

Project proposal: How strong is the relationship between a country's degree of dependence on natural resource rents and its corruption level?

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1. Introduction

Corruption: An endemic disease?

Corruption is one of the most intensely debated phenomena in the field of public policy and development. Although there is no universally accepted definition of corruption, the consensus in the literature is that it occurs when “public official (A), acting for personal gain, violates the norms of public office and harms the interests of the public (B) to benefit a third party (C) who rewards A for access to goods or services which C would not otherwise obtain” (Brown (2006)).

There is substantial empirical evidence that corruption obstructs efforts to reduce poverty and inequality, accelerate economic growth and promote sustainable development (see Ades and Tella (1996), Mauro (1998), Azfar, Lee, and Swamy (2001) and Gupta and Abed (2002)). This is why most countries avow their commitment to fighting and avoiding corruption. And yet, corruption remains an endemic problem across the developing world.

The question of which factors are conducive to higher levels of corruption is central to this discussion. Since many national governments, international organizations and development agencies have stepped up their efforts to fight corruption Michael (2009), it is crucial to know what policies and institutional characteristics are worth funding in order to fight corruption. In recent years, for instance, many countries have set up anti-corruption agencies, appointed corruption ombudsmen and deepened transparency laws, in line with alleged international best practices.

Nevertheless, more empirical research is needed in order to identify the factors that enable the spread and persistence of corruption. In particular, a better understanding of the ways in which corruption takes hold in public institutions could aid policymakers to determine in which areas to concentrate their efforts. This includes understanding the interplay between economic activity, rent-seeking behavior and corruption. In this context, it is worth keeping in mind that empirically, developing countries with large stocks of natural resources have tended to develop more slowly than developing countries with less natural resources (the ‘resource curse’). Could it be that corruption is the missing link -that is, that the dependence on natural resources leads to higher corruption levels, and that these hinder economic development?

2. Research Question

This paper seeks to answer a simple question:

How strong is the relationship between a country's degree of dependence on natural resource rents and its corruption level?

Our preliminary hypothesis is that the answer is yes, higher levels of resource dependency are associated with higher levels of corruption, across countries and within countries across time. This is what the existing empirical evidence suggests (see among others Leite and Weidmann (1999) and Sala-i-Martin and Subramanian (2003)).

However, the evidence is now somewhat outdated, since it predates the commodity-driven boom of the last fifteen years, during which many resource-dependent countries (particularly in Africa) experienced very high rates of economic growth. Do recent trends in economic development contradict the ‘resource curse’ hypothesis? Have developing countries become better at managing the exploitation of natural resources? We will look at economic and political data for all countries since the Second World War in order to examine these issues.

3. Literature Review

In the last two decades, a significant amount of research in the field of development economics has sought to explore and understand the nature of the relationship between natural resource exploitation, good governance and economic development. The trigger for much of the interest in this topic was the empirical discovery made in 1995 by Sachs and Warner that countries with abundant natural resources tend to experience slower economic growth than countries with scarce natural resources (Sachs and Warner (1995)). This phenomenon was termed the “Natural resource curse”.

Nevertheless, the hypothesis that Sachs and Warner put forth to explain this empirical relationship is purely economical: they conjectured that the exploitation and export of natural resources might provoke an over-valuation of a country’s currency, thus making its other exports uncompetitive (i.e. the “Dutch disease”). Sachs and Warner further develop this thesis in “The curse of natural resources” (2001).

Following Sachs and Warner’s original paper, many scholars have hypothesized that the culprit for the low growth rates of resource-rich nations might be not overvalued currencies but weak and ineffective institutions. This is what Mehlum et al call the “rent-seeking hypothesis”, through which “resource abundance leads to a deterioration of institutional quality in turn lowering economic growth” (Mehlum, Moene, and Torvik (2006)). The idea is that as governments in countries with relatively weak institutions become more dependent on natural resources, they engage in rent-seeking behavior that is detrimental for the development and functioning of institutions.

