Managing AI Risks in an Era of Rapid Progress

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Abstract

In this short consensus paper, we outline risks from upcoming, advanced AI systems. We examine large-scale social harms and malicious uses, as well as an irreversible loss of human control over autonomous AI systems. In light of rapid and continuing AI progress, we propose urgent priorities for AI R&D and governance.

Rapid AI progress

In 2019, GPT-2 could not reliably count to ten. Only four years later, deep learning systems can write software, generate photorealistic scenes on demand, advise on intellectual topics, and combine language and image processing to steer robots. As AI developers scale these systems, unforeseen abilities and behaviors emerge spontaneously, without explicit

programming¹. Progress in AI has been swift and, to many, surprising.

The pace of progress may surprise us again. Current deep learning systems still lack important capabilities and we do not know how long it will take to develop them. However, companies are engaged in a race to create generalist AI systems that match or exceed human abilities in most cognitive work^{2,3}.

They are rapidly deploying more resources and developing new techniques to increase AI capabilities. Progress in AI also enables faster progress: AI assistants are increasingly used to automate programming⁴, data collection^{5,6}, and chip design⁷ to improve AI systems further⁸.

There is no fundamental reason why AI progress would slow or halt when it reaches human-level abilities. Indeed, AI has already surpassed human abilities in narrow domains like protein folding and strategy games^{9–11}. Compared to humans, AI systems can act faster, absorb more knowledge, and communicate at a far higher bandwidth. Additionally, they can be scaled to use immense computational resources and can be replicated by the millions.

The rate of improvement is already staggering, and tech companies have the cash reserves needed to scale the latest training runs by multiples of 100 to 1000^{12} . Combined with the ongoing growth and automation in AI R&D, we must take seriously the possibility that generalist AI systems will outperform human abilities across many critical domains within the current decade or the next.

What happens then? If managed carefully and distributed fairly, advanced AI systems could help humanity cure diseases, elevate living standards, and protect our ecosystems. The opportunities AI offers are immense. But alongside advanced AI capabilities come large-scale risks that we are not on track to handle well. Humanity is pouring vast resources into making AI systems more powerful but far less into safety and mitigating harms. For AI to be a boon, we must reorient; pushing AI capabilities alone is not enough.

We are already behind schedule for this reorientation. We must anticipate the amplification of ongoing harms, as well as novel risks, and prepare for the largest risks *well before they materialize*. Climate change has taken decades to be acknowledged and confronted; for AI, decades could be too long.

Societal-scale risks

AI systems could rapidly come to outperform humans in an increasing number of tasks. If such systems are not carefully designed and deployed, they pose various societal-scale risks. They threaten to amplify social injustice, erode social stability, and weaken our shared understanding of reality that is foundational to society. They could also enable large-scale criminal or terrorist activities. Especially in the hands of a few powerful actors, AI could cement or exacerbate global inequities, or facilitate automated war-

fare, customized mass manipulation, and pervasive surveillance^{13–16}.

Many of these risks could soon be amplified, and new risks created, as companies are developing *autonomous* AI: systems that can plan, act in the world, and pursue goals. While current AI systems have limited autonomy, work is underway to change this ¹⁷. For example, the non-autonomous GPT-4 model was quickly adapted to browse the web ¹⁸, design and execute chemistry experiments ¹⁹, and utilize software tools ²⁰ including other AI models ²¹.

If we build highly advanced autonomous AI, we risk creating systems that pursue undesirable goals. Malicious actors could deliberately embed harmful objectives. Moreover, no one currently knows how to reliably align AI behavior with complex values; several research breakthroughs are needed (see below). Even well-meaning developers may inadvertently build AI systems that pursue unintended goals—especially if, in a bid to win the AI race, they neglect expensive safety testing and human oversight.

Once autonomous AI systems pursue undesirable goals, embedded by malicious actors or by accident, we may be unable to keep them in check. Control of software is an old and unsolved problem: computer worms have long been able to proliferate and avoid detection²². However, AI is making progress in critical domains such as hacking, social manipulation, deception, and strategic planning^{17,23}. Advanced autonomous AI systems will pose unprecedented control challenges.

