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	INDIAN OCEAN ISLANDS
SR	FOLLOWING IS MEMCON OF KITCHEN-PECK MEETINGS THIS SUBJECT SEPT23 AND 24. OTHER UK REPS INCLUDED GRAHAM AND MORLAND, FONOFF: BURLACE, MOBERLY AND HOLTON, MOD: FAIRCLOUGH, BLAIKLEY AND TERRELL, COLOFF: NICHOLLS, TREASURY.
	1. PRIVATE MEETING AT FONOFF. KITCHEN NOTED THAT TWO AND A HALF - THREE WEEKS PREVIOUSLY SECDEF HAD REQUESTED REVIEW OF US COMMUNICATIONS REQUIREMENTS ON DIEGO GARCIA, NEW DEVELOPMENT
	할 수 있는 그는 것이 되어 보이는 사람들이 되는 사람들이 가는 사람들이 되었다. 하지만 함께 함께 모르는 사람들이 되었다.
	PAGE 2 RUEHLL 597C S E C R E T WHICH HE HAD WAITED TO CONVEY PERSONALLY TO PECK, IN SPIRIT OF
	TAKAL MINDATON MOATUNING HONTIN BELVILLING LAIG VOEV - IN DEGRAPANCE
	DIMINISHED US INTERESTS IN CHAGOS APPRIED ACC. AND PROMISED
	PECK BRIEFING NOTE ON SUBJECT (COPY AVAILABLE IN DEPT AND DOD).
(2)	PECK STATED MAURITIUS CONFERENCE WOULD REACH "CRUNCH" NEXT DAY. HE ADVISED IN CONFIDENCE PM WAS SEEING RAMGOOLAM THAT MORNING, AND INTENDED TO TAKE FIRM LINE WITH HIM.
	PECK AND GRAHAM SAID THAT ALTHOUGH DRAFT AGREEMENT ON SEYCHELLES TRACKING STATION (TAB C, REF AIRGRAM) NOT FORMALLY LINKED WITH CONTEMPLATED PROCEEDINGS REGARDING MAURITIUS, IT WAS DIFFICULT TO PUSH AGREEMENT THROUGH, OVER OPPOSITION SEYCHELLOIS EXEC

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UNDERSTAND THAT TRACKING STATION NEGOTIATIONS MIGHT RUN IN PARALLEL WITH OTHER PROCEEDINGS, BUT WE DID NOT WANT WAIT 6, 8 OR 10 MONTHS, AND THEREFORE URGED DRAFT AGREEMENT BE CLEARED IN ADVANCE OF SETTLEMENT.

IN ANSWER PECK'S ASSERTION THAT BROAD ARRANGEMENTS ENVISIONED TAB B REF AIRGRAM WOULD APPLY ONLY TO DIEGO UNTIL OTHER INSTALLATIONS BUILT, KITCHEN SAID THIS WOULD NOT ENABLE US TO SAY TO CONGRESS US HAD OBTAINED ASSURED ACCESS. PUBLICATION OR REGISTRATION THIS DOCUMENT WITH UN IN PRESENT FORM NOT REALLY

PAGE 3 RUEHLL 597C S E C R E T ENVISIONED BY US, ALTHOUGH THIS WOULD BE ACCEPTABLE, AND WE WOULD THEREFORE BE FULLY PREPARED IF NECESSARY TO CHANGE FORM, FROM AGREEMENT TO MEMO OF UNDERSTANDING.

KITCHEN EMPHASIZED THAT PRICE IN WORLD OPINION HAD ALREADY IN-CREASED SINCE LAST YEAR AND WOULD CONTINUE TO RISE. THUS IT APPEARED IMPERATIVE TO MAKE PROGRESS ON NECESSARY ARRANGEMENTS WITH MAURITIUS AND SEYCHELLES. PECK SAID NUB OF PROBLEM AT PRESENT CONFERENCE WAS THAT ONLY A PORTION OF MAURITIANS WANTED. INDEPENDENCE.

