

Vera Institute of Justice

Criminal Justice Issues and Prisoners' Rights

<https://www.vera.org/empire-state-of-incarceration-2021>

Policy Issue Resources

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Bail reform.

COVID-19.

Bail reform rollbacks.

In any other year, any one of these events would have upended jails and incarceration in New York State. In 2020, they happened back to back.

Bail reform ushered in a period of considerable decarceration across the Empire State, and the number of people in jail dropped even further as authorities responded to the COVID-19 pandemic. The state's nearly 40 percent decline in jail populations proved that New York can reverse its decades-long investment in mass incarceration.

But bail reform was only the first step one that New York should protect and expand. Next, the legislature must reach beyond jails to New York's prisons which incarcerate over 30,000 people by implementing parole and sentencing reforms. As advocates, impacted New Yorkers, and elected officials push forward in the fight against New York's reliance on jails and prisons, Vera will update this Empire State of Incarceration with relevant tools and data.

Learn how 2020 reshaped jails in New York.

See how the use of jail has changed in each county across the state.

Explore data on the number, demographics, and status of people currently locked up in NYC's jails.

Explore data on the number, demographics, and status of people currently incarcerated in New York State prisons.

See how parole reform could reduce the number of people in New York State prisons over the next 10 years.

Empire State of Incarceration

For decades, thousands of New Yorkers, primarily people of color, were held in jail pretrial sometimes for years simply because they could not afford to pay bail. See for example Jennifer Gonnerman, [Before the Law](#), *New Yorker*, September 29, 2014. In April 2019, New York passed watershed bail reform legislation mandating pretrial release without requiring bail for most people accused of violations, misdemeanors, and nonviolent felonies. [FY 2020 New York State Executive Budget, Public Protection and General Government Article VII Legislation](#), (Albany, NY: New York State Division of the Budget, 2019), Part AA, 182-271. As a result of the reforms, the number of people held in New York jails fell 31 percent from more than 21,000 on any given day in March 2019, the month before bail reform passed, to an average of just over 14,550 in February 2020, after counties made changes based on the bail reform law. That means that on any given day, more than 6,000 New Yorkers who in the past would have been held in jail were free to return to their families, their homes, and their jobs while awaiting their day in court.

Then New York became an epicenter of the COVID-19 pandemic, which transformed the way the criminal legal system operated. Beginning in March, crime rates and arrests dropped steeply. From January 2020 to March 2020, the number of total index crimes reported in the 17 counties participating in New York State's Gun Involved Violence Elimination Initiative fell from 6,816 to 5,499, a 19 percent drop. During that same time period, the number of arrests fell from 6,013 to 4,038, a 33 percent decrease. [New York State Gun Involved Violence Elimination \(GIVE\) Initiative Crime, Arrest and Firearm Activity Report, New York State Division of Criminal Justice Statistics](#), July 1, 2020. Court hearings became virtual. Courts cancelled jury trials. [Archive of Covid19 Content](#), New York State Unified Court System. And, understanding that jails could become hotspots driving outbreaks of COVID-19 both inside and outside the facilities, some elected officials, judges, prosecutors, and defense attorneys began working to reduce jail populations. From March to April 2020, the jail population fell another 17 percent New York's single largest one-month drop on record. The numbers continued to fall to just more than 11,000 in July 2020, the lowest reported average daily jail population on record.

Meanwhile, opponents of bail reform worked hard to incite a backlash against the law, wrongly blaming it for new crimes and engaging in fearmongering about a broader danger to the public. Jeff Coltin, [How New York Changed Its Bail Law](#), City & State New York, April 4, 2020. Faced with such opposition, in April 2020 even as the coronavirus pandemic raged in New York the legislature amended the bail law. The changes, which went into effect in July 2020, allowed judges to set bail on 25 additional charges including some misdemeanors and nonviolent felonies and under other limited circumstances. [N.Y. S.7506B](#) (2020), Part UU; and [Executive Budget Financial Plan FY 2020](#) (Albany, NY: New York State Division of the Budget, 2020).

