

1 STATE OF OKLAHOMA

2 1st Session of the 60th Legislature (2025)

3 SENATE BILL 875

By: Rosino

6 AS INTRODUCED

7 An Act relating to the state Medicaid program;  
8 amending Section 4, Chapter 395, O.S.L. 2022, as  
9 amended by Section 3, Chapter 448, O.S.L. 2024 (56  
O.S. Supp. 2024, Section 4002.3b), which relates to  
capitated contracts; making contracted entities  
ineligible for capitated contracts for failure to  
meet certain minimum expense requirement; amending 56  
O.S. 2021, Section 4002.12, as last amended by  
Section 7, Chapter 448, O.S.L. 2024 (56 O.S. Supp.  
2024, Section 4002.12), which relates to minimum  
rates of reimbursement; making contracted entities  
ineligible for capitated contracts for failure to  
meet certain minimum expense requirement; providing  
an effective date; and declaring an emergency.

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16 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

17 SECTION 1. AMENDATORY Section 4, Chapter 395, O.S.L.

18 2022, as amended by Section 3, Chapter 448, O.S.L. 2024 (56 O.S.  
19 Supp. 2024, Section 4002.3b), is amended to read as follows:

20 Section 4002.3b. A. All capitated contracts shall be the  
21 result of requests for proposals issued by the Oklahoma Health Care  
22 Authority and submission of competitive bids by contracted entities  
23 pursuant to the Oklahoma Central Purchasing Act.

1       B. Statewide capitated contracts may be awarded to any  
2 contracted entity including, but not limited to, any provider-led  
3 entity or provider-owned entity, or both.

4       C. The Authority shall award no less than three statewide  
5 capitated contracts to provide comprehensive integrated health  
6 services including, but not limited to, medical, behavioral health,  
7 and pharmacy services and no less than two statewide capitated  
8 contracts to provide dental coverage to Medicaid members as  
9 specified in Section 4002.3a of this title.

10      D. 1. Except as specified in paragraph 3 of this subsection,  
11 at least one capitated contract to provide statewide coverage to  
12 Medicaid members shall be awarded to a provider-led entity, as long  
13 as the provider-led entity submits a responsive reply to the  
14 Authority's request for proposals demonstrating ability to fulfill  
15 the contract requirements.

16      2. Effective with the next procurement cycle, and except as  
17 specified in paragraph 3 of this subsection, at least one capitated  
18 contract to provide statewide coverage to Medicaid members shall be  
19 awarded to a provider-owned entity, as long as the provider-owned  
20 entity submits a responsive reply to the Authority's request for  
21 proposals demonstrating ability to fulfill the contract  
22 requirements.

23      3. If no provider-led entity or provider-owned entity submits a  
24 responsive reply to the Authority's request for proposals

1 demonstrating ability to fulfill the contract requirements, the  
2 Authority shall not be required to contract for statewide coverage  
3 with a provider-led entity or provider-owned entity.

4       4. The Authority shall develop a scoring methodology for the  
5 request for proposals that affords preferential scoring to provider-  
6 led entities and provider-owned entities, as long as the provider-  
7 led entity and provider-owned entity otherwise demonstrate an  
8 ability to fulfill the contract requirements. The preferential  
9 scoring methodology shall include opportunities to award additional  
10 points to provider-led entities and provider-owned entities based on  
11 certain factors including, but not limited to:

- 12           a. broad provider participation in ownership and  
13                   governance structure,
- 14           b. demonstrated experience in care coordination and care  
15                   management for Medicaid members across a variety of  
16                   service types including, but not limited to, primary  
17                   care and behavioral health,
- 18           c. demonstrated experience in Medicare or Medicaid  
19                   accountable care organizations or other Medicare or  
20                   Medicaid alternative payment models, Medicare or  
21                   Medicaid value-based payment arrangements, or Medicare  
22                   or Medicaid risk-sharing arrangements including, but  
23                   not limited to, innovation models of the Center for  
24                   Medicare and Medicaid Innovation of the Centers for

Medicare and Medicaid Services, or value-based payment arrangements or risk-sharing arrangements in the commercial health care market, and

d. other relevant factors identified by the Authority.

