

**ILLINOIS  
CRIMINAL JUSTICE  
INFORMATION  
AUTHORITY**



300 West Adams Street, Suite 200  
Chicago, Illinois 60606  
Phone: (312) 793-8550  
Fax: (312) 793-8422  
TDD: (312) 793-4170  
<http://www.icjia.state.il.us>

**Meeting Notice**

***Budget Committee***

Wednesday, August 6, 2014 at 10:00 a.m.  
Illinois Criminal Justice Information Authority  
300 W. Adams, Suite 200, Large Conference Room  
Chicago, Illinois, 60606

**Agenda**

**Budget Committee**

Clerk Dorothy Brown  
*Chair*

Hon. Anita Alvarez  
*Vice Chair*

Abishi C. Cunningham

Sheriff Tom Dart

Peter M. Ellis

Director S. A. Godinez

Director Hiram Grau

John Harvey

Lisa Jacobs

Clerk Becky Jansen

Hon. Lisa Madigan

Superintendent Garry McCarthy

President Toni Preckwinkle

Randall Rosenbaum

Angela Rudolph

► Call to Order and Roll Call

1. Minutes of the May 7, 2014 Budget Committee Meeting - P. 2

2. Minutes of the June 27, 2014 Budget Committee Meeting - P. 29

3. Residential Substance Abuse Treatment Act (RSAT) FFY11 Plan Adjustment #3 - P. 49

4. Victims of Crime Act (VOCA) FFY14 Plan Introduction - P. 55

5. Chicago Project for Violence Prevention / Ceasefire - CPP SFY15 Plan Adjustment - P. 63

► Old Business

► New Business

► Adjourn

**Illinois Criminal Justice  
Information Authority**

Peter M. Ellis  
*Chair*

Hon. Anita Alvarez  
*Vice Chair*

Jack Cutrone  
*Executive Director*

This meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter Mr. Hank Anthony, Associate Director, Office of Administrative Services, Illinois Criminal Justice Information Authority, 300 West Adams Street, Suite 200, Chicago, Illinois 60606 (telephone 312/793-8550). TDD services are available at 312-793-4170.



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300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

**MINUTES**

**Illinois Criminal Justice Information Authority  
Budget Committee Meeting**

May 7, 2014

10:00 a.m.

300 West Adams

Suite 200, Large Conference Room

Chicago, Illinois 60606

**Call to Order and Roll Call**

The Budget Committee of the Illinois Criminal Justice Information Authority met on Wednesday, May 7, 2014, at 300 West Adams, Suite 200, Large Conference Room, Chicago, Illinois. Authority Chair Peter M. Ellis called the meeting to order at 10:08 a.m. Authority General Counsel Lisa Stephens called the roll. Other Authority members and designees present were Jennifer Greene for State's Attorney Anita Alvarez, Daynia Sanchez-Bass for Abishi Cunningham, Jan Russell for Sheriff Tom Dart, Rick Krause for Director S. A. Godinez, Felix Gonzalez, Kim Donahue for Director Hiram Grau, Cynthia Hora for Attorney General Madigan, James Hickey for Superintendent Garry McCarthy, Sheriff Patrick B. Perez, Juliana Stratton for President Toni Preckwinkle, and Angela Rudolph. Also in attendance were Authority Executive Director Jack Cutrone, Authority Associate Director Wendy McCambridge, and other Authority staff members and guests.

All Authority Board members and designees present were appointed by Authority Chair Ellis to the Budget Committee for the duration of the meeting.

**Executive Director's Comments**

Director Cutrone said that a recommendation for a designation to the Chicago Area Project that involves many subcontractors is included in the meeting materials, but would not be considered at this meeting. Some subcontracts require further review before a formal designation recommendation can be made.

## **1. Minutes of the March 7, 2014 Budget Committee Meeting**

Ms. Hora questioned the text of the first sentence of the seventh paragraph on Page 4 of the minutes. Director Cutrone said that it should read (correction in *italics*):

Director Cutrone said that the Authority would be involved in *data* collections to get out the information.

**Motion:** Ms. Hora called for a motion to approve the minutes of the March 7, 2014 Budget Committee meeting. Sheriff Perez seconded the motion and it was approved by unanimous voice vote.

## **2. Methamphetamine Pilot Project (MPP)**

Authority Associate Director Wendy McCambridge, referring to the memo in the materials dated May 7, 2014 and regarding the Methamphetamine Pilot Project (MPP) said that staff anticipates an appropriation from the Illinois General Assembly in the amount of \$1,200,000 to support the Methamphetamine Pilot Project and staff recommends designating the whole \$1,200,000 to the Second Circuit Court Services for its Methamphetamine Pilot Program. This designation would continue funding for the program, which was first approved by the Authority's Budget Committee last year.

Director Cutrone said that this approval would be subject to the receipt of the appropriation.

Associate Director McCambridge said that the Franklin County Juvenile Methamphetamine Treatment Program (FCJMTP) provides treatment services to youth from 41 counties across central and southern Illinois. All of these counties are either rural or contain substantial rural areas. Eligible youth must be between the ages of 10 and 18, meet methamphetamine abuse or dependence criteria, and be subject to a court order to complete treatment. The primary goal of the program is to enroll and serve approximately 24 youth in the 12 month period. Services include: education, recreation, counseling, nutrition, medical and health care services, reading, communication and continuous supervision. The program provides six months of intense (daily) inpatient treatment in a secure setting within the Franklin County Juvenile Detention Center and this phase of the program is limited to eight clients at any one time with individualized treatment provided by four counselors. She described budget details provided in the Grant Recommendation Report.

Director Cutrone, in response to a question by Ms. Hora, said that since this designation is subject to appropriation, it is possible that the designation would be revised downward if the appropriation is less than expected.

Associate Director McCambridge said that the appropriation would not exceed \$1.2 million.

Director Cutrone, in response to a question by Mr. Gonzalez, said that the residential portion of the program lasts six months and serves eight youths at a time, then those youths transition to aftercare. The total youths served every year is 24.

Mr. Gonzalez asked what outcomes the program has produced.

Mike Abell, Director of Court Services for the Second Judicial Circuit, said that since the program's inception, it has served 122 youths. Approximately 78 percent of those youths successfully completed the residential component and 56 percent also completed the aftercare treatment.

Mr. Abell, in response to a question by Ms. Hora, said that the program only recently began tracking recidivism data on youths the program has served. No such data is yet available.

Mr. Gonzalez said that the meeting materials indicate that this program has served 131 youths, which would mean that at a 56 percent completion rate, between 60 and 70 youths would have completed the whole program.

Director Cutrone said that this program was originally funded by a contract with the Illinois Department of Corrections (IDOC) and partially by a Residential Substance Abuse Treatment Act (RSAT) grant. This program has run for several years. At 24 youths per year, 122 completions would be over the course of about four years. When the program was transferred to the Authority, staff began working with the Second Judicial Circuit to develop performance measures. This is why there is no recidivism data at this time. Methamphetamine is a particularly pernicious addiction to treat and this applies a program that is designed specifically to treat methamphetamine addiction. There has been research that supports the efficacy of this program.

Mr. Gonzalez said that if only 56 percent of the participants complete the program, then he would expect a relatively high recidivism rate, given the money being spent.

Sheriff Perez said that most of Illinois's methamphetamine problems are south of Interstate 80. There are also heroin and cocaine problems. Given the sparse population in

the rural areas, 24 participants is actually a decent number. The success of this program will not truly be known until the recidivism rate is known.

Director Cutrone said that, generally, far in excess of 50 percent of drug treatment program participants re-use within the first year. Therefore, 56 percent is actually probably a decent percentage. New performance measures will gather more information and provide detail about recidivism rates.

Sheriff Perez said that there is no doubt that the program has value.

Mr. Gonzalez said that the question is whether this program provides adequate bang for the buck. Recidivism figures would help the Budget Committee in the future to make better decisions regarding this program.

Mr. Abell said that the program has already begun to track recidivism. There should be some good data by this time next year.

**Motion:** Ms. Greene moved to approve the MPP SFY15 designation. The motion was seconded by Ms. Hora and approved by unanimous voice vote. Authority Chair Ellis abstained.

### **3. Residential Substance Abuse Treatment Act (RSAT) FFY12, FFY13 Plan Adjustments and the FFY14 Plan Introduction**

#### **Designation Reduction**

Associate Director McCambridge, referring to the memo in the materials dated May 7, 2014 and regarding the Residential Substance Abuse Treatment Act (RSAT) FFY12, FFY13 Plan Adjustments and the FFY14 Plan Introduction said that staff recommends reducing the FFY12 designation to the Illinois Department of Juvenile Justice's (IDJJ) Illinois Youth Center (IYC) Joliet by \$29,542 because that facility closed in February of 2013.

## **Recommended Designations**

Associate Director McCambridge assigned a number to each recommended designation, as indicated below:

### *IDJJ / IYC St. Charles Screening (Item 1 in the chart below)*

Associate Director McCambridge said that staff recommended a designation of \$29,542 in FFY12 funds to IDJJ for its IYC St. Charles Screening program. The target population is male youth processed at the IYC-St. Charles Reception and Classification Unit that meet the following criteria:

- Between 13 and 20 years of age.
- Previously assessed with a substance abuse disorder requiring specialized treatment.
- Commitment charge or history of substance abuse.

Associate Director McCambridge said that during the last 12 months, the program:

- Screened 816 inmates at intake.
- Completed 290 substance abuse assessments.
- Referred 217 youths for residential treatment.

Associate Director McCambridge said that the programs goals are to provide substance abuse screenings and assessments to youth at IYC St. Charles Reception and Classification Unit (R&C) and to identify youths in need of substance abuse treatment and provide referrals. She described budget details provided in the Grant Recommendation Report. She said that this designation had a companion designation described in the last Grant Recommendation Report under the RSAT agenda item using FFY14 funds intended to continue the program after the FFY12-funded grant ends. These two designations would support the program from October 1, 2014 to July 31, 2016.

Ms. Hora said that she had concerns about designating money into 2016. There is too much of a possibility that changes might occur to the program within the next year to justify designating funds that far in advance.

Ms. Rudolph said that given the amount of programming and resources that we have going to IDJJ, it is odd that IDJJ does not have a seat on the Authority's board. It would be great to have a representative of IDJJ address the Budget Committee with regard to the long-term vision for IDJJ.

Director Cutrone said that the way it works is that IDJJ has some limited resources and some of its administrative work is shared by IDOC. He said that Mr. Krause was there and effectively represented both IDJJ and IDOC. Director Cutrone agreed that it would be a good idea to amend the statute to allow for direct IDJJ representation.

Mr. Krause said that he encouraged (IDJJ) Director Candice Jones to attend Budget Committee meetings, but she has had other commitments. Regarding the two designations for IYC St. Charles Screening; that simply represented the best use of available funds.

Ms. Hora said that she was against committing funds so far into the future. For example, the Joliet program closed and returned almost \$30,000. That was not foreseen at the time that that designation was made. The program's focus could change. There are too many variables without a long-term vision. These grants are not being made pursuant to a request-for-proposals (RFP), so we don't know what other funding opportunities exist.

Mr. Krause said that these programs entertained bids every four years.

Ms. Hora said that there might be something else worth funding. The Budget Committee could revisit this at a later date.

Ms. Rudolph suggested tabling this item until the June 6, 2014 Authority Regular meeting. The Authority could request that a representative from IDJJ make a presentation or be available to take questions.

Mr. Krause said that all of the proposal materials have to be prepared after the designation is made. The St. Charles Treatment program must be bid by October 1, 2014. The funds must be designated prior to an RFP can be issued. Waiting until June to designate these funds would compress the time available to develop the RFP. RSAT funds are only available for treatment programs in state prisons; there aren't many other options for using these funds.

Ms. Hora said that she did not feel comfortable committing funds so far into the future. She said that she had no problem with making the FFY12 designation that would cover the earlier time-frame. She asked if the RFP would run into 2016.

Mr. Krause said that the program materials relating to the RFP would run into 2016.

Mr. Gonzalez asked what the compelling reason was to make decisions into 2016.

Mr. Krause said that the main reason was that this was the most efficient way of spending available funds in a way that does not require each program to be supported by multiple agreements, thereby creating unnecessary administrative burdens.

Authority Program Supervisor Greg Steven said that the federal application was based on these proposals, so when the application is approved at the federal level, that approval is contingent upon approval of these proposed programs. These designations have effectively already been approved by the federal government. RSAT funds are very limited in their potential uses. 90 percent of the awards go to state programs and a 10 percent set-aside for local programs has historically been designated to Franklin County.

Authority Chair Ellis said that he had a problem with the dialogue relating to the MPP designation, which was why he abstained from that vote. Regardless of what the General Assembly or another body indicates is the best use of given funds, the decisions about how to distribute funds is before the Authority's Budget Committee. If the Budget Committee decides that a specific use of funds is not appropriate, then someone will have to communicate that back to the funding source. As the Authority Chair and the chair of this committee, it is simply not good enough to say, "That's the way it is." This meeting will not be run based on what other bodies think the Authority should do.

Director Cutrone said that he had no problem with exploring this issue further with the full Authority Board, but the point the Mr. Stevens was making was that the federal statute mandates that X percentage of these funds be used for state-level programs and what we are looking at is a state agency's programming that is responsible for that.

Authority Chair Ellis said that the questions about timing are legitimate. The statute is understood.

Director Cutrone said that it would be a good idea to invite Director Jones to the Authority Regular meeting on June 6, 2014.

Authority Chair Ellis said that if there are going to be serious consequences regarding anything already in play, then that needs to be fully vetted. There are administrative costs related to any action. There has been a good and robust discussion about how far in advance we want to designate funds. He said that he was cognizant and concerned about the impact of things already in play.

Mr. Gonzalez said that outcomes were also a cause for concern. The numbers presented are not encouraging. The metrics do not support committing funds that far into the future. When politicians make decisions about spending, they might not spend much time reviewing data. Organizations like the Authority exist to assist them in making funding



decisions, but the numbers reported here raise a question as to whether these funds could be more effectively spent elsewhere.