Over the summer, as bail reform rollbacks went into effect and the crisis of the first wave of COVID-19 began to wane, jail numbers across the state began to climb. By November, when the states second wave of COVID-19 hit in force, the number of people incarcerated in New York on any given day surpassed 13,000almost as high as it was in March, when New York first began responding to the pandemic.

About Vera's methodology

Using information from the New York Department of Criminal Justice Statistics and data received through Freedom of Information Law (FOIL) requests sent to every county in New York State, Vera analyzed how bail reform and the COVID-19 pandemic changed who is in jail across New York State and why.

Vera researchers analyzed monthly jail population data published by the New York Division of Criminal Justice Services from January 2018 to June 2020, as well as 48 county-level jail admission and release datasets obtained from (a) FOIL requests (41 counties); (b) data-sharing agreements with sheriffs departments (two counties); and (c) the NYC Open Data site (five counties). Three counties were excluded from charge, bail, and custody status analyses because they did not provide complete data. See a more in-depth description of the [methodology](#).

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Before bail reform went into effect, New York jail populations had been declining for several years. But they began to fall sharply in the fall of 2019, as counties started to implement the new bail law before its January 1, 2020, effective date. From March 2019, before bail reform passed, to February 2020just before the COVID-19 pandemic hitthe number of people held in jails across New York fell by almost one-third, decreasing by more than 6,500 people incarcerated in jails on any given night.

How did things previously work in New Yorkand how did bail reform change the status quo?

On any given day in 2018, New York jails held more than 15,000 people in pretrial detentiontwo out of every three incarcerated people. The median bail amount preventing peoples release varied widelyfrom \$1,000 on a misdemeanor in New York City to \$5,000 for the same charge in Buffalo.For New York City, see New York City Criminal Justice Agency (CJA), [Annual Report 2016](#) (New York: CJA, 2018), 21. For Buffalo, see Andrea Sillebhin and Colleen Kristich, [Cruelty and Cost: Money Bail in Buffalo](#) (Buffalo, NY: Buffalo Partnership for the Public Good, 2018), 5. Regardless of the bail amount, the result was that thousands of people, predominantly people of color, were jailed every day because they could not afford to buy their freedom. Sometimes, counties held people in jail awaiting trial for years.

Its worth noting that in New York, the only legal purpose of bail is to ensure that a person returns to court. Unlike in other states, judges in New York may not consider whether a person poses a risk to public safety.Insha Rahman, [New York, New York: Highlights of the 2019 Bail Reform Law](#) (New York: Vera Institute of Justice, 2019), 6-7. Rather, in deciding whether to set bailor release someone with or without supervisionjudges must set the least restrictive conditions to ensure that the person returns to court. If they do set bail, they must consider the persons ability to pay.

Commonly called release under supervision, pretrial release, or supervised release, these programs provide judges with a middle ground between setting bail and releasing someone on their own recognizance. In larger cities, such as Rochester and New York City, nonprofits ran these monitoring programs meant to ensure that people returned to court. In smaller and more rural courts, probation departments ran release under supervision programs, commonly referred to as RUS. Some counties extended no supervised release options at all.

Before bail reform, 31 counties offered RUS services at arraignment, allowing judges to release people under pretrial supervision. In 24 other counties, probation departments conducted interview assessments in local jails only after judges set bail and made release recommendations at subsequent court appearances, meaning that some people spent time in jail even if they would eventually be released under supervision. And seven counties had no pretrial services at all.Vera Institute of Justice, [Drivers of Jail](#), In *Empire State of Incarceration* (New York: Vera Institute of Justice, 2018).

As a result, people awaiting trial filled jails across New York State, many accusedbut not convictedof low-level offenses, like petit larceny (shoplifting), low-level drug possession, and driving with a suspended license.