2. PLENARY. BRITISH (FAIRCLOUGH, COLOFF) PRESENTED CURRENT STATE MAURITIUS CONSTITUTIONAL CONVENTION, PROGRESS IN RETAINING DIEGO GARCIA AND UK POSITION REGARDING SEYCHELLES TRACKING STATION AGREEMENT. US (KITCHEN) REAFFIRMED US DESIRE TO PROCEED WITH PROJECT, EXPRESSED CONCERN OVER DELAYS IN PROGRESS AND REDEFINED AMOUNT AND PARAMETERS US FINANCIAL COMMITMENT.

FAIRCLOUGH POINTED OUT THAT MAURITIANS SPLIT THREE WAYS ON CHOICE OF POLITICAL FUTURE, I.E., INDEPENDENCE, FREE ASSOCIATION WITH GREAT BRITAIN OR STATUS QUO. THIS DIVERGENCE OF OPINION COUPLED WITH EXHORBITANT QUID PRO QUO DEMANDS, OF WHICH WE ALREADY AWARE, HAD RETARDED CONCLUSION OF NEGOTIATIONS. WITH REGARD LATTER, ISLANDERS CONCENTRATING ON LONG TERM

PAGE 5 RUEHLL 597C S E C R E T ECONOMIC ASSISTANCE IN AREA OF TRADE (SUGAR, RICE, WHEAT, ETC.). IT IS CLEAR THAT DESPITE UK EFFORTS TO THE CONTRARY, THE MAURITIANS REGARD THEIR POLITICAL FUTURE AND UK RETENTION PLANS

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INTER-RELATED.

BRITISH PLAN TACKLE SEYCHELLES PROBLEM IMMEDIATELY AFTER MAURITIUS ISSUES RESOLVED. SINCE TRACKING STATION REQUIRES SEYCHELLOIS ACCEPTANCE AND LATTER WILL RELATE THIS ACTIVITY DIRECTLY WITH US-UK PLANS FOR RETENTION OF ALDABRA, DES ROCHES AND FARQUHAR, IN A BARGAINING SENSE, BRITISH NOT YET PREPARED TO FORMALIZE AGREEMENT.

KITCHEN RESPONDED THAT US WAS BECOMING INCREASINGLY CONCERNED OVER PROTRACTED NATURE OF THE PROCEEDINGS. WITH REFERENCE TO MAURITIANS BARGAINING POSITION, INTEREST OF USG IN INDIAN OCEAN ISLAND PROJECT WAS UNDIMINISHED, NONE THE LESS IT REASONABLE CERTAIN THAT COMMITMENT TO SHARE RETENTION COSTS UP TO TOTAL OF FOURTEEN MILLION DOLLARS COULD NOT BE INCREASED. FINALLY, SHOULD BE CLEAR WE REGARDED THIS COMMITMENT AS COVERING COST OF RESERVING ALL FOUR ISLANDS, INCLUDING WHATEVER MAY BE REQUIRED TO ASSURE FUTURE OF TRACKING STATION ON MAHE.

3. WORKING GROUP C. TERRELL STATED THAT WHEN TRACKING STATION AGREEMENT WAS PRESENTED BY GOVERNOR TO SEYCHELLOIS EXEC COUNCIL, LATTER REFUSED TO CONSIDER IT ON MERITS; THEY DESIRE AIRFIELD OR

PAGE 5 RUEHLL 597C S E C R E T LARGE CAPITAL DONATION AS QUID PRO QUO. EXEC COUNCIL SAID IF EITHER THEY OR UK AGREED TO THIS DRAFT, WOULD PREJUDICE LARGER ISSUE OF ARRANGEMENTS REGARDING ISLANDS IN WHICH UK INTERESTED. ACCORDINGLY, UK HAD DECIDED TO SIT ON DRAFT FOR TIME BEING.

