

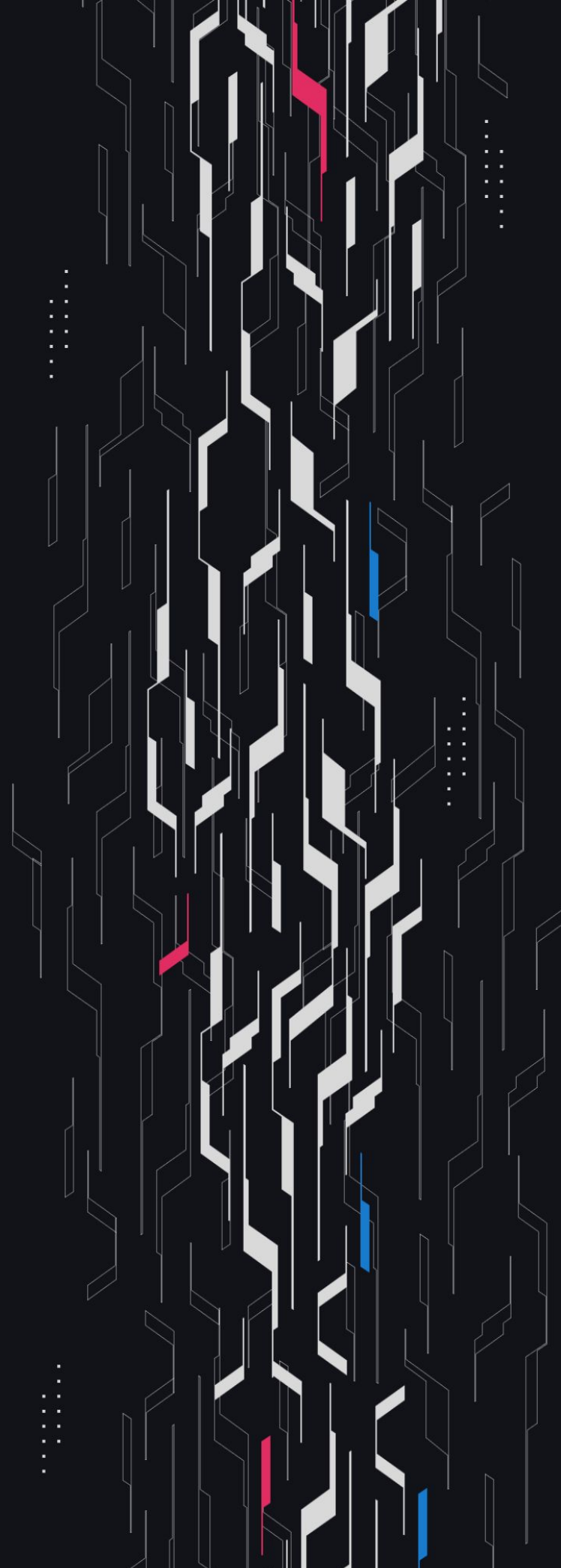
GA GUARDIAN

Ethena

TimelockController

Security Assessment

May 26th, 2025



Summary

Audit Firm Guardian

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Client Firm Ethena

Final Report Date May 26, 2025

Audit Summary

Ethena engaged Guardian to review the security of their TimelockController with whitelist functionality. From the 15th of May to the 17th of May, a team of 5 auditors reviewed the source code in scope. All findings have been recorded in the following report.

Confidence Ranking & Security Recommendation

Given the lack of critical issues detected and minimal code changes following the main review, Guardian assigns a Confidence Ranking of 5 to the protocol. Guardian advises the protocol to consider periodic review with future changes. For detailed understanding of the Guardian Confidence Ranking, please see the rubric on the following page.