[Bail reform](#), passed in April 2019 and effective January 2020, mandated pretrial release for most violations, misdemeanors, and nonviolent felonies without bail obligations (except in limited cases involving sex offenses, domestic violence, or a few other specific charges listed in the law). The law required judges to set the least restrictive conditions necessary to ensure that people returned to court for future hearings. The rationale is that some people are inclined to attend subsequent court dates without criminal legal system intervention, but others may need release conditions in the form of supports and incentives, like supervision and bail, to return to court. The new bail law required all counties to offer supervised release at arraignments when deemed necessary by a judge. And in those cases for which judges could set bail (mostly violent felonies), the law required them to consider a persons ability to pay.

Statewide, the number of people held in jailincluding those held simply because they could not afford to pay bailplummeted as the reforms went into effect. From March 2019, the month before the legislature passed bail reform and counties began implementation, to February 2020, the month after its effective date, the number of people held pretrial in New York fell by more than 40 percent.

A significant drop in the number of people detained on unaffordable bail drove most of that change. Veras analysis of data from sampled counties outside of New York City shows that in March 2019, one out of every two people who entered jails were held on bail they could not pay. In February 2020, after bail reform became effective, one in four people were detained on unaffordable bail.

Read more about how the impact of bail reform varied across the state

Bail reform had a bigger impact in some counties than others. In Broome and Monroe Counties, for example, pretrial admissions

dropped by more than 80 percent from March 2019 to February 2020, whereas in Erie and Albany Counties, pretrial admissions dropped by 70 percent. The smaller counties of St. Lawrence and Cortland each experienced roughly 50 percent decreases.

Beyond transforming the overall number of people held pretrial, bail reform changed the severity of charges on which people were held.

In the past, New York counties filled jails with people charged with low-level offenses. Vera's analysis of the March 2019 FOIL data shows that the most common offense underlying jail admissions outside of New York City was driving while intoxicated, followed by petit larceny (shoplifting). Low-level drug possession was the third largest driver of jail admissions.

Bail reform changed that. In the counties outside of New York City that Vera analyzed, the number of people admitted to jail charged with violations or misdemeanors fell by 60 percent from March 2019 to February 2020. At the same time, the number of people admitted to jail who had been charged with nonviolent felonies dropped by more than half.

Read more about how impact varied across the state

The impact of reform was not uniform across the state. In Erie and Albany Counties, for example, jail admissions for misdemeanors and violations fell by two-thirds from March 2019 to February 2020. In Monroe and Broome Counties, the admissions for misdemeanors and violations fell by about half.

New York City infrequently detained people on bail for violations, misdemeanors, or nonviolent felonies even before bail reform. After November 2019, when New York City started implementing the new law, fewer than one in 10 people admitted to jail pretrial were held on low-level charges.

In the counties that Vera sampled outside New York City, the number of people held on bail of less than \$1,000 declined nearly 85 percent from March 2019 to February 2020. Those people who were held on bail tended to be held on higher bail amounts. At least in part, that was because counties held fewer people on low-level charges.

Higher bail amounts meant that people took longer to scrape together the money to pay. In the counties Vera sampled outside of New York City, in March 2019, roughly 70 percent of people who posted bail posted it in one day or less. That number dropped to 55 percent in February 2020.

In March 2019, nearly half of people detained in counties outside of New York City were able to pay bail within 30 days. But by February 2020, less than 30 percent could make bail within a month.

At the moment of arrest, one of two things can happen: police can make a custodial arrest, or they can issue a desk appearance ticket (DAT). If the officer makes a custodial arrest, the person remains in police custody for up to 24 hours until arraignment. If the officer issues a desk appearance ticket, however, police release the person from custody usually within a few hours with instructions to appear in court for arraignment at a later date. Olive Lu, Erica Bond, and Preeti Chauhan, [Desk Appearance Tickets in New York State in 2018](#) (New York: Data Collaborative for Justice, 2020). A DAT allows people to stay in the community between arrest and arraignment, free to return to their families, homes, and jobs.

