MFE 409 LECTURE 4 REGULATION OF FINANCIAL INSTITUTIONS

Valentin Haddad

Spring 2019

UCLA Anderson

LECTURE OBJECTIVES

Regulation of Financial Institutions

Risk regulations faced by financial institutions

■ What are these regulations trying to capture?

How to measure the various risks faced by financial institutions

Types of risk

■ Market Risk

Types of risk

■ Market Risk

■ Credit Risk

■ Liquidity Risk

■ Operational Risk

HISTORY OF REGULATION

■ 1988: Basel I, BIS Accord

■ 1996: 1996 Amendment

■ 1999: Basel II (implemented in 2007)

■ 2011: Basel II.5

■ 2009: Basel III (implemented by 2019)

■ 2010: Dodd-Frank act (US)

■ 2014: Fundamental Review of the Trading Book

HISTORY OF REGULATION

■ 1988: Basel I, BIS Accord

■ 1996: 1996 Amendment

■ 1999: Basel II (implemented in 2007)

■ 2011: Basel II.5

■ 2009: Basel III (implemented by 2019)

■ 2010: Dodd-Frank act (US)

■ 2014: Fundamental Review of the Trading Book

ightarrow Study them in order as they build on each other

WHY REGULATE BANKS?

- Main goal of regulation: eliminate risk of bank failure
 - Create a stable economic environment where private individuals and businesses have confidence in the banking system
- Why don't bank do it themselves?
 - Externalities: Do not take into account the effect of their failure on the rest of the financial system and the economy
 - Moral hazard:
 - ★ Because of deposit insurance, depositors do not care about bank default.
 - * Banks take risk because they know they will be bailed out.

OUTLINE

- BASEL I
- 2 Basel II
- 3 Basel II.5
- 4 Basel III

Basel Committee

■ Formed in 1974, under patronage of the Bank for International Settlements

 Belgium, Canada, France, Germany, Italy, Japan, Luxembourg, the Netherlands, Sweden, Switzerland, UK, US

"International Convergence of Capital Measurement and Capital Standards" aka "The 1998 BIS Accord" aka "The Accord" aka Basel I

THE COOKE RATIO

- Basel I is focused on credit risk
- Impose a lower bound on the Cooke Ratio:

$$\mbox{Cooke Ratio} = \frac{\mbox{Capital}}{\mbox{Risk-weighted Assets}}$$

- Capital: can be lost without the firm failing
- Risk-weighted assets: quantity of assets that can default

RISK-WEIGHTED CAPITAL

- Each asset receives a weight according to its risk: larger for more risky assets
- On-balance sheet exposures:
 - 0%: cash, gold, OECD government claims or insured residential mortgages
 - ▶ 20%: claims on OECD banks or OECD public secor entities (GSEs, munis, ...)
 - ► 50%: uninsured residential mortgages
 - ▶ 100%: all other claims
- Off-balance sheet exposures
 - Bankers' acceptances, guarantees, loan commitments, ...

EXAMPLE

- Bank holds:
 - ▶ \$100 million of corporate loans
 - ▶ \$10 million of OECD government bonds
 - ▶ \$50 million of residential mortgages
- Total assets? Risk-weighted assets?

EXAMPLE

- Bank holds:
 - ▶ \$100 million of corporate loans
 - ▶ \$10 million of OECD government bonds
 - ▶ \$50 million of residential mortgages
- Total assets? Risk-weighted assets?

RISK-WEIGHTED CAPITAL FOR DERIVATIVES

■ Credit equivalent amount:

$$\underbrace{\max(V,0)}_{\text{current exposure}} + \underbrace{aL}_{\text{add-or}}$$

RISK-WEIGHTED CAPITAL FOR DERIVATIVES

■ Credit equivalent amount:

$$\frac{\max(V,0)}{\text{current exposure}} + \underbrace{aL}_{\text{add-or}}$$

- Add-on captures potential future changes in the exposure
 - ightharpoonup L: principal
 - a: add-on factor. Varies by asset class and maturity: 0% for <1 year interest rate swap; 0.5% for a 1-5 year interest rate swap; 5.0% for a 1-5 year foreign currency swap</p>

