

PART III

FUNDAMENTAL RIGHTS

General

12. Definition.â\200\224In this Part, unless the context otherwise requires, â\200\234the Stateâ\200\235 includes the Government and Parliament of India and the Government and the Legislature of each of the States and all local or other authorities within the territory of India or under the control of the Government of India.

13. Laws inconsistent with or in derogation of the fundamental

rights.â\200\224(1) All laws in force in the territory of India immediately before the commencement of this Constitution, in so far as they are inconsistent with the provisions of this Part, shall, to the extent of such inconsistency, be void.

(2) The State shall not make any law which takes away or abridges the rights conferred by this Part and any law made in contravention of this clause shall, to the extent of the contravention, be void.

(3) In this article, unless the context otherwise requires,â\200\224

(a) â\200\234lawâ\200\235 includes any Ordinance, order, bye-law, rule, regulation, notification, custom or usage having in the territory of India the force of law;

(b) â\200\234laws in forceâ\200\235 includes laws passed or made by a Legislature or other competent authority in the territory of India before the commencement of this Constitution and not previously repealed, notwithstanding that any such law or any part thereof may not be then in operation either at all or in particular areas.

(4) Nothing in this article shall apply to any amendment of this Constitution made under article 368.

Right to Equality

14. Equality before law.â\200\224The State shall not deny to any person equality before the law or the equal protection of the laws within the territory of India.

15. Prohibition of discrimination on grounds of religion, race, caste,

sex or place of birth.â\200\224(1) The State shall not discriminate against any citizen on grounds only of religion, race, caste, sex, place of birth or any of them.

(2) No citizen shall, on grounds only of religion, race, caste, sex, place of birth or any of them, be subject to any disability, liability, restriction or condition with regard toâ\200\224

(a) access to shops, public restaurants, hotels and places of public entertainment; or

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(b) the use of wells, tanks, bathing ghats, roads and places of public resort maintained wholly or partly out of State funds or dedicated to the use of the general public.

(3) Nothing in this article shall prevent the State from making any special provision for women and children.

(4) Nothing in this article or in clause (2) of article 29 shall prevent the State from making any special provision for the advancement of any socially and educationally backward classes of citizens or for the Scheduled Castes and the Scheduled Tribes.

16. Equality of opportunity in matters of public employment.â\200\224(1)

There shall be equality of opportunity for all citizens in matters relating to employment or appointment to any office under the State.

(2) No citizen shall, on grounds only of religion, race, caste, sex, descent, place of birth, residence or any of them, be ineligible for, or discriminated against in respect of, any employment or office under the State.

(3) Nothing in this article shall prevent Parliament from making any law prescribing, in regard to a class or classes of employment or appointment to an office under the Government of, or any local or other authority within, a State or Union territory, any requirement as to residence within that State or Union territory prior to such employment or appointment.

(4) Nothing in this article shall prevent the State from making any provision for the reservation of appointments or posts in favour of any backward class of citizens which, in the opinion of the State, is not adequately represented in the services under the State.

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(5) Nothing in this article shall affect the operation of any law which provides that the incumbent of an office in connection with the affairs of any religious or denominational institution or any member of the governing body thereof shall be a person professing a particular religion or belonging to a particular denomination.

17. Abolition of Untouchability.â\200\224â\200\234Untouchabilityâ\200\235 is abolished and its

practice in any form is forbidden. The enforcement of any disability arising out of â\200\234Untouchabilityâ\200\235 shall be an offence punishable in accordance with law

18. Abolition of titles.â\200\224(1) No title, not being a military or academic distinction, shall be conferred by the State.

(2) No citizen of India shall accept any title from any foreign State.

(3) No person who is not a citizen of India shall, while he holds any office of profit or trust under the State, accept without the consent of the President any title from any foreign State.

(4) No person holding any office of profit or trust under the State shall, without the consent of the President, accept any present, emolument, or office of any kind from or under any foreign State.

## Right to Freedom

19. Protection of certain rights regarding freedom of speech, etc.â\200\224

(1) All citizens shall have the rightâ\200\224

(a) to freedom of speech and expression;

(b) to assemble peaceably and without arms;

(c) to form associations or unions;

(d) to move freely throughout the territory of India;

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(e) to reside and settle in any part of the territory of India;

(f) to acquire, hold and dispose of property; and

(g) to practise any profession, or to carry on any occupation, trade or business.

