

TOWN OF PORTOLA VALLEY

Regular Meeting of the Town Council Wednesday, March 22, 2023 7:00 P.M. Jeff Aalfs, Mayor Sarah Wernikoff, Vice Mayor Judith Hasko, Councilmember Mary Hufty, Councilmember Craig Taylor, Councilmember

REGULAR MEETING HISTORIC SCHOOLHOUSE - 765 Portola Road, Portola Valley, CA 94028

Remote Public Participation: Meeting participants are encouraged to submit public comments in writing in advance of the meeting. Please submit your comments using this online form by 1:00 PM on the day of the meeting. Time permitting, your correspondence will be uploaded to the website. All received questions will be forwarded to Council, Commission, or Committee members for consideration during the meeting and included in the public record. On March 1, 2023, all committees and the Town Council in Portola Valley will return to conducting in-person meetings. A Zoom link will be provided for members of the public to participate remotely; however, the Town cannot guarantee there will be no technical issues with the software during the meeting. For best public participation results, attending the meeting in-person is advised.

Assistance for People with Disabilities: In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the Town Clerk at (650) 851-1700 or by email at towncenter@portolavalley.net. Notification 48 hours prior to the meeting will enable the Town to make reasonable arrangements to ensure accessibility to this meeting.

VIRTUAL PUBLIC PARTICIPATION VIA ZOOM

To access the meeting by computer:

https://us06web.zoom.us/j/84568037279?pwd=Q2dhQzRockpaTDhOVG1GeS9JTHZGQT09

Webinar ID: 845 6803 7279

Passcode: 841289

To access the meeting by phone:

1-669-900-6833 or 1-888-788-0099 (toll free) Mute/Unmute – Press *6 / Raise Hand – Press *9

Residents have asked if they are able to see a list of participants in Zoom webinar-meetings. Craig Hughes has put together a simple website integrated with Zoom data to provide this for Town webinars. You can visit the site at https://pv-zooms.rungie.com/ which will show a list of meetings. Clicking on a meeting will then display all participants in the meeting, as well as those who had been in the meeting but have left. The site will only show meetings once they have started and the first participant has joined.

1. CALL TO ORDER

2. REPORT OUT OF CLOSED SESSION

3. ORAL COMMUNICATIONS

Persons wishing to address the Town Council on any subject may do so now. Please note, however, that the Council is not able to undertake extended discussion or action tonight on items, not on the agenda. Speakers' time is limited to three minutes.

4. PRESENTATIONS/ANNOUNCEMENTS

a. Receive Annual Report Regarding the Portola Valley Farmers Market

5. CONSENT AGENDA

The following items are voted on at once by the body, unless a member of the body requests an item be considered separately. Members of the public are permitted to comment on any item on the consent calendar before the body votes on the consent agenda.

- a. Approval of Warrant List
- **b. Appointment** of Members to the Following Committees:
 - Leslie Field (Sustainability)

Town of Portola Valley – Council Agenda March 22, 2023 Page **2** of **2**

- Beverly Lipman (Open Space)
- Caroline Vertongen (Bicycle Pedestrian Traffic Safety)
- c. Approve the Re-Write and Update of the Open Space Charter Amendment
- **d. Authorize** the Mayor to Sign a Letter of Support Backfilling the Property Tax In-Lieu of Vehicle License Fee Shortfall to be Included in the Governor's May Revised Budget

6. PUBLIC HEARING

a. Hold a Public Hearing and Adopt of a Resolution Adopting the Initial Study/Mitigated Negative Declaration (IS/MND) and Mitigation Monitoring and Reporting Program (MMRP) for the proposed Portola Valley Housing and Safety Elements Update and Conforming General Plan and Zoning Amendments

7. COLLEAGUES MEMO

a. Housing Element Post Approval Process No written report for this item.

8. COUNCIL LIAISON COMMITTEE AND REGIONAL AGENCIES REPORTS

Oral and written reports arising out of liaison appointments to both in-town and regional committees and initiatives. *The Town Council does not take action under this agenda item.*

9. TOWN MANAGER REPORT

There are no written materials and the Town Council does not take action under this agenda item.

10. ADJOURNMENT

The next Regular Town Council meeting will be held on April 12, 2023 at 7:00 p.m.

11. CLOSED SESSION

a. PUBLIC EMPLOYEE –Pursuant to Government Code Section 54957 Title: Appointment of Interim Town Manager

Land Acknowledgement:

The Town of Portola Valley acknowledges the colonial history of this land we dwell upon—the unceded territory of the Ramaytush (rah-my-toosh) Ohlone, Tamien Nation, and Muwekma (mah-WEK-mah) Ohlone, who endured a human and cultural genocide that included removal from their lands and their sacred relationship to the land. Portola Valley recognizes that we profit from the commodification of land seized from indigenous peoples and now bear the ecological consequences. We seek to understand the impact of these legacies on all beings and to find ways to make repair.

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TOWN OF PORTOLA VALLEY

Warrant Disbursement Journal March 22, 2023

Claims totaling \$327,509.02 having been duly examined by me and found to be correct are hereby approved and verified by me as due bills against the Town of Portola Valley.

Date	Jeremy Dennis, Treasurer
Motion having been duly made and seconded, the above	claims are hereby approved and allowed for payment.
Signed and sealed this (Date)	
Melissa Thurman, Town Clerk	 Mayor

Melissa Thurman

From: webmaster@portolavalley.net Sunday, February 12, 2023 3:41 PM Sent:

To: Town Center

Subject: **Committee Application**

A new entry to a form/survey has been submitted.

Committee Application Form Name: Date & Time: 02/12/2023 3:40 PM

Response #: 183 Submitter ID: 6941

IP address: 2601:647:5801:38d0:b4e4:d8c1:f812:8216

Time to complete: 16 min., 29 sec.

Survey Details

Page 1

Name of committee which I am interested in serving on (please note that only committees currently seeking volunteers are listed):

(o) Sustainability

Applicant Information

Full Name Leslie Field

Email Address Street Address City/Zip

Portola Valley

30

Number of years in Portola Valley

Cell Phone Home Phone

Other Phone Not answered **Emergency Preparedness** Not answered

Preferred Phone Contact Number

(o) Cell

Please state why you have an interest in this committee, and state any background or experience you may have that may be useful in your service to this committee.

I have taught on climate change at Stanford for over a decade, and over that time I have also started and run nonprofits focused on preserving reflective ice. Recent postings from the sustainability committee, and the people who are on it, lead me to believe that this talented and experienced group will be making a positive impact, and I'd like to help. I'm an engineer and inventor with experience in 3 fields, all of which may be helpful - chemical engineering, electrical engineering with a focus on microsensors and microfluidics, and climate change.

Do you have any personal or financial interest that could be perceived by others as a conflict of interest relative to your service on the committee? If so, please describe.

I started and run a nonprofit in climate change, which you can find at www.brighticeinitiative.org, and I started and run a consulting company that is increasing its work in climate change, which you can find at www.smalltechconsulting.com. I don't think either of these would conflict with town volunteering, but please let me know if you foresee any problem.

TIME COMMITMENT: Generally committees meet monthly and require a significant time commitment and participation at regular meetings. Please consider this level of commitment when evaluating your interest in serving on one of the Town's Committees.

New Text Information

Thank you, Portola Valley, CA

This is an automated message generated by Granicus. Please do not reply directly to this email.

Melissa Thurman

From: webmaster@portolavalley.net Friday, February 3, 2023 12:02 AM Sent:

To: Town Center

Subject: **Committee Application**

A new entry to a form/survey has been submitted.

Form Name: Committee Application Date & Time: 02/03/2023 12:02 AM

180 Response #: Submitter ID: 6910

IP address: 2601:647:5a00:a6f0:2825:320f:7342:9e4c

Time to complete: 47 min., 11 sec.

Survey Details

Page 1

Name of committee which I am interested in serving on (please note that only committees currently seeking volunteers are listed):

(o) Open Space

Applicant Information

Full Name Beverly Lipman

Email Address Street Address City/Zip

Portola Valley CA. 94028

Number of years in

Portola Valley

Cell Phone Home Phone Other Phone Not answered **Emergency Preparedness** Not answered

Preferred Phone Contact Number

(o) Home

Please state why you have an interest in this committee, and state any background or experience you may have that may be useful in your service to this committee.

I love being in nature. I have been a volunteer for both POST and the Midpeninsula Regional Open Space District. I lead some Sierra Club hikes all over the Peninsula but spend a lot of time here in Portola Valley pulling invasive weeds--and manicuring trails when I walk.

Fifteen years ago my husband Peter and I discovered that a property bordering our favorite trail, the Shady Trail here in PV, was for sale. If a house had been built there this historic trail would have been completely ruined. We could contribute part of the \$ for it but needed more for the acquisition, so we put together another small committee (of 4 inc., Mary Hufty). We

received contributions from 99 families and the sale was made through the Town. Trail saved!

Do you have any personal or financial interest that could be perceived by others as a conflict of interest relative to your service on the committee? If so, please describe.

No

TIME COMMITMENT: Generally committees meet monthly and require a significant time commitment and participation at regular meetings. Please consider this level of commitment when evaluating your interest in serving on one of the Town's Committees.

New Text Information

Thank you, Portola Valley, CA

This is an automated message generated by Granicus. Please do not reply directly to this email.

Melissa Thurman

From: webmaster@portolavalley.net Monday, January 9, 2023 8:36 AM Sent:

To: Town Center

Subject: **Committee Application**

A new entry to a form/survey has been submitted.

Committee Application Form Name: Date & Time: 01/09/2023 8:36 AM

Response #: 179 Submitter ID: 6839

IP address: 2600:1700:a460:45e0:cf6:4c8:f8e7:c3b6

Time to complete: 7 min., 25 sec.

Survey Details

Page 1

Name of committee which I am interested in serving on (please note that only committees currently seeking volunteers are listed):

(o) Bicycle, Pedestrian, and Traffic Safety

Applicant Information

Full Name caroline vertongen **Email Address Street Address**

Portola Valley, CA 94028 City/Zip

Number of years in Portola Valley

Cell Phone Home Phone Other Phone Not answered Emergency Preparedness Not answered

Preferred Phone Contact Number

(o) Cell

Please state why you have an interest in this committee, and state any background or experience you may have that may be useful in your service to this committee.

Dear Mayor Aalfs and Member of Town Council, Dear BPTS Chair Holland and members of the BPTS Committee,

This letter is intended to demonstrate my commitment and interest in serving on the Bicycle, Pedestrian, Traffic Safety (BPTS) Committee.

Our family has lived and served this community since 1994. As a member of the teen committee more than 20 years ago, I helped establish "safe routes" to our local schools, Town Hall, Library, and sporting fields used for baseball and soccer, but also to Alpine Hills, which was and still is a favorite "pick up " spot for hardworking parents residing in Portola Valley. Thanks to the leadership of Mayor Steve Toben and the collaboration of Public Works, the Trails Committee, and the equestrians in Portola Valley, we got the job done.

I believe the BPTS Committee can collaborate with other committees and their volunteers to improve public safety along our 2 scenic corridors alongside Alpine Road and Portola Road, as well as on our trails, which are often used by younger residents to commute to our schools, Town Hall, the library, our sporting fields, and Alpine Hills.

I have spent many hours/years attending Town Council and other Committee and Commission meetings, including the BPTS, to understand the concerns and needs of residents and our community.

I grew up riding bicycles in Europe and continue to ride street and mountain bikes, and more recently electric bicycles, not only in California, but all over the world. I hope to share ideas and share how other cities have made their routes safer for bicycles, pedestrians, and overall traffic.

Like many residents I love this town of Portola Valley. I am very grateful we share our beautiful community with so many others who enjoy a healthy lifestyle...

I represent many families in Portola Valley and would like to offer my time and efforts to help BPTS to improve public safety in our community.

Thank you.