RISK-WEIGHTED CAPITAL FOR DERIVATIVES

Credit equivalent amount:

$$\frac{\max(V,0)}{\text{current exposure}} + \underbrace{aL}_{\text{add-or}}$$

- Add-on captures potential future changes in the exposure
 - ightharpoonup L: principal
 - ▶ a: add-on factor. Varies by asset class and maturity: 0% for <1 year interest rate swap; 0.5% for a 1-5 year interest rate swap; 5.0% for a 1-5 year foreign currency swap
 </p>
- Apply the risk-weight of the counterparty

Capital Requirement

- Two types of capital
 - Tier 1 Capital: common equity, non-cumulative perpetual preferred shares
 - Tier 2 Capital: cumulative preferred stock, certain types of 99-year debentures, subordinated debt with an original life of more than 5 years

■ Capital requirement: Cooke ratio above 8%, half of it from Tier 1 capital

NETTING

- Participants in OTC derivative markets typically sign an *International* Swaps and Derivatives Association master agreement (ISDA)
- Netting: clause in the agreement that all transaction are considered as one in default

NETTING

- Participants in OTC derivative markets typically sign an *International* Swaps and Derivatives Association master agreement (ISDA)
- Netting: clause in the agreement that all transaction are considered as one in default
- 1995: update to Basel I to incorporate netting
- Current exposure: replace $\sum \max(V_i, 0)$ by $\max(\sum V_i, 0)$

NETTING

- Participants in OTC derivative markets typically sign an *International* Swaps and Derivatives Association master agreement (ISDA)
- Netting: clause in the agreement that all transaction are considered as one in default
- 1995: update to Basel I to incorporate netting
- \blacksquare Current exposure: replace $\sum \max(V_i,0)$ by $\max(\sum V_i,0)$
- Add-on: replace $\sum a_i L_i$ by $(0.4 + 0.6 \times NRR) \sum a_i L_i$
 - ► Net Replacement Ratio

$$NRR = \frac{\max(\sum V_i, 0)}{\sum \max(V_i, 0)}$$

NETTING EXAMPLE

- Assume the following portfolio of derivatives with one counterparty
 - ▶ 3-year interest rate swap, principal 1,000, current value -60, add-on amount 5
 - ► 6-year foreign exchange forward, principal 1,000, current value 70, add-on amount 75
 - ▶ 9-month option on a stock, principal 500, current value 55, add-on amount 30
- Original credit equivalent amount? Credit equivalent amount with netting?

NETTING EXAMPLE

- Assume the following portfolio of derivatives with one counterparty
 - ▶ 3-year interest rate swap, principal 1,000, current value -60, add-on amount 5
 - ► 6-year foreign exchange forward, principal 1,000, current value 70, add-on amount 75
 - ▶ 9-month option on a stock, principal 500, current value 55, add-on amount 30
- Original credit equivalent amount? Credit equivalent amount with netting?

1996 AMENDMENT

- Account for market risk, implemented in 1998
- Assets of banks in two parts
 - Trading book: marketable securities, derivatives. Marked to market.
 - Banking book: assets expected to be held until maturity. Held at historical cost.

1996 Amendment

- Account for market risk, implemented in 1998
- Assets of banks in two parts
 - Trading book: marketable securities, derivatives. Marked to market.
 - Banking book: assets expected to be held until maturity. Held at historical cost.
- Under amendment:
 - Credit risk charge for everything except positions in trading book in debt and equity traded securities, and commodities and foreign exchange
 - Market risk charge for all asset in the trading book

1996 AMENDMENT

- Account for market risk, implemented in 1998
- Assets of banks in two parts
 - Trading book: marketable securities, derivatives. Marked to market.
 - Banking book: assets expected to be held until maturity. Held at historical cost.
- Under amendment:
 - Credit risk charge for everything except positions in trading book in debt and equity traded securities, and commodities and foreign exchange
 - Market risk charge for all asset in the trading book
- Two ways to compute the market risk charge:
 - Standardized approach: capital for each security class, not accounting for correlation
 - Internal model-based approach: use model to compute VaR

MARKET RISK CAPITAL CHARGE

■ Capital requirement for market risk:

$$\max(\mathsf{VaR}_{t-1}, m_c \times \mathsf{VaR}_{\mathsf{avg}}) + SRC$$

- VaR:
 - ► 10-day 99%.
 - ightharpoonup Can use $\sqrt{10} imes$ 1-day VaR
 - Average over past 60 days

MARKET RISK CAPITAL CHARGE

■ Capital requirement for market risk:

$$\max(\mathsf{VaR}_{t-1}, m_c \times \mathsf{VaR}_{\mathsf{avg}}) + SRC$$

■ VaR:

- ▶ 10-day 99%.
- ightharpoonup Can use $\sqrt{10} imes 1$ -day VaR
- Average over past 60 days
- $ightharpoonup m_c$ depends of 1-year back-test performance: <5 exceptions, $m_c=3$, grows gradually until $m_c=4$ for 10 or more (with some discretion from regulator)

MARKET RISK CAPITAL CHARGE

■ Capital requirement for market risk:

$$\max(\mathsf{VaR}_{t-1}, m_c \times \mathsf{VaR}_{\mathsf{avg}}) + SRC$$

- VaR:
 - ► 10-day 99%.
 - ightharpoonup Can use $\sqrt{10} imes 1$ -day VaR
 - Average over past 60 days
 - $ightharpoonup m_c$ depends of 1-year back-test performance: <5 exceptions, $m_c=3$, grows gradually until $m_c=4$ for 10 or more (with some discretion from regulator)
- SRC: specific risk charge, for risks with particular companies

OUTLINE

- BASEL I
- 2 Basel II
- 3 Basel II.5
- 4 Basel III

Basel II

- Basel II: 1999. Revised in 2001, 2003, 2005. Implemented in 2007.
- Applied to internationally active banks in the US, to all banks and securities companies in EU.

Basel II

- Basel II: 1999. Revised in 2001, 2003, 2005. Implemented in 2007.
- Applied to internationally active banks in the US, to all banks and securities companies in EU.
- Three pillars:
 - Minimum Capital Requirements

- Supervisory Review
- Market Discipline

Basel II

- Basel II: 1999. Revised in 2001, 2003, 2005. Implemented in 2007.
- Applied to internationally active banks in the US, to all banks and securities companies in EU.

■ Three pillars:

- Minimum Capital Requirements: modifies credit risk, adds operational risk
- Supervisory Review: communicate with supervisor, early intervention
- Market Discipline: communicate with investors

CREDIT RISK CAPITAL UNDER BASEL II

■ Much finer risk-weighting, account for correlation

- Three methods:
 - Standardized Approach

► Foundation Internal Ratings Based (IRB) Approach

Advanced IRB Approach

CREDIT RISK CAPITAL UNDER BASEL II

■ Much finer risk-weighting, account for correlation

- Three methods:
 - Standardized Approach

► Foundation Internal Ratings Based (IRB) Approach

Advanced IRB Approach

STANDARDIZED APPROACH

- Risk-weights depends of rating
- Adjustment for collateral

Rating	AAA to AA-	A+ to A-	BBB+ to BBB-	BB+ to BB-	B+ to B-	Below B-	Unrated
Country	0%	20%	50%	100%	100%	150%	100%
Banks	20%	50%	50%	100%	100%	150%	50%
Corporates	20%	50%	100%	100%	150%	150%	100%

IRB Approach

- One-year 99.9% VaR for credit risk
 - ► One in a thousand years loss

- Minus expected one-year loss
 - "Typical loss": already priced in contract rates

■ Compute the VaR using the one-factor Gaussian copula model

EXPECTED LOSS

Expected loss from defaults:

$$\sum_i \mathsf{EAD}_i imes \mathsf{LGD}_i imes \mathsf{PD}_i$$

■ PD: probability that the counterparty will default within one year

■ EAD: exposure at default

■ LGD: loss given default

VAR FOR CREDIT RISK

■ Approximation for 99.9% VaR:

$$\sum_{i} \mathsf{EAD}_{i} \times \mathsf{LGD}_{i} \times \mathsf{WCDR}_{i}$$

 WCDR: worst-case default rate, default rate in the 99.9th percent worst aggregate outcome

$$WCDR_i = \mathcal{N}\left[\frac{\mathcal{N}^{-1}(\underline{PD_i}) + \sqrt{\rho} \ \mathcal{N}^{-1}(0.999)}{\sqrt{1-\rho}}\right]$$

 $\triangleright \rho$ (sometimes R): copula correlation

Copula Correlation ρ

- Assume a correlation that depends on PD based on empirical research
 - Corporate, sovereign and bank exposures:

$$\rho = 0.12 \frac{1 - \exp(-50 \times PD)}{1 - \exp(-50)} + 0.24 \left[1 - \frac{1 - \exp(-50 \times PD)}{1 - \exp(-50)} \right]$$
$$\approx 0.12 (1 + \exp(-50 \times PD))$$

