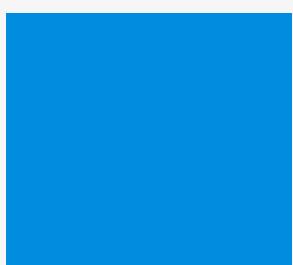
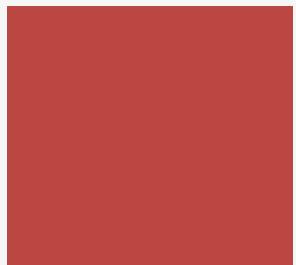




# MARKET DECENTRALIZATION REPORT



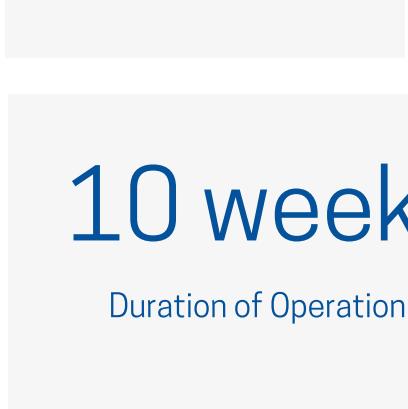
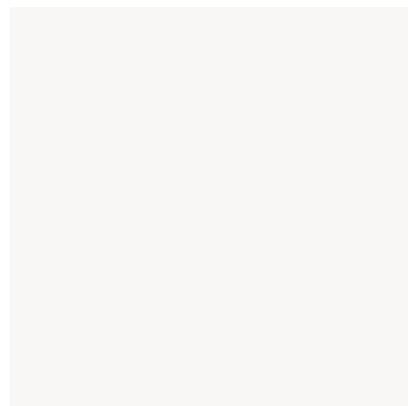
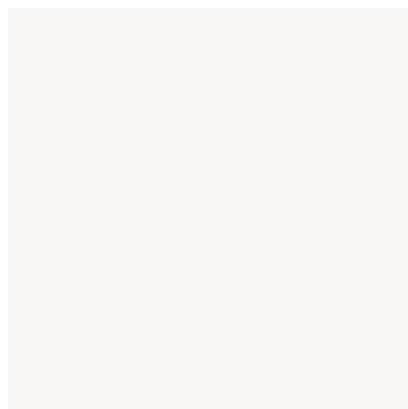
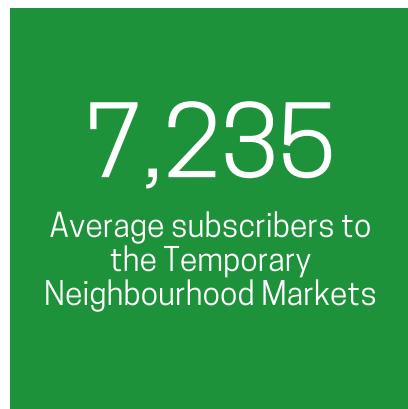
JULY, 2020



PREPARED AND PRESENTED BY  
KADUNA MARKETS DEVELOPMENT AND MANAGEMENT COMPANY

# In numbers...

Outcomes from the market decentralization exercise



# Project Background

On the 23rd of March 2020, Kaduna State Government announced a 30 day state-wide lockdown as part of its precautionary measures to curb the spread of Covid-19. One of these measures was the partial closure of all markets and shops except for sellers of food and medicine. These measures were subsequently reviewed, allowing residents to stock up on food and other essential items on Wednesdays and Saturdays. However, the overwhelming vehicular and pedestrian traffic recorded during this period necessitated the recommendation to decentralize markets across the city.

The Market Decentralization Exercise entailed setting up temporary neighbourhood markets in public school facilities to limit inter-community movements without jeopardizing the access to food and essential items. On the 27th of April 2020, KMDMC's recommendation to decentralized markets was approved by the State's Covid-19 Taskforce Standing Committee. Following this approval, a team comprising KMDMC, the General Manager KASTLEA, KASUPDA, the Market Union Chairman, Council Secretaries to Kaduna South, Kaduna North, Chikun and Igabi LGAs and largely coordinated by KMDMC's Manager Operations A'aron John was constituted to implement this mandate.

A pilot was carried out on the 2nd of May, 2020 in 46 locations identified across four local government areas; 9 in Igabi LGA, 13 in Kaduna North LGA, 14 in Kaduna South LGA and 10 in Chikun LGA. Currently, there are over 83 locations in 7 LGAs in Kaduna. So far, the exercise has continued for ten consecutive weeks and will continue under the management of the Local Governments as directed by the Covid-19 Standing Committee with support from KMDMC.

