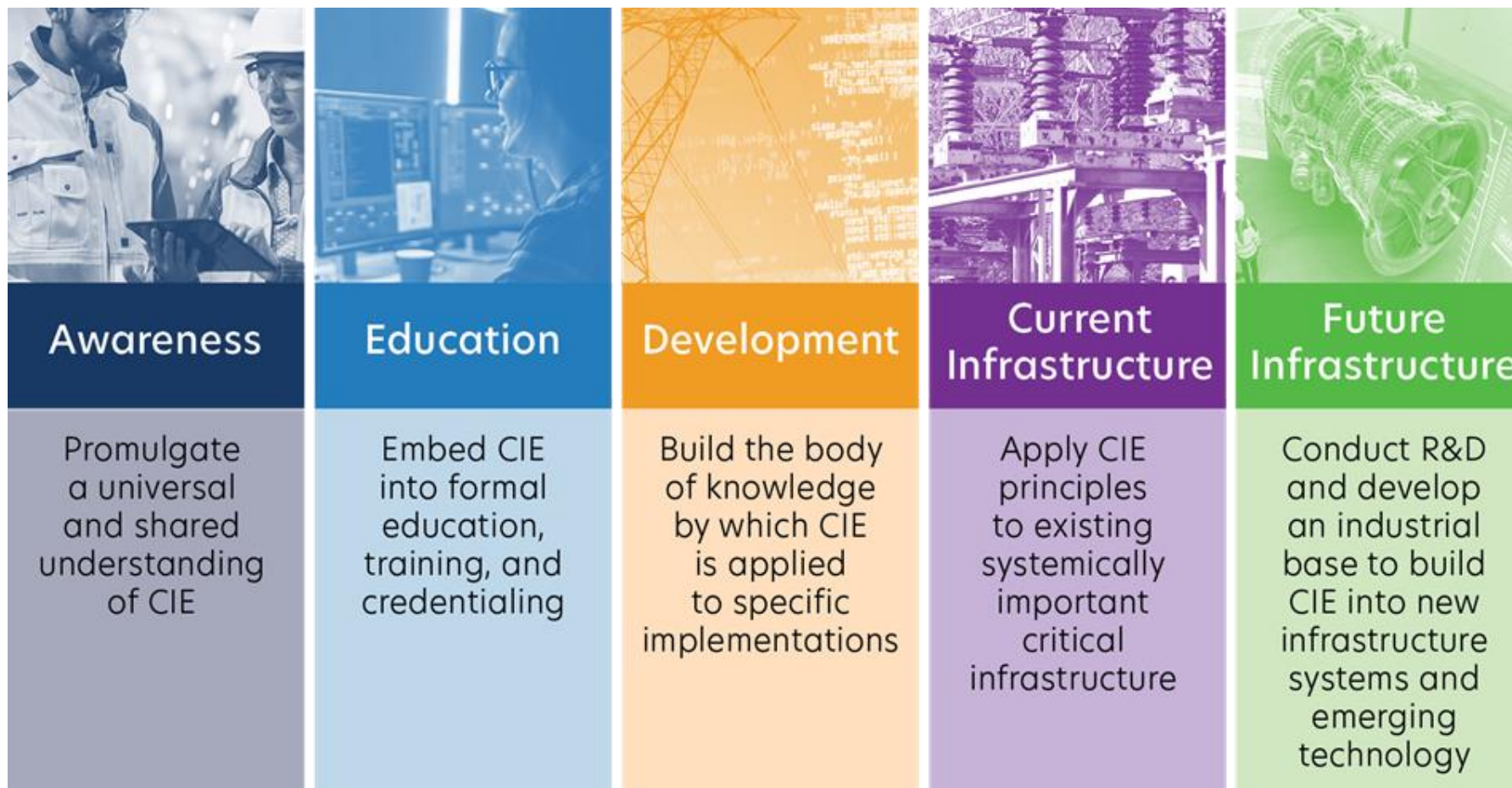


URL: <https://www.energy.gov/ceser/articles/us-department-energys-doe-national-cyber-informed-engineering-cie-strategy-document>