✓ Verify the authenticity of this report on Guardian's GitHub: <https://github.com/guardianaudits>

📊 Code coverage & PoC test suite: <https://github.com/GuardianOrg/timelock-contractethenatimelock-fuzz>

Guardian Confidence Ranking

Confidence Ranking	Definition and Recommendation	Risk Profile
5: Very High Confidence	<p>Codebase is mature, clean, and secure. No High or Critical vulnerabilities were found. Follows modern best practices with high test coverage and thoughtful design.</p> <p>Recommendation: Code is highly secure at time of audit. Low risk of latent critical issues.</p>	0 High/Critical findings and few Low/Medium severity findings.
4: High Confidence	<p>Code is clean, well-structured, and adheres to best practices. Only Low or Medium-severity issues were discovered. Design patterns are sound, and test coverage is reasonable. Small changes, such as modifying rounding logic, may introduce new vulnerabilities and should be carefully reviewed.</p> <p>Recommendation: Suitable for deployment after remediations; consider periodic review with changes.</p>	0 High/Critical findings. Varied Low/Medium severity findings.
3: Moderate Confidence	<p>Medium-severity and occasional High-severity issues found. Code is functional, but there are concerning areas (e.g., weak modularity, risky patterns). No critical design flaws, though some patterns could lead to issues in edge cases.</p> <p>Recommendation: Address issues thoroughly and consider a targeted follow-up audit depending on code changes.</p>	1 High finding and ≥ 3 Medium. Varied Low severity findings.
2: Low Confidence	<p>Code shows frequent emergence of Critical/High vulnerabilities (~2/week). Audit revealed recurring anti-patterns, weak test coverage, or unclear logic. These characteristics suggest a high likelihood of latent issues.</p> <p>Recommendation: Post-audit development and a second audit cycle are strongly advised.</p>	2-4 High/Critical findings per engagement week.
1: Very Low Confidence	<p>Code has systemic issues. Multiple High/Critical findings (≥ 5/week), poor security posture, and design flaws that introduce compounding risks. Safety cannot be assured.</p> <p>Recommendation: Halt deployment and seek a comprehensive re-audit after substantial refactoring.</p>	≥ 5 High/Critical findings and overall systemic flaws.

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Project Overview

Project Summary

Project Name	Ethena
Language	Solidity
Codebase	https://github.com/ethena-labs/timelock-contract
Commit(s)	Initial commit: 7f02ab09de07836437d63f248ce28d1051ba6718 Final commit: 6441a5c107867a7b848c29375b8bc65a584e7852

Audit Summary

Delivery Date	May 26, 2025
Audit Methodology	Static Analysis, Manual Review, Test Suite, Contract Fuzzing

Vulnerability Summary

Vulnerability Level	Total	Pending	Declined	Acknowledged	Partially Resolved	Resolved
● Critical	0	0	0	0	0	0
● High	0	0	0	0	0	0
● Medium	1	0	0	0	0	1
● Low	2	0	0	0	0	2
● Info	19	0	0	9	0	10

Audit Scope & Methodology

src/EthenaTimelockController.sol

Audit Scope & Methodology

Vulnerability Classifications

Severity	Impact: <i>High</i>	Impact: <i>Medium</i>	Impact: <i>Low</i>
Likelihood: <i>High</i>	● Critical	● High	● Medium
Likelihood: <i>Medium</i>	● High	● Medium	● Low
Likelihood: <i>Low</i>	● Medium	● Low	● Low

Impact

- High**

Significant loss of assets in the protocol, significant harm to a group of users, or a core functionality of the protocol is disrupted.
- Medium**

A small amount of funds can be lost or ancillary functionality of the protocol is affected. The user or protocol may experience reduced or delayed receipt of intended funds.
- Low**

Can lead to any unexpected behavior with some of the protocol's functionalities that is notable but does not meet the criteria for a higher severity.

Likelihood

- High**

The attack is possible with reasonable assumptions that mimic on-chain conditions, and the cost of the attack is relatively low compared to the amount gained or the disruption to the protocol.
- Medium**

An attack vector that is only possible in uncommon cases or requires a large amount of capital to exercise relative to the amount gained or the disruption to the protocol.
- Low**

Unlikely to ever occur in production.