Director Cutrone said that it was not possible to spend these funds elsewhere; the funds must go to IDJJ. The question is whether IDJJ's program is the best. We either fund IDJJ's program or we send the money back to the federal government. That would be a big mistake. Of the proposed designations, the earliest begins on October 1, 2014, but one must be bid out via an RFP.

Mr. Krause said that the RFP presents issues because the Illinois Procurement Policy Board requests six months lead time for any program bid out via RFP. At this point, this designation is already a month late.

Sheriff Perez said that, to clarify, not only are these funds narrow in their scope in that they must go to IDJJ, but they are specific in that they must support drug treatment.

Director Cutrone said that the funds must support residential drug treatment. IDOC could technically use the funds.

Mr. Krause said that both IDJJ and IDOC would be eligible. Those departments have decided to split the RSAT money. Another consideration is that RSAT funding has dwindled drastically in recent years. In the past, RSAT funds would cover 75 percent of a program and now RSAT only covers 25 percent of a program.

Associate Director McCambridge said that the FFY12 designation would expend the funds that are being returned. The recommended designations straddle three different federal fiscal year awards. The Authority is not able to issue single grants using funds from multiple federal fiscal year awards. The bulk of the designations using FFY14 funds are for 12 month periods; some of the designations using older funds are for shorter time periods.

Mr. Stevens said that the Authority returned about one percent of its FFY09 RSAT award. Regarding outcomes, individuals who are released from detention before they complete the program are reported as unsuccessful completions. IDJJ and IDOC are asking the federal government to lower the six month requirement that they have set for successful completion. It is possible that an inmate might be doing perfectly well and be on track to complete the program, but gets released before completion. That is counted as an unsuccessful completion. This skews the reported numbers.

Director Cutrone said that the Authority has contacted its federal grant monitor to request a waiver of that requirement, but that has not been approved because that six month is defined in the statute itself and thus it is not something that the Department of Justice

could even waive. The only alternative would be to keep the inmates incarcerated for an unnecessarily longer period just so that they complete the treatment.

Ms. Russell said that the 816 are the individuals coming into corrections and being screened. The important figure is the one that represents individuals determined to need a substance abuse assessment and referral to the program. Screening doesn't really change that much. This is not about the quality of the treatment itself. Therefore, it should not be a problem to funds screening for two years into the future.

Ms. Stratton said that at this point we have heard about lapsing funds, the procurement process, the need for more guidance from IDJJ, etc. An initial proposal was to vote on one aspect of this agenda item and table the other until the next meeting. Are there things that can be voted on today that would not jeopardize the procurement process and then other things that can be deferred until later?

Mr. Krause said that any program with an October 1, 2014 start date would be at risk of losing funding, shutting down, and laying off staff if the designations are not approved today. Then the bids would have to be let out again and the process would have to start over. In the interim, the services would not be provided.

Mr. Krause, in response to a question by Ms. Greene, said that all paperwork that could possibly be done in advance of a designation made in June has already been started. The procurement business cases cannot be submitted without the funds. No RFP will be posted without secured funding.

Ms. Stratton asked for a motion allowing for a vote on one portion today, so that the necessary work can start on the grants beginning on October 1, 2014, and then table the extended designations until the June 6, 2014 meeting when Director Jones can address the Board.

Director Cutrone said that the recommendations could be treated separately. Part of this is to work with a provider to perform the assessments and it does not appear that funding that for an extended period would cause problems. Those recommendations could be voted on separately and then either the rest could be voted on as a whole or they could be considered one after another, with respect to beginning and end dates. Any recommendation not approved today can be revisited at the June 6, 2014 Authority Regular meeting.

Associate Director McCambridge assigned numbers to each RSAT designation recommendation for purposes of clarifying which items would be represented by different motions and votes, and their respective grant start dates, per the chart below:

Designee	Program	FFY12	FFY13	FFY14	No.	Start
IDJJ	IYC St. Charles Screening	\$29,542			1	10/1/2014
IDJJ	IYC Harrisburg		\$17,073		2	11/1/2014
IDJJ	IYC Harrisburg			\$58,351	3	2/1/2015
IDOC	Logan Dual Diagnosis - Women			\$87,215	4	10/1/2014
IDJJ	IYC St. Charles			\$65,260	5	10/1/2014
IDJJ	IYC St. Charles Screening			\$35,574	6	8/1/2015
IDJJ	IYC Warrenville			\$26,086	7	10/1/2014
<b>TOTAL:</b>		<b>\$29,542</b>	<b>\$17,073</b>	<b>\$306,551</b>		

Mr. Krause said that the designation for Item 6 would require an RFP. Item 3 would run until January 31, 2016.

Ms. Sanchez-Bass said that at the June 6, 2014 Authority Regular meeting, a discussion could be had about designating funds into 2016.

Director Cutrone said that regarding the contracts for the assessments, it is more advantageous to potential vendors to be able to bid for longer contracts.

Mr. Krause said that the vendors are up for a second renewal of a four-year contract.

*IDJJ / IYC Harrisburg – Treatment (Items 2 and 3 in the chart above)*

Associate Director McCambridge said that the IYC Harrisburg Treatment program would address youths:

- Between 13 and 20 years of age;
- Assessed with a substance abuse disorder requiring specialized treatment;
- History of drug abuse/use prior to incarceration; and
- Treatment will be as close as possible to the end of the period of confinement.

Associate Director McCambridge said that during the last 12 months, this program:

- Screened 171 youths.
- Averaged 22 participants each month.
- Admitted 64 new youths.
- Had 16 successful completions.
- Had 42 unsuccessful exits.

Associate Director McCambridge said that this program would be to seek a competitively bid vendor contract for substance abuse treatment services. The program's goal is to maintain residential substance abuse treatment program at IYC Harrisburg. These two designations would support one year of the program.

*IDOC / Dual Diagnosis for Female Offenders (Item 4 in the chart above)*

Associate Director McCambridge said that in the Dual Diagnosis program female offenders receive both comprehensive substance abuse treatment and mental health services at the same time in the same setting. IDOC mental health professionals work alongside, cooperatively, with the substance abuse treatment counselors. The target population is composed of female inmates that meet the following criteria:

- Housed at program site.
- History of drug abuse/use prior to incarceration.
- Determined to have a substance abuse disorder requiring special treatment.
- Diagnosis of mental disorder(s).
- Stabilized behavior including the use of medication, as necessary.
- Treatment will be as close as possible to the end of the period of confinement.

Associate Director McCambridge said that during the last 12 months, this program:

- Screened 128 adults.
- Averaged 28 participants each month.
- Admitted 68 new youths.
- Had 25 successful completions.
- Had 43 unsuccessful exits.

Associate Director McCambridge said that grant funds will be used to contract vendor services for the dual diagnosis treatment services at Logan Correctional Center. The vendor will provide a Supervising Clinical Counselor, two clinical counselors, a part-time administrative assistant to provide screening and assessments, individualized case treatment planning including pre-release planning, gender-specific individual and group counseling, gender-specific individual and group therapy, crisis intervention, mental health services, and drug education services.

*IDJJ – St. Charles Treatment (Item 5 in the chart above)*

Associate Director McCambridge said that this program is the counterpart to the screening and assessment program. These funds would support a competitively bid

vendor contract for substance abuse treatment services. During the last 12 months, this program:

- Screened 126 youths.
- Averaged 37 participants each month.
- Admitted 67 new youths.
- Had 53 successful completions.
- Had 14 unsuccessful exits.

*IDJJ / IYC St. Charles Screening (Item 6 in the chart above)*

Associate Director McCambridge said that this was the same program as Item 1, but this designation was intended to continue the program after the Item 1 grant ends; it would run from August 1, 2015 through July 31, 2016.

Ms. Greene said that Item 1 and Item 6 are the exact same program and it is only screening at IYC St. Charles. She asked if it was likely that a more competitive bid could be secured by bidding for a two-year contract.

Mr. Krause said that this program is available for renewal. There is already a contract. October 1, 2014 will be the start of the second renewal. One more renewal will be available. There was an initial contract and then three renewals. All of these programs are currently under contract with a vendor, except St. Charles Treatment. That program must be bid out again because it is on its last renewal.

Ms. Russell said that if the committee voted to approve all RSAT designations except the one slated to begin on August 1, 2015, that would not disrupt the programs.

Mr. Krause said that program operations would not be impacted.

Ms. Russell said that she did not want to minimize the importance of screening, but that is not the bulk of the overall treatment operation.

Ms. Stratton said that she did not want to establish a precedent by which grants are designated two years in advance of their anticipated program start dates.

Ms. Greene said that the Budget Committee has approved designations as much as two years in advance in the past and to do so again would be nothing new; it hasn't happened often, but it has happened.

Associate Director McCambridge said that the Item 1 designation would be for nine months and the Item 6 designations would be for 12 months, for a total of 21 months.

*IDJJ / IYC Warrenville Treatment (Item 7 in the chart above)*

Associate Director McCambridge said that the target population for this program is female youth housed at IYC-Warrenville that meet the following criteria:

- Between 13 and 20 years of age.
- Assessed with a substance abuse disorder requiring specialized treatment.
- History of drug abuse/use prior to incarceration.
- Treatment will be as close as possible to the end of the period of confinement.

Associate Director McCambridge said that during the last 12 months, this program:

- Screened 166 youths.
- Averaged 17 participants each month.
- Admitted 39 new youths.
- Had 24 successful completions.
- Had 15 unsuccessful exits.

**Motion:** Ms. Stratton moved to approve the RSAT FFY12, FFY13, and FFY14 plan adjustments with the exception of Item 6, which would be addressed at the June 6, 2014 Authority Regular meeting to which Director Jones would be invited to attend to respond to any questions. The motion was seconded by Sheriff Perez.

**Friendly Amendment:** Ms. Hora proposed a friendly amendment to also except Item 3 from the vote, as that program is not scheduled to begin until February 1, 2015.

Mr. Krause said that to do so would affect the contract renewal, which is on a yearly basis, so he would need both grants to be funded since those two grants actually support the same program.

Ms. Hora said that she understood that, but as a board member, she wanted to vote in a particular way. She said that she did not want to be forced into voting against a number of designations because the votes are not held separately. She proposed voting separately on Item 3 and Item 6 and voting on the other items collectively.

Ms. Greene seconded the friendly amendment.

Authority Chair Ellis said that Items 2 and 3 must be considered together.

Ms. Hora said that she did not see how a program's needs should dictate how she votes. She said that she felt that her vote was being dictated.

Authority Chair Ellis said that he disagreed and what others have said was that our votes should be informed by how it impacts programming.

Ms. Hora said that by leaving Item 3 in place, it would be difficult for her to vote for the larger package.

**Vote:** A roll-call vote was taken on the original motion, without the friendly amendment. The motion passed with voting recorded as follows:

Yes	No	Abstain
Ms. Sanchez-Bass	Ms. Greene	Mr. Gonzalez
Ms. Russell	Ms. Hora	Mr. Krause
Ms. Donahue		
Mr. Hickey		
Sheriff Perez		
Ms. Stratton		
Ms. Rudolph		
Authority Chair Ellis		
8	2	2

**Violence Against Women Act (VAWA) FFY09, FFY10, FFY11, FFY12, and FFY13 Plan Adjustments**

**Designation Reductions**

Authority Program Supervisor Ron Reichgelt, referring to the memo from Associate Director McCambridge dated May 7, 2014 and regarding Violence Against Women Act (VAWA) FFY09, FFY10, FFY11, FFY12, and FFY13 plan adjustments, called attention to the chart describing recently returned FFY09, FFY10, and FFY11 funds on Pages 1 and 2 of the memo.

Ms. Hora, regarding the McLean County Court Services line item, said that the stated reason for the lapsed funds was, “Funds budgeted for GPS monitoring systems unspent when court modified bond conditions for indigent offenders.” She asked for further clarification.

Mr. Reichgelt said that the Authority had received permission from the Office on Violence Against Women (OVW) to fund Global Positioning Satellite (GPS) monitoring systems because the law now says that such systems must be used on indigent offenders so that they could be released from prison. The court modified those conditions so that

the indigent offenders no longer need to be monitored using GPS systems. Therefore, the money designated for that purpose was not spent. Many of the offenders did not qualify as indigent and could pay for their own monitoring.

### **Recommended Designations**

Mr. Reichgelt said that all of these recommended designations are for 12 month continuations of existing programs. The designations recommended in this memo and future designations will be consistent with the priorities set forth in the VAWA FFY10 – FFY12 Implementation Plan. The extension of the use of the 2010-2012 Plan for 2013 was approved as part of the STOP VAWA 2014 reauthorization.

Domestic Violence / Sexual Assault Prosecution Coordination Program - The Cook County State's Attorney's Office (CCSAO): Mr. Reichgelt said that the CCSAO's Sexual Assault/Domestic Violence Prosecution Coordination Program serves felony sexual assault victims and felony and misdemeanor domestic violence victims. Through this program, victims of violence against women benefit from services provided by a variety of personnel: the domestic violence investigators who provide an essential source of early contact, education and service to victims; the Resource Center staff who link victims of domestic violence and sexual assault to resources such as job training, education and employment services; prosecutors assigned to Sex Crimes who act as trial supervisors and participate in the review; the victim specialist who assists adult victims of felony sexual assault. Staff recommends a designation of \$665,879 in FFY13 prosecution funds to the CCSAO for the continuation this program.

Ms. Greene, in response to a question from Ms. Hora, said that civil legal advocacy is referred via the Resource Center, which is stationed in the Domestic Violence Courthouse and it is open to the general public; anyone can use it, not just people seeking charges. There are often referrals to civil legal attorneys for orders of protection; there is a wide array of remedies in the civil venue.