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Cyber Informed Engineering (CIE)



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Work Plan/ *Current Activities*

- 1. Review NCSV TPT work and prioritize/edit categories for incorporation into future CWE and CAPEC updates**
 - *Identifying next tranche of SEI ETF categories for CWE-CAPEC updates*
- 2. Collaborate with MITRE to meet content submission requirements**
 - *Requirements defined; submission process iterative*
- 3. Explore 2 categories/weaknesses for broader advisories/publications**
- 4. Explore further avenues for dissemination/communication around weaknesses**
 - *Discussion topic for today*
- 5. Define current CWE/CAPEC scope**
 - *Read-ahead sent on current scope*
- 6. Identify challenges for expanding CWE/CAPEC scope**



CWE Scope and Scope Exclusions



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Observation: CWE is Already Useful for Many ICS/OT Vulnerabilities

- **CWE already covers many design-related issues**
- **OT:ICEFALL (Forescout) – 56 “insecure-by-design” vulnerabilities**
 - No CWE mappings
 - Hardcoded credentials (CWE-798)
 - Hardcoded crypto key (CWE-321)
 - Plaintext transmission (CWE-319)
 - Weak encryption (CWE-327)
 - No authentication (CWE-306)
 - ... and many more
- **Experimental custom Top-N list for all ICS-CERT advisories shows same kinds of issues, plus buffer overflows, injection, etc.**
- **CWEs do not have ICS-specific examples or metadata saying they apply to ICS**



The NCSV TPT Categories Include “Gaps” for CWE to Address

- Which “gaps” are specifically about weaknesses (coding mistakes)?
- Which “gaps” are related to other phases of the Secure Development Life Cycle?
 - Operations / system administration
 - Policy
- Some categories may be orthogonal to weaknesses, or effectively cover all known weaknesses
- Defining CWE’s “Scope” and characterizing difficulties in external submissions is actively underway.



Expansion of CAPEC-CWE scope to ICS/OT systems

- **CWE does not (yet) have formal definitions for its scope**
- **Primary scope: “mistakes in behavior of software or other electronic logic that has been shown - or can be reasonably expected – to contribute to real-world vulnerabilities”**
- **Focus: any measurable or analyzable artifact related to design, architecture, or other phase that (1) enables the introduction or (2) prevents the detection of weaknesses**
- **Scope expansion might require public debate**
 - CWE/CAPEC Board
 - SIGs (HW-SIG, ICS/OT SIG)
 - Other stakeholders (e.g., CWE-Research “power users,” sponsor)



Expansion of CAPEC-CWE Scope – From Low-Hanging Fruit to Pie in the Sky

- **Some concerns are more easily expressed as attacks (CAPEC) than weaknesses (CWEs)**
- **Many technical weaknesses fit within CWE/CAPEC's current scope**
 - However, architecture and systems-of-systems problems are not covered well
 - Clarifying problems like Access Control can be difficult because of the variety of models and terms in use
 - Unclear when to create new entries for a technology type or function, versus adding ICS-specific details to existing higher-level entries
 - Supply chain has been difficult to integrate into CAPEC
- **Scope “exclusions” try to clarify issues with submissions**



Proposed Scope Exclusions

- Clarify commonly-seen problems in CWE submissions
- Decision is not final yet - focus discussion and debate, increase transparency/tracking
- Submissions with these issues can't receive a CWE ID, but might be captured within fields
- SEI ETF "20 Categories" document issues highlighted in yellow

	Description
E1	Any mistake that has not and cannot happen within real-world software or other electronic logic.
E2	Any human or organizational process or policy that is not measurable and does not produce clear artifacts that identify weaknesses, such as training or testing. Rationale: weaknesses can emerge as a result of these activities; BSIMM, OpenSAMM, NIST Secure Software Development Framework, etc. already cover this area.
E3	Any characterization of motivation (e.g., "malicious") that does not focus on the actual mistake, whether intentionally or accidentally introduced. Rationale: a weakness is based on the behavior of the product.
E4	Conditions or situations in which weaknesses are more likely to appear. Rationale: these are modes of introduction, which is a separate field in a CWE entry.



