

$$u^* = \sqrt{uv}$$

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October 2023

Available at <https://pascalnichailat.org/13/>

## US GOVERNMENT'S EMPLOYMENT MANDATE

- Employment Act of 1946
  - “policy and responsibility of the federal government...to promote **maximum employment**, production”
  - vaguer, weaker requirement than full employment (Weir 1987)
- Federal Reserve Reform Act of 1977
  - responsibility of the Federal Reserve “to promote effectively the goals of **maximum employment**, stable prices”
- Full Employment and Balanced Growth Act of 1978
  - “policy and responsibility of the federal government to use all practicable means...in a manner calculated to foster and promote...**full employment** and production”

## HOW TO INTERPRET LEGAL CONCEPT OF FULL EMPLOYMENT?

- no official value or series for full employment
  - unlike inflation target of 2%
- Full Employment and Balanced Growth Act:  $u^* = 4\%$  in 1983
  - but not enforced ( $u = 9.6\%$  in 1983) and not explained
- Boston Fed's Rosengren (2014):  $u^* = \text{CBO's NRU}$ 
  - but just a slow-moving average  $\rightsquigarrow$  not socially desirable
- Fed's Powell (2022):  $u^* = \text{NAIRU}$ 
  - but inconsistent with dual mandate
- FOMC (2012, 2023):  $u^*$  is determined by “nonmonetary factors that affect the structure and dynamics of the labor market” and it “may change over time and may not be directly measurable”

## IN THIS PAPER:

- interpret full employment as **efficient unemployment**
  - allocation of labor that maximizes production (Hosios 1990)
  - given voluntary labor-force participation (Rees 1957)
- obtain **easily applicable formula** for  $u^*$ 
  - simplification of Michaillat-Saez (2021) formula for US economy
  - can be applied to historical data
  - can be applied in real time
- argue that employment mandate **might coincide with price mandate**
  - divine coincidence appears in US data (Benigno, Eggertsson 2023)

# THEORY OF FULL EMPLOYMENT

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## COMPOSITION OF LABOR FORCE

1. share  $u$  of labor force is unemployed
    - no home production (Borgschulte, Martorell 2018)
  2. share  $v$  of labor force is employed and recruiting
    - one worker per vacancy (National Employer Survey 1997)
  3. share  $1 - (u + v)$  of labor force is employed and producing
- 
- labor force participation rate
  - marginal attachment rate

## US BEVERIDGE CURVE $\approx$ HYPERBOLA



► Time series on log scale

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► Time series on log scale



## US BEVERIDGE CURVE $\approx$ HYPERBOLA



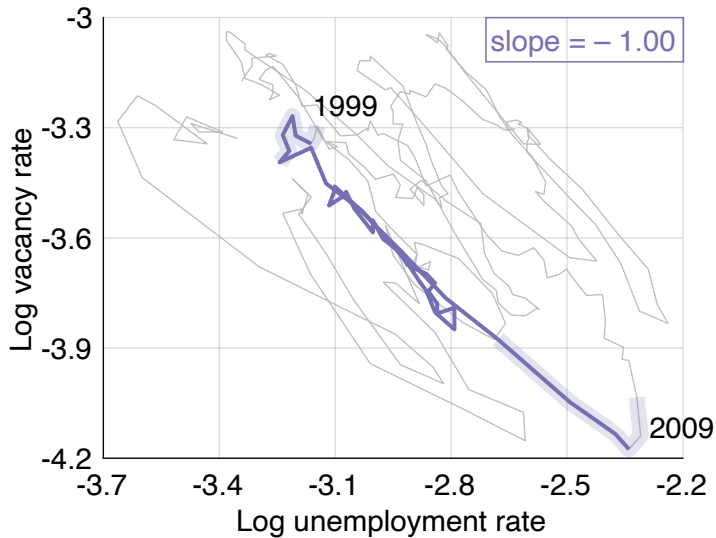
► Time series on log scale

## US BEVERIDGE CURVE $\approx$ HYPERBOLA



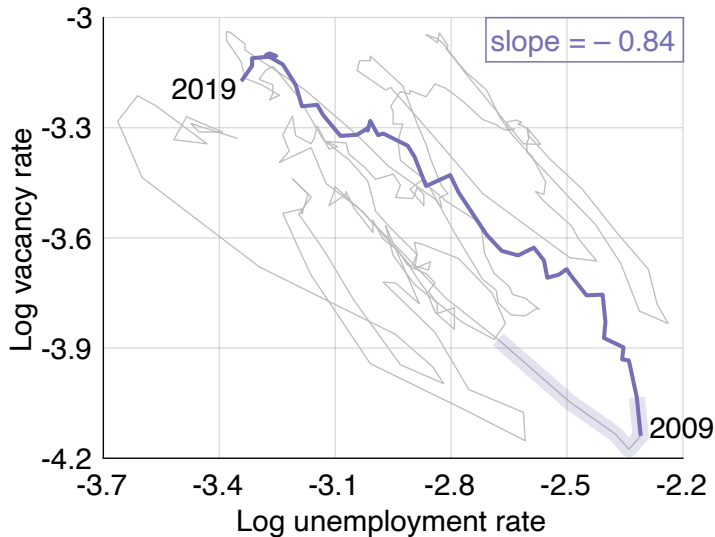
► Time series on log scale

## US BEVERIDGE CURVE $\approx$ HYPERBOLA



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► Time series on log scale

## SOCIAL PLANNER MAXIMIZES PRODUCTION

- minimize nonproductive use of labor  $u + v$
- subject to hyperbolic Beveridge curve  $uv = A$
- unconstrained minimization with convex objective:  $u + A/u$
- first-order condition is necessary and sufficient to find solution:

$$\frac{d[u + A/u]}{du} = 0 \Rightarrow 1 - A/u^2 = 0 \Rightarrow u = \sqrt{A}$$

- solution is efficient unemployment rate:

$$u^* = \sqrt{uv}$$

## CRITERION FOR FULL EMPLOYMENT, EFFICIENCY

- $u^* = \sqrt{uv}$  is full-employment, efficient unemployment rate
  - geometric average of  $u$  and  $v$
- economy is above full employment—inefficiently tight—when  $u < u^*$ 
  - ~> inefficiently tight when  $u < v$
- economy is below full employment—inefficiently slack—when  $u > u^*$ 
  - ~> inefficiently slack when  $u > v$

## THEORETICAL FOUNDATION FOR OLD IDEAS ABOUT FULL EMPLOYMENT

- Beveridge (1944) report
  - full employment when  $u \leq v$
- US Bureau of Labor Statistics
  - flag when jobseekers per vacancy  $u/v > 1$
- Japanese Ministry of Health, Labour, Welfare
  - monitor “balanced unemployment”, which occurs when  $u = v$
- Fed’s Powell (2022)
  - a “pretty good number” is when  $v/u = 1$