Audit Scope & Methodology

Methodology

Guardian is the ultimate standard for Smart Contract security. An engagement with Guardian entails the following:

- Two competing teams of Guardian security researchers performing an independent review.
- A dedicated fuzzing engineer to construct a comprehensive stateful fuzzing suite for the project.
- An engagement lead security researcher coordinating the 2 teams, performing their own analysis, relaying findings to the client, and orchestrating the testing/verification efforts.

The auditing process pays special attention to the following considerations:

- Testing the smart contracts against both common and uncommon attack vectors.
- Assessing the codebase to ensure compliance with current best practices and industry standards.
- Ensuring contract logic meets the specifications and intentions of the client.
- Cross-referencing contract structure and implementation against similar smart contracts produced by industry leaders.
- Thorough line-by-line manual review of the entire codebase by industry experts.
Comprehensive written tests as a part of a code coverage testing suite.
- Contract fuzzing for increased attack resilience.

Invariants Assessed

During Guardian’s review of Ethena, fuzz-testing was performed on the protocol’s main functionalities. Given the dynamic interactions and the potential for unforeseen edge cases in the protocol, fuzz-testing was imperative to verify the integrity of several system invariants.

Throughout the engagement the following invariants were assessed for a total of 10,000,000+ runs with a prepared fuzzing suite.

ID	Description	Tested	Passed	Remediation	Run Count
INV-01	The setValue function in MockTarget correctly updates the value state variable to the provided input.	✓	✓	✓	10M+
INV-02	The toggleFlag function in MockTarget correctly toggles the flag state variable.	✓	✓	✓	10M+
INV-03	The complexOperation function in MockTarget correctly updates value to the sum of inputs and toggles the flag.	✓	✓	✓	10M+
INV-04	MockTarget functions (setValue, toggleFlag, complexOperation) do not cause unintended state changes.	✓	✓	✓	10M+
INV-05	Scheduled transactions in the timelock controller are marked as pending until executed.	✓	✓	✓	10M+
INV-06	Transactions cannot be executed before their scheduled delay period has elapsed.	✓	✓	✓	10M+
INV-07	Executed transactions in the timelock controller are marked as done and not pending.	✓	✓	✓	10M+

Findings & Resolutions

ID	Title	Category	Severity	Status
M-01	Native Asset Transfers Always Revert	Logical Error	● Medium	Resolved
L-01	Ether Refunds Break Balance Invariant	Trapped Funds	● Low	Resolved
L-02	Stuck Actions Due To Missing Whitelist Check	Validation	● Low	Resolved
I-01	Ether Sent Is Trapped	Trapped Funds	● Info	Resolved
I-02	Misleading Event Emission	Events	● Info	Resolved
I-03	Lacking minDelay Validation	Validation	● Info	Acknowledged
I-04	Upgradeable Target Whitelisting Risk	Warning	● Info	Acknowledged
I-05	Missing Documentation	Documentation	● Info	Acknowledged
I-06	Missing Event Data	Events	● Info	Resolved
I-07	Potential Censoring With Open Execution	Warning	● Info	Acknowledged
I-08	Lacking Admin Rules	Best Practices	● Info	Acknowledged
I-09	renounceRole Called Without Timelock	Warning	● Info	Resolved
I-10	Missing Zero Address Checks	Validation	● Info	Resolved

Findings & Resolutions

ID	Title	Category	Severity	Status
I-11	Deployment Script Missing Validations	Validation	● Info	Resolved
I-12	Magic Selector Length Number	Best Practices	● Info	Resolved
I-13	Timelock Cannot Interact With Precompiles	Warning	● Info	Acknowledged
I-14	Unnecessary Unchecked Blocks	Gas Optimization	● Info	Resolved
I-15	Predecessor Is Not Used For Whitelisted Actions	Warning	● Info	Resolved
I-16	Executor Role Can Execute Whitelisted Functions	Documentation	● Info	Acknowledged
I-17	Malicious Cancellor Can DOS The Timelock	DoS	● Info	Acknowledged
I-18	Timelock Is Not Compatible With Some Chains	Warning	● Info	Resolved
I-19	Timelock Unable To Blacklist	Logical Error	● Info	Acknowledged

M-01 | Native Asset Transfers Always Revert

Category	Severity	Location	Status
Logical Error	● Medium	EthenaTimelockController.sol: 192	Resolved

Description

When `execute` or `executeWhitelistedBatch` attempts to parse the function selector via `bytes4(data[:4])`, any call where `data.length < 4` (e.g. a pure Ether transfer that passes an empty data payload) will revert because slicing `data[:4]` triggers an out-of-bounds error.

