

Message Text

SECRET

PAGE 01 NAIROB 10859 01 OF 04 241028Z
ACTION PM-05

INFO OCT-01 AF-10 ISO-00 NSC-05 SP-02 SS-15 L-03 H-01
CIAE-00 INR-10 NSAE-00 OMB-01 TRSE-00 AID-05
ACDA-12 HA-05 ICA-11 EB-08 COME-00 MCE-00 MMO-01
ABF-01 /096 W

-----035686 241203Z /20

P 240620Z JUL 78

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC PRIORITY 9060

INFO USCINCEUR VAIHINGN GE

CINCPAC HONOLULU HAWAII

USCINCSO

SECDEF WASHDC

JCS WASHDC

CSA

CNO

CSAF

CMC

DISAM WP AFB OHIO

S E C R E T SECTION 1 OF 4 NAIROBI 10859

E.O. 11652: GDS

TAGS: MASS,MPOL, XX, KE

SUBJECT: FIRST ANNUAL INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE

REF: (A) STATE 167901 DTG 010215Z JUL 78,
(B) STATE 182987 DTG 192201Z JUL 78,
(C) USCINCEUR VAIHINGEN GE//ECJ4/7-SA// 131635Z JUL 78,
(D) USCINCEUR VAIHINGEN GE//ECJ4/7-SA// 071545Z JUL 78,
(E) STATE 168320 DTG 031928Z JUL 78

1. EMBASSY'S COMMENTS ARE KEYED TO PARA 3A REF A. EMBASSY
RECENTLY RECEIVED KENYA SURVEY TEAM REPORT WHICH WAS
PRESENTED TO KENYAN MILITARY BY MAJOR GENERAL JOHN HILL, JR.
JULY 17. EMBASSY BELIEVES REPORT EXCELLENT DOCUMENT AND
SECRET

SECRET

PAGE 02 NAIROB 10859 01 OF 04 241028Z

INITIAL INDICATIONS ARE THAT KENYAN MILITARY AGREES WITH
THIS ASSESSMENT. EMBASSY'S COMMENTS IN THIS MESSAGE,
THEREFORE, REFLECT FINDINGS OF REPORT.

2. 3A(1) U.S. INTERESTS

KENYA IS IMPORTANT TO THE U.S. AS AN OSTENSIBLY NON-
ALIGNED AFRICAN COUNTRY WHICH HAS BEEN CONSISTENTLY

FRIENDLY TO THE WEST AND IN RECENT TIMES HAS MOVED INCREASINGLY TO STRENGTHEN ITS TIES WITH THE UNITED STATES. A MODERATE AND FRIENDLY KENYA IS ESSENTIAL TO OUR POLICY OF TRYING TO MAINTAIN STABILITY IN THE STRATEGICALLY IMPORTANT HORN OF AFRICA. IN CONTRAST TO ITS NEIGHBORS, KENYA PURSUES DEVELOPMENT ON A NON-IDEOLOGICAL BASIS AND ENCOURAGES PRIVATE-SECTOR PARTICIPATION IN THE ECONOMY. KENYA ALLOWS ITS PEOPLE A GREATER MEASURE OF POLITICAL PARTICIPATION THAN DO MOST THIRD-WORLD NATIONS AND GOES CONSIDERABLY FURTHER IN GUARANTEEING CIVIL LIBERTIES. KENYA'S SUCCESS, THEREFORE, IS SIGNIFICANT AS A MODEL FOR OTHER DEVELOPING COUNTRIES, OFFERING AN ALTERNATIVE TO DOCTRINAIRE SOCIALISM AND REPRESSIVE ONE-MAN RULE. KENYA IS THE ONLY COUNTRY ON THE AFRICAN INDIAN OCEAN LITTORAL WHICH PERMMITS U.S. NAVY ACCESS TO ITS PORT (MOMBASA). MOMBASA PROVIDES U.S. NAVAL VESSELS WITH FUEL, A FULL RANGE OF PROVISIONS, EXCELLENT REPAIR FACILITIES AND GOOD CREW LIBERTY. THE KENYAN GOVERNMENT ALSO FACILITATES PERIODIC VISITS BY NAVY P-3 AIRCRAFT FROM DIEGO GARCIA AND AIRA SATELLITE MONITORING AND SCIENTIFIC FLIGHTS. MANY U.S. CORPORATIONS MAINTAIN REGIONAL HEADQUARTERS IN KENYA. BOOK VALUE OF U.S. PRIVATE INVESTMENT IS \$200 MILLION AND ANNUAL TWO-WAY TRADE IN 1977 WAS ABOUT \$150 MILLION. OVER 5,000 U.S. CITIZENS RESIDE IN KENYA, AND ANOTHER 50,000 VISIT ANNUALLY AS TOURISTS.

