Message Text

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INFO OCT-01 EUR-12 NEA-10 ISO-00 ACDA-12 SS-15 AF-10 SP-02 IO-13 DLOS-09 CIAE-00 DODE-00 NSAE-00 NSCE-00 ICAE-00 INRE-00 H-01 INR-10 L-03 PA-01 SIG-03 MMO-01 HA-05 OES-09 TRSE-00 DOE-15 SOE-02 SAA-01 /140 R

DRAFTED BY PM/DCA: MARIETTI:BDB
APPROVED BY PM/DCA: MPALMER
ACDA - JTWOMBLY
EUR/SOV - ABOHLEN
S/MS - CKAMMAN
NEA/RA - JCOUNTRYMAN
EA/RA - HHOROWITZ
AF/I - LSHURTLEFF
S/P - RBALL NSC-GSICK
IO/UNP -DADAMSON

-----015145 211834Z /46

O 211820Z JUL 78 FM SECSTATE WASHDC TO AMEMBASSY BELGRADE IMMEDIATE AMEMBASSY NEW DELHI IMMEDIATE INDIAN OCEAN COLLECTIVE

CONFIDENTIAL STATE 184776

BELGRADE: FOR JOHN GRAHAM

E.O. 11652: GDS

TAGS: PARM, XO

SUBJECT: STATUS OF INDIAN OCEAN TALKS

REF: A. NEW DELHI 10718 B. NEW DELHI 10951 C. MOSCOW 16168 CONFIDENTIAL

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1. DEPARTMENT HAS TAKEN NOTE OF RECENT SOVIET ARTICLE IN "TASS" SUGGESTING THAT US RELUCTANCE TO SET DATE FOR NEXT ROUND OF INDIAN OCEAN TALKS IS DUE TO ALLEGED DESIRE TO INCREASE US MILITARY ACTIVITIES IN THE AREA. "TASS" SPECIFICALLY CITED, INTER ALIA, PLANNED ANZUS NAVAL AND AIR EXERCISE IN THE INDIAN OCEAN, SCHEDULED FOR THIS FALL.

SOVIETS HAVE USED SAME ARGUMENTS IN MAKING PRIVATE APPROACH TO INDIANS, AND WE SUSPECT THEY MAY MAKE SIMILAR STATEMENTS TO OTHER LITTORAL STATES.

- 2. ALTHOUGH DEPARTMENT DOES NOT WISH TO BECOME INVOLVED IN PUBLIC PROPOGANDA BATTLE WITH THE SOVIETS, WE DO NOT WISH TO LEAVE SUCH ALLEGATIONS UNCHALLENGED.
- 3. POSTS MAY THEREFORE DRAW ON FOLLOWING IF ASKED TO COMMENT ON CURRENT STATUS OF INDIAN OCEAN TALKS. YOU MAY ALSO VOLUNTEER SUCH BRIEFING IF IT HAS COME TO YOUR ATTENTION

THAT SOVIETS ARE MAKING PRIVATE EFFORTS TO CONVINCE HOST GOVERNMENT THAT US IS SEEKING MILITARY ADVANTAGE BY DE-LAYING INDIAN OCEAN TALKS.

- -- AS PRESIDENT CARTER INDICATED IN HIS RECENT ANNAPOLIS SPEECH, THE US REMAINS INTERESTED IN REACHING AN INDIAN OCEAN ARMS LIMITATIONS AGREEMENT. WE FEEL THIS WOULD BE IN THE INTEREST OF ALL STATES CONCERNED.
- -- HOWEVER, RECENT SOVIET ACTIVITIES IN THE INDIAN OCEAN AREA HAVE MADE IT DIFFICULT TO ACHIEVE PROGRESS.

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- -- IN RECENT MONTHS THE SOVIETS HAVE SIGNIFI-CANTLY INCREASED THEIR MILITARY PRESENCE AND ACTIVITIES IN THE AREA WHILE THE US PRESENCE HAS REMAINED THE SAME.
- -- FOR EXAMPLE, AS PART OF THEIR MILITARY IN-VOLVEMENT ON THE HORN OF AFRICA, THE SOVIETS HAVE NEARLY DOUBLED THE LEVEL OF THEIR NAVAL FORCES IN THE INDIAN OCEAN. THEIR FORCES REMAINED AT A SIGNIFICANTLY HIGHER LEVEL FOR NEARLY EIGHT MONTHS AND ONLY VERY RECENTLY DECREASED TO THE PRE-BUILDUP LEVEL.
- -- THIS INCREASE TOOK PLACE, FURTHERMORE, WHILE BOTH SIDES WERE CONDUCTING NEGOTIATIONS AIMED AT PREVENTING THIS VERY KIND OF ACTION.
- -- DURING THE SAME PERIOD THE US REFRAINED FROM INCREASING ITS OWN NAVAL PRESENCE IN THE AREA.
- -- DURING OUR LAST INDIAN OCEAN MEETING WITH THE SOVIETS IN FEBRUARY, WE RAISED OUR CONCERNS

OVER THEIR FORCE BUILDUP. THE SOVIETS SIMPLY DISMISSED THIS.

