

1 2 **Chapter 18: Climate Resilient Development Pathways**

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1 Executive Summary

2 **Climate resilient development (CRD) is a process of implementing greenhouse gas mitigation and**
3 **adaptation options to support sustainable development for all** (18.1). Climate action and sustainable
4 development are interdependent processes and climate resilient development is possible when this
5 interdependence is leveraged. Pursuing these goals in an integrated manner increases their effectiveness in
6 enhancing human and ecological well-being. Climate resilient development can help build capacity for
7 climate action, including contributing to reductions in greenhouse gas emissions while enabling the
8 implementation of adaptation options that enhance social, economic and ecological resilience to climate
9 change as the prospect of crossing the 1.5°C global warming level in the early 2030s approaches (WG1
10 Table SPM1). For example, incorporating clean energy generation, healthy diets from sustainable food
11 systems, appropriate urban planning and transport, universal health coverage and social protection, can
12 generate substantial health and wellbeing co-benefits (*very high confidence*¹) (7.4.4, Cross-Chapter Box
13 HEALTH in Chapter 7). Similarly, universal water and energy access can help to reduce poverty and
14 improve well-being while making populations less vulnerable and more resilient to adverse climate impacts
15 (*very high confidence*) (18.1, Box 4.7).

16
17 **Current development pathways combined with the observed impacts of climate change, are leading**
18 **away from, rather than toward, sustainable development, as reported in recent literature (moderate**
19 **agreement, robust evidence)**. While demonstrable progress has been made on some of the SDGs, significant
20 gains across a range of targets are still necessary, as is enhancing synergies and balancing and managing
21 trade-offs. Severe risks to natural and human systems are already observed in some places (high confidence),
22 and could occur in many more systems, worldwide before mid-century (medium confidence), by end-century
23 at all scales, from the local to the global, and at all latitudes and altitudes (high confidence). The COVID-19
24 pandemic revealed the vulnerability of development progress to shocks and stresses, potentially delaying the
25 implementation of the 2030 Agenda for all (8.1, Cross-Chapter Box COVID in Chapter 7). Various global
26 trends including rising income inequality, continued growth in greenhouse gas emissions, land use change,
27 food and water insecurity, human displacement, and reversals of long-term increasing life expectancy trends
28 in some nations run counter to the SDGs (very high confidence) as well as efforts to mitigate greenhouse gas
29 emissions and adapt to a changing climate (18.2). These development trends contribute to worsening
30 poverty, injustice and inequity, and environmental degradation. Climate change can exacerbate these
31 conditions by undermining human and ecological well-being (18.2).

32
33 **Social and economic inequities linked to gender, poverty, race/ethnicity, religion, age, or geographic**
34 **location compound vulnerability to climate change and have created and could further exacerbate**
35 **injustices, and constrain the implementation of CRD for all (very high confidence)**. Climate change
36 intensifies existing vulnerability and inequality, with adverse impacts of climate change on the most
37 vulnerable groups, including women and children in low-income households, Indigenous or other minority
38 groups, small-scale producers and fishing communities, and low-income countries (high confidence). Most
39 vulnerable regions and population groups, such as in East, Central and West Africa, South Asia, Micronesia
40 and Melanesia and in Central America, present the most urgent need for adaptation (high confidence) (Ch
41 10, 12, 15). Climate justice initiatives explicitly address these multi-dimensional distributional issues as part
42 of climate change adaptation. However, adaptation strategies can worsen social inequities, including gender,
43 unless explicit efforts are made to change those unequal power dynamics, including spaces to foster
44 inclusive decision-making. Drawing upon Indigenous knowledge and local knowledge can contribute to
45 overcoming the combined challenges of climate change, food security, biodiversity conservation, and
46 combating desertification and land degradation. (18.2; Cross-Chapter Box GENDER; Cross-Chapter Box
47 INDIG}

48
49 **Opportunities for climate resilient development vary by location (very high confidence)**. Over 3.3
50 billion people live in regions that are very high and highly vulnerable to climate change, while 2 billion
51 people live in regions with low and very low vulnerability. Response to global greenhouse gas emissions

¹ In this Report, the following summary terms are used to describe the available evidence: limited, medium, or robust; and for the degree of agreement: low, medium, or high. A level of confidence is expressed using five qualifiers: very low, low, medium, high, and very high, and typeset in italics, e.g., *medium confidence*. For a given evidence and agreement statement, different confidence levels can be assigned, but increasing levels of evidence and degrees of agreement are correlated with increasing confidence.

1 trajectories, regional and local development pathways, climate risk exposure, socio-economic and ecological
2 vulnerability, and the local capacity to implement effective adaptation and greenhouse gas mitigation
3 options, differ depending on local contexts and conditions (Table 18.3). As an example, underlying social
4 and economic vulnerabilities in Australasia, exacerbate disadvantage among particular social groups and
5 there is deep underinvestment in adaptation, given current and projected risks (Ch 11). There is also
6 significant regional heterogeneity in climate change, exposure, and vulnerability, indicating different starting
7 points for CRD, as well as mitigation, adaptation, and sustainable development opportunities, synergies, and
8 trade-offs (18.5).

9
10 **There are multiple possible pathways by which communities, nations and the world can pursue**
11 **climate resilient development. Moving toward different pathways involves confronting complex**
12 **synergies and trade-offs between development pathways, and the options, contested values, and**
13 **interests that underpin climate mitigation and adaptation choices (very high confidence).** Climate
14 resilient development pathways are trajectories for the pursuit of climate resilient development and
15 navigating its complexities. Different actors, the private sector, and civil society, influenced by science, local
16 and Indigenous knowledges, and the media are both active and passive in designing and navigating CRD
17 pathways (18.1, 18.4). Increasing levels of warming may narrow the options and choices available for local
18 survival and sustainable development for human societies and ecosystems. Limiting warming to Paris
19 Agreement goals will reduce the magnitude of climate risks to which people, places, the economy and
20 ecosystems will have to adapt. Reconciling the costs, benefits, and trade-offs associated with adaptation,
21 mitigation, and sustainable development interventions and how they are distributed among different
22 populations and geographies is essential and challenging, but also creates the potential to pursue synergies
23 that benefit human and ecological well-being. For example, in parts of Asia sustainable development
24 pathways that connect climate change adaptation and disaster risk reduction can reduce climate vulnerability
25 and increase resilience (Table 18.3. 10.6.2). Different actors and stakeholders have different priorities
26 regarding these opportunities, which can exacerbate or diminish existing social, economic and ecological
27 vulnerabilities and inequities. For example, in parts of Africa, intensive irrigation contributes to the
28 development of agriculture but has come at a cost to ecosystem integrity and human well-being (Table 18.3.,
29 9.15.2). Careful and explicit consideration for the ethical and equity dimensions of policies and practices
30 associated with a climate resilient development pathway can help limit these negative externalities.

31
32 **Prevailing development pathways are not advancing climate resilient development (very high**
33 **confidence). Societal choices in the near-term will determine future pathways.** Some low-emissions
34 pathways and climate outcomes are *unlikely*² to be realized (*very high confidence*). Rapid climate change is
35 affecting every region across the globe and affecting natural and human systems relevant to the pursuit of the
36 SDGs (18.1, 18.2, Fig. 18.1). Even the most ambitious greenhouse gas mitigation scenarios indicate climate
37 change will continue for decades to centuries (WGI, 18.2). Increasing mitigation effort across multiple
38 sectors exhibits opportunities for synergies with sustainable development, but also trade-offs that increase
39 with mitigation effort that need to be balanced and managed (*high confidence*). The uncertainty associated
40 with achieving specific pathways and climate outcomes is a risk factor to consider in planning, with
41 plausibility and transformational challenges, as well as trade-offs and synergies, affected by technology,
42 policy design, and societal choices (18.2). For instance, restrictions on utilization of individual mitigation
43 options to manage trade-offs (e.g., bioenergy with CCS, afforestation, nuclear power) can also affect the
44 mitigation cost to households (e.g., energy security, commodity prices) and the likelihood of a desired
45 climate outcome being realized. Developing and transitional economies are estimated as low-cost mitigation
46 opportunities, but are often at high risk from climate change due to their regional and development context
47 (*high confidence*) (18.2, 18.5). For example in Africa, competing uses for water such as hydropower
48 generation, irrigation, and ecosystem requirements can create trade-offs among different management and
49 development objectives (9.7.3). In Asia, intensive irrigation and other forms of water consumption can
50 have a negative effect on water quality and aquatic ecosystems (Ch 10.6.3). Developed countries also,

² In this Report, the following terms have been used to indicate the assessed likelihood of an outcome or a result: Virtually certain 99–100% probability, Very likely 90–100%, Likely 66–100%, About as likely as not 33–66%, Unlikely 0–33%, Very unlikely 0–10%, and Exceptionally unlikely 0–1%. Additional terms (Extremely likely: 95–100%, More likely than not >50–100%, and Extremely unlikely 0–5%) may also be used when appropriate. Assessed likelihood is typeset in italics, e.g., *very likely*). This Report also uses the term ‘likely range’ to indicate that the assessed likelihood of an outcome lies within the 17–83% probability range.

1 face trade-offs, including in Australasia where adapting to fire risk in peri-urban zones introduces potential
2 trade-offs among ecological values and fuel reduction in treed landscapes (Ch 11.3.5) and in North America
3 where new coastal and alpine developments generate economic activity but enhance local social inequalities
4 (15.4.10).

5 **Systems transitions can enable climate resilient development, when accompanied by appropriate
6 enabling conditions and inclusive arenas of engagement (*very high confidence*)**. Five systems transitions
7 are considered: energy, industry, urban and infrastructure, land and ecosystems, and societal. Advancing
8 climate resilient development in specific contexts may necessitate simultaneous progress on all five
9 transitions. Collectively, these system transitions can widen the solution space and accelerate and deepen the
10 implementation of sustainable development, adaptation, and mitigation actions by equipping actors and
11 decision-makers with more effective options. For example, urban ecological infrastructure linked to an
12 appropriate land use mix, street connectivity, open and green spaces, and job-housing proximity provides
13 adaptation and mitigation benefits that can aid urban transformation. (Table 18.4, Cross-Working Group Box
14 URBAN in Chapter 6) These system transitions are necessary precursors for more fundamental climate and
15 sustainable-development transformations; but can simultaneously be outcomes of transformative actions.
16 However, the way they are pursued may not necessarily be perceived as ethical or desirable to all actors.
17 Hence, enhancing equity and agency are cross-cutting considerations for all five transitions. Such transitions
18 can generate benefits across different sectors and regions, provided they are facilitated by appropriate
19 enabling conditions including effective governance, policy implementation, innovation, and climate and
20 development finance, which are currently insufficient (18.3, 18.4).

22 **There is a rapidly narrowing window of opportunity to implement system transitions needed to enable
23 CRD. Past choices have already eliminated some development pathways, but other pathways for
24 climate-resilient development remain (*very high confidence*)**. In spite of a growth in national net-zero
25 commitments, the current prospects of surpassing 1.5°C global mean temperatures by the 2030s are high
26 (WG1 Table SPM1). There is strong evidence of the worsening of multiple climate impact drivers
27 in all regions, that will place additional pressures on ecosystem services that support food and water
28 systems, increasing the risks of malnutrition, ill-health and poverty in many regions (WG1 Fig
29 SPM9, Table 18.4). This implies that significant additional adaptation will be needed. Over the
30 near-term, implementing such transformational change could be disruptive to various economic and
31 social systems. Over the long-term, however, they could generate benefits to human well-being and
32 planetary health. Strengthening coordinated adaptation and mitigation actions can enhance the
33 potential of local and regional development pathways to support CRD. Planning for CRD can
34 support both adaptation and decarbonization via effective land-use, promoting resilient and low-
35 carbon infrastructure; protecting biodiversity and integrating ecosystem services (Table 18.4),
36 assuming advancing just and equitable development processes.

37 **Prospects for transformation towards climate resilient development increase when key governance
38 actors work together in inclusive and constructive ways to create a set of appropriate enabling
39 conditions (18.4.2) (*high confidence*)**. These enabling conditions include effective governance and
40 information flow, policy frameworks that incentivize sustainability solutions; adequate financing for
41 adaptation, mitigation, and sustainable development; institutional capacity; science, technology and
42 innovation; monitoring and evaluation of climate resilient development policies, programs, and practices;
43 and international cooperation. Investment in social and technological innovation, could generate the
44 knowledge and entrepreneurship needed to catalyze system transitions, and their transfer. The
45 implementation of policies that incentivize the deployment of low-carbon technologies and practices within
46 specific sectors such as energy, buildings, and agriculture could accelerate greenhouse gas mitigation and
47 deployment of climate resilient infrastructure, in urban and rural areas. Civic engagement is an important
48 element of building societal consensus and reducing barriers to action on adaptation, mitigation, and
49 sustainable development. (18.4)

50 **CRD pathways are determined through engagement in different arenas degree to which the emergent
51 pathways foster just, and climate resilient development depends on how contending societal interests,
52 values and worldviews are reconciled through inclusive and participatory interactions between
53 governance actors in these arenas of engagement (18.4.3) (*high confidence*)**. These interactions occur in

1 many different arenas (e.g., governmental, economic and financial, political, knowledge, science &
2 technology, and community) that represent the settings, places, and spaces in which societal actors interact to
3 influence the nature and course of development. For instance, the Agenda 2030 highlights the importance of
4 multi-level adaptation governance, including non-state actors from civil society and the private sector. This
5 implies the need for wider arenas and modes of engagement around adaptation that facilitate coordination,
6 convergence, and productive contestation among these diverse actors to collectively solve problems and to
7 unlock the synergies between adaptation and mitigation and sustainable development.

8
9 **Regional and national differences mean different capacities for pursuing climate resilient development**
10 **pathways. Economic sectors and global regions are exposed to different opportunities and challenges**
11 **in facilitating climate resilient development, suggesting adaptation and mitigation options should be**
12 **aligned to local and regional context and development pathways (*very high confidence*)**. Given their
13 current state of development, some regions may prioritize poverty and inequality reduction, and economic
14 development over the near-term as a means of building capacity for climate action and low-carbon
15 development over the long-term. For example, Africa, South Asia, and Central and South America are highly
16 exposed, vulnerable and impacted by climate change, which is amplified by poverty, population growth, land
17 use change and high dependence on natural resources for commodity production. In contrast, developed
18 economies with mature economies and high levels of resilience may prioritize climate action to transition
19 their energy systems and reduce greenhouse gas emissions. Some interventions may be robust in that they
20 are relevant to a broad range of potential development trajectories and could be deployed in a flexible
21 manner. For example, conservation of land and water could be achieved through a variety of means and offer
22 benefits to populations in the global North and South alike. However, other types of interventions, such as
23 those that are dependent upon emerging technologies, may require a specific set of enhanced enabling
24 conditions or factors including infrastructure, supply chains, international cooperation, and education and
25 training that currently limit their implementation to certain settings (18.5). Notwithstanding national and
26 regional differences, development practices that are aligned to people, prosperity, partnerships, peace and the
27 planet as defined in Agenda 2030, could enable more climate resilient development (see Figure 18.1).

28
29 **People, acting through enabling social, economic and political institutions, are the agents of system**
30 **transitions and societal transformations that facilitate climate resilient development founded on the**
31 **principles of inclusion, equity, climate justice, ecosystem health, and human well-being (*very high***
32 ***confidence*)**. While much literature on climate action has focused on the role of technology and policy as the
33 factors that drive change, recent literature has focused on the role of specific actors – citizens, civil society,
34 knowledge institutions (including local and Indigenous Peoples and science), governments, investors and
35 businesses. Greater attention to, and transparency of, which actors' benefit, fail to benefit, or are impacted by
36 mitigation and adaptation choices actions could better support climate-resilient and sustainable development.
37 For example, grounding adaptation actions in local realities could help to ensure that adaptive actions do not
38 worsen existing gender and other inequities within society (e.g., leading to maladaptation practices) (*high*
39 *confidence*). Differences in the ability of different actors to effect change ultimately influence which
40 interventions for sustainable development or climate action are implemented and thus what development
41 outcomes are achieved. Recent literature has focused on the social, political, and economic arenas of
42 engagement, in which these different actors interact. More focused attention on these arenas of engagement
43 could prove beneficial to reconciling divergent views on climate action, integrating Indigenous knowledge
44 and local knowledges, elevating diverse voices that have historically been marginalized from the policy
45 discourse, thereby reducing vulnerability, deepening adaptive capacity and the ability to implement CRD
46 (18.4; Cross-Chapter Box GENDER; Cross-Chapter Box INDIG)

47
48 **Pursuing climate resilient development involves considering a broader range of sustainable**
49 **development priorities, policies and practices, as well as enabling societal choices to accelerate and**
50 **deepen their implementation (*very high confidence*)**. Scientific assessments of climate change have
51 traditionally framed solutions around the implementation of specific adaptation and mitigation options as
52 mechanisms for reducing climate-related risks. They have given less attention to a fuller set of societal
53 priorities and the role of non-climate policies, social norms, lifestyles, power relationships and worldviews in
54 enabling climate action and sustainable development. Because climate resilient development involves
55 different actors pursuing plural development trajectories in diverse contexts, the pursuit of solutions that are
56 equitable for all requires opening the space for engagement and action to a diversity of people, institutions,
57 forms of knowledge, and worldviews. Through inclusive modes of engagement that enhance knowledge

1 sharing and realize the productive potential of diverse perspectives and worldviews, societies could alter
2 institutional structures and arrangements, development processes, choices and actions that have precipitated
3 dangerous climate change, constrained the achievement of SDGs, and thus limited pathways to achieving
4 CRD (Box 18.1, 18.4). There are only a few decades remaining to chart CRD pathways that catalyze the
5 transformation of prevailing development practices and offer the greatest promise and potential for human
6 well-being and planetary health.
7

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18.1 Ways Forward for Climate Resilient Development

1 The links between climate change and development have been long recognized by various research
2 communities (Nagoda, 2015; Winkler et al., 2015; Webber, 2016; Carr, 2019) and have been assessed by
3 Working Group II in every IPCC Assessment Report since AR3 (Smit et al., 2001; Yohe et al., 2007; Denton
4 et al., 2014). For the AR1-3 reports, these links were largely framed in the context of sustainable
5 development, a concept that has been well described in the literature for decades (Brundtland, 1987). The
6 AR5 introduced the framing of climate resilient pathways, which narrowed the discussion around sustainable
7 development to specifically address the contributions of mitigation and adaptation actions to the reduction of
8 risk to development and the various institutions, strategies, and choices involved in risk management
9 (Denton et al., 2014). That assessment concluded that identifying and implementing appropriate technical
10 and governance options for mitigation and adaptation as well as development strategies and choices that
11 contribute to climate resilience are central to the successful implementation of such strategies. The AR5 also
12 recognized that transformation of current development pathways in terms of wider political, economic and
13 social systems may be necessary (Denton et al., 2014).

14 The literature presenting research findings on climate resilient development (CRD) and pathways and
15 processes for successfully achieving CRD has expanded significantly in the several years since the AR5
16 (*very high confidence*). This includes both qualitative studies of development as well as illustrative,
17 quantitative analyses of development trajectories linked to specific scenarios, such as the Shared
18 Socioeconomic Pathways (SSPs) (18.2.2). Furthermore, the literature describing the role of system
19 transitions and societal transformation in enabling climate action (Box 18.1, 18.3), compliance with the Paris
20 Agreement (18.1.3, 18.2.1), and achievement of the Sustainable Development Goals (18.1.3; Box 18.4) has
21 expanded significantly (*very high confidence*). This expansion is comprised of studies spanning a broad
22 range of disciplinary perspectives, some of which have been underrepresented in prior IPCC assessments
23 (*high agreement, limited evidence*) (Minx et al., 2017; Pearce et al., 2018b)).

24 This chapter therefore focuses on assessing this more recent literature and the diverse scientific
25 understandings of CRD and the pathways for pursuing it. Notably, this chapter takes off where Chapters 16
26 and 17 end: recognizing the decision-making context to address the representative key risks and their
27 intersections with development, among others. This chapter therefore highlights not only how climate risk
28 undermines CRD, but also how current patterns of development contribute to climate risk, both generally
29 and in different sectoral and regional contexts. In particular, the chapter focuses on achieving CRD through
30 systems transitions, discussing these in relation to societal transformation, and how different actors engage
31 one another in order to pursue policy and practice consistent with CRD.

18.1.1 Understanding Climate Resilient Development

32 Past IPCC Assessment Reports have consistently examined an extensive literature on the links between
33 climate change, adaptation, and sustainable development (Smit et al., 2001; Klein et al., 2007; Yohe et al.,
34 2007). However, studies that explicitly refer to CRD as a concept or a guide for policy and practice remain
35 modest (*very high confidence*). The concept of CRD appeared in scholarly literature as well as development
36 program documents over a decade ago (Kamal Uddin et al., 2006; Garg and Halsnæs, 2007) and has been
37 used in more recent IPCC assessment reports and special reports (e.g., Denton et al., 2014; Roy et al., 2018).
38 Similarly, the use of the term climate resilient development pathways dates to 2009 (Ayers and Huq, 2009),
39 but its use accelerated after appearing in UNFCCC publications around the launch of the Green Climate
40 Fund (UNFCCC, 2011). While this chapter prioritizes the CRD literature, it also recognizes a broad range of
41 literature, disciplinary expertise, and development practice is relevant to the concept of CRD.

42 Much of this literature is assessed in recent IPCC Special Reports (Rogelj et al., 2018; Roy et al., 2018;
43 Bindoff et al., 2019; Hurlbert et al., 2019; Oppenheimer et al., 2019), but new studies have continued to
44 emerge. More specific uses of CRD found in the literature describe development that seeks to achieve
45 poverty reduction and adaptation to climate change simultaneously without explicit mention of mitigation
46 (USAID, 2014)), as well as mitigation and poverty reduction, described as ‘low-carbon development,’
47 without explicit mention of adaptation (Alam et al., 2011; Fankhauser and McDermott, 2016). Other similar
48 terms include ‘climate safe’, ‘climate compatible’ and ‘climate smart’ development (Huxham et al., 2015;
49 Kim et al., 2017b; Ficklin et al., 2018; Mcleod et al., 2018), each with varying nuances. Climate-compatible

development coined by Mitchell and Maxwell (2010) specifically describes a ‘triple win’ of adaptation, mitigation and development (Antwi-Agyei et al., 2017; Favretto et al., 2018) (see also 8.6). In this spirit, AR5 specifically referred to climate-resilient development as “*development trajectories that combine adaptation and mitigation to realize the goal of sustainable development*” (Denton et al., 2014). This chapter builds on the AR5 and, for the purposes of assessment, formally defines CRD as *a process of implementing greenhouse gas mitigation and adaptation measures to support sustainable development for all*. This extension of the earlier definition reflects the emphasis in recent literature on equity as a core element of sustainable development as well as the objective of the SDGs to “*create conditions for sustainable, inclusive and sustained economic growth, shared prosperity and decent work for all, taking into account different levels of national development and capacities*” (United Nations, 2015: 3/35).

Past, present, and future concentrations of greenhouse gases in the atmosphere are the direct result of both natural and anthropogenic greenhouse gas emissions which are, in turn, a function of past and current patterns of human and economic development (*very high confidence*, WGI SPM). This includes development processes that drive land use change, extractive industries, manufacturing and trade, energy production, food production, infrastructure development, and transportation. These patterns of development are therefore drivers of current and future climate risk to specific sectors, regions, and populations (Byers et al., 2018), as well as the demand for both mitigation and adaptation as a means of preventing climate change from undermining development goals. The Sustainable Development Goals (SDGs) represent targets for supporting human and ecological well-being in a sustainable manner. Yet, while progress is being made toward a number of the Sustainable Development Goals (SDGs), success in achieving all of the SDGs by 2030 across all global regions remains uncertain (*high agreement, medium evidence*) (United Nations, 2021). Moreover, current commitments to reduce greenhouse gas emissions are not yet consistent with limiting changes in global mean temperature elevation to less than 2°C or 1.5°C (*very high confidence*) (IPCC, 2018a) (see also 18.2).

Atmospheric concentrations of greenhouse gases are just one of a number of planetary boundaries which define safe operating spaces for humanity and therefore opportunities for achieving sustainable and climate-resilient development. Exceeding these boundaries poses increased risk of large-scale abrupt or irreversible environmental changes that would threaten human and ecological well-being (*very high confidence*) (Rockström et al., 2009a; Rockström et al., 2009b; Butler, 2017; Schleussner et al., 2021). Other planetary boundaries reported in the literature such as biodiversity loss, changes in land systems, and freshwater use are also directly influenced by patterns of development as well as climate change (18.2; 18.5). Current rates of species extinction, conversion of land for crop production, and exploitation of water resources exceed planetary boundaries, thereby undermining CRD. Moreover, studies indicate that achievement of the sustainable development goals, while consistent with maintaining some planetary boundaries, could undermine others (O’Neill et al., 2018; Hickel, 2019; Randers et al., 2019) (18.2), suggesting significant shifts in current patterns of development are necessary to maintain development within planetary boundaries.

Exceedance of planetary boundaries contributes to human and ecological vulnerability to climate change and other shocks and stressors. People and regions that already face high rates of natural resource use, ecosystem degradation, and poverty are more vulnerable to climate change impacts, compounding existing development challenges in regions that are already strained (IPCC, 2014a; Hallegatte et al., 2019). The International Monetary Fund, for example, found that for a medium and low-income developing country with an annual average temperature of 25°C, the effect of a 1°C increase in temperature is a reduction in economic growth by 1.2% (Acevedo et al., 2018). Countries whose economies are projected to be hard hit by an increase in temperature account for only about 20% of global Gross Domestic Product (GDP) in 2016, but are home to nearly 60% of the global population. This is expected to rise to more than 75% by the end of the century. These economic impacts are a function of the underlying vulnerability of low- and middle-income developing economies to the impacts of climate change (see 18.5). Such vulnerability was also evidenced and enhanced by the COVID-19 pandemic which slowed progress on the SDGs in multiple nations (Naidoo and Fisher, 2020; Srivastava et al., 2020; Bherwani et al., 2021).

18.1.2 Pathways for Climate Resilient Development

One approach for operationalizing the concept of climate-resilient development in a decision-making context is to link the concept of CRD to that of pathways (Figure 18.1). A pathway can be defined as “*a trajectory in*

time, reflecting a particular sequence of actions and consequences against a background of autonomous developments, leading to a specific future situation" (Haasnoot et al., 2013; Bourgeois, 2015). As such, a pathway represents changes over time in response to policies and practices as well spontaneous and exogenous events. For example, the SR1.5 report suggested that CRD pathways are "a conceptual and aspirational idea for steering societies towards low-carbon, prosperous and ecologically safe futures" (Roy et al., 2018: 468), and a way to highlight the complexity of decision-making processes at different levels. Here, consistent with the aforementioned definition of CRD, we define CRD pathways as *development trajectories that successfully integrate mitigation, adaptation, and sustainable development to achieve development goals.*

As illustrated in Figure 18.1, the ultimate aim of CRD pathways is to support sustainable development for ensuring planetary health and human well-being. CRD is both an outcome at a point in space and time, as observed through SDG achievement indicators, but also a process consisting of actions and social choices made by multiple actors—government, industry, media, civil society, and science (18.4). These actions and social choices are performed within different dimensions of governance—politics, institutions (norms, rules), and practice, and bounded by ethics, values and worldviews. The development outcomes and processes pertain to political, economic, ecological, socio-cultural, knowledge-technology, and community arenas (Figure 18.2). A CRDP will, for example, aspire to achieve ecological outcomes in terms of planetary health and achievement of Paris Agreement goals as well as human well-being, solidarity and social justice, in addition to political, economic, and science-technology outcomes. These outcomes are enabled by achieving progress in core system transitions that catalyze broader societal transformations (Figure 18.3).

While there are many possible successful pathways to future development in the context of climate change, history has shown that pathways that are positive for the vast majority, often induce notable impacts and costs, especially on marginal and vulnerable people (Hickel, 2017; Ramalho, 2019), placing them in direct contradiction with the commitment to 'leave no one behind' (United Nations, 2015). Similarly, contemporary scenario analyses find that there are plausible development trajectories that lead toward sustainability (Figure 18.1, 18.2.2). Yet, a number of plausible trajectories that perpetuate or exacerbate unsustainable forms of development also appear in the literature (Figure 18.1, 18.2.2). A significant challenge lies in identifying pathways that address current climate variability and change, while allowing for improvements in human well-being. Furthermore, while a given pathway might lead to a set of desired outcomes for one region or set of actors, the process of getting there may come at high environmental, socio- and economic cost to others (*very high confidence*) (Raworth, 2017; Faist, 2018). Frequently, considerations of social difference and equity are not prioritized in the evaluation of different development choices. The assumption that a growing economy lifts opportunity for all, could for example, further marginalize those who are the most vulnerable to climate change (Matin et al., 2018; Diffenbaugh and Burke, 2019; Hickel et al., 2021).

Placing pathways and climate actions within development processes implies a broadening of enablers to include the ethical-political quality of socio-environmental processes that are required to shift such processes in directions that support CRD and the pursuit of sustainability outcomes. This chapter therefore departs from the AR5s alignment of CRD with adaptation pathways and the emphasis on decision points that enable one to manage (or fail to manage) climate risk towards a framing that integrates a range of possible futures each offering different opportunities, risks, and trade-offs to different actors and stakeholders (see WGII AR5, IPCC, 2014b, Figure SPM.9). Instead, CRD emerges from everyday formal and informal decisions, actions, and adaptation or mitigation policy interventions. This is inclusive of system transitions, increased resilience, environmental integrity, social justice, equity, and reduced poverty and vulnerability, all facets of human well-being and planetary health. Rather than encompassing a formula or blueprint for particular actions, sustainable development is a process that provides a compass for the direction that these multiple actions should take (Anders, 2016). This creates opportunities for actors to apply a diverse toolkit of adaptation, mitigation, and sustainable development interventions, thereby opening up the solution space.

Climate Resilient Development Pathway (CRDP)

(a) How societal choices lead towards or away from Climate Resilient Development

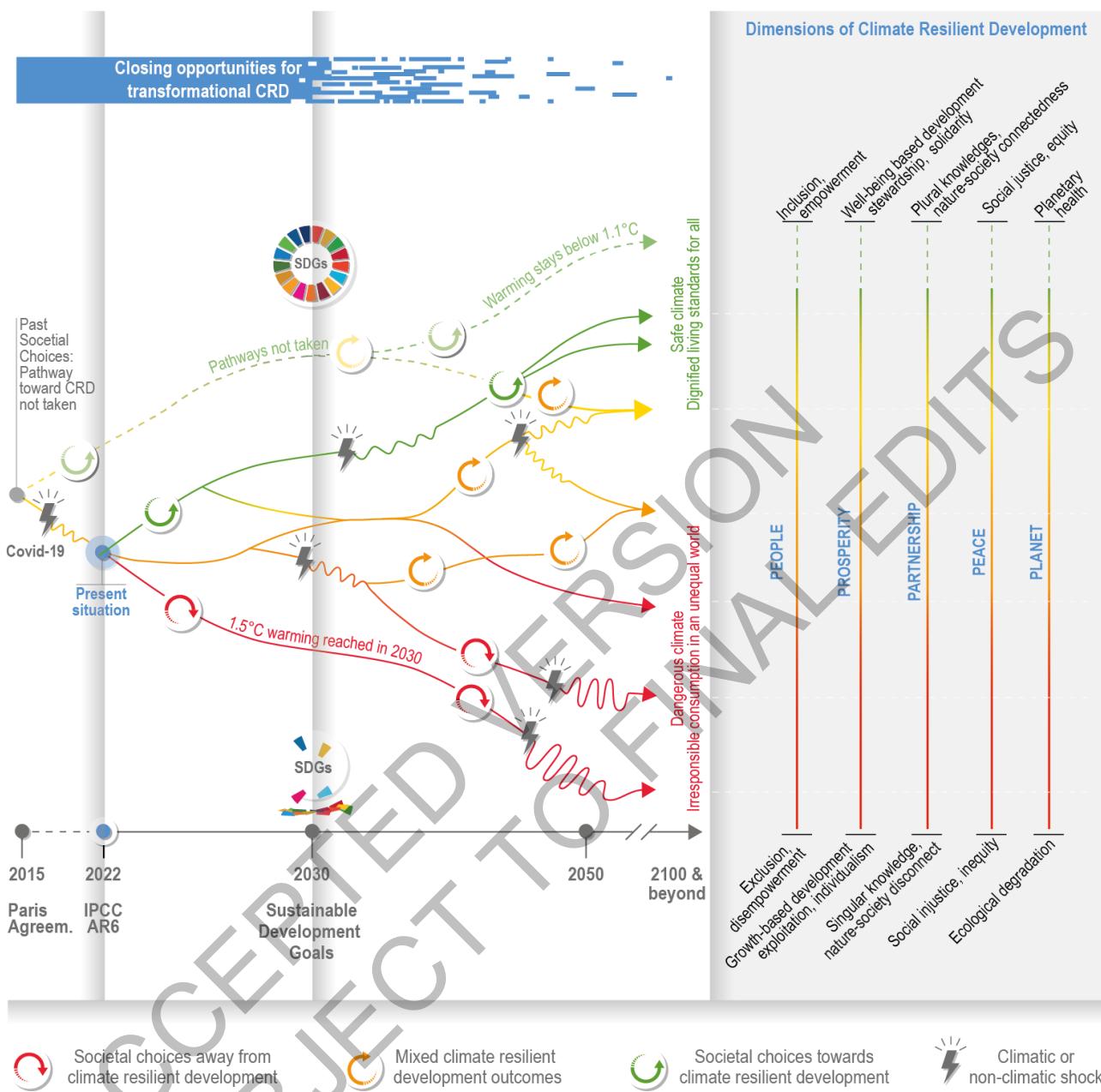
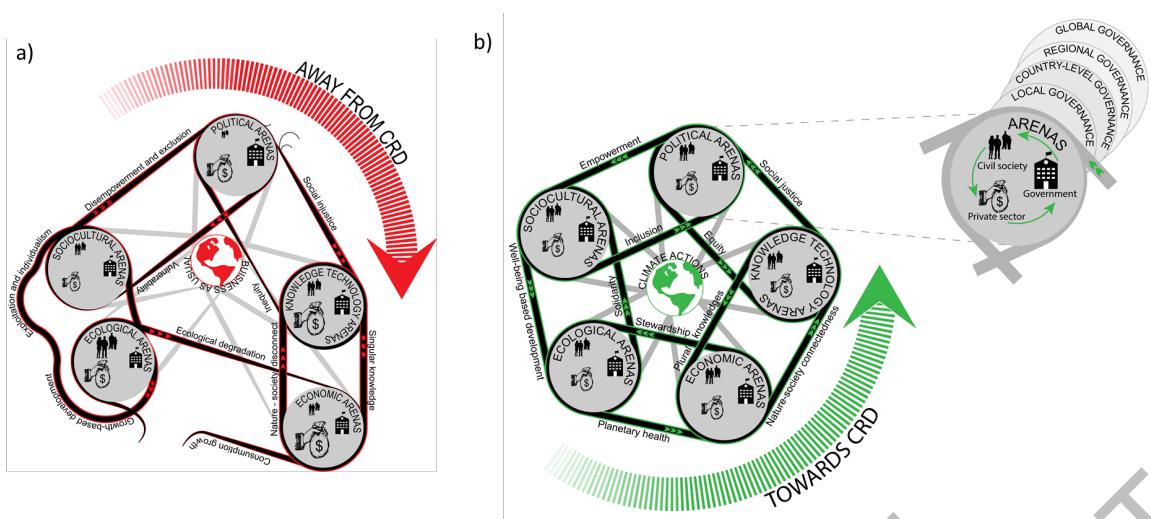


Figure 18.1: Climate Resilient Development Pathways. Climate resilient development is a process that takes place through societal choices towards (green pathways) or away from (red pathways) five development dimensions (people, prosperity, partnership, peace, planet) on which the SDGs build. Some societal choices have mixed outcomes for CRD (orange pathways). This figure builds on figure SPM.9 in AR5 WGII depicting climate resilient pathways) by describing how CRDPs emerge from societal choices within multiple arenas – rather than solely from discrete decision points. Societal choices, often contested, are made in these arenas through interactions between key actors in civil society, the private sector and government (see Figure 18.2). The quality of interactions between these actors in these arenas determine whether societal choices shift development towards or away from CRD. For example, inclusion vs exclusion and influence over choices shapes the quality of these interactions, and the outcomes of emergent societal choices. These qualities thus also characterize alternative futures resulting from different pathways, along five development dimensions (people, prosperity, partnership, peace, planet) on which the SDGs build. Five CRD dimensions underline the close interconnectedness between the biosphere and humans, the two necessarily intertwined in interactions, actions, transitions, and futures (Figure 18.3). There is a narrow and closing window of opportunity to make transformational changes to move towards and not away from development futures that are more climate-resilient and sustainable. Pathways not taken (dotted line) show that the pathways towards the highest CRD futures are no longer available due to past societal choices and increasing temperatures. Present societal choices determine whether we shift towards CRD in future or whether pathways will be limited to less CRD.

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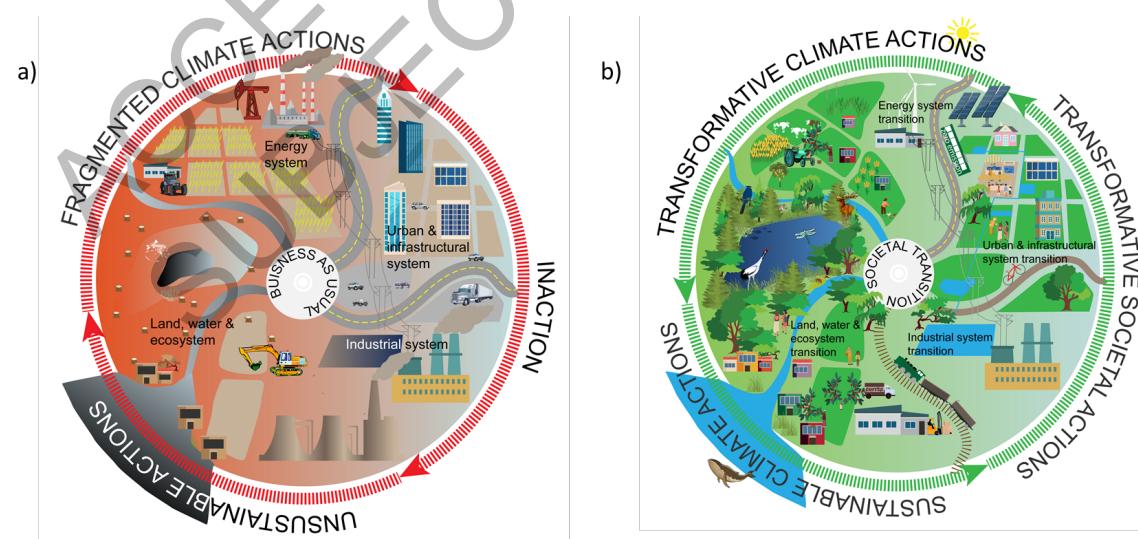
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Figure 18.2: Societal choices in arenas of engagement shaping actions and systems. The settings, places and spaces in which key actors from government, civil society and the private sector interact to influence the nature and course of development can be called arenas of engagement, including political, economic, socio-cultural, ecological, knowledge-technology and community arenas. For instance, political arenas include formal political settings such as voting procedures to elect local representatives as well as less formal and transparent political arenas. Streets, town squares and post-disaster landscapes can become sites of interaction and political struggle as citizens strive to have their voices heard. Arenas exist across scales from the local to national level, and beyond. Arenas of engagement can take the form of “struggle arenas” – in which power and influence are used to include/exclude, set agendas, and make and implement decisions – with inevitable winners and losers. The quality of interactions in these arenas leads to development outcomes that can be characterized as CRD dimensions that underpin the SDGs – people, prosperity, partnership, peace, planet (see Figure 18.1). a) Interactions characterized by inequitable relations and domination of some actors over others may lead to societal choices away from CRD, including exacerbating disempowerment and vulnerability among marginalized groups. b) Prospects for moving towards CRD increase when governance actors work together constructively in these different arenas. Interactions and actions that are inclusive and synchronous, as opposed to fragmented or contradictory, enable system transitions and transformational change towards CRD (Figure 18.3b, Box 18.3). b) Well-intentioned efforts often fail to be transformative, but instead entrench inequities. Instead, marginalized groups and future trends in vulnerability need to be placed at the center of efforts to chart CRDPs. Unlocking the productive potential of conflict that often characterizes interactions in these arenas of engagement is central to advancing human well-being and planetary health. Moreover, the window for doing so is closing rapidly to avert dangerous climate change and unsustainable development.

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Figure 18.3: Transformative actions and system transitions a) Societal choices that generate fragmented climate action or inaction and unsustainable development perpetuate business as usual development. b) Societal choices that support CRD involve transformative actions that drive five systems transitions (energy, land and other ecosystems, urban and infrastructure, industrial and societal). There is close interdependence between these systems. The system transition

framework allows for a comprehensive assessment of the synergies and trade-offs between mitigation, adaptation and sustainable development. For example, land and water use in one system impacts the other systems and their surrounding ecosystems, thus reflecting how agricultural practices can have an impact on energy usage in urban centers. Finally, societal system transitions within each of the other systems enable the transitions to occur

This understanding of CRD implies that different actors – governments, businesses, and civic organizations – will have to design and navigate their own CRD pathways toward climate resilient and sustainable development. This includes determining the appropriate balance of adaptation, mitigation, and sustainable development actions and investments that are consistent with individual actors' development circumstances and goals while also ensuring that the collective actions remain consistent with global agreements and goals (such as the SDGs, Sendai Framework, and the Paris Agreement; 18.1.3), planetary boundaries, and other principles of CRD including social justice and equity (Roy et al., 2018). Empowering individual actors to pursue CRD in context-specific manner while coordinating action among actors and a diversity of scales, local to global, is a key challenge associated with achieving CRD (*high agreement, limited evidence*).

18.1.3 Policy Context for Climate Resilient Development

As reflected in Chapter 1 of the AR6 WGII report, CRD is emerging as one of the guiding principles for climate policy, both at the international level (Denton et al., 2014; Segger, 2016), as reflected in the Paris Agreement (Article 2, UNFCCC, 2015), and within specific countries (Simonet and Jobbins, 2016; Kim et al., 2017b; Vincent and Colenbrander, 2018; Yalew, 2020). This framing of development recognizes the risks posed by climate change to development objectives (18.2; see also Chapter 16); the opportunities, constraints and limits associated with reducing risk through adaptation; synergies and trade-offs between mitigation, adaptation, and sustainable development (18.2.5, 18.5, Box 18.4); and the role of system transitions in enabling large-scale transformations that limit future global warming to less than 1.5°C while boosting resilience (IPCC, 2018a) (18.3, Box 18.1).

Since the AR5, the volume of research at the nexus of climate action and sustainable development has changed markedly (*very high confidence*). A rapidly growing, multi-disciplinary literature has emerged on climate resilient development (Mitchell et al., 2015; Clapp and Sillmann, 2019; Hardoy et al., 2019; Yalew, 2020) and associated pathways (Naess et al., 2015; Winkler and Dubash, 2016; Brechin and Espinoza, 2017; Solecki et al., 2017; Ellis and Tscharakert, 2019) (18.2.2). Nevertheless, the concept of resilience generally, and climate resilient development specifically, has come under increasing criticism in recent years (*very high confidence*) (Joakim et al., 2015; Schlosberg et al., 2017; Mikulewicz, 2018; Mikulewicz, 2019), suggesting the need to enhance understanding of how resilience is being operationalized at the program and project level and the net implications for human and ecological well-being.

This expansion of research has been accompanied by a shift in the policy context for climate action including an increasingly strong link between climate actions and sustainable development. In particular, the SDGs represent a near-term framework linking sustainability and human development in a manner that not only addresses planetary health and human wellbeing, but also help better plan and implement mitigation and adaptation actions to achieve these linked goals (Conway et al., 2015; Griscom et al., 2017; Allen et al., 2018b; Roy et al., 2018; P.R. Shukla E. Calvo Buendia, 2019). The SDGs explicitly identify climate action (SDG 13) among the goals needed to achieve sustainable development. Meanwhile, the text of the Paris Agreement makes explicit mention of the importance of considering climate “in the context of sustainable development” (Articles 2, 4, 6) or as “contributing to sustainable development” (Article 7) (Article 7, UNFCCC, 2015). Similarly, sustainable development appears prominently within the text of the Sendai Framework for Disaster Risk Reduction (UNDRR, 2015), and the Global Assessment Reports on Disaster Risk Reduction (Undrr, 2019). At the micro-level, a growing literature recognizes that climate impacts tend to exacerbate existing inequalities within societies, even at the level of gender inequalities within households (Sultana, 2010; Arora-Jonsson, 2011; Carr, 2013). Thus, climate change impacts threaten even short-term gains in sustainable development, which could be rolled back over longer adaptation and mitigation horizons. For example, the COVID-19 pandemic is estimated to have reversed gains over the past several years in terms of global poverty reduction (*very high confidence*) (Phillips et al., 2020; Sultana, 2021; Wilhelm et al., 2021) (Cross-Chapter Box COVID in Chapter 7), reflecting the risks posed by global, systemic threats to development.

The WGII AR5 Report noted that adapting to the risks associated with climate change becomes more challenging at higher levels of global warming (IPCC, 2014a). This was evidenced by contrasting impacts and adaptive capacity for 2° and 4°C of warming. This relationship between levels of warming, climate risk, and reasons for concern (see Chapter 16) is also relevant to the concept of CRD. For example, recent literature on CRD emphasizes the urgency of climate action that achieve significant reduction in greenhouse gas emissions as well as the implementation of adaptation options that result in significant gains in human and natural system resilience (*very high confidence*) (Haines et al., 2017; Shindell et al., 2017; Xu and Ramanathan, 2017; Fuso Nerini et al., 2018). This was explored extensively in the IPCC's SR1.5 report in its comparison of impacts associated with 1.5°C versus 2°C climate objectives and synergies and trade-offs with the SDGs (IPCC, 2018a). However, the SR1.5 report and other literature also identified potential trade-offs between aggressive mitigation and the SDGs (see also Frank et al., 2017; Hasegawa et al., 2018). This indicates that while future magnitudes of warming are a fundamental consideration in climate-resilient development, such development involves more than just achieving temperature targets. Rather, CRD considers the possible transitions that enable those targets to be achieved including the evaluation of different adaptation and mitigation options and how the implementation of these strategies interacts with broader sustainable development efforts and goals. This interdependence between patterns of development, climate risk, and the demand for mitigation and adaptation action is fundamental to the concept of CRD (Fankhauser and McDermott, 2016). Therefore, climate change and sustainable development cannot be assessed or planned in isolation of one another.

18.1.4 Assessing Climate Resilient Development

In operationalizing the aforementioned definitions of CRD and CRD pathways this chapter builds its assessment around five core elements that provide insights relevant to policymakers actively pursuing the integration of climate resilience into development. First, as noted above, climate change poses a potential risk to the achievement of development goals, including global goals such as the SDGs, as well as nationally- or locally-specific goals. Accordingly, Chapter 16's discussion of key risks, their implications for the SDGs, and the options for risk management are fundamental to the pursuit of CRD. This includes the opportunities for implementing adaptation, mitigation, or other risk management options. Yet, the management of climate risk must be accompanied by interventions that address social and ecological vulnerabilities that enhance climate risk.

Second, CRD is dependent on achieving transitions in key systems including energy, land and ecosystem, urban and infrastructure, and industrial systems (*very high confidence*) (Box 18.1, Figure 18.3). In this context, CRD links to the discussion of system transitions in the SR1.5 report (IPCC, 2018b; IPCC, 2018a). However, in building on the SR1.5, here the assessment of CRD also recognizes the importance of transitions in societal systems that drive innovation, preferences for alternative patterns of consumption and development, and the power relationships among different actors that engage in CRD. In particular, the rate at which actors can achieve system transitions has important implications for the pursuit of CRD. Transitions that are slow to evolve or that are more incremental in nature may not be sufficient to enable CRD in comparison with faster transitions that contribute to more fundamental system transformations.

Third, equity and social justice are consistently identified in the literature as being central to climate resilient development (*very high confidence*; 18.1.1, 18.3.1.5, 18.4, 18.5). This includes designing and implementing adaptation, resilience, and climate risk management options in a manner that promotes equity in the allocation of the costs and benefits of those options. Similarly, the literature on CRD emphasizes equity should be pursued in the implementation of options for greenhouse gas mitigation, transitions in energy systems, and low-carbon development. This emphasis on equity is consistent with the SDGs which place an emphasis on reducing inequality and achieving sustainable development for all.

Fourth, success in CRD and alignment of development interventions to CRD pathways (CRDPs) is contingent on the presence of multiple enabling conditions (*very high confidence*, 18.4.2), that operate at different scales ranging from those that provide capacity to implement specific adaptation options to those that enable large-scale transformational change (Box 18.1). The qualities that describe sustainable development processes (e.g., social justice, alternative development models, equity and solidarity as described above and in Figure 18.1) lead to short-term outcomes and conditions, such as those represented

1 by SDGs, that in an iterative fashion enable or constraint subsequent efforts toward CRD. For example,
2 success or failure in achieving the SDGs or the Paris Agreement would shape future efforts in pursuit of
3 CRD and the options available to different actors.

4
5 Fifth, CRD involves processes involving diverse actors, at different scales operating within an
6 environmental, developmental, socio-economic, cultural, and political context, as typified in the SDG and
7 the Paris Agreement negotiations (*very high confidence*) (Kamau et al., 2018) (18.4). The dependence of
8 CRD on processes of negotiation and reconciliation among diverse actors and interests leads to the dismissal
9 of the notion that there is a single, optimal pathway that captures the objectives, values, and development
10 contexts of all actors, even for a particular sector, country or region. Rather, preferences for different
11 pathways and specific actions in pursuit of those pathways will be subjected to intense scrutiny and debate
12 among diverse actors within various arenas of engagement (18.4), meaning the settings, places and spaces in
13 which key actors from government, civil society and the private sector interact to influence the nature and
14 course of development.

15 16 **18.1.5 Chapter Roadmap**

17
18 This chapter engages with understanding CRD and the pathways to achieving it by building on the concepts
19 introduced in Chapter 1 of this Working Group II report as well as the regional and sectoral context
20 presented in other chapters (18.5). Notably, this chapter takes off where Chapters 16 and 17 end: recognizing
21 the significance of the representative key risks for CRD as well as the decision-making context of different
22 actors who are implementing policies and practices to pursue different CRD pathways and manage climate
23 risk. Therefore, the chapter assesses options for pursuing CRD as well as the broader system transitions and
24 enabling conditions in support of CRD.

25
26 This chapter hosts three Cross-Chapter Boxes, which have their natural home here. The Cross-Chapter Box
27 on Gender, Justice and Transformative Pathways (Cross-Chapter Box GENDER) assesses literature
28 specifically on gender and climate change to uncover the importance of a justice focus to facilitate
29 transformative pathways, both toward CRD, as well as a means to achieving gender equity and social justice.
30 The Cross-Chapter Box on The Role of Indigenous Knowledge in Understanding and Adapting to Climate
31 Change (Cross-Chapter Box INDIG) highlights that achieving CRD requires confronting the uncertainty of a
32 climate change future. There are many perspectives about what future is desired and how to reach it.
33 Integrating multiple forms of knowledge is a strategy to build resilience and develop institutional
34 arrangements that provide temporary solutions able to satisfy competing interests (Grove, 2018). Indigenous
35 knowledge is proven to enhance resilience in multiple contexts (e.g., Chowdhoree, 2019; Inaotombi and
36 Mahanta, 2019). Meanwhile, Cross-Chapter Box FEASIB acts as an appendix to the WGII report,
37 synthesizing information on the feasibility associated with different adaptation options for reducing risk.

38
39 In assessing the opportunities and constraints associated with the pursuit of sustainable development, this
40 chapter proceeds in Section 18.2 to assess the links between sustainable development and climate action,
41 including examination of current patterns of development and consideration for synergies and trade-offs
42 among different strategies and options. Then, in Section 18.3, the chapter assesses five systems transitions to
43 identify the shifts in development that would enable CRD. Section 18.4 assesses the role of different actors
44 in the pursuit of CRD as well as the public and private arenas in which they engage. Section 18.5 synthesizes
45 CRD assessments from different WGII sectoral and regional chapters to identify commonalities and
46 differences. The chapter concludes in Section 18.6 with a summary of key opportunities for enhancing the
47 knowledge needed to enable different actors to pursue CRD.

48
49 [START BOX 18.1 HERE]

50 51 **Box 18.1: Transformations in Support of Climate Resilient Development Pathways**

52
53 Transformational changes in the pursuit of CRDPs involve interactions between individual, collective, and
54 systems change (see Figures 18.1–18.3). There are complex interconnections between transformation and
55 transition (Feola, 2015; Hölscher et al., 2018), and they are sometimes used as synonyms in the literature
56 (Hölscher et al., 2018). Much of the transitions literature focuses on how societal change occurs within

existing political and economic systems. Transformations are often considered to involve deeper and more fundamental changes than transitions, including changes to underlying values, worldviews, ideologies, structures, and power relationships (Göpel, 2016; O'Brien, 2016; Kuenkel, 2019; Waddock, 2019). Systems transitions alone are insufficient to achieve the rapid, fundamental and comprehensive changes required for humanity and planetary health in the face of climate change (*high confidence*). Transformative action is increasingly urgent across all sectors, systems and scales to avert dangerous climate change and meet the SDGs (Pelling et al., 2015; IPCC, 2018a; IPCC, 2021b; Shi and Moser, 2021; Vogel and O'Brien, 2021) (*high confidence*). The SR1.5 identified transformative change as necessary to achieve transitions within land, water and ecosystems systems; urban and infrastructural systems; energy systems; and industrial systems. This box summarises key points in the transformations literature relevant to climate resilient development.

Transformative actions aimed at ‘deliberately and fundamentally changing systems to achieve more just and equitable outcomes’, (Shi and Moser, 2021: 2) shift pathways towards CRD (*high confidence*). Transformative action in the context of CRD specifically concerns leveraging change in the five dimensions of development (people, prosperity, partnership, peace, planet) that drive societal choices and climate actions towards sustainability (18.2.2; Figure 18.1). Climate actions that support CRD are embedded in these dimensions of development; for example, social cohesion and equity, individual and collective agency, and democratising knowledge processes have been identified as steps to transform practices and governance systems for increased resilience (Ziervogel et al., 2016b; Nightingale et al., 2020; Colloff et al., 2021; Vogel and O'Brien, 2021) (*high confidence*). Transformative actions toward sustainability and increased well-being, which are dominant components of climate resilient development, include those that explicitly redress social drivers of vulnerability, shift dominant worldviews, decolonialise knowledge systems, activate human agency, contest political arrangements, and insert a plurality of knowledges and ways of knowing (Görg et al., 2017; Fazey et al., 2018a; Brand et al., 2020; Gram-Hanssen et al., 2021; Shi and Moser, 2021). They alter the governance and political economic arrangements through which unsustainable and unjust development logics and knowledges are implemented (Patterson et al., 2017; Shi and Moser, 2021) by shifting the goals of a system or altering the mindset or paradigm from which a system arises, e.g from individualism and nature-society disconnect to solidarity and nature-society connectedness along the CRD dimensions in figure 18.1, and connecting inner and external dimensions of sustainability, (Göpel, 2016; Abson et al., 2017; Wamsler and Brink, 2018; Fischer and Riechers, 2019; Horcea-Milcu et al., 2019; Wamsler, 2019).

There is no blueprint for how transformation is generated. An expanding literature suggests that transformation takes place through diverse modalities and context-dependent actions (O'Brien, 2021). Transformation may require actions that disrupt moral or social boundaries and structures that are perpetuating unsustainable systems and pathways (Vogel and O'Brien, 2021) (*high confidence*). Extreme events and long-term climatic changes can trigger a realigning of practices, politics and knowledges (Carr, 2019; Schipper et al., 2020b) (*high confidence*). While some see opportunities for generating social and political conditions needed for CRD in such actions and events (Beck, 2015; Han, 2015; Shim, 2015; Mythen and Walklate, 2016; Domingo, 2018), this is not guaranteed. Climate shocks, when managed within socio-political systems in ways that safeguard rather than alter practices and structures, can also reinforce rather than shift the status quo (Mosberg et al., 2017; Carr, 2019; Marmot and Allen, 2020; Arifeen and Nyborg, 2021) (*high confidence*). Further, in the absence of equitable and inclusive decision-making and planning, realignments resulting from disruptive actions and events can limit inclusiveness and lead to poor or coercive decision-making processes that undermine the equity and justice foundations of sustainable development (Orlove et al., 2020; Shi and Moser, 2021) and lead to adverse socio-environmental outcomes that generate transformations away from CRD (Vogel and O'Brien, 2021) (*high confidence*, see also CCP2).

Evidence for transformative actions largely exists at the community or city level. While identifying how to rapidly and equitably generate transformations at a global scale has remained elusive, there is *high agreement* but *limited evidence* from studies of ecosystem services that suggest facilitating a wide range of locally-appropriate management decisions and actions can bring about positive global-scale outcomes (Millennium Ecosystem, 2005). Diverse local efforts to transform towards sustainability in the face of climate change have been observed, such as community mobilization for equitable and just adaptation actions and alternative visions of societal well-being (Shi, 2020b) and farmer-led shifts in agricultural production systems (Rosenberg, 2021). There has been an increase in transformative actions taking place

1 through city-level resilience building aimed at shifting inequitable relations and opening up space for a
2 plurality of actors (Rosenzweig and Solecki, 2018; Zervogel et al., 2021) (*high confidence*).
3

4 Prospects for transformation towards climate resilient development increase when key governance actors
5 work together in inclusive and constructive ways through engagement in political, knowledge-technology,
6 ecological, economic, and socio-cultural arenas (*high confidence*, 18.4.3). Yet, the interactions between key
7 governance actors involve struggles and negotiations in addition to collaborations (Kakenmaster, 2019;
8 Muok et al., 2021). Transformative actions meet resistance by precisely the political, social, knowledge and
9 technical systems and structures they are attempting to transform (Blythe et al., 2018; Shi and Moser, 2021)
10 (*high confidence*). There is expanding evidence that many adaptation efforts have failed to be transformative,
11 but instead entrenched inequities, exacerbated power imbalances and reinforced vulnerability among
12 marginalized groups, and that, instead, marginalized groups and future trends in vulnerability need to be
13 placed at the center of adaptation planning (Atteridge and Remling, 2018; Mikulewicz, 2019; Owen, 2020;
14 Eriksen et al., 2021a; Eriksen et al., 2021b; Garschagen et al., 2021) (*high confidence*). Beyond the enablers,
15 drivers, or modalities, another question tackled in the literature is how to evaluate transformation by
16 establishing criteria for transformation assessments (Ofir, 2021; Patton, 2021; Williams et al., 2021),
17 experience-based lessons on managing transformative adaptation processes (Vermeulen et al., 2018), climate
18 policy integration (Plank et al., 2021), investment criteria (Kasdan et al., 2021), political economy analysis
19 frameworks for climate governance (Price, 2021).

20 [END BOX 18.1 HERE]
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22
23
24 [START BOX 18.2 HERE]

25 **Box 18.2: Visions of Climate Resilient Development in Kenya**

26 The Government of Kenya's (GoK) ambition is to transform Kenya into a 'newly industrializing, middle-
27 income country providing a high-quality life to all its citizens by 2030 in a clean and secure environment'
28 (Government of Kenya, 2008). Dryland regions in Kenya occupy 80-90 per cent of the land mass, are home
29 to 36% of the population (Government of Kenya, 2012) and contribute about 10 per cent of Kenya's Gross
30 Domestic Product (GDP) (Government of Kenya, 2012) which includes half of its agricultural GDP
31 (Kabubo-Mariara, 2009). In dryland regions, pastoralism has long been the predominant form of livelihood
32 and subsistence (Catley et al., 2013; Nyariki and Amwata, 2019). The GoK seeks to improve connectivity
33 and communication infrastructure within the drylands to better exploit and develop livestock, agriculture,
34 tourism, energy, and extractive sectors (Government of Kenya, 2018). It argues that the transformation of
35 dryland regions is crucial to enhance the development outcomes for the more than 15 million people who
36 inhabit these areas (Government of Kenya, 2016: 17) and to help the country to realize its wider national
37 ambitions including a 10 percent year on year growth in GDP (Government of Kenya, 2012). A key element
38 within this vision is the promotion and implementation of the Lamu Port South Sudan Ethiopia (LAPSSET)
39 project, a 2,000km long, 100 km wide economic and development corridor extending from Mombasa to
40 Sudan and Ethiopia (Enns, 2018). Supporters of the LAPSSET project argue that it will help achieve
41 priorities laid out in the Vision 2030 by opening up poorly connected regions, enabling the development of
42 pertinent economic sectors such as agriculture, livestock and energy, and supporting the attainment of a
43 range of social goals made possible as the economy grows (Stein and Kalina, 2019).
44

45 However, the development narrative surrounding LAPSSET remains controversial in its assumptions, not
46 least because it is being promoted in the context of a highly complex and dynamic social, economic and
47 biophysical setting (Cervigni and Morris, 2016; Atsiaya et al., 2019; Chome, 2020; Lesutis, 2020). Some of
48 the key trends driving contemporary and likely future change in dryland regions are changing household
49 organization, evolving customary rules and institutions at local and community levels, and shifting cultures
50 and aspirations (Catley et al., 2013; Washington-Ottombre and Pijanowski, 2013; Tari and Pattison, 2014;
51 Cormack, 2016; Rao, 2019). Dryland regions are also witnessing demographic growth and change in land-
52 use patterns linked to shifts in the composition of livestock (for example from grazers to browsers), a
53 decrease in nomadic and increase in semi-nomadic pastoralism, and transition to more urban and sedentary
54 livelihoods (Mganga et al., 2015; Cervigni et al., 2016; Greiner, 2016; Watson et al., 2016). At a landscape
55 level, land is becoming more fragmented and enclosed, often associated with increases in subsistence and
56

1 commercial agriculture, and the establishment of conservancies and other group or private land holdings
2 (Reid et al., 2014; Carabine et al., 2015; Nyberg et al., 2015; Greiner, 2016; Mosley and Watson, 2016). In
3 addition, there are political dynamics associated with Kenya Vision 2030 and decentralization, the influence
4 of international capital, foreign investors and incorporation into global markets (Cormack, 2016; Kochore,
5 2016; Mosley and Watson, 2016; Enns and Bersaglio, 2020), as well as increasing militarization and conflict
6 in the drylands (Lind, 2018). Allied to these social and political dynamics are ongoing processes of habitat
7 modification and degradation and biophysical changes linked in part to climate variability (Galvin, 2009;
8 Mganga et al., 2015). The interconnected nature of these drivers will intersect with LAPSSET in myriad
9 ways. For example, the implementation of LAPSSET may accentuate some trends, such as increases in land
10 enclosure and a shift towards more urban and sedentary livelihoods (Lesutis, 2020). Conversely, the
11 perceived threat LAPSSET could pose to pastoral lifestyles may lead to greater visibility, solidarity and
12 strength of pastoralist institutions (Cormack, 2016).