SECRET

SECRET

PAGE 03 NAIROB 10859 01 OF 04 241028Z

3. 3A(1) U.S. SECURITY ASSISTANCE OBJECTIVES.

THE PRIMARY U.S. OBJECTIVE IS TO ASSIST KENYA IN MODERNIZING ITS ARMED FORCES WITH AN AIM TO PROVIDING A MINIMAL CREDIBLE DETERRENT AGAINST EXTERNAL THREATS, PRINCIPALLY FROM TWO OF ITS MORE HEAVILY ARMED NEIGHBORS-- SOMALIA AND UGANDA. IN OUR VIEW, THIS MODERNIZATION PROGRAM IS LONG OVERDUE.

4. KENYA'S SMALL BUT PROFESSIONAL ARMED FORCES ARE IN NEED OF A MODERNIZATION PROGRAM TO REPLACE OBSOLESCEANT AND OBSOLETE EQUIPMENT AS WELL AS ASSISTANCE TO IMPROVE THE COMMAND AND CONTROL STRUCTURE AND THE LOGISTICS, TRAINING AND PERSONNEL SYSTEMS. AREAS OF EMPHASIS IN THE MODERNIZATION PROGRAM ARE DEVELOPMENT OF BETTER MILITARY MANAGEMENT AND INCREASED MOBILITY BOTH ON THE GROUND AND AIR WHEREBY LIMITED FORCES CAN BE PROMPTLY DEPLOYED TO COUNTER INVASION.

5. AT KENYA'S REQUEST, THE U.S. PROVIDED IN FY 78 A SQUADRON (12) OF F-5 E/F INTERCEPTOR AIRCRAFT. THE OBJECTIVES OF OUR FUTURE MATERIEL ASSISTANCE ARE TO

FURTHER KENYA'S AIR DEFENSE CAPABILITY BY CONTINUED SUPPORT OF THE F-5 PROGRAM, TO ASSIST KENYA IN DEVELOPING AN ANTI-TANK, AIR CAVALRY FORCE AND, IN A LONGER TIME FRAME, TO HELP KENYA ACQUIRE ADDITIONAL TRANSPORT AIR-CRAFT. ON THE HUMAN RESOURCE SIDE, OUR OBJECTIVE IS TO ASSIST UPGRADING LOGISTICS, PERSONNEL AND TRAINING.

6. IT IS ALSO IN THE U.S. INTEREST THAT KENYA CONTINUE ITS TRADITIONAL MILITARY RELATIONSHIPS WITH OTHER WESTERN SUPPLIERS SUCH AS THE U.K. (PRIMARY SOURCE), CANADA, FRANCE, ISRAEL AND THE FRG (NON-LETHAL EQUIPMENT ONLY).

7. 3A(2) THREAT
SECRET

SECRET

PAGE 04 NAIROB 10859 01 OF 04 241028Z

THERE ARE TWO PRINCIPAL SOURCES OF EXTERNAL THREAT TO KENYA, AS PERCEIVED BOTH BY THE U.S. AND KENYA. THE FIRST AND MORE SIGNIFICANT IS POSED BY SOMALIA, WHICH CLAIMS A LARGE SEGMENT OF NORTHEAST KENYA ON ETHNIC GROUNDS. SOMALIA'S RECENT INVASION OF THE OGADEN REGION OF ETHIOPIA FOR THE SAME IRREDENTIST PURPOSE HAS MADE THE THREAT TO KENYA APPEAR MORE IMMINENT.