In the past, police had wide discretion either to issue a DAT or make a custodial arrest. Statewide, police issued DATs in about three out of 10 cases, mostly for misdemeanors. Olive Lu, Erica Bond, and Preeti Chauhan, [Desk Appearance Tickets in New York State in 2018](#) (New York: Data Collaborative for Justice, 2020). Whether someone received a DAT or was detained overnight, however, varied by location.

Bail reform changed that. Beginning in January 2020, police were *required* to issue DATs for all non-felonies and some low-level felonies, with a few exceptions. Data is not yet available to show how often police issued DATs after bail reform went into effect.

New York's first confirmed case of COVID-19 surfaced on February 29, and the state quickly became an epicenter of the pandemic. Corinne Thompson, Jennifer Baumgartner, Carolina Pichardo, et al., [COVID-19 Outbreak New York City, February 29](#) *June 1, 2020, Morbidity and Mortality Weekly Report* 69, no. 46 (2020), 1728. A week later, Governor Cuomo declared a state of emergency and within the month issued a statewide stay-at-home order, closing all non-essential businesses and forbidding all non-essential gatherings. New York State Executive Order 202, [Declaring a Disaster Emergency in the State of New York](#); and Office of Governor Andrew M. Cuomo, [Governor Cuomo Issues Guidance on Essential Services Under The 'New York State on PAUSE' Executive Order](#), press release (Albany, NY: Office of Governor Andrew M. Cuomo, March 20, 2020).

Court operations transformed, too. Arraignments and other criminal court hearings became virtual. Juries and grand juries were suspended. Criminal cases even those in which jury trials had already begun were paused. Nicole Hong and Jan Ransom, [Only 9 Trials in 9 Months: Virus Wreaks Havoc on N.Y.C. Courts](#), *The New York Times*, December 3, 2020; and [Archive of Covid19 Content](#), New York State Unified Court System.

Meanwhile, jails where social distancing is impossible, overcrowding is constant, and cleaning supplies are often scarce became hotspots for the coronavirus. On March 18, Rikers Island, New York City's most notorious jail, confirmed its first case of COVID-19. Vera Institute of Justice, [New York City Must Act Now on COVID-19 at Rikers Island](#) (New York: Vera Institute of Justice, 2020). By the end of the month, 137 staff members and 167 people incarcerated in New York jails, including Rikers, had tested positive. Jan Ransom and Alan Feuer, [Were Left for Dead: Fears of Virus Catastrophe at Rikers Jail](#), *New York Times*, March 30, 2020. At that point, the infection rate on Rikers Island was seven times higher than in the rest of the city. CBS New York/AP, [Coronavirus Update: Rikers Island Rate of Infection 7 Times Higher Than Citywide, Legal Aid Says](#), CBS New York, March 26, 2020.

From March to April, the average daily jail population across New York fell 17 percent—the largest drop on record in a single month. Overall, from February to June 2020, jail populations statewide fell by almost one-quarter. fwd.us, The Justice Collaborative Institute, and

R Street, *Fighting the Coronavirus with Decarceration: Policies and Polling* (Washington, DC: fwd.us, The Justice Collaborative Institute, and R Street, 2020), <http://filesforprogress.org/memos/fighting-coronavirus-with-decarceration.pdf>.

But New York counties actually lagged behind those in other states. An analysis of jails across the country found that the average daily jail population in a typical U.S. jail fell by more than 30 percent from March to mid-May. Emily Widra and Peter Wagner, [While Jails Drastically Cut Populations, State Prisons Have Released Almost No One](#), Prison Policy Initiative, May 14, 2020. In New York, however, the average daily jail population in counties outside of New York City dropped by only 16 percent from March to May 2020. And the impact was not uniform.