This deviates from the standard `TimelockController` behavior, which allows zero-length data for native asset transfers.

Notice the following check in the `_execute` function:

```
function _execute(address target, uint256 value, bytes calldata data) internal virtual override {
    if (data.length > 0 target.code.length = 0) revert InvalidTarget(target);
    super._execute(target, value, data);
}
```

The current test `testExecuteWithValue` passes because:

- 1. `target` is a smart contract.
- 2. `abi.encodeWithSignature("")` actually returns non-empty calldata: `0xc5d24601`

However, if the `target` was an EOA it would revert with `InvalidTarget(EOA_ADDR)` error, because `data.length` check would pass in the `_execute` function but `target.code.length = 0` would not.

And, if we tried to, set `data.length` to 0, it would revert in the `EthenaTimelockController.execute` function, when trimming the call data as the call data would be empty as we initially stated.

Recommendation

Consider checking that `data.length` is `>` than 4 before setting: `bytes4 selector = bytes4(data[:4]);`.

Resolution

Ethena Team: The issue was resolved in [PR#4](#). We have added `_extractSelector` to mitigate this and followed up with the test `testCanWhitelistAndExecuteEmptyBytes4DataToSmartContract` to verify the functionality.

L-01 | Ether Refunds Break Balance Invariant

Category	Severity	Location	Status
Trapped Funds	● Low	EthenaTimelockController.sol	Resolved

Description

In the `execute`, `executeBatch`, and `executeWhitelistedBatch` functions the `msg.value` is validated to be exactly equal to the total of the value parameters provided. This validation is performed in an effort to ensure that no ETH is retained in the contract as mentioned in the README.

However, in the event that Ether is sent to a function and any portion is refunded by the arbitrary function call then this amount of ETH will be left in the `EthenaTimelockController` function and will not be rescuable due to the `msg.value` validations.

Refunds from arbitrary function calls are made possible by the `receive` function in the `OpenZeppelin` base `TimelockController` contract. Furthermore, if any calls with nonzero value are made with the `EthenaTimelockController` contract as the target, this Ether will be left within the contract.

Recommendation

Consider performing a balance check at the end of the `execute`, `executeBatch`, and `executeWhitelistedBatch` functions and refunding any ether in the contract to the caller, under the assumption that the caller can accept ether, or a holding address.

Resolution

Ethena Team: The issue was resolved in [PR#4](#). We have removed this check to allow funds to end up in the `TimelockController` contract and followed up with test `testEthCanBeRescuedFromTimelock` and `testErc20TokensCanBeRescuedFromTimelock` to validate that funds can be recovered if they do end up in the controller. Under normal circumstances we do not expect funds to end up in the controller unless there is a difference between `msg.value` and the value parameters or a refunds from an arbitrary function call is made or someone sends Ether directly into the `TimelockController` contract.

L-02 | Stuck Actions Due To Missing Whitelist Check

Category	Severity	Location	Status
Validation	● Low	EthenaTimelockController.sol	Resolved

Description

In the `schedule` function there is no validation to ensure that a whitelisted function is not scheduled through the normal timelock flow. As a result, when the scheduled whitelisted function becomes executable, it cannot be executed because the overridden `execute` function does not invoke `super.execute` and clear the action from the timelock.

If any actions were based on the whitelisted function call that was scheduled as a predecessor, these subsequent actions are stuck. Even in the case where the scheduled whitelisted action is cancelled, as it never reaches a `OperationState.Done` state.