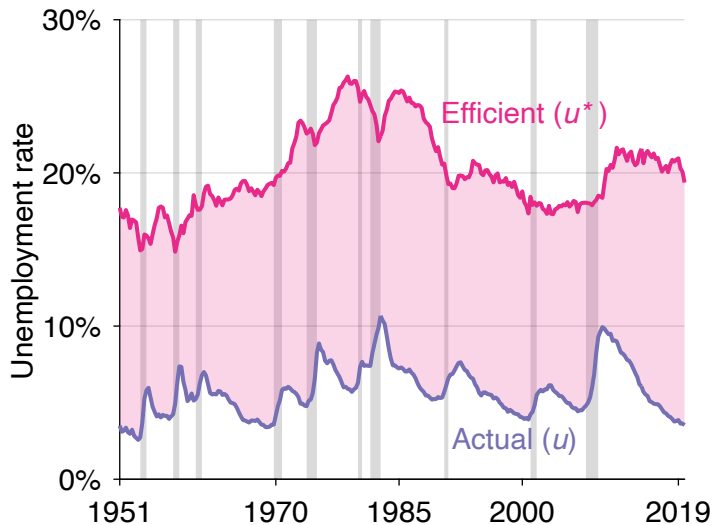
## MORE GENERAL FORMULA (MICHAILLAT, SAEZ 2021)

- home production per unemployed worker:  $0 \rightarrow \zeta$
- # recruiters per vacancy:  $1 \rightarrow \kappa$
- Beveridge curve:  $v = A/u \rightarrow v = A/u^\epsilon$
- efficient unemployment rate:

$$u^* = \sqrt{uv} \rightarrow u^* = \left( \frac{\kappa \cdot \epsilon}{1 - \zeta} \cdot v \cdot u^\epsilon \right)^{1/(1+\epsilon)}$$



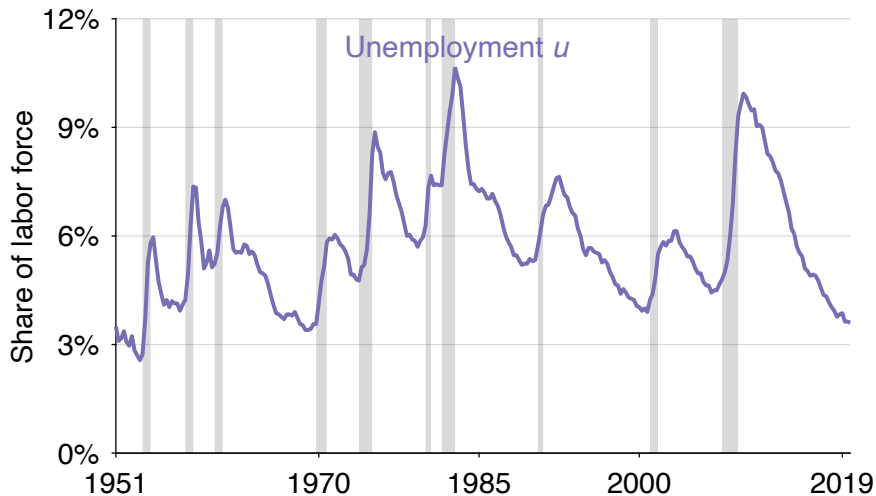
$u^*$  WITH  $\zeta = 0.96$  (HAGEDORN, MANOVSKII 2008)



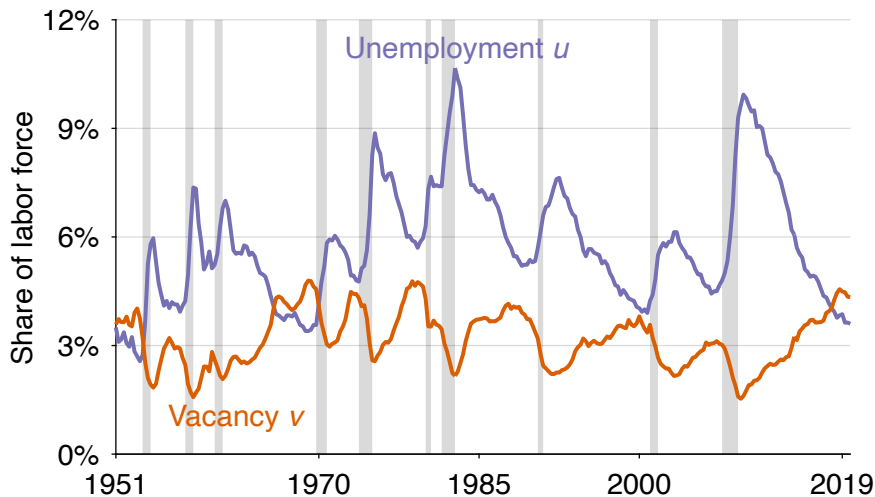
## POSTWAR IN THE UNITED STATES

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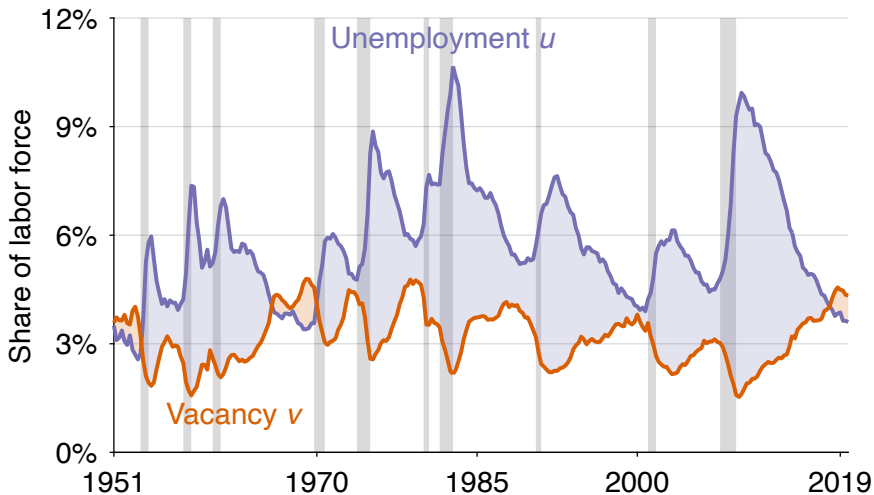
# UNEMPLOYMENT RATE (CPS)



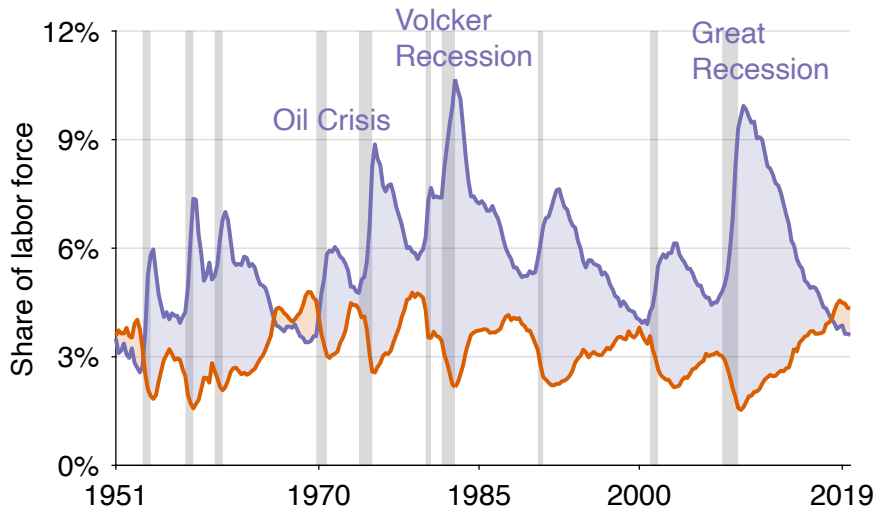
## VACANCY RATE (BARNICHON 2010, JOLTS)