Proposed Scope Exclusions (2)

- Other exclusions might be added

	Description
E5	Any collection of groupings related to the same technology, same language, development lifecycle, etc., without a common behavior. Rationale: weaknesses are based on specific behavior. Such items could be a category.
E6	There is no actionable mitigation available to the developer to prevent or reduce the weakness.
E7	The issue is not relevant to the threat model / security concerns of product's owner/operator (i.e., the customer).
E8	The issue does not directly conflict with other CWE entries, e.g., "X is bad" in one CWE, and "Y is bad so do X instead" in another CWE.
E9	(NEW) The issue is not solely related to safety or reliability, i.e., it must be somehow related to security. (Clarification on privacy – if an issue is related to desires for access control or preservation of confidentiality, it is within scope of "security"). Rationale: many aspects of industrial safety, such as correct electric shielding and insulation, are not affected by security.



Examples of Scope Exclusions in NCSV TPT Paper

- **E2. Exclude any human or organizational process or policy that is not measurable and does not produce clear artifacts that identify weaknesses (BSIMM, NIST Secure Software Framework cover these)**
 - 13. Security Gaps in Commissioning
 - 15. Gaps in obligations and training
- **E4. Exclude conditions or situations in which weaknesses are more likely to appear**
 - 19. Emerging Energy Technologies
- **Detailed analysis of the paper to be conducted and shared**
- **Draft scope exclusions to be sent to SIG**



Characterizing Submission Problems

- Even if a submission covers a weakness, it may be difficult and time-consuming to integrate it into CWE
- Each submission might be labeled with one or more “complications” to facilitate tracking
- Main problems in original “submissions” from SET ETF highlighted in yellow

	Description
P1	Duplicates or partial overlaps with existing weaknesses, either indicating problems with the submission, existing CWE entries, or CWE’s “vulnerability theory” model of weaknesses
P2	Abstraction is either too high-level or too low-level
P3	Weakness not well-described (lots of back-and-forth)
P4	Bare-bones submissions (team has to create or provide lots of extra data)
P5	Concerns with intellectual property rights



Breakout Sessions



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Breakout Session 1 – Facilitated by Greg Kerr

Topic 1: Defining the set of stakeholders

- Vendors, Product Developers, Integrators, End Users (utilities, etc.), Researchers, Someone from Acquisitions to ensure proper terminology.
- Vendors from standards like ISA 62443, IEC, CISA (ICS-CERT, US-CERT), NIST
- What is equivalent for ISAC or CERT for those designing new products/ methods/ validation techniques? Is there a new community besides standards bodies on how to defined and eliminate weaknesses?
- Have plenty in place for backside, but not on proactive side.
- All levels of management – give different perspectives. ISAC representatives. Policy.
- Want to ensure CWE are both human and machine readable.

Topic 2: Identifying gaps participants think would be useful for this working group to address

- General: weaknesses drive out creation of vulnerabilities. About physical and engineering context that others do not address.
- Weaknesses are about being more proactive.
- Conflicting priorities. Balancing between quality outcome vs. cost and time. (acceptable risk vs. outcomes)
- End owner of weakness/vulnerabilities need to make consequence/risk decisions.
- Communications challenge: end user doesn't know they have weakness/vulnerability. Recognize how they digest it.
- We should determine how we affect these activities (SBOM, etc.)
- We should structure activities to make it easier for ISAC to communicate weaknesses.
- Success measure: impact secure design lifecycle tools / practices.



