# Exercise #4: What is the economically "optimal" height of a levee? The van Dantzig (1956) example

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# Learning Goals

After completing this exercise, you should be able to

- understand some of the basic trade-offs involved in choosing the height of a levee,
- describe the van Dantzig (1956) approach to estimating the optimal height of flood protection structures,
- explain how discounting works and describe the effects of discounting rates on the results of cost-benefit analyses, and
- perform a simple Monte Carlo analysis based on van Dantzig (1956).

# Introduction

Suppose that we are aware of a potential future danger. We don't know the magnitude of this danger with certainty, but we know the risks. We also know the costs of putting protection in place. These protective measures are will reduce the risk, but cannot provide perfect safety. One possible objective is to avoid spend more money on protection than is necessary. How do we decide how much protection to implement?

van Dantzig (1956) considered this problem in the context of reducing flooding risks in the Netherlands. The Netherlands is a densely-populated and low-lying country in Europe. Storm surges occur when low-pressure regions associated with large storms cause local sea level to rise temporarily. These storm surges can be several meters high. A particularly large and damaging flood occurred in the Netherlands in 1953. The effcts of storm surges are superimposed on changes in the longer-term sea-levels as well as vertical movements of the land.

After the flood of 1953, a team of engineers and mathematicians set to work to design a set of levees to protect the Netherlands from similar future events.

Given the statistics of storm surges, the levees could not be made tall enough to avoid *all* potential future floods. The floods that had already happened suggested that even bigger ones could occur. As levees are built higher, they also become wider, more costly, and also take up valuable real estate. Thus, the cost of building very tall levees may become unreasonably large.

van Dantzig (1956) analyses the choice to design the height of a levee such that the sum of their construction cost and the discounted and expected value of future damages expected from future floods are at the minimum. (This criterion is a mouth full and we'll discuss what this means in more detail below). One can interpret this choice to be economically optimal if a sizable number of assumptions are valid. (Also discussed below). In the following sections, we discuss a few of the key assumptions in the van Danzig (1956) analysis.

#### Levee construction costs

van Dantzig (1956) approximates the cost of building a levee I as a linear function of height H,

$$I(H) = I_0 + kH,$$

for small values of H. Strictly speaking, van Dantzig (1956) analyzed the case in which levees with an initial height  $H_0$  are increased to a final height H, with the height increase  $X = H - H_0$ . Here, we assume for simplicity of exposition that there are no existing protective structures, so that  $H_0 = 0$  and H = X.

### Expected damages

The question is then, how much damage should we expect from floods if we build the levees to a particular height?

van Dantzig (1956) approaches this by:

- 1. calculating the expected damage in a single year,
- 2. applying a discount rate to future costs, and
- 3. integrating the future discounted damages.

The **expected damage in a single year** is the product of the losses due to a single flood, multiplied by the chances of a flood in that year. van Dantzig (1956) assumed that, in the case of a flood, the value V of all goods (buildings, livestock, and other property) within the area protected by a levee would be lost. van Dantzig (1956) analyzed historic sea level data and approximates the probability that flood waters will overtop a levee of a given height in a particular year using an exponential distribution,

$$P(H) = p_0 e^{-\alpha H}$$
.

This exponential distribution has a long "tail" that assigns arguably nontrivial probabilities to high values of H. Multiplying the damage from one flood by the probability of flooding in one year gives

$$VP(H) = Vp_0e^{-\alpha H}$$
.

## Discounting

Investing money in the present results in decreased damages in the future. How can we compare these costs and benefits that occur at different times? One potential useful approach is to consider a case were we invest money now and it grows at an interest rate  $\delta$ . In this case, we will have more money in the future, and we'll be better able to pay for flood damages that occur then. This discounting assigns a reduced weight to the benefits that happen in the future. Discounting is a common feature of cost-benefit analyses. We define a discounting factor  $F_d$  that assigns a weight to future potential floods depending on how many years t have gone by when they happen,

$$F_d = (1 + \delta)^{-t}$$
.

Putting the last two equations together, van Dantzig (1956) arrived at an expression for the total future losses L as a function of level height H. The summation ( $\Sigma$ ) in this expression **integrates flood damages** over all future times.

$$L(H) = VP(H) \sum_{t=0}^{\infty} F_d.$$

Substituting for P(H) and  $F_d$  and simplifying, van Dantzig (1956) obtained

$$L(H) \approx (V p_0 e^{-\alpha H})/\delta$$
.

How could van Dantzig (1956) perform this simplification? Performing the summation  $\sum_{t=0}^{\infty} (1+\delta)^{-t}$ , we see that it tends to  $(1+\delta)/\delta$ . For small values of  $\delta$ , this factor is close to  $1/\delta$ . The code block below generates a figure (Fig. 1) that demonstrates this point.