Sincerely,

Caroline Vertongen

Do you have any personal or financial interest that could be perceived by others as a conflict of interest relative to your service on the committee? If so, please describe.

N/A

TIME COMMITMENT: Generally committees meet monthly and require a significant time commitment and participation at regular meetings. Please consider this level of commitment when evaluating your interest in serving on one of the Town's Committees.

New Text Information

Thank you, Portola Valley, CA

This is an automated message generated by Granicus. Please do not reply directly to this email.



TOWN OF PORTOLA VALLEY STAFF REPORT

TO: Mayor and Members of the Town Council

FROM: Melissa Thurman, Town Clerk

DATE: March 22, 2023

RE: Open Space Committee Charter Amendment

RECOMMENDATION

The Open Space Committee recommends that the Town Council approve an amendment to their charter updating their charter with numerous edits in all sections.

FISCAL IMPACT

There is no fiscal impact associated with the proposed charter amendment.

ATTACHMENT

1. Proposed Open Space Committee Charter, with Redline Amendment

This item was continued from the meeting of March 8, 2023

OPEN SPACE COMMITTEE CHARTER

4-23-08 **Original**

OBJECTIVES

- Support preservation of the Town's rural environment by advising the town
 Council on all open space matters including analyzing mechanisms for financing
 and acquiring open space in the Town's locality, developing communications to
 foster public awareness, education, and financial support for land conservation,
 and serving as a liaison with local and regional open space organizations whose
 activities are relevant to the Town's land conservation goals.
- Coordinate with and assist other Town committees, regional agencies, and organizations on matters related to conservation, land use, recreation, and environmental issues.
- Develop community awareness of open space opportunities and provide a yearly source of open space funding through community events sponsored by open space events subcommittee.

DUTIES AND FUNCTIONS

- 1. Advise the Town Council on open space acquisition, open space maintenance, and related matters.
- 2. Provide analysis to the Town Council of mechanisms for the funding and acquisition of open space, and assist the Town in the evaluation of financing options when specific parcels or easements have been identified for acquisition.
- 3. Monitor local properties, and communicate with local and regional conservation agencies and organizations whose activities are relevant to the Town's open space goals.
- 4. Develop communications materials to foster public awareness, education, and financial support for land conservation within the Town.
- 5. Make recommendations to the Town Council on public financing issues for open space acquisitions, and funding for the Town's Open Space Fund.
- 6. Participate in the review of the General Plan, the Open Space Element, and land use ordinances relevant to open space preservation.
- 7. Provide a yearly source of funding for the Open Space Fund by sponsoring community fund raising events sponsored by the Open Space Events Subcommittee of the Open Space Committee.

RESPONSIBLE TO

Town Council

COORDINATION AND LIAISON

Town Planner
Town Attorney
Finance Committee
Conservation Committee
Local and Regional Open Space Agencies and Organizations
Parks and Recreation Committee

MEMBERSHIP

The Committee shall consist of a maximum of 7 regular voting members appointed by the Mayor with Council concurrence, and advisory members as determined appropriate by the Council appointed by the Mayor with Council concurrence. The members serve one year terms.

The Open Space Events Subcommittee shall consist of 10 members appointed by the Mayor with the concurrence of the Town Council. The Subcommittee members serve one year terms.

MEETINGS

Meetings of the Open Space Committee and the Open Space Events Subcommittee may be held separately and as needed. Meetings will be noticed, public meetings presided over by a chairperson elected by the members of the Committee (or Subcommittee), and the proceedings shall be recorded by a secretary selected by the members. One member of the Subcommittee shall be selected to serve as liaison to the Open Space Committee.

OPEN SPACE COMMITTEE

COMMITTEE CHARTER January / February 2023 Suggested Edits

OBJECTIVES

- 4. Advise the Town Council on open space matters. Support, protect, and connect the community with the Town's open space and rural environment.

 Support preservation of the Town's rural environment by advising the town Council on all open space matters including analyzing mechanisms for financing and acquiring open space in the Town's locality, developing communications to foster public awareness, education, and financial support for land conservation, and serving as a liaison with local and regional open space organizations whose activities are relevant to the Town's land conservation goals.
- 2. Coordinate with and assist other Town committees, regional agencies, and organizations on matters related to conservation, land use, recreation, and environmental issues.

 Develop community awareness of open space opportunities and provide a yearly source of open space funding through community events sponsored by open space events subcommittee.

DUTIES AND FUNCTIONS

- 1. Advise the Town Council on land acquisitions, conservation easements, and the enhancement and maintenance of open space.
- 2. Provide financial oversight for the Open Space Fund and identify sources to sustain and grow our capacity for nimble acquisition and long-term protection of open space.
- 3. Foster mutual awareness, education, and financial support for land conservation, wildlife corridors, and conservation easements in Portola Valley.
- 1.4. Collaborate with other Town committees and local and regional agencies, organizations, and land owners on issues common to the Town's open space conservation and land use goals. Advise the Town Council on open space acquisition, open space maintenance, and related matters.
- 2. Provide analysis to the Town Council of mechanisms for the funding and acquisition of open space, and assist the Town in the evaluation of financing options when specific parcels or easements have been identified for acquisition.
- 3. Monitor local properties, and communicate with local and regional conservation agencies and organizations whose activities are relevant to the Town's open space goals.
- 4. Develop communications materials to foster public awareness, education, and financial support for land conservation within the Town.

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- 5. Make recommendations to the Town Council on public financing issues for open space acquisitions, and funding for the Town's Open Space Fund.
- 6.5. Participate in the rParticipate in the review of eview of the General Plan and advise the Town Council on implementing policies and goals of the General Plan, the Open Space Element, and land use ordinances that protect and reflect the values of open space to our community. relevant to open space preservation.

7. Provide a yearly source of funding for the Open Space Fund by sponsoring community fund raising events sponsored by the Open Space Events Subcommittee of the Open Space Committee.

RESPONSIBLE TO

Town Council

COORDINATION AND LIAISON

Town Public Works

Town Planner

Town Attorney

Town Manager

Finance Committee

Conservation Committee

Parks and Recreation Committee

Trails and Paths Committee

Finance Committee

Local and Regional Open Space Agencies and Organizations

Parks and Recreation Committee

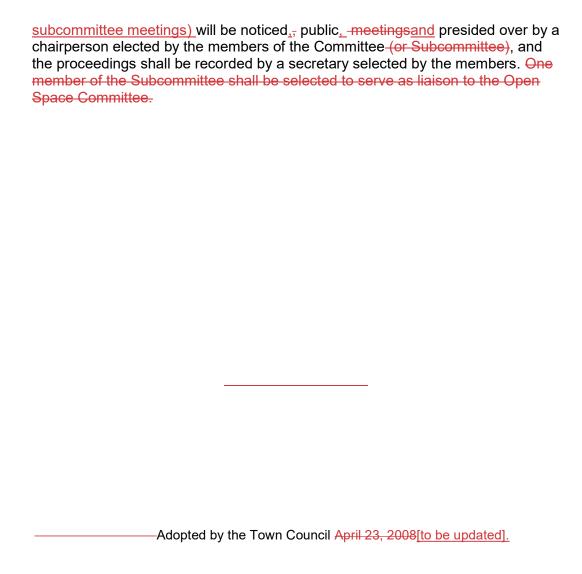
MEMBERSHIP

The Committee shall consist of a maximum of 7 regular voting members appointed by the Mayor with Council concurrence, and advisory members as determined appropriate by the Council appointed by the Mayor with Council concurrence. The members serve one year terms.

The Open Space Events Subcommittee shall consist of 10 members appointed by the Mayor with the concurrence of the Town Council. The Committee may form subcommittees from time to time to explore or address issues for further consideration by the Committee. The Subcommittee members serve one year terms.

MEETINGS

Meetings of the Open Space Committee and the Open Space Events
Subcommittee may be held separately and as needed. will be scheduled
regularly, initially every other month. Meetings may be cancelled or additional
meetings may be added as needed a committee Mmeetings (not including



OPEN SPACE COMMITTEE CHARTER

January / February 2023 Suggested Edits Accepted

OBJECTIVES

Advise the Town Council on open space matters. Support, protect, and connect the community with the Town's open space and rural environment.

DUTIES AND FUNCTIONS

- 1. Advise the Town Council on land acquisitions, conservation easements, and the enhancement and maintenance of open space.
- 2. Provide financial oversight for the Open Space Fund and identify sources to sustain and grow our capacity for nimble acquisition and long-term protection of open space.
- 3. Foster mutual awareness, education, and financial support for land conservation, wildlife corridors, and conservation easements in Portola Valley.
- 4. Collaborate with other Town committees and local and regional agencies, organizations, and land owners on issues common to the Town's open space conservation and land use goals.
- Participate in the review of the General Plan and advise the Town Council on implementing policies and goals of the General Plan, the Open Space Element, and land use ordinances that protect and reflect the values of open space to our community.

RESPONSIBLE TO

Town Council

COORDINATION AND LIAISON

Town Public Works

Town Planner

Town Attorney

Town Manager

Conservation Committee

Parks and Recreation Committee

Trails and Paths Committee

Finance Committee

Local and Regional Open Space Agencies and Organizations

MEMBERSHIP

The Committee shall consist of a maximum of 7 regular voting members appointed by the Mayor with Council concurrence, and advisory members as determined appropriate by the Council appointed by the Mayor with Council concurrence. The members serve one year terms.

The Committee may form subcommittees from time to time to explore or address issues for further consideration by the Committee. Subcommittee members serve one year terms.

MEETINGS

Meetings of the Open Space Committee will be scheduled regularly, initially every other month. Meetings may be cancelled or additional meetings may be

added as needed. Committee meetings (not including subcommittee meetings) will be noticed, public, and presided over by a chairperson elected by the members of the Committee, and the proceedings shall be recorded by a secretary selected by the members.

Adopted by the Town Council [to be updated].



TOWN OF PORTOLA VALLEY STAFF REPORT

TO: Mayor and Members of the Town Council

FROM: Cindy Rodas, Finance Director

DATE: March 22, 2023

RE: Property Tax In-Lieu of Vehicle License Fee Shortfall – Letter of Support

RECOMMENDATION

Staff recommends that the Town Council authorize the Mayor to sign a letter supporting backfilling the property tax in-lieu of Vehicle License Fee shortfall to be included in the Governor's May Revise budget.

BACKGROUND

The Vehicle License Fee (VLF) "Swap" was an integral part of the 2004 budget compromise (SB 1096). Under the terms of that compromise, the State permanently reduced VLF revenues to cities and counties by 67.5% and also shifted \$1.3 billion in local property taxes to pay the State's school funding obligation for two fiscal years. Through these actions, the counties and cities gave up significant revenues to address the State's budget deficit. In exchange, the State guaranteed the counties and cities an in-lieu VLF payment that is adjusted annually by the growth in property tax. The VLF Swap legislation identified two sources of funding to pay the State's in-lieu VLF obligation: (1) ERAF distributions to non-basic aid schools and (2) property tax revenues of non-basic aid schools. The State would then backfill those losses by the schools to ensure minimum funding obligations were met. In recent years as more school districts within the county have moved into basic aid status, there has not been funding available to fulfill the State's in-lieu VLF obligation, which has resulted in a shortfall. For 2021-22, the countywide shortfall was approximately \$32 million, which resulted in a \$90,466 shortfall for the Town. When these shortfalls have occurred in the past, the State has made the County and its cities whole by reimbursing the shortfalls 14 months after the fiscal year in which the shortfall occurred through special appropriations in the State budget.

DISCUSSION

The backfill for the 2021-22 VLF shortfall was not included in the initial release of the 2023-24 State budget. As such, the County and its cities are initiating efforts to advocate for this funding to be included in the Governor's May Revise budget. One of the initial steps in this process is to send letters to State officials requesting their assistance in getting the VLF shortfall backfill included in the May Revise. The draft letter to be signed by Mayor Lee and sent on behalf of the Town is included as Attachment 1. Staff is also requesting authorization from Council to send any additional letters from the Mayor on behalf of the Town to the State delegation or other stakeholders as requested by the County on this issue.