## GOALS AND OBJECTIVES

The baseline of the setting up of temporary neighbourhood markets is to curtail the spread of Covid-19 in the State by decongesting areas with high commercial activities while ensuring the continuation of moderate commercial activities in a controlled manner.



# Scope of Work

Following the easing of the partial lockdown, KMDMC has been directed to hand over the operations of the temporary markets to the Local Governments to ensure sustainability. This report summarizes the activities of the last ten weeks and the challenges encountered.

## Distribution of Temporary Neighbourhood Markets

Since 1km is regarded as average walkable distance, KMDMC strived to ensure locations were at least 1km apart to ensure residents are within walkable distance from the nearest temporary neighbourhood market.

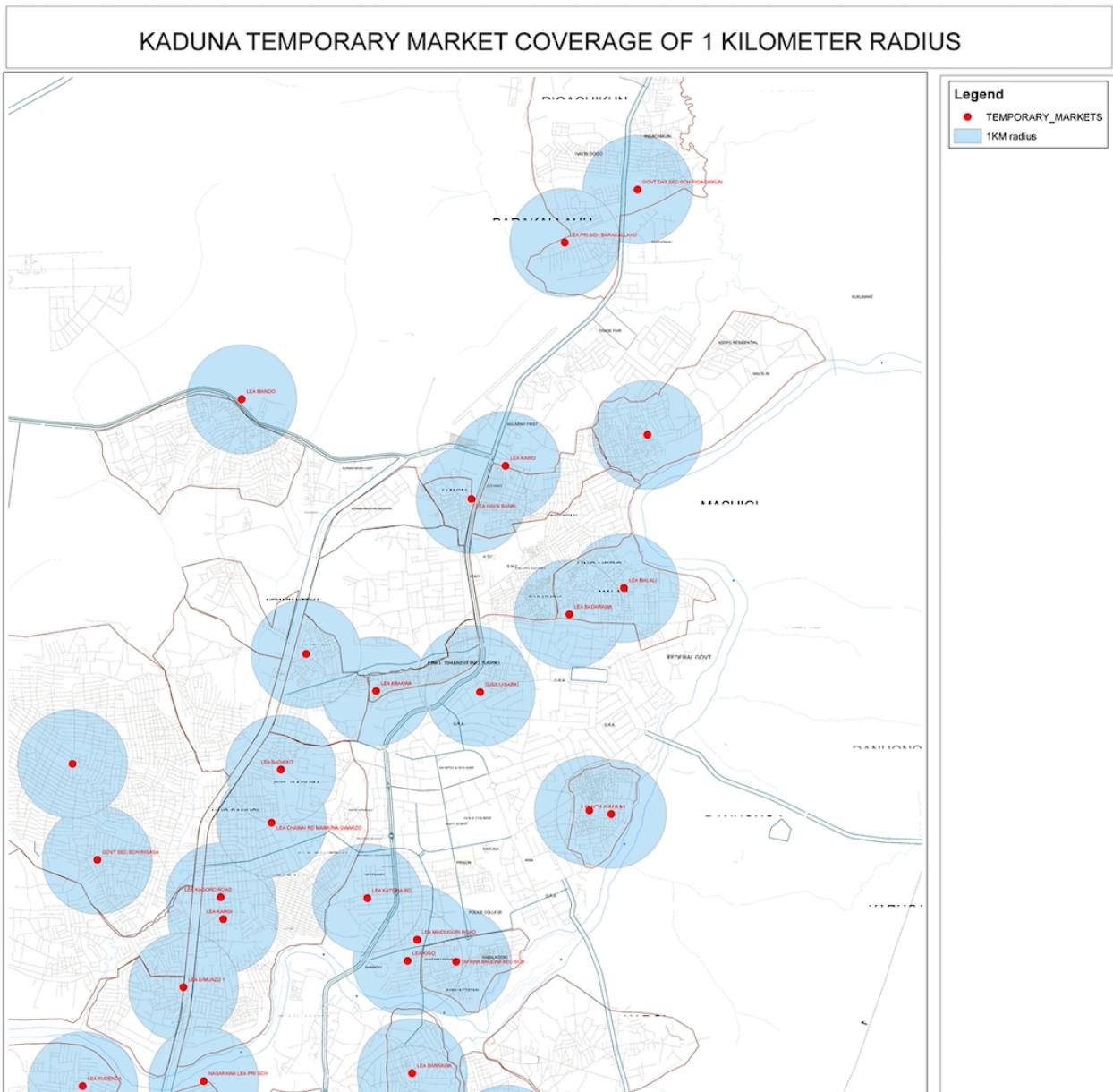


Fig. 1 Distribution of Temporary Neighbourhood Markets

## **Demarcation of Earmarked Locations**

Considering the objective of the exercise, each facility was demarcated into 3m by 3m boxes and a 3m space between boxes in line with the guidelines for observing physical distancing. Demarcations continued as new locations were identified and added. The Local Governments were tasked with this responsibility to ensure the use of local labour within the locations to encourage adoption of the facility by members of each community.