Breakout Session 2 – Facilitated by Katie Baker

Topic 1: Defining the set of stakeholders

- ICS Asset Mans. – **collaborative testing and sharing may reduce CWEs becoming CVEs**
 - Electrical, Water, ONG, etc.
- Software security tool manufacturers/(vendors?)
 - Purdue levels 1-3
 - DevSecOps vs ISV
- Supply chain for manufacturers
 - Chip and software
- Manufacturers of discreet components
- Security Researchers
- AOOs for each CI sector – **critical path for operations (what must be maintained to operate)**
- OSS community – **widely used, can be more proactive re: CWEs**
- Other OT SIGs (ISA, CS2AI, etc) – see where we can cross-pollinate.

Rep types:

- Chief Engineers, Lifecycle specialist, CTOs, Product Managers (R&D), CISO, SBOM/HRBOM specialists

Topic 2: Identifying gaps participants think would be useful for this working group to address

- Critical path – identifying how specific equipment, components, etc are manufactured/dev/programed. Prioritization. Measured approach to identify criticality.
- Resilience measurement
- systemic approach for investing to reduce losses associated with addressing issues.
- **Education – inform SANS/ICS classes or other education opportunities. Both existing workforce and pipeline.**
 - Provide a tangible result – maybe a tool to navigate the CWEs and assess impact
- Culture – awareness of real risk and your role in reducing that risk. Proactive vs reactive
- Tracking mitigation of CWE such as those identified by CyTRICS (are they fixed or simply identified) – progress metric

Breakout Session 3 – Facilitated by Daisyareli Martin

Topic 1: Defining the set of stakeholders

- Owner operators across several different ICS domains seem to have a different role than traditional IT in the IT environment
- Equipment vendors and system integrators that deliver integrated systems to the end users and operator/owners
- Certification labs – gap
- Academic community – opportunity to develop research that center around the different stages of CWE (uses, effectiveness, gaps, proposed ideas, etc.)
- Those who might be responsible for reporting "mistakes"
- Attorneys and the legal community + Insurance Community
 - Shaping policy direction – these stakeholders only come in when something bad happens so having their insight may be useful in shaping policy directions.
- Consultants - form trust relationships and need configuration
- Market analyst community
- Engineers, Operators, Technical managers
- Integrators

Topic 2: Identifying gaps participants think would be useful for this working group to address

- There are vulnerabilities that can be identified by different entities however to resolve and or start working on the OT cyber issue, we need to look at the manufacturers. Not only by mandating vulnerability reporting, but also by improving the architecture of their solutions
- A lack of awareness in the ICS/OT community – many of the owner operators lack awareness of some the basic laws and the components being used and how flawed the security profiles are
- There is IT communication vectors, but we don't know what the right ICS/OT communication vectors are for disseminating information
- One way street in disseminating information without having some type of acknowledgment that the concern was received by the end user and any necessary steps were taken to either mitigate the vulnerability or weakness or verify that it was not relevant to the application that was being applied to the end user.
- Need formotionable vetting on the CWE side – not anything close to what has been done on the vulnerabilities side (CVE)
- What are the barriers the receiving audience facing that either is resistance or reluctant or unable to receive the information? An enormous amount of information is being pushed out to some of these target audiences and for whatever reasons that we may or may not understand, they're not taking that information on and taking actions



Breakout Session 4 – Facilitated by Andrew Kresses

Topic 1: Defining the set of stakeholders

- System/software developers
- Security architects
- Auditors/assessors ISSOs ISSMs
- Security engineers tasked with implementation
- General vulnerability/risk management
- Software quality assurance
- Firmware developers x2
- Security analysts/researchers
- Dev-sec Ops
- Infrastructure security specialists
- AOOs
- Vendors
- Red team and pen testers

Topic 2: Identifying gaps participants think would be useful for this working group to address

- Prioritization of CWE
- Are the stakeholders aware of where to find the information that they need? Are they getting it?
- How does a CWE tie into a CAPEC tie into a CVE? The digital thread?
- How does att&ck tie into related frameworks?
- The distinction between code and infrastructure weaknesses. How do you differentiate?
- The d3fend framework and tying these into this process.
- Connecting CWE to the CIE framework.
- Education on the differences between CWEs (tied to point 2)
- Rapid, cloud-driven software development and how this changes the mindset
- Cyberphysical development as well



