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## Highlights

### **Will Carbon Trading Reduce Spatial Inequality? A Spatial Analysis of 200 Cities in China**

Yan Zhang,Nengcheng Chen,Siqi Wang,Mengtian Wen,Zeqiang Chen

- Geographical differences of the urban carbon emissions drivers.
- China national cross-city carbon trading industry will reach \$153 billion.
- 131 net carbon absorbing cities, 144 net carbon emission cities.
- China's carbon emissions are still economically driven.
- Carbon trading markets have an positive impact on income equity.

# Will Carbon Trading Reduce Spatial Inequality? A Spatial Analysis of 200 Cities in China

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## ABSTRACT

The rising concentration of carbon in the atmosphere leads to increasing climate change, and it has become a worldwide consensus to reduce emissions. Considering the degree of economic development and industrial structure of different regions and the vast differences in the spatial distribution of clean energy reserves, it is essential to develop localized emission reduction programs. This study investigates the changes in city GDP after implementing carbon pricing policies. The results show that the carbon pricing policy could effectively reduce inequalities between "rich" and "poor" regions. The Moran index before and after the implementation of the policy decreases from 0.416 to 0.401. We also found spatial clustering patterns of carbon emissions, with the main drivers of carbon emissions differing significantly between developed and developing cities, resource-based and industrial cities, and southern and northern cities in China. The most crucial driver of carbon emissions is still the demand for economic development, which can explain more than 30% of carbon emissions. This study focuses on the impact of carbon market & carbon pricing on poverty alleviation and carbon reduction, makes up for the lack of "spatial justice" in the existing studies and provides a feasible carbon reduction plan for different cities.

## 1. Introduction

Due to rapid economic development, increasing industrialization, and a vast population base, China's demand for fossil energy is increasing. China surpassed the United States in 2006 and became the world's largest carbon emitter, emitting more than a quarter of the world's greenhouse gases (Fang et al., 2018). In the face of the growing environmental challenges, China has proposed the "carbon neutrality" and "emission peak" plans, increasing the retirement of high pollution and high energy consumption enterprises and accelerating the proportion of renewable energy (Mikovits et al., 2021). The plan is to reach the maximum value of carbon dioxide emissions by 2030, achieve a dynamic balance between carbon emissions and carbon absorption by 2060 (Guan et al., 2018; Zhao et al., 2017). The plan has been included in the government's 14th Five-Year Plan, which has become a national development strategy.

About 40 billion tons of  $CO_2$  are emitted each year globally, 86% of which originate from fossil fuels and 14% from land use change (Londono-Pulgarin et al., 2021; Zhang et al., 2022d). These emissions are ultimately absorbed by land-based carbon sinks (31%) and oceanic carbon sinks (23%), with the remaining 46% remaining in the atmosphere (Fang et al., 2018; Chen et al., 2020a). In response to the combat climate change, carbon emission reduction has become the consensus of most countries. The specific actions include developing clean energy and promoting the construction of carbon trading market (Acheampong et al., 2022; Li et al., 2019).

The United Nations Framework Convention on Climate Change (UNFCCC) and the Paris Agreement both set a global target (as measured by law) to reduce greenhouse gas (GHG) emissions, to achieve net-zero emissions by the second half of this century, keeping global warming below 2°C (Nabernegg et al., 2019; Chen et al., 2020b). The list of countries that have implemented or partially implemented carbon pricing includes Argentina, Canada, Chile, China, Colombia, Denmark, the EU (27 countries), Japan, Kazakhstan, South Korea, Mexico, New Zealand,

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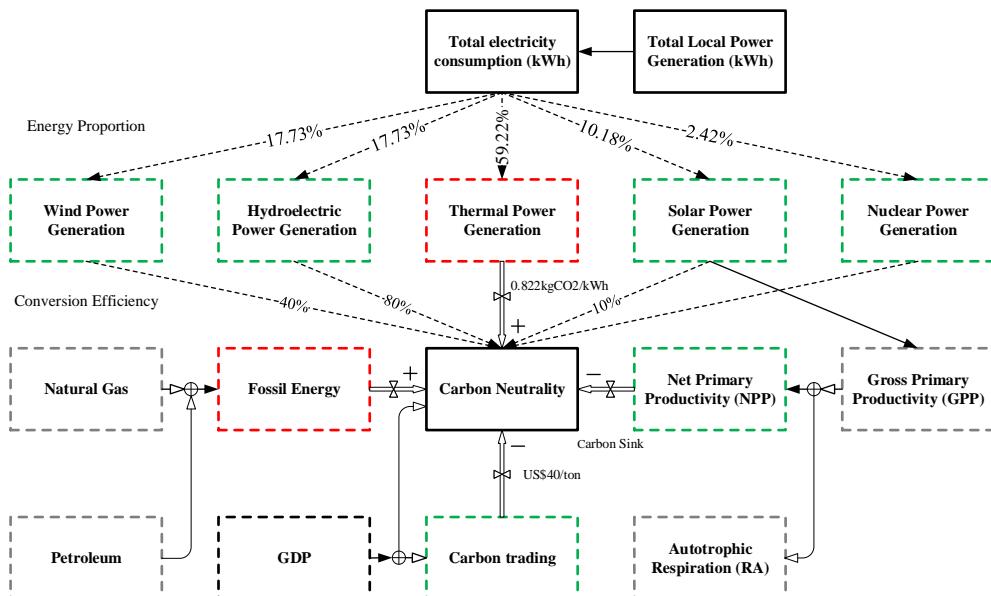
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Norway, Singapore, South Africa, Sweden, the UK and Ukraine (Yang et al., 2022). Other countries being considered for membership include Brazil, Brunei, Indonesia, Pakistan, Russia, Serbia, Thailand, Turkey and Vietnam (Khosravi et al., 2020).

However, while there is an international consensus on carbon pricing policy, there are still two apparent inequalities behind global carbon emissions. First, the global elite (the top 10% of earners) account for 36% of global carbon emissions. In contrast, the extremely poor, who make up 12% of the global population, account for only 4% of global emissions (Semieniuk and Yakovenko, 2020). Moreover, due to the concentration of industry and population, cities, which cover only 2% of the global land area, house over 50% of the population, consume 75% of the energy and emit 85% of the Carbon dioxide (de Mendonca et al., 2021).

Exploring the impact of carbon markets on these two inequalities generated by carbon neutrality is of interest and is the main research question of this paper (Zhang et al., 2022e). As shown in Figure 1, the total electricity generation in mainland China is 7,218 TWh, and about 60% of the electricity comes from fossil fuels represented by coal, which is one of the main sources of carbon emissions. In the meantime, China has abundant clean energy reserves, the actual exploitable wind energy resource reserves are 253 million kW, and the economically exploitable hydro energy is 402 million kW, which has a very high exploitation potential (Caineng et al., 2020; Dallaire et al., 2019; Linke et al., 2019). However, there is an apparent spatial "resource mismatch" for clean energy in China, as the southeast region, with 43% of the land area, is home to 94% of the country's population and most industrial. While the northwest region, with its abundant land resources (57% of the country's land area) and clean energy (Figure S8 a,d), is home to only 6% of the country's population.



**Figure 1:** Carbon footprints and energy calculation framework (Green boxes represent a disincentive to carbon emissions  
Red boxes represent a contribution to carbon emissions)

Clean energy production, represented by photovoltaics, wind power, is not only unevenly distributed in spatial potential but also requires more land resources compared to fossil energy (Ristic et al., 2019; Xing et al., 2022). Developed regions of China (some large and prosperous cities) have scarce land resources and more energy needs. Less developed regions (some poor mountainous areas) have more abundant land resources, smaller populations, and less energy demand. This creates the problem of imbalance between the supply and demand of clean energy.