13 There is a recognized need to adapt and chose development pathways that are resilient to climate change
14 whilst addressing key developmental challenges within dryland regions, notably, poverty, water and food
15 insecurity, and a highly dispersed population with poor access to services (Government of Kenya, 2012;
16 Bizikova et al., 2015; Herrero et al., 2016). The current vision for development of dryland regions comes
17 with both opportunities and threats to achieve a more climate resilient future. For example, the growth in and
18 exploitation of renewable energy resources, made possible through increased connectivity, brings climate
19 mitigation gains but also risks. These risks include the uneven distribution of costs in terms of where the
20 industry is sited compared with where benefits primarily accrue, and may exacerbate issues around water
21 and food insecurity as strategic areas of land become harder to access (Opiyo et al., 2016; Cormack and
22 Kurewa, 2018; Enns, 2018; Lind, 2018). Whilst LAPSSET will bring greater freedom of movement for
23 commodities, benefitting investors, improving access to markets and urban centers, supporting trade, or ease
24 of movement for tourists supporting economic goals, it can also result in the relocation of people and impede
25 access to certain locations for the resident populations. Mobility is a key adaptation behavior employed in
26 the short and long term to address issues linked with climatic variability (Opiyo et al., 2014; Muricho et al.,
27 2019). With modelled changes in the climate suggesting decreases in income associated with agricultural
28 staples and livestock-dependent livelihoods, development that constrains mobility of local populations could
29 retard resilience gains (Ochieng et al., 2017; ASSAR, 2018; Enns, 2018; Nkemelang et al., 2018). The likely
30 increase in urban populations and the growth in tourism and agriculture may lead to increases in water
31 demand at a time when water availability could become more constrained owing to the reliance on surface
32 water sources and the modelled increases in evapotranspiration due to rising mean temperature, more
33 heatwave days and greater percentage of precipitation falling as storms (ASSAR, 2018; Nkemelang et al.,
34 2018; USAID, 2018). These pressures could make it harder to meet basic health and sanitation goals for rural
35 and poorer urban populations, issues compounded further by likely increases in child malnutrition and
36 diarrheal deaths linked to climate change (WHO, 2016; ASSAR, 2018; Hirpa et al., 2018; Nkemelang et al.,
37 2018; Lesutis, 2020). Development must pay adequate attention to these interconnections to ensure that costs
38 and benefits of achieving climate mitigation and adaptation goals are distributed fairly within a population.
39

40 [END BOX 18.2. HERE]

43 18.2 Linking Development and Climate Action

44 The AR5 examined the relationship between climate and sustainable development in Chapter 13 (Olsson et
45 al., 2014) and Chapter 20 (Denton et al., 2014) in Working Group II and Chapter 4 (Fleurbaey et al., 2014)
46 in Working Group III. It concluded that dangerous levels of climate change would limit efforts to reduce
47 poverty (Denton et al., 2014; Fleurbaey et al., 2014). Since the AR5, the adoption of the Paris Agreement
48 and Agenda 2030 have demonstrated increased international consensus regarding the need to pursue climate
49 change as a component of sustainable development. For example, climate change impacts “undermine the
50 ability of all countries to achieve sustainable development” (United Nations, 2015) and can reverse or erase
51 improvements in living conditions and decades of development (Hallegatte and Rozenberg, 2017). However,
52 recent analysis shows that actions to meet the goals of the Paris Agreement can undermine progress toward
53 some SDGs (*high agreement, medium evidence*) (Pearce et al., 2018b; Liu et al., 2019; Hegre et al., 2020)
54 (18.2.5.3). Meanwhile efforts to achieve the SDGs can contribute to worsening climate change (*high*
55 *agreement, medium evidence*) (Fuso Nerini et al., 2018). These findings in the literature highlight the
56

1 importance of identifying clear goals and priorities for both climate action and sustainable development as
2 well as mechanisms for capitalizing on potential synergies between them and for managing trade-offs. In
3 assessing literature relevant to the intersection between climate action and development, we first explore the
4 implications of different patterns of development and development trajectories followed by more focused
5 assessment of the links between development and climate risk.

6 **18.2.1 Implications of Current Development Trends**

7 Understanding the interactions between climate change, climate action, and sustainable development
8 necessitates consideration for the current development context in which different communities, nations, and
9 regions find themselves. For example, wealthy economies of the global North will encounter different
10 opportunities and challenges vis-à-vis climate change and sustainable development than developing
11 economies of the global South. Moreover, all economies are already following an existing development
12 trajectory that has implications for the type and scale of interventions associated with pursuing CRD and
13 managing climate risk. Some nations may experience particular challenges with reducing greenhouse gas
14 emissions due to the carbon-intensive nature of their energy systems (*very high confidence*) (18.3.1.1).
15 Others may experience acute challenges with adaptation due to existing vulnerability associated with poverty
16 and social inequality (*very high confidence*) (18.2.5.1). Overcoming such challenges is fundamental to the
17 pursuit of CRD.

18 While demonstrable progress has been made toward the SDGs and improving human well-being, globally
19 and in specific nations, some observed patterns of development are inconsistent with sustainable
20 development and the principles of CRD (*very high confidence*) (van Dooren et al., 2018; Eisenmenger et al.,
21 2020; Leal Filho et al., 2020). A significant literature, for example, links development to the loss of
22 biodiversity and the extinction crisis (Ceballos et al., 2017; Gonçalves-Souza et al., 2020; Oke et al., 2021).
23 Meanwhile, in human systems, indicators such as the limited convergence in income, life expectancy, and
24 other measures of well-being between poor and wealthy countries (with notable outliers such as China)
25 (Bangura, 2019), and the increase in income inequality and the decline in life expectancy and well-being in
26 rich countries (Rougoor and van Marrewijk, 2015; Alvaredo et al., 2017; Goda et al., 2017; Harper et al.,
27 2017; Goldman et al., 2018), suggest limitations of the current development paradigm to successfully deliver
28 universal human and ecological well-being, by the 2030s or even mid-century (TWI, 2019).

29 **18.2.2 Understanding Development in Climate Resilient Development**

30 Development in this report is defined as efforts, both formal and informal, to improve standards of human
31 well-being, particularly in places historically disadvantaged by colonialism and other features of early global
32 integration. Development is not limited to the SDGs, however these represent an internationally agreed sub-
33 set of goals. Prior IPCC reports employed development as a typological framing of the current state of a
34 given country or population (IPCC, 2014a) (Section 1.1.4). Such framings frequently rest upon measures of
35 economic activity, using them as proxies for the wider well-being of the population whose activity is
36 measured. For example, the level of gross domestic product (GDP) is often equated with levels of social
37 welfare, even though as a measure of market output it can be an inadequate metric for gauging well-being
38 over time particularly in its environmental and social dimensions (Van den Bergh, 2007; Stiglitz et al.,
39 2009).

40 The result of this broad framing linking economic growth to human well-being has been decades of policies,
41 programs, and projects aimed at growing economies at scales from the household to regional and global.
42 However, linking development to past and current modes of economic growth creates significant challenges
43 for CRD, as it implies that the very processes that have contributed to current climate challenges, including
44 economic growth and the resource use and energy regimes it relies upon, are also the pathways to
45 improvements in human well-being. This places climate resilience and development in opposition to one
46 another.

47 While there are many possible successful pathways to future development in the context of climate change,
48 history shows that pathways positive for the vast majority of people, typically induce significant impacts and
49 costs, especially on marginal and vulnerable people (Hickel, 2017). Frequently, considerations for social
50 difference and equity are side-lined in these processes, for example through the assumption that a growing
51

1 economy lifts opportunity for all, further marginalizing those who are the most vulnerable to climate change
2 (Matin et al., 2018; Diffenbaugh and Burke, 2019).

3
4 The Agenda 2030 and its 17 SDGs and 169 targets seeks to ‘leave no one behind’ through five pillars (5Ps):
5 People, Planet, Prosperity, Peace and Partnership (United Nations, 2015). The five pillars align with the
6 dimensions of development that influence motion toward or away from CRD. The focus on **people** refers to
7 inclusion rather than exclusion, and the extent to which people are empowered or disempowered to make
8 decisions about their well-being, determine their futures and be in a position to assert their rights. This means
9 being able to make decisions that determine whether people are on a pathway toward or away from CRD
10 (Figures 18.1–18.3. The focus on **planet** refers to protecting the planet, ensuring a balance of ecosystems,
11 biodiversity and human activities, and giving equal space and respect for its integrity. The focus on
12 **prosperity** refers to equity in well-being grounded in unanimity over shared goals and resources, rather than
13 individualism, and economic, social and technological progress grounded in stewardship and care, rather
14 than exploitation. The focus on **partnership** refers to mutual respect embedded in solidarity that recognizes
15 multiple worldviews and their respective knowledges, rather than singular or hierarchy of knowledge, and
16 acknowledges inherent nature-society connections, rather than posing nature as opposites or competitors.
17 The focus on **peace** emphasizes the need for just and equitable societies. These five pillars are interrelated
18 but local and national contexts situate current status differently around the world. Successful achievement of
19 Agenda 2030 is aligned with a safe climate with adequate mitigation and adaptation, and effective and
20 inclusive systems transitions. With these conditions, a high CRD world can be attained, noting that when
21 approached individually, the transformative potential of the SDGs is limited (Veland et al., 2021).

22 The need for transformational changes across sectors and scales to address the urgency and scope of action
23 needed to enable a climate resilient future in which goals like the SDGs might be realized requires attention
24 to the specific ways in which development action is defined and enacted (Box 18.1).

25 18.2.2.1 Development Perspectives

26 Development is about ‘improvement’. However there have been different and oftentimes conflicting
27 viewpoints on the improvement of ‘what’ and ‘how’ to improve. The diversity of positions has resulted in a
28 multitude of metrics to track development, some more influential than others on policy. Alternative measures
29 of development, while numerous, generally seek to nuance the connection between economic growth and
30 human well-being. Because they maintain core notions of progress and, in some cases, economic growth
31 seen in more mainstream models of development, they are less vehicles for transformation than
32 continuations of thinking and action fundamentally at odds with the needs of climate resilient development.
33 These include the Measure of Economic Welfare (Nordhaus and Tobin, 1973), the Index of Sustainable
34 Economic Welfare (Cobb and Daly, 1989), the Genuine Progress Indicator (Escobar, 1995), the Adjusted
35 Net Saving Index or the Genuine Savings Index (GSI), The Human Development Index (HDI), the
36 Inequality-adjusted Human Development Index (UNDP, 2016a), the Gender Development Index, the Gender
37 Inequality Index, and the Multidimensional Poverty Index, the Index of Sustainable Economic Welfare
38 (ISEW) (Daly and Cobb, 1989), the Genuine Progress Indicator (GPI) (Kubiszewski et al., 2013), Gross
39 National Happiness (GNH) (Ura and Galay, 2004), Measures of Australia’s Progress (MAP) (Trewin and
40 Hall, 2004), the OECD Better Life Index (OECD, 2019a), and the Happy Planet Index (NEF, 2016).

41 In terms of their historical trajectory, different perspectives on development can be broadly divided into five
42 categories.

- 43 a) *Development as economic growth (1950s onwards)*: Equating development with economic growth
44 was a natural outcome of the dominance of economics as the major discipline to study problems of
45 newly independent countries in the 1950s (Escobar, 1995), measured through GDP. Environment was
46 not a policy concern in the immediate period after decolonization. The GDP measure has withstood
47 the test of time, in spite of being an inexact measure of human well-being, and is the widely used
48 metric globally to track development. Recent improvements to GDP have tried to account for
49 environmental factors (Gundimeda et al., 2007; United Nations, 2021).
- 50 b) *Development as distributional improvements (1970s onwards)*: That economic growth does not
51 automatically result in decline in poverty and improved distribution of income became apparent in the
52 1970s. Welfare measures were thus promoted that involved ‘redistribution with growth’ (Chenery,
53 1974). These distributional concerns have re-emerged in the last two decades with the widening gap
54 between the richer and poorer groups of the population (Chancel and Piketty, 2019) and also the

increased attention to ‘ecological distribution conflicts’ (Martinez-Alier, 2021). The political economy perspective, highlighting continued dependencies of countries in the Global South on the Global North, now evolved into political ecology highlighting environmental concerns between and within countries. Environment was not yet a policy priority, despite that the links between development and environment were becoming clearer.

- c) *Development as participation (1980s onwards)*: Bottom-up responses emphasizing sustainable livelihoods and local-level development emerged in the 1980s. The movement which involved independent and uncoordinated efforts by grassroots activists, social movements and NGOs became ‘mainstreamed’ into development in the 1990s (Chambers, 2012). The multidimensional nature of poverty was acknowledged at the global policy level (World Bank, 2000) and there was wider acceptance of the role of non-economics social sciences as well as critical approaches in research on development and poverty (Thomas, 2008). Participatory development involved decentralization and local planning, emphasizing protection of local natural resources in addition to improving living standards.
- d) *Development as expansion of human capabilities (1980s onwards)*: The human development and capabilities approach was the first formidable response to the GDP-centric view of development (Sen, 2000; Deneulin and Shahani, 2009). Studies showed that improvements in income did not necessarily improve human well-being in other dimensions such as health and education, or more broadly put, ‘freedoms’ (Ruggeri Laderchi et al., 2003). The capabilities idea was influential in global policy making through Human Development Reports and metrics such as Human Development Index (HDI) and Multidimensional Poverty Index (MPI). However, environmental sustainability was not a major component in this approach until much later (Alkire and Jahan, 2018). Recent improvements to HDI such as the Planetary pressures-adjusted HDI (United Nations, 2020) is a step in this direction.
- e) *Development as post-growth (2010 onwards)*: The late 1980s saw a big push towards taking the environment to the center of the global policy agenda (World Commission on Environment and Development, 1987). However, progress in addressing environmental questions has been slow. As compared to Millennium Development Goals (MDGs), SDGs aim to tackle environmental concerns by explicitly tracking progress on multiple indicators. Nevertheless, the approach in these policy propositions sits largely within the economic growth framework itself. The climate change challenge and the financial crisis of 2008 led many scholars, ecological economists and environmental social scientists in particular, to argue for a post-growth world. Post-growth (Jackson, 2021), degrowth (Kallis, 2018; Hickel et al., 2021) and other environmentalist scholarship takes inspiration from critiques of development such as post-development (Escobar, 1995). The argument here is not for better metrics but for imagining and working towards systemic change in the wake of the climate crisis. The challenge however is how to account for historical differences in economic growth and living standards between Global North and Global South and to protect the interests of Global South in the spirit of ‘common but differentiated responsibilities’ to climate change adaptation and mitigation. As empirical studies in Global South have demonstrated (Lele et al., 2018), developing countries face multiple stressors, climate change being just one among them, and there are multiple normative concerns in developing country contexts, such as equity and justice, and not merely resilience (*very high confidence*).

To achieve climate resilient development requires framings of development that move away from linear paradigms of development as material progress by focusing on diversity and heterogeneity, wellbeing and equality, not only in contemporary practices, but also pathways of change over time (Gibson-Graham, 2005; Gibson-Graham, 2006). Such approaches, which are fundamentally aligned with ecological and ecosystem-based environmental assessments which identified heterogeneity of approaches and actions as the most effective path to a sustainable world (Millennium Ecosystem Assessment, 2005), emphasize the importance of cultural, linguistic and religious diversity, not merely as alternative sources of information about the world, but as different paradigms of well-being (Kallis, 2018). These include indigenous and local knowledges that provide alternatives to these framings of the world (Cross-Chapter Box INDIG). This broad reframing of development includes a focus on visions such as ‘*buen vivir*’ (Cubillo-Guevara et al., 2014; Walsh, 2018; Acosta et al., 2019), ecological Swaraj (Kothari et al., 2014; Demaria and Kothari, 2017; Shiva, 2017), and Ubuntu (Dreyer, 2015; Ewuoso and Hall, 2019), among others. All are linked by relationships with nature radically different from the Western mechanistic vision, presenting not only framings of development and the environment that yield locally-appropriate climate resilient development pathways, but serve as examples of alternative ways of living in balance with nature that might inform similar thinking in other places.

1 *18.2.2.2. Complexity of Development and Climate Action*

2 Differing perspectives on development are in part determined by the multiple diverse priorities held by
3 different actors and nations. Another reason is that development is not a linear process with a single goal,
4 and active development planning requires simultaneously taking multiple processes and factors into account.
5 This is well illustrated by growing attention to climate security. The AR5 delivered conflicting messages
6 regarding climate change and security (Gleditsch and Nordås, 2014), yet the understanding of climate-related
7 security risks has made substantial progress in recent years (von Uexküll and Buhaug, 2021). Although
8 there remains a considerable research gaps in certain regions (Adams et al., 2018), a large body of qualitative
9 and quantitative studies from different disciplines provides new insight into the relationship of climate
10 change and security (Buhaug, 2015; De Juan, 2015; Brzoska and Fröhlich, 2016; Abrahams and Carr, 2017;
11 Sakaguchi et al., 2017; Moran et al., 2018; Scheffran, 2020). Though not the only cause (Sakaguchi et al.,
12 2017; Mach et al., 2019), climate change undermines human livelihoods and security, because it increases
13 the populations vulnerabilities, grievances, and political tensions through an array of indirect – at times non-
14 linear – pathways, thereby increasing human insecurity and the risk of violent conflict (van Baalen and
15 Mobjörk, 2018; Koubi, 2019; von Uexküll and Buhaug, 2021). Indeed, context, as well as timing and spatial
16 distribution matter and need to be accounted for (Abrahams, 2020).

17
18 In line with this better understanding, climate change and security have been reframed in the political space,
19 to focus more on human security. The solutions to climate-related security risks cannot be military, but are
20 linked to development and people's vulnerabilities in complex social and politically fragile settings
21 (Abrahams, 2020). This has resulted in integration of climate-related security risk into institutional and
22 national frameworks (Dellmuth et al., 2018; Scott and Ku, 2018; Aminga and Krampe, 2020), including
23 several NDCs (Jernnäs and Linnér, 2019; Remling, 2021). One example is the UN Climate Security
24 Mechanism – set up in 2018 between UNDP, UNEP and UN DPPA to help the UN more systematically
25 address climate-related security risks and devise prevention and management strategies. Yet, work remains
26 in bridging these concerns with practical responses on the ground (Busby, 2021). Especially since emerging
27 research building on the maladaptation literature, shows that this practice cannot just mean adding adaptation
28 and mitigation to the mix of development strategies in a given location, as this may have unintended and
29 unanticipated effects and might even backfire completely (Dabelko et al., 2013; Magnan et al., 2020;
30 Mirumachi et al., 2020; Schipper, 2020; Swatuk et al., 2021). In extremely underdeveloped, fragile contexts
31 such as Afghanistan, the local-level side effects of climate adaptation and mitigation projects might result in
32 different development outcomes and question the potential for sustainable peace (Krampe et al., 2021).
33 Given the clearer understanding of the intertwined nature of climate change, security, and development –
34 especially in fragile and conflict affected regions – a rethinking of how to transfer this knowledge into policy
35 solutions is necessary for the formulation of climate resilient development.

36
37 *18.2.3 Scenarios as a Method for Representing Future Development Trajectories*

38
39 Sustainable development represents specific development processes and priorities that can affect climate
40 risk. As a result, sustainable development both shapes the context in which different actors experience
41 climate change and represents a potential opportunity, particularly by reducing climate risk by addressing
42 vulnerability, inequity, and shifting development toward more sustainable trajectories (IPCC, 2012; Denton
43 et al., 2014; IPCC, 2014b; IPCC, 2014a; IPCC, 2018a; IPCC, 2019b). As assessed in past IPCC special
44 reports and assessment reports, this same literature has also illustrated how different socioeconomic
45 conditions affect mitigation options and costs. For example, variations in future economic growth,
46 population size and composition, technology availability and cost, energy efficiency, resource availability,
47 demand for goods and services, and non-climate-related policies (e.g., air quality, trade) individually and
48 collectively have all been shown to result in different climates and contexts for mitigation and adaptation.

49
50 One common approach for exploring the implications of different development trajectories is the use of
51 scenarios of future socioeconomic conditions, such as the Shared Socioeconomic Pathways (SSPs) (O'Neill
52 et al., 2017). The SSPs represent sets of future global societal assumptions based on different societal,
53 technological, and economic assumptions that result in different development trajectories. Such scenarios
54 often correspond to a small set of scenario archetypes (Harrison et al., 2019; Sitas et al., 2019; Fergnani and
55 Song, 2020) in that they reflect core themes regarding the future of development such as sustainability versus
56 rapid growth. Scenarios with assumptions more closely aligned with sustainability agendas (e.g., SSP1-
57 Sustainability) commonly imply lower greenhouse gas emissions and projected climate change (see WGIII

1 AR6 Chapter 3), lower mitigation costs for ambitious climate goals (see WGIII AR6 Chapter 3), lower
 2 climate exposure due in large part to the size of society (see Chapter 16), and greater adaptive capacity (Roy
 3 et al., 2018) (see also Chapter 16). In contrast, scenarios with rapid global economic and fossil energy
 4 growth (e.g., SSP5-Fossil-Fuel Development) imply higher emissions and project climate change, higher
 5 mitigation costs, as well as greater social and economic capacity to adapt to climate change impacts (Hunt et
 6 al., 2012) (Table 18.1).

7
 8 The SSPs incorporate various assumptions regarding population, GDP, and greenhouse gas emissions, for
 9 example, that are relevant to development and climate resilience. In addition, the SSPs have been used to
 10 explore a broad range of development outcomes for human and ecological systems (Table 18.1), including
 11 multiple studies explore futures for food systems, water resources, human health, and income inequality.
 12 Limited, top-down modelling studies have used the SSPs to explore issues such as societal resilience
 13 (Schleussner et al., 2021) or gender equity (Andrijevic et al., 2020a). Such studies indicate that different
 14 development trajectories have different implications for future development outcomes, but results vary
 15 significantly among different climate (e.g., representative concentration pathways [RCPs]) and development
 16 contexts, resulting in *limited agreement* among different SSPs (Table 18.1). Nevertheless, for some
 17 outcomes, SSPs are associated with generally similar outcomes. Over the near-term (e.g., 2030), those
 18 outcomes are strongly influenced by development inertia and path dependence, reducing differences among
 19 SSPs. Outcomes diverge later in the century, but fewer studies explore futures beyond 2050. Collectively,
 20 the scenarios reflect trade-offs associated with different development trajectories (Roy et al., 2018), with
 21 some SSPs foreshadowing outcomes that are positive in some contexts, but negative in others (Table 18.1).
 22 For example, pathways that lead to poverty reduction can have synergies with food security, water, gender,
 23 terrestrial and ocean ecosystems that support climate risk management, but also poverty alleviation projects
 24 with unintended negative consequences that increase vulnerability (e.g., Ley, 2017; Ley et al., 2020).
 25

26 **Table 18.1:** Implications of different socioeconomic development pathways for CRD indicators. Studies presented in
 27 the above table include qualitative storylines and quantitative scenarios for two or more SSPs. Arrows and color coding
 28 reflect the positive or negative impacts on sustainability based on aggregation of results for the 2030-2050 time horizon
 29 across the identified studies. Confidence language reflects the number of studies upon which results are based
 30 (evidence) and the agreement among studies regarding the direction of change (agreement).

Development Indicator	Relevant SDG	Shared Socioeconomic Pathway					Confidence Evidence/Agreement	References
		Sustainability (SSP1)	Middle of the Road (SSP2)	Regional Rivalry (SSP3)	Inequality (SSP4)	Fossil-fueled Development (SSP5)		
Agriculture, Food, & Forestry • Agriculture production • Forestry production • Food security • Hunger	SDG 2	↗	↔	↘	↘	↘	Low Agreement/ Robust Evidence	(Hasegawa et al., 2015; Palazzo et al., 2017; Riahi et al., 2017; Duku et al., 2018; Chen et al., 2019; Daigneault et al., 2019; Mitter et al., 2020; Mora et al., 2020)
Health & Well-Being • Excess mortality • Air quality	SDG 3	↔	↔	↔	↘	↘	Medium Agreement/ Robust Evidence	(Chen et al., 2017; Mora et al., 2017; Aleluia Reis et al., 2018; Asefi-Najafabady

• <i>Vector-borne disease</i> • <i>Life Satisfaction</i>									et al., 2018; Chen et al., 2018; Harrington and Otto, 2018; Marsha et al., 2018; Sellers and Ebi, 2018; Ikeda and Managi, 2019; Rohat et al., 2019; Wang et al., 2019; Chae et al., 2020)
Water & Sanitation • <i>Water use</i> • <i>Sanitation access</i> • <i>Sewage discharge</i>	SDG 6	↗	↘	↘	↔	↔	<i>High Agreement/Medium Evidence</i>	(Wada et al., 2016) (van Puijenbroek et al., 2014; Yao et al., 2017) (Mouratiadou et al., 2016; Graham et al., 2018)	
Inequality • <i>Gini coefficient</i>	SDG 10	↗	↗	↗	↔	↗	<i>Medium Agreement/Limited Evidence</i>	(Rao et al., 2019b; Emmerling and Tavoni, 2021; Gazzotti et al., 2021)	
Ecosystems and Ecosystem Services • <i>Aquatic resources</i> • <i>Urban expansion</i> • <i>Habitat provision</i> • <i>Carbon sequestration</i> • <i>Biodiversity</i>	SDG 14 SDG 15	↘	↘	↘	↘	↘	<i>High Agreement/Medium Evidence</i>	(Li et al., 2017; Chen et al., 2019; Li et al., 2019b; Chen et al., 2020b; Song et al., 2020b; McManamy et al., 2021; Pinnegar et al., 2021)	

Legend

↓ Balance of studies suggest large increasing threat to sustainable development

↘ Balance of studies suggest moderate increasing threat to sustainable development

↔ Studies suggest both threats and benefits to sustainable development

↗ Balance of studies suggest moderate increasing benefit to sustainable development

↑ Balance of studies suggest large increasing benefit to sustainable development

Table Notes:

Studies presented in the above table include qualitative storylines and quantitative scenarios for two or more SSPs.

Arrows and color coding reflect the positive or negative impacts on sustainability based on aggregation of results for

the 2030–2050 time horizon across the identified studies. Confidence language reflects the number of studies upon which results are based (evidence) and the agreement among studies regarding the direction of change (agreement).

While the scenarios literature is useful for characterizing the potential climate risk implications of different global societal futures, important limitations impact their use in climate risk management planning (*very high confidence*). The first is the often highly geographically aggregated nature of the SSPs and other scenarios, which, in the absence of application of nesting or downscaling methods, often lack regional, national, or sub-national context, particularly regarding social and cultural determinants of vulnerability (van Ruijven et al., 2014). Furthermore, there is limited understanding of the cost and what is required to transform from today into each socioeconomic future, or the opportunity to shift from one pathway to another (18.3). Furthermore, the characteristics of the pathways suggest that they are not equally likely, there are relationships implied in assumptions that are uncertainties to consider (e.g., land productivity improvements are land saving), it is difficult to identify the role of different development characteristics, and policy implementation is stylized. In general, global assessments are not designed to inform local planning given that there are many local circumstances consistent with a global future and unique local development context and uncertainties to manage—demographic, economic, technological, cultural, policy.

Overall, pursuing sustainable development in the future is shown to have synergies and trade-offs in its relationships with every element of climate risk: the emissions and mitigation determining hazard, the size, location, and composition of development determining exposure; and the adaptive capacity determining vulnerability. Importantly, the scenarios literature overall has found trade-offs such that none of the global societal projections achieve all the sustainable development goals (*very high confidence*) (Roy et al., 2018) (18.2.5.3). Historical evidence supports this as well, for example, finding low-cost energy and food access historically associated with higher emissions but greater adaptive capacity, and energy efficiency innovation contributing to lower emissions and greater adaptive capacity (e.g., Blanford et al., 2012; Blanco et al., 2014; Mbow et al., 2019; USEPA, 2019). The literature suggests that trade-offs in the pursuit of sustainable development are inevitable. Managing those trade-offs, as well as capitalizing on the synergies, will be important for CRD, particularly given trade-offs have distributional implications that could contribute to inequities (18.2.5.3).

18.2.4 Climate Change Risks to Development

Over the next decade, additional climate change is expected regardless of the scale of greenhouse gas mitigation efforts (IPCC, 2021a). Across the global scenarios analyzed in the AR6, global average temperature changes relative to the reference period 1850–1900 range from 1.2°C to 1.9°C for the period 2021–2040 and 1.2°C to 3.0°C for the period 2041–2060 (WGI AR6 SPM *very likely* range). However, the feasibility of emissions pathways (particularly, RCP8.5) affect the plausibility of the associated climate projections, potentially lowering the upper end of these ranges (see WGIII AR6 Chapter 3). There is significant overlap between climate scenario ensemble ranges from different emissions scenarios through 2050, more so than through 2100 (Lee et al., 2021). There is also overlap between emissions scenario ensembles consistent with different temperature outcomes (see WGIII AR6 Chapter 3). Emissions pathway ranges represent uncertainties for policy-makers and organizations to consider and manage (Rose and Scott, 2018, 2020) regarding, among other things, economic growth and structure, available technologies, markets, behavioral dynamics, policies, and non-CO₂ climate forcings (see WGIII AR6 Chapter 3), while climate pathway ranges represent bio-physical climate system and carbon cycle uncertainties (Lee et al., 2021). For all climate projections and variables, there is significant regional heterogeneity and uncertainty in projected climate change (*very high confidence*) (IPCC, 2021a). Figure 18.4 (left panel) presents examples for average and extreme temperature precipitation change (see also 18.5 and Tables 18.4–18.5 for more regional detail). Similarly, for all emissions projections, there is significant regional, sectoral, and local heterogeneity and uncertainty regarding potential pathways for climate action (see WGIII AR6 Chapter 3 and Chapter 4). Not all uncertainties are represented in projected emissions pathway ensembles, such as policy timing and design (e.g., Rose and Scott, 2018) or climate projection ensembles.

The projected ranges for near-term and mid-term global average warming levels are estimated to result in increasing key risks and reasons for concern (Chapter 16). Chapter 16 developed aggregate “Representative Key Risks” (RKRs) as indicators for subsets of approximately one hundred sectoral and regional key risks indicators. The RKRs include risks to coastal socio-ecological systems, terrestrial and ocean ecosystems,

critical physical infrastructure, networks and services, living standards and equity, human health, food security, water security, and peace and migration. The majority of these risks are directly linked to sustainable development priorities and the SDGs (Chapter 16, WGII AR6 sectoral and regional chapters; (Roy et al., 2018; IPCC, 2019d; IPCC, 2019b). Therefore, climate risks represent a potential additional challenge to pursuing sustainable development priorities, but also potential opportunities due to geographic variation in climate impacts. In addition, positive synergies have been found between sustainable development and adaptation, but trade-offs are also possible (e.g., Roy et al., 2018).

For all RKRs, additional global average warming is expected to increase risk. However, the increases vary significantly by RKR, and across the underlying key risks represented within each RKR. Geographic variation in key risk implications is only partially assessed in Chapter 16, but evidence can be drawn from the WGII individual regional chapters. Regionally, key risks are found to be potentially greatest in developing and transition economies (Chapter 16 and sectoral chapters), which is also where the least-cost emissions reductions are shown to be (see WGIII AR6 Chapter 3). See Figure 18.4 for an example of key risk geographic heterogeneity (see also 18.5 for regional detail). Chapter 16 also maps the RKRs to an updated aggregate “Reasons for Concern” (RFC) framing. Thus, increasing RKR risk implies increasing RFC associated with unique and threatened systems, extreme weather events, distribution of impacts, global aggregate impacts, and large-scale singular events.

Climate risks are found to vary with future warming levels, the development context and trajectory, as well as by the level of investment in adaptation. Together, these three dimensions define risk – with projected climate changes defining the hazard, development defining the exposure, and development and adaptation defining vulnerability. However, how these different dimensions interact and the level of scientific understanding vary significantly among different types of risk. For human systems, in general, the poor and marginalized are found to have greater vulnerability for a given hazard and exposure level. With some level of global average warming expected regardless of mitigation efforts, human and natural systems will be exposed to new conditions, but some level of adaptation should also be expected.

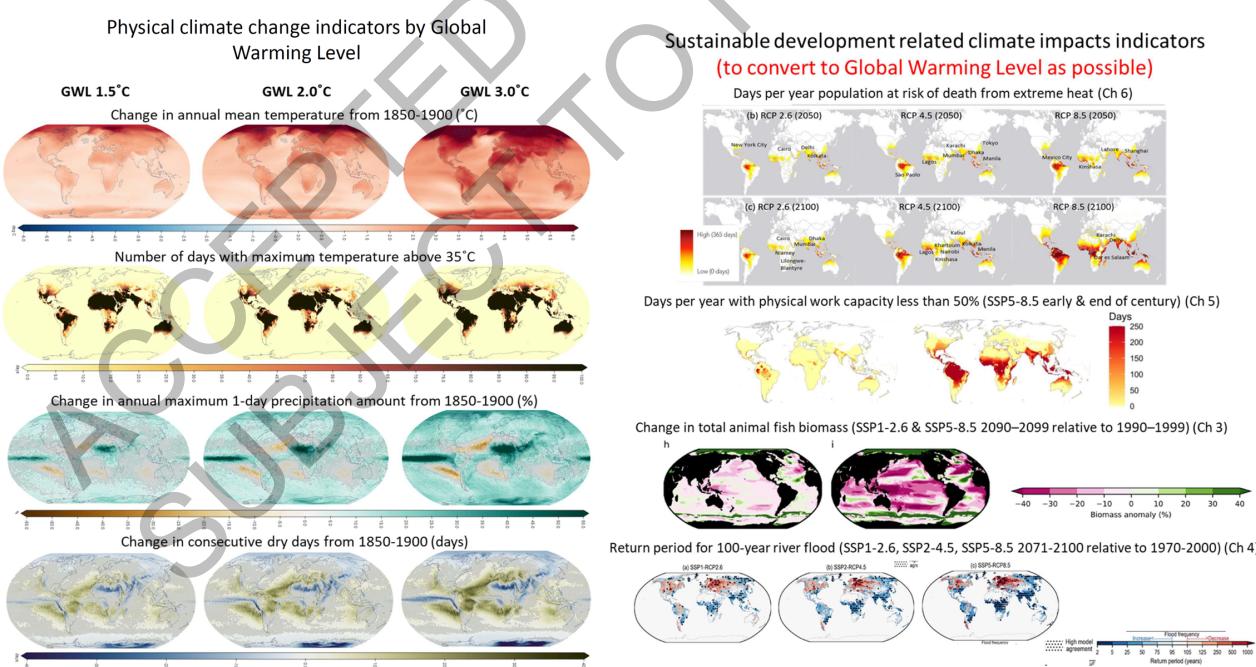


Figure 18.4: Regional projected select climate change and sustainable-development-related climate impact variables by global warming level. Sources: WGI and WGII AR6 reports.

18.2.5 Options for Managing Future Risks to Climate Resilient Development

1 The pursuit of CRD requires not only the implementation of individual adaptation, mitigation, and
2 sustainable development initiatives, but also their careful coordination and integration. This section assesses
3 the literature on CRD in the context of key climate change risks (Chapter 16); gaps in adaptation that
4 contribute to risk; potential synergies and trade-offs among mitigation, adaptation and sustainable
5 development; and the mechanisms for managing those trade-offs.

6 18.2.5.1 *Adaptation*

7 18.2.5.1.1 *Adaptation and climate-resilient development*

8 Given adaptation is recognized as a key element of addressing climate risk and CRD, the capacity for
9 adaptation implementation is an important consideration for CRD. The AR5 noted a significant overlap
10 between indicators of sustainable development and the determinants of adaptive capacity, and suggested that
11 adaptation presents an opportunity to reduce stresses on development processes and the socio-ecological
12 foundations upon which they depend (Denton et al., 2014). At the same time, it also noted that building
13 adaptive capacity for sustainable development might require transformational changes that shift impacted
14 systems to new patterns, dynamics, or places (Denton et al., 2014). Thus, adaptation interventions and
15 pathways can further the achievement of development goals such as food security (Campbell et al., 2016;
16 Douxchamps et al., 2016; Richardson et al., 2018; Bezner Kerr et al., 2019) and improvements in human
17 health (Watts et al., 2019) including in systems where animals and humans live in close proximity (*very high*
18 *confidence*) (Zinsstag et al., 2018). However, to do so requires not only the avoidance of incremental
19 adaptation actions that extend current unsustainable practices, but also the ability to manage and overcome
20 the barriers which arise when the limits of incremental adaptation are reached (*high agreement; medium*
21 *evidence*) (Few et al., 2017; Vermeulen et al., 2018; Fedele et al., 2019).

22 Since AR5, the scientific community has deepened its understanding of the relationship between adaptation
23 and sustainable development (*very high confidence*), particularly with regard to the place of resilience at the
24 intersection of these two arenas. The literature has moved forward in its identification of specific overlaps in
25 sustainable development indicators and determinants of adaptive capacity, how adaptation might reduce
26 stress on development processes and their socio-ecological foundation, and how building adaptive capacity
27 might facilitate needed transformative changes. Broadly speaking, work on these topics comes from one of
28 two perspectives. One perspective speaks to adaptation practices that might further sustainable development
29 outcomes, while another perspective draws on deeper understandings of the socio-ecological dynamics of the
30 systems in which we live, and which we may have to transform in the face of climate change impacts. These
31 two literatures are not yet well-integrated, leaving gaps in our knowledge of how best to implement
32 adaptation in a manner that achieves sustainable development.

33 The literature considering adaptation and development in practice since AR5 suggests that efforts to connect
34 adaptation to sustainable development should address proximate and systemic drivers of vulnerability (Wise
35 et al., 2016) while remaining flexible and reversible to avoid the lock-in of undesirable or mal-adaptive
36 trajectories (Cannon and Müller-Mahn, 2010; Wise et al., 2016). Such goals require critical reflection on
37 processes for decision-making and learning. In the AR5, more inclusive, participatory adaptation processes
38 were presumed to benefit development planning by including a wider set of actors in discussions of future
39 goals (Denton et al., 2014). The post-AR5 literature expands on these critical perspectives to provide context
40 regarding when participation is most effective. For example, (Eriksen et al., 2015) emphasize the need to
41 build participatory adaptation processes to avoid subsuming adaptation goals to development-as-usual while
42 (Kim et al., 2017b) argues that this practice is most effective when it is focused on development efforts and
43 considers how climate change will challenge the goals of those efforts. Adaptation, while presenting an
44 opportunity to foster transformations needed to address the impacts of climate change on human well-being,
45 is also a contested process that is inherently political (*medium agreement, medium evidence*) (Eriksen et al.,
46 2015; Mikulewicz, 2019; Nightingale Böhler, 2019; Eriksen et al., 2021b). How adaptation can challenge
47 development and create a situation where CRD effectively becomes transformative adaptation, adaptation
48 that generates transformation of broader aspects of development, remains unclear (*medium agreement,*
49 *limited evidence*) (Few et al., 2017; Schipper et al., 2020c).

50 The critical literature on socio-ecological resilience, which has grown substantially since the last AR (*very*
51 *high confidence*), speaks to some of these questions. Since AR5, the IPCC and the wider literature on socio-
52 ecological resilience have shifted their use of the term to reflect not only the capacity to cope with a

1 hazardous event or trend or disturbance, but also the ability to adapt, learn, and transform in ways that
2 maintains a socio-ecology's essential function, identity and structure (WGII Chapter 1, Glossary). This
3 change in usage is significant in that it shifts resilience from an emergent property of complex socio-
4 ecological systems to a deeply human product of efforts to manage ecology, economy, and society to
5 specific ends. This definition of resilience recognizes the need to define what is an essential identity,
6 function, and structure for a given system, questions rooted not in ecological dynamics, but in politics,
7 agency, difference, and power that emerge around the management of ecological dynamics (Cote and
8 Nightingale, 2011; Brown, 2013; Cretney, 2014; Forsyth, 2018; Matin et al., 2018; Carr, 2019).

9
10 By connecting this framing of socio-ecological dynamics to the literature on the principles for adaptation
11 efforts that meet development goals, new work has begun to identify 1) how adaptation can reduce stress on
12 development processes, 2) how it might facilitate transformative change, and 3) where adaptation
13 interventions might either drive system rigidity and precarity, or otherwise challenge development goals
14 (Castells-Quintana et al., 2018; Carr, 2020). For example, Jordan (2019) draws upon these contemporary
15 framings of resilience to highlight the ways in which coping strategies perpetuate the gendered norms and
16 practices at the heart of women's vulnerability in Bangladesh. Forsyth (2018) draws upon this work to
17 highlight the ways in which the theory of change processes used by development organizations tend to
18 exclude local experiences and sources of risk, and thus foreclose the need for transformative pathways to
19 achieve development goals. Carr (Carr, 2019; 2020) draws upon evidence from sub-Saharan Africa to
20 develop more nuanced understandings of the ways in which different stressors and interventions either
21 facilitate or foreclose transformative pathways, while pointing to the existence of yet poorly-understood
22 thresholds for transformation in systems that can be identified and targeted by interventions.

23
24 *18.2.5.1.2 Adaptation Gaps*

25 Adaptation gaps are defined as "the difference between actually implemented adaptation and a societally set
26 goal, determined largely by preferences related to tolerated climate change impacts and reflecting resource
27 limitations and competing priorities" (UNEP, 2014; UNEP, 2018a). Adaptation deficit is a similar concept,
28 described as an inadequate or insufficient adaptation to current conditions (see Ch 1). Adaptation gaps or
29 deficits arise from a lack of adequate technological, financial, social, and institutional capacities to adapt
30 effectively to climate change and extreme weather events, which are in turn linked to development (*very*
31 *high confidence*) (Fankhauser and McDermott, 2014; Milman and Arsano, 2014; Chen et al., 2016; Asfaw et
32 al., 2018) (18.2.2).

33 Currently, there is no consensus around approaches to assess the effectiveness of adaptation actions across
34 contexts and therefore measure adaptation gaps at a global scale (Singh et al., 2021a). UNEP (2021) suggests
35 that comprehensiveness, inclusiveness, implementability, integration and monitoring and evaluation can be
36 used to assess them (see also Cross-Chapter Box FEASIB). However, limited information is available about
37 future trends in national-level adaptation, and the development of monitoring and evaluation mechanisms.
38 Despite the challenges of measurement associated with adaptation gaps, available evidence from smaller
39 scales across several regions, communities, and businesses suggest that significant adaptation gaps have
40 existed in historical contexts of climate change, while expectations of extreme heat, increasing storm
41 intensity, and rising sea levels will create the context for the emergence of new gaps (*very high confidence*)
42 (Hallegatte et al., 2018; UNEP, 2018a; Dellink et al., 2019; UNEP, 2021). These adaptation gaps create risks
43 to well-being, economic growth, equity, the health of natural systems, and other societal goals. The negative
44 impacts of these gaps can be compounded by adaptation efforts that are considered maladaptive or by
45 development actions that are labelled as adaptation (see Chapter 16).

46 A higher level of adaptation finance is critical to enhance adaptation planning and implementation and
47 reduce adaptation gaps, particularly in developing countries (*very high confidence*) (UNEP, 2021) (Cross-
48 Chapter Box FINANCE in Chapter 17, 18.4.2.2). However, adaptation finance is not keeping pace with the
49 rising adaptation costs in the context of increasing and accelerating climate change, as "annual adaptation
50 costs in developing countries alone are currently estimated to be in the range of US\$70 billion, with the
51 expectation of reaching US\$140–300 billion in 2030 and US\$280–500 billion in 2050" (UNEP, 2021).
52 Investment in attaining SDGs helps bridge adaptation gaps (Birkmann et al., 2021), but care needs to be
53 taken to avoid maladaptation through mislabeling. Integration of the indigenous and local knowledge
54 systems is anticipated to reduce existing adaptation gaps and secure livelihood transitions.

- 1 Analysis of investments by four major climate and development funds (the Global Environment Facility,
2 the Green Climate Fund, the Adaptation Fund and the International Climate Initiative) by UNEP (2021)
3 suggests that support for green and hybrid adaptation solutions has been increasing over the past two
4 decades. These could be effective at reducing climate risks and bridging adaptation gaps while
5 simultaneously bringing important additional benefits for the economy, environment, livelihoods (UNEP,
6 2021) (see also Cross-Chapter Box NATURAL in Chapter 2).
- 7 Lately, the evidence of adaptation activity in the health sector has been increasing (Watts et al., 2019), yet
8 substantial adaptation gaps persist (UNEP, 2018a; UNEP, 2021), including gaps in humanitarian response to
9 climate-related disasters (Watts et al., 2019). It is the under-investment in climate and health research in
10 general and health adaptation in particular that has led to adaptation gaps in the health sector (Ebi et al.,
11 2017).
- 12 Costs of implementing efficient adaptation measures and water-related infrastructure in water-deficient
13 regions have received attention at the global and regional level to bridge the ‘adaptation gap’ (Hallegatte et
14 al., 2018; UNEP, 2018a; Dellink et al., 2019; UNEP, 2021). Livelihood sustainability the drylands, which
15 cover more than 40% of land surface area, are home to roughly 2.5 billion people, and support
16 approximately 50% of the livestock and 45% of the food production, is threatened by a complex and
17 interrelated range of social, economic, and environmental changes that present significant challenges to rural
18 communities, especially women (Abu-Rabia-Queder and Morris, 2018; Gaur and Squires, 2018). Adaptation
19 deficits in arid and semi-arid regions are of high order (see CCP 3). In order to reduce adaptation deficit in
20 arid and semi-arid regions comprehensive and efficient adaptation interventions integrating better water
21 management, use of non-traditional water sources, changes in reservoir operations, soil ecosystem
22 rejuvenation, and enhanced institutional effectiveness are needed (18.5) (Makuvuro et al., 2017; Mohammed
23 and Scholz, 2017; Morote et al., 2019). Communities facing the lack of adequate technological, financial,
24 human, and institutional capacities to adapt effectively to current and future climate change often encounter
25 adaptation deficits. In order to address current adaptation barriers and adaptation deficits, there is a need to
26 promote efficient adaptation measures, coupled with inclusive and adaptive governance involving
27 marginalized groups such as indigenous communities and women.
- 28 Although unevenly distributed urban adaptation gaps exist in all world regions (see Chapter 6). Such gaps
29 are higher in the urban centers of the poorer nations. Chapter 6 identified the critical capacity gaps at city
30 and community levels that are responsible for adaptation gaps are: “ability to identify social vulnerability
31 and community strengths, and to plan in integrated ways to protect communities, alongside the ability to
32 access innovative funding arrangements and manage finance and commercial insurance; and locally
33 accountable decision-making with sufficient access to science, technology and local knowledge to support
34 the application of adaptation solutions at scale”.
- 35 Insufficient financial resources are the main reasons for the coastal adaptation gap particularly in the Global
36 South (see CCP2). Engaging the private sector with a range of financial tools is crucial to address such gaps
37 (see CCP2). An urgent and transformative action to institutionalize locally-relevant integrative adaptation
38 pathways is crucial for closing coastal adaptation gaps. Additional efforts are in place for assessing global
39 adaptation progress (see Cross-Chapter Box PROGRESS in Chapter 17].
- 40 *18.2.5.1.3 Adaptation implementation*
- 41 As discussed in Chapter 16, adaptation is a key mechanism for managing climate risks (Chapter 16), and
42 therefore for pursuing CRD. The lower estimates in Table 18.2 are associated with higher levels of
43 adaptation and more conducive development conditions. Furthermore, additional adaptation demand is
44 associated with greater levels of climate change. Adaptation is a broad term referring to many different
45 levels of response and options for natural and human systems, from individuals, specific locations, and
46 specific technologies, to nations, markets, global dynamics, and strategies at the system level. Adaptation
47 also includes endogenous reflexive and exogenous policy responses. Perspectives on limits to adaptation,
48 synergies, trade-offs, and feasibility therefore depend on where the boundaries are drawn and the objective.
49 Overall, there are a broad range of adaptation options relevant to reducing risks posed by climate change to
50 development. However, current understanding of how such options are implemented in practice, their
51 effectiveness across a range of possible climate futures, and their potential limits, is modest.
- 52

Past assessments have evaluated individual adaptation options in terms of economic, technological, institutional, socio-cultural, environmental/ecological, and geophysical feasibility (de Coninck et al., 2018). This analysis has been updated for AR6 (Cross-Chapter Box FEASIB). These assessments identify types of barriers that could affect an option's feasibility. Among other things, this work finds that every adaptation option evaluated had at least one feasibility dimension that represented a barrier or obstacle. The barriers also imply that there are trade-offs in these feasibility dimensions to consider. Overall, insights from this work are high-level and difficult to apply to a specific adaptation context. The feasibility and ranking of adaptation opportunities, as well as the list of opportunities themselves, for a given location will vary from location-to-location, with different criteria and weighting of criteria that reflect the relevant social priorities and differences in markets, technology options, and policies for managing risks and trade-offs. Integrated evaluation of criteria and options is needed, that accounts for the relevant geographic context and interactions between options and systems (18.5).

Sustainable development is regarded as generally consistent with climate change adaptation, helping build adaptive capacity by addressing poverty and inequalities and improving inclusion and institutions (Roy et al., 2018). Some sustainable development strategies could facilitate adaptation effectiveness by addressing wider socio-economic barriers, addressing social inequalities, and promoting livelihood security (Roy et al., 2018). With a common goal of reducing risks, sustainable development and adaptation are relatively synergistic. However, trade-offs have been found and important to consider and potentially manage. Synergies have been found between adaptation and poverty reduction, hunger reduction, clean water access, and health; while, trade-offs have also been found, particularly when adaptation strategies prioritize one development objective (e.g., food security or heat-stress risk reduction) or promote high-cost solutions with budget allocation and equity implications (Roy et al., 2018) (18.2.5.3, 18.5). There are also opportunities for managing the trade-offs, in particular distributional effects—by recognizing that there are trade-offs and considering alternatives and complementary strategies to offset the trade-offs (Section 18.2.5.3).

[START BOX 18.3 HERE]

Box 18.3: Climate Resilient Development in Small Islands

Small Islands are particularly vulnerable to climate change and many are already pursuing climate resilient development pathways that enable integrated responses (Allen et al., 2018a; Mycoo, 2018; Hay et al., 2019; Robinson et al., 2021). Countries, such as Belize, have opted for a systems-approach and are working across the SDGs to increase integration (Allen et al., 2018a). This includes rethinking disaster reconstruction mechanisms in the Caribbean and introducing more diversified and sustainable tourism economies that can better withstand external shocks such as disruptions and loss of markets from COVID-19 (Sheller, 2021). In the Seychelles, various government and tourism industry initiatives are focused on the promotion of sustainable tourism ventures that lower emissions, protect and promote biodiversity conservation (e.g. new marine protected areas with mitigation and adaptation benefits), and are climate resilient (Robinson et al., 2021). In 2016 the Seychelles signed the world's first nature-for-debt swap wherein an NGO (The Nature Conservancy) agreed to pay off Seychelles' public debt to the Paris Club (foreign creditors) in return for the Seychelles government establishing marine conservation areas (Silver and Campbell, 2018).

One key area where enhanced climate risk integration is critical is infrastructure-related decisions especially on coastal areas (World Bank, 2017). However, despite increasing awareness of climate risks and experienced impacts, decisions on for example infrastructure locations still reflect cultural preferences. For example, Hay et al. (2019) report that despite recommendations to relocate the redevelopment site of the Parliamentary Complex in Samoa away from the coast, multiple cultural and historical factors influenced the decisions to redevelop at the original site. In the Solomon Islands, however, emerging evidence suggests that adaptation efforts to enhance the resilience of infrastructure are also serving to help urban areas address problems associated with rapid urbanization and provide new opportunities for sustainable development (Robinson et al., 2021).

Energy system transitions in small islands can produce synergies with SDG implementation, and can lead to transformational outcomes. The Pacific island territory of Tokelau has demonstrated a nationwide energy transition, sourcing 100% of their energy needs from solar power (Michalena and Hills, 2018), and many

other countries such as Fiji, Niue, Tuvalu, Vanuatu, Solomon Islands and Cook Islands also have 100% renewable energy targets. Benefits of small island distributed energy systems (such as solar photovoltaic (PV) systems) include less need for large, centralized infrastructure; reduced reliance on volatile fossil fuel markets; enhanced international climate negotiations power and enhanced local job markets/skills (Dornan, 2015; Cole and Banks, 2017; Weir, 2018). Additionally, renewable systems can enhance resilience to hydro-meteorological disasters (Weir and Kumar, 2020). For example, well secured ground based PV systems withstood cyclones in the Pacific island of Tonga during cyclone Gita and across the Caribbean during Hurricane Maria with power restored in days rather than weeks associated with more centralized systems (Weir and Kumar, 2020). Yet, a multitude of challenges remain. In the Pacific islands region, these include: the high up front capital investment of renewables; lack of private sector investment; limited renewable energy data for policy making; land tenure/rent costs; ongoing infrastructure maintenance skills and requirements; political turnover; failed experimentation; difficulty in obtaining and transporting replacement parts and a highly corrosive environment for equipment (Dornan, 2015; Cole and Banks, 2017; Lucas et al., 2017; Weir, 2018; Weir and Kumar, 2020). The example of Pacific energy transitions demonstrates that a nuanced and context specific analysis of synergies and trade-offs for energy transitions is required in order to lessen the impact on fragile economies and maximize benefits for remote populations.

Labor migration is increasingly recognized as a significant factor that can contribute to climate resilient development pathways for small islands. In the Pacific Islands region, labor mobility schemes are already allowing for climate change adaptation and economic development to occur in labor migrants' countries of origin (Smith and McNamara, 2015; Klepp and Herbeck, 2016; Dun et al., 2020). Dun et al. (2020) demonstrates that temporary or circular migrants from the Solomon Islands, working in Australia under its Seasonal Worker Program (similar programs operate in other developed countries), are using the money they earn to invest in adaptation and development activities back home. Similarly, labor migrants from Vanuatu, Kiribati, and Samoa contribute to development and in-situ climate change adaptation (at a household, village, and regional level) that enable discussions about more resilient futures for their countries (Barnett and McMichael, 2018; Parsons et al., 2018).

[END BOX 18.3 HERE]

[START BOX 18.4 HERE]

Box 18.4: Adaptation and the Sustainable Development Goals

The achievement of the SDGs represents near-term positive sustainability as well as indicating the quality of development processes and actions (inclusion and social justice, degrowth and alternative development models, planetary health, well-being, equity, solidary, plural knowledges and human-nature connectivity) that enable CRD in the long term (18.2.2.2, 18.2.5.3). A key question is the extent to which adaptation actions (or non-action) may contribute to (or undermine) SDG achievement, and in particular to shift the quality of development processes and engagement within the political, economic, ecological, socio-ethical and knowledge-technology arenas and hence contribute to CRDPs. Here, the relationship between adaptation and SDGs is illustrated through an examination of SDG3 good health and well-being and SDG16 peace, justice and strong institutions. These two are foundational to social equity and justice that underpin sustainability outcomes as well as enablers of CRD.

Table Box 18.4.1 (below) provides a set of examples of how adaptation actions can either contribute to or undermine SDG achievement, for SDGs 2, 3, 6, 11 and 16. In general, evidence suggests positive effects of formal interventions as well as household and community-based adaptation strategies on discrete social variables among target populations, particularly if they are shaped by the local context and needs, with real participation and leadership by target populations (Remling and Veitayaki, 2016; Buckwell et al., 2020; McNamara et al., 2020; Owen, 2020). For example, integrated adaptation approaches to the Water-Energy-Food (WEF) Nexus aiming to build resilience in those sectors can lead to increased resource use efficiency and coherent strategies for managing the complex interactions and tradeoffs among the water, energy and food SDGs (Mpandeli et al., 2018; Nhamo et al., 2020). One such approach could involve cultivating indigenous crops suited to harsh growing conditions, which would allow for agricultural expansion for food and energy without increased water withdrawals (Mpandeli et al., 2018). Overall,

adaptation commitments aiming to build resilience of vulnerable populations have typically shown to contribute to SDGs focused on ending extreme poverty (SDG 1), improving food security (SDG 2), improving access to water (SDG 6), ensuring clean energy (SDG 7), tackling climate change (SDG 13) and halting land degradation and deforestation (SDG 15) (Antwi-Agyei et al., 2018).

However, evidence also suggests limitations of adaptation actions, with the objectives and actions often being too narrow to address social justice and enable CRD. As such, adaptation actions can sometimes undermine SDG achievement through exacerbating social vulnerability, inequity and uneven power relations (Antwi-Agyei et al., 2018; Atteridge and Remling, 2018; Paprocki, 2018; Mikulewicz, 2019; Satyal et al., 2020; Scoville-Simonds et al., 2020). This is due to adaptation practices often not accounting for the differentiated ways in which minority groups are especially vulnerable. For example, designs of emergency shelters should consider the fear of social stigma or abuse faced by women and girls (Pelling and Garschagen, 2019).

Such maladaptive adaptation practices can undermine SDG achievement through increasing vulnerability of marginalized groups by failing to address the underlying root causes of vulnerability and poverty that are related to political economy, power dynamics and vested interests more broadly, instead treating the symptoms as the cause (Magnan et al., 2016; Ajibade and Egge, 2019; Schipper, 2020). For example, evidence exists of flood defense measures through large scale infrastructure development leading to the violent displacement of poor communities, forcibly resettling people in areas far from their employment or pushing up land and housing costs without providing compensation (Fuso Nerini et al., 2018; Reckien et al., 2018). Moreover, sectoral approaches to adaptation that fail to acknowledge the linkages between SDGs can counter development efforts and generate further tradeoffs (Terry, 2009; Rasul and Sharma, 2016; von Stechow et al., 2016; Klinsky et al., 2017; Hallegatte et al., 2019).

The literature recommends a set of strategies for ensuring that adaptation actions are aligned with SDG achievement and do not further perpetuate poverty and inequality. These include ensuring that marginalized voices are central to adaptation decision-making, with participatory approaches that empower and compensate affected communities (Moser and Ekstrom, 2011; Broto et al., 2015; Pelling and Garschagen, 2019; Palermo and Hernandez, 2020). Gender mainstreaming and gender transformative approaches within climate policies can also help ensure gender-sensitive design of adaptation projects, with appropriate equity analyses of policy (Klinsky et al., 2017) decisions to identify the actual implications of trade-offs for vulnerable groups (Beuchelt and Badstue, 2013; Alston, 2014; Bowen et al., 2017; Fuso Nerini et al., 2018).

In addition, a substantial literature also argues for policy coherence measures that adopt whole-of-government approaches and mainstream and nationalize SDG targets within national climate policies (Nilsson et al., 2012; Le Blanc, 2015; Ari, 2017; Collste et al., 2017; Dzebo et al., 2017; Nilsson and Weitz, 2019). Institutional coordination mechanisms that aim to break down silos between different agencies and actors at the national level are suggested as beneficial for avoiding tradeoffs between adaptation actions and SDGs (Mirzabaev et al., 2015; Howlett and Saguin, 2018; Scherer et al., 2018). However, these need to be paired with an investigation of the deep-seated ideologies and vested interests that are creating goal conflicts and negatively impacting marginalized groups to begin with (Purdon, 2014; Bocquillon, 2018). Ultimately, adaptation measures need to acknowledge and address the underlying drivers that make certain groups particularly vulnerable, such as social disenfranchisement, unequal power dynamics and historical legacies of colonialism and exploitation (Magnan et al., 2016; Schipper, 2020)

Table Box 18.4.1: Examples of linkages between adaptation and the SDGs. For several key SDGs aligned with the concept of CRD, the table below identifies evidence from the literature where adaptation policies and practices contribute to achievement of the SDG as well as where they undermine achievement of the SDG.

<i>SDG</i>	<i>Evidence of adaptation contributing to SDG</i>	<i>Evidence of adaptation undermining SDG</i>
SDG 2: Zero Hunger	Adaptation measures implemented by smallholder farmers (e.g. adjustments in farm operations timing, on-farm diversification, soil-water management)	Some adaptation policies can increase land and food prices, negatively impacting smallholder farmers (Fuso Nerini et al., 2018; Zavaleta et al., 2018; Albizua et al., 2019)

	<p>exhibit higher levels of productivity and technical efficiency in food production (Bai et al., 2019; Sloat et al., 2020; Khanal et al., 2021)</p> <p>Some climate smart agriculture measures (e.g. intercropping) can significantly increase yields and contribute to zero hunger (Lipper et al., 2014; Arslan et al., 2015; Saj et al., 2017)</p>	<p>Potential tradeoffs for food production through adaptation actions within the water or energy sector, if integrated approaches not taken (Howells et al., 2013; FAO, 2014; Biswas and Tortajada, 2016)</p>
SDG 3: Good Health and Wellbeing	<p>Increased resilience of societies and reduced vulnerability through investments in public health care and access (Marmot, 2020; Mullins and White, 2020)</p> <p>Adaptation measures that leverage solidarity, equity and nature connectedness contribute to physical and psychological health and wellbeing (Gambrel and Cafaro, 2009; Capaldi et al., 2015; Soga and Gaston, 2016; Woiwode, 2020)</p>	<p>Societal measures beyond adaptation required to address underlying causes of inequities that drive poor health and well-being, including cuts in public spending and neoliberalization and commodification of healthcare (Hall, 2020; Walsh and Dillard-Wright, 2020)</p>
SDG 6: Clean Water and Sanitation	<p>Integrated water resources management as an adaptation strategy (Tan and Foo, 2018; Sadoff et al., 2020)</p>	<p>Potential tradeoffs for water security through adaptation actions within the food or energy sector, if integrated approaches not taken (Howells et al., 2013; Rasul and Sharma, 2016; Mpandeli et al., 2018)</p> <p>Local, regional, or national “grabs” for water from shared resources to with poorly defined property rights (Olmstead, 2014)</p>
SDG 11: Sustainable Cities and Communities	<p>Vulnerability reducing adaptation measures that aim to upgrade informal settlements, create affordable housing and protect populations living in disaster prone areas (Major et al., 2018; Sanchez Rodriguez et al., 2018; Ajibade and Egge, 2019)</p>	<p>Need to ensure that adaptation measures understand how power dynamics and cultural norms shape urban form and communities’ vulnerability and adaptive capacity (Sanchez Rodriguez et al., 2018)</p> <p>Risk of built infrastructure aiming to increase resilience ignoring local population needs and creating low-skilled jobs that concentrate land, capital and resources in the hands of the elite (Ajibade and Egge, 2019)</p>
SDG 16: Peace, Justice and Strong Institutions	<p>Potential for adaptation projects to support livelihoods incomes and resource management, and thereby reduce tensions and the risk of conflicts (Matthew, 2014; Dresse et al., 2018; Barnett, 2019)</p>	<p>Studies from Bangladesh, Cambodia and Nepal found that climate change adaptation-related policies and projects were an underlying cause of natural resource-based conflicts, as well as land dispossession and exclusion, entrenchment of dependency relations, elite capture, and inequity (Sovacool, 2018; Sultana et al., 2019)</p> <p>Adaptation projects can reinforce top-down knowledge and decision-making processes, asymmetric power relations and elite capture of adaptation resources (Nightingale, 2017; Eriksen et al., 2021b)</p> <p>Need for conflict-sensitive adaptation approaches that aim to ‘do no harm’ (Babcicky, 2013; Ide, 2020)</p>

1 [END BOX 18.4 HERE]
2
3
4

5 *18.2.5.2 Mitigation*

6 Mitigation entails greenhouse gas emissions reductions, avoidance, and removal and sequestration, as well as
7 management of other climate forcing factors (WGIII AR6). There are numerous individual and system
8 mitigation options throughout the economy and within human and natural systems (very high confidence)
9 (Chapter 16; 18.5). Limiting global average warming has been found to reduce climate risks (IPCC, 2018a;
10 IPCC, 2019b), and limiting global average warming to any temperature level has also been found to be
11 associated with broad ranges of emissions pathways representing socioeconomic, technological, market,
12 physical uncertainties (very high confidence) (Rose and Scott, 2018; Rose and Scott, 2020). Pathways
13 consistent with limiting warming to 2°C and below have been found to require significant deployment of
14 mitigation options spanning energy, land use, and societal transformation (WGIII AR6 Chapter 3 and
15 Chapter 4; 18.3). and substantial economic, energy, land use, policy, and societal transformation (WGIII
16 AR6 Chapter 3 and Chapter 4). Such emissions pathways would represent deviations from current trends that
17 raise issues about their feasibility and therefore plausibility (Rose and Scott, 2018; Rose and Scott, 2020).