DISCUSSION INDICATED WHITEHALL GENERALLY SUPPORTED PRESENT DRAFT, SUBJECT TO FOLLOWING:

- (A) MORE PRECISE DEFINITIONS OF MEMBERS OF FORCE, CONTRACTORS AND THEIR DEPENDENTS, ALONG LINES OF AUTEC AGREEMENT.
- (B) CLARIFICATION OF CONTRACTOR'S USE OF US COMMUNICATIONS FACILITIES. US POINTED OUT THAT SINCE SUCH MESSAGES ARE OF OPERATIONAL CHARACTER, NO REQUIREMENT FOR HIM TO UTILIZE CABLE AND WIRELESS LIMITED.

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 - (C) SPECIFIC EXEMPTION IN PARA 8 1.E. OF CONTRACTOR FROM PAY-
 - (D) FULL STATEMENT OF JURISDICTIONAL PROVISIONS IN PARA 9, RATHER THAN INCORPORATING AUTEC PROVISIONS ONLY BY REFERENCE.

US REPS AGREED TO PROVIDE FOREGOING, IN RESPONSE TO COLOFF REQUEST THROUGH EMBASSY.

TERRELL ESTIMATED SIX WEEKS TO TWO MONTHS WOULD BE NEEDED TO CONCLUDE SEYCHELLES AGREEMENT AFTER DECISION REACHED ON CHAGOS ARCHIPELAGO, OR THREE TO THREE AND HALF MONTHS FROM NOW. SEYCHELLES AIRFIELD WOULD THEN BE SIMPLE MATTER OF QUID PRO QUO FOR TRACKING STATION.

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- (2) WHEN ISLANDS BEING "CLEARED" OF LOCAL POPULATION AFTER DECISION TAKEN SO TO USE; AND
- (3) WHEN ISLANDS BEING USED FOR MIL PURPOSES. KITCHEN SAID US WOULD WELCOME ANY ADDITIVE UK LANGUAGE, ALTHOUGH OUR PRESENT TEXT INTENDED TO COVER ALL THREE. ENSUING DISCUSSION INDICATED PRINCIPAL UK DIFFICULTIES AROSE FROM STAGE 2, IN WHICH LAND WAS BEING PURCHASED AND POPULATED

PAGE 3 RUEHLL 597/2C S E C R E T RESETTLED.

BURLACE CIRCULATED NEW TEXT OF ARTICLE PROPOSING AGREEMENT SHOULD REMAIN IN FORCE FOR 20 YEARS, WITH PROVISION FOR REVIEW AT END OF 10. AFTER 20 YEARS, WOULD BE OPEN EITHER PARTY TO TERMINATE ON 3 YEARS' NOTICE. HE EXPLAINED MOD LANGUAGE PATTERNED AFTER LIBYAN AGREEMENT. KITCHEN NOTED THESE TIMES SEEMED SHORT AND WOULD GIVE US DIFFICULTY FROM PLANNING LEAD-TIME STANDPOINT. WAS AGREED TO SUBSTITUTE X, Y AND Z FOR 20, 10 AND 3.

RE ARTICLE (3) WAS AGREED THAT ADMINISTRATIVE LEVEL APPROACH BY US WOULD BE SUFFICIENT FOR NEW FACILITIES ON ISLANDS ALREADY OCCUPIED, BUT WHEN US DESIRED TO MOVE INTO NEW IS-LANDS, APPROACH TO UK SHOULD BE AT GOVT LEVEL.