The Chinese government is actively promoting a carbon trading market to address this issue, being given two major tasks: carbon reduction and poverty alleviation. Developed regions can buy carbon emission rights from regions rich in renewable energy, and less developed regions can get more economic benefits from clean energy production (Opeyemi, 2021). It can solve the problem of tight urban land resources and promote spatial justice ( a more equitable income distribution) (Zhu et al., 2020).

China first implemented the carbon Emission Trading System (ETS) (Chen and Lin, 2021; Guan et al., 2016) in eight regions and initially completed the construction of a national carbon trading market. Studies have already proven that carbon trading can effectively reduce carbon emissions (Yue et al., 2022; Liu et al., 2021). In addition, at the pricing of \$40 per ton of  $CO_2$  (Steckel et al., 2021), a massive industry of hundreds of billions of dollars will be created. In the context of carbon trading and carbon quotas,  $CO_2$  emission rights can be regarded as develop rights to some extent. Big cities can purchase carbon rights to meet efficient resource use and high-yield industrial development (Chen et al., 2018; Yan et al., 2017). Similarly, a carbon pricing policy would use the market economy of free trade to eliminate inefficient, outdated capacity and "retire" highly polluting and energy-intensive industries (Zhao et al., 2022; Sun et al., 2021).

We conduct the following research around the impact of carbon pricing policy on poverty alleviation and carbon reduction.

1. Taking cities as research objects, we discuss which cities will benefit from carbon pricing policy at the national scale and whether it could reduce the spatial inequality.

2. Fusing multi-source urban sensing data, we construct a comprehensive carbon emission index, classify the main drivers of urban carbon emissions into four categories, and propose a clean energy development strategy according to local conditions.

## 2. Related Studies

Spatial justice refers to the fair and equitable distribution of socially valued resources and opportunities in the space (Soja, 2009, 2013). In this paper, "spatial justice" refers to the rational allocation carbon emission targets in the form of markets, both to promote carbon reduction and to bridge the gap between rich and poor (Sun et al., 2022; Brent et al., 2020). It requires guaranteeing equal and free opportunities for economic and social development for all people (Zhang et al., 2022b).

The inequity of the existing carbon emissions pattern in the introduction has been discussed extensively. Urbanization has brought spatial justice issues, including inequality in public services (Li et al., 2022), unequal distribution of resources and uneven regional development (Chao, 2019; Uwayezu and De Vries, 2018). In the context of energy security, the concept of energy justice has been proposed, but spatial inequalities are not considered. It defines "energy justice" as a global energy system that fairly distributes both the benefits and burdens of energy services and one that contributes to more representative and inclusive energy decision making (Sovacool et al., 2017). As clean energy sources gradually replace fossil energy, more and more scholars are discussing social justice in the context of sustainable energy transition (Cheng et al., 2022); environmental justice in the context of clean energy development (Avila, 2018); the tendency of low carbon interest coalitions to deprive vulnerable social groups of assets to maximize their benefits; and the risk of fuel poverty to the poor in energy decarbonization (Sovacool et al., 2019). Because of the further implementation of the carbon pricing policy, the original measure of economic development in terms of GDP is no longer suitable (Vaninsky, 2021). Some researchers have started to focus on the energy efficiency of economic development, promote the growth of green GDP, propose the concept of "Clear waters and green mountains are as good as mountains of gold and silver"(Amri, 2017). In this case, gross ecosystem product is born, calling on the government to make decisions from the perspective of ecosystem assets (Ouyang et al., 2020).

There are still some shortcomings in the existing studies. First, the spatial scale of the analysis is large, mainly using provinces as spatial units (Liu et al., 2022). Second, the impact of carbon trading policy (carbon tax) on carbon reduction has been well analyzed (Zhang et al., 2022a; Wang and Su, 2020), but the impact of this policy on poverty alleviation is still need to be studied. In order to study the impact of carbon pricing policies on spatial justice after their implementation, we discuss the different driving factors of  $CO_2$  emissions in spatial terms and explore the spatial variation of city "net" GDP per capita after carbon trading (Wang et al., 2022b).

## 3. Study Method

### 3.1. Data selection and data sources

In the data preparation, we try to fuse multiple data sources, including city statistical yearbooks, remote sensing, inversion of sensor network data, ecological measurements (Zhang et al., 2021b,a), etc. Besides,we referred to the relevant literature and selected the appropriate carbon emission indicators as many as possible, including regional economy (Wu and Xie, 2020), industrial development level (Liu et al., 2019), education level (Wang et al.,

2020), industrial structure (Zhang et al., 2020), urbanisation level (Zhou et al., 2019), technology innovation and technological progress (jiemin and chen, 2022). In addition, existing studies also confirm the strong correlation between night-light remote sensing and carbon emissions, so we also include it (Zhang et al., 2022d,c).

We use principal component analysis (PCA) to analyze these elements and construct carbon footprint evaluation indicators. As shown in Tabel S6 , these indicators include Water Resource (WR), Wind energy potential (WEP), Solar energy potential (SEP), Carbon Sequestration (CS), Net Primary Productivity (NPP), Public Budget Revenue (PBR), Sulphur Dioxide Emission (SDE), Nitrogen Dioxide Emission (NDE), Industrial Soot Emission (SE), Liquefied Petroleum Gas Supply (LPGS), Annual Electricity Consumption (AEC), Gas Supply (GS), Luminous remote sensing image brightness values (LRS), Water Supply (WS), and dozens of other urban indicators. Among them, the urban  $CO_2$  emission data are estimated using IPCC guidelines<sup>1</sup> and energy statistics yearbook (Shan et al., 2020, 2018).

Because the COVID-19 has a significant economic impact on the world in 2020, we uniformly selected data from 2018-2019 for the analysis. To ensure the accuracy of the data, we did not use mean or zero values to supplement the missing and did not include cities with these fields missing in the calculation. After data cleaning and data pre-processing, 197 cities out of 371 cities in China have complete data and are our main analysis target.

Figure S8 illustrates the spatial distribution of the resource supply side (subplots a,d) and resource consumption side (subplots b,c,e,f) in China. Since the distribution of hydropower potential is difficult to assess at the spatial scale of administrative divisions, we focus on biomass, solar (Figure S8a, based on an average annual operation of 1,400 hours), and wind (Figure S8d, based on an average annual operation of 2,000 hours) to assess the clean energy potential (Hernández et al., 2020) at the spatial scale of prefecture-level cities.

### 3.2. Data pre-processing and comprehensive index construction

We normalized the data firstly, if the indicator positively affects carbon emissions (e.g., secondary industry size), the formula corresponding to the positive indicator is used. Similarly, the indicator negative affects carbon emissions (e.g., plant carbon sink) was regarded as negative indicator. Afterwards, a comprehensive carbon emission index was constructed using PCA.

$$X'_{ij} = \begin{cases} \frac{X_{ij} - \min X_j}{\max X_j - \min X_j}, & \text{Positive indicators} \\ \frac{\max X_j - X_{ij}}{\max X_j - \min X_j}, & \text{Negative indicators} \end{cases} \quad (1)$$

Where,  $X'_{ij}$  is the standardized result of the  $i$ th data of the  $j$ th index, and  $\min X_j, \max X_j$  are the maximum and minimum values of all data in the  $j$ th index, respectively.

The basic idea of PCA is to derive a few principal components as composite indicators from the original multi-indicator variables. The composite indicators can contain most of the information of the original multiple indicators and are independent of each other. In the comprehensive evaluation of multiple indicators, the use of PCA can determine the weights, makes the evaluation results objective and comprehensive.