FISCAL IMPACT

There is no direct budget impact for authorizing the Mayor to sign this letter of support. However, should the State not include backfill funding to address the VLF shortfall, the Town's fiscal year 2023-24 budgeted revenues will be reduced by \$90,466.

ATTACHMENT

1. Draft Letter to State Legislative Delegation

March 22, 2023

The Honorable Josh Becker California State Senate 1021 0 Street, Suite 7250 Sacramento, CA 95814-4900

The Honorable Scott D. Wiener California State Senate 1021 O Street, Suite 8620 Sacramento, CA 95814-4900

The Honorable Marc Berman California State Assembly 1021 0 Street, Suite 6130 Sacramento, CA 95814

The Honorable Diane Papan California State Assembly 1021 0 Street, Suite 4220 Sacramento, CA 95814

The Honorable Phil Ting California State Assembly 1021 0 Street, Suite 8230 Sacramento, CA 95814

RE: Budget Request for San Mateo County and its Cities for FY 21-22 VLF In-Lieu Shortfall

Dear Senator Becker, Senator Wiener, Assemblymember Berman, Assemblymember Papan, and Assemblymember Ting:

On behalf of the Town of Portola Valley, we respectfully request your assistance securing \$32,898,051 in in- lieu Vehicle License Fee (VLF) shortfall funding due to the County of San Mateo and its cities for FY 21- 22 through the state budget process. Of the total, the Town of Portola Valley is due \$90,466.

Historically, the State has made counties and cities whole by reimbursing in-lieu VLF shortfalls through a special appropriation in the State budget. This appropriation ensures that all counties and cities receive their full in-lieu VLF payment required by law. Unfortunately, an appropriation to cover San Mateo County's shortfall for the fiscal year 2021-22 was not included in the Governor's January Budget this year.

As background, the State's in-lieu VLF payment obligation arises from the VLF "Swap," which was an integral part of the 2004 Budget compromise. Under the terms of that compromise, the State permanently reduced the annual VLF rate, which significantly decreased counties' and cities' revenues and, for two fiscal years, shifted an additional \$1.3 billion in property taxes away from counties, cities, and special districts to pay the State's school funding obligations and address the State's budget deficit. In exchange, the State guaranteed counties and cities an "in-lieu" VLF payment for the lost revenues. This ongoing in-lieu VLF obligation is adjusted annually based on growth in the assessed value of property within local agency boundaries (Rev. & Tax. Code§ 97.70).

In San Mateo County, the direct funding sources identified in the statute are insufficient to cover the full amount of the in-lieu VLF payment, causing a funding shortfall. The shortfall specifically arises because there are insufficient funds from ERAF and property taxes of the relatively few non-basic aid schools in San Mateo County to cover the State's total payment obligation. (The State backfills the school districts, so they do not suffer any loss from the in-lieu VLF payment.) As a result, these shortfalls are beyond the counties' and cities' control and cause cash flow issues and significant fiscal harm until reimbursed by the State.

Failure to make the full in-lieu VLF payment will cause significant financial harm to San Mateo County and cities, which rely on these revenues to fund core services such as police, fire, libraries, parks, streets, traffic and transportation. It would also be contrary to the 2004 Budget Compromise in which these payments were guaranteed in exchange for substantial financial contributions by local governments. Failure to provide the total payment would devastate local budgets and services that depend on these funds.

For these reasons, the Town of Portola Valley requests your assistance in ensuring that the \$32,898,051 in FY 21-22 VLF in-lieu shortfall due to the County of San Mateo and its 20 cities is included in this year's budget to ensure there is no adverse fiscal impact on our local governments.

We appreciate your consideration of this critical request.

Sincerely,

Jeff Aalfs Mayor, Town of Portola Valley



TOWN OF PORTOLA VALLEY STAFF REPORT

TO: Mayor and Town Council

FROM: Laura C. Russell, Planning & Building Director

Adrienne Smith, Senior Planner

DATE: March 22, 2023

RE: Adoption of a Resolution Adopting the Initial Study/Mitigated Negative Declaration

(IS/MND) and Mitigation Monitoring and Reporting Program (MMRP) for the proposed Portola Valley Housing and Safety Elements Update and Conforming

General Plan and Zoning Amendments

RECOMMENDATION

Staff recommends that the Town Council receive a presentation from staff, ask questions, provide comments, receive public comments and adopt a resolution adopting the Initial Study/Mitigated Negative Declaration and the Mitigation, Monitoring and Reporting Program for the Housing and Safety Elements update and conforming General Plan and Zoning Code amendments.

MEETING PURPOSE

The purpose of this meeting is for Town Council to review the Initial Study/Mitigated Negative Declaration (IS/MND), Response to Comments memo and Mitigation Monitoring & Reporting Program (MMRP). A resolution has been prepared so that **the Town Council can take final action on the IS/MND and MMRP if Council chooses to.**

BACKGROUND

For general background on the CEQA process, view <u>CEQA FAQ</u>. For additional information on the Housing Element and IS/MND adoption process, review the <u>Housing Element Process FAQs</u>.

California Environmental Quality Act (CEQA)

CEQA generally requires state and local agencies to inform decisions makers, like the Planning Commission and Town Council, and the community about the potential environmental impacts of proposed projects, and to identify ways to avoid or mitigate those impacts, if feasible. A "project" is an activity which must receive some discretionary approval from a public agency and which may cause either a direct physical change, or a reasonably foreseeable indirect change in the

environment. The proposed Portola Valley Housing and Safety Elements Update and Conforming General Plan and Zoning Code Amendments is a defined project per CEQA. Discretionary approval means that there is an exercise of judgement or deliberation by a governing body in determining whether a project will be approved, or if a permit is issued. The Town Council is responsible for approving the IS/MND for this project; the Planning Commission is a recommending body.

To establish the appropriate level of environmental review for the project Town Staff and CEQA consultants prepared an "Initial Study" to determine if project may have a significant adverse effect. Since the initial study showed either no adverse environmental effects, or that potential environmental effects could be mitigated, a Mitigated Negative Declaration (MND) can be adopted. The IS/MND provides a programmatic review that includes broad policies but does not examine all potential site-specific impacts of individual projects because they are not known yet.

The IS/MND is not intended to serve as a recommendation of either approval or denial of the project. It provides the primary source of environmental information for the Town to consider and identify ways any potentially significant environmental impacts can be avoided or significantly reduced. All impacts identified in the IS/MND are "no impact," "less than significant," or "less than significant with mitigation". These conclusions in large part are based on the existing general plan and zoning policies that guide development away from hazardous areas and regulate building construction to be subservient to the natural environment. The purpose of preparing this document is to provide decision makers with environmental information to serve as the foundation for their policy decisions. CEQA is just one input that informs the ultimate decision.

Plan Level Review vs. Project level review

"Project" is a term of art under CEQA. CEQA is only triggered if the Town is adopting a "project" as defined by CEQA. "Projects" for purposes of CEQA include both high level planning documents adopted by towns, such as general plans, as well as private development projects.

CEQA allows for a program/plan-level analysis of policy documents that contemplate a series of related actions that can be characterized as one large project, including general plans or general plan elements. Such analysis must identify the environmental impacts of adopting the plan as a whole, but it does not need to analyze individual future projects that might be adopted under the plan, especially where the details of such future projects are unknown and speculative.

This IS/MND is not a detailed environmental review of specific development projects because no site-specific development projects are proposed. Such an analysis would be speculative as the Town cannot reasonably anticipate and evaluate project-level impacts without the actual site-specific proposed development request.

Scope of Work Under CEQA

The scope of work under CEQA includes the following components:

Housing Element Update. The Town of Portola Valley's Housing Element is the component of the General Plan that addresses housing needs and opportunities for present and future residents. It provides the primary policy guidance for local decision-making related to housing. The Housing Element of the General Plan is the only General Plan Element that requires review and certification by the State of California.

- Safety Element Update. Adoption and implementation of related updates to the Safety Element Update.
- Conforming General Plan Amendments. General Plan Amendments are limited to only those that are required to ensure all elements of the General Plan are consistent:
 - New "Gateway" land use classification in the General Plan that allows affordable housing, recreation, and open space uses
 - Creation of new multi-family land use classifications allowing up to four and 20 dwelling units per acre
 - New Opt-in overlay classification to allow for up to four units on approximately three single family lots (not to exceed a total of 12 units during the new housing element cycle)
 - New mixed-use land use classification to allow for up to six dwelling units per acre as well as the uses currently permitted in the existing A-P Administrative Professional District
 - General Plan Land Use Map to be revised to include these new land use designations.
- Zoning Amendments. The Town proposes the creation and adoption of three new zoning districts and other revisions:
 - New multi-family district allowing up to four dwelling units per acre
 - New multi-family district allowing 20 dwelling units per acre
 - o New mixed-use district allowing residential uses up to six dwelling units per acre
 - Amendments to codify the Affiliated Housing program that is currently implemented through the Housing Element
 - Zoning map to be revised to reflect these new districts.

Based on Town Council direction, Zoning Amendments will be addressed after adoption of the Housing Element and Conforming General Plan Amendments.

Draft Release and Public Comment Period:

In compliance with CEQA, a Notice of Intent to adopt the MND was provided to the public, responsible agencies, and the State Clearinghouse. A copy of the MND was distributed to public agencies and made available to the general public for a 30-day public comment period beginning Monday, October 31, 2022 and ending Tuesday, November 29, 2022. Additionally, the Notice of Intent to adopt an MND was published in the newspaper.

While the Town is only required to consider and address public comments before final action is taken, in response to public interest in in the IS/MND, the Town has prepared a more comprehensive and formal Response to Comments Memo to ensure that all environmental comments received during the comment period are addressed.

During the 30-day comment period, the Town received 47 emails/letters from individuals. The Response to Comments Memo includes a reproduction of each written comment in its entirety. The Memo includes written responses to 43 comments pertaining to the environmental analysis within

the IS/MND. While 4 comments addressing the details and merits of the project are included in the Memo, since they do not pertain to the analysis within the IS/MND, no written response is provided.

In reviewing the Response to Comments, staff saw several themes which are addressed below.

Plan Level Review vs. Project level review.

As discussed above, the California Environmental Quality Act (CEQA) allows for a program/planlevel analysis of policy documents that contemplate a series of related actions that can be characterized as one large project, including general plans or general plan elements. Such analysis must identify the environmental impacts of adopting the plan as a whole, but it does not need to analyze individual future projects that might be adopted under the plan, especially where the details of such future projects are unknown and speculative.

Future individual developments will be required to separately comply with CEQA as applicable. Many commenters noted that more site-specific analysis should be included in the environmental document. This IS/MND is not a detailed environmental review of specific development projects because no site-specific development projects are proposed. Such an analysis would be speculative as the Town cannot reasonably anticipate and evaluate project-level impacts without the actual site-specific proposed development request.

Adoption of this IS/MND is not intended to supplant the ongoing Stanford Wedge Housing Project environmental review nor to provide CEQA clearance for the Stanford Wedge project. This IS/MND, however, does incorporate and analyze the impacts of the Stanford Wedge project as one component in the cumulative impacts of the overall project discussed here. For example, the projected traffic trips generated from the Stanford Wedge project are incorporated into the IS/MND's discussion of traffic, Vehicle Miles Travelled (VMT), evacuation times, greenhouse gas emissions and air quality. However, the Stanford Wedge project EIR analyzes the more site specific impacts of driveway curb cuts, emergency vehicle access to the new subdivision, parking layout, etc.