▶ Retail exposures ($\rho = 0.15$ for mortgages)

$$\rho = 0.03 + 0.13 \exp(-35 \times PD)$$

MATURITY ADJUSTMENT

- The underlying risk might change over time for long-term assets
- Adjustment factor MA for maturity M

$$MA = \frac{1 + (M - 2.5) \times b}{1 - 1.5 \times b}$$
$$b = [0.11852 - 0.05478 \times \ln(PD)]^{2}$$

- \blacksquare MA = 1 if M = 1
- No adjustment for retail

CAPITAL REQUIREMENT FOR CREDIT RISK

■ Capital required:

$$\sum_{i} \mathsf{EAD}_{i} \times \mathsf{LGD}_{i} \times (\mathsf{WCDR}_{i} - PD_{i}) \times \mathsf{MA}_{i}$$

- \blacksquare Risk-weighted assets: $\times 12.5$
- Foundation IRB: banks supply PD, everything else given by Basel guidelines
- Advanced IRB: everything determined by banks

EXAMPLE

- Assets of the bank: \$100 millions of loans to A-rated corporations.
 PD for the corporations is estimated as 0.1%, and the LGD is 60%.
 The average maturity is 2.5 years.
- Risk-weighted assets under Basel I? Basel II?

EXAMPLE

- Assets of the bank: \$100 millions of loans to A-rated corporations.
 PD for the corporations is estimated as 0.1%, and the LGD is 60%.
 The average maturity is 2.5 years.
- Risk-weighted assets under Basel I? Basel II?

OUTLINE

- BASEL I
- 2 Basel II
- 3 Basel II.5
- 4 Basel III

Basel II.5

■ Changes during the financial crisis of 2008, implemented at the end of 2011

Stressed VaR

Incremental risk charge

■ Comprehensive risk measure for correlation instruments

STRESSED VAR

Add stressed VaR for calculation of market risk:

$$\max(\mathsf{VaR}_{t-1}, m_c \times \mathsf{VaR}_{\mathsf{avg}}) + \max(\mathsf{sVaR}_{t-1}, m_s \times \mathsf{sVaR}_{\mathsf{avg}})$$

■ More than doubles the market risk charge

INCREMENTAL RISK CHARGE

- Asymmetry between trading book and banking book under Basel II
 - ► Trading: 10-day 99% VaR
 - ► Banking: 1-year 99.9% VaR

- IRC: adds 1-year 99.9% VaR for assets in the trading book exposed to credit
 - ► Allow for a liquidity horizon under *constant level of risk* assumption

Comprehensive Risk Measure

- Replace IRC by a systematic charge for correlation risk for exposed securities (ABSs, CDOs, ...)
- Two ways:
 - Standardized approach
 - ▶ Use internal models

Credit Rating	AAA or AA	А	BBB	ВВ	Below BB
Securitizations	1.6%	4%	8%	28%	Deduction
Resecuritizations	3.2%	8%	18%	52%	Deduction

OUTLINE

- BASEL I
- 2 Basel II
- 3 Basel II.5
- 4 Basel III

Basel III

- Basel III: December 2010, implemented gradually between 2013 and 2019
- Six parts:
 - Capital Definition and Requirements
 - ② Capital Conservation Buffer
 - Countercyclical Buffer
 - Leverage Ratio
 - Liquidity Risk
 - Counterparty Credit Risk

Capital Definition and Requirement

- Tier 1 equity capital: 4.5% of risk-weighted assets
 - ► Share capital and retained earnings, no goodwill or deferred tax assets, adjusted downwards if defined benefit pension plan deficits

■ **Total Tier 1 capital**: 6% of risk-weighted assets

■ **Total capital**: 8% of risk-weighted assets

Capital Buffers

■ Capital conservation buffer

- ▶ Need to accumulate additional 2.5% of risk-weighted assets in equity capital ahead of difficult times
- ightharpoonup Forced to retain earnings if under this threshold: 100% if <5.125%, ...

