

# **Powering Renewal: Distributed Energy Resources as an Economic Catalyst**

*Transforming Pennsylvania's Economic Landscape through  
Community-Scale Renewable Energy and Storage*

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# Abstract

This comprehensive white paper explores the economic and business implications of distributed renewable energy and battery storage deployment in Pennsylvania, with a particular focus on community-level impacts. As the state transitions from its traditional fossil fuel and nuclear energy landscape, distributed energy resources (DERs) emerge as a transformative force with far-reaching consequences for local economies, infrastructure, and sustainability.

The study synthesizes case studies, policy analyses, and economic modeling to demonstrate how solar panels, community wind projects, and battery storage systems can generate significant economic benefits. Key findings reveal that DER adoption could create tens of thousands of jobs, stimulate local business growth, and provide substantial cost savings for businesses and residents. Pennsylvania, currently a major energy producer, stands at a critical juncture where strategic DER implementation can revitalize post-industrial communities and create new economic opportunities.

The research examines multiple dimensions of DER impact, including job creation in installation and maintenance, technological innovation, grid resilience, and potential revenue streams for municipalities. By analyzing regulatory frameworks, stakeholder dynamics, and comparative examples from other regions, the paper provides a comprehensive roadmap for Pennsylvania to leverage distributed energy as an economic development strategy. The analysis highlights that successful DER deployment requires collaborative approaches involving utilities, policymakers, businesses, and community organizations.

Beyond economic metrics, the study emphasizes the broader societal benefits of distributed energy, including improved environmental quality, enhanced energy independence, and increased community resilience. As federal incentives and state policies increasingly support clean energy transition, Pennsylvania has a timely opportunity to position itself as a leader in the distributed energy revolution.

## Background & Context

Pennsylvania's current energy landscape is defined by a heavy reliance on traditional power generation even as renewable energy gains traction. The state is a major energy producer – the second-largest in overall energy production in the U.S. – driven largely by natural gas and nuclear power<sup>1</sup>. Pennsylvania is routinely among the top three electricity-producing states and is one of the largest nuclear power generators<sup>1</sup>. Coal's role has declined, but the state remains a significant coal producer, and it is also a net exporter of electricity to the region<sup>1</sup>. Despite this robust energy output, renewable sources comprise a relatively small share of Pennsylvania's electricity mix<sup>1</sup>. For instance, Pennsylvania ranks fifth in wind capacity among states east of the Mississippi and produces the second-highest wind energy on the Eastern Seaboard, yet overall renewable contribution to the state's power remains low<sup>1</sup>. An Alternative Energy Portfolio Standard (AEPS) enacted in 2004 helped kickstart renewables, but it plateaued in 2021, prompting calls for new targets to boost clean energy by 2035<sup>1</sup>. In short, Pennsylvania finds itself at an energy crossroads: a historic fossil and nuclear stronghold beginning to explore distributed renewable energy resources amid shifting economic and policy winds.

Other regions offer context for this transition. Nationwide and in neighboring states, distributed energy resources (DERs) – like solar panels on homes, community wind projects, and battery storage systems – are rapidly growing. States such as New York, New Jersey, and Maryland have aggressive clean energy goals and established programs for community solar and storage, providing models that Pennsylvania can study<sup>6</sup>. At least 24 states (including nearby Delaware and New Jersey) have passed legislation enabling community solar – a model where multiple subscribers share the output of a local solar project – but Pennsylvania has not yet done so<sup>6</sup>. This has left Pennsylvania lagging in certain DER innovations despite ample solar and wind potential. The rise of federal incentives like the 2021 Infrastructure Investment and Jobs Act and the 2022 Inflation Reduction Act is now injecting billions of dollars to accelerate clean energy deployment<sup>1</sup>, creating a timely opportunity for Pennsylvania communities to invest in renewables and storage if supportive state policies are in place.

## Challenges in the Existing System

Pennsylvania's predominantly centralized energy system faces several challenges that distributed renewables and battery storage aim to address. Grid reliability and resilience are growing concerns as severe weather events become more frequent. The traditional grid, dependent on large power plants and long transmission lines, can be vulnerable to storms or other disruptions. DERs can mitigate these vulnerabilities by providing local generation and backup power. For example, during Hurricane Ian in 2022, some communities and critical facilities kept their lights on thanks to microgrids – local networks of solar panels and batteries – even as millions around them lost power<sup>5</sup>. This highlighted how local energy resources can bolster resilience. Additionally, parts of Pennsylvania experience stress during extreme conditions (like the 2014 “polar vortex” cold snap that sent wholesale prices soaring<sup>5</sup>), exposing communities to price spikes and reliability risks. Distributed renewables coupled with storage can shave peak demand and buffer consumers from such price volatility<sup>5</sup>.

Another challenge is aging infrastructure and rising costs. Upgrading old transmission and distribution lines or building new centralized power plants is capital-intensive. DERs offer an alternative path: strategically placed solar, wind, or batteries can defer the need for some grid upgrades by reducing load on wires, a strategy known as non-wires alternatives. In New York, for instance, Consolidated Edison's Brooklyn-Queens Demand Management project deployed local energy efficiency and solar to avoid constructing a costly new substation, saving an estimated hundreds of millions of dollars<sup>31</sup>. Pennsylvania's regulators are now exploring similar ideas – the Public Utilities Commission in 2024 issued guidelines encouraging utilities to use battery storage as a reliability tool on their distribution systems<sup>26</sup>. This policy shift recognizes that investing in community-level storage may be more prudent (and faster) in certain cases than reinforcing poles and wires.

Environmental and health challenges also underlie the push for DERs. Traditional generation in Pennsylvania (coal plants, diesel backup generators, etc.) contributes to air pollution and greenhouse gas emissions. Distributed renewables address these issues by cutting emissions at the source. Communities are increasingly motivated by the need to tackle climate change and improve local air quality. For example, many Pennsylvania cities (like Philadelphia and Pittsburgh) have climate action plans aiming for carbon reductions, which hinge on expanding clean energy use. DERs empower not just cities but also suburban and rural communities to participate in emissions reduction. Moreover, high-profile environmental crises – from mine land pollution in Pennsylvania’s coal regions to the impacts of Marcellus Shale gas drilling – have galvanized public support for cleaner, community-based energy solutions. In summary, the existing energy system’s reliability issues, infrastructure costs, and environmental impacts form a backdrop against which DER deployment promises targeted remedies.

## **Growth Drivers for Distributed Energy:**

Several factors are propelling the adoption of distributed renewable energy and battery storage. Dramatic cost declines in technology top the list. Over the past decade, solar photovoltaic (PV) module prices have plummeted and battery storage costs have followed a similar downward trajectory, making these solutions economically attractive. These cost improvements mean that projects which were once marginal now pencil out as viable. According to local experts, the sharp drop in renewable project costs has been “a great incentive” for businesses and municipalities to move forward with installations they had long considered<sup>2</sup>. In Pennsylvania, solar has reached price points that give strong returns on investment – one analysis found commercial solar projects in the state can achieve payback in under 10 years with internal rates of return around 14%, leading the nation on ROI<sup>29</sup>. Likewise, battery storage is becoming more affordable and scalable, whether as small residential backup units or as larger community batteries.

Policy support and market reforms are another key driver. State renewable portfolio standards (RPS) and net metering policies have undergirded DER economics. Pennsylvania’s AEPS required utilities to include alternative energy, creating a market for solar renewable energy credits (SRECs) that helped finance many early solar projects. Net metering, which allows solar owners to earn credit for excess generation, is often cited as foundational to the rooftop solar business case. Pennsylvania’s net metering rules are relatively robust: residential systems up to 50 kW and non-residential up to 3 MW are eligible for full retail credit on excess power sent to the grid<sup>7</sup>. There is no explicit statewide cap on net metering participation, and customers cannot be hit with extra fees for having solar without regulatory approval<sup>7</sup>. This “excellent net metering in Pennsylvania” has made solar “really cost effective,” as one solar co-op organizer noted, encouraging more homeowners to install panels<sup>4</sup>. On the federal level, the extension of the Investment Tax Credit (ITC) for solar and new credits for storage in recent legislation, as well as funding for grid modernization, all bolster the financial appeal of DER projects. These incentives significantly buy down costs for community projects and have set off a wave of development proposals seeking to capitalize on available funds.

Equally important are shifting consumer preferences and corporate sustainability goals. Many businesses and households want cleaner, locally controlled energy for both altruistic and practical reasons. Homeowners value energy independence and backup power; businesses seek to meet corporate ESG (environmental, social, governance) targets and hedge against fuel price volatility. Pennsylvania has seen growing participation in programs like Solarize (bulk purchasing campaigns) and community energy co-ops. For example, a solar co-op in Centre County recently helped 17 households install solar panels by negotiating group discounts, collectively offsetting over 4 million pounds of carbon and saving those families more than \$550,000 on energy costs<sup>4</sup>. Such grassroots initiatives reflect pent-up demand for DERs, even in the absence of formal state programs like community solar. On the corporate side, institutions including Penn State have entered large solar power purchase agreements – Penn State now draws 25% of its statewide electricity from a utility-scale solar array as part of a 25-year deal<sup>4</sup>. This not

only advances sustainability goals but also stimulates local renewable development (the Penn State project, built in Franklin County by Lightsource bp, created jobs and economic activity regionally).

## **Key Stakeholders in the Transition**

The move toward distributed renewables and storage involves a diverse array of stakeholders, each with roles and interests. Policy makers and regulators are central – Pennsylvania’s legislature and Public Utility Commission (PUC) shape the legal framework that can either enable or stifle DER growth. Bipartisan groups of state lawmakers have been advocating for policies like community solar authorization to “make sure everybody gets a bite of the apple” from new federal clean energy funding<sup>6</sup>. At the regulatory level, the PUC’s recent policy statement on energy storage (allowing utilities to treat batteries as distribution assets) is a notable example of institutions adapting rules to facilitate DER adoption<sup>26</sup>. Local governments are also key stakeholders – counties and municipalities influence zoning, permitting, and often are the first line in community engagement for new energy projects. Some Pennsylvania counties, for instance, have been weighing how large solar farms fit into land use plans and tax bases, trying to balance development with farmland preservation<sup>13</sup>.

### **Utilities and Grid Operators**

Utilities and grid operators are directly involved as well. Pennsylvania’s electric utilities (e.g. PECO, PPL, Duquesne Light, FirstEnergy’s subsidiaries) historically focused on delivering centrally generated power, but now they must integrate and even invest in DER. Because Pennsylvania’s utilities are mostly “wires only” (electricity generation is deregulated and competitive), they do not lose generation revenue from customer-sited renewables the way vertically integrated utilities might in other states. However, they do have to manage technical integration and may experience reduced distribution throughput, which can affect how they recover fixed costs. Utilities have responded in mixed ways: some are exploring collaborative approaches, like pilot programs to integrate batteries for grid support (PPL’s community battery in Harrisburg is a case in point, stepping in to supply a neighborhood during outages<sup>21</sup>), while others have been cautious about rapid DER growth without updated rate designs. The regional grid operator, PJM Interconnection, is another stakeholder – it oversees wholesale markets and grid reliability across Pennsylvania and neighboring states. PJM has begun to accommodate aggregated DERs in its markets (following federal Order 2222), which over time can allow communities with solar/storage to earn revenue by providing capacity or ancillary services to the wider grid. An example is the Philadelphia Navy Yard’s generation assets participating in PJM’s ancillary service market for frequency regulation<sup>5</sup>. PJM’s rules and market signals will influence how economically attractive larger DER projects (like community batteries or microgrids) can be beyond just retail bill savings.

### **Private Sector**

The private sector and investors form another crucial group. Solar installers, project developers, and battery technology firms see substantial business opportunity in community-level energy projects. They are often the ones interfacing with property owners and local governments to get projects off the ground. In Pennsylvania, companies ranging from small local installers to large developers (Lightsource bp, AES, Tesla, etc.) are investing in solar farms, rooftop solar portfolios, and pilot storage systems. Investors and financiers, including banks and even new “green banks,” are providing capital, especially as projects prove their profitability and low risk with long-term contracts.

### **Environmental and Community Organizations**

Environmental and community organizations are also deeply involved stakeholders. Groups such as Sustainable Pittsburgh, PennFuture, Solar United Neighbors, and others have been active in education and advocacy. They work to build public support, provide technical assistance (e.g. Solar United Neighbors helps residents navigate solar

installations and policy<sup>4</sup>), and push for equitable policies (so that low-income or renter households are not left behind in the transition).

## Workforce

The workforce – unions, training institutions, and workers themselves – is another stakeholder bloc, concerned with the quality and availability of jobs in this growing sector. Pennsylvania’s unions (like the IBEW for electrical workers) are increasingly providing training for solar installation and battery maintenance, seeking to ensure new clean energy jobs offer good wages and safety standards comparable to traditional energy jobs.

In summary, Pennsylvania’s move toward distributed renewable energy and storage is unfolding in a complex environment. The state has strong legacy energy assets and existing challenges, but also significant drivers for change. A coalition of stakeholders – from policy makers to local communities – will determine how quickly and beneficially this transition happens. In the sections that follow, we delve into the economic and business impacts of DER deployment, impacts on infrastructure and markets, the policy and institutional barriers to watch, detailed case studies of successes and setbacks, and strategic recommendations for Pennsylvania to harness the full value of distributed energy in its communities.

## Economic & Business Impacts

The deployment of renewable energy and battery storage in communities has far-reaching economic and business implications. It spurs new industries and jobs, offers cost savings and resilience for enterprises, influences property markets, and affects public finances. In Pennsylvania and elsewhere, the clean energy transition is increasingly seen not just as an environmental initiative but as an economic development strategy. This section analyzes several key impact areas: job creation and workforce development, business-level benefits and challenges, effects on property values and real estate development, and implications for tax revenues and public finance.