To advance undesirable goals, future autonomous AI systems could use undesirable strategies—learned from humans or developed independently—as a means to an end²⁴⁻²⁷. AI systems could gain human trust, acquire financial resources, influence key decision-makers, and form coalitions with human actors and other AI systems. To avoid human intervention²⁷, they might copy their algorithms across global server networks 28 , as computer worms do. AI assistants are already co-writing a substantial share of computer code worldwide²⁹; future AI systems could insert and then exploit security vulnerabilities to control the computer systems behind our communication, media, banking, supply-chains, militaries, and governments. In open conflict, AI systems could threaten with or use autonomous or biological weapons. AI systems having access to such technology would merely continue existing trends to automate military activity, biological research, and AI development itself. If AI systems pursued such

strategies with sufficient skill, it would be difficult for humans to intervene.

Finally, AI systems will not need to plot for influence if it is freely handed over. As autonomous AI systems increasingly become faster and more costeffective than human workers, a dilemma emerges. Companies, governments, and militaries might be forced to deploy AI systems widely and cut back on expensive human verification of AI decisions, or risk being outcompeted 14,30. As a result, autonomous AI systems could increasingly assume critical societal roles.

Without sufficient caution, we may irreversibly lose control of autonomous AI systems, rendering human intervention ineffective. Large-scale cybercrime, social manipulation, and other highlighted harms could then escalate rapidly. This unchecked AI advancement could culminate in a large-scale loss of life and the biosphere, and the marginalization or even extinction of humanity.

Harms such as misinformation and discrimination from algorithms are already evident today³¹; other harms show signs of emerging²³. It is vital to both address ongoing harms and anticipate emerging risks. This is *not* a question of either/or. Present and emerging risks often share similar mechanisms, patterns, and solutions³²; investing in governance frameworks and AI safety will bear fruit on multiple fronts³³.

A path forward

If advanced autonomous AI systems were developed today, we would not know how to make them safe, nor how to properly test their safety. Even if we did, governments would lack the institutions to prevent misuse and uphold safe practices. That does not, however, mean there is no viable path forward. To ensure a positive outcome, we can and must pursue research breakthroughs in AI safety and ethics and promptly establish effective government oversight.

Reorienting technical R&D

We need research breakthroughs to solve some of today's technical challenges in creating AI with safe and ethical objectives. Some of these challenges are unlikely to be solved by simply making AI systems more capable^{25,34–38}. These include:

• Oversight and honesty: More capable AI systems can better exploit weaknesses in oversight and testing^{35,39,40}—for example, by producing false but compelling output^{38,41,42}.

- Robustness: AI systems behave unpredictably in new situations (under distribution shift or adversarial inputs)^{37,43,44}.
- Interpretability and transparency: AI decisionmaking is opaque. So far, we can only test large models via trial and error. We need to learn to understand their inner workings⁴⁵.
- Inclusive AI development: AI advancement will need methods to mitigate biases and integrate the values of the many populations it will affect ^{15,46}.
- Risk evaluations: Frontier AI systems develop unforeseen capabilities only discovered during training or even well after deployment⁴⁷. Better evaluation is needed to detect hazardous capabilities earlier^{48,49}.
- Addressing emerging challenges: More capable future AI systems may exhibit failure modes we have so far seen only in theoretical models. AI systems might, for example, learn to feign obedience or exploit weaknesses in our safety objectives and shutdown mechanisms to advance a particular goal^{27,50}.

Given the stakes, we call on major tech companies and public funders to allocate at least one-third of their AI R&D budget to ensuring safety and ethical use, comparable to their funding for AI capabilities. Addressing these problems³⁷, with an eye toward powerful future systems, must become central to our field.

Governance measures

We urgently need national institutions and international governance to enforce standards to prevent recklessness and misuse. Many areas of technology, from pharmaceuticals to financial systems and nuclear energy, show that society requires and effectively uses governance to reduce risks. However, no comparable governance frameworks are currently in place for AI. Without them, companies, militaries, and governments may seek a competitive edge by pushing AI capabilities to new heights while cutting corners on safety, or by delegating key societal roles to AI systems with little human oversight. Like manufacturers releasing waste into rivers to cut costs, they may be tempted to reap the rewards of AI development while leaving society to deal with the consequences.