(2) Nothing in sub-clause (a) of clause (1) shall affect the operation of any existing law, or prevent the State from making any law, in so far as such law imposes reasonable restrictions on the exercise of the right conferred by the said sub-clause in the interests of the sovereignty and integrity of India, the security of the State, friendly relations with foreign States, public order, decency or morality, or in relation to contempt of court, defamation or incitement to an offence.

(3) Nothing in sub-clause (b) of the said clause shall affect the operation of any existing law in so far as it imposes, or prevent the State from making any law imposing, in the interests of the sovereignty and integrity of India or public order, reasonable restrictions on the exercise of the right conferred by the said sub-clause.

(4) Nothing in sub-clause (c) of the said clause shall affect the operation of any existing law in so far as it imposes, or prevent the State from making any law imposing, in the interests of the sovereignty and integrity of India or public order or morality, reasonable restrictions on the exercise of the right conferred by the said sub-clause.

(5) Nothing in sub-clauses (d), (e) and (f) of the said clause shall affect the operation of any existing law in so far as it imposes, or prevent the State from making any law imposing, reasonable restrictions on the exercise of any of the rights conferred by the said sub-clauses either in the interests of the general public or for the protection of the interests of any Scheduled Tribe.

(6) Nothing in sub-clause (g) of the said clause shall affect the operation of any existing law in so far as it imposes, or prevent the State from making any law imposing, in the interests of the general public, reasonable restrictions on the exercise of the right conferred by the said sub-clause, and, in particular, nothing in the said sub-clause shall affect the operation of any existing law in so far as it relates to, or prevent the State from making any law relating to,â\200\224

(i) the professional or technical qualifications necessary for practising any profession or carrying on any occupation, trade or business, or

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(ii) the carrying on by the State, or by a corporation owned or controlled by the State, of any trade, business, industry or service, whether to the exclusion, complete or partial, of citizens or otherwise.

20. Protection in respect of conviction for offences.â\200\224(1) No person shall be convicted of any offence except for violation of a law in force at the time of the commission of the Act charged as an offence, nor be subjected to a penalty greater than that which might have been inflicted under the law in force at the time of the commission of the offence.

(2) No person shall be prosecuted and punished for the same offence more than once.

(3) No person accused of any offence shall be compelled to be a witness against himself.

21. Protection of life and personal liberty.â\200\224No person shall be deprived of his life or personal liberty except according to procedure established by law.

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22. Protection against arrest and detention in certain cases.â\200\224(1) No person who is arrested shall be detained in custody without being informed, as soon as may be, of the grounds for such arrest nor shall he be denied the right to consult, and to be defended by, a legal practitioner of his choice.

(2) Every person who is arrested and detained in custody shall be produced before the nearest magistrate within a period of twenty-four hours of such arrest excluding the time necessary for the journey from the place of arrest to the court of the magistrate and no such person shall be detained in custody beyond the said period without the authority of a magistrate.

(3) Nothing in clauses (1) and (2) shall applyâ\200\224

(a) to any person who for the time being is an enemy alien; or

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1. On the commencement of s. 3 of the Constitution (Forty-fourth Amendment) Act, 1978, art. 22 shall stand amended as directed in s. 3 of that Act. For the text of s. 3 of that Act, see Appendix III.

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(b) to any person who is arrested or detained under any law providing for preventive detention.

(4) No law providing for preventive detention shall authorise the detention of a person for a longer period than three months unlessâ\200\224

(a) an Advisory Board consisting of persons who are, or have been, or are qualified to be appointed as, Judges of a High Court has reported before the expiration of the said period of three months that there is in its opinion sufficient cause for such detention:

Provided that nothing in this sub-clause shall authorise the detention of any person beyond the maximum period prescribed by any law made by Parliament under sub-clause (b) of clause (7); or

(b) such person is detained in accordance with the provisions of any law made by Parliament under sub-clauses (a) and (b) of clause (7).

(5) When any person is detained in pursuance of an order made under any law providing for preventive detention, the authority making the order shall, as soon as may be, communicate to such person the grounds on which the order has been made and shall afford him the earliest opportunity of making a representation against the order.

(6) Nothing in clause (5) shall require the authority making any such order as is referred to in that clause to disclose facts which such authority considers to be against the public interest to disclose.