In the urban carbon emission driver analysis,  $n$  indicators  $X_i$  constitute a vector  $X = (X_1, X_2, \dots, X_n)$  for evaluating cities. PCA linearly combines these observed indicators  $X_i$  to form a new composite indicator  $F_i$  that satisfies the following transformation:

$$F_i = a_{i1}X_1 + a_{i2}X_2 + \dots + a_{im}X_n, \quad i = 1, 2, \dots, k \quad (2)$$

where,  $X_i$  is the  $i$ th indicator ( $i = 1, 2, \dots, m$ );  $F_j$  is the  $j$ th principal component;  $a_{ij}$  corresponds to the  $j$ th component of the eigenvector of the  $i$ th eigenvalue;  $k$  is the number of principal components;  $m, n$  is the number of indicators,  $n$  represents all the indicators,  $m$  represents the retained indicators, in this paper  $m = n$ . We calculate the composite index (CI) by multiplying the variance contribution of the principal components  $\omega_i$  by the  $F_i$  score of each principal component.

<sup>1</sup>[www.ipcc.ch](http://www.ipcc.ch)

$$CI = F_1\omega_1 + \dots + F_i\omega_i + \dots + F_k\omega_k$$

$$\omega_i = \frac{\lambda_i}{\sum \lambda} \quad (3)$$

### 3.3. Spatial autocorrelation and spatial regression

Spatial autocorrelation reflects the degree of correlation between regional units. It is a spatial statistical method to detect and quantify the spatial dependence. The spatial autocorrelation theory suggests that the closer things are to each other, the more similar they are. When the attribute value of a sample point is high (low), and its neighbourhood is also high (low), it is called positive correlation; the opposite is called negative correlation.

Spatial autocorrelation includes both global and local indicators. The global indicator is used to detect the spatial pattern of the whole study area, using a single value to reflect the degree of autocorrelation in the area. The local indicator calculates the degree of correlation between each spatial unit and its neighbouring units concerning a particular attribute.

The global Moran index  $I$ , calculated using the following equation:

$$I = \frac{n \sum_{i=1}^n \sum_{j=1}^n w_{ij} (x_i - \bar{x})(x_j - \bar{x})}{\sum_{i=1}^n \sum_{j=1}^n w_{ij} \sum_{i=1}^n (x_i - \bar{x})^2} = \frac{\sum_{i=1}^n \sum_{j \neq i} w_{ij}(x_i - \bar{x})(x_j - \bar{x})}{S^2 \sum_{i=1}^n \sum_{j \neq i} w_{ij}} \quad (4)$$

The local Moran index can reveal spatial relationships that are masked by the global index, which is calculated as follows:

$$\begin{cases} I_i = \frac{x_i - \bar{X}}{S_i^2} \sum_{j=1, j \neq i}^n w_{i,j} (x_j - \bar{X}) \\ S_i^2 = \frac{\sum_{j=1, j \neq i}^n (x_j - \bar{X})^2}{n-1} \end{cases} \quad (5)$$

Where  $n$  is the total number of data;  $x_i$  is the weighted value of the  $i$ th sample;  $\bar{X}$  is the mean of the weighted Spatio-temporal network kernel density estimates; and  $w_{i,j}$  is the spatial weight between sample  $i$  and sample  $j$ . The local Moran index is also known as the Local Indicators of Spatial Association (LISA) test.

The "hot cities" or "cold cities" of carbon emissions can form clusters (spatial clusters) or exist individually (spatial outliers) in space (Pravitasari et al., 2018; Wang et al., 2022a). We can suggest reasonable carbon emission based on the spatial clustering of different principal component indicators  $F_i$ .

The general equation of the spatial regression model is as follows:

$$\begin{cases} Y = \rho W_1 + \beta X + \mu \\ \mu = \lambda W_2 + \varepsilon \end{cases} \quad (6)$$

Where  $Y$  is the predicted urban  $CO_2$  emissions,  $X$  is the value of the constructed indicator system  $F_i$ ,  $\rho$ ,  $\beta$  is the spatial regression coefficient,  $W$  is the spatial weight matrix,  $\mu$  is the residual term,  $\lambda$  is the regression coefficient of the residual term, and  $\varepsilon$  is the random error. When  $\rho = 0$  and  $\lambda = 0$ , the equation is expressed as an ordinary linear regression equation (OLS). When  $\rho \neq 0$ ,  $\beta = 0$ , and  $\lambda = 0$ , the one-order spatial regression model is obtained. When  $\rho = 0$ ,  $\beta \neq 0$ ,  $\lambda \neq 0$ , we get Spatial Error Model (SEM). In this paper, the spatial weights are constructed based on the one-order Queen adjacency matrix.

In addition, we can use the global Moran index to assess the spatial distribution of "green GDP"(GDP net of carbon tax) of Chinese residents before and after the policy implementation. In addition, based on the comprehensive carbon emission index system constructed in the previous section, we can also use spatial regression to analyze the main drivers of carbon emissions in cities to explain the question of "because of what carbon emissions".

## 4. Experimental results and discussion

This section is divided into three main steps. First, we explore whether poor regions could obtain benefits under carbon trading policy, whether could bring income equity, how the spatial distribution of national GDP per capita changes before and after the implementation of this policy. This part of the work will help assess the pro-poor effects of carbon trading. Second, we discuss the main drivers of carbon emissions in different types of cities and the characteristics of their spatial distribution, and this part of the work will help to develop reasonable policies for emission reduction. The final step combines the above two steps, and we fit urban  $CO_2$  emissions based on a system of indicators and SEM.

### 4.1. Impact of carbon trading on Spatial Justice

Based on the following five ideal conditions, we have made a conservative calculation of urban carbon accounts.

1. A well-constructed nationwide carbon trading market, with carbon prices fluctuating around \$40 per ton (actually, the current carbon price is lower in China and higher in Europe, so we take the average value of \$40).

2. Based on the existing clean energy development, each city develops 0.01% of the potential clean energy. In other word, it is assumed that we add 0.01% of urban land resources are used for clean energy development. Wind energy (2,000 hours of effective power generation per year) and solar energy (1,400 hours of effective power generation per year) (Qiu et al., 2022) have different power generation efficiencies in different regions (Figure S8 a,d).

3. All energy consumption are uniformly converted into  $CO_2$  for calculation (thermal power plants consume 0.33Kg of standard coal and emit 0.822Kg of  $CO_2$  for every 1kwh of electricity produced on average (Wang et al., 2021b)). For example, an increase of 1kwh of clean energy means an emission reduction of 0.822Kg of  $CO_2$ . The annual  $CO_2$  emissions of the city minus the annual carbon sequestration (carbon sink) and the carbon reduction under condition 2 is the net  $CO_2$  emissions of the city.

4. Every company and individual needs to compliance a carbon neutral policy. The excess  $CO_2$  emissions after the calculation of condition 3 need to be compensated by purchasing carbon rights (imposing carbon taxes). The purchaser is the city's producer or government, and the carbon tax will actually be passed on to local residents.

5. The existing energy consumption will not increase or decrease a little, and promote the replacement of clean energy to traditional fossil energy (such as the development of new energy electric vehicles, gradually phase out coal-fired power plants, etc.).