To keep up with rapid progress and avoid inflexible laws, national institutions need strong technical

expertise and the authority to act swiftly. To address international race dynamics, they need the affor- While AI capabilities are advancing rapidly, progress dance to facilitate international agreements and partnerships^{51,52}. To protect low-risk use and academic research, they should avoid undue bureaucratic hurdles for small and predictable AI models. The most pressing scrutiny should be on AI systems at the frontier: a small number of most powerful AI systems trained on billion-dollar supercomputers—which will have the most hazardous and unpredictable capabili $ties^{53,54}$.

To enable effective regulation, governments urgently need comprehensive insight into AI development. Regulators should require registration of frontier systems in development, whistleblower protections, incident reporting, and monitoring of model development and supercomputer usage^{53,55-60}. Regulators also need access to advanced AI systems before deployment to evaluate them for dangerous capabilities such as autonomous self-replication, breaking into computer systems, or making pandemic pathogens widely accessible 48,61,62.

For AI systems with hazardous capabilities, we need a combination of governance mechanisms^{53,57,63,64} matched to the magnitude of their risks. Regulators should create national and international safety standards that depend on model capabilities. These standards should follow best practices for risk management, including putting the onus on companies to show that their plans keep risks below an acceptable level⁶⁵. They should also hold frontier AI developers and owners legally accountable for harms from their models that can be reasonably foreseen and prevented. These measures can prevent harm and create much-needed incentives to invest in safety.

Further measures are needed for exceptionally capable future AI systems, such as autonomous systems that could circumvent human control. Governments must be prepared to license their development, restrict their autonomy in key societal roles, halt their development and deployment in response to worrying capabilities, mandate access controls, and require information security measures robust to state-level hackers, until adequate protections are ready. Governments should build these capacities now.

To bridge the time until regulations are complete, major AI companies should promptly lay out if-then commitments: specific safety measures they will take if specific red-line capabilities⁴⁸ are found in their AI systems. These commitments should be detailed and independently scrutinized.

AI may be the technology that shapes this century. in safety and governance is lagging behind. To steer AI toward positive outcomes and away from catastrophe, we need to reorient. There is a responsible path, if we have the wisdom to take it.

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Policy supplement:

Managing AI Risks in an Era of Rapid Progress

This supplement highlights and expands on key policy recommendations from the paper. It was prepared by a subset of the authors of the original paper, and is not a complete summary.

Executive summary

Experts call attention to growing dangers from the malicious use of AI and premature reliance on unreliable AI systems.

In a recent short paper, world-leading AI scientists and governance experts from the US, China, EU, UK, and other countries have highlighted that rapid AI progress will pose societal-scale risks.

Along with their benefits, today's AI systems already contribute to a wide array of harms, from eroding social trust to enabling criminals and terrorists. And over the coming years, the best-funded AI companies plan to pour billions of dollars into building far more capable AI systems. Meanwhile, other institutions may face pressure to adopt flawed AI systems without understanding their downsides.

Due to their greater capabilities and their potential deployment in many industries, future AI systems will pose many risks to society. These risks include rapid job displacement, automated misinformation, and enabling large-scale cyber and biological threats. Experts are also concerned that labs could lose control over frontier systems as these systems become increasingly good at coding, planning, and persuasion.

Proposed policy measures for labs and governments:

- 1. Both industry and government should invest one-third of their AI R&D resources into research on safe, ethical AI.
- 2. Industry and governments should set standards for assessing and mitigating the risks of large AI models.
- 3. Governments should establish oversight, monitoring, and liability for the AI industry.
- 4. Governments should take further preparatory measures against emerging risks from frontier AI systems.

Policy Recommendations

1. Industry labs and government funders should invest in safe, ethical AI.

Industry and government should allocate at least one-third of their AI R&D resources¹ to ensure the safety and ethical use of AI systems. Relevant research areas include:

- 1. **Oversight and honesty:** More capable AI systems are better able to exploit weaknesses in oversight and testing—for example, by producing false but compelling output.
- 2. **Robustness:** AI systems behave unpredictably in new situations (under distribution shift or adversarial inputs).
- 3. **Interpretability:** AI decision-making is opaque. So far, we can only test large models via trial and error. We need to learn to understand their inner workings.
- 4. **Risk evaluations:** Frontier AI systems often develop capabilities their creators don't expect, which may be discovered late in their training or even well after deployment. Better evaluation is needed to detect or predict hazardous capabilities as early as possible.
- 5. Addressing emerging challenges: More capable future AI systems may exhibit failure modes we have so far seen only in theoretical models. AI systems might, for example, learn to feign obedience or exploit weaknesses in our safety objectives and shutdown mechanisms to advance a particular goal.