18
19 The technical and economic challenge of limiting warming has been found to increase non-linearly with
20 greater ambition, fewer mitigation options, less than global cooperative policy designs, and delayed
21 mitigation action (WGIII AR6 Chapter 3; Table 18.2). Table 18.2 provides a high-level summary of pathway
22 characteristic ranges based on the WGIII AR6 assessment. Global pathways find large regional differences
23 in mitigation potential, as well as the degree of regional non-linearity with greater mitigation ambition.
24 These represent opportunities for mitigation, but how this effort and cost would be facilitated and distributed
25 respectively is a policy question.

26 Table 18.2 illustrates that greater climate ambition implies more aggressive emissions reductions in each
27 region, and earlier regional peaking of emissions (if they have not peaked to date). Near-term regional
28 emissions increases are possible, even for 1.5°C compatible pathways, but significantly lower emissions than
29 today are shown in all regions by 2050. Increases in total regional energy consumption, as well as fossil
30 energy, are observed for many pathways, even in the most ambitious where energy consumption growth is
31 potentially slower compared to less ambitious pathways. By 2050, regional fossil energy declines, but is not
32 eliminated in any region. Regional growth in electricity use is substantial in all pathways, even the most
33 ambitious, with the growth continuing and accelerating with time and regional dependence on electricity
34 (share of total energy consumption) also growing significantly. The broad ranges are an indication of
35 uncertainty and risk for regional transitions, noting that full uncertainty is likely broader than what is
36 captured by emissions scenario databases (Rose and Scott, 2018; Rose and Scott, 2020). Among other things,
37 pathways commonly assume idealized climate policies with immediate implementation; and model
38 infeasibilities (i.e., models unable to solve) increase with climate ambition and pessimism about mitigation
39 technologies (e.g., Clarke et al., 2014; Bauer et al., 2018; Rogelj et al., 2018; Muratori et al., 2020),
40 highlighting the increasing challenge and potential for actual infeasibility with lower global warming targets.
41 Together, Table 18.2 provides insights into the increasingly demanding system and development transitions
42 associated with lower global warming levels, as well as some of the low-carbon transition uncertainties and
43 risks (see also Figure 18.5).

44
45 Past assessment has evaluated representative mitigation strategies in terms of economic, technological,
46 institutional, socio-cultural, environmental/ecological, and geophysical viability, as well as relationships to
47 sustainable development goals (de Coninck et al., 2018). The strategies assessment analysis has been
48 updated for AR6 (Cross-Chapter Box FEASIB). These assessments identify types of barriers that could
49 affect an option's feasibility. Among other things, this work finds that, other than public transport and non-
50 motorized transport, every other mitigation option evaluated had at least one feasibility dimension that
51 represented a barrier or obstacle. The barriers also imply that there are trade-offs in these feasibility
52 dimensions to consider. The assessment of mitigation option-sustainable development relationships identifies
53 related literature and derives aggregate characterizations. Concerns about the potential sustainable
54 development implications of some mitigation technologies may be motivation for precluding the use of some
55 mitigation options. For instance, the potential food security and environmental quality implications of
56 bioenergy have received significant attention in the literature (e.g., Smith et al., 2013). However,

1 constraining or precluding the use of bioenergy without or with CCS could have significant implications for
2 the cost of pursuing ambitious climate goals, and potentially the attainability of those goals (e.g., Clarke et
3 al., 2014; Bauer et al., 2018; Rogelj et al., 2018; Muratori et al., 2020). Bioenergy is not unique in this
4 regard. Social and sustainability concerns have also been raised about the large-scale deployment of many
5 low-carbon technologies, e.g., REDD+, wind, solar, nuclear, fossil with CCS, and batteries. See WGIII
6 Chapter 3 for examples of the potential implications of limiting or precluding different low-carbon
7 technologies.

8
9 Overall, like with adaptation options, insights from this aggregate feasibility and sustainable development
10 mapping work are high-level and difficult to apply to a specific mitigation context. The feasibility, ranking,
11 and sustainable development implications of mitigation options, as well as the list of options themselves, for
12 a given location will vary from location-to-location, with different criteria and weighting of criteria that
13 reflect the relevant social priorities and differences in markets, technology options, and policies for
14 managing risks and trade-offs. Integrated evaluation of criteria and options is needed here as well, that
15 accounts for the relevant geographic context and interactions between options, systems, and implications.

16 Analyses of the potential implications of mitigation on sustainable development has various strands of
17 literature—studies exploring general greenhouse gas mitigation feedbacks to society, assessments of
18 mitigation implications on specific societal objectives other than climate, and literature evaluating mitigation
19 implications specifically for sustainable development objectives (WGIII AR6 Chapter 3, Chapter 4, Chapter
20 17). In general, mitigation alters development opportunities by constraining the emissions future society can
21 produce, which affects markets, resource allocation, economic structure, income distribution, consumers, and
22 the environment (besides climate) (very high confidence). Examples of general development feedbacks from
23 mitigation, include estimated price changes, macroeconomic costs, and low carbon energy and land system
24 transformations (e.g., WGIII AR6 Chapter 3 and Chapter 4) (Fisher et al., 2007; Clarke et al., 2014; Popp et
25 al., 2014; Rose et al., 2014; Weyant and Kriegler, 2014; Bauer et al., 2018; Rogelj et al., 2018). Examples of
26 mitigation implications for specific other variables of societal interest include evaluating potential effects on
27 air pollutant emissions, crop prices, water, and land use change (e.g., McCollum et al., 2018b; Roy et al.,
28 2018), while the literature evaluating mitigation implications specifically for sustainable development
29 objectives includes evaluations on energy access, food security, and income equality (e.g., Roy et al., 2018;
30 Arneth et al., 2019; Mbow et al., 2019). Proxy indicators are frequently used to represent whether there
31 might be implications for a sustainable development objective. For example, changes in energy prices are
32 used as a proxy for effects on energy security (e.g., Roy et al., 2018). This is common with aggregate
33 modelling studies, like those associated with global or regional emissions scenarios and energy systems.
34

35 Figure 18.5, derived from WGIII scenarios data, illustrates estimated relationships between mitigation and
36 various sustainable development proxy variables for different global regions. Figure 18.5 illustrates
37 synergies and trade-offs with mitigation, as well as regional heterogeneity, that can intensify with the level
38 of climate ambition—synergies in air pollutants, such as black carbon, NO_x, and SO₂; and trade-offs in
39 overall economic development, household consumption, food crop prices, and energy prices for electricity
40 and natural gas. For comparison, recent IPCC assessments also observed similar synergies and trade-offs but
41 did not directly make comparisons regarding overall development nor evaluate potential climates above 2°C
42 (Rogelj et al., 2018; Roy et al., 2018; Mbow et al., 2019). Regional non-linearity in the economic costs of
43 mitigation with greater climate ambition (i.e., costs rising at an increasing rate with lower warming goals)
44 can be significant within individual models (Rose and Scott, 2018; Rose and Scott, 2020). Figure 18.5 also
45 illustrates transition risks in the potential for significant synergistic and trade-off implications with, for
46 instance, potentially large regional commodity price implications and household consumption losses, as well
47 as more significant air pollution benefits. Note that the 1.5°C results in Figure 18.5 (and Table 18.2) are
48 biased by model infeasibilities. Many models are unable to solve, especially with less optimistic
49 assumptions, resulting in small sample sizes and a different representation of models compared to the 2°C
50 and higher results.

51 Results like those in Figure 18.5 illustrate that mitigation-development trade-offs and balancing of societal
52 priorities are inevitable and need to be considered. For instance, Roy (2018) found that none of the 1.5°C and
53 2°C pathways assessed achieved all of the UN's Sustainable Development Goals (SDGs). A newer literature is
54 developing evaluating the potential for managing SDG trade-offs. For instance, Roy et al. (2018) discuss the
55 potential for policies that address distributional implications, such as payments, food support, revenue
56

1 recycling, as well as education, retraining, and technology outreach, subsidies, or prioritization. Recent
2 studies have begun to estimate potential payments to offset trade-offs, such as related to food, water, and
3 energy access (e.g., McCollum et al., 2018a). These analyses estimate investments to address specific trade-
4 offs; however, with mitigation redirecting resources away from other productive activities, there is a need to
5 also evaluate the aggregate economy-wide, distributional, and welfare effects, including the redistribution
6 effects of managing sustainable development trade-offs.

7
8 There are a wide range of mitigation options and systems to consider, with assessment suggesting that a
9 diverse portfolio is practical for pursuing climate policy ambitions. However, local context will impact
10 mitigation choices, with unique sustainable development priorities, available mitigation options, sustainable
11 development synergies and trade-offs, and policy design and implementation possibilities.

12
13

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Table 18.2: Emissions pathway regional characteristics from WGIII scenarios database for pathways associated with different global warming levels (1.5°C, 2°C, 3°C, and 4°C). Sample sizes: n = 13-15, 151-160, 66, and 34 emissions pathways for 1.5°C, 2°C, 3°C, and 4°C global warming levels respectively. Sample size ranges for the same warming level indicate that the sample size varies by variable due to differences in model reporting. Sample size varies by warming level due to model infeasibilities and differences in model reporting.

Variable	Peak global warming to 2100	Asia		Latin America		Middle East / Africa		OECD		Reforming Economies	
Peak CO2 emissions year	1.5°C	2020		2010 to 2030		2010 to 2030		2010 to 2020		2015 to 2030	
	2°C	2015 to 2030		2010 to 2035		2010 to 2030		2010 to 2020		2015 to 2030	
	3°C	2020 to 2080		2010 to 2100		2030 to 2100		2010 to 2002		2015 to 2100	
	4°C	2030 to 2100		2010 to 2100		2070 to 2100		2010 to 2100		2040 to 2100	
Variable	Peak global warming to 2100	Asia		Latin America		Middle East / Africa		OECD		Reforming Economies	
		2030	2050	2030	2050	2030	2050	2030	2050	2030	2050
Net CO2 emissions (%) from 2010)	1.5°C	-36 to 10%	-89 to -55%	-61 to 19%	-98 to 68%	-26 to 40%	-73 to -41%	-56 to -24%	-96 to -78%	-42 to 14%	-95 to -48%
	2°C	-31 to 50%	-89 to -29%	-62 to 31%	-98 to -3%	-30 to 67%	-66 to 8%	-50 to -11%	-96 to -48%	-52 to 33%	-105 to -27%
	3°C	10 to 50%	-5 to 69%	-58 to 16%	-132 to 50%	7 to 84%	37 to 158%	-44 to 2%	-69 to -12%	-18 to 34%	-35 to 41%
	4°C	26 to 80%	18 to 205%	-49 to 26%	-41 to 36%	19 to 121%	78 to 225%	-30 to 8%	-55 to 5%	-13 to 36%	0 to 77%
Energy consumption growth (% from 2010)	1.5°C	9 to 57%	1 to 87%	18 to 68%	17 to 146%	31 to 57%	51 to 91%	-16 to 8%	-43 to 3%	-21 to 10%	-41 to 21%
	2°C	17 to 91%	16 to 130%	3 to 72%	8 to 162%	18 to 82%	42 to 145%	-16 to 10%	-36 to 25%	-15 to 37%	-33 to 29%
	3°C	43 to 80%	70 to 129%	-9 to 74%	17 to 170%	21 to 82%	81 to 174%	-16 to 13%	-28 to 21%	-3 to 37%	-6 to 86%
	4°C	47 to 109%	88 to 245%	20 to 65%	36 to 163%	47 to 95%	94 to 254%	-9 to 7%	-15 to 31%	-8 to 37%	-4 to 66%
Fossil energy use growth (% from 2010)	1.5°C	-23 to 39%	-51 to 7%	-12 to 47%	-66 to 30%	-4 to 40%	-38 to -2%	-47 to -9%	-86 to -40%	-38 to 5%	-85 to -17%
	2°C	-33 to 66%	-73 to 18%	-20 to 65%	-78 to 63%	-6 to 71%	-78 to 61%	-47 to -8%	-78 to -28%	-51 to 31%	-84 to 18%
	3°C	15 to 70%	29 to 103%	-20 to 65%	-10 to 124%	7 to 79%	31 to 158%	-37 to 3%	-61 to 3%	-24 to 32%	-26 to 43%
	4°C	38 to 112%	39 to 264%	12 to 63%	24 to 176%	41 to 115%	103 to 301%	-26 to -5%	-45 to 10%	-14 to 29%	-5 to 66%
Electricity consumption growth (% from 2010)	1.5°C	58 to 178%	141 to 463%	86 to 156%	275 to 430%	95 to 155%	296 to 791%	3 to 26%	32 to 103%	2 to 45%	45 to 173%
	2°C	41 to 232%	109 to 580%	11 to 156%	68 to 489%	27 to 172%	88 to 749%	-2 to 35%	16 to 143%	-8 to 112%	18 to 187%
	3°C	57 to 198%	126 to 472%	34 to 129%	140 to 364%	75 to 175%	260 to 600%	-3 to 39%	15 to 128%	3 to 112%	38 to 221%
	4°C	107 to 243%	203 to 568%	49 to 127%	157 to 416%	87 to 200%	332 to 752%	10 to 33%	20 to 88%	36 to 83%	78 to 190%
Electricity share of energy consumption growth (% from 2010)	1.5°C	-6 to 67%	12 to 166%	26 to 47%	61 to 181%	24 to 70%	100 to 258%	-2 to 21%	23 to 126%	-14 to 39%	9 to 145%
	2°C	-10 to 69%	2 to 156%	-13 to 79%	-1 to 161%	-9 to 72%	10 to 227%	-11 to 22%	11 to 121%	-18 to 57%	-11 to 143%
	3°C	-7 to 69%	5 to 134%	-9 to 79%	20 to 146%	-4 to 80%	42 to 149%	-12 to 33%	7 to 87%	-12 to 57%	6 to 100%
	4°C	28 to 66%	40 to 120%	18 to 44%	46 to 95%	30 to 55%	87 to 142%	4 to 25%	13 to 69%	27 to 59%	43 to 98%

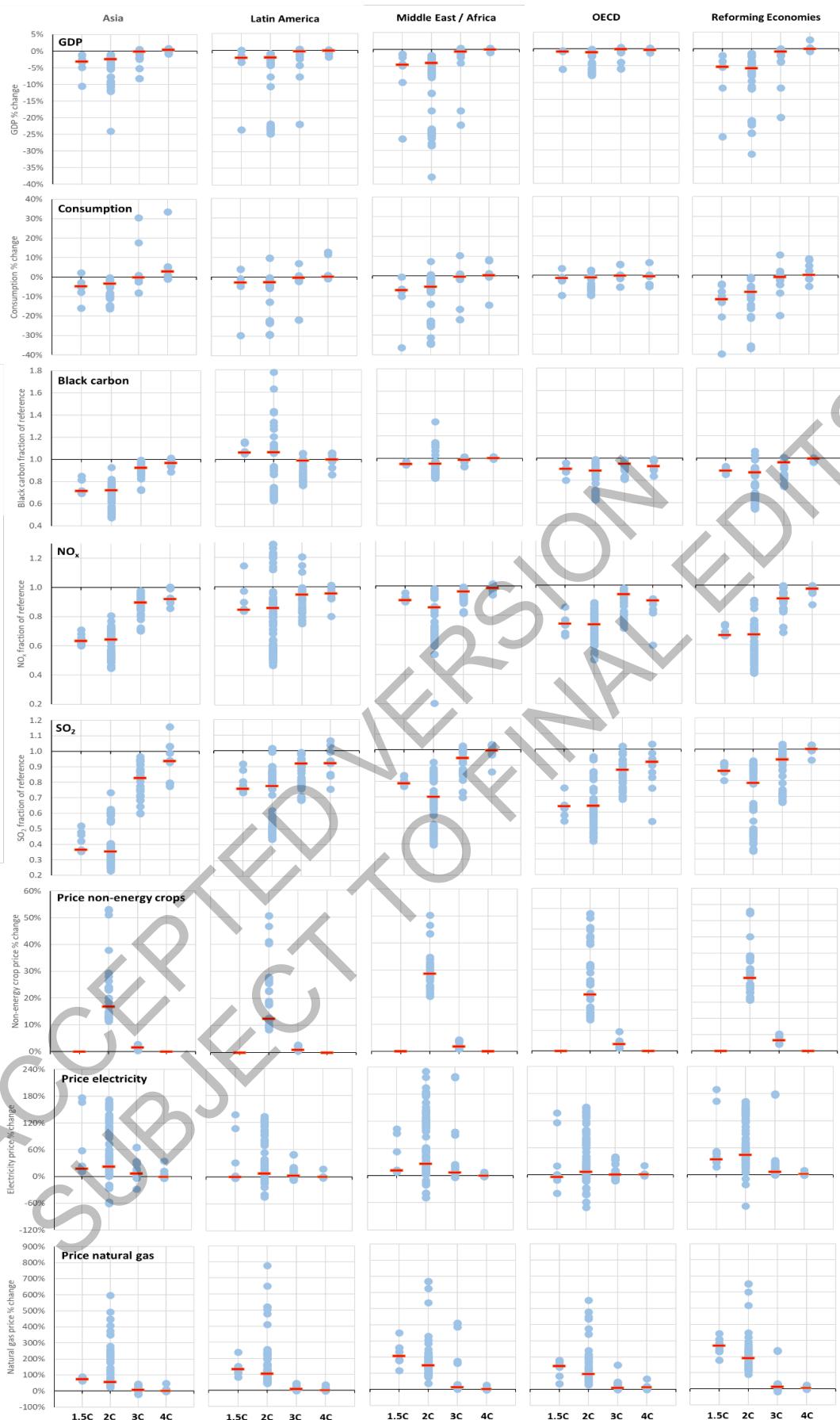


Figure 18.5: Implications of mitigation for different global mean temperature outcomes on various development and sustainable development proxy variables. Example of 2050 global implications of mitigation for different global mean temperature outcomes on various development and sustainable development proxy variables. Developed from the

1 scenarios associated with (Bauer et al., 2018). Data sample sizes (not shown, but to be added) vary across temperature
2 levels and variables due to model infeasibilities and model differences in reporting.

3

4

5 *18.2.5.3 Combining adaptation, mitigation, and sustainable development options*

6

7 In practice, adaptation, mitigation, and sustainable development interventions are likely to be implemented
8 in portfolio packages rather than as individual discrete options in isolation (*high agreement, limited*
9 *evidence*). However, there is a dearth of literature estimating optimal portfolios of global adaptation and
10 mitigation strategies. This is not surprising given the geographic-specific nature of climate impacts and
11 adaptation and the information and computational complexity of representing that detail, as well as
12 mitigation options and interactions. There are, however, different literatures relevant to considering potential
13 combinations of adaptation, mitigation, and sustainable development.

14

15 At the most aggregate level, there is a long-standing literature exploring economically optimal global trade-
16 offs between climate risks and mitigation (e.g., Manne and Richels, 1992; Nordhaus, 2017; Rose, 2017), as
17 well as global stochastic analysis exploring global risk hedging for a small number of uncertainties (e.g.,
18 (Lemoine and Traeger, 2014). Recent work has found optimal global emissions and climate pathways to be
19 highly sensitive to uncertainties and plausible alternative assumptions, with uncertainties throughout the
20 causal chain from society to emissions to climate to climate damages shown to imply a wide range of
21 different possible economically optimal pathways (Rose, 2017). Among other things, this work identifies
22 assumptions consistent with limiting warming to different temperature levels. For example, the combination
23 of potential annual climate damages of 15% of global GDP at 4°C of warming and a less sensitive climate
24 system were consistent with an economically efficient global pathway limiting warming to 2°C. In addition,
25 this work highlights the importance of characterizing and managing uncertainties. These types of global
26 aggregate analyses inform discussions regarding long-run global pathways and goals but are of limited value
27 to local near-term planning.

28

29 As discussed in Section 18.2.5.3.1, there are synergies and trade-offs mitigation, adaptation, and sustainable
30 development. For instance, the literature on the global cost-effectiveness of mitigation pathways provides
31 insights regarding aggregate synergies and trade-offs between mitigation and sustainable development (e.g.,
32 Figure 18.5). Furthermore, linkages between mitigation and adaptation options have been shown, such as
33 expected changes in energy demand due to climate change interacting with energy system development and
34 mitigation options, changes in future agricultural production practices to manage the risks of potential
35 changes in weather patterns affecting land based emissions and mitigation strategies, or mitigation strategies
36 placing additional demands on resources and markets which increases pressure on and costs for adaptation,
37 or ecosystem restoration that provides carbon sequestration and natural and managed ecosystem resiliency
38 benefits, but also could constrain mitigation and impact consumer welfare (WGIII AR6).

39

40 Non-linearities are an important consideration in evaluating risk management combinations. Non-linearities
41 have been estimated in global and regional mitigation costs and potential economic damages from climate
42 change (WGIII AR6 Chapter 3; (Clarke et al., 2014; Burke et al., 2015; Rose, 2017). Non-linear mitigation
43 costs mean increasingly higher costs for each additional incremental reduction in emissions (or incremental
44 reduction in global average temperature). Non-linear estimated economic climate damage means
45 increasingly higher damages for each additional incremental increase in climate change (e.g., global average
46 temperature) (*very high confidence*). Non-linearities are also suggested in estimated changes in key risks and
47 adaptation costs (Chapter 16, WGII sector and regional chapters). However, to date, they have not been as
48 explicitly characterized. These non-linearities imply non-linearities in climate risk management synergies
49 and trade-offs with sustainable development. Not only do trade-offs vary by climate level, as do synergies,
50 but they increase at an increasing rate and their relative importance can shift across climate levels (*very high*
51 *confidence*). Some of this is evident in results like those shown in Figure 18.5 for mitigation (keeping in
52 mind differences in sample sizes across temperature levels). Uncertainty about the degree of non-linearity in
53 mitigation, climate damages, key risks, and adaptation costs creates uncertainties in the strength of the trade-
54 offs and synergies, but also represents opportunities. For instance, additional mitigation options and more
55 economically efficient policy designs have been shown to reduce mitigation costs and the non-linearities in
56 mitigation costs (*very high confidence*) (WGIII AR6 Chapter 3). The same is true for adaptation options and
57 adaptation costs.

Infeasibilities of mitigation and adaptation options (Section 18.4.2.2.1 and 18.4.2.2.2), as well as global pathways (WGIII AR6 Chapter 3), are also relevant to consideration of combinations of risk management options. Infeasibility of options implies higher costs and greater cost non-linearity due to fewer and/or more expensive options, while infeasibility of pathways bounds some of the uncertainty about the pathways relevant to decision-making and planning.

18.2.5.3.1 Trade-offs in adaptation, mitigation, and climate-resilient development

Since AR5, a growing body of literature has emerged that frames adaptation processes as endogenous socioeconomic dynamics, exogenous driving forces, and explicit decisions (Barnett et al., 2014; Maru et al., 2014; Butler et al., 2016; Kingsborough et al., 2016; Werners et al., 2018). Central to this framing is a shift away from viewing adaptation as discrete sets of options that are selected and implemented to manage risk, to thinking about adaptation as a social process that evolves over time, includes multiple decision-points, and requires dynamic adjustments in response to new information about climate risk, socioeconomic conditions, and the value of potential adaptation responses (*very high confidence*) (Haasnoot et al., 2013; Wise et al., 2016). This aligns adaptation with aspects of development thinking, including questions around the capacity and agency of different actors to effect change, the governance of adaptation, and the contingent nature of adaptation needs and effectiveness on the future evolution of society and climate change risk.

While ensuring development and adaptation produce synergies that allow for the achievement of sustainable development is challenging, modelling exercises suggest that there are pathways where synergies among the SDGs are realized (*very high confidence*) (Roy et al., 2018; Van Vuuren et al., 2019) (18.5), particularly if longer time-horizons are used. These pathways require progress on multiple social, economic, technological, institutional, and governance aspects of development including building human capacity, managing consumption behavior, decarbonization of the global economy, improving food and water security, modernizing cities and infrastructure, and innovations in science and technology (Van Vuuren et al., 2019) (18.3). In addition, Olsson et al. (Olsson et al., 2014) and Roy et al. (2018) emphasize the importance of integrating considerations for social justice and equity in the pursuit of sustainable development (Gupta and Pouw, 2017).

The significant overlaps and linkages between development and adaptation practice and a lack of conceptual clarity about adaptation pose a conundrum for scholars (e.g., Bassett and Fogelman, 2013; Webber, 2016), who raise concerns that this potentially leads to trade-offs or mislabeling (Few et al., 2017). This framing of adaptation and development can result in competition between attainment of sustainable development and policies to reduce the impacts of climate change (Ribot, 2011). Such trade-offs are illustrated by (Moyer and Bohl, 2019) who use a baseline development trajectory based on current trends to project progress on SDGs by 2030. This work concluded that only marginal gains are likely to be achieved under that pathway over the next decade (Barnes et al., 2019).

Emerging evidence also suggests that many adaptation-labelled strategies may exacerbate existing poverty and vulnerability or introduce new inequalities, for example by affecting certain disadvantaged groups more than others, even to the point of protecting the wealthy elite at the expense of the most vulnerable (Eriksen et al., 2019). Pelling et al. (2016) find that adaptation has been conceived and implemented in such a manner that most projects preserve rather than challenge the status quo. Specifically, the potential for knowledge and the goals of adaptation to be contested by different actors and stakeholders and the need to sustain progress over extended periods of time can constrain the ability to effectively implement actions that lead to sustainable development outcomes that are protected from the impacts of climate change while also delivering climate mitigation outcomes, that is, for climate resilient development (Bosomworth et al., 2017; Bloemen et al., 2019). This creates the possibility for specific adaptation actions to result in outcomes that undermine greenhouse gas mitigation and/or broader development goals (Fazey et al., 2016; Wise et al., 2016; Magnan et al., 2020). For example, a study in Bangladesh revealed how local elites and donors used adaptation projects as a lever to push vulnerable populations away from their agrarian livelihoods and into uncertain urban wage labour (Paprocki, 2018). These types of outcomes are categorised as maladaptation, interventions that increase rather than decrease vulnerability, and/or undermine or eradicate future opportunities for adaptation and development (Barnett and O'Neill, 2010; Juhola et al., 2015; Magnan et al., 2016; Antwi-Agyei et al., 2017; Schipper, 2020). This inadvertent impact on equity appears to fundamentally contradict a benevolent understanding of transformative adaptation that also champions social

justice (Patterson et al., 2018), thus posing long-term maladaptation in opposition to transformative adaptation (Magnan et al., 2020).

Similarly, mitigation efforts, while reducing emissions, can also increase climate impacts vulnerability and undermine adaptation efforts. The same can be said for some poverty alleviation and sustainable development efforts that increase vulnerability for specific segments of the population. For example, in Central America, an evaluation of twelve rural renewable energy projects (either for CDM, early warning systems or rural electrification goals) found that some mitigation and poverty alleviation projects increased vulnerability to families—by excluding them, not adhering to local safety and quality codes and standards, or significantly altering community power dynamics and contributing to conflict (Ley, 2017; Ley et al., 2020).

Synergies between adaptation, mitigation and sustainable development might be promoted by prioritizing those CRD strategies most likely to generate synergies (*very high confidence*) (Roy et al., 2018; Karlsson et al., 2020). This could include focusing on poverty alleviation that improves adaptive capacity (e.g., Kaya and Chinsamy, 2016; Kuper et al., 2017; Ley, 2017; Sánchez and Izzo, 2017; Stańczuk-Gałwiaczek et al., 2018; Ley et al., 2020); renewable energy systems that improve water management and preservation of river ecological integrity (e.g., Berga, 2016; Rasul and Sharma, 2016); or internalizing positive externalities, such as subsidies for mitigation options thought to also improve water use efficiency (e.g., Roy et al., 2018). Similarly, trade-offs might be managed by prioritizing strategies such as disqualifying mitigation options thought to have negative social implications (Section 18.2.5.3.1), internalizing externalities, such as placing a fee or constraint on a negative externality or related activity (e.g., WGIII AR6 Chapter 13) (Bistline and Rose, 2018), or using complementary policies, such as transfer payments to offset negative mitigation, adaptation, or sustainable development strategy implications (*very high confidence*) (e.g., McCollum et al., 2018b). Roy et al. (2018) discusses the latter, noting, for instance, the possibility of complementary sustainable development payments to avoid global energy access, food security, and clean water trade-offs.

SR1.5 and AR6 assessments of system transitions also find opportunities for synergies and managing trade-offs (18.3; Cross-Chapter Box FEASIB). Within each system, mitigation and adaptation options are assessed for their specific benefits and the impacts they can have on one another, as well as with sustainable development. For example, within energy system transitions, the three adaptation options (power infrastructure resilience, reliability of power systems, efficient water use management) have strong synergies with mitigation. While not all mitigation options have strong synergies, the trade-offs can be managed when adaptation and sustainable development goals are also considered. Under land and other ecosystems system transitions, the main trade-off is the competition for land-use between potential alternative uses, e.g., sustainable agriculture, afforestation/reforestation, purpose-grown biomass for energy. On the other hand, assessment of urban and infrastructure system transitions finds mainly synergies between mitigation and adaptation options with trade-offs that are considered manageable, and there is growing evidence of rural landscape infrastructure benefits to adaptation.

Overall, this literature is relatively new and still developing. It highlights the importance of sets of societal priorities and policy design. However, it is not well developed in terms of joint optimization of multiple priorities, evaluating alternative mechanisms and shifts in trade-offs, and evaluating redistribution implications with transfers.

18.2.5.3.2 Risk management combinations with lower to higher climate change

The different strands of literature discussed above can be integrated to help inform thinking about combinations of approaches to risk management. Globally, low climate change projections, versus higher climate change projections, imply greater mitigation, lower climate risks, and less adaptation. This implies greater mitigation trade-offs in terms of overall economic development, food crop prices, energy prices, and overall household consumption, but lower climate risk, with sustainable development synergies like human health and lower adaptation trade-offs, and an uneven distribution of effects (*very high confidence*) (Roy et al., 2018).

Sustainable development considerations could be used to prioritize mitigation options, but as noted earlier there are trade-offs, with a potentially significant impact on the economic cost of mitigation, as well as a potential trade-off in terms of the climate outcomes that are still viable (WGIII AR6 Chapter 3). For instance, all of the 1.5°C scenarios used in IPCC (2018a) deploy carbon dioxide removal technologies

(Rogelj et al., 2018). Without these technologies, most models cannot generate pathways that limit warming to 1.5°C, and those that do adopt strong assumptions about global policy development and socioeconomic changes. Sustainable development might also affect the design of policies by prioritizing specific sustainable development objectives. However, there are trade-offs here as well, with costs and the distribution of costs varying with alternative policy designs. For instance, prioritizing air quality has climate co-benefits but does not ensure the lowest cost climate strategy (Arneth et al., 2009; Kandlikar et al., 2009). Similarly, prioritizing land protection has a variety of co-benefits but could increase food prices significantly, as well as the overall cost of climate mitigation (IPCC, 2019b). In this context with lower climate risk and adaptation levels and larger mitigation effort, managing mitigation trade-offs could be a sustainable development priority. Furthermore, sustainable development could also be tailored to facilitate adaptation as well as manage mitigation costs.

Globally, high climate change projections imply lower mitigation effort, higher climate risks, and greater adaptation. This implies lower mitigation trade-offs, but greater climate risk with greater demand of adaptation and potential for trade-offs in terms of competing sustainable development priorities. Sustainable development considerations could affect adaptation options. For instance, constraining options such as relocation or facilitating adaptation capacity and community resilience. Sustainable development might also be tailored to affect the climate outcome by shaping the development of emissions. In this context with greater climate risk and adaptation levels and less mitigation effort, facilitating adaptation and managing adaptation costs and trade-offs could be a sustainable development priority.

Locally, there are many qualitative similarities to the global perspective in thinking about risk management combinations across lower versus higher climates. However, there is one very important difference. Local decision makers are confronted with uncertainty about what others will do beyond their local jurisdiction. With future climate a function of the sum of global decisions, sustainable development planning needs to consider the possibility of more and less emissions reduction action globally and the potential associated climates. This implies the need for sustainable development to manage for the possibility of higher climates by further facilitating adaptation and managing adaptation trade-offs. Prioritizing sustainable development locally is also supported by the insight that the impacts on poverty depend at least as much or more on development than on the level of climate change (*very high confidence*) (Wiebe et al., 2015; Hallegatte and Rozenberg, 2017).

There is nothing in the current literature to suggest that CRD is necessarily associated with a specific climate outcome, like limiting global average warming 1.5°C or 2°C, or a specific pathway. Instead, there are many possible pathways for climate-resilient development (*medium agreement, limited evidence*) (e.g., David Tàbara et al., 2018; O'Brien, 2018). The current literature suggests that different mixes of adaptation and mitigation strategies, and sustainable development and trade-off management priorities, measures, and reallocations (Section 18.5.3.1), will be appropriate for different expected climates and locations (18.1.2); while trade-offs between climates will be dictated by relative non-linearities, feasibilities, shifts in priorities, and trade-off and reallocation options across future climates.

Finally, it is important to note that there is currently limited information available regarding the following: (1) local implications of 1.5°C versus warmer futures with respect to avoided impacts and sustainable development implications and interactions and applying global conclusions to local, national, and regional settings can be misleading, (2) local context-specific synergies and trade-offs with respect to adaptation, mitigation, and sustainable development for 1.5°C futures, and (3) standard indicators for monitoring factors related to CRD (Roy et al., 2018).

18.3 Transitions to Climate Resilient Development

A key finding emerging from the IPCC SR1.5 is the critical role that system transitions play in enabling mitigation pathways consistent with a 1.5°C or less world (IPCC, 2018a; IPCC, 2019b). Such transitions are similarly critical for the broader pursuit of climate-resilient development, and the various AR6 special reports as well as subsequent literature provide new evidence of why such transitions are needed for CRD, as well as both the opportunities for accelerating system transitions and their limitations for delivering on the goals of CRD.

18.3.1 System Transitions as a Foundation for Climate Resilient Development

In the AR6, system transitions are defined as “*the process of changing (the system in focus) from one state or condition to another in a given period of time*” (IPCC, 2018a; IPCC, 2019b). In the climate change solution space, system transitions represent an important mechanism for linking and enabling mitigation, adaptation, and sustainable development options and actions (*very high confidence*). SR1.5C identified the need for rapid and far-reaching transitions in four systems – energy, land and terrestrial ecosystems, urban and infrastructure, and industrial systems (IPCC, 2018b; IPCC, 2018a) (1.5.1 and 18.1). The SRCCL expanded on this with a focus on terrestrial systems, while SROCC added additional evidence from ocean and cryosphere systems. This section assesses the four system transitions discussed in the SR1.5C assessment in the context of CRD, while also extending the assessment to consider societal transitions as a cross-cutting, fifth transition important for climate-resilient development. Literature to support this assessment is also drawn from AR6 regional and sectoral chapters, which is synthesized later in this chapter (18.5).

As discussed in Box 18.3 (Hölscher et al., 2018), system transitions are linked to system transformation, which is defined as “*a change in the fundamental attributes of a system including altered goals or values*” (Figure 18.1) (IPCC, 2018a). In a systems context, transitions focus on ‘complex adaptive systems; social, institutional and technological change in societal sub-systems’, while transformations are “*large scale societal change processes ... involving social-ecological interactions*” (IPCC, 2018a) (Box 18.1). Although system transitions are often identified in the literature as being necessary processes for large-scale transformations (Roggema et al., 2012; Hölscher et al., 2018), thereby making them a core enabler of CRD. Yet, they are not necessarily transformative in themselves.

18.3.1.1 Energy Systems

Recent observed changes in global energy systems include continued growth in energy demand, led by increased demand for electricity by industry and buildings (*very high confidence*) (AR6 WGIII Chapter 2). Growth in energy demand has also been driven by increased demand for industrial products, materials, building energy services, floor space, and all modes of transportation. This growth in demand, however, has been moderated by improvements in energy efficiency in industry, buildings, and transportation sectors (*very high confidence*) (AR6 WGIII Chapter 2). There is also a trend of moving away from coal towards cleaner fuels, due to lower natural gas prices and lower cost renewable technologies, and structural changes away from more energy-intensive industry.

Features of sustainable development such as enhanced energy access, energy security, reductions in air pollution, and economic growth continue to be the dominant influence on the evolution of energy systems and decision-making regarding energy investments and portfolios (*very high confidence*) (WGIII AR6 Chapter 6). To date, climate policy has been comparatively less influential in driving energy transitions globally. Yet, there are examples at the local, regional, and national level of policy incentivizing rapid changes in energy systems (*very high confidence*) (WGIII AR6 Chapter 6). Many sustainable development priorities have co-benefits in terms of climate mitigation, such as air pollution and conservation policies reducing short-lived climate forcers and sequestering carbon respectively, as well adaptation benefits, such as improved energy access and environmental quality enhancing adaptive capacity (*very high confidence*) (WGIII AR6 Chapter 6) (de Coninck et al., 2018). Alternatively, sustainable development projects can have negative climate implications with, for instance, hydroelectric projects shut down by droughts or floods resulting in greater use of bunker and fuel oil, as well as natural gas.

In addition to sustainable development priorities driving change in energy systems, observed energy system trends have implications for sustainable development (e.g., IEA et al., 2019). Observed changes in energy system size, rate of growth, composition and operations impact energy access, equity, environmental quality and wellbeing, with both synergies and trade-offs, including recent improvements in global access to affordable, reliable, and modern energy services. For instance, in some countries, such as the United States, there has been a significant shift away from coal as a fuel source for electricity generation in favor of natural gas. More recently, however, renewables have emerged as the dominant form of new electricity generation (Gielen et al., 2019). Similarly, for energy access in developing countries, renewable energy or hybrid distributed generation systems are increasingly being prioritized due to challenges associated with access,

1 costs and environmental impacts from traditional fossil fuel-based energy technologies (Mulugetta et al.,
2 2019).

3 Energy systems have been a historical driver of climate change, but are also adversely affected by climate
4 change impacts, including short-term shocks and stressors from extreme weather as well as long-term shifts
5 in climatic conditions (*very high confidence*). The potential for such factors is often incorporated into local
6 system designs, operations, and response strategies. There have been changes in observed weather and
7 extreme event hazards for the energy system, but to date many are not attributable solely to anthropogenic
8 climate change (USGCRP, 2017; IPCC, 2021a). Nevertheless, with observed extremes shifting outside of
9 what has been observed historically, existing design criteria and operations may not be optimal for future
10 climate conditions and contingencies (Chapter 16; sectoral and regional chapters). Overall, there is limited
11 historical evidence on the efficacy of adaptation responses in reducing vulnerability of energy systems (*high*
12 *agreement, limited evidence*). However, sustainable development trends, such as improving incomes,
13 reducing poverty, and improving health and education have reduced vulnerability (Chapter 16), and
14 improvements in system resiliency to extreme weather events and more efficient water management have
15 occurred that have synergies with adaptation and sustainable development in general.

16 Available literature indicates that greenhouse gas emissions reductions have been achieved in response to
17 climate actions including financial incentives to promote renewable energy, carbon taxes and emissions
18 trading, removal of fossil fuel subsidies, and promotion of energy efficiency standards (*very high*
19 *confidence*) (WGIII AR6 Chapter 6). Such policies tend to lead to a lower carbon intensity of GDP, due to
20 structural changes in the use of energy and the adoption of new energy technologies. However, other drivers
21 of change are also present and thus ongoing energy transitions and their future evolution are a response to
22 both climatic and non-climatic considerations, with broader sustainable development priorities being a
23 significant driver of change (see WGIII AR6 Chapter 6).

24 25 26 27 18.3.1.2 Urban and infrastructure systems

28 Urban areas their associated infrastructure are critical targets for CRD processes. This is a function of urban
29 areas being the dominant settlement pattern with over 55% of the global population living in cities (World
30 Bank, 2021). As a consequence, urban areas are also the focal point for energy use, land use change, and
31 consumption of natural resources, thereby making them responsible for an estimated 70% of global CO₂
32 emissions (Johansson et al., 2012; Ribeiro et al., 2019). The trend toward increasing urbanization is
33 anticipated to create both challenges and opportunities for sustainable development, as well as climate action
34 (Güneralp et al., 2017; Li et al., 2019a).

35 The built environment is increasingly exposed to climate stresses and more frequent co-occurrences of
36 climate shocks than in the past. This has the potential to increase rates of building and infrastructure
37 degradation, increase damage from extreme weather events. The existing adaptation gaps and everyday risks
38 within many cities, particularly those of the global South, combined with escalating risk from climate
39 change, makes rapid progress in enhancing urban resilience a high priority for CRD (Pelling et al., 2018;
40 Davidson et al., 2019; Lenzholzer et al., 2020). Strategic investments in disaster risk reduction, including
41 climate-resilient green infrastructure, updated building codes, and land use planning can provide significant
42 long-term cost savings and social benefits. Moreover, evaluating the relative merits of “fail safe” versus
43 “safe to fail” approaches to infrastructure planning can help to identify more design principles that are more
44 robust to the uncertainties of climate change and urbanization (Kim et al., 2017a; Kim et al., 2019).

45 Much of the literature on urban resilience and sustainability focuses on addressing discrete challenges for
46 urban infrastructure sub-systems. Climate change has the potential to enhance stress on lifeline infrastructure
47 services such as the provision of electricity, water and wastewater, communications, and transportation –
48 sub-systems which often underdeveloped in many regions of the world (Arku and Marais, 2021; Sitas et al.,
49 2021). For example, a warming and more variable climate can increase stress on electricity grids by reducing
50 transmission efficiency, increasing cooling demand requirements, and by increasing exposure to climate
51 shocks such as heat waves, floods, and storms (Bartos and Chester, 2015; Auffhammer et al., 2017; Perera et
52 al., 2020). Accordingly a significant focus on the energy transition is on achieving the dual goals of reducing
53 the carbon footprint of energy while also increasing resilience of energy supply to current and future threats.

1 For example, renewable energy generation and storage technologies that are modular and distributed and
2 provide enhanced resilience to shocks and stresses from climate change (Venema and Temmer, 2017a).

3
4 Similarly, building and maintaining urban water systems that are resilient to climate shocks requires
5 significant changes in water demand, infrastructure, and management. Enhancing redundancy in water
6 supply and the flexibility to shift between surface and groundwater options aids adaptation. Decentralized
7 water supply and sanitation options are now feasible and can provide greater resilience than most centralized
8 systems (Parry, 2017), provided they have adequate supply (Leigh and Lee, 2019; Rabaey et al., 2020).
9 Water conservation and green infrastructure options for stormwater management are proven approaches for
10 reducing climate risks (Venema and Temmer, 2017b), with adaptation and mitigation co-benefits. Water
11 demand management and rainwater harvesting contribute to climate change mitigation and increase adaptive
12 capacity by increasing resilience to climate change impacts such as drought and flooding (Paton et al., 2014;
13 Berry et al., 2015). In addition, they can contribute to restoring urban ecosystems that offer multiple
14 ecosystem services to citizens (Berry et al., 2015) (see WGIII AR6 Chapter 8). The context-appropriate
15 development of green spaces, protecting ecosystem services and developing nature-based solutions, can
16 increase the set of available urban adaptation options (IPCC, 2018b), while creating opportunities for more
17 complex and dynamic approaches to urban water management (Franco-Torres et al., 2020). For example, the
18 Netherlands' 'Room for the River' policy focuses on not only achieving higher flood resilience, but also
19 improving the quality of riverine areas for human and ecological wellbeing (Busscher et al., 2019).

20
21 An overarching focus of urban sustainability is the reversal of long-standing trends of ecosystem
22 fragmentation and degradation that have resulted in growing separation between human and natural systems
23 within urban environments (IPBES, 2019) (see WGIII AR6 Chapter 8). Urban ecosystems and the
24 integration of nature-based solutions and green infrastructure into urban areas can yield benefits that
25 facilitate achievement of the SDGs. There has been growing recognition of urban ecosystems as social,
26 cultural, and economic assets that can support economic development while also enhancing resilience to
27 extreme weather events and improving air and water quality (Shaneyfelt et al., 2017; Matos et al., 2019).
28 Investing in urban ecosystems and green infrastructure can provide lower-cost solutions to multiple urban
29 development challenges when compared to traditional infrastructure systems (Terton, 2017). Relatedly,
30 agriculture, while largely a rural system, is increasingly expanding within urban areas. Urban agriculture
31 enables citizens to fulfil some of their food needs, improving urban resilience to food shortages, enhancing
32 biodiversity, and increasing coping capacity during disasters (Demuzere et al., 2014; Clucas et al., 2018) (see
33 WGIII AR6 Chapter 8). Strengthening urban agroecosystems therefore increases resilience to supply shocks
34 from climate change impacts and can contribute to community cohesion (Temmer, 2017a).

35
36 Overall, the discourse in the literature regarding the future of cities emphasizes the importance of viewing
37 cities as more than just their physical infrastructure that can be made more resilient through engineering
38 solutions (Davidson et al., 2019). Rather, urban areas are increasingly conceptualized as complex
39 socioecological or sociotechnical systems (*very high confidence*) (Patorniti et al., 2017; Patorniti et al., 2018;
40 Visvizi et al., 2018; Savaget et al., 2019). Such frameworks integrate physical, cyber, social, and ecological
41 elements of cities in pursuit of resilience and sustainability transitions, and they recognize the role of
42 governance and engagement processes as being central to system change (Temmer, 2017b). Nevertheless,
43 some authors have cautioned that urban transitions will be associated with synergies as well as trade-offs
44 with respect to sustainable development (*very high confidence*) (Maes et al., 2019; Sharifi, 2020).

45
46 [START BOX 18.5 HERE]

47
48 **Box 18.5: The Implications of the Belt and Road Initiative (BRI) for Climate Resilient Development**

51 In 2013, Chinese President Xi Jinping announced plans for a grand transcontinental infrastructure initiative.
52 China would work with partner countries under two programs termed the Silk Road Economic Belt and the
53 21st Century Maritime Silk Road. Together, these have come to be known as the Belt and Road Initiative
54 (BRI). Set to encompass 4.4 billion people and a cumulative GDP of around \$21 trillion, the BRI has been
55 implemented in over 120 countries with wide infrastructure funding gaps, as exemplified by the China-
56 Myanmar Gas Pipeline, Gwadar Port in Pakistan, Trans-Mongolian Railway, China Belarus Industrial Park,
57 and urban rehabilitation in Ethiopia. Its stated objectives even extend beyond infrastructure connectivity to

1 include trade promotion, financial integration, policy coordination and cultural dialogue. Having been written
2 into the Communist Party's constitution in 2017, the BRI will be China's flagship international development
3 strategy for years to come.

4
5 The 126 countries participating in the BRI account for 23% of global GDP, but also 28% of global carbon
6 emissions (PBCSF, 2019). By 2050, even based on an optimistic scenario, the total carbon emission by these
7 countries will be 17% higher than what would be allowed under a 2°C carbon budget (Duan et al., 2018). The
8 BRI covers regions with high reserve of carbon-based fuels and could have significant impact on global energy
9 consumption and carbon emission patterns. For example, according to the EIA statistics, the proven reserves
10 of oil, natural gas, and coal in nations under the BRI make up 58.8%, 79.9%, and 54.0% of the world's total
11 (China Meteorological Administration, 2019).

12
13 Meanwhile, countries along the BRI are highly vulnerable to the impact of climate change, spanning highly
14 diverse climate zones with fragile ecological conditions. Currently, many of the regions have a low level of
15 infrastructure development and high population densities (The People's Republic of China, 2017). Changes in
16 temperature, precipitation, vegetation and hydrological conditions could in turn pose threats to the
17 development and operation of infrastructure projects in these regions. Given the scope and scale of the BRI, a
18 key question is whether it will incentivize continued exploitation of available fossil fuel resources or provide
19 the innovation and economic development needed to transition participating nations to more resilient and less
20 carbon-intensive economies.

21
22 **BRI and its commitment to climate resilient development (CRD)**

23
24 Recognizing these feedbacks between the BRI and climate change, the Chinese government, included climate
25 change in developing the key guiding documents on BRI development in 2015. These include "*taking into*
26 *consideration the impact of climate change, strengthening exchange and cooperation with countries along the*
27 *Belt and Road, leveraging the support and guarantee function of Chinese meteorological departments in*
28 *promoting the BRI*" (NDRC, 2015). The second BRI Forum held in 2019 reiterated the importance of green
29 development "*as the foundation of the BRI*" and promoted green infrastructure development and green
30 investment, in addition to plans for increasing capacity in response to climate change, promoting low-carbon
31 infrastructure, energy source, climate-related disaster alarm system, climate finance integration, as well as
32 low-carbon technology development.

33
34 The Chinese Meteorological Administration, the governmental agency responsible for climate change related
35 issues, responded to BRI official guidelines by establishing BRI integrated meteorological service system and
36 proposed meteorological development plan 2017-2025 (China Meteorological Administration, 2019), which
37 includes policy coordination on climate change, promoting intergovernmental cooperation, completing BRI
38 disaster prevention and relief mechanisms, strengthening climate change support capacity, enhancing
39 prediction and evaluation capacity related with climate change (China Meteorological Administration, 2019).
40 China has established South-South cooperation in support of other countries to mitigate climate change. Efforts
41 have been made to promote joint research with countries along the BRI on regional climate change, climate
42 change prediction, and develop products in response to climate conditions in different regions.

43
44 The China Clean Development Mechanism Fund (CCDMF) is a national climate fund that supports low carbon
45 growth and climate resilience in China (UNFCCC, 2017). More than USD 81 million in grants committed to
46 support over 200 projects. A combination of funding enterprises, mobilizing market capital and achieving
47 verified emission reduction effects contributes to a direct reduction of over seven million tons of CO₂
48 equivalent. Government representatives from Brazil, Vietnam, and Cambodia have already visited CCDMF to
49 learn more about this type of climate financing.

50
51 **Trade-offs between BRI and CRD**

52 Despite the implementation of such financing mechanisms for low-carbon development, their net effect is not
53 necessarily sufficient to offset the carbon footprint generated by overseas fossil fuel projects funded or
54 financed by China. As such, BRI stakeholders must navigate a number of trade-offs among different objectives
55 of the initiative.

1 For the Chinese government and state-owned enterprises, an immediate trade-off is that between the short-
2 term profits gained through carbon-intensive infrastructure investments overseas and long-term sustainable
3 development with the introduction of low-carbon technology in infrastructure development. On one hand, the
4 energy solutions that China proposes tend to involve carbon-intensive infrastructures such as coal factories,
5 which increases carbon emissions of these countries. But at the same time, China also provides climate finance
6 for these countries in support of renewable energy projects such as hydropower projects and solar panel
7 production facilities.

8
9 For the governments and people hosting BRI projects, the tradeoff is between short-term economic prosperity
10 and long-term sustainable development. Infrastructure development driven by carbon-intensive technologies
11 are cheaper and more consistent for developing countries (for example, electricity generated through coal-
12 based power plants is more consistent than that generated through hydropower stations), which is conducive
13 to more rapid industrialization of these countries, generating immediate urbanization and economic prosperity.
14 Yet the industrialization process would exacerbate carbon emission and accelerate the climate change process,
15 with long-term impact on food security, livelihood, migration, water demand, disease control, posing potential
16 hazards to sustainable development in these regions.

17
18 ***Winners and losers in incorporating CRD into BRI development***

19
20 An emphasis on CRD within the BRI could create a number of opportunities for sustainable development.
21 For example, adherence to CRD principles of low-carbon development would incentive growth of renewable
22 energy, clean technologies, thereby growing the global market for such goods and services. This could have
23 significant benefits for developing nations of the BRI in terms of enabling sustainability transitions that
24 might otherwise not be feasible. However, a CRD orientation of the BRI would also have consequences for
25 fossil fuel and carbon-intensive industries. This could affect both private and state-owned enterprises in BRI
26 nations resulting in stranded assets, loss of some forms of employment.

27
28 [END BOX 18.5 HERE]

29
30
31 ***18.3.1.3 Land, Oceans, and Ecosystems***

32
33 Land, oceans, and terrestrial ecosystems are in transition globally, with anthropogenic factors including
34 climate change being a major driving force (*very high confidence*) (IPBES, 2019) (Box 6). Seventy-five per
35 cent of the land surface has been significantly altered, 66 percent of the ocean area is experiencing increasing
36 cumulative impacts, and over 85 percent of wetland areas have been lost (IPBES, 2019). Since 1970, only
37 four out of eighteen recognized ecosystem services assessed have improved in their functioning: agricultural
38 production, fish harvest, bioenergy production and material harvests. The other 14 ecosystem services have
39 declined (IPBES, 2019), raising concerns about the capacity of ecosystems and their services to support
40 sustainable and climate-resilient development.

41
42 Given the pressures on land, oceans, and ecosystems, enhancing resilience to climate change and other
43 pressures of human development is a core priority of transition in these systems. Yet, there are a few
44 recorded initiatives that provide evidence of successful improvement in ecosystem resilience (*high*
45 *agreement, limited evidence*). Similarly, although there is significant evidence that a broad range of
46 adaptation initiatives have been pursued across global regions and sectors, including a rapid expansion of
47 nature- or ecosystem-based solutions (Mainali et al., 2020), there is limited evidence of how these planned
48 climate adaptation efforts have contributed to enhanced ecosystem resilience. Additional research is
49 necessary to evaluate these efforts in terms of their performance and also to identify mechanisms for scaling
50 them up in different contexts. As an example, Paik (Paik et al., 2020) record the increased diffusion of salt
51 tolerant rice varieties in the Mekong River Delta, which is at risk of sea-level rise and an associated saline
52 intrusion. This is a low-cost adaption to saline ingress, that increases food productivity and reduces the risk
53 of outmigration for this vulnerable agricultural region.

54
55 Evidence of the interactions between ecosystems and resilience come from a range of sources including both
56 regional and sectoral examples (Box 18.2; Tables 18.7–18.8. For example, regional examples suggest that
57 the use of land to produce biofuels could increase the resilience of production systems and address

mitigation needs (Box 2.2). Nevertheless, the potential of BECCS to induce maladaptation needs deeper analysis (Hoegh-Guldberg et al., 2019). Climate Smart Forestry (CSF) in Europe provides an example of the use of sustainable forest management to unlock the EU's forest sector potential (Nabuurs et al., 2017). This is in response to diverse climate impacts ranging from pressure on spruce stocks in Norway and the Baltics, on regional biodiversity in the Mediterranean region, and the opportunity to use afforestation and reforestation to store carbon in forests (Nabuurs et al., 2019). CSF considers the full value chain from forest to wood products and energy and uses a wide range of measures to provide positive incentives to firmly integrate climate objectives into the forestry sector. CSF has three main objectives; (i) reducing and/or removing greenhouse gas emissions; (ii) adapting and building forest resilience to climate change; and (iii) sustainably increasing forest productivity and incomes (Verkerk et al., 2020).

Other solutions focus on specific subsectors. Mutually supportive climate and land policies have the potential to save resources, amplify social resilience, support ecological restoration, and foster engagement and collaboration between multiple stakeholders. (IPCC, 2019f, C.1). Land-based solutions can combat desertification in specific contexts: water harvesting and micro-irrigation, restoring degraded lands using drought-resilient ecologically appropriate plants, agroforestry, and other agroecological and ecosystem-based adaptation practices (IPCC, 2019f, B.4.1). Reducing dust and sand storms and sand dune movement can lessen the negative effects of wind erosion and improve air quality and health. Depending on water availability and soil conditions, afforestation, tree planting and ecosystem restoration programs, using native and other climate resilient tree species with low water needs, can reduce sand storms, avert wind erosion, and contribute to carbon sinks, while improving micro-climates, soil nutrients and water retention (IPCC, 2019f, B.4.2).

Coastal blue carbon ecosystems, such as mangroves, salt marshes and seagrasses, can help reduce the risks and impacts of climate change, with multiple co-benefits. Over 150 countries contain at least one of these coastal blue carbon ecosystems and over 70 contain all three. Successful implementation of measures of carbon storage in coastal ecosystems could assist several countries in achieving a balance between emissions and removal of greenhouse gases. Carbon storage in marine habitats can be up to 1,000 tC ha⁻¹, higher than most terrestrial ecosystems. Conservation of these habitats would also sustain a wide range of ecosystem services, assist with climate adaptation by improving critical habitats for biodiversity, enhancing local fishery production, and protect coastal communities from SLR and storm events (IPCC, 2019b). Ecosystem-based adaptation is a cost-effective coastal protection tool that can have many co-benefits, including supporting livelihoods, contributing to carbon sequestration and the provision of a range of other valuable ecosystem services (IPCC, 2019b).

Diversification of food systems is another component of land, ocean, and ecosystem transitions that are consistent with CRD. Balanced diets, featuring plant-based foods, such as those based on coarse grains, legumes, fruits and vegetables, nuts and seeds, and animal-sourced food produced in resilient, sustainable and low-GHG emission manner, are major opportunities for adaptation and mitigation and improving human health. By 2050, dietary changes could free several million sq. km of land and provide a mitigation potential of 0.7 to 8.0 GtCO₂eq yr⁻¹, relative to business-as-usual projections.

For coastal systems, many frameworks for climate resilience and adaptation have been developed since the AR5 (Hoegh-Guldberg et al., 2014; Settele et al., 2014) with substantial variations in approach between and within countries, and across development status. Few studies have assessed the success of implementing these frameworks due to the time-lag between implementation, monitoring, evaluation and reporting (IPCC, 2019g). As an example, the Nature-Based Climate Solutions for Oceans initiative has the potential to: restore, protect and manage coastal and marine ecosystems, adapt to climate change, improve coastal resilience, and enhance their ability to sequester and store carbon (Hoegh-Guldberg et al., 2019).

Polar regions will be profoundly different in the future. The degree and nature of that difference will depend strongly on the rate and magnitude of global climate change, which will influence adaptation responses regionally and worldwide. Future climate-induced changes in the polar oceans, sea ice, snow and permafrost will drive habitat and biome shifts, with associated changes in the ranges and abundance of ecologically important species (IPCC, 2019g). Innovative tools and practices in polar resource management and planning show strong potential in improving society's capacity to respond to climate change. Networks of protected areas, participatory scenario analysis, decision support systems, community-based ecological monitoring that

1 draws on local and indigenous knowledge and self-assessments of community resilience contribute to
 2 strategic plans for sustaining biodiversity and limit risk to human livelihoods and wellbeing. Experimenting,
 3 assessing, and continually refining practices while strengthening links with decision making has the potential
 4 to ready society for the expected and unexpected impacts of climate change (IPCC, 2019g).

5
 6 [START BOX 18.6 HERE]
 7
 8

9 **Box 18.6: The Role of Ecosystems in Climate-Resilient Development**

10
 11 Ecosystems and their services closely relate to CRD. Climate change has impacted ecosystems across a
 12 range of scales, and those impacts have been exacerbated by other ecological impacts associated with human
 13 activities. Ecosystem based adaptation strategies have been developed and is crucial to CRD. However,
 14 knowledge and evidence still missing, and cultural services—in contrast to provision and regulation services
 15 as main benefits and supporting services as co-benefits—are less well addressed in the literature.

16
 17 ***Ecosystems play a key role in CRD***

18
 19 A key element of CRD is ensuring that actions taken to mitigate climate change do not compromise
 20 adaptation, biodiversity, and human needs. Maintaining ecosystem health, linked to planetary health, is an
 21 integral part of the goals of CRD. The 2005 Millennium Ecosystem Assessment defined ecosystem services
 22 as “*the benefits people obtain from ecosystems*”, and categorized the services in to provisioning, regulating,
 23 supporting, and cultural services (Millennium Ecosystem Assessment, 2005; IPBES, 2019). The 2019
 24 Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES) broadened the
 25 definition to “*the contributions, both positive and negative, of living nature to the quality of life for people*”,
 26 and developed a classification of 18 categories (IPBES, 2019).

27
 28 Table Box 18.6.1 demonstrates how ecosystem services connect to sustainable development goals (SDGs)
 29 and CRD. MEA’s provisioning service generally connects to the IPBES’ material services, mostly
 30 contributing to the SDG cluster associated with nature’s contribution to people (NCP) (Millennium
 31 Ecosystem Assessment, 2005; IPBES, 2019) and to “Development” in CRD. MEA’s regulating and
 32 supporting services connect to IPBES’ non-material services, contributing to SDG clusters of Nature and
 33 Driver of change in nature and NCP and to “Resilience” in CRD. MEA’s cultural services connect to
 34 IPBES’ non-material services, contributing to SDG clusters of good quality of life (GQL) and to Enabling
 35 conditions for CRD.

36
 37
 38 **Table Box 18.6.1:** Ecosystem services (based on the Millennium Ecosystem Assessment, MEA, and the
 39 Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services, IPBES, classifications) and their
 40 connections to sustainable development goals (SGCs) and climate resilient development (CRD) (Millennium
 41 Ecosystem Assessment, 2005; IPBES, 2019).