(7) Parliament may by law prescribeâ\200\224

(a) the circumstances under which, and the class or classes of cases in which, a person may be detained for a period longer than three months under any law providing for preventive detention without obtaining the opinion of an Advisory Board in accordance with the provisions of subclause (a) of clause (4);

(b) the maximum period for which any person may in any class or classes of cases be detained under any law providing for preventive detention; and

(c) the procedure to be followed by an Advisory Board in an inquiry under sub-clause (a) of clause (4).

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## Right against Exploitation

23. Prohibition of traffic in human beings and forced labour.â\200\224(1) Traffic in human beings and begar and other similar forms of forced labour are prohibited and any contravention of this provision shall be an offence punishable in accordance with law.

(2) Nothing in this article shall prevent the State from imposing compulsory service for public purposes, and in imposing such service the State shall not make any discrimination on grounds only of religion, race, caste or class or any of them.

24. Prohibition of employment of children in factories, etc.â\200\224No child below the age of fourteen years shall be employed to work in any factory or mine or engaged in any other hazardous employment.

## Right to Freedom of Religion

25. Freedom of conscience and free profession, practice and propagation of religion.â\200\224(1) Subject to public order, morality and health and to the other provisions of this Part, all persons are equally entitled to freedom of conscience and the right freely to profess, practise and propagate religion.

(2) Nothing in this article shall affect the operation of any existing law or prevent the State from making any lawâ\200\224

(a) regulating or restricting any economic, financial, political or other secular activity which may be associated with religious practice;

(b) providing for social welfare and reform or the throwing open of Hindu religious institutions of a public character to all classes and sections of Hindus.

Explanation I.â\200\224The wearing and carrying of kirpans shall be deemed to be included in the profession of the Sikh religion.

Explanation II.â\200\224In sub-clause (b) of clause (2), the reference to Hindus shall be construed as including a reference to persons professing the Sikh, Jaina or Buddhist religion, and the reference to Hindu religious institutions shall be construed accordingly.

26. Freedom to manage religious affairs.â\200\224Subject to public order, morality and health, every religious denomination or any section thereof shall have the rightâ\200\224

(a) to establish and maintain institutions for religious and charitable purposes;

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- (b) to manage its own affairs in matters of religion;
- (c) to own and acquire movable and immovable property; and
- (d) to administer such property in accordance with law.

27. Freedom as to payment of taxes for promotion of any particular religion.â\200\224No person shall be compelled to pay any taxes, the proceeds of which are specifically appropriated in payment of expenses for the promotion or maintenance of any particular religion or religious denomination.

28. Freedom as to attendance at religious instruction or religious worship in certain educational institutions.â\200\224(1) No religious instruction shall be provided in any educational institution wholly maintained out of State funds.

(2) Nothing in clause (1) shall apply to an educational institution which is administered by the State but has been established under any endowment or trust which requires that religious instruction shall be imparted in such institution.

(3) No person attending any educational institution recognised by the State or receiving aid out of State funds shall be required to take part in any religious instruction that may be imparted in such institution or to attend any religious worship that may be conducted in such institution or in any premises attached thereto unless such person or, if such person is a minor, his guardian has given his consent thereto.

## Cultural and Educational Rights

29. Protection of interests of minorities.â\200\224(1) Any section of the citizens residing in the territory of India or any part thereof having a distinct language, script or culture of its own shall have the right to conserve the same.

(2) No citizen shall be denied admission into any educational institution maintained by the State or receiving aid out of State funds on grounds only of religion, race, caste, language or any of them.

30. Right of minorities to establish and administer educational institutions.â\200\224(1) All minorities, whether based on religion or language, shall have the right to establish and administer educational institutions of their choice.

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(2) The State shall not, in granting aid to educational institutions, discriminate against any educational institution on the ground that it is under the management of a minority, whether based on religion or language.

## Right To Property

31. (1) No person shall be deprived of his property save by authority of law.