## **Security**

The security team comprised of Operation Yaki, KADVIS, NSCDC, DSS, FRSC, Peace Corps, and the Nigerian Airforce. A recurring challenge was the early deployment of security personnel to stop the activities in flashpoints like Ahmadu Bello Way, Kawo, Sabon Tasha, Rigasa, Ungwan Rimi, Faki Road, Chawai, Kasuwan Bacci, Panteka, Gombe Road, Mashi Gwari and sometimes in the temporary facilities.

Each facility had a combination of personnel from Peace Corps, KADVIS, and KMDMC's Taskforce Marshalls. Other operatives were stationed at regular markets to enforce the closure of markets and disperse traders. Several arrests of persons and goods have been made over the course of the operation. Initial arrests were taken to the Operation Yaki Headquarters at Independence Way but upon concerns of overcrowded holding cells, subsequent arrests were taken before mobile courts.

## **Health and Safety**

Most of the facilities have access to clean potable water and toilets, drainages and refuse dumps were accessed before commencement of the markets. Also, KMDMC procured 60 tippy taps, 10 cartons of hand sanitizers, 70 infrared thermometers and face masks to be used in the facilities.

The Covid-19 Standing Committee recommended that KMDMC leverage the existing contract with Capegate to ensure the facilities are cleaned regularly. However, as observed by our HSE officers, most facilities were not visited. KMDMC resorted to its existing arrangement with Wettrack who has been in charge of waste management in Sheikh Abubakar Gumi market and took over the cleaning of the temporary market facilities.

On the 12th of May, a Point of Entry (PoE) training was conducted by the Ministry of Health for all LGA coordinators and facility supervisors. The training was centred around the proper use and reading of infrared thermometers.

## **Media and Publicity**

KMDMC carried out a robust and continuous sensitization on radio, Twitter, WhatsApp, Facebook and print publications. Also, we recorded special radio and magazine

programmes in English, Hausa and Pidgin with a focus on the market decentralization exercise. These programmes included call-in segments to answer concerns and questions from residents.

Traders needed to take ownership and responsibility of the temporary spaces allocated to them, as such, A6 cards were given to each allottee. The information of each trader was captured upon the issuance of the card which could serve as vital information in the event of contact tracing.

## **Distribution of Umbrellas**

His Excellency, the Governor inspected the temporary markets at Kawo, Badarawa and Barnawa on the 9th of May 2020. Following his visit, the Governor directed KMDMC to procure and distribute umbrellas free of charge to traders in these facilities as a gesture to protect the traders and their goods from sunlight and rain and acknowledge their compliance. A total of 2,500 umbrellas were distributed in Zaria, Sabon Gari, Igabi, Kaduna North, Kaduna South and Chikun.

## **Coordination**

Each LGA is coordinated by the LG secretary aided by supervisors. We also received support from the Rotary club, Ministry of Health, Ministry of Education, and other Civil society groups that showed tremendous support in ensuring physical distancing and other safety measures are being observed.

## **Budget**

KMDMC received a total of N56,534,000.00 for the market decentralization exercise from the Covid-19 Standing Committee. So far, N61,228,654.00 was spent within the last ten weeks. His Excellency, upon his visit to some of the facilities in Kawo and Barnawa, directed that umbrellas be given to the subscribers of the temporary market which constituted 44.6% of the budget. Other major items include security, fuelling of vehicles and procurement of safety equipment. A total is N61,228,654 has been spent so far for the exercise.

The breakdown of the expenditure is as follows:

**Table 1. The breakdown of the expenditure is as follows:**

<b>S/N</b>	<b>Description</b>	<b>Total</b>
1.	Demarcation of Trade Posts in 4 Local Governments	N1,875,000.00
2.	Production of Spatial Maps of all locations	N150,000.00
3.	Fuel	N12,059,529.00
4.	Procurement of Umbrellas	N27,358,750.00
5.	Security	N6,899,500.00
6.	Masks	N66,000.00
7.	Media	N1,180,000.00
8.	Printing of Trading Posts Allocation Cards, Banners, Posters and Stickers	N1,180,000.00
9.	10 Cartons of Hand Sanitizers	N180,000.00
10.	70 Infrared Thermometers	N2,450,000.00
11.	60 Tippy Taps	N2,320,000.00
12.	Support to Zaria Markets	N500,000.00
13.	Mobile Courts	N21,000.00
14.	Relocation of Bakin Dogo Market to Mando	N464,800.00
15.	Fencing of Sabo Market	N156,750.00
16.	Waste Management	N2,223,850.00
17.	Repairs of Operational Vehicles for Patrol	N262,500.00
18.	Personnel Allowances	N2,706,800.00
	<b>Total</b>	<b>N 61,228,654.00</b>

