

## ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY

300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

### **MINUTES**

# ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY BUDGET COMMITTEE MEETING

September 28, 2017, at 10:00 a.m. 300 West Adams, Suite 200 Large Conference Room Chicago, Illinois 60606

# Call to Order and Roll Call

Budget Committee Chair Cynthia Hora called the meeting to order at 10:08 a.m. General Counsel Angie Weis called the roll.

Meeting attendance was as follows:

| <b>Budget Committee Member Attendance</b>          | Present | Telephone | Absent |
|--|---------|-----------|--------|
| Cook Co. Public Defender Amy Campanelli            | X       |           |        |
| Cook Co. Sheriff Tom Dart                          |         |           | X      |
| Nicole Kramer for Cook County State's Attorney     | X       |           |        |
| Kimberly Foxx                                      |         |           |        |
| Cynthia Hora for Attorney General Lisa Madigan     | X       |           |        |
| Pamela Paziotopoulos                               |         |           | X      |
| Jim O'Grady for Illinois State Police Director Leo | X       |           |        |
| Schmitz  |         |           |        |
| Paula Wolff  | X       |           |        |

| Other Authority Member Attendance   | Present | Telephone | Absent |
|---|---------|-----------|--------|
| Illinois Department of Corrections Director John R.                             |         |           | X      |
| Baldwin   |         |           |        |
| McLean Co. Public Defender Carla Barnes*  | X       |           |        |
| Cook County Circuit Court Clerk Dorothy Brown                                   |         |           | X      |
| State's Attorney's Appellate Prosecutor's Office Director<br>Patrick Delfino    |         |           | X      |
| Illinois Law Enforcement Training and Standards Board<br>Director Brent Fischer |         |           | X      |
| Chicago Police Department Superintendent Eddie Johnson                          |         |           | X      |
| DeKalb County Circuit Court Clerk Maureen Josh                                  |         |           | X      |
| Effingham County State's Attorney Bryan Kibler                                  |         |           | X      |
| Peoria County Sheriff Michael McCoy   |         |           | X      |
| Peoria Police Chief Jerry Mitchell  |         |           | X      |
| State Appellate Defender's Office Director Michael J. Pelletier                 |         |           | X      |
| Cook County Board President Toni Preckwinkle                                    |         |           | X      |
| Authority Chair Hon. Elizabeth Robb   |         | X         |        |
| Illinois Department of Public Health Director Nirav Shah                        |         |           | X      |
| Illinois Department of Children and Family Services                             |         |           | X      |
| Director Beverly Walker   |         |           |        |
| Jennifer Vollen-Katz*   | X       |           |        |

Chair Robb appointed Ms. Barnes and Ms. Vollen-Katz to the Budget Committee for the duration of the meeting.

ICJIA Program Specialist Maureen Brennan

ICJIA Strategic Policy Advisor Reshma Desai

ICJIA Federal & State Grants Unit Associate Director Kevin Givens

Rick Krause, representing the Illinois Department of Corrections

ICJIA Federal & State Grant Unit Administrative Assistant Jude Lemrow

ICJIA Program Supervisor Mary Ratliff (via teleconference)

ICJIA Program Supervisor Ron Reichgelt

ICJIA General Counsel Angie Weis

Other Authority staff members and guests

### **Opening Remarks**

Associate Director Givens said that an emergency Budget Committee meeting would be held in conjunction with the Strategic Opportunities Committee meeting scheduled for October 25, 2017. The purpose of that meeting will be to address designation recommendations resulting from recent Notices of Funding Opportunity (NOFOs) that could not be processed in time to be placed on the agenda for today's meeting. An agenda and materials will be forthcoming.

## 1. Minutes of the July 27, 2017, Budget Committee Meeting

**Motion:** Ms. Wolff moved to approve the minutes of the July 27, 2017, Budget Committee Meeting. This motion included a request to change the word "dismissed," as used in the last sentence of the fourth paragraph on Page 8 of the minutes to "disregarded," so that the corrected sentence reads (correction in italics):

"...the recommended designation to the Illinois Department of Juvenile Justice for its Youth Offender Re-Entry Program in the amount of \$91,800 should be *disregarded*."

Ms. Kramer requested that a correction be made on Page 7 of the minutes in the first sentence of the first paragraph. The correction should read (correction in *italics*):

"Executive Director Maki said *these* JAG designation recommendations were the first resulting from the GATA-compliant competitive process."

Ms. Hora requested that a correction be made on Page 4 of the minutes in the second sentence of the last paragraph. The correction should read (correction in *italics*):

"Staff recommended that approximately \$6,700,000 to \$7,200,000 be made available..."