Read more about how the impact varied across New York

From March to April 2020, only four counties in New York—Jefferson, Orleans, Oswego, and Schoharie—reduced their jail populations by more than 25 percent. Hamilton and Steuben Counties did not reduce their jail populations at all.

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Arrests had declined across New York State for several years, but they fell sharply after the COVID-19 pandemic hit. In March, as Governor Cuomo first declared a state of emergency and then issued a stay-at-home order, cancelling all non-essential gatherings and shuttering all non-essential workplaces, law enforcement officers in 17 counties outside of New York City made 53 percent fewer arrests for misdemeanors and 35 percent fewer arrests for felonies as in March 2019. New York State Division of Criminal Justice Services, [New York State Gun Involved Violence Elimination \(GIVE\) Initiative Crime, Arrest and Firearm Activity Report](#) (Albany, NY: New York State Division of Criminal Justice Services, 2020), 204.

As arrests fell and judges realizing that a jail stay could be tantamount to a COVID-19 death sentence began setting bail less frequently for those who were arrested, the number of people entering jail dropped steeply. In April, the counties Vera sampled outside of New York City admitted roughly half as many people to jail as they did in March.

Read more about how the impact varied across the state

The response to COVID-19 varied significantly across the state. Officials took the biggest steps to reduce jail populations in New York City, where infection rates were the highest both inside the jails and in the community. The Brooklyn District Attorney, for example, announced on March 17 that his office would halt prosecuting low-level, nonviolent cases. Andrew Denny and Larry Celona, [Coronavirus in NY: Brooklyn DA to Stop Prosecuting Low-level Offenses](#), New York Post, March 17, 2020. Judges across the city began setting bail less frequently. But counties outside New York City implemented less aggressive measures, resulting in June 2020 jail admission rates 3.6 times higher than in New York City, compared to 2.8 times higher in February 2020.

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People jailed during the first wave of the pandemic tended to be those charged with more serious offenses. In the counties sampled outside of New York City, nearly 40 percent of people entering jail in February 2020 had been charged with a violation or misdemeanor. By June 2020, that number decreased to around 30 percent. Conversely, the proportion of people admitted on violent felony charges increased from 15 percent in February 2020 to more than 25 percent in June 2020. In New York City, the proportion of people admitted on violent felony charges increased from 35 percent in February 2020 to 55 percent in June 2020.

The pandemic's greatest impact on jail populations in New York State was on people serving jail sentences. From March to June 2020, jails sentenced populations fell more than 60 percent, resulting partially from jury and grand jury suspensions and halted criminal case dockets. That meant fewer people were being sentenced to short jail stays. But the decrease in people serving jail sentences was also a result of policy decisions to release people earlier than pre-COVID-19. At the end of March 2020, for example, New York City announced plans to release hundreds of people, which they did over the next several months, to try to slow the outbreak at Rikers. Tess Owen, [NYC Is Releasing Hundreds of Inmates to Stop the Spread of Coronavirus](#), Vice News, March 26, 2020.

Read more about how the impact varied across the state

In New York City, although the number of people held pretrial fell by more than 10 percent from February to June, because the number of people serving jail sentences plummeted so much, in June, nearly nine out of 10 people in New York City jails were there pretrial. Outside the city, six out of 10 people were detained pretrial.

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In February 2020, there were more than 1,800 people held in jails in New York because of alleged technical parole violations—non-criminal behavior that nevertheless violates the rules of parole, such as a positive drug test or a failure to check in with a parole officer. On March 27, in an effort to contain COVID-19 outbreaks in jails, Governor Cuomo issued an order to release 1,100 people held on technical parole violations. Bernadette Hogan, [Cuomo Orders 1,100 Parole Violators Released from Jails over Coronavirus Concerns](#), March 27, 2020. But the number of people held on technical parole violations fell by less than 600 from March to April. The numbers continued to fall over a period of months to a low of just more than 750 people held on technical violations in August before beginning to rise once more, to more than 860 people held on technical parole violations on any given day in December 2020.