## Job Creation & Economic Growth

Expanding renewable energy and installing battery storage can be a powerful engine for job creation and local economic growth. In Pennsylvania, the clean energy workforce is already sizable and on an upward trajectory. **Nearly 100,000 Pennsylvanians work in the clean energy sector**, placing the state among the top ten in the nation for clean energy employment<sup>2</sup>. These jobs span renewable generation (solar, wind, etc.), energy efficiency, clean transportation, grid modernization, and more<sup>3</sup>. Notably, clean energy jobs have been growing faster than the state’s overall employment rate – a recent analysis found Pennsylvania’s clean energy economy grew 4.3% in 2022, about 50% faster than the rest of the state’s economy<sup>3</sup>. This growth trend is expected to continue or even accelerate as federal investments and market demand increase. The National Renewable Energy Laboratory (NREL) projects that if Pennsylvania captures its share of the national clean energy expansion, jobs in sectors like solar PV, wind, and battery energy storage could roughly double by 2030<sup>33</sup>. For example, battery storage jobs (including installation and maintenance) in Pennsylvania were estimated around a few hundred in 2020 but are projected to climb into the thousands by 2030 in moderate growth scenarios<sup>33</sup>.

Workforce requirements and skill **sets** are evolving alongside this growth. The types of jobs emerging from community renewable projects range from construction and installation roles (solar panel installers, electricians, heavy equipment operators for wind and solar farms) to ongoing operations and maintenance (technicians servicing batteries or PV systems) to manufacturing (if components like solar racking, inverters, or even battery cells are built locally) and project development (engineers, project managers, finance specialists). In many cases, these jobs leverage traditional trades and skills but apply them in new ways. For instance, electricians and HVAC technicians are retraining to install electric vehicle chargers and battery systems, while construction workers may learn to

integrate solar panels into roofing. According to the nonprofit Sustainable Pittsburgh, one challenge has been simply making people aware that these “clean energy jobs” exist and that their existing skills are transferable<sup>2</sup>. Often a person might be doing energy-related work (e.g. insulating buildings or wiring a solar array) without realizing they are part of the clean energy workforce<sup>2</sup>. To build the workforce pipeline, organizations are developing career maps and training programs. For example, Sustainable Pittsburgh is creating career maps for the construction and advanced manufacturing sectors to show entry-level to advanced positions in clean energy, helping workers visualize a long-term career path in this field<sup>2</sup>. Efforts like this aim to attract new talent and upskill workers, ensuring that Pennsylvania has the human capital to meet the rising demand for renewable energy and storage deployment.

Importantly, the clean energy job boom can offset and potentially exceed losses in traditional energy jobs over time, though managing this transition is crucial. Pennsylvania has historically significant employment in coal mining, coal power plants, and more recently natural gas extraction. As DERs expand and some fossil-based activities decline, there will be regional shifts – communities in say, a coal township might lose mining jobs even as solar installation jobs grow elsewhere. So far, studies suggest the net effect of moving toward renewables at scale could be modestly positive for jobs, but with critical localized impacts<sup>14</sup>. The state’s Solar Future Plan analysis indicated achieving 10% solar by 2030 would create many solar jobs while displacing some coal and gas generation; it anticipated only minor net job losses in those sectors, but county officials have urged deeper analysis of localized workforce impacts<sup>14</sup>. This underscores that economic growth from DERs needs inclusive planning. Programs to retrain fossil industry workers for clean energy roles (for instance, training oil and gas rig workers to become wind turbine technicians or battery techs) can help ensure the new jobs benefit those communities in transition. Additionally, many clean energy companies are actively trying to hire from trades and unions that have seen layoffs in coal or manufacturing, providing on-the-job training. Overall, the renewable and storage build-out is poised to be a major source of new jobs across Pennsylvania, from urban centers to rural areas. In fact, rural counties in PA have seen some of the strongest recent growth in clean energy employment<sup>3</sup>, partly because wind and solar projects often site in less populated areas, bringing construction and maintenance opportunities there.

Beyond direct jobs, new industries and local business growth are emerging. The renewable energy supply chain can stimulate manufacturing: for example, several solar equipment and battery component manufacturers are expanding in the region to meet demand. A notable development is in Weirton, just across the border in West Virginia, where Form Energy is building a factory to produce innovative iron-air batteries aimed at grid storage<sup>2</sup>. This plant is bringing investment and jobs to the greater Pittsburgh area and illustrates how the clean energy shift can revive industrial towns by repurposing steel facilities for battery production. Additionally, Pennsylvania’s universities and startups are innovating in energy technology (Pittsburgh, for instance, has research hubs on energy storage and smart grids), potentially spawning home-grown companies. Each community that deploys DERs also sees indirect economic effects: local contractors, engineering firms, and service providers get business. A solar installation on a commercial building might involve not just panel installers, but also local electricians, scaffold suppliers, and even landscapers (for site prep), thus circulating money in the local economy. In sum, the macro picture is that renewable and storage deployment can be a net positive for economic growth, but attention must be paid to workforce readiness and equitable transition for it to reach its full promise in Pennsylvania.

## **Business Benefits & Challenges**

From a business perspective, distributed renewables and battery storage offer a mix of compelling benefits and some challenges. Companies that adopt these technologies often do so for cost savings, operational reliability, and sustainability branding, but they must navigate upfront investment costs and integration issues. Many Pennsylvania businesses – from small firms to large industrials – are increasingly turning to on-site solar or storage as a strategic business decision<sup>22</sup>.

### **Energy Cost Reduction**



One major benefit is energy cost reduction and long-term price stability. Installing solar panels or wind turbines on-site allows a business to generate a portion of its own electricity, thereby lowering the amount it must buy from the grid. Over time, this can translate to significant savings on utility bills. For example, a family-owned grocery store in Centre County, Burkholder's Market, decided to invest in solar after years of eyeing potential savings. Because their roof could not support solar panels, they built a solar carport in the parking lot (with help from a state grant covering 50% of the cost)<sup>4</sup>. The result has been that about 70% of the market's electricity use is now offset by solar, and they expect a full payback on the project in roughly 8–10 years<sup>4</sup>. Over 25 years, the solar installation is projected to save the business approximately \$1.4 million in energy costs<sup>4</sup>. These kinds of savings go straight to the bottom line and can be especially impactful for businesses with narrow profit margins (like grocery retailers). Similarly, businesses that add battery storage can cut costs by shaving peak demand charges – many commercial customers pay extra fees based on their highest demand interval each month. A battery can charge when rates are low (or from the solar array) and discharge during peak times, thereby flattening the demand and avoiding those charges.

Studies have found that solar-plus-storage systems can save businesses tens of thousands of dollars annually on demand charges depending on their rate structure<sup>32</sup>. In states like California, early commercial adopters of battery storage saw annual savings in the range of \$20,000–\$50,000 by reducing peak demand and taking advantage of time-of-use rates<sup>32</sup>. While Pennsylvania's commercial rate structures differ, larger institutions – for instance, colleges or factories – are exploring batteries for similar peak shaving benefits.

### **Improved Operational Reliability**

Another benefit is improved operational reliability and resilience. Outages can be very costly for businesses, halting production, spoiling inventory, or disrupting services. Renewable energy with storage can provide backup power during grid interruptions. Batteries act like uninterruptible power supplies, kicking in immediately if the grid goes down, and on-site generation can sustain critical loads. Hospitals, data centers, and manufacturers with sensitive processes especially value this reliability.

In Pittsburgh, for instance, an advanced manufacturing facility at Hazelwood Green (Mill 19) installed a large solar array on its rooftop as part of a microgrid design to ensure continuous power for the robotics and R&D companies inside. Nationwide, microgrid case studies show businesses avoiding millions in losses by staying online through disasters thanks to on-site energy. One compelling example outside PA is in Florida: following Hurricane Ian, a food warehouse that had a solar+storage microgrid was able to keep refrigeration running, preserving perishables, whereas competitors without backup lost power for days.

On a smaller scale, even a neighborhood hardware store or clinic with a battery can remain open in a local outage, capturing sales while others close. Such resilience dividends not only prevent losses but can become a selling point – a company can assure customers of uninterrupted service or use their robust power system as part of marketing (“we’re powered by renewables and always on”). This reliability aspect is prompting more businesses to view energy investments as insurance. A survey of commercial solar users found many were motivated by having a safeguard against future electricity rate hikes and outages, not just immediate savings<sup>22</sup>.

### **Branding**

Adopting DERs can also yield brand and marketing advantages for businesses. Demonstrating a commitment to sustainability can enhance a company's public image and meet the expectations of customers, investors, and supply chain partners increasingly concerned about carbon footprints. A solar array on the roof or a wind turbine on site is a visible symbol of innovation and environmental stewardship. Companies like IKEA, Walmart, and Target have put solar on many of their stores, explicitly citing both cost and brand benefits (shoppers see the panels and associate the brand with clean energy). In Pennsylvania, one can see examples like telecommunication and tech firms installing solar at their facilities to meet corporate climate targets and appeal to eco-conscious clients. While harder



to quantify than direct savings, these reputational benefits can translate to customer loyalty and even pricing power in some markets.

Despite these benefits, businesses face challenges in adoption of renewables and storage.

### **Upfront Investment and Financing**

The primary hurdle often is the upfront investment and financing. Installing a substantial solar array or battery system requires capital expenditures that small and mid-sized businesses might find daunting. Even though the long-term returns are positive, the payback period (often ~5–10 years for commercial solar<sup>5</sup>) may be longer than some businesses' planning horizons. As one energy expert quipped, many get excited about cutting carbon until they see the price tag, and if it takes five or six years to recoup the cost, "the green in their wallet is more important than the green of the environment"<sup>5</sup>. This mindset means that unless there are incentives or innovative financing (like power purchase agreements or leases with no upfront cost), businesses might hesitate. Programs are emerging to address this – for example, Pennsylvania's Commercial Property Assessed Clean Energy (C-PACE) financing allows building owners to finance solar or efficiency projects through a property tax assessment, spreading costs over many years. Likewise, the availability of federal tax credits (30% ITC for solar and storage) significantly improves the economics, and some businesses partner with third-party developers who finance and own the system while selling power back (so the business gets savings without capital expense).

### **Technical Constraints**

Another challenge is technical integration and operational complexity. Not every facility can easily host renewable generation – as seen with Burkholder's Market, roof structural limits meant a creative solution was needed<sup>4</sup>. Some businesses have limited space or shading issues that make on-site generation tough. In urban areas of Pennsylvania, many businesses operate out of older buildings not designed for solar retrofits or with little footprint for ground-mounted systems. Battery systems, while compact, still require space and proper ventilation or cooling, and there could be fire code considerations to manage (lithium-ion batteries, for instance, have strict safety standards). Additionally, integrating these systems requires navigating interconnection with the utility (to ensure the solar can feed excess to the grid or that a battery can operate without backfeeding dangerously during outages). Businesses often need to hire experts to design and install the systems, and there can be a learning curve in operating them or training facilities staff. For example, a factory adding a battery for peak shaving might need to adjust how it schedules heavy machinery use to maximize savings. These complexities mean management buy-in and education are necessary. However, service providers are increasingly offering turnkey solutions that handle the complexity in the background, making it easier for businesses to participate. Some Pennsylvania businesses are also banding together in buying cooperatives or partnerships to share expertise and get better deals from installers (similar to the residential co-op model, but for commercial entities).

Regulatory and market uncertainties can pose challenges as well. Businesses investing in DERs rely on policies like net metering or demand response programs to remain favorable. If rules change (for instance, if demand charge structures shift or if feed-in tariffs for excess power are reduced), it could affect the project's economics. A cautionary tale comes from Nevada: a sudden change in net metering policy in 2015 severely cut credits for solar owners, which undermined many investments and caused solar companies to exit the state<sup>9</sup>. Although Pennsylvania has more stable policies and even "grandfathers" existing net metering customers from sudden rule changes, businesses must still hedge against policy risk. Long-term power purchase agreements or performance guarantees from providers can mitigate some worry.

In summary, businesses stand to gain substantially from community renewable energy and storage deployment – through cost savings, improved resilience, and positive branding. We see Pennsylvania enterprises already enjoying lower operating costs and reliable power thanks to on-site solar (with paybacks under a decade in many cases) and,

nascently, batteries. The challenges of upfront cost and integration are being lessened by creative financing, state and federal incentives, and a maturing installer market that provides turnkey solutions. As these technologies continue to prove their value, more businesses are likely to follow the early adopters, further driving economic growth and normalizing the presence of solar panels and battery units as standard features at commercial and industrial sites.

## **Property Values & Real Estate Development**

The deployment of distributed renewables and storage in communities can also influence property values, real estate development patterns, and urban planning considerations. Homeowners and developers increasingly recognize that solar panels or community energy systems can add tangible value to properties, while planners are incorporating DERs into designs for new housing and commercial developments.

### **Residential Real Estate**

One clear impact is on residential property values. Multiple studies across the U.S. have found that homes equipped with solar PV systems tend to sell at a premium compared to similar homes without solar. Research by Zillow (a major real estate marketplace) indicated that homes with owned solar panels sold for about 4.1% higher on average than comparable homes without solar<sup>22</sup>. For a median-priced home, this could translate to roughly \$9,000 additional value attributable to the solar installation<sup>22</sup>. More recent analyses suggest the premium may be even higher as solar becomes more desired; a 2024 SolarReviews study found an average 6–7% home value increase with solar, reflecting growing buyer willingness to pay for energy efficiency and lower bills<sup>36</sup>. The U.S. Department of Energy's own research corroborated that buyers are willing to pay a premium (in one study up to \$15,000 more) for a home with solar, and those homes often sell faster than those without<sup>22</sup>. The rationale is simple: a home with solar has lower monthly electricity costs, acting almost like a home improvement that pays dividends to the owner. If a battery backup system is included, the resilience factor (no worry about fridge spoilage during a blackout, etc.) can further attract buyers. It's important to note these premiums generally apply to owned systems – if panels are leased, buyers may be more wary of taking over a lease. In Pennsylvania, where electricity rates are moderate, the percentage premium might differ regionally, but the trend still holds that solar is seen as a value-add. Real estate professionals in the Northeast have reported sizeable boosts in sale prices for solar homes; in markets like Worcester, MA and Boston, some solar homes fetched tens of thousands more than non-solar counterparts (though those dramatic differences may partly reflect other upgrades)<sup>22</sup>. Overall, the evidence is strong that solar arrays can enhance a home's market value and marketability, which in turn encourages more homeowners to consider installations as an investment that they can recoup if they sell<sup>4</sup>.