- -- WE HAVE MADE CLEAR TO THE SOVIETS THAT THEIR RECENT ACTIVITIES IN THE INDIAN OCEAN AREA HAVE CREATED A SITUATION WHICH MAKES IT DIFFICULT AT THIS T ME TO CO L TE AN-AG EE NT AND TO GET THE REQUISITE US PUBLIC SUPPORT.
- -- DESPITE THE RECORD OF SOVIET FORCE BUILDUPS, RECENT SOVIET STATEMENTS ON THIS ISSUE SEEM AIMED AT OBTAINING A PROPOGANDA ADVANTAGE BY SUGGESTING THAT THE US SEEKS TO DELAY THE TALKS

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IN ORDER TO INCREASE ITS OWN MILITARY ACTI-VITIES. THIS IS PATENTLY FALSE.

- -- THE UNITED STATES WILL CONTINUE TO KEEP THE SITUATION UNDER CAREFUL CONSIDERATION.
- 4. IF ASKED TO COMMENT ON SPECIFIC SOVIET ACCUSATIONS, POSTS MAY DRAW ON THE FOLLOWING:
- -- THE ANZUS EXERCISE OFF WESTERN AUSTRALIA PLANNED FOR THIS FALL IS FULLY CONSISTENT WITH THE US POSITION IN THE TALKS. WE MADE IT CLEAR IN THE TALKS THAT THE US PERIODICALLY CONDUCTS SUCH EXERCISES WITH CERTAIN LITTORAL STATES, AND THAT WE WOULD CONTINUE TO DO SO UNDER AN INDIAN OCEAN AGREEMENT. THE SOVIETS DID NOT OBJECT TO THIS STATEMENT.
- -- US COMMITMENT TO DEFENSE COOPERATION WITH AUSTRALIA IS NOT LIMITED TO PORTIONS OF THE AUSTRALIAN LANDMASS BORDERING ON THE PACIFIC. ANZUS EXERCISES ON THE INDIAN OCEAN SIDE OF AUSTRALIA ARE NOT A NEW EXTENSION OF ANZUS.
- -- US CONSTRUCTION PLANS ON DIEGO GARCIA ARE PUBLICLY KNOWN. UNDER A STABILIZATION AGREE-MENT, THE US WOULD NOT EXPAND DIEGO GARCIA BEYOND THE CURRENT, MODEST CONSTRUCTION PROGRAM.
- -- THE CURRENT PRESENCE OF A US CARRIER TASK GROUP IN THE INDIAN OCEAN IS CONSISTENT WITH OUR ROUTINE PATTERN OF PERIODIC CONFIDENTIAL

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DEPLOYMENTS.

5. FOR NEW DELHI: YOU SHOULD MAKE ABOVE POINTS, WHICH BUILD ON AMBASSADOR'S RECENT CONVERSATIONS WITH GOI OFFICIALS, TO GOI AND INDICATE THAT WE WOULD APPRECIATE ANY INDIAN EFFORTS TO AVOID ONE-SIDED LANGUAGE CONCERNING THE INDIAN OCEAN DURING THE BELGRADE NAM MEETING.

6. FOR BELGRADE: GRAHAM MAY DRAW ON ABOVE POINTS AS APPROPRIATE. VANCE

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C O N F I D E N T I A L STATE 184776

FOR MR GELB

FOLLOWING REPEAT STATE 184776 ACTION BELGRADE NEW DELHI INDIAN OCEAN COLLECTIVE JULY 21.

QUOTE ONFIDENTIAL STATE 184776

BELGRADE: FOR JOHN GRAHAM

E.O. 11652: GDS

TAGS: PARM, XO

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EXERCISE IN THE INDIAN OCEAN, SCHEDULED FOR THIS FALL. SOVIETS HAVE USED SAME ARGUMENTS IN MAKING PRIVATE APPROACH TO INDIANS, AND WE SUSPECT THEY MAY MAKE SIMILAR STATEMENTS TO OTHER LITTORAL STATES.

- 2. ALTHOUGH DEPARTMENT DOES NOT WISH TO BECOME INVOLVED IN PUBLIC PROPOGANDA BATTLE WITH THE SOVIETS, WE DO NOT WISH TO LEAVE SUCH ALLEGATIONS UNCHALLENGED.
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- -- AS PRESIDENT CARTER INDICATED IN HIS RECENT ANNAPOLIS SPEECH, THE US REMAINS INTERESTED IN REACHING AN INDIAN OCEAN ARMS LIMITATIONS AGREEMENT. WE FEEL THIS WOULD BE IN THE INTEREST OF ALL STATES CONCERNED.
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- 5. FOR NEW DELHI: YOU SHOULD MAKE ABOVE POINTS, WHICH BUILD ON AMBASSADOR'S RECENT CONVERSATIONS WITH GOI OFFICIALS, TO GOI AND INDICATE THAT WE WOULD APPRECIATE ANY INDIAN EFFORTS TO AVOID ONE-SIDED LANGUAGE CONCERNING CONFIDENTIAL

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THE INDIAN OCEAN DURING THE BELGRADE NAM MEETING.

6. FOR BELGRADE: GRAHAM MAY DRAW ON ABOVE POUKVE POINTS AS APPROPRIATE. VANCE UNQUOTE VANCE

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Concepts: POLICIES, OCEANS, NEGOTIATIONS, MEETINGS

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To: BELGRADE NEW DELHI MULTIPLE

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