UK SUGGESTED RE-DRAFT OF ARTICLE (4) PROVIDING IT WOULD CONSULT WHERE APPROPRIATE WITH US REGARDING USE BY THIRD COUNTRIES OF BRIT-FINANCED DEFENSE FACILITIES. USE BY THIRD COUNTRIES OF US-FINANCED FACILITIES, HOWEVER, WOULD BE SUBJECT TO AGREEMENT BY HMG. HOLTON (MOD) EXPLAINED THAT ONLY ONE UK FACILITY WAS PRESENTLY ENVISAGED IN CHAGOS, TANK FARM FOR REFUELING SHIPS. PRESENT DRAFT WOULD REQUIRE CONSULTATION

PAGE 4 RUEHLL 597/2C S E C R E T
WITH US IF AUSTRALIANS WANTED TO REFUEL AT TANK FARM. KITCHEN
SAID ALTHOUGH HE UNDERSTOOD UK PROBLEM, TEXT WOULD NEVERTHELESS REQUIRE US TO CONSULT IN ALL CIRCUMSTANCES, BUT UK ONLY
IN SOME. ACCORDINGLY, HE WISHED TO TAKE NATTER BACK TO WASHINGTON. BLAIKLEY NOTED THAT SOVEREIGNTY REMAINED WITH UK SO
THAT HMG BROUGHT INTO ACT IN ALL CASES, US NOT NECESSARILY SO.

BURLACE PROPOSED, AND US REPS AGREED, TO NEW FINAL SENTENCE OF ARTICLE (6) PROVIDING FOR AGREEMENT IN THOSE CASES WHERE JOINT FINANCING SHOULD BE CONSIDERED.

ON JOINING MEETING, FAIRCLOUGH SAID COLONIAL SECY (GREENWOOD)
HAD NOW ANNOUNCED HMG DECISION MAURITIUS WOULD BECOME INDEPSECRET

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ENDENT. MAJORITY OF MAURITIAN MINISTERS HAD AGREED TO THIS PREVIOUS NIGHT, ALTHOUGH FRANCO-MAURITIAN PARTY ABSENTED ITSELF. MOREOVER, PREMIER RAMGOOLAM HAD ASSOCIATED HIMSELF WITH US/UK PROJECT, ALTHOUGH ONLY REFERENCE IN PUBLIC ANNOUNCE-MENT WILL BE TO HMG ROLE IN BROAD QUESTIONS MAURITIAN DEFENSE AND ASSISTANCE IN MAINTAINING INTERNAL SECURITY. KITCHEN CORDIALLY WELCOMED THIS GOOD NEWS. PECK NOTED SIR PATRICK DEAN DID NOT LIKE WORD "ATTACHMENT" ALTHOUGH HE HAD NO ALTERNATIVE TO SUGGEST (SEE REPORT FINAL PLENARY FOR AGREED CONCEPT). FAIRCLOUGH NOTED CAREFUL RESEARCH BY COLOFF HAD REVEALED

PAGE 5 RUEHLL 597/2C S E C R E T
CHAGOS ARCHIPELAGO CAME UNDER UK CONTROL ALONG WITH MAURITIUS
IN 1814. UNDER NEW PROPOSAL, HMG WOULD RETAIN SOVEREIGNTY
OVER CHAGOS AND GIVE MAURITIUS ITS INDEPENDENCE. NO PUBLIC
ANNOUNCEMENT RE CHAGOS WOULD BE MADE NOW, ALTHOUGH NECESSARY
COME TO THIS LATER. SPEAKING PERSONALLY, WITHOUT OPPORTUNITY
TO CONSULT COLOFF COLLEAGUES, FAIRCLOUGH SAID HE FELT UK
SHOULD NOW MOVE AHEAD ON SEYCHELLES.

BRONEZ EXPLAINED PARA (7) RELATED TO US FREEDOM OF SELECTION FOR ITS CONTRACTORS. FAIRCLOUGH EMPHASIZED SERIOUS EMPLOY-MENT PROBLEMS IN BOTH ISLANDS AND GREAT GOOD WILL TO BE GAINED BY USE OF LOCAL LABOR PARTICULARLY DURING CONSTRUCTION AS DISTINGUISHED FROM OPERATIONAL PHASE. SAID MAURITIUS HAD RAISED ISSUE AGAIN YESTERDAY, AND UK STATED IT WOULD USE GOOD OFFICES TO DEVELOP ARRANGEMENTS FOR MAXIMUM US USE LOCAL LABOR. PECK NOTED PRESENT LANGUAGE WOULD ENTITLE US TO USE TAIWANESE OR PHILIPPINE LABOR, WHICH WOULD GIVE UK REAL PROBLEMS. KITCHEN NOTED POINT AND SAID HE WAS SENSITIVE TO IT. HE WOULD PREPARE APPROPRIATE LANGUAGE LATER, AND APPRECIATED FAIRCLOUGH'S DISTINCTION BETWEEN CONSTRUCTION AND OPERATIONAL PHASE.