SECRET

NNN

SECRET

PAGE 01 NAIROB 10859 241017Z
ACTION PM-05

INFO OCT-01 AF-10 ISO-00 NSC-05 SP-02 SS-15 L-03 H-01
CIAE-00 INR-10 NSAE-00 OMB-01 TRSE-00 AID-05
ACDA-12 HA-05 ICA-11 EB-08 COME-00 MCE-00 MMO-01
ABF-01 /096 W

-----035606 241203Z /43

P 240620Z JUL 78
FM AMEMBASSY NAIROBI
TO SECSTATE WASHDC PRIORITY 9061
INFO USCINCEUR VAIHINGEN GE
CINCPAC HONOLULU HAWAII
USCINCSO
SDCDEF WASHDC
JCS WASHDC

CSA
CSAF
CNO
CMC
DISAM WP AFB OHIO

S E C R E T SECTION 2 OF 4 NAIROBI 10859

E.O. 11652: GDS
TAGS: MASS, MPOL, XX, KE
SUBJECT: FIRST ANNUAL INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE

8. THE OTHER POSSIBLE THREAT COMES FROM UGANDA, WHOSE
PRESIDENT HARBORS A NUMBER OF GRUDGES AGAINST KENYA.
TE UNPREDICTABLE IDI AMIN MIGHT BE TEMPTED TO STAGE
AN ATTACK ON KENYA, IF CONDITIONS WERE FAVORABLE, TO
RETALIATE FOR WHAT HE CONSIDERS KENYAN ECONOMIC PRESSURES
ON HIS REGIME AND FOR KENYA'S COOPERATION WITH THE
ISRAELIS DURING THE ENTEBBE RAID. AMIN MIGHT ALSO
SEEK TO ANNEX KENYAN TERRITORY WHICH WAS ATTACHED TO
UGANDA IN EARLY COLONIAL TIMES. KENYA BELIEVES THERE
IS GOOD POSSIBILITY THAT AMIN MIGHT EXPLOIT A SOMALI
SECRET

SECRET

PAGE 02 NAIROBI 10859 241017Z

INVASION AND OPEN A SECOND FRONT IN THE WEST. SUCH
ATTACKS COULD COME AS AN ATTEMPT TO EXPLOIT THE PERIOD
OF UNCERTAINTY FOLLOWING THE DEATH OF PRESIDENT
KENYATTA, WHO IS IN HIS UPPER EIGHTIES. BOTH SOMALIA
AND UGANDA HAVE MODERN SOVIET WEAPONS, INCLUDING ARMOR
AND MIG-21 AIRCRAFT. IT IS TO MEET THESE THREATS THAT
KENYA HAS RELUCTANTLY DECIDED TO INCREASE ITS PREVIOUS
LOW LEVEL OF SPENDING ON DEFENSE.

9. WE DO NOT PERCEIVE AN INTERNAL THREAT AT PRESENT,
BUT WOULD NOT RULE OUT SOME FORM OF INTERNAL UNREST IN
THE UNCERTAIN FUTURE, POST-KENYATTA PERIOD.

10. 3A(3) THE EMBASSY AGREES WITH THE THREAT ESTIMATE AS
PERCEIVED BY THE GOK/

11. 3A(4) TYPE OF MILITARY ESTABLISHMENT.
THE GOK PERCEIVES NEED FOR A HIGHLY MOBILE MILITARY
ESTABLISHMENT COMPRISING AN ARMY, AIR FORCE, AND NAVY.
THE STRUCTURE OF THESE FORCE APPEARS IN ANNEXES D THROUGH
H OF THE KENYA SURVEY TEAM REPORT.

ARMY - MECHANIZED INFANTRY SUPPORTED BY ANTI-TANK
AIR CAVALRY AND ARMOR.

AIR FORCE - AIR SUPERIORITY FORCE OF AIR-TO-AIR

COMBAT INTERCEPTORS AND MINIMALLY EQUIPPED AIR
TRANSPORT SQUADRON TO SUPPORT ARMY MOBILITY REQUIRE-
MENTS.

NAVY - RELATIVELY SMALL FORCE OF COASTAL PATROL
CRAFT.

