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**Post-quantum Hybrid Key Exchange with ML-KEM in the Internet Key
Exchange Protocol Version 2 (IKEv2)**

Abstract

[EDNOTE: The intention of this draft is to get IANA KE codepoints for ML-KEM. It could be a standards track draft given that ML-KEM will see a lot of adoption, an AD sponsored draft, or even an individual stable draft which gets codepoints from Expert Review. The approach is to be decided by the IPSECME WG.]

NIST recently standardized ML-KEM, a new key encapsulation mechanism, which can be used for quantum-resistant key establishment. This draft specifies how to use ML-KEM as an additional key exchange in IKEv2 along with traditional key exchanges. This Post-Quantum Traditional Hybrid Key Encapsulation Mechanism approach allows for negotiating IKE and Child SA keys which are safe against cryptanalytically-relevant quantum computers and theoretical weaknesses in ML-KEM.

Status of This Memo

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1. Introduction

A Cryptanalytically-relevant Quantum Computer (CRQC), if it became a reality, could threaten public key encryption algorithms used today for key exchange. Someone storing encrypted communications which use (Elliptic Curve) Diffie-Hellman ((EC)DH) to negotiate keys could decrypt these communications in the future after a CRQC was available. This includes Internet Key Exchange Protocol Version 2 (IKEv2, which the security is based on using the (EC)DH key exchange in the IKE_SA_INIT messages.

To address this concern, [[RFC8784](#)] introduced Post-quantum Preshared Keys as a temporary option for stirring a pre-shared key of adequate entropy in the derived Child SA encryption keys in order to provide quantum-resistance. Since then, [[RFC9242](#)] defined how to do additional large message exchanges by using new IKE_INTERMEDIATE or IKE_FOLLOWUP_KEY messages. As post-quantum keys are usually larger than common network Maximum Transport Units (MTU), IKE_INTERMEDIATE messages can be fragmented which could allow for the peers to do post-quantum key exchanges without IP fragmentation. [[RFC9370](#)] defined how to do up to seven additional key exchanges by using

IKE_INTERMEDIATE or IKE_FOLLOWUP_KE messages and deriving new KEYSEED and KEYMAT key materials. This allows for new post-quantum key exchanges to be used in the derived IKE and Child SA keys and provide quantum resistance.

NIST has been working on a public project [[NIST-PQ](#)] for standardizing quantum-resistant algorithms which include key encapsulation and signatures. At the end of Round 3, they picked Kyber as the first Key Encapsulation Mechanism (KEM) for standardization [[I-D.draft-cfrg-schwabe-kyber-04](#)]. Kyber was then standardized as Module-Lattice-based Key-Encapsulation Mechanism (ML-KEM) in [[FIPS203-ipd](#)]. ML-KEM was standardized in 2024 [[FIPS203](#)]. [EDNOTE: Reference normatively the ratified version [[I-D.draft-cfrg-schwabe-kyber-04](#)] if it is ever ratified. Otherwise keep a normative reference of [[FIPS203](#)]. And remove the reference to [[FIPS203-ipd](#)].]

This document describes how ML-KEM can be used as the quantum-resistant KEM in IKEv2 by using one additional IKE_INTERMEDIATE or IKE_FOLLOWUP_KE key exchange after an initial key exchange in IKE_SA_INIT or CREATE_CHILD_SA respectively. This approach of combining a quantum-resistant with a classical algorithm, is commonly called Post-Quantum Traditional (PQ/T) Hybrid [[I-D.ietf-pquip-pqt-hybrid-terminology-02](#)] key exchange and combines the security of a well-established algorithm with relatively new quantum-resistant algorithms which could theoretically have unknown issues. The result is a new Child SA key or an IKE or Child SA rekey with keying material which is safe against a CRQC. This specification is a profile of [[RFC9370](#)] and registers new algorithm identifiers for ML-KEM key exchanges in IKEv2.

1.1. KEMs

In the context of the NIST Post-Quantum Cryptography Standardization Project [[NIST-PQ](#)], key exchange algorithms are formulated as KEMs, which consist of three steps:

*'KeyGen() -> (pk, sk)': A probabilistic key generation algorithm, which generates a public key 'pk' and a secret key 'sk'.

*'Encaps(pk) -> (ct, ss)': A probabilistic encapsulation algorithm, which takes as input a public key 'pk' and outputs a ciphertext 'ct' and shared secret 'ss'.

*'Decaps(sk, ct) -> ss': A decapsulation algorithm, which takes as input a secret key 'sk' and ciphertext 'ct' and outputs a shared secret 'ss', or in some cases a distinguished error value.