In the last, the "net" GDP per capita after carbon trading could be calculated as follows<sup>2</sup>:

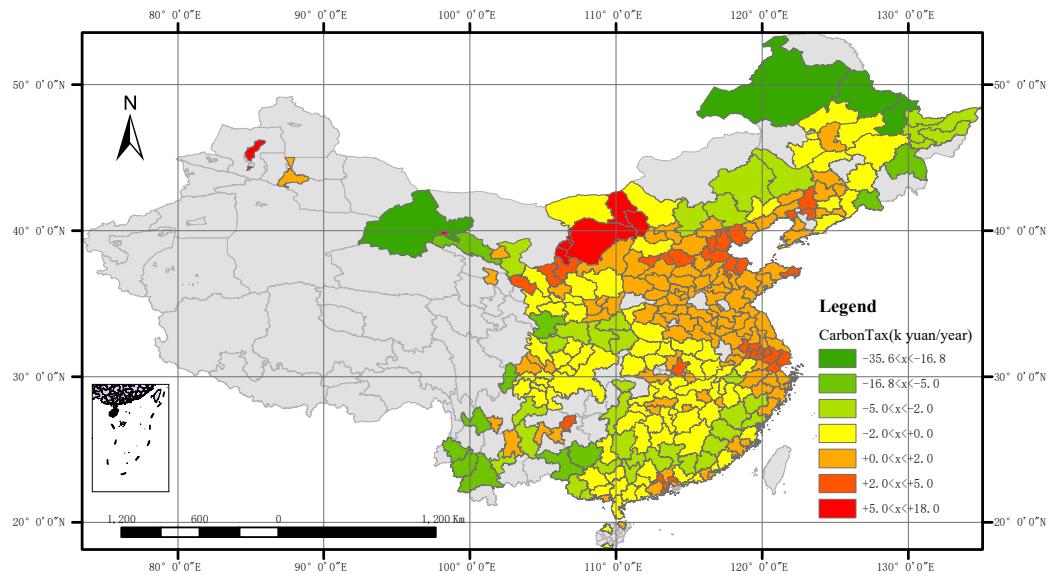
$$\begin{aligned} & \text{Carbon Emissions} - \text{Carbon Sequestration} - \text{Carbon Reductions} = \text{Traded Carbon Emissions} \\ & \text{Net City GDP} = \text{City GDP} - \text{Traded Carbon Emissions} \times \text{Carbon Pricing} \end{aligned} \quad (7)$$

After our calculations, if the above 5 more conservative conditions are met, China will still emit 227.989 million tons of carbon dioxide into the atmosphere each year, a figure that has been greatly reduced compared to the existing carbon emissions. Although China's industrialization has not yet stopped and  $CO_2$  emissions are still increasing. However, we only consider new wind and light energy in our calculations, and do not consider new nuclear and hydro energy development, and some cities in the west with high potential for clean energy development have not collected data. Therefore, under the above conditions, it is possible to achieve the goal of carbon neutrality by 2060 with roughly stable  $CO_2$  emissions and the orderly development of clean energy sources.

The detailed calculations are shown in Table S7 . The national cross-city carbon trading would reach an industry size of 973.283 billion yuan (\$153 billion). As shown in Figure 2, there are 131 cities in China that are "net carbon absorbing cities", and about 537 million people will benefit from this, with an average gain of about 1707 yuan (\$268) per person/year. This benefit is likely to be in the form of a surplus from carbon trading, which will eventually be reflected in the city's GDP. Conversely, 144 cities are "net carbon emission cities" and will pay an additional carbon

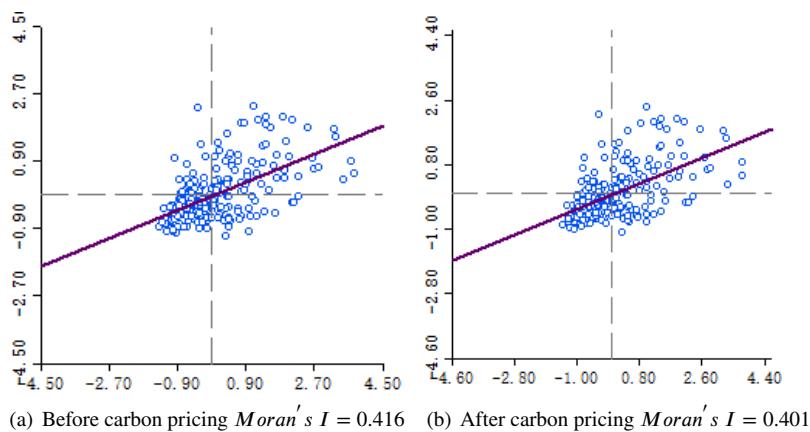
<sup>2</sup>City carbon emissions are calculated according to IPCC standards ([www.ipcc.ch](http://www.ipcc.ch)).

tax. Approximately 696 million people will incur an additional cost of 1,398 yuan (\$219) per person per year as a result of the carbon tax. This part of the cost may be passed on by local factories to local consumers and will also be reflected in the city's GDP.



**Figure 2:** Spatial distribution of the carbon tax to be paid by each city in China (the greenish color represents carbon surplus, the reddish color represents carbon deficit, and the different colors indicate the amount of carbon tax the city needs to pay per capita).

Figure 2 shows the carbon tax imposed on different cities due to carbon trading policies. The existing city GDP after deducting the carbon tax to get the "net" city GDP.

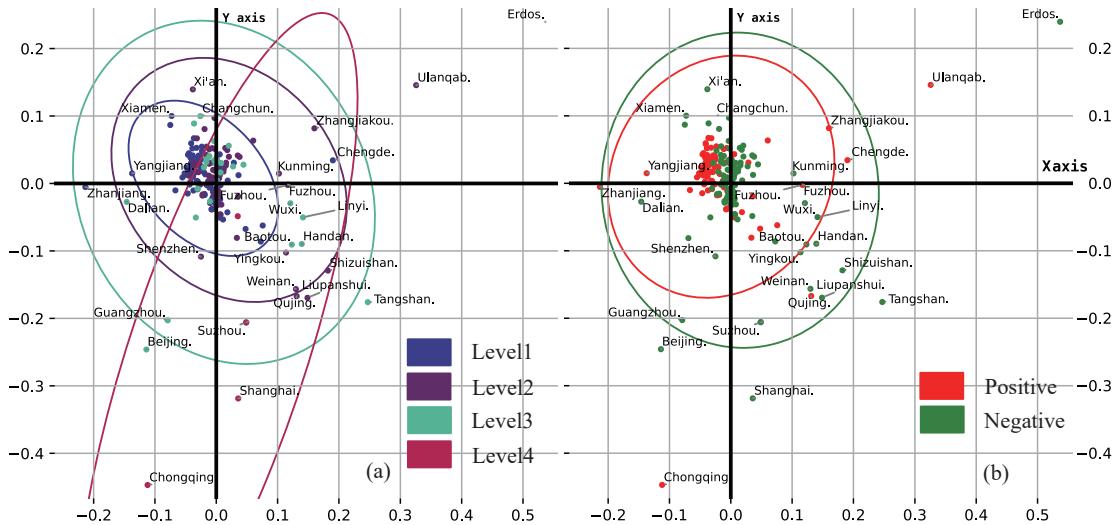


**Figure 3:** Measuring the spatial auto-correlation of GDP per capita (The x-axis represents urban GDP per capita, the y-axis represents the spatial lag calculated based on Equation 5 and Geoda 1.20 software.)

Figure 3 illustrates the spatial autocorrelation of per capita GDP in Chinese cities before and after the implementation of the carbon pricing policy. The carbon market can significantly reduce the spatial disparity in income distribution (at the  $p < 0.05$  confidence level). The Moran index of urban GDP per capita in China decreases from

0.416 to 0.401 under the not-aggressive clean energy development measure. It implies that relatively backward regions can gain through carbon trading, bridging the income gap between urban-rural, developed and backward regions and addressing the inequality of carbon emission rights.

Besides, we used T-distributed Stochastic Neighbor Embedding (T-SNE, which has proven to be a suitable method for high-dimensional data processing, to convert the similarity between data points into probability (Van der Maaten and Hinton, 2008; Chen et al., 2021)) dimensionality reduction method to obtain the distribution states of all cities (14 city indicators mentioned in 3.1) on a two-dimensional space (Figure 4).