There is substantial empirical evidence for this institutional hypothesis. For instance, Leite (1999) concludes that the availability of natural resources is one of the factors on which corruption depends, along with government policies and the concentration of bureaucratic power. Similarly, analyzing the case of Nigeria, Sala-i-Martin and Subramanian (2003) conclude that “some natural resources – oil and minerals in particular – exert a negative and nonlinear impact on growth via their deleterious impact on institutional quality”.

One crucial fact highlighted by the empirical literature is that not all types of extractive industries have the same impact on the quality of governance and economic development: some researchers (notably Pendergast (2007) and Shaxson (2007)) find that the exploitation of fuel resources have a more negative impact on governance than the exploitation of other natural resources. Another important lesson from the empirical literature is that the effect of natural resource reliance on corruption levels depends on the quality of democratic institutions (see for instance Bhattacharyya and Hodler (2010)).

Looking at the special case of the oil industry, Ross (2012) observes that oil-rich countries with strong governance structures (such as Norway, Canada or the US) are not more corrupt than non-oil-rich countries, but he highlights the prevalence of what he calls “rent seizing” (when the political elite seizes the natural rent to use it arbitrarily) in oil-rich countries with weaker governance structures. This is associated with patronage links and corruption (Ross (2012)).

An interesting framework to examine the relationship between corruption and natural resource rents is provided by Robinson and Acemoglu in their book “Why nations fail” (Robinson and Acemoglu (2012)). At the core of this framework is the idea that a country’s developmental path in terms of the extent to which its economic and political institutions are either extractive or inclusive. Extractive economic institutions are those designed to extract incomes and wealth from one subset of society to benefit a different subset, while extractive political institutions “concentrate power in the hands of a narrow elite and place few constraints on exercise of this power” (Robinson and Acemoglu (2012)). Moreover, extractive economic institutions “inherently depend on extractive political institutions for their survival” (Robinson and Acemoglu (2012)).

Since natural resource rents have historically been a key element of countries with extractive economic institutions, and since extractive economic institutions go hand in hand with extractive political institutions (where corruption is rife), the connection between the dependency on natural rents and corruption seems plausible, perhaps even likely.

To summarize the findings of the literature review, there seems to be a consensus that higher levels of dependence on natural resource rents is associated with higher levels of corruption, but this relationship is not equal for all types of natural resource rents. A recurrent theme in the literature on the topic is the difficulty to measure corruption as well as identification and causality issues: being dependent on natural resources might favor corruption, but highly corrupt regimes might also choose to rely more heavily on natural resources (rather than diversifying their sources of income by promoting economic growth, for instance). Moreover, from the framework of Acemoglu and Robinson (2012) we expect to see extractive economic institutions (typically resource-dependent) accompanied by extractive political institutions (where corruption tends to be more significant than in fully democratic countries).

4. Methodology and data sources

4.1 General description of the proposed methods

Our analysis will investigate the nature of the relationship between the level of dependence on natural resource rents of one country and its level of corruption. For this purpose, we will collect data on as many countries as possible, for all the years for which standardized data is available. The data will be collected and merged from at least three sources. After constructing the panel dataset, we will use econometric techniques such as Panel OLS and Fixed Effects regressions. We will not make causal claims about the relationship between corruption and resource rents, for the reason mentioned before: the causality might be bidirectional.

