

1                   **HOUSE OF REPRESENTATIVES - FLOOR VERSION**

2                   STATE OF OKLAHOMA

3                   1st Session of the 60th Legislature (2025)

4                   COMMITTEE SUBSTITUTE  
5                   FOR  
6                   HOUSE BILL NO. 2728

By: **Kendrix, Maynard,  
Crosswhite Hader, and  
Jenkins** of the House

7                   and

8                   **Bergstrom** of the Senate

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11                   COMMITTEE SUBSTITUTE

12                   An Act relating to administrative rule processes;  
13                   enacting the Regulations from the Executive in Need  
14                   of Scrutiny (REINS) Act of 2025; defining terms;  
15                   imposing duties on agencies with respect to rules;  
16                   prescribing procedures; requiring economic analysis;  
17                   requiring consultation with political subdivisions;  
18                   requiring solicitation of information from certain  
19                   entities; establishing the Legislative Economic  
20                   Analysis Unit within the Legislative Office of Fiscal  
21                   Transparency; imposing duties with respect to  
22                   analysis of rules; prescribing limit on full-time-  
equivalent employees; requiring independent analysis;  
requiring reports; requiring cooperation by state  
agencies; providing for evaluation of rules at  
request of certain officials; requiring public  
availability of information; requiring annual report;  
requiring quantification of certain results;  
prohibiting certain rule from taking effect without  
specific approval pursuant to legislative measure;  
providing for noncodification; providing for  
codification; and providing an effective date.

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24                   BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

1 SECTION 1. NEW LAW A new section of law not to be  
2 codified in the Oklahoma Statutes reads as follows:

3 This act shall be known and may be cited as the "Regulations  
4 from the Executive in Need of Scrutiny (REINS) Act of 2025".

5 SECTION 2. NEW LAW A new section of law to be codified  
6 in the Oklahoma Statutes as Section 601 of Title 75, unless there is  
7 created a duplication in numbering, reads as follows:

8 As used in this act:

9 1. "Agency" means any officer, department, bureau, division,  
10 board, commission, authority, agency, or institution of this state,  
11 except the judicial and legislative branches, authorized by law to  
12 promulgate rules and regulations concerning the administration,  
13 enforcement, or interpretation of any law of this state;

14 2. "Implementation and compliance costs" means direct costs  
15 that are readily ascertainable based upon standard business  
16 practices, including, but not limited to, fees, the cost to obtain a  
17 license or registration, the cost of equipment required to be  
18 installed or used, additional operating costs incurred, the cost of  
19 monitoring and reporting, and any other costs to comply with the  
20 requirements of the proposed rule and regulation; and

21 3. "Major rule" means any administrative rule, whether  
22 emergency or permanent in nature, that will result in or is likely  
23 to result in One Million Dollars (\$1,000,000.00) or more over the  
24 initial five-year period in implementation and compliance costs are

1 reasonably expected to be incurred by or passed along to business,  
2 local government units, and individuals as a result of the proposed  
3 rule and regulation following the adoption of such rule.

4 SECTION 3. NEW LAW A new section of law to be codified  
5 in the Oklahoma Statutes as Section 602 of Title 75, unless there is  
6 created a duplication in numbering, reads as follows:

7 A. Each state agency promulgating a major rule shall provide:

8 1. Whether the proposed rule and regulation is mandated by  
9 federal law as a requirement for participating in or implementing a  
10 federally subsidized or assisted program and whether the proposed  
11 rules and regulations exceeds the requirements of the applicable  
12 federal law;

13 2. An analysis specifically addressing the following factors:

14 a. a comprehensive analysis of the rule's economic  
15 impact, including any costs or benefits including a  
16 detailed quantification of implementation and  
17 compliance costs, on the specific businesses, business  
18 sectors, public utility ratepayers, individuals, and  
19 local government units that will be affected by the  
20 proposed rule and regulation and on the state economy  
21 as a whole,

22 b. a detailed explanation of the methodology and  
23 assumptions used to determine the economic impact,  
24 including the dollar amounts calculated,

- 1                   c. an estimate of the total annual implementation and  
2                   compliance costs that are reasonably expected to be  
3                   incurred by or passed along to business, local  
4                   government units, or individuals and a determination  
5                   of whether those costs will exceed One Million Dollars  
6                   (\$1,000,000.00) over the initial five-year period  
7                   following the adoption of the proposed rule and  
8                   regulation,
- 9                   d. a statement of the need for the rule and the legal  
10                  basis supporting it,
- 11                  e. any measures taken by the agency to minimize the cost  
12                  and impact of the proposed rule and regulation on  
13                  business and economic development within the State of  
14                  Oklahoma, local government, and individuals, and
- 15                  f. a classification of the rule as major or nonmajor,  
16                  with a justification for the classification.