**Figure 4:** T-SNE reduced dimensional presentation of cities with confidence ellipse distribution (a indicates the intensity of carbon emissions in different cities, and are categorised into 4 levels from low to high; b indicates whether the city benefits or loses from carbon pricing/carbon markets, i.e. positive vs. negative cities)

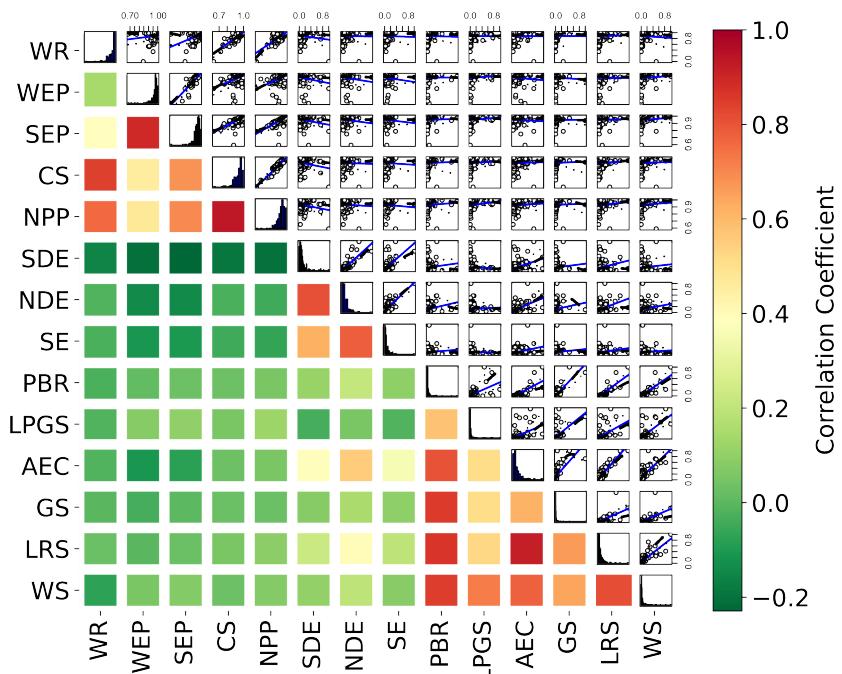
Figure 4 b shows the positive and negative cities after the implementation of the carbon pricing policy. The T-SNE dimensionality reduction algorithm allows us to distinguish between cities that have benefited from carbon pricing (positive, more clean energy or higher carbon sequestration capacity), primarily located in the second quadrant of the Figure. The dimensionality reduction method could give us a good understanding of the data set, and we plot the confidence ellipse of the data (Schubert and Kirchner, 2014). It shows that most of the cities are in similar positions after the dimensionality reduction. There is no significant difference in the distribution of indicators between the group of positive cities and the group of negative cities. Figure 4 a, on the other hand, shows the complexity in terms of total urban carbon emissions. We use the natural breakpoint classification to classify cities into four classes based on carbon emissions from small to large. The fact that cities with significant carbon emissions differ significantly from the ordinary city in some indicator dimensions suggests that urban carbon emissions are affected by the compounding of multiple factors across multiple indicators. We analyze this compounding effect of urban carbon emissions in the next section.

## 4.2. Major drivers of urban carbon emissions and Spatial justice differences

The second part analyses the causes of carbon emissions in Chinese cities and evaluates the inequality in the distribution of the main drivers in a spatial perspective. Fourteen indicators related to carbon emissions shown in Figure 5 are selected. Firstly, we standardize the data. We consider those indicators that can make the city carbon emission decrease as negative indicators and those that increase the city carbon emission as positive indicators to study the driving factors of urban carbon emission. Figure 5 also shows the correlation between the standardized indicators and the linear fit results.

In order to avoid too much of a personal and subjective component during the construction of the evaluation system. We conducted a principal component analysis of these indicators using SPSS Statistics 25 software and extracted four principal components, as shown in Table 1. They can explain 34.909%, 26.705%, 15.916% and 8.264% of the variance of the original data, respectively, for a total of 85.794% of the original information. The Kaiser-Meyer-Olkin value for

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**Figure 5:** Correlation of indicators and linear fitting results (Water Resource (WR), Wind energy potential (WEP), Solar energy potential (SEP), Carbon Sequestration (CS), Net Primary Productivity (NPP), Public Budget Revenue (PBR), Sulphur Dioxide Emission (SDE), Nitrogen Dioxide Emission (NDE), Industrial Soot Emission (SE), Liquefied Petroleum Gas Supply (LPGS), Annual Electricity Consumption (AEC), Gas Supply (GS), Luminous remote sensing image brightness values (LRS), Water Supply (WS)).

the experiment was 0.736 and passed Bartlett's test of sphericity ( $p < 0.01$ ). This indicates a correlation between the variables and is suitable for indicator construction using the PCA method.

**Table 1**  
Total Variance Explained

Component	Initial Eigenvalues			Extraction Sums of Squared Loadings			Rotation Sums of Squared Loadings		
	Total	Variance %	Cumulative %	Total	Variance %	Cumulative %	Total	Variance %	Cumulative %
1	4.887	34.909	34.909	4.887	<b>34.909</b>	34.909	4.555	32.533	32.533
2	3.739	26.705	61.614	3.739	<b>26.705</b>	61.614	2.767	19.762	52.294
3	2.228	15.916	77.530	2.228	<b>15.916</b>	77.530	2.690	19.218	71.512
4	1.157	8.264	85.794	1.157	<b>8.264</b>	85.794	1.999	14.281	85.794
5	0.566	4.043	89.837						
6	0.443	3.167	93.004						
7	0.345	2.468	95.471						
8	0.174	1.245	96.716						
9	0.160	1.142	97.858						
10	0.091	0.651	98.509						
11	0.067	0.482	98.991						
12	0.060	0.425	99.417						
13	0.043	0.309	99.726						
14	0.038	0.274	100.000						

*Extraction Method:* Principal Component Analysis.

We extracted the indicators with loadings greater than 0.7 in the rotated principal component matrix as the constituent indicators of the corresponding principal component indicators. As shown in Table 2, we selected data factors with loadings greater than 0.7, and four city carbon emission driven principal component indicators were constructed. These four principal component indicators represent, respectively, carbon emission driven by the improvement of urban residents' living standards (economic driven, including PBR, LPGS, AEC, GS, LRS, WS), carbon emission driven by the insufficient environmental and ecological carrying capacity of the city (environmental driven, including WR, CS, NPP), carbon emission driven by the industrial development of the city (industrial driven, including SDE, NDE, SE), and carbon emission driven by the insufficient potential of clean energy development (resource driven, including WEP and SEP).

**Table 2**  
Rotated Component Matrix

Index	Component			
	1	2	3	4
Water Resource (WR)	-0.035	<b>0.958</b>	-0.034	-0.035
Wind energy potential (WEP)	0.006	0.152	-0.091	<b>0.962</b>
Solar energy potential (SEP)	0.031	0.427	-0.097	<b>0.876</b>
Carbon Sequestration (CS)	0.032	<b>0.921</b>	-0.035	0.336
Net Primary Productivity (NPP)	0.072	<b>0.874</b>	-0.056	0.378
Public Budget Revenue (PBR)	<b>0.952</b>	0.006	0.059	-0.004
Sulphur Dioxide Emission (SDE)	0.061	-0.146	<b>0.873</b>	-0.108
Nitrogen Dioxide Emission (NDE)	0.183	0.024	<b>0.942</b>	-0.067
Industrial Soot Emission (SE)	0.039	-0.003	<b>0.874</b>	-0.015
Liquefied Petroleum Gas Supply (LPGS)	<b>0.747</b>	-0.006	-0.109	0.110
Annual Electricity Consumption (AEC)	<b>0.840</b>	0.051	0.420	-0.092
Gas Supply (GS)	<b>0.827</b>	0.021	0.012	-0.063
Luminous remote sensing area image brightness values (LRS)	<b>0.895</b>	0.064	0.243	-0.015
Water Supply (WS)	<b>0.923</b>	-0.037	0.046	0.087

