

2.1 2 instances of x o, must be a 2 letter word. We can test shifts until a real two letter word comes about:

Shift	result
1	wn
2	vm
3	vl
4	tk
5	sj
6	ri
7	qh
8	pg
9	of

Shift of 9 gives of, applying that to the whole phrase we get:  
"The rights of every man are diminished when the rights of one man are threatened"