## Compulsory Acquisition of Property:

2) No property shall be compulsorily acquired or requisitioned save for a public purpose and save by authority of a law which provides for acquisition or requisitioning of the property for an amount which may be fixed by such law or which may be determined in accordance with such principles and given in such manner as may be specified in such law; and no such law shall be called in question in any court on the ground that the amount so fixed or determined is not adequate or that the whole or any part of such amount is to be given otherwise than in cash:

Provided that in making any law providing for the compulsory acquisition of any property of an educational institution established and administered by a minority, referred to in clause (1) of article 30, the State shall ensure that the amount fixed by or determined under such law for the acquisition of such property is such as would not restrict or abrogate the right guaranteed under that clause.";

(2A) Where a law does not provide for the transfer of the ownership or right to possession of any property to the State or to a corporation owned or controlled by the State, it shall not be deemed to provide for the compulsory acquisition or requisitioning of property, notwithstanding that it deprives any person of his property.".

(2B) Nothing in sub-clause (f) of clause (1) of article 19 shall affect any such law as is referred to in clause (2).".

(3) No such law as is referred to in clause (2) made by the Legislature of a State shall have effect unless such law, having been reserved for the consideration of the President, has received his assent.

(4) If any Bill pending at the commencement of this Constitution in the Legislature of a State has, after it has been passed by such Legislature, been reserved for the consideration of the President and has received his assent, then, notwithstanding anything in this Constitution, the law so assented to shall not be called in question in any court on the ground that it contravenes the provisions of clause (2).

(5) Nothing in Clause (2) shall affect -

(a) the provisions of any existing law other than a law to which the provisions of clause (6) apply, or

(b) the provisions of any law which the state may hereafter make-

(i) for the purpose of imposing or levying any tax or penalty, or

(ii) for the promotion of public health or the prevention of danger to life or property, or

(iii) in pursuance of any agreement entered into between the Government of the Dominion of India or the Government of India and the Government of any other country, or otherwise, with respect to property declared by law to be evacuee property.

(6) Any law of the State enacted not more than eighteen months before the commencement of this Constitution may within three months from such commencement be submitted to the President for his certification ; and



thereupon, if the President by public notification so certifies, it shall not be called in question in any court on the ground that it contravenes the provision of clause (2) of this article or has contravened the provisions of sub-section (2) of section 299 of the Government of India Act, 1935.

#### NOTES

Policy underlying the Article : This Article based on 8. 299 of the Government of India Act, 1935, was the result of considerable negotiation and incorporates what was popularly known as the Munshi-Iyengar formula which was agreed to as a compromise between two sets of views. This Article evoked keen controversy in the Constituent Assembly and outside.

This Article limits the rights of eminent domain. In general, the right of a nation or State to take private property for public use is eminent or paramount. It is a right that transcends private ownership. It is inherent in the nature of sovereignty 'that a government shall have the right 1 to acquire private property for an essential public use even when the owner of the property objects to giving it up. Otherwise, a Government could not perform its functions, because private property is needed from time to time for fortifications, navy-yards, post-offices, customs houses, school houses, parks, highways, and so on. '

â\200\234Propertyâ\200\235â\200\224meaning of: At the common law 'propertyâ\200\231 signified

ownership, which was exercised in its primary and fullest sense over physical objects only, and more especially over land. 1 To-day in Constitution Law it covers each and all of the valuable elements of ownership, and moreover baa tended at times to merge with the more indefinite rights of 'liberty;' as defined above.

1. In Early England, it was the custom for the Crown to take private property for its use without giving the owner any compensation at all. The King was supposed to have what was called the right of "purveyanceâ\200\235 and this right of the King extended to the taking of land, buildings, cattle, grain and in fact anything the King wanted.

Subtl (2) : "Public Purposes" : When the legislature enacts certain purposes as public or clothes the Executive with authority so to notify, the courts cannot question the enactment. Cf. *Wijasekara v. Vesting*, (1919) A. C. 646.

"Compensation" : It is clear on the language of this Article that a legislation cannot be impugned as not providing a just compensation. The question what is a just compensation is a matter for the legislature and so long as some compensation is provided for, the legislation cannot be attacked as invalid.