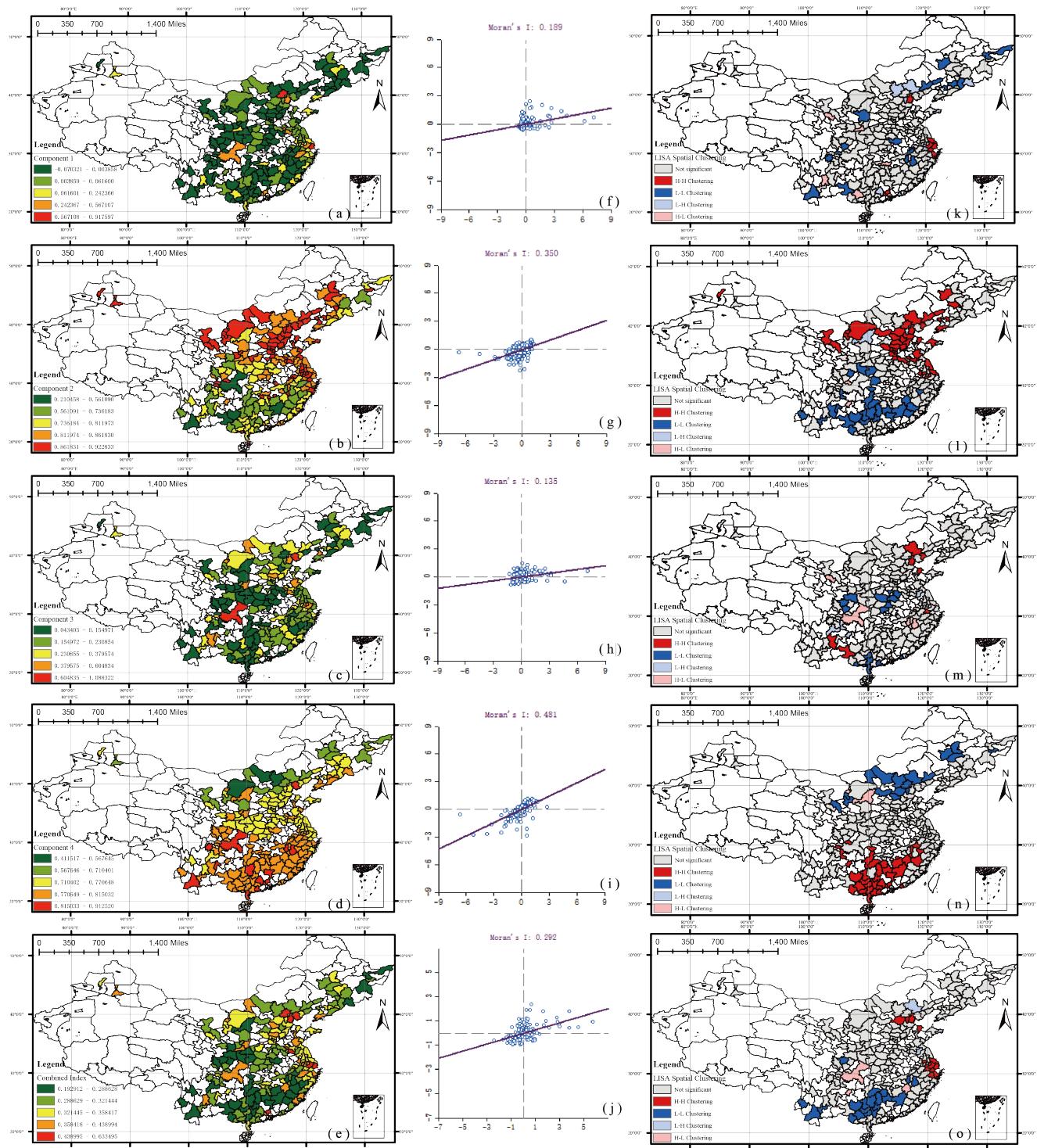
*Note: Rotation converged in 5 iterations.*

Table 3 shows the principal component coefficient scores we calculated. Based on the 14 indicator values of cities multiplied by the scores of different principal components, we can obtain the evaluation scores of different sub-indicators  $F$  for 197 cities. A higher score of a subindex  $F$  of a city  $city_i$  means that this index  $F$  is the main causative factor of carbon emission in the city. In addition, we calculate the variance contribution of each principal component according to Equation 3 to obtain the composite index CI of carbon emission of the city.

The first column of Figure 6 shows the spatial distribution of each sub-indicator ( $F_1 - F_4$ ) we constructed, the second column shows the calculation results of spatial autocorrelation of each indicator. The third column shows the calculation results of the local Moran index (confidence level  $p < 0.05$ ), which divides all cities into H-H class (cities around cities with high indicator  $F$  also have higher indicator  $F$ ), L-L class (cities with low indicators  $F$  surround cities with low indicators  $F$ ), i.e., the spatial clustering of carbon emission drivers  $F$  is formed. There are also spatial dispersions of carbon emission drivers  $F$ , i.e., H-L class (cities around cities with high indicator  $F$  have lower indicator  $F$ ), and L-H class (cities around cities with low indicator  $F$  have higher indicator  $F$ ).

Cities with economically driven carbon emissions are mainly concentrated in developed coastal regions, with a Moran index of 0.189 (subplots a,f,k). Large cities such as Beijing, Shanghai and Guangzhou have higher carbon emissions, and the surrounding cities also have higher carbon emissions. These cities have more developed economies and drive the economic growth of the surrounding cities. The residents' income and vehicle ownership are higher, so they are typical cities where the economy and living standards drive carbon emissions. The H-L region is mainly concentrated in inland provincial capitals, such as Kunming, Xi'an, Lanzhou, Nanning, Changsha, etc. The typical characteristics of these cities are that their economic development level is among the highest in the province, and their residents' energy consumption far exceeds that of the neighbouring cities. Such cities with economically driven carbon emissions should, in particular, set more stringent fuel consumption standards for vehicles, consider developing nuclear

# Will Carbon Trading Reduce Spatial Inequality? A Spatial Analysis of 200 Cities in China



**Figure 6:** Spatial distribution and spatial autocorrelation calculation results of urban carbon emission drivers ( $p < 0.05$ , from top to bottom,  $F_1$ : economy-driven indicator,  $F_2$ : environment-driven indicator,  $F_3$ : industry-driven indicator,  $F_4$ : resource-driven indicator and CI:composite index; from left to right, respectively, indicator distribution, Moran index, and LISA test results. The x-axis of the Moran index represents the observed values for each principal component and the y-axis represents the spatial lag of observed values.)

**Table 3**  
Component Score Coefficient Matrix

Index	Component			
	1	2	3	4
Water Resource (WR)	-0.017	<b>0.461</b>	-0.011	-0.279
Wind energy potential (WEP)	-0.010	-0.184	0.047	<b>0.596</b>
Solar energy potential (SEP)	-0.006	-0.032	0.036	<b>0.464</b>
Carbon Sequestration (CS)	-0.007	<b>0.344</b>	0.016	-0.023
Net Primary Productivity (NPP)	0.004	<b>0.310</b>	0.008	0.015
Public Budget Revenue (PBR)	<b>0.219</b>	-0.007	-0.051	-0.016
Sulphur Dioxide Emission (SDE)	-0.050	-0.038	<b>0.344</b>	0.042
Nitrogen Dioxide Emission (NDE)	-0.030	0.030	<b>0.367</b>	0.028
Industrial Soot Emission (SE)	-0.059	0.005	<b>0.354</b>	0.067
Liquefied Petroleum Gas Supply (LPGS)	<b>0.182</b>	-0.042	-0.094	0.053
Annual Electricity Consumption (AEC)	<b>0.165</b>	0.040	0.099	-0.053
Gas Supply (GS)	<b>0.194</b>	0.016	-0.065	-0.061
Luminous remote sensing area image brightness values (LRS)	<b>0.191</b>	0.024	0.029	-0.021
Water Supply (WS)	<b>0.212</b>	-0.052	-0.046	0.056

power or purchasing "wind power" and "hydropower" from neighbouring cities, and vigorously promote natural gas to replace energy-intensive coal consumption ("coal to gas").