### **Commercial Real Estate**

Commercial property and real estate development are also impacted. Features like solar panels, battery storage, and EV charging infrastructure are becoming selling points in commercial real estate. For example, a landlord who equips an office building or shopping center with solar can advertise lower operating costs (via reduced common area electricity charges) and attract tenants who prioritize sustainability. In some cases, adding solar can increase a commercial property's net operating income by cutting utility expenses, which by standard real estate valuation methods (capitalization rates) directly increases the property's value. There is also a trend of green building certifications (like LEED) which award points for on-site renewable energy. Buildings that achieve these certifications can command higher rents or sale prices. Property appraisers are gradually updating their models to factor in energy savings from DERs when valuing a property. While more data points are needed for precise valuation norms, early indications are that a well-integrated solar or solar+storage system can make property more attractive in the market. Additionally, as more companies adopt carbon-neutral goals, they may seek buildings that already have renewable energy, thus driving demand for such properties.

DER deployment influences urban planning and development patterns too. Developers of new communities are increasingly designing “solar-ready” or even “net-zero” neighborhoods, where homes come with solar panels and sometimes batteries from the outset. In some states, building codes now encourage or require solar on new construction; California, for instance, mandates solar on new residential buildings. While Pennsylvania hasn’t gone that far statewide, some developers see market advantage in offering solar as part of new homes (with the cost rolled into the mortgage). This can spur clusters of solar-equipped homes that define a neighborhood’s character and appeal. Furthermore, community-scale energy projects like community solar gardens or neighborhood microgrids can make certain locations more desirable. Imagine a new housing development that promises its own solar farm and battery bank supplying cheap, clean power exclusively to residents – this could attract buyers looking for long-term energy savings and reliability. We see hints of this in projects like Babcock Ranch in Florida, a master-planned town powered largely by a 150 MW solar farm plus battery storage. It marketed itself as America’s first solar-powered town and successfully drew residents, in part because of its resilient energy system that kept the lights on through hurricanes<sup>17</sup>. A smaller scale example might be a condo complex in Philadelphia incorporating solar panels and a battery for backup power in common areas; this amenity could differentiate it in the housing market.

On the flip side, there have been worries about potential negative perceptions affecting property values, especially regarding large renewable installations nearby. Some homeowners express “NIMBY” (Not In My Backyard) concerns that a field of solar panels or wind turbines could be an eyesore or affect scenic rural character, possibly impacting nearby home values. Research on this is mixed but generally shows minimal long-term impact if projects are well-planned. For instance, property value studies around solar farms typically find no significant depreciation, especially if developers use screening (trees or fencing) to mitigate visual impact<sup>13</sup>. Wind farms have had more contentious debates about noise and viewshed impacts, though again, empirical evidence often shows limited effect on property values after initial adjustment periods. In Pennsylvania, local zoning hearings about solar farms sometimes bring up fears of land value loss, but many townships are managing this by requiring setbacks and vegetative buffers which help solar farms blend in. Moreover, farmers who lease land for solar often become local testimonials that the steady lease income from solar (frequently more profitable than crops on marginal land) actually stabilizes rural property economics, benefiting the community through maintained farm ownership and circulation of lease revenue.

Real estate development is adapting by finding synergies between renewables and land use. One emerging concept is agrivoltaics, where solar panels are installed above crops or pastureland, allowing dual use – farmers keep producing on the land (sometimes even benefiting from reduced evaporation and wind protection under panels) while also gaining income from electricity. This concept is being explored to ensure that solar development doesn’t undercut agricultural land values, a key concern in Pennsylvania’s farming communities<sup>13</sup>. If successful, agrivoltaics could enhance both farm value and energy value of land. Similarly, placing solar on brownfields, old industrial sites, or rooftops means energy projects can raise the value of previously underutilized properties (e.g., installing solar on a capped landfill can turn it from a dead space into an income-generating asset).

Finally, energy storage installations can influence property considerations. Community battery facilities (like a battery at a substation or a standalone battery on a block) need careful siting to address safety and aesthetics. When done right, they are unobtrusive (often just looking like a fenced utility box) and can even enhance local reliability, which is a plus for property value. But if done without community input, there could be resistance (for instance, a proposal to site a large lithium-ion battery in a dense NYC neighborhood initially faced pushback over fire safety concerns). Proper safety measures, education, and transparency typically alleviate these concerns.

In conclusion, distributed renewables and storage tend to boost property values and reshape real estate in positive ways. Homes with solar are selling at premiums, businesses and developers find that clean energy features attract tenants and buyers, and new communities are being built with DERs as a central amenity. While care must be taken to address any local concerns, especially for utility-scale projects, the overall trend in Pennsylvania and beyond is

that embracing DER is seen as an asset, not a liability, in the property market. This creates a reinforcing cycle: as more properties showcase successful integration of solar and storage (with higher values and satisfied owners), other property owners are encouraged to follow suit, mainstreaming these features in communities.

## **Tax Revenues & Public Finance**

The growth of distributed renewable energy and battery installations has important implications for tax revenues and public finance at the state and local level. On one hand, new energy projects can broaden the tax base, create new revenue streams for municipalities, and reduce public expenditures. On the other hand, there are policy choices around incentives and tax treatment that determine how much direct fiscal benefit communities derive from DER deployment. Pennsylvania's experience, alongside examples from other regions, highlights both opportunities for increased public revenue and the need to carefully structure tax policy for renewables.

When a renewable energy project is built, it often contributes to local tax revenue through property taxes or payments in lieu of taxes (PILOT agreements). For example, large solar farms being developed in Pennsylvania are projected to deliver significant property tax dollars to counties and school districts over their operational life. A utility-scale solar project by Lightsource bp in Franklin County (the Cottontail Solar farm) is estimated to generate about \$40 million in property tax revenues over its lifetime for the local community and the state<sup>24 34</sup>. Another project, Great Cove Solar in Fulton County, is expected to provide around \$17 million in new tax revenue locally, with more than 70% of that funding local schools<sup>30</sup>. These figures illustrate the potential windfall for rural counties that host renewable energy installations – often a welcome boost for areas with limited tax bases. Unlike some traditional industries that might demand heavy local services or cause environmental externalities, solar farms are relatively light on infrastructure and can be paired with land preservation measures, making the revenue largely net-positive for communities. Moreover, landowners leasing land for solar gain stable income (taxable as income) which they spend in the local economy, indirectly contributing to sales taxes and economic activity.

However, the exact tax treatment of renewable energy equipment in Pennsylvania has been a subject of clarification. Currently, under Pennsylvania law (Consolidated County Assessment Law), the panels and equipment of a solar facility may be considered tax-exempt as “business personal property,” while the land and any structures (like equipment sheds) remain taxable<sup>8</sup>. County assessors have interpreted that solar panels, inverters, etc., are akin to machinery and thus not part of real estate value<sup>8</sup>. This means that without special arrangements, a large solar farm might not increase the assessed value of the property as much as one might assume – the land might still be assessed at a farmland rate (if in a preservation program) and the solar equipment excluded. Some developers negotiate PILOT agreements to provide annual payments to local governments in lieu of those taxes, offering communities some revenue while keeping costs predictable for the project. The policy debate here is nuanced: counties worry that too-generous tax exemptions for solar could erode future tax bases, since property tax is a primary revenue source for Pennsylvania counties and school districts<sup>14</sup>. The County Commissioners Association of PA has recommended clearer guidelines so that local governments can accurately predict revenue impacts and ensure fairness<sup>14</sup>. They recognize the value of attracting solar investment but caution that if equipment is untaxed, the burden might shift to other taxpayers unless mitigated<sup>14</sup>. In response, some have proposed state-level fixes – for instance, creating a standardized modest tax on solar facilities or offering state compensation to locals for revenue lost due to mandated exemptions, thereby aligning incentives for communities to welcome renewables.

On the flip side, public incentives and tax breaks are common tools to encourage DER deployment, and these have budgetary impacts. Pennsylvania has offered grants (like the Solar Energy Program grants from DCED/DEP that funded 50% of Burkholder's Market solar carport<sup>4</sup>) and loans for renewable projects. There are also federal tax credits and accelerated depreciation benefits that reduce tax receipts from these projects at the federal level (but benefiting project economics). Generally, Pennsylvania has not instituted state tax credits for solar (unlike some states), but it has enabled local C-PACE financing and uses Alternative Energy Credits markets to indirectly

subsidize projects. The question for public finance is whether these incentives are offset by the broader economic growth and resulting tax revenues from job creation and local spending. Studies often find that clean energy incentives pay back over time through economic multipliers – the jobs created contribute income and payroll taxes, companies involved pay corporate taxes, etc. For instance, if Pennsylvania participates in the Regional Greenhouse Gas Initiative (RGGI) in the future, it could generate auction revenue that the state could reinvest in clean energy and energy efficiency, further boosting jobs and subsequently tax income (RGGI modeling projected Pennsylvania could see an estimated \$1.5 billion in energy savings and associated economic benefits through participation (<https://www.rggiforma.com/>)). That, however, is contingent on political decisions; as of now, RGGI entry is tied up in legal and political uncertainty<sup>27</sup>.

At the municipal level, DER deployment can reduce certain public costs. Cities and towns that put solar on government buildings or incorporate battery storage for critical facilities stand to save on their energy bills. These savings free up budget for other services or reduce the need for tax increases. For example, if a school district installs solar panels on multiple school rooftops, the lower electricity expenses over 20 years could translate to millions in budget savings – effectively stretching taxpayer dollars further. Some Pennsylvania school districts and local governments have done exactly this: Carlisle Area School District, for instance, installed solar at two schools to hedge against rising power costs, expecting significant savings over the panels' life. Similarly, microgrid installations at public safety buildings (like fire stations or emergency shelters with solar+storage) mean those services remain operational in disasters without expensive fuel for generators, potentially saving money (and lives) during emergencies.

Another angle is economic development and broader tax impacts. When a community becomes a hub for renewable energy (say a county sees multiple solar farms built), ancillary economic development can follow – perhaps a solar panel maintenance company sets up locally, or a parts supplier opens a warehouse. This creates new business privilege tax or local earned income tax contributions (where applicable) and diversifies the local economy. Pennsylvania's clean energy job growth in rural areas suggests that areas traditionally dependent on one industry (like coal or agriculture) are gradually diversifying with clean energy jobs<sup>3</sup>. That diversification can stabilize and even grow the local tax base. On a state scale, if renewables and DER companies flourish, Pennsylvania could see increased corporate tax revenues from those companies' profits and from the income of newly employed workers.

However, strategic policy design is needed to maximize public finance benefits while still encouraging DER growth. Policymakers are considering measures like partial tax exemptions (to attract projects but still get some revenue) or incentivizing development on brownfields and rooftops (which doesn't remove farmland from the tax rolls). As one policy idea, Pennsylvania could follow New Jersey's example of classifying solar as an "inherently beneficial use" and extending Right-to-Farm protections to farmers who install solar, as long as a portion remains in agriculture<sup>13</sup>. This can streamline deployment while keeping farms viable (and on tax rolls). Another consideration is equity in public finance: ensuring that any incentives or tax burdens are distributed fairly. Wealthier areas might more easily finance DER projects (through bonds or taxes) than poorer communities, so state grants or revolving funds can help less-resourced communities also invest in clean energy (which then lowers their operating costs and saves taxpayer money long-term).

In conclusion, renewable energy and storage deployments can strengthen public finances by expanding tax revenues and reducing public expenses, but it requires thoughtful navigation of tax policy. Pennsylvania stands to gain millions in local revenues from new projects, as seen in early solar farm agreements, and can save public dollars by deploying DERs on government sites. The state and local governments will need to keep refining policies – like clarifying property tax treatment for solar farms and aligning incentives – to ensure communities share in the economic upsides of the clean energy transition. Done right, the result is a virtuous cycle: DER projects grow the economy and tax base, which supports public services, making communities even more attractive for further investment.

# Infrastructure, Grid Reliability & Energy Markets

As communities adopt distributed renewable energy and battery storage, the impacts ripple into the realm of infrastructure and energy systems operations. DERs can change how the electric grid functions – offering potential improvements in grid stability, resilience, and efficiency, but also introducing new complexities in grid management. Likewise, the growth of DERs influences energy markets and the traditional utility business model, creating both competitive pressures and opportunities for utilities. In this section, we examine how distributed energy contributes to grid reliability and resilience, the benefits of energy storage integration, and the responses of energy markets and utilities to increasing DER penetration.

## Grid Stability, Resilience, and Infrastructure Impacts

Distributed energy resources have the potential to enhance grid stability and resilience by providing localized generation and flexibility. One of the most significant contributions is through the formation of microgrids and backup power systems that can isolate (or “island”) from the main grid during disturbances. When parts of the grid go down due to storms or other failures, microgrids can keep critical services or even whole neighborhoods powered using onsite renewables and storage. Pennsylvania is seeing this in practice: as of early 2024, the state had at least 16 operational microgrids ranging from campuses and hospitals to small borough systems<sup>5</sup>.

These microgrids use various combinations of distributed generation – some incorporate solar panels and batteries, others use combined heat and power (CHP) units or backup generators – to ensure continuous power for their loads. A flagship example is the Pittsburgh International Airport microgrid, which went live in 2021. It is the first airport in the world powered by its own microgrid using a blend of solar generation (over 9,000 panels) and natural gas generators<sup>5</sup>. This setup made the airport essentially self-sufficient and “one of the most site-hardened public facilities in the world,” according to the Airport Authority CEO, meaning it can operate even if the regional grid fails<sup>5</sup>. Indeed, during a grid outage scenario, the airport can island and continue serving flights and passengers seamlessly. Such resilience is invaluable for infrastructure that cannot afford downtime.