SECRET

SECRET

PAGE 03 NAIROB 10859 241017Z

12. 3A(5) ASSESSMENT OF FORCE.
EMBASSY BELIEVES THAT KENYAN PLAN OF BASIC FORCES IS
ADEQUATE TO MEET THREAT, AND THUS PROTECT OUR INTERESTS,
WITH FOLLOWING MODIFICATIONS.

- A. NEED FOR INCREASED AIR TRANSPORT CAPABILITY.
- B. NEED FOR ADDITIONAL AIR SUPERIORITY AIRCRAFT.
- C. NEED FOR ADDITIONAL MECHANIZED INFANTRY.
- D. NEED FOR IMPROVED HEADQUARTERS INFRASTRUCTURE
AND COMMAND AND CONTROL MECHANISMS.

13. 3A(6) ANALYSIS OF DEFENSE SPENDING ON ECONOMY.

DATA ON DEFENSE SPENDINGI

| FISCAL YEAR | U.S. \$ MILLIONS | PERCENT OF BUDGET | PERCENT OF GDP |
|----------------|---------------------|----------------------|-------------------|
|----------------|---------------------|----------------------|-------------------|

| | | | |
|------------|------------|-------|-----|
| 1966 | 11.3 | 5.2 | 1.1 |
| 1967 | 14.8 | 6.2 | 1.3 |
| 1968 | 17.2 | 6.5 | 1.4 |
| 1969 | 15.6 | 5.3 | 1.2 |
| 1970 | 15.9 | 4.7 | 1.4 |
| 1971 | 19.4 | 4.4 | 1.5 |
| 1972 | 25.7 | 5.1 | 1.4 |
| 1973 | 31.3 | 5.5 | 1.5 |
| 1974 | 43.0 | 6.5 | 1.7 |
| 1975 | 43.8 | 5.4 | 1.6 |
| 1976 | 45.0 | 4.9 | 1.8 |
| 1977 | 102.3 | 9.5 | 3.0 |
| 1978 | 201.6 | 13.0 | 6.1 |
| (EST.)1979 | 200.0 PLUS | 11-12 | 6.0 |

IN THE POST-INDEPENDENCE PERIOD UNTIL FY 1977, GOK
EXPENDITURES ON DEFENSE WERE MINIMAL. DURING THAT
PERIOD DEFENSE EXPENDITURES AVERAGED AROUND 5 PERCENT
SECRET

SECRET

PAGE 04 NAIROB 10859 241017Z

OF THE GOVERNMENT TOTAL BUDGET AND 1.5 PERCENT OF THE COUNTRY'S GDP. DOMESTIC POLITICAL CONSIDERATIONS AND A GENUINE DESIRE ON THE PART OF GOK POLICY-MAKERS TO CONCENTRATE THE COUNTRY'S SCARCE RESOURCES ON ECONOMIC DEVELOPMENT ACTIVITIES ACCOUNTED IN LARGE MEASURE FOR THIS LACK OF SUPPORT FOR THE MILITARY. AS THE ABOVE CHART SHOWS, HOWEVER, A DRAMATIC CHANGE HAS TAKEN PLACE IN THE GOK'S DEFENSE PRIORITIES SINCE 1976. AS A RESULT, FY 1977 DEFENSE SPENDING INCREASED BY 127 PERCENT OVER FY 1976 TO ALMOST 10 PERCENT OF THE BUDGET AND 3 PERCENT OF GDP.S FY 1978 SAW DEFENSE SPENDING DOUBLE FROM THE PREVIOUS YEAR AND IT IS EXPECTED THAT FY 1979 SPENDING WILL BE AT OR ABOVE THE FY 1978 LEVEL. THIS LEVEL OF RESOURCE COMMITMENT IS EXPECTED TO CONTINUE (IF NOT INCREASE) OVER THE NEXT SEVERAL YEARS.

