

# Decentralized Health Identity Systems in Nigeria: A Blockchain-Based Approach to Secure Patient Data Management.

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#### Abstract

Nigeria's healthcare system faces significant challenges in patient data management, characterized by fragmented record systems, limited interoperability, and inadequate security measures. This systematic review examines the potential of blockchain-based decentralized health identity systems to address these challenges within the Nigerian healthcare context. Through analysis of current healthcare data management practices, blockchain technology applications, and global implementation case studies, this paper identifies key opportunities and barriers for adoption. The review synthesizes evidence from peer-reviewed literature, policy documents, and implementation reports to provide a comprehensive assessment of blockchain's viability for healthcare identity management in Nigeria. Findings indicate that while blockchain technology offers promising solutions for data integrity, patient empowerment, and interoperability, successful implementation requires addressing infrastructure limitations, regulatory frameworks, and capacity building challenges. The paper concludes with recommendations for policy development, pilot implementation strategies, and future research directions.

**Keywords:** blockchain technology, healthcare identity systems, patient data management, Nigeria, decentralized systems, self-sovereign identity

# 1 Introduction

# 1.1 Background and Problem Statement

The integrity and accessibility of patient identity and healthcare records constitute fundamental pillars of quality healthcare delivery systems globally (World Health Organization, 2021). In Nigeria, however, medical recordkeeping remains predominantly fragmented, paper-based, and institution-specific, creating significant barriers to seamless data exchange across healthcare facilities. This fragmentation results in adverse outcomes including data loss, clinical decision-making inefficiencies, increased patient waiting times, and compromised care quality and safety.

Despite selective adoption of electronic medical records (EMRs) in some Nigerian healthcare facilities, implementation rates remain critically low at 18-23%, primarily due to financial constraints, inadequate infrastructure including unreliable power supply and poor internet connectivity, and limited information and communication technology (ICT) capacity among healthcare providers (Adeleke et al., 2015). While comprehensive health information systems such as DHIS2 have improved aggregated data tracking capabilities, patient-level identity verification and record interoperability remain substantially underdeveloped.

# 1.2 Regulatory Context

Nigeria's legal and regulatory frameworks, particularly the National Health Act (2014) and the Nigeria Data Protection Regulations (NDPR, 2019), acknowledge the sensitive nature of health data and mandate protective mechanisms for patient privacy and data security enforcement (National Information Technology Development Agency, 2019). However, practical implementation and enforcement of these regulations within everyday hospital workflows present ongoing challenges due to infrastructure limitations and capacity constraints.

#### 1.3 Blockchain Technology as a Solution Framework

Blockchain technology offers distinctive characteristics—decentralization, immutability, transparency, and self-sovereign identity (SSI) capabilities—that potentially address fundamental weaknesses in Nigeria's health-care data ecosystem. As a distributed ledger technology, blockchain enables patient-controlled identity and record management, secure cross-institutional verification, and enhanced data integrity with granular access control mechanisms.

# 1.4 Research Objectives

This systematic review explores:



- 1. Current challenges and limitations in Nigeria's patient identity and record management systems
- 2. Blockchain technology principles and their relevance to healthcare identity management
- 3. Global implementation experiences and lessons learned from blockchain-based health identity systems
- 4. Opportunities and barriers for blockchain adoption within Nigeria's healthcare context
- 5. Recommendations for policy development and implementation strategies

# 2 Literature Review

# 2.1 Current State of Health Data Management in Nigeria

#### 2.1.1 Healthcare System Structure

Nigeria operates a mixed public-private healthcare model comprising over 39,000 healthcare facilities, with approximately 67% private and 33% public ownership (World Health Organization, 2023). Health data management across these facilities remains highly decentralized, lacking a unified national patient identification system spanning primary, secondary, and tertiary care levels. While the National Identity Number (NIN) theoretically could serve as a unique patient identifier, its integration into healthcare record systems remains minimal.

#### 2.1.2 Paper-Based Record Dominance

Paper-based records continue to dominate patient data storage in most Nigerian healthcare facilities, particularly in rural and semi-urban areas. These physical records exhibit multiple vulnerabilities including susceptibility to loss, theft, fire damage, and physical deterioration. Additionally, paper records are easily duplicated or falsified and demonstrate no interoperability between healthcare facilities, resulting in patients maintaining separate medical records at different hospitals without consolidated health history access.

#### 2.1.3 Electronic Medical Records Adoption Challenges

Recent studies indicate that less than 25% of Nigerian hospitals have achieved full electronic medical record system adoption (Balogun et al., 2024). Primary implementation barriers include:

- Substantial initial setup costs
- Unreliable electricity supply and internet connectivity
- Shortage of skilled information technology personnel for system maintenance
- Limited healthcare worker training in digital health systems

Where EMRs are operational, systems typically remain proprietary and siloed with minimal integration capabilities across healthcare providers.