17                 B. No agency shall submit a major rule and regulation to the  
18                 Secretary of State for filing without completing an economic impact  
19                 analysis for the proposed rule and regulation, providing the  
20                 analysis to the Legislative Economic Analysis Unit as created  
21                 pursuant to Section 4 of this act.

22                 C. The agency shall consult with counties, municipalities, and  
23                 school boards, as appropriate, when preparing the economic impact  
24                 statement of a proposed rule and regulation which increases or

1 | decreases revenue of counties, cities, or school districts or  
2 | imposes functions or responsibilities on counties, cities, or school  
3 | districts which may increase their expenditures or fiscal liability.  
4 | The agency shall consult and solicit information from businesses,  
5 | business associations, local government units, state agencies, or  
6 | members of the public that may be affected by the proposed rule and  
7 | regulation or that may provide relevant information.

8 | SECTION 4. NEW LAW A new section of law to be codified  
9 | in the Oklahoma Statutes as Section 603 of Title 75, unless there is  
10 | created a duplication in numbering, reads as follows:

11 | A. The LEAU is hereby established to assist the Administrative  
12 | Rules Committee in evaluating major rules proposed by state  
13 | agencies.

14 | B. A Legislative Economic Analysis Unit (LEAU) shall be created  
15 | within the Legislative Office of Fiscal Transparency (LOFT) to  
16 | provide independent and reliable economic analysis and other  
17 | information relevant to the conduct of the Legislature's oversight  
18 | and legislative duties.

19 | 1. The Legislative Office of Fiscal Transparency shall, within  
20 | ninety (90) days of the effective date of this act, establish a  
21 | division within the Office for the purpose of reviewing the Oklahoma  
22 | Administrative Code and proposed administrative rules of state  
23 | agencies.

1       2. The Office may employ no more than five full-time-equivalent  
2 employees (FTEs) to serve the division and carry out the functions  
3 in this section.

4       3. Within twenty-one (21) calendar days of receiving the  
5 proposed rules and regulations, the LEAU shall conduct an  
6 independent analysis to determine that the agency has complied with  
7 the requirements for the economic impact statement. The LEAU will  
8 assess whether the proposed rule and regulation will result in  
9 implementation and compliance costs of more than One Million Dollars  
10 (\$1,000,000.00) over the initial five-year period after  
11 implementation.

12      4. The LEAU shall provide a report on each major rule and  
13 regulation to the committees of jurisdiction by the end of the  
14 twenty-first calendar day after its submission.

15      5. Inform the committee if the economic impact statement from  
16 the agency is incomplete or contains substantive inaccuracies.

17      6. The LEAU shall report to the committee designated by the  
18 President Pro Tempore of the Oklahoma State Senate and the Speaker  
19 of the Oklahoma House of Representatives.

20      C. State agencies shall cooperate fully with the LEAU and the  
21 Legislature in providing data, documentation, and analysis required  
22 under this act.

23      D. The President Pro Tempore of the Oklahoma State Senate,  
24 Speaker of the Oklahoma House of Representatives, and committee

1 chairs of the Administrative Rules Committee may also direct the  
2 division to conduct evaluations of proposed major rules or existing  
3 provisions of the administrative code.

4       E. Reporting and Transparency:

5           1. The LEAU shall make all analyses and determinations publicly  
6 available on its website upon completion.

7           2. An annual report summarizing the year's evaluations and  
8 findings shall be submitted to the President Pro Tempore of the  
9 Oklahoma State Senate and the Speaker of the Oklahoma House of  
10 Representatives and published on its website.

11           3. Within the annual report, the LEAU shall quantify the impact  
12 of their work, including reductions in regulations, cost savings,  
13 and other measurable benefits to the economy.

14       SECTION 5.       NEW LAW       A new section of law to be codified  
15 in the Oklahoma Statutes as Section 604 of Title 75, unless there is  
16 created a duplication in numbering, reads as follows:

17           A major rule shall not take effect unless specifically approved  
18 by the Legislature through a measure receiving a constitutional  
19 majority in each chamber.

20       SECTION 6. This act shall become effective November 1, 2025.

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22 COMMITTEE REPORT BY: COMMITTEE ON ADMINISTRATIVE RULES, dated  
23 02/05/2025 - DO PASS, As Amended and Coauthored.

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