Domestic Violence Law Enforcement - Chicago Response: Mr. Reichgelt said that the Chicago Police Department (CPD) maintains the Chicago Response program for victims of domestic violence. This program provides a roll-call trainer to attend first responders' roll-calls and inform them of any new legal developments pertaining to domestic violence and to provide general domestic violence training. The funds support a Chief Operations Research Analyst (CORA) data specialist who processes initial intake reports and disseminates information to victim service agencies throughout the CPD service area. Discussions have been undertaken between the Authority and CPD to expand this program to include sexual assault.



Multi-Disciplinary Team (MDT) Response Programs: Mr. Reichgelt said that there are four MDT programs in Illinois. McLean, Peoria, and St. Clair Counties have domestic violence MDTs and Kankakee County has a sexual assault MDT. Each is mandated to include law enforcement, victim services, prosecution, and court (probation) elements. The MDTs are in their ninth year of funding. This is their final year of funding as-is. An RFP will be released at the end of 2014 for new MDT proposals. He called attention to the table of MDT grant recipients and their relative recommended designations.

Ms. Hora said that in the VAWA Plan, there are a number of law enforcement agencies serving populations of at least 20,000 that did not submit domestic offenses to Illinois Uniform Crime Reporting (IUCR). The Kankakee County Sheriff's Office, an MDT grant recipient, is included in that group. Is there a way to put conditions on grant funds that require the grantee to submit these reports?

Mr. Reichgelt said that OVW does not require it, but that is something that the Authority can do and he highly recommended doing it. It should be made into a requirement in the next round of RFPs, both in the applications and in the contracts. This could also be done for Victims of Crime Act (VOCA) programs. This is something that can be done going forward. The reason it hasn't been done is because the current mandate is that each MDT include a law enforcement agency, and if one agency would be denied a grant, that whole MDT would fall apart.

Services to Female Inmates Program - Illinois Department of Corrections (IDOC): Mr. Reichgelt said that this program provides services to incarcerated female victims. This program trains IDOC staff in basic elements of victimization and how to work with and provide services for victims. There are groups within the women's prisons that can assist in providing services. Staff recommends designating \$72,000 in FFY13 discretionary funds to the IDOC for its Services to Female Inmates program.

Mr. Krause said that the IDOC purchased an off-the-shelf evidence-based program to address Post-Traumatic Stress Disorder (PTSD) called Seeking Safety which is the primary focus of these groups.

Services to Victims of Domestic Violence - City of Chicago, Domestic Violence Helpline: Mr. Reichgelt said that this is now a statewide program. It is run by the Department of Family and Social Services. Staff recommends as designation of \$364,000 in FFY13 law enforcement funds to allow the Helpline program to continue for another 12 months. The program trains volunteers to staff the Helpline for a whole year.

Sexual Assault Medical Advocacy Programs - Illinois Attorney General's Office (AGO): Mr. Reichgelt said that this program trains Sexual Assault Nurse Examiners (SANEs) throughout Illinois. Recently, funding was provided to make a portion of this training

web-based so that SANEs do not have to take a whole five days away from their hospitals for training; 16 hours of training are on-line and 24 hours are in the classroom. Staff recommends designating \$116,499 in FFY13 discretionary funds to the AGO to continue this program.

Ms. Hora said that in addition to this training, there is more clinical training conducted in smaller groups.

Statewide Victim Assistance Training - Illinois Attorney General's Office / Illinois Victim Assistance Academy (IVAA): Mr. Reichgelt said that the IVAA provides training to advocates, mostly for sexual assault and domestic violence, but other may attend. The Authority has mandated that victim service personnel funded with VOCA grants attend. Staff recommends designating \$25,230 in FFY12 discretionary funds to this program. These funds pay for lodging for training attendees.

Ms. Hora said that advocates from Child Advocacy Centers, drunk driving victims groups, and state's attorney's offices attend these trainings. There is a basic training course that is 16 hours on-line and three days in the classroom and there is a two-day advanced training.

Mr. Reichgelt said that this is an incredibly important program because the Authority requires advocates outside of domestic violence or sexual assault to attend and these trainings are not conducted by other entities.

Centralized Training for Chicago Area Domestic Violence Agencies - Chicago Metropolitan Battered Women's Network (CMBWN): Mr. Reichgelt said that the CMBWN provides training for domestic violence advocates in the Cook County area. Staff recommends a designation of \$21,194 in FFY13 discretionary funds to the network to allow it to continue this program for an additional 12 months.

Mr. Reichgelt called attention to the chart at the bottom of the memo summarizing remaining available funds.

**Motion:** Ms. Hora moved to approve the VAWA FFY09, FFY10, FFY11, FFY12, and FFY13 plan adjustments. The motion was seconded by Ms. Greene and approved by unanimous voice vote, with an abstention by Authority Chair Ellis and abstentions relating to specific line items as follows:

- Ms. Greene abstained relative to the CCSAO line item(s).
- Ms. Hora abstained relative to the AGO line item(s).
- Mr. Hickey abstained relative to the CPD line item(s).
- Mr. Krause abstained relative to the IDOC line item(s).

## **Victims of Crime Act (VOCA) FFY11, FFY12, and FFY13 VOCA Plan Adjustments and the FFY14 Plan Introduction**

### **Designation Reductions**

Authority Program Supervisor Ron Reichgelt, referring to the memo from Associate Director McCambridge dated May 7, 2014 and regarding FFY11, FFY12, and FFY13 VOCA Plan Adjustments and the FFY14 Plan Introduction, called attention to the chart describing recently returned FFY11 and FFY12 funds on Pages 1, 2, and 3 of the memo. He noted that a correction had been made and was reflected in the hard copies at the Budget Committee members' places; the amount of \$21,830 in FFY12 funds was not, in fact, returned by The Women's Center, but was actually returned by the YWCA of Metropolitan Chicago for its Services to Victims of Sexual Assault program because grant funded positions remained unfilled for majority of program. He also noted that Circle Family Healthcare (CFHC) returned \$48,043 in FFY13 funds for its Services to Chicago Victims of Violent Crime program. CFHC ran into financial trouble last year, at which time it was decided to end their program. Funds had been designated to CFHC with the hope that CFHC could solve its financial problems. Staff recommends making these funds available for future use.

Ms. Hora asked for clarification regarding the funds returned from the Macon County State's Attorney's Office for its Law Enforcement/Prosecution-based Victim Assistance Program. The memo stated that, "Fewer survivors requiring therapy services."

Mr. Reichgelt said that the program serves homicide survivors. Fortunately, Macon County did not experience many homicides. Macon County can never be certain how many individuals will require services.

### **FFY14 Introduction**

Mr. Reichgelt said that at this time, the Authority has not yet received the VOCA FFY14 application, so staff does not know what the award amount will be. Staff is trying to be proactive because many programs begin on July 1, 2014, which is sometimes the earliest that the Authority receives its application. Once the application is received, it must be submitted and then staff must wait for the award. Staff estimates that this year's award will be the same as last year's. Staff wishes to make the yearly designations at this time so that the grantees can begin their application processes. It must be understood that these designations are based on an estimate of the FFY14 award relative to the FFY13 award and staff requests that, in the event of any reduction in the FFY14 award, staff be granted permission to reduce these designations by the same percentage. The FFY14 VOCA

award to Illinois is expected to be \$14,871,973. After deducting the five percent set aside for administrative costs (\$743,598) there would be \$14,128,375 available for grants.

## **Recommended Designations**

### ***Designations Using FFY11 Lapsed Funds***

Mr. Reichgelt said that two designations were recommended using lapsing FFY11 funds. As in the past, staff recommends splitting these funds that need to be spent quickly between the Illinois Coalition Against Sexual Assault (ICASA) and the Illinois Coalition Against Domestic Violence (ICADV).

Services to Victims of Domestic Violence - ICADV: Mr. Reichgelt said that the ICADV is beginning a legal assistance program in which domestic violence victims throughout Illinois can go to a victim service agency and receive civil legal assistance by Skyping with an attorney for one hour. This program, called the Virtual Legal Clinic, is already up and running. Staff asks for further support so that the ICADV can purchase computers and webcams.

Sarah Conlon, Associate Director of the ICADV (participating via teleconference), said that these funds would purchase cameras and laptops. Resources for such purchases are scarce among participating agencies. The victims will be able to use these items in a safe and secure place within the agencies.

Services to Victims of Sexual Assault - ICASA: Mr. Reichgelt said that ICASA would use its designation to purchase clothing that will be distributed to survivors whose clothing is retained as part of the evidence collection kit, and the printing of brochures to be distributed to partner agencies.

### ***FFY12, FFY13, and FFY14 Continuation Designations***

Mr. Reichgelt said that all of the following designation recommendations would continue existing programs for 12 months and require 20 percent of the program costs be covered by matching funds.

Child Advocacy Center (CAC) Services – Mr. Reichgelt said that CAC programs provide direct services to child victims of sexual assault and serious physical abuse and help reduce victims' trauma by providing these services in one location. The table on Page 5 of the memo summarizes the staff-recommended CAC continuation designations. He noted that a correction had been made and was reflected in the hard copies at the Budget Committee members' places; the amount of \$38,367 in FFY13 funds was not, in fact, being recommended for designation to the Court Appointed Special Advocates of Adams

County, but was instead being recommended for designation to the Child Advocacy Center of East Central Illinois.

Civil Legal Services to Victims of Domestic Violence – Mr. Reichgelt said that these programs provide representation for victims of domestic violence or senior victims of violent crime.

Law Enforcement / Prosecutor-Based Victims Assistance Services – Mr. Reichgelt said that these programs provide advocacy either within law enforcement agencies or state's attorney's offices. Some individual agencies receive two separate grants because the original grants were begun at different times. In such cases, the grants pay for unique things and they are not duplicative.

Services to Chicago Victims of Violent Crime – Mr. Reichgelt said that these programs provide direct services to Chicago area victims of violent crime.

Services to Downstate Victims of Violent Crime – Mr. Reichgelt said that Quanada and the Southern Illinois Healthcare Foundation (SIHF) provide advocacy to victims of violent crime. SIHF is based at a hospital in East St. Louis, Illinois and it is one of the few VOCA programs that works primarily with male victims of violent crime (mostly gang-related).

Services to Hearing Impaired Victims of Violent Crime – Mr. Reichgelt said that this designation to the Chicago Hearing Society would support services to hearing-impaired victims of violent crime in the Chicago area.

Services to Non-English Speaking or Bilingual Domestic Violence Victims – Mr. Reichgelt said that these programs provide multi-lingual or translation services to domestic violence victims.

Services to Senior Victims of Violent Crime – Mr. Reichgelt said that these programs provide direct services to senior crime victims and non-offending family members to alleviate trauma and suffering resulting from crime. These are not necessarily elder abuse programs; they are services to elderly victims of violent crime.

Services to Underserved Domestic Violence Populations – Mr. Reichgelt said that the Center on Halsted serves the Chicago area lesbian, gay, bi-sexual, and transgender (LGBT) domestic violence victims. It is the only agency that works specifically with the LGBT community.

Services to Victims of Child Abuse – Mr. Reichgelt said that these programs provide services to victims of child abuse outside of the CACs. These grantees are not CACs.

Services to Victims of Convicted Offenders – Mr. Reichgelt said that this IDOC program works with victims who call with questions concerning incarcerated offenders. The program assists victims by providing information about the status of the offender. The program also provides referral information to victims.

Services to Victims of Domestic Violence – Mr. Reichgelt said that these programs provide domestic violence advocacy throughout Illinois. Staff recommends designating \$3,753,062 in FFY14 funds to ICADV and designating FFY14 funds to other agencies as described in the table on Pages 9 and 10 of the memo.

Ms. Hora said that she had a concern about the designation to Rainbow House because they have some serious financial issues. Rainbow House had stopped paying tax withholding, prompting an Internal Revenue Service (IRS) investigation. They have lost their line of credit. They have a plan to correct these problems, but it is not clear that the plan would work. She proposed that before an actual contract is issued, having Rainbow House explain to the Budget Committee how they are addressing their problems. This grantee has the potential to develop the same problems that Circle Family Healthcare had. From a historical perspective, Rainbow House had some financial problems a number of years ago and that's when its shelter program shut down. She said that she was not comfortable approving the execution of a contract with Rainbow House at this point.

Mr. Reichgelt said that he thought that Rainbow House would be more than willing to address the Budget Committee. He recommended having Rainbow House complete its continuation proposal and have them present it to the Budget Committee in addition to providing an update regarding their financial problems. He said that staff had met with Rainbow House recently and that their problems appeared to be almost a perfect storm: Their line of credit was withdrawn by their bank; their funds were frozen to pay off their credit debt, meaning that they could not make payroll, which meant that they were dropped by their payroll service company so they were processing payroll by themselves without withholding payroll taxes appropriately, which got them in trouble with the IRS; the IRS denied them a 501(3)c letter of good standing, which delayed processing of the Authority's grant to them. Staff held a meeting with Rainbow House's executive director and two of their board members and they are aware of the problems and are working with the IRS and the bank to revive a line of credit. He said that he agreed that the Authority needs to watch what develops here. The program that the Authority funds is running well, as are Rainbow House's other programs; it is the administration that is cause for concern. They could make a presentation at the August 2014 Budget Committee meeting to address these issues. He said that the reason why he did not want to withhold this designation is that he did not want doing so to affect Rainbow House's line of credit. The designation doesn't actually give them the money, the contract does. That contract is contingent upon them rectifying their tax problems with the IRS.

Ms. Greene said that this designation could help Rainbow House secure a line of credit. The services that Rainbow House provides are critical. They have an opportunity to rebuild.

Mr. Reichgelt said that there was a possibility that at some later point Rainbow House might merge with another agency. They would be able to explain that when they address the Budget Committee. If, after addressing the Budget Committee, the Budget Committee decides not to go forward with the designation; it would be a simple matter of not signing the contract. He said that Rainbow House is located in Little Village in an area that is in desperate need of these services. He said that he is confident that the program is running appropriately.