Consider the following series of actions as an example:

- Action A is created with a whitelisted function selector in it's payload
- Action B is created for a non-whitelisted function with Action A as its predecessor
- Action A cannot be completed from the scheduled queue since the `execute` function does not allow the base `TimelockController` logic to be executed.
- Action B cannot be executed since Action A is listed as its predecessor, even if Action A is cancelled.
- All actions will have to be cancelled and re-queued, forcing an additional wait time of the `minDelay`.

Furthermore, this scenario can also arise if the function selector of a pending action is whitelisted after that action was already scheduled.

Recommendation

Consider overriding the `schedule` function to prevent whitelisted actions from being queued. Be aware that if this solution is adopted, whitelisting a function in the queue will also yield this behavior.

Alternatively, consider separating the whitelisted execution logic and non-whitelisted execution logic into separate functions. Notice that this is similar to the approach for batch executions, which do not exhibit this deficiency.

Resolution

Ethena Team: The issue was resolved in [PR#4](#). We have opted to separate the whitelisted execution logic and non-whitelisted execution logic into `execute` and `executedWhitelisted`.

I-01 | Ether Sent Is Trapped

Category	Severity	Location	Status
Trapped Funds	● Info	EthenaTimelockController.sol	Resolved

Description

The base `TimelockController` contract from `OpenZeppelin` implements a `receive` function and therefore ether can be sent directly to the `EthenaTimelockController` contract.

Any ether sent to the `EthenaTimelockController` contract this way will be unrescuable as a result of the `msg.value` checks in the `execute`, `executeBatch`, and `executeWhitelistedBatch` functions.

Recommendation

Consider either adding a rescue function, implementing refunds in the execution functions as mentioned in L-01, or implementing a receive function that reverts to disable direct Ether transfers.

Resolution

Ethena Team: The issue was resolved in [PR#4](#).

I-02 | Misleading Event Emission

Category	Severity	Location	Status
Events	● Info	EthenaTimelockController.sol: 91	Resolved

Description

In the `removeFromWhitelist` function the `FunctionRemovedFromWhitelist` event is emitted regardless of whether the specific target address and function selector were in the whitelist to begin with.

This could hypothetically be misleading to consumers of the `FunctionRemovedFromWhitelist` in the event that the target and selector combination value was not previously set as `true` in the `_functionWhitelist` mapping.

Similarly the `addToWhitelist` function performs no validation that the function was not already added to the whitelist.

Recommendation

Consider validating that the `_functionWhitelist` entry for the specified target and selector is `true` in the `removeFromWhitelist` function and `false` in the `addToWhitelist` function.

Resolution

Ethena Team: The issue was resolved in [PR#4](#).

I-03 | Lacking minDelay Validation

Category	Severity	Location	Status
Validation	● Info	EthenaTimelockController.sol: 46	Acknowledged

Description

There is no validation on the minDelay value in the constructor of the EthenaTimelockController contract. As a result the minDelay may technically be assigned to an insufficient delay, even though the deployment script currently sets the minDelay as 1 day.

Recommendation

Consider implementing validation for the minDelay value, otherwise be aware of this lack of validation during deployment.

Resolution

Ethena Team: Acknowledged.

I-04 | Upgradeable Target Whitelisting Risk

Category	Severity	Location	Status
Warning	● Info	EthenaTimelockController.sol	Acknowledged

Description

Arbitrary target contracts may be whitelisted with the `addToWhitelist` function. The target address in question may be a proxy contract which can have the implementation of it's whitelisted selector upgraded.

For this reason, care should be taken to examine the centralized risk of whitelisted target contracts.

Recommendation

Be aware of this risk and consider the centralized upgrade risks for any upgradeable contracts which are whitelisted.

Resolution

Ethena Team: Acknowledged. We do not intend to use `addToWhitelist` on functions outside of contracts that are currently controlled by the Ethena `multisig`. Assuming that is true and that the upgrade function on the target contract is not whitelisted, any upgrades happening to target whitelist contracts would have to go through the `minDelay`.