The main security property for KEMs standardized by NIST is indistinguishability under adaptive chosen ciphertext attacks (IND-

CCA2), which means that shared secret values should be indistinguishable from random strings even given the ability to have arbitrary ciphertexts decapsulated. IND-CCA2 corresponds to security against an active attacker, and the public key / secret key pair can be treated as a long-term key or reused. A weaker security notion is indistinguishability under chosen plaintext attacks (IND-CPA), which means that the shared secret values should be indistinguishable from random strings given a copy of the public key. IND-CPA roughly corresponds to security against a passive attacker, and sometimes corresponds to one-time key exchange.

1.2. ML-KEM

ML-KEM is a standardized lattice-based key encapsulation mechanism [FIPS203]. [EDNOTE: Reference normatively the ratified version [I-D.draft-cfrg-schwabe-kyber-04] if it is ever ratified. Otherwise keep a normative reference of [FIPS203].]

ML-KEM is using Module Learning with Errors as its underlying primitive which is a structured lattices variant that offers good performance and relatively small and balanced key and ciphertext sizes. ML-KEM was standardized with three parameters, ML-KEM-512, ML-KEM-768, and ML-KEM-1024. These were mapped by NIST to the three security levels defined in the NIST PQC Project, Level 1, 3, and 5. These levels correspond to the hardness of breaking AES-128, AES-192 and AES-256 respectively.

This specification introduces ML-KEM-768 and ML-KEM-1024 to IKEv2 key exchanges as conservative security level parameters which will not have material performance impact on IKEv2/IPsec tunnels which usually stay up for long periods of time. Since the ML-KEM-768 and ML-KEM-1024 public key and ciphertext sizes can exceed the typical network MTU, these key exchanges could require two or three network IP packets from both the initiator and the responder. [EDNOTE: Consider adding ML-KEM-512 which would fit in one packet.]

1.3. Conventions and Definitions

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in BCP 14 [RFC2119] [RFC8174] when, and only when, they appear in all capitals, as shown here.

2. ML-KEM in IKEv2

2.1. ML-KEM in IKE_INTERMEDIATE or CREATE_CHILD_SA messages

ML-KEM key exchanges can be negotiated in IKE_INTERMEDIATE or IKE_FOLLOWUP_KE messages as defined in [RFC9370]. We summarize them here for completeness.

Section 2.2.2 of [RFC9370] specifies that KEi(0), KEr(0) are regular key exchange messages in the first IKE_SA_INIT exchange which end up generating a set of keying material, SK_d, SK_a[i/r], and SK_e[i/r]. The peers then perform an IKE_INTERMEDIATE exchange, carrying new Key Exchange payloads. These are protected with the SK_e[i/r] and SK_a[i/r] keys which were derived from the IKE_SA_INIT as per Section 3.3.1 of [RFC9242]. KEi(1) and KEr(1) are the subsequent key exchange messages which carry the ML-KEM public key of a keypair (sk, pk) generated by the initiator with ML-KEM KeyGen() and the 256-bit ML-KEM shared secret SK(1) encapsulated by the responder to a ciphertext ct by using Encaps(pk) respectively. The public key and the ciphertext are encoded as raw bytes in little-endian encoding. [EDNOTE: Confirm this makes sense.] The initiator then decapsulates the 256-bit ML-KEM shared secret SK(1) from the ciphertext ct by using its private key sk in Decaps(sk, ct). Both peers have now reached a common SK(1) at the end of this KE(1) key exchange. The ML-KEM shared secret is stirred into new keying material SK_d, SK_a[i/r], and SK_e[i/r] as defined in Section 2.2.2 of [RFC9370]. Afterwards the peers continue to the IKE_AUTH exchange phase as defined in Section 3.3.2 of [RFC9242].

ML-KEM can also be used to create or rekey a Child SA or rekey the IKE SA by using a IKE_FOLLOWUP_KE message after a CREATE_CHILD_SA message. After the ML-KEM additional key exchange KE(1) has taken place using an IKE_FOLLOWUP_KE exchange, the IKE or Child SA are rekeyed by stirring the new ML-KEM shared secret SK(1) in SKEYSEED and KEYMAT as specified in Section 2.2.4 of [RFC9370].