# Challenges

There were several complaints from the Local Government coordinators concerning the conduct of the security personnel. According to the reports received, the operatives arrived late and provided little support in the enforcement. Since the exercise was largely divided into enforcement and decongestion, the operatives were required to arrive as early as 5 AM to stop traders from settling. This largely affected the level of turnout in locations like Ungwan Rimi, Polytechnic field Sabo, and Ungwan Macibi, Television.

Each location government experienced its share of unique challenges. While some facilities were easy to manage, others such as Maiduguri Road, Government College Kakuri, and Chawai Road were oversubscribed and had sellers of non-essential items crowding its surroundings. Government College, Kakuri and Chawai Road were shut down to decongest the traders into facilities closer to their places of residence while Sabon Tasha market was barricaded to prevent access.

The enforcement team experienced resistance along major commercial corridors in Sabon Tasha, Gonin Gora, Kawo, Rigasa and the Central Business District. This resistance ranged from mild altercations to throwing rocks at the personnel and in one instance, there was an attempt to stab a supervisor in Rigasa. It was crucial to reduce activities in these places due to their cosmopolitan nature.

KMDMC received several reports about extortion in some of the locations which we investigated. The culprits were removed from the facilities and handed to the appropriate authorities and the money collected was returned to the traders.

The team complained of reluctance of security to arrest offenders especially women which led to demoralization among some members of the team. In order to resolve this, KMDMC liaised with the Ministry of Justice to set up two mobile courts to arraign the defaulters since mobile courts did not operate on Wednesdays and Saturdays at the time. However, the courts operated twice and stopped, all efforts to revive them have proved abortive. Notwithstanding, the team continued to make arrests of goods which were either fined or given to orphanage homes and the Ministry of Human Services and Social Development.

Since the announcement of the State Government to ease the partial lockdown, the temporary markets have recorded low turnout. More traders have occupied the corridors of Ahmadu Bello Way, Kawo, Gombe Road, Sabon Tasha, Lagos Street and Mando. Locations such as Kigo Road has lost all its subscribers.

# Recommendations

- KMDMC to work more closely with the all 23 LGAs in setting up temporary markets.
- Continuous media sensitization to emphasize closure of markets and buttress that temporary markets and plazas are the only trading locations opened for business.
- More support from the Ministry of Internal Security and Home Affairs in deployment and coordination of security.
- More arrests of goods and traders to serve as deterrent and MISHA should consider positioning vehicles at strategic places permanently.
- At least one mobile court in each local government area dedicated to the market decentralization exercise.
- An aggressive decongestion of flashpoints like Kawo, Sabon Tasha, Ahmadu Bello Way to force traders into the temporary facilities.
- As observed in major commercial corridors in the State, traders have taken to using their vehicles for trading. To this end, KASTLEA as a traffic enforcement agency should commence the impounding and clamping of vehicles trading along these roads.
- In the future KMDMC to ensure that all markets are built in a spacious and safer manner that will be suited to handle any pandemic or health crisis that may arise.

# List of Temporary Market Facilities

S/N	Local Government Area	Facility
1.	Chikun	<ul style="list-style-type: none"> <li>• Gonin Gora Primary School</li> <li>• Nasarawa LEA Primary School</li> <li>• Narayi Primary School</li> <li>• Sabon Tasha Primary School</li> <li>• LEA Kudenda</li> <li>• LEA Primary School, Maraban Rido</li> <li>• LEA Primary School at NNPC Junction</li> <li>• Unguwan Boro Secondary School</li> <li>• GDSS Narayi</li> <li>• LEA Primary School Danhonu 1</li> <li>• LEA Primary School Danbushiya</li> <li>• Government Secondary School Sabon Tasha</li> <li>• UBE Primary School Nasarawa</li> <li>• Polytechnic Field, Sabo</li> </ul>
2.	Kaduna North	<ul style="list-style-type: none"> <li>• LEA Uguwan Rimi 1</li> <li>• LEA Uguwan Rimi 2</li> <li>• LEA Uguwan Sarki (Black and White)</li> <li>• LEA Kowo</li> <li>• LEA Badarawa</li> <li>• LEA Malali</li> <li>• LEA Maiduguri Road</li> <li>• LEA Katsina Road</li> <li>• LEA Kigo Road</li> <li>• LEA Abakpa</li> <li>• LEA Hayin Banki</li> <li>• LEA Rafin Guza</li> <li>• Capital School</li> <li>• LEA Uguwan Kudu</li> <li>• LEA Uguwan Kanawa</li> <li>• LEA Uguwan Dosa</li> <li>• LEA Hayin Banki</li> </ul>
3.	Kaduna South	<ul style="list-style-type: none"> <li>• LEA Badikko</li> <li>• LEA Barnawa 1 &amp; 2</li> <li>• LEA Maichibi Television</li> <li>• LEA Babban Dodo</li> <li>• Government Secondary School Kakuri</li> <li>• LEA Chawai Road</li> <li>• LEA Uguwan Muazu 1</li> <li>• LEA Uguwan Muazu 2</li> <li>• LEA Kargi Road</li> </ul>