#### 2.2 Blockchain Technology in Healthcare Context

#### 2.2.1 Fundamental Blockchain Principles

Blockchain technology functions as a distributed ledger system recording transactions in an append-only chain of blocks maintained by a network of participating nodes. Key features relevant to healthcare applications include:

**Immutability:** Once recorded, transactions (such as hashed records or credential issuance events) become computationally difficult to alter, enhancing auditability and tamper-evidence for health records.

**Decentralization:** No single entity controls the ledger, reducing single-point failure risks and enabling cross-institutional verification without central intermediaries.



**Transparency:** Transactions remain visible to authorized parties, though healthcare applications require careful balance between transparency and confidentiality through access-control mechanisms.

**Programmability:** Smart contracts enable automation of business rules including consent flows, data access policies, and credential verification processes.

#### 2.2.2 Data Architecture Considerations

Healthcare blockchain implementations typically employ hybrid architectures separating on-chain and offchain data storage:

On-chain storage: Small, non-identifying metadata, document hashes for integrity verification, transaction logs, and verifiable credential pointers. Hash storage enables tamper detection without exposing personally identifiable information.

Off-chain storage: Actual medical data including electronic health records and imaging stored in secure repositories (hospital databases, cloud systems, or decentralized file systems) with access controlled via cryptographic references recorded on the blockchain.

This hybrid approach preserves privacy while reducing costs and scalability pressures on the ledger while maintaining blockchain's verifiability guarantees.

#### 2.2.3 Self-Sovereign Identity Framework

Self-Sovereign Identity (SSI) represents an identity model enabling individual control over identifiers and credentials rather than reliance on centralized identity providers. Key components include:

**Decentralized Identifiers (DIDs):** Cryptographic identifiers resolvable via DID methods utilizing blockchains or distributed ledgers as trust anchors.

Verifiable Credentials (VCs): Digitally signed claims (e.g., vaccination records, lab results) that holders can present to verifiers, with issuers (hospitals, laboratories) providing digital signatures.

**Digital Wallets:** Software applications enabling users to hold DIDs and VCs while supporting selective disclosure of claims.

# 2.3 Global Implementation Case Studies

#### 2.3.1 Estonia's e-Health Foundation

Estonia demonstrates leadership in digital identity systems, leveraging blockchain to secure national health records for over 1.3 million citizens. The Estonian e-Health system utilizes KSI blockchain technology to ensure data integrity and transparency, with patient records accessible only through patient consent and all data access events logged immutably (Mettler, 2016).

#### 2.3.2 MedRec (MIT)

MedRec represents an early academic architecture for distributed electronic health record pointers enabling patients and providers to discover and verify records across institutions. The system demonstrated improved auditability and data retrieval patterns in proof-of-concept implementations (Azaria et al., 2016).

#### 2.3.3 African Context Examples

AfyaRekod (Kenya): A blockchain-powered health platform enabling patients to store and share medical records across providers and borders, supporting multilingual and mobile-friendly interfaces crucial for rural African communities with limited digital literacy.

Medsaf (Nigeria): While focused on pharmaceutical supply chain tracking rather than patient identity, Medsaf demonstrates blockchain application for ensuring drug authenticity and preventing counterfeiting within Nigerian healthcare contexts.



# 3 Methodology

This systematic review employed a comprehensive literature search strategy across multiple databases including PubMed, IEEE Xplore, Scopus, and Google Scholar. Search terms included combinations of "blockchain," "healthcare identity," "patient data management," "Nigeria," "decentralized systems," and "self-sovereign identity." The review encompassed peer-reviewed articles, conference proceedings, policy documents, and implementation reports published between 2015 and 2024.

Inclusion criteria comprised: (1) publications addressing blockchain applications in healthcare identity management; (2) studies examining healthcare data management challenges in Nigeria or similar contexts; (3) implementation case studies of blockchain-based health systems; and (4) policy analyses relevant to healthcare data governance.

# 4 Analysis and Discussion

# 4.1 Opportunities for Blockchain Implementation in Nigeria

# 4.1.1 Record Integrity Enhancement

Blockchain's immutability characteristics provide tamper-evidence capabilities for critical healthcare documents including immunization records, laboratory results, and discharge summaries. Hash-based record anchoring can significantly improve document authenticity verification within Nigeria's current environment of paper-based and easily falsifiable records.