Another instructive case is the Philadelphia Navy Yard, which functions as an “unintentional microgrid.” After the Navy Yard base was decommissioned in the 1990s, its 1,200-acre site developed an independent electric distribution system. Today it hosts a 6 MW natural gas peaking plant that runs at peak demand times and high-cost periods, and this local generation not only cuts costs for the Navy Yard’s business tenants but also participates in PJM’s grid services market<sup>5</sup>. The Navy Yard can effectively manage its own demand peaks and provide support to the broader grid if needed. This illustrates how a local energy network can both serve on-site needs and coordinate with the regional grid for mutual benefit. Notably, experts point out that microgrids like these improve resilience not just for the host site but for neighbors – excess energy or the capability to assist nearby areas during outages can make the wider community more secure<sup>5</sup>. For instance, if a neighborhood next to the Navy Yard lost power, theoretically the Yard’s microgrid could help supply them, an idea researchers are exploring for community resilience partnerships<sup>5</sup>.

## Grid Stability

DERs also contribute to everyday grid stability through services like frequency regulation, voltage support, and peak load reduction. Battery storage is particularly adept at frequency regulation – it can inject or absorb power in fractions of a second to keep the grid’s frequency steady at 60 Hz. In PJM (the grid operator covering Pennsylvania), battery projects have been participating in the frequency regulation market for years, earning revenue for helping balance the grid. Even small distributed batteries, aggregated, can play in this arena. Solar inverters (the devices that convert DC power from panels to AC for the grid) can now be “smart” and provide voltage support by modulating output or reactive power. As more homes and businesses install smart inverters per IEEE 1547 standards, the collective can help flatten voltage fluctuations on distribution lines, improving power quality.

## Reducing Peak Demand

Reducing peak demand and easing infrastructure stress is another way DERs improve grid operations. During hot summer afternoons or cold snaps, demand spikes can strain substations and transmission lines. Traditionally, utilities maintained reserve margin and possibly fired up peaker power plants (often expensive and polluting gas or oil generators) to supply these peaks. With distributed solar, a significant chunk of demand at noon to early afternoon can be directly met by rooftop and community PV generation, cutting the net peak that the grid sees.

Storage extends this benefit by shifting energy into later peak hours (solving the “duck curve” problem seen in solar-rich grids where early evening demand ramps steeply as solar fades). By shaving peaks, DERs can defer the need for capacity upgrades. A concrete example: in Somerset County, PA, the Borough of Berlin installed a 3.75 MW diesel generation microgrid to handle its peak events after a 2014 price spike incident<sup>5</sup>. Although diesel-fueled, it operates like a DER, kicking on only during peak times (about six times a year) and as backup. This project saved the borough roughly \$300,000 per year in reduced capacity and transmission charges, and likely avoided upgrades that the regional utility might have needed to supply those peaks<sup>5</sup>. Now imagine replacing that diesel with a battery or renewable source – the same peak-shaving principle applies. Across many locations, aggregating DERs could reduce the overall need for expensive peak generation and grid expansion.

That said, integrating high levels of DERs does require modernizing grid infrastructure. The traditional grid was a one-way street (power flows from big plants to customers). With many DERs, power can flow both ways – from homes back to the grid during surplus, for example. This necessitates upgrades like smart meters, advanced sensors, and control systems so utilities can monitor and manage two-way flows and voltage changes.

Without upgrades, a feeder line with dozens of solar homes might experience voltage rise issues or protection scheme problems (since current can go backward through transformers). Utilities in Pennsylvania have been actively upgrading to “smart grids” – PPL Electric, for instance, boasts one of the nation’s most advanced distribution grids with automated switches and sensors that have already helped avoid outages<sup>23</sup>. These improvements also make it easier to integrate DERs because the utility has real-time visibility and control. Additionally, the PUC’s 2024 policy statement encourages treating storage as a distribution asset<sup>26</sup>, meaning utilities can deploy batteries strategically on the grid (at substations or along feeders) to smooth out variability from renewables and provide backup to critical line segments.

This kind of utility-owned or operated storage can act like infrastructure enhancement – instead of building a new feeder, put a battery at the end of the line to support voltage and supply during peak. Indeed, PPL’s pilot battery near Harrisburg improved reliability for a feeder with frequent outages, keeping dozens of customers powered for over 6 hours during interruptions<sup>21</sup>. It was effectively a tiny infrastructure addition that had big reliability payoffs.

## Resiliency

In terms of resilience to extreme events and cyber threats, DERs provide a distributed buffer. As Jim Freihaut of Penn State noted, microgrids and on-site generation/storage can protect areas during extreme weather and even cyberattacks on the grid<sup>5</sup>. The U.S. Department of Defense recognizes this – it’s investing in microgrids on bases (including some in Pennsylvania) to ensure critical defense infrastructure stays powered<sup>5</sup>. Local DERs reduce reliance on long transmission lines that could fail due to storms or physical attacks. If one part of the system is compromised, other parts can self-sustain. This distributed resilience contrasts with a centralized grid where a single point of failure can have far-reaching blackouts.

## New Dynamics



However, large-scale adoption of DERs also means the grid needs to manage new dynamics: variability (solar and wind output depend on weather), coordination among many small resources, and maintaining stability when a big chunk of load is self-supplied. Grid operators like PJM are adapting by improving forecasting for renewables and exploring using aggregated DERs as reliability assets. During the daytime, high solar output can sometimes oversupply local areas – if not consumed or stored, it could lead to back-feed into high-voltage lines or require curtailment.

Proper planning, such as encouraging storage or flexible demand (like EV charging) to soak up midday surplus, will be important. In some high-DER regions, utilities have implemented advanced inverter settings that allow gradual ramp-down of solar output when frequency deviates, which actually helps stabilize the grid rather than having all solar trip off at once. This technical cooperation between DERs and grid requirements is an evolving area of infrastructure policy.

## Summary

Distributed renewables and storage can bolster the grid by providing local generation, reducing stress on infrastructure, and enabling resilient islanding, but they also necessitate a smarter grid to handle their integration. Pennsylvania's early experiences – from microgrids in Philadelphia and Pittsburgh providing peak power and backup<sup>5</sup>, to utility pilots using batteries for reliability – demonstrate that with the right investments, DERs make the grid more robust and efficient. They present a paradigm shift: the grid is becoming a two-way network with decentralized assets contributing to stability, rather than passive endpoints. This shift is generally positive for reliability and can lower infrastructure costs in the long run, as long as grid modernization keeps pace.

## Energy Markets and Utility Response

The rise of distributed energy in communities is altering energy market dynamics and prompting traditional utilities to evolve their business models. DERs introduce new competition in the generation of electricity and can reduce the volume of energy utilities need to deliver, which has financial implications in restructured markets like Pennsylvania's. At the same time, DERs can be viewed as assets that utilities and grid operators can harness to improve service or avoid costs. Utility companies are responding in varied ways – some are resisting or lobbying for new charges on DER customers, while others are seeking to integrate DERs and even investing in them.

In Pennsylvania, where the power generation market is deregulated, utilities primarily make money by distributing power (they are wires companies). When customers install rooftop solar and thereby buy less electricity, the utility's distribution revenue can be affected if a portion of their rates is volumetric. This has led to concerns about a "utility death spiral": as more people generate their own power and use less from the grid, the utility must spread its fixed costs over fewer kilowatt-hours, potentially raising rates on remaining usage, which in turn encourages even more people to reduce grid use. While this scenario is an oversimplification and hasn't fully materialized in most places, it underpins some utilities' cautious stance on policies like net metering.

Utilities argue that DER customers should still pay their fair share of grid maintenance since they still use the grid (for times when they draw power and for exporting surplus). In some states, this led to battles over fixed charges or changing net metering compensation. For instance, in California – which has a high DER adoption – utilities successfully pushed regulators in 2022 to shift to Net Metering 3.0, which reduced the export rates for new solar customers (to approximate the utility's avoided cost rather than full retail rate) and introduced grid access fees for solar homes. Solar advocates countered that this would harm solar economics for residents. This tension between utilities wanting to recover costs and DER proponents wanting fair credit is an ongoing balancing act. Pennsylvania so far has maintained full retail net metering credits (monthly) and has not allowed extra fees for net-metered customers without PUC approval<sup>7</sup>, which has helped solar adoption. But if DER penetration grows substantially, we can expect utilities and regulators to revisit rate designs to ensure grid upkeep is funded. One approach is

“decoupling” utility revenues from electricity sales volume, which some states do to remove the disincentive for utilities to promote customer-sited generation or energy efficiency. Pennsylvania has experimented with decoupling in the past for distribution companies, and broader use of decoupling or performance-based rates (where utilities earn rewards for reliability, efficiency, etc. rather than volume) could align utility interests with DER growth.

## Market Competition

Market competition from DERs is also evident in wholesale markets. When many customers produce solar power, the demand for wholesale electricity during those periods drops, which can suppress market prices. We’ve seen in regions like California that peak wholesale prices on sunny days have fallen because of solar – benefiting consumers with lower costs, but challenging for peaker power plants that used to profit at those times. In PJM’s energy market, increased penetration of DERs and renewables could similarly dampen certain price spikes. Additionally, aggregated DERs can bid into capacity markets or ancillary services, competing with traditional power plants. For example, a virtual power plant (VPP) comprising thousands of home batteries or thermostats might offer a reliable capacity to PJM for peak reduction or grid support. If allowed to compete, these aggregated resources could lower the overall capacity payments by providing cheaper alternatives. PJM, following FERC Order 2222, is working on rules to let DER aggregations participate, which could transform market dynamics by treating community-scale resources on par with conventional generators in some respects.

## Utilities

Utilities, seeing this trend, are not monolithic in their response. Some utilities engage in opposition or slow-walking DER integration. This might include lobbying against policies like community solar (since that would allow third parties to effectively become mini-utilities selling to multiple customers) or seeking demand charges on residential solar owners to recoup grid costs. In states without retail competition, utilities have at times proposed steep fixed charges for solar owners; in Kansas and Alabama, such charges and rate designs were hotly contested, with courts sometimes stepping in. In Nevada, as mentioned, the utility’s push led to a temporary collapse of the rooftop solar market until the policy was reversed due to public backlash and legislative action, teaching a lesson that abrupt anti-DER measures can provoke political consequences<sup>9</sup>. Pennsylvania’s investor-owned utilities have been less publicly combative on DERs, perhaps because the retail choice environment means generation isn’t their profit center directly. However, Pennsylvania’s *electric cooperatives* and municipal utilities (which are not mandated to follow the state net metering rules<sup>7</sup>) sometimes have policies less favorable to solar, like lower compensation or system size limits, as they worry about cost-sharing among a smaller customer base. This indicates that smaller utilities might feel the pinch of DERs more and react cautiously. Overcoming these frictions often requires dialogue and regulatory guidance to ensure that DER adoption can continue without jeopardizing the utilities’ ability to maintain reliable service for all.

## Some Exceptions

On the other end of the spectrum, some utilities are embracing DERs as a new business opportunity. They are finding ways to integrate DERs into their planning and even to own DER assets themselves (where regulations permit). The Pennsylvania PUC’s recent policy statement explicitly allows utilities to consider energy storage as part of their distribution system toolkit<sup>26</sup>. This means a utility like PECO or FirstEnergy could invest in batteries located on their grid, rate-base them (i.e., include the cost in the regulated asset base), and use them to improve reliability or defer traditional upgrades. Utilities in some states have launched utility-owned rooftop solar programs, where the utility installs panels on customer roofs but effectively owns the generation and gives the customer a bill credit (this hasn’t occurred in PA’s private utilities yet, but municipal utilities like Kutztown’s electric utility run community solar where they maintain the array and allow subscribers). Another approach is partnering with third-party DER providers. For example, Green Mountain Power in Vermont (a utility) offers its customers Tesla

Powerwall batteries at subsidized cost; the customers get home backup and bill savings, and in exchange the utility can control the fleet of batteries as a VPP to support the grid. A similar model could be conceivable for PA utilities: e.g., a program where the utility orchestrates hundreds of residential batteries to reduce peak demand on a substation, thereby avoiding having to build a new feeder.

Rural electric cooperatives are notable innovators here – their closer community ties and non-profit status sometimes make them more agile. We see co-ops in other states (like Kit Carson Electric in New Mexico) taking bold steps to source 100% daytime solar and adding batteries, saving their members money by exiting costly power contracts<sup>12</sup>. In doing so, Kit Carson actually reduced its wholesale power costs from 9.5¢ to 4.5¢ per kWh, resulting in \$10 million annual savings for its members<sup>12</sup>. While Pennsylvania co-ops aren't quite at that scale of DER adoption yet, some (like the Central Electric Cooperative) have built community solar gardens and are investigating storage.

## **Energy Markets**

Energy markets are also responding with new products and pricing that reflect DER contributions. Time-of-use (TOU) rates, critical peak pricing, and other advanced tariffs encourage customers to shift usage or invest in DERs to arbitrage rates. Pennsylvania has enabled TOU rates for those who want them, and as smart meter coverage is universal (Act 129 mandated smart meters for all IOU customers), more granular pricing could become common. TOU rates make batteries and smart appliances more valuable, as customers can charge cheap and use during expensive hours. If widely adopted, this flattens load curves and reduces the need for peaker plants – effectively the market incentivizing DER behavior for grid benefit. On the capacity market side, PJM could see lower peak load forecasts if DERs keep reducing grid demand growth, which would lower future capacity procurement (and costs passed to consumers). Already, energy efficiency and demand response have a seat in PJM's capacity auctions; DERs like aggregated solar might in the future too, which would be a direct market integration.