Ecosystem services		SDGs	CRD
MEA	IPBES		
Provisioning services	11 Energy 12 Food and feed 13 Materials and assistance 14 Medicinal, biochemical, and genetic resources	1 No poverty 2 Zero hunger 3 Good health and well-being 11 Sustainable cities communities 7 Affordable clean energy 8 Decent work and economic growth 9 Industry, innovation, and infrastructure 12 Responsible consumption and production	Development
Regulating services	3 Regulation of air quality 4 Regulation of climate 5 Regulation of ocean acidification 6 Regulation of freshwater quantity, location, and timing 7 Regulation of freshwater and coastal water quality	6 Clean water and sanitation 13 Climate action	Climate adaptation and mitigation

	9 Regulation of hazards and extreme events 10 Regulation of organisms detrimental to humans		
Supporting services	1 Habitat creation and maintenance 2 Pollination and dispersal of seeds 8 Formation, protection, and decontamination of soils and sediments 18 Maintenance of options	14 Life below water 15 Life on land	
Cultural services	15 Learning and inspiration 16 Physical and psychological experiences 17 Supporting identities	4 Quality education 5 Gender equality 10 Reduce inequality 16 Peace, justice, and strong institutions 17 Partnerships for the goals	Enabling Conditions

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Climate change impacts on ecosystems and their services

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5 Climate change connects to ecosystem services through two links: climate change and its influence on
 6 ecosystems as well as its influence on services (Chapter 2.2). The key climatic drivers are changes in
 7 temperature, precipitation, and extreme events, which are unprecedented over millennia and highly variable
 8 by regions (Chapter 2.3, 3.2; Cross-Chapter Box EXTREMES in Chapter 2). These climatic drivers
 9 influence physical and chemical conditions of the environment, and worsen the impacts of non-climate
 10 anthropogenic drivers including eutrophication, hypoxia, sedimentation (Chapter 3.4). Such changes have
 11 led to changes in terrestrial, freshwater, oceanic and coastal ecosystems at all different levels, from species
 12 shifts and extinctions, to biome migration, and to ecosystem structure and processes changes (Chapter 2.4,
 13 2.5, 3.4, Cross-Chapter Box MOVING PLATE in Chapter 5). Changes in ecosystems leads to changes in
 14 ecosystem services including food and limber provision, air and water quality regulation, biodiversity and
 15 habitat conservation, and cultural and mental support (Chapter 2.4, 3.5). Table Box 18.6.2 presents examples
 16 of climate change's impact on ecosystems and their services from other chapters in the WGII report. The
 17 degradation of ecosystem services is felt disproportionately by people who are already vulnerable due to
 18 historical and systemic injustices, including women and children in low-income households, Indigenous or
 19 other minority groups, small-scale producers and fishing communities, and low-income countries (Chapter
 20 3.5, 4.3, 5.13).

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Table Box 18.6.2: Examples of key risks to ecosystems from climate change and their connections to ecosystem services (ES) in the WGII report and cross-chapter papers (CCPs). (See Table 1 for the description of the categories of ES)

Climate factors	Key risk	ES			
		P	R	S	C
Terrestrial and freshwater ecosystems (Chapter 2, 4, 5; CCP 1; CCP 7; CCP 3; CCP 5)					
- Increase in average and extreme temperatures	Species extinction and range shifts	X	X	X	
- Changes in precipitation amount and timing	Ecosystem structure and process change	X	X		
- Increase in aridity	Ecosystem carbon loss	X	X		
- Increase in frequency and severity of drought	Wildfire		X	X	
- Increased atmospheric CO ₂	Water cycle & scarcity	X	X		
Ocean and coastal (Chapter 3; CCP 1; CCP 6)					
- Ocean warming	Species extinction and range shifts	X	X	X	
- Marine heatwaves	Ecosystem structure and process change	X	X		
- Ocean acidification	Habitat loss	X		X	
- Loss of oxygen	Ocean carbon sink less effective		X		
- Sea level rise	Erosion and land loss	X	X		
- Increased atmospheric CO ₂					
- Extreme events					
Food, Fiber, and other Ecosystem Products (Chapter 5)					
- Global warming	Species distribution	X			

<ul style="list-style-type: none"> - Water stress - Extreme events - Ocean acidification - Salt intrusion 	Timing of key biological events change	X			
	Corp productivity and quality decrease	X			
	Diseases and insect	X			

1

2 Adaptation practices and enabling conditions for CRD

3

4 Ecosystem protection and restoration, ecosystem-based adaptation (EbA), and nature-based solution (NbS)
 5 can lower climate risk to people and achieve multiple benefits including food and material provision, climate
 6 mitigation, and social benefits (Chapter 2.6, 3.6, 4.6, 5.13, 6.3, 8.6). Table Box 18.6.3 presents some
 7 examples of ecosystem adaptation practices reported in WGII sectoral and regional chapters and CCPs, as
 8 well as their co-benefits, potential for maladaptation, and enabling conditions. Many of the strategies focus
 9 on integrated systems (managing for multiple objectives and trade-offs) as well as the fair use of resources.
 10 However, there is limited evidence of the extent to which adaptation is taking place and virtually no
 11 evaluation of the effectiveness of adaptation in the scientific literature (Chapter 2.6, 3.5). Enabling
 12 conditions for the successful implementation ecosystem-based practice include regional and community-
 13 based approaches, multistakeholder and multi-level governance approaches, Integration of Local
 14 Knowledge and Indigenous Knowledge, finance, and social equity (Chapter 2.6, 3.6).

15

16

17 **Table Box 18.6.3:** Examples of adaptation practices and their connections to ecosystem services (ES) and climate
 18 resilient development pathways (CRDP) in the WGII sectoral and regional chapters and cross-chapter papers (CCPs).
 19 (See Table 1 for the description of the categories of ES and CRDP)

Adaptation practices (and - examples)	Main benefit (and & co-benefit; - trade off; + enabling conditions; X barrier and potential maladaptation)	ES			
		P	R	S	C
Agroforestry (Table 2.7; Table 5.ES; Chapter 5.10.4; Chapter 5.12.5.2; Box 5.10; Table 16.2) <ul style="list-style-type: none"> - Climate Adaptation and Maladaptation in Cocoa and Coffee Production (Box 5.7) 	Food provision & Fuel (wood) provision, carbon sequestration, biodiversity and ecosystem conservation, diversification and improved economic incomes, water and soil conservation, and aesthetics <ul style="list-style-type: none"> + Secure tenure arrangements, supporting Indigenous knowledge, inclusive networks and socio-cultural values, access to information and management skill X Higher water demand; disruption of hydrology; loss of native biodiversity; reduced resilience of certain plants; degraded soil and water quality; improper and increased use of agrochemicals, pesticides, and fertilizers 	***	**		**
Forest maintenance and restoration (Box 2.2; Table 16.2; Table Cross-Chapter Box NATURAL.1 in Chapter 2) <ul style="list-style-type: none"> - Protected area planning in Thailand (Chapter 2.6.5.3) - Conserving Joshua trees in the Joshua National Park (Chapter 2.6.5.6) - Addressing Vulnerability of Peat Swamp Forests in South East Asia (Chapter 2.6.5.10) - Reduce emissions from deforestation and forest degradation (REDD+) (Chapter 5.6.3.3; Table 16.2) 	Ecosystem conservation & Food provision, fuel provision, job creation, carbon sequestration, biodiversity conservation, air quality regulation, water and soil conservation, vector-borne disease control, improved mental health, cultural benefits, natural resources relative conflict prevention <ul style="list-style-type: none"> + Cooperation of indigenous peoples and other local communities X Planting large scale non-native monocultures leads to loss of biodiversity and poor climate change resilience, increased vulnerability to landslide, increased sensitivity of new tree species, reduced resilience of certain plants, high water demand, trees planted damaged buildings during heavy storms, lack of carbon rights in national legislations 	**	**	***	**
Traditional practices/indigenous knowledge and local knowledge (IKLK) (Table 2.7; Chapter 5.6.3; Chapter 5.14.2.2; Table 16.2) <ul style="list-style-type: none"> - Crop and livestock farmers on observed changes in climate in the Sahel (Box 5.6) 	Food and material provision & Carbon sequestration <ul style="list-style-type: none"> + Partnerships between key stakeholders such as researchers, forest managers, and local actors, indigenous and local knowledge 	***	**		

- <i>Karuk Tribe in northern California (Chapter 5.6.3.2)</i>				
Restoring natural fire regimes (Table 2.7) - <i>Protecting Gondwanan wildfire refugia in Tasmania, Australia (Chapter 2.6.5.8)</i>	Fire regulation & Biodiversity conservation		***	
Natural flood risk management (Table 2.7) - <i>Natural Flood Management (NFM) in England, United Kingdom (Chapter 2.6.5.2)</i>	Water security, flood regulation, sediment retention & Biodiversity and ecosystem conservation		*** **	
Coastal ecosystem conservation (Table Cross-Chapter Box NATURAL.1 in Chapter 2) (Table 16.2)(Table 2.7) - <i>African penguin on-site adaptation (Chapter 2.6.5.5)</i>	Coastal protection against sea level rise and storm surges & Fisheries, carbon sequestration, biodiversity and ecosystem conservation, flood regulation, water purification, recreation, and cultural benefits X NH ₄ emissions, digging channels and sand walls around homes, loss of recreational value of beaches, shifted the flood impacts to poor informal urban settlers, erosion and degraded coastal lands		** *** **	
Eco-tourism within protected areas (Table 2.7)	Tourism & Habitat protection	***	**	
Aquaculture (Chapter 5.9.4; Table 16.2; Table Cross-Chapter Box NATURAL.1 in Chapter 2)	Food provision & Biodiversity conservation + Farmer incentives, participatory adaptation to context X Lack of financial, technical or institutional capacity; short value chains; productivity varies by system; over-fertilizing; deforestation of mangroves; salt intrusion; increased flood vulnerability	***	*	
Water-energy-food (WEF) nexus (Box 4.7) - <i>Food Water Energy Nexus in Asia (Chapter 10.6.3)</i> - <i>New Zealand's Land, Water and People Nexus under a changing climate (Box 11.7)</i>	Water, energy, and food provision X Insufficient data, information, and knowledge in understanding the WEF inter-linkages; lack of systematic tools to address trade-offs involved in the nexus	***		
Urban greening (Table 2.7; table 16.2; Table Cross-Chapter Box NATURAL.1 in Chapter 2) - <i>Ecosystem based adaptation in Durban, South Africa (Chapter 2.6.5.7)</i>	Urban flood management, water savings, urban heat island mitigation & Reduced carbon emissions, air and noise regulation, improved mental health, energy savings, recreation, and aesthetics + Meaningful partnerships, long-term financial commitments, and significant political and administrative X Storage of large quantities of water in the home; water contamination; increased breeding sites for mosquitoes and flies; vectors and diseases; intensified cultivation of marginal lands; clearing of virgin forests for farmland; frequent weeding; increased competition for water and nutrients; reduced soil fertility, invasive species	***	***	**

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3 [END BOX 18.6 HERE]

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6 18.3.1.4 Industrial systems

7

8

9 Industrial emissions have been growing faster since 2000 compared to emissions in any other sector, driven
10 by increased extraction and production of basic materials (Crippa et al., 2019; IEA, 2019) (*very high confidence*). About one-third of the total emissions are contributed by the industry sector, if indirect emissions
11 from energy use are considered (Crippa et al., 2019). The COVID-19 pandemic has caused a significant

1 decrease in demand for fuels, oil, coal, gas, and nuclear energy (IEA, 2020). However, there is concern that
2 the rebound in the crisis will reverse this trend (IEA, 2020). Accordingly, the literature suggests a combined
3 set of measures is beneficial for facilitating a transition of industrial systems in support of CRD. This includes
4 (i) dematerialization and decarbonization of industrial systems, (ii) establishment of supportive governance,
5 policies, and regulations, and (iii) implementation of enabling corporate strategies.

6 Decarbonization and dematerialization strategies have been proposed as key drivers for the transition of
7 industrial systems (Fischedick et al., 2014; Worrell et al., 2016). The former involves limiting carbon
8 emissions from industrial processes (IEA, 2017; Hildingsson et al., 2019), while the latter involves improving
9 material efficiency, developing circular economies, raw material demand management, environmentally
10 friendly product and process innovations, and environmentally friendly supply chain management (Worrell et
11 al., 2016; Petrides et al., 2018).

12 Recent modelling suggests that stocks of manufactured capital, including buildings, infrastructure,
13 machinery, and equipment, stabilize as countries develop and decouple from GDP (*high agreement, medium*
14 *evidence*). For instance, Bleischwitz et al. (2018) confirmed the occurrence of a saturation effect for
15 materials in four energy-intensive sectors (steel, cement, aluminum and copper) in five industrialized
16 countries (Germany, Japan, the United Kingdom, the United States and China). High growth in the supply of
17 materials may still drive global demand for new products in the coming years for developing countries that
18 are still far from saturation levels. Therefore, accelerating industrial transitions to drive the decoupling of
19 industrial emissions from economic growth and facilitate broader transformation in industrial systems can be
20 one component of CRD.

21 Continued transitions in the industrial sector will be contingent on technological innovation. Although
22 technologies exist to drive emissions in industrial sectors to very low or zero emissions, but they require 5 to
23 15 years of innovation, commercialization, and intensive policies to ensure uptake (Åhman et al., 2017)
24 (*high agreement, medium evidence*). For instance, several options exist to reduce GHG emission related to
25 steel production process including increasing the share of the secondary route (Pauliuk et al., 2013),
26 hydrogen-based direct reduced iron (Vogl et al., 2018), aqueous electrolysis rout (Cavaliere, 2019), and
27 plasma process (Quader et al., 2016).

28 Industrial transitions are also contingent upon consumer behavior in terms of preferences for, and rates of,
29 consumption of industrial products. Sustainable consumption can play an important role in sustainable
30 production (Allwood et al., 2013; Allwood et al., 2019). This suggests feedbacks between industrial
31 production and consumption in driving industrial transitions. For example, sustainable consumption can be
32 triggered and/or enabled through sustainable production processes that provide more sustainable options to
33 consumers as well as public or private promotional campaigns that promote those options. Meanwhile,
34 demand from consumers for more sustainable options helps to drive the expansion of markets and innovation
35 among industrial producers to meet that demand.

36 18.3.1.5 Societal systems

37 This chapter contributes a fifth system transition in addition to the four which have already been introduced
38 by SR1.5: the societal systems transition. While society and people also feature in the other systems
39 transitions, the purpose of defining a fifth transition is to explicitly highlight the challenges associated with
40 changes in behavior, attitudes, values and consciousness required to achieve CRD. One caveat of considering
41 transitions in societal systems is the limit to which the nature of change is known: transitions accomplish
42 reconfigurations towards a relatively known destination. Historical and current differences between and
43 within nations translate to a multitude of equally valid but diverse priorities for development, for example
44 the understanding of development toward progress as linear has been challenged as being a Western concept
45 by scholars of colonialization (Sultana et al., 2019). Thus societal transitions are understood as being
46 intrinsically diverse for the purpose of achieving climate resilient development.

47 The four systems transitions identified in SR1.5 already include a component of societal change – for
48 example, attitude change is part of public acceptance that facilitates shifts in energy including changing
49 electricity to renewables (Ch 4 SR1.5 4.3.1.1) and developing nuclear power (4.3.1.3), and behavioral
50 change is a part of shifting irrigation practices to drive required land and ecosystems transitions (4.3.2.1).

1 Extracting societal transitions also allows for a detailed examination of other societal dimensions that
2 facilitate systems transitions, for example justice issues relating to water and energy access and distribution,
3 and land use. Societal transition, sometimes known as ‘societal transformation’, is an established concept in
4 different literatures, as described below. Transformation and transition are terms often used as synonyms
5 (Hölscher et al., 2018) although different schools of thought understand them as sub-components of each
6 other, eg. transition driving transformation, or transformation driving transition. For a more detailed
7 discussion on the differences between transition and transformation represented in the literature, see Box
8 18.1.

9
10 Societal transitions for the purpose of this report are understood as the collection of shifts in attitudes, values,
11 consciousness and behavior required to move toward CRD. This builds on the SR1.5 (IPCC, 2018a: 599)
12 definition of societal (social) transformation: “A profound and often deliberate shift initiated by communities
13 toward sustainability, facilitated by changes in individual and collective values and behaviors, and a fairer
14 balance of political, cultural, and institutional power in society.” This includes accepting IK/LK as an
15 equally valid form of knowledge as compared with Western, scientific knowledge (see Cross-Chapter Box
16 INDIG) and recognition of the role of shifting gender norms to achieve climate resilience (see Cross-Chapter
17 Box GENDER). Changes associated with societal transitions are not specific to defined systems (e.g. energy,
18 industry, land/ecosystems or urban/infrastructure). Rather, these sectoral systems are embedded within
19 broader societal systems, including e.g. political systems, economic systems, knowledge systems, cultural
20 systems (Davelaar, 2021; Turnhout et al., 2021; Visseren-Hamakers et al., 2021). Changes that happen in
21 these broader social systems can therefore prompt changes in all systems embedded within them, meaning
22 that societal transition is key to transforming across a range of sectors and topics (Leventon et al., 2021).
23 Furthermore, societal transition requires changes in individual behaviors, but also in the broader conditions
24 that shape these behaviors. These broader conditions are largely related to questions of power, in enforcing
25 dominant political economies and social-technological mindsets (Stoddard et al., 2021). This section also
26 briefly describes the various trains of research on societal transitions and transformation.
27

28 Because of the multiple sectors, interests and scales that are involved in societal transitions, understanding
29 and creating evidence on transitions requires shifting across system boundaries and finding ways to
30 transcend disciplinary silos. Relevant research includes work within the topic of transformation and
31 transitions (Hölscher et al., 2018). Transformations literature can be split into multiple sub-concepts and
32 requires engagement with multiple schools of thought (Feola, 2015; Feola et al., 2021). Much focus within
33 transformations research is currently related to biodiversity conservation (Massarella et al., 2021), and
34 transitions work tends towards a focus in urban areas (Loorbach et al., 2017). Though there is also work in
35 both that is more broadly labelled as sustainability transformations or transitions (Luederitz et al., 2017).
36 Furthermore, there is likely to be much relevant literature that does not explicitly label itself as
37 transformations or transitions (Feola et al., 2021). For example, we could look to political science theories on
38 policy change (Leventon et al., 2021) and historical perspectives on social change. Bridging these divides
39 will require a deeper rethinking in the research community to undo power structures that marginalize diverse
40 knowledges (Caniglia et al., 2021; Lahsen and Turnhout, 2021).

41 There are a number of concepts proposed as pathways to creating societal transitions; usually centered
42 around the idea of working with individuals and communities to change their mindsets as a way to change
43 the way they manage their local environments or behave. Transformations work explores how values are
44 pathways towards sustainability, for example by changing values, through making values explicit, through
45 negotiation, and by eliciting values (Horcea-Milcu et al., 2019). Human nature connections is a further
46 concept that is identified as a way to shift values and behaviors across a range of disciplines (Ives et al.,
47 2017). The role of learning and indigenous knowledge is also explored (Lam et al., 2020). These three
48 concepts have had particular salience in discussions around transformations for biodiversity conservation
49 and restoration, related to the IPBES assessment on Values (Pascual et al., 2017; Peterson et al., 2018). They
50 largely focus on the need to engage with people’s values, connections and knowledge to better manage the
51 social-ecological system they are in.
52

53 Focusing on bottom-up and community-led transformations, there is emphasis on the role of grassroots
54 organizations in transformations. Community actions around specific locations or topics have parallels to the
55 idea of transformative spaces. They are sites of innovative activity (Seyfang and Smith, 2007). Grassroots
56 organizations can bridge the local and the political scales by politicizing actors and creating new interactions
57

1 between individuals and political processes (Novák, 2021). They are a collective approach to pushing for
 2 both individual and societal change (Sage et al., 2021).

3
 4 Despite a current lack of empirical evidence, there are numerous frameworks emerging for exploring societal
 5 transitions across levels. There is focus on pathways for sustainability transitions, which tends to look at
 6 projected, normative scenarios for the future, and explore or back-cast the institutional and societal changes
 7 that are required to get there (Westley et al., 2011; Sharpe et al., 2016). There is also work that looks at
 8 scaling up of smaller sustainability initiatives, through processes of scaling up, scaling out and scaling deep
 9 (Moore et al., 2015; Lam et al., 2020). In particular, systems thinking provides an organizing framework for
 10 bringing together multiple disciplines and perspectives, to understand problem framings, and normative and
 11 design aspects of social systems and behaviors (Foster-Fishman et al., 2007). Within this, Meadows (1999)
 12 framework of leverage points for systems transformation has been operationalized within the sustainability
 13 transformations debate (Abson et al., 2017). Here, system properties relating to system paradigms and design
 14 are leverage points where interventions can create greatest system change; shallower leverage points relate to
 15 materials and processes. This framework is increasingly being used across a range of sustainability problems
 16 as boundary objects for cross-disciplinary, critical research (Fischer and Riechers, 2019; Leventon et al.,
 17 2021; Riechers et al., 2021).

18
 19 Analyses of societal transitions have had limited engagement with adaptation questions. The focus of the
 20 sub-field of sustainability transitions on a few industrialized nations, mostly in North America and Europe,
 21 limited the field's development to assumptions born from the experiences in those areas. More recent studies
 22 have sought to understand sustainability transitions in other countries, especially emerging economies
 23 (Wieczorek, 2018; Köhler et al., 2019). In particular, China has received attention from scholars on
 24 sustainability transitions (Huang et al., 2018; Lo and Castán Broto, 2019; Castán Broto et al., 2020; Huang
 25 and Sun, 2020). As a result, some pressing issues related to societal transitions for adaptation have received
 26 limited attention compared with that paid to other system transitions. However, more recently, scholarship
 27 has begun examining transitions that have turned to nature and nature-based solutions. Adaptive transitions
 28 are an intermediary step towards sustainability transitions whereby multiple actions at material and
 29 institutional levels are combined towards improving adaptation outcomes (Pant et al., 2015; Scarano, 2017).
 30
 31

32 **Table 18.3:** Specific options for facilitating the five system transitions that can support CRD

Transition	Examples	Reference
Energy Systems	<ul style="list-style-type: none"> • Fuel switching from coal to natural gas • Expansion of renewable energy technologies • Financial incentives to promote renewable energy • Reduced energy intensity of industry • Improvements in power system resilience and reliability • Increased water use efficiency in electricity generation • Energy demand management strategies 	(Gielen et al., 2019) (Mulugetta et al., 2019) (IEA et al., 2019) AR6 WGIII Chapter 2
Urban and infrastructure systems	<ul style="list-style-type: none"> • Increased investment in physical and social infrastructure • Enhance urban and regional planning • Enhanced governance and institutional capacity supports post-disaster recovery and reconstruction (Kull, 2016) 	(IPCC, 2018b): D3.1
Land, Oceans, and Ecosystems	<ul style="list-style-type: none"> • Expanding access to agricultural and climate services • Strengthening land tenure security and access to land • Empowering women farmers • Improved access to markets • Facilitating payments for ecosystem services 	(IPCC, 2019f): C2.1) (IPCC, 2019f): C4.5) (IPCC, 2019f): C4)

	<ul style="list-style-type: none"> • Promotion of healthy and sustainable diets • Enhancing multi-level governance by supporting local management of natural resources • Strengthening cooperation between institutions and actors • Building on local, indigenous and scientific knowledge funding, and institutional support • Monitoring and forecasting • Education and climate literacy and social learning and participation 	
Industrial systems	<ul style="list-style-type: none"> • Promote material efficiency and high-quality circularity • Materials demand management (IEA 2019, 2020) • Application of new processes and technologies for GHG emission reduction • Carbon pricing or regulations with provisions on competitiveness to drive innovation and systemic carbon efficiency • Low-cost, long-term financing mechanisms to enable investment and reduce risk • Better planning of transport infrastructure • Labour market training and transition support • Electricity market reform • Regulations – standards and labelling, material efficiency • Mandating technologies and targets • Green taxes and carbon pricing, preferential loans and subsidies • voluntary action agreements, expanded producer responsibilities • information programs: monitoring, evaluation, partnerships, and research and development • government provisioning of services—government procurements, technology push and market-pull 	(Åhman et al., 2017; Bataille et al., 2018; Material, 2019) (Tanaka, 2011; Schwarz et al., 2020) (Ciwmb, 2003) (Romero Mosquera, 2019) (Tanaka, 2011) (Ryan et al., 2011; Boyce, 2018) (Taylor, 2008) (UNEP, 2018b) (Kaza et al., 2018) (Söderholm and Tilton, 2012) (Bataille et al., 2018) (Ghisetti et al., 2017) (Taylor, 2008; Fischedick et al., 2014; Hansen and Lema, 2019) (Crippa et al., 2019; IEA, 2019) (Cavaliere, 2019; IEA, 2020)(Vogl et al., 2018)(Pauliuk et al., 2013; Quader et al., 2016)
Societal Systems	<ul style="list-style-type: none"> • Inclusive governance • Empowerment of excluded stakeholders, especially women and youth • transforming economies • finance and technology aligned with local needs • overcoming uneven consumption and production patterns • allowing people to live a life in dignity and enhancing their capabilities • involving local governments, enterprises and civil society organisations across different scales 	(Fazey et al., 2018b; O'Brien, 2018; Patterson et al., 2018) (MRFCJ, 2015; Dumont et al., 2019) (Popescu et al., 2017; David Tàbara et al., 2018) (de Coninck and Sagar, 2015; IEA, 2015; Parikh et al., 2018) (Dearing et al., 2014; Häyhä et al., 2016; Raworth, 2017) (Klinsky and Winkler, 2018), (Hajer et al., 2015; Labriet et al., 2015; Hale, 2016; Pelling et al., 2016; Kalafatis, 2017; Lyon, 2018) (Holden et al., 2017) (Cundill et al., 2014; Butler et al., 2016; Ensor, 2016; Fazey et al., 2016;

	<ul style="list-style-type: none"> • reconceptualising development around well-being rather than economic growth (Gupta and Pouw, 2017), • rethinking, prevailing values, ethics and behaviour • improving decision-making processes that incorporate diverse values and world views • creating space for negotiating diverse interests and preferences 	Gorddard et al., 2016; Aipira et al., 2017; Chung Tiam Fook, 2017; Maor et al., 2017) (O'Brien and Selboe, 2015; Gillard et al., 2016; DeCaro et al., 2017; Harris et al., 2018; Lahn, 2018; Roy et al., 2018) Sections 5.6.1 and 5.5.3.1
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3 [START CROSS-CHAPTER BOX GENDER HERE]

4

5 **Cross-Chapter Box GENDER: Gender, Climate Justice and Transformative Pathways**

6

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22

23 **Key Messages**

24

- Gender and other social inequities (e.g., racial, ethnic, age, income, geographic location) compound vulnerability to climate change impacts (*high confidence*). Climate justice initiatives explicitly address these multi-dimensional inequalities as part of a climate change adaptation strategy. [Box 9.2: Vulnerability Synthesis: Differential Vulnerability by Gender and Age in Ch 9]
- Addressing inequities in access to resources, assets, and services as well as participation in decision-making and leadership is essential to achieving gender and climate justice (*high confidence*).
- Intentional long-term policy and program measures and investments to support shifts in social rules, norms, and behaviours are essential to address structural inequalities and support an enabling environment for marginalised groups to effectively adapt to climate change (*very high confidence*). [Equity and Justice box in Ch 17]
- Climate adaptation actions are grounded in local realities so understanding links with SDG 5 is important to ensure that adaptive actions do not worsen existing gender and other inequities within society (e.g., leading to maladaptation practices) (*high confidence*). [17.5.1]
- Adaptation actions do not automatically have positive outcomes for gender equality. Understanding the positive and negative links of adaptation actions with gender equality goals, (i.e., SDG 5), is important to ensure that adaptive actions do not exacerbate existing gender-based and other social inequalities [16.1.4.4]. Efforts are needed to change unequal power dynamics and to foster inclusive decision-making for climate adaptation to have a positive impact for gender equality (*high confidence*).
- There are very few examples of successful integration of gender and other social inequities in climate policies to address climate change vulnerabilities and questions of social justice, (*Very high confidence*).

Gender, climate justice, and climate change

This Cross-Chapter Box highlights the intersecting issues of gender, climate change adaptation, climate justice, and transformative pathways. A gender perspective does not centre only on women or men but examines structures, processes, and relationships of power between and among groups of men and women and how gender, particularly in its non-binary form, intersects with other social categories such as race, class, socio-economic status, nationality, or education to create multidimensional inequalities (Hopkins, 2019). A gender transformative approach aims to change structural inequalities. Attention to gender in climate change adaptation is thus central to questions of climate justice that aim for a radically different future (Bhavnani et al., 2019). As a normative concept highlighting the unequal distribution of climate change impacts and opportunities for adaptation and mitigation, climate justice (Wood, 2017; Jafry et al., 2018; Chu and Michael, 2019; Shi, 2020a) calls for transformative pathways for human and ecological wellbeing. These address the concentration of wealth, unsustainable extraction, and distribution of resources (Schipper et al., 2020a; Vander Stichele, 2020) as well as the importance of equitable participation in environmental decision-making for climate justice (Arora-Jonsson, 2019).

Research on gender and climate change demonstrates that an understanding of gendered relations is central to addressing the issue of climate change. This is because gender relations mediate experiences with climate change, whether in relation to water (Köhler et al., 2019) (see also Sections 4.7, 4.3.3; 4.6.4, 5.3), forests (Arora-Jonsson, 2019), agriculture (Carr and Thompson, 2014; Balehey et al., 2018; Garcia et al., 2020) (see also Chapter 4, Section 5.4), marine systems (Mcleod et al., 2018; Garcia et al., 2020) (see also Section 5.9) or urban environments (Reckien et al., 2018; Susan Solomon et al., 2021) (see also Chapter 6). Climate change has direct negative impacts on women's livelihoods due to their unequal control over and access to resources (e.g., land, credit) and because they are often the ones with the least formal protection (Eastin, 2018) (see also Box 9.2 in Ch 9). Women represent 43% of the agricultural labour force globally, but only 15% of agricultural landholders (OECD, 2019b). Gendered and other social inequities also exist with non-land assets and financial services (OECD, 2019b) often due to social norms, local institutions, and inadequate social protection (Collins et al., 2019b). Men may experience different adverse impacts due to gender roles and expectations (Bryant and Garnham, 2015; Gonda, 2017). These impacts can lead to irreversible losses and damages from climate change across vulnerability hotspots (Section 8.3).

Participation in environmental decision-making tends to favour certain social groups of men, whether in local environmental committees, international climate negotiations (Gay-Antaki and Liverman, 2018) or the IPCC (Nhamo and Nhamo, 2018). Addressing climate justice reinforces the importance of considering the legacy of colonialism on developing regional and local adaptation strategies. Scholars have criticized climate programs for setting aside forestland that poor people rely on and appropriating the labor of women in the global South without compensatory social policy or rights; where women are expected to work with Non Timber Forest Products to compensate for the lack of logging and for global climate goals but where their work of social reproduction and care is paid little attention (Westholm and Arora-Jonsson, 2015; Arora-Jonsson et al., 2016). A global ecologically unequal exchange, biopiracy, damage from toxic exports, or the disproportionate use of carbon sinks and reservoirs by high-income countries enhance the negative impacts of climate change, women in LDC's and SIDS also endure the harshest impacts of the debt crisis due to imposed debt measures in their countries (Appiah and Gbeddy, 2018; Fresnillo Sallan, 2020). The austerity measures derived as conditionalities for fiscal consolidation in public services increases gender-based violence (Castañeda Carney et al., 2020) and brings additional burdens for women in the form of increasing unpaid care and domestic work (Bohoslavsky, 2019).

Gendered vulnerability

Land, ecosystem, and urban transitions to climate-resilient development need to address gender and other social inequities to meet sustainability and equity goals, otherwise, marginalised groups may continue to be excluded from climate change adaptation. In the water sector, increasing floods and droughts and diminishing groundwater and runoff have gendered effects on both production systems and domestic use (Sections 4.3.1, 4.3.3, 4.5.3). Climate change is reducing the quantity and quality of safe water available in many regions of the world and increasing domestic water management responsibilities (*high confidence*). In regions with poor drinking water infrastructure, it is forcing, primarily women and girls, to walk long

1 distances to access water, and limiting time available for other activities, including education and income
2 generation (Eakin et al., 2014; Kookana et al., 2016; Yadav and Lal, 2018). Water insecurity and the lack of
3 water, sanitation, and hygiene (WASH) infrastructure have resulted in psychosocial distress, gender-based
4 violence, as well as poor maternal and child health and nutrition (Collins et al., 2019a; Wilson et al., 2019;
5 Geere and Hunter, 2020; Islam et al., 2020; Mainali et al., 2020) (Sections 4.3.3 and 4.6.4.4) (*high
confidence*). Climate-related extreme events also affect women's health – by increasing the risk of maternal
6 and infant mortality, disrupting access to family planning and prevention of mother to child transmission
7 regimens for HIV positive pregnant women (Undrr, 2019) (see also Section 7.2). Women and the elderly are
8 also disproportionately affected by heat events (Section 7.1.7.2.1, 7.1.7.2.3, 13.7.1).

10
11 Extreme events impact food prices and reduce food availability and quality, especially affecting vulnerable
12 groups, including low-income urban consumers, wage labourers, and low-income rural households who are
13 net food buyers (Green et al., 2013; Fao, 2016) (Section 5.12). Low-income women, ethnic minorities, and
14 Indigenous communities are often more vulnerable to food insecurity and malnutrition from climate change
15 impacts, as poverty, discrimination, and marginalisation intersect in their cases (Vinyeta et al., 2016; Clay et
16 al., 2018) (Section 5.12). Increased domestic responsibilities of women and youth, due to migration of men,
17 can increase their vulnerability due to their reduced capacity for investment in off-farm activities and
18 reduced access to information (Sugden et al., 2014; O'Neil et al., 2017) (Section 4.3; 4.6) (*high confidence*).
19

20 In the forest sector, the increased frequency and severity of drought, fires, pests and diseases, and changes to
21 growing seasons, has led to reduced harvest revenues, fluctuations in timber supply and availability of wood
22 (Lamsal et al., 2017; Fadrique et al., 2018; Esquivel-Muelbert et al., 2019). Climate programs in the global
23 South such as REDD+ have led to greater social insecurity and the conservation of the forests have led to
24 more pressure on women to contribute to household incomes but without enough supporting market access
25 mechanisms or social policy (Westholm and Arora-Jonsson, 2015; Arora-Jonsson et al., 2016). In countries
26 in the global North, reduced harvestable wood and revenues have led to employment restructuring that has
27 important gendered effects and negatively affects community transition opportunities (Reed et al., 2014).
28

29 ***Integrating gender in climate policy and practice***

30

31 Climate change policies and programs across regions reveal wide variation in the degree and approach to
32 addressing gender inequities (see Table SMCCB GENDER.2). In most regions where there are climate
33 change policies that consider gender, they inadequately address structural inequalities resulting from
34 climate change impacts, or how gender and other social inequalities can compound risk (*high confidence*).
35 Experiences show that it is more frequent to address specific gender inequality gaps in access to resources.
36 Regionally, Central and South American countries (section 12.5.8) have a range of gender-sensitive or
37 gender-specific policies such as the intersectoral coordination initiative Gender and Climate Change Action
38 Plans (PAGcc), adopted in Perú, Cuba, Costa Rica, and Panamá (Casas Varez, 2017), or the Gender
39 Environmental policy in Guatemala that has a focus on climate change (Bárcena-Martín et al., 2021).
40 However, countries often have limited commitment and capacity to evaluate the impact of such policies
41 (Tramutola, 2019). In North and South America, policies have failed to address how climate change
42 vulnerability is compounded by the intersection of race, ethnicity, and gender (Radcliffe, 2014; Vinyeta et
43 al., 2016) (see also section 14.6.3). gender is rarely discussed in African national policies or programmes
44 beyond the initial consultation stage (Holvoet and Inberg, 2014; Mersha and van Laerhoven, 2019), although
45 there are gender and climate change action strategies in countries such as Liberia, Mozambique, Tanzania,
46 and Zambia (Mozambique and IUCN, 2014; Zambia and IUCN, 2017). European climate change adaptation
47 strategies and policies are weak on gender and other social equity issues (Allwood, 2014; Boeckmann and
48 Zeeb, 2014; Allwood, 2020), while in Australasia, there is a lack of gender-responsive climate change
49 policies. In Asia, there are several countries that recognize gendered vulnerability to climate change (Jafry,
50 2016; Singh et al., 2021b), but policies tend to be gender-specific, with a focus on targeting women, for
51 example in the national action plan on climate change as in India (Roy et al., 2018) or in national climate
52 change plan as in Malaysia (Susskind et al., 2020).
53

54 ***Potential for Change and Solutions***

55

56 The sexual division of labour, systemic racism and other social structural inequities lead to increased
57 vulnerabilities and climate change impacts for social groups such as women, youth, Indigenous peoples,

1 ethnic minorities. Their marginal positions not only affect their lives negatively but their work in
2 maintaining healthy environments is ignored and invisible in policy affecting their ability to work towards
3 sustainable adaptation and aspirations in the SDGs (Arora-Jonsson, 2019). However, attention to the
4 following has the potential to bring about change:

5 Creation of new, deliberative policy-making spaces that support inclusive decision-making processes and
6 opportunities to (re)negotiate pervasive gender and other social inequalities in the context of climate change
7 for transformation (Tschakert et al., 2016; Harris et al., 2018; Zervogel, 2019; Garcia et al., 2020). (*high*
8 *confidence*)

9 Increased access to reproductive health and family planning services, which contributes to climate change
10 resilience and socio-economic development through improved health and well-being of women and their
11 children, including increased access to education, gender equity, and economic status (Onarheim et al., 2016;
12 Starbird et al., 2016; Lopez-Carr, 2017; Hardee et al., 2018) (Sections 7.4) (*high confidence*).

13 Engagement with women's collectives is important for sustainable environments and better climate decision-
14 making whether at the global, national, or local levels (Westholm and Arora-Jonsson, 2018; Agarwal, 2020).
15 The work of such collectives in maintaining their societies and environments and in resisting gendered and
16 community violence is unacknowledged (Jenkins, 2017; Arora-Jonsson, 2019) but is indispensable
17 especially when combined with good leadership, community acceptance, and long-term economic
18 sustainability (Chu, 2018; Singh, 2019) (Section 4.6.4). Networking by gender experts in environmental
19 organizations and bureaucracies has also been important for ensuring questions of social justice (Arora-
20 Jonsson and Sijapati, 2018).

21 Investment in appropriate reliable water supplies, storage techniques, and climate-proofed WASH
22 infrastructure as key adaptation strategies that reduce both burdens and impacts on women and girls (Alam et
23 al., 2011; Woroniecki, 2019) (Sections 4.3.3 and 4.6.44).

24 Improved gender-sensitive early warning system design and vulnerability assessments to reduce
25 vulnerabilities, prioritising effective adaptation pathways to women and marginalized groups (Mustafa et al.,
26 2019; Tanner et al., 2019; Werners et al., 2021).

27 Established effective social protection, including both cash and food transfers, such as the universal public
28 distribution system (PDS) for cereals in India, or pensions and social grants in Namibia, that have been
29 demonstrated to contribute towards relieving immediate pressures on survival and support processes at the
30 community level, including climate effects (Kattumuri et al., 2017; Lindoso et al., 2018; Rao et al., 2019a;
31 Carr, 2020).

32 Strengthened adaptive capacity and resilience through integrated approaches to adaptation that include social
33 protection measures, disaster risk management, and ecosystem-based climate change adaptation (*high*
34 *confidence*), particularly when undertaken within a gender-transformative framework (Gumucio et al., 2018;
35 Bezner Kerr et al., 2019; Deaconu et al., 2019) (Cross-Chapter Box NATURAL in Chapter 2, Section 5.12,
36 Section 5.14).

37 For example, gender-transformative and nutrition-sensitive agroecological approaches strengthen adaptive
38 capacities and enable more resilient food systems by increasing leadership for women and their participation
39 in decision-making and a gender-equitable domestic work (*high confidence*) (Gumucio et al., 2018; Bezner
40 Kerr et al., 2019; Deaconu et al., 2019) (Cross-Chapter Box NATURAL in Chapter 2, Section 5.12, Section
41 5.14)

42 New initiatives such as the Sahel Adaptive Social Protection Program represent an integrated approach to
43 resilience that promotes coordination among social protection, disaster risk management, and climate change
44 adaptation. Accompanying measures including, health, education, nutrition, family planning, among others
45 (Daron et al., 2021).

46 **Climate change adaptation and SDG 5**

1 Adaptation actions may reinforce social inequities, including gender unless explicit efforts are made to
 2 change (Nagoda and Nightingale, 2017; Garcia et al., 2020) (*high evidence and high agreement*).
 3 Participation in climate action increases if it is inclusive and fair (Huntjens and Zhang, 2016). Roy et al. (2018)
 4 assessed links among various SDGs and mitigation options. Adaptation actions are grounded in local
 5 realities especially in terms of their impacts so understanding links with the goals of SDG 5 becomes more
 6 important to make sure that adaptive actions do not worsen prevalent gender and other social inequities
 7 within society (*high evidence, high agreement*). In the IPCC 1.5°C Special Report, Roy et al. (2018)
 8 assessed links between various SDGs and mitigation options, adaptation options were not considered. The
 9 current SDG 13 climate action targets do not specifically mention gender as a component for action, which
 10 makes it even more imperative to link SDG 5 targets and other gender-related targets to adaptive actions
 11 under SDG 13 to ensure that adaptation projects are synergistic rather than maladaptive (16.3.2.6, Table
 12 16.6) (Susan Solomon et al., 2021).

13

14 This assessment is based on a systematic rapid review of scientific publications (McCartney et al., 2017;
 15 Liem et al., 2020) published on adaptation actions in 9 sectors from 2014 to 2020 (see Table SMCCB
 16 GENDER.1) and how they integrated gender perspectives impacting gender equity. The assessment is based
 17 on over 17,000 titles and abstracts that were initially found through keyword search and were reviewed.
 18 Finally, 319 relevant papers on case studies, regional assessments, and meta-reviews were assessed. Gender
 19 impact was classified by various targets under SDG 5. Following the approach taken in Roy et al. (2018) and
 20 (Hoegh-Guldberg et al., 2019), the linkages were classified into synergies (positive impacts or co-benefits)
 21 and trade-offs (negative impacts) based on the evidence obtained from the literature review which is finally
 22 used to develop net impact (positive or negative) scores (See Table Cross-Chapter Box GENDER.1 and
 23 Supplementary Material)

24

25

26 **Table Cross-Chapter Box GENDER.1: Interrelations between SDG5 (gender equality) and adaptation initiatives
 27 in 9 major sectors**

<i>Sector</i>	<i>Adaptation categories</i>			
	<i>Ecosystem-based</i>	<i>Technological /infrastructure /information</i>	<i>Institutional</i>	<i>Behavioural / cultural</i>
Terrestrial & freshwater ecosystem	□ □		□ □	
Ocean & coastal ecosystem	□ □	□	□ □ □	
Mountain ecosystem	□	□ □	□	□ □
Food, fibre & others	□ □		□ □	□ □
Urban water & sanitation	□	□ □		□ □
Poverty, livelihood & Sustainable Development			□	□ □
Cities, settlement & key infrastructure	□ □	□ □	□ □	□ □ □
Health, well-being, and changing communities' structure	□ □ □ □	□ □	□ □ □	□ □
Industrial system transition			□ □	□ □ □

Colour code	Description	Confidence levels	Symbol
Blue	All net positive links	Very High	□ □ □ □ □
Orange	All net negative links	High	□ □ □ □

	Number of net positive links > number of net negative links	Medium	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
	Number of net negative links > number of net positive links	Low	<input type="checkbox"/> <input type="checkbox"/>
	no literature/options	Very low	<input type="checkbox"/>

1 Table Notes:

2 Potential net synergies and trade-offs between a sectoral portfolio of adaptation actions and SDG 5 are shown. Colour
 3 codes showing the relative strength of net positive and net negative impacts and confidence levels. The strength of net
 4 positive and net negative connections across all adaptation actions within a sector are aggregated to show sector-
 5 specific links. The links are only one-sided on how adaptation action is linked to gender equality (SDG5) targets and
 6 not vice versa. Adaptation options assessed in Ecosystem-based actions are: 22 in number, options in Technological
 7 /infrastructure /information are 10, in Institutional are 17 and in Behavioural/ cultural are 13. The assessment presented
 8 here is based on literature presenting impacts on gender equality and equity of various adaptation actions implemented
 9 in various local contexts and in regional climate change policies (Table SMCCB GENDER.2).

10
 11 Adaptation actions being implemented in each sector in different local contexts can have positive (synergies)
 12 or negative (trade-offs) effects with SDG5. This can potentially lead to net positive or net negative
 13 connections at an aggregate level. How they are finally realized depends on how they are implemented,
 14 managed, and combined with various other interventions in particular, place-based circumstances.

15 Ecosystem-based adaptation actions and terrestrial & freshwater ecosystems have higher potential for net
 16 positive connections (Roy et al., 2018) (Table Cross-Chapter Box GENDER.1 and Supplementary Material).
 17 Adaptation in terrestrial and freshwater ecosystems has the strongest net positive links with all SDG-5
 18 targets (*medium evidence, low agreement*). For example, community-based natural resource management
 19 increases the participation of women, especially when they are organised into women's groups (Pineda-
 20 López et al., 2015; de la Torre-Castro et al., 2017) (Supplementary Material). For poverty, livelihood and
 21 sustainable development sector adaptation actions have generated more net negative scores (*low evidence,*
 22 *low agreement*) (Table Cross-Chapter Box GENDER.1). For example, patriarchal institutions and structural
 23 discriminations curtail access to services or economic resources as compared to men, including less control
 24 over income, fewer productive assets, lack of property rights, as well as less access to credit, irrigation,
 25 climate information, and seeds which devalue women's farm-related adaptation options (Adzawla et al.,
 26 2019; Friedman et al., 2019; Ullah et al., 2019) (Supplementary Material).

27
 28 Among the adaptation actions, ecosystem-based actions have the strongest net positive links with SDG-5
 29 targets (Table Cross-Chapter Box GENDER.1, Table SMCCB GENDER.1). In the health, well-being and
 30 changing communities' sector, this is with *high evidence and medium agreement*, while in all other sectors
 31 there is *medium evidence and low agreement*. Net negative links are most prominent in institutional
 32 adaptation actions (Table Cross-Chapter Box GENDER.1). For example, in mountain ecosystems, changes
 33 in gender roles in response to climatic and socioeconomic stressors is not supported by institutional
 34 practices, mechanisms, and policies that remain patriarchal (Goodrich et al., 2019). Additionally, women
 35 often have less access to credit for climate change adaptation practices, including post-disaster relief, for
 36 example, to deal with salinization of water or flooding impacts (Hossain and Zaman 2018). Lack of
 37 coordination among different city authorities can also limit women's contribution in informal settlements
 38 towards adaptation. Women are typically underrepresented in decision-making on home construction and
 39 planning and home-design decisions in informal settlements, but examples from Bangladesh show they play
 40 a significant role in adopting climate-resilient measures (e.g., the use of corrugated metal roofs and partitions
 41 which is important in protection from heat) (Jabeen, 2014; Jabeen and Guy, 2015; Araos et al., 2017; Susan
 42 Solomon et al., 2021).

43

Towards climate-resilient, gender-responsive transformative pathways

44
 45 The climate change adaptation and gender literature call for research and adaptation interventions that are
 46 'gender-sensitive' (Jost et al., 2016; Thompson-Hall et al., 2016; Kristjanson et al., 2017; Pearce et al.,
 47 2018a) and "gender-responsive", as established in Article 7 of the Paris Agreement (UNFCCC, 2015). In
 48 addition, attention is drawn to the importance of 'mainstreaming' gender in climate/development policy
 49 (Alston, 2014; Rochette, 2016; Mcleod et al., 2018; Westholm and Arora-Jonsson, 2018). Many calls have
 50 been made to consider gender in policy and practice (Ford et al., 2015; Jost et al., 2016; Rochette, 2016;
 51 Thompson-Hall et al., 2016; Kristjanson et al., 2017; Mcleod et al., 2018; Lau et al., 2021; Singh et al.,
 52 2021b). Rather than merely emphasising the inclusion of women in patriarchal systems, transforming
 53 54

systems that perpetuate inequality can help to address broader structural inequalities not only in relation to gender but also other dimensions such as race and ethnicity (Djoudi et al., 2016; Pearse, 2017; Gay-Antaki, 2020). Adaptation researchers and practitioners play a critical role here and can enable gender-transformative processes by creating new, deliberative spaces that foster inclusive decision-making and opportunities for renegotiating inequitable power relations (Tschakert et al., 2016; Zervogel, 2019; Garcia et al., 2020).

To date, empirical evidence on such transformational change is sparse, although there is some evidence of incremental change (e.g., increasing women's participation in specific adaptation projects, mainstreaming gender in national climate policies). Even when national policies attempt to be more gendered, there is criticism that they use gender-neutral language or include gender analysis without proposing how to alter differential vulnerability (Mersha and van Laerhoven, 2019; Singh et al., 2021b). More importantly, the mere inclusion of women and men in planning does not necessarily translate to substantial gender-transformative action, for example in National Adaptation Programmes of Action across sub-Saharan Africa (Holvoet and Inberg, 2014; Nyasimi et al., 2018) and national and sub-national climate action plans in India (Singh et al., 2021b). Importantly, there is often an overemphasis on the gender binary (and household headship as an entry point), which masks complex ways in which marginalisation and oppression can be augmented due to the interaction of gender with other social factors and intra-household dynamics (Djoudi et al., 2016; Thompson-Hall et al., 2016; Rao et al., 2019a; Lau et al., 2021; Singh et al., 2021b).

Climate justice and gender transformative adaptation can provide multiple beneficial impacts that align with sustainable development. Addressing poverty (SDG 1), energy poverty (SDG 7), WaSH (SDG 6), health (SDG 3), education (SDG 4) and hunger (SDG 2)—along with inequalities (SDG 5 and SDG 10) - improves resilience to climate impacts for those groups that are disproportionately affected (women, low-income and marginalised groups). Inclusive and fair decision-making can enhance resilience (SDG 16; Section 13.4.4), although adaptation measures may also lead to resource conflicts (SDG 16; Section 13.7). Nature-based solutions attentive to gender equity also support ecosystem health (SDGs 14 and 15) (Dzebo et al., 2019). Gender and climate justice will be achieved when the root causes of global and structural issues are addressed, challenging unethical and unacceptable use of power for the benefit of the powerful and elites (MacGregor, 2014; Wijsman and Feagan, 2019; Vander Stichele, 2020). Justice and equality need to be at the centre of climate adaptation decision-making processes. A transformative pathway needs to include the voice of the disenfranchised (MacGregor, 2020; Schipper et al., 2020a).

[END CROSS-CHAPTER BOX GENDER HERE]

18.3.2 Accelerating Transitions

Successfully implementing climate actions and managing trade-offs between mitigation, adaptation and sustainable development (18.2.4) has important time considerations that imply significant urgency, making substantive progress in system transitions critical for CRD. Both the SDGs and the Sendai Framework, for example, have target dates of 2030. Meanwhile, the Paris Agreement sets specific time horizons for NDCs and the SR1.5 indicated that limiting warming to 1.5°C would similarly require substantial climate action by 2030 (IPCC, 2018a). While the literature is unambiguous regarding the need for significant system transitions to achieve CRD (Section 18.1.3), the current pace of global emissions reductions, poverty alleviation, and development of equitable systems of governance is incommensurate with these policy time tables (Rogelj et al., 2010; Burke et al., 2016; Oleribe and Taylor-Robinson, 2016; Kriegler et al., 2018; Frank et al., 2019; Sadoff et al., 2020). As noted previously in the AR5, “*delaying action in the present may reduce options for climate-resilient pathways in the future*” (Denton et al., 2014: 1123). Accordingly, significant acceleration in the pace of system transitions is necessary to enable the implementation of mitigation, adaptation, and sustainable development initiatives consistent with CRD (*very high confidence*).

Studies since the AR5 directly address the issue of how to accelerate transitions within the broader system transitions, sustainability transitions, and socio-technical transitions literature (Frantzeskaki et al., 2017; Gliedt et al., 2018; Gorissen et al., 2018; Johnstone and Newell, 2018; Kuokkanen et al., 2019; Markard et al., 2020). Such literature explores several core themes to facilitate acceleration, which are aligned with the discussion later in this chapter on arenas of engagement for CRD (Section 18.4.3). One dominant theme is

accelerating the implementation of sustainability or low-carbon policies that target specific sectors or industries (Bhamidipati et al., 2019). For example, Altenburg and Rodrik (Altenburg and Rodrik, 2017) discuss green industrial policies including taxes, mandated technology phase outs, and the removal of subsidies as means of constraining polluting industries. Kivimaa et al. (Kivimaa and Martiskainen, 2018; Kivimaa et al., 2019a; Kivimaa et al., 2019b; Kivimaa et al., 2020) and Vihemäki et al. (2020) discuss low-carbon transitions in buildings, noting the important role that intermediaries play in facilitating policy reform. Nikulina et al. (2019) identify mechanisms for facilitating policy change in personal mobility including political leadership, combining carrots and sticks to incentivize behavioral change, and challenging current policy frameworks. These various examples reflect a fragmented approach to system transitions, suggesting a large portfolio of such transition initiatives would be required to accelerate change or more fundamental and cross-cutting policy drivers are needed (*high agreement, limited evidence*). Policies that seek to promote social justice and equity, for example, could ultimately catalyze a broader range of sustainability and climate actions than policies designed to address a specific sector or class of technology (Delina and Sovacool, 2018; White, 2020).

In contrast with formal government policies, a second theme in accelerating transitions is that of civic engagement (see also 18.4.3), which is reported to be an important opportunity for driving transitions forward (*high agreement, medium evidence*). Ehnert et al. (2018) describe local organizations and civic engagement in policy processes as an important engine for sustainability activities in European states. Similarly, Ruggiero et al. (2021) note the potential to use civic organizations to appeal to local identities in order to mobilize citizens to pursue energy transition initiatives among communities in the Baltic Sea region. Gernert et al. (2018) attribute such influence to the ability of grassroots movements to bypass traditional social and political norms and thereby experiment with new behaviors and processes. Moreover, civic engagement is also the foundation for collective action including protest and civil disobedience (Welch and Yates, 2018, Section 18.5.3.7). However, Haukkala (2018) observes that while green-transition coalitions in Finland could be an agent of change driving energy transitions, the diversity of views among the various grassroots actors could make consensus building difficult, thereby slowing transition initiatives.

A third theme is that of innovation, generally, and sustainability-oriented innovation, specifically (de Vries et al., 2016; Gerardts and Bocken, 2019; Loorbach et al., 2020), which creates opportunities for overcoming existing transition barriers (*very high confidence*). For example, Valta (2020) describes the role of innovation ecosystems – partnerships among companies, investors, governments, and academics – in accelerating innovation (see also World Economic Forum, 2019). Burch et al. (Burch et al., 2016) describe the role of small and medium-sized business entrepreneurship in promoting rapid innovation. Innovation extends beyond pure technology considerations to consider innovation in practices and social organization (Li et al., 2018; Psaltoglou and Calle, 2018; Repo and Matschoss, 2020). Zivkovic (2018), for example, discusses “innovation labs” as accelerators for addressing so-called wicked problems like climate change through multi-stakeholder groups. Meanwhile, Chaminade and Randelli (2020) describe a case study where structural preconditions and place-based agency were important drivers of transitions to organic viticulture in Tuscany, Italy.

The fourth theme is that of transition management (Goddard and Farrelly, 2018), particularly vis a vis, disruptive technologies (Iñigo and Albareda, 2016; Kuokkanen et al., 2019) or broader societal disruptions (Brundiers, 2020; Davidsson, 2020; Hepburn et al., 2020; Schipper et al., 2020b). Recent literature has given attention to how actors can use disruptive events, such as disasters, as a window-of-opportunity for accelerating changes in policies, practices, and behaviors (*high agreement, medium evidence*) (Brundiers, 2018; Brundiers and Eakin, 2018). This is consistent with concepts in resilience thinking around ‘building back better’ after disasters (Fernandez and Ahmed, 2019). For example, Hepburn et al. discuss fiscal recovery packages for COVID-19 as a means of accelerating climate action, with a particular influence on clean physical infrastructure, building efficiency retrofits, investment in education and training, natural capital investment, and clean research and development (Andrijevic et al., 2020b).

18.4 Agency and Empowerment for Climate Resilient Development

As reflected in the discussion of societal transitions (18.3), people and their values and choices play an instrumental role in CRD. The agency of people to act on CRD is grounded in their worldviews, beliefs,

values, and consciousness (Woiwode, 2020) and is shaped through social and political processes including how policies and decision-making recognize the voices, knowledges and rights of particular actors over others (*very high confidence*) (Harris and Clarke, 2017; Nightingale, 2017; Bond and Barth, 2020; Muok et al., 2021). Since the AR5, evidence on diverse forms of engagement by and among social, political and economic actors to support climate resilient development and sustainability outcomes, has increased. New forms of decision-making and engagement are emerging within the formal policy making and planning sphere, including co-production of knowledge, interventions grounded in the arts and humanities, civil participation and partnerships with business (Ziervogel et al., 2016a; Roberts et al., 2020). In addition, the set of actors that drive climate and development actions are recognized to extend beyond government and formal policy actors to include civil society, education, industry, media, science and art (Ojwang et al., 2017; Solecki et al., 2018; Heinrichs, 2020; Omukuti, 2020). This makes the power dynamics among actors and institutions critical for understanding the role of actors in CRD (Buggy and McNamara, 2016; Camargo and Ojeda, 2017; Silva Rodríguez de San Miguel, 2018).

The formal space for national, sub-national and international adaptation governance emerged at COP 16 (UNFCCC, 2010) when adaptation was recognized as a similar level of priority as greenhouse gas mitigation. The Paris Agreement (UNFCCC, 2015) built on this and the 2030 Sustainable Development Agenda (United Nations, 2015) to link adaptation to development and climate justice. It also highlighted the importance of multi-level adaptation governance, including new non-state voices and climate actors that widen the scope of adaptation governance beyond formal government institutions. For example, individuals can act as agents of changes in their own behavior, such as via change in their consumption patterns, but also generate change within organizations, fields of practice, and the political landscape of governance. Accordingly, these interactions among actors across different scales implies the need for wider modes of, and arena for, engagement around adaptation in order to accommodate a diversity of perspectives (*high agreement, medium evidence*) (Chung Tiam Fook, 2017; Lesnikowski et al., 2017; IPCC, 2018a).

In most regions, such new institutional and informal arrangements are at an early stage of development (*high agreement, limited evidence*). Further clarification and strengthening are needed to enable the fair sharing of resources, responsibilities, and authorities to enable climate action to enable climate-resilient development (Wood et al., 2017; IPCC, 2018a; Reckien et al., 2018). These are strongly linked to contested and complementary worldviews of climate change and the actors that use these worldviews to justify, direct, accelerate and deepen transformational adaptation and climate action.

18.4.1 Political Economy of Climate Resilient Development

Political economy studies (i.e., the origins, nature and distribution of wealth, and the ideologies, interests, and institutions that shape it) explicitly addressing CRD are quite limited. Yet, there is an extensive post-AR5 literature on political economy associated with various elements relevant to CRD including climate change and development (Naess et al., 2015); vulnerability, adaptation, and climate risk (Sovacool et al., 2015; Sovacool et al., 2017; Barnett, 2020); energy, decarbonization, and negative emissions technologies (Kuzemko et al., 2019; Newell, 2019); degrowth and low-carbon economies (Perkins, 2019; Newell and Lane, 2020); solar radiation management (Ott, 2018); planetary health and sustainability transitions and transformation (Kohler et al., 2019) (Gill and Benatar, 2020).

Four key insights regarding the nexus of political economy and CRD emerge from this literature. First, political economy drives coupled development-climate change trajectories and determines vulnerability, thereby potentially subjecting those least responsible for climate change to the greatest risk (Sovacool et al., 2015; Barnett, 2020). The prevailing political economy is itself now at risk as its legitimacy, viability and sustainability are called into question (Barnett, 2020). Yet, as underpinning ideologies, interests and institutions change, the drivers of vulnerability are often appropriated, the adaptation agenda is depoliticized, and market-based solutions advocated (Barnett, 2020).

Second, assessment of this literature suggests four attributes of the political economy of adaptation influence development trajectories in diverse settings, from Australia to Honduras and the Maldives (Sovacool et al., 2015), as delivered through the Global Environment Facility's Least Developed Countries Fund (Sovacool et al., 2017). These include enclosure (public resources or authority captured by private interests); exclusion (stakeholders are marginalized from decision-making); encroachment (natural systems and ecosystem

1 services compromised); and entrenchment (inequality exacerbated). These attributes hamper adaptation
2 efforts, and reveal the political nature of adaptation (Dolšak and Prakash, 2018) and by extension CRD.
3 Paradoxically, development initiatives labelled as ‘risk’ reduction or resilience building or ‘equitable and
4 environmentally sustainable’, such as coastal restoration efforts in Louisiana, USA, can compound inequity
5 and climate risk, and perpetuate unsustainable development (Gotham, 2016; Eriksen et al., 2021b).

6 Third, a long-held view is that the effects of mitigation are global while those of adaptation are local. A
7 political economy perspective, however, underscores cross-scale linkages, and shows that local adaptation
8 efforts, vulnerability and climate resilience are manifest in development trajectories that are shaped by both
9 local and trans-local drivers, and defined by unequal power relations that cross scales and levels (Sovacool et
10 al., 2015; Barnett, 2020; Newell, 2020), including in key sectors like energy (Baker et al., 2014) and
11 agriculture (Houser et al., 2019), as well as emergent blocs like BRICS (Power et al., 2016; Schmitz, 2017);
12 and sub-national constellations, like cities (Fragkias and Boone, 2016; Béné et al., 2018).

13
14 Fourth, transitions towards CRD may be technically and economically feasible but are ‘saturated’ with
15 power and politics (Tanner and Allouche, 2011) (18.3), necessitating focused attention to political barriers
16 and enablers of CRD (Newell, 2019). With a narrow window of time to contain dangerous levels of global
17 warming, political economy research calls for CRD trajectories that counter the globalized neoliberal
18 hegemony (Newell and Lane, 2020), especially given the pandemic, and the intersection of economic power
19 and public health, environmental quality, climate change, and human and indigenous rights (Bernauer and
20 Slowey, 2020; Schipper et al., 2020b).

21
22 Given these insights, CRD can be understood as the sum of complex multi-dimensional processes consisting
23 of large numbers of actions and social choices made by multiple actors from government, the private sector,
24 and civil society, with important influences by science and the media (*very high confidence*). These actions
25 and social choices are determined by the available solution space and options, along with a range of enabling
26 conditions (Section 18.4.2) that are largely bounded by individual and collective worldviews, and related
27 ethics and values. This view is consistent with sustainable development being a *process constituted by*
28 *multiple actions that are contested and have path dependencies and context-sensitive synergies and trade-*
29 *offs with natural and embedded human systems* as well as bounded by multiple and contested knowledges
30 and worldviews (Goldman et al., 2018; Heinrichs, 2020; Nightingale et al., 2020; Schipper et al., 2020b).

31 **18.4.2 Enabling Conditions for Near-Term System Transitions**

32
33 Given actors, institutions, and their engagement is fundamental to supporting system transitions needed for
34 CRD (18.3) this section assesses recent literature with respect to how the values, choices and behaviors of
35 those actors enable or constrain specific enabling conditions. Such enabling conditions represent
36 opportunities for policymakers to pursue actions that contribute to CRD beyond direct risk management
37 options such as climate adaptation and greenhouse gas mitigation (18.2.5.1, 18.2.5.2).