#### 4.1.2 Interoperability Improvement

A uniform DID/VC layer enables disparate EMR systems to reference and verify credentials without requiring full data centralization. This approach particularly benefits Nigeria's fragmented healthcare landscape by facilitating cross-institutional record sharing while maintaining system independence.

#### 4.1.3 Patient Empowerment and Mobility

Blockchain-enabled mobile wallet solutions allow patients to maintain verifiable credentials across healthcare providers, improving continuity of care for internal migrants and individuals utilizing multiple healthcare facilities—a common pattern in Nigeria's mixed public-private system.

# 4.2 Implementation Challenges

#### 4.2.1 Infrastructure Limitations

Nigeria faces persistent infrastructural constraints undermining digital health innovation:

- Power and Connectivity: Many healthcare facilities experience intermittent electricity supply and poor internet connectivity, particularly in rural areas
- **Digital Divide:** Uneven ICT access with disparities in digital literacy, mobile internet availability, and basic computer skills among both providers and patients

# 4.2.2 Financial Sustainability

Blockchain implementation requires substantial initial investment and ongoing operational funding often unavailable in resource-constrained healthcare settings. Many digital health initiatives rely on external grants or donor funding, raising long-term sustainability concerns.

# 4.2.3 Regulatory and Legal Alignment

While Nigeria's NDPR and National Health Act address health data privacy, blockchain-specific data practices require clearer regulatory guidance. Governance structures defining node operation responsibilities, credential issuance authority, and revocation management remain underdeveloped.



#### 4.2.4 User Experience and Adoption

SSI solutions place cryptographic key management responsibilities on users, potentially creating access barriers for populations with limited digital literacy. Careful design including social recovery mechanisms and custodial support options is essential for widespread adoption.

# 5 Recommendations

# 5.1 Policy and Regulatory Development

Nigerian regulatory bodies including the National Health Insurance Authority and Federal Ministry of Health should collaborate with blockchain experts to develop comprehensive frameworks addressing:

- Blockchain-specific health data governance protocols
- Cross-institutional data sharing standards
- Patient consent management in decentralized systems
- Legal recognition of blockchain-anchored credentials

# 5.2 Pilot Implementation Strategy

A phased approach beginning with consortiums of state health agencies and teaching hospitals can demonstrate feasibility while building institutional capacity. Pilot implementations should focus on:

- Permissioned ledger architectures with trusted institutional node operators
- Integration with existing EMR systems through API gateways
- Mobile-first patient wallet designs with offline capabilities
- Hybrid on-chain/off-chain data storage models

#### 5.3 Capacity Building and Infrastructure Development

Successful implementation requires coordinated investment in:

- Healthcare worker training in digital health technologies
- Reliable internet connectivity and power infrastructure in healthcare facilities
- Technical support systems for blockchain network maintenance
- Public awareness campaigns promoting digital health literacy

# 5.4 Sustainability and Funding Models

Long-term viability depends on developing sustainable financing mechanisms including:

- Integration with national health budgeting processes
- Public-private partnerships leveraging private sector blockchain expertise
- Transaction fee models for inter-institutional data sharing
- International development organization support for initial implementation phases



# 6 Future Research Directions

#### 6.1 Technical Research Priorities

Future research should address:

- Optimization of blockchain architectures for low-resource environments
- Zero-knowledge proof implementations for privacy-preserving health data sharing
- Integration protocols for existing Nigerian health information systems
- Mobile wallet usability studies in Nigerian healthcare contexts

# 6.2 Policy and Implementation Research

Critical policy research areas include:

- Regulatory impact assessments for blockchain health data governance
- Cost-effectiveness analyses of decentralized versus centralized health identity systems
- Patient acceptance and adoption studies in diverse Nigerian populations
- Long-term sustainability model evaluations

# 7 Conclusion

Blockchain-based decentralized health identity systems present significant potential for addressing Nigeria's healthcare data management challenges through enhanced security, interoperability, and patient empowerment. However, successful implementation requires careful attention to infrastructure limitations, regulatory alignment, capacity building, and user experience design.

The evidence suggests that permissioned blockchain architectures with hybrid data storage models offer the most viable path forward for Nigerian healthcare contexts (Omotosho et al., 2021). Success will depend on coordinated efforts among policymakers, healthcare providers, technology developers, and international partners to create enabling environments for blockchain health innovation.

While challenges are substantial, the transformative potential of blockchain technology for Nigerian healthcare justifies continued research, pilot implementation, and policy development efforts. A patient-centric, security-enhanced, and interoperable health identity system represents a critical step toward modernizing Nigeria's healthcare infrastructure and improving health outcomes for all citizens.

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