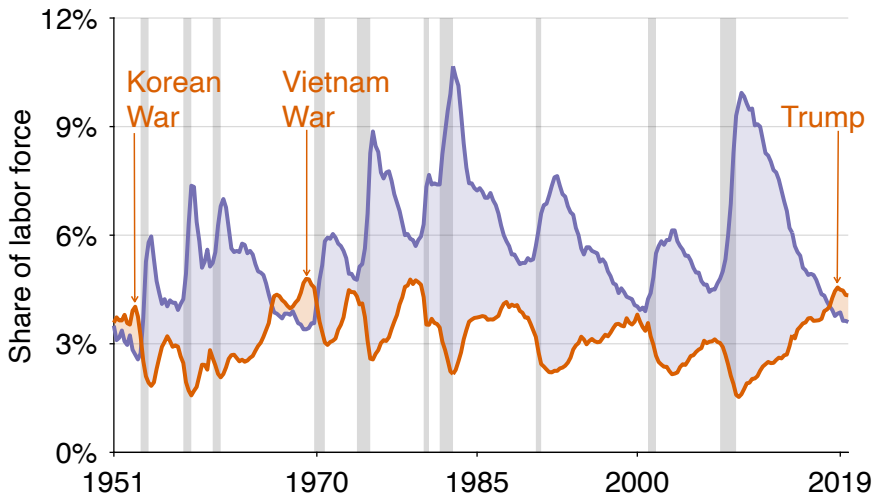
## LABOR MARKET IS GENERALLY TOO SLACK...