IN PARA (8), WAS AGREED TO CLARIFY US PERSONNEL IN SECOND CLAUSE AS THOSE IN ISLANDS FOR PURPOSES OF PRESENT ARRANGEMENTS.

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- -2- 1323, SEPTEMBER 25 FROM LONDON (SECTION THREE OF THREE)
- 6. FINAL PLENARY, AT FONOFF. FAIRCLOUGH RECAPPED LAST MEETING WITH MAURITIAN MINISTERS, EMPHASIZING UK HAD UNDERTAKEN DEFENSE AGREEMENT COVERING BOTH EXTERNAL THREAT AND CONSULTATION IN EVENT INTERNAL SECURITY PROBLEM. SAID PREMIER AND TWO

PAGE 3 RUEHLL 597/3C S E C R E T
COLLEAGUES ACCEPTED UK RETENTION CHAGOS, BUT LEADER OF
FRANCO-MAURITIAN PARTY (KOENIG) HAD ABSENTED HIMSELF. ANOTHER
MINISTER AGREED BUT FELT COMPENSATION INADEQUATE. PECK SUGGESTED, AND KITCHEN AGREED, THAT HENCEFORTH WE SHOULD AVOID
USING TERM "DETACHMENT", SAYING INSTEAD CERTAIN ISLANDS WOULD
BE RETAINED UNDER BRITISH SOVEREIGNTY OR ADMINISTRATION. AND
THAT LOCAL GOVT HAD AGREED TO THIS ARRANGEMENT. PECK EXPRESSED
VIEW THAT UK SHOULD GET ON WITH THE LATTER PROMPTLY. TERRELL
POINTED OUT REAL PROBLEM IN SEYCHELLES LIES NOT WITH ORDERS IN
COUNCIL, BUT IN NEED SEEK AGREEMENT AND COOPERATION MAJOR
LANDOWNERS AFFECTED. KITCHEN ASKED, AND PECK ASSURED HIM,
THAT EMBASSY BE KEPT INFORMED OF DEVELOPMENTS.

IN RESPONSE QUESTIONS BY FAIRCLOUGH AND MOBERLY ON US TIMING, KITCHEN INDICATED UK DECISION WOULD BE MOST HELPFUL FOR US PLANNING. THOUGH HE DID NOT WISH TO BE PRECISE ON JUST WHEN, SINCE SITUATION NOW MOST FLUID, HE WOULD LET UK KNOW AS QUICKLY AS HE COULD. MOBERLY NOTED UK TANK FARM WAS PROJECT OR PLAN ONLY.

UK CHAIRMEN OF SUBCOMMITTEES A AND C (HOLTON AND TERRELL)
THEN SUMMARIZED THEIR WORK, FOLLOWING GENERALLY MATERIAL REPORTED
PARAS 3 AND 4 ABOVE. PECK SAID ALTHOUGH IMPOSSIBLE TO CONCLUDE
US/UK AGREEMENT NOW ON TRACKING STATION, HMG NOW HAD QUID
PRO QUO TO DO SO.