38 **18.4.2.1 Governance and Policy**

39 An overarching enabling conditions for achieving system transitions and transformations is the presence of
40 enabling governance systems (*very high confidence*). Recent literature on the translation of governance into
41 system transitions in practice suggests four key actions are important. The first is the critical reflection on so-
42 called ‘development solutions,’ alternatively framed by some as ‘empty promises,’ that worsen climate risk,
43 inequity, injustice and ultimately lead to unsustainable development (Mikulewicz, 2018; Mikulewicz and
44 Taylor, 2020). Examples include development aid (Scoville-Simonds et al., 2020), large-scale development
45 projects such as biofuel production in Ethiopia (Tufa et al., 2018), and urban growth management in
46 Vietnam (DiGregorio, 2015). The second is the recognition that while the power of different actors and
47 institutions is often tied to access to resources and the ability to constrain the actions of others, other
48 dimensions of power such as its ability to produce knowledge as well as its contingency on circumstances
49 and relationships are also important in enabling energy transitions: (Avelino et al., 2016; Avelino and
50 Wittmayer, 2016; Lockwood et al., 2016; Ahlborg, 2017; Avelino and Grin, 2017; Partzsch, 2017; Smith and
51 Stirling, 2018). Third, governance systems can help to develop productive interactions between formal
52 government institutions, the private sector, and civil society including the provision ‘safe arenas’ for social
53 actors to deliberate and pursue transitional and transformational change (Haukkala, 2018; Törnberg, 2018;
54
55
56
57

1 Strazds; Ferragina et al., 2020; Koch, 2020) (18.3.1, Box 18.1). Fourth, governance can address challenges
2 such as climate change from a systems perspective and pursue interventions that address the interactions
3 among development, climate change, equity and justice, and planetary health (Harvey et al., 2019; Hölscher
4 et al., 2019). This is evidenced by recent experience with the COVID-19 pandemic response as well as
5 ongoing escalation of disaster risk associated with extreme weather events (Walch, 2019; Cohen, 2020;
6 Schipper et al., 2020b; Wells et al., 2020).

7
8 One output from systems of governance is formal policy frameworks and policies that influence processes
9 and outcomes of system transitions that support CRD (18.1.3). The Paris Agreement, for example, provides a
10 framework for CRD by defining a mitigation-centric goal of ‘limiting warming to well below 2°C and
11 enabling a transition to 1.5°C’ (UNFCCC, 2015). It also provides for a broadly defined global adaptation
12 goal (UNFCCC, 2015: Art. 7.1). The Nationally Determined Contributions (NDCs) are the core mechanism
13 for achieving and enhancing climate ambitions under the Paris Agreement. However, the pursuit of a given
14 NDC within a specific country will likely necessitate a range of other policy interventions that have more
15 immediate impact on technologies and behavior, implicating transitions in energy, industry, land, and
16 infrastructure (*very high confidence* (18.3.1)). SDG-relevant activities are increasingly incorporated into
17 climate commitments in the NDCs (at last count 94 NDCs also addressed SDGs), contributing to several
18 (154 out of the 169) SDG targets (Brandi and Dzebo; Pauw et al., 2018). This reflects the potential of the
19 NDCs as near-term policy instruments and sign-posts for progress toward CRD (*medium agreement, limited*
20 *evidence*) (McCollum et al., 2018b).

21
22 As reflected by the SDGs (and SDG 13 specifically), the mainstreaming of climate change concerns into
23 development policies is one mechanism for pursuing sustainable development and CRD (*very high*
24 *confidence*). However, such mainstreaming has also been critiqued for perpetuating ‘development as usual’,
25 reinforcing established development logics, structures and worldviews that are themselves contributing to
26 climate change and vulnerability (O’Brien et al., 2015) and for obscuring and depoliticizing adaptation
27 choices into technocratic choices (Murtinho, 2016; Webber and Donner, 2017; Benjaminsen and Kaarhus,
28 2018; Khatri, 2018; Scoville-Simonds et al., 2020). The coordinated implementation of sustainable
29 development policy and climate action is nonetheless crucial for ensuring that the attainment of one does not
30 come at the expense of others (Stafford-Smith et al., 2017). For example, aggressive pursuit of climate
31 policies that facilitate transitions in energy systems can undermine efforts to secure sustainability transitions
32 in other systems (18.3.1.1, 18.2.5.3, Table 18.7).

33
34 Several non-climate international policy agreements provide context for CRD such as the 1948 UN
35 Universal Declaration of Human Rights, the UN Declaration on the Rights of Indigenous Peoples (Hjerpe et
36 al., 2015); the Convention on Biological Diversity (CBD; UNFCCC, 1992) as well as the more recent Sendai
37 Framework for Disaster Risk Reduction (UNDRR, 2015) and the ‘new humanitarianisms’ which seeks to
38 reduce the gap between emergency assistance and longer term development (Marin and Naess, 2017).
39 Collectively they provide a global policy framework that protects people’s rights that are potentially
40 threatened by climate change (Olsson et al., 2014). These policies are relevant to transitions across multiple
41 systems, particular in societal systems toward more equitable and just development.

42
43 *18.4.2.2 Economics and Sustainable Finance*

44
45 *18.4.2.2.1 Economics*

46 System transitions toward CRD is contingent on reducing the costs of current climate variability on society
47 while making investments that prepare for the future effects of climate change. Climate change and
48 responses to climate change will affect many different economic sectors both directly and indirectly (Stern,
49 2007; IPCC, 2014a; Hilmi et al., 2017). As a consequence, the characteristics of economic systems will play
50 an important role in determining their resilience (*very high confidence*). These effects will occur within the
51 context of other developments, such as a growing world population, which increases environmental
52 pressures and pollution (González-Hidalgo and Zografos, 2019; González-Hidalgo and Zografos, 2020).
53 This impact is higher for developing countries than for high-income countries (Liobikienė and Butkus,
54 2018). While looking for sustainable climate-resilient policies, many complex and interconnected systems,
55 including economic development, must be considered in the face of global-scale changes (Hilmi and Safa,
56 2010).

57

1 Miller (2017) discusses some of the planning for, and application of, adaptation measures that improve
2 sustainability noting the importance of considering a range of factors including complexities of
3 interconnected systems, the inherent uncertainties associated with projections of climate change impacts, and
4 the effects of global-scale changes such as technological and economic development for decision
5 makers. For example, addressing climate impacts in isolation is unlikely to achieve equitable, efficient, or
6 effective adaptation outcomes (*very high confidence*). Instead, integrating climate resilience into growth and
7 development planning allows decision makers to identify what sustainable development policies can support
8 climate resilient growth and poverty reduction and understand better how patterns and trends of economic
9 development affect vulnerability and exposure to climate impacts across sectors and populations, including
10 distributional effects (Doczi, 2015). Markkanen and Anger-Kraavi (2019) highlighted that climate change
11 mitigation policy can influence inequality both positively and negatively. Although higher levels of poverty,
12 corruption and economic and social inequalities can increase the risk of negative outcomes, these potential
13 negative effects would be mitigated if inequality impacts were taken into consideration in all stages of policy
14 making (*very high confidence*).
15

16 The primary objective of economic and financial incentives around carbon emissions is to redirect
17 investment from high to low carbon technologies (Komendantova et al., 2016). Recent years have seen
18 policy interventions to incentivize transitions in energy, land, and industrial systems to address climate
19 change and sustainability focus on price-based, as opposed to quantity-based, interventions. Price-based
20 interventions aim at leveraging market mechanisms to achieve greater efficiency in the allocation of
21 resources and costs of mitigating climate change. For example, carbon pricing initiatives around the world
22 today cover approximately 8 gigatons of carbon dioxide emissions, equivalent to about 20% of global fossil
23 energy fuel emissions and 15% of total carbon dioxide greenhouse gas emissions (Boyce, 2018). Meanwhile,
24 environmental taxes and green public procurement push producers to eliminate the negative environmental
25 effects of production (Danilina and Trionfetti, 2019). There are several advantages for environmental
26 taxation including environmental effectiveness, economic efficiency, the ability to raise public revenue, and
27 transparency (*very high confidence*). These gains can provide more resource-efficient production
28 technologies and positively affect economic competitiveness (Costantini et al., 2018).
29

30 Policies encouraging eco-innovation, defined as “*new ideas, behavior, products, and processes that
contribute to a decreased environmental burden*” (Yurdakul and Kazan, 2020), can positively affect
31 economic competitiveness. By implementing policies to encourage eco-innovation, countries enhance their
32 energy efficiency. These gains can provide more resource-efficient production technologies and positively
33 affect economic competitiveness (*very high confidence*) (Liobikienė and Butkus, 2018) (Costantini et al.,
34 2018). Other than eco-innovation, it is important to also consider exnovation, meaning the phasing out of old
35 technologies, as otherwise the expansion of supply could lead to a rebound due to cheaper prices for carbon-
36 based products (Arne Heyen et al., 2017; David, 2017). Hence, decarbonization strategies that set limits to
37 carbon-based trajectories can be beneficial. Quantity-based interventions—or so-called ‘command-and-
38 control’ policies—involve constraints on the quantity of energy consumption or greenhouse gas emissions
39 through laws, regulations, standards and enforcement, with a focus on effectiveness rather than efficiency.
40

41 For a transition from dirty (more advanced) technologies to clean (less advanced) ones, market-based
42 instruments such as carbon taxes should be considered alongside subsidies and other incentives that
43 stimulate innovation (Acemoglu et al., 2016). Research and development in energy technologies, for
44 example, can help reduce costs of deployment and therefore the costs of operating in a carbon-constrained
45 world. Hémous (2016) indicates that a unilateral environmental policy which includes both clean research
46 subsidies and trade tax can ensure sustainable growth, but unilateral carbon taxes alone might increase
47 innovation in polluting sectors and would not generally lead to sustainable growth.
48

49 18.4.2.2 Climate finance

50 Achieving progress on system transitions will be contingent on the ability of actors and institutions to access
51 the financing they need to invest in innovation, adaptation and mitigation, and broader system change (*very
high confidence*). By greening their investment portfolios, investors can support reduction in vulnerability to
53 the consequences of climate change and the reduction of greenhouse gas emissions. Finance can contribute
54 to the reduction of GHG emissions, for example, by efficiently pricing the social cost of carbon, by
55 reflecting the transition risks in the valuation of financial assets, and by channeling investments in low-
56 carbon technologies (OECD, 2017). At the same time, there is a growing need to spur greater public and
57

1 private capital into climate adaptation and resilience including climate-resilient infrastructure and nature-based solutions to climate change. For instance, the Green Climate Fund, established within the framework
2 of the UNFCCC, is assisting developing countries in adaptation and mitigation initiatives to counter climate
3 change.
4

5 Recent evidence sheds light on the magnitude and pervasiveness of climate risk exposure for global banks
6 and financial institutions. According to Dietz et al. (2016), up to about 17% of global financial assets are
7 directly exposed to climate risks, particularly the impacts of extreme weather events on assets and their
8 outputs. However, when indirect exposures via financial counterparts are considered, the share of assets
9 subject to climate risks is much larger (40-54%) (Battiston et al., 2017). Hence, the magnitude of climate-
10 change-related risks is substantial, and similar to the ones that started the 2008 financial crisis (*high
11 agreement, limited evidence*).
12

13 Financial actors increasingly recognize that the generation of long-term, sustainable financial returns is
14 dependent on a stable, well-functioning and well-governed social, environmental and economic systems
15 (*very high confidence*) (Shiller, 2012; Schoenmaker and Schramade, 2020). Institutional approaches to a
16 variety of environmental domains (Krueger et al., 2019), which seek to integrate the pursuit of green
17 strategies with financial returns include targeted investments in green assets (e.g., green bonds, clean energy
18 public equity) and specialized funds/vehicles for as renewable energy infrastructure (Tolliver et al., 2019;
19 Gibon et al., 2020); cleantech venture capital and alternative finance (Gianfrate and Peri, 2019); investment
20 screening to steer capital to green industries (Nielsen and Skov, 2019; Ambrosio et al., 2020); and active
21 ownership to influence organizational behavior (Silvola and Landau, 2021).
22

23 Despite the expansion of green mandates across the investment chain, definitions of some of the asset classes
24 associated with green investing are ambiguous and poorly defined. The EU taxonomy for sustainable
25 activities is a promising step in the right direction. For example, a “green” label for bonds is often stretched
26 to encompass financing facilities of issuers that misrepresent the actual environmental footprint of their
27 operations (the so-called risk of “greenwashing”). Even in cases where the bonds’ proceeds are actually used
28 to finance green projects, investors often remain exposed to both the green and “brown” assets of the issuers
29 (Gianfrate and Peri, 2019; Flammer, 2020). The heterogeneity of metrics and rating methodologies (along
30 with inherent conflict of interests between issuers, investors and score/rating providers) results in
31 inconsistent and unreliable quantification of the actual environmental footprint of corporate and sovereign
32 issuers (Battiston et al., 2017; Busch et al.).
33

34 In order to promote financial climate-related disclosures for companies and financial intermediaries, the
35 financial system could play a key role in pricing carbon and in allocating capital toward low-carbon emission
36 companies (Aldy and Gianfrate, 2019; Bento and Gianfrate, 2020; Aldy et al., 2021). Stable and predictable
37 carbon-pricing regimes would significantly contribute to fostering financial innovation that can help further
38 accelerate the decarbonization of the global economy even in jurisdictions which are more lenient in
39 implementing climate mitigation actions (*very high confidence*) (Baranzini et al., 2017). A growing number
40 of financial regulators are intensifying efforts to enhance climate-related disclosure of financial actors. In
41 particular, the Financial Stability Board created the Task Force on Climate-related Financial Disclosures
42 (TCFD) to improve and increase reporting of climate-related financial information. Several countries are
43 considering implementing mandatory climate risk disclosure in line with TCFD’s recommendations. Central
44 Banks are also considering mandatory disclosure and climate stress-testing for banks. For instance, in
45 November 2020 the European Central Bank (ECB) published a guide on climate-related and environmental
46 risks explaining how the ECB expects banks to prudently manage and transparently disclose such risks under
47 current prudential rules. The ECB also announced that banks in the Euro-zone will be stress tested on their
48 ability to withstand climate change related risks. In addition to disclosure requirements and stress-testing,
49 some Central Banks are considering the possibility of steering or tilting the allocation of their assets to favor
50 the less polluting issuers (Schoenmaker, 2019). This, in turn, would translate into lower cost of capital for
51 cleaner sectors, significantly accelerating the greening of the real economy.
52

53

54

55 [START BOX 18.7 HERE]
56

Box 18.7: ‘Green’ Strategies of Institutional Investors

Negative and positive screening. Investors assess the carbon footprint of issuers and identify the best and worst performers (Boermans and Galema, 2019). The issuers with excessive carbon footprint are divested and fall into the “exclusion lists” (negative screening). Alternatively, the investors commit to pick only the best in class (positive screening). As a bare minimum, screening approaches force more transparent environmental reporting from issuers. In the most optimistic scenario, in order to avoid exclusion lists issuers may progressively divest their non-green operations. In the long term, the combination of positive and negative screening will reward sustainable issuers relative to non-green sectors, thus reducing the cost of capital for less polluting entities.

Active ownership. Equity investors can exercise the voting rights at shareholders’ meetings in relation to governance and business strategy, including the environmental performance. In addition, institutional investors engage with the management and the boards of directors of investee companies. Active ownership is therefore defined as the full exercise of the rights that accrue to the “owners” of the securities issued by companies (Dimson et al., 2015; Dimson et al., 2020). Active owners are entitled to question and challenge the robustness of financial analyses and the risk assessment behind strategic decisions including the environmental footprint ones. For instance, since fossil fuel businesses face the prospect of dramatic business decline (Ansar et al., 2013) and must revisit their business model to survive, active ownership by institutional investors may foster the transition to cleaner production and supply chain. Companies more exposed to carbon risks particularly need the active support of long-term shareholders. In turn, investors adopting an active ownership approach can manage their holdings’ exposure to climate change risks, thus protecting the value of their investments on a long-term horizon (Krueger et al., 2019).

Specialized financial instruments and investors. New asset classes have been created to address the climate change challenge. Also specialized investment funds and vehicles came to life with the primary objective of addressing climate issues. While these financial instruments and funds prioritize the achievement of climate objectives, they do not sacrifice financial returns and are able to attract private capital. To mention a few examples:

- *Green bonds* are typically issued by companies, banks, municipalities, and governments with the commitment to use the proceeds exclusively to finance or refinance green projects, assets or business activities. These bonds are equivalent to any other bond issued by the same entity except for the label of “greeness” that ideally is verified ex-ante at the launch and ex-post when the proceeds are actually used by the issuer. Early evidence show that green bonds do not penalize financially issuers (Gianfrate and Peri, 2019; Flammer, 2020).
- *Carbon funds* are designed to help countries achieve long-term sustainability typically financing forest conservation. They are intended to reduce climate change impacts from forest loss and degradation.
- *Project finance.* New renewable energy initiatives are likely to recur more and more to project finance. Project finance relies on the creation of a special purpose vehicle (SPV), which is legally and commercially self-contained and serves only to run the renewable energy project. The SPV is financed without (or very limited) guarantees from the sponsors (typically energy companies: investors are therefore paid back on the basis only of SPV’s future cash flows only and cannot recourse on the sponsors’ assets (Steffen, 2018).
- *Cleantech venture capital.* These funds invest exclusively in early-stage companies working on innovative but not yet fully tested clean technologies. The risk profile of such investments is usually very high. The extent to which this segment of the financial industry can successfully support “deep” energy innovations is still debated (Gaddy et al., 2017). When cleantech start-ups develop hardware requiring a high upfront investment, support from the public sector seems necessary in order to attract further investments from large corporations and patient institutional investors.
- *Crowdfunding and alternative finance* are emerging as a channel to both finance small-scale clean energy projects as well as fund early stage innovative clean technologies (Cumming et al., 2017; Bento et al., 2019).

[END BOX 18.7 HERE]

1 18.4.2.3 *Institutional capacity*

2
3 Institutional capacity for system transitions refers to the capacity of structures, rules, norms,
4 and cultures to shape development expectations and actions aimed at durable improvements in human well-
5 being. The AR5 highlighted the need for strong institutions to create enabling environments for adaptation
6 and greenhouse gas mitigation action (Denton et al., 2014). Institutions stand within the social and political
7 practices and broader systems of governance that ultimately drive adaptation and development processes and
8 outcomes. They are thus produced by them and can become tools by which some actors constrain the actions
9 of others (Gebreyes, 2018). As a consequence, they and can become a significant barrier to change, whether
10 incremental or more transformational (*very high confidence*). The post-AR5 focus on transformational
11 adaptation and resilience present in the literature suggests that institutions that enable system transitions
12 toward CRD are secure enough to facilitate a wide range of voices, and legitimate enough to change goals or
13 processes over time, without reducing confidence in their efficacy.

14
15 The limited literature on institutions and pathways relevant to system transitions and CRD suggests that
16 institutions are most effective when taking a development-first approach to adaptation. This is consistent
17 with the principles of CRD which emphasizes not simply reducing climate risk, but rather making
18 development processes resilient to the changing climate. There is agreement in this literature that such an
19 approach allows for the effective integration of climate challenges into existing policy and planning
20 processes (*very high confidence*) (Pervin et al., 2013; Kim et al., 2017b; Mogelgaard et al., 2018). However,
21 this approach generally rests on an incremental framing of institutional change (Mahoney and Thelen, 2009)
22 based on two critical assumptions. The first is that existing processes and institutions are capable of bringing
23 about system transitions that generate desired development outcomes and thus can be considered appropriate
24 vehicles for the achievement of CRD. A large critical literature questions the efficacy of formal state and
25 multilateral institutions. The evidence for the ability of local, informal institutions to achieve development
26 goals remains uneven, with robust evidence of positive impacts on public service delivery, but more
27 ambiguous evidence on behavior changes associated with strengthened institutions (Berkhout et al., 2018).
28 The second is that the mainstreaming of adaptation will bring about changes to currently unsustainable
29 development practices and pathways, instead of merely strengthening development-as-usual by subsuming
30 adaptation to existing development pathways and allowing them to endure in the face of growing stresses
31 (Eriksen et al., 2015; Godfrey-Wood and Otto Naess, 2016; Scoville-Simonds et al., 2020). There is
32 evidence that countries with poor governance have limited adaptation planning or action at the national level,
33 even when other determinants of adaptive capacity are present (Berrang-Ford et al., 2014). This suggests
34 that, in these contexts, adaptation efforts are likely to be subsumed to existing government goals and actions,
35 rather than having transformational impact.

36
37 18.4.2.4 *Science, Technology & Innovation*

38
39 Ongoing innovations in technology, finance, and policy have enabled more ambitious climate action over the
40 past decade, including significant growth in renewable energy, electrical vehicles, and energy efficiency.
41 However, access to, and the benefits of, that innovation have not been evenly distributed among global
42 regions and communities and continued innovation is needed to facilitate climate action and sustainable
43 development (*very high confidence*). Policymakers need useful science and information (Kirchhoff et al.,
44 2013; Calkins, 2015; IPCC, 2019f) to make informed decisions about possible risks, and the benefits, costs,
45 and trade-offs of available adaptation, mitigation, and sustainable development solutions (i.e., Article 4.1 of
46 the Paris Agreement; UNFCCC, 2015). Moreover, recent literature has emphasized the need for deep
47 technological, as well social, changes to avert the risks of conventional development trajectories (Gerst et al.,
48 2013; IPCC, 2014a).

49
50 An effective and innovative technological regime is one that is integrated with local social entities across
51 different modes of life, local governance processes (Pereira, 2018; Nightingale et al., 2020); and local
52 knowledge(s), which increasingly support adaptation to socio-environmental drivers of vulnerability
53 (Schipper et al., 2014; Nalau et al., 2018; IPCC, 2019f). These actors and their knowledge are often ignored
54 in favor of knowledge held by experts and policymakers, exacerbating uneven power relations (Naess, 2013;
55 Nightingale et al., 2020). For example, achieving sustainability and shifting towards a low carbon energy
56 system (e.g., hydropower dams, wind farms) remains a contested space with divergent interests, values and
57 prospects of future (Bradley and Hedrén, 2014; Avila, 2018; Mikulewicz, 2019), and potential impacts on

1 human rights as embodied by the Paris Agreement (UNFCCC, 2015). A number of studies have emphasized
2 the limits of relying upon technology innovation and deployment (e.g., expansion of renewable energy
3 systems and/or carbon capture) as a solution to challenges of climate change and sustainable development
4 (18.3.1.2). This is because such solutions may fail to consider the local historical contexts and barriers to
5 participation of vulnerable communities, restricting their access to land, food, energy, and resources for their
6 livelihoods.

7 8 18.4.2.5 Monitoring and Evaluation Frameworks

9
10 Enabling system transitions toward CRD is dependent in part on the ability to monitor and evaluate system
11 transitions and broader development pathways to identify effective interventions and barriers to their
12 implementation (*very high confidence*). However, the monitoring and evaluation of individual system
13 transitions, much less CRD, remains highly challenging for multiple reasons (Persson, 2019). The highly
14 contextual nature of resilience, adaptation and sustainable development means that, unlike climate
15 mitigation, it is difficult to define universal metrics or targets for adaptation and resilience (Pringle and
16 Leiter, 2018), (Brooks et al., 2014). This is demonstrated by the Paris Agreement's global goal for
17 adaptation, The mismatch between timescales associated with resilience and adaptation interventions and
18 those over which the results of such interventions are expected to become apparent tends to result in a focus
19 on the measurement of spending, outputs, and short-term outcomes, rather than longer-term impacts (Brooks
20 et al., 2014; Pringle and Leiter, 2018). The need to assess resilience and adaptation against a background of
21 evolving climate hazards, and to link resilience and adaptation with development outcomes, present further
22 methodological challenges (*very high confidence*) (Brooks et al., 2014).

23
24 Currently, the ability to monitor different components of CRD are in various stages of maturity (*very high*
25 *confidence*). Monitoring of the sustainable development goals, for example, is a routine established practice
26 at global and regional levels, and UNDP publishes annual updates on progress toward the SDGs (United
27 Nations, 2021). For resilience, Brooks et al. (2014) identify three broad approaches to its measurement, each
28 of which could offer potential mechanisms for monitoring progress toward CRD. One is a 'hazards'
29 approach, in which resilience is described in terms of the magnitude of a particular hazard that can be
30 accommodated by a system, useful in contexts where thresholds in climate and related parameters can be
31 identified and linked with adverse impacts on human populations, infrastructure and other systems (Naylor et
32 al., 2020). An 'impacts' approach is one in which resilience is measured in terms of actual or avoided
33 impacts and is suited for tracking adaptation success in delivering CRD over longer timescales, for example
34 at the national level (Brooks et al., 2014). Finally, a 'systems' approach is one where resilience is described
35 in terms of the characteristics of a system using quantitative or qualitative indicators which are often
36 associated with different 'dimensions' of resilience (Serfilippi and Ramanath, 2018; Saja et al., 2019). This
37 allows measurement of key indicators that are proxies for resilience at regular intervals, even in the absence
38 of significant climate hazards and associated disruptions (*very high confidence*) (Brooks et al., 2014) (see
39 also Cross-Chapter Box ADAPT in Chapter 1). Similar criteria could be applied to evaluating adaptation
40 options and their implementation as well as various interventions in pursuit of SDGs.

41 42 18.4.3 Arenas of Engagement

43
44 Much of the enabling conditions for system transitions discussed in 18.4.2 are inherently linked to actors and
45 their agency in pursuing system change. Yet, a significant literature has developed since the AR5 exploring
46 note only the role of different actors in pursuing adaptation, mitigation, and sustainable development options,
47 but also how those actors interact with one another to drive outcomes. CRD pathways are determined by the
48 interactions between societal actors and networks, including government, civil society and the private sector,
49 as well as science and the media. The resultant social choices and cumulative private and public actions (and
50 inactions) are institutionalized through both formal and informal institutions that evolve over time and seek
51 to provide societal stability in the face of change. The degree to which the emergent pathways foster just and
52 climate resilient development depends on how contending societal interests, values and worldviews are
53 reconciled through these interactions. These interactions occur in many different arenas of engagement, i.e.,
54 the settings, places and spaces in which societal actors interact to influence the nature and course of
55 development, including political, economic, socio-cultural, ecological, knowledge-technology and
56 community arenas (Figures 18.1, 18.2).

57

1 For example, political arenas range from formalized election and voting procedures to more informal and
2 less transparent practices, like special interest lobbying. Town squares and streets can become sites of
3 political struggle and dissent, including protests against climate inaction. As a more specific case-in-point,
4 the formal space for national, sub-national and international adaptation governance emerged at COP 16
5 (UNFCCC, 2010) when adaptation was recognized as having a similar level of priority as mitigation. The
6 Paris Agreement (UNFCCC, 2015) built on this and the 2030 Sustainable Development Agenda (United
7 Nations, 2015) to link adaptation to development and climate justice, widening the scope of adaptation
8 governance beyond formal government institutions. It also highlighted the importance of multi-level
9 adaptation governance, including non-state voices from civil society and the private sector. This implied the
10 need for wider arenas and modes of engagement around adaptation (Chung Tiam Fook, 2017; Lesnikowski
11 et al., 2017; IPCC, 2018a) that facilitate coordination and convergence among these diverse actors including
12 individual citizens to collectively solve problems and unlock the synergies between adaptation and
13 mitigation and sustainable development (IPCC, 2018a; Romero-Lankao et al., 2018).

14
15 There are many other visible and less visible arenas of engagement in the other interconnected spheres of
16 societal interaction spanning scales from the local to international level. The metaphor of arenas derives
17 from diverse social and political theory, with applications in studies of, among other things, governance
18 transformation and transitions (Healey, 2006; Jørgensen, 2012; Jørgensen et al., 2017). It underscores that
19 these arenas can be enduring or temporary in nature, are historically situated and often spatially bounded,
20 and signifies the many different mechanisms by which societal actors interact in dynamic and emergent
21 ways. Power and politics impact access and influence in these arenas of engagement – with varying levels of
22 inclusion and exclusion shaping the nature and trajectory of development. In practice, some arenas of
23 engagement are ‘struggle arenas’ as different societal actors strive to influence the trajectory of development,
24 with inevitable winners and losers.

25
26 Institutional arrangements to foster CRD are at an early stage of development in most regions (*medium*
27 *agreement, limited evidence*). They need to be further clarified and strengthened to enable a sharing of
28 resources and responsibilities that facilitate climate actions embracing climate resilience, equity, justice,
29 poverty alleviation and sustainable development (Wood et al., 2017; IPCC, 2018a; Reckien et al., 2018).
30 These endeavours are strongly influenced by how contested and complementary worldviews about climate
31 change and development are mobilised by societal actors to justify, direct, accelerate and deepen
32 transformational climate action or entrench maladaptive business as usual practices (18.4.3.1).

33 18.4.3.1 Worldviews

34
35 Worldviews are overarching systems of meaning and meaning-making that inform how people interpret,
36 enact, and co-create reality (De Witt et al., 2016). Worldviews shape the vision, beliefs, attitudes, values,
37 emotions, actions, and even political and institutional arrangements. As such, they can promote holistic,
38 egalitarian approaches to enable, accelerate and deepen climate action and environmental care (Ramkissoon
39 and Smith, 2014; De Witt et al., 2016; Lacroix and Gifford, 2017; Sanganyado et al., 2018; Brink and
40 Wamsler, 2019). Alternatively, they can also serve as significant barriers to system transitions and
41 transformation, based on anthropocentric, mechanistic and materialistic, worldviews and the utilitarian,
42 individualist or skeptical values and attitudes they often promote (*very high confidence*) (Beddoe et al., 2009;
43 van Egmond and de Vries, 2011; Stevenson et al., 2014; Zummo et al., 2020).

44
45 Traditional, modern and postmodern worldviews have different, and in many ways, complementary
46 potentials for integrative diverse approaches to climate action and sustainable development. They can also
47 destabilize climate-sensitive societal values (van Egmond and de Vries, 2011; Van Opstal and Hugé, 2013;
48 De Witt et al., 2016; Shaw, 2016) which are predictors of concern (Shi et al., 2015). Among the challenges
49 of strongly different climate-related worldviews, is that they rarely co-exist. Some worldviews become
50 incompatible or hostile to other worldviews, openly seeking to dominate, eliminate or segregate competing
51 perspectives (*medium agreement, medium evidence*) (de Witt, 2015; Jackson, 2016; Nightingale, 2016; Xue
52 et al., 2016; Goldman et al., 2018).

53
54 To address these difficult contests, climate- and global environmental change-related worldviews are often
55 scientized. This can exclude other worldviews which ultimately narrows understanding of climate change
56 and the solution space. Hence, the post-AR5 literature on worldviews focuses on the numerous meanings,

1 associations, narratives and frames of climate change and how these shape perceptions, attitudes and values
2 (Morton, 2013; Boulton, 2016; Hulme, 2018; Nightingale Böhler, 2019). The recognition of the diversity of
3 interpretations and meanings has led to multidisciplinary and transdisciplinary research that incorporates the
4 humanities and the arts (Murphy, 2011; Elliott and Cullis, 2017; Steelman et al., 2019; Tauginienė et al.,
5 2020), feminist studies (MacGregor, 2003; Demeritt et al., 2011; Bell, 2013; Brink and Wamsler, 2019;
6 Plesa, 2019) and religious studies (Sachdeva, 2016; McPhetres and Zuckerman, 2018) to examine diverse
7 understandings of reality and knowledge possibilities around climate change. In addition, literature on
8 cultural cognition, epistemological plurality and relational ontologies draws on non-Western worldviews and
9 forms of knowledge (Goldman et al., 2018) (Jackson, 2016; Nightingale, 2016; Xue et al., 2016).

10
11 On the other hand, the tendency for certain worldviews to dominate the policy discourse has the potential to
12 exacerbate social, economic and political inequities (*very high confidence*). ontological, epistemic and
13 procedural injustices. Research aimed at exploring the existing political ontology and knowledge politics of
14 exclusion that marginalize certain communities and actors originated in academic, or scientific perspectives.
15 This includes institutions such as the IPCC and is subsequently replicated in social representations, including
16 the media, public policy and the development agenda, narrowing possibilities for social transformation
17 (Jackson, 2014; Luton, 2015; Escobar, 2016; Burman, 2017; Newman et al., 2018; Sanganyado et al., 2018;
18 Wilson and Inkster, 2018).

19
20 [START CROSS-CHAPTER BOX INDIG HERE]

21
22 **Cross-Chapter Box INDIG: The Role of Indigenous Knowledge and Local Knowledge in
23 Understanding and Adapting to Climate Change**

24
25 Authors: Tero Mustonen (Finland), Sherilee Harper (Canada), Gretta Pecl (Australia), Vanesa Castán Broto
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27 Jackie Dawson (Canada), Pauline Harris (Aotearoa-New Zealand), Pauliina Feodoroff (Finland), Deborah
28 McGregor (Canada)

29
30 Indigenous knowledge refers to the understandings, skills and philosophies developed by societies with long
31 histories of interaction with their natural surroundings (UNESCO, 2018; IPCC, 2019a). Local knowledge
32 refers to the understandings and skills developed by individuals and populations, specific to the places where
33 they live (UNESCO, 2018; IPCC, 2019a). Indigenous knowledge and local knowledge are inherently
34 valuable but have only recently begun to be appreciated and in western scientific assessment processes in
35 their own right (Ford et al., 2016). In the past these often endangered ways of knowing have been suppressed
36 or attacked (Mustonen, 2014). Yet these knowledge systems represent a range of cultural practices, wisdom,
37 traditions, and ways of knowing the world that provide accurate and useful climate change information,
38 observations, and solutions (*very high confidence*) (Table Cross-Chapter Box INDIG.1). Rooted in their own
39 contextual and relative embedded locations, some of these knowledges represent unbroken engagement with
40 the earth, nature and weather for many tens of thousands of years, with an understanding of the ecosystem
41 and climatic changes over longer-term timescales that is held both as knowledge by Indigenous Peoples and
42 Local Peoples as well as in the archaeological record (Barnhardt and Angayuqaq, 2005; UNESCO, 2018).

43
44 Indigenous Peoples around the world often hold unique worldviews that link today's generations with past
45 generations. In particular, many Indigenous Peoples consider concepts of responsibility through
46 intergenerational equity, thereby honouring both past and future generations (Matsui, 2015; McGregor et al.,
47 2020). This can often be in sharp contrast to environmental valuing and decision-making that occurs in
48 Western societies (Barnhardt and Angayuqaq, 2005). Therefore, consideration of Indigenous knowledge and
49 local knowledge needs to be a priority in the assessment of adaptation futures (Nakashima et al., 2012)(Ford
50 et al., 2016) (Chapter 1), although adequate Indigenous cultural and intellectual property rights require legal
51 and non-legal measures for recognition and protection (Janke, 2018).

52
53 Indigenous knowledge and local knowledge are crucial to address environmental impacts, such as climate
54 change, where the uncertainty of outcome is high and a range of responses are required (Mackey and
55 Cladie, 2015). However, working with this knowledge in an appropriate and ethically acceptable way can
56 be challenging. For instance, questions of data 'validity' and the requirement to communicate such

knowledge in the dominant language can lead to inaccurate portrayals of Indigenous knowledge as inferior to science. This may overlook the uniqueness of Indigenous knowledge and then lead to the overall devaluation of Indigenous political economies, cultural ecologies, languages, educational systems, and spiritual practices (Smith, 2013; Sillitoe, 2016; Naude, 2019; Barker and Pickerill, 2020). Furthermore, Indigenous knowledge is too often only sought superficially – focusing only on the ‘what’, rather than the ‘how’ of climate change adaptation and/or seen through the lenses of ‘romantic glorification’ leaving little room for the knowledge to be expressed as authored by the communities and knowledge holders themselves (Yunkaporta, 2019).

Multiple knowledge systems and frameworks

Indigenous knowledge systems include not only the specific narratives and practices to make sense of the world, but also profound sources of ethics and wisdom. They are networks of actors and institutions that organise the production, transfer and use of knowledge (Löfmark and Lidskog, 2017). There is a pluralism of forms of knowledge that emerge from oral traditions, local engagement with multiple spaces, and Indigenous cultures (Peterson et al., 2018). Recognising such multiplicity of forms of knowledge has long been an important concern within sustainability science (Folke et al., 2016). Less dominant forms of knowledge should not be put aside because they are not comparable or complementary with scientific knowledge (Brattland and Mustonen, 2018; Mustonen, 2018; Ford et al., 2020; Ogar et al., 2020). Instead, Indigenous knowledge and local knowledge can shape how climate change risk is understood and experienced, the possibility of developing climate change solutions grounded in place-based experiences, and the development of governance systems that match the expectations of different Indigenous knowledge and local knowledge holders (*very high confidence*).

Different frameworks that enable the inclusion of Indigenous knowledge have emerged from efforts to utilise more than one knowledge system (*high evidence, high agreement*). For example, the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES) has developed a ‘nature’s contribution to peoples’ framework that provides a common conceptual vocabulary and structural analysis (Díaz et al., 2015; Tengö et al., 2017; Díaz et al., 2018; Peterson et al., 2018). The IPBES approach complements other efforts to study areas of intersection between scientific and Indigenous worldviews (Barnhardt and Angayuqaq, 2005; Huaman and Sriraman, 2015) or ‘boundaries’ that illustrate ‘blind spots’ in scientific knowledge (Cash et al., 2003; Clark et al., 2016; Brattland and Mustonen, 2018). These frameworks highlight areas of collaboration but provide less guidance in areas where sources of evidence conflict across different knowledge systems (Löfmark and Lidskog, 2017). These experiences suggest that the inclusion of Indigenous knowledge and local knowledge in international assessments may transform the process of assessment of scientific, technical, and socio-economic evidence (*medium evidence, high agreement*). These knowledge systems also point to novel discoveries that may be still unknown to the scientific world but have been known by communities for millennia (Mustonen and Feodoroff, 2020).

The importance of free and prior-informed consent

Obtaining free and prior-informed consent is a necessary but not sufficient condition to engage in knowledge production with Indigenous Peoples (Sillitoe, 2016). Self-determination in climate change assessment, response, and governance is critical (Chakraborty and Sherpa, 2021), and Indigenous Peoples are actively contributing to respond to climate change (Etchart, 2017). Climate change assessment and adaptation should be self-determined and led by Indigenous Peoples, acknowledge the importance of developing genuine partnerships, respect Indigenous knowledge and ways of knowing, and acknowledge Indigenous Peoples as stewards of their environment (Country et al., 2016; Country et al., 2018; ITK, 2019; Barker and Pickerill, 2020; Chakraborty and Sherpa, 2021). Supporting Indigenous Peoples’ leadership and rights in climate adaptation options at the local, regional, national and international levels is an effective way to ensure that such options are adapted to their living conditions and do not pose additional detrimental impacts to their lives (*very high confidence*). Chapter 18 shows that the transformations required to deliver climate resilient futures will create societal disruptions, with impacts that are most often unevenly experienced by groups with high exposure and sensitivity to climate change, including Indigenous Peoples and local communities (Schipper et al., 2020a). Climate-resilient futures depend on finding strategies to address the causes and drivers of deep inequities (Chapter 18). For example, climate resilient futures will depend on recognising the socio-economic, political and health inequities that often affect Indigenous Peoples (Mapfumo et al., 2016; Ludwig and Poliseli, 2018) (*very high confidence*).

1
2 ***International conventions to support and utilize Indigenous knowledge and local knowledge***
3

4 Several tools within international conventions may support instruments to develop equitable processes that
5 facilitate the inclusion Indigenous knowledge and leadership in climate change adaptation initiatives. The
6 International Labour Convention 69 recognised Indigenous People's right to self-determination in 1989
7 (ILO, 1989). The United Nations' Declaration on the Rights of Indigenous Peoples (United Nations, 2007)
8 includes articles on the right to development (Article 23), the right to maintain and strengthen their
9 distinctive spiritual relationship and to uphold responsibilities to future generations (Article 25), and the right
10 to the conservation and protection of the environment and the productive capacity of their territories (Article
11 29). Article 26 upholds the right to the lands, territories and resources, the right to own, use, develop and
12 control the lands, and legal recognition and protection of these lands, territories, and resources. Indigenous
13 Peoples are also recognized within the Sustainable Development Goals as a priority group (Carino and
14 Tamayo, 2019). International events such as the 'Resilience in a time of uncertainty: Indigenous Peoples and
15 Climate Change' Conference brought together Indigenous Peoples' representatives and government leaders
16 from around the world to discuss the role of Indigenous Peoples in climate adaptation (UNESCO, 2015).

17
18 ***The value of Indigenous knowledge and local knowledge in climate adaptation planning***
19

20 There have been increasing efforts to enable Indigenous knowledge holders to participate directly in IPCC
21 assessment reports (Ford et al., 2012; Nakashima et al., 2012; Ford et al., 2016). Adaptation efforts have
22 benefited from the inclusion of Indigenous knowledge and local knowledge (IPCC, 2019e) (*very high*
23 confidence). Moreover, it has been recognized that including Indigenous knowledge and local knowledge in
24 IPCC reports can contribute to overcoming the combined challenges of climate change, food security,
25 biodiversity conservation, and combating desertification and land degradation (IPCC, 2019c) (*high*
26 confidence). Limiting warming to 1.5°C necessitates building the capability of formal assessment processes
27 to respect, include and utilize Indigenous knowledge and local knowledge (IPCC, 2018a) (*medium evidence,*
28 *high agreement*).

29 However, these efforts have been accompanied by a recognition that 'integration' of Indigenous knowledge
30 and local knowledge cannot mean that those knowledge systems are subsumed or required to be validated
31 through typical scientific means (Gratani et al., 2011; Matsui, 2015). Such a critique of 'validity' can be
32 inappropriate, unnecessary, can disrespect Indigenous Peoples' own identities and histories, limits the
33 advancement and sharing of these perspectives in the formal literature, and overlooks the structural drivers
34 of oppression and endangerment that are associated with Western civilization (Ford et al., 2016). Moreover,
35 by underutilizing Indigenous knowledge and local knowledge systems, opportunities that could otherwise
36 facilitate effective and feasible adaptation action can be overlooked. We should also reserve space for the
37 understanding that each cultural knowledge system, building on linguistic-cultural endemicity, is unique and
38 inherently valuable.

39
40 Indigenous Peoples have often constructed their ways of knowing using oral histories as one of the vehicles
41 of mind and memory, observance, governance, and maintenance of customary law (Table Cross-Chapter
42 Box INDIG.2). These ways of knowing can also incorporate the relationships between multiple factors
43 simultaneously which adds particular value towards understanding complex systems that is in contrast to the
44 dominant reductionist, Western approach- noting that non-reductionist approaches also exist (Ludwig et al.,
45 2014; Hoagland, 2017).

46
47 For climate research, the role of oral histories as a part of Indigenous knowledge and local knowledge is
48 extremely relevant. For example, ocean adaptation initiatives can be guided by oral historians and keepers of
49 knowledge who can convey new knowledge and baselines of ecosystem change over long-time frames
50 (Nunn and Reid, 2016). Oral histories can also convey cultural indicators and linguistic devices of species
51 identification as a part of a local dialect matrix and changes in ecosystems and species using interlinkages
52 not available to science (Mustonen, 2013; Frainer et al., 2020). Oral histories attached to maritime place
53 names, especially underwater areas (Brattland and Nilsen, 2011), can position observations relevant for
54 understanding climate change over long ecological timeframes (Nunn and Reid, 2016). Species abundances,
55 well-being and locations are some of the examples present in the ever-evolving oral histories as living ways
56 of knowing. Indigenous knowledge and oral histories may also have the potential to convey governance,
57

1 moral, and ethical frameworks of sustainable livelihoods and cultures (Mustonen and Shadrin, 2020) rooted
 2 in the particular Indigenous or local contexts that are not otherwise available in written or published forms.
 3
 4 Climate change research involving Indigenous Peoples and local communities has shown that the generation,
 5 innovation, transmission, and preservation of Indigenous knowledge is threatened by climate change
 6 (Kermoal and Altamirano-Jiménez, 2016; Simonee et al., 2021). This is because Indigenous knowledge is
 7 taught, local knowledge is gained through experience, and relationships with the land are sustained through
 8 social engagement within and among families, communities, and other societies (Tobias J.K, 2014; Kermoal
 9 and Altamirano-Jiménez, 2016). The knowledge that has traditionally been passed on in support of identity,
 10 language and purpose has been disrupted at an intergenerational level (Lemke and Delormier, 2017). Many
 11 of these dynamics have affected local knowledge transfers equally (Mustonen, 2013). This scenario
 12 represents a tension for Indigenous Peoples, where Indigenous knowledge in the form of land-based life
 13 ways, languages, food security, intergenerational transmission and application are threatened by climate
 14 change, yet in parallel, these same practices can enable adaptation and resilience (McGregor et al., 2020).
 15
 16

17 **Table Cross-Chapter Box INDIG.1:** Examples of Indigenous knowledge and local knowledge about climate change
 18 used in this Assessment Report

Issue	Examples of Indigenous Peoples' and local communities' action	Context, peoples, and location	Source
Climate forecasting/early warning	Phenological cues to forecast and respond to climate change	Smallholder farmers, Delta State, Nigeria	
	Forecasting of weather and climate variation through observation of the natural environment (e.g. changes in insects, and wildlife).	Afar pastoralists, north-eastern Ethiopia	Ch9
	Observation of wind patterns to plan response to coastal erosion/flooding	Inupiat, Alaska, US	Ch14
Fire hazards	Sky and moon observation to determine the onset of rainy season	Maya, Guatemala	Ch12
	Prescribed burning	Indigenous nations in Venezuela, Brazil, Guyana, Canada, and US	Ch12 Ch14
Crop yield / food security	Water management, native seeds conservation and exchange, crop rotation, polyculture, and agroforestry	Mapuche, Chile	Ch12
	Crop association (milpa) agroforestry, land preparation and tillage practices, native seed selection and exchange, adjusting planting calendars,	Maya, Guatemala	Ch12
	Harvesting rain-water and the use of maize landraces by Indigenous farmers to adapt to climate impacts and promote food security in Mexico	Yucatán Peninsula, Mexico	Ch14
Livelihood and well-being	Cultural values ingrained in knowledge system: reciprocity, collectiveness, equilibrium, and solidarity	Quechua, Cusco, Peru	Ch12
Ecosystem degradation	Ecosystem restoration including rewilding	Sámi, Nenets, and Komi, Scandinavia and Siberia	Ch13
	Collaboration with researchers, foresters, and landowners to manage native black ash deciduous trees against emerald ash borer	Indigenous Nations in Canada and US	Ch14
	Selection and planting of native plants that reduce erosion		Ch15
Fisheries	Whole-of-island approaches that embed IK and LK in environmental governance	Small islands states (as defined by Chapter 15)	
	Traditional climate-resilient fishing approaches	Indigenous nations across North America and the Arctic	Ch14 CCP6

Management of urban resources	Restoration of traditional network of water tanks	Traditional communities and activists in South Indian cities such as Bengaluru	Ch6
-------------------------------	---	--	-----

1
2
3**Table Cross-Chapter Box INDIG.2: Case Study Summary**

Region	Summary
Africa	Many rural smallholder farmers in Africa use their ingrained Indigenous knowledge systems to navigate climatic changes as many do not have access to Western systems of weather forecasting. Instead, these farmers have been reported to use observations of clouds and thunderstorms, and migration of local birds to determine the start of the wet season, as well as create temporary walls by rivers to store water during droughts. Indigenous knowledge systems should be incorporated into strategic plans for climate change adaptation policies to help smallholder farmers cope with climate change (Mapfumo et al., 2016).
Arctic	For local Inuit hunters and others who travel across Arctic land, ice and sea, there is evidence that the most accurate approach to reduce risk and enable informed decision-making for safe travel, is to combine Indigenous knowledge and local observations of weather with official online weather and marine services information that is available nationally (Simonee et al., 2021). Combining Inuit and local knowledge of weather, water, ice, and climate information with official forecasts has provided local hunters with more accurate, locally relevant information, and has on several occasions helped to avoid major weather-related accidents.
Latin America	In Venezuela, Brazil, and Guyana, Indigenous knowledge systems have led to a lower incidence of wildfires, reducing the risk of rising temperatures and droughts (Mistry et al., 2016). The Mapuche Indigenous Peoples in Chile use various traditional and sustainable agricultural practices, including: native seed conservation and exchange (<i>traskintu</i>), crop rotation, polyculture, and tree-crop association. They also give thanks to Mother Earth through rituals to nurture socioecological sustainability (Parraguez-Vergara et al., 2018). In rural Cusco Region of Peru, “cultures values known in Quechua as <i>ayni</i> (reciprocity), <i>ayllu</i> (collectiveness), <i>yanantin</i> (equilibrium) and <i>chaninchá</i> (solidarity)” have led to successful adaptation to climate change (Walshe and Argumedo, 2016).
Māori (Aotearoa New Zealand)	The traditional calendar system (<i>maramataka</i>) used by the Māori in Aotearoa-New Zealand incorporates ecological, environmental and celestial Indigenous knowledge. Māori practitioners are collaborating with scientists through the Effect of Climate Change on Traditional Māori Calendars project (Harris et al., 2017) to examine if climatic changes are impacting the use of the <i>maramataka</i> , which can be used as a framework to identify and explain environmental changes. Observations are being documented across Aotearoa, New Zealand to improve understandings of environmental changes and explore the use of Indigenous Māori knowledge in climate change assessment and adaptation.
Skolt Sámi (Finland)	In 2011, the Skolt Sámi in Finland began the first co-governance initiative where collaborative management and Indigenous knowledge were utilized to effectively manage a river and Atlantic Salmon (<i>Salmo salar</i>). This species is culturally and spiritually significant to the Skolt Sámi and has been adversely impacted by rising water temperatures and habitat loss (Brattland and Mustonen, 2018; Feodoroff, 2020; Ogar et al., 2020) (see also CCP Polar). Using Indigenous knowledge, they mapped changes in catchment areas and used cultural indicators to determine the severity of changes. Through collaborative management efforts that utilized both Indigenous knowledge and science, spawning and juvenile habitat areas for trout and grayling were restored, demonstrating the autonomous community capacity (Huntington et al., 2017) of the Indigenous Skolt Sámi and the capacity of Indigenous knowledge to address climate change impacts and detection of very first microplastics pollution together with science (Pecl et al., 2017; Brattland and Mustonen, 2018; Mustonen and Feodoroff, 2020).

4

5 [END CROSS-CHAPTER BOX INDIG HERE]

6

7

8 *18.4.3.2 Political and government arenas*

9

10 Climate resilient development is embedded in social systems, in the political economy and its
11 underlying ideologies, interests and institutions (see 18.4.1). The pursuit of CRD, and shifting

development pathways away from prevailing trends, unfolds in an array of political arenas, from the offices of bureaucrats to parliament buildings, sidewalks and streets, to discursive arenas in which governance actors interact – from the village level to global forums (Jørgensen et al., 2017; Montoute et al., 2019; Sørensen and Torfing, 2019; Pasquini, 2020). Paradoxically, the post-AR5 literature suggests that political arenas are often used to shut down efforts to explore the solution space for climate change and sustainable development (*medium agreement, robust evidence*) (e.g., Kenis and Mathijs, 2012; Kenis and Mathijs, 2014; Beveridge and Koch, 2016; Kenis and Lievens, 2016; Driver et al., 2018; Meriluoto, 2018; Swyngedouw, 2018; Mocca and Osborne, 2019). Power relationships among different actors create opportunities for people to be included or excluded in collective action (Siméant-Germanos, 2019) (18.3.1.6, 18.4.3.5). Therefore, as evidenced by examples from the UK (MacGregor, 2019) and China (Huang and Sun, 2020) small-scale collective environmental action has transformative potential in part due to its ability to increase levels of cooperation among different actors (*medium agreement, limited evidence*) (Green et al., 2020; Blühdorn and Deflorian, 2021).

In addition to the ‘arm’s length’ acts of voting, social mobilisation, protest, and dissent can be critical catalysts for transformative change (Porta, 2020). These are competitions for recognition, power, and authority (Nightingale, 2017) that take place in settings. This is evidenced by experiences from the energy sector in Bangladesh which became a contested national policy domain and where social movements eventually transformed the nation’s energy politics (Faruque, 2017). Similarly, in Germany, the nation’s energy transition led to marked changes in agency, legal frameworks, and energy markets drove the proliferation of so-called municipalizations of energy systems – a reversal of years of system privatization (Becker et al., 2016). Meanwhile, experience in Bolivia demonstrate that the transformative potential of political conflict depends on transcending narrow issues to form broad coalitions with a collective identity that challenge prevailing development objectives and trajectories (Andreucci, 2019). Such examples illustrate the power of the communities as a vanguard against environmentally destructive practices (Villamayor-Tomas and García-López, 2018). Social movements have been successful at countering fossil fuel extraction (Piggot, 2018) and open up political opportunities in the face of increasing efforts to capture natural resources (Tramel, 2018) and are bolstered by resistance from within some corporations and/or their shareholders (Fougère and Bond, 2016; Swaffield, 2017).

Coincident with these social movements targeting climate change and sustainability has been a rise of political conservatism and populism as well as growth in misinformation (*high agreement, medium evidence*) (Mahony and Hulme, 2016; Swyngedouw, 2019). This reflects efforts to maintain the status quo by actors in positions of power in the face of rising social inertia for climate action (Brulle and Norgaard, 2019). Political arenas of the future may even require a new body politic that includes non-humans and a new geo-spatial politics (Latour et al., 2018).

As introduced in the discussion of governance as an enabling condition (18.4.2.1), a wide range of actors are involved in successful adaptation, mitigation, and sustainability policy and practice including national, regional and local governments, communities, and international agencies (Lwasa, 2015). As of 2018, 197 countries had between them over 1,500 laws and policies addressing climate change as compared to 60 countries with such legislation in 1997 when the Kyoto Protocol was agreed upon (Nachmany et al., 2017; Nachmany and Setzer, 2018). In judicial branches, climate change litigation is increasingly becoming an important influence on policy and corporate behavior among investors, activists, and local and state governments (Setzer and Byrnes, 2019). There is enhanced action on climate change at both national and subnational levels, even in cases where national policies are inimical as in USA (Carmin et al., 2012; Hansen et al., 2013).

The strong role of governments in climate action has implications for the nature of democracy, the relationship between the local and the national state, and between citizens and the state (Dodman and Mitlin, 2015). More integration of government policy and interventions across scales, accompanied by capacity building to accelerate adaptation is needed (*very high confidence*). Key needs include enhanced funding, clear roles and responsibilities, increased institutional capability, strategic approaches, community engagement, judicial integrity (Lawrence et al., 2015). More resources, and more active involvement of the private sector and civil society can help maintain adaptation on the policy agenda. Multilevel adaptation approaches are also relevant in low-income countries where local governments have limited financial

1 resources and human capabilities often leading to dependency on national governments and donor
2 organizations (Donner et al., 2016; Adenle et al., 2017).

3
4 Unlike mitigation, adaptation has traditionally been viewed as a local process, involving local authorities,
5 communities, and stakeholders (Preston et al., 2015). The literature on the governance of adaptation
6 continues to emphasize that local governments have demonstrated leadership in implementation by
7 collaborating with the private sector and academia. Local governments can also play a key role (Melica et
8 al., 2018; Romero-Lankao et al., 2018) in converging mitigation and adaptation strategies, coordinating and
9 develop effective local responses, enabling community engagement and more effective policies around
10 exposure and vulnerability reduction (Fudge et al., 2016). Local authorities are well-positioned to involve the
11 wider community in designing and implementing climate policies and adaptation implementation (Slee,
12 2015; Fudge et al., 2016). Local governments also help deliver basic services, and protect their integrity
13 from climate impacts (Austin et al., 2015; Cloutier et al., 2015; Nalau et al., 2015; Araos et al., 2017).
14 However, the resource limitations of local governments as well as their small geographic sphere of influence
15 suggests the need for more funding for this from higher levels of government, particularly national
16 governments, to address adaptation gaps (*very high confidence*) (Dekker, 2020). Local adaptation
17 implementation gaps can be linked to limited political commitment at higher levels of government and weak
18 cooperation between key stakeholders (Runhaar, 2018). Incongruities and conflicts can exist between
19 adaptation agendas pursued by national governments and the spontaneous adaptation practices of
20 communities. There may be grounds for re-evaluating current consultative processes integral to policy
21 development, if narrow technical approaches emerge as the norm for adaptation (Smucker et al., 2015).

22
23 Therefore, the traditional view of adaptation as a local process has now widened to recognize it as a multi-
24 actor process that transcends scales from the local and sub-national to national and even international (*very*
25 *high confidence*) (Mimura et al., 2014). Many of the impacts of climate change are both local and
26 transboundary, so that local, bilateral and multilateral cooperation are needed (Nalau et al., 2015; Donner et
27 al., 2016; Magnan and Ribera, 2016; Tilleard and Ford, 2016; Lesnikowski et al., 2017). National policies
28 and transnational governance should be seen as complementary, especially where they favor transnational
29 engagement with sub- and non-state actors (Andonova et al., 2017). National governments typically act as a
30 pivot for adaptation coordination, planning, determining policy priorities, and distributing financial,
31 institutional and sometimes knowledge resources. National governments are also accountable to the
32 international community through international agreements. National governments have helped enhance
33 adaptive capacity through building awareness of climate impacts, encouraging economic growth, providing
34 incentives, establishing legislative frameworks conducive to adaptation, and communicating climate change
35 information (Berrang-Ford et al., 2014; Massey et al., 2014; Austin et al., 2015; Huitema et al., 2016).

36
37 *18.4.3.3 Economic and financial arenas*

38
39 The performance of local, national, and the global economies is a priority consideration shaping perceptions
40 of climate risk and the costs and benefits of different policy responses to climate change. The most
41 commonly used indicator of performance is gross domestic product (GDP) (Hoekstra et al., 2017).
42 Traditionally, national development efforts have sought to maximize the growth of GDP under the
43 assumption that GDP growth equates not only to economic prosperity (including poverty reduction) but also
44 to increased efficiency and reduced environmental externalities (Ota, 2017). Such assumptions often employ
45 models such as the environmental Kuznets curve (EKC) that postulates that economic development initially
46 increases environmental impacts, but these trends eventually reverse with continued economic growth.
47 Wealthy nations of the global North, including for example the United States, Great Britain, Iceland, Japan,
48 have had success over the past decade in reducing their greenhouse gas emissions while growing their
49 economies (*very high confidence*). However, attempts to empirically test EKC in different national contexts
50 has yielded mixed results. Case studies in Myanmar, China, and Singapore, for example, suggest that the
51 impacts of GDP on environmental quality are contingent on the development context and the environmental
52 impact under consideration (Aung et al., 2017; Lee and Thiel, 2017; Xu, 2018; Chen and Taylor, 2020). In
53 addition, an extensive literature now argues that current patterns of development, and the economic systems
54 underpinning that development, are unsustainable (Washington and Twomey, 2016), and thus economic
55 growth may not necessarily continue indefinitely in the absence of more concerted effort to pursue
56 sustainable development, including reducing the impacts of climate change.

Given such criticisms of the link between development and economic growth, a growing number of researchers argue for the need for alternatives to GDP to guide development and evaluate the costs and benefits of different policy interventions (Hilmi et al., 2015). For example, while GDP growth can drive growth in income, it can also drive growth in inequality which can undermine poverty reduction efforts (*very high confidence*) (Fosu, 2017). Hence, recent years have seen significant interest in the concept of well-being as a more robust measure for linking policy and the economy with sustainable development for a healthy Anthropocene era (Fioramonti et al., 2019).

Another mechanism for evaluating environmental performance is to include environmental data in the System of National Accounts (SNA) through the System of Environmental-Economic Accounting (SEEA) introduced by the UN. As the international statistical standard for environmental-economic accounting (Pirmana et al., 2019), SEEA includes natural capital resources in national accounting. A number of recent studies conclude that failure to account for natural capital in macroeconomic impact assessments results in overly optimistic outcomes (Pirmana et al., 2019; Jendrzejewski, 2020; Naspolini et al., 2020), (Banerjee et al., 2019; Kabir and Salim, 2019; Keith et al., 2019). For example, Jendrzejewski (2020) inserted natural capital into a computable general equilibrium model of the 2017 European windstorm on state-owned forests in Poland. This resulted in more negative assessment of impacts, suggesting excluding natural capital could lead to erroneous investments, strategies, or policies. Similarly, other studies rely on Quality of life (QOL) measurements as alternatives for GDP. Estoque et al. (2018) suggested a “QOL-Climate” assessment framework, designed to capture the social-ecological impacts of climate change and variability.

Another alternative to GDP is Green GDP which seeks to incorporate the environmental consequences of economic growth (Boyd, 2007; Stjepanović et al., 2017; Stjepanović et al., 2019). Green GDP is difficult to measure, because it is difficult to evaluate the environmental depletion and ecological damages of growth (Stjepanović et al., 2019). Although there is no consensus in measuring Green GDP, attempts have been made for select countries including the United States (Garcia and You, 2017), Europe (Stjepanović et al., 2019), China (Chi and Rauch, 2010; Yu et al., 2019; Wang et al., 2020), Ukraine and Thailand (Harnphathanusorn et al., 2019), and Malaysia (Vaghedi et al., 2015). Le (2016) illustrated the potential negative impacts of climate change vulnerability on green growth. Some studies have suggested that focusing on green growth as the only strategy to address climate change would be risky. Hickel and Kallis (2020) argue that green growth is likely to be a misguided goal due to the difficulties of separating economic growth from resource use and, therefore, carbon emissions (see also (Antal and van den Bergh, 2014)). Therefore, alternative strategies are required (Hickel and Kallis, 2020). In addition, green growth should also be able to justly respond to social movements involving contestation, internal debates and tensions (Mathai et al., 2018).

The emphasis on Green GDP is mirrored by another concept, Blue Growth, that focuses on the pursuing sustainable development through the ecosystem services derived from ocean conservation (Mustafa et al., 2019). Synthesis studies suggest that more intensive use of ocean resources, such as scaling up seaweed aquaculture, can be used to enhance CO₂eq sequestration, thereby contributing to greenhouse gas mitigation, while also achieving other economic goals (Lillebø et al., 2017; Froehlich et al., 2019). Similarly, Sarker et al. (2018) present a framework for linking Blue Growth and climate resilient development in Bangladesh, with Blue Growth representing an opportunity for adapting to climate change. Bethel et al. (2021) also links Blue Growth to resilience, noting that a Blue economy can help facilitate recovery from the COVID-19 pandemic. Nevertheless, consistent with earlier assessment of enabling conditions for system transitions (18.4.2.1), implementation of Blue Growth initiatives is contingent upon the successful achievement of social innovation as well as creating an inclusive and cooperative governance structure (*very high confidence*) (Larik et al., 2017; Soma et al., 2018).