14. THE PATTERN OF IMPORTATION OF MILITARY EQUIPMENT HAS FOLLOWED THE PATTERN OF BUDGETARY EXPENDITURES FOR DEFENSE PURPOSES. WHILE PRECISE DATA ARE NOT AVAILABLE, IT IS ESTIMATED THAT MILITARY IMPORTS AMOUNTED TO NO MORE THAN 5 PERCENT OF TOTAL ANNUAL IMPORTS THROUGH 1976. THAT PERCENTAGE JUMPED TO A LITTLE OVER 8 PERCENT IN 1977 WITH F-5 E/F PURCHASE FROM THE U.S. AND SOME ARMOR AND VEHICULAR PURCHASES FROM EUROPEAN SUPPLIERS. CURRENT PLANNED PURCHASES OF FOREIGN MILITARY EQUIPMENT OVER THE NEXT FIVE YEARS YIELD PROJECTIONS OF 8 TO 10 PERCENT OF ANNUAL IMPORTS.

SECRET

NNN

SECRET

PAGE 01 NAIROB 10859 240952Z
ACTION PM-05

INFO OCT-01 AF-10 ISO-00 NSC-05 SP-02 SS-15 L-03 H-01
CIAE-00 INR-10 NSAE-00 OMB-01 TRSE-00 AID-05
ACDA-12 HA-05 ICA-11 EB-08 COME-00 MCE-00 MMO-01
ABF-01 /096 W

-----035506 241203Z /43

P 240620Z JUL 78
FM AMEMBASSY NAIROBI
TO SECSTATE WASHDC PRIORITY 9062
INFO USCINER VAIHINGEN GE
CINCPAC HONOLULU HAWAII
USCINCSO
SECDEF WASHDC

JCS WASHDC
CSA
CNO
CSAF
CMC
DISAM WP AFB OHIO

S E C R E T SECTION 3 OF 4 NAIROBI 10859

E.O. 11652: GDS
TAGS: MASS, MPOL, XX, KE
SUBJECT: FIRST ANNUAL INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE

15. KENYA'S FOREIGN EXCHANGE RESERVES AVERAGED \$160.5 MILLION OVER THE PERIOD 1967-75. BOOMING EXPORT EARNINGS FROM COFFEE AND TEA LED TO AVERAGE RESERVES OF \$402 MILLION IN 1976 AND 1977. DECLINING COFFEE PRICES AND A FALL IN KENYAN PRODUCTION WILL PROBABLY MEAN A DROP IN THESE ABNORMALLY HIGH RESERVES OVER THE NEXT SEVERAL YEARS. A REALISTIC ESTIMATE IS THAT KENYA WILL AVERAGE AROUND \$200 MILLION ANNUALLY IN FOREIGN EXCHANGE RESERVES OVER THE NEXT FIVE YEARS. THE FOLLOWING TABLE PROJECTS THE FOREIGN EXCHANGE REQUIREMENTS FOR
SECRET

SECRET

PAGE 02 NAIROBI 10859 240952Z

MILITARY PURCHASES CURRENTLY PLANNED BY THE GOK (THIS DOES NOT INCLUDE ANY ADDITIONAL PURCHASES WHICH MAY RESULT FROM THE SURVEY TEAM RECOMMENDATIONS.

| | MILITARY FX PURCHASES (U.S. \$MILLIONS) | PERCENT OF EST. RESERVES (\$200 MILLION) |
|---------|---|--|
| FY 1979 | 78.8 | 39 |
| FY 1980 | 73.8 | 37 |
| FY 1981 | 45.8 | 23 |
| FY 1982 | 39.1 | 19 |
| FY 1983 | 34.8 | 17 |

SHOULD ADDITIONAL FOREIGN PURCHASES BE DECIDED UPON, THE ABOVE PERCENTAGES COULD RISE AN ADDITIONAL 10 PERCENT PER ANNUM. THE FIGURES ABOVE ARE, BY THEMSELVES, SIGNIFICANT ALLOCATIONS OF THE RESOURCES WHICH WILL BE AVAILABLE TO THE GOK. UNLESS EXTERNAL RESOURCES ARE FORTHCOMING, THE GOK WILL BE FORCED TO REDUCE FOREIGN EXCHANGE EXPENDITURES IN OTHER AREAS. THE MOST PROBABLY EARLY RESTRICTIONS WILL FALL ON THE PRIVATE SECTOR WITH IMPORT RESTRICTIONS ON CONSUMER AND LUXURY GOODS AS WELL AS "NON-ESSENTIAL" MANUFACTURING INPUTS. IN ADDITION, IT IS CONCEIVABLE THAT DEVELOPMENT PROJECTS WITH A SIGNIFICANT FOREIGN EXCHANGE COMPONENT WILL HAVE