Services to Victims of Sexual Assault – Mr. Reichgelt said that the main grant is to ICASA, which will then issue subgrants to partner agencies. He called attention to the table at the bottom of Page 10 of the memo detailing sexual assault service programs that receive direct funding. He said that the two YWCA agencies work with the coalitions and while they are part of the partnerships, they also engage in additional types of programming, hence their separate designations.

Statewide Services to Victims of Drunk Drivers – Mr. Reichgelt said that these programs provided advocates to victims of drunk driving accidents and survivors of individuals killed by drunk drivers.

Mr. Reichgelt called attention to the table on Page 11 of the memo summarizing available VOCA funds.

**Motion:** Ms. Hora moved to approve the VOCA FFY11, FFY12, and FFY13 Plan Adjustments and the FFY14 Plan Introduction and require Rainbow House to make a presentation to the Budget Committee regarding their financial issues prior to the execution of its contract. The motion was seconded by Mr. Gonzalez and approved by unanimous voice vote, with an abstention by Authority Chair Ellis and abstentions relating to specific line items as follows:

- Ms. Greene abstained relative to the CCSAO line item(s).
- Ms. Hora abstained relative to the AGO line item(s).
- Mr. Krause abstained relative to the IDOC line item(s).
- Ms. Stratton abstained relative to the Chicago CAC line item.

## **Violence Prevention Programs**

### **Special Projects (SP)**

#### **Designation Reductions**

Associate Director McCambridge, referring to the memo dated May 7, 2014 and regarding Special Projects (SP), Violence Prevention Grants / Legacy (184VPG), Violence Prevention Grants / Legacy (PV), and Violence Prevention Programs (VPP) programs, said that the table on Pages 1 and 2 of the memo describe SP funds recently returned to the Authority. She said that staff recommended using those returned funds to support a new designation.

#### **Recommended Designation**

Associate Director McCambridge said that at the beginning of this meeting, Director Cutrone said that the designation recommendation for the Chicago Area Project presented in this memo would not be considered at today's meeting. She said that staff recommended designating \$287,652.32 in SP funds to Metropolitan Family Services to support its Community School Violence Prevention Project. The program operates in four public schools serving the high-risk Chicago south side communities of Roseland, Pullman and West Pullman; and Robbins and Blue Island in the southwest suburbs. Metropolitan Family Services will offer youth development, parent engagement, life skills education, and counseling support to support the development of violence prevention strategies at the partnership schools. The program focuses on youth development, parent engagement, and developing life skills. The project will be led by the director of the Community School Programs. The director will manage a project team to include a supervisor, resource coordinators, activity workers, and counselor. This staff will primarily be housed at school sites and will work collaboratively with the school staff to ensure the successful implementation and evaluation of services. She described budget details provided in the Grant Recommendation Report.

Associate Director McCambridge, in response to a question by Ms. Rudolph, said that project objectives that have been accomplished include:

- Each school program completed a program plan and conducted monthly site team meetings with principals, teachers, school social workers, resource coordinators, parents, students, supervisors, and community partners.
- Each of the four programs exceeded the target of 50 students registered and serviced through the program with a total of 238 students served.
- Each program has conducted at least 8 parent engagement activities and has exceeded the target of 32 activities with a total of 85 parent engagement activities.



A total of 82 students received the Anger Coping Life Skills group, and a total of 13 groups were conducted.

- A total of 45 individual/family clients were serviced throughout the duration of grant.

Ms. Rudolph said that there is a lot of information about the numbers of things done and people served, but there is not much regarding outcomes and impact.

Jennifer McCraw, project director at Metropolitan Family Services for Community School Programs for the City of Chicago and the south suburbs said that, regarding the four schools served, these numbers are part of the outcomes that the program stated in its Exhibit A that it would provide. Final outcome information is not available because pre- and post-tests are administered to youths in the social skills group. Post-test data is not available for the entire two-year project. The intent was to serve 50 students, give or take a few over the two years, because there is a greater impact over time as opposed to serving students individually and allowing them to come and go. Teachers report that 69 percent of participants maintain or improve their attendance, 58 percent maintain or improve academic performance. Outcomes for one school showed a 36 percent increase in reading grades and a 25 percent improvement in math grades; for another school there was a 68 percent improvement in reading and an 18 percent improvement in math. Since this was intended to be a two-year project, not all outcomes are available yet.

## **Violence Prevention Programs (PV)**

### Collaborative

#### *GOALS Summer Program*

Associate Director McCambridge said that the materials indicate that staff recommends designating \$100,000 in SFY14 184 VPG funds to The Catholic Bishop of Chicago / St. Sabina to support the Collaborative / GOALS Summer Program. She said that, in fact, the designation would use \$100,000 in SFY14 PV funds. The St. Sabina Employment Resource Center will provide internships to youth, which will help meet some of their financial needs, but will also develop their skill set in the work force. The Summer Program's model is uniquely designed to address these needs by providing access to education and employment opportunities. St. Sabina will be executing a violence prevention summer program entitled GOALS, which stands for "Go on and Live Successfully." The GOALS program will offer academic and career development support to the participants. Additionally, GOALS will focus on teaching students Social Emotional Learning (SEL) skills. Through this grant, St. Sabina will hire qualified mentors that will get trained to provide basic SEL services, group & one-on-one mentoring sessions to youth ages 16 - 21. The primary target for this program is high risk

youth who occasionally display disruptive or antisocial behavioral problems. The program will provide SEL life skills classes every Friday and the youths who display a need for additional resources and support beyond the regular classes will be referred to partners for additional counseling sessions. In addition to regular classes, we will have a weekly “mentors meetings” for the youth enrolled in the program. The career development and internship stipend component of GOALS incorporates evidence based best practices by modeling the program after One Summer Chicago PLUS (OSC+) – the program developed by the City of Chicago Department of Family and Support Services and the University of Chicago (U of C) Crime Lab. The U of C Crime Lab 2012 study shows that violent crime arrests among participants in One Summer Chicago PLUS (OSC+) dropped by 51 percent, as a result of the SEL services, mentoring and jobs. She described budget details provided in the Grant Recommendation Report.

### *HeadStart Training*

Associate Director McCambridge said that staff recommends designating \$40,000 in SFY14 PV funds to Casa Central to support HeadStart training. Casa Central proposes to provide intensive, evidence-based training and consultation to the more than 85 staff members who work directly with children and youth. The program will Provide training to all child and youth serving staff on the ARC (Attachment, Self-Regulation and Competency) framework for supporting complexly traumatized children and youth, via an ARC-approved, certified trainer. All staff receive one full day of training in the ARC framework. She described budget details provided in the Grant Recommendation Report.

## **Violence Prevention Programs (VPP)**

### Circle Family Healthcare - Designation Reallocation

Associate Director McCambridge said that Circle Family Healthcare (CFH) had originally received a designation for \$693,600 in SFY14 VPP funds to serve as a lead agency for the Community Violence Prevention Program (CVPP). Due to financial issues, the Authority has terminated its contract with CFH. \$638,431 was returned to the Authority and staff recommends transferring those funds to Proviso Leyden Council on Community Action so that it can continue the CVPP work that began under CFHC. The CFH designation was originally presented at the September 25, 2013 Budget Committee Meeting. The program description and activities was approved at the same meeting and will not change. This request is only to identify a replacement agency (Proviso Leyden Council on Community Action) to carry out the program as previously presented.

Director Cutrone said that Proviso Leyden is an existing provider in the area in which CFH operated.

Ms. Hora said that while the agenda lists VPP programs as a discussion item, but no material is posted on the website, it might be in violation of the Open Meetings Act to vote on it.

Director Cutrone said that his understanding was that the agenda controls the ability to hold votes, not the specific content.

Authority Deputy General Counsel Junaid Afeef said that he believed that the Open Meetings Act states that the agenda must identify the items to be discussed and voted upon and those items are the ones eligible to be voted upon.

Ms. Hora said that as an advocate for open government, this makes her uneasy; voting on such a large designation without any information.

Director Cutrone said that the specific recommendation was not included. However, the memo, which was posted, describes the recommended reallocation.

#### Bullying Prevention (BP) – Supplemental Memo

Associate Director McCambridge, referring to the supplemental memo that was distributed to the Budget Committee members at their places, dated May 7, 2014, and regarding Bullying Prevention (BP), said that at the February 4, 2014 Budget Committee meeting, the Budget Committee designated \$24,980 in BP SFY14 funds to Children's Home and Aid Society of Illinois (CHASI). CHASI has since notified the Authority that it would no longer be working with the schools originally identified in the designation recommendation for their program. CHASI has identified different schools in which it plans to administer its program. No change to the program itself or the designation amount is requested. This notification is being provided for informational purposes only; no action is necessary.

Ms. Hora requested that the VPP designation reallocation line item receive a separate vote.

**Motion:** Ms. Hora moved to approve the SP, VPG184, and PV recommendations. The motion was seconded by Sheriff Perez and approved by unanimous voice vote, with an abstention by Ms. Rudolph.

**Motion:** Ms. Greene moved to approve the VPP designation reallocation. The motion was seconded by Mr. Gonzalez.

Director Cutrone, in response to a comment by Ms. Hora, said that there would be no change to the subgrantees. Only the lead agency will change.

The motion passed by voice vote, with Ms. Hora voting *no* and an abstention by Ms. Rudolph.

**Old Business**

None.

**New Business**

None.

**Adjourn**

**Motion:** Ms. Stratton moved to adjourn the meeting. Ms. Rudolph seconded the motion and it passed by unanimous voice vote. The meeting was adjourned at 12:21 p.m.



**ILLINOIS  
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**MINUTES**

**Illinois Criminal Justice Information Authority  
Budget Committee Meeting**

June 27, 2014

9:00 a.m.

300 West Adams

2<sup>nd</sup> Floor Building Conference Room

Chicago, Illinois 60606

**Call to Order and Roll Call**

The Budget Committee of the Illinois Criminal Justice Information Authority met on Friday, June 27, 2014, at 300 West Adams, 2nd Floor Building Conference Room, Chicago, Illinois. Substitute Budget Committee Chair Jennifer Greene (representing State's Attorney Anita Alvarez) called the meeting to order at 9:04 a.m. Authority General Counsel Lisa Stephens called the roll. Other Authority members and designees present were Waisu Fashina for Clerk Dorothy Brown, Daynia Sanchez-Bass for Abishi Cunningham, Kathryn Dunne for Sheriff Tom Dart, Rick Krause for Director S. A. Godinez, Felix Gonzalez, Col. Marc Maton for Director Hiram Grau, Cynthia Hora for Attorney General Madigan, James Hickey for Superintendent Garry McCarthy, and Rebecca Janowitz for President Toni Preckwinkle. Also in attendance were Authority Associate Director Wendy McCambridge, Cathy Higgins representing Rainbow House, and other Authority staff members and guests.

## **1. Minutes of the April 9, 2014 Budget Committee Meeting**

Ms. Hora corrected the text of the third line of the first full paragraph on Page 4 of the minutes. She said that it should read (correction in *italics*):

“...avoid incarceration and that the program would utilize *an* adult transitional center to...”

Ms. Hora corrected the text of the second sentence of the fifth full paragraph on Page 4 of the minutes. She said that it should read (correction in *italics*):

“Such a program ~~the~~ pulled youths all the way back into custody certainly was not true to its mission.”

Ms. Hora corrected the text of Item 1 at the bottom of Page 5 of the minutes. She said that it should read (correction in *italics*):

Develop and release a job posting for a Project *Manager*.”

**Motion:** Ms. Hora called for a motion to approve the minutes of the April 9, 2014 Budget Committee meeting. Mr. Gonzalez seconded the motion and it was approved by unanimous voice vote.

## **2. Rainbow House Presentation / Victims of Crime Act (VOCA)**

Authority Associate Director Wendy McCambridge, referring to the memo in the materials dated June 27, 2014 and regarding the Rainbow House Presentation, introduced Cathy Higgins, Executive Director of Rainbow House. She said that Director Higgins would address any questions or concerns of the Budget Committee regarding Rainbow House’s financial status.

Director Higgins said that over the last 10 years, Rainbow House’s annual grant funding has dropped from approximately \$700,000 per year to approximately \$290,000 per year. In 2010 Rainbow House was 90 percent reliant on government funding and now that is between 50 and 55 percent, so a lot of work has been done to secure private funding. During that time the program was evaluated to determine if the program was viable, if it would be necessary to merge it with another program, or if it should be closed. It was determined that the community’s needs were simply too great to abandon the program. Rainbow House staff works every day to serve their clients, and that means constantly doing more with less. Staff and resources are stretched thin. This has resulted in delays in grant reporting because the clients’ needs are a priority over paperwork. A few years ago

when the economy began to collapse government funding has been late in coming. The last three years have seen between \$100,000 and \$150,000 owed to Rainbow House in government funding. This has disrupted cash-flow, but Rainbow House is not spending more money than it takes in. Cash-flow problems led to problems in paying payroll taxes. When this happened, Rainbow House initially worked out a payment plan with the Internal Revenue Service (IRS). She said that the terms of the IRS payment plan were not deliverable and it appeared that the payment plan was setting up Rainbow House for failure. Payments were made regularly until the federal government shut down in 2013. At the time of the federal government shut-down, Rainbow House had gone about six months without any payment from federal funding sources and at that time it was not clear how long Rainbow House would have to go without funding. Rainbow House senior staff went for five pay periods without getting paid; Director Higgins said that this included herself. A payment to the IRS was missed during this period, thus voiding the IRS payment plan. Rainbow House has been working over the past six months with the IRS to adopt a new payment plan. Rainbow House has a pro bono arrangement for tax attorney services with Katten Muchin, who will submit Director Higgins for a forensic interview on July 8, 2014. She said that she understood that once that interview is complete then the IRS will submit to Rainbow House a new payment plan, but nothing will be definite until then. She said that conversations with the IRS's revenue officer assigned to Rainbow House have been favorable. She said that at this point, with the end of the state fiscal year only a few days away, Rainbow House is owed about \$114,000, which is about three times what Rainbow House owes to the IRS. Rainbow House is not spending more than it is taking in; it is just having a cash-flow issue.