I-05 | Missing Documentation

Category	Severity	Location	Status
Documentation	● Info	README.md	Acknowledged

Description

In the README it is mentioned that there are strict `msg.value` checks for the `execute` and `executeWhitelistedBatch` functions, however there is also the same strict `msg.value` check in the `executeBatch` function which is not mentioned.

Recommendation

Amend the README file to include that the `executeBatch` function also implements the `msg.value` invariant check.

Resolution

Ethena Team: Acknowledged.

I-06 | Missing Event Data

Category	Severity	Location	Status
Events	● Info	EthenaTimelockController.sol	Resolved

Description

The `WhitelistedFunctionExecuted` event does not include relevant information such as the value and payload of the execution. These data fields are in the base `TimelockController` `CallExecuted` event and if anything would provide parity with this event.

Recommendation

Consider including value and payload fields in the `WhitelistedFunctionExecuted` event.

Resolution

Ethena Team: Resolved.

I-07 | Potential Censoring With Open Execution

Category	Severity	Location	Status
Warning	● Info	EthenaTimelockController.sol	Acknowledged

Description

The EXECUTOR_ROLE is planned to be left as an open role, however this introduces a potential censoring vector whereby a malicious actor may be able to control the execution flow of certain external calls.

For a particular external call where the execution of the target function uses a try/catch or allows the failure of a nested external call, a malicious actor may be able to perform the execution while providing insufficient gas to the execute or executeBatch functions such that the nested external call runs out of gas and fails but allows the top level transaction to succeed with the remaining 1/64 gas.

Recommendation

None of the existing permissioned functions which may be used by the EthenaTimelockController were observed to use a try/catch or allow the failure of an external call, therefore this is not an immediate concern. However be aware of this risk when adapting future use-cases for the timelock contract.

Resolution

Ethena Team: Acknowledged.

I-08 | Lacking Admin Rules

Category	Severity	Location	Status
Best Practices	● Info	EthenaTimelockController.sol	Acknowledged

Description

The base `TimelockController` contract does not implement the `DefaultAdminRules` contract nor any base default admin role protections.

Similarly, other Ethena related contracts use a `SingleAdminAccessControl` contract which provides a simpler implementation of default admin role protections.

Recommendation

Consider implementing the protections from the `SingleAdminAccessControl` contract for the default admin role as seen in other Ethena contracts.

Resolution

Ethena Team: Acknowledged. Worst case here is that someone could propose the Admin to renounce or revoke their role which would mean that other roles cannot be managed. In this scenario it is still possible for the timelock contract the propose the underlying contract to change its admin.

I-09 | renounceRole Called Without Timelock

Category	Severity	Location	Status
Warning	● Info	EthenaTimelockController.sol	Resolved

Description

In the AccessControl contract the renounceRole function is exposed to be called by any address without going through the timelock period. This does not pose any notable risk and this finding serves only to document that this action is not kept behind a timelock.

Recommendation

Be aware of this behavior, and if desired consider overriding the renounceRole function and requiring that it goes through the queued delay with the onlyTimelock modifier.

Resolution

Ethena Team: The issue was resolved in commit [573bbdb](#). We've removed the ability for addresses to renounce roles directly. They must be revoked through the timelock <https://github.com/ethena-labs/timelock-contract/pull/4/commits/573bbdb8aa5e213df79f2196939fecb3b3c82cf7>.

I-10 | Missing Zero Address Checks

Category	Severity	Location	Status
Validation	● Info	EthenaTimelockController.sol	Resolved

Description

In the constructor of the EthenaTimelockController contract the proposers list is validated to have all nonzero entries, however no such validation is performed for the whitelistedExecutors list which should also not contain the zero address.

Recommendation

Consider implementing a zero address validation for the whitelistedExecutors list.

Resolution

Ethena Team: The issue was resolved in [PR#4](#).

I-11 | Deployment Script Missing Validations

Category	Severity	Location	Status
Validation	● Info	DeployEthenaTimelockController.sol	Resolved

Description

In the deployment script for the EthenaTimelockController contract there is validation performed on the first entry of the proposers and executors lists.