TO BE DELAYED. TRADITIONALLY, KENYA HAS HAD A LOW DEBT SERVICE RATIO, VARYING BETWEEN 3 AND 6 PERCENT PER ANNUM. THE CURRENT PLANNED EXTERNAL BORROWING FOR MILITARY PURPOSES WILL RAISE KENYA'S DEBT SERVICE RATIO TO 15 PERCENT IN FY 1979. THE RATIO THEN DECLINES OVER THE FIVE YEARS TO 9 PERCENT IN FY 1983 IF THERE IS NO INCREASE IN EXTERNAL DEBT FOR OTHER PURPOSES. ADDITIONAL BORROWING FOR MILITARY PURCHASES BEING

SECRET

SECRET

PAGE 03 NAIROB 10859 240952Z

CONTEMPLATED ADD APPROXIMATELY 1 PERCENT TO THE ABOVE RATIOS. ADDING ADDITIONAL EXTERNAL BORROWING (BASED ON THE TREND OF THE LAST TEN YEARS) AND FACTORING IN THE ANTICIPATED LOWER EXPORT EARNINGS IN THE PERIOD FY 1979-83, RAISES THE DEBT SERVICE RATIO TO 20 PERCENT DURING THE PERIOD. THIS MAY HAVE SOME ADVERSE IMPACT ON KENYA'S CREDITWORTHINESS AND ON THE RECEPTIVITY OF AID DONORS AND COMMERCIAL FINANCIAL INSTITUTIONS TO KENYA'S NEEDS. DURING THIS PERIOD IT IS ANTICIPATED THAT THE ALLOCATION OF THE EAST AFRICAN COMMUNITY'S (EAC) DEBT WILL BE MADE AND REPAYMENT BY THE INDIVIDUAL COUNTRIES WILL BE EXPECTED TO BEGIN. KENYA'S OBLIGATIONS ARE NOT YET KNOWN, BUT ADDITION OF THE KENYA PORTION OF THE EAC DEBT PRIOR TO REALLOCATION INCREASES KENYA'S DEBT SERVICE OBLIGATIONS BY \$73 MILLION OVER THE FIVE YEAR PERIOD FY 1979-83.

16. 3A(10) ALL ITEMS THAT MIGHT BE REQUESTED BY GOK WERE RECOMMENDED IN THE KENYA SURVEY TEAM REPORT APPROVED BY STATE, DOD, AND ACDA. EMBASSY ASSESSMENT IS THAT THE ITEMS WOULD HAVE NO ADVERSE IMPACT ON REGIONAL STABILITY. SIMILAR OR MORE SOPHISTICATED EQUIPMENT MAY BE FOUND IN THE MILITARY INVENTORIES OF KENYA'S NEIGHBORS.

17. 3A(11) HUMAN RIGHTS.
KENYA'S RECORD IN HUMAN RIGHTS IS GOOD. IT IS ONE OF THE FEW AFRICAN COUNTRIES TO HAVE AN INDEPENDENT JUDICIARY AND CONSTITUTIONAL SAFEGUARDS. THERE IS NO QUESTION OF KENYA'S SHOWING A PATTERN OF HUMAN RIGHTS VIOLATIONS. THE COUNTRY PROGRAM WE PROPOSE WOULD TEND TO PROMOTE OUR HUMAN RIGHTS PROGRAM INASMUCH AS THE EXPANDING RELATIONSHIP WITH THE KENYAN MILITARY ESTABLISHMENT WOULD FURTHER EXPOSE THAT ESTABLISHMENT TO OUR IDEALS.

