

# National Strategies Mapping

## Country overviews

### PORTUGAL

EUOSHA/PRU/2016/06  
Kooperationsstelle Hamburg IFE

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<b>1. Basic information</b>	<p>Portuguese document: <b>Estratégia Nacional para a Segurança e Saúde no Trabalho 2015 -2020 — «Por um trabalho seguro, saudável e produtivo»<sup>1</sup></b></p> <p>Strategy document: <b>National Strategy for Health and Safety at Work 2015-2020 – “For a safe, healthy and productive work”</b></p>

PORTUGAL	
<b>2. Background &amp; defining the perceived problem</b>	<p>Defining the perceived problem: Short description in the introduction of the strategy and in the rationale for the specific objectives</p>

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<b>3. Main characteristics and objectives of the OSH-strategy (activity plan)</b>	<p>Objective 1: <b>To develop and implement public policies of health and safety at work;</b></p> <p>Objective 2: <b>To improve the prevention of occupational diseases and work accidents</b></p> <p>Objective 3: <b>To support companies in the implementation of health and safety at work, particularly micro, small and medium-sized enterprises</b></p> <p>Objective 4: <b>To promote information, training, participation and cooperation at the workplace</b></p> <p>Objective 5: <b>To promote compliance with health and safety at work legislation</b></p> <p>Objective 6: <b>To strengthen international cooperation on health and safety</b></p>

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<sup>1</sup>Diário da República, 1.ª série — N.º 183 — 18 de setembro de 2015  
<http://www.act.gov.pt/%28pt-PT%29/Itens/Noticias/Documents/ENSST%202015-20120.pdf>

<b>4. Details of the strategy and activity plan</b> Axis description	
<b>Details of the activity plan</b>	Every measure is accompanied by Indicators, Targets and Entities to be involved. (in this short description, we only present the indicators and targets)
<b>Objective 1:</b> <b>To develop and implement public policies of health and safety at work;</b>	<p><b>Measure 1 - To promote the inclusion of health and safety at work as a learning subject, in all levels of education, including permanent awareness campaigns throughout schooling.</b>  Indicators: Creation of a health and safety at work benchmark  Targets: 1 Health and safety at work benchmark</p> <p><b>Measure 2 - To promote the training of the educative community, including teaching and non-teaching staff on health and safety at work, ensuring, whenever possible, that training courses in this field are accredited for professional development purposes</b>  Indicators: Number of people trained; number of training sessions; number of training tools produced with informative content and teaching materials produced to help teachers to raise awareness among students.  Targets: 7,500/year; 250/year; 15/year</p> <p><b>Measure 3 - To develop preventive actions aimed at specific targets, namely the following categories of workers: young; over 55 years old; women; civil servants; fixed-term contracted; temporary; part-time; teleworkers; self-employed; migrants; disabled; with chronic medical conditions</b>  Indicators: Number of specific actions developed; number of entities/services; number of recipients.  Targets: 50/year; 6; 1500/year</p> <p><b>Measure 4 - To complete the national survey of work conditions</b>  <b>Indicators: Publication of the results</b>  Targets: Report.</p> <p><b>Measure 5 - To assess and promote the health and safety at work system in the public administration</b>  Indicators: Report with data on the public administration; number of good practices disclosed; number of awareness activities carried out  Targets: 1 annual report; 2/year; 10/year</p> <p><b>Measure 6 - To invest in partnerships with the media and in the communication of messages on social network about health and safety at work</b>  Indicators: Number of partnerships; number of health and safety at work messages posted on social networks; number of campaigns  Targets: 10/year; 200/year; 6/year</p> <p><b>Measure 7 - To promote partnerships between public and private institutions and research entities in the context of health and safety at work, as well as develop and disseminate</b></p>