Breakout Session 5 – Facilitated by Jennifer Ekperigin

Topic 1: Defining the set of stakeholders

- Research groups and third-party cybersecurity companies (Dragos, Honeywell, Schneider, Claroty, Bechtel, GE, Nozomi, Schweitzer, Siemens, Xylem, Rockwell, Johnson Controls, CyPhy, Nova, Munio)
- Academic Affiliations (specifically, anyone with a lab that can help process data and put it into terms that all other industry stakeholders can understand. Other educators should also be included, however, such as those pursuing PhD in the field and others that comprise the upcoming wave of talent entering the industry as they are likely to propose novel ideas untainted by how things are traditionally done)
- Community involvement at all industry levels (engineers, software developers, security specialists, AOOs, technical experts, leaders/managers, analysts, researchers, hardware/device manufacturers, engineers, vendors)
- Policymakers (attorneys, local representatives)
- Individuals from other sectors who have successfully resolved similar security concerns – What are they doing and how can we implement those same solutions here?

Topic 2: Identifying gaps participants think would be useful to address

- Utilization of CWE/normalization of data (data is elusive and we need to compare apples to apples, by putting it into terms we can all understand)
- Effort should be put into identification of attack patterns (so that data can be utilized in a way we can each apply to our individual/unique environments)
- Better communication both among industry stakeholders and between the industry and academic consortia (those who can collect real-time data and those who can process and make meaning of that data for us to apply).
- It's an ever-evolving field, and it's expensive to do detection and collect data. It needs to be more obvious what the problems are at all levels (right now there is a profound lack of awareness) and solutions need to be more accessible (i.e., more affordable)
- Emerging tech is challenging the existing legacy understanding of and approach to the data and we need to know how to utilize the new technology available in a meaningful way (which is why including academia and incoming talent is vital)
- OT devices were not built for the load they are expected to now carry. Updates not only need to be accessible to the industry, but someone needs to actively push those updates on the industry to make them aware of their importance.



Group Discussion



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Questions

- **How does the SIG influence CWE/CAPEC? What are the formal/informal mechanisms? *(for MITRE)***
- **How does this group want to influence CWE/CAPEC?**
- **How can awareness of CWE/CAPEC be improved/expanded?**
- **What additional avenues for dissemination/communication around weaknesses are available?**



Wrap-Up



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Question for the group

- **Does anyone object to including your name and organization in the ICS/OT SIG meeting minutes?**



Major Milestones

- **ICS/OT SIG meets monthly**
 - Next meeting Wednesday 7/27 from 3:00 to 4:30pm ET
- **CWE/CAPEC publish content on quarterly basis**
 - Next board meeting [TBD, sometime in September], occurring quarterly
 - Next major update for CWE/CAPEC weakness Fall 2022



Action Items

- 1. Request access to the public & private Github repositories for the ICS/OT SIG**
- 2. Review the 20 categories of security vulnerabilities identified in the SEI ETF**
- 3. Respond to flash survey (via QuestionPro) to provide feedback**
 - ICS/OT SIG work plan
 - Suggesting a sub-working group
 - Identifying activities, purpose, and outcomes





