

# The Sentencing Project

## Criminal Justice Issues and Prisoners' Rights

<https://www.sentencingproject.org/publications/letter-in-support-of-california-fair-sentencing-act/>

## Public Facing Advocacy Writing

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August 26, 2014

The Honorable Jerry Brown  
c/o State Capitol, Suite 1173  
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Dear Governor Brown:

We write in strong support of **Senate Bill 1010**, legislation that equalizes quantity triggers for certain cocaine base and cocaine powder offenses. The measure would provide a fair approach and correct an imbalance in California's sentencing laws.

Harsh drug penalties are a contributing factor to high rates of incarceration and overcrowding in state prison facilities. Policymakers in the 1980s sought to control drug use by adopting sentencing enhancements and a tough on crime approach. While several bills introduced in the California Assembly would have provided assistance to counties to operate drug treatment facilities, the prevailing sentiment among elected officials was that drug users needed to be punished rather than helped.<sup>1)</sup> Maugh H Thomas, Few Beds for Indigent Addicts *Los Angeles Times* July 6, 1986: 35. ProQuest Historical Newspapers Los Angeles Times (1881-1987).

The Department of Corrections and Rehabilitation, reports that about 1,000 people are in California's prisons for possession for sale of crack cocaine; 98% of people entering a California prison for this offense are people of color. From 2005 to 2010, blacks accounted for 77.4% of state prison commitments for possession for sale of crack cocaine (but only 6.6% of the state population), Latinos accounted for 18.1%, other for 2.7%, and whites for 1.8%.

**SB 1010** includes several important provisions:

**Sentencing:** Under current law, anyone convicted of possessing cocaine base for sale is sentenced to imprisonment for a period of 3, 4, or 5 years; anyone convicted of possessing for sale cocaine powder is punished by imprisonment for a period of 2, 3, or 4 years. A prior strike requires doubling these sentences. **SB 1010** would provide that anyone who possesses for sale either cocaine base or cocaine powder shall be punished by imprisonment for 2, 3, or 4 years. There would be no change to strike provisions.

**Probation:** Existing law eliminates probation as a sentencing option when defendants are convicted of possession for sale for certain cocaine powder or cocaine base offenses. The quantity triggers that exclude this sentence are 28.5 grams or more for cocaine powder and 14.25 grams or more for cocaine base. Additionally, current law excludes probation as a sentence for certain transportation for sale cocaine offenses. Specifically, when the quantity triggers are 28.5 grams for cocaine powder and any amount for cocaine base.

**SB 1010** revises quantity triggers for probation as a sentencing option; under the bill generally probation will not be granted for any person convicted of possessing for sale or selling a substance containing 28.5 grams or more of cocaine powder or cocaine base, or 57 grams or more of a substance containing cocaine powder or cocaine base.

**Asset Forfeiture:** Current law authorizes that the interest of any registered owner of a boat, airplane, or any vehicle used as an instrument to facilitate the manufacture of, or possession for sale, or sale of, 14.25 grams or more of cocaine base or 28.5 grams or more of cocaine powder is subject to forfeiture. **SB 1010** equalizes the asset forfeiture guidelines at 28.5 grams for either cocaine

powder or cocaine base.

Fiscal pressure to tighten California's corrections budgets, along with mounting evidence documenting the unfair and unwarranted structure of these sentencing laws, suggests that lawmakers should reexamine the sentencing differential between crack and powder cocaine. California incarcerated more than 134,000 prisoners in 2012; taxpayers spend more than \$47,000 to incarcerate each prisoner. The nonpartisan Legislative Analysts Office estimates that, by equalizing the penalty, state and local governments would save millions of dollars annually.

**Senate Bill 1010** is a measured approach that would result in more effective and fair sentencing policy. In recent years, five states Iowa, Connecticut, Missouri, Ohio, and South Carolina have moved to modify their sentencing disparities between crack and powder cocaine.

We urge your signing of **Senate Bill 1010**; it will improve California's sentencing policy. Low-level drug offenses that result in long prison sentences produce expensive policy outcomes. Modifying quantity amounts that trigger sentences for low level drug offenses will ensure that California's sentencing policy is both effective and fair.

Respectfully submitted,

AdvoCare, Inc.: Focused on Smart on Crime Solutions  
African American Ministers in Action  
African American Ministers Leadership Council (People for the American Way)  
Center for Media Justice  
Committed Caring Faith Communities  
Crossroad Bible Institute  
Ella Baker Center  
Gamaliel  
Grassroots Leadership  
Justice for Families  
Los Angeles Metropolitan Churches  
National Association for the Advancement of Colored People (NAACP)  
National Advocacy Center of the Sisters of the Good Shepherd  
National Association of Social Workers, California Chapter  
National Council of Churches, USA  
National CURE  
One Million Americans  
PICO National  
Prison Policy Initiative  
Reentry Central  
Southern Center for Human Rights  
StoptheDrugWar.org  
Texas Criminal Justice Coalition  
The Sentencing Project  
The United Methodist Church (Los Angeles Area)  
United Methodist Church, General Board of Church and Society

Footnotes[+]

Increase in number of women incarcerated in the U.S. since 1980

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