Cities with environmentally driven carbon emissions are mainly concentrated in the North (the primary measure is negative indicators such as plant carbon sinks), with a Moran index of 0.350 (subplots b,g,l). This phenomenon can be clearly explained according to the NPP variation diagram in the Appendix. Northern cities have less light and heat resources than southern cities, and plants are scarce and cannot be evergreen in all seasons, which is not conducive to the formation of plant carbon sinks. In contrast, southern cities and cities with more forested mountains form large L-L areas. When formulating emission reduction policies, such cities with environment-driven carbon emissions should focus on ecological protection and afforestation to increase terrestrial plant carbon sinks.

Cities with industry-driven carbon emissions are mainly concentrated in cities with abundant resources and developed secondary industries such as iron and steel (Tangshan City, the largest crude steel-producing city in China with a population of less than 8 million and annual steel production comparable to that of the United States), with a Moran index of 0.135 (subplot c,h,m). Such cities with industry-driven carbon emissions should focus on energy efficiency, accelerate industrial upgrading, eliminate high-energy and high-polluting enterprises, and shift from "bigger" industries to "finer" industries when formulating emission reduction policies.

Cities with resource-driven carbon emissions (the main measures are negative indicators such as solar and wind energy, as shown in Figure S8 a,d) have a Moran index of 0.481 (subfigure d,i,n). Northern cities near the Mongolian plateau have much clean energy and potential for further development, forming a sizeable L-L region. Such cities with resource-driven carbon emissions are mainly concentrated in southern China, where the potential for clean energy development is low. Instead of blindly building inefficient clean energy power plants, consideration should be given to starting from the aspect of plant carbon sinks when formulating emission reduction policies and purchasing resources from energy-rich regions to meet the needs of urban development.

We finally show the distribution of carbon emissions as a composite indicator, and we can see a significant spatial dependence of carbon emissions (subplots e,j,o). H-H regions are mainly concentrated in the Bohai Rim city cluster around Beijing and the Yangtze River Delta city cluster around Shanghai. These regions are the most economically developed in China, indicating that the most crucial driver of China's current carbon emissions is still economic development. As shown in Table 1, the economic-driven principal component can explain more than 30% of carbon emissions. It can be expected that total  $CO_2$  emissions will still rise in the coming years as China's economy grows.

This section summarises the spatial distribution of the four main drivers of carbon emissions - economic, environmental, industrial and resource. The results show two apparent spatial differences. The first is the difference between developed cities-less developed cities and the difference between industrialized cities-less industrialized & de-industrialized cities. Developed regions are emitting more  $CO_2$ , creating clear spatial hotspots (Figure 6). Similarly, industrialized cities consume more fossil energy, and carbon pricing policies help to compensate for the lack of spatial

justice resulting from such economic and industrial differences. The second clear difference is the North-South divide in China, with cities in the South generally having insufficient clean energy development potential and abundant plant carbon sinks, while the opposite is true for cities in the North. The implementation of a carbon trading market could compensate for this imbalance in the spatial distribution of resources, allowing residents of the North and the South to enjoy equal and fair rights to development.

#### 4.3. Model Fitting and Spatial Dependence of Urban Carbon Emissions

Table 4 and Table 5 show the fitting results of the SEM and OLS models, which fit of carbon emission indicators with the actual carbon emissions of the city, respectively. It can be seen that the fitting effect of the SEM model ( $R^2 = 0.755$ ) is more significant than that of the OLS model ( $R^2 = 0.722$ ), which suggests that carbon emission has spatial dependence. The  $F_2$  indicator (environment-driven, mainly plant carbon sinks) in the OLS model did not pass the  $p$  test, which indicates that there are significant spatial differences in plant carbon sinks in the north and south regions of China. The results also confirm the conclusions in the section 4.2.

**Table 4**

Ordinary least squares model fitting results

Variable	Coefficient	Std.Error	z-value	Probability
Constant	0.449	0.124	3.621	0.000
$F_1$	0.751	0.045	16.735	0.000
$F_2$	-0.007	0.069	-0.100	<b>0.920</b>
$F_3$	0.572	0.045	12.833	0.000
$F_4$	-0.569	0.116	-4.917	0.000

Note1: Adjusted R-squared of the fit = 0.722.

Note2: If Probability<0.001 then Probability=0.

**Table 5**

Spatial error model fitting results

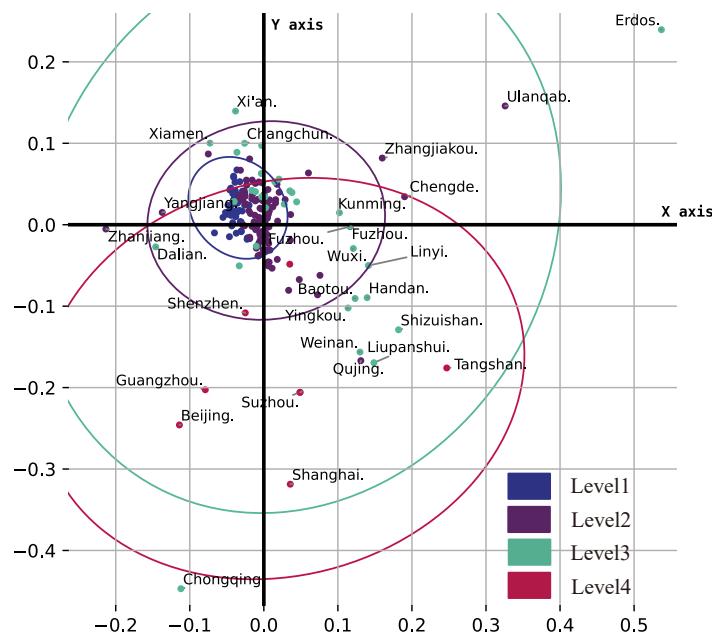
Variable	Coefficient	Std.Error	z-value	Probability
CONSTANT	0.619	0.123	5.016	0.000
$F_1$	0.736	0.044	16.770	0.000
$F_2$	-0.143	0.067	-2.113	0.030
$F_3$	0.573	0.044	13.061	0.000
$F_4$	-0.652	0.122	-5.325	0.000
LAMBDA	0.353	0.078	4.543	0.000

Note1: R-squared of the fit = 0.755.

Note2: If Probability<0.001 then Probability=0.

In addition, the linear regression model, Robust LM (error) is largely significant ( $p = 0.060$ ), while Robust LM (lag) is insignificant ( $p = 0.213$ ). The general OLS model does not meet our needs, while the SEM model passes the significance test for each parameter. As can be seen in Table 5,  $F_1$  (economy-driven) and  $F_3$  (industry-driven) have a very positive effect on urban carbon emissions.

Finally, we plotted the city scores of the urban carbon emissions composite index (CI) (Figure 7). It, unlike considering only urban carbon emissions (Figure 4 a), also takes into account a city's ability of carbon sequestration and decarbonization. The results show that the CI indices of first-tier cities such as Shanghai, Beijing, Suzhou, Guangzhou and Shenzhen (all with a GDP of over US\$300 billion) are very high (Level1), while the  $CO_2$  emissions of Beijing, Guangzhou and Shenzhen are not the highest (Figure 4 a, Level2). It illustrates the great contradiction between the tight land resources of regions and the development of a green economy. Developed cities tend to shift downstream industries to neighbouring regions due to the scarcity of land resources (Tian et al., 2019). The results of the LISA analysis of the CI (Figure 6) also illustrate this spatial dependence condition. In addition to the North-South and Affluence-Poverty



**Figure 7:** Distribution of CI indicators for cities considering carbon sequestration and substitution capacity (using the natural breakpoint classification, the CI indicators are categorised into 4 levels from low to high)

differences already discussed, there is also some spatial spillover from high-carbon emission cities, and thus its impact extends to surrounding areas.