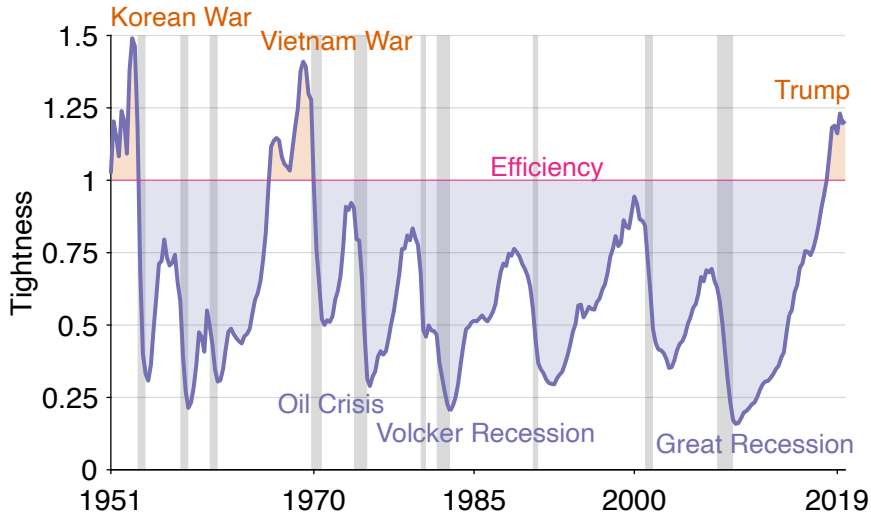
...AND IS ESPECIALLY SLACK IN SLUMPS



## LABOR MARKET IS TOO TIGHT DURING WARS

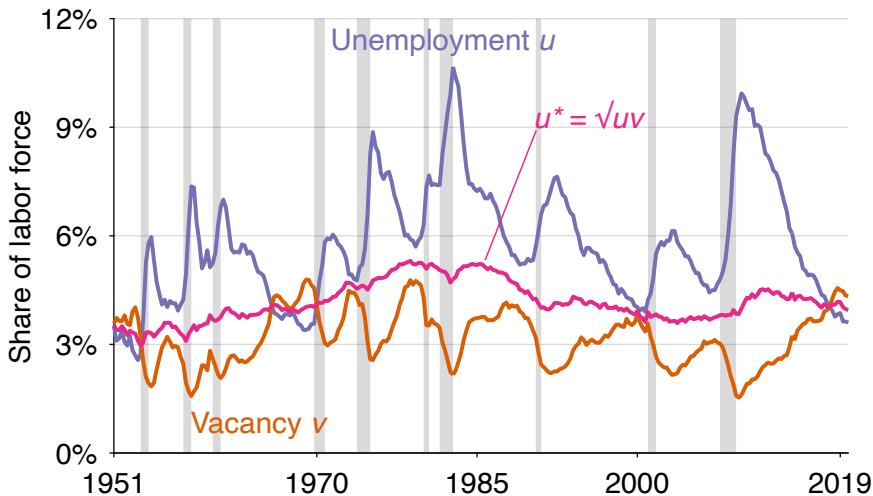


# TIGHTNESS $v/u$ SUMMARIZES STATE OF LABOR MARKET

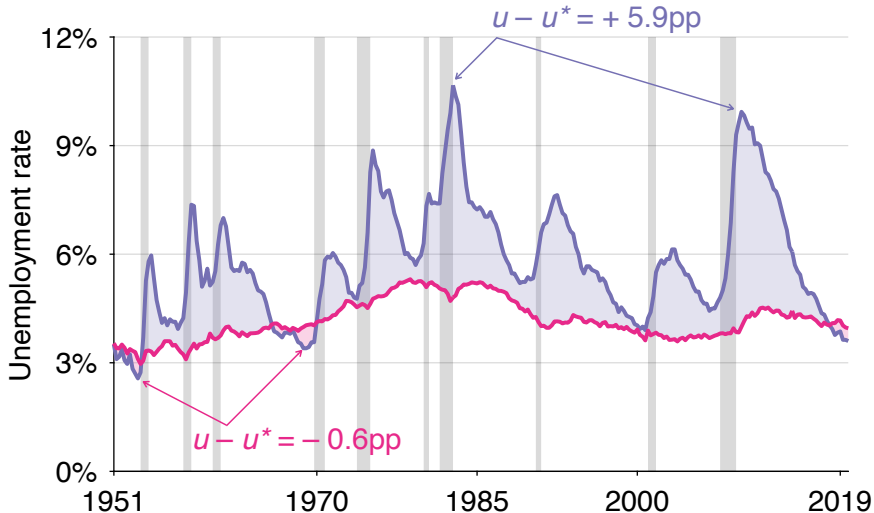




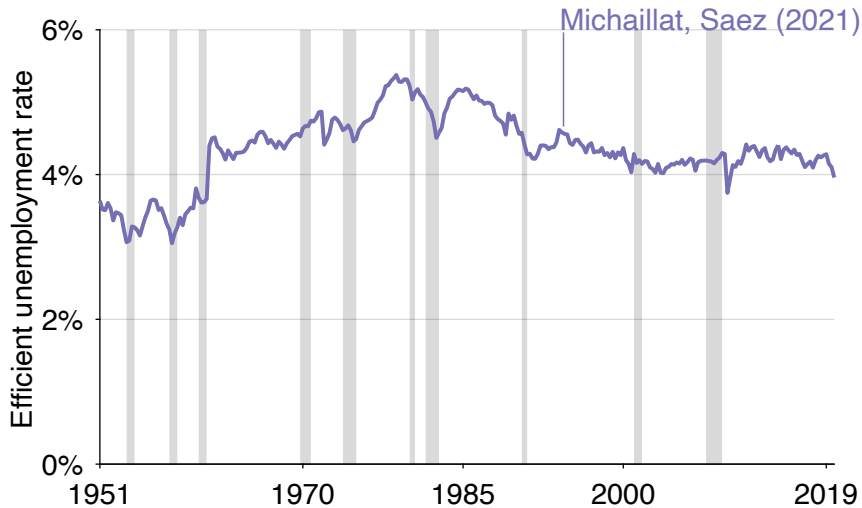
$u^*$  REMAINS IN 3.0%–5.3%, AVERAGES 4.2%



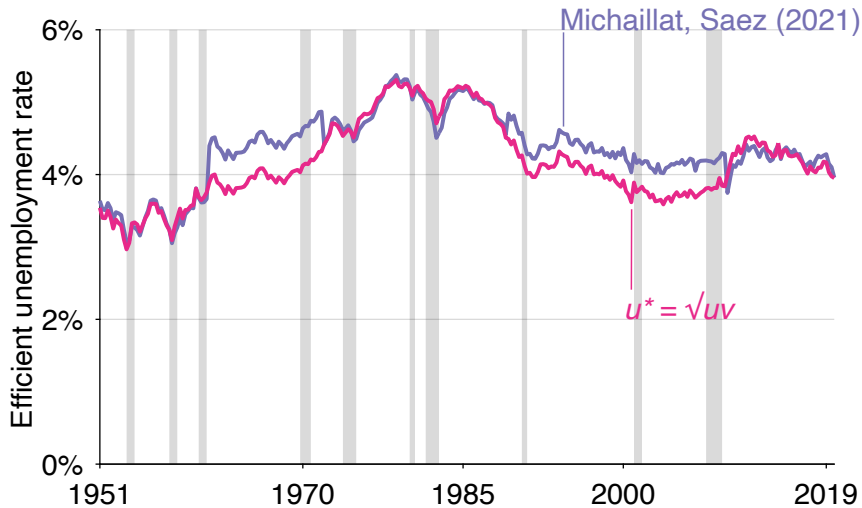
## UNEMPLOYMENT GAP IS COUNTERCYCLICAL



## COMPARISON WITH MICHAILLAT, SAEZ (2021)



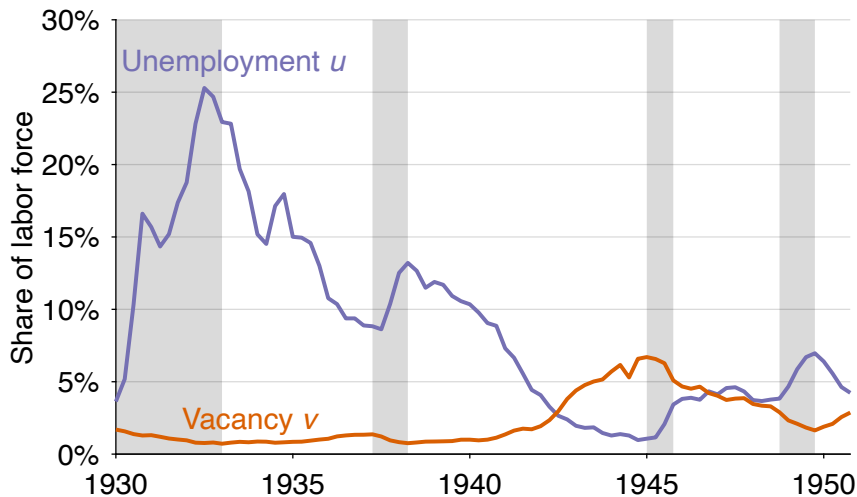
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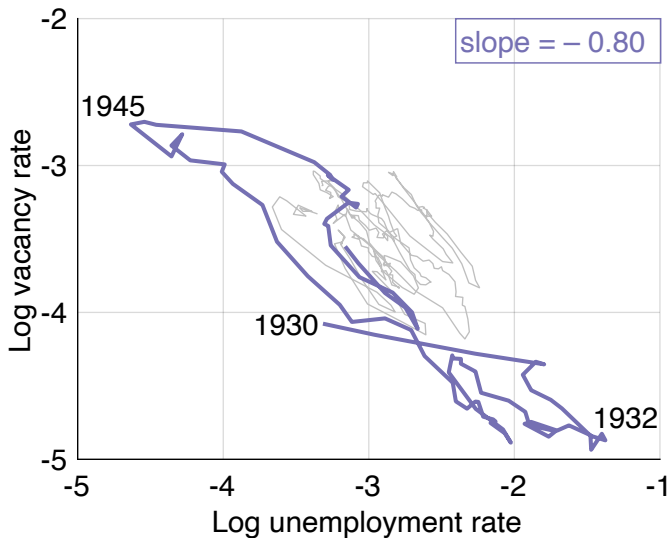
# GREAT DEPRESSION IN THE UNITED STATES

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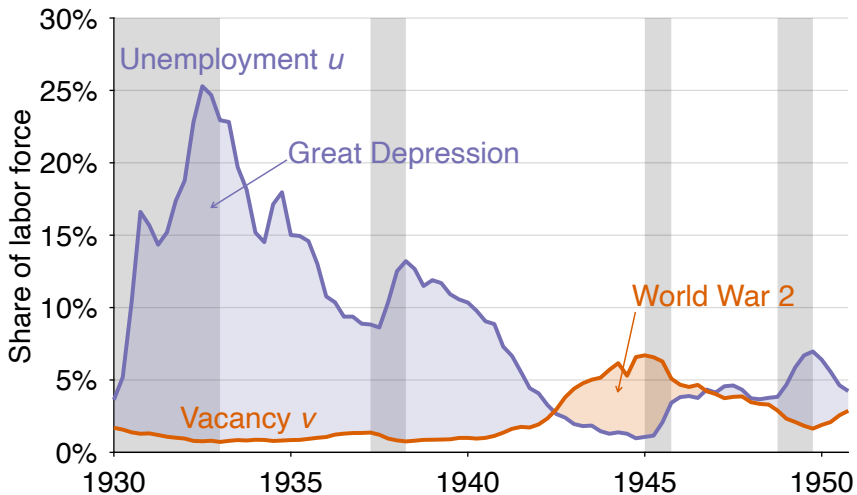
# NBER DATA (PETROSKY-NADEAU, ZHANG 2021)



