Message Text

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H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02
SS-15 ICA-11 ACDA-12 TRSE-00 OMB-01 SES-02 SAA-01
EB-08 DLOS-09 OES-09 IO-14 AF-10 /153 W
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R 240800Z SEP 78

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 183

INFO AMEMBASSY ANKARA

/AMEMBASSY DACCA 737

AMEMBASSY ISLAMABAD

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

USLO PAKING

AMEMBASSY TEHRAN

CINCPAC HONOLULU

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CINCPAC FOR POLAD

E.O. 11652: GDS TAGS: PEPR, AF, IN SUBJECT: VAJPAYEE VISIT CONCLUDES WITH RELATIVELY MODERATE COMMUNIQUE

REF: KABUL 7591

1. SUMMARY: THE THREE-DAY VISIT TO AFGHANISTAN BY INDIAN EXTERNAL AFFAIRS MINISTER ATAL BEHARI VAJPAYEE ILLUSTRATED THE PROMINENT ROLE INDIA PLAYS THUS FAR IN THIS COUNTRY'S FOREIGN POLICY, AND ALSO RESULTED IN A JOINT COMMUNIQUE THAT WAS GENERALLY DEVOID OF RADICAL AFGHAN POSITIONS. END OF SUMMARY.

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2. THE JOINT COMMUNIQUE ISSUED AT THE END OF VAJPAYEE'S THREE-DAY (SEPTEMBER 18-20) VISIT TO AFGHANISTAN (TEXT BEING SENT SEPTEL) WAS, FROM THE AFGHAN POINT OF VIEW, MUCH MORE MODERATE ON MOST ISSUES THAN HAD BEEN REFLECTED IN THE BANQUET SPEECH GIVEN BY AFGHAN FOREIGN MINISTER HAFIZULLAH AMIN ON SEPTEMBER 19 (REFTEL) OR HIS OTHER RECENT MOSCOW-HAVANA LINE FOREIGN POLICY SPEECHES. IN GENERAL,

THE LINE TAKEN IN THE COMMUNIQUE REPRESENTS A MORE STANDARD NONALIGNED STANCE ON MOST QUESTIONS, AND SUGGESTS THAT THE INDIANS WERE ABLE TO EXERCISE A MODERATING INFLUENCE DURING THE DRAFTING OF THE DOCUMENT.

3. FOR THEIR PART, THE AFGHANS SHOULD BE SATISFIED WITH THE RESULTS OF VAJPAYEE'S STAY, NOT LEAST OF ALL BE-CAUSE THE INDIAN EXTERNAL AFFAIRS MINISTER PROMISED INDIAN ASSISTANCE AND COOPERATION FOR THE IMPLEMENTATION OF THE REGIME'S FIVE YEAR DEVELOPMENT PLAN WHICH IS CURRENTLY BEING DRAFTED, ALTHOUGH NO DOLLAR FIGURES WERE REVEALED. MOREOVER, THE TWO SIDES AGREED THAT THE BILATERAL MEETINGS REVEALED AN "IDENTITY OF VIEWS ON VARIOUS IMPORTANT SUBJECTS," AND THEY AGREED TO EXPLORE MEANS TO EXPAND THEIR BILATERAL COOPERATION. REFERENCES TO PUSHTUNISTAN, PER SE, HOWEVER, WERE MISSING FROM THE COMMUNIQUE, ALTHOUGH THE ASSERTION THAT "ALL POLITICAL DIFFERENCES AMONG THE COUNTRIES OF THE REGIONS SHOULD BE SETTLED THROUGH PEACEFUL NEGOTIATIONS AND MUTUAL UNDERSTANDING," AND BOTH SIDES PROMISED TO "IMPROVE BILATERAL RELATIONS WITH THEIR NEIGHBORS." THE AFGHANS DID OBTAIN INDIAN SUPPORT FOR "IMMEDIATE IMPLEMENTATION" OF "SPECIAL MEASURES ADOPTED IN FAVOR OF LAND-LOCKED AND LEAST DEVELOPED COUNTRIES," AN IMPORTANT AFGHAN PLANK IN THIS COUNTRY'S LAW OF THE SEA POLICY. ON THE NON-CONFIDENTIAL.