18. 3A(12) ADDRESSEES SHOULD CONSULT NAIROBI A-115 (NOV. 25, 1977) AND THE ANNEXES OF THE KENYA SURVEY

SECRET

SECRET

PAGE 04 NAIROB 10859 240952Z

TEAM REPORT FOR MILITARY EQUIPMENT FROM OTHER ORIGINS. IN ADDITION TO THE ABOVE, THE EMBASSY REPORTED (NAIROBI 8699 DTG 091258Z JUN 78) THAT THE GOK HAS CONTRACTED FOR AN ADDITIONAL 38 VICKERS MAIN BATTLE TANKS, 36 ADDITIONAL 105 MM LIGHT GUNS AND 12 BLOW-PIPE SAMs FROM THE UK FOR APPROXIMATELY \$65 MILLION, THE MAJORITY OF WHICH WILL BE ON CREDIT TERMS. A KENYAN DELEGATION IS EXPECTED TO VISIT FRANCE SOON TO DISCUSS ARMS PROCUREMENT. IT IS ALSO POSSIBLE THAT ADDITIONAL ARMS PURCHASES WILL BE MADE FROM ISRAEL.

19. 3A(13) (A)(B) (C) IN LIGHT OF THE RECOMMENDATIONS SET FORTH IN THE KENYA SURVEY TEAM REPORT, THE EMBASSY DOES NOT BELIEVE THAT LEVELS ONE OR TWO FOR EITHER FMS OR IMET ARE APPLICABLE. WE BELIEVE FY 79 LEVEL SHOULD CONSTITUTE MINIMUM LEVEL FOR FY 80. CURRENT FY 79 LEVELS ARE \$10 MILLION FOR FMS AND \$400,000 FOR IMET. IN EMBASSY VIEW, THESE WOULD CONSTITUTE LEVEL THREE FUNDING LEVEL WHICH WOULD BE MINIMUM FUNDING FOR ONGOING PROGRAMS BELOW WHICH PROGRAMS COULD NOT GO FORWARD. FAILURE TO MEET THIS LEVEL WOULD APPEAR CONTRARY TO THE SURVEY TEAM'S REPORT INASMUCH AS THE REPORT HAS RECOMMENDED A BUILD-UP OF THE KENYAN MILITARY WHICH WE HAVE PLEDGED TO SUPPORT IN PART.

SECRET

NNN

SECRET

PAGE 01 NAIROB 10859 240940Z
ACTION PM-05

INFO OCT-01 AF-10 ISO-00 NSC-05 SP-02 SS-15 L-03 H-01
CIAE-00 INR-10 NSAE-00 OMB-01 TRSE-00 AID-05
ACDA-12 HA-05 ICA-11 EB-08 COME-00 MCE-00 MMO-01
ABF-01 /096 W

-----035462 241204Z /43

P 240620Z JUL 78
FM AMEMBASSY NAIROBI
TO SECSTATE WASHDC PRIORITY 9063
INFO USCINCEUR VAIHINGEN GE
CINCPAC HONOLULU HAWAII
USCINCSO
SECDEF WASHDC
JCS WASHDC
CSA

CNO
CSAF
CMC
DISAM WP AFB OHIO

S E C R E T SECTION 4 OF 4 NAIROBI 10859

E.O. 11652: GDS
TAGS: MASS, MPOL, XX, KE
SUBJECT: FIRST ANNUAL INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE

20. 3A(13) (D). AS INCREMENTAL FMS LEVEL WE PROPOSE
\$25 MILLION FOR FY 80 WHICH WOULD ENABLE CONTINUATION OF
THE PROPOSED AIR CAVALRY PROGRAM AND COMPLETION OF THE MILI-
TARY ASSISTANCE TEAMS. WE CONSIDER THIS THE MINIMUM
COMPATIBLE WITH THE SURVEY REPORT'S RECOMMENDATIONS.

21. AS FIRST INCREMENTAL IMET LEVEL WE PROPOSE
\$450,000 WHICH WOULD KEEP US AT CURRENT TRAINING LEVEL
GIVEN INFLATION FACTOR. BELOW THIS LEVEL TECHNICAL
TRAINING COURSES RELATED TO ON-GOING F-5 PROGRAM WOULD
SECRET

SECRET

PAGE 02 NAIROB 10859 240940Z

BE IMPAIRED AND PROFESSIONAL MILITARY TRAINING CURTAILED.
THE EMBASSY PROPOSES A SECOND INCREMENTAL IMET LEVEL
(OPTIMAL) OF \$550,000 WHICH WOULD ENABLE US TO ACQUIRE
ONE ADDITIONAL SLOT FOR T-37 PILOT TRAINING (\$60,000)
AND A HELICOPTER MAINTENANCE TRAINING PROGRAM FOR SOME
SIX MEN (\$40,000). THIS LEVEL OF FUNDING WOULD PERMIT
ON-GOING TECHNICAL AND PROFESSIONAL TRAINING PLUS
SOME ADDITIONAL TRAINING IN LINE WITH THE RECOMMENDATIONS
OF THE SURVEY REPORT.