## BEVERIDGE CURVE $\approx$ HYPERBOLA

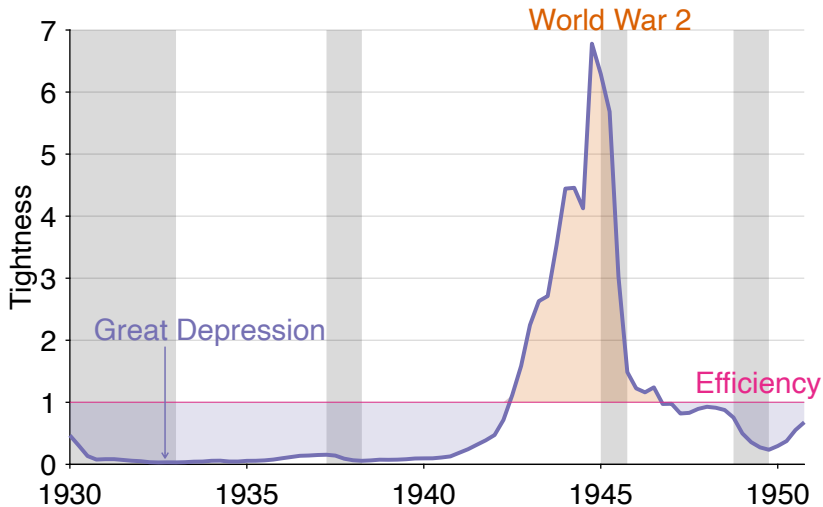


## LABOR MARKET WAS TOO SLACK UNTIL WW2

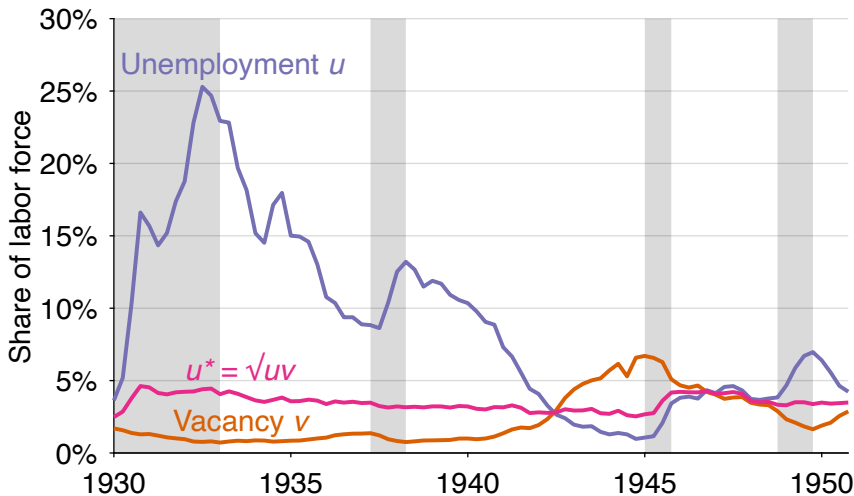




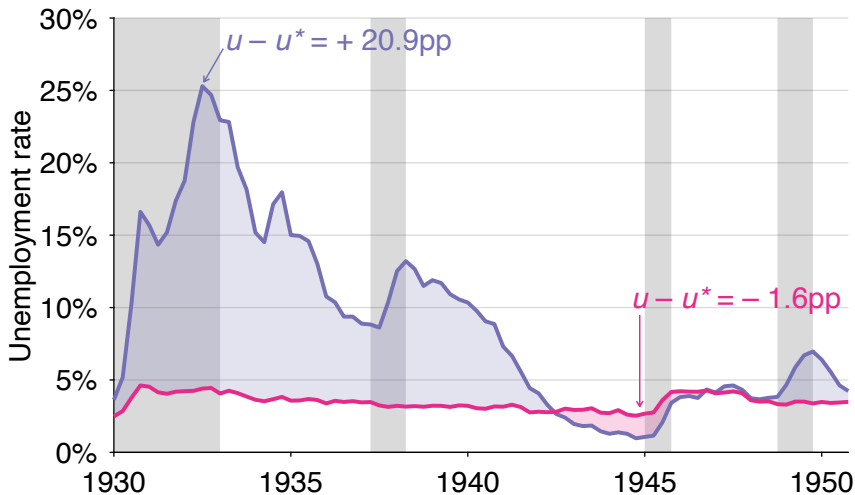
## LOWEST AND HIGHEST TIGHTNESS ON RECORD



$u^*$  REMAINS IN 2.5%–4.6%, AVERAGES 3.5%



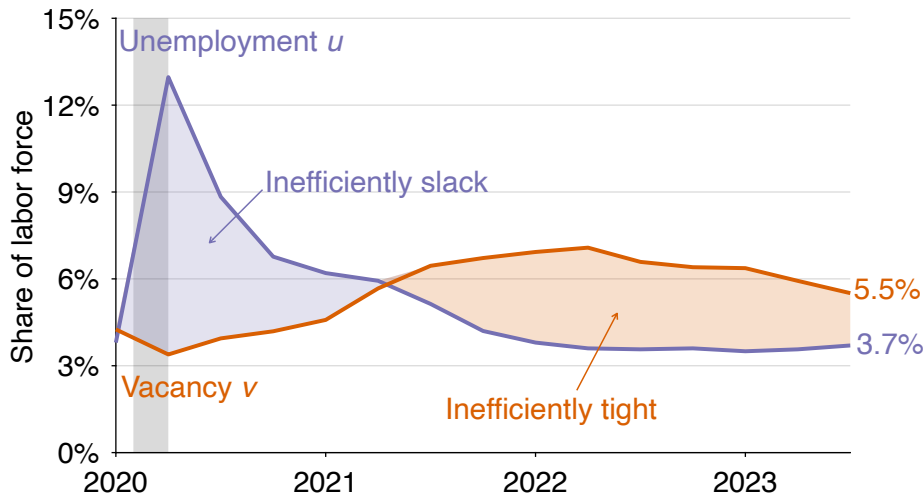
## MOST EXTREME UNEMPLOYMENT GAPS ON RECORD