Ms. Hora said that she understood the desire to help clients instead of filing reports, but the problem is that if the reports are not filed, the funding is disrupted. She said that while Rainbow House staff appear to be caught on a Catch-22, if the proper paperwork is not submitted to Rainbow House's funding entities, then funding will be delayed or stop altogether. She said that Rainbow House was late in signing its current agreement with the Authority.

Director Higgins said that Anne Guinan had been the Authority's Grant Specialist assigned to oversee Rainbow House grants. Over many months, the contract would be sent back and forth, with Rainbow House making various revisions as requested. During the last two years Ms. Guinan worked with Rainbow House, approximately 10 contract drafts were exchanged. Director Higgins said that she had started a process that she thought was timely as she was responding to instructions from Ms. Guinan. Director Higgins said that when Risé Evans took over Rainbow House's grants from Ms. Guinan, it was a different relationship. Director Higgins said that she did not ask any questions of Ms. Evans and assumed the process would not be handled differently than it had been under Ms. Guinan's guidance; there was never a definite due date.

Ms. Hora said that there is always a due date and such paperwork should always be submitted as soon as possible so that the funds can be distributed.

Director Higgins said that she understood that, but when last year's renewal contracts came it was the end of the fiscal year. There were five government contracts for fiscal year 2013 for which close-out materials needed to be submitted. Preparations needed to be made for the 2013 independent audit. There were five government contracts in the renewal process. She said that since she was doing all of this contract work herself, she was forced to address these issues in the order in which they were most pressing.

Ms. Hora said that she understood all of Director Higgins's points, but the Authority funds a number of social service organizations that face issues similar to the ones that Rainbow House is now facing, yet they are not in such a situation. She asked Director Higgins if she had submitted a Violent Crime Victim Assistance (VCVA) grant application to the Illinois Attorney General's Office for Rainbow House for fiscal year 2014.

Ms. Higgins said that she was instructed not to submit a VCVA application.

Ms. Hora said that was not true because Rainbow House received the VCVA agreement in the fall of 2013. She said that she has concerns because there are now issues with multiple business partners. She then asked Director Higgins about Rainbow House's credit status.

Director Higgins said that Rainbow House had not had a line of credit since 2008. Part of the cash flow problems stem from reliance on credit during the three months when the government contracts were being started; between the contracts being signed and actual payments. Director Higgins said that this was standard practice for 10 years before she became the director. In 2008, when the economy collapsed, Rainbow House's line of credit was called and the system that Rainbow House staff had grown accustomed to no longer existed. That line of credit was critical to maintaining cash-flow. Recently, banks have been more open to the idea of providing Rainbow House with a small line of credit. Rainbow House is now seeking a \$25,000 line of credit. She said that it has been three months since Rainbow House has had a check returned for insufficient funds.

Director Higgins, in response to a request from Budget Committee Chair Greene, said that in fiscal year 2013 four Rainbow House staff members provided direct crisis management services to 420 children and adults for over 8,600 hours. 1,800 clients received education services. Rainbow House is part of the Little Village Violence Prevention Collaborative and the Routes to Wellness Mental Health Collaborative. Those agencies serve Little Village, Brighton Park, and Pilsen. We have created a program where we are unified in our approach to violence prevention. We also provide domestic



violence counseling for child survivors to up to 24 students at any given time. Youths in 5<sup>th</sup> – 8<sup>th</sup> Grades receive dating violence education.

Director Higgins, in response to questions by Ms. Hora, said that Rainbow House's last independent audit was in September of 2013 and that a management letter had been issued. The next audit is scheduled for August 18, 2014.

Ms. Hora requested that the management letter be presented to the Budget Committee.

Budget Committee Chair Greene said that one of her concerns was whether Rainbow House's board of directors was actively working with Director Higgins to alleviate the agency's issues.

Director Higgins said that that has been one of her biggest challenges. She said that she had started out as a board member and at that time Rainbow House was a strong service provider with a strong board, but management infrastructure was the problem. She said that when she became the Executive Director, the board was very involved and it was doing its job of fund-raising and making connections. At that time, she focused on fixing management and solving budgetary and accounting problems. There was no policy manual and no program process manual; staff was uncoordinated. Over the past two years, while those problems were addressed, the board began to fall apart. The board met on June 23, 2014 to discuss responsibilities and accountabilities and the board's role in dealing with the IRS. The board has three new members (bringing the total to eight) who understand Rainbow House's current issues.

Budget Committee Chair Greene called for a motion approving Rainbow House's financial status as viable and allowing the pending grant originally proposed at the May 7, 2014 Budget Committee meeting for \$36,130 in VOCA FFY14 funds to proceed.

Ms. Hora said that she wanted to see the results of the forensic interview and a management letter before determining if Rainbow House is financially viable.

Authority Program Supervisor Ron Reichgelt said that staff is in constant conversations with other funders concerning Rainbow House. Although staff will proceed with contract negotiations, the Authority will not go under contract with Rainbow House until a letter is received from the IRS approving the payment plan and payment amount. Staff can also stipulate that a management letter be provided before a contract is signed. Rainbow House was issued a warning when its last agreement was signed late; any delinquency in reporting would be regarded as a breach of contract, with the Authority retaining the option of suspending or terminating the contract at such a time.

Ms. Hora said that she would prefer to see these documents before approving financial viability. She said that management letters that she has reviewed in the past have often been followed by their respective agencies' closures. It is one thing to approve moving forward if certain conditions are met; it is another to declare an entity financially viable. Simply having a management letter does not mean that she would approve of moving forward with this grant.

**Motion:** Ms. Hora moved to defer a vote on approval of Rainbow House's pending grant until the management letter and the forensic interview results have been reviewed by the Budget Committee. Mr. Hickey seconded the motion and it passed by unanimous voice vote.

Mr. Reichgelt requested that the materials in question be sent to his attention.

### **3. Federal Award Application Update**

Associate Director McCambridge, referring to the memo in the materials dated June 6, 2014 and regarding the Federal Award Applications, said the memo listed competitive FFY14 federal awards for which the Authority has recently submitted applications. Those awards included:

- Sexual Assault Services Formula Grant (VAWA SASP)
- Grants to Encourage Arrest Policies and Enforcement of Protection Orders (VAWA Arrest)
- Violence Against Women Act (VAWA)
- Paul Coverdell Forensic Science Improvement Grants
- State Justice Statistics
- Residential Substance Abuse Treatment

Associate Director McCambridge, in response to a question by Ms. Hora, said that the VAWA Arrest grant is a discretionary grant that supports Family Violence Coordinating Councils.

**Motion:** Col. Maton moved to accept the Federal Award Application Updates as described. Ms. Hora seconded the motion and it passed by unanimous voice vote.

#### **4. Justice Assistance Grants (JAG) FFY09, FFY10, FFY11, and FFY12, Plan Adjustments**

##### **Designation Reductions**

Associate Director McCambridge, referring to the memo in the materials dated June 27, 2014 and regarding the JAG FFY09, FFY10, FFY11, and FFY12, Plan Adjustments, called attention to the chart on Page 1 of the memo describing funds recently returned to the Authority. She said that staff recommends that these funds be made available for future programming.

Ms. Hora said that the reason given for the funds returned from the Illinois Human Rights Commission (IHRC) / Illinois Torture Inquiry and Relief Commission was that the program's start was delayed. She said that she thought that the IHRC had gotten an appropriation from the legislature during its current grant.

Associate Director McCambridge said that the grant had begun in December of 2012, but there had been some paperwork issues. The grant was active for one year.

Ms. Hora said that she thought that the IHRC had gotten an appropriation in July of 2013.

Associate Director McCambridge said that the Authority continued to issue payments.

Authority Grant Specialist Lajuana Murphy said that the IHRC wanted to finish the Authority-issued grant before using the funds that had been appropriated in July of 2013.

Ms. Hora said that she thought that the reason that the designation had been approved was because the IHRC had not received money from the General Assembly.

##### **Recommended Designations**

Associate Director McCambridge called attention to the chart on Page 2 of the memo describing recommended designations. All projects will have a start date of October 1, 2014 and run for one year, except for the one to the Authority; it will have a July 1, 2014 start date and a September 30, 2014 end date, and the one to Winnebago County, which will run for two years.

##### **Alliance for the Mentally Ill of Greater Chicago / Crisis Intervention Team (CIT)**

Associate Director McCambridge said that the intention for this program is to provide additional training to CIT-trained officers in Advanced Youth CIT (40 hours) and to provide community outreach, education surrounding the Advanced Youth CIT program,

and provide Advanced Youth CIT officers refresher courses to encourage continued education of their current skill set. For one year, National Alliance on Mentally Ill (NAMI) Chicago staff will provide outreach to the community surrounding information regarding signs and symptoms of mental illness and the CIT program. NAMI Chicago will develop two full day refresher courses during the course of the 12 month grant period. 195 Chicago Police Department (CPD) CIT members participated in the CIT for Youth training program held between June and September of 2013. She said that staff recommends a designation of \$97,038 in FFY12 funds, with the matching funds requirement waived, to the Alliance for the Mentally Ill of Greater Chicago for this program. She described the program's budget details as described in the Grant Recommendation Report.

Ms. Hora asked if any other law enforcement agency in Illinois receives similar training.

Associate Director McCambridge said that she wasn't aware of any.

Ms. Hora said that it appears that the program has produced good results. She asked if it would be possible for other law enforcement agencies to send staff to receive this training.

Budget Committee Chair Greene said that training for other agencies had been allowed in the adult CIT program.

Mr. Hickey said that the CPD would have no objections to allowing other agencies to send staff to attend the CIT training.

#### Coles County / Sex Offender Supervision

Associate Director McCambridge said that the program would support a Dedicated Probation Officer (DPO) to serve as a liaison for the court and work with the sex offenders in the community. The DPO would be assigned to a specific caseload. Grant funds have provided juvenile offenders to attend both group and individual treatment. Adult offenders also attend weekly group treatment sessions which are funded with grant funds. Adult offenders, who have been convicted of an offense of a sexual nature, will be placed in the sex offender program. Over the past twelve months the unit had the following results:

- Number of adult assessments: 18 (funding is for juvenile assessments only)
- Number of juvenile assessments: 1
- Number of weekly adult treatment session: 51
- Number of weekly juvenile treatment sessions: 48
- Number of adult successful discharges: 5

She said that staff recommends a designation of \$62,465 in FFY12 funds to Coles County for this program. She described the program's budget details as described in the Grant Recommendation Report.

*Cook County State's Attorney's Office (CCSAO) / Human Trafficking Task Force*

Associate Director McCambridge said that CCSAO's Human Trafficking Task Force is comprised the CCSAO and its partners including The Salvation Army's (TSA) STOP-IT and the International Organization for Adolescents (IOFA). This grant would fund a human trafficking outreach coordinator to facilitate and coordinate the response throughout the CCSAO to victims of human trafficking. The coordinator provides community educational presentations in an effort to raise awareness of human trafficking and maintains ongoing communication with direct service providers. The Human Trafficking Task Force is a promising practice program and Loyola University has completed a letter of intent for possible funding to complete a study of the CCSAO Human Trafficking Task Force to examine the effectiveness the task force. She said that staff recommends a designation of \$108,866 in FFY12 funds, with the matching funds requirement waived, to Cook County for this program. She described the program's budget details as described in the Grant Recommendation Report.

Budget Committee Chair Greene said that the scanners are items that were not purchased under a previous agreement and the CDs and DVDs are on-going purchases.

*Cook County State's Attorney's Office (CCSAO) / Community Justice Centers*

Associate Director McCambridge said that with the help of this grant funding, the CCSAO will continue to support two Community Justice Centers (CJCs), one on the West Side to serve suburban Oak Park and the Austin community and one Central Center just west of downtown Chicago. These funds would maintain one coordinator and administrative assistant at the West Side CJC and a prevention coordinator and administrative assistant at the Central CJC. Each Prevention Coordinator works directly with police and the community to implement prevention strategies in neighborhoods served. Each administrative assistant is responsible for the day-to-day administrative duties of the office. The CJCs have two prosecutors assigned to each of the offices to work with law enforcement and citizens to respond to a range of concerns that include quality of life issues and targeted local concerns. She said that staff recommends a designation of \$252,198 in FFY12 funds to the CCSAO for this program. She described the program's budget details as described in the Grant Recommendation Report.

Cook County Public Defender's Office (CCPDO) / Public Defender Mitigators

Associate Director McCambridge said that this grant would support two Public Defender Mitigators Specialists to explore and analyze collateral sources of information contained in medical and psychiatric records, and school records in order to present accurate, specific information in pre-trial and post-conviction cases. She said that staff recommends a designation of \$136,642 in FFY12 funds to the CCPDO for this program. She described the program's budget details as described in the Grant Recommendation Report.

Haymarket Center / Women's Residential Treatment Programs

Associate Director McCambridge said that the McDermott Center (doing business as Haymarket Center) proposes to continue operation of Chicago's only residential program specifically for women identified as victims of human trafficking or prostitution. The program provides services such as therapy, life skills development, relapse/reentry prevention, conflict management, anger management, self-help, and vocational and educational programs. One goal of the program is to reduce incarceration among women referred to the program through provision of supported transitional housing. After discharge, the women are referred to other community-based organizations. She said that staff recommends a designation of \$336,000 in FFY12 funds, with a matching funds requirement waiver, to the Haymarket Center for this program. She described the program's budget details as described in the Grant Recommendation Report.

Illinois Criminal Justice Information Authority / Data Exchange Coordination (Multiple Projects)

Associate Director McCambridge said that the Authority is currently leading several information sharing initiatives for the state of Illinois criminal justice system. The Authority is fully engaged in the following projects:

- Statewide Automated Victim Notification (SAVIN) data exchange improvement.
- National Criminal Statistics Exchange (NCS-X), National Incident Based Reporting System (NIBRS) initiatives.
- National Governors Association (NGA), Correctional Cross-Boundary Project development.
- Illinois Data Exchange Coordinating Council (IDECC) coordination.
- Evaluation of the New Jersey Information Sharing Environment project as an Illinois model.