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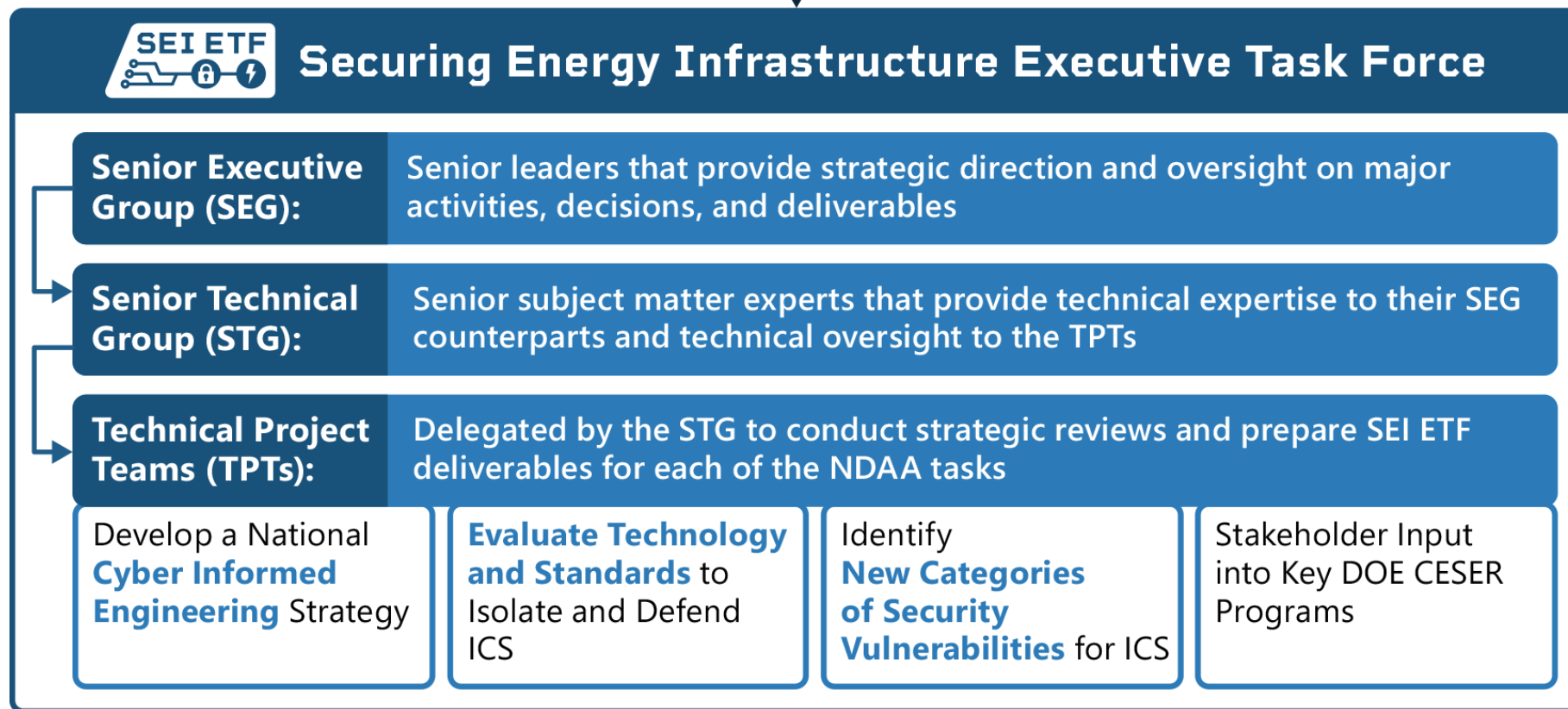
Additional Program Background



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BACKGROUND: Securing Energy Infrastructure Executive Task Force (SEI ETF)

NDAA 2020 5726: *Securing Energy Infrastructure*



BACKGROUND: Identify New Classes of Security Vulnerabilities (NCSV) Technical Project Team (TPT)



KEY DELIVERABLE:

Categories of Security Vulnerabilities in ICS

- Identified **20 Categories of Security Vulnerabilities** that are distinct from those already documented in information technology (IT), go beyond vulnerabilities arising from the implementation of ICS systems, and include those arising from design, architectural, operational, and human factors.
- Now exploring the inclusion of these categories in the Common Weakness Enumeration (CWE) database from the MITRE Corporation.