A potential critique of the various alternative metrics and models for economic development is that they are all framed in the context of growth. Over the past decade, ecological economists and political scientists have proposed Degrowth (e.g., Kallis, 2011; Demaria et al., 2013) and managing without growth (e.g., Jackson, 2009) as a solution for achieving environmental sustainability and socio-economic progress. Such concepts are a deliberate response to concerns about ecological limits to growth and the compatibility between growth-oriented development and sustainability (Kallis et al., 2009). Sustainable degrowth is not the same as negative GDP growth which is typically referred to as a recession (Kallis, 2011). Degrowth goes beyond criticizing economic growth; it explores the intersection among environmental sustainability, social justice,

1 and well-being (Demaria et al., 2013). Under current economic and fiscal policies (see Box 18.8), degrowth
2 has been argued as an unstable development paradigm because declining consumer demand leads to rising
3 unemployment, declining competitiveness, and a spiral of recession (Jackson, 2009: 46). More
4 comprehensive modelling of socio-economic performance understands the segments of sufficient social
5 transformation to guarantee maintenance and rise in wellbeing coupled with reduced 'footprints' (Raworth,
6 2017; Hickel, 2019; D'Alessandro et al., 2020).

7

8

9 START BOX 18.8 HERE

10

11 **Box 18.8: Macroeconomic policies in support of Climate-Resilient Development**

12

13 Climate change risk may differ from other economic and financial risks in a number of ways: climate change
14 is global; involves long-term impact; and involves a great deal of uncertainty; and with the possibility of
15 irreversible change (Hansen, 2021). The macroeconomic implications will differ across countries with less
16 developed countries are likely to suffer more relative to more advanced ones (Batten, 2018). Hence,
17 policymakers need to understand the impact of climate change on macroeconomic issues such as potential
18 output growth, capital formation, productivity, and long run level of interest rates, in order to better design
19 policy interventions, be it monetary or fiscal (Economides and Xepapadeas, 2018; Bank of England, 2019;
20 Rudebusch, 2019). As discussed, below a range of fiscal tools can be leveraged to mitigate the effects of
21 climate change (Krogstrup and Oman, 2019).

22

23 ***Monetary Policy***

24

25 Changes in climate and subsequent policy responses could increase volatility of food and energy prices,
26 resulting in higher headline inflation rates. Thus, Central Banks (CBs) have to pay careful attention to
27 underlying inflationary factors in order to maintain their inflationary targets. In response, CBs can take a
28 number of actions. For example, they could require that collateral comprises assets that support the move to
29 low-carbon economy, or their refinancing operations and crisis facilities could incentivize borrowers' move to
30 low-carbon activities, particularly in countries where CBs' mandate has been expanded to account for climate
31 impact (Papoutsi et al., 2021). Other actions that CBs could take include adoption of sustainable and
32 responsible investment principles (Rudebusch, 2019), require financial firms to disclose their climate related
33 risks (ECB, 2020; Lee, 2020). Despite these opportunities, there is ongoing debate regarding whether CBs
34 should actively use monetary policy to address climate change and its risks (Honohan, 2019).

35

36 ***Fiscal policy***

37

38 The application of green fiscal policies to address climate change could lead to environmental benefits
39 including environmental revenues that may be used for broader fiscal reforms (OECD, 2021). As the US aims
40 at becoming carbon neutral by 2050, fiscal policies at the national, sectoral, and international level can help to
41 achieve this goal, along with investment, regulatory, and technology policies (Parry, 2021). The effectiveness
42 of green fiscal policies are through their fiscal potential, opportunities for efficiency gains, distributional and
43 macroeconomic impacts, and their political economy implications (Metcalf, 2016). The International
44 Monetary Fund argues public support for green policies may rise in response to the COVID-19 crisis (IMF,
45 2017). For example, Leibenluft (2020) argues that investments to combat climate change should be an
46 important component of the efforts to rebuild the economy in the wake of COVID-19. Such action is justified
47 not only on ecological and social welfare grounds, but from a long-term fiscal perspective. For example,
48 climate change impacts and/or efforts to adapt to those impacts drive increased spending in areas such as public
49 health and disaster mitigation or response. Preventive and corrective actions would strengthen resilience to
50 shocks and alleviate the financial constraints they create, particularly for small countries (Catalano et al.,
51 2020). For example, Mallucci (2020) found that natural disasters exacerbate fiscal vulnerabilities and trigger
52 sovereign defaults in seven Caribbean countries. Ryota (2019) illustrates how to include natural disaster and
53 climate change in a fiscal policy framework to developing countries.

54

55 ***Carbon pricing***

56

Pricing of greenhouse gases, including carbon, is a crucial tool in any cost-effective climate change mitigation strategy, as it provides a mechanism for linking climate action to economic development (IMF/OECD, 2021). By 2019, 57 nations around the world had implemented or scheduled implementation of carbon pricing. These initiatives cover 11 gigatons of carbon dioxide or about 20% of greenhouse gases emissions. Carbon prices in existing initiatives range between \$1 and \$127 per ton of carbon dioxide, while 51% of the emissions that are covered are priced more than \$10 per ton of carbon dioxide. Moreover, in 2018, Governments raised about \$44 billion in carbon pricing revenues (World Bank, 2019). However, the carbon prices are lower than the levels required for attaining the ambitious goal of climate change mitigation, and therefore, prices would need to increase if pricing alone is going to be used to drive compliance with the Paris Agreement. Higher carbon prices would also be warranted if prices are based on the social cost of carbon, which represents the present value of the marginal damage to economic output caused by carbon emissions (Cai and Lontzek, 2018). This cost needs to be considered with the social benefits of reducing carbon emissions through cost-benefit analyses in order to make the intended regulation acceptable.

Taxes

Carbon taxes represent another financial mechanism for addressing climate (Metcalf, 2019), 2019b). For example, the implementation of a carbon tax and a value-added tax on transport fuel in Sweden resulted in a reduction of CO₂ emissions from transport of about 11% in which the carbon tax had the largest share (Andersson, 2019). In the United States, for example, a carbon tax could increase fiscal flexibility by collecting new revenues that can be redeployed to finance reforms and help stimulate economic growth. However, U.S. tax-inclusive energy prices would have to be 273% higher than laissez faire levels in 2055 in order to meet international agreements (Casey, 2019). Similarly, limiting global warming to 2 degrees or less would likely require a carbon tax rate in the Asia/Pacific region to be significantly higher than \$25 per ton (IMF, 2021). Therefore, using tax revenues to issue payments back to taxpayers that are disproportionately impacted or to redistribute capital among regions may be one of the most important features of carbon tax policies. Although the average effect of carbon tax on welfare would be positive, some regions (56%) will gain and some regions (44%) lose (Scobie, 2013). Therefore, large transfer payments are needed to compensate those losing from carbon tax (Krusell and Smith, 2018). IMF (2019) argues that, of the various mitigation strategies to reduce fossil fuel CO₂ emissions, carbon taxes are the most powerful and efficient, because they allow firms and households to find the lowest-cost ways of reducing energy use and shifting toward cleaner alternatives.

Subsidies

The World Bank has been encouraging both developed and developing states, especially those with petroleum reserves, to use the removal of subsidies as a mechanism for promoting energy transitions away from fossil fuels. The transition has led to social unrest in some cases, especially where there is a culture of entitlement to low-cost energy because it is an indigenous resource. Such reforms have been more effective when governments have been able to clearly show how savings are applied to social and health programs that benefit human well-being. Nevertheless, policy makers should not underestimate the complexity of issues involved in the removal of subsidies that will increase the cost of carbon and hasten the transition to cleaner fuels (Scobie, 2017; Scobie et al., 2018; Chen et al., 2020a). A crucial issue to take into account is the harmful effects some subsidies have on biodiversity. Although governments agreed in 2010 to make progress on reducing subsidies in 2010, by 2020 few governments had identified specific incentives to remove or taken action toward their removal. Further investigation of the positive and negative effects of subsidy redirection or elimination on people and the environment (Dempsey et al., 2020).

END BOX 18.8 HERE

18.4.3.4 Knowledge-technology and ecological arenas

Knowledge-technology arenas comprise the interaction in knowledge spaces connected to technology transitions. The institutional and political architecture through which knowledge and technology interact is described in sustainability transitions literature (Fazey et al., 2018b; Sengers et al., 2019; Kanger, 2020 #3709). A common theme explored in that literature is the ability of actors to access and apply various forms of knowledge as a means of effecting change. Different forms of innovation are recognized as a core

enabling condition for achieving system transitions for CRD (18.3.3; Cross-Chapter Box INDIG). However, while scientific and technology knowledge may be useful, in some cases, they remain subordinate to political agendas, or are controlled by actors in positions of power and thus not equitably distributed (*very high confidence*) (Mormina, 2019). Participatory decision-making, for example, assumes that multiple actors, with differing motivations, agency and influence, engage with climate decision making and co-produce actions. Yet, some actors may not participate in the process if the proposed actions do not align with their motivations or if they do not have adequate agency (Roelich and Giesekam, 2019). Hence, effectively using knowledge to inform policy is challenging for both scientists, policymakers, and civil society alike.

Science, technology, and innovation (STI) policies are expected to shape expectations of the potential for a better world based on clean technologies, higher labor productivity, economic growth and a healthier environment (Schot and Steinmueller, 2018; Mormina, 2019). STI policies are considered as ‘social goods for development’. Hence, STI policies are often proposed or implemented as means of addressing environmental challenges such as climate change along with sustainable development goals such as the reduction of inequality, poverty, and environmental pollution (Mormina, 2019). Realizing the benefits of STI, however, may be contingent on building broader STI capacity and bolstering nations’ systems of innovation (*very high confidence*) (Mormina, 2019). This could include building global research partnerships to address priority STI needs as well as long-standing gaps between the global North and South. Such an approach shifts the framing of STI as one focused on individual investigators to one comprised of building knowledge networks. It also creates opportunities for integration of disparate forms of knowledge and innovation, including local and indigenous knowledge, into global knowledge systems (Cross-Chapter Box INDIG).

Furthermore, an extensive literature increasingly incorporates natural and ecological systems as knowledge domains relevant to understanding opportunities for sustainability and CRD. For example, the literature on socioecological systems (SES) (Sterk et al., 2017; Holzer et al., 2018; Avriel-Avni and Dick, 2019; Martínez-Fernández et al., 2021) as well as social, ecological, and technological systems (SETS) (McPhearson and Wijsman, 2017; Webb et al., 2018; Ahlborg et al., 2019), explicitly integrate ecological knowledge into sustainability including concepts such as planetary boundaries (18.1.1), adaptation and nature-based solutions, natural resources management, rights and access to nature, and understanding of how humans govern society-nature interactions in the face of climate change (Benjaminsen and Kaarhus, 2018; Mikulewicz, 2019; Nightingale et al., 2020). Some of these interactions are explained in Cross-Chapter Box INDIG including conflict over which knowledges are recognized as valuable in understanding and responding to climate change and therefore shape the nature of climate actions. Actor engagement in stewardship, solidarity, inclusion of multiple knowledges and nature-society connectedness can highlight the intertwined nature of ecological change and knowledge relations thereby support shifts to sustainability (Pelling, 2010; Hulme, 2018; Ives et al., 2019; Nightingale et al., 2020) (see also Box 18.6).

The expanding definition of what constitutes credible, relevant, and legitimate knowledge is leading to the democratization of knowledge and efforts to address historical inequities in access to knowledge (Ott and Kiteme, 2016; Rowell and Feldman, 2019). This is reflected in the communication of science, which is increasingly focused on reducing the distance between internal scientific and public communication and more engagement in public science governance and knowledge production (Waldherr, 2012; Peters, 2013). One innovative approach in co-production of knowledge is mobilizing communities through citizen science (Heigl et al., 2019). This also presents additional opportunities to incorporate local knowledge with scientific research, and better match scientific capability to societal needs.

18.4.3.5 Community arenas

Societal choices and development trajectories emerge from decisions made in different arenas which intersect and interact across levels and scales, in diverse institutional settings - some formal with their associated instruments and interventions, while others are informal. Since AR5, both formal and informal setting are increasingly arenas of debate and contestation regarding development choices and pathways (*very high confidence*) (see 18.4.4, Chapters 1, 6, 8, 10 and 17). Community arenas exist from the local to the global scale and constitute the many interactions between governance actors, often transcending any one scale to reflect the emergent outcomes of interactions in political, economic, socio-cultural, knowledge-technology and ecological arenas of engagement. Actions within and between these five arenas hence come

1 together in the community arena of engagement. While community engagement is often described at the
2 level of villages and cities (Ziervogel et al., 2021) (Chapter 8), communities in terms of people interacting
3 with each other sharing worldviews, values and behaviors, also exist at the regional and global levels. For
4 example, civil society engagement in climate action reached a peak in 2019, notably through the global
5 youth movement which led to large global mobilisation and street demonstrations on all continents and in
6 many large cities (Bandura and Cherry, 2020; Han and Ahn, 2020; Martiskainen et al., 2020). Calling for
7 enhanced climate action by governments and other societal actors, the youth movement was supported by
8 many other societal groups and networks, including arenas of community interaction.

9
10 While the SR1.5 (de Coninck et al., 2018) for the first time comprehensively assessed behavioral dimensions
11 of climate change adaptation, most literature still has a greater focus on what triggers mitigation behavior
12 (Lorenzoni and Whitmarsh, 2014; Clayton et al., 2015). Meanwhile, with CRD still a relatively young
13 concept, there is little literature focused on what motivates action in pursuit of CRD rather than its
14 subcomponents of climate action and sustainable development. Nevertheless, a common motivation that is
15 emerging in the literature is clinically significant levels of climate distress among individuals (Bodnar,
16 2008), which is experienced as a continuing distress over a changed landscape which no longer offers solace,
17 also known as solastalgia (*high agreement, medium evidence*) (Albrecht et al., 2007). This is accompanied
18 by a shift from blaming natural forces for disasters to attributing it to human negligence which is known to
19 lead to more acute perceptions of risk as well as more prolonged PTSD than trauma arising from non-human
20 causes. Improving social connections, acknowledging anxiety, reconnecting to nature, and finding creative
21 ways to re-engage are identified as ways of managing this growing anxiety (Lertzman, 2010; Clayton et al.,
22 2017). Climate action in communities at various scales could fulfil many of these needs.
23

24 **18.4.4 Frontiers of Climate Action**

25 After decades of limited government action and social inertia to reduce the risk of climate change, there is
26 also increasing social dissent toward the current political, economic and environmental policies to address
27 climate (Brulle and Norgaard, 2019; Carpenter et al., 2019). Social movements are demanding radical action
28 as the only option to achieve the mobilization necessary for deep societal transformation (*very high*
29 *confidence*) (Hallam, 2019; Berglund and Schmidt, 2020).

30
31 Prompted by SR1.5, new youth movements seek to use science-based policy to break with incremental
32 reforms and demand radical climate action beyond emissions reductions (Hallam, 2019; Klein, 2020;
33 Thackeray et al., 2020; Thew et al., 2020). Recent social movements and climate protests embrace new
34 modalities of action related to political responsibility for climate injustice through disruptive collective
35 political action (Young, 2003; Langlois, 2014). This is complemented by a regenerative culture and ethics of
36 care (Westwell and Bunting, 2020). These new social movements are based on nonviolent methods of
37 resistance, including actions classified as dutiful, disruptive and dangerous dissent (O'Brien, 2018).
38

39
40 The new climate movement mixes messages of fear and hope to propel urgency and the need to respond to a
41 climate emergency (Gills and Morgan, 2020). While some consider the mix between fear and hope as
42 beneficial to success depending on psychological factors (Salamon, 2019) or political geography (Kleres and
43 Wettergren, 2017) others warn of the risks of a rhetoric of emergency and its political outcomes (Hulme and
44 Apollo-University Of Cambridge Repository, 2019; Slaven and Heydon, 2020).
45

46 Research shows that new climate movements have increased public awareness, and also stimulated
47 unprecedented public engagement with climate change (*very high confidence*) (Lee et al., 2020; Thackeray et
48 al., 2020) and has helped rethink the role of science with society (Isgren et al., 2019). Such movements may
49 represent new approaches to accelerate social transformation and have resulted in notable political successes,
50 such as declarations of climate emergency at the national and local level, as well as in universities. Their
51 methods have also proven effective to end fossil fuel sponsorship (Piggot, 2018). Social demands for radical
52 action are likely to continue to grow, as there is growing discontent with political inertia and a rejection of
53 reformist positions.
54

55 [START BOX 18.9 HERE]
56

57

1 **Box 18.9: The Role of the Private Sector in Climate Resilient Development via Climate Finance,**
2 **Investments and Innovation.**

3 Climate finance broadly refers to resources that catalyze low-carbon and climate-resilient development. It
4 covers the costs and risks of climate action, supports an enabling environment and capacity for adaptation
5 and mitigation, and encourages R&D and deployment of new technologies. Climate finance can be
6 mobilized through a range of instruments from a variety of sources, international and domestic, public and
7 private (see Sections 18.4.2.2).

8
9 The private sector has particular competencies which can make significant contributions to adaptation,
10 through innovative technology, design of resilient infrastructure, development and implementation of
11 improved information systems and the management of major projects. The private sector can be seen as a
12 “supplier of innovative goods and services” to meet the adaptation priorities of developing countries with
13 expertise in technology and service delivery (Biagini and Miller, 2013).

14
15 Future investment opportunities in CRD are in water resources, agriculture and environmental services.
16 Provision of clean water is another opportunity, requiring investment in water purification and treatment
17 technologies such as desalination, and wastewater treatment. Weather and climate services are a possible
18 area for private investment. (Hov et al., 2017; Hewitt et al., 2020).

19
20 [END BOX 18.9 HERE]

21
22 **18.5 Sectoral and Regional Synthesis of Climate Resilient Development**

23
24 Prior sections of this chapter assessed the literature relevant to CRD inclusive of climate risk management,
25 systems transitions and transformation, and actors and the arenas in which they engage one another to enable
26 or constrain CRD. Here, this knowledge is explored in different climatological and development contexts
27 through a synthesis of CRD-relevant assessments within the WGII sectoral and regional chapters.

28
29 **18.5.1 Regional Synthesis of Climate-Resilient Development**

30
31 In synthesizing regional knowledge relevant to the pursuit of CRD, this section first considers geographic
32 heterogeneity in regional responses of common climate variables to increases in globally averaged
33 temperatures. Such heterogeneity is a key driver of climate risk in different global regions, as well as human
34 and natural systems within those regions. This is followed by synthesis of various national development
35 indicators, aggregated to the regional level, as well as various challenges, opportunities, and options
36 supporting CRD reported within WGII regional chapters.

37
38 **18.5.1.1 Climate Change Risk for Different Global Regions**

39
40 Two important elements of understanding the opportunities and challenges associated with the pursuit of
41 CRD in different regional contexts are a) the geographic variability in climate conditions that shape
42 livelihoods, behaviors, and responses of human and natural systems; and b) how those conditions could shift
43 in the future in response to climate change, which determines the additional burden that climate change
44 could create for adaptation and sustainable development.

45
46 The climate analyses of WGI provide information on regional differences in temperature, rainfall, and sea-
47 surface temperatures for different global regions and how they are projected to change in response to
48 different levels of aggregate global warming (Table 18.4). Such data reveal that even when aggregated to
49 broad geographic regions, significant variations exist for all of these parameters, which is a function of the
50 baseline climatology of each region. For example, temperatures in Africa and Australia are, on average,
51 warmer than in Europe or North America. Significant variations are also observed for rainfall variables. Such
52 regional variation in climate conditions is part of the regional context that shapes current patterns of
53 development of the past present and future. They influence biodiversity and natural resource availability as
54 well as exposure to climatic extremes (tropical storms, heat waves, and drought) that contribute to disasters.

1 The WGI data also indicate that increases in globally averaged temperatures will have different
2 consequences for regional climate change (Table 18.4), including variation in the magnitude and, for
3 precipitation, even the direction of change (*very high confidence*). For example, although average
4 temperatures, daily minimum temperature, and the number of days over a given thresholds are projected to
5 increase in all regions except Antarctica, the magnitude of the change varies. Moreover, little change is
6 projected for daily maximum temperatures across different regions. Nevertheless, the number of days over
7 different temperature thresholds such as 35°C increases markedly in most regions, reflecting the
8 disproportionate impact that global warming has on the tails of temperature distributions. Given outcomes in
9 many systems including public health, agriculture, ecosystems and biodiversity, and infrastructure are often
10 associated with biophysical thresholds (e.g., physiological or design thresholds), those regions where such
11 thresholds are increasingly exceeded due to climate change may experience disproportionately higher
12 impacts (*very high confidence*). Given such temperatures occur more frequently in regions such as Africa
13 and Central and South America, this disproportionate exposure is exacerbated by disproportionate
14 vulnerability, adaptation gaps, and development needs (*very high confidence*; 18.2.4; Table 18.4).
15

16 The regional response of precipitation to globally averaged temperatures increases is less clear than
17 temperature, in part due to high intra-region variability. Average daily precipitation remains fairly stable in
18 all global regions in response to higher magnitudes of global warming (Table 18.4). However, 5-day
19 precipitation totals provide a clearer signal of increasing hydrologic activity in response to higher globally
20 averaged temperatures (Table 18.4). Such data no not necessarily reflect changes in rainfall extremes that
21 could occur with downstream consequences for hazards such as drought or flooding. Similarly, while SSTs
22 are more uniform across global ocean basins, all basins are anticipated to warm in response to higher
23 globally averaged temperatures (Table 18.5). Unlike temperature, however, SST increases are anticipated to
24 be only a fraction of the globally averaged increase in temperature, due in large part to the heat capacity of
25 the oceans. Nevertheless, such higher SSTs have implications not only for ocean ecosystems and the
26 distribution of marine species, but also for weather patterns, such as formation and intensity of tropical
27 cyclones (*very high confidence*).
28

29 The other aspect of the regional climate responses to global temperature increases that is important for CRD
30 is the marked differences observed between changes in response to 1.5°C versus 4°C of warming. Higher
31 levels of global warming are associated with higher regional changes, including changes in extremes of
32 temperature. This in turn increases climate risk to exposed and vulnerable human and natural systems,
33 thereby increasing demand for adaptation. If that demand is not met, then the adaptation gap will be larger
34 with greater risk of loss and damage (*very high confidence*) (Schaeffer et al., 2015; Chen et al., 2016; United
35 Nations Environment Programme, 2021). This is true not only for regions, but also at the sectoral level
36 (18.5.2). Therefore, CRD pathways must balance the demands for emissions reductions to reduce exposure,
37 adaptation to manage residual climate change risks, and sustainable development to address vulnerability
38 and enhance capacity for sustainable development.
39
40

1 **Table 18.4:** Projected continental level result ranges for select temperature and precipitation climate change variables by global warming level. Ranges are 5th and 95th percentiles
 2 from SSP5-8.5 WGI CMIP6 ensemble results. There is little variation in the 5th and 95th percentile values by GWL across the SSP1-2.6, SSP2-4.5, SSP3-7.0, and SSP5-8.5
 3 projections. Source: WGI AR6 Interactive Atlas (<https://interactive-atlas.ipcc.ch/>).

Climate variable	Global warming level	All Regions		North America		Europe		Asia		Centra-South America		Africa		Australia		Antarctica									
Mean temperature (degrees C)	4°C	12	to	15	8	to	11	5	to	9	12	to	14	24	to	27	26	to	29	24	to	27	-33	to	-27
	3°C	11	to	14	6	to	11	4	to	7	10	to	14	23	to	26	25	to	28	23	to	26	-35	to	-26
	2°C	10	to	13	5	to	9	3	to	6	8	to	12	22	to	25	24	to	27	22	to	25	-36	to	-27
	1.5°C	9	to	12	4	to	8	2	to	5	8	to	12	22	to	24	24	to	26	22	to	24	-36	to	-27
Minimum of daily minimum temperatures (degrees C)	4°C	-12	to	-5	-25	to	-15	-22	to	-14	-18	to	-9	11	to	15	10	to	14	5	to	10	-64	to	-48
	3°C	-13	to	-6	-27	to	-15	-24	to	-15	-20	to	-11	10	to	15	8	to	14	4	to	10	-64	to	-50
	2°C	-15	to	-8	-30	to	-18	-27	to	-17	-22	to	-13	9	to	14	7	to	13	3	to	9	-65	to	-51
	1.5°C	-16	to	-9	-32	to	-20	-28	to	-19	-23	to	-14	8	to	14	6	to	12	3	to	9	-66	to	-51
Maximum of daily maximum temperatures (degrees C)	4°C	32	to	37	32	to	38	28	to	33	35	to	40	36	to	43	40	to	47	41	to	49	-12	to	-5
	3°C	31	to	39	31	to	38	28	to	34	35	to	41	35	to	44	39	to	51	41	to	54	-12	to	-3
	2°C	30	to	37	30	to	36	26	to	33	33	to	39	34	to	43	38	to	50	39	to	53	-13	to	-4
	1.5°C	29	to	36	29	to	35	25	to	31	32	to	39	33	to	42	38	to	49	39	to	52	-14	to	-5
Number of days with maximum temperature above 35°C – bias adjusted	4°C	81	to	106	36	to	50	11	to	22	57	to	77	138	to	194	153	to	210	140	to	168	0	to	0
	3°C	66	to	87	27	to	40	6	to	15	44	to	59	100	to	153	131	to	183	124	to	147	0	to	0
	2°C	52	to	68	19	to	29	4	to	8	33	to	45	61	to	106	116	to	151	102	to	124	0	to	0
	1.5°C	45	to	58	16	to	24	2	to	5	30	to	39	43	to	85	107	to	133	94	to	115	0	to	0
Near-surface total precipitation (mm/day)	4°C	2	to	3	2	to	3	2	to	2	2	to	3	4	to	5	2	to	3	1	to	2	1	to	1
	3°C	2	to	3	2	to	3	2	to	2	2	to	3	3	to	5	2	to	3	1	to	2	1	to	1
	2°C	2	to	3	2	to	3	2	to	2	2	to	3	3	to	5	2	to	3	1	to	2	1	to	1
	1.5°C	2	to	3	2	to	3	2	to	2	2	to	3	3	to	5	2	to	3	1	to	2	1	to	1
Maximum 5-day precipitation amount (mm)	4°C	79	to	99	75	to	93	53	to	71	81	to	105	118	to	168	68	to	113	81	to	124	20	to	29
	3°C	66	to	99	68	to	87	48	to	68	70	to	101	97	to	165	60	to	118	76	to	129	19	to	27
	2°C	64	to	93	65	to	84	47	to	65	66	to	95	93	to	162	55	to	107	73	to	122	18	to	26
	1.5°C	63	to	91	63	to	83	46	to	64	64	to	93	92	to	160	52	to	105	74	to	119	18	to	25

1 **Table 18.5:** Projected sea surface temperature change ranges by global warming level and ocean biome (degrees Celsius). Ranges are 5th and 95th percentiles from SSP5-8.5 WGI
 2 CMIP6 ensemble results. There is little variation in the 5th and 95th percentile values by GWL across the SSP1-2.6, SSP2-4.5, SSP3-7.0, and SSP5-8.5 projections. Source: WGI
 3 AR6 Interactive Atlas (<https://interactive-atlas.ipcc.ch/>).

Global warming level	All ocean biomes	Northern Hemisphere - High Latitudes	Northern Hemisphere - Subtropics	Equatorial	Southern Hemisphere - Subtropics	Southern Hemisphere - High Latitudes	Gulf of Mexico	Eastern Boundaries	Amazon River	Arabian Sea	Indonesian Flowthrough
4°C	1. t 2. 9 o 4	2. t 3. 0 o 3	2. t 2. 2 o 8	2. t 3. 1 o 0	1. t 2. 8 o 4	1. t 2. 3 o 0	2. t 2. 1 o 8	2. t 2. 1 o 7	1. t 2. 7 o 5	2. t 2. 3 o 9	1. t 2. 9 o 2.7
3°C	1. t 1. 3 o 7	1. t 2. 2 o 2	1. t 2. 4 o 4	1. t 2. 4 o 2	1. t 1. 2 o 7	0. t 1. 7 o 4	1. t 2. 5 o 3	1. t 2. 4 o 1	1. t 2. 2 o 0	1. t 2. 6 o 2	1. t 2. 3 o 1.9
2°C	0. t 1. 6 o 0	0. t 1. 5 o 4	0. t 1. 7 o 4	0. t 1. 7 o 3	0. t 1. 5 o 1	0. t 0. 3 o 8	0. t 1. 6 o 4	0. t 1. 6 o 3	0. t 1. 6 o 3	0. t 1. 6 o 3	0. t 1. 5 o 1.2
1.5°C	0. t 0. 2 o 7	0. t 0. 1 o 9	0. t 1. 2 o 0	0. t 0. 2 o 8	0. t 0. 2 o 6	0. t 0. 1 o 5	0. t 0. 2 o 0	0. t 0. 2 o 9	0. t 0. 2 o 9	0. t 0. 2 o 9	0. t 0. 1 o 0.8

4

1 18.5.1.2 *Regional Perspectives on Climate-Resilient Development*

2
3 The various regional chapters within the AR6 WGII report each provide insights into progress toward CRD
4 as well as the opportunities and challenges associated with future pursuit of different CRD pathways.
5 Common indicators of development reflect the significant diversity that exists across different global regions
6 with respect to their development context (*very high confidence*). For example, the Human Development
7 Index, recently adjusted to reflect the effect of planetary pressures (PPAHD), illustrates the overall higher
8 levels of development of North America and European countries of the global North as well as Australasia
9 compared with Asia, Africa, Central and South America and small islands of the global South. Generally,
10 this reflects the higher levels of vulnerability and greater need for both sustainable development to reduce
11 poverty and support sustainable economies as well as climate action to address climate risk (Table 18.6).

12
13 However, even within a given region, there is significant variation in PPAHD among nations. Such
14 differences reflect fundamental differences in historical patterns of development, as well as current
15 development needs and challenges, and they imply differences in what future development pathways would
16 be consistent with CRD. In addition, nations and regions with lower PPAHD values suggest greater
17 capacity challenges for both greenhouse gas mitigation and climate adaptation. However, nations and regions
18 with high PPAHD values also tend to have higher per capita CO₂e emissions production, indicating that
19 economic development based on fossil fuel use undermines both efforts on climate action as well as the
20 SDGs (*very high confidence*) (Figure 18.6). Such challenges are also reflected by differential Gini
21 coefficients and metrics of state fragility among regions, which reflect inequities in income distribution and
22 broader vulnerability of nations and regions to shocks and stressors (Figure 18.6). In addition, high variation
23 is observed in CO₂ emissions production, even among comparatively wealthy nations, suggesting CO₂e
24 emissions of some nations are tightly coupled to development, while others have pursued more carbon
25 neutral development trajectories. Even within regions such as Africa, Asia, Central and South America, and
26 Europe, large within-region variations are observed in inequality and state fragility, suggesting high
27 variability among nations. Given the emphasis in the sustainable development and CRD literature on equity
28 and vulnerability, addressing such determinants of vulnerability is a core design principle for CRD
29 pathways.

30
31 In addition to development indicators, the literature assessed in the WGII regional chapters indicates that
32 different regions experience a range of development challenges and opportunities that affect the pursuit of
33 CRD (*very high confidence*). These represent dimensions of governance, institutions, economic
34 development, capacity, and social and cultural factors that shape decision-making, investment, and
35 development trajectories. For example, significant challenges exist within regions with respect to managing
36 debt and the ability to fund or finance climate action and sustainable development interventions (*very high*
37 *confidence*). On the other hand, a broad range of opportunities exist to pursue CRD including challenges
38 with debt and financing of adaptation competing policy objectives, social protection programs, economic
39 diversification, investing in education and human capital development, and expanding disaster risk reduction
40 efforts (*very high confidence*).
41
42

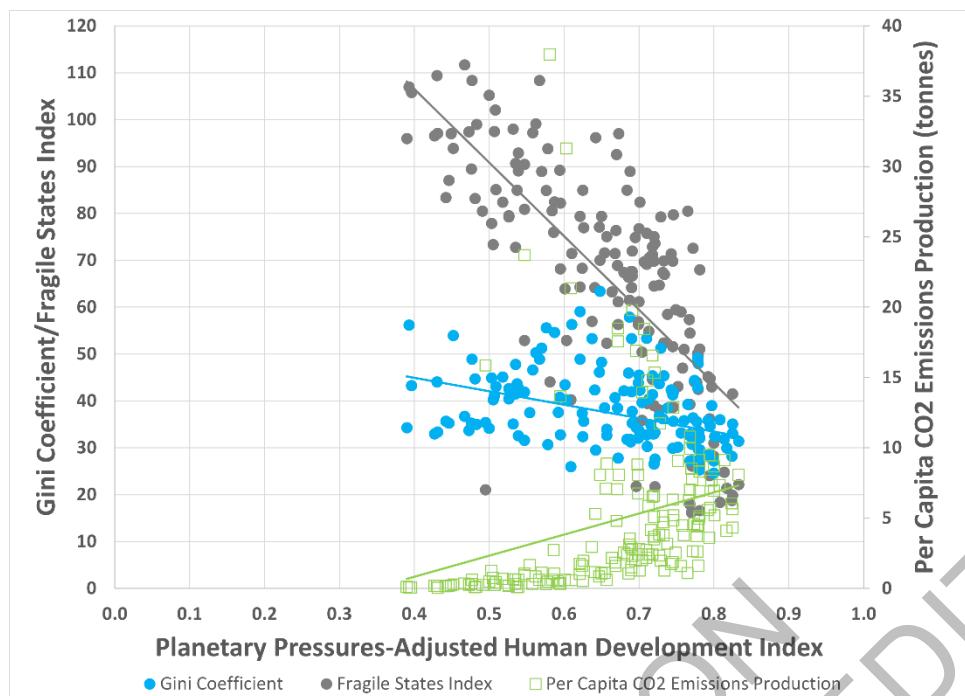


Figure 18.6: Relationship among development indicators relevant to climate-resilient development. National Gini coefficients (most recent year available; n=141; (World Bank, 2021)), the Fragile States Index (2021; n=163; (Fund for Peace, 2021)), and per capita CO₂ emissions (2018; n=169; (Human Development Report Office, 2020)) are plotted against the Planetary Pressures-Adjusted Human Development Index (2020, n=163; (Human Development Report Office, 2020))

There are a wide variety of more focused options for climate action and sustainable development (*very high confidence*). Such options have potential for synergies and trade-offs including implications for greenhouse gas mitigation, land use change and conservation, food and water, or social equity. Despite variation in development context, regional assessments suggest CRD efforts will be associated with some common features. For example, in all regions, existing vulnerability and inequality exacerbate climate risk and therefore pose challenges to CRD (*very high confidence*). Furthermore, low prioritization of sustainability and climate action in government decision making, low perceptions of climate risk, and path dependence in governance systems and decision-making processes all pose barriers to system transitions, transformation, and CRD (*very high confidence*).

18.5.2 Sectoral Synthesis of Climate-Resilient Development

The sectoral chapters of the WGII report provide insights regarding how development processes interact with sectors to shape the potential for climate-resilient development. Similar to global regions, each sector is associated with various challenges, opportunities, and options that enable or constrain CRD (Table 18.7). A number of challenges are common across sectors and mirror those associated with different regions. For example, issues associated with natural resource dependency, access to information for decision-making, access to human and financial capital, and path dependence of institutions represent barriers that must be overcome if sectors are to support transitions that enable CRD. These challenges are more acute within vulnerable communities or nations where capacity to innovate and invest are constrained and social inequities reinforce the status quo (*very high confidence*). At the same time, a number of sector-specific opportunities for mitigation, adaptation, and sustainable development can be used to integrate sectors into CRD pathways. This could include policies and planning initiatives to enhance sector sustainability and resilience as well as capacity building and greater inclusion of different actors and groups in decision making including capitalizing on local and indigenous knowledge as a mechanism for more representative and equitable action.

In addition, the sectoral assessments identify a broad range of specific adaptation, mitigation, and sustainable development options that could play a role in facilitating CRD. Many of these options appear initially to be specific to a given sector. For example, options for the water sector (Chapter 4) are assessed independently

from those for health and well-being (Chapter 7). In practice, however, evidence suggests the importance of thinking about sectoral options as cross-cutting, mutually supportive, and synergistic packages rather than singular options. First, each of the sectoral chapters has links to multiple SDGs (Table 18.7), implying each sector is important for achieving a range of sustainability goals that extend beyond sectoral boundaries. Moreover, progress across multiple sectors simultaneously creates opportunities for synergies for achieving the SDGs, but also enhances the risk of potential trade-offs (*very high confidence*). Second, a number of options are common to multiple sectors. For example, options associated with ecosystem-based adaptation and nature-based approaches to environmental management appear in multiple sectors (Table 18.7). Similarly, climate-smart agriculture and agroecological approaches to food systems create opportunities for food security, but those same options also benefit land-based ecosystems, water, poverty and livelihoods, and human well-being. Joint implementation

18.5.3 Feasibility and Efficacy of Options for Climate-Resilient Development

While both the sectoral and regional assessments indicate a rich toolkit of management options is available to decision-makers to facilitate CRD, two key uncertainties undermine efforts to implement those options. The first is the feasibility of implementation. Options that seem promising could nevertheless encounter implementation barriers due to cost, absence of necessary capacity, lack of public acceptance, or competition with alternative options. Progress in the literature since the AR5 and SR1.5 reports enables improved consideration for options feasibility for both mitigation (SR1.5 ref) and adaptation (Cross-Chapter Box FEASIB). This assessment allows the range of available options to be considered in a more critical light, particular when one is considering opportunities for implementation over the near-term. Meanwhile, the other challenge is that of option efficacy. Significant uncertainties remain regarding how well a given option will perform in a specific context and whether it is capable of adequately addressing risk (18.6.1). Such uncertainties can undermine the pursuit of CRD or at least efforts to accelerate system transitions that support CRD (*medium evidence, medium agreement*) (18.3). Accordingly, closer examination of option implementation in the real world, including within different sectoral and regional contexts, would enhance the knowledge available to decision-makers regarding which options will best fit the needs of a given CRD pathway.

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Table 18.6: Regional synthesis of dimensions of climate-resilient development. For each region, quantitative information is provided on common development indicators including the planetary pressures-adjusted human development index (PPHDI, 2020, n=169; (Human Development Report Office, 2020)), Gini coefficients (GINI, most recent year available; n=156; (World Bank, 2021)), Fragile States Index (FRAGILITY; 2021; n=173; (Fund for Peace, 2021)), and per capita CO2 emissions production (CO2/PC, 2018; n=169; (Human Development Report Office, 2020)). Each indicator is associated with a mean value among nations within a specific region as well as the range (minimum to maximum) value. In addition, the table contains evidence of sustainable development challenges and opportunities as well as adaptation/sustainable development options and potential synergies and trade-offs associated with their implementation. Synergies and trade-offs are categorized as follows: (T) Trade-off among policies and practices; (S+) Synergy among policies and practices that enhances sustainability; (S-) Synergy among policies and practices that undermines sustainability.

Region	Development Indicators mean (range)	Challenges	Opportunities	Options	Synergies and Trade-Offs
Africa	PPAHDHI 0.53 (0.39-0.72)	<ul style="list-style-type: none"> institutional and financial challenges in programming and implementing activities to support concrete adaptation measures (9.14.5) high debt levels exacerbate fiscal challenges and undermine economic resilience (9.14) insufficient development and adaptation finance and accessibility of finance (9.14.5) complexity of estimating the costs and benefits for adaptation measures in specific contexts (9.14.2) exclusions of migrants and other vulnerable populations from social programs (9.9.4) mismatch between the supply of, and demand for, climate services (9.5) 	<ul style="list-style-type: none"> climate change literacy can enable the mainstreaming of climate change into national and sub-national developmental agendas (9.4.2) Adaptive responses can be used as an opportunity for comprehensive, transformative change (9.6.2) Investments in human capital, can facilitate socioeconomic development and poverty reduction (9.9.1) Strengthening the participation of women in decision-making as well as advance traditional and local knowledge can support climate action and sustainable livelihoods (9.9.3) 	<ul style="list-style-type: none"> strengthening climate services (9.4.2) ecosystem based adaptation (9.11.4.2) economic diversification (9.12.3) intensive irrigation (9.15.2) agricultural and livelihood diversification (9.12.3) drought resistant crop varieties (9.15.2) soil and water conservation (9.15.2) 	<ul style="list-style-type: none"> (T) competing uses for water such as hydropower generation, irrigation, and ecosystem requirements create trade-offs among different management objectives (9.7.3) (T) migration in response to unfavorable environmental conditions provides opportunities for farmers but puts pressure on the provision of social services and reduces farm labor (9.15.2) (T) intensive Irrigation contributes to the development of agriculture but has come at a cost to ecosystem integrity and human well-being (9.15.2)
	GINI 42.8 (27.6-63.4)				
	FRAGILITY 87.3 (57.0-110.9)				
	CO2/PC 1.1 (0.0-8.1)				
Asia	HPAHDHI 0.65 (0.47-0.78)	<ul style="list-style-type: none"> migration and displacement (Box 10.6) uneven economic development (10.4.6) rapid land use change (10.4.6) 	<ul style="list-style-type: none"> Investing in climate-resilient and sustainable infrastructure can be a source of green jobs as well as a means of reducing climate vulnerability (10.6.2) 	<ul style="list-style-type: none"> risk insurance (10.5.5) climate-smart agriculture (10.4.5.5, (Table 10.6)) wetland protection and restoration (Table 10.6) 	<ul style="list-style-type: none"> (S+) nature-based adaptation solutions, wetland protection, and climate-smart agriculture enhance carbon sequestration (Table 10.6)
	GINI 34.9 (26.6-43.9)				
	FRAGILITY 73.6				

		(32.3-111.7)	<ul style="list-style-type: none"> increasing inequality (10.4.6) large, socially differentiated vulnerable populations (10.4.6) 	<ul style="list-style-type: none"> sustainable development pathways that connect climate change adaptation and disaster risk reduction efforts can reduce climate vulnerability and increase resilience (10.6.2) social protection programs can develop risk management strategies to address loss and damage from climate change (10.5.6) 	<ul style="list-style-type: none"> aquifer storage and recovery (Table 10.6) integrated smart water grids (Table 10.6) disaster risk management (Table 10.6) early warning systems (Table 10.6) resettlement and migration (Table 10.6) nature-based solutions in urban areas coastal green infrastructure (Table 10.6) 	<ul style="list-style-type: none"> (S+) disaster risk reduction and capacity building has synergistic interactions with climate adaptation when the two are effectively integrated (10.6.2) (S+) environmental sustainability has benefits for relieving poverty and promoting social equity (10.6.4) (T) intensive irrigation and other forms of water consumption can have a negative effect on water quality and aquatic ecosystems (10.6.3)
Australasia	PPAHD1	0.75 (0.70-0.81)	<ul style="list-style-type: none"> Underinvestment in adaptation, particularly in public health systems, given current and projected risks (11.3.6.3) 	<ul style="list-style-type: none"> implementation of national policies and guidance on climate adaptation and resilience (Box 11.5) 	<ul style="list-style-type: none"> climate adaptation services, planning and tools from government and private sector providers (11.7.1) 	<ul style="list-style-type: none"> (T) adapting to fire risk in peri-urban zones introduces potential trade-offs among ecological values and fuel reduction in treed landscapes (11.3.5)
	GINI	34.4 (34.4-34.4)	<ul style="list-style-type: none"> Underlying social and economic vulnerabilities exacerbate disadvantage among particular social groups (11.8.2) 	<ul style="list-style-type: none"> cooperation among individual farmers for adaptation and regional innovation (11.7.1) 	<ul style="list-style-type: none"> enhancing governance frameworks (Table 11.17) 	
	FRAGILITY	20.1 (18.4-21.8)	<ul style="list-style-type: none"> Competing policy and planning objectives within governments (11.7.2) 	<ul style="list-style-type: none"> enhancing understanding of Indigenous knowledge and practices (Table 11.11) 	<ul style="list-style-type: none"> building capacity for adaptation (Table 11.17) 	
	CO2/PC	12.1 (7.3-16.9)	<ul style="list-style-type: none"> Limits to adaptation across the region and among neighbors (11.7.2) Fear of litigation and demands for compensation create disincentives for climate adaptation (11.7.2) different climate change risk perceptions among different groups (11.7.2) 		<ul style="list-style-type: none"> community partnership and collaborative engagement (Table 11.17) flexible decision-making (Table 11.17) reducing systemic vulnerabilities (Table 11.17) providing adaptation funding and compensation mechanisms (Table 11.17) addressing social attitudes and engagement in adaptation and climate action (Table 11.17) 	
	PPAHD1	0.71				

Central and South America		(0.62-0.78)	<ul style="list-style-type: none"> vulnerability of informal settlements with chronic exposure to everyday, non-climate risks limited political influence of poor and most vulnerable groups poor market access of rural households little consideration of the implications of NDCs for poverty and livelihoods corruption, particularly in the construction and infrastructure sector gender inequities in labor markets limits to adaptation 	<ul style="list-style-type: none"> Address existing development deficits, particularly the needs of informal settlements and economies Adopt collaborative approaches to decision-making that integrate civic groups and communities as well as the private sector Enhance adoption of sustainable tourism and livelihood diversification 	<ul style="list-style-type: none"> upgrading of informal and vulnerable settlements capacity building in national and city level government institutions enhancing social protection programs integrated land use planning and risk-sensitive zoning infrastructure greening disaster risk mitigation and management emergency medical and public health preparedness improving insurance mechanisms and climate financing ecosystem conservation, protection, and restoration appropriate use of climate information and development of climate services 	<ul style="list-style-type: none"> (S+) conservation and restoration of natural ecosystems have synergies with mitigation, adaptation and sustainable development (12.7.1)
	GINI	47.2 (38.6-57.9)				
	FRAGILITY	65.9 (35.9-92.6)				
	CO2/PC	2.2 (0.9-4.8)				
Europe	PPAHDID	0.76 (0.52-0.83)	<ul style="list-style-type: none"> mitigation and adaptation remain siloed around sectoral approaches (Box 13.3) institutional, policy, and behavioral lock-ins constrain the rate of system transitions (13.11.4) legislative and decision-making process constraints on climate action (13.11.4) high adaptation costs and concerns about effectiveness and feasibility (13.3.2, Table 13.A.5) competition for land use among adaptation and other uses (13.3.2) 	<ul style="list-style-type: none"> engagement in climate change knowledge, policy, and practice networks (Box 13.3) national policies can lead to more ambitious and integrated climate planning and action with associated co-benefits (Box 13.3) system transformations towards more adaptive and climate resilient systems (13.11.4, Box 13.3) 	<ul style="list-style-type: none"> ecological restoration of habitats agroforestry and reforestation (13.8.2) “smart farming” and knowledge training (13.5.2.1) soil management practices (13.5.2.1) changing sowing dates and changes in cultivars (13.5.2.1) stricter enforcement of existing health regulations (13.7.2) integrated coastal zone management and marine spatial planning (13.4.2) nature-based solutions (13.4.2) climate services 13.6.2.3 	<ul style="list-style-type: none"> (T) wind farms support greenhouse gas mitigation but have ecosystem implications and impacts (13.4.2) (T) adapting and mitigating climate change through afforestation and forest management may be hampered by biophysical and land use trade-offs (13.3.2)
	GINI	31.9 (24.6-41.3)				
	FRAGILITY	41.1 (16.2-72.9)				
	CO2/PC	6.8 (1.3-21.3)				

			<ul style="list-style-type: none"> perceptions of climate change as irrelevant or not urgent (13.3.2) public budget and human capital limitations (13.3.2) 		<ul style="list-style-type: none"> tailored insurance products for specific physical climate risks (13.6.2.5) protection of world heritage sites (13.8.2) 	
North America	PPAHD1	0.72 (0.72-0.73)	<ul style="list-style-type: none"> lack of representation of all groups and communities in politics and decision-making (14.6.3) economic and financial constraints on adaptation within communities (14.6.2) persistent social vulnerability and inequities (14.6.3, 14.4.7.3) adaptation actions that are maladaptive and exacerbate existing inequities (14.6.2.1) constraints on capacity for data collection (Table 14.8) limited organizational willingness implement new and untested solutions (Table 14.8) 	<ul style="list-style-type: none"> increased focus on building adaptive capacity in small towns and rural areas (14.6.3) greater use of SDGs as a framework for equitable adaptation measures (14.6.3) broader and deeper recognition of the role of Indigenous knowledge and local knowledge systems in adaptation (14.6.3) greater emphasis on participatory governance and co-production of knowledge in adaptation decision-making (14.6.2.2) enhanced use of risk-based decision analysis frameworks and flexible adaptation pathways (14.6.2.2) coordination of policies to support transformational adaptation (14.6.2.2) 	<ul style="list-style-type: none"> indigenous knowledge-based land and resource management (Section 14.4.4) adaptive co-management of agriculture and freshwater resources (Section 14.4.3) ecosystem based management and nature based solutions (Box 14.3) Section 14.4.2, 14.4.3, 14.4.4 (Table 14.9). increase efficiency and equity of water management and allocation (14.4.3.3) energy conservation measures (14.6.1.3) guidelines, codes, standards, and specifications for infrastructure (14.6.1.6) modifying zoning and buying properties in floodplains (14.6.1.3) web-based tools for visualizing and exploring climate information scenario planning and risk analyses (s14.6.1.6) 	<ul style="list-style-type: none"> (S+) Post-fire ecosystem recovery measures, restoration of habitat connectivity, and managing for carbon storage enhance adaptation potential and offers co-benefits with carbon mitigation (Box 14.1) (T) REDD+ represents a trade-off between carbon mitigation and the ability of communities to improve their food security (14.4.7) (T) New coastal and alpine developments generate economic activity but enhance local social inequalities (15.4.10)
	GINI	40.0 (33.3-45.4)				
	FRAGILITY	45.4 (21.7-69.9)				
	CO2/PC	11.9 (3.8-16.6)				
Small Islands	PPAHD1	0.68 (0.51-0.76)	<ul style="list-style-type: none"> high dependence of economic activity on tourism (15.3.4.5) Lack of coordination among government departments (15.6.1) limited regional cooperation (15.6.1) 	<ul style="list-style-type: none"> increasing women's access to climate change funding and support from organizations (15.6.5) promoting agroecology, food sovereignty, and regenerative economies (15.7) 	<ul style="list-style-type: none"> raising dwellings and other infrastructure (15.5.2) land reclamation (15.5.2) migration and planned resettlement (15.5.2) ecosystem-based adaptation including Indigenous and local knowledge (15.5.2) 	<ul style="list-style-type: none"> (S+) development decisions and outcomes are strengthened by consideration of climate and disaster risk (15.7) (S-) impacts of invasive alien species on islands are projected to increase with
	GINI	40.2 (28.7-56.3)				
	FRAGILITY	64.6 (38.1-97.5)				

			<ul style="list-style-type: none"> • absence of planning frameworks (15.6.1) • corruption and corrupt people in political and public life (15.6.1) • insufficient human capital (15.6.1) • competing development priorities (15.5.5) • lack of education and awareness around climate change (15.6.4) • failure of externally driven adaptation (15.6.5) • constraints on economic, legislative, and technical capacity of local governments (15.7) 	<ul style="list-style-type: none"> • expanding sustainable tourism economies (15.7) • integrating climate change and disaster management with broader development planning and implementation (15.7) • using climate risk insurance as a way to support development and adaptation processes (15.7) • improving cross sectoral and cross agency coordination (15.7) • enhanced integration between development assistance, public financial management, and climate finance (15.5.7) 	<ul style="list-style-type: none"> • protected areas (15.5.2) • ecosystem restoration and improved agroforestry practices (15.5.2 15.5.4) • community-based adaptation (15.5.5) • livelihood diversification and use of improved technologies and equipment (15.5.6) • diversifying cropping patterns, expanding or prioritizing other cash crops (15.5.6) • small-scale livestock husbandry (15.5.6) • irrigation technologies (15.5.6) • diversification away from coastal tourism • disaster risk management (DRM) (15.5.7) • early warning systems and climate services (15.5.7) 	<p>time due to synergies between climate change and other drivers (15.3.3)</p> <p>• (S-) synergies between changing climate and other natural and anthropogenic stressors could lead to disproportionate impacts on biodiversity (15.3.3)</p>
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3 **Table 18.7:** Sectoral synthesis of dimensions of climate-resilient development. For each sectoral chapter of the WGII report, this table identifies those SDGs that are discussed in the
4 relevant chapter as being particularly relevant to the sector. In addition, the table contains evidence of sustainable development challenges and opportunities as well as
5 adaptation/sustainable development options and potential synergies and trade-offs associated with their implementation. Synergies and trade-offs are categorized as follows: (T)
6 Trade-off among policies and practices; (S+) Synergy among policies and practices that enhances sustainability; (S-) Synergy among policies and practices that undermines
7 sustainability.

Sector	Relevant SDGs	Challenges	Opportunities	Options	Trade-offs
Terrestrial and freshwater ecosystems and their services	SDG 1, SDG 2, SDG 3, SDG 6, SDG 7, SDG 9, SDG 10, SDG 11,	<ul style="list-style-type: none"> • low capacity for dispersal limits range shifts to match climate (2.6.1) • constraints on the evolution of greater stress tolerance among species (2.4.2, 2.6.1) • altered peatland drainage and repeated disturbances pose 	<ul style="list-style-type: none"> • nature based solutions offer the opportunity to address climate change and biodiversity problems in an integrated way (2.6) • adaptation can be integrated with the protection of biodiversity and land-based 	<ul style="list-style-type: none"> • habitat restoration, connectivity, and creation of protected areas (Table 2.5) • integrated landscape management (Table Cross-Chapter Box NATURAL.1 in Chapter 2) 	<ul style="list-style-type: none"> • (S+) ecosystem-based adaptation measures, such as restoration of forests and wetlands for flood and erosion control help maintain freshwater supply and quality (2.2.2) • (S-) over-grazing/stocking of pastures and grasslands can result

	SDG 12, SDG 13, SDG 15, SDG 17	<p>barriers to restoration of tropical peatlands (2.4.3)</p> <ul style="list-style-type: none"> demonstrating the efficacy of natural flood management efforts poses challenges to its deployment (2.6.5) uncertainties in climate and socioeconomic projections constrain adaptation planning and implementation (2.7) 	<p>climate change mitigation initiatives (2.6.2)</p>	<ul style="list-style-type: none"> community-based natural resource management (2.6.5.7) maintain or restore natural species and structural diversity (Table Cross-Chapter Box NATURAL.1 in Chapter 2) restoration of hydrological flows and catchment vegetation (Table Cross-Chapter Box NATURAL.1 in Chapter 2) control of feral herbivores with (Table Cross-Chapter Box NATURAL.1 in Chapter 2) reduce non-climatic stressors to land-based ecosystems (Table 2.6) 	<p>in soil erosion and the loss of biodiversity (Table Cross-Chapter Box NATURAL.1 in Chapter 2)</p> <ul style="list-style-type: none"> (T) planting non-native monocultures for mitigation can reduce biodiversity and resilience (T) inappropriate hydrological restoration can result in increased methane emissions (Table Cross-Chapter Box NATURAL.1 in Chapter 2) (T) afforestation/reforestation and bioenergy initiatives can conflict with other land uses such as food and timber production (Table Cross-Chapter Box BECCS, 2.2.2, Box 2.2)
Ocean and coastal ecosystems and their services	SDG1, SDG2, SDG3, SDG5, SDG7, SDG8, SDG9, SDG10, SDG11, SDG12, SDG13, SDG14	<ul style="list-style-type: none"> shifts in the distribution of fish species across exclusive economic zones present governance, ecological, and conservation challenges (3.4.3) resource constraints impede the implementation of ecosystem-based and community-based adaptation for low- to middle-income nations (3.6.2) governance in marine social-ecological systems is highly complex with poorly-defined legal frameworks (3.6.2) “Coastal squeeze” challenges adaptation, creating tensions between coastal development and coastal habitat management (3.6.3) 	<ul style="list-style-type: none"> development assistance can help address resource constraints associated with marine ecosystem management (3.6.3) improving coordination among actors and projects will contribute to achieving SDGs (3.6.3) private finance can support restoration of blue-carbon systems (3.6.3) joint implementation of coastal and marine management initiatives can address governance challenges across scales and sectors (3.6.3) ocean-based renewable energy options can reduce reliance on imported fuel (3.6.3) 	<ul style="list-style-type: none"> maritime spatial planning and integrated coastal management (3.6.2; Figure 3.2.6) adaptive and sustainable fisheries management (3.6.2) habitat restoration (3.6.2) fishery mobility (Figure 3.6.2) assisted evolution (Figure 3.2.6) increase participation in management and governance (Figure 3.2.6) nature-based solutions (3.6.2) hard and soft infrastructure (Figure 3.2.6) livelihood diversification (Figure 3.6.2) 	<ul style="list-style-type: none"> (S+) adaptation in ocean and coastal systems can be designed in ways that substantially contribute to the SDGs and not only support but allow the attainment of social, environmental and economic targets (3.6.4) (S+) blue/green economies can reduce emissions and finance adaptation pathways (3.6.3) (T) built infrastructure conflicts with mitigation goals and can create potential ecological, social and cultural impacts that undermines ecosystem health (3.6.2)

				<ul style="list-style-type: none"> disaster mitigation and response (Figure 3.2.6) finance and market mechanisms (Figure 3.2.6) 	
Water	SDG 1, SDG 2, SDG 3, SDG 6, SDG 7, SDG 10, SDG 11, SDG 13	<ul style="list-style-type: none"> uncertainty in future water availability (Box 4.1, Box 4.4) lack of sufficient data, information and knowledge in understanding the water energy food nexus (Box 4.6) increasing urbanization is creating new and difficult demands for urban water management. (4.3.4) barriers to adapting water-dependent livelihoods in rural communities (4.3.1) mainstreaming water management across sectors and enhancing finance for adaptation (4.3.5) path-dependency of institutions, and the speed at which these allow for changes in the decision-making process (4.5.3) 	<ul style="list-style-type: none"> a resilient circular economy delivers access to water, sanitation, wastewater, and ecological flows (Box 4.7) adaptive sanitation systems and sustainable urban drainage contribute to a ‘one health approach’ which can prevent water and sanitation contamination risks during floods and droughts. (Box 4.7) climate-proof infrastructure would reduce infection risks in flood-prone areas (Box 4.7) governance can derive legitimacy from inclusion of multiple stakeholders, including women, indigenous communities and young people (4.6.6) Indigenous and local knowledge can help ensure solutions align with the interests of communities (FAQ 4.5) 	<ul style="list-style-type: none"> changes in crop cultivars and agronomic practices (4.5) changes in irrigation and water management practices (4.5) water and soil conservation (4.5) migration and off-farm livelihood diversification (4.5) collective action, policies and institutions (4.5) economic and financial incentives (4.5) training and capacity building (4.5) flood risk reduction measures (4.5) urban water management (4.5) water, sanitation, and hygiene adaptations (4.5) agro-forestry and forestry responses (4.5) livestock and fishery responses (4.5) indigenous and local knowledge (4.5) energy related adaptations (4.5) 	<ul style="list-style-type: none"> (S+) increasing the proportion of sewerage, treated wastewater, recycling and safe reuse would help reach climate and water targets (Box 4.7) (S+) solar irrigation pumps provide for income diversification for small and marginal farmers while also generating renewable energy (Box 4.7) (T) desalination of seawater or brackish inland water is energy-intensive, high salinity brine, and other contaminants (4.5.5) (T) negative-emission technologies, such as direct air capture can result in a net increase in water consumption (4.5.5)
Food, fiber, and other ecosystem products	SDG1, SDG2, SDG3, SDG4, SDG5, SDG6,	<ul style="list-style-type: none"> increased cost and management challenges of providing safe food (5.2.2) warming-induced shifts of species create resource allocation 	<ul style="list-style-type: none"> integrated approaches to food, water, health, biodiversity and energy that involve vulnerable groups can help to address current and future food security challenges, reduce vulnerability 	<ul style="list-style-type: none"> livelihood diversification (5.4.4) social protection policies and programs (5.4.4) changes in crop management including irrigation, 	<ul style="list-style-type: none"> (S+) agricultural production systems that integrate crops, livestock, forestry, fisheries and aquaculture can increase food production per unit of land, reduce

	SDG7, SDG9, SDG9, SDG10, SDG11, SDG12, SDG13, SDG14, SDG15, SDG16	<p>challenges among different fishing fleets (5.2.1)</p> <ul style="list-style-type: none"> • challenges related to REDD+ implementation and forest use (5.6.3) • differences in perceptions about the validity of different forms of knowledge (5.8.4) • inequality in access to climate services (5.14.1) • lack of support, policies, and incentives for the adoption of agroecological approaches (BIOECO.1) • financial barriers limit implementation of adaptation options in agriculture, fisheries, aquaculture and forestry (5.14.3) 	<p>of Indigenous people, small-scale landholders and pastoralists, and promote resilient ecosystems. (5.12.3, 5.13.2; 5.14)</p> <ul style="list-style-type: none"> • agroforestry delivers benefits for climate change mitigation, adaptation, desertification, land degradation, and food security and is considered to have broad adaptation and moderate mitigation potential (5.10.4) • partnerships between key stakeholders such as researchers, forest managers, and local actors can lead to a shared understanding of climate-related challenges and more effective decisions. (5.6.3) 	<p>fertilizers, planting schedules, and crop varieties (5.4.4.1)</p> <ul style="list-style-type: none"> • adjusting water management for forage production (5.5.4) • rotational grazing of livestock (5.5.4) • fire management to control woody thickening of grass (5.5.4) • using more suitable livestock breeds or species (5.5.4) • migratory pastoralist activities (5.5.4) • monitor and manage the spread of pests, weeds, and diseases (5.5.4) • nature- or ecosystem-based strategies (5.12.5.2) 	<p>climatic risk, and reduce emissions (Chapter 5 ES)</p> <ul style="list-style-type: none"> • (S+) integrated approaches to food, water, health, biodiversity and energy can help address current and future food security challenges, reduce vulnerability of Indigenous people, small-scale landholders and pastoralists, and promote resilient ecosystems. (5.12.3, 5.13.2; 5.14) • (T) growing biomass demand for producing sustainable bioproducts competes with food production with potential effects on food prices and knock-on effects related to civil unrest (BIOECO.1)
Cities, settlements and key infrastructure	SDG11, SDG13, SDG17	<ul style="list-style-type: none"> • poor municipal funding, data collection, and collaboration hinders sustainable development initiatives, capacity building, and climate action (6.1.5, 6.4.5, 6.4.9) • high urbanization rates pose challenges to areas that already have high levels of poverty, unemployment, informality, and housing and service backlogs (6.2.1) • Limited capacity for early-warning systems in low-income countries (6.3.2) • lack of administrative capacities, coordination across sectors and efforts, transparency and accountability slows sustainability transitions and disaster risk reduction (Case Study 6.4) 	<ul style="list-style-type: none"> • urban ecological infrastructure including green, blue, turquoise and others can be a source of nature-based solutions that can improve both adaptation and mitigation in urban areas (6.1.2) • transition architecture movements can drive urban adaptation (6.4.1) • transformative capacities support adaptation efforts and systemic change processes (6.4.4) • incorporating Indigenous and local knowledge help generate more people-oriented and place-specific adaptation policies (6.4.7) • climate finance offers the opportunity to overcome structural impediments to climate action (Box 6.5) 	<ul style="list-style-type: none"> • green infrastructure, sustainable land use and planning, and sustainable water management (6.1.2) • nature-based solutions (6.3.3) • insurance (6.3.2) • switching to air cooling for thermal power plants (6.3.4) • increasing the efficiency of hydro and thermoelectric power plants (6.3.4) • changing reservoir operation rules (6.3.4) • upgrading infrastructure and strengthening, or relocating (critical) assets (6.3.4) • including green, blue, turquoise and nature-based solutions (Cross-Chapter Box URBAN in Chapter 6) 	<ul style="list-style-type: none"> • (S+) sustainable urban energy planning that includes opportunities to avoid and reduce the UHI effect can provide synergies for both climate mitigation and adaptation in urban areas (Cross-Chapter Box URBAN in Chapter 6) • (S+) natural ventilation and passive energy strategies can capture synergies between climate mitigation and adaptation (Cross-Chapter Box URBAN in Chapter 6) • (S+) community-based adaptation has potential to be better integrated to enhance well-being and create synergies with the Sustainable Development Goals • (T) urban mitigation efforts can create trade-offs with adaptation such as intensifying the Urban

			<ul style="list-style-type: none"> urban ecological infrastructure can be a source of nature-based solutions that can improve both adaptation and mitigation in urban areas (Cross-Chapter Box URBAN in Chapter 6) high density environments coupled with other design measures can provide mitigation and adaptation benefits (Cross-Chapter Box URBAN in Chapter 6) 	<ul style="list-style-type: none"> cooling networks (Cross-Chapter Box URBAN in Chapter 6) early warning systems (Table 6.4) resource demand and supply side management strategies (Table 6.4) enhanced monitoring of air quality in rapidly developing cities (Table 6.4) investment in air pollution controls (Table 6.4) core and shell preservation, elevation and relocation for heritage buildings (6.3.2) 	<p>Heat Island (UHI) effect (Cross-Chapter Box URBAN in Chapter 6)</p> <ul style="list-style-type: none"> (T) efforts aimed at increasing adaptation may undermine mitigation objectives by increasing investment in hard infrastructure that increases emissions (Cross-Chapter Box URBAN in Chapter 6) (T) lack of open and green spaces may induce long-distance leisure trips thereby increasing emissions and (Cross-Chapter Box URBAN in Chapter 6)
Health, wellbeing and the changing structure of communities	SDG3, SDG5, SDG8, SDG10, SDG13		<ul style="list-style-type: none"> a lack of capacity for adaptation has resulted in only moderate or low levels of adaptation implementation across different countries (7.4.2) transitioning to renewable energy sources presents opportunities for realizing health co-benefits (7.4.4) shifting to healthier plant-rich diets can reduce GHG emissions and reduce land-use (Cross-Chapter Box HEALTH in Chapter 7) future flows of migration within and between countries are likely to respond strongly to particular combinations of climatic hazards and may present challenges for future adaptation policies and programs climate change disruptions to natural environments can be expected to disrupt livelihood practices, stimulate higher rates 	<ul style="list-style-type: none"> COVID-19 recovery investments offer an opportunity to contribute to climate resilient development through a green, resilient, healthy and inclusive recovery (Cross-Chapter Box COVID in Chapter 7) investing in basic infrastructure for all can transform development opportunities, increase adaptive capacity and reduce climate risk (Cross-Chapter Box HEALTH in Chapter 7) Integrated agroecological systems offer opportunities to increase dietary diversity while building local resilience to climate-related food insecurity (7.4.2) Incorporating climate change and health considerations into disaster reduction and management strategies could 	<ul style="list-style-type: none"> improved building and urban design including use of passive cooling systems (Table 7.2) better access to public health systems for the most vulnerable (Table 7.2) deployment of renewable energy sources (Table 7.2) improved water, sanitation and hygiene conditions (Table 7.2) early-warning system of vector-borne diseases, insecticide treated bed nets, and indoor spraying of insecticide (Table 7.2) targeted efforts to develop vaccines for infectious diseases exacerbated by climate change (Table 7.2) improved personal drinking and eating habits (Table 7.2) <ul style="list-style-type: none"> (T) energy strategies for energy efficiency and GHG emissions reductions can generate health co-benefits through improved air quality but may slow poverty reduction efforts (7.4.2, 7.4.5) (S+) investing in adaptation for health and community wellbeing has the potential to generate considerable co-benefits in terms of reducing impacts of non-climate health challenges (S+) investments in mitigating greenhouse gas emissions will not only reduce risks associated with dangerous climate change, but will increase population health and wellbeing through a number of pathways. (7.4)

		<p>of outmigration to urban centers, and in some instances necessitate planned or organized relocations of exposed settlements (Cross-Chapter Box MIGRATE in Chapter 7)</p>	<p>potentially improve funding opportunities (7.4.2)</p> <ul style="list-style-type: none"> adaptive urban design that provides access to healthy natural spaces can promote social cohesion and mitigate mental health challenges (7.4.2) 	<ul style="list-style-type: none"> improved food storage, food processing, and food preservation (Table 7.2) emergency shelters for people to escape heat (Table 7.2) improved funding and access to mental health care (Table 7.2) improved education for girls and women (Table 7.2) improved maternal and child health services (Table 7.2) 	
Poverty, livelihoods and sustainable development	SDG1, SDG2, SDG3, SDG5, SDG10, SDG14	<ul style="list-style-type: none"> use of political frameworks for decision-making that are unfavorable towards adaptation and system transitions (Table 8.4) attitudes toward risk and other cultural values limit responses (Table 8.4) psychological distress causes insecurity and behaviors that increase vulnerability (Table 8.4) limited financial resources to support adaptation projects (8.2.2, Table 8.4) small-holder farmers have poor access to markets and land tenure (8.6.1) unsuitable infrastructure may increase exposure (Table 8.4) lack of access to technologies that can support adaptation (Table 8.4) gender-based inequalities constrain women's access to resources for adaptation (Table 8.7) poverty constrains livelihood diversification, resilience or adaptive capacity (Table 8.7) 	<ul style="list-style-type: none"> polycentric governance, adaptive governance, multi-level governance, collaborative governance, or network governance are increasingly used to understand transitions towards climate-compatible development (8.6.2) well-coordinated and integrated nexus approaches to adaptation offer opportunities to build resilient systems while harmonizing interventions, mitigating trade-offs and improving sustainability (8.6.2) income from new livelihood activities can support recovery following disasters linked to climate variability and change (8.4.5) improving industrial processes can contribute to the optimized use of energy, reuse of waste, reducing GHG emissions, use of biomass and more efficient equipment (Table 8.3) industrialization and technological innovation in rural areas may assist vulnerable 	<ul style="list-style-type: none"> expanded private sector activity and public-private partnerships (8.6.1) credit and insurance (8.6.1) use of climate-smart agricultural practices and technologies (8.6.1) crop insurance (8.6.1) conservation agriculture (8.6.1) changing farmers' perception and enhancing farmers' adaptive capacity (8.6.1) REDD+ (8.6.1) improving industrial processes (Table 8.3) renewable energy and energy efficiency (Table 8.3) smart electricity grids (8.6.1) green buildings (8.6.1) efficient fuels (8.6.1) pollution control investments (8.6.1) public transit and non-motorized transport with increased use of biofuels (8.6.1) 	<ul style="list-style-type: none"> (S+) agriculture technologies facilitate mitigation to climate change and adaptation such as saving water while maintaining grain yield (8.6.1) (S+) sustainable pastoralism increases carbon sequestration but can also contribute to adaptation by changing grazing management, livestock breeds, pest management, and production structures (8.6.1) (S+) REDD+ may provide adaptation benefits by enhancing households' economic resilience through positive livelihood impacts (8.6.1) (S+) solar energy contributes to reducing GHG emissions and improving air quality (8.6.1) (S+) hydropower contributes to mitigation and adaptation through water resource availability for irrigation and drinking water (8.6.1) (S+) green roofed buildings contribute to cooler temperatures, thereby reducing energy use for air-conditioning (8.6.1)

		<ul style="list-style-type: none">indigenous peoples and other populations with strong attachments to place face barriers to adaptation (Table 8.7)local institutions face ongoing challenges in gaining support from higher governance levels, particularly in developing countries. (8.5.2)	communities through provision of resources, enhanced forecast information, or reuse of biowaste (Table 8.3) <ul style="list-style-type: none">responses to climate change can create significant development opportunities including job creation and livelihood diversification (8.4.3)	<ul style="list-style-type: none">integrated natural resource management (Table 8.2)disaster risk management (Table 8.2)relocation of vulnerable communities (Table 8.2)Education and communication (Table 8.2)land use planning (Table 8.3)	<ul style="list-style-type: none">(T) mitigation measures such as bioenergy may result in trade-offs with efforts to achieve sustainable development, eradicate poverty and reduce inequalities (8.6.1)(T) migration to urban centers can be a form of adaptation, but can increase the vulnerability of communities of origin or at destinations (8.2.2)
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18.6 Conclusions and Research Needs

18.6.1 Knowledge Gaps

5 Research to improve the understanding of CRD currently exists in a nascent state, because, as noted in the
6 AR5, “*integrating climate change mitigation, climate change adaptation, and sustainable development is a*
7 *relatively new challenge*” (Denton et al., 2014). While a large volume of literature has emerged since the
8 AR5 that spans the nexus of sustainable development, CRD, and climate action, the identified research gaps
9 in AR5 (Denton et al., 2014) continue to be priorities for informing CRD. These include enhancing
10 understanding of mainstreaming of climate change into institutional decision-making, managing risk under
11 conditions of uncertainty, catalyzing system transitions and transformation, and processes for enhancing
12 participation, equity, and accountability in sustainable development (*very high confidence*).