E. The Authority may select at least one provider-led entity or one provider-owned entity for the urban region if:

1. The provider-led entity or provider-owned entity submits a responsive reply to the Authority's request for proposals demonstrating ability to fulfill the contract requirements; and

2. The provider-led entity or provider-owned entity demonstrates the ability, and agrees continually, to expand its coverage area throughout the contract term and to develop statewide operational readiness within a time frame set by the Authority but not mandated before five (5) years.

F. At the discretion of the Authority, capitated contracts may be extended to ensure there are no gaps in coverage that may result from termination of a capitated contract; provided, the total contracting period for a capitated contract shall not exceed seven (7) years.

G. At the end of the contracting period, the Authority shall solicit and award new contracts as provided by this section and Section 4002.3a of this title.

H. At the discretion of the Authority, subject to appropriate notice to the Legislature and the Centers for Medicare and Medicaid

1 Services, the Authority may approve a delay in the implementation of  
2 one or more capitated contracts to ensure financial and operational  
3 readiness.

4       I. Effective with the next procurement cycle, a contracted  
5 entity that currently holds a capitated contract with the Authority  
6 under the Ensuring Access to Medicaid Act shall be ineligible for a  
7 capitated contract award for the subsequent procurement cycle if the  
8 contracted entity fails to meet the minimum primary care expense  
9 requirement stipulated in subsection O of Section 4002.12 of this  
10 title.

11       SECTION 2.       AMENDATORY       56 O.S. 2021, Section 4002.12, as  
12 last amended by Section 7, Chapter 448, O.S.L. 2024 (56 O.S. Supp.  
13 2024, Section 4002.12), is amended to read as follows:

14       Section 4002.12. A. Until July 1, 2027, the Oklahoma Health  
15 Care Authority shall establish minimum rates of reimbursement from  
16 contracted entities to providers who elect not to enter into value-  
17 based payment arrangements under subsection B of this section or  
18 other alternative payment agreements for health care items and  
19 services furnished by such providers to enrollees of the state  
20 Medicaid program. Except as provided by subsection I of this  
21 section, until July 1, 2027, such reimbursement rates shall be equal  
22 to or greater than:

23           1. For an item or service provided by a participating provider  
24 who is in the network of the contracted entity, one hundred percent

1       (100%) of the reimbursement rate for the applicable service in the  
2       applicable fee schedule of the Authority; or

3           2. For an item or service provided by a non-participating  
4       provider or a provider who is not in the network of the contracted  
5       entity, ninety percent (90%) of the reimbursement rate for the  
6       applicable service in the applicable fee schedule of the Authority  
7       as of January 1, 2021.

8           B. A contracted entity shall offer value-based payment  
9       arrangements to all providers in its network capable of entering  
10      into value-based payment arrangements. Such arrangements shall be  
11      optional for the provider but shall be tied to reimbursement  
12      incentives when quality metrics are met. The quality measures used  
13      by a contracted entity to determine reimbursement amounts to  
14      providers in value-based payment arrangements shall align with the  
15      quality measures of the Authority for contracted entities.

16           C. Notwithstanding any other provision of this section, the  
17       Authority shall comply with payment methodologies required by  
18       federal law or regulation for specific types of providers including,  
19       but not limited to, Federally Qualified Health Centers, rural health  
20       clinics, pharmacies, Indian Health Care Providers and emergency  
21       services.

22           D. A contracted entity shall offer all rural health clinics  
23       (RHCs) contracts that reimburse RHCs using the methodology in place  
24       for each specific RHC prior to January 1, 2023, including any and

1 all annual rate updates. The contracted entity shall comply with  
2 all federal program rules and requirements, and the transformed  
3 Medicaid delivery system shall not interfere with the program as  
4 designed.

5 E. The Oklahoma Health Care Authority shall establish minimum  
6 rates of reimbursement from contracted entities to Certified  
7 Community Behavioral Health Clinic (CCBHC) providers who elect  
8 alternative payment arrangements equal to the prospective payment  
9 system rate under the Medicaid State Plan.

10 F. The Authority shall establish an incentive payment under the  
11 Supplemental Hospital Offset Payment Program that is determined by  
12 value-based outcomes for providers other than hospitals.