Our dataset will contain the following variables: -A measure of a country's degree of corruption (the dependent variable) -A measure of a country's degree of reliance on natural resource rents (the explanatory variable of interest) -Control variables that could bias our result if not include in the regression (i.e. variables that are related both to the dependent variable and to the explanatory variable of interest)

4.2 On the measurement of Corruption (the dependent variable)

Corruption, given its nature, is not easily defined nor measured. For this reason, this work will use the perception of corruption as a proxy for corruption. While the relationship between actual corruption levels and corruption perception levels might differ across countries, there is no better measure for corruption. Empirically, it is standard practice to take corruption perception as a proxy for corruption. To balance out the biases that different measures of perceptions of corruption might contain, we might combine several available measures of corruption perception. Among them are: - The perception of corruption index from the World Governance Indicators of the World Bank. This yearly measure is estimated from surveys to experts, leaders and the general public. - The Corruption Perceptions Index of Transparency International also captures the perception of leaders and experts. - A Corruption Trends Index is included in the International Country Risk Guide developed by the PRS Group. This measure is used among others by Leite and Weidmann (1999). These indexes could be combined into one unique index for perception of corruption to make them more robust (except if they are very highly correlated, in which case we might just use one of them).

4.3 On the measurement of Dependence on natural resource rents (variable of interest)

To measure the dependence of natural resources we will use The World Bank's indicator *Total Natural Resources Rents (% of GDP)* which is defined as the sum of oil rents, natural gas rents, coal rents (hard and soft), mineral rents, and forest rents (Group (2014)). This indicator will let us see how the fluctuating levels of rents from natural resources affect the perception of corruption. With this indicator, however, we will not be able to differentiate between sources of resource rents (e.g. oil and gas versus forestry or minerals).

4.4 Possible control variables

To avoid omitted variable bias, it is important to include in the regressions variables that are correlated with both the dependent variable **Corruption Perception** and the key interest variable **Total Natural Resources Rents**. The literature on the topic suggests what some of these variables can be. We will include the following three and test their robustness.

- **GDP per capita** It is necessary to include it in the regression since poorer countries tend to be more corrupt and depend more on natural resources. Therefore, if we exclude it we might induce Omitted Variable Bias in our estimators. We will include it in Purchasing Power Parity terms to control for varying price levels among countries. Source: World Development Indicators, World Bank.
- **Armed Conflict** This is the second control variable. It is a proxy for political stability. It indicates how many armed conflicts a country has suffered on its own territory since 1946. Source: Conflict Data Program, Peace Research Institute Oslo.
- **Unemployment** This is our third control variable. There is empirical evidence that perception of corruption increases when unemployment increases. It is measured as the average yearly unemployment rate (mid-year or at year-end). Source: World Development Indicators, World Bank.

4.5 Possible regression techniques

We will first conduct a Pooled OLS regression as follows:

$$Corruption_i = \beta_0 + \beta_1 NaturalResourceRents_i + \beta_2 GDPpercapita_i + \beta_3 ArmedConflict_i + \beta_4 Unemployment_i + \epsilon_i$$

The next step will be to run a Fixed Effects regression, which will allow us to get rid of the country-specific fixed effects (such that we will only be analyzing the variation in variables within one country across time). To run a Fixed Effects regression, we will subtract from each term its mean. Thus, the regression equation will be:

$$Corruption_{it}^* = \beta_1 NaturalResourceRents_{it}^* + \beta_2 GDPpercapita_{it}^* + \beta_3 ArmedConflict_{it}^* + \beta_4 Unemployment_{it}^* + \epsilon$$

The terms in the equation above are demeaned to eliminate the fixed effects, such that:

$$NaturalResourceRents_{it}^* = NaturalResourceRents_{it} - \overline{NaturalResourceRents_i}$$

$$GDPpercapita_{it}^* = GDPpercapita_{it} - \overline{GDPpercapita_i}$$

$$ArmedConflict_{it}^* = ArmedConflict_{it} - \overline{ArmedConflict_i}$$

$$Unemployment_{it}^* = Unemployment_{it} - \overline{Unemployment_i}$$

We will conduct an F-test to verify that Fixed Effects is an appropriate technique.

Note: We may also add dummy variables for the different regions in order to control for region-specific effects (i.e. see if the relationship between resource rent dependence and corruption is stronger in some regions, controlling for all else).

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