■ Countercyclical buffer (CCyB)

- Same as capital conservation but left to discretion of national authorities
- ▶ Between 0% and 2.5% of of total risk-weighted assets

LEVERAGE RATIO

- Leverage ratio: capital divided by exposure measure
 - ► Capital: Tier 1 capital
 - Exposure: sum of on-balance-sheet exposures, derivatives exposures, securities financing transaction exposures, off-balance sheet items
 - ► No risk-weighting

LEVERAGE RATIO

- Leverage ratio: capital divided by exposure measure
 - ► Capital: Tier 1 capital
 - ► Exposure: sum of on-balance-sheet exposures, derivatives exposures, securities financing transaction exposures, off-balance sheet items
 - ► No risk-weighting
- Minimum leverage ratio of 3%
 - ▶ Push to do more in the US, up to 5-6%
 - ► UK: 4.05%, possibly up to 4.95%

LEVERAGE RATIO

- Leverage ratio: capital divided by exposure measure
 - ► Capital: Tier 1 capital
 - ► Exposure: sum of on-balance-sheet exposures, derivatives exposures, securities financing transaction exposures, off-balance sheet items
 - ▶ No risk-weighting
- Minimum leverage ratio of 3%
 - ▶ Push to do more in the US, up to 5-6%
 - ► UK: 4.05%, possibly up to 4.95%
- Simple broad measure of credit risk, less subject to gaming

LIQUIDITY RISK

LIQUIDITY RISK

■ Liquidity Coverage Ratio (LCR)

High-Quality Liquid Assets Net Cash Outflows in a 30-Day Period

- Bank's ability to survive a 30-day period of liquidity disruptions: assume downgrade of debt by three notches, partial loss of deposits, complete loss of wholesale funding, increased haircuts on secured funding, drawdowns on lines of credit.
- ► Must be greater than 100%

LIQUIDITY RISK

■ Net Stable Funding Ratio (NSFR)

Amount of Stable Funding Required Amount of Stable Funding

- Amount of stable funding: sources of fund weighted according to their stability
- ► Required amount of stable funding: assets weighted by the facility to liquidate them
- ► Must be greater than 100%

Amount of Stable Funding Factors

ASF Factor	Category
100%	Tier 1 and Tier 2 capital Preferred stock and borrowing with a remaining maturity greater than 1 year
90%	Stable demand deposits and term deposits
80%	Les stable demand deposits and term deposits
50%	Wholesale demand deposits
0%	All other liability and equity categories

REQUIRED STABLE FUNDING FACTORS

RSF Factor	Category
0%	Cash and short-term instruments (<1 yr)
5%	Claims on sovereign governments with a risk weight =0% (>1 yr)
20%	Corporate bonds rating AA or higher (>1 yr) Claims on sovereigns with risk weight =20%
50%	Gold, equities, and bond rated A
65%	Residential mortgages
85%	Loans to retail and small business (<1 year)
100%	All other assets

COUNTERPARTY CREDIT RISK

- Adjust profits for expected default of derivatives counterparties:
 credit value adjustment (CVA)
- CVA can change because of
 - ► Change in the value of the derivatives exchanged with the counterparty
 - Change in the credit quality of the counterparty
- Basel III requires CVA risk from changes in credit spreads to be included in calculation for market risk capital

Systematically Important Institutions

- Systemic risk particularly important coming from large institutions.
- Also large likelihood of bailouts in case of failure: "too big too fail"
- Basel III explicitly account for those:
 - SIFI: systematically important financial institution
 - ► G-SIBs: global systematically important bank
- Face increased capital requirement and scrutiny by regulators

Systematically Important Institutions

- Systemic risk particularly important coming from large institutions.
- Also large likelihood of bailouts in case of failure: "too big too fail"
- Basel III explicitly account for those:
 - SIFI: systematically important financial institution
 - ► G-SIBs: global systematically important bank
- Face increased capital requirement and scrutiny by regulators
 - ► G-Sib: BoA, BoNY Mellon, Citigroup, Goldman Sachs (12%), JPMorgan Chase (13%), Morgan Stanley, State Street (11.5%), and Wells Fargo
 - ► SIFI: Metlife, Prudential
 - ▶ D-SIBs: all other banks with assets >\$22bn

TAKEAWAYS

- Identify and *measure* what can go wrong
- Make sure there is enough to survive if things go wrong

TAKEAWAYS

- Identify and *measure* what can go wrong
- Make sure there is enough to survive if things go wrong
- Measurement challenge:
 - Recognize heterogeneity in the risk of traded instruments
 - Avoid regulatory arbitrage by the banks
- Regulations flow down to individual desks
- Next: credit risk, liquidity risk