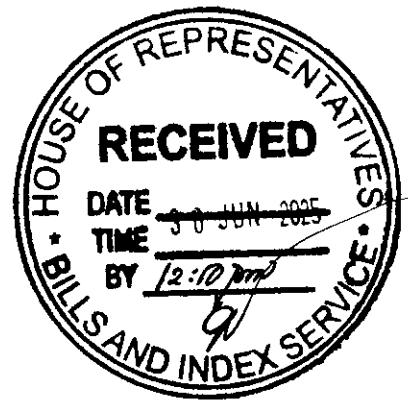


REPUBLIC OF THE PHILIPPINES  
**HOUSE OF REPRESENTATIVES**  
Quezon City



**TWENTIETH CONGRESS**  
First Regular Session

**87**  
**House Bill No.** \_\_\_\_\_

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Introduced by **HONORABLE RAMON JOLO B. REVILLA III,**  
**HONORABLE LANI MERCADO-REVILLA, and**  
**HONORABLE BRYAN B. REVILLA**

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**EXPLANATORY NOTE**

In today's digital era, access to the internet has become an essential part of daily life. From education and employment to commerce, banking, health services, and even spiritual gatherings—much of modern human interaction now occurs online. The COVID-19 pandemic, in particular, underscored how deeply intertwined digital connectivity has become with basic survival and social function. Whether in urban centers or remote provinces, the Filipino people rely on stable and accessible internet to work, learn, communicate, and participate in society.

Yet, despite paying for mobile data or broadband subscriptions, many subscribers lose their unused internet data at the end of each period. For postpaid users, this often means forfeiting paid but unused megabytes or gigabytes. For prepaid subscribers, it means re-purchasing similar data promos just to maintain

connection—often without maximizing their previous allocations. This is not only inefficient; it is fundamentally unfair to consumers.

In response to these long-standing concerns, this bill proposes to mandate a roll-over data allocation scheme across all Internet Service Providers (ISPs) in the country. Through this measure, subscribers will be allowed to carry over their unused data to the next billing cycle, or until fully consumed. For postpaid users, this includes an added provision for the conversion of accumulated unused data into rebates for the succeeding year. Prepaid subscribers will also benefit from the roll-over system, provided that they renew their subscriptions promptly. A gradual reduction and eventual expiration of data will apply only if renewal lapses.

Through a roll-over data mechanism, consumers will get full value for the services they pay for and will ensure that no data goes to waste simply because of arbitrary expiration periods. It also strengthens digital inclusion, especially for students, remote workers, small business owners, and families who are now more reliant than ever on online platforms.

In view of the foregoing, the immediate passage of this bill is earnestly sought.

RAMON JOSE B. REVILLA III

LANI MERCADO-REVILLA

BRYAN B. REVILLA

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**AN ACT**  
**MANDATING AND INSTITUTIONALIZING ROLL-OVER DATA**  
**ALLOCATION SCHEME AND PROVIDING FOR PENALTIES**

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1       **Section 1. Short Title.** – This Act shall be known as the "Roll-Over Internet  
2       Data Act".

3       **Sec. 2. Declaration of Policy.** – The State recognizes the vital role of  
4       information and communications technology in nation building. The State shall  
5       implement measures to provide for regulations on internet services provided by  
6       internet service providers and ensure that the interest and welfare of the people and  
7       the consuming public are protected and upheld.

8       **Sec. 3. Definition of Terms.** – As used in this Act:

9       a. *Data Capping* refers to the limit of bandwidth allocation an internet service  
10      providers (ISP) is offering to its subscriber per day, week, or month;

- 1       **b.** *Internet Data Package* refers to the internet service packages, plans or promos  
2       offered by ISPs with maximum limits on the open access data volume an end  
3       user may avail per set period of the package;
- 4       **c.** *Internet Service Provider* refers to any service-based operator whose services  
5       involve the combination of computer processing, information storage,  
6       protocol conversion, and transmission to enable subscribers to access internet  
7       content and services, as well as multimedia services and its transmission of  
8       data through digital subscriber line (DSL), fixed wireless broadband, cable  
9       broadband, fiber-optic or fiber-to-the-home (FTTH), and mobile data to  
10      enable subscribers to access internet content and services, as well as  
11      multimedia services;
- 12      **d.** *Offer Duration* refers to the length of time a subscriber or user is allowed to  
13      use an internet data package service and promos.
- 14      **e.** *Roll-Over Data Allocation* refers to the unused internet data allocation per  
15      day, week or month, as the case may be, depending on the applicable Internet  
16      Data Package, which shall be carried over to the following day, week or month  
17      until it is fully consumed;
- 18      **f.** *Unlimited Internet Data Package* refers to an internet service package with no  
19      data cap;
- 20      **Sec. 4. Coverage.** – All ISPs in the Philippines shall be covered by this Act.
- 21      **Sec. 5. Roll-Over Data Allocation Scheme.** – All ISPs are required to  
22      implement a Roll-Over Data Allocation Scheme for their subscribers as follows:
- 23      a. Postpaid Subscribers or Users:

1        The rolled-over data allocation shall be prioritized to be consumed in the  
2 preceding month: *Provided*, That the unused data every month will be rolled-over  
3 and accumulated up until the last month of the year: *Provided further*, That all  
4 unused data allocation for a year may be used and converted as rebates, that may be  
5 used by subscribers as payment for internet service in the succeeding year of  
6 subscription.

7        b. For Prepaid Subscribers or Users and Postpaid Subscribers who avail of  
8 internet data package promo offers:

9            i. Unused data allocation shall be rolled-over: *Provided*, That the  
10 subscriber or user renews the subscription right after the lapse of the  
11 offer duration.

12            ii. The unused data allocation of subscribers or users who fail to renew  
13 their subscription shall be reduced by twenty percent (20%) every day  
14 until the subscription is renewed.

15            iii. If after five (5) days, the subscription is not renewed, all unused data  
16 allocation shall be considered consumed.

17        **Sec. 6. Exemptions.** – Subscribers who availed and shall avail of any  
18 unlimited Internet data package with no data cap shall be exempted from this Act.

19        **Sec. 7. Penalties.** – Any ISP who fails to comply with any of the provisions  
20 of this Act, the following penalties shall be imposed:

- 21            a. A fine of Fifty thousand pesos (₱ 50,000.00) per violation per subscriber; and
- 22            b. For repeated violations, aside from fine, revocation or cancellation of the  
23 license, registration or franchise of an ISP including the waiving of any pre-  
24 termination fees of affected subscribers.

1           **Sec. 8. Implementing Rules and Regulations (IRR).** – Within sixty (60) days  
2 from the effectivity of this Act, the Secretary of the Department of Information and  
3 Communications Technology (DICT), in coordination with the National  
4 Telecommunications Commission (NTC) and other concerned agencies, shall  
5 promulgate the rules and regulations and other issuances as may be necessary to  
6 ensure the effective implementation of this Act.

7           **Sec. 9. Separability Cause.** – Should any part or provision of this Act be  
8 declared unconstitutional or invalid, the remaining parts or provisions not affected  
9 thereby shall remain in full force and effect.

10          **Sec. 10. Repealing Clause.** – All laws, decrees, executive orders, issuances,  
11 rules and regulations contrary to, or inconsistent with, any of the provisions of this  
12 Act, are hereby deemed repealed, amended or modified accordingly.

13          **Sec. 11. Effectivity.** – This Act shall take effect fifteen (15) days after its  
14 complete publication in the Official Gazette or in a newspaper of general  
15 circulation.

*Approved,*