Incorporation of Existing General Plan Mitigation Measures

All development proposed in the Town must comply with the Town's General Plan, Subdivision Ordinance and Zoning Regulations, including detailed development standards. For example, projects located on the Alpine corridor must maintain the Town's 75-foot scenic corridor requirement. In CEQA terms, this in essence means the project is "self-mitigating." As explained in the Town's Open Space Element, the Zoning Code regulations were drafted to preserve the open space ethos of the Town:

2221 The zoning, subdivision and site development ordinances have been prepared and administered to preserve and protect major open spaces in the town through a variety of provisions. These include:

- · planned community zoning districts,
- slope-density combining zoning districts.
- open area zoning districts,
- special building setbacks along the Alpine Scenic Corridor and Skyline Parkway,
- planned unit development provisions permitting cluster development,
- dedication requirements for park areas,

- · requirements for open space easements,
- trail and path dedication requirements,
- · limitations on grading and tree removal,
- wide rights-of-way to provide open space along roads,
- required building setbacks along major town creeks, and
- setbacks and controls on planting along major roads.

Thus, as the Open Space Element concludes: "The tools are in place and need only to be administered as development projects come before the town." The IS/MND takes into account the Town's myriad environmentally driven development policies in its assessment that a limited number of new housing units will not have a significant environmental impact as defined in CEQA law. Where existing policies do not exist, the IS/MND has added a handful of additional mitigation measures. These new measures are contained in the Mitigation, Monitoring and Reporting Plan (MMRP) in Attachment 3.

Scope of Environmental Analysis

CEQA Guidelines, Article 10, Considerations in Preparing EIR and Negative Declarations, includes a discussion regarding the degree of specificity that should be anticipated in an environmental document. This section notes that the CEQA analysis of policy documents (e.g., Housing Elements, zoning amendments, etc.) will be less detailed than the CEQA analysis of a site-specific development project. CEQA Guidelines Section 15146, Degree of Specificity, is included below.

The degree of specificity required in an EIR will correspond to the degree of specificity involved in the underlying activity which is described in the EIR.

- (a) An EIR on a construction project will necessarily be more detailed in the specific effects of the project than will be an EIR on the adoption of a local general plan or comprehensive zoning ordinance because the effects of the construction can be predicted with greater accuracy.
- (b) An EIR on a project such as the adoption or amendment of a comprehensive zoning ordinance or a local general plan should focus on the secondary effects that can be expected to follow from the adoption or amendment, but the EIR need not be as detailed as an EIR on the specific construction projects that might follow.

Further, CEQA environmental review is limited to statutory criteria. Oftentimes, the Town's own project application review is more detailed and locale-specific. For example, all projects in town must undergo some geologic review and this review takes place outside of the normal CEQA review.

Wildfire Issues

On October 10, 2022, the Office of the California Attorney General released "Best Practices for Analyzing and Mitigating Wildfire Impacts of Development Projects Under the California Environmental Quality Act" (AG Guidance). The AG Guidance is designed to help lead agencies comply with CEQA when considering whether to approve projects in wildfire-prone areas. The guidance provides "suggestions for how best to comply with CEQA when analyzing and mitigating a proposed project's impacts on wildfire ignition risk, emergency access, and evacuation." The AG Guidance describes guidance for analyzing impact on wildfire risk and evacuation and emergency access.

The AG Guidance does not recommend any particular quantitative threshold. To date, there is no national, state, regional or local quantitative threshold based purely on evacuation times. Given the lack of an established threshold and the variability associated with creating one, this IS/MND employs a qualitative analysis based in large part on the factors considered in the AG Guidance.

Section IV.B of the AG Guidance outlines variables that should be considered in the analysis of impact on wildfire risk related to the project characteristics. These factors designed to reduce wildfire risk include: locating housing away from ridgelines and high fire hazard areas, clustering multi-family development, maximizing fire access and using fire-resistant building materials. The AG Guidance also encourages towns to increase housing density and consolidated design and rely on higher density infill developments as much as possible, while avoiding and minimizing low-density exurban development patterns or leapfrog type developments. The sites identified in the Housing Element are located to avoid the above high wildfire risk characteristics in that they are predominantly located along developed major arterials (Alpine Road and Portola Road), are concentrated and not in isolated clusters, and are adjacent to available water supplies and infrastructure.

Existing Chapter 7A regulations and local home hardening and WFPD's defensible space regulations incorporate virtually all of the AG Guidance's recommended best practice mitigations. Section IV.C of the AG Guidance recommends an evacuation and emergency access study include evaluation of the capacity of roadways to accommodate project and community evacuation and simultaneous emergency access, assessment of the timing for evacuation, identification of alternative plans for evacuation depending upon the location and dynamics of the emergency, evaluation of the project's impacts on evacuation plans, consideration of the adequacy of emergency access, and traffic modeling to quantify travel times under various likely scenarios. The IS/MND contains an evacuation study addressing these factors.

DISCUSSION

Planning Commission Discussion and Recommendation of IS/MND

To review earlier Planning Commission discussion of the IS/MND, view the <u>November 16, 2022, January 24, 2023</u> meeting materials.

Based on the Planning Commission discussion at its January 24, 2023 meeting, staff made additional clarifications to the IS/MND Response to Comments Memo (see redlined language in Attachment 3):

- 1. Added table of contents.
- 2. Language has been inserted to clarify that builder's remedy is technically outside of the CEQA process.
- 3. Update to Master Response No. 5, Fire Maps to clarify both CalFire map and the 2008 Moritz map were analyzed. Additionally, the IS/MND incorporated the analysis conducted by Deer Creek Resources, the Town's fire expert, as well as a preliminary analysis by Flame Mapper, Woodside Fire Protection District's mapping consultant.

After review of the IS/MND and discussion of the Targ-Brothers Colleagues Memo, at its February 15, 2023 meeting, the Planning Commission recommend that the Town Council adopt the Resolution

March 22, 2023 Page 7

for the IS/MND and MMRP as presented and consider the Project Design Features, through the mechanism of Council's choosing (see Attachment 7). The Commission also recommended Town Council consider the adoption of the Key Approaches to Fire Safety as presented by Fire Marshal Bullard in a manner to be chosen by Town Council.

Council Members and members of the public are encouraged to watch the February 15, 2023 meeting recording where the Commission made its recommendations to Town Council. Meeting timestamps follow:

- Presentation by Fire Marshal, followed by Commission questions 00:16:46
- Presentation by Commissioners Targ and Brothers, followed by Commission questions 01:25:41
- Presentation by Staff, followed by Commission questions 02:44:59
- Public Comment 02:51:55
- Commission Discussion and consideration of Resolution 03:28:10

Staff Analysis

At the March 15, 2023 Town Council meeting, the Council discussed the Targ-Brothers Colleagues Memo Project Design Features and whether they should be incorporated into the process. Many of the items in the Project Design Features are already underway or incorporated into other efforts. At the February 15, 2023 Planning Commission meeting, staff and CEQA legal counsel noted a concern with including the features in the MMRP as they were not standard CEQA mitigation measures and therefore could cause confusion. This is a policy issue for the Council.

The analysis below includes the Project Design Features that were identified as potential Mitigation Measures and discusses their status and potential alternative approaches for implementation. This discussion builds on the information in Attachment 8 and numbers reference column 1.

#1 Local CEQA Guidelines and Thresholds

• Town CEQA Guidelines: This work is routine, and can be accomplished by staff without significant additional resources. Staff recommends incorporating into the Post Approval Process¹, though if the Council believes this is a high priority, inclusion in the MMRP could be considered.

 Local thresholds of significance for Aesthetics; Parks and Recreation; Public Services; and Wildfires: This work is technical and resource intensive. Additional consultant resources will

¹ At its December 14, 2022 meeting, Town Council created a Council subcommittee to plan for the Post Approval Process. The subcommittee presented at the January 11, 2023 council meeting explaining the Post Approval Process as a complement to Housing Element approval, by creating a set of actions to continue public engagement and address the two primary concerns: Safety and follow-up to the Housing Element update process. During discussion of the Memo, Council agreed the proposed Post Approval Process needed further discussion and a new subcommittee of Judith Hasko and Craig Taylor was formed to work on phrasing and details within the document. At its January 25, 2023 meeting Council discussed the Post-Adoption Process further and subcommittee members Taylor and Hasko agreed they would return to Council with further process details.

be required, which may be substantial. In addition, to the extent the thresholds are inconsistent with existing general plan or municipal code policies, amendments to those documents will be required. Staff recommends additional consideration of the cost of timing of this work, then integration into the Post Approval Process if the Council thinks it is warranted.

#2 General Plan, Zoning, Design Review

- Establish review group to further ensure consistency and fidelity to the General Plan: This work requires additional consideration as to the scope. That should be led by Town Council. Implementation could fall with the General Plan Discussion Group, General Plan Amendment, or Post Approval Process.
- Establish objective design criteria: Included in the Housing Element, no further action needed. If the Council thinks the existing language in the Housing Element is unclear, it could provide additional guidance to staff.

#4 Safety

- Form a workgroup or direct a Committee to assess evacuation routes and plans, considering
 projected population growth: This work is underway. Evacuation Study completed and
 approved by Council in 2022. Addendum to Evacuation Study completed to study the
 Housing Element sites. Draft Safety Element Program P-86 calls for the preparation of an
 evacuation plan. Staff recommends that the Town Council request the EPC to continue work
 on this item, in coordination with the Safety Element Update. No additional action is needed.
- Assess building codes: Included in the Housing Element to be updated every three years with the regular code adoption cycle. No further action needed.

Fire Marshal's Key Approaches to Fire Safety

The Fire Marshal's February 15, 2023 presentation to the Planning Commission included Key Approaches to Fire Safety. Staff analyzed and presented the approaches in a table including the proposed approaches, responsible party, current status, and notes (See Attachment 9). Staff recommends that this table form the basis of a collaborative work plan between the Town and the Fire District and could take shape in the form of updating the Town's MOU with the Woodside Fire Protect District.

NEXT STEP

Upcoming (tentative) meeting on Draft Housing Element:

 March 29 – Town Council meeting to consider adoption of the Draft Housing Element, and Conforming General Plan Amendments

ATTACHMENTS

1. Draft Resolution Adopting the Initial Study / Mitigated Negative Declaration; and Mitigation, Monitoring, and Reporting Plan

- 2. Initial Study / Mitigated Negative Declaration (IS/MND)
- 3. Response to Comments on IS/MND
- 4. Mitigation Monitoring Reporting Plan
- 5. Housing Element Draft #3 (without Appendices)
- 6. Conforming General Plan Amendments
- 7. Planning Commission Resolution 2023-1 Recommending Adoption of IS/MND
- 8. Table with Staff's Analysis of Targ-Brothers Project Design Features
- 9. Key Approaches to Fire Safety Table with Additional Information from Fire Marshal and Staff
- 10. Table of Meetings and Documents Related to the Housing Element Update

RESOLUTION NO. XX-2023

RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF PORTOLA VALLEY ADOPTING THE INITIAL STUDY-- MITIGATED NEGATIVE DECLARATION AND THE MITIGATION, MONITORING AND REPORTING PLAN FOR THE HOUSING AND SAFETY ELEMENTS UPDATE AND CONFORMING GENERAL PLAN AND ZONING CODE AMENDMENTS

WHEREAS, pursuant to the California Environmental Quality Act (CEQA), an Initial Study-Mitigated Negative Declaration (IS-MND), which is included as Attachment 1 to the March 22, 2023 Town Council Staff Report and incorporated by this reference, was prepared for the Portola Valley Housing and Safety Elements Update and Conforming General Plan and Zoning Code Amendments, collectively the "Project"; and

WHEREAS, pursuant to CEQA, a Notice of Intent ("NOI") to Adopt the IS-MND was prepared and provided to interested agencies, and to all members of the public who had previously requested notification; and posted at Portola Valley Town Hall notifying all interested parties of the availability and 30-day public review period commencing on October 31, 2022 and ending on November 29, 2022; and

WHEREAS, copies of the IS-MND were made available online, to members of the public who had previously requested notification, and by appointment at Portola Valley Town Hall in the Planning and Building Department; and

WHEREAS, opportunities for verbal comments on the IS-MND were provided during a November 16, 2022 Planning Commission hearing; and