31A. Saving of laws providing for acquisition of estates, etc.â\200\224

(1) Notwithstanding anything contained in article 13, no law providing forâ\200\224

(a) the acquisition by the State of any estate or of any rights therein or the extinguishment or modification of any such rights, or

(b) the taking over of the management of any property by the State for a limited period either in the public interest or in order to secure the proper management of the property, or

(c) the amalgamation of two or more corporations either in the public interest or in order to secure the proper management of any of the corporations, or

(d) the extinguishment or modification of any rights of managing agents, secretaries and treasurers, managing directors, directors or managers of corporations, or of any voting rights of shareholders thereof, or

(e) the extinguishment or modification of any rights accruing by virtue of any agreement, lease or licence for the purpose of searching for, or winning, any mineral or mineral oil, or the premature termination or cancellation of any such agreement, lease or licence, shall be deemed to be void on the ground that it is inconsistent with, or takes away or abridges any of the rights conferred by article 14, article 19 or article 31: Provided that where such law is a law made by the Legislature of a State, the provisions of this article shall not apply thereto unless such law, having

been reserved for the consideration of the President, has received his assent:

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Provided further that where any law makes any provision for the acquisition by the State of any estate and where any land comprised therein is held by a person under his personal cultivation, it shall not be lawful for the State to acquire any portion of such land as is within the ceiling limit applicable to him under any law for the time being in force or any building or structure standing thereon or appurtenant thereto, unless the law relating to the acquisition of such land, building or structure, provides for payment of compensation at a rate which shall not be less than the market value thereof.

(2) In this article,â\200\224

(a) the expression â\200\234estateâ\200\235 shall, in relation to any local area, have the same meaning as that expression or its local equivalent has in the

existing law relating to land tenures in force in that area and shall also includeâ\200\224

(i) any jagir, inam or muafi or other similar grant and in the States of Tamil Nadu and Kerala, any janmam right;

(ii) any land held under ryotwari settlement;

(iii) any land held or let for purposes of agriculture or for purposes ancillary thereto, including waste land, forest land, land for pasture or sites of buildings and other structures occupied by cultivators of land, agricultural labourers and village artisans;

(b) the expression â\200\234rightsâ\200\235, in relation to an estate, shall include any rights vesting in a proprietor, sub-proprietor, under-proprietor, tenureholder, raiyat, under-raiyat or other intermediary and any rights or privileges in respect of land revenue.

31B. Validation of certain Acts and Regulations.â\200\224Without prejudice to the generality of the provisions contained in article 31A, none of the Acts and Regulations specified in the Ninth Schedule nor any of the provisions thereof shall be deemed to be void, or ever to have become void, on the ground that such Act, Regulation or provision is inconsistent with, or takes away or abridges any of the rights conferred by, any provisions of this Part, and notwithstanding any judgment, decree or order of any court or Tribunal to the contrary, each of the said Acts and Regulations shall, subject to the power of any competent Legislature to repeal or amend it, continue in force.

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31C. Saving of laws giving effect to certain directive principles.â\200\224  
Notwithstanding anything contained in article 13, no law giving effect to the  
policy of the State towards securing 1 [all or any of the principles laid down in  
Part IV] shall be deemed to be void on the ground that it is inconsistent with, or  
takes away or abridges any of the rights conferred by article 14, article 19 or article 3  
1;

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and no law containing a declaration that it is for giving effect to such policy  
shall be called in question in any court on the ground that it does not give effect  
to such policy:  
Provided that where such law is made by the Legislature of a State, the  
provisions of this article shall not apply thereto unless such law, having been  
reserved for the consideration of the President, has received his assent.

31D.Saving of laws in respect of anti-national activities.- (1)  
Notwithstanding anything contained in article 13, no law providing  
for-

- (a) the prevention or prohibition of anti-national activities; or
- (b) the prevention of formation of, or the prohibition of,  
anti-national associations,

shall be deemed to be void on the ground that it is inconsistent with,  
or takes away or abridges any of the rights conferred by, article  
14, article 19 or article 31.

(2) Notwithstanding anything in this Constitution, Parliament shall  
have, and the Legislature of a State shall not have, power to make  
laws with respect to any of the matters referred to in sub-clause (a)  
or sub-clause (b) of clause (1).

(3) Any law with respect to any matter referred to in sub-clause (a)  
or sub-clause (b) of clause (1) which is in force immediately before  
the commencement of section 5 of the Constitution (Forty-second  
Amendment) Act, 1976, shall continue in force until altered or  
repealed or amended by Parliament.