As courts suspended grand juries and jury trials, people remained detained much longer than before the pandemic, endangering their constitutional right to a speedy trial. That also meant that, as counties began to decarcerate to protect people inside and prevent virus spread outside, those left behind often languished in dangerous jail conditions for months.

In the counties Vera sampled outside of New York City, the average length of stay more than doubled, from 52 days in June 2019 to 113 days in June 2020. Meanwhile, in New York City, the average length of stay increased by close to 70 percent from 102 days in June 2019

to 172 days in June 2020.

In the counties Vera sampled outside of New York City, the average length of stay more than doubled, from 52 days in June 2019 to 113 days in June 2020. Meanwhile, in New York City, the average length of stay increased by close to 70 percent from 102 days in June 2019 to 172 days in June 2020.

In total, from March 16 to April 30, New York City released almost 1,500 people to prevent the spread of COVID-19. Data from the Mayors Office of Criminal Justice shows that people released because of the pandemic were much less likely to be re-arrested than those released as part of the regular course of a case. New York City Mayors Office of Criminal Justice, [NYC Criminal Justice System: COVID-19 Impact](#).

During a pandemic, public safety and public health are one and the same. Studies have confirmed that notion. An April 2020 study by the American Civil Liberties Union (ACLU), for example, found that failing to significantly reduce communities jail populations could lead to 100,000 additional deaths nationwide, both inside and outside correctional facilities. American Civil Liberties Union, [COVID-19 Model Finds Nearly 100,000 More Deaths Than Current Estimates, Due to Failures to Reduce Jails](#) (New York: ACLU, 2020). A later study from the University of Chicago found that 16 percent or more than one in six of COVID-19 cases in Illinois could be traced back to the Cook County Jail. Eric Reinhart and Daniel L. Chen, [Incarceration And Its Disseminations: COVID-19 Pandemic Lessons From Chicagos Cook County Jail](#), *Health Affairs* 39, no. 8 (2020). New Yorks efforts to release people to stem COVID-19 outbreaks almost certainly saved lives, both inside and outside jails. And the failure to continue releases going forward will surely imperil them.

As police made fewer arrests, district attorneys prosecuted fewer cases, judges set bail less frequently, and officials released people from jail, at least one group was too often left behind: Black people. In short, although jail populations fell significantly in the first half of 2020, racial disparities grew. In March 2019, Black people in New York City were 5.3 times more likely to be held in jail than non-Hispanic white people. By February 2020, that disparity had grown to 6.2 times. At the height of the pandemic in April, the disparity expanded further still: Black people in New York City were more than 6.4 times as likely to be incarcerated as their non-Hispanic white neighbors.

The same pattern emerged outside of New York City. In March 2019, before bail reform, Black people outside New York City were 5.2 times more likely to be in jail than non-Hispanic white people. By February 2020, that disparity had grown to 5.5 times. And by June, after COVID-19 policy and practice changes, the disparity had widened further: to 6.4 times.

Read more about varied impact across the state

In some counties, the increase in racial disparities after bail reform was even more stark. In Erie County, for example, Black people were 7.7 times more likely to be in jail than non-Hispanic white people in March 2019. In February 2020, however, Black people were 9.3 times more likely to be held in jail than their non-Hispanic white neighbors. Meanwhile, in Broome County the disparity grew from 5.9 to 7.3 times.

Put simply, as bail setting practices changed and counties moved to release more people to prevent the spread of COVID-19 across the state, Black people were left behind.

and the Waning First Wave of COVID-19

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In July 2020, average daily jail populations hit a historic low. On any given day, roughly 11,000 people were held in jails across the stateless than half as many as before bail reform and the COVID-19 pandemic. But then jail numbers started to rise. By November, when the second wave of COVID-19 began to hit, there were more than 13,000 people held in jails across New York State on any given day almost as many as in March, when the pandemic began.