13 G. Psychologist reimbursement shall reflect outcomes.  
14 Reimbursement shall not be limited to therapy and shall include but  
15 not be limited to testing and assessment.

16 H. Coverage for Medicaid ground transportation services by  
17 licensed Oklahoma emergency medical services shall be reimbursed at  
18 no less than the published Medicaid rates as set by the Authority.  
19 All currently published Medicaid Healthcare Common Procedure Coding  
20 System (HCPCS) codes paid by the Authority shall continue to be paid  
21 by the contracted entity. The contracted entity shall comply with  
22 all reimbursement policies established by the Authority for the  
23 ambulance providers. Contracted entities shall accept the modifiers  
24 established by the Centers for Medicare and Medicaid Services

1 currently in use by Medicare at the time of the transport of a  
2 member that is dually eligible for Medicare and Medicaid.

3       I. 1. The rate paid to participating pharmacy providers is  
4 independent of subsection A of this section and shall be the same as  
5 the fee-for-service rate employed by the Authority for the Medicaid  
6 program as stated in the payment methodology in OAC 317:30-5-78,  
7 unless the participating pharmacy provider elects to enter into  
8 other alternative payment agreements.

9       2. A pharmacy or pharmacist shall receive direct payment or  
10 reimbursement from the Authority or contracted entity when providing  
11 a health care service to the Medicaid member at a rate no less than  
12 that of other health care providers for providing the same service.

13       J. Notwithstanding any other provision of this section,  
14 anesthesia shall continue to be reimbursed equal to or greater than  
15 the anesthesia fee schedule established by the Authority as of  
16 January 1, 2021. Anesthesia providers may also enter into value-  
17 based payment arrangements under this section or alternative payment  
18 arrangements for services furnished to Medicaid members.

19       K. The Authority shall specify in the requests for proposals a  
20 reasonable time frame in which a contracted entity shall have  
21 entered into a certain percentage, as determined by the Authority,  
22 of value-based contracts with providers.

23       L. Capitation rates established by the Oklahoma Health Care  
24 Authority and paid to contracted entities under capitated contracts

1 shall be updated annually and in accordance with 42 C.F.R., Section  
2 438.3. Capitation rates shall be approved as actuarially sound as  
3 determined by the Centers for Medicare and Medicaid Services in  
4 accordance with 42 C.F.R., Section 438.4 and the following:

5       1. Actuarial calculations must include utilization and  
6 expenditure assumptions consistent with industry and local  
7 standards; and

8       2. Capitation rates shall be risk-adjusted and shall include a  
9 portion that is at risk for achievement of quality and outcomes  
10 measures.

11       M. The Authority may establish a symmetric risk corridor for  
12 contracted entities.

13       N. The Authority shall establish a process for annual recovery  
14 of funds from, or assessment of penalties on, contracted entities  
15 that do not meet the medical loss ratio standards stipulated in  
16 Section 4002.5 of this title.

17       O. 1. The Authority shall, through the financial reporting  
18 required under subsection G of Section 4002.12b of this title,  
19 determine the percentage of health care expenses by each contracted  
20 entity on primary care services.

21       2. Not later than the end of the fourth year of the initial  
22 contracting period, each contracted entity shall be currently  
23 spending not less than eleven percent (11%) of its total health care  
24 expenses on primary care services.

1       3. The Authority shall monitor the primary care spending of  
2 each contracted entity and require each contracted entity to  
3 maintain the level of spending on primary care services stipulated  
4 in paragraph 2 of this subsection.

5       4. If a contracted entity fails to meet the minimum primary  
6 care expense requirement stipulated in paragraph 2 of this  
7 subsection, the contracted entity shall be ineligible for a  
8 capitated contract award for the subsequent procurement cycle as  
9 provided by subsection I of Section 4002.3b of this title.

10      SECTION 3. This act shall become effective July 1, 2025.

11      SECTION 4. It being immediately necessary for the preservation  
12 of the public peace, health or safety, an emergency is hereby  
13 declared to exist, by reason whereof this act shall take effect and  
14 be in full force from and after its passage and approval.  
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