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ALIGNED FRONT, BOTH SIDES "EXPRESSED SATISFACTION OVER THE CONTINUING VALIDITY OF NONALIGNMENT WHICH HAD MADE POSITIVE CONTRIBUTIONS TO THE COMMON STRUGGLE FOR PEACE AND SECURITY OF NATIONS". THE AFGHANS APPARENTLY COULD NOT SHOEHORN SPECIFIC REFERENCE TO DIEGO GARCIA (A FAVORITE TARGET RECENTLY) INTO THE COMMUNIQUE'S INDIAN OCEAN LANGUAGE, ALTHOUGH THIS SECTION DID CALL FOR AN INDIAN OCEAN "ZONE OF PEACE" FREE FROM "GREAT POWER RIVALRIES" AS WELL AS "MILITARY BASES CONCEIVED IN THE CONTEXT OF SUCH RIVALRIES." THE MIDDLE EAST FORMULATION ALSO OMITTED REFERENCE TO A RECONVENED GENEVA CONFERENCE OR THE PLO. AND TENDED TO RESTATE STANDARD LANGUAGE RE ISRAELI WITHDRAWAL FROM THE OCCUPIED ARAB TERRITORIES AND SUPPORT FOR THE "STRUGGLE OF THE PALESTINIAN PEOPLE FOR THE RESTORATION OF THEIR LEGITIMATE AND INALIENABLE RIGHTS. INCLUDING THE RIGHT TO ESTABLISH THEIR OWN NATIONAL STATE."

4. ATMOSPHERICS SURROUNDING THE VISIT WERE IMPRESSIVE. VAJPAYEE MET ONCE WITH NOOR MOHAMMED TARAKI, PRESIDENT OF THE REVOLUTIONARY COUNCIL, AND HAD ONE PUBLICLY ANNOUNCED FORMAL SESSION WITH AMIN, AS WELL AS

NUMEROUS OPPORTUNITIES TO DISCUSS ISSUES INFORMALLY WITH THE AFGHAN FOREIGN MINISTER. VIRTUALLY ALL AVAILABLE AFGHAN CABINET MEMBERS TURNED OUT FOR THE SEPTEMBER 19 FORMAL BANQUET, AND AMIN AND VAJPAYEE GAVE PRESS CONFERENCES FOR THE OTHER COUNTRIES' CORRESPONDENTS. THE LOCAL GOVERNMENT-CONTROLLED PRESS HAS NOT REVEALED WHAT AMIN SAID AT HIS SESSION, BUT REPEATED THAT VAJPAYEE REITERATED THAT INDIA WILL INCREASE ITS ASSISTANCE TO AFGHANISTAN. VAJPAYEE DODGED A QUESTION (PROBABLY PLANTED) ABOUT DIEGO GARCIA, AND REMARKED MERELY THAT THE USSR AND THE U.S. SHOULD RENEW TALKS REGARDING THE INDIAN OCEAN. HE REPORTEDLY CONCLUDED BY REPEATING HIS SUPPORT FOR THE "CONSOLIDATION OF THE NONALIGNED MOVEMENT."

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5. COMMENT: ON THE WHOLE, THE VISIT APPEARS TO HAVE

HAD SOME POSITIVE RESULTS FOR BOTH SIDES. THE PROTOCOL
ASPECTS REFLECTED THE IMPORTANT POSITION INDIA HAS
OCCUPIED IN THIS REGIME'S FOREIGN POLICY SINCE THE
APRIL REVOLUTION, AND THE TEMPERED COMMUNIQUE (IN
CONTRAST TO AMIN'S RADICAL VEIWS EXPRESSED EARLIER
IN THE VISIT) SUGGEST A MODERATING AND INFLUENTIAL
INDIAN HAND. (THE INDIANS HAVE TOLD US THAT THEIR STRATEGY IS
TO ENCOURAGE THE AFGHANS TO BE MODERATE IN A FASHION
WHICH DOES NOT MAKE THEM FEEL LIKE THEY ARE BEING PUSHED.)
THE PROMISED INCREASE IN DINAIAN ASSISTANCE IS ALSO
PROBABLY WELCOME HERE, ESPECIALLY IF THE INCREASINGLY
STRIDENT POSITIONS STRUCK BY THIS REGIME CAUSE SOME
WESTERN OR CONSERVATIVE ARAB ASSISTANCE DONORS
TO TIGHTEN THEIR PURSE STRINGS. END OF COMMENT

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6. THE FULL TEXT OF THE COMMUNIQUE IS BEING TRANSMITTED SEPARATELY BY AIRGRAM. DUBS

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: MINISTERIAL VISITS, COMMUNIQUES

Control Number: n/a Copy: SINGLE Draft Date: 24 sep 1978 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event:

Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978KABUL07666
Document Source: CD02

Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

Expiration:

Film Number: D780391-0487

Format: TEL From: KABUL

Handling Restrictions: n/a

Image Path:

ISecure: 1

Legacy Key: link1978/newtext/t19780927/aaaaawpn.tel

Line Count: 194 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: df430548-c288-dd11-92da-001cc4696bcc

Office: ACTION NEA

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 4
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 78 KABUL 7591 Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 12 may 2005 Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 1297645 Secure: OPEN Status: NATIVE

Subject: VAJPAYEE VISIT CONCLUDES WITH RELATIVELY MODERATE COMMUNIQUE

TAGS: PEPR, AF, IN, (VAJPAYEE, ATAL BIHARI)

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/df430548-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014