Explaining this climb is difficult in real time because two critical things occurred at once: amendments to the bail reform law went into effect at the beginning of July and, as the crisis of the first wave of COVID-19 began to wane, in-person court operations slowly began to resume. Communities seemed to forget that overcrowded jails could and almost inevitably would become COVID-19 hotspots, endangering those inside and the broader community. Its important to understand both.

Critics of bail reform worked hard to discredit the bail reform law, falsely claiming that people released without bail were committing crimes and warning of a broader danger to the public. Erin Durkin, [NYPD, de Blasio Blame Bail Reform for Crime Spike as Defenders Question Police Stats](#), Politico, March 5, 2020.

The data, however, told another story. In New York City, for example, there were fewer index crimes the eight major crimes the FBI uses to define crime rates in the first half of 2020 than during the same time in 2019, when crime was already at a historic low.

Nevertheless, the fearmongering worked. At the beginning of April, as the coronavirus pandemic raged, the legislature rolled back parts of bail reform. The amendments, which took effect in July 2020, allowed judges to set bail on 25 additional charges and in wider contexts, including instances in which a person was charged with a new crime while on probation. [N.Y.S.7506B](#) (2020), Part UU; and [Executive Budget Financial Plan FY 2020](#) (Albany, NY: New York State Division of the Budget, 2020).

As the initial wave of the pandemic began to wane, court operations gradually returned to a semblance of normalcy. By the end of May, some court operations were starting in person in counties outside of New York City, and the city followed suit in June. Grand juries convened again in August, jury trials slowly started to resume in September, and the first criminal jury trial in New York City since the beginning of the pandemic began on October 26. [Archive of Covid19 Content](#), New York State Unified Court System.

As COVID-19 cases began to spike again in New York, however, courts reversed course. Despite numerous steps to prevent the spread of COVID-19 in courtrooms including erecting plexiglass dividers with special filters, requiring witnesses to wear face shields, and

separating jurors in November alone, more than three dozen people who appeared in criminal courts throughout New York City tested positive for COVID-19. Nicole Hong and Jan Ransom, Only 9 Trials in 9 Months: Virus Wreaks Havoc on N.Y.C. Courts, The New York Times, December 2, 2020, <https://www.nytimes.com/2020/12/02/nyregion/courts-covid.html>. The Chief Administrative Judge announced that, as of November 16, no prospective juries or grand juries would convene until further notice. Bench trials in which a judge, not a jury, delivers verdicts went virtual again. Memorandum from Hon. Lawrence K. Marks, New York State Unified Court System Chief Administrative Judge, to Hon. George J. Silver and Hon. Vito C. Caruso, [Revised Pandemic Procedures in the Trial Courts](#), November 13, 2020.

The brief answer is that it is still too early to tell. Most data in New York including the data that is publicly available and data that Vera collects through Freedom of Information Law (FOIL) requests lags months or even years behind. What we do know now is that from July to December, jail populations across New York State climbed more than 20 percent.

An increase in the number of people held pretrial is largely responsible for the overall increase. From July to December 2020, the pretrial population grew more than one quarter. Future data will illuminate the true consequences of bail reform rollbacks as it becomes available.

In short: it's complicated. New York is once again at a crossroads. It has the opportunity now to build on bail reform and other policy changes that dramatically reduced jail incarceration rates, keeping New Yorkers both inside and outside correctional facilities safer. It can take bold steps to reduce not just jail populations, but the racial disparities that have plagued jails and the criminal legal system more broadly since the founding of this country. It can reimagine community safety, diverting money from half-empty jails to education, housing assistance, and employment services. New York has an opportunity to lead the nation in criminal legal reforms.

These county-level factsheets include quick facts about a county's overall population, demographics, and key criminal justice statistics.