WHEREAS, the IS-MND identified potentially significant impacts to the environment, including specific impacts to Air Quality, Cultural Resources, Geology/Soils, Greenhouse Gas Emissions, Hazards and Hazardous Materials, Noise, and Tribal Cultural Resources, which can and will be avoided or mitigated to less than significant levels through adoption and implementation of the included mitigation measures; and

WHEREAS, on February 15, 2023, the Planning Commission conducted a public hearing to review the Response to Comments memorandum addressing the verbal comments made by Members of the Portola Valley Planning Commission and public on November 16, 2022, the adequacy of the IS/MND and the recommended text changes to the IS-MND. The updated version of the Response to Comments memorandum is included as Attachment 1 in the March 22, 2023 Town Council Staff Report and incorporated by reference; and

WHEREAS, on February 15, 2023, the Planning Commission also heard a presentation from Fire Marshal Bullard and had extensive discussion on a Colleagues Memorandum from Commissioners Targ and Brothers regarding the Draft Initial Study/Mitigated Negative Declaration-- Proposed Project Design Features to Maintain and Enhance Environmental Quality, Safety and Community Quality of Life which was

included as Attachment 6 to the February 15, 2023 Staff Report ("Targ/Brothers Colleagues Memo"); and

WHEREAS, the Planning Commission at a regular meeting on February 15, 2023 recommended approval of the IS-MND and updated Response to Comments and Text Changes and the Mitigation Monitoring and Reporting Plan (MMRP); and

WHEREAS, the Planning Commission's February 15, 2023 resolution also recommended that the Town Council adopt the project design features listed as Exhibit A in the Targ/Brothers Colleagues Memo, excluding the financial terms, through the mechanism of Council's choosing; and

WHEREAS, the Planning Commission's February 15, 2023 resolution also recommended that the Town Council recommended that the Town Council further consider adopting the key approaches for Fire Safety presented by Fire Marshal Bullard in his February 15, 2023 presentation to the Planning Commission and included in the Planning Commission's February 15, 2023 resolution as Exhibit B; and

WHEREAS, on March 15, 2023, the Town Council conducted a Study Session to review the IS-MND, the MMRP, the Response to Comments and Text Changes, the Housing Element, the Conforming General Pan Amendments and the recommendations in the Targ/Brothers Colleague's Memo as attached to the March 15, 2022 Town Council Staff Report and incorporated here by reference; and

WHEREAS, on March 22, 2023, the Town Council conducted a public hearing to review the IS-MND, the MMRP, the Response to Comments and Text Changes the Housing Element, the Conforming General Plan Amendments and the recommendations in the Targ/Brothers Colleague's Memo;

NOW, THEREFORE, BE IT RESOLVED that the Town Council hereby adopts the IS-MND, the Updated Response to Comments and Text Changes, and the MMRP, prepared for the Portola Valley Housing and Safety Elements Update and Conforming General Plan and Zoning Code Amendments Project, attached as Attachments 2, 3 and 4, respectively, to the March 22, 2023 Staff Report and updated by Town Council motion at the March 22, 2023 public hearing. This action is based on the following findings:

- 1. The IS-MND, Updated Response to Comments and Text Changes and the MMRP have been completed in accordance with the requirements of the CEQA statutes, and the CEQA Guidelines.
- 2. The IS-MND was prepared, published, circulated, and reviewed in accordance with the requirements of CEQA and the Town's CEQA Guidelines, and constitutes an adequate, accurate, objective, and complete analysis addressing all issues relevant to the approval of the proposed Project.

- 3. The Planning Commission has reviewed and considered the information contained within the IS-MND together with any comments received during the public review process and it reflects the independent judgment and analysis of the Town.
- 4. The IS-MND identifies all potentially significant adverse environmental impacts and feasible mitigation measures or standard conditions of approval that would reduce these impacts to a less-than-significant level. All of the mitigation measures identified in the IS-MND will be implemented, if applicable, once the Project is adopted. The Planning Commission finds that on the basis of the whole record before it, there is no substantial evidence that the Project, as mitigated in the IS-MND, will have a significant impact on the environment.
- During the preparation of the Initial Study Checklist, it was determined that the Project would have no impact or have less-than-significant impact on the following environment factors: Aesthetics, Agriculture and Forestry Resources, Biological Resources, Energy, Hydrology/Water Quality, Land Use/Planning, Mineral Resources, Parks and Recreation, Population/Housing, Public Services, Transportation, Utilities/Service Systems, Wildfire, and Mandatory Findings of Significance. It was determined that the Project would have a potentially significant impact on one or more of the following environmental factors: Air Quality, Cultural Resources, Geology/Soils, Greenhouse Gas Emissions, Hazards and Hazardous Materials, Noise, and Tribal Cultural Resources. Consistent with CEQA Statutes and CEQA Guidelines, the IS-MND contains a full and complete explanation as to how the potentially significant impact on these environmental factors are reduced to less-than-significant impact level by the incorporation of the required mitigation measures.
- 6. The administrative record is located in the Office of the Town Clerk who is designated as the location and custodian of the documents and other material constituting the record of proceedings upon which this decision is based.
- 7. The above recitals are true and correct and material to this Resolution.
- 8. In making these findings, the Town Council relied upon and hereby incorporates by reference all correspondence, staff reports, and other written and oral testimony presented to it.

BE IT FURTHER RESOLVED that the Town Council hereby resolves that the list of "Project Design Features" will be implemented as set forth in the "Implementation" column of Exhibit XX attached to this resolution and incorporated by reference.

BE IT FURTHER RESOLVED that the Town Council hereby resolves that the "Key Approaches to Fire Safety" will be implemented as set forth in the "Implementation" column of Exhibit XX attached to this resolution and incorporated by reference.

Passed and Adopted this 22nd day of March 2023.

	Ву:	
	Mayor	
ATTEST:		
Acting Town Clerk		

RESOLUTION NO. 2023 - 1

RESOLUTION OF THE PLANNING COMMISSION OF THE TOWN OF PORTOLA VALLEY RECOMMENDING THAT THE PORTOLA VALLEY TOWN COUNCIL ADOPT THE INITIAL STUDY-- MITIGATED NEGATIVE DECLARATION AND THE MITIGATION, MONITORING AND REPORTING PLAN FOR THE HOUSING AND SAFETY ELEMENTS UPDATE AND CONFORMING GENERAL PLAN AND ZONING CODE AMENDMENTS

WHEREAS, pursuant to the California Environmental Quality Act (CEQA), an Initial Study-Mitigated Negative Declaration (IS-MND), which is attached hereto and incorporated by this reference, was prepared for the Portola Valley Housing and Safety Elements Update and Conforming General Plan and Zoning Code Amendments, collectively the "Project"; and

WHEREAS, pursuant to CEQA, a Notice of Intent ("NOI") to Adopt the IS-MND was prepared and provided to interested agencies, and to all members of the public who had previously requested notification; and posted at Portola Valley Town Hall notifying all interested parties of the availability and 30-day public review period commencing on October 31, 2022 and ending on November 29, 2022; and

WHEREAS, copies of the IS-MND were made available online, to members of the public who had previously requested notification, and by appointment at Portola Valley Town Hall in the Planning and Building Department; and

WHEREAS, opportunities for verbal comments on the IS-MND were provided during a November 16, 2022 Planning Commission hearing; and

WHEREAS, the IS-MND identified potentially significant impacts to the environment, including specific impacts to Air Quality, Cultural Resources, Geology/Soils, Greenhouse Gas Emissions, Hazards and Hazardous Materials, Noise, and Tribal Cultural Resources, which can and will be avoided or mitigated to less than significant levels through adoption and implementation of the included mitigation measures; and

WHEREAS, on February 15, 2023, the Planning Commission conducted a public hearing to review the Response to Comments memorandum addressing the verbal comments made by Members of the Portola Valley Planning Commission and public on November 16, 2022, the adequacy of the IS/MND and the recommended text changes to the IS-MND. The updated version of the Response to Comments memorandum is included in the February 15, 2023 Staff Report.

WHEREAS, on February 15, 2023, the Planning Commission also heard a presentation from Fire Marshal Bullard and had extensive discussion on a Colleagues Memorandum from Commissioners Targ and Brothers regarding the Draft Initial Study/Mitigated Negative Declaration-- Proposed Project Design Features to Maintain

and Enhance Environmental Quality, Safety and Community Quality of Life which was included as Attachment 6 to the February 15, 2023 Staff Report ("Targ/Brothers Colleagues Memo"); and

WHEREAS, the Planning Commission at a regular meeting on February 15, 2023 recommended approval of the IS-MND and updated Response to Comments.

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission of the Town of Portola Valley hereby recommends the Town Council adopt the IS-MND, the Updated Response to Comments and Text Changes, and the Mitigation Monitoring and Reporting Plan (MMRP), prepared for the Portola Valley Housing and Safety Elements Update and Conforming General Plan and Zoning Code Amendments Project based on the following findings:

- 1. The IS-MND, which is attached as Exhibit A, has been completed in accordance with the requirements of the CEQA statutes, and the CEQA Guidelines.
- 2. The IS-MND was prepared, published, circulated, and reviewed in accordance with the requirements of CEQA and the Town's CEQA Guidelines, and constitutes an adequate, accurate, objective, and complete analysis addressing all issues relevant to the approval of the proposed Project.
- 3. The Planning Commission has reviewed and considered the information contained within the IS-MND together with any comments received during the public review process and it reflects the independent judgment and analysis of the Town.
- 4. The IS-MND identifies all potentially significant adverse environmental impacts and feasible mitigation measures or standard conditions of approval that would reduce these impacts to a less-than-significant level. All of the mitigation measures identified in the IS-MND will be implemented, if applicable, once the Project is adopted. The Planning Commission finds that on the basis of the whole record before it, there is no substantial evidence that the Project, as mitigated in the IS-MND, will have a significant impact on the environment.
- During the preparation of the Initial Study Checklist, it was determined that the Project would have no impact or have less-than-significant impact on the following environment factors: Aesthetics, Agriculture and Forestry Resources, Biological Resources, Energy, Hydrology/Water Quality, Land Use/Planning, Mineral Resources, Parks and Recreation, Population/Housing, Public Services, Transportation, Utilities/Service Systems, Wildfire, and Mandatory Findings of Significance. It was determined that the Project would have a potentially significant impact on one or more of the following environmental factors: Air Quality, Cultural Resources, Geology/Soils, Greenhouse Gas Emissions,

Hazards and Hazardous Materials, Noise, and Tribal Cultural Resources. Consistent with CEQA Statutes and CEQA Guidelines, the IS-MND contains a full and complete explanation as to how the potentially significant impact on these environmental factors are reduced to less-than-significant impact level by the incorporation of the required mitigation measures.

- 6. The administrative record is located in the Office of the Town Clerk who is designated as the location and custodian of the documents and other material constituting the record of proceedings upon which this decision is based.
- 7. The above recitals are true and correct and material to this Resolution.
- 8. In making these findings, the Planning Commission relied upon and hereby incorporates by reference all correspondence, staff reports, and other written and oral testimony presented to it.

BE IT FURTHER RESOLVED that the Planning Commission hereby recommends that the Town Council adopt the project design features listed in the Targ/Brothers Colleagues Memo, excluding the financial terms, through the mechanism of Council's choosing. The list of recommended project design features is set forth in Exhibit A.

BE IT FURTHER RESOLVED that the Planning Commission hereby recommends that the Town Council further consider adopting the key approaches for Fire Safety presented by Fire Marshal Bullard in his February 15, 2023 presentation to the Planning Commission and included here as Exhibit B.

Passed and Adopted at the regular meeting of the Planning Commission of the Town of Portola Valley on February 15, 2023.