13 The more recent literature adds significant context to the concept of CRD, but also introduces broader
14 perspectives regarding its significance in the arena of climate action. Hence, concepts that are both
15 complementary to, and competitive with, CRD, such as climate safe’, ‘climate compatible’ and ‘climate
16 smart’ development (Huxham et al., 2015; Kim et al., 2017b; Ficklin et al., 2018; Mcleod et al., 2019)
17 (18.1.1). These different framings of the intersection between sustainable development and climate action
18 are used in different communities of research and practice, which complicates efforts to provide clear
19 guidance to decision-makers regarding the goals of CRD and how best to achieve it. This is attributable in
20 part to persistent conceptual confusion and disciplinary divides over more fundamental concepts such as
21 resilience and sustainability (Rogers et al., 2020; Zaman, 2021), not to mention contested perspectives
22 regarding development (Lo et al., 2020; Song et al., 2020a; Morton, 2021) (*medium agreement; medium*
23 *evidence*).

24 Reconciling different perspectives on CRD is not simply a matter of academic debate. Climate action,
25 resilience, and sustainable development are all active areas of policy and practice with significant economic,
26 social, environmental, and political implications (18.1.3). Hence, enhancing the role of CRD as a practical
27 framework for development and a guide for action may necessitate improving the science-policy discourse
28 regarding CRD (Winterfeldt, 2013; Jones et al., 2014; Ryan and Bustos, 2019). This includes consideration
29 for risk and science communication; decision analysis and decision support systems; and mechanisms for
30 knowledge co-production between scientists and public policy actors (*very high confidence*).
31

32 In addition, the AR6 WGII report highlights a number of elements of CRD that are associated with
33 significant knowledge gaps and uncertainties. As a result, enhancing the value of CRD as a unifying concept
34 in development would benefit from further conceptualization and socialization of the concept as well as
35 efforts to address the following knowledge gaps:

- 36 • The challenges posed by different levels of global warming to achieving CRD and the magnitude
37 and nature of the adaptation gap (and associated finance needs) that must be addressed to enable
38 climate resilience.
- 39 • The efficacy of different adaptation, mitigation, and sustainable development interventions in
40 reducing climate risk and/or enhancing opportunities for CRD in the short, medium and long term.
- 41 • How different CRD pathways can be designed such that they illustrate opportunities for the practical
42 pursuit of CRD in a manner consistent with principles of inclusion, equity, and justice.
- 43 • How deliberative, participatory learning can be integrated into approaches to CRD in order to
44 enhance the representation of diverse actors, forms of knowledge, governance regimes, economic
45 systems, and models for decision-making in CRD.
- 46 • The synergies and trade-offs associated with the implementation of different policy packages and the
47 design principles and development contexts that enhance the ability to successfully manage potential
48 trade-offs.
- 49 • The limits of incremental system transitions to achieving CRD on a timeline that reflects the urgency
50 associated with the Paris Agreement and the Sustainable Development Goals.
- 51 • The capacity of governments, social institutions, and individuals to drive large-scale social
52 transformations that open up the solutions space for CRD.

- 1 • Best practices for avoiding maladaptation and ensuring that adaptation interventions are designed so
2 they do not exacerbate vulnerability to climate change to support CRD.

3 **18.6.2 Conclusions**

4
5 The concept of CRD presents an ambitious agenda for actors at multiple scales – global to local, particularly
6 in the manner in which it reframes climate action to integrate a broader set of objectives than simply
7 reducing greenhouse gas emissions or adapting to the impacts of climate change. Specifically, recent
8 literature extends policy goals for climate action beyond avoiding dangerous interference with the climate
9 system to adopt normative goals of meeting basic human needs, eliminating poverty and enabling sustainable
10 development in ways that are just and equitable. This creates a policy landscape for climate action that is not
11 only richer, but also more complex in that it situates responses to climate change squarely within the
12 development arena. Current policy goals associated with the Paris Agreement, Sendai Framework, and the
13 SDGs imply aggressive timetables. Yet, as noted in the AR5 and supported by more recent literature
14 (Section 18.2.1), the world is neither on track to achieve all of the SDGs nor fulfil the Paris Agreement’s
15 objective of limiting warming to well-below 2°C (Denton et al., 2014; IPCC, 2018a). This places aspirations
16 for CRD in a precarious position. Transitions will be necessary across multiple systems (Section 18.1.3).
17 While some may be already underway, the pace of those transitions must accelerate, and societal
18 transformations may be necessary, to enable CRD (18.3, 18.4, Box 18.1)

19
20 Given the pace of climate change and the inherent challenge of sustainable development, particularly in the
21 face of inevitable disruptions and setbacks such as the COVID-19 pandemic (Cross-Chapter Box COVID in
22 Chapter 7), the feasibility of achieving CRD is an open question. Rapid changes will be required to shift
23 public and private investments, strengthen institutions and orient them toward more sustainable policies and
24 practices, expand the inclusiveness of governance and the equity of decision-making, and shift societal and
25 consumer preferences to more climate-resilient lifestyles. Nevertheless, the collective body of recent
26 literature on CRD, system transitions, and societal transformation, combined with the assessments within
27 recent IPCC Special Reports (IPCC, 2018a; IPCC, 2019b; IPCC, 2019d) indicate that there are a broad range
28 of opportunities for designing and implementing adaptation and mitigation options that enable the climate
29 goals in the Paris Agreement to be achieved while enhancing resilience and meeting sustainable
30 development objectives. However, options should be considered alongside the mechanisms by which
31 societies can engage in order to create the conditions that can support the implementation of those options
32 (Section 18.4). This includes formal policy mechanisms pursued by governments, the catalyzation of
33 innovation by private firms and entrepreneurship, as well as informal, grassroots interventions by civil
34 society. While there is no “one-size-fits-all” solution for CRD that will work for all actors at all scales,
35 exploring different pathways by which actors can achieve their development and climate goals can make
36 valuable contributions to developing effective strategies for CRD.

37
38 A fundamental challenge for achieving CRD globally is reconciling different perspectives on CRD. As noted
39 in the AR5, “*as policy makers explore what pathways to pursue, they will increasingly face questions about*
40 *managing discourses about what societal objectives to pursue*” (Denton et al., 2014: 1124). Since the AR5,
41 such discourses have become prominent in policy debates over climate action and sustainable development
42 due to different nations, communities, and subpopulations having different understandings of what
43 constitutes CRD. Aggressive efforts to rapidly reduce greenhouse gas emissions or enhance resilience to
44 climate change, for example, could have negative externalities for the development objectives of some
45 actors. This potential for trade-offs complicates efforts to build consensus regarding what constitutes
46 appropriate climate and development policies and practices and by whom. The CRD pathways preferred by
47 one actor are likely to be contested by others. This means operationalizing concepts such as CRD in practice
48 is likely to necessitate ongoing negotiation.

49
50 Ultimately, one of the critical developments within the literature is the emergence of procedural and
51 distributive justice as key criteria for evaluating climate action and CRD more specifically. This trend not
52 only recognizes the need to prevent vulnerable human and ecological systems from experiencing
53 disproportionate harm from the changing climate, but also the need to prevent those same systems from
54 being harmed by mitigation, adaptation, and sustainable development policies and practices. Failure to
55 adequately engage with equity and justice when designing sustainability transitions could lead to
56 maladaptation, aggravated poverty, reinforcement of existing inequalities, and entrenched gender bias and

1 exclusion of Indigenous and marginalized communities (Jenkins et al., 2018; Fisher et al., 2019; Schipper et
2 al., 2020b). These consequences could ultimately slow, rather than accelerate, CRD. Hence, developing
3 programs and practices for prioritizing equity in effective transition risk management is an important
4 dimension of enabling CRD.

5
6 As indicated by the literature assessed within this chapter, keeping windows of opportunity open for CRD
7 will necessitate urgent action, even under diverse assumptions regarding how future mitigation and
8 adaptation interventions evolve. If nations are to collectively limit warming to well-below 2°C, for example,
9 unprecedented emissions reductions will be necessary over the next decade (IPCC, 2018a). These reductions
10 would necessitate rapid progression of system transitions (18.3). If, despite the Paris Agreement, future
11 emissions trajectories take the world beyond 2°C, a greater demand will be placed on adaptation as a means
12 of enhancing the resilience of development. Given the long-lived nature of human systems, and the built
13 environment in particular, significant adaptation investments would be needed over the near-term to meet
14 this demand. Yet, it is important to note that even in the absence of consideration for climate change,
15 substantial development needs exist for communities around the world at present. Hence, a robust strategy
16 for the pursuit of CRDPs is a near-term focus on portfolios of policies and practices that promote of human
17 and ecological well-being.

18 [START FAQ18.1 HERE]

19 **FAQ18.1: What is a climate resilient development pathway?**

20 Climate resilient development pathways (CRDPs) are continuous processes that strengthen sustainable
21 development, efforts to eradicate poverty and reduce inequalities while promoting fair and cross-scalar
22 capacities for adaptation to global warming and reduction of greenhouse gases in the atmosphere.

23 A pathway is defined in IPCC reports as a temporal evolution of natural and/or human systems towards a
24 future state. These can range from sets of scenarios, narratives of potential futures to solution-oriented
25 decision-making processes to achieve desirable societal goals.

26 When used in the context of climate resilient development (CRD), pathways refer to continuous processes
27 that strengthen sustainable development, efforts to eradicate poverty, and reduce inequalities while
28 promoting fair and cross-scalar adaptation and mitigation. As they imply deep societal changes and/or
29 transformation, CRDPs raise questions of ethics, equity, and feasibility of options to drastically reduce
30 emission of greenhouse gasses (mitigation) that limit global warming (e.g., to well below 2°C) and achieve
31 desirable and livable futures and wellbeing for all.

32 There is no one true, correct pathway to pursue but multiple ways, modalities, depending on numerous
33 factors, such as political, cultural and economic contexts. Pathways are not one single decision or action, nor
34 is there an absolute, universal, fixed, final goal to be pursued, yet there are undesirable and non-CRDPs.
35 Hence, a CRDP is a continuum of coherent, consistent decisions, actions and interventions within each
36 country, and as a global community. While dependent on past development and its socio-ethical, political,
37 economic, ecological and knowledge-technology outcomes at any point in time, transformation, ecological
38 tipping points and shocks can create sudden shifts and unexpected non-linear development pathways.
39 Actions taken today also foreclose some future potential pathways. The differentiated impacts of hurricanes
40 and COVID-19 illustrate how the character of societal development such as equity and inclusion have
41 enabled some societies to be more resilient than others.

42 [END FAQ18.1 HERE]

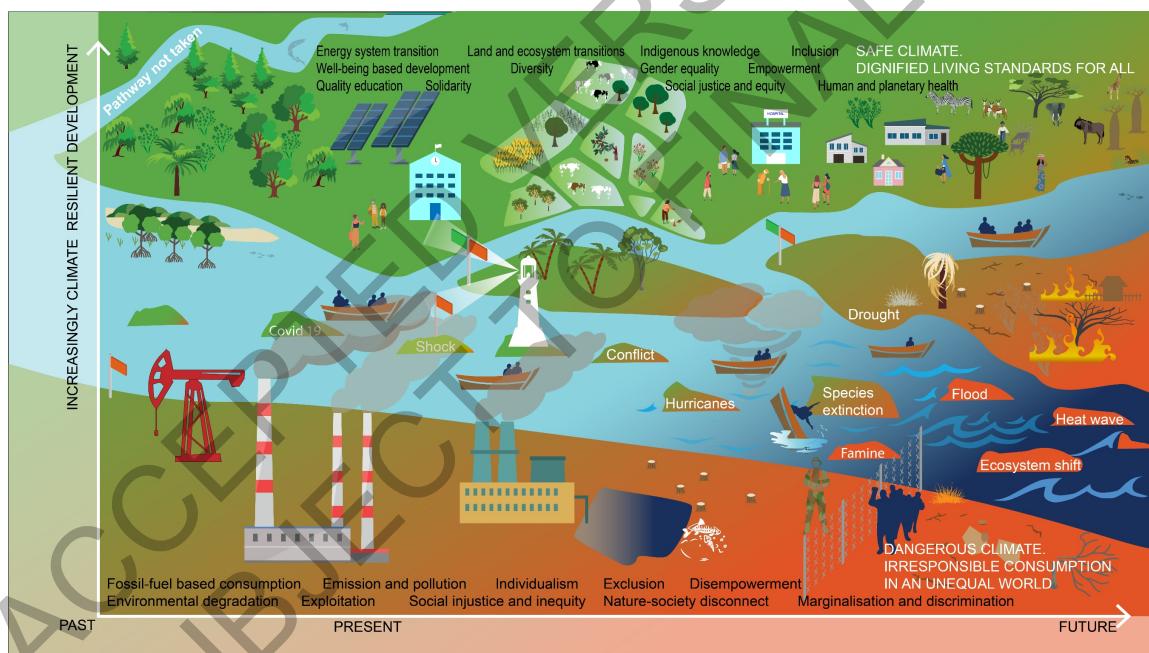
43 [START FAQ18.2 HERE]

44 **FAQ18.2: What is climate resilient development and how can climate change adaptation (measures)
45 contribute to achieving this?**

1 The key purpose of CRD is to pursue sustainable development, engaging climate actions in ways that
 2 support human and planetary health and well-being, equity and justice. Climate resilient development
 3 combines adaptation and mitigation with underlying development choices and everyday actions, carried out
 4 by multiple actors within political, economic, ecological, socio-ethical and knowledge-technology arenas.
 5 The character of processes within these development arenas are intrinsic to how social choices are made,
 6 directing actions in a CRD or non-CRD direction. For example, inclusion, agency and social justice are
 7 qualities within the political arena that underpin actions that enable CRD.

8
 9 CRD addresses the relationship between greenhouse gas emissions, levels of warming and related climate
 10 risks. However, CRD involves more than just achieving temperature targets. It considers the possible
 11 transitions that enable those targets to be achieved as well as the evaluation of different adaptation strategies
 12 and how the implementation of these strategies interact with broader sustainable development efforts and
 13 objectives. This interdependence between patterns of development, climate risk, and the demand for
 14 mitigation and adaptation action is fundamental to the concept of CRD. Therefore, climate change and
 15 sustainable development cannot be assessed or planned in isolation of one another.

16 Hence, CRD is defined as the development that deliberately adopts mitigation and adaptation measures to
 17 secure a safe climate on earth, meet basic needs for each human being, eliminate poverty and enable
 18 equitable, just and sustainable development. It halts practices causing dangerous levels of global
 19 warming. CRD may involve deep societal transformation to ensure well-being for all. CRD is now emerging
 20 as one of the guiding principles for climate policy, both at the international level, reflected in the Paris
 21 Agreement (UNFCCC, 2015) and within specific countries.



25
 26 **Figure FAQ18.2.1: Multiple intertwined climate resilient development pathways.** Climate change adaptation is one
 27 of several climatic and non-climatic measures carried out through decision-making by multiple actors that may drive a
 28 pathway in a CRD or non-CRD direction. Adaptation, mitigation and sustainable development actions can push a
 29 society in a CRD direction, but only if these measures are just and equitable. There are multiple simultaneous pathways
 30 in the past, present and future. Societies (illustrated as boats) move on different pathways, towards CRD and non-CRD,
 31 with some pathways more dominant than others. The direction of pathways is emergent, taking place through
 32 contestations and social choices, through social transformation as well as through surprises and shocks (illustrated as
 33 rocks). Path dependency means it is possible but often turbulent to shift from a non-CRD to a CRD pathway. Such a
 34 shift becomes more difficult in as risks/shocks increase (more rocks) and non-CRD processes and outcomes progress,
 35 limiting future options. Low CRD processes and outcomes at the bottom are characterized by inequity, exclusion,
 36 polarization, environmental and social exploitation, entrenchment of business as usual, with increasing risks/shocks.
 37 High CRD processes and outcomes (at the top of the figure) are characterized by equity, solidarity, justice, human well-
 38 being, planetary health, stewardship/care and system transitions.

1 Climate change adaptation is one of several climatic and non-climatic measures carried out through decision-making by multiple actors that may drive a pathway in a CRD or non-CRD direction. Adaptation, mitigation and sustainable development actions can push a society in a CRD direction, but only if these measures are just and equitable. There are multiple simultaneous pathways in the past, present and future. Societies (illustrated as boats) move on different pathways, towards CRD and non-CRD, with some pathways more dominant than others. The direction of pathways is emergent, taking place through contestations and social choices, through social transformation as well as through surprises and shocks (illustrated as rocks). Path dependency means it is possible but often turbulent to shift from a non-CRD to a CRD pathway. Such a shift becomes more difficult in as risks/shocks increase (more rocks) and non-CRD processes and outcomes progress, limiting future options. Low CRD processes and outcomes at the bottom are characterized by inequity, exclusion, polarization, environmental and social exploitation, entrenchment of business as usual, with increasing risks/shocks. High CRD processes and outcomes (at the top of the figure) are characterized by equity, solidarity, justice, human well-being, planetary health, stewardship/care and system transitions.

14
15 [END FAQ18.2 HERE]

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18 [START FAQ18.3 HERE]

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20 **FAQ18.3: How can different actors across society and levels of government be empowered to pursue
21 climate resilient development?**

22 CRD entails trade-offs between different policy objectives. Governments, political and economic elites may play a key role in defining the direction of development at a national and sub-national scale; but in practice, these pathways can be influenced and even resisted by local people, NGOs and civil society.

23 Contestation and debate are inherent in its construct and implementation. An active civil society and citizenship create the enabling conditions for deliberation, protest, dissent and pressure which are fundamental for an inclusive participatory process. These enable a multiplicity of actors to engage across multiple arenas, from decision-making and everyday actions. Hence, decisions and actions may be influenced by uneven interactions between actors, including socio-political relations of domination, marginalization, contestation, compliance and resistance with diverse and often unpredictable outcomes.

24 In this way, recent social movements and climate protests show new modalities of action related to political responsibility for inaction based on contestation. The new climate movement led mostly by youngsters, markedly seek science-based policy and more importantly, demand to break with a reformist stance and social inertia through radical climate action. This is mostly done through collective disruptive action, and non-violent resistance to promote awareness, a regenerative culture and ethics of care. These movements have resulted in notable political successes, such as declarations of climate emergency at the national and local level, as well as in universities. Also, their methods have proven effective to end fossil fuel sponsorship.

25 The success and importance of recent climate movements also provide elements to rethink the role of science in society. In one hand, the new climate movements demanding political action were prompted by the findings of scientific reports, mainly the IPCC (2018a) and IPBES (2019) reports. On the other hand, these movements have increased public awareness, and also stimulated public engagement with climate change at unprecedented levels.

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41 [END FAQ18.3 HERE]

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54 **FAQ18.4: What role do transitions and transformations in energy, urban and infrastructure,
55 industrial, land and ocean ecosystems, and in society, play in climate resilient development?**

1 The IPCC 1.5 report identified transitions and transformations in key systems, such as energy, land, and
2 ocean ecosystems, and urban and infrastructure, that are needed for a climate resilient development. A
3 system transitions focus helps visualize the interdependence between each system as well as how sustainable
4 development, mitigation, and adaptation interact. A societal transformation, in terms of values and
5 worldviews that shape aspirations, lifestyles and consumption patterns, is a constraining/enabling condition
6 for such transformations. This report however identifies societal transformation as one of the five major
7 transformations currently underway. It delves into the implications of this on how we assess options, value
8 different outcomes from the perspectives of ethics, equity, justice and inclusion.

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10 [END FAQ18.4 HERE]

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12 [START FAQ18.5 HERE]

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14 **FAQ18.5: What are success criteria in climate resilient development and how can actors satisfy those
15 criteria?**

16 Climate resilient development is not a predefined goal to be achieved at a certain point or stage in the future.
17 It is a constant process of evaluating, valuing, acting and adjusting various options for mitigation, adaptation
18 and sustainable development, shaped by societal values as well as contestations of these. Any achievement
19 or success is always a work in progress, with continuous, directed, intentional actions. These actions will
20 vary according to the priorities and needs of each population or system; therefore, specific indicators will
21 vary according to each specific context, ensuring we prioritize people, planet, prosperity, peace, and
22 partnership, per the broad goals of the Agenda 2030 on sustainable development.

23
24 If Climate Resilient Development is defined as the development that deliberately adopts mitigation and
25 adaptation measures to secure a safe climate, meet basic needs, eliminate poverty and enable equitable, just
26 and sustainable development, then, the 17 United Nations' Sustainable Development Goals (SDGs) provide
27 a good (although limited) measure of progress. They aim at ending poverty and hunger globally and protect
28 life on land and under water until the year 2030. Although there are proven synergies between the SDGs and
29 mitigation, there remains to explore clear synergies between the SDGs and adaptation in terms of how
30 adaptation relates to the fulfillment of the SDGs.

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- 33
- 34

1 [START CROSS-CHAPTER BOX FEASIB HERE]

2

3 Cross-Chapter Box FEASIB: Feasibility Assessment of Adaptation Options: An Update of the SR1.5

4

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18

19 Key Messages

20

21 **The feasibility assessment presents a systematic work towards providing a suite of adaptation and**
22 **mitigation options organised by system transitions.** This Cross-Chapter Box assessed the feasibility over
23 six

24 dimensions: geophysical, environmental-ecological, technological, economic, socio-cultural and institutional
25 to identify factors within each dimension that present barriers to the achievement of the option. The results
26 are presented

27 **For energy systems transitions the options of infrastructure resilience, efficient water use and water**
28 **management, and reliable power systems enable systems to work during disasters with reduced costs**
29 **demonstrating the synergistic relationships of mitigation and adaptation (high confidence).** There is
30 high confidence in the high feasibility of infrastructure resilience and reliable power systems as they enable
31 power systems to provide emergency services during disasters as well as for the continuance of these
32 services during recovery periods. New evidence has focused on both options for peri-urban and rural areas
33 through distributed generation and isolated renewable energy systems, which also provide multiple social co-
34 benefits (medium confidence). For efficient water use and management, there is also high confidence on the
35 synergistic potential with mitigation as it can make processes more efficient and cost effective. With regards
36 to adaptation feasibility, efficient water use is especially useful in drought-stricken areas and provides a
37 better water management for multiple uses (high confidence).

38

39 **There are multiple options for land and other ecosystems. Forest- and biodiversity-based adaptation**
40 **solutions are generally promoted on the basis of their positive impacts on adaptive and ecological**
41 **capacities, increased provision of ecosystem services and goods, with a particularly strong**
42 **contribution to carbon sequestration (high confidence).** However, large afforestation projects and the
43 introduction of non-native and fast-growing vegetation have been found to reduce water availability,
44 impoverish habitats for wildlife, and reduce overall ecological resilience, threatening the achievement of
45 some SDGs, and potentially leading to maladaptation (high confidence). In addition, over-reliance on forest-
46 based solutions may increase the susceptibility to wildfires, with detrimental consequences both for
47 mitigation and adaptation (medium confidence). Over the last decade, forest- and biodiversity-based
48 solutions have gained considerable political traction and social acceptability (high confidence), but in
49 countries with economies highly dependent on the export of agricultural commodities, opportunity costs
50 continue to hinder the expansion of these alternatives, particularly against more profitable land uses (high
51 confidence). In such cases, government support and innovative financial schemes, including payments for
52 ecosystem services, are fundamental for broader adherence to forest- and biodiversity-based options.

53

54 **Agroforestry solutions have strong ecological and adaptive co-benefits (high confidence), including**
55 **improved provision of ecosystem services, synergies with the water-energy-land-food nexus, and**
56 **positive outcomes in agricultural intensification, job diversification and household income.** While

1 broad inclusion of agroforestry schemes in countries' Nationally Determined Contributions reflect growing
2 international interest in these strategies, insufficient financial support to small farmers continues to limit the
3 expansion of agroforestry initiatives in developing and tropical countries.

4

5 **Implementing environmentally and biodiversity-sensitive coastal defense options - often as part of**
6 **Integrated Coastal Zone Management - is limited by economic, environmental, institutional and social**
7 **barriers. Successful implementation requires a strong socio-economic framework and can offer**
8 **diverse social, ecological and economic benefits, as well as sequestering carbon (high confidence).**

9 There is extensive experience with hard engineering coastal defense structures, which can be cost-effective
10 in economic terms, depending on the location (*medium confidence*); however they are considered non-
11 adaptive and unsustainable in some contexts (*medium confidence*) due to their lack of flexibility or
12 robustness in response to a changing climate, as well as their carbon-intensiveness and potential ecological
13 impacts (*medium confidence*).

14

15 **There is medium confidence on the feasibility of sustainable aquaculture as adaptation measure.** There
16 are financial barriers to implementing sustainable aquaculture, even though it can improve
17 employment opportunities, which would benefit local communities (*medium confidence*). Technical resource
18 availability is still lacking and could represent a barrier to implementing sustainable aquaculture (*medium*
19 *confidence*). Robust institutional and legal frameworks are needed to guarantee successful sustainable
20 adaptation (*high confidence*). Social aspects, such as social acceptability, inclusiveness, and gender equity
21 are relevant for the feasibility of sustainable aquaculture (*medium confidence*). Sustainable aquaculture is
22 highly dependent on healthy and resilient ecosystems (*high confidence*). It can provide diverse ecosystem
23 services and support efforts for coastal ecosystems restoration (*medium confidence*).

24

25 **There are a range of strategies to improve livestock system efficiency including improved livestock**
26 **diets, enhanced animal health, breeding and manure management, and grassland management.** This
27 suite of strategies has strong feasibility to build resilience while improving incomes (*medium confidence*)
28 and providing mitigation co-benefits (*high confidence*). While technological and ecological feasibility is
29 high, institutional, market-linked, and socio-political acceptability remain significant barriers (*medium*
30 *confidence*).

31

32 **Improving water use efficiency and water resource management under land and ecosystem transitions**
33 **has high technological feasibility (high confidence) with positive resilience building and socio-**
34 **economic co-benefits.** However, economic and institutional barriers based on type, scale, and location of
35 interventions
36 (*medium confidence*). Notably, inadequate institutional capacities to prepare for changing water availability,
37 especially in the long term, unsustainable and unequal water use and sharing practices, and fragmented water
38 resource management approaches remain critical barriers to feasibility (*high confidence*).

39

40 **Improved cropland management includes agricultural adaptation strategies such as integrated soil**
41 **management, no/reduced tillage, conservation agriculture, planting of stress-resistant or early**
42 **maturing crop varieties, and mulching.** These strategies have high economic and environmental feasibility
43 (*high confidence*) and also have substantial mitigation co-benefits (*medium confidence*). However, costs,
44 inadequate information and technical know-how, delays between actions and tangible benefits, lack of
45 comprehensive policies, fragmentation across different sectors, inadequate access to credit, and unequal
46 access to resources constrain technological, institutional and socio-cultural feasibility (*medium confidence*).

47

48 **For urban and infrastructure system transitions, urban planning can support both adaptation and**
49 **decarbonization by mainstreaming climate concerns, including effective land-use into urban policies,**
50 **by promoting resilient and low-carbon infrastructure; and by protecting and integrating carbon-**
51 **reducing biodiversity and ecosystem services into city planning (medium confidence).** Urban green
52 infrastructure and ecosystem services have high feasibility to support climate adaptation and
53 mitigation efforts in cities, for example to reduce flood exposure and attenuate the urban heat island (*high*
54 *confidence*). While green infrastructure options are cost-effective and provide co-benefits in terms of
55 ecosystem services such as improved air quality or other health benefits (*high confidence*), there remains a
56 need for systematically assessing co-benefits, particularly for flood risk management and sustainable

1 material flow analysis. Governments across scales can support urban sustainable water management by
2 undertaking projects to recycle wastewater and runoff through green infrastructure; greater coherence
3 between urban water and riverine basin management; decentralization of water systems; supporting networks
4 for sharing best practices in water supply and storm runoff treatment to scale sustainable management; and
5 foregrounding equity and justice concerns, especially participation involving informal settlement residents
6 (medium confidence).

7
8 **Strong and equitable health systems can protect the health of populations in the face of known and**
9 **unexpected stressors (medium confidence).** Public health system adaptation is feasible where capacity is
10 well-developed, and where options align with national priorities and engage local and international
11 communities (medium confidence). Socio-cultural acceptability of public health adaptation is high and there
12 is significant potential for risk-mitigation and social co-benefits where adaptation addresses the needs of
13 vulnerable regions and populations (medium confidence). Microeconomic feasibility, and socio-economic
14 vulnerability reduction potential are also high (high confidence), though macroeconomic feasibility may
15 pose a significant challenge in low-income settings (medium confidence). However, inadequate institutional
16 capacity and resource availability represent major barriers, particularly for health systems struggling to
17 manage current health risks (high confidence).

18
19 **There is strong evidence that disaster risk management (DRM) is highly feasible when supported by**
20 **strong institutions, good governance, local engagement, and trust across actors (medium confidence).** DRM are constrained by lack of capacity, inadequate institutions, limited coordination across levels of
21 government (high confidence), lack of transparency and accountability and poor communication (medium
22 confidence). There is a preference for top-down DRM processes, which can undermine local institutions and
23 perpetuate uneven power relationships (medium confidence). However, local integration of worldviews,
24 belief systems and Local and Indigenous Knowledge into DRM activities can facilitate successful, disability-
25 inclusive and gender-focused DRM (medium confidence). Moves towards community-based and
26 ecosystem-based DRM are promising but uneven and may increase vulnerability if they fail to address
27 underlying and structural determinants of vulnerability (high confidence).

28
29
30 **There is high confidence that climate services that are demand-driven and context-specific (e.g., to a**
31 **particular crop or agricultural system) build adaptation capacity and enable short- and longer-term**
32 **risk management decisions.** Metrics to assess the economic outcomes of climate services remain
33 insufficient to capture longer-term benefits of interventions (medium confidence). While technological
34 capacity and political acceptance is high (medium confidence), institutional barriers, poor fit with user
35 requirements, and inadequate regional coverage constrain the option's overall feasibility.

36
37 **Risk insurance can be a feasible tool to adapt to climate risks and support sustainable development**
38 **(high confidence).** They can reduce both vulnerability and exposure, support post-disaster recovery, and
39 reduce financial burden on governments, households, and business. Insurance mechanisms enjoy wide legal
40 and regulatory acceptability among policy makers and are institutionally feasible (high confidence).
41 However, socio-cultural and financial barriers have made insurance spatially and temporally challenging to
42 implement (high confidence), even though it can improve the health and well-being of populations (medium
43 confidence). The risk of generating maladaptive outcomes can further limit the uptake of insurance, as it can
44 provide disincentives for reducing risk over the long term (medium confidence). Expanding the knowledge
45 base on insurance is fundamental to successfully implement insurance among all relevant stakeholders, and
46 ensuring an equitable access to and benefits from innovative financial products (e.g. loans) is also needed to
47 guarantee successful uptake of insurance across all the population (high confidence).

48
49 **Migration has been used by millions around the world to maintain and improve their wellbeing in the**
50 **face of changed circumstances, often as part of labour or livelihood diversification (very high**
51 **confidence).** Properly supported and where levels of agency and assets are high, migration as an adaptation
52 to climate change can reduce exposure and socioeconomic vulnerability (medium confidence). Households
53 and communities in climate-exposed regions experience a range of intersecting stressors. These households
54 can undertake distress migration, which results in negative adaptive and resilience outcomes (high
55 confidence). Outcomes can be improved through a systematic examination of the political economy of local
56 and regional sectors that employ precarious communities and by addressing vulnerabilities that pose barriers
57 to *in situ* adaptation and livelihood strategies (medium confidence). Migrants and their sending and receiving

1 communities can be supported through temporary labour migration schemes; improving discourses on
2 migration; and meeting existing migration agreements and development objectives (*medium confidence*).
3

4 **Planned relocation and resettlement have low feasibility as an adaptation option (*medium***
5 ***confidence*)**. Previous disaster- and development-related relocation has been expensive, contentious, posed
6 multiple challenges for governments and amplified existing, and generated new, vulnerabilities for the
7 people involved (*high confidence*). Planned relocation will be increasingly required as climate change
8 undermines habitability, especially for coastal areas (*medium confidence*). Full participation of those
9 affected, ensuring human rights-based approaches, preserving cultural, emotional and spiritual bonds to
10 place, and dedicated governance structures and associated funding are associated with improved outcomes
11 (*high confidence*). Improving the feasibility of planned relocation and resettlement is a high priority for
12 managing climate risks (*high confidence*).
13

14 **CCB FEASIB.1 Scope**

15

16 The Paris Climate Agreement marked a significant shift for the IPCC AR6 assessment towards a systematic
17 exploration of climate solutions and a suite of linked adaptation and mitigation options (IPCC, 2018; IPCC,
18 2019). This shift was first evidenced in SR1.5, whose plenary-approved outline sought to define “Feasibility
19 refers to the potential for a mitigation or adaptation option to be implemented. Factors influencing feasibility
20 are context-dependent, temporally dynamic, and may vary between different groups and actors. Feasibility
21 depends on geophysical, environmental-ecological, technological, economic, socio-cultural and institutional
22 factors that enable or constrain the implementation of an option. The feasibility of options may change when
23 different options are combined, and increase when enabling conditions are strengthened”. Based on this
24 mandate, SR1.5 identified (with *high confidence*) rapid and far-reaching transitions in four systems: energy,
25 land and other ecosystems, urban and infrastructure (including transport and buildings) and industrial
26 systems, necessary to enable pathways to limit average global warming to 1.5°C compared to pre-industrial
27 temperatures (Bazaz et al., 2018; IPCC, 2018). This was deepened for terrestrial systems in SRCCL, while
28 SROCC added additional evidence from ocean and cryosphere systems. The assessment includes the
29 interactions between carbon dioxide removal and adaptation outcomes: compared to previous Assessment
30 Reports, it is clear that the ambitious temperature targets agreed upon in Paris in 2015 will require at least
31 some carbon dioxide removal (CDR), i.e. all 1.5°C pathways feature annual removals at Gigaton level
32 (Rogelj et al., 2018). This necessitates assessing the interactions of CDR with adaptation.
33

34 This feasibility assessment of adaptation options is situated within four system transitions identified in SR1.5
35 (de Coninck et al., 2018). In this report, feasibility refers to the potential for a mitigation or adaptation option
36 to be implemented. Factors influencing feasibility are context-dependent, temporally dynamic, and may vary
37 between different groups and actors. Feasibility depends on geophysical, environmental-ecological,
38 technological, economic, socio-cultural and institutional factors that enable or constrain the implementation
39 of an option. The feasibility of options may change when different options are combined, and increase when
40 enabling conditions are strengthened. Twenty-two key adaptation options have been identified in AR6,
41 across these system transitions, and mapped against representative key risks at global scale (Chapter 16)
42 (Figure 1).

43
44 This cross-chapter box first presents the methodology for the feasibility assessment of adaptation options
45 (section 2); findings of the FA (section 3); presents S&Ts of adaptation for mitigation options and mitigation
46 for adaptations (section 4); and knowledge gaps (section 5).
47

48 There has been growing research emphasis on synthesising adaptation literature through meta-reviews of
49 adaptation research (Sietsma et al., 2021), adaptation readiness (Ford et al., 2015; Ford et al., 2017);
50 adaptation progress (Araos et al., 2016a); adaptation barriers and enablers (Biesbroek et al., 2013; Eisenack
51 et al., 2014; Barnett et al., 2015); and adaptation outcomes (Owen, 2020) [Cross-Chapter Box ADAPT in
52 Chapter 1]. In particular, understanding which adaptation options are effective, to what risks, and under what
53 conditions, is particularly challenging given the lack of a clearly defined, globally agreed upon adaptation
54 goal and disagreement on the metrics to assess effectiveness (Berrang-Ford et al., 2019; Singh et al., 2021b)
55 [Ch 17, Sec 17.5.2 on Successful adaptation]. Effectiveness studies often use metrics such as proportion of
56 population amount of population exposure reduced or conduct cost-benefit analyses of specific options,
57 which lend themselves well to infrastructural options (e.g. effectiveness of seawalls in reducing SLR

1 exposure in coastal cities) but do not translate well to ‘soft’ adaptation options such as uptake of climate
 2 services or changing building codes.
 3
 4

Systems transitions RKR	Energy Systems Transitions	Land and Ecosystems Transitions	Urban & Infrastructure Systems Transitions	Overarching Adaptation Options
Risk to coastal socio-ecological systems		<ul style="list-style-type: none"> ‣ Coastal defence and hardening ‣ Sustainable aquaculture 		
Risk to terrestrial and ocean ecosystems		<ul style="list-style-type: none"> ‣ Integrated coastal zone management including wetland, mangrove conservation ‣ Sustainable forest management and conservation, reforestation and afforestation ‣ Biodiversity management and ecosystem connectivity 		<ul style="list-style-type: none"> ‣ Social safety nets ‣ Risk spreading and sharing ‣ Risk spreading and sharing
Risks associated with critical physical infrastructure, networks, and services	<ul style="list-style-type: none"> ‣ Resilient power infrastructure ‣ Improved power reliability 		<ul style="list-style-type: none"> ‣ Green infrastructure & ecosystem services ‣ Sustainable land-use & urban planning 	<ul style="list-style-type: none"> ‣ Climate services, including EWS ‣ Disaster risk management ‣ Population health and health systems ‣ Human migration and displacement ‣ Planned relocation and resettlement
Risk to living standards and equity		<ul style="list-style-type: none"> ‣ Livelihood diversification 		
Risk to human health				
Risk to food security		<ul style="list-style-type: none"> ‣ Improved cropland management (including integrated soil management, conservation agriculture) ‣ Efficient livestock systems (including improved grazing land management) ‣ Agroforestry 		
Risk to water security	<ul style="list-style-type: none"> ‣ Improve water use efficiency 	<ul style="list-style-type: none"> ‣ Water use efficiency and water resource management 	<ul style="list-style-type: none"> ‣ Sustainable urban water management 	
Risk to peace and migration				

5
 6 **Figure Cross-Chapter Box FEASIB.1:** Feasibility assessment option mapped against Representative Key Risks
 7 (RKRs)

8
 9
 10 **CCB FEASIB.2 Methodology: feasibility assessment of adaptation options across key system**
 11 **transitions**

12 Multi-dimensional feasibility of adaptation options is assessed across six dimensions. This multidimensional
 13 framework goes beyond technical or economic feasibility alone to capture how adaptation is mediated by the
 14 political environment, sociocultural norms (Evans et al., 2016), cognitive and motivational factors (van
 15 Valkengoed and Steg, 2019), economic incentives and benefits (Masud et al., 2017), and ecological
 16 conditions (Biesbroek et al., 2013).

17 The six feasibility dimensions are underpinned by a set of twenty indicators. Each adaptation option is
 18 scored as having high, medium or low evidence on barriers based on a review of literature published from
 19 2018 onwards (pre-2018 literature is expected to be covered by SR1.5 but in some cases pre-2018 literature
 20 was added where relevant literature was found) that reports studies that are 1.5°C-relevant. Further details
 21 and motivations for this methodology can be found in (Singh et al., 2020c)."

22 The scoring process is undertaken by one author and reviewed by at least two more authors to ensure
 23 robustness and geographical coverage. While the literature does not support an assessment at different
 24 temperature levels or an assessment of how feasibility can change over time, some examples on these spatial
 25 and temporal aspects are detailed below.

26
 27
 28
 29 **CCB FEASIB.3 Findings: feasibility assessment of adaptation options across key system transitions**

30 The following sections outline the findings of a 1.5°C-relevant feasibility assessment of adaptation options
 31 by the four system transitions. A synoptic summary of the findings of the multi-dimensional feasibility is

1 shown at the end of this section in Figure Cross-Chapter Box FEASIB.2. The full line of sight can be found in
2 Supplementary Material (SM).

3

4 *CCB FEASIB.3.1 Energy systems transitions*

5

6 The adaptation options assessed for energy system transitions are resilient power infrastructure, water
7 management, focused on water efficiency and cooling, for all types of generation source, and reliable power
8 systems. Since SR1.5, there has not been significant change in the feasibility of the first two options as they
9 continue to be implemented successfully, allowing for power generation to maintain or increase its reliability
10 during extreme weather events (high confidence) (Zhang et al., 2018) (Ali and Kumar, 2016; DeNooyer et
11 al., 2016). As in the case of SR1.5, these options are not sufficient for the far-reaching transformations
12 required in the energy sector, which tend to focus on technological transitions from a fossil-based to a
13 renewable energy regime (Erlinghagen and Markard, 2012; Muench et al., 2014; Brand and von Gleich,
14 2015; Monstadt and Wolff, 2015; Child and Breyer, 2017; Hermwille et al., 2017). The main difference
15 from SR1.5 is that resilient power infrastructure now includes distributed generation utilities, such as
16 microgrids, as there is increasing evidence of its role in reducing vulnerability, especially within underserved
17 populations (high confidence).

18

19 The option for resilient power infrastructure is considered for all types of power generation sources, and
20 transmission and distribution systems. There is robust evidence and high agreement for the high feasibility
21 of the economic and technological dimensions as the technologies have been used and their cost
22 effectiveness is high, although the latter is dependent upon the generation source and location of each
23 specific generation plant. There is medium institutional feasibility (medium evidence, medium agreement)
24 as there are insufficient policies for resilient infrastructure, although there is high acceptability for these
25 options.

26

27 The option of efficient water use and management also has high feasibility for the economic, technological
28 and environmental dimensions (robust evidence, high agreement), as this option also has proven that
29 technology and efficient water use can make operations more efficient and cost effective as well as have
30 positive effects on the environment, especially in drought-stricken regions. There is high political
31 acceptability, existence of water use policies, regulations and supporting institutional frameworks to ensure
32 compliance (Ali and Kumar, 2016; DeNooyer et al., 2016; Zhang et al., 2018). There is medium evidence
33 and high agreement for the medium feasibility of the socio-cultural dimension, especially given the evidence
34 of resilience in distributed generation systems and independent microgrids.

35

36 Since AR5, the reliability of power systems has gained interest due to the numerous service disruptions
37 during extreme weather events. As with resilient power systems, there is increasing evidence of the
38 feasibility of increased reliability for both existing power plants, independently of the generation source, and
39 for rural landscapes. The option has high confidence (robust evidence, high agreement) for the high
40 feasibility of the technological and social dimensions. As with previous options, the technological means
41 exist to create redundancy in power generation, transmission and distribution systems and their
42 implementation ensures the continuous functionality of emergency services, such as communications, health,
43 and water pumping, amongst others, in urban, peri-urban and rural landscapes (high confidence). There is
44 high feasibility for the economic, technical and socio-cultural dimensions (the latter more prominently for
45 decentralized systems), and medium feasibility for institutional and geophysical dimensions.

46

47 For the three options, some of the indicators within the institutional, social and geophysical dimensions have
48 limited evidence as they haven't been the focus of research. For example, when discussing the social co-
49 benefits of energy reliable systems of efficient water use, literature doesn't focus on intergenerational or
50 gender issues separately from the broad range of social co-benefits the options provide, but, for example,
51 highlight the need for electricity for communications and health centers.

52

53 *CCB FEASIB.3.2 Land and ecosystems*

54

55 *CCB FEASIB.3.2.1 Coastal defence & hardening*

56 There is *medium agreement* and *robust evidence* regarding the feasibility of coastal defense and hardening as
57 adaptation options in some circumstances, which here includes hard engineering solutions and grey coastal

1 infrastructure. Economic and social factors potentially limit the feasibility of these options as they require
2 large investments (both construction, maintenance and monitoring) (Hamin et al., 2018; Magnan and Duvat,
3 2018; Morris et al., 2018; Morris et al., 2019; Nicholls et al., 2019; Hanley et al., 2020b) (CCP2.3). While
4 these costs present challenges for rural areas, coastal defense structures may still be cost-effective in some
5 areas, such as those with larger economies (Aerts, 2018; Lincke and Hinkel, 2018; Tiggeloven et al., 2020;
6 Vousdoukas et al., 2020; Lima and Coelho, 2021)). Strong yet transparent and inclusive governance is key,
7 suggesting that these measures can occasionally fail to adequately balance competing stakeholder interests.
8 Consequently, they may disproportionately benefit wealthier people and exacerbate existing vulnerability
9 (Kind et al., 2017; O'Donnell, 2019; Ratter et al., 2019; Siders and Keenan, 2020; Siriwardane-de Zoysa,
10 2020). They are also potentially maladaptive in that they are not flexible or robust in response to a changing
11 climate (Antunes do Carmo, 2018; Hamin et al., 2018; Morris et al., 2019; Baills et al., 2020; Foti et al.,
12 2020; Hanley et al., 2020b) and can have negative impacts on the local environment, habitats, ecosystems
13 and services, and communities (Mills et al., 2016; Morris et al., 2018; Morris et al., 2019; Foti et al., 2020;
14 Hanley et al., 2020b).

15
16 Recent projects have focused on improving adaptability and increasing ecological and social sustainability,
17 by combining both hard engineering and ‘softer’ nature-based solutions (Morris et al., 2019; Scheres and
18 Schüttrumpf, 2019; Schoonees et al., 2019; Van Loon-Steenisma and Vellinga, 2019; Du et al., 2020; Foti et
19 al., 2020; Winters et al., 2020; Ghiasian et al., 2021; Joy and Gopinath, 2021; Tanaya et al., 2021; Waryszak
20 et al., 2021). For example, coastal defense might involve a combination of ‘stabilizing’ ecosystems (e.g.
21 seagrasses, mangroves, salt marsh) and hard human-made structures. Such coastal defense ‘mixed’ structures
22 can be part of an Integrated Coastal Zone Management (ICZM) strategy, which is covered as a separate
23 option below.

24
25 *CCB FEASIB.3.2.2 Sustainable aquaculture*

26 There is *medium evidence* with *medium agreement* on the feasibility of sustainable aquaculture as an
27 adaptation measure. Sustainable aquaculture (e.g. Integrated Multi-Tropic Aquaculture, polyculture,
28 aquaponics, mangrove-integrated culture) can have socio-economic benefits for vulnerable communities and
29 small-scale fisheries (Ahmed, 2018; Blasiak et al., 2019; Mustafa et al., 2021; Thomas et al., 2021; Xuan et
30 al., 2021). Nevertheless, caution is important to guarantee that access to fish supply of local and vulnerable
31 communities is not affected (Chan et al., 2019; Galappaththi et al., 2020). Access to financial resources is
32 often a barrier to implementation, although sustainable aquaculture can increase employment opportunities
33 that are increasingly gender equitable (Alleway et al., 2018; Leakhena et al., 2018; Valenti et al., 2018;
34 Gopal et al., 2020), as well as increasing the resilience of coastal livelihoods to climate change (Shaffril et
35 al., 2017; Blasiak and Wabnitz, 2018). Technological, institutional and socio-cultural factors can form
36 barriers to the feasibility of sustainability of aquaculture (e.g. (Ahmed et al., 2018; Blasiak et al., 2019;
37 Galappaththi et al., 2019; Boyd et al., 2020; Osmundsen et al., 2020; Stentiford et al., 2020; Mustapha et al.,
38 2021; Xuan et al., 2021).

39
40 Sustainable aquaculture depends on healthy ecosystems (Sampantamit et al., 2020; Stentiford et al., 2020;
41 Qurani et al., 2021). At the same time, its implementation can increase or regenerate ecosystem services,
42 enhance ecosystem’s adaptive capacity (Shaffril et al., 2017; Freduah et al., 2018; Custódio et al., 2020;
43 Bricknell et al., 2021; Mustafa et al., 2021) and protect nursery grounds and habitats for fish and other
44 important organisms (i.e., many commercial species are associated with mangroves). It may also prevent
45 ecosystem degradation such as deforestation, enhancing land-use potential (Ahmed et al., 2018; Stentiford et
46 al., 2020; Turolla et al., 2020; Mustafa et al., 2021).

47
48 Environmental as well as economic aspects are key when assessing the sustainability of aquaculture
49 practices (Ahmed et al., 2018; Aubin et al., 2019; Bohnes et al., 2019; Galappaththi et al., 2019; Boyd et al.,
50 2020; Galappaththi et al., 2020; Osmundsen et al., 2020; Stentiford et al., 2020; Thomas et al., 2021). A
51 global picture of where sustainable aquaculture is possible is clearly desirable (FAO, 2018; Galappaththi et
52 al., 2019; Bricknell et al., 2021), yet there are few new references to physical feasibility. Adaptation options
53 for existing sustainable aquaculture need to be developed, along with institutional arrangements such as
54 education and technical exchange, focused on developing sustainable industries (Section 8.6.2.3).
55 Sustainable agriculture is likely to receive strong support from many countries but may experience resistance
56 for several reasons (e.g., competition with existing industries, debates over tolerance to aesthetic changes to
57 coastlines). Literature on this area is growing and potential barriers at the government and political levels are

1 significant (e.g. (Jayanthi et al., 2018; Blasiak et al., 2019; Hargan et al., 2020; Osmundsen et al., 2020;
2 Stentiford et al., 2020; Mustafa et al., 2021; Qurani et al., 2021).

3
4 *CCB FEASIB.3.2.3 Integrated coastal zone management*

5 Salt marsh management, re-vegetation of shorelines, community-based coastal adaptation, and ecosystem-
6 based adaptation, among other approaches implemented in coastal areas (which are considered to be part of
7 ICZM, “soft measures”) were considered in this assessment. There is robust evidence and high agreement
8 that ICZM increases ecological and adaptive capacity to climate change (Villamizar et al., 2017; Antunes do
9 Carmo, 2018; Hamin et al., 2018; Le Cornu et al., 2018; Propato et al., 2018; Romañach et al., 2018;
10 Rosendo et al., 2018; Warnken and Mosadeghi, 2018; Morecroft et al., 2019; Morris et al., 2019; Alves et
11 al., 2020; Donatti et al., 2020; Erftemeijer et al., 2020; Foti et al., 2020; Gómez Martín et al., 2020; Hanley
12 et al., 2020b; Jones et al., 2020b; Krauss and Osland, 2020; O’Mahony et al., 2020; Perera-Valderrama et al.,
13 2020; Cantasano et al., 2021).

14
15 Diverse socio-economic co-benefits have been identified, including integration of tourism activities,
16 increased educational opportunities for the reduction in storm damage, maintenance of ecosystems and their
17 services, increasing adaptive capacities of institutions (Romañach et al., 2018; Mestanza-Ramón et al., 2019;
18 Morris et al., 2019; Donatti et al., 2020; Ellison et al., 2020; Erftemeijer et al., 2020; Gómez Martín et al.,
19 2020; Hanley et al., 2020a; Jones et al., 2020b; Martuti et al., 2020; Perera-Valderrama et al., 2020; Telave
20 and Chandankar, 2021); as well as environmental and geophysical co-benefits aspects, including mitigation
21 potential and hazard risk reduction (Propato et al., 2018; Romañach et al., 2018; Ellison et al., 2020;
22 Erftemeijer et al., 2020; Hanley et al., 2020a; Jones et al., 2020b; Martuti et al., 2020; Cantasano et al.,
23 2021).

24
25 ICZM measures are generally more cost-effective or affordable than “hard-engineering” measures
26 (Antunes do Carmo, 2018; Morecroft et al., 2019; Morris et al., 2019; Donatti et al., 2020; Erftemeijer et al.,
27 2020; Hanley et al., 2020a; Jones et al., 2020b), but the costs for its implementation is a barrier, especially in
28 low income countries (Lamari et al., 2016; Villamizar et al., 2017; Rosendo et al., 2018; Mestanza-Ramón et
29 al., 2019; Barragán Muñoz, 2020; Botero and Zielinski, 2020; Caviedes et al., 2020; Martuti et al., 2020; Lin
30 et al., 2021). The implementation of ICZM measures requires a strong institutional framework, where all
31 relevant stakeholders (especially representatives of local communities) are part of the decision-making
32 process (Pérez-Cayeiro and Chica-Ruiz, 2015; Lamari et al., 2016; Hassanali, 2017; Antunes do Carmo,
33 2018; Hamin et al., 2018; Phillips et al., 2018; Romañach et al., 2018; Rosendo et al., 2018; Warnken and
34 Mosadeghi, 2018; Mestanza-Ramón et al., 2019; Morecroft et al., 2019; Morris et al., 2019; Walsh, 2019;
35 Barragán Muñoz, 2020; Caviedes et al., 2020; Donatti et al., 2020; Ellison et al., 2020; Martuti et al., 2020;
36 O’Mahony et al., 2020; Perera-Valderrama et al., 2020). This aspect is mentioned as a key challenge in
37 developing countries (Pérez-Cayeiro and Chica-Ruiz, 2015; Villamizar et al., 2017; Rosendo et al., 2018;
38 Alves et al., 2020). Similarly, incorporating gender issues explicitly into ICZM is generally recommended,
39 also because women are key knowledge holders in coastal communities; however, this is rarely done in
40 practice, which may lead to suboptimal or unequal outcomes (Nguyen Mai and Dang Hoang, 2018; Hoegh-
41 Guldborg and al., 2019; Pearson et al., 2019; Barreto et al., 2020). The perception that building “hard”
42 infrastructure (i.e. coastal defense and hardening) is a more efficient way of reducing coastal risk than the
43 implementation of “soft” or NBS measures has been challenged in recent studies (Magnan and Duvat, 2018).

44
45 *CCB FEASIB.3.2.4 Agroforestry*

46 There is *robust evidence* and *high agreement* that agroforestry systems can increase ecological and adaptive
47 capacity (Schoeneberger et al., 2012; Smith et al., 2013; Minang et al., 2014; Apuri et al., 2018; Kmoch et
48 al., 2018; IPCC, 2019; Jordon et al., 2020). Benefits include preservation of ecosystems services, such as
49 water provision and soil conservation, more efficient use of limited land, alleviation of land degradation,
50 prevention of desertification and improved agricultural output. Agroforestry solutions also result in co-
51 benefits in the water-energy-land-food nexus, with observed positive outcomes in soil management, crop
52 diversification, water efficiency and alternative sources of energy (De Beenhouwer et al., 2013; Elagib and
53 Al-Saidi, 2020). Further, they can have social and economic benefits and positive synergies between
54 adaptation and mitigation (Section 8.6.2.2) (Coulibaly et al., 2017; Hernández-Morcillo et al., 2018; Tschora
55 and Cherubini, 2020; Duffy et al., 2021).