## **Traditional Generators**

Traditional generators, especially peaker plants and older less flexible units, feel competitive pressure from DER proliferation. For example, if storage deployment reaches high levels, it can start to replace gas peaker plants by supplying peaking power with zero emissions. Some utility companies that also own generation have begun investing in renewables and storage themselves to stay relevant. Exelon (formerly the parent of PECO) has a subsidiary Constellation that is a major developer of solar projects and retail supplier of clean energy. We also see fossil generators pushing back – there have been instances of lobbying to limit DERs to protect legacy plants' market share. The ultimate trajectory in competitive markets like PJM is that only the most efficient and flexible plants will thrive in a DER-rich future, likely gas combined cycle (for load following) and fast-response units, while inflexible baseload or seldom-used peakers get edged out by cleaner DER alternatives.

## **Summary**

Utilities and energy markets are at an inflection point due to community DER growth. There are tensions around cost-sharing and competitive impact, but also clear benefits and new roles for utilities. Forward-thinking utilities in Pennsylvania are starting to incorporate DERs into their planning – viewing them as resources to be leveraged (through programs or ownership) rather than just a threat. Regulatory guidance, like the PUC's storage policy and maintaining fair net metering rules, will shape whether the relationship is adversarial or collaborative. Energy markets are adjusting by creating avenues for DER participation and pricing structures that reveal the value of flexibility (which DERs can provide abundantly).

If managed well, the outcome can be a more decentralized but harmonious system where utilities become orchestrators of distributed resources, customers gain more options and potentially lower costs, and the grid as a

whole becomes more efficient and resilient. The transitional challenges are real – requiring updates to rate design, grid operations, and business models – but many jurisdictions including Pennsylvania are actively working through these, learning from both cautionary tales and success stories elsewhere.

## Regulatory, Political, and Institutional Barriers

While the economic and technical case for distributed renewables and battery storage is increasingly strong, there remain significant regulatory, political, and institutional barriers that can slow or hinder their widespread adoption. Overcoming these obstacles is crucial for communities to fully realize the benefits of DERs. This section discusses the key barriers in the policy and legal arena, opposition from various stakeholders, challenges in permitting and interconnection, and the influence of state and federal policies. It also points to potential solutions and reforms that could accelerate DER deployment in Pennsylvania and beyond.

### Policy and Legal Hurdles

#### Missing Legislation

One of the foremost barriers in Pennsylvania is the lack of enabling legislation for certain DER models, notably community solar. Despite broad bipartisan support and numerous attempts over the years, Pennsylvania has not yet passed a law to allow community solar projects where multiple subscribers can share the output from a single solar facility<sup>6</sup>. As a result, residents who cannot put solar on their own roofs – such as renters, condo dwellers, or those with shaded properties – currently have no straightforward way to directly benefit from solar power. In contrast, at least 24 other states have such programs<sup>6</sup>. The absence of community solar authorization in Pennsylvania represents a significant legal barrier to more equitable solar access. It limits DER deployment largely to those property owners who can install on-site, leaving out a big segment of the population. This barrier is poised to be addressed: lawmakers and proponents are pushing hard, especially with new federal incentives available that Pennsylvania could tap into if a program existed<sup>6</sup>. Until the law changes, however, Pennsylvania communities miss out on models that have accelerated solar elsewhere (for example, Maryland and Minnesota have thriving community solar markets after enabling legislation, bringing clean energy to thousands who otherwise couldn't participate).

#### Interconnection

Another regulatory hurdle involves interconnection rules and processes. To connect a solar array or battery system to the grid, one must go through a utility interconnection application, which can be time-consuming and occasionally costly if grid upgrades are needed. In Pennsylvania, interconnection standards exist, but as more DERs apply, there can be backlogs and technical screens that limit projects. For instance, a solar project might be told it needs a costly distribution line upgrade to safely connect, which can kill project economics. Streamlining interconnection – through updated technical standards and perhaps state mandates on processing times – is an area for improvement. Some states have implemented online portals and pre-qualified equipment lists to simplify this. Additionally, the lack of a uniform approach for energy storage interconnection has been a barrier; only recently has Pennsylvania's PUC begun clarifying how storage should be treated (ensuring, for example, that if a battery is only used for peak shaving and doesn't export to the grid, it shouldn't be subject to the same limits as a generator). Clear guidance like the 2024 PUC policy statement helps by acknowledging storage as a potential distribution asset and indicating openness to case-by-case solutions<sup>26</sup>.

#### Net Metering

Net metering policy, while currently favorable in Pennsylvania, always stands as a potential flashpoint. The state has no firm aggregate cap for net metering (some states cap when a certain percentage of peak load is reached, net

metering can be curtailed<sup>7</sup>. PA's lack of a cap is good for growth, but that could be revisited if utilities argue high penetration threatens grid stability or non-solar customers. Keeping the net metering rules stable or evolving them thoughtfully (perhaps transitioning to net billing with time-based rates in the future) will be important. The policy also currently does not guarantee net metering for cooperative and municipal utility customers<sup>7</sup>, which is a legal gap – those customers often face more restrictive terms, meaning an institutional barrier exists for DER in parts of the state not served by the big IOUs.

## **Zoning and Permitting**

Zoning and permitting regulations constitute another set of barriers. Local zoning ordinances in Pennsylvania can sometimes impede solar or wind installations. For residential solar, some homeowners have encountered homeowner association (HOA) rules or historic district regulations that prohibit or limit panels for aesthetic reasons. Pennsylvania does not have a strong solar rights law overriding HOAs (as some states do), so this can be a micro-level barrier. For larger projects, varying zoning requirements across townships create uncertainty – some might require special exceptions to build a solar farm on agricultural land, others might have strict setback and screening requirements, or even moratoria while they draft solar ordinances.

The Center for Rural Pennsylvania noted examples like a township in York County limiting commercial solar to 20% of a parcel if it's prime farmland<sup>13</sup>. While aimed at preserving agriculture, such rules can constrain project size or viability. There is also inconsistency: one county may welcome a solar project for the tax revenue, while a neighboring one might block a similar project due to community opposition or different interpretation of land use priorities. Developers cite this patchwork of local rules as a barrier increasing development risk.

A potential solution is providing state model ordinances or guidance for local governments (some states have done so to encourage a uniform approach to DER siting). Additionally, permitting processes for small-scale DERs can add costs – getting a building/electrical permit for a rooftop solar system, coordinating inspections, etc., contributes to “soft costs.” While not a prohibitive barrier, it's an area where Pennsylvania could improve by encouraging standard, expedited solar permitting (for example, adopting SolarAPP+, an automated permitting software for rooftop solar, which cuts approval times).

## **Institutional Barriers**

Institutional barriers also arise in utility business and regulatory frameworks. Traditional utility regulation didn't foresee high DER scenarios, so things like compensating DER owners for grid support or allowing microgrids to span multiple properties (third-party wires) can be legally tricky. In many states including Pennsylvania, if you wanted to run a line from a solar array on your property to your neighbor's house to share power, you'd likely run afoul of utility monopoly laws (you'd be acting as an unregulated utility). This means microgrids that could network a whole community often have to be confined to one owner or entity's property (like a college campus or military base). Changing that requires new legal structures or utility involvement. Some states have created microgrid tariffs or special pilot programs to circumvent this, but Pennsylvania hasn't formalized that yet. So, regulatory barriers still limit multi-customer microgrids or energy sharing arrangements.

## **Political Barriers**

A broader political barrier is the influence of incumbent energy interests. Pennsylvania's economy has strong coal and natural gas sectors, and these industries, understandably, lobby to protect their market share. Policies like RGGI (a regional carbon cap-and-trade program) that would indirectly boost renewables by pricing carbon have faced staunch opposition. In 2022–2023, courts and political opponents delayed Pennsylvania's entry into RGGI, reflecting fears that it would disadvantage coal and gas plants<sup>27 28</sup>. Similarly, proposals to update the AEPS to higher renewable targets have met resistance from those worried about raising energy costs or undermining existing

generators. This creates a policy environment where pushing bold pro-DER legislation can be challenging. That said, the landscape is shifting as renewables become economically competitive and as some fossil companies diversify (for example, natural gas companies investing in hydrogen or carbon capture, which can coexist with renewables). Political will is building for compromise solutions that create jobs in clean energy without abruptly abandoning fossil employment – hence initiatives like hydrogen hub proposals or combining solar with natural gas microgrids.

## **Opposition and Stakeholder Obstacles**

Various stakeholders sometimes oppose DER projects for differing reasons, posing obstacles that must be navigated.

### **Utilities**

Utilities, as discussed, may oppose certain policies (like expansive net metering or third-party community solar) out of concern for cost recovery and grid management. Their opposition often manifests in technical filings to regulators or behind-the-scenes lobbying rather than public campaigns. For example, Pennsylvania’s utilities have participated in PUC proceedings to ensure any community solar legislation includes provisions they deem necessary (like limits on project size or who handles billing). Recognizing utility concerns and involving them in designing DER programs can convert some of this opposition into collaboration.

### **Community Members**

Local residents and community groups can also be sources of opposition, especially for larger projects. Some common concerns include: visual impact (nobody wants to live next to what they perceive as an “industrial” site, even a clean solar farm, if it ruins a pastoral view), environmental impact (ironically, renewable projects can face environmental pushback, e.g., wind turbines over bird/bat impacts or solar farms over land use and stormwater issues), and misinformation (there have been instances of myths spreading – such as baseless claims that solar panels “suck up all the sun’s energy” or contaminate land, which though false, have inflamed local opposition in a few cases). In Pennsylvania, there have been public meetings in townships where residents voice worries that a solar farm could lower their property values or that battery storage is a fire hazard. These perceptions can delay or kill projects unless addressed. Developers and clean energy advocates often must engage in community outreach and education – holding information sessions, showing evidence (like the studies on property values not dropping, and safety features of battery systems) to alleviate fears. In many cases, compromises can be reached: e.g., adjusting a project’s layout to create a buffer, planting vegetative screening, agreeing to use anti-reflective panels to prevent glare, etc. The barrier here is real, but good stakeholder engagement has proven effective. For instance, in Lancaster County, PA, a solar developer worked with local Amish farmers and residents to ensure an array was low-profile and preserved pollinator habitat; the project gained acceptance by emphasizing environmental co-benefits and minimal disruption.

### **Labor**

Labor and workforce groups might pose hurdles if they feel excluded. Sometimes, unions may oppose large renewable projects if the developers plan to use non-union labor or out-of-state workers. Ensuring that local workers get training and jobs in DER projects (through apprenticeship utilization, etc.) can mitigate this. Pennsylvania’s building trades have been keen on securing roles in the clean energy build-out, which is why project labor agreements or prevailing wage conditions on big projects can smooth labor relations.

### **Institutional Pace**

Institutional inertia is another obstacle: utilities and regulatory bodies have established ways of doing things, and adopting novel approaches (like transactive energy markets, or performance-based ratemaking) can be slow. It often

takes pilot programs and iterative learning to get institutions comfortable with change. For example, allowing third-party ownership of solar was once controversial – some states banned power purchase agreements fearing they violated utility franchise laws. Pennsylvania allows third-party ownership for net-metered systems<sup>7</sup>, which removed that particular barrier, but it took deliberation to ensure that didn't constitute an unlicensed utility service.

## **Financial Institutions**

Additionally, financial institutions and insurance can be conservative regarding DERs. In early days, some homeowners struggled to get mortgages or insurance if they had leased solar panels (because lenders weren't sure how to treat the collateral). While much of that has been resolved as markets matured, those institutional hesitations required standardized contracts and education. Similarly, emerging tech like battery storage might face high insurance premiums if insurers are unfamiliar with the risk profile. Addressing those requires demonstrating safety records and possibly establishing industry standards.

## **Permitting, Zoning, and Interconnection Challenges**

We touched on zoning earlier; to expand, permitting and zoning delays can significantly slow projects. A particular issue is that each of Pennsylvania's 2,500+ municipalities can have different rules – there's no single statewide solar permit. This fragmentation is cumbersome for installers who operate in multiple jurisdictions.

If one borough issues solar permits over-the-counter in a day, but the next township takes 2 months and multiple inspections, it creates uneven deployment. Introducing more uniform guidelines (perhaps via state legislation encouraging adoption of a standard solar permit process) could alleviate this. Some progress is seen in cities: Philadelphia has tried to streamline solar permits for residential systems, though even there, contractors have reported bureaucracy issues. The “soft costs” of permitting, inspection, and customer acquisition can make up over 30% of a solar project's cost in the U.S., much higher than in countries like Germany<sup>5</sup>. Reducing those costs through simpler permitting is a way to make DERs more accessible. The barrier is mainly administrative and educational – convincing local code officials that standardized, perhaps simplified, procedures are sufficient to ensure safety.

## **Interconnection**

Interconnection queue issues deserve another note: for larger DERs (like a community solar array of say 5 MW), they have to go through utility studies to ensure the grid can handle them. In some states, these queues have become backlogged as a flood of projects apply. A lack of utility engineering personnel or too stringent study requirements can delay projects by a year or more. Working with utilities to streamline this – for example, using more standardized screens for small projects, or allowing conditional approvals – can help. The PUC could set guidelines on maximum timeframes for interconnection decisions, which some states enforce.

## **Metering and Billing Limitations**

Another barrier is at times metering and billing limitations. For community solar (once enabled) or net metering, utilities need to have billing systems that can credit multiple accounts, handle virtual aggregation, etc. If their IT systems are old, this can be an excuse for delays or errors. Upgrading utility billing to handle modern DER arrangements is necessary. Pennsylvania's net metering also allows virtual aggregation for the same owner within 2 miles<sup>7</sup>, but not for multiple different owners – because community solar is not yet legal. Once it is, implementing the crediting mechanism (likely via “bill credits” for subscribers) will require oversight to ensure accurate and transparent accounting.

## **State and Federal Policy Influences**

State and federal policies can either act as barriers or as accelerators.