	By: _	Anne Kopf-Sill	
	· -	Anne Kopf-Sill, Chair	
ATTEST:			
Laura Russell			
Laura Russell, Planning and Building Director			

ATTACHMENT

Proposed Project Design Features

Subject	Project Design Feature	Basis
Local CEQA Guidelines and Thresholds (Mitigation Measure)	Within [TIME] months of the adoption of the Housing Element, Council shall direct the updating, within [TIME] months of such direction, of the Town CEQA Guidelines with a focus on public engagement and establish local thresholds of significance concerning: Aesthetics; Parks and Recreation; Public Services; and Wildfires.	Each municipality is required to establish CEQA Guidelines per 14 CCR Section 15022. Public agencies, including, municipalities are further encouraged to establish local significance thresholds. 14 CCR Section 15064.7(b). These thresholds should not be inconsistent with CEQA Guidance Appendix G. The proposed measure would help clarify and standardize analysis and decision-making in the environmental review process. Development of Guidelines and significance thresholds would further help ensure that project-level environmental assessments address and evaluate impacts and develop mitigation measures with the benefit of public engagement.
General Plan, Zoning, Design Review (Mitigation Measure)	Within TIME months from adoption of the Housing Element, Council shall establish a review group, with support of Staff, for the purpose of (1) further ensuring consistency and fidelity to Town General Plan and ethos of development in harmony with the natural environment; and (2) establishing for approval by the Town Council objective design criteria consistent with Town design guidelines.	Review of the General Plan and zoning following adoption of the Housing Element should be conducted to help ensure fidelity to Town ethos and to ensure consistency within the General Plan and between the General Plan and zoning code. Objective standards can promote maintenance of community design and character, while adhering to state requirements that streamline development of affordable housing and associated projects. They clarify local requirements, increasing regulatory certainty; and they respond to local conditions. Objective criteria must also be considered in the implementation of a number of recent housing statutes, including, but not limited to: SB 167 (Housing Accountability Act). Prohibition on denial, reduction of density, or making infeasible housing projects consistent with objective design standards. SB 35 (Streamlined Affordable Housing). Require approval of qualified housing projects based on objective standards. SB 9 (California Home Act). Requiring approval of lot splits for applications meeting objective criteria.
Housing Inventory	Within [TIME] months of the adoption of the Housing Element, Council shall establish a workgroup, with	The draft Housing Element (August 2022) provides for commencement of the Ford Park site planning process in January 2024 with "Request for Proposals" to affordable housing developers by September 2024.

(Housing Element Program)	support of Staff, to: (1) evaluate and propose "Sunrise" opportunity sites to Council within [TIME] months of adoption of the Housing Element; and (2) initiate planning efforts for future housing cycles.	Members of the Planning Commission have observed that tension exist between the General Plan and associated planning documents, on the one hand, and the development of the Dorothy Ford Park, including removal of two 400 year old oak trees, on the other. Similar issues and community sentiment have been expressed with respect to the Glenn Oaks property. Therefore, the recommendation was made to evaluate alternative development options.
		Additionally, potential housing sites have been suggested proximate to Portola Road and other locations. Members of the Ad Hoc Housing Element Committee observed that development complexities, in light of time constraints, make these sites appropriate for consideration in the anticipated, next Housing cycle. However, they are likely not available for inclusion for development in the current housing cycle.
		Forming a housing inventory evaluation workgroup holds the potential of reducing policy and land use tensions if alternative sites can be timely identified. It is also anticipated that initiating workgroup evaluation, at the earliest possible time, would allow for thoughtful, least impactful planning for the present and future housing cycles.
Safety (Mitigation Measure)	Upon the approval of the Housing Element, Council shall establish a workgroup or direct an existing committee, with assistance from staff and support from an outside fire safety consultant, to assess and make recommendations to Council, regarding the effectiveness of, and need for modification of, evacuation routes and plans, and building codes. Final recommendations shall be provided to Council within TIME of the adoption of applicable fire maps and General Plan Safety Element. Recommendations shall take into consideration projected	Applicable fire maps and the General Plan Safety Element have not yet been finalized or adopted. Coordinating evacuation routes, the Safety Element, and fire maps with housing element will further protect and maintain public safety and property in light of projected growth.

	population growth and shall incorporate current best practices.	
Encourage Community and Civic Engagement (Housing Element Program)	Within [TIME] months of adoption of the Housing Element Council shall direct the Emergency Preparedness Committee and such other committee(s) as may be desired to encourage coordination of civic organizations (e.g., HOAs, religious organizations) to identify approaches and implement housing production, and risk reduction, and resiliency measures that may be taken independent of, or in coordination with Town activities.	Civic organizations have shown an ability to respond to the needs of the most vulnerable in Town and to plan for their local community's safety and welfare. They are also likely to play a significant role in the creation of future housing opportunities, either in the review of development plans or as a project sponsor.
Services and Infrastructure (Housing Element Program)	Work with service providers to identify, analyze, and plan for services and infrastructure needs based on anticipated increased population and housing to maintain the current quality of service.	The draft Housing Element identifies that "[the infrastructure and level of public services in the Town is geared to a small, dispersed population." (page 4). The IS/MND identifies, among other things, no significant impacts to: public services, parks and recreation, safety, and utility service systems.
Finance (Housing Element Program)	[Intentionally Deleted]	

Exhibit B

Key Approaches for Fire Safety Town of Portola Valley

- Keep and expand progressive prevention policies in the 2010 Safety Element
- Pursue widening roads
- Establish multiple access and egress routes
- Meet Cal Fire Minimum Fire Safe Regulations
- Conduct site specific individuated Wildfire Hazard Assessment Plans
- Build to Chapter 7A (and 337 Residential Code) with local amendments
- Enhance construction methods and materials to be noncombustible
- Limit exposure to flammable materials
- Increase defensible space standards around structures
- Adopt new requirements for fuel breaks in parcels in the SRA and LRA areas within the District
- Town adopt a map indicating the High and Very High Severity Zones
- Revisit the ADU and SB9 Fire Safety Checklist and consider adoption of appropriate ordinances(s)
- Educate the public on key fire safety issues

	From Ta	rg/Brothers Memo	Staff Analysis		
	Subject	Project Design Feature	Status and Potential Implementation Approach	Lead	Implementation Mechanism
1	Local CEQA Guidelines and Thresholds (Mitigation Measure)	Within [TIME] months of the adoption of the Housing Element, Council shall direct the updating, within [TIME] months of such direction, of the Town CEQA Guidelines with a focus on public engagement and	Town CEQA Guidelines could be updated by staff. Priority level would need to be determined considering workload and other priorities.	Planning Staff (with CEQA consultant)	Council resolution adopting updated CEQA Guidelines
		establish local thresholds of significance concerning: Aesthetics; Parks and Recreation; Public Services; and Wildfires.	by Planning Commission with resident input. A consultant would need to be hired to complete this task. Estimate 9 months to complete. Budget unknown but not trivial. Wildfire thresholds of significance are an emerging area and may require specialized consultants. Would likely require General Plan amendments.	Planning Staff (with CEQA consultant and subject matter sub- consultants)	Council resolution adopting new CEQA thresholds
2	General Plan, Zoning, Design Review (Mitigation Measure)	Within [TIME] months from adoption of the Housing Element, Council shall establish a review group, with support of Staff, for the purpose of (1) further ensuring consistency and fidelity to Town General Plan and ethos of development in harmony with the natural environment; and	Town Council direction necessary to determine the composition of the review group and scope. May align with General Plan Discussion Group or Post-Approval Process.	Town Council	General Plan Update Project
		(2) establishing for approval by the Town Council objective design criteria consistent with Town design guidelines.	Development of objective design criteria already planned as part of the zoning code amendments to implement the Housing Element.	Planning Staff	Housing Element Program 1-1c requires Town to adopt objective design standards.

			Lisa Wise Consulting under contract.		
3	Housing Inventory (Housing Element Program)	Within [TIME] months of the adoption of the Housing Element, Council shall establish a workgroup, with support of Staff, to:	Town Council direction necessary to determine the composition of the work group.	Town Council	
		(1) evaluate and propose "Sunrise" opportunity sites to Council within [TIME] months of adoption of the Housing Element;	Council direction required on implementation: Who would identify sites? Through what process? How would they be vetted?	Town Council	Post-approval process
			Additional consultant funds will be necessary, mapping and development potential cannot be completed by Town staff.		
		and (2) initiate planning efforts for future housing cycles.	Council direction required on priority and timing. Additional consultant resources would be necessary, cost unknown.	Planning Staff and consultants	Post-approval process
4	Safety (Mitigation Measure)	Upon the approval of the Housing Element, Council shall establish a workgroup or direct an existing committee, with assistance from staff and support from an outside fire safety consultant,	Town Council direction necessary to determine the composition of the work group. Identify outside fire consultant, define services, and enter into contract.	Town Council	
		to assess and make recommendations to Council, regarding the effectiveness of, and need for modification of, evacuation routes and plans,	Work in progress through	Planning Staff	Draft Safety Element Program
		, , , , , , , , , , , , , , , , , , ,	Emergency Preparedness	for Safety	P-86 provides: "Prepare and

			Committee. Evacuation Study completed and approved by Council in 2022. EPC is working on Evacuation Plan.	Element, Emergency Preparedness Committee to oversee Evacuation Plan	implement a Portola Valley Evacuation Plan"
		and building codes.	Completed in 2022. Housing Element Program requires update every three years.	Building Staff	
		Final recommendations shall be provided to Council within [TIME] of the adoption of applicable fire maps and General Plan Safety Element. Recommendations shall take into consideration projected population growth and shall incorporate current best practices.			Council Resolution adopting final Evacuation Plan
5	Encourage Community and Civic Engagement (Housing Element Program)	Within [TIME] months of adoption of the Housing Element Council shall direct the Emergency Preparedness Committee and such other committee(s) as may be desired to encourage coordination of civic organizations (e.g., HOAs, religious organizations) to	Town Council direction necessary to determine the appropriate committee(s) and define scope of work. What would the goals be? Who are the target civic organizations?	Town Council, Committee(s)	
		identify approaches and implement housing production,	Town Council direction necessary to determine the right group to address housing production	Town Council	Housing Element Program 3-2: Provide technical assistance to nonprofits/religious institutions to develop their sites with affordable housing. Additional housing production approaches can be

					combined with "Sunrise" opportunity site selection process
		and risk reduction, and resiliency measures that may be taken independent of, or in coordination with Town activities.	Emergency Preparedness Committee or other body to address risk reduction and resiliency	Town Council, Committee(s)	Risk reduction and resiliency measures can be implemented in conjunction with Key Approaches to Fire Safety Community Education
6	Services and Infrastructure (Housing Element Program)	Work with service providers to identify, analyze, and plan for services and infrastructure needs based on anticipated increased population and housing to maintain the current quality of service.	Initiate meetings with infrastructure providers to better understand their current service plans and share Town needs/interests. Recommend small groups, such as a Council Member and a staff member at each meeting.	Town Council, Staff	Town has nominal authority over service providers.