When locally adapted to fine-scale ecological and social variation, agroforestry initiatives can improve household income, and provide regular employment and sustainable livelihood to local communities, thereby strengthening peoples' resilience to cope with adverse impacts of changing climate conditions (Coe et al., 2014; Ogada et al., 2020; Sharma et al., 2020; Sollen-Norrlin et al., 2020; Awazi et al., 2021). However, (Cechin et al., 2021) question the financial viability of agroforestry systems, especially in the case of smallholders in agrarian reform settlements, struggling with high upfront costs. Similarly, insufficient financial support was found to be a major constraint for the implementation of broader agroforestry initiatives in South East Asia and Africa (Sections 8.5.2 and 8.6.2.1) (Dhyani et al., 2021; Williams et al., 2021).

Over the last decade, agroforestry schemes have grown in acceptability and political support, most notably observed in their broad inclusion in countries' Nationally Determined Contributions (NDCs) and National Adaptation Plans (NAPs). Governance and institutional arrangements, however, have not been conducive to broader implementation of agroforestry initiatives at the landscape level (Dhyani et al., 2021; Williams et al., 2021). *Medium evidence with medium agreement* suggests that economic and cultural barriers may explain difficulties with the implementation of agroforestry systems (Coe et al., 2014; Quandt et al., 2017; Cedamón et al., 2018; Hernández-Morcillo et al., 2018; Ghosh-Jerath et al., 2021). Also, unclear land tenure and ownership issues, together with inappropriate mapping and databases for monitoring vegetation, continue to hinder the adoption of broader agroforestry strategies, particularly in remote areas and tropical forests (Martin et al., 2020).

Notably, agroforestry practices are often part of indigenous and local knowledge (Santoro et al., 2020), and so far, most literature refers to the evaluation of existing agroforestry practices or autonomous adaptation, with few studies evaluating the effects of targeted interventions, especially in low and middle income countries (Miller, 2020; Castle et al., 2021).

26 CCB FEASIB.3.2.5 *Sustainable forest management and conservation, reforestation and afforestation*

There is *robust evidence* and *medium agreement* supporting the overall feasibility of forest-based adaptation options. Regarding its economic feasibility, some studies (Nabuurs et al., 2017; Chow et al., 2019; Seddon et al., 2020a) highlight that the net benefits of measures such as reforestation, sustainable forest management and ecosystem restoration outweigh the costs of implementation and maintenance. Yet, another strand of literature observes that limited access to financial resources is a major constraint to reforestation and adaptive management initiatives, especially in the face of upfront investment costs and alternative, more profitable land uses, like agriculture (Bustamante et al., 2019; Ota et al., 2020; Seddon et al., 2020b). In countries with extensive rural areas where forests provide for local communities, government support together with private investments and long-term assurances of maintenance, are considered fundamental for the long-term viability of forest conservation strategies (Bustamante et al., 2019; Seddon et al., 2020b). In rural areas, smallholders can diversify their livelihood and increase household income as a result of improved local forest governance (Bustamante et al., 2019; Fleischman et al., 2020; Ota et al., 2020). Similarly, ecosystem restoration has been found to reduce poverty and improve social inclusion and participation, given that ecosystems can be managed jointly and in traditional ways (Woroniecki et al., 2019). *Robust evidence (high agreement)* links forest-based adaptation to job creation, improved health and recreational benefits, most notably for indigenous, rural and remote communities (Muricho et al., 2019; Rahman et al., 2019; Ambrosino et al., 2020; Bhattacharai, 2020; Ota et al., 2020; von Holle et al., 2020; Tagliari et al., 2021). However (Chausson et al., 2020), note that still today frameworks for assessing the cost-effectiveness of adaptation strategies continue to be tailored to conventional, engineered interventions, which fail to capture the broader array of material and non-material benefits that sustainable forest management might bring.

Forest-based solutions enjoy wide local, regional and international support (Lange et al., 2019; Chausson et al., 2020; Seddon et al., 2020b), and most countries have the basic regulatory framework for environmental protection. However, lack of institutional capacity, deficient inter-agency coordination, and insufficient staff and budget continue to limit broader implementation of forest-based adaptation measures. Limited technical capacity, insufficient production and supply of seeds and seedlings, long transport distances and immature supply chains have also been identified as significant barriers that hinder the expansion of forest-based initiatives (Bustamante et al., 2019; Nunes et al., 2020).

1 There is *robust evidence* and *medium agreement* that forest-based solutions support ecosystems' capacity to
2 adapt to climate change, including better regulation of microclimate, increased groundwater recharge,
3 improved quality of air and water, reduced soil erosion, improved and climate-adapted biodiversity habitats,
4 expansion of biomass, as well as continuous provision of renewable wood products (Nabuurs et al., 2017;
5 Chow et al., 2019; Lochhead et al., 2019; Shannon et al., 2019; Weng et al., 2019; von Holle et al., 2020;
6 Dooley et al., 2021; Forster et al., 2021; Tagliari et al., 2021). In well designed systems, adaptation and
7 mitigation can then go hand in hand, as in climate smart forestry. What is more, adaptive forest management
8 is already being tested in climate smart forestry pilots in several temperate regions (Nabuurs et al., 2017).
9 However, large afforestation and non-native monoculture plantations may negatively impact non-forest
10 ecosystems, such as grasslands, shrublands, and peatlands, their water resources and biodiversity (Seddon et
11 al., 2019; Seddon et al., 2020a; Seddon et al., 2020b). Similarly, the International Resource Panel (2019)
12 warns that restoration may also imply trade-offs with other ecological and societal goals.

13
14 Regarding risk reduction potential, reforestation and afforestation strategies are found to protect in-land
15 infrastructure from landslides and coastal infrastructure from storm surges (Seddon et al., 2020a; Seddon et
16 al., 2020b), together with offering a cheaper solution than engineered grey solutions (Chausson et al., 2020).
17 Land availability is a limiting factor for expanding forest-based solutions (Morecroft et al., 2019; Ontl et al.,
18 2020). However, there is *high agreement* and *robust evidence* that reforestation, environmental conservation
19 and nature-based solutions result in increased carbon sinks (Griscom et al., 2017; Nabuurs et al., 2017; de
20 Coninck et al., 2018; Fuss et al., 2018; Favretto et al., 2020; Forster et al., 2021). Some authors argue that
21 primary ecosystems and native forests contain larger stocks of carbon than tree plantations (Seddon et al.,
22 2019; Fleischman et al., 2020; Seddon et al., 2020a), while another strain of literature finds that net
23 sequestration rate is lower in mature primary forests than in younger managed forests with their associated
24 wood value chains (Cowie et al., 2021; Forster et al., 2021; Gundersen et al., 2021). There is *robust evidence*
25 and *high agreement* that reforestation and ecosystem-based strategies result in hazard risk reduction
26 potential. Environmental restoration can be an effective climate change adaptation alternative, reducing
27 susceptibility to extreme events, improving ecological capacities and increasing overall ecosystems'
28 resilience (Chapter 8, Box 9.7) (Nunes et al., 2020). However, too much reliance on reforestation and green
29 alternatives might increase water shortages and wildfires (Seddon et al., 2019; Fleischman et al., 2020).

30
31 *CCB FEASIB.3.2.6 Biodiversity management and ecosystem connectivity*

32 There is *robust evidence* and *medium agreement* supporting the overall feasibility of biodiversity
33 management and ecosystem connectivity as adaptation options. With respect to its economic feasibility,
34 financial constraints continue to hinder broader implementation of biodiversity-based solutions (Lausche et
35 al., 2013; Chausson et al., 2020; Jones et al., 2020a). (Seddon et al., 2020a) highlights that only five percent
36 of climate finance goes towards adaptation strategies, and only one percent is destined to disaster risk
37 management including nature-based solutions and biodiversity management. Government support via
38 subsidies and fiscal transfers is critical for broader biodiversity management interventions. In addition,
39 REDD+ initiatives have been promoted as a profitable mechanism to advance biodiversity conservation
40 strategies while reducing carbon emissions. As far as ecosystem connectivity is concerned, its feasibility will
41 strongly depend on the existence of a regulatory framework that appropriately balances property rights,
42 environmental regulations and monetary incentives to ensure landowners' willingness to participate and
43 maintain ecosystem corridors (Jones et al., 2020b). The demands of commodity-based economies, favouring
44 extractive land-uses, present serious barriers to upscaling biodiversity-based adaptation interventions
45 (Seddon et al., 2020a). In addition, integrated assessments have shown how biodiversity-based solutions can
46 deliver jobs from landscape restoration or income from wildlife tourism and how those benefits are fairly
47 distributed (Chausson et al., 2020).

48
49 Legal and regulatory instruments are not perceived as major barriers to biodiversity management and
50 ecosystem connectivity projects (Lausche et al., 2013; D'Aloia et al., 2019). A challenge that biodiversity-
51 based measures still face is less acceptance among decision-makers because their efficiency and cost-benefit
52 ratio are difficult to determine and most of the measures are only effective in the long-term (Lange et al.,
53 2019). Methodologies to determine cost-effectiveness vary substantially between studies, in part because
54 these analyses must be tailored to the social-ecological context in order to be meaningful for local
55 governance. This makes it challenging to capture and synthesize the full economic benefits of biodiversity-
56 based solutions in comparison to alternatives (Chausson et al., 2020). In all, biodiversity and nature-based

1 solutions have gained considerable political traction, with the greatest emphasis on the role of ecosystems as
2 carbon sinks (Lange et al., 2019; Chausson et al., 2020; Seddon et al., 2020a).

3 Several social co-benefits are found to follow from biodiversity management strategies, including improved
4 community health, recreational activities, eco-tourism, in addition to educational, spiritual and scientific
5 benefits (Lausche et al., 2013; Worboys et al., 2016; Seddon et al., 2020a). (Lavorel et al., 2020) show how
6 the benefits of biodiversity management are co-produced by harnessing ecological and social capital to
7 promote resilient ecosystems with high connectivity and functional diversity. Furthermore, (Chausson et al.,
8 2020) note how properly implemented nature-based solutions, including biodiversity management, can
9 strengthen social networks and foster a sense of place, supporting virtuous cycles of community engagement
10 to sustain interventions over time.

11
12 There is *high agreement* and *robust evidence* supporting the ecological capacity enhancement of
13 biodiversity-based and ecosystem connectivity strategies (Thompson et al., 2017; Lavorel et al., 2020).
14 Forest management that favors mixed-species rather than non-native monocultures can promote the
15 resilience of timber production and carbon storage while also benefiting biodiversity (Chausson et al., 2020).
16 Similarly, monocultures have been found to impoverish biodiversity and hold less resilient carbon stocks
17 than natural and semi-natural forests (Seddon et al., 2020a).

18
19 There is a *relatively high agreement* that ecosystem connectivity has the potential to improve the adaptive
20 capacity of both ecological systems and humans. (Krosby et al., 2010), for example, found that planting trees
21 in short distances could increase the probability of range shifts in species that depend on the habitat those
22 trees provide. Likewise, connectivity conservation has benefits for climate change mitigation (Lausche et al.,
23 2013), but empirical evidence of the adaptation benefits for humans is scant. More recently, it has been
24 found that biodiversity conservation reduces the risk of zoonotic diseases when it provides additional
25 habitats for species and reduces the potential contact between wildlife, livestock and humans (Van
26 Langevelde et al., 2020). Ecosystem-based approaches have been promoted to address the risk of increased
27 zoonotic diseases, including the conservation of wildlife corridors (Gibb et al., 2020).

28
29 Despite abundant literature on the necessity to implement ecosystem connectivity strategies, many policy
30 recommendations are mostly discursive and not supported by evidence. There is a lack of specificity when
31 referring to the actors that should intervene in the design, implementation and evaluation of policies. What is
32 more, most of the literature comes from the natural sciences and is concerned with co-benefits to wildlife
33 and nature, with very little elaboration on the socio-economic co-benefits for humans.

34
35 **CCB FEASIB.3.2.7 Improved cropland management**

36 Improved cropland management, which includes agricultural adaptation strategies such as integrated soil
37 management, no/reduced tillage, conservation agriculture, planting of stress-resistant or early maturing crop
38 varieties, and mulching, has high economic and environmental feasibility (*robust evidence, high agreement*)
39 (AGEGNEHU and AMEDE, 2017; Lalani et al., 2017; Schulte et al., 2017; Thierfelder et al., 2017; Aryal et
40 al., 2018a; Mayer et al., 2018; Prestele et al., 2018; Sova et al., 2018; Gonzalez-Sanchez et al., 2019;
41 Lunduka et al., 2019; McFadden et al., 2019; Shah and Wu, 2019; TerAvest et al., 2019; Adams et al., 2020;
42 Aryal et al., 2020a; Debie, 2020; Mutuku et al., 2020; Somasundaram et al., 2020; Du et al., 2021). Despite
43 higher initial costs in some cases, the economic feasibility of improved cropland management is high
44 through improved productivity, higher net-returns, reduced input costs (Aryal, 2020 #6850} (Mottaleb et al.,
45 2017; Keil et al., 2019; Lunduka et al., 2019; McFadden et al., 2019; Parihar et al., 2020). Self-efficacy is
46 shown to be the most important predictor in technical and non-technical adaptation behaviour (Zobeidi et al.,
47 2021), while subsidies, extension services, training, commercial custom-hire services and strong social
48 connections such as farmer networks are among the factors supporting adoption among farmers (Section
49 8.5.2.3) (Aryal et al., 2015a; Aryal et al., 2015b; Kannan and Ramappa, 2017; Bedeke et al., 2019; Acevedo
50 et al., 2020). In some regions and for some practices, technological feasibility is constrained by cost, and
51 inadequate information and technical know-how on particular practices and their benefits and tradeoffs,
52 indicating medium feasibility (Khatri-Chhetri et al., 2016; Bhatta et al., 2017; Dougill et al., 2017; Kannan
53 and Ramappa, 2017; Aryal et al., 2018a; Sova et al., 2018; Findlater et al., 2019). Delays between actions
54 and tangible benefits can reduce public and private acceptability and uptake of improved cropland
55 management practices (e.g. (Dougill et al., 2017) in Malawi).

56
57

1 There remain institutional and financial barriers to improved cropland management such as lack of
2 comprehensive policies, inadequate mainstreaming into national policy priorities (e.g. (Amjath-Babu et al.,
3 2019) and (Reddy et al., 2020) in South Asia), fragmentation across different sectors (Dougill et al., 2017) in
4 Malawi), and inadequate access to credit (Aryal et al., 2018c) in India). Adoption of improved cropland
5 management practices is often strongly mediated by gender: structural barriers such as unequal access to
6 land, machinery, inputs, and extension and credit services, constrain adoption by female farmers (Aryal et
7 al., 2018b; Aryal et al., 2018c). (Mponela et al., 2016; Van Hulst and Posthumus, 2016; Ntshangase et al.,
8 2018; Aryal et al., 2020b; Somasundaram et al., 2020). Improved cropland management practices have social
9 and ecological co-benefits in terms of better health, education and food security (Agarwal, 2017; Farnworth
10 et al., 2017; Hörner and Wollni, 2020) and better soil health and ecosystem functioning (AGEGNEHU and
11 AMEDE, 2017; Mottaleb et al., 2017; Thierfelder et al., 2017; Zomer et al., 2017; Sarkar et al., 2018;
12 Gonzalez-Sánchez et al., 2019; Shah and Wu, 2019; Du et al., 2020; Mutuku et al., 2020; Somasundaram et
13 al., 2020).

14
15 There is *robust evidence (medium agreement)* that improved cropland management can have mitigation co-
16 benefits but the exact quantity of emissions reductions and increased removals depend on agro-ecosystem
17 type, climatic factors and cropping practices (VandenBygaart, 2016; Han et al., 2018; Mayer et al., 2018;
18 Prestele et al., 2018; Singh et al., 2018a; Sommer et al., 2018; Gonzalez-Sánchez et al., 2019; Ogle et al.,
19 2019; Shah and Wu, 2019; Adams et al., 2020; Aryal et al., 2020a; Li et al., 2020; Wang et al., 2020; Shang
et al., 2021).

21
22 *CCB FEASIB.3.2.8 Efficient livestock systems*

23 Enhancing the production efficiency of livestock systems, through for example, improved livestock diets,
24 enhanced animal health, breeding and manure management, can contribute to adaptation and mitigation
25 (Ericksen and Crane, 2018; Accatino et al., 2019; Paul et al., 2020)IPCC WGIII AR6 Section 7.4.3). While
26 the technological and ecological feasibility of improving livestock production systems is high (i.e. measures
27 are technically well established, with different options applicable to a range of livestock production systems
28 and ecological conditions), there are multiple context-specific barriers to adoption. These include a lack of
29 coordinated policy support or governance, potentially high implementation costs and limited access to
30 finance, inadequate advisory, knowledge exchange or infrastructural capacity (Escarcha et al., 2018; Paul et
31 al., 2020), the potential land requirements and associated ecological impacts of adjusting livestock
32 management, lack of context specific research (Pardo and del Prado, 2020), and socio-cultural barriers
33 limiting access by women or low-income groups to better breeds or feed varieties (Luqman et al., 2018;
34 Salmon et al., 2018) as well as women losing influence in the household in some contexts when farms
35 intensify (Tavenner and Crane, 2018). In dryland livestock systems in Ethiopia and Kenya, (Ericksen and
36 Crane, 2018) find that low governance capacities to implement improved grazing regimes and prevent
37 overgrazing constrain improved grassland management.

38
39 *CCB FEASIB.3.2.9 Water use efficiency and water resource management*

40 There is high technological feasibility (*robust evidence, high agreement*) to improve water use efficiency as
41 well as manage water resources at basin and field scales. These approaches include rainwater harvesting,
42 drip irrigation, laser land leveling, drainage management and stubble retention (Dasgupta and Roy, 2017;
43 Khatri-Chhetri et al., 2017; Rahman et al., 2017; Adham et al., 2018; Darzi-Nafchali and Ritzema, 2018;
44 Terêncio et al., 2018; Velasco-Muñoz et al., 2018; Sojka et al., 2019). There is *high evidence (medium
45 agreement)* that such measures have socio-economic co-benefits and improve adaptive capacities through
46 improved water supply (e.g. through rainwater harvesting , increased infiltration, or integrated watershed
47 management),, and sustainable water demand management (e.g. reduction of evaporation loss). There is
48 *medium evidence (high agreement)* of the option's economic feasibility due to water and energy cost savings
49 enhanced by low-cost monitoring systems in some cases (Kodali and Sarjerao, 2017; Viani et al., 2017).
50 Implementation costs vary widely, with landforming and irrigation infrastructure requiring substantial up-
51 front investment, while mulches and cover crops are low cost practices. Water management and use
52 efficiency is currently constrained by governance and institutional factors such as inadequate institutional
53 capacities to prepare for changing water availability, especially in the long term, unsustainable and unequal
54 water use and sharing practices, particularly across boundaries, and fragmented, and siloed resource
55 management approaches (Lardizabal, 2015; Margerum and Robinson, 2015; Singh et al., 2020a).

56
57 *CCB FEASIB.3.2.10 Livelihood diversification*

1 Livelihood diversification is a key coping and adaptive strategy to climatic and non-climatic risks (Gautam
2 and Andersen, 2016; Asfaw et al., 2018) Liu, 2015 #1681} (Goulden et al., 2013; Makate et al., 2016;
3 Orchard et al., 2016; Nyantakyi-Frimpong, 2017; Schuhbauer et al., 2017; Kihila, 2018; Radel et al., 2018;
4 Tian and Lemos, 2018; Buechler and Lutz-Ley, 2019; Salam and Bauer, 2020). There is high evidence
5 (medium agreement) that diversifying livelihoods improves incomes and reduces socio-economic
6 vulnerability, but depending on livelihood type, opportunities, and local context, feasibility changes (Section
7 8.5.1) (Barrett, 2013; Martin and Lorenzen, 2016; Sina et al., 2019). Livelihood diversification has positive
8 and negative outcomes for adaptive capacity, especially in ecologically and resource-stressed regions (for
9 e.g.(Anderson et al., 2017; Woodhouse and McCabe, 2018; Rosyida et al., 2019; Ojea et al., 2020), with
10 diversification predominantly out of rural farm-based livelihoods on the rise (Rigg and Oven, 2015;
11 Shackleton et al., 2015; Ober and Sakdapolrak, 2020). Key barriers to livelihood diversification include
12 socio-cultural and institutional barriers (including social networks (Goulden et al., 2013) as well as
13 inadequate resources and livelihood opportunities that hinder the full adaptive possibilities of existing
14 livelihood diversification practices (Shackleton et al., 2015; Nightingale, 2017; Bhowmik et al., 2021; Rahut
15 et al., 2021). Autonomous diversification in the absence of more equitable and harmonised efforts at regional
16 and national scales to facilitate sustainable diversification can further skew development indicators at the
17 subnational scale in favour of local elites, increased inequality, and environmental degradation (Ford et al.,
18 2014; Wilson, 2014; Alobo Loison, 2015; Tanner et al., 2015; Gautam and Andersen, 2016; Baird and
19 Hartter, 2017; Torell et al., 2017; Asfaw et al., 2018; Woodhouse and McCabe, 2018; Brown et al., 2019;
20 Rosyida et al., 2019; Sani Ibrahim et al., 2019; Ojea et al., 2020; Salam and Bauer, 2020). Livelihood
21 diversification can be facilitated in key technical areas (Shackleton et al., 2015; Brown et al., 2017;
22 Schuhbauer et al., 2017) including regulatory frameworks (Butler et al., 2020) (limited but robust evidence),
23 as well institutional support through funding and more localised research on interaction among and between
24 enablers and barriers concerning specific local diversification options (Barrett, 2013; Herrero et al., 2016;
25 Martin and Lorenzen, 2016; Sina et al., 2019) in the case of pastoral communities).

27 **CCB FEASIB.3.3 Urban and infrastructure system transitions**

29 **CCB FEASIB.3.3.1 Sustainable land-use & urban planning**

30 Urban planning is a medium feasibility option to support adaptation by prioritizing it in city plans, such as
31 land-use planning, transportation (Liang et al., 2020), and health and social services (Carter et al., 2015;
32 Araos et al., 2016b); by procuring the design and construction of resilient infrastructure; by promoting
33 community-based adaptation through community-based design and implementation of adaptation activities
34 (Archer, 2016); and by protecting and integrating biodiversity and ecosystem services into city planning.
35 Research since SR 1.5 documents the challenging high costs of infrastructure (Georges et al., 2016;
36 Woodruff et al., 2018); potential loss of municipal revenue in the case of managed retreat (Shi and Varuzzo,
37 2020; Siders and Keenan, 2020); and the fraught causal connection between planning and the reduction of
38 socioeconomic vulnerability (Keenan et al., 2018; Anguelovski et al., 2019a; Elliott, 2019; Paganini, 2019;
39 Shokry et al., 2020). However, adaptation benefits could potentially outweigh costs (Carey, 2020); the
40 financial viability of green infrastructure (Meerow, 2019; Zhang et al., 2019; Van Oijstaejen et al., 2020;
41 Ossola and Lin, 2021); and availability of technical expertise, although the inequitable planning processes
42 and distribution of those resources remains a significant concern (Serre and Heinzel, 2018; Szewrański et
43 al., 2018; Fitzgibbons and Mitchell, 2019; Hasan et al., 2019; Heikkinen et al., 2019; Colven, 2020; Goetz et
44 al., 2020; Goh, 2020).

45 Structural disincentives and institutional arrangements create challenges for planning even where political
46 willingness may be high (Di Gregorio et al., 2019; DuPuis and Greenberg, 2019; Shi, 2019; Zen et al., 2019;
47 Rasmussen et al., 2020). Social resistance may significantly delay or block progress entirely, as vulnerable
48 communities have responded negatively in cases adaptive urban and land-use planning leads to perceived
49 “resilience gentrification” (Keenan et al., 2018; Anguelovski et al., 2019a), if residents do not perceive
50 themselves as included in the crafting of plans (Araos, 2020; Rasmussen et al., 2020), if the options such as
51 managed retreat are perceived as culturally unacceptable (Ajibade, 2019; Koslov, 2019; Siders, 2019), or if
52 wealthier and advantaged residents benefit from planning at the expense of socially vulnerable groups (Chu
53 and Michael, 2018; Chu et al., 2018; Fainstein, 2018; Rosenzweig et al., 2018; Pelling and Garschagen,
54 2019; Ranganathan and Bratman, 2021). Nonetheless, potential social co-benefits related to health and
55 education are high (Raymond et al., 2017; Spaans and Waterhout, 2017; Klinenberg, 2018; Keeler et al.,
56 2019; Meerow, 2019). Finally, the option is highly feasible in relation to ecological and geophysical

1 characteristics, as urban and land-use planning's primary tool is to manipulate the built environment and
2 natural spaces to protect and reduce the vulnerability of residents.

3

4 *CCB FEASIB.3.3.2 Green infrastructure & ecosystem services*

5 Urban green infrastructure and ecosystem services have high feasibility to support climate adaptation and
6 mitigation efforts in cities, for example to reduce flood exposure and attenuate the urban heat island (Perrotti
7 and Stremke, 2018; Belčáková et al., 2019; De la Sota et al., 2019; Stefanakis, 2019). While green
8 infrastructure options are cost-effective and provide co-benefits in terms of ecosystem services such as
9 improved air quality or other health benefits (Depietri and McPhearson, 2017; Morris et al., 2018; Reguero
10 et al., 2018; Escobedo et al., 2019; Filazzola et al., 2019; Hewitt et al., 2020b; Venter et al., 2020;
11 Nieuwenhuijsen, 2021) (*robust evidence, high agreement*), there remains a need for systematically assessing
12 co-benefits, particularly for flood risk management (Alves, 2019 (Alves et al., 2019; Stefanakis, 2019) and
13 sustainable material flow analysis (Perrotti and Stremke, 2018). Moreover, while once neglected, rapidly
14 increasing attention has been paid to the equity and justice dimensions of planning and implementing green
15 infrastructure initiatives, such as inclusion of citizens in decision-making or the allocation of benefits and
16 impacts of projects (Anguelovski et al., 2019b; Buijs et al., 2019; Langemeyer et al., 2020; Venter et al.,
17 2020)

18 Institutional barriers constrain the feasibility of urban green infrastructure (medium confidence), such as
19 policy resistance to shift priorities from grey to green infrastructure (e.g. Johns 2019 in Canada) or siloed
20 governance structures (Willems et al., 2021). Further social and political acceptability of green infrastructure
21 is constrained by lack of confidence in efficacy (Thorne et al., 2018) or issues of accessibility (Biernacka and
22 Kronenberg, 2018).

23

24 For flood management, a mix of green, blue and grey infrastructures are found effective with grey
25 infrastructure reducing the risk of flooding and green infrastructure yielding multiple co-benefits (Alves et
26 al., 2019; Gu et al., 2019; Webber et al., 2020) but catchment-wide solutions are advocated as the best
27 performing strategy (Webber et al., 2020). Recognising and addressing a full range of ecosystem
28 disturbances and disasters over a larger urban spatial scale (Vargas-Hernández and Zdunek-Wielgołaska,
29 2021) are crucial for planning green infrastructure based solutions. In some cases, low impact development
30 interventions yield effective flood management outcomes but are adequate only for small flood peaks (Pour
31 et al., 2020), with the major challenge being identifying best practices. Nature-based strategies (NBS) hold
32 significant potential to achieve mitigation and adaptation goals in comparison to traditional approaches, but
33 more research is necessary to understand their effectiveness, distribution, implementation at scale, cost-
34 benefit and integration with spatial dimensions of planning (Davies et al., 2019; Dorst et al., 2019;
35 Zwierzchowska et al., 2019; Hobbie and Grimm, 2020).

36

37 *CCB FEASIB.3.3.3 Sustainable urban water management (blue infrastructure interventions e.g. lake/river
38 restoration; rainwater harvesting)*

39 Governments across scales can support urban sustainable water management with high feasibility by
40 undertaking projects to recycle wastewater and runoff from worsening storms, with implications for
41 decarbonization and adaptation. Green infrastructure, for example, has shown the high potential to reduce
42 water use footprints and to save potable water for consumption (Liu and Jensen, 2018), and contributing to a
43 “circular” water system in cities (Oral et al., 2020). Supportive governance can yield positive outcomes such
44 as improved water security (Jensen and Nair, 2019); and there is *medium evidence and high agreement* that
45 participation, such as involving informal settlement residents in water management can improve social
46 inclusion (Pelling et al., 2018; Williams et al., 2018; Leigh and Lee, 2019; Sletto et al., 2019). Green
47 infrastructure can support the planning of “sponge cities,” such as in China, wherein large areas of green
48 space, permeable surfaces, and sustainable water sourcing combine to purify urban runoff, attenuate peak
49 runoff, and conserve water for consumption (Chan et al., 2018; Nguyen et al., 2019). Similar approaches in
50 Dutch cities focus on designing and planning for the capturing, storing, and draining of storm water (Dai et
51 al., 2018). Nonetheless, some interventions suffer from uncertainties in design, planning, and financing
52 (Nguyen et al., 2019). As drought becomes more severe in some regions, physical barriers in the form of
53 reduced availability of water may become pressing (Singh et al., 2021a)}.

54

55 Deployment of decentralised water management, through effective local governance frameworks, is an
56 important water management strategy (Herslund and Mguni, 2019; Leigh and Lee, 2019) but in general,

insufficient institutional learning and capacity is a critical barrier for the uptake of sustainable urban water management practices (Krueger et al., 2019; Adem Esmail and Suleiman, 2020). Transnational networks of cities for sharing best practices in water supply and storm runoff treatment also hold the potential to scale sustainable management (Feingold et al., 2018). In rapidly growing large urban areas, sustainable water management faces challenges of institutional heterogeneity (Chu et al., 2018), scalar mismatch; particularly between river basin and city scales (van den Brandeler et al., 2019) and equity and justice concerns (Chu et al., 2018; Pelling et al., 2018). Finally, assessing the vulnerability of urban water infrastructures at city-scale remains an important knowledge gap (Dong et al., 2020).

CCB FEASIB.3.4 *Overarching adaptation options*

CCB FEASIB.3.4.1 *Social safety nets*

Social safety nets meet development goals (e.g. poverty alleviation, accessible education and health services) and are increasingly being reconfigured to build adaptive capacities of the most vulnerable (Coirolo et al., 2013; Aleksandrova, 2020; Bowen et al., 2020; Fischer, 2020; Mueller et al., 2020). They include a range of policy and market-based instruments such as public works programmes and conditional or unconditional cash transfers, in-kind transfers; and insurance schemes (Centre, 2019; Aleksandrova, 2020). While there is *high evidence (medium agreement)* that social safety nets can build adaptive capacities, reduce socio-economic vulnerability, and reduce risk linked to hazards (Fischer, 2020; Mueller et al., 2020); macroeconomic, institutional, and regulatory barriers such as limited state resources, underdeveloped credit and insurance markets, and leakages constraint feasibility (Singh et al., 2018c; Hansen et al., 2019; Aleksandrova, 2020; Lykke Strøbech and Bordon Rosa, 2020). Social safety nets have strong co-benefits with development goals such as education, poverty alleviation, gender inclusion, and food security (Section 8.6) (Castells-Quintana et al., 2018; Ulrichs et al., 2019; Mueller et al., 2020) but these positive outcomes are constrained by inadequate regional inclusiveness (e.g. limited access in certain remote, rural areas - (Singh et al., 2018b; Aleksandrova, 2020; Lykke Strøbech and Bordon Rosa, 2020); or focus on rural areas overlooks urban vulnerable groups (Coirolo et al., 2013).

CCB FEASIB.3.4.2 *Risk spreading and sharing*

There is high confidence on risk spreading and sharing, most commonly arranged through insurance, as an adaptation option, but high to medium feasibility depending on context (e.g. developed vs. developing countries) Technological, economic, and institutional feasibility is high, as insurance can spread risk, provide a buffer against the impact of climate-hazards, support recovery and reduce the financial burden on governments, households, and businesses (Wolfrom and Yokoi-Arai, 2015; O'Hare et al., 2016; Glaas et al., 2017; Jenkins et al., 2017; Patel et al., 2017; Kousky et al., 2021). Insurance can shift the mobilization of financial resources away from ad hoc post-event payments, where funding is often unpredictable and delayed, towards more strategic approaches that are set up in advance of disastrous events (Surminski et al., 2016). By pricing risk, insurance can provide incentives for investments and behavior that reduce vulnerability and exposure (Linnerooth-Bayer and Hochrainer-Stigler, 2015; Shapiro, 2016; Jenkins et al., 2017). Socio-cultural barriers, such as social inclusiveness, socio-cultural acceptability and gender equity, constraints feasibility (Bageant and Barrett, 2017; Budhathoki et al., 2019). Insurance can provide disincentives for reducing risk through the transfer of the risk spatially and temporally; can distort incentives for adaptation strategies if the pricing is too low (moral hazard); is often unaffordable, poorly understood, and not widely utilized in developing nations even when subsidized; and can lead to maladaptation (García Romero and Molina, 2015; Joyette et al., 2015; Lashley and Warner, 2015; Jin et al., 2016; Müller et al., 2017; Tesselaar et al., 2020). Insurance can reinforce exposure and vulnerability through underwriting a return to the 'status-quo' rather than enabling adaptive behaviour (e.g. through 'no-betterment' principles) (Collier and Cox, 2021). (Surminski et al., 2016) raise concern that for low income nations and in the absence of global support, insurance shifts responsibility to those least responsible for climate change.

CCB FEASIB.3.4.3 *Disaster risk management*

There is robust evidence (high agreement) that DRM aids adaptation decision-making, particularly where it is demand-driven, context-specific and supported by strong institutions, good governance, strong local engagement, and trust across actors (Hasan et al., 2019; Kim and Marcouiller, 2020; Peng et al., 2020; Smucker et al., 2020; Uddin et al., 2020; Webb, 2020; Ali et al., 2021; Anderson and Renaud, 2021; Glantz and Pierce, 2021; Ji and Lee, 2021; Villeneuve, 2021). These conditions are rarely met, and therefore DRM is often constrained by institutional factors that may even increase vulnerability (Booth et al., 2020; Islam et

al., 2020a; Islam et al., 2020b; Marchezini, 2020; Goryushina, 2021; Mena and Hilhorst, 2021). The feasibility of DRM continues to be constrained by limited coordination across levels of government lack of transparency and accountability, poor communication, and a preference for top-down DRM processes that can undermine local institutions and perpetuate uneven power relationships (Atanga, 2020; Booth et al., 2020; Bordner et al., 2020; Bronen et al., 2020; Goryushina, 2021; Mena and Hilhorst, 2021; Son et al., 2021; Yumagulova et al., 2021). However, local integration of worldviews, belief systems and Local and Indigenous Knowledge into DRM activities improves feasibility (Bordner et al., 2020; Cuaton and Su, 2020; Hosen et al., 2020; Sharma and Sharma, 2021), including disability-inclusive and gender-focused DRM (Ruszczyk et al., 2020; Crawford et al., 2021). Data access and availability continues to challenge DRM despite advances in data analytics, especially in rapidly growing informal settlements, including population estimates and limited mobility data (Goniewicz and Burkle, 2019; Marchezini, 2020).

Moves towards community-based and ecosystem-based DRM are promising but uneven (Klein et al., 2019; Seebauer et al., 2019; Almutairi et al., 2020; Bordner et al., 2020; Hosen et al., 2020; Murti et al., 2020; Sharma and Sharma, 2021), and may increase vulnerability if they fail to address underlying, structural determinants of vulnerability, particularly among marginalised groups and by gender (Sections 8.4.4 and 8.4.5) (Seleka et al., 2017; Hossen et al., 2019; Ramalho, 2019; Atanga, 2020; Cuaton and Su, 2020; Gartrell et al., 2020; Kenney and Phibbs, 2020; Khalil et al., 2020; Ngin et al., 2020; Ruszczyk et al., 2020; Webb, 2020; Ali et al., 2021; Geekiyanage et al., 2021; Villeneuve, 2021).

20 CCB FEASIB.3.4.4 *Climate services, including EWS*

21 There is robust evidence (high agreement) that climate services aid adaptation decision-making and build
22 adaptive capacity, particularly where they are demand-driven and context-specific (Vaughan et al., 2018;
23 Bruno Soares and Buontempo, 2019; Daniels et al., 2020; Hewitt et al., 2020a; Findlater et al., 2021).

24 Climate service interventions are constrained by low capacity, inadequate institutions, difficulties in
25 maintaining systems beyond pilot project stage (Vincent et al., 2017; Tall et al., 2018; Bruno Soares and
26 Buontempo, 2019), and poor mapping between climate services and existing user capacities and demands
27 (Williams et al., 2020) (robust evidence, high agreement). Metrics to assess outcomes of climate services
28 remain project-based and insufficiently capture longer-term economic and non-economic benefits of
29 interventions (Tall et al., 2018; Parton et al., 2019; Perrels, 2020). The technical feasibility of climate
30 services is relatively strong and growing (Vaughan et al., 2016; Kihila, 2017; Findlater et al., 2021) but they
31 can be made more inclusive by focussing on addressing uneven uptake based on location or gender
32 (Amegnaglo et al., 2017; Daly and Dessai, 2018; Tall et al., 2018; Alexander and Dessai, 2019; Vaughan et
33 al., 2019; Gumucio et al., 2020) and a more balanced focus on uptake rather than data production alone
34 (Dorward et al., 2021; Findlater et al., 2021) that values co-production and different knowledge systems
35 (Daniels et al., 2020; Martínez-Barón et al., 2021).

36 CCB FEASIB.3.4.5 *Population health and health systems*

37 Climate change will exacerbate existing health challenges. Strong health systems can protect and promote
38 the health of a population in the face of known and unexpected stressors and pressures (Watts et al., 2021),
39 including climate change. The building blocks of strong health systems engender climate resilience, strong
40 leadership and governance, and effective coordination across sectors, to prioritize the needs of the most
41 vulnerable (Ebi et al., 2020). Options for enhancing current health services include providing access to safe
42 water and sanitation, improving food security, enhancing access to essential services such as vaccinations,
43 developing or strengthening integrated surveillance systems, and changing the timing and location of
44 specific vector-control measures (WHO, 2015; Haines and Ebi, 2019). These measures can reduce the health
45 system's vulnerability to climate change, especially if combined with iterative management that incorporates
46 monitoring of (and resilience against) climate change impacts (Hanefeld et al., 2018; Haines and Ebi, 2019;
47 Linares et al., 2020; Rudolph et al., 2020) (medium evidence, high agreement).

48 Health system can provide sufficient and high quality healthcare to all where capacity is well-developed, and
49 where options are aligned with national priorities, engage local to international communities, and address the
50 needs of particularly vulnerable regions and population groups (Hanefeld et al., 2018; Austin et al., 2019;
51 Nuzzo et al., 2019; Sheehan and Fox, 2020). Microeconomic feasibility and socio-economic vulnerability
52 reduction potential are high where a system's capacity is well-developed. Macroeconomic feasibility poses a
53 significant challenge in low income settings, with many governments projected to require international
54 climate finance for health systems which is not currently available (WHO, 2019; Watts et al., 2021), and
55 where adequate household-level financial security is a cross-cutting barrier (Paudel and Pant, 2020). Risk

mitigation potential is high where capacity is well developed, for example through technologies to monitor and alter environmental conditions (Lock-Wah-Hoon et al., 2020; Kouis et al., 2021; Ligsay et al., 2021). Social co-benefits of mainstreaming health and climate change are also present, such as the inclusion of environmental health in medical education curricula training programmes (Kligler et al., 2021). There is growing recognition that lack of institutional capacity and low availability of resources represent major barriers to health system adaptation options, particularly for health systems struggling to manage current health risks (Ebi et al., 2018; Brooke-Sumner et al., 2019; Chersich and Wright, 2019; Gilfillan, 2019; Negev et al., 2019; Hussey and Arku, 2020), for neglected populations (Hanefeld et al., 2018; Negev et al., 2019), and where there are conflicting mandates or poor coordination across ministries (Austin et al., 2019; Fox et al., 2019; Gilfillan, 2019; Kendrovski and Schmoll, 2019; Sheehan and Fox, 2020). Barriers to adapting health systems to climate change include lack of institutional funding, staff, and data access (Austin et al., 2019; Schramm et al., 2020; Opoku et al., 2021), inadequate resources for evaluation and management of adaptation (Pascal et al., 2021), competing stakeholder goals, and costly technology (Negev et al., 2021). Within the healthcare community, surveillance systems generally lack ways to integrate climate observation data, as well as expertise to critically evaluate these data, limiting their ability to plan and prepare for climate hazards and hospital-associated vulnerabilities (Runkle et al., 2018; Chersich and Wright, 2019; Liao et al., 2019). Although understanding on health vulnerability is growing (Berry et al., 2018), knowledge on the health effects of climate change among health practitioners remains limited (Ebi et al., 2018; Brooke-Sumner et al., 2019; Chersich and Wright, 2019; Fox et al., 2019; Liao et al., 2019; Albright et al., 2020). Mechanisms to ensure transparency and accountability of implementing, monitoring, and evaluating adaptation within the health sector are lacking, across scales and contexts (Gostin and Friedman, 2017; Huynh and Stringer, 2018; Parry et al., 2019).

CCB FEASIB.3.4.6 Human migration and displacement

Much climate-related migration is associated with labour migration. Rural-urban migrant networks are important channels for remittances and knowledge that help build resilience to hazards in sending areas (Bragg et al., 2018; Obokata and Veronis, 2018; Semenza and Ebi, 2019; Maharjan et al., 2020; Porst et al., 2020). Whether migration reduces vulnerability for migrants depends on levels of control over the migration decision and assets such as wealth education of the migrant household (Thober et al., 2018; Cattaneo, 2019; Hoffmann et al., 2020; Maharjan et al., 2020; Sedova and Kalkuhl, 2020). Individuals from households of all levels of wealth migrate. However, poorer households do so with lower levels of choice and often more likely under duress, and in these cases migration can undermine wellbeing (Suckall et al., 2016; Mallick et al., 2017; Nawrotzki and DeWaard, 2018; Natarajan et al., 2019). In some cases, migration can increase poverty in sending communities (Jacobson et al., 2019). Women in the sending community can experience an increase or decrease in the vulnerability depending on context (Banerjee et al., 2018; Banerjee et al., 2019; Goodrich et al., 2019; Maharjan et al., 2020; Rao et al., 2020; Singh and Basu, 2020; Singh et al., 2020b). Migration has been highly politicised, and climate-related immigration has been conceptualised in public and media discourse as a potential threat which limit adaptation feasibility (Telford, 2018; Honarmand Ebrahimi and Ossewaarde, 2019; McLeman, 2019; Wiegel et al., 2019; Hauer et al., 2020). Existing international agreements provide potential frameworks for climate-related migration to benefit adaptive capacity and sustainable development (Warner, 2018; Kälin, 2019). However, agreements to facilitate temporary or circular migration and remittances are often informal and limited in scope (Webber and Donner, 2017; Margaret and Matias, 2020) and migrant receiving areas, particularly urban areas, can be better assisted to prepare for population change (Deshpande et al., 2019; Adger et al., 2020; Hauer et al., 2020). Policies and planning are lacking that would ensure that positive migration outcomes for sending and receiving areas and the migrants themselves (Wrathall et al., 2019; Adger et al., 2020; de Salles Cavedon-Capdeville et al., 2020; Hughes, 2020).

Investing in building in situ adaptive capacity through climate resilient development is a precondition to supporting high agency migration (). Migration only tends to occur when adaptation in situ has been exhausted and thresholds for living with risk have been crossed (Sections 8.2.2.1, 8.4.4, 8.4.5) (McLeman, 2018; Adams and Kay, 2019; Semenza and Ebi, 2019). The financial, emotional and social costs of leaving are high (Adams and Kay, 2019; McNamara et al., 2021), there are environmental, health and wellbeing risks in destination areas (Schwerdtle et al., 2018; Schwerdtle et al., 2020) and existential threats to identity and citizenship (Oakes, 2019; Piguet, 2019; Desai et al., 2021). In receiving areas, without appropriate policies to ensure equitable provision of services, there can be socio-cultural barriers to in-migration where

1 there is the perception of a loss caused by new arrivals, although outcomes are mixed (Koubi et al., 2018;
2 Linke et al., 2018; Spilker et al., 2020; Petrova, 2021).

3

4 *CCB FEASIB.3.4.7 Planned relocation and resettlement*

5 Few climate-related planned resettlement and relocation initiatives have taken place. However, initial
6 findings, and experience from past development and disaster-related resettlement programmes, show that
7 when implemented in a top-down manner and without the full participation of those affected, resettlement
8 increases vulnerability by undermining livelihoods, negatively impacting health, community cohesion and
9 emotional and psychological wellbeing (Wilmsen and Webber, 2015; Dannenberg et al., 2019; Piggott-
10 McKellar et al., 2019; Tabe, 2019; Ajibade et al., 2020; Henrique and Tschakert, 2020; Desai et al., 2021).
11 Planned relocation could also redistribute vulnerability for those who do not move (Thomas and Benjamin,
12 2018; Mach et al., 2019; Piggott-McKellar et al., 2019; Johnson et al., 2021; Maldonado et al., 2021) and
13 vulnerability generally is reproduced along existing social cleavages often worsening inequality (See and
14 Wilmsen, 2020). Approaches that foreground participation; non-material and socio-cultural factors,
15 livelihoods, and local power dynamics can be addressed and adjusted to prevent planned relocation from
16 reproducing inequality (See and Wilmsen, 2020; Alverio et al., 2021).

17

18 There is inadequate institutional capacity to enable movement relocation with global and national policies
19 identified as too abstract and lacking guidance on ensuring equity (Mortreux et al., 2018; Kelman et al.,
20 2019; Ajibade et al., 2020; Hauer et al., 2020; Alverio et al., 2021). Lack of institutional capacity can lead to
21 resettlements being stalled indefinitely. Climate-related resettlement can be facilitated by novel institutional
22 structures that expand the definition of disaster to include slow onset events, adaptive management
23 frameworks that facilitate a continuum of responses from supporting communities to community relocation
24 and approaches that incorporate existing power dynamics (Bronen and Chapin, 2013; See and Wilmsen,
25 2020). In 2018, the Fiji Government provided a framework for climate change related relocation and
26 equipped communities with rights in the planned relocation process (McMichael and Katonivualiku, 2020).
27 However, even with guidelines in place, local socio-cultural dynamics complicate planning, and relocation
28 should take place only after cost-benefit analysis of all available adaptation options (Jolliffe, 2016). (Bronen
29 and Chapin, 2013; Albert et al., 2017; Mortreux et al., 2018). At a local level, issues around land tenure, a
30 lack of financial support, dedicated governance frameworks and complex planning processes delay action
31 (Albert et al., 2017). Funding for climate-related resettlement is currently not readily available, exacerbated
32 by a lack of appropriate mechanisms through which to deliver that funding (Boston et al., 2021). For
33 example, planned relocation projects cannot access disaster relief funds in the US because of the slow onset
34 nature of the impacts (Bronen and Chapin, 2013).

35

36 Without consultation relocated people can experience significant financial and emotional distress as cultural
37 and spiritual bonds to place and livelihoods are disrupted (Neef et al., 2018; Roy et al., 2018; Piggott-
38 McKellar et al., 2019; Bertana, 2020; McMichael and Katonivualiku, 2020; McMichael et al., 2021) -
39 However, in some places, where climate risks are acute, political acceptance for planned relocation is high
40 (e.g. (McNamara, 2015; Roy et al., 2018) in Kiribati). Socio-cultural feasibility can be improved by
41 participatory approaches, and where possible, moving within ancestral lands (McNamara, 2015). In this case,
42 voluntary planned relocation can represent the assertion of people living in an area to preserve land and
43 community-based social, cultural and spiritual ties.

44

45 A summary of feasible options to enable four 1.5C-relevant system transitions is presented in Figure Cross-
46 Chapter Box FEASIB.2.

Multidimensional feasibility of adaptation options

relevant in the near term and to 1.5°C Global Warming, to enable system transitions in response to Representative Key Risks & to strengthen co-benefits with mitigation options

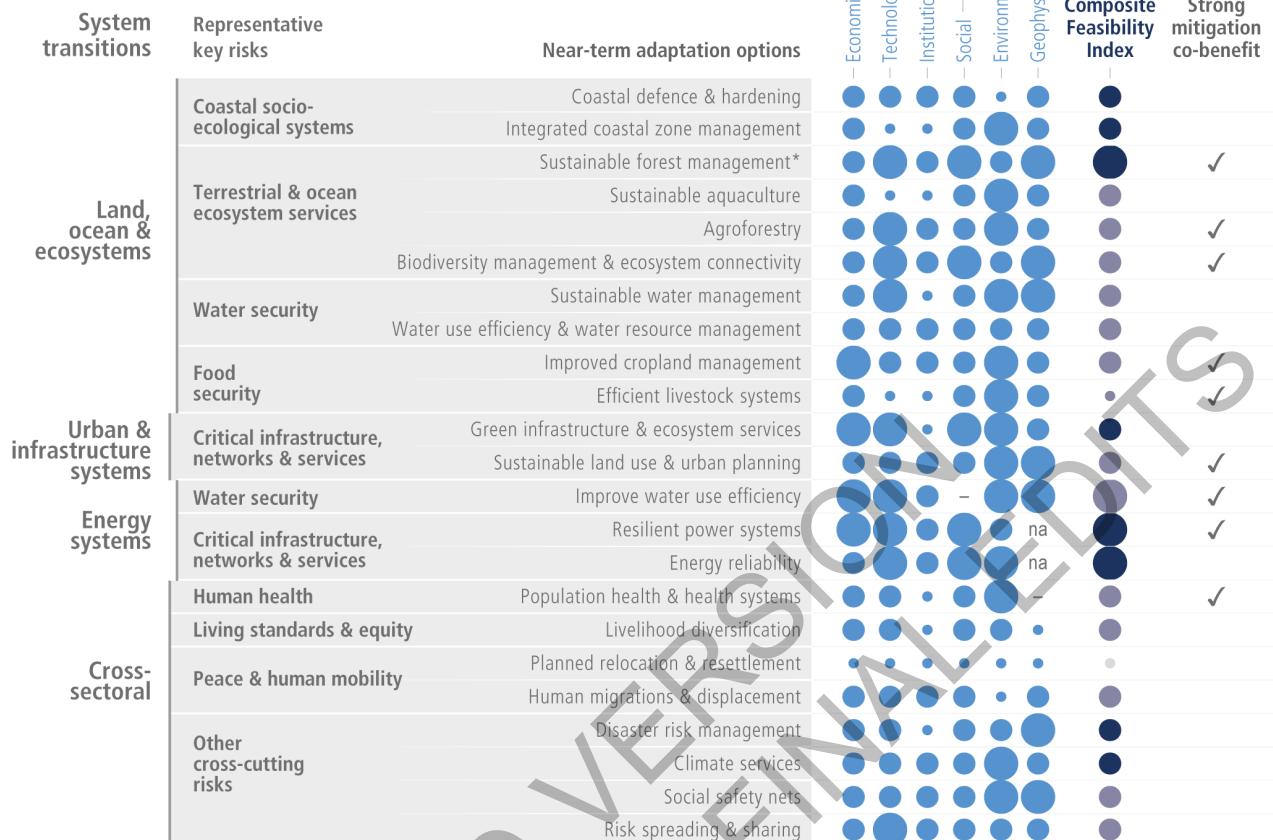
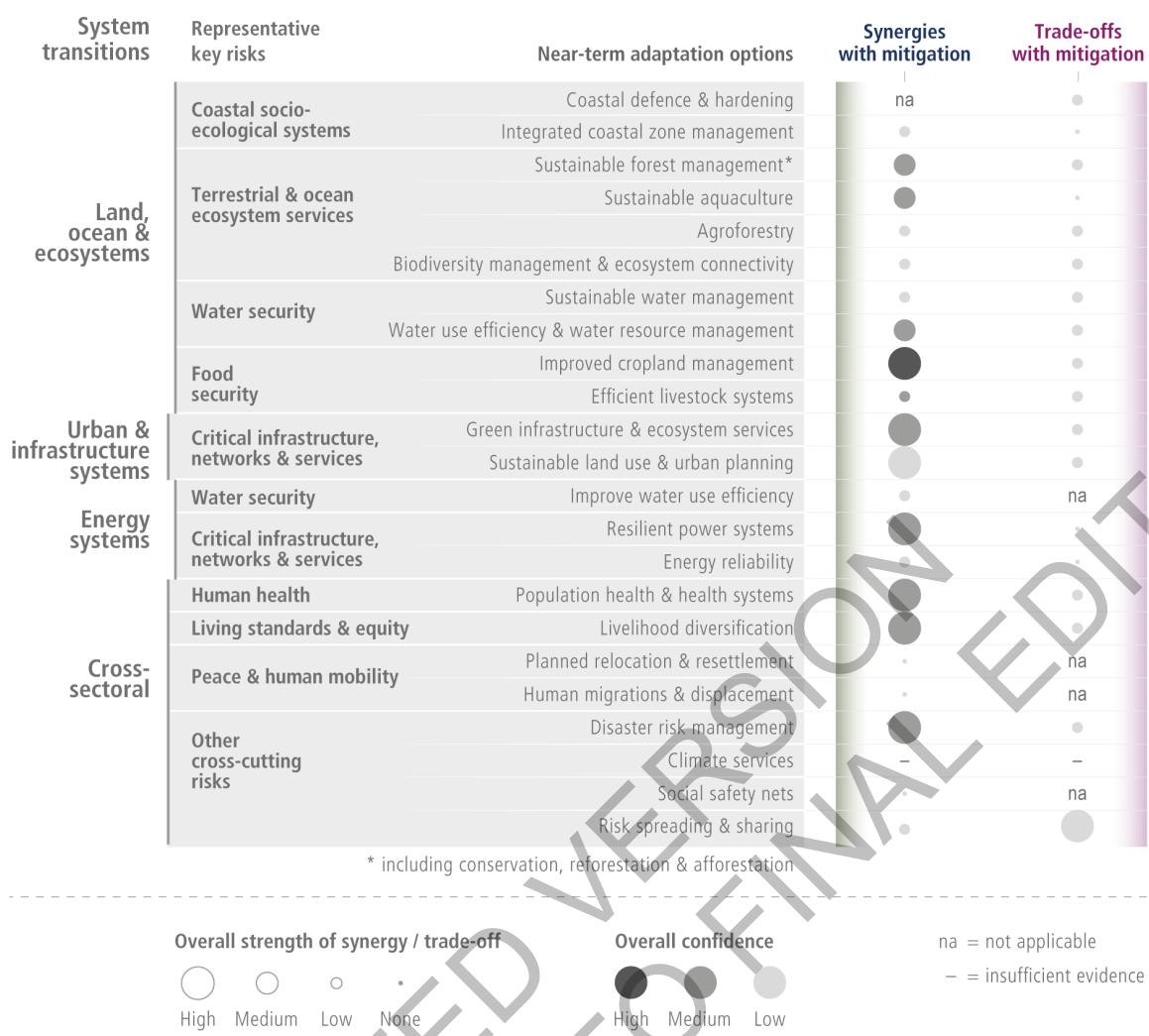


Figure Cross-Chapter Box FEASIB.2: Multi-dimensional feasibility.

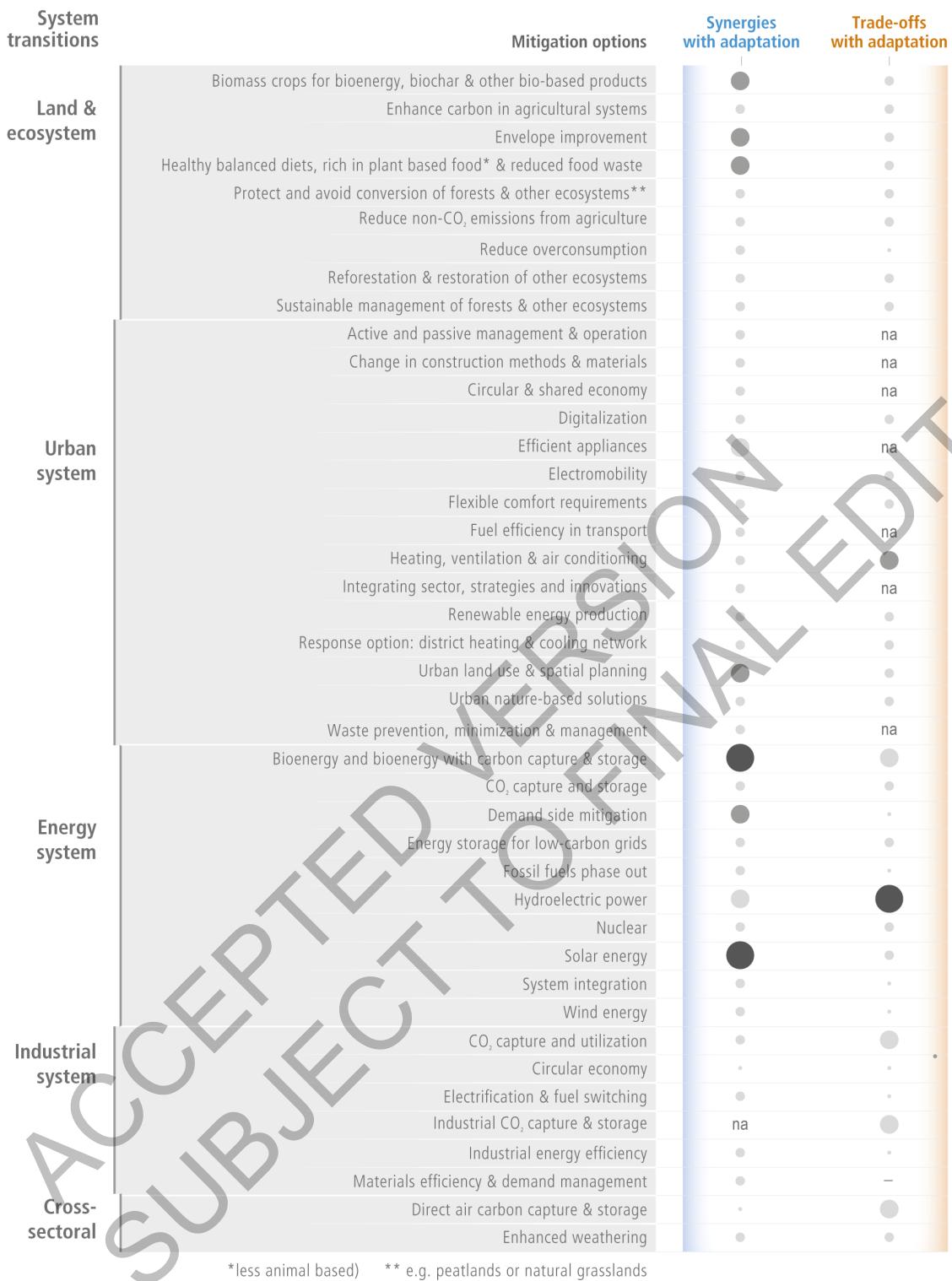
CCB FEASIB.4 Synergies and Trade-offs

The feasibility assessment focuses on individual options. However, systems transitions necessitate assessing how mitigation and adaptation options *interact* to mediate overall feasibility. To capture these linkages, this section reports synergies and trade-offs of a) adaptation options for mitigation, and b) mitigation options for adaptation (following (de Coninck et al., 2018) as outcome of an iterative assessment between WG2 and WG3 authors. Also assessed are synergies and tradeoffs of adaptation with the SDGs following (Roy et al., 2018) (which was done for mitigation alone).

(a) Adaptation options & their implications for mitigation



(b) Mitigation options & their implications for adaptation



Overall strength of synergy / trade-off

High Medium Low None

Overall confidence

High Medium Low

na = not applicable

- = insufficient evidence

Figure Cross-Chapter Box FEASIB.3: Synergies and trade-offs. This figure shows a) adaptation options synergies and trade-offs with mitigation and b) mitigation options synergies and trade-offs with adaptation. The size of the circle denotes the strength of the synergy or trade-offs with big circles meaning strong synergy or trade-off and small circles denoting a weak synergy or trade-off.

Adaptation options & their nexus with the Sustainable Development Goals



Figure Cross-Chapter Box FEASIB.4: Adaptation options and their nexus with the Sustainable Development Goals.

CCB FEASIB.5 Knowledge Gaps

Despite the progress in new evidence since the SR1.5, there remain several knowledge gaps for the assessment of adaptation and mitigation options. They are found within the Figure Cross-Chapter Box FEASIB.2 through the NE (no evidence) or LE (low evidence).

Within energy system transitions, resilient power infrastructure has knowledge gaps on indicators of transparency and accountability potential, socio-cultural acceptability, social and regional inclusiveness and intergenerational equity.

Under land and ecosystem system transitions, gaps include limited evidence for some of the institutional and socio-cultural feasibility dimensions indicators of Integrated Coastal Zone Management. Specifically, there is lack of evidence for transparency and accountability potential and for gender and intergenerational equity. For coastal defense and hardening, there is no or limited evidence on the indicators of employment and productivity enhancement, legal and regulatory acceptability, transparency and accountability potential, social and regional inclusiveness, benefits for gender equity, intergenerational equity and land use change enhancement potential. Sustainable aquaculture has knowledge gaps for the indicators of macroeconomic viability, legal and regulatory acceptability, transparency and accountability potential, social and regional inclusiveness, intergenerational equity and land use change enhancement potential. The geographical

1 feasibility for migration and relocation is still an emerging area of research, however, there is limited
2 evidence to assess this specific dimension.

3
4 The option of reforestation, afforestation, protection of forests and wild areas and their resources,
5 biodiversity management and conservation has knowledge gaps for the indicators of risk mitigation
6 potential, legal and regulatory feasibility and social and regional inclusiveness. The option of improved
7 cropland management has no or limited evidence for the indicators of legal and regulatory feasibility,
8 transparency and accountability potential and hazard risk reduction potential. Efficient livestock systems has
9 no evidence for political acceptability and legal and regulatory feasibility and limited evidence for overall
10 institutional feasibility. Agroforestry has knowledge gaps for employment and productivity enhancement,
11 transparency and accountability potential and intergenerational equity. There is also limited evidence for the
12 economic and technical feasibility dimensions for ecosystem connectivity.

13
14 For urban and infrastructure systems, the option of green infrastructure and ecosystem services has limited
15 evidence for macroeconomic viability, employment and productivity enhancement and political
16 acceptability. Sustainable water management has gaps for macroeconomic viability, employment and
17 productivity enhancement, and transparency and accountability potential.

18
19 For overarching options, the main knowledge gaps identified are socio-cultural acceptability for social safety
20 nets. While the evidence on resettlement, relocation and migration is large and growing, there is
21 disagreement on several indicators, marking the need for more evidence synthesis. Geophysical feasibility
22 for resettlement, relocation and migration has limited evidence, but is an emerging area of research.

23
24 In general, throughout most of the options, there is significantly less literature from the regions of Central
25 and South America and West and Central Asia, as compared to other world regions.

26 27 References

- 28
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