# List of Temporary Market Facilities

S/N	Local Government Area	Facility
		<ul style="list-style-type: none"> <li>• Government Secondary School Richifa Street, Tudun Wada</li> <li>• LEA Kurmin Mashi</li> <li>• LEA Kinkinau</li> <li>• LEA Kagoro Road</li> <li>• LEA Faki Road</li> <li>• LEA Model Makera</li> <li>• Government Secondary School Kakuri</li> <li>• Government Secondary School Rigasa</li> <li>• Monday Market Field</li> <li>• LEA Kurmin Gwari</li> <li>• LEA Demonstration</li> </ul>
4.	Igabi	<ul style="list-style-type: none"> <li>• LEA Mashi Gwari</li> <li>• Hatris Market</li> <li>• LEA Shawai</li> <li>• LEA Rigasa</li> <li>• LEA Mando Model Primary School</li> <li>• LEA Barakallahu</li> <li>• Mamman Jallo Primary School</li> <li>• Government Secondary School Rigachikun</li> <li>• LEA Mahuta</li> <li>• LEA Hayin Dan Mami</li> </ul>
5.	Zaria	<ul style="list-style-type: none"> <li>• Kofan Fada Primary School</li> <li>• Sani Adamu Primary School, Gaskiya Road</li> <li>• Amaru Market Field</li> <li>• Gyallesu 1 &amp; 2 Primary School</li> </ul>
6.	Sabon Gari	<ul style="list-style-type: none"> <li>• Township Stadium</li> </ul>



**Fig 2. Demarcation of LEA Primary School, Maraban Rido**



**Fig 3. Cordonning entrances to Sabon Tasha Market**



**Fig 4. Demonstration of physical distancing Expectations**



**Fig 5. Enforcement at around Sabon Tasha market**



**Fig. 6. Example of an Ideal physical Distancing**



**Fig. 7. Non- Compliance with physical distancing**

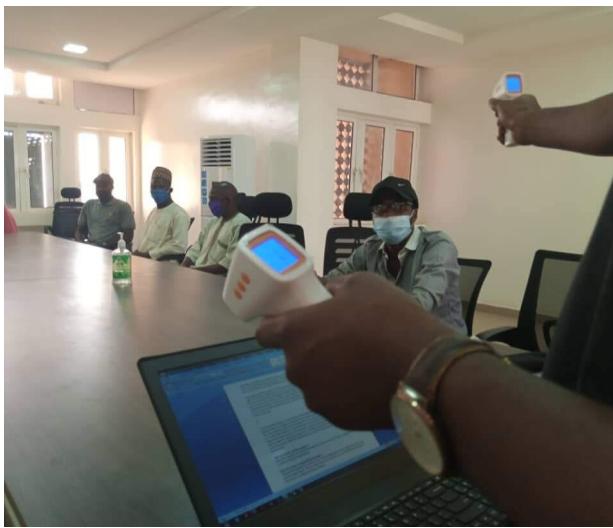


Fig 8. PoE training for LGA Coordinators



Fig 9. PoE training for Facility Supervisors



Fig 10. Notice of an active location (English)



Fig 11. Notice of an active location (Hausa)



Fig 12. Peace Corps providing support to a facility



Fig 13. Interview with a shopper



**Fig 14. The Governor on an inspection of a facility**



**Fig 15. MD/CEO, KMDMC on a sensitisation and inspection tour**



**Fig 16. Distribution of umbrellas at Kabala Constaing**



**Fig 17. Traders with their umbrellas on display**



**Fig 18. Arrests made by Operation Yaki**



**Fig 19. A shop closed for violation of the Quarantine Order**