## Federal

Federally, the policy environment is quite supportive at the moment (with tax credits, grants, and research funding). However, sometimes federal regulations can inadvertently hinder DERs – for instance, safety regulations like NFPA standards on battery spacing can increase costs (necessary for safety, but perhaps overly conservative in some cases). Trade policies like tariffs on imported solar panels have also acted as a barrier in recent years, causing price spikes or shortages in solar modules. While this is beyond Pennsylvania’s control, it affects how quickly projects can be deployed. Federal action in 2022-2023 to ease tariff impacts (through short-term waivers) and boost domestic manufacturing (to reduce reliance on imports) is addressing this. Should those tariffs tighten again, it could slow down DER installations by raising costs or constraining supply.

## State

At the state level, Pennsylvania’s AEPS effectively stalled at its final targets in 2021<sup>1</sup>. Without a higher renewable requirement, there isn’t a strong compliance market signal for utilities or suppliers to add more renewables beyond what’s economically driven or voluntarily pursued. In contrast, states like New York and New Jersey have 50% or higher renewable mandates which push the system toward DERs as part of meeting goals. The absence of a renewed mandate in Pennsylvania is a barrier in the sense that it doesn’t compel further investment, though market forces and federal incentives might compensate somewhat. Governor Shapiro’s administration has indicated interest in a successor to AEPS focusing on clean energy by 2035<sup>1</sup>. If that materializes, it could significantly boost DER adoption (especially if it includes carve-outs for distributed generation or energy storage).

Permitting and siting at the state level can also be barriers for certain technologies. Large wind projects in PA have sometimes struggled with lengthy environmental assessments or military radar clearances. Solar is easier in that regard, but if Pennsylvania were to pursue offshore wind (as some Northeastern states are), that would involve federal-state coordination and extensive permitting. Energy storage permitting is usually local, but very large battery projects might trigger state environmental review if they have big land footprint or hazardous materials (batteries are generally considered safe with containment, but planning for worst-case fire scenarios is needed).

Institutionally, an interesting barrier is the split incentive problem in rental markets: landlords might not invest in solar if tenants pay the electric bills, and tenants can’t invest on a property they don’t own. Community solar would address some of that by letting tenants subscribe to off-site projects, hence why enabling it is key to overcome this barrier. Similarly, in commercial leasing, a building owner might not benefit from solar savings if the lease is structured such that tenants pay utilities, dampening motivation. Green lease models (where owner and tenant share benefits) are a way to tackle that, but they’re not yet widespread.

# Potential Solutions to Accelerate Adoption

Addressing these barriers requires a mix of policy reforms, stakeholder engagement, and creative programs. Some strategic solutions include:

## Enabling Legislation

Pass community solar legislation in Pennsylvania to unlock solar access for a broader population. Draft it to include consumer protections and reasonable project caps (like max 5-20 MW per project) to gain bipartisan approval<sup>6</sup>. Complement this with guidelines to ensure low-to-moderate income participation (as other states have done by reserving a project portion for low-income subscribers).

## Regulatory Reform

Update net metering for the long term. Perhaps implement a gradual transition to net billing with time-sensitive rates for new systems over a certain size, but lock in existing system benefits (grandfathering) to maintain investor confidence. Ensure that any fixed charges are justified by cost of service studies and do not unduly penalize DER customers (as per PA's current stance that extra fees need approval and justification<sup>7</sup>). The PUC can also incentivize utilities through performance-based regulation: reward utilities for facilitating interconnections quickly, meeting DER hosting capacity targets, or partnering on non-wires alternatives.

### **Streamlined Permitting and Standards**

Encourage or mandate that municipalities adopt standardized solar permitting. The state could provide an online platform or training for code officials. Adopt the latest model interconnection standards (like IEEE 1547-2018 for smart inverters) so that more DER can be accommodated without custom studies. Possibly implement an "installers certification" that allows self-certification of certain residential systems to speed up the process.

### **Education and Mediation**

Increase funding for public outreach on DER benefits and safety. The state energy office or non-profits can hold town halls in communities slated for projects, presenting neutral information and case studies of success (e.g., how a solar farm coexists with agriculture via pollinator habitats, or how batteries have been safely used in other towns). Create forums for dialogue between developers and residents to shape projects that fit community needs – this can turn potential opponents into partners. Some states have even created ombudsman offices to help resolve disputes around wind or solar siting.

### **Grid Modernization Investment**

Direct utilities (through rate cases or legislation) to invest in grid upgrades that increase DER capacity. For example, implement "hosting capacity" analyses that map where the grid can easily accept more DER, and make those public so developers focus on optimal spots. Where hosting capacity is low but there's high interest, prioritize upgrades or use local storage as a buffer. The 2024 PUC policy on storage is a step in this direction<sup>26</sup>.

### **Incentivize Dual-Use and Brownfield Development**

To address land use conflicts, Pennsylvania could introduce incentives for DER projects on brownfields, landfills, and rooftops (e.g., faster permitting, grants, or bonus SRECs for those locations). Similarly, support agrivoltaics research and pilot projects – possibly through agricultural extension services – to show farmers how grazing or crop growing under solar panels can work, providing an income double-win. This could alleviate concerns of the farming community by demonstrating that solar need not mean the end of agriculture on that land<sup>13</sup>.

### **Workforce and Equitable Transition**

Develop robust training programs (with union involvement) for solar and battery installation, targeting workers from declining fossil industries. State-backed initiatives like "energy transition centers" in coal regions could train former miners as solar installers or energy auditors, etc. Also, possibly establish a transition fund to support communities that lose fossil plant tax base – using part of new renewable project revenues to support local schools or retrain workers, which can soften local political opposition to closing old plants and embracing new DER projects<sup>14</sup>.

### **Stakeholder Collaboration**

Form a state-level DER working group or task force that includes utilities, solar/storage industry, consumer advocates, environmental groups, and local government reps. Charge it with developing consensus

recommendations on thorny issues like rate design changes or best practices for microgrid development. Such collaborative processes (like New York’s Reforming the Energy Vision initiative) can pre-empt conflicts by finding middle ground solutions.

## **Impact**

By implementing these strategies, Pennsylvania could dismantle many of the current barriers. For example, passing community solar law with proper regulations would directly remove the legal barrier preventing projects for multi-customer participation<sup>6</sup>. Streamlining permitting could cut soft costs and delays, making it easier for both individuals and companies to go solar. Clarifying tax treatment (perhaps legislating a modest solar farm tax instead of the uncertainty now) would help counties feel secure and developers know what to expect<sup>8</sup>. Overcoming opposition through engagement and fair benefit-sharing (like community benefit agreements or offering local shares in projects) can turn potential “no” communities into “yes” communities.

## **Conclusion**

The path to widespread DER adoption is as much about smart policy and inclusive processes as it is about technology. Pennsylvania has some work to do in removing outdated barriers and aligning incentives, but none of the challenges are insurmountable.

The experiences of other states and the growing stakeholder support for clean energy provide a roadmap. With thoughtful adjustments – enabling laws, fair regulations, efficient permitting, and proactive community relations – the state can accelerate the deployment of renewables and storage in its communities, unleashing the economic and resilience benefits while managing and mitigating the concerns. The next section will delve into case studies illustrating how some communities have navigated these issues successfully or encountered pitfalls, yielding lessons for Pennsylvania’s approach.

# **Case Studies & Comparative Analysis**

Examining real-world case studies provides practical insight into the economic and business impact of community renewable energy and storage, as well as the challenges faced during implementation. This section presents a set of case studies, some from Pennsylvania and some from other regions, to illustrate successes, strategies, and lessons learned. We will cover examples of successful community deployments – highlighting their strategies, key enablers, and outcomes – as well as communities that encountered implementation challenges, drawing lessons from those experiences.

## **Successful Deployments**

### **Berlin Borough, Pennsylvania – Peak-Shaving Microgrid:**

Berlin, a small borough in Somerset County (population ~2,000), implemented a microgrid project in 2016 that demonstrates how even a tiny community can leverage DERs for economic gain and resilience. The borough installed a 3.75 MW diesel generation microgrid (a set of modular generators) at a cost of \$2.55 million<sup>5</sup>. The impetus was an exorbitant wholesale power bill during the 2014 polar vortex – nearly double the usual cost – which spurred officials to seek control over peak demand costs<sup>5</sup>.

Partnering with a private company (PowerSecure), they built generation that could kick on during peak times or grid outages<sup>5</sup>. Key enablers included a supportive local government willing to invest, technical expertise from the private partner, and a clear economic rationale (reducing capacity/transmission charges). The outcomes have been impressive: Berlin now activates the generators about half a dozen times per year when electricity prices peak,

achieving roughly \$300,000 in net annual savings on power costs<sup>5</sup>. Those savings funnel back into stabilizing rates for the town's residents and businesses, effectively keeping electricity more affordable<sup>5</sup>. Additionally, the microgrid provides backup power – offering energy security for the borough during emergencies (the system can island and supply the town if the main grid fails).

The success of Berlin's project lies in its tailored approach – using DER (in this case diesel gensets, but potentially replaceable with biodiesel or future renewable fuels) to solve a specific local issue. The lesson: even communities without renewable generation can employ distributed energy strategy (peak-shaving) to realize substantial economic benefits. It also shows that initial costs can be recouped quickly (a ~5-8 year simple payback from savings), which was persuasive in getting local buy-in<sup>5</sup>

### **Pittsburgh International Airport – Clean Energy Microgrid:**

A larger-scale example, the Pittsburgh Airport microgrid, illustrates how critical infrastructure can integrate DER for resilience and sustainability. This microgrid was launched in 2021 and made Pittsburgh International the first airport powered entirely by its own on-site energy sources<sup>5</sup>.

The system includes about 10,000 solar panels (approximately 8 MW solar PV) paired with five natural gas generators (from gas drilled on airport property)<sup>5</sup>. Strategies and enablers here involved a public-private partnership: the airport authority worked with an energy service company to design, finance, and operate the microgrid, with the goal of cost-neutrality or better for the airport. The project was justified after a 2018 blackout in Atlanta's airport caused chaos; Pittsburgh's management wanted to avoid any similar vulnerability<sup>5</sup>.

Key outcomes include greatly enhanced reliability – the airport is now autonomous from the grid if needed – and projected cost savings by generating its own cheaper power (the airport authority expects to save energy costs over the long run by using locally produced gas and solar). Moreover, it has an environmental angle: the solar array helps reduce the facility's carbon footprint. A notable point is messaging: the CEO's statement emphasized being “site-hardened” while also more sustainable<sup>5</sup>. This dual value proposition (resilience + green) was crucial in selling the concept. The microgrid has since operated successfully, even through regional power disturbances that did not affect the airport. For communities, the takeaway is that major facilities (airports, hospitals, universities) can lead the way in DER adoption when reliability is mission-critical, often justifying the investment. Their example also builds public familiarity and confidence in microgrids.

### **Philadelphia Navy Yard – Innovative Industrial Microgrid:**

The Navy Yard in Philadelphia showcases a somewhat accidental but effective microgrid in a redeveloped industrial park. After the naval base closure, the site retained its own electrical network and later added generation. The Navy Yard's microgrid runs a 6 MW natural gas peaking plant on-site for peak shaving and participates in PJM's markets<sup>5</sup>. The strategy was driven by economics: the site owner (Philadelphia Industrial Development Corporation) realized they could cut high demand charges by generating during peaks, similar to Berlin's logic but at a bigger scale.

This was enabled by the fact that the Navy Yard is privately managed with freedom from PECO's distribution grid on site. The outcome is lower energy costs for the dozens of businesses operating at the Navy Yard, making it an attractive location due to cheaper and more reliable power. For example, if PJM calls a demand response event or if energy prices spike, the Navy Yard plant turns on, insulating its tenants from those costs and even earning revenue by selling power or ancillary services<sup>5</sup>. A lesson here is the benefit of institutional innovation – by thinking like an energy manager, the site turned its grid independence into a financial asset. It's been dubbed an “unintentional microgrid”<sup>5</sup> but it's now very much a deliberate operational strategy. Other industrial parks or campuses could replicate this model, especially if regulators allow microgrid arrangements.

### **Babcock Ranch, Florida – Solar-Powered Community:**

For a broader comparative example, Babcock Ranch in Florida is often cited as a leading case of a community built around renewable energy and resilience. This new town of about 2,000 homes (and growing) is powered by a nearby 150 MW solar farm and a 10 MW/40 MWh battery storage system, in partnership with the utility (Florida Power & Light). The community was designed with underground power lines, robust drainage, and the ability to island from the grid. In 2022, Hurricane Ian put it to the test: while surrounding areas suffered extended blackouts and infrastructure damage, Babcock Ranch emerged largely unscathed and maintained power<sup>17</sup>.

The strategy combined forward-thinking urban planning with DER integration from the start. Key enablers were the vision of the developer (who prioritized sustainability and resilience), collaboration with the utility to ensure solar and storage were part of the energy supply, and state support in terms of expedited permitting and publicity. Economically, the community's property values have been strong, and it has marketed its resilience – attracting residents in part because they desire less risk from outages and want green energy. The lesson: planning DER into the DNA of a community can pay off dramatically in resilience. Babcock Ranch became a national example of how clean energy can equal strong energy security, turning the narrative that reliability requires fossil fuels on its head. Pennsylvania may not face hurricanes, but the concept of a “resilient energy community” could be applied in flood-prone towns or remote areas prone to winter storms.

### **Kit Carson Electric Cooperative, New Mexico – Clean Energy Transition:**

Kit Carson EC provides a compelling case of a rural electric co-op aggressively adopting DERs to benefit its members. Serving Taos and surrounding counties, KCEC in 2016 decided to exit its long-term contract with generation supplier Tri-State and purchase power from a more flexible provider, Guzman Energy. This freed the co-op to develop local solar resources. By 2022, KCEC achieved 100% daytime solar supply on its system on sunny days, with over 41 MW of distributed solar deployed and several battery storage facilities added for stability<sup>18</sup>.