	<p><b>research projects in areas identified as priorities within health and safety at work aimed at workplaces</b>  Indicators: Number of projects developed; number of partnerships  Targets: 4/year; 10/year</p> <p><b>Measure 8 - Publication of regulations and safety at work standards for construction sites</b>  Indicators: Number of regulations or standards published  Targets: 1 law</p> <p><b>Measure 9 - Publication of the rules for carrying out duties related to safety coordination in construction</b>  Indicators: Number of regulations or standards published  Targets: 1 law</p>
<p><b>Objective 2: To improve the prevention of occupational diseases and work accidents</b></p>	<p><b>Measure 10 - To institutionalise social dialogue with the creation of sector-based forums for construction, manufacturing, agriculture and transport to analyse accident rates, identify specific needs and adopt specific measures aimed at these sectors</b>  Indicators: Number of forums created  Targets: 4 forums with 2 annual meetings</p> <p><b>Measure 11 - To develop a prevention and awareness campaign for industrial accidents at work and occupational diseases and their redress, including information on technical support for rehabilitation and professional reintegration</b>  Indicators: Number of awareness measures; number of recipients  Targets: 40/year; 1,000/year  Entities to be involved: MESS; ACT; IEP, I.P.; Social partners; Institutional partners  Strategic Objective: 2; 3</p> <p><b>Measure 12 - To promote the setting-up of joint committees for major construction and public works projects</b>  Indicators: Number of committees  Targets: 3 during the period ENSST 2015-2020</p> <p><b>Measure 13 - To develop preventive activities for specific hazards such as chemical, psychosocial, nano-technologies, biological and musculoskeletal disorders</b>  Indicators: Number of specific actions developed  Targets: 40/year</p> <p><b>Measure 14 - To create a common and integrated information system for work accidents and occupational diseases, in order to ensure reliable information processing, including those involving public employees and private sector employees</b>  Indicators: Creation of a common and integrated information system  Targets: 1 in 2020</p> <p><b>Measure 15 - To promote the production and analysis of statistics related to occupational diseases</b>  Indicators: Number of statistical indicators made available; number of periodical assessments or actions carried out</p>

	<p>Targets: 5/year</p> <p><b>Measure 16 - To assess the impact of the organisation model of health and safety services at work on the improvement in health and safety conditions at work</b></p> <p>Indicators: Number of assessment reports produced</p> <p>Targets: 2 reports (2017 and 2020)</p>
<p><b>Objective 3:</b> To support companies in the implementation of health and safety at work, particularly micro, small and medium-sized enterprises</p>	<p><b>Measure 17 - To disseminate information on the forms of organisation of health and safety at work services best suited to their size/activity/risk</b></p> <p>Indicators: Number of companies covered</p> <p>Targets: 5,000/year</p> <p><b>Measure 18 - To streamline the intervention of the Authority for Working Conditions prevention experts in the workplaces, in coordination with health and safety at work services and other prevention agents</b></p> <p>Indicators: Number of visits made; number of measures implemented</p> <p>Targets: 150/year; 450/year</p> <p><b>Measure 19 - To identify and promote information sharing and good practices in health and safety at work</b></p> <p>Indicators: Information or good practices made available on the ACT website</p> <p>Targets: 50</p> <p><b>Measure 20 - Production and dissemination of simple documents adapted to each sector, as well as law enforcement tools for health and safety at work</b></p> <p>Indicators: Number of tools disseminated</p> <p>Targets: 6/year</p>
<p><b>Objective 4:</b> To promote information, training, participation and cooperation at the workplace</p>	<p><b>Measure 21 - To organise training/awareness/information activities for employers and workers on health and safety at work</b></p> <p>Indicators: Number of activities organised; number of targets</p> <p>Targets: 20/year; 500/year</p> <p><b>Measure 22 - To provide online self-assessment tools</b></p> <p>Indicators: Number of tools provided</p> <p>Targets: 5 during the period ENSST 2015-2020</p> <p><b>Measure 23 - To promote the integration and adaptation of training offer on health and safety at work aimed at specific sectors of activity in the National Qualifications Catalogue, as well as the development of health and safety at work training courses</b></p> <p>Indicators: Number of training courses with health and safety at work content; number of training activities developed</p> <p>Targets: 20 during the period ENSST 2015-2020; 100 during the period ENSST 2015-2020</p>
<p><b>Objective 5:</b></p>	<p><b>Measure 24 - To assemble and provide support kits for new employers on their main labour and health and safety at work obligations</b></p>

<p><b>To promote compliance with health and safety at work legislation</b></p>	<p>Indicators: Number of kits provided Targets: 5/year Entities to be involved: MSESS; ACT; Social partners; ISS, I.P.; IEFP, I.P.; AMA, I.P. Strategic Objective: 1</p> <p><b>Measure 25 - To follow up and monitor the activity of external services, in both safety at work and health at work</b> Indicators: Number of entities audited; number of non-conformities corrected Targets: Total universe Entities to be involved: MSESS, ACT; MS; DGS Strategic Objective: 2; 3</p> <p><b>Measure 26 - To follow up and monitor the activity of certified health and safety at work training providers</b> Indicators: Number of entities audited; number of non-conformities corrected Targets: Total universe</p> <p><b>Measure 27 - Assessment of the resources and activities developed in terms of internal and common health and safety at work services</b> Indicators: Number of entities followed up Targets: 500 Companies during the period ENSST 2015-2020</p> <p><b>Measure 28 - To promote compliance with health and safety at work requirements by all parties in the hiring chain</b> Indicators: Number of monitoring tools made available Targets: 3/year</p> <p><b>Measure 29 - To ensure the improvement in working conditions through the continuous adaptation of human, logistics and technical resources, from the Authority for Working Conditions.</b> Indicators: Interventions of ACT in health and safety at work; number of active prevention experts/workers; indicative ratio of active inspectors/workers of 10,000 or less; number of workers with specific health and safety at work training Targets: 50% or more; 100</p>
<p><b>Objective 6 To strengthen international cooperation on health and safety at work</b></p>	<p><b>Measure 30 - To carry out cooperation activities on health and safety at work</b> Indicators: Number of activities organised Targets: 2/year</p> <p><b>Measure 31 - To promote exchanges activities between Portuguese and other countries experts</b> Indicators: Number of exchanges Targets: 5/year</p>