22. 3A(13)(E) INFO INCLUDED IN ABOVE RESPONSES. ABOVE
LEVELS WOULD BE POSITIVE FOR HUMAN RIGHTS INSOFAR AS
THEY WOULD AFFORD INCREASED EXPOSURE TO U.S. IDEALS.

23. 3A(13)(F). NOT APPLICABLE.

24. 3A(13)(G). NOT APPLICABLE.

25. 3A(13)(H). DISCUSSION OF THE FY 80 IMET PROGRAM
IS BASED ON THE OPTIMAL INCREMENTAL LEVEL OF \$550,000
TO INCLUDE PROJECTION OF FY 79 PROGRAM PLUS ONE
ADDITIONAL T-37 PILOT TRAINING PLACE AND HELICOPTER
MAINTENANCE COURSES FOR SOME SIX MEN. ALL KENYAN
TRAINEES ARE SCHEDULED FOR CONUS TRAINING. ALL
TRAINING LISTED IS BEYOND THE ABILITY TO THE GOK TO
FURNISH. TECHNICAL TRAINING IN THE PROJECTED IMET
PROGRAM IS IN ADDITION TO ANTICIPATED TRAINING PROGRAMS

UNDER FMS AND IS DESIGNED TO SUPPLEMENT FMS TRAINING
AND THEREBY ACCELERATE PROGRAMS.

26. ARMY. TOTAL OF NINE SLOTS IN PROFESSIONAL
TRAINING COURSES.

SECRET

SECRET

PAGE 03 NAIROB 10859 240940Z

NAVY. FIVE SLOTS IN PROFESSIONAL TRAINING COURSES.
AIR FORCE. TWENTY-FOUR SLOTS TO INCLUDE EIGHT IN
PROFESSIONAL MILITARY TRAINING AND SIXTEEN IN TECHNICAL
TRAINING TO SUPPORT F-5 AIR SUPERIORITY AND AIR CAVALRY
PROGRAMS.

27. WE WISH POINT OUT THAT WE HAVE NOT DISCUSSED FY 80
IMET WITH GOK AS YET. GIVEN SURVEY TEAM'S REPORT, THE
ABOVE CONFIGURATION OF THE PROGRAM SHOULD BE REGARDED
AS INDICATIVE ONLY PENDING DISCUSSIONS WITH THE GOK
AFTER THEY HAVE COMPLETED THEIR REVIEW OF THE REPORT.

28. 3A(13)(I). FOR FMS, AMBASSADOR'S PROJECTIONS ARE:

| FY 80 | FY 81 | FY 82 |
|-------|-------|-------|
|-------|-------|-------|

| | | |
|--------------|--------------|--------------|
| \$25 MILLION | \$30 MILLION | \$25 MILLION |
|--------------|--------------|--------------|

29. FOR IMET BY 80 OPTIMAL LEVEL IS \$550,000.
EMBASSY WOULD PROJECT \$600,000 IN FY 81 AND \$650,000
IN FY 82 TO COVER INFLATION FACTOR AND MAINTAIN
BASICALLY SAME LEVEL OF TRAINING.
LE MELLE

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY ASSISTANCE, SECURITY, MILITARY ASSISTANCE PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978NAIROB10859
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780307-0477
Format: TEL
From: NAIROBI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780727/aaaaawxz.tel
Line Count: 583
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8233f96d-c288-dd11-92da-001cc4696bcc
Office: ACTION PM
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 11
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 78 STATE 167901, 78 STATE 182987, 78 STATE 168320
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1908309
Secure: OPEN
Status: NATIVE
Subject: FIRST ANNUAL INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE
TAGS: MASS, MPOL, XX, KE
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/8233f96d-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014