The economic outcome was striking: KCEC's cost of wholesale power dropped significantly (from 9.5¢ to 4.5¢/kWh for energy supply) saving them about \$10 million annually, which has been passed to members in the form of stable or lower rates<sup>12</sup>. The strategy included investing in multiple small solar arrays spread across their territory to reduce transmission dependence, and adding batteries for critical load coverage. Key enablers were local leadership's commitment, member support (as a co-op, member buy-in is crucial and they overwhelmingly backed renewables), and a tailor-made deal with an energy supplier that supported clean energy goals. This case shows a community (through its utility) proactively driving the transition and realizing both environmental and economic gains. The lesson: when the utility and community are aligned (which is easier in a co-op structure), DER adoption can move very fast and deliver tangible financial benefits broadly – every co-op member sees the savings in their bill. It suggests that if Pennsylvania's many rural co-ops similarly embraced DER, their members could benefit; some PA co-ops are watching cases like Kit Carson to consider their own power supply futures.

## **Challenging Deployments and Lessons**

Not all community energy efforts go smoothly. It's instructive to look at cases where implementation hit roadblocks or outcomes fell short, to understand the pitfalls.

### **Nevada's Rooftop Solar Rollercoaster:**

Nevada's experience around 2015–2018 serves as a cautionary tale about policy whiplash. In 2015, Nevada's PUC eliminated retail net metering, drastically cutting the credit rate for excess solar generation and adding higher fixed charges for solar customers. This made new rooftop solar installations uneconomical virtually overnight. Solar installation companies shut down operations in Nevada, laying off thousands of workers<sup>9</sup>. The public and political backlash was intense, with customers and solar workers protesting. In 2017, the state legislature unanimously passed

a bill to restore a version of net metering (starting at 95% of retail rate credit and stepping down as certain capacity thresholds were hit) and grandfathering existing customers under the old rates.

The lesson from Nevada is that abrupt, unfavorable policy changes can devastate a budding industry and undermine economic benefits, and that stability and predictability of policy are crucial. For Pennsylvania, which so far has maintained stable net metering rules, the takeaway is to approach any future reforms very carefully and involve stakeholders to avoid a similar upheaval. It also shows the power of public sentiment – Nevadans clearly valued solar choice enough to force a policy reversal. In PA, consistent support or opposition from the public could similarly make or break proposed changes.

### **Boulder, Colorado – Municipalization Attempt:**

The city of Boulder provides an example of a community facing challenges in taking control of its energy future. For over a decade, Boulder pursued separating from the incumbent utility (Xcel Energy) to form a municipal utility that could source more renewable energy (Boulder's goal was 100% renewable). This effort faced numerous barriers: legal battles with the utility, high estimated costs to acquire the distribution system, and regulatory hurdles at the state level. After spending significant time and money, Boulder's citizens narrowly voted in 2020 to abandon municipalization in exchange for a new partnership with Xcel, where the utility agreed to help the city achieve its renewable goals and invest in local projects.

The lesson here is that challenging the existing utility structure is exceedingly difficult and expensive. Instead of a full takeover, collaborating with the utility turned out to be more pragmatic. Communities in Pennsylvania that are served by IOUs may dream of creating their own municipal utility for more DER freedom, but Boulder shows it's an uphill battle. Working within existing structures (e.g., forming a community choice aggregation program if allowed, or negotiating green tariffs) might achieve results with less conflict.

### **Rural Pennsylvania Townships – Solar Farm Pushback:**

Anecdotally, a number of rural townships in Pennsylvania have enacted temporary moratoria on new large solar farms to give themselves time to draft ordinances. For example, in 2021 Montour County's commissioners paused solar development because several large projects were proposed and they felt unprepared with zoning rules. In some cases, local opposition cropped up due to fears of losing prime farmland or changing the rural character. One specific challenge occurred in Cumberland County, where a 100 MW solar project faced litigation from residents concerned about aesthetics and property values. That project eventually got approved with conditions like increased setbacks and landscaping.

The lesson from these situations is that community engagement and clear local guidelines are essential before big projects arrive. Pennsylvania's lag in providing model ordinances meant communities had to scramble. Some did, but if they react with bans or overly restrictive rules, they could miss out on economic opportunities. The key takeaway: developers and officials should involve the community early, offer visual simulations, discuss tax benefits (like how much local schools would get, which often wins support when people realize the positive impact on budgets), and perhaps scale projects to community comfort. Additionally, incorporating dual land use (like planting pollinator-friendly plants under arrays or allowing sheep grazing) helped sway some farm communities by showing solar need not mean the end of agricultural value.

### **Hawaii's DER Growing Pains:**

Hawaii experienced the good and bad of rapid DER growth. With extremely high electricity prices, rooftop solar adoption in the 2010s soared. By 2015, certain neighborhoods had so many solar panels that the utility (HECO) began to worry about reverse power flows and safety. They actually halted approvals for new solar in some areas

until grid upgrades were made and new standards implemented. Homeowners were frustrated, as wait times for interconnection stretched long. Hawaii's regulators responded by ending traditional net metering (replacing it with a lower export credit to encourage self-consumption and storage) and pushing the adoption of smart inverters and storage. Now, a few years later, Hawaii is moving toward a grid where new solar must include storage or load shift, and they are retiring old coal plants. The initial challenge was the technical and regulatory framework not keeping pace with consumer adoption.

The lessons: plan grid upgrades and new policies in anticipation of high DER penetration, not reactively; and provide incentives for storage early on to smooth the solar influx. Pennsylvania may not reach Hawaii's 20% of customers with solar anytime soon, but proactive hosting capacity analysis and time-of-use rates could preclude some issues if solar deployment accelerates with new incentives.

### **Massachusetts Energy Storage Target – Equity Considerations:**

Massachusetts set a state storage target and incentivized batteries with programs like ConnectedSolutions (which pays customers for allowing their batteries to be used for grid support). While largely successful, an observed challenge was that early participants were mostly wealthier homeowners who could afford Powerwall batteries. Reaching moderate income or underserved communities required additional measures (grants, outreach, including storage in affordable housing developments).

The lesson here is that equity needs intentional strategies. Without them, the economic benefits of DER (bill savings, incentive payments, backup power) might accrue mostly to well-off communities, potentially widening disparities. Pennsylvania, in designing future programs, should consider carve-outs or adders for low-income participation – for instance, a grant program for community centers to install solar+storage as resilience hubs, or funding nonprofits to do outreach and install solar for low-income households as was done in some Philly Solarize initiatives.

### **Key Lessons**

By analyzing these case studies, a few key lessons emerge:

- Strong policy and regulatory support combined with stakeholder buy-in yields success (Berlin, Pittsburgh Airport, Babcock Ranch).
- Economic benefits (savings, revenue, jobs) are a powerful driver, but need to be clearly communicated to gain support.
- Sudden policy changes or adversarial approaches can severely impede progress (Nevada, Boulder's initial path).
- Early community engagement and addressing local concerns can prevent or resolve opposition (the difference between places where projects were welcomed vs. fought often came down to outreach and modification to fit community needs).
- Ensuring equitable access requires targeted efforts; otherwise, market forces alone might leave some groups behind.
- Collaboration with utilities often makes things smoother – many successes involve utility participation or at least acquiescence, whereas antagonistic relations tend to delay outcomes.

Pennsylvania can draw on these lessons: for instance, if/when community solar is legalized, implementing it with an eye to equitable access and utility cooperation (perhaps utilities could administer the billing or even own a few projects themselves as allowed) could replicate the smoother models rather than contentious ones. If the state sets



energy storage targets or incentives, learning from Massachusetts or California on how to include all customer segments will be valuable.

These case studies underscore that while technology is replicable, the social, political, and regulatory context often determines success. Communities that have navigated these contexts effectively provide templates that Pennsylvania's towns and cities can adapt. The next section will synthesize these insights into strategic recommendations for Pennsylvania communities and policymakers as they seek to maximize the economic and business benefits of distributed renewables and storage, while minimizing risks and unintended consequences.

## Strategic Recommendations & Conclusion

Drawing together the analysis of economic impacts, infrastructure considerations, barriers, and case studies, this section outlines strategic recommendations for Pennsylvania communities and policymakers to foster the deployment of distributed renewable energy and battery storage. The goal is to maximize economic and business benefits – job growth, cost savings, resilience, etc. – while managing risks and avoiding unintended consequences. The recommendations span policy measures, financial and market strategies, technological initiatives, and community engagement approaches. We conclude with a vision of how these strategies can position Pennsylvania's communities for a sustainable and prosperous energy future.

### Policy Strategies

#### **Update and Expand State Energy Policies:**

Pennsylvania should enact a *successor to the Alternative Energy Portfolio Standard (AEPS)* that sets ambitious yet achievable targets for clean energy by 2030 and 2040. This updated standard should explicitly encourage distributed energy resources. For example, carve out a portion of the target for distributed generation or energy storage (similar to how New Jersey's RPS has a solar carve-out).

A clear target provides market certainty that drives investment. Concurrently, pass community solar enabling legislation<sup>6</sup>. Craft the program with lessons from other states: cap project sizes appropriately (e.g., 5 MW or 20 MW)<sup>11</sup>, allow multiple subscriber types (residential, commercial, low-income), and assign the PUC to oversee fair crediting on utility bills. Including provisions to encourage low-income participation – such as mandating a percentage of subscribers be low-to-moderate income or creating an incentive for projects that serve them – will ensure equity.

Additionally, Pennsylvania could establish a state Energy Storage target or incentive. This might be a mandate (e.g., X MW of storage by 2030) or a program that provides rebates for behind-the-meter batteries, possibly focusing on critical facilities and vulnerable communities.

#### **Maintain Supportive Net Metering & Develop Successor Tariffs Thoughtfully:**

In the near term, keep net metering rules intact to sustain rooftop solar growth<sup>4</sup>. The absence of a net metering cap<sup>7</sup> is a strength – retain that to signal Pennsylvania welcomes more DER. However, begin studies and stakeholder discussions on future rate design adaptations to ensure long-term sustainability.

Consider time-of-use (TOU) rates as an opt-in now (educate consumers on using TOU with smart thermostats, EVs, batteries to save money) and potentially default in the future as DERs proliferate. TOU pricing will reward those with storage and flexible demand, indirectly incentivizing more storage adoption which helps integrate solar. If adopting TOU widely, ensure at least a decade of grandfathering for existing solar customers under their current rates to maintain investor confidence.

Also explore Value of Distributed Energy studies – calculate the locational and temporal value DERs provide (including grid support, reduced emissions, resiliency value) so that future compensation mechanisms can be based on these values rather than blunt retail rates. This data-driven approach can preempt conflicts by showing transparency in how DER is valued.

### **Streamline Permitting and Interconnection:**

At the state level, provide a *model zoning ordinance* and *permitting process* for solar and storage. Encourage municipalities to adopt these model rules to reduce friction. For instance, the model could stipulate that rooftop solar is permitted by-right in all zoning districts (removing ambiguity), and that ground-mounted solar is permitted in industrial and agricultural zones with reasonable standards (setbacks, fencing or vegetation buffers)<sup>13</sup>. Host training workshops for local zoning boards and inspectors on solar/storage best practices, perhaps led by Penn State Extension or DEP, to demystify these installations and address safety code aspects.

On interconnection, the PUC should continually update standards to align with FERC and IEEE improvements, and consider setting maximum review times for each category of project (many states use a 20 business-day window for initial review of small systems, for example).

Encourage utilities to publish hosting capacity maps indicating where the grid can accommodate new DER easily – this helps developers site projects optimally and speeds up approvals<sup>5</sup>. Furthermore, the state could implement an online portal for interconnection applications to increase transparency of the process (so applicants can see status, utility can coordinate better with applicants, etc.). All these steps reduce soft costs and uncertainty, making communities more attractive for development.

### **Incentivize Dual-Use Projects and Brownfield Sites:**

To mitigate land-use conflicts, the state can implement policies that channel DER development to most beneficial sites. For example, a brownfield solar program: provide additional SREC multipliers or grants for projects built on landfills, former industrial sites, abandoned mine lands, and parking lot canopies. This aligns with local desires to preserve greenfields and could turn blighted lands into revenue-generators<sup>14</sup>. Similarly, support agrivoltaics by partnering with Department of Agriculture to pilot solar farms that allow continued farming or grazing. Offer tax incentives or grants for these dual-use projects (e.g., a property tax abatement if a solar farm also maintains agricultural production on site).

Maryland's example of offering tax incentives for agrivoltaics and rooftop/community solar on preferred sites<sup>13</sup> can be a template. This way, Pennsylvania can expand DER capacity without triggering as much rural opposition, thus smoothing deployment and securing economic benefits for rural landowners and communities while protecting prime agricultural land.

### **Enhance Resilience Planning and Funding:**

Encourage communities to incorporate DERs into their hazard mitigation and emergency response plans. The state can assist by identifying critical facilities (like shelters, fire stations, water treatment plants) and providing matching funds or low-interest loans for those facilities to install solar+storage or to connect to local microgrids. A state program could be called “Resilient Communities Energy Program,” offering, say, 50% grants for critical infrastructure DER projects up to a certain kW. This not only improves public safety but also catalyzes local microgrid development that can include surrounding private customers.

As seen in case studies of storms, having even a few powered facilities (a grocery store, gas station, and shelter with microgrids) makes a huge difference<sup>35</sup>. Regulators can also require utilities to evaluate non-wires solutions for any major reliability or capacity projects – meaning before building a costly substation upgrade, the utility must solicit

DER alternatives (energy efficiency, solar, batteries, demand response) that could defer that investment. This policy (used in New York and California) creates a market for DER as infrastructure, benefiting local DER providers and potentially saving ratepayers money if the DER solution is cheaper.