Key Approaches for Fire Safety Presented to Planning Commission by Fire Marshal Don Bullard In the order of the presentation – Not priority order

#	Proposed Policy (Key Approaches)	Responsible Party	Implementation Strategy	Status	Notes
1	Keep and expand progressive prevention policies in the 2010 Safety Element	Town	Incorporate into Safety Element	In progress; Town Committees are reviewing Safety Element	Staff and Fire Marshal have coordinated. Fire Marshal to review next draft prior to public review.
2	Pursue widening roads	Town	Incorporate into Safety Element	Evacuation route policies in progress; Town Committees are reviewing Safety Element	For evacuation routes, road widening strategies should be specified in Safety Element.
		WFPD/Private residents in Woodside Highlands	Implement Minimum Fire Safe Regulations	Private street widening regulations to occur with adoption of Minimum Fire Safe Regulations	For narrow private streets in Very High Fire Hazard Zones, Minimum Fire Safe Regulations require new development to widen streets.
3	Establish multiple access and egress routes	WFPD	WFPD has access keys/agreements with private land owners	In progress	
			WFPD will enforce Minimum Fire Safe Regulations	With implementation of Minimum Fire Safe Regulations	
		Town	Continue to speak to adjacent landowners to additional access	Ongoing	

Key Approaches for Fire Safety Presented to Planning Commission by Fire Marshal Don Bullard In the order of the presentation – Not priority order

4	Meet Cal Fire Minimum Fire Safe Regulations	WFPD	Oversee regulations	Cal Fire amendments to Minimum Fire Safe Regulations operative on April 1, 2023. They do not apply to PV until new fire map adopted. WFPD has hired Flame Mappers to prepare updated map. Cal Fire is also preparing updated map.	
		Town	See Draft Safety Element Policy P-37, P-39, P-48, P- 50, P-65, and P-70.		
5	Conduct site specific individuated Wildfire Hazard Assessment Plans	WFPD/Town	Include requirement in development application. WFPD and Town to work together to develop process	Preliminary conversations. Expect to start implementation work after fire maps are adopted and Minimum Fire Safe Regulations in place.	
6	Build to Chapter 7A (and 337 Residential Code) with local amendments	Town/WFPD	See Housing Element Program 6-1. Adopt local amendments to Building Code. Housing Element Program to review codes every three years for opportunities to improve	Completed in 2022. Ongoing every three years.	Town leads amendments in consultation with WFPD
7	Enhance construction methods and materials to be noncombustible	Town/WFPD	See Housing Element Program 6-1. Building Code already requires noncombustible exterior materials. Consider creating authority to require noncombustible	Completed in 2022.	

Key Approaches for Fire Safety Presented to Planning Commission by Fire Marshal Don Bullard In the order of the presentation – Not priority order

8	Limit exposure to flammable materials	WFPD	building assemblies if buildings are constructed close together. WFPD will make recommendations for Town to consider	WFPD will make recommendations to the Town to consider	May include building separation and limits on flammable materials in the 0-5' zone around buildings
9	Increase defensible space standards around structures	WFPD	WFPD Ordinance	First reading conducted on February 28, 2023	
10	Adopt new requirements for fuel breaks in parcels in the SRA and LRA areas within the District	WFPD	WFPD Ordinance	First reading conducted on February 28, 2023	
11	Town adopt a map indicating the High and Very High Severity Zones	WFPD/Town	See Housing Element Program 6-4. Adoption by Town when map(s) are available	In progress. WFPD has hired Flame Mappers to prepare local map, Cal Fire working on map.	
12	Revisit the ADU and SB9 Fire Safety Checklist and consider adoption of appropriate ordinances(s)	Town	See Housing Element Program 6-5. When new fire maps are available and new Fire Code adopted, revisit checklist and Code and evaluate need for changes. Also a Housing Element Policy.	Not started.	
13	Educate the public on key fire safety issues	WFPD/WPC	See Housing Element Program 6-6. Range of community outreach tools	Ongoing.	

Table of Meetings and Documents Related to the Housing Element Update

Body	Date	Document Title & Topics	Link(s)	Approximate Discussion Length
Town Council	2/10/21	Discussion of Regional Housing Needs Allocation (RHNA); staff report on p. 70 of packet	Meeting Recording, Summary, Agenda and Minutes	0:24:00 0:26:00 – 0:50:00
Town Council	4/28/21	Town Council direction on proposed Housing Element update work program including formation of Ad Hoc Housing Element Committee, community engagement strategy and appointment of Council subcommittee; staff report on p. 96 of packet	Meeting Recording, Summary, Agenda and Minutes	1:35:00 1:24:00 – 2:59:00
Planning Commission	5/5/21	3. Housing Element Update – Update from Town Council Meeting. p. 23 of packet	Meeting Recording, Summary, Agenda and Minutes	1:00:00 00:49:00 – 1:49:00
Ad Hoc Housing Element Committee	8/16/21	What is a Housing Element and Why is it Important? Why this Committee's work matters, Local and Historical Context. Legal Background. Town Strategic Plan.	Meeting Recording, Summary, Agenda and Minutes	3:08:00
Ad Hoc Housing Element Committee	9/20/21	Values, Decorum and Public Comment	Values Decorum and Public Comment Presentation from September 20 2021	2:51:00

		Organization and Evaluation of Existing Housing Element Portola Valley Demographic and Housing	Existing Housing Element Organization Presentation September 20 2021	
		Trends	Portola Valley Demographic and Housing Trends (Draft Data) Presentation from September 20 2021 Housing Affordability	
		Housing Affordability Income Categories – Deeper Dive	Income Categories Presentation from September 20 2021 Meeting Agenda Meeting Minutes	
			Meeting Recording	
Community-Wide Meeting	10/14/21	Presentation: Background and context for the Housing Element update	Recording Meeting Summary Presentation	52:00
		Breakout room discussion: Feedback on Portola Valley's key housing needs and potential solutions through the housing	Tresentation	

		sites inventory and new policies and programs.		
Ad Hoc Housing Element Committee	10/18/21	1. Values, Decorum and Public Comment – Published 2. Introduction to Housing Sites Inventory 3. Housing Sites Inventory Selection – Possible Scenarios 4. Regional Housing Needs Allocation (RHNA) Zoning Target Concept	Housing Sites Scenarios presentation from October 18, 2021 Housing Sites Scenarios detail from October 18, 2021 Meeting Recording Meeting Agenda Meeting Minutes	3:24:00
Joint Town Council and Planning Commission	10/27/21	Discussion of progress on community engagement strategy and feedback to guide the work of the Ad Hoc Housing Element Committee; staff report. p. 75 of packet.	Meeting Recording, Summary, Agenda and Minutes	1:51:00 1:09:00 – 3:00:00
Ad Hoc Housing Element Committee	11/15/21	 Accessory Dwelling Unit (ADU) Discussion Background, Terminology, History, Income Category Assignment Recent Town Code amendments Income Categories and Projections for Cycle 6 Feedback from Community Meeting and Town Council/Planning Commission Study Session 	ADU Presentation from November 15 2021 Feedback from Community and TC-PC Meetings Presentation from November 15 2021 Meeting Summary for November 15, 2021	3:20:00

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		3. Committee Outreach to Community	Meeting Recording	
		4. Staff Updates/Announcements	Meeting Agenda	
		Topics look ahead	NA antina a NAineatan	
		Department of Housing and	Meeting Minutes	
		Community Development (HCD) Staff		
		Visit		
		• SB9 Update		
		Department of Justice Housing Strike		
		Force		
		Administrative updates		
Ad Hoc Committee	1/11/22	Housing Element update discussion; staff	Meeting packet	1:35:00
of Town		memo in meeting packet.	Staff Presentation	
Committees				
			Recording	
Ad Hoc Housing	1/18/22	1. Wildfire Resiliency and Recovery –	Wildfire Resilience and	4:30:00
Element		Susan Hartman, Community	Recovery – Susan	
Committee		Development Director, Town of Paradise	Hartman (Town of	
			Paradise) Presentation	
		2. Review Housing Element Update	from January 18 2022	
		Timeline and Forthcoming Topics	Housing Element and	
		a. Interaction between Safety Element	Safety Element Timeline	
		and Housing Element Updates	Presentation from	
		3. Fire Safety and the Housing Element	January 18, 2022	
		a. Fire Risk Mapping Exercise – Zeke		
		Lunder, Pyrogeographer, Deer Creek		
		Resources		
	l			

		b. Fire District Process and Key Considerations - Don Bullard, Fire Marshal, Woodside Fire Protection District	Fire District Process and Key Considerations — Don Bullard (WFPD) Presentation from January 18, 2022 Meeting Summary for January 18 Meeting Agenda Meeting Recording Meeting Minutes	
Ad Hoc Housing Element Committee	1/31/22	 Summary of Ad Hoc Committee of Town Committees Meeting #1 – Judith Murphy, Chair Affiliated Housing Program Current program, partners and next steps Update on SB 9 Update on December Town Council meeting and contents of SB 9 urgency ordinance 	Affiliated Housing Discussion from January 31 2022 SB9 Ordinance from January 31 2022 Meeting Summary for January 31 Meeting Agenda Meeting Recording Meeting Minutes	3:51:00
Ad Hoc Housing Element Committee	2/22/22	 Woodside Fire Protection District Update Housing Sites Inventory Part II of III Process for Committee 	Woodside Fire Protection District Presentation	3:52:00

Ad Hoc Housing	2/28/22	recommendations b. Review Part I discussion and key takeaways from 10/18/2021 meeting c. Presentation of updated constraints maps d. Review overall Regional Housing Needs Allocation according to income category e. Preliminary discussion on specific sites to include in the Sites Inventory 1. Housing Sites Inventory Part III	Housing Sites Inventory Part II Discussion Meeting Summary for February 22 Meeting Agenda Meeting Recording Meeting Minutes Housing Sites Inventory	6:24:00
Element Committee	2,20,22	a. Review community housing survey results b. Visual presentation of representative varying multi family projects c. Continue discussion from 2/22 Committee meeting to select sites to be included in the Housing Sites Inventory 2. Staff to provide updates to Committee a. Review forthcoming Committee meeting topics and schedule	Part III Discussion from February 28 2022 Potential Housing Sites Potential Housing Sites - Land Use Constraints Maps Parcels 2 Acres or more Housing Element Survey Summary and Detailed Results Visualizing Density from February 28 2022	0.24.00

Ad Hoc Housing Element Committee	3/21/22	1. Housing Element Policies and Programs (2 Hours 15 Minutes) a. Review and discuss existing policies and programs from current RHNA Cycle 5 and new proposed policies and programs for RHNA Cycle 6	Housing Element Update - General Intro from February 28 2022 Meeting Summary for February 28 Meeting Agenda Meeting Recording Part 1 Meeting Recording Par 2 Meeting Minutes Policies and Programs Discussion from March 21 2022 Meeting Summary for March 21 Additional Public Comment (see meeting agenda for initial comments)	4:05:00
			Meeting Agenda Meeting Recording Meeting Minutes	

Town Council	3/23/22	Housing Element update discussion –	Meeting Recording,	3:14:00
		work program, timeline, resources and	Summary, Agenda and	1:46:00 – 5:00:00
		budget; staff report on p. 126 of packet	<u>Minutes</u>	
Ad Hoc Housing Element Committee	4/18/22	Affirmatively Furthering Fair Housing (AFFH) Policies and Programs; housing sites inventory update and discussion; staff reports in meeting packet	Housing Sites Inventory, Part VI - Presentation El Mirador and Neely Properties Constraints Map Ford Field Constraints	5:42:00
			Map Policies and Programs - AFFH Presentation Staff Memo - Affirmatively Fair Housing	
			Staff Memo - Housing Sites Inventory Town-Owned Parcels Hazards Composite Map	
			Meeting Packet Meeting Summary Meeting Recording Meeting Minutes	

Ad Hoc Housing Element Committee Community-Wide Meeting	5/2/22	1. Housing Sites Inventory Update and Discussion a. New work product generated by staff and consultants since April 18th meeting in response to Committee feedback i. Maps and Analysis ii. Update on ADU Focus Group and "Opt In" to Upzoning Meeting b. Committee Discussion and Recommendation On Sites Inventory Presentation: Previous community outreach and housing sites inventory Breakout Room Discussion: feedback on the site selection, design features of the Opt-In Program, zoning standards for new multifamily development along Alpine Road, and improvements for the ADU/JADU process	Presentation slides Meeting Summary Meeting Agenda Meeting Recording Meeting Minutes Main Room Presentation Breakout Room Presentation Meeting Summary Meeting flyer Recording	5:06:00 1:16:00
Ad Hoc Committee of Town Committees	5/16/22	Housing development application checklist and forthcoming objective design standards; staff memo in meeting packet	Presentation Meeting packet Recording Minutes Summary	2:40:00