Ms. Hora requested that two corrections be made on Page 5 of the minutes in the second full sentence of the first paragraph. The correction should read (correction in *italics*):

"He said *the* funding opportunity would be *be* open to public and not-for-profit entities..."

Ms. Kramer seconded the motion and it passed by unanimous voice vote.

### 2. Illinois Family Violence Coordinating Councils

Associate Director Givens called attention to a memo dated September 28, 2017, regarding State Fiscal Year 2018 Funding for the Illinois Family Violence Coordinating Councils (IFVCC). He said that there are 14 local family violence coordinating councils that offer local forums to share and discuss information promoting a coordinated response to family violence in communities. Each council is judicially led by the chief judge or a judge appointed by the chief judge. A separate fiscal agent administers the annual allocation of funds. Funds are used to support a part-time local council coordinator for each council and coordination of committee work, training, travel, and other related activities as determined by the Local Council Planning/Steering Committees. Planning/Steering Committees and local council coordinators establish the goals and objectives for the upcoming year. All local council activities are approved by the Illinois Family Violence Coordinating Council. Staff recommends that \$439,000 in SFY18

Illinois Family Violence Coordinating Council general revenue funds be designated to the entities described in the table on Page 2 of the memo.

Ms. Vollen-Katz said that it is important that the entire criminal justice system be represented in these coordinating councils. Public defenders and others who represent the interests of the accused should be included in order to achieve a full view of the justice system. She noted that the list of Implementing Agencies and Fiscal Agents in the table on Page 2 of the memo did not specify all individual council partners.

Ms. Ratliff said that most councils include all of these elements; law enforcement, prosecution, defense, victim advocates, etc.

**Motion:** Ms. Kramer moved to approve the recommended SFY18 IFVCC designations. Ms. Wolff seconded the motion and the motion passed by unanimous voice vote. Ms. Vollen-Katz said that she voted yes with the caveat the she would not do so again without first knowing who all of the stakeholders are for each designation.

# 3. Sex Offender Registration and Notification Act

Associate Director Givens called attention to a memo dated September 28, 2017, regarding the Sex Offender Registration and Notification Act (SORNA). He said that the Department of Justice's Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking (SMART Office) provided a report to Illinois outlining areas in which Illinois was not in compliance with SORNA. One of the principal areas in need of improvement was Illinois State Police's (ISP) lack of an electronic records management system for electronic collection, exchange and posting of registrant information. Since that time, SORNA funds have been used by ISP to obtain an electronic records management system and scan the backlog of paper records submitted to the ISP Sex Offender Registration and Notification Unit. In August 2016, ICJIA designated the entire FFY16 SORNA award of \$259,576 to ISP for staff overtime to scan the remaining backlog of paper records. While the project was successful in eliminating the backlog, at the end of the period of performance, \$214,904 of the funds remained unspent. ICJIA has received the FFY17 SORNA award in the amount of \$248,403. Staff requests permission to issue one Notice of Funding Opportunity (NOFO) using both FFY16 and FFY17 funds for awards to law enforcement agencies for the procurement of equipment to facilitate the electronic submission of sex offender documents to ISP. Equipment would include scanners, computers, servers and related peripherals. The timeline for this NOFO is described in the table on Page 2 of the memo.

**Motion:** Ms. Kramer moved to approve the recommended use of FFY16 and FFY17 SORNA funds to support the NOFO described above. Ms. Wolff seconded the motion.

Ms. Vollen-Katz said that it appeared that SORNA funds have very limited uses and that they are primarily for supporting compliance with federal law. She said that she did not think that the Authority Board had a thorough understanding of the limitations of SORNA funding.

Ms. Hora expressed concern that SORNA funds might be used by the grantees for purposes unrelated to SORNA. She said that she wanted to see more information on SORNA funding and its possible uses by grantees before voting on the recommendation.

General Counsel Weis said that perhaps staff could provide an overview of SORNA to the Authority Board at an Authority Regular Meeting. She said that discussions regarding funding strategies are perhaps better suited to forums such as the Strategic Opportunities Committee or the Authority Regular Meetings.

Ms. Hora said that she was not comfortable issuing the NOFO for the use of FFY16 and FFY17 funds simultaneously. She noted that the last SORNA designation to the ISP was for \$259,576 and \$214,904 went unspent. She suggested splitting the NOFO; one for FFY16 funds and then a subsequent one for FFY17 funds, as doing so might allow for tighter control of the use of the funds and ensure that they are used for SORNA-related purposes. At the least, the NOFO needs to be specific about allowable uses of SORNA funds.

Authority Chair Robb said that discussions about strategic uses of fund should happen at the board level, not the Budget Committee level. Staff should be trusted regarding the allowability of their funding recommendations.