PAGE 4 RUEHLL 597/3C S E C R E T
UK THEN CIRCULATED NEW DRAFT OF TAB B (COPIES AVAILABLE TO DEPT
AND DOD). BRONEZ SAID SECOND SENTENCE OF INTRODUCTORY PARAGRAPH
HIGHLIGHTED TWO ASPECTS OF FUTURE ADMINISTRATION AND POSSIBLE
DEFENSE USE THAT BOTH SIDES SHOULD STUDY - INTERIM, PREPARATORY
PERIOD, INVOLVING UK RELATIONS WITH LOCAL POPULATION AND LANDLORDS; AND EMERGENCY USE SITUATION. FOR EXAMPLE, THERE MIGHT
BE NEED TO LAND ON BEACHES WITH LITTLE ADVANCE PREPARATION FOR
SHORT PERIOD AND WITHOUT ERECTING ANY FIXED FACILITIES.
KITCHEN POINTED OUT JCS HAVE EMPHASIZED POSSIBILITY OF SUCH

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SIDE HAD ENVISAGED.
WHICH HE SAID SHOWED SITUATION NOT SO BLACK AND WHITE AS EITHER IN TOUCH WITH HMG. FAIRCLOUCH FULLY RECOGNIZED EMERGENCY NEED.
EMERGENCIES; HE WOULD LIKE TO STUDY FURTHER IN WASH, AND KEEP

BRONEZ SAID NEW PARA (2) WOULD STILL GIVE US TROUBLE, SINCE IT WOULD APPEAR REQUIRE FURTHER AGREEMENT ON AVAILABILITY. FAIRCLOUGH ASSURED HIM ONLY REAL NEED WAS FOR SOME MINIMUM PAIRCHOUGH ASSURED HIM ONLY REAL NEED WAS FOR SOME MINIMUM OF DENYING US USE OF SAVILABILITY.

BE HELPFUL IN PREPARING NEW TEXT FOR UK CONSIDERATION WOULD IN PECK'S VIEW, IT WAS MORE QUESTION OF NOTIFICATION WOULD IN PECK'S VIEW, IT WAS MORE QUESTION OF NOTIFICATION WOULD IN PECK'S VIEW, IT WAS MORE QUESTION OF NOTIFICATION.

PAGE 5 RUEHLL 597/3C S E C R E T

RE PARA 9, BAKER SAID HE HAD NOW EXAMINED ASCENSION AGREEMENT, AND BELIEVED IT WOULD PROVIDE ACCEPTABLE MODEL FOR INDIAN OF JUSTICE, HOWEVER, MIGHT POSSIBLY BE DIFFERENT, AND TERRELL NOTED CASES BEYOND JURISDICTION OF VISITING MACHITIAN AND OF THESE HOST HELPFUL IN OUR CONSIDERED, US SIDE INDICATED IT WOULD BE MOST HELPFUL IN OUR CONSIDERED, BEYOND JURISDICTION OF VISITING MACHITIUS, HENCE SEYCHELLOIS, BEYOND JURISDICTION OF VISITING MACHITIUS, HENCE SEYCHELLOIS, USUAL AND UK JURISDICTION WOULD ALL HAVE TO BE CONSIDERED.

IN EXPLAINING UK WISH FOR TERMINATION CLAUSE, FAIRCLOUGH NOTED FIGURES WOULD ESTABLISH MACHINERY FOR RETURN OF ISLANDS IF HIGURES WOULD ESTABLISH MACHINERY FOR REVIEW OF THE MATTER. THE CONCES WOULD ESTABLISH MACHINERY FOR REVIEW OF THE MATTER. THE MATTER. THAT THE MATTER. THE MATTER HAD TO BE STUDIED.

KITCHEN SAID HE WAS DEEPLY GRATEFUL FOR ALL UK HAD DONE IN PAST TWO YEARS. HE WOULD KEEP IN CLOSE TOUCH THROUGH EMBASSY, BUT HAD LEARNED SO MUCH FROM FACE TO FACE TALKS, HE FELT GROUPS SHOULD SOON NET FOR THE PAST GROUPS SOON NET FOR THE FELT GROUPS SHOULD SHOULD SOON NET FOR THE FELT GROUPS SHOULD SOON NET FOR THE FELT FOR THE FELT

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