ML-KEM-768 and ML-KEM-1024 public keys and ciphertexts can exceed typical network MTUs (1500 bytes). Thus, IKE_INTERMEDIATE messages carrying ML-KEM public keys and ciphertexts may be IKEv2 fragmented as per [RFC7383]. IKE_FOLLOWUP_KE messages carrying ML-KEM public keys and ciphertexts cannot be IKEv2 fragmented. Thus, ML-KEM-1024 Key Exchange Method identifier TBD37 **SHOULD** only be used in IKE_INTERMEDIATE exchanges. It **SHOULD NOT** be used in IKE_FOLLOWUP_KE messages until there is a separate document which defines how such exchanges are split in several messages. [EDNOTE: Confirm ML-KEM-768 fits the MTU with captures, otherwise recommend against ML-KEM-768 in IKE_FOLLOWUP_KE as well.] [EDNOTE: Consider adding ML-KEM-512 which would fit in one packet.]

*The Key Exchange Data is the 1184 or 1568 octets of the ML-KEM-768 or ML-KEM-1024 public key respectively for the message from the initiator. The response from the responder is 1088 or 1568 octets as the size of the ML-KEM-768 or ML-KEM-1024 ciphertexts respectively. [EDNOTE: Consider adding ML-KEM-512 which would fit in one packet.]

2.3. Recipient Tests

Receiving and handling of malformed ML-KEM public key or ciphertext **MUST** follow the input validation described in [FIPS203]. [EDNOTE: Reference normatively the ratified version [I-D.draft-cfrg-schwabe-kyber-04] if it is ever ratified. Otherwise keep a normative reference of [FIPS203].] In particular, entities receiving the ML-KEM public key to encapsulate to **MUST** perform the type and modulus checks in Sections 6.1 of [FIPS203] and reject the ML-KEM public key, if malformed. Entities receiving an ML-KEM ciphertext for decapsulation **MUST** perform the ciphertext and decapsulation key type checks in Section 6.2 of [FIPS203] and reject the ciphertext or key, if malformed. [EDNOTE: Reference normatively the ratified version [I-D.draft-cfrg-schwabe-kyber-04] if it is ever ratified. Otherwise keep a normative reference of [FIPS203].] These checks could be performed separately before performing the encapsulation or decapsulation steps or be part of them.

Note that during decapsulation, ML-KEM uses implicit rejection which leads the decapsulating entity to implicitly reject the decapsulated shared secret by setting it to a hash of the ciphertext together with a random value stored in the ML-KEM secret when the re-encrypted shared secret does not match the original one. [EDNOTE: Confirm implicit rejection is still used after [FIPS203] is ratified or change this paragraph.]

3. Security Considerations

All security considerations from [RFC9242] and [RFC9370] apply to the ML-KEM exchanges described in this specification.

The ML-KEM public key generated by the initiator and the ciphertext generated by the responder use randomness (usually a seed) which must be independent of any other random seed used in the IKEv2 negotiation. For example, at the initiator, the ML-KEM and (EC)DH keypairs used in a PQ/T Hybrid key exchange should not be generated from the same seed.

Although ML-KEM is IND-CCA2 secure, reusing the same ML-KEM keypair does not offer forward secrecy. The initiator should generate a new ML-KEM keypair with every ML-KEM key exchange.

4. IANA Considerations

IANA is requested to assign two values for the names "mlkem-768" and "mlkem-1024" in the IKEv2 "Transform Type 4 - Key Exchange Method Transform IDs" and has listed this document as the reference. The Recipient Tests field should also point to this document:

Number	Name	Status	Recipient Tests	Reference
TBD35	mlkem-512		[TBD, this draft, Section 2.3],	[TBD, this draft] [EDNOTE: Consider adding ML-KEM-512.]
TBD36	mlkem-768		[TBD, this draft, Section 2.3],	[TBD, this draft]
TBD37	mlkem-1024		[TBD, this draft, Section 2.3],	[TBD, this draft]
37-1023	Unassigned			

Table 1: Updates to the IANA "Transform Type 4 - Key Exchange Method Transform IDs" table

5. References

5.1. Normative References

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[NIST-PQ] National Institute of Standards and Technology (NIST), "Post-Quantum Cryptography", <https://csrc.nist.gov/projects/post-quantum-cryptography> .

[RFC7383] Smyslov, V., "Internet Key Exchange Protocol Version 2 (IKEv2) Message Fragmentation", RFC 7383, DOI 10.17487/RFC7383, November 2014, <<https://www.rfc-editor.org/rfc/rfc7383>>.

[RFC8784] Fluhrer, S., Kampanakis, P., McGrew, D., and V. Smyslov, "Mixing Preshared Keys in the Internet Key Exchange Protocol Version 2 (IKEv2) for Post-quantum Security", RFC 8784, DOI 10.17487/RFC8784, June 2020, <<https://www.rfc-editor.org/rfc/rfc8784>>.

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