Firstly, the entire proposers and executors lists could be validated to ensure that all proposers and executors received the expected roles, in the event that these lists were extended before deployment.

Secondly, the whitelistedExecutors list is not validated to ensure that the intended whitelisted executors received the expected WHITELISTED_EXECUTOR_ROLE role.

Finally, the proposer addresses will each also receive the CANCELLER_ROLE which can also be validated for.

Recommendation

Be aware of these potential deployment script improvements and consider implementing them if you wish.

Resolution

Ethena Team: Resolved.

I-12 | Magic Selector Length Number

Category	Severity	Location	Status
Best Practices	● Info	EthenaTimelockController.sol	Resolved

Description

In the EthenaTimelockController contract the value 4 is repeatedly used to denote the length of a function selector and create a slice of the selector. As a best practice magic numbers can be referenced as named constants to improve code readability.

Recommendation

Consider creating a constant SELECTOR_LENGTH value to use when slicing selectors.

Resolution

Ethena Team: Resolved.

I-13 | Timelock Cannot Interact With Precompiles

Category	Severity	Location	Status
Warning	● Info	EthenaTimelockController.sol: 192	Acknowledged

Description

Within the `_execute` override in `EthenaTimelockController`, there is a conditional that reverts if `data.length > 0` and `target.code.length = 0`:

```
if (data.length > 0 && target.code.length = 0) {revert InvalidTarget(target);}
```

This prevents the contract from calling addresses where `code.length` is zero. While this is intended to block whitelisting for addresses with empty code, it also blocks calls to Ethereum precompiles (e.g., 0x1 through 0x9 on mainnet), which often have no bytecode in the traditional sense.

Consequently, any attempt to schedule or execute interactions with precompiles will revert. Keep in mind that since the Pectra update EOAs can also have code in their accounts since they via delegation. This will bypass the check in `_execute` and allow execution of an EOA’s code.

Recommendation

- If interacting with precompiles is a requirement, remove or relax the `target.code.length = 0` check.
- Alternatively, explicitly allow known precompile addresses in the code or via a separate allow-list so that legitimate precompiles can be called without inadvertently allowing empty addresses.

Resolution

Ethena Team: The issue was resolved in [PR#4](#). Precompiled are not intended to be called directly by the `TimelockController` contract. Fixed through the splitting of `execute` and `executeWhitelisted` which allows us to remove this override.

I-14 | Unnecessary Unchecked Blocks

Category	Severity	Location	Status
Gas Optimization	● Info	EthenaTimelockController.sol	Resolved

Description

Since [Solidity 0.8.22](#), the compiler performs advanced range analysis to determine when overflow checks can safely be omitted.

In a typical loop increment scenario such as for (`uint256 i = 0; i < length; i++`), the compiler can prove that `i` will not overflow a `uint256` and therefore it automatically removes the checks.

Manually placing increments in an unchecked block is now redundant, making the code less clear without providing a meaningful gas optimization.

Recommendation

Replace unchecked `{ ++i; }` with a simple `++i`, allowing the compiler’s range analysis to handle overflow optimizations automatically. This cleaner style increases code clarity while maintaining code efficiency in Solidity 0.8.22 and above.

Resolution

Ethena Team: The issue was resolved in [PR#4](#).

I-15 | Predecessor Is Not Used For Whitelisted Actions

Category	Severity	Location	Status
Warning	● Info	EthenaTimelockController.sol	Resolved

Description

When a whitelisted operation is being executed by calling `execute()`, the `predecessor` parameter is ignored, even though the `NatSpec` says `* @param predecessor The operation that must be executed before this one.`

Because of this, whitelisted executors may expect that their operations will be executed only if the predecessor is already done, but in reality their operations will be executed regardless of the predecessor.

Recommendation

Either clarify that the predecessor is not used for whitelisted operations in the `NatSpec` or modify the code to actually use it.