## **Financial and Market Strategies**

### **Establish a Green Bank or Funding Mechanism:**

Pennsylvania should consider setting up a statewide Green Bank or clean energy fund to leverage public and private financing for DER projects. This institution could provide low-interest loans, loan guarantees, or even invest equity in community solar farms, energy storage installations, or energy efficiency in businesses. For example, New York's Green Bank has mobilized billions in private investment by filling financing gaps. In PA, a green bank could focus on underserved markets – financing solar for non-profits, backing aggregation of low-income household solar loans, or funding municipal microgrids that might not get traditional bank loans due to novelty.

By improving access to capital, especially in rural or low-income areas, a green bank would drive job creation and local contractor opportunities while ensuring the economic benefits of DER (like lower energy bills) reach those communities. Additionally, the bank could support training programs as part of project financing deals (requiring borrowers to hire local apprentices, etc., thus tying finance to workforce development).

### **Leverage Federal Funding Proactively**

With the Infrastructure Investment and Jobs Act and Inflation Reduction Act, there are numerous federal funding streams and tax credits available. Pennsylvania communities and the state government should aggressively pursue these. For instance, the IRA offers bonus tax credits for projects in energy communities (areas with historical fossil industry) and for projects that meet prevailing wage and apprenticeship requirements. Ensuring PA companies and local governments know about and use these credits can attract manufacturing (like battery factories) and build projects with 30-50% federal investment tax credit support <sup>1</sup>.

The state can provide technical assistance to municipalities to apply for federal grants (such as the DOE's grid resilience grants or FEMA's Building Resilient Infrastructure and Communities funds, which can fund microgrids for critical facilities). Essentially, act as a facilitator and clearinghouse for federal opportunities to maximize the inflow of federal dollars, which will translate into local economic activity and jobs.

### **Create Tariffs or Programs for DER Grid Services:**

Work with the PUC and PJM to develop programs where DER owners can be compensated for grid services. For example, a battery demand response program where homeowners with batteries enroll to allow the utility/PJM to use their stored energy during peak events in exchange for payments (like Massachusetts' ConnectedSolutions). Or a microgrid services tariff that pays community microgrids for maintaining critical load during emergencies, recognizing their resilience value.

These market mechanisms monetarily reward the flexibility of DERs, turning them into income-generating assets for communities, not just cost-savers. Over time, this fosters a local industry of aggregators and DER operators, creating high-tech jobs in energy management. Pennsylvania's adoption of FERC Order 2222 (allowing DER aggregation in wholesale markets) will be pivotal – ensure the state enables third-party aggregators to pool rooftop solar, batteries, EVs to bid into PJM. By doing so, a homeowner or business in PA can earn revenue from their battery or EV by helping the grid, keeping more energy dollars local rather than paying a peaker plant outside the community.

### **Address Utility Business Model Concerns:**

Align utility financial incentives with DER adoption so that utilities are partners, not obstacles. One strategy is decoupling: ensure utilities can recover their fixed costs regardless of energy sales volume, removing disincentives for energy efficiency or rooftop solar. Another is allowing utilities to propose “shared savings” models – if a utility implements a non-wires alternative using DER and it saves money compared to a traditional upgrade, the utility could keep a portion of the savings as profit<sup>10 19</sup>. This motivates them to seek out DER solutions actively.

Also, consider permitting utility ownership of community solar or storage in limited circumstances (with guardrails to protect competition and ratepayers). For example, if no third party is developing solar in a low-income neighborhood, let the utility build a solar farm and give bill credits to participants, recouping cost through a regulator-approved rider. In essence, give utilities a role in deployment, especially where market isn’t reaching, so they feel invested in the outcome. Duquesne Light or PECO, for instance, might welcome a regulated pilot where they install batteries at say 500 low-income homes for resilience, earning a return, while customers get backup power and bill reductions.

### **Incentivize Local Economic Participation:**

To maximize business impact, state and local entities can attach local content or hiring preferences to DER projects receiving public support. For instance, if a community solar farm gets a state grant, it should commit to using a certain percentage of local labor or sourcing from Pennsylvania-based suppliers when possible. This keeps more economic value in-state.

Encourage development of related industries – e.g., attracting a battery assembly plant or an inverter manufacturing facility by offering tax credits or siting assistance, which brings jobs. Pennsylvania’s strong industrial base and skilled workforce (from steel to advanced manufacturing) can be an asset – highlight that in recruitment of clean energy companies. The state might also foster public-private partnerships for R&D, e.g., support Carnegie Mellon or Penn State in research on next-gen storage or grid integration, which in turn creates spin-off startups and high-tech jobs. Essentially, treat the clean energy transition as an industrial development opportunity, not just an environmental one, by cultivating the supply chain and talent in-state.

## **Technological and Infrastructure Initiatives**

### **Invest in Grid Modernization:**

Encourage utilities to accelerate smart grid deployment – smart meters (largely done), but also sensors, automated reclosers, and advanced distribution management systems. These investments, which the PUC can allow in rate base with perhaps performance conditions, will improve reliability (PPL already avoided 1 million outages since 2015 through smart grid tech<sup>11</sup> and also better accommodate DER. Support demonstration projects for advanced microgrid controls, vehicle-to-grid (V2G) integration (so electric cars can feed power back during peaks), and community energy management systems. Pennsylvania could create a “DER Innovation Zone” in a willing city or county where pilot technologies and novel tariffs can be tested with regulatory sandbox flexibility. This helps work out kinks in technology and regulations on a small scale before wider rollout.

### **Promote Energy Storage Integration:**

Energy storage is the linchpin to make renewables flexible. The state should promote storage at all scales. For residential and small commercial: consider a rebate (like \$/kWh of storage installed) or an aggregation program. For larger scale: streamline permitting for battery projects, clarify fire codes (work with state fire marshal to adopt the latest NFPA 855 codes for battery safety, so local fire departments are comfortable). Also integrate storage into emergency preparedness – e.g., subsidize school gymnasiums to have batteries so they can serve as shelters with solar power during outages.

Using schools or community centers as resilience hubs with storage is a targeted tech strategy that yields social benefit. On the grid side, utility-scale batteries can replace some aging peaker plants – the state could identify, say, the top 5 oldest or least efficient peakers in PA and offer incentives or procurements to install equivalent battery storage in those areas, improving air quality and creating construction jobs (this aligns with an environmental justice focus, as peakers often are in urban areas). Each such project becomes a case study in modernizing infrastructure with DER.

### **Encourage Electric Vehicle (EV) Adoption and Integration:**

EVs, while not the main focus of this paper, interplay with DERs as mobile storage and flexible load. Pennsylvania should continue building EV charging infrastructure (especially with federal funds) and concurrently plan for managed charging. If a lot of EVs charge at home overnight, they can soak up wind energy; if they charge midday at workplaces, they can use excess solar.

Work with utilities to offer special EV time-of-use rates or smart charger incentives that align charging with renewable production. In the future, vehicle-to-grid could allow EVs to discharge power back during peak demand or outages. Piloting V2G at, say, a school bus depot (electric school buses providing power to schools in the afternoon) can showcase tech and savings. This turns EVs into DER assets and further localizes energy benefits (imagine school districts earning extra revenue from their bus batteries as grid resources, potentially offsetting some education costs – a community win).

## **Community and Risk Management Strategies**

### **Ensure Equitable Access and Participation:**

Make equity a cornerstone of DER programs. For example, create a program akin to “Solar for All” that provides free or low-cost solar installations for low-income households, funded by a small surcharge on utility bills or RGGI-like funds if available. Or expand programs like PECO’s CAP (customer assistance) to include an option for eligible customers to opt into community solar subscriptions at a guaranteed discount. In workforce training, partner with organizations in disadvantaged communities to recruit and train local residents for clean energy jobs – this both provides job opportunities and ensures the workforce is diverse and drawn from the communities where projects will happen, building local support. Track and publicly report metrics on participation: How many low-income households got solar? How many minority-owned businesses are in the supply chain? This transparency drives accountability to equity goals.

### **Conduct Transition Planning for Fossil-Dependent Communities:**

Pennsylvania has regions (like parts of southwestern PA, and counties with coal plants or heavy fracking activity) that might be economically disrupted as the energy landscape shifts. A strategic recommendation is to proactively plan for a Just Transition. Use some proceeds from any carbon pricing or federal transition funds to invest in these areas – could be reclamation of mining lands into solar farms (thus jobs in solar and land improvement) or retraining programs that specifically target workers from coal plants scheduled to retire.

Also consider securitization legislation: allow utilities to refinance stranded assets (like an uneconomic coal plant) by issuing low-cost bonds, and use the savings to fund worker retraining and community support, as some states have done. This way, communities aren’t left in the lurch; they have resources to reinvent their local economies (perhaps as clean energy hubs, like hosting manufacturing or large solar farms that pay taxes to the county).

By addressing the legitimate concerns of these stakeholders, political resistance to DER-friendly policies can be softened – they see a path forward for themselves in the new energy economy.

### **Implement End-of-Life and Safety Protocols:**

To avoid unintended environmental impacts, plan for end-of-life of DER equipment. Create or support programs for solar panel recycling and battery recycling in-state. This not only is environmentally responsible but can birth new industries (recycling facilities, second-life battery refurbishing businesses). Work with universities or startups on reusing EV batteries for stationary storage projects, which extends their life and provides low-cost storage for community projects.

In terms of safety, ensure building codes and first responder training keep up with DER tech. Provide funding for fire departments to get equipment or training to handle lithium-ion battery incidents, for example (though such incidents are rare, preparedness is key to public confidence). By proactively addressing these aspects, Pennsylvania can avoid negative incidents that would sour public opinion.

### **Foster Public-Private Partnerships and Regional Collaboration:**

Encourage cities, counties, utilities, and private companies to form partnerships for larger initiatives. For example, a coalition of municipalities could aggregate demand for clean energy and jointly invest in a solar farm or a series of battery systems – sharing costs and benefits. Regionally, share best practices via bodies like the Pennsylvania Municipal League or County Commissioners Association.

One county's success with, say, solarizing government buildings could be replicated elsewhere with their blueprint. At the state level, keep communication open with PJM and neighboring states. As they push policies (like New Jersey's storage target or Maryland's community solar program extended), coordinate so Pennsylvania's policies and market rules align enough to allow regional projects and avoid conflicts. Also, collaborating with PJM on integrating DER means Pennsylvania can influence market design in a way favorable to its priorities (like capacity value for storage, etc.).

## Conclusion

Pennsylvania stands at a pivotal moment in its energy history, with the opportunity to harness distributed renewable energy and battery storage as catalysts for economic rejuvenation, business innovation, and community resilience. The research and cases examined in this whitepaper demonstrate that the economic and business impacts of DER deployment are overwhelmingly positive – from creating tens of thousands of jobs in construction, installation, and maintenance, to delivering energy cost savings for households and businesses, spurring new local industries, and generating tax revenues that strengthen public finances<sup>3</sup>.

Communities that have embraced DERs, whether a small rural borough cutting peak power costs by \$300k/year<sup>5</sup> or a master-planned town riding out a hurricane with hardly a flicker<sup>17 20</sup>, show that distributed energy is not just about kilowatt-hours – it's about empowering communities economically and physically.

However, realizing these benefits widely requires navigating and removing the barriers identified: updating policy frameworks that were designed for last century's grid, overcoming initial resistance through education and inclusive planning, and ensuring that the benefits flow to all sectors of society, not just a few. The strategic recommendations offered chart a course for Pennsylvania to do exactly this – modernize its energy policies (net metering, community solar, grid incentives) in tandem with fostering collaboration among utilities, businesses, and citizens. By investing in both infrastructure (smart grids, storage, EV integration) and people (workforce training, stakeholder engagement), Pennsylvania can create a virtuous cycle where DER deployment begets economic growth, which in turn fuels further innovation and adoption.

It is also critical to anticipate and manage risks and unintended consequences. These include grid integration challenges (addressed by proactive grid upgrades and thoughtful rate design), potential equity gaps (addressed by targeted programs for low-income inclusion and just transition support for fossil-dependent regions), and environmental impacts of DER manufacturing and disposal (mitigated by recycling initiatives and sustainable planning). With eyes open to these issues, Pennsylvania's leaders can steer the transition in a way that amplifies positives and mitigates negatives. For instance, by involving organized labor in clean energy projects, the risk of job quality reduction is avoided, and instead, the clean energy sector can provide the family-sustaining careers that coal and steel once did in the state<sup>2</sup>.

Implementing the recommended strategies will require coordinated effort across multiple levels of government and the private sector. It calls for the political will to enact forward-looking policies, the regulatory agility to adapt rules for a distributed paradigm, the financial creativity to fund and de-risk projects, and the community spirit to ensure everyone benefits from the energy evolution. The case of Pennsylvania's own microgrid pioneers and the experiences of other states give reason for optimism: when stakeholders come together with a common vision, previously insurmountable barriers can be overcome – as seen when Nevada's entire legislature unanimously restored support for rooftop solar in response to public demand<sup>9</sup>, or when a Pennsylvania town like Berlin takes charge of its energy destiny and thrives<sup>5</sup>.

Pennsylvania's communities have much to gain from embracing distributed renewable energy and battery storage: new jobs in growing industries, lower and more predictable energy costs for businesses and residents, improved reliability and safety in the face of grid disruptions, and a cleaner environment supporting public health and quality of life. By enacting smart policies, investing in grid and human capital, and fostering inclusive growth, Pennsylvania can ensure that the transition to a distributed energy future is a win-win for its economy and its people. The Commonwealth has a legacy of energy innovation – from Drake's oil well to the first commercial nuclear plant; now it can carry that legacy forward by becoming a leader in the community-driven clean energy revolution. The evidence is clear and the tools are at hand – it is time to seize the opportunity and power Pennsylvania's future with the twin engines of renewable energy and local empowerment.



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*These and other sources cited throughout the document provide the evidence base for the analysis and recommendations herein, underscoring that the transition to distributed renewable energy and storage is not only technically feasible but economically advantageous for Pennsylvania's communities when guided by thoughtful policy and inclusive strategy.*