<p><b>PORTUGAL</b></p>	
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<b>5. Actors and stakeholders</b>	<p><b>ACT</b> – Autoridade para as Condições do Trabalho (Authority for Working Conditions)</p> <p><b>AMA, I.P.</b> – Agência para a Modernização Administrativa, I.P. (Agency for the Administrative Modernisation)</p> <p><b>ANQEP, I.P.</b> – Agência Nacional para a Qualificação e o Ensino Profissional, I.P. (National Agency for Qualification and Vocational Education and Training)</p> <p><b>ANSR</b> – Autoridade Nacional de Segurança Rodoviária (National Road Safety Authority)</p> <p><b>ASF</b> – Autoridade de Supervisão de Seguros e Fundos de Pensões (Insurance and Pension Funds Supervisory Authority)</p> <p><b>DGAEP</b> – Direção-Geral da Administração e do Emprego Público (Directorate-General of Administration and Public Employment)</p> <p><b>DGS</b> – Direção-Geral da Saúde (Directorate-General of Health)</p> <p><b>GEE/GEP</b> – Gabinete de Estratégia e Estudos/Gabinete de Estratégia e Planeamento (Office for Strategy and Studies/Office for Strategy and Planning)</p> <p><b>GEE/GEP</b> – Gabinete de Estratégia e Estudos/Gabinete de Estratégia e Planeamento (Office for Strategy and Studies/Office for Strategy and Planning)</p> <p><b>IEFP, I.P.</b> – Instituto do Emprego e da Formação Profissional, I.P. (Institute of Employment and Vocational Training)</p> <p><b>INE, I.P.</b> – Instituto Nacional de Estatística, I.P. (National Institute of Statistics)</p> <p><b>INSA, I.P.</b> – Instituto Nacional de Saúde Dr. Ricardo Jorge, I.P. (National Institute of Health Dr. Ricardo Jorge)</p> <p><b>ISS, I.P.</b> – Instituto da Segurança Social, I.P. (Social Security Institute)</p> <p><b>ME</b> – Ministry of Economic Affairs</p> <p><b>MEC</b> – Ministry of Education and Science</p> <p><b>MF</b> – Ministry of Finance</p> <p><b>MNE</b> – Ministry of Foreign Affairs</p> <p><b>MS</b> – Ministry of Health</p> <p><b>MSESS</b> – Ministry of Solidarity, Employment and Social Security</p>
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<b>6. Resources and timeframe</b>	The National Strategy for Health and Safety at Work 2015-2020 foresees a schedule of implementation of each measure and the contributing entities to be involved in that implementation.
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<b>7. Evaluation/lessons learned</b>	ENSST 2015 – 2020 will be monitored on three occasions, namely: <ul style="list-style-type: none"> <li>• Initial assessment – before the end of 2016;</li> <li>• Interim assessment – before the end of 2018;</li> <li>• Final assessment – after 31 May 2022.</li> </ul>
Ex ante indicators for the years 2012 to 2020	Promote the quality of working life and the competitiveness of companies; Reduce the number of work accidents by 30% and its incidence rate of by 30%; Reduce the hazard factors associated with occupational diseases. (for details see under ‘Measures’)

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<b>8. Relation to European Framework</b>	<p>The objectives are closely related to all aspects of Challenge 1, 2 and 3 of the EU-strategy.</p> <p>Challenge 3 (Tackling demographic change): the National Strategy for Health and Safety at Work 2015-2020 deals with this issue in the 3rd measure of the strategy (objective 1) by foreseeing Preventive Actions tackling with different targets including older people.</p> <p>Measure 6 is related to the key objective 7 of the EU-OSH Strategic Framework by foreseeing to strengthen international cooperation on health and safety at work.</p> <p>Measure 14 and 15 of the strategy are related to key objective 6 of the EU-strategy (<i>Improve statistical data collection and develop the information base</i>) by foreseeing the creation of a common and integrated information system for work accidents and occupational diseases and to promote the production and analysis of statistics related to occupational diseases</p>