Associate Director McCambridge said that staff recommends a designation of \$16,000 in FFY09 funds, with a matching funds requirement waiver, to the Authority for this

program. She described the program's budget details as described in the Grant Recommendation Report.

*Illinois Department of Corrections (IDOC) / Adult Male Transition Program*

Associate Director McCambridge said that this pre-release program design provides for a structured environment that includes strict expectations for behavior, participation, and active involvement during substance abuse treatment programming at an IDOC Adult Transition Center (ATC). During the last 12-month reporting period:

- 139 participants have been served.
- There are 40 new participants in the program.
- 20 participants completed the program.
- 80 clients participated in the substance abuse program of which 2,293 hours of drug education was provided, 118 hours of individual counseling/treatment was conducted and 3,247 hours of group counseling was conducted.
- There were 16 new admissions and 14 successful releases.
- Case management provided 324.75 hours of direct service.
- 29 offenders received reentry services.

Associate Director McCambridge said that staff recommends a designation of \$331,569 in FFY12 funds to the IDOC for this program. She described the program's budget details as described in the Grant Recommendation Report.

Mr. Krause, in response to a question by Ms. Hora, said that the program has eight full-time equivalent (FTE) employees; three drug treatment counselors, one clerical worker, three case managers, and a coordinator. There are also some part-time staff members.

*Illinois State Police (ISP) / Crimes Against Seniors Program (CASP)*

Associate Director McCambridge said that CASP Inspectors investigate suspected financial exploitation of the elderly. These funds will support speaking engagements and information dissemination to other professionals who work with seniors. CASP has six full-time investigators. She said that staff recommends a designation of \$228,308 in FFY12 funds to the ISP for this program. She described the program's budget details as described in the Grant Recommendation Report.

*Lake County State's Attorney's Office (LCSAO) / Crime Intelligence Analyst*

Associate Director McCambridge said that the LCSAO Crime Intelligence Analyst's activities include intelligence collecting, analyzing, and disseminating, as well as supporting investigations and prosecutions of specific organized crime members. The

analyst provides information to the LCSAO, 40 local police agencies, Lake County Metropolitan Enforcement Group, ISP, and federal Department of Justice agencies tasked with enforcing against crime, as well as to surrounding counties in southeastern Wisconsin and northern Illinois. Over the past twelve months the unit had the following results:

- Number of cases: 384
- Number of prosecutions: 289
- Number of seizures: 23
- Number of search warrants: 220
- Number of eavesdropping orders: 26
- Number of forfeitures filed: 276
- Number of forfeitures judgments: 236
- Number of forfeiture recovered in currency: \$373,921.33
- Number of forfeiture recovered in value of real property: \$23,304.89

Associate Director McCambridge said that staff recommends a designation of \$51,579 in FFY12 funds to the LCSAO for this program. She described the program's budget details as described in the Grant Recommendation Report.

*City of St. Charles / Expanding Multi-Jurisdictional Narcotics Unit – North Central Narcotics Task Force (NCNTF)*

Associate Director McCambridge said that these funds would support an expansion effort that would include a new office in northwest Cook County serving the Arlington Heights Police Department, the Hanover Park Police Department, and the Schaumburg Police Department. These funds would supplement the existing designation to the NCNTF.

Ms. Janowitz said that this is a small amount of money being added to an existing designation. There has been a lot of attention paid lately to an uptick in heroin deaths. The kinds of tactics being employed by multi-jurisdictional task forces are the same ones that are having their effectiveness called into question at Sentencing Policy Advisory Council (SPAC) meetings. She asked if at some point more information would be provided detailing the efficacy of such programs. She said that the approach to dealing with heroin deaths by increasing the effort to arrest heroin dealers is not necessarily reassuring. It is very hard to respond to this kind of designation because there is rhetoric regarding increasing arrests and this designation would be part of a larger package, there is no discussion about where these funds should really be going. Perhaps the question would be better raised in the context of a comprehensive review of all of the multi-jurisdictional narcotics task forces, but in the view of the other conversations within the criminal justice system regarding narcotics enforcement and its consequences, to simply hear again that the goal is to arrest heroin dealers is not particularly reassuring.



ISP Master Sergeant Bill Backus, representing the NCNTF, said that he could not speak for all of the Metropolitan Enforcement Groups (MEGs) and task forces, but the NCNTF conducts community presentations to high schools and community groups about the heroin epidemic. The NCNTF works with the Kane County Prosecutor's Office and the Kendall County Prosecutor's Office to move addicts into diversionary programs and try to get them the treatment that they need. The idea is not simply to lock up heroin addicts. The NCNTF does its due diligence to get those people the help that they need while focusing on the people who are bringing the heroin into the communities.

Col. Maton said that the northwest suburban police chiefs have approached the task force model because individual initiatives are ineffective against crimes like heroin trafficking. A coordinated approach is the only viable one.

Associate Director McCambridge said that staff recommends a designation of \$56,000 in FFY10 funds to the City of St. Charles for this program. She described the program's budget details as described in the Grant Recommendation Report.

*City of St. Charles / Expanding Multi-Jurisdictional Narcotics Unit – North Central Narcotics Task Force (NCNTF)*

Associate Director McCambridge said that this request was to increase an existing designation to accommodate the expansion effort described in the previous item. The previous item was to supplement existing funding, and this item is to supplement the NCNTF's next designation in support of a grant beginning on October 1, 2014, thus allowing for the continuation of the expansion. She said that staff recommends a designation of \$56,000 in FFY12 funds to the City of St. Charles for this program. She described the program's budget details as described in the Grant Recommendation Report.

*Northwestern University / Sheriff's Women's Justice Program (SWJP)*

Associate Director McCambridge said that the SWJP is a jail diversion program for non-violent drug-using women. This project will provide post-release services to women who are currently and formerly participants. The current project provides community re-entry services in a transitional clinic setting by Northwestern staff in collaboration with the Cook County Sheriff's Office. This project continues the development of a transitional clinic specifically for women exiting the criminal justice system, entitled *The Empowerment Center*. Through the Empowerment Center, participants with substance use and mental health disorders can receive evidenced based programming and case management services by professional staff. This proposal outlines a treatment intervention that will also formally evaluate the effectiveness of the program and its

components. With the current funding the program has served 142 clients, and 33 new clients. The average stay of each participant is three months. To date 141 have completed treatment. She said that staff recommends a designation of \$208,332 in FFY12 funds, with a matching funds requirement waiver, to Northwestern University for this program. She described the program's budget details as described in the Grant Recommendation Report.

*St. Leonard's Ministries / Residential Program for Formerly Incarcerated Men*

Associate Director McCambridge said that St. Leonard's House is a transitional, residential program for men exiting prison with no other resources with which to rebuild their lives. St. Leonard's House has created a team approach for social services. The team does assessments, creates service plans, and follows through with progress reports, etc. with the individual. In Fiscal Year 2013 to-date, 380+ individuals were served through St. Leonard's Ministries: 120 in St. Leonard's House men's program; another 65 in a second stage permanent housing Shelter + Care program; 45 women were housed in a women's program. 77 percent were African American, 13 percent were Caucasian and 10 percent were Hispanic. The average age was 40 in the housing programs and 34 in the training programs. She said that staff recommends a designation of \$100,000 in FFY12 funds to St. Leonard's Ministries for this program. She described the program's budget details as described in the Grant Recommendation Report.

*State Appellate Defender's Office (SADO) / Systemic Sentencing Issues Appeals Project*

Associate Director McCambridge said that the SADO is a State of Illinois Agency whose principal function is to represent indigent persons on appeal in criminal cases when appointed by the Illinois Supreme Court, the Appellate Court or the Circuit Court. In the current grant there were 44 cases defended, and 13 briefs or disposition motions filed. There are 221 cases currently assigned. There are 43 un-briefed cases at the end of the quarter. She said that staff recommends a designation of \$151,623 in FFY11 funds to the SADO for this program. She described the program's budget details as described in the Grant Recommendation Report.

*State's Attorney's Appellate Prosecutor's Office (SAAPO) / Systemic Sentencing Issues Appeals Project*

Associate Director McCambridge said that the current grant allows for two full-time program attorneys: one is based in the Ottawa, Illinois Office (3rd District), and another is based in Springfield, Illinois (4th District). Funding would support salaries and benefits for each of the program staff attorneys. Program attorneys will work solely on cases involving sentencing issues and expedite such issues to the appellate Court per the

applicable Illinois Supreme Court rules, thus preventing a backlog of un-briefed cases. Over the past twelve months the unit had the following results:

- Number of cases filed: 246.
  - (68) by grant attorneys
  - (178) by non-grant attorneys
- Number of cases argued: 39.
  - (9) by grant attorneys
  - (30) by non-grant attorneys
- Progress of backlog of un-briefed cases with sentencing issues: 32.
  - (8) Start of program
  - (24) to-date progress of program

Associate Director McCambridge said that staff recommends a designation of \$227,440 in FFY12 funds to the SAAPO for this program. She described the program's budget details as described in the Grant Recommendation Report.

Ms. Hora said that the total program cost is basically \$300,000, or \$150,000 each for two staff attorneys' salaries and benefits, which would be a significant amount of money.

Associate Director McCambridge said that these funds might support more than two individuals even though only two FTEs would be supported.

Col. Maton said that the salaries are probably set by state contract and the office probably does not have much leeway in determining salaries.

Budget Committee Chair Greene said that benefits can account for as much as 40 percent of a staff person's cost.

#### *Tazewell County Children's Advocacy Center / Prevention Education*

Associate Director McCambridge said that this grant funds the salary of a Prevention Educator for the Tazewell County Children's Advocacy Center. The Prevention Educator works with children and adults and discusses sex abuse, how to prevent sex abuse, how to identify when a child has suffered sexual abuse, and, for children, the differences between good touch and bad touch. To date the Prevention Educator has presented to 56 adults, 38 schools, reaching 6,726 children thus far. She said that staff recommends a designation of \$8,400 in FFY12 funds to the Tazewell County Child Advocacy Center for this program. She described the program's budget details as described in the Grant Recommendation Report.

Winnebago County / Illinois Center of Excellence for Behavioral Health and Justice

Associate Director McCambridge said that The Center of Excellence is designed as a statewide entity whose mission is to equip communities to appropriately respond to the needs of persons with behavioral health disorders that are involved in the criminal justice system. To that end, it provides training, technical assistance, and resources to improve systemic responses to persons with mental health and/or substance use disorders involved in the criminal justice system. From October 1, 2012 through September 30, 2013, of the 102 counties in Illinois, the Center provided customized training to 31 counties and 32 counties received technical assistance or were in attendance at trainings supported by the Center. Of the 16 counties with new problem-solving courts initiated during this period, 14 of the counties had received technical assistance and/or training from the Center. The Center schedules trainings based on the availability of each site requesting training. The Center provides a flexible approach to providing technical assistance and training in order to meet the specific needs of each county. She said that staff recommends a designation of \$439,410 in FFY12 funds to the Winnebago County to allow this program to operate for two years. She described the program's budget details as described in the Grant Recommendation Report.

Associate Director McCambridge, in response to a question by Mr. Hickey, said that problem-solving courts were any of the specialty courts; drug courts, mental health courts, veterans' courts, etc.

**Motion:** Ms. Hora moved to approve the JAG FFY09, FFY10, FFY11, and FFY12 plan adjustments. The motion was seconded by Ms. Sanchez-Bass and approved by unanimous voice vote, with abstentions relating to specific line items as follows:

- Ms. Sanchez-Bass abstained relative to the CCPDO line item(s).
- Ms. Dunne abstained relative to the CCSO line item(s).
- Ms. Janowitz abstained relative to the SADO line item(s).
- Mr. Krause abstained relative to the IDOC line item(s).
- Col. Maton abstained relative to the ISP line item(s).
- Ms. Greene abstained relative to the CCSAO and St. Leonard's Ministries line items(s).

**Violence Against Women Act – Arrest Grant (VAWA A) FFY11 Plan Adjustment**

Associate Director McCambridge, referring to the memo in the materials dated June 27, 2014 and regarding the VAWA A FFY11 Plan Adjustment, said that this was basically a housekeeping item. She called attention to the chart in the memo and said that staff

requested approval to make final adjustments to these designations as indicated in the chart.

**Motion:** Ms. Hora moved to approve the VAWA A FFY11 plan adjustments. The motion was seconded by Ms. Dunne and approved by unanimous voice vote.

**Residential Substance Abuse Treatment Act (RSAT) FFY14 (Tabled Item)**

Associate Director McCambridge, referring to the memo in the materials dated June 27, 2014 and regarding the RSAT FFY14 Tabled Item, said that at the May 7, 2014 Budget Committee meeting there was much discussion about RSAT programs for the Illinois Department of Corrections (IDOC) and the Illinois Department of Juvenile Justice (IDJJ). At that meeting the FFY14 designation for the IDJJ St. Charles Screening Program was tabled for further discussion. Since that time, we have learned that our FFY14 RSAT award is eight percent less than anticipated and we no longer have grant funding available for the program. If it is determined that this program should be funded, it would have to happen at a future date and use either lapsing RSAT funds or funds from the next RSAT award.

**Motion:** Ms. Hora moved to approve the RSAT FFY14 plan adjustments. The motion was seconded by Mr. Gonzalez and approved by unanimous voice vote, with an abstention by Mr. Krause.

**Violence Prevention Programs - Bullying Prevention (BP); Violence Prevention Grants / Legacy (PV); Chicago Project for Violence Prevention / Ceasefire (CPP); Illinois Family Violence Coordinating Councils (VC)**

Associate Director McCambridge, referring to the memo in the materials dated June 27, 2014 and regarding the BP, PV, CPP, and VC programs, said that all of these items are basically housekeeping.