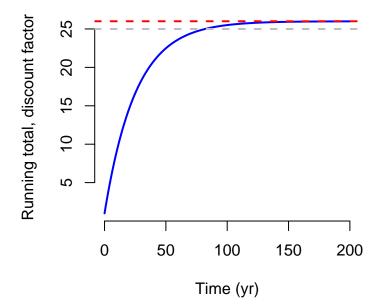


Figure 1: Cumulative sum of the discount factor as a function of time, for a discounting rate  $\delta = 0.04$ . This cumulative sum tends toward  $(1 + \delta)/\delta$  (red, dashed line) as t becomes large. This value is close to  $1/\delta$  for small values of  $\delta$  (gray, dashed line).

## Finding the optimal levee height

Recall that van Dantzig (1956) suggested that the height of the levees should be choosen such that the sum of their construction cost and the discounted expected damages reaches a minimum. We now have an equation that describes the cost of building levees as a function of their height,  $I(H) = I_0 + kH$ , and another equation that describes the expected and discounted future damages due to floods, also as a function of levee height,  $L(H) \approx (V p_0 e^{-\alpha H})/\delta$ .

The following code block plots I(H), L(H), and their sum I(H) + L(H), and finds the minimum on the total cost curve. This point corresponds to the "optimal" (in the sense of the assumptions in this analysis) level height.

```
# Constants from van Dantzig (1956), please read carefully the entire paper with respect to how these a
p_0 = 0.0038
                # unitless; probability of flooding in a given year if the levees
                # aren't built
alpha = 2.6
                # unitless; constant associated with flooding probabilities
                # quilders; value of goods threatened by flooding
V = 10^{10}
delta = 0.04
                # per cent per year; discount rate
I_0 = 0
                # quilders; initial cost of building levees
                # quilders/m; cost of raising the levees by 1 m
k = 42* 10^6
# Make a vector of possible levee height increases in meters.
H = seq(0, 3, by = 0.001)
```

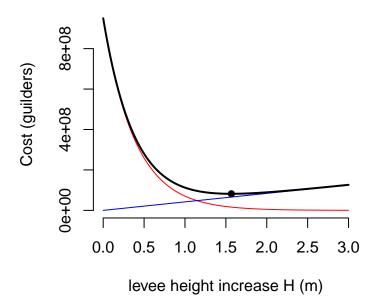


Figure 2: I(H) (blue curve), L(H) (red curve), and their sum (black curve). The minimum point on the black curve indicates the optimal level height.

#### Monte Carlo simulation

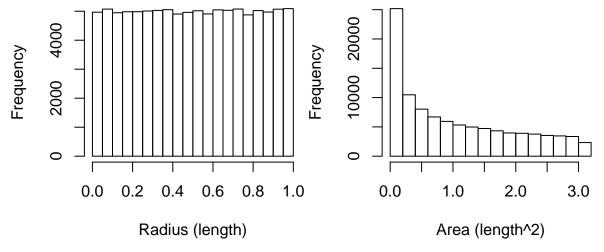
The method proposed by van Dantzig (1956) for estimating optimal levee heights includes a number of parameters whose values have to be estimated (see the list in the code block above). Suppose that the probability distribution of floods of different heights is well-known and the initial cost of building higher levees is 0 (that is, p\_0, alpha, and I\_0 are fixed). In that case, we still have three uncertain parameters, the value of goods protected by flooding V, the discount rate delta, and the cost of raising the levees by 1 m k. How can we assess the uncertainty in the optimal levee height, given that these parameters aren't known perfectly?

Monte Carlo simulation (e.g. Bevington and Robinson, 2002, their ch. 5) provides a method for quantifying key aspects of such an uncertainty in a calculated output, given probability distributions of the inputs. In Monte Carlo simulation,

- 1. groups of input parameter values are generated randomly using the techniques described in Exercise #3,
- 2. each of the groups of input parameter values is fed into the model and the outputs are recorded, and
- 3. the distributions of the output are plotted.

As a simple example, suppose we want to estimate the area of a circle, but we only know that its radius is somewhere between 0 and 1 units. We assume that the distribution of radius values is uniform, make a vector of possible values, feed them into the equation for a circle, and histogram the results. As shown in Figure 3, the distribution of outputs looks very different from the distribution of inputs.

```
# Creates randomly-sampled values of a circle's radius, calculates the area of
# the circle from each of the radius values, and makes histograms of the
# radius and area values.
n.trials <- 10^5  # number of Monte Carlo trials to attempt
radius <- runif(n.trials, min = 0, max = 1)
area <- pi* radius^2
hist(radius, main = '', xlab = 'Radius (length)')
hist(area, main = '', xlab = 'Area (length^2)')</pre>
```



In the code block above, note that both radius and area are vectors that each contain n.trials values.

How could we apply Monte Carlo simulation to the van Dantzig (1956) analysis? In addition to the equations above, van Dantzig (1956) presents a separate equation that gives the approximate "optimal" levee height,

$$H_{best} = \alpha^{-1} \ln[(V p_0 \alpha)/(\delta k)].$$

We can imagine generating vectors of the uncertain parameters, feeding them into the equation above, and making a histogram of the optimal level height values for all the parameter groups. That histogram would give us some idea of how sure we can be about the optimal level height.