Resolution

Ethena Team: The issue was resolved in [PR#4](#). Fixed through splitting out of `executeWhitelisted` function.

I-16 | Executor Role Can Execute Whitelisted Functions

Category	Severity	Location	Status
Documentation	● Info	EthenaTimelockController.sol: 141	Acknowledged

Description

The protocol documentation states that “only whitelisted executors can execute whitelisted functions” as a invariant. It also claims that batches cannot be scheduled if they contain whitelisted functions.

However, the current implementation allows scheduling such batches. This breaks the documented feature and effectively bypasses the invariant, as any address with EXECUTOR_ROLE can then execute whitelisted functions via the executeBatch function.

Recommendation

If this behaviour is intended, clarify it in the documentation. If not, add a check to prevent scheduling batches that include whitelisted functions.

Resolution

Ethena Team: Acknowledged. One caveat here is that a non-whitelisted function can be scheduled and then subsequently added to the whitelist before the scheduled function is executed.

I-17 | Malicious Cancellor Can DOS The Timelock

Category	Severity	Location	Status
DoS	● Info	TimelockController.sol	Acknowledged

Description

When [TimelockController](#) is created, all of the proposers receive the `PROPOSER_ROLE` and `CANCELLER_ROLE`, which allow them to both propose and cancel transactions.

This gives them a lot of power, since they can cancel any transaction they want to before the timelock delay has passed.

Normally, if any of the proposers becomes malicious, their role should be revoked by calling [AccessControl.revokeRole\(\)](#) which can be only executed by the admin of the given role.

In the case of the timelock, the admin is the address with the `DEFAULT_ADMIN_ROLE` - this address is the timelock itself.

Because of this, the revoke transaction itself is a subject to the timelock delay, which makes it possible for the malicious proposer to just cancel it, keeping their `CANCELLER_ROLE`.

Once a proposer is compromised, the result is DOS of the timelock and permanent freezing of the funds it holds (since any transaction can be cancelled).

Recommendation

Be careful with who you give the `CANCELLER_ROLE`, ideally only to one account.

Resolution

Ethena Team: Acknowledged. Proposer and canceller roles are intended to be assigned only to the multisig that is the current controller of the ethena protocol contracts.

I-18 | Timelock Is Not Compatible With Some Chains

Category	Severity	Location	Status
Warning	● Info	EthenaTimelockController.sol	Resolved

Description

The timelock inherits from `ReentrancyGuardTransient` which makes use of the `tload` and `tstore` opcodes introduced in `EIP-1153`. If the contract were to be deployed to a chain with no support for these opcodes, the functionality would be broken.

Recommendation

Keep in mind you need to change the reentrancy guard if you are going to deploy to such chains.

Resolution

Ethena Team: Resolved. We’ve opted to replace with `ReentrancyGuard` instead. The gas saving is not a concern.

I-19 | Timelock Unable To Blacklist

Category	Severity	Location	Status
Logical Error	● Info	StakedUsde.sol: 100	Acknowledged

Description

The NatSpec for the addToBlacklist function in the StakedUSDe contract states that it Allows the owner (DEFAULT_ADMIN_ROLE) and blacklist managers to blacklist addresses.

However, the addToBlacklist and removeFromBlacklist functions use the onlyRole(BLACKLIST_MANAGER_ROLE) modifier which only allows the blacklist manager role to execute these functions.

As a result if the EthenaTimelockController is only granted the DEFAULT_ADMIN_ROLE over the contracts it will be unable to invoke the addToBlacklist or removeFromBlacklist functions.

Recommendation

Be aware of this discrepancy and be sure to assign the BLACKLIST_MANAGER_ROLE to the EthenaTimelockController in addition to the DEFAULT_ADMIN_ROLE for the StakedUSDe contract.

Resolution

Ethena Team: Acknowledged. It should be noted that the DEFAULT_ADMIN_ROLE can manage addresses with the BLACKLIST_MANAGER_ROLE. The blacklisting role in StakedUSDe is intended to be given to addresses other than the admin.

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