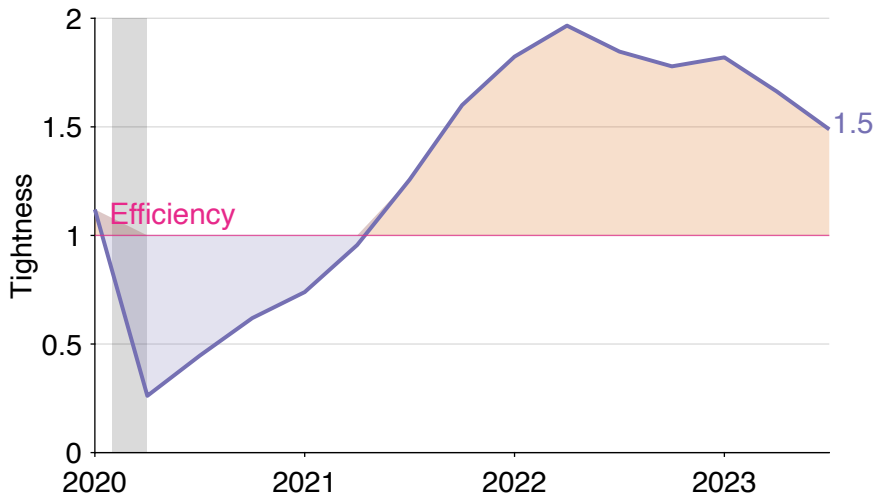
# PANDEMIC IN THE UNITED STATES

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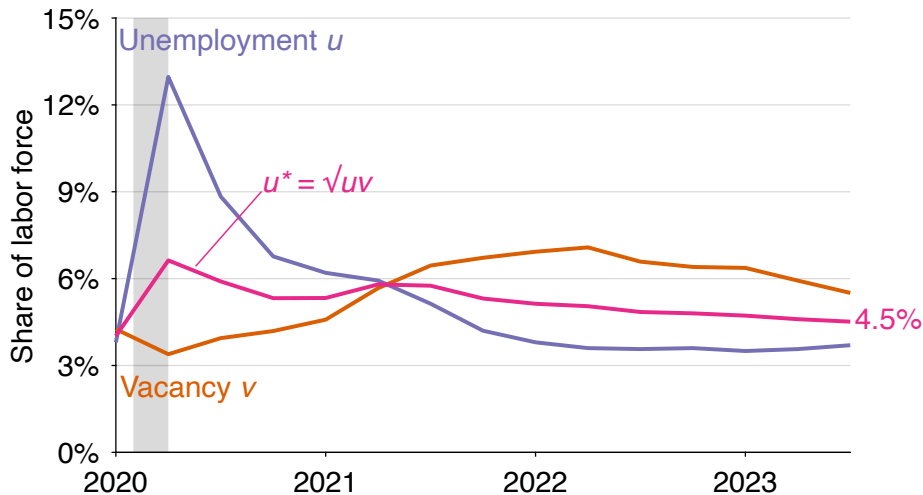
## LABOR MARKET HAS BEEN TOO TIGHT SINCE 2021Q3...



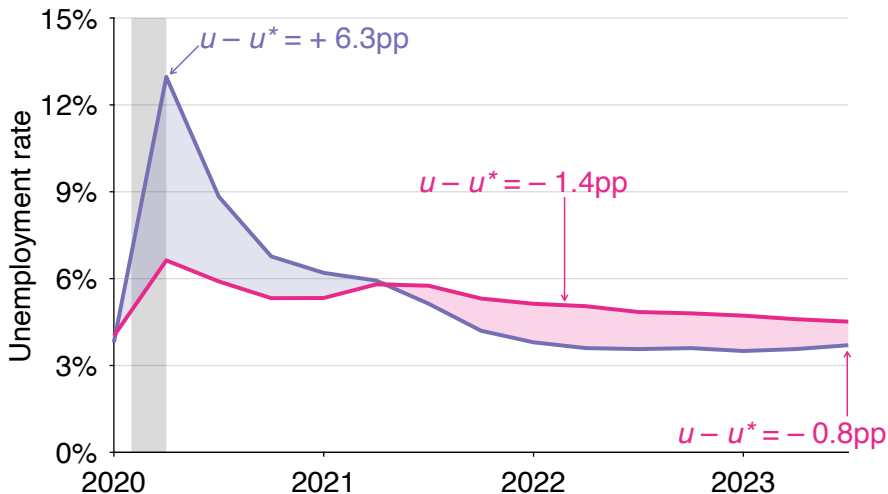
...BUT IT HAS BEEN COOLING SINCE 2022Q2



CURRENT TARGET FOR MONETARY POLICY:  $u^* = 4.5\%$

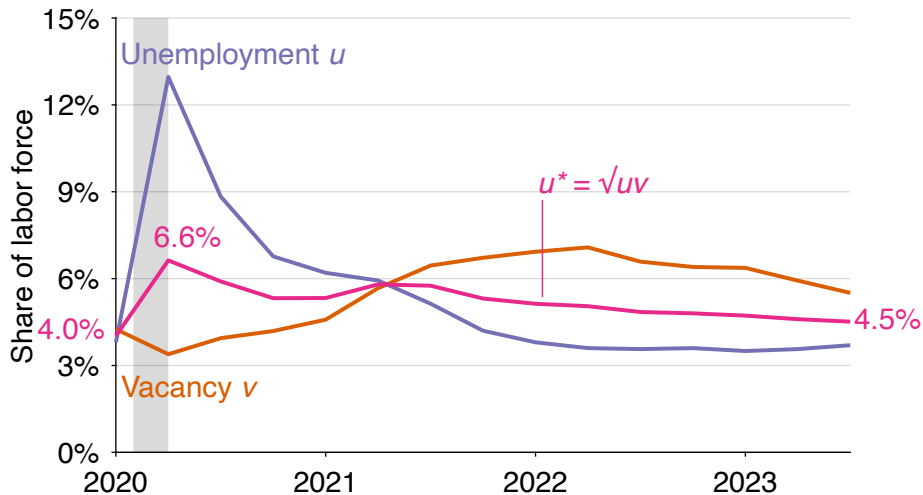


## MOST EXTREME UNEMPLOYMENT GAPS SINCE WW2

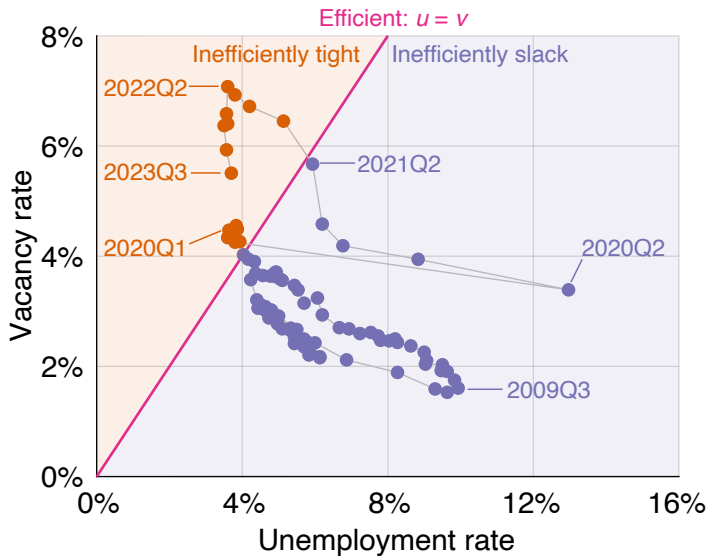




## WHY DID $u^*$ INCREASE SO MUCH IN 2020?



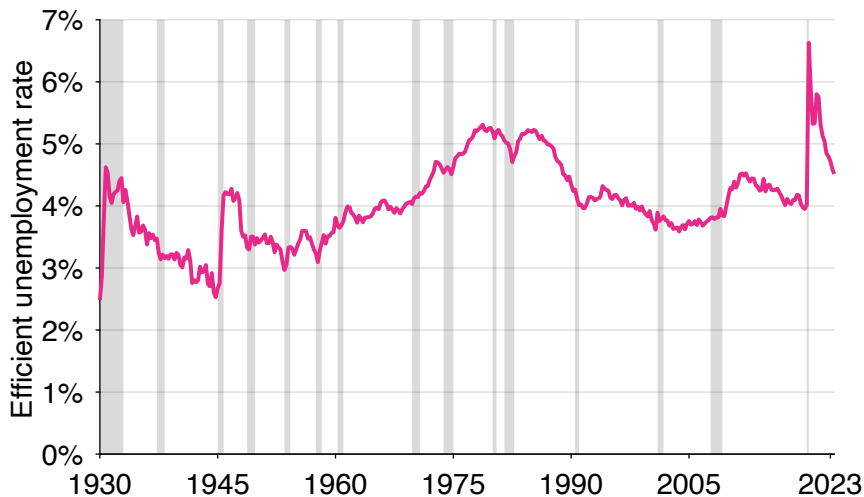
## BECAUSE OF LARGE SHIFT OF BEVERIDGE CURVE IN 2020Q2