**Bullying Prevention (BP) – Program Relocation**

Associate Director McCambridge said that the Pioneer Center for Human Services was designated \$24,030 in BP SFY14 funds to support its Olweus Bullying Prevention program. The Pioneer Center has since learned that they would not be able to utilize the school originally identified as the recipient of the program (Lundahl Middle School). The program will be implemented at Harvard Junior High School and Harrison Middle School, both of which are in McHenry County, instead.

### Violence Prevention Programs (PV) – Safe from the Start

Associate Director McCambridge said that staff recommends designating a total of \$7,240 in PV SFY15 funds to entities as described in the table at the bottom of the attached Grant Recommendation Report to support Safe from the Start training. These funds would supplement the existing designations made at the April 9, 2014 Budget Committee meeting.

Associate Director McCambridge, in response to a question by Ms. Hora, said that the distribution of these funds would be based on need. Staff has learned that there were further costs associated with the Eye Movement Desensitization and Reprocessing Therapy (EMDR) training that had already been approved.

Ms. Hora requested that staff take a close look at the Phoenix Crisis Center as there have been some recent disconcerting financial issues involving its board.

### Chicago Project for Violence Prevention - CeaseFire

Associate Director McCambridge said that the University of Illinois at Chicago (UIC) had been designated a total of \$4.7 million to support CeaseFire. She said that as a matter of housekeeping, staff requests that the existing designation to UIC for \$4.7 million be reduced by \$150,000 and that the \$150,000 be made available to the Authority for administrative purposes.

Associate Director McCambridge, in response to a question by Mr. Fashina, said that UIC had initially indicated that they would not need the \$150,000, so staff recommends re-purposing those funds. This is a large grant that consumes considerable amounts of staff time and resources.

### Illinois Family Violence Coordinating Councils

Associate Director McCambridge said that the Hamilton/Jefferson Regional Office of Education (ROE) was originally designated \$22,860 in SFY14 VC funds to support a Local Council Coordinator (LCC) position. The First and Second Judicial Circuits had shared an LCC who left in December, after the original grant to the Hamilton/Jefferson ROE. The program has since determined that it would not need that entire designation to support its LCC position. Staff requests that the designation to Hamilton/Jefferson ROE be reduced by \$19,478 from \$22,860 down to \$3,382, and that the \$19,478 be made available to the Authority for administrative purposes.

**Motion:** Ms. Hora moved to approve the adjustments to the BP, PV, CPP, and VC programs. The motion was seconded by Mr. Gonzalez and approved by unanimous voice vote.

### **Fund 318 Community Violence Prevention Programs (318 CVPP)**

Associate Director McCambridge, referring to the supplemental memo at the member's places dated June 27, 2014 and regarding the Fund 318 CVPP, said that these designations were originally made at the September 25, 2013 Budget Committee meeting using \$14,300,000 in General Revenue Violence Prevention Programs (VPP) SFY14 funds. Staff had originally been instructed that these funds would be available for use through August 31, 2014. Staff has since received revised instructions from the Comptroller's Office that these funds would not be available past June 30, 2014. However, 21 of the 22 contracts as executed are for programs that run through August 31, as originally planned. Therefore, staff requests that \$3,155,000 in available Fund 318 SFY15 funds be designated in the same proportions as the original SFY14 designations to the Community Violence Prevention Programs to allow them to continue to operate until the ends of their grant agreements on August 31, 2014. Staff also recommends reducing the amounts of the VPP SFY14 designations by the same amounts that each will receive in Fund 318 SFY15 funds, thereby keeping the overall designations the same. Similarly, two existing grants supporting the Chicago Area Project (CAP) will see their funds expire on June 30, 2014, but the grant agreements are for programs that will run through August 31, 2014. Therefore, staff recommends reducing the CAP's Chicago Area Project to Reduce Recidivism SFY14 designation by \$45,000 and the CAP's Chicago Area Project SFY14 designation by \$300,000 and replacing those funds with Fund 318 SFY15 funds to allow the programs to operate until August 31, 2014. She said that there will be no changes to the programs themselves or to the overall designation amounts; staff is simply requesting access to an additional funding stream to make the original agreements happen.

Authority General Counsel Lisa Stephens said that the Fund 318 funds requested for use constitute funds recovered from the Neighborhood Recovery Initiative (NRI) that was administered by the Illinois Violence Prevention Authority (IVPA). She said that Fund 318 is non-appropriated. These funds would allow the youth employment programs and the parent programs to continue.

Associate Director McCambridge, in response to a comment by Ms. Hora, said that the Circle Family Healthcare grant had been rescinded.

Ms. Hora said that there is no list of designees in the materials and that she had reviewed the minutes of the September 25, 2013 Budget Committee meeting and they were not

identified there either. At that time, the Budget Committee was told that the lead agencies would be the same as they were the previous year.

Associate Director McCambridge said that those designees were identified at a later meeting.

Ms. Hora said that she was not comfortable voting for these designations without a list of recipients and their respective specific amounts.

General Counsel Stephens said that the lead agencies would not change relative to their SFY14 designations.

**Motion:** Mr. Hickey moved to approve the Fund 318 CVPP designations. The motion was seconded by Ms. Dunne and approved by voice vote as follows:

Yes	No	Abstain
Ms. Sanchez-Bass	Mr. Gonzalez	Ms. Greene
Ms. Dunne	Ms. Hora	Mr. Fashina
Mr. Krause		Col. Maton
Mr. Hickey		
Ms. Janowitz		
Yes – 5	No – 2	Abstain - 3

### **Old Business**

None.

### **New Business**

None.

### **Adjourn**

**Motion:** Ms. Hora moved to adjourn the meeting. Mr. Gonzalez seconded the motion and it passed by unanimous voice vote. The meeting was adjourned at 10:38 a.m.





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MEMORANDUM

TO: Budget Committee Members

FROM: Wendy McCambridge, Associate Director, Federal and State Grants Unit

DATE: August 6, 2014

RE: **FFY11 Residential Substance Abuse Treatment Act (RSAT) Plan Adjustment #3**

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**Recommended Designation**

Staff recommends designating \$54,337 in FFY11 RSAT local set-aside funds to Franklin County to support its Juvenile Methamphetamine Transitional Aftercare Program. Further details are provided in the attached Grant Recommendation Report.

Staff will be available at the meeting to answer any questions.

## BUDGET COMMITTEE GRANT RECOMMENDATION REPORT

<b>Projected Designation Start Date</b>	10/1/2014	<b>Previous months of funding/This Designation</b>	65/12
<b>Funding Source 1</b>	RSAT FFY11	<b>Funding Source 1 Amount</b>	\$54,337
<b>Funding Source 2</b>	N/A	<b>Funding Source 2 Amount</b>	N/A
<b>Required Match % of Designation Total</b>	25%	<b>Recommended Maximum Designation Amount</b>	\$54,337
<b>Implementing Agency</b>	Franklin County	<b>Program Agency</b>	Franklin County Juv. Detention Center
<b>Program Title</b>	Residential Substance Abuse Treatment Program (RSAT)	<b>Project Name (if applicable)</b>	Juvenile Methamphetamine Transitional Aftercare Program
<b>Purpose Area (JAG only)</b>	N/A	<b>Formula Category (if applicable)</b>	N/A
<b>JAG Priority Area</b>	N/A	<b>JAG Sub-priority</b>	N/A

**Program Summary** *(State the intent of the program, the target population and intended consequences. Briefly summarize what will be done. Who will do it? How it will be done? Where? When?):*

The Juvenile Methamphetamine Transitional Aftercare Program provides aftercare services to juveniles who complete the Franklin County Methamphetamine Treatment Program. The goal of the Juvenile Methamphetamine Transitional Aftercare Program is to reduce the recidivism of methamphetamine use by the youth who complete the Methamphetamine Treatment Program. The Transitional Aftercare Program will provide services to 16 juveniles during the funding period of October 2014 – September 2015. The services will include placement in a transitional living facility and/or halfway house, as deemed appropriate. The Transitional Aftercare Program will enhance the re-entry and case management services with focus on developing a support network in the youth's local community. The Educational/Vocational Training Component will provide opportunities for the development of skills that are necessary to sustain an independent, positive lifestyle while maintaining sobriety. Additional support activities will include necessary supportive supplies and transportation.

The Franklin County Methamphetamine Treatment Program is funded by the Illinois General Assembly as a response to the growth of methamphetamine addiction, abuse, and use by juveniles.

The funding provided through the Illinois General Assembly does not provide resources for aftercare services. No General Revenue funds are allocated for Transitional Residential Aftercare placement. However, funding for the existing Aftercare portion of the Methamphetamine Treatment Program is not sufficient to meet all the needs of each individual youth. This is especially critical for those youth who cannot or should not return to the same household in which they resided prior to entering the Treatment Program. Sober housing is essential, in particular for individuals returning to the community from the criminal justice system. Sober housing that allows the youth to live with parents or other sober relatives is ideal. No one should expect the youth to get and stay sober if methamphetamine is persistent in their environment. Treatment professionals agree that regardless of service models or level of client involvement, the success rate of long term sobriety is directly proportional to a supportive, positive living environment. If, upon discharge from the Treatment Program, a youth's only option is to return to a detrimental home environment, then there is a higher likelihood the youth will use

again. An alternative living arrangement is needed to afford the youth with the greatest opportunity to successfully put into practice the Relapse Prevention techniques learned while at the Treatment Program.

Current funding levels provide for approximately 80 percent of the Treatment Program's budgetary needs. Current funding resources are insufficient to meet the entire cost of the counseling staff.

Treatment data from a number of sources was reviewed. This included state data from the Department of Human Services, Division of Alcohol and Substance Abuse (DASA) along with federal data from the Department of Health and Human Services, Substance Abuse and Mental Health Services Administration (SAMHSA). While most residential substance abuse treatment programs in Illinois include Relapse Prevention Therapy, only 10 percent of the facilities operate a halfway house or transitional living setting for substance abuse clients.

Statistical data regarding long term follow up of clients completing residential substance abuse programs is very limited. Nearly every youth entering the Treatment Program grew up in a family with a history of alcohol abuse and/or illicit drug use. Most have a family background described as dysfunctional. Most have at least one parent involved in illegal drug use. Many also reside in families with histories of physical and/or emotional abuse. Based on local assessment, approximately half of the clients currently in the Treatment Program are identified as in need of alternative living placements upon discharge.

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**Grant performance during last 12 months:**

- Average # of participants each month -3.4
- Number of new admissions-16
- Number of successful program completions-5
- Number of unsuccessful program discharges-11

\*Discharges are a result of client's failure to follow guidelines in the aftercare program, early termination from probation or clients being sent to Illinois Department of Juvenile Justice.

In 2014, the FCJDC Meth Program observed a decrease in success rates for clients completing the aftercare phase of treatment. While some factors may be attributed to this decrease, it is difficult to say with any precision why this occurred. With a smaller population of youth served yearly we are certainly more likely to see larger variations of success rates from one year to the next. In 2014, there were no significant changes in treatment programming (in-custody or aftercare). There were no changes in personnel or management and no significant changes within the facility where these clients received treatment. All clients in 2014 received the same treatment as clients in the previous years.

Some speculations as to why we saw a decrease in success rates could include factors such as trending behavior among peers within a group, lack of alternative placement resources for clients returning to environments nonconductive to sobriety, lack of compliance from clients and families. A few of our clients received unsuccessful completions of aftercare simply because they refused to maintain contact with counselors once they returned home. Another client was unsuccessful because his parole violated him for smoking marijuana and sent him to IDJJ, even though we attempted to intervene and treat the client's use episode. In light of the recent decline in success rates, the FCJDC Meth Program has developed and begun to implement some new strategies to ensure every effort is being made to achieve success. One example is a CIM refresher for clients who have had multiple use episodes or a major relapse. This is a 10-20 day intense treatment curriculum, held in the non-secure side of the detention facility that reviews and highlights all important aspects of Craving Identification and Management (CIM). The goal would be to get a client who has relapsed back on track, using

the same approach they are already familiar with, and without starting them all over in another residential or inpatient treatment program. Another example includes initiating an incentive component to the aftercare phase of treatment to encourage and reward effort and achievement toward sobriety.

Additional ideas are being explored to continue the quality improvement of the FCJDC Meth Program.

**Goals for the Program** *(Goals are a broad statement of what will be achieved.)*

Goal 1: To reduce the recidivism of methamphetamine use by the youth who complete the Methamphetamine Treatment Program.

Goal 2: To provide aftercare services, including a supportive living environment which is conducive to long term sobriety, to the youth discharged from the Methamphetamine Treatment Program.

Goal 3: To identify and link the youth who are discharged from the Methamphetamine Treatment Program to local continuous services, providing youth with support beyond the aftercare programming.

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**Evidence Based / Promising Practices** *(Describe briefly any EBP/PP incorporated within your program strategy)*

The Franklin County Methamphetamine Treatment Program's general treatment model focuses on teaching drug using youth to identify drug cravings, to recognize situations that trigger drug cravings, and then to resist those cravings through socially appropriate actions. The treatment approach is an adaptation of the Craving Identification and Management (CIM) addiction treatment model created by Dr. S. Alex Stalcup, Medical Director of the New Leaf Treatment Center in Lafayette, California. CIM is an evidence-based treatment model that combines several treatment components, including control of exposure to environmental cues, establishment of a daily schedule, the use of behaviors that dissipate craving (tools), and treatment (with medication when appropriate) of mental health and withdrawal symptoms. A component to the CIM model is Aftercare planning and services. The activities and services provided through the Transitional Aftercare Program is part of the overall CIM evidence-based treatment model.

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**Budget:** *Total projected match and federal/state program costs. (The budget details below are proposed, initial estimates and subject to further review and adjustments)*

This designation will fund services from October 1, 2014 to September 30, 2015. Match amount is \$18,112.

