# A Supervised Machine-learning Approach To Multidimensional Nonprofit Classification System: Experimentation, Validation, And Replication

### Abstract

The National Taxonomy of Exempt Entities (NTEE) has been used for classifying the nonprofit organizations in the United States for several decades. However, major countries in the world do not have a classification system for the nonprofit sector. This paper achieves three major goals: 1) devising a machine learning model which can classify the nonprofits using mission statements, 2) inventing a functional classification system which can be applied to different countries, 3) test the accuracy of the model and classification system. We first created a classification system cross different countries by matching existing standards, then compiled the training and testing datasets for China (data from China Foundation Center and Research Infrastructure of Chinese Foundations), United Kingdom (data from \*\*\*\*), and United States (data from National Center for Charitable Statistics and Internal Revenue Service). We finally test the accuracy of major text classification algorithms using country-specific training datasets and a pooled dataset. Implications and limitations are discussed.

# 1 Introduction

Although the voluntary and philanthropic organizations have long been existent for numerous centuries, the so-called "nonprofit sector" was only coined in the 1970s by scholars, policy

makers, and nonprofit practitioners (Hall, 2006). A major reason for assembling the diverse organizations as a conceptual whole is to legitimize the existence of these organizations and the benefits these organizations receive (Barman, 2013; Hall, 2006). From Durkheim's 2012 perspective, the order and structure of a society can be reflected by a classification system. The National Taxonomy of Exempt Entities (NTEE) developed by the National Center for Charitable Statistics (NCCS), the most widely used classification system, is one of the efforts legitimizing the existence of nonprofit sector (Hodgkinson, 1990; Hodgkinson & Toppe, 1991). As Barman (2013, p. 105) cite Clarke and Casper (1996, p. 601): "The ways in which different entities (people, animals, plants, diseases, etc.) are organized into classificatory groups reveal something of the social, cultural, symbolic, and political contexts within which classifications occur."

Specifically, a classification system like NTEE has been used for many practical and academic purposes. For example, it provides a framework on which the social and economic activities of nonprofits can be mapped and compared with other types of organizations in a society (e.g., Roeger, Blackwood, & Pettijohn, 2015). Scholars also use NTEE codes for sampling purposes (e.g., Carman & Fredericks, 2010; Okten & Weisbrod, 2000) or as independent variables (Sloan, 2009). The invention of an international classification system, although challenging, can be the cornerstone for studying "global civil society" (Lester M. Salamon & Anheier, 1992; Lester M Salamon, Anheir, & coaut, 1996; Vakil, 1997).

The NTEE classification system, although the best we have, still has several major draw-backs. First, because it only assign one major category code to an organization, it cannot accurately describe a nonprofit organization's programs which are usually diverse and across several domains (Grønbjerg, 1994, p. 303). Although another classification system assigning purpose codes to programs was developed (Lampkin, Romeo, & Finnin, 2001), it is not widely used (why?). Second, the assignment of NTEE codes is not complete because it is "based on an assessment of program descriptions contained in Parts 3 and 8 of the Form 990" and "program descriptions were only available for some organizations" (National Center for Charitable Statistics, 2006, p. 16). A recent study found the number of organizations in Washington State with a specific NTEE code could be significantly increased if the mission statements were used for coding (Fyall, Moore, & Gugerty, 2018). Third, NTEE codes are

static but nonprofit organizations' activities may change over time. Recoding existent NTEE assignments is laborious and almost impossible for human.

By using supervised machine-learning techniques, this study advanced the NTEE classification system from the following perspective: 1) A series of datasets for training models was developed, 2) the accuracy and efficiency of popular text-classification algorithms were compared, 3) existent empirical studies were replicated to test the validity of our machine-learning approach. According to the results of experimentation, validation, and replication, the combination of  $\overline{ABC}$  algorithm and trained datasets produced the best results.

# 2 Method

## 2.1 Datasets

# 2.2 Algorithms

# 3 Results

# 3.1 Validity of algorithms

Use confusion matrix see Grimmer and Stewart (2013, p. 279).

- 3.2 Applying the International Nonprofit Classification System:

  Descriptive analysis
- 3.3 Applying the International Nonprofit Classification System:

  Replication of empirical studies

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