Examples

1. ICS Communications
 - **Unreliability:** Vulnerabilities arise in reaction to disruptions in the physical layer (e.g., creating electrical noise) used to carry the traffic.
2. ICS Dependencies (& Architecture)
 - **External Physical Systems:** Due to the highly interconnected technologies in use, an external dependency on another physical system could cause an availability interruption for the protected system.
3. ICS Supply Chain
 - **Common Mode Frailties:** At the component level, most ICS systems are assembled from common parts made by other companies. One or more of these common parts might contain a vulnerability that could result in a wide-spread incident.
4. ICS Engineering (Constructions/Deployment)
 - **Maker Breaker Blindness:** Lack of awareness of deliberate attack techniques by people (vs. failure modes from natural causes like weather or metal fatigue) may lead to insufficient security controls being built into ICS systems.
5. ICS Operations (& Maintenance)
 - **Post-Analysis Changes:** Changes made to a previously analyzed and approved ICS environment can introduce new security vulnerabilities (as opposed to safety).



'Get Ahead of Boom' Landscape



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'Get Ahead of Boom' Landscape



CWE is...

CWE™ is a community-developed list of common software and hardware security weaknesses – mistakes that, in proper conditions, could contribute to the introduction of vulnerabilities.

- View all weaknesses related to a category
- Search for a specific weakness type
- Find mapping to other information lists

Vision: CWE informs development, acquisition, and operational efforts resulting in more secure information technology capabilities at lower costs.



CWE™ is a community-developed list of software and hardware weakness types. It serves as a common language, a measuring stick for security tools, and as a baseline for weakness identification, mitigation, and prevention efforts.

CWE List Quick Access

View CWE

- by Software Development
- by Hardware Design
- by Research Concepts
- by Other Criteria

Search CWE

ENHANCED BY Google

Total Weaknesses: 924



2021 CWE Most Important Hardware Weaknesses

A first of its kind, community-developed list of hardware weaknesses with detailed descriptions and authoritative guidance for mitigating and avoiding them.

[Hardware List](#) | [Limitations](#) | [Methodology](#) | [More](#)

Community Engagement

Hardware CWE SIG	Read the meeting minutes
User Experience Working Group	Join the CWE/CAPEC UX WG
CWE/CAPEC Board	Read the meeting minutes

Please see our [Guidelines for New Content Suggestions](#)
For other ways to get involved, [contact us](#)

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CAPEC is...

- A comprehensive dictionary of attack patterns employed by adversaries to exploit known weaknesses in cyber-enabled capabilities
- Built on software 'design patterns'
 - Paradigms for solving common software design issues
- 'Attack patterns' are 'design patterns' for cyber attackers aimed at exploiting a weakness (CWE)

The screenshot shows the CAPEC website with a dark red header. The header contains the CAPEC logo, the title 'Common Attack Pattern Enumeration and Classification', a subtitle 'A Community Resource for Identifying and Understanding Attacks', and a 'New to CAPEC? Start Here!' button. Below the header is a navigation bar with links: Home, About, CAPEC List, Community, News, and Search. An 'ID Lookup:' field is on the right. The main content area has a paragraph explaining the site's purpose. Below this are three columns: 'CAPEC List Quick Access' with buttons for 'View CAPEC' (by Mechanisms of Attack, Domains of Attack, Other Criteria), a 'Search CAPEC' box with 'ENHANCED BY Google', and 'Total Attack Patterns: 546'; 'New to CAPEC?' with a 'Start Here!' button and a paragraph about the site; and 'CAPEC News' with links to an event, news, podcast, and blog. A 'Community Engagement' section at the bottom has links for the 'User Experience Working Group' and 'CWE/CAPEC Board'. A footer contains the MITRE logo, site map, terms of use, privacy policy, contact info, and social media links, along with a copyright notice for 1999-2022.



Helping Improve Security Pre-Compromise



CWE/CAPEC Helps Organizations “Shift Left”

- **Enables better security earlier in the development lifecycle by enumerating the weaknesses and related attack patterns to avoid**
 - System designers/developers can be informed about risk from the beginning
 - Product security teams can focus on the weaknesses that they produce
- **Helps make tools easier to use by creating a common language across all tools (e.g., static analysis, dynamic analysis)**
- **Helps users better understand different types of mistakes by providing detailed information about individual weakness types**