Ad Hoc Housing Element Committee	5/24/22	1. Overview of May 16th Committee of Committees Meeting by Chair Judith Murphy 2. Partial Draft Housing Element a. Update on ADU/JADU and Opt-in Programs b. Committee Discussion and Recommendations STAFF UPDATE 1. Staff updates to Committee	Review Partial Housing Element Update - Presentation Staff Memo (with Attachments) Meeting Summary Meeting Agenda Meeting Recording Meeting Minutes	4:52:00
Planning Commission	6/15/22	Public Review Draft Housing Element	Meeting Recording, Summary, and Agenda	3:52:00
Ad Hoc Housing Element Committee	6/20/22	Public Review Draft Housing Element a. Update on Planning Commission review b. Discussion and feedback	Staff Presentation Staff Memo Meeting Summary Meeting Agenda Meeting Recording Meeting Minutes	5:14:00
Planning Commission	6/29/22	Draft Housing Element Discussion	Meeting Recording, Summary, and Agenda	5:18:00
Town Council	7/13/22	7a. Review the Draft Housing Element. p. 31 of packet	Meeting Recording, Summary, Agenda, Minutes and Public Comments	4:46:00 0:34:00 – 5:20:00

Ad Hoc Housing	8/15/22	1. Draft Housing Element Update	Staff Memo	2:00:00
Element		a. Town Council Review - Outcomes	Staff Presentation	
Committee		b. HCD Submittal Timeline and	Draft Minutes	
		Expectations		
		c. Next Steps After HCD Submittal and	Ad Hoc Housing	
		Role of the Committee	Element Committee	
			Agenda 08-15-22	
			Meeting Recording	
Planning	10/19/22	3. Proposed Zoning Code Amendments	Meeting Recording,	3:09:00
Commission		to Implement the Housing Element. p. 95	Summary, and Agenda	1:14:00 – 4:23:00
		of packet		
Planning	11/2/22	2 Zoning Code Amendment to	Meeting Recording,	3:18:00
Commission		Implement the Housing Element – Part 2	Summary, and Agenda	1:22:00 – 4:40:00
		p. 14 of packet		
Ad Hoc Housing	11/10/22	1. Draft Housing Element	Staff Presentation	2:34:00
Element		a. Feedback from Housing & Community	Staff Memo	
Committee		Development (HCD)- Discussion and		
		Input on Comments	Ad Hoc Housing	
		b. Next Steps and Role of the Committee	Element Special	
		1. Staff updates to Committee	Committee Agenda 11-	
		a. Environmental Review (IS/MND) Draft	04-22	
		Document	Meeting Recording	
			Meeting Minutes	
Planning	11/16/22	Receive Comments on the Draft Initial	Meeting Recording,	3:08:00
Commission		Study/Mitigated Negative Declaration	Summary, Public	

		(IS/NMD) fort the proposed Portola	Comments, Agenda and	
		Valley Housing and Safety Elements	Minutes	
		Update and Conforming General Plan		
		and Zoning Code Amendments		
Planning	11/30/22	1. Housing Element Update and	Meeting Recording,	4:02:00
Commission	11/30/22			4.02.00
Commission		Implementing Actions—General Plan	Summary, Agenda and	
		Conformance, Voluntary Upzoning	Public Comments	
		Program, Housing Element Programs,		
		Density Bonus Law		
		2. Implementation of the Housing		
		Element–Draft Zoning Code		
		Amendments Part 3		
	10/7/00			4.40.00
Planning	12/7/22	Housing Element Update and	Meeting Recording,	4:10:00
Commission		Implementing Actions – General Plan	Summary, Agenda and	
		Conformance, Zoning Code Amendments	Public Comments	
		Part 4 and Informational item on Fire		
		Mapping		
Town Council	12/14/22	6a. Housing Element Update and	Meeting Recording,	2:06:00
		Discussion. p. 40 of packet	Summary, and Agenda	2:39:00 – 4:45:00
Planning	1/24/23	Housing Element Update and Associated	Meeting Recording,	3:39:00
Commission		Actions: Portola Valley Housing and Safety	Minutes and Agenda	
		Elements Update and Conforming General		
		Plan and Zoning Code Amendments Initial		
		Study/Mitigated Negative Declaration;		
		Housing Element Update (2023-2031);		
		Conforming General Plan Amendments;		
		Implementing Zoning Amendments. This		

		meeting will focus on the Initial Study/Mitigated Negative Declaration and Response to Comments.		
Town Council	1/25/23	B. Receive Report and Provide Direction on the Housing Element Update and Schedule of Associated Zoning Code Amendments and Other Related Documents	Meeting Recording, Agenda and Summary	1:50:00 2:39:00 – 4:29:00
Town Council	2/8/23	6a. Discuss Colleagues Memo from Councilmembers Hasko and Taylor Entitled "Proposed Process for Implementation of Sunrise Provision of Housing Element"	Meeting Recording, Agenda and Summary	1:36:00 58:00 – 2:34:00
Planning Commission	2/15/23	Adoption of a Resolution Providing a Recommendation that the Town Council Adopt the Initial Study/Mitigated Negative Declaration (IS/MND) and Mitigation Monitoring and Reporting Program (MMRP) for the proposed Portola Valley Housing and Safety Elements Update and Conforming General Plan and Zoning Amendments; Discussion of Colleagues Memo from Commissioners Targ and Brothers; and Review of Additional Information Requested by Planning Commission	Meeting Recording Agenda and Fire Safety Approaches Slides	4:41:15

Planning Commission	3/6/23	Adoption of a Resolution Providing a Recommendation that the Town Council Adopt the proposed Portola Valley Housing Element and Conforming General Plan Amendments	Meeting Recording and Agenda	4:36:00
Town Council	3/15/23	Study Session on Housing Element Draft #3, Conforming General Plan Amendments, Associated Initial Study/Mitigated Negative Declaration, and Recommendations from the Planning Commission	Meeting Recording and Agenda	3:06:00
All Housing Element Related Meetings				~133 hours

Updated 3-16-23

1. CALL TO ORDER & ROLL CALL

Quorum of 4 of 7 present Gary Ernst, Nan Shostak, Wrucke, and Wrucke,

2. ORAL COMMUNICATIONS FOR ITEMS NOT ON THE AGENDA

None

Speakers' time is limited to three minutes.

- 3. APPROVAL OF MINUTES:
 - 1. February 6, 2023
 - 2. February 21, 2023
- 4. NEW BUSINESS:
 - 1. Discussion: Committee charter

Aware that Committees do not set policy

Questions for charter- Can we Increase coordination between the committee and the geologist consultant, Cotton Shires. Additionally, in the unlikely event, there is a difference between Geologist Consultant (not town geologist) then there will be open discussion with participation from the consultant, site visit, a third party could be engaged if the continued need for resolution? All this could happen before coming to staff or TC.

Differences of interpretation need to be aired with the Committee in order to appraise the Town Residents in a public arena to the risks that they face. State Geological survey or USGS could be the disinterested third-party expert in local scientific geology will be brought in for mediation of irreconcilable geological interpretation.

Want access to report to the Town Council to improve response to the Geological Safety Committee's need for geological information and decisions. What would it cost to have the Geologics give an hour a month to the Committee?

Requests- Trenching-details information from trenching should be accessible in full to town geologists. Minimal resolution for documentation in length and detail. Live access to the trencheswould be helpful. Bore hole sampling logs, standard is to Polish one wall of the trench. Long term information for the town 's safety.

A Subcommittee Nan Shostak and Bob Wrucke was set up review potential guidelines for long term town access to geologic information to inform our future. Residents do not want trenches because of possible effect on land values. Better to be informed than dead as we learned from fire. Expensive, not always the gold standard. Recent scientific information needs to be the basis of prioritizing.

Not on the new agenda-My question- subcommittees- how long can be maintained? A big job...

Ad hoc committee - does that get more work time? 2-4

2. Discussion: Committee's work plan for 7/1/2023-6/30/2024

Town council Priorities as the Council as approved by TC were discussed and the committee brought forward its list of 16 projects which fit well with our priorities see table on p6 of the agenda package. Those will be reviewed further for staff needs and timing and after digestion will be reviewed by liaison with staff, as a possible way to diminish staff stress and increase function. To do this work they need to increase their membership to 7 and the addition of Troy and Steve Ingebritson was entertained. The Chairman will notify the Council of his decision. Then the committee will be full.

Maps				
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3. Discussion: Process for updating the Town's Geologic and Ground Movement

Land Acknowledgement:

The Town of Portola Valley acknowledges the colonial history of this land we dwell upon—the unceded territory of the Ramaytush (rah-my-toosh) Ohlone, Tamien Nation, and Muwekma (mah-WEK-mah) Ohlone, who endured a human and cultural genocide that included removal from their lands and their sacred relationship to the land. Portola Valley recognizes that we profit from the commodification of land seized from indigenous peoples and now bear the ecological consequences. We seek to understand the impact of these legacies on all beings and to find ways to make repair.



TOWN OF PORTOLA VALLEY Liaison Memo

TO: Mayor and Members of the Town Council

FROM: Sarah Wernikoff

DATE: March 22 2023

RE: ASCC Meeting 3.13.23

OVERVIEW:

1. Preliminary Architectural Review of addition/remodel at Alpine Inn.

- The building currently includes a 450 SF kitchen addition that was added to the historic structure. The addition is significantly substandard by current standards. The applicant proposes to demolish the 450 SF kitchen and outdoor bar and construct a 968 SF kitchen addition in the same location as the existing lean to and outdoor bar area. The project also includes a new 102 SF walk in cooler and 106 SF outdoor bathroom addition at the rear of the building. Proposed improvements are intended to bring the facility up to code by replacing the kitchen to have code compliant cleaning, dishwashing, and storage areas, upgraded electric and gas services and fire sprinkler installation. The project includes some additional changes to the site including exterior lighting, mechanical equipment pads for upgraded utility and fire sprinkler installation explained further in a later report section. Proposed improvements are intended to improve restaurant efficiency, safety and continue operations; it is not intended to expand the restaurant capacity nor do the proposed conditions require any changes to the governing CUP.
- o Commissioner feedback was supportive, including the following comments: "impressed with the proposal," "very good recommendations," and "it's an obvious improvement."
- ASCC commissioners requested applicant review plans with the chair and vice chair of the Parks and Rec Committee as the next step.
- Item also included a very preliminary conversation about a potential future request for access from the rear parking area to Alpine Road to improve circulation and safety.



TOWN OF PORTOLA VALLEY Liaison Memo

TO: Mayor and Members of the Town Council

FROM: Sarah Wernikoff

DATE: Wednesday March 22 2023

RE: March 8th Friends of the Portola Valley Library (FOPVL) Quarterly Meeting

OVERVIEW:

- 1. **Open Discussion:** PVL is at physical capacity. FOPVL is interested in the Town Center Master Plan and opportunities to expand including a maker space and/or multi-purpose space for expanded programming.
- 2. **President's Report:** Overview from SMC Friends of the Library meeting including needs to support new a library in East Palo Alto. EPA is the only SMC library that does not have a "Friends" support organization.
- 3. **Treasurer's Report:** FOPVL primary sources of revenue are donations (~70%), book sales and interest from its \$900K endowment (accumulated donations invested for future capital improvements). FOPVL raised \$38K in 2021-22, above its historical average of \$10-35K annually. Revenue augments SMC programming at Portola Valley Library including area summer learning programs and book purchases.
- 4. **Library/SMCL Update:** Garret gave new staff introductions and programming highlights. PVL is adaptable and flexible to the needs of the community members (toddler and school age programming, senior programming, jazz and other music events, maker space and art projects, bilingual story times, resource for "power outage refugees," etc.)
- 5. **Newsletter:** The FOPVL annual fundraising letter will go out in November 2023.
- 6. **Book Sales:** Raised \$2.1K in 2021-22 through resale of donated books in the alcove.
- 7. **Nominations:** FOPVL seeks new board members, especially from school aged families.
- 8. **Archives:** Ongoing work creating electronic records from past decades.