## **5. Conclusion and Policy Implications**

We find that a carbon pricing policy would have a positive effect on bridging the gap between rich and poor. Under the premise of carbon neutrality, China will generate a large scale carbon trading market, as well as generate US \$153 billion of capital flows across cities, which will have an important impact on the location of energy-intensive enterprises and the economic distribution pattern of the country. Afterwards, we classified nearly 200 cities in China into four types of carbon emissions, namely, economy-driven, environment-driven, industry-driven and resource-driven, based on 14 carbon-related urban indicators, and proposed corresponding solutions.

Spatial justice requires the provision of equal and free development opportunities, the core of which is to balance efficiency and equity and to maximize the overall and long-term benefits. Carbon pricing policies, on the other hand, help to shift the damage or losses caused by greenhouse gas emissions back to the responsible parties who can reduce them. As represented by China, developing countries often tend to develop with the aim of economic growth and profit maximization. The less developed cities provide industrial workers, natural resources and consumer markets for the developed cities, and the excessive greenhouse gas emissions of developed cities exacerbate this spatial inequality (the inequality also exists between developed and developing countries).

There are still some limitations in our study, as there are other sources of carbon emissions in the city than the main ones considered in this paper, and we have not taken into account the Carbon Capture and Storage technology. The implications of carbon pricing are far-reaching and may even change existing economic development patterns and energy distribution&consumption patterns, and its impact on spatial justice is multifaceted and multi-layered. With the gradual implementation of the carbon market in the world, its impact needs to be further observed.

## **Declaration of competing interest**

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

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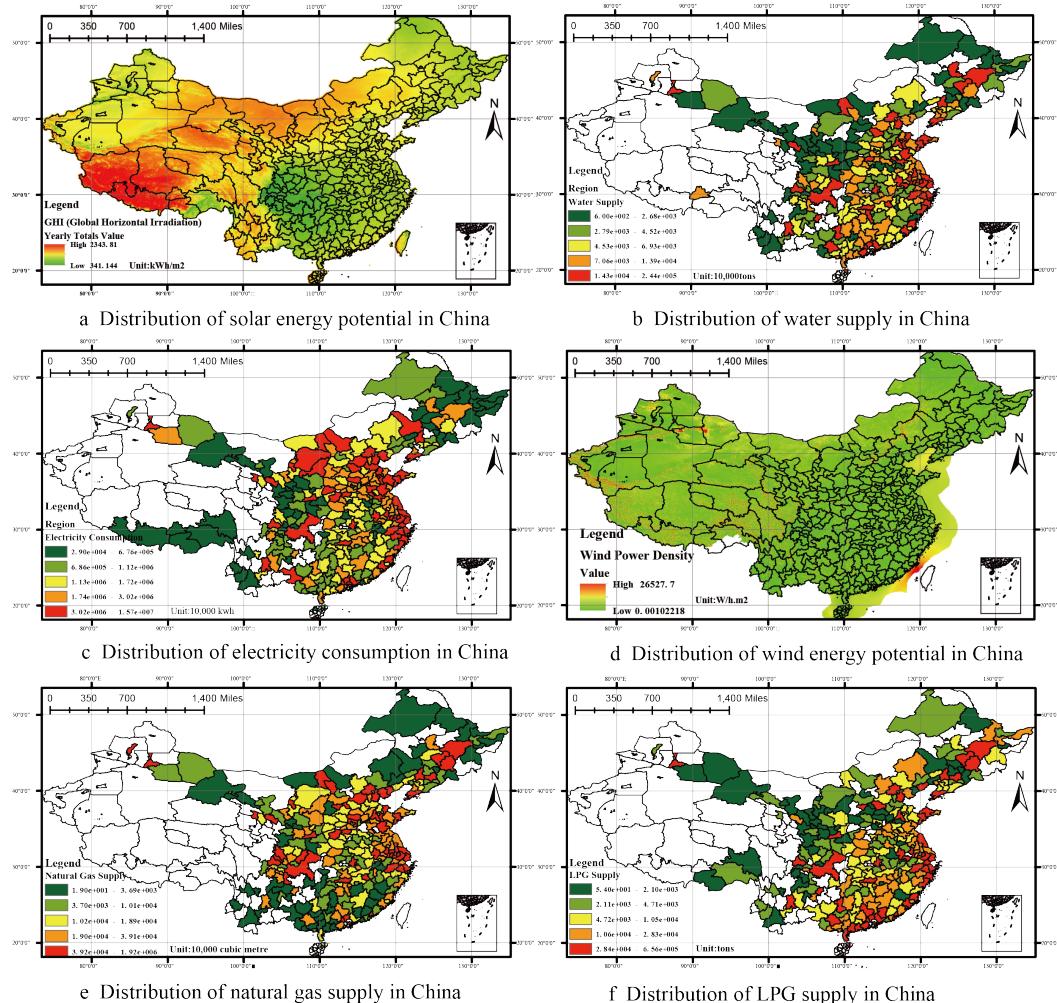
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## 6. Supplementary Material

### Supplementary Material, Table S6

Summarizes the data sources for the variables mentioned above

Data name	Data Introduction	Data Source
Luminous remote sensing area image brightness values (LRS)	Luojia-01 (Ou et al., 2019)	hbeos.org.cn
NPP/GPP	Global MuSyQ GPP/NPP remote sensing products (Wang et al., 2021a)	doi.org/10.5281/zenodo.3996814
Solar energy potential (SEP)	Global Solar Atlas 2.0 (Brent et al., 2020)	globalsolaratlas.info/map
Wind energy potential (WEP)	Global Wind Atlas (Gruber et al., 2019)	globalwindatlas.info
Carbon Sequestration (CS)	China CO <sub>2</sub> emission accounts (Shan et al., 2020)	doi.org/10.6084/m9.figshare.11793816.v2
Administrative divisions and standard maps of China	National Geomatics Center of China	www.ngcc.cn/ngcc
Other city indicators	China City statistical yearbooks or product data generated based on it	stats.gov.cn/tjsj/ndsj



**Supplementary Material, Figure S8:** Spatial distribution of many indicators

**Supplementary Material, Table S7**

Changes in urban GDP per capita under the premise of carbon neutrality and carbon trading

City	Population (million)	Carbon Emission (million ton)	PerGDP (thousand yuan)	PerCarbonTax (thousand yuan)	NetPerGDP (thousand yuan)
Beijing	13.680	60.086	140.211	0.676	139.535
Tianjin	10.660	150.048	120.711	3.308	117.403
Shijiazhuang	9.770	94.952	55.723	2.136	53.587
Tangshan	7.570	102.060	87.855	2.817	85.038
Qinhuangdao	2.990	31.530	52.380	1.512	50.868
Handan	10.540	77.297	36.289	1.598	34.691
Xingtai	7.930	54.824	29.210	1.393	27.817
Baoding	12.040	85.810	31.057	1.254	29.803
Zhangjiakou	2.280	35.729	34.661	-2.205	36.866
...	...	...	...	...	...
Cangzhou	7.800	79.754	48.562	2.171	46.391
Langfang	4.770	64.077	64.906	3.107	61.799
Hengshui	4.550	33.726	34.898	1.443	33.455
Taiyuan	3.730	38.886	88.272	2.053	86.219
Datong	3.180	41.360	36.877	1.739	35.138
Yangquan	1.320	17.428	51.976	2.024	49.952
Changzhi	3.390	32.815	47.540	0.808	46.732
Jincheng	2.210	29.529	57.819	1.757	56.062
Shuozhou	1.630	22.369	59.914	1.429	58.485
Jinzhong	3.330	38.449	42.910	1.123	41.787

Note: One dollar is about 6 - 7 yuan. Simultaneous implementation of carbon pricing in all cities, establishing a national carbon trading market and the moderate development of clean energy.