(4) In this article,-

- (a) "association" means an association of persons;
- (b) "anti-national activity", in relation to an individual or  
association, means any action taken by such individual or  
association-
  - (i) which is intended, or which supports any claim, to bring about, on  
any ground whatsoever, the cession of a part of the territory of India  
or the secession of a part of the territory of India or which incites  
any individual or association to bring about such cession or  
secession;
  - (ii) which disclaims, questions, threatens, disrupts or is intended to  
threaten or disrupt the sovereignty and integrity of India or the  
security of the State or the unity of the nation;
  - (iii) which is intended, or which is part of a scheme which is  
intended, to overthrow by force the Government as by law established;
  - (iv) which is intended, or which is part of a scheme which is  
intended, to create internal disturbance or the disruption of public  
services;
  - (v) which is intended, or which is part of a scheme which is intended,  
to threaten or disrupt harmony between different religious, racial,  
language or regional groups or castes or communities;

(c) "anti-national association" means an association---

(i) which has for its object any anti-national activity;

(ii) which encourages or aids persons to undertake or engage in any anti-national activity;

(iii) the members whereof undertake or engage in any anti-national activity.'.

32. Remedies for enforcement of rights conferred by this Part.â\200\224(1)  
The right to move the Supreme Court by appropriate proceedings for the enforcement of the rights conferred by this Part is guaranteed.

(2) The Supreme Court shall have power to issue directions or orders or writs, including writs in the nature of habeas corpus, mandamus, prohibition, quo warranto and certiorari, whichever may be appropriate, for the enforcement of any of the rights conferred by this Part.

(3) Without prejudice to the powers conferred on the Supreme Court by clauses (1) and (2), Parliament may by law empower any other court to exercise within the local limits of its jurisdiction all or any of the powers exercisable by the Supreme Court under clause (2).

(4) The right guaranteed by this article shall not be suspended except as otherwise provided for by this Constitution.

32A. Constitutional validity of State laws not to be considered in proceedings under article 32.-Notwithstanding anything in article 32, the Supreme Court shall not consider the constitutional validity of any State law in any proceedings under that article unless the constitutional validity of any Central law is also in issue in such proceedings.

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1. Subs. by the Constitution (Forty-second Amendment) Act, 1976, s. 4, for â\200\234the p  
rinciples specified in  
clause (b) or clause (c) of article 39â\200\235 (w.e.f. 3.1.1977). Section 4 has been dec  
lared invalid by the  
Supreme Court in *Minerva Mills Ltd. and others vs. Union of India and others* (1980) s. 2,  
S.C.C. 591.

2. In *Kesavananda Bharati vs. the State of Kerala* (1973). Supp. S.C.R.1., the Supreme Cou  
rt held the  
provisions in italics to be invalid.

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33. Power of Parliament to modify the rights conferred by this Part in their application to Forces.

Parliament may, by law, determine to what

extent any of the rights conferred by this Part shall, in their application to the members

of the Armed Forces or the Forces charged with the maintenance of

public order be restricted or abrogated so as to ensure the proper discharge of their duties

and the maintenance of discipline among them.

34. Restriction on rights conferred by this Part while martial law is in force in any area.â\200\224Notwithstanding anything in the foregoing provisions of this Part, Parliament may by law indemnify any person in the service of the Union or of a State or any other person in respect of any act done by him in connection with the maintenance or restoration of order in any area within the territory of India where martial law was in force or validate any sentence passed, punishment inflicted, forfeiture ordered or other act done under martial law in such area.

35. Legislation to give effect to the provisions of this Part.â\200\224

Notwithstanding anything in this Constitution,â\200\224

(a) Parliament shall have, and the Legislature of a State shall not have, power to make lawsâ\200\224

(i) with respect to any of the matters which under clause (3) of article 16, clause (3) of article 32, article 33 and article 34 may be provided for by law made by Parliament; and

(ii) for prescribing punishment for those acts which are declared to be offences under this Part;

and Parliament shall, as soon as may be after the commencement of this Constitution, make laws for prescribing punishment for the acts referred to in sub-clause (ii);

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(b) any law in force immediately before the commencement of this Constitution in the territory of India with respect to any of the matters referred to in sub-clause (i) of clause (a) or providing for punishment for any act referred to in sub-clause (ii) of that clause shall, subject to the terms thereof and to any adaptations and modifications that may be made therein under article 372, continue in force until altered or repealed or amended by Parliament.

Explanation.â\200\224In this article, the expression "law in force" has the same meaning as in article 372.