This list is not exhaustive. Additional relevant R&D areas are described in Hendrycks et al. Further, Hendrycks and Mazeika define one class of safety-adjacent activities which should *not* count as ensuring safety: activities that do not improve the *safety-capabilities balance* because they accelerate general AI capabilities as much or more than they improve safety metrics.

2. Industry and governments should establish policies and set standards for assessing and mitigating the risks of large AI models.

- Frontier AI developers should promptly commit to detailed and independently scrutinized scaling policies. These policies should describe specific safety measures that these companies will take if specific dangerous capabilities are found in their AI systems.
- 2. Governments should set national and international safety standards for AI training and deployment.
 - (a) Standards should identify practices to address a variety of risk vectors, including misuse of publicly available models, theft of models in development, accidents and incidents from unintended behavior, and societal effects of the widespread use of unreliable models.

^{1. &}quot;Resources" here includes both funding and talent.

(b) Standards should be responsive to our developing understanding of AI risks, tracking both empirical evidence and technical trends. As models grow more powerful, and evaluations and incident reports demonstrate new risk areas, standards should recommend correspondingly greater caution. Standards-setting bodies should further develop the technical expertise to "skate where the puck is going" and anticipate possible harms from growing AI capabilities and wider AI deployment.

3. Governments should require audits of frontier AI systems during training and before deployment.

- (a) Governments should require AI developers to report efforts to create unusually or unpredictably capable AI systems.
- (b) Auditors and regulators should be granted the access necessary to evaluate models. During training and before deployment of these frontier AI systems, governments should require that labs grant the access needed to evaluate these systems for dangerous capabilities. To protect labs' intellectual property, evaluation processes can use contractual and/or technical means, e.g. by using "structured access" methods rather than sharing model weights.

3. Governments should establish oversight of the AI industry and set consequences for AI harms.

To complement standards and auditing for reported AI systems, AI experts recommend that governments establish oversight and monitoring measures to track AI incidents and training runs. They further recommend establishing liability for AI harms, so as to incentivize responsible AI training and deployment.

- 1. Governments should establish civil society oversight mechanisms for frontier AI development. These include:
 - (a) **Whistleblowing.** Governments should provide legal protections for whistleblowers at AI labs; employees at large tech companies, in particular, might otherwise fear retribution from their employers.
 - (b) **Incident reports.** Governments should require labs to report incidents where AI systems displayed harmful behavior or dangerous capabilities.
- 2. Governments should establish monitoring for large compute clusters. They should monitor usage of government and industry supercomputers, including Know Your Customer (KYC) checks, and track the results in a central database.
- 3. Governments should consolidate the above information in a registry of large AI systems that are in training or deployment. This registry would track auditing results, incident reports, whistleblower disclosures, and compute usage, enabling regulators to identify potentially problematic systems.

4. Governments should mandate that AI system developers and owners are legally liable for harms from their AI systems that can be reasonably foreseen and prevented.

4. Governments should take further measures against emerging risks.

AI experts further call on governments to prepare standards and establish regulatory authorities which will be necessary for future AI systems with exceptionally dangerous capabilities.

- 1. Governments should require information security measures for actors that will hold access to dangerous frontier AI systems, to prevent model proliferation. Given the utility of advanced AI for economic gain and for malicious use, AI labs will need security measures of the highest standard, presenting a barrier even to Advanced Persistent Threats (APTs) and insider threats.
- 2. Governments should prepare to establish a licensing system for training AI systems that may display highly dangerous capabilities, such as resource-intensive frontier AI systems.
- 3. Governments should empower regulators to pause the further development of an AI system that demonstrates dangerous capabilities during training.
- 4. Governments should mandate access controls for such frontier AI systems and their training code. As suggested by Yoshua Bengio, one of the founders of deep learning, AI labs should limit external sharing of this information, and should keep employee access on a need-to-know basis.