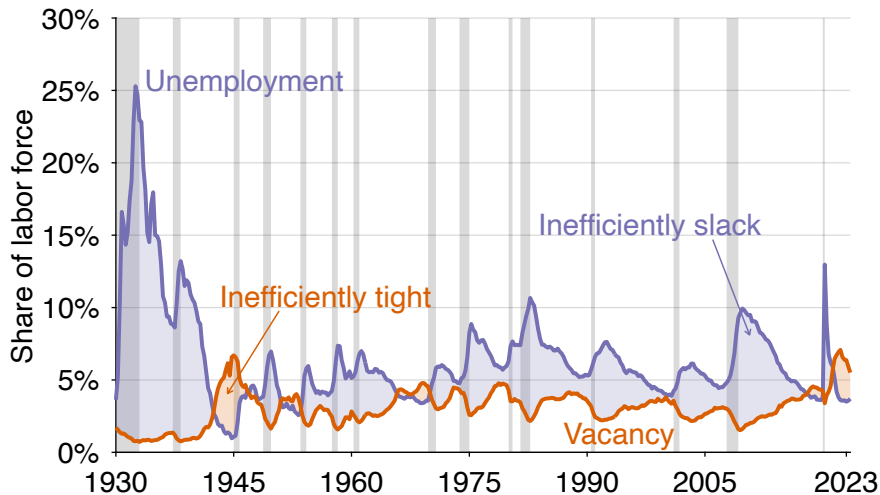
## SUMMARY

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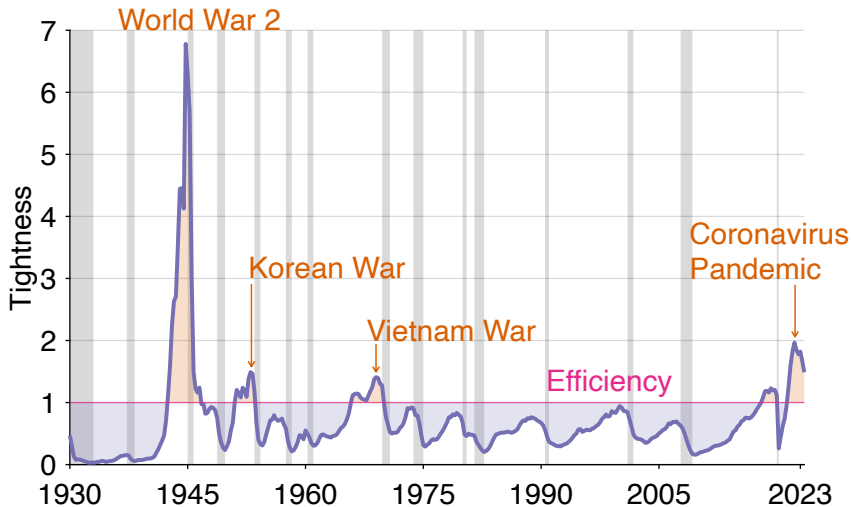
$u^* = \sqrt{uv}$  AVERAGES 4.1% OVER 1930–2023



## EFFICIENCY CRITERION FOR US LABOR MARKET



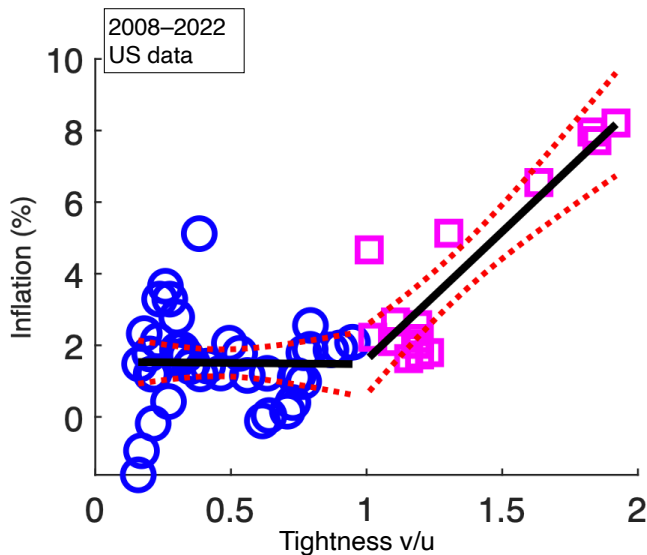
# AN EQUIVALENT EFFICIENCY CRITERION



WHAT ABOUT THE PRICE MANDATE?

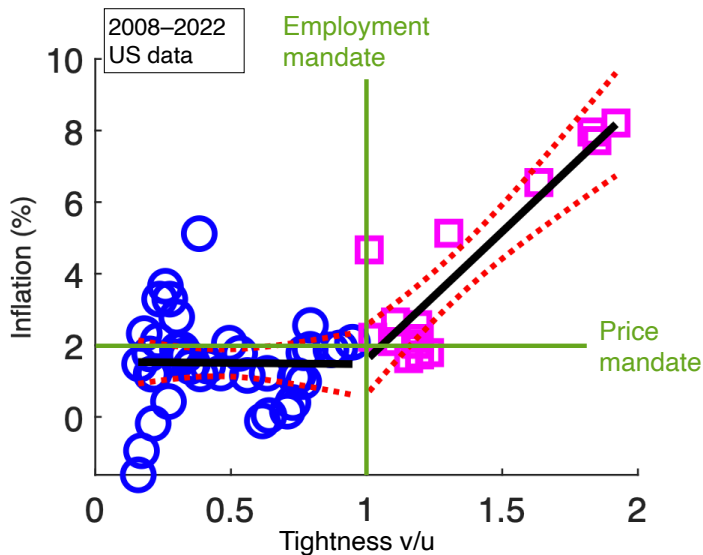
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# BENIGNO, EGGERTSSON (2023): DIVINE COINCIDENCE?