#### **Tutorial**

Open the R script lab4\_sample.R and inspect the contents. This script performs a simple Monte Carlo analysis with van Dantzig (1956)'s equation for the approximate "optimal" levee height, varying the parameter  $\delta$  between 0.95 and 1.05 of its base value.

The first part of the code is relatively straightforward; it provides an explanation of what the script does, clears the workspace, and sets the values for different parameters in the equation above.

```
# lab4_sample.R
# Patrick Applegate, patrick.applegate@psu.edu
# Performs a simple Monte Carlo analysis with the optimal levee height
# equation from van Dantzig (1956).
# Clear any existing variables and plots.
rm(list = ls())
graphics.off()
# Constants from van Dantzig (1956)
p_0 = 0.0038
                 # unitless; probability of flooding in 1 yr if the levees
                 # aren't built
                 # unitless; constant associated with flooding probabilities
alpha = 2.6
V = 10^{10}
                 # guilders; value of goods threatened by flooding
delta = 0.04
                # unitless; discount rate
I_0 = 0
                 # quilders; initial cost of building levees
              # guilders/m; cost of raising the levees by 1 m
k = 42* 10^6
```

The next group of commands determines how many Monte Carlo calculations to perform (n.trials), sets the range of each parameter to search over (range), and affects how wide a range of values will be reported by the script when it's run (probs). probs <- c(0.025, 0.5, 0.975) tells the script to report the 95% range of the results, plus the median.

The random sampling is handled in the next block of code. Note the use of the set.seed() command to ensure that the script will give reproducible results.

Finally, the code calculates the optimal levee height for each value of delta.vals and makes a histogram of the best.heights, with a vertical red line to indicate the height obtained using the best estimate of each uncertain parameter. The quantiles of the values in best.heights are also written to the screen.

```
# Calculate the optimal levee heights.
best.heights <- alpha^-1* log((V* p_0* alpha)/ (delta.vals* k))

# Make a histogram and print the quantiles to the screen.
hist(best.heights, main = '', xlab = 'Optimal levee heights (m)')
abline(v = alpha^-1* log((V* p_0* alpha)/ (delta* k)), lwd = 2, col = 'red')
print(round(quantile(best.heights, probs = probs), 3))</pre>
```

## Exercise

Part 1. Make a plot of the discounting factor  $F_d$  for delta = seq(0, 0.1, by = 0.2) over the time interval 0-200 yr. (Make sure you are plotting the discounting factor, not its cumulative sum as shown in Fig. 1.)

Part 2. Execute lab4\_sample.R and take note of the quantiles that the script produces. Save a copy of the histogram produced by the script.

Part 3. Make a copy of lab4\_sample.R by saving it with a different file name. Modify this copied file so that it incorporates randomly-selected V and k values into the Monte Carlo simulation. You'll need to create vectors V.vals and k.vals and populate them with random values, using code similar to that for delta.vals, above. You'll also need to change the line in which best.heights is calculated, to incorporate these values into calculation of the optimal levee heights. Execute this new script, take note of the quantiles it produces, and save a copy of the histogram it produces.

# Questions regarding the exercises

- 1. For each of the discount factors you investigated in Part 1, how much weight do losses at the end of 100 years have relative to losses now?
- 2. Compare the distribution of best.heights from Part 2 to the distribution of values in delta.vals. Do these distributions look like one another?
- 3. Now compare the histograms and quantiles from Parts 2 and 3 to one another. How does the distribution of best.heights change as more free parameters are added to the calculation?

# Follow up questions on concepts and the overall analysis

Please (re-)read the van Danzig (1956) analysis. Address (a subset of) the following questions.

- 1. Is this a consistent analysis?
- 2. What are structural uncertainties in obtaining the flooding frequency?
- 3. What are key (likely limiting) assumptions in the model of flooding frequencies?
- 4. Does this analysis maximize the expected value of the net-payoff?
- 5. What defines a correct / good choice of parameter values?
- 6. What is meant with the reference to the utility function?
- 7. Which important aspects are neglected in the analysis?
- 8. How would you improve on the van Danzig (1956) analysis. Possible ares may include:
- (i) Sequential decisions with learing
- (ii) Damages that depend prior investments to increase resilliance
- (iii) Additional objectives (e.g., increasing reliability, reducing fatalities)
- (iv) Potential failures of the levee structure.
- (v) Improving the representations of sea-level rise and/or storm surges
- (vi) Representing key aspects of deep uncertainty, for example about storm surges or the discount rate.
- (vii) Adaptation after a flooding event.

#### References

Bevington, P. R., and Robinson, D. K., 2002. Data Reduction and Error Analysis for the Physical Sciences. McGraw-Hill, 320 p.

van Dantzig, D., 1956. Economic decision problems for flood prevention. Econometrica 24, 276-287.