Ms. Brennan said that the NOFO would be publicized via the Illinois Sheriff's Association, the Illinois Association of Chiefs of Police, existing grantees, and traditional information outlets.

Ms. Hora offered a friendly amendment to the motion: The motion to approve the recommended use of FFY16 and FFY17 SORNA funds to support the NOFO should come with the caveat that the Strategic Opportunities Committee will review and evaluate the SORNA fund spending plan.

**Vote:** The motion passed by unanimous voice vote with a recusal by Mr. O'Grady.

# 4. Violence Against Women Act - Arrest Grants to Encourage Arrest and Enforcement of Protection Orders Program

Associate Director Givens called attention to a memo dated September 28, 2017, regarding the State Fiscal Year 2018 Funding Adjustments for Violence Against Women Act Arrest Grants to Encourage Arrest and Enforcement of Protection Orders Program (VAWA A) for the Illinois Family Violence Coordinating Council (IFVCC). He said that in 2014, the IFVCC under the Illinois Criminal Justice Information Authority was awarded renewal funding of \$900,000 from the U.S. Department of Justice Office (DOJ) for the VAWA A Program. The grant period was originally from October 2014 through September 30, 2017, but the period was extended by the DOJ to September 30, 2018. Macon Resources was designated \$25,075 in SFY15 VAWA A funds and \$24,981 in SFY16 VAWA A funds for their IFVCC program. Blue Tower Solutions was designated

\$17,000 in SFY17 VAWA A funds and took over the implementing agency and fiscal agent roles for the program on April 1, 2017. Staff now recommends designating an additional \$35,000 to Blue Tower Solutions to allow the program to continue through September 30, 2018.

Ms. Ratliff said that while this program does not address defense, victim services, or prosecution directly, it does support experts and advocates.

**Motion:** Ms. Wolff moved to approve the recommended use of FFY14 VAWA A funds to support the Blue Tower Solutions designation increase described above. Ms. Barnes seconded the motion. The motion passed by unanimous voice vote.

## 5. Victims of Crime Act

### Designation Reductions

Associate Director Givens called attention to a memo dated September 28, 2017, regarding the FFY15 and FFY16 Victims of Crime Act (VOCA) Plan Adjustments. He called attention to the chart on Pages 1 and 2 of the memo describing funds recently returned to the ICJIA. Staff recommended that these funds be made available for future programming.

Mr. Reichgelt said that the reason why so many programs returned funds is because their direct grants from the ICJIA were terminated early. The grants were terminated early because these programs are now supported by ICJIA grant funds passed through the Illinois Coalition Against Sexual Assault, the Illinois Coalition Against Domestic Violence, or the Child Advocacy Centers of Illinois as a result of the new competitive NOFO process which called for uniform grant start and end dates. There were no gaps in the provision of services.

**Motion:** Ms. Kramer moved to approve the recommended reductions of FFY15 VOCA designations. Ms. Wolff seconded the motion. The motion passed by unanimous voice vote.

### Recommended Designations

Associate Director Givens called attention to the list of recommended designations in the table at the bottom of Page 2 of the memo. He said that in keeping with the priorities identified by the Victim Services Ad Hoc Committee, staff recommends designating \$1,107,514 in FFY16 funds to the entities as described in the table to support services to victims of child abuse, financial crimes, and impaired driving. He called attention to a misprint in the first full line on Page 4 of the memo. The correction should read (correction in *italics*):

"The total dollars requested from the received applications: \$3,739,450."

Mr. Reichgelt said that most of the applications that were not approved for funding were disqualified because they did not meet specific criteria. He also said that since these are new programs adjustments will likely be made to the reporting parameters.

Ms. Hora expressed concern that it was difficult to support the dollar amounts of the recommended designations without more information.

General Counsel Weis said that the staff VOCA attorney had reviewed all designation recommendations and that the dollar amounts were reasonable. Programs recommended for funding all exhibited adherence to best and/or evidence-based practices.

Ms. Wolff said that the substance of the programming is an issue better left to the Authority Board to discuss and should not be the concern of the Budget Committee.

Associate Director Givens said that staff would review these programs as they progress and make recommendations regarding how much money they should receive in subsequent years of funding, or even if they should continue at all.

Staff provided details regarding each program that was recommended for a VOA designation.

**Motion:** Ms. Wolff moved to approve the recommended FFY16 VOCA designations. Ms. Barnes seconded the motion. The motion passed by unanimous voice vote.

### **Public Comment**

None.

### **Old Business / New Business**

None.

### Adjourn

**Motion:** Ms. Campanelli moved to adjourn the meeting. Ms. Vollen-Katz seconded the motion and the motion passed by unanimous voice vote. The meeting was adjourned at 11:51 a.m.