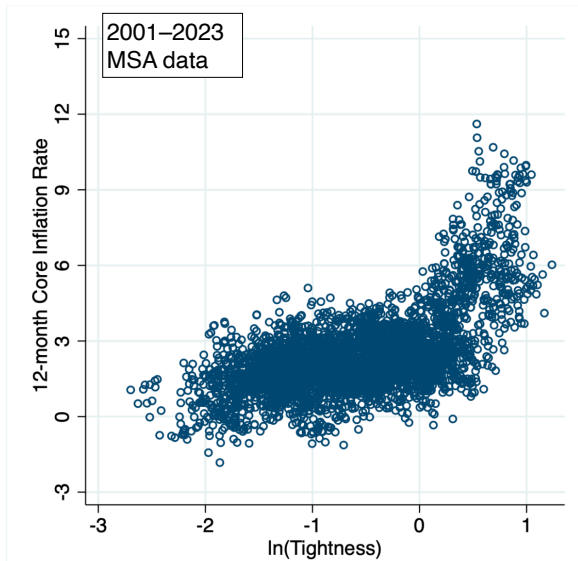




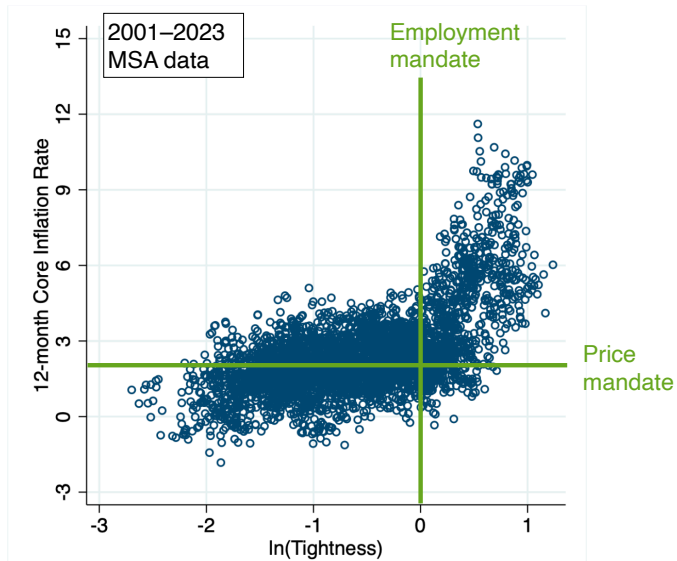
# BENIGNO, EGGERTSSON (2023): DIVINE COINCIDENCE?



## GITTI (2023): DIVINE COINCIDENCE?



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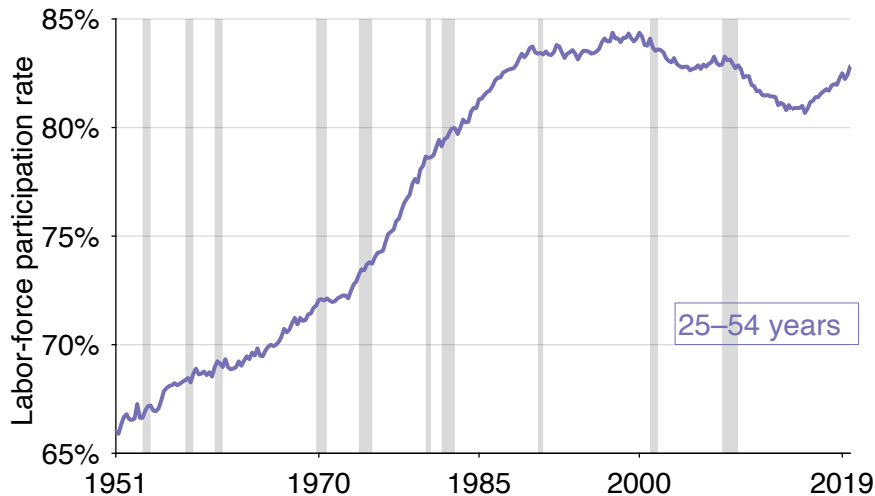


## A SIMPLE MODEL WITH DIVINE COINCIDENCE

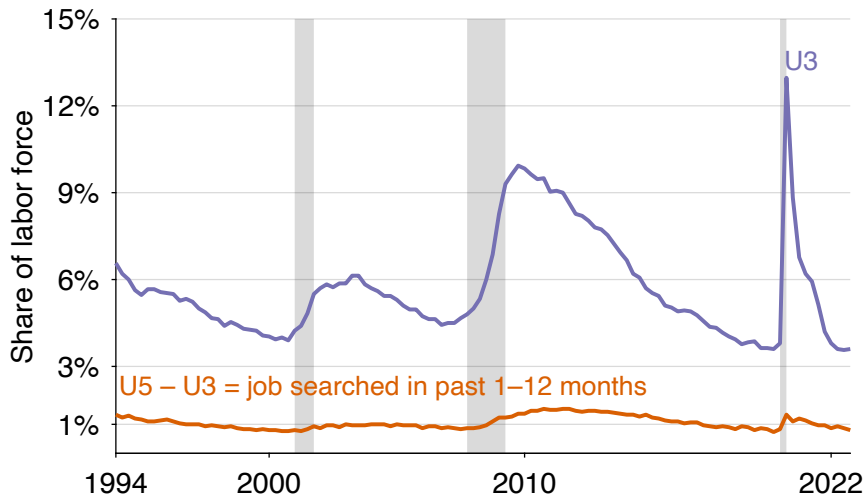
- economical business-cycle model structure (Michaillat, Saez 2022)
  - households sell and buy services
  - trades are mediated by a matching function  $\Rightarrow$  unemployment
  - services and wealth provide utility  $\Rightarrow$  nondegenerate AD curve
- price competition through directed search (Moen 1997)
  - services with higher prices take longer to sell
  - services with higher prices are also easier to buy
- price rigidity from quadratic price-adjustment costs (Rotemberg 1982)
- divine coincidence appears
  - $\pi = \bar{\pi} \Leftrightarrow u = u^*$
  - price mandate coincides with employment mandate



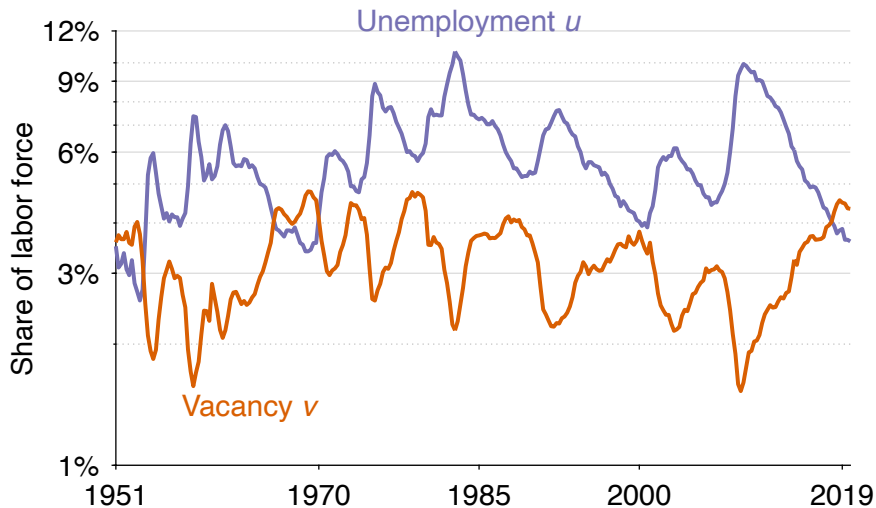
## US LABOR-FORCE PARTICIPATION $\approx$ ACYCLICAL



## US MARGINAL ATTACHMENT RATE $\approx 1\%$ LABOR FORCE



## LOG UNEMPLOYMENT AND VACANCY RATES



► Return to Beveridge curve