Category	Description	Amount
Personnel	Match dollars will come from a portion/percentage of Meth Residential Treatment Staff's wages and fringes to fund aftercare personnel.	\$18,113
Travel	Travel of Transitional Aftercare program staff related to transporting youth to program related activities and staff home visits.	\$6,232
Equipment	TV and Projector to be used by Aftercare Program staff - using DVDs, E-magazine, Workbook and Facilitator' Guide to review key elements of the CIM treatment youth involved in the Furlough process and youth who return due to relapse.	\$1,200
Commodities	Supportive service items used by program participants, such as clothing, school materials, personal toiletries, items to support healthy leisure activities, items to support career plan development, and incentives to be used as rewards for individual achievements such as gas cards and gift cards.	\$22,450
Contractual	Transitional living residential providers for placement of program youth, and psychiatric service provider	\$24,455
TOTAL ESTIMATED PROGRAM COSTS (Including Matching Funds)		\$72,450

**Prepared by: Mike Abel, Franklin County**

**Carla Samuel, ICJIA**

## Residential Substance Abuse Treatment Act Program FFY11 Attachment A

Implementing Agency	Program Title	Initial Amount	Amended Amount	Difference
IDOC	Dwight	\$117,793		
IDJJ	IYC - St. Charles Treatment	\$184,630		
IDJJ	IYC Joliet	\$110,402		
IDJJ	IYC - Harrisburg	\$90,179		
IDJJ	IYC - St. Charles Treatment	\$85,377		
	State Unallocated	\$99		
Franklin Co.	Juvenile Methamphetamine Aftercare	\$0	\$54,337	\$54,337
TBD	Local Set-Aside	\$71,171	\$16,834	(\$54,337)
	<b>Sub-Total</b>	<b>\$659,651</b>		
ICJIA	Administration	\$34,719		
	<b>Total</b>	<b>\$694,370</b>		



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300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

**MEMORANDUM**

**To:** Budget Committee Members

**From:** Wendy McCambridge, Federal & State Grants Unit

**Date:** August 6, 2014

**Subject:** **Victims of Crime Act (VOCA) FFY14 Plan Introduction**

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This memo describes a revised designation to the FFY14 Plan Introduction made at the May 7, 2014 meeting. The FFY14 VOCA Award has not yet been received but, as in the past, staff is making recommendations for these funds in anticipation of an award in the same amount as last year's. If reductions are required staff would like to request permission to make those reductions in the same percentages as the reduction of the FFY14 award compared to the FFY13 award.

**RECOMMENDED DESIGNATIONS**

Services to Victims of Sexual Assault

*VOICES of Freeport Illinois:* Recently one of our VOCA-funded Services to Victims of Sexual Assault program agencies, Abuse and Assault Services of Stephenson County, closed its doors. In order to continue the program activity in this much underserved county they signed an interagency agreement with another victim service agency in the area, VOICES, to provide the services. VOICES is already a VOCA-funded program for Service to Victims of Domestic Violence. VOICES has requested that ICJIA continue funding the VOCA sexual assault program through the agency. At this time VOICES is in working with the Illinois Coalition Against Sexual Assault (ICASA) to become a Dual Services program, both domestic violence and sexual assault. Staff recommends transferring the original designation of \$48,512 from Abuse and Assault Services of Stephenson County to VOICES to continue the program for another 12 months.

DESIGNEE	FFY14
Assault & Abuse Services of Stephenson County	\$48,512
<b>TOTAL</b>	<b>\$48,512</b>

### **SUMMARY OF AVAILABLE FUNDS**

The table below describes funds remaining available for future use, assuming the adoption of the staff's recommendations described in this memo:

<b>Federal Fiscal Year</b>	<b>Funds Remaining</b>	<b>Fund Expiration Date</b>
FFY11	\$0	9/30/2014
FFY12	\$7,364	9/30/2015
FFY13	\$48,055	9/30/2016
FFY14	TBD	TBD

Staff will be at the meeting to answer any questions.



## BUDGET COMMITTEE GRANT RECOMMENDATION REPORT

<b>Projected Grant Start Date</b>	October 1, 2014	<b>Total months of funding including this designation</b>	212
<b>Funding Source 1</b>	VOCA FFY14	<b>Funding Source 1 Amount</b>	\$48,512
<b>Funding Source 2</b>		<b>Funding Source 2 Amount</b>	
<b>Required Match % of Program Total</b>	20%	<b>Recommended Maximum Designation Amount</b>	\$48,512
<b>Implementing Agency</b>	VOICES	<b>Program Agency</b>	VOICES
<b>Program Title</b>	Services to Victims of Sexual Assault	<b>Project Name (if applicable)</b>	N/A
<b>Purpose Area (JAG only)</b>	N/A	<b>Formula Category (if applicable)</b>	N/A

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**Program Summary** *(State the problem and supporting data; identify target population and intended consequences)*

Staff is recommending funding for VOICES of Freeport, Illinois to provide a range of services to victims of sexual assault including child sexual abuse counseling services, advocacy and outreach. VOCA funds will be used to provide a full-time services coordinator and a part-time Therapist. The Services Coordinator and trained volunteer advocates are scheduled on a 24-hour crisis Hotline, available to provide emotional support, crisis counseling, medical advocacy, legal advocacy, information, follow up and referrals. The therapist provides therapy to clients (adults, children and significant others) seeking treatment for issues caused by sexual violence.

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**Goals, Objectives and Performance Measures** *(Goals are a broad statement of what will be achieved. Objectives are specific, measurable outcomes of the project. Objectives have a timetable for completion. Provide any available data to illustrate your program's past/current performance.)* **Data is from FFY13 Annual Report for Assault and Abuse Services of Stephenson County.**

**Goal 1:** To provide direct services to victims of violence crime for the purpose of alleviating trauma and suffering incurred from victimization.

The objectives for these grants are measured by the number of clients served in the following areas:

- a. Crisis Counseling: 74
- b. Follow Up Contact: 125
- c. Therapy: 61
- d. Group Treatment: N/A
- e. Crisis Hotline Counseling: 35

- f. Shelter/Safe House: N/A
- g. Information and Referral (In person): 100
- h. Criminal Justice Support / Advocacy: 62
- i. Emergency Financial Assistance: N/A
- j. Emergency Legal Advocacy: 17
- k. Personal Advocacy: 59
- l. Telephone Contacts (Information and Referral): 58

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**Evidence Based / Promising Practices** *(Describe any EBP/PP incorporated within your program strategy)*

None

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**Budget:** *Total projected match and federal program costs. (The budget details below are proposed, initial estimates and subject to further review and adjustments)* The majority of all VOCA funds are used entirely for Personnel cost. Match is \$12,128.

Category	Description	Amount
Personnel		\$48,512
Travel		
Equipment		
Commodities		
Contractual		
TOTAL ESTIMATED PROGRAM COSTS		\$48,512

**Prepared by:**

\_\_\_\_Reichgelt\_\_\_\_\_

## Victims of Crime Act FFY14 - Pending Attachment A

### SERVICES TO VICTIMS OF DOMESTIC VIOLENCE

<b>Program Title: Services to Victims of Domestic Violence</b>	<b>INITIAL AMOUNT</b>	<b>AMENDED AMOUNT</b>	<b>DIFFERENCE</b>
Apna Ghar	\$41,677		
Between Friends (Friends of Battered Women & Their Children)	\$122,206		
Center for the Prevention of Abuse	\$52,642		
City of Chicago	\$237,186		
Crisis Center of South Suburbia	\$62,737		
Dove, Inc.	\$28,893		
Heartland Human Care Services, Inc.	\$40,597		
Metropolitan Family Services	\$51,646		
Life Span	\$52,748		
Life Span	\$56,428		
Rainbow House (Arco Iris)	\$36,130		
Sarah's Inn	\$39,929		
South Suburban Family Shelter	\$96,167		
St. Pius Church	\$64,004		
The Pillars Community Services	\$33,488		
Illinois Coalition Against Domestic Violence	\$3,753,062		
Freedom House	\$25,502		

### **Program Title: Civil Legal Services for Victims of Domestic Violence**

LAF	\$45,132		
Life Span	\$142,332		

### **Program Title: Services to Non-English Speaking or Bilingual Domestic Violence Victims**

Howard Area Community Center	\$38,246		
Korean American Women In Need	\$35,464		
Mujeres Latinas en Accion	\$59,748		

### **Program Title: Services to Underserved Domestic Violence Populations**

Center on Halsted	\$53,556		
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### SERVICES TO VICTIMS OF SEXUAL ASSAULT

### **Program Title: Services to Victims of Sexual Assault**

Assault and Abuse Services of Stephenson County	\$48,512	\$0	(\$48,512)
VOICES	\$0	\$48,512	\$48,512
Women's Center	\$38,042		
YWCA of Metropolitan Chicago	\$79,844		
YWCA of Metropolitan Chicago	\$33,467		

**Program Title: Services to Underserved Sexual  
Assault Victim Populations**

INITIAL AMOUNT	AMENDED AMOUNT	DIFFERENCE
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Illinois Coalition Against Sexual Assault	\$4,870,665	
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**SERVICES TO VICTIMS OF CHILD ABUSE**

**Program Title: Services to Victims of Child Abuse**

Ann & Robert H. Lurie Children's Hospital of Chicago	\$52,479	
YWCA of Metropolitan Chicago	\$76,510	

**Program Title: Child Advocacy Center Services**

All Our Children's Advocacy Center	\$75,342	
Chicago Children's Advocacy Center	\$151,384	
Children's Advocacy Center of Northwest Cook County	\$34,314	
Children's Advocacy Center of Northwest Cook County	\$57,893	
Children's Advocacy Renewal & Enlightenment (Williamson Co. CAC)	\$81,741	
Court Appointed Special Advocates of Adams County	\$25,337	
DuPage County Children's Center	\$58,347	
Kane County Child Advocacy Center	\$22,254	
Lake County Child Advocacy Center	\$54,376	
LaRabida Children's Hospital	\$39,217	
LaRabida Children's Hospital	\$47,826	
McHenry County Child Advocacy Center	\$32,756	
McLean County Child Advocacy Center	\$83,169	
McLean County Child Advocacy Center	\$36,257	
Procure Centers / Proviso Child Advocacy Center	\$24,478	
Sangamon County Child Advocacy Center	\$53,566	
Sangamon County Child Advocacy Center	\$31,037	
Shining Star Child Advocacy Center	\$62,159	
Tazewell County	\$45,766	
The Guardian Center, Inc.	\$25,661	
Will County Child Advocacy Center	\$38,944	
Will County Child Advocacy Center	\$25,877	
Winnebago County Children's Advocacy Center	\$83,684	

**SERVICES TO VICTIMS OF VIOLENT CRIME**

**Program Title: Statewide Services to Victims of Drunk Drivers**

Alliance Against Intoxicated Motorists	\$78,934	
Mothers Against Drunk Drivers	\$63,581	

**Program Title: Services to Chicago Victims of Violent Crime**

LAF	\$142,846	
Rogers Park Community Council	\$48,447	

**Program Title: Services to Downstate Victims of Violent Crime**

	<b>INITIAL AMOUNT</b>	<b>AMENDED AMOUNT</b>	<b>DIFFERENCE</b>
Southern Illinois Healthcare Foundation	\$32,701		
Quanada	\$30,731		

**Program Title: Services to Senior Victims of Violent Crime**

Catholic Charities - Lake Co	\$38,205		
Catholic Charities - NW Suburbs	\$27,121		
Effingham City / County Committee on Aging	\$32,295		
LAF	\$40,835		
Prairie Council on Aging, Inc.	\$17,261		
Shawnee Alliance for Seniors	\$32,295		
SWAN	\$29,873		

**Program Title: Services to Victims of Convicted Offenders**

Illinois Department of Corrections	\$56,375		
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**Program Title: Services to Hearing Impaired Victims of Violent Crime**

Lester and Rosalie Anixter Center (Chicago Hearing Society)	\$49,782		
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**Program Title: Services to Juvenile Victims of Crime**

**PROSECUTOR-BASED VICTIM ASSISTANCE PROGRAMS**

**Program Title: Law Enforcement and Prosecutor-Based Victim Assistance Services**

Arlington Heights Police Department	\$50,462		
Carroll County State's Attorney's Office	\$15,078		
Champaign County State's Attorney's Office	\$34,525		
Cook County State's Attorney's Office	\$742,227		
Cook County State's Attorney's Office - Domestic Violence	\$470,699		
Elgin Police Department	\$38,858		
Elgin Police Department	\$33,628		
Evanston Police Department	\$44,406		
Franklin County State's Attorney's Office	\$41,684		
Kane County State's Attorney's Office	\$81,121		
Kankakee County State's Attorney's Office	\$57,894		
Lake County State's Attorney's Office	\$61,127		
Lake County State's Attorney's Office	\$61,553		
LaSalle County State's Attorney's Office	\$35,338		
McLean County State's Attorney's Office	\$43,902		
Prospect Heights Police Department	\$64,067		
St. Clair County State's Attorney's Office	\$38,944		
Union County State's Attorney's Office	\$33,869		
Wheeling Human Services Department	\$66,458		
Williamson County State's Attorney's Office	\$48,557		
Winnebago County State's Attorney's Office	\$49,246		

	INITIAL AMOUNT	AMENDED AMOUNT	DIFFERENCE
Allocated Funds	\$14,395,349	\$14,395,349	\$0
Unallocated Funds	\$0		
Grant Funds	\$14,395,349	\$14,395,349	\$0
Administrative Funds	\$0		
Total	\$14,395,349	\$14,395,349	\$0



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MEMORANDUM

TO: Illinois Criminal Justice Information Authority Board Members

FROM: Wendy McCambridge, Federal & State Grants Unit

DATE: August 6, 2014

RE: **Chicago Project for Violence Prevention / Ceasefire**  
- **CPP SFY15 Plan Adjustment**

**CPP SFY15 Designation Adjustments**

At the April 9, 2014 Budget Committee meeting, \$4.7 million was designated to the University of Illinois at Chicago (UIC) / School of Public Health to support the Ceasefire program. Since that time, Authority staff and UIC staff have determined that \$175,000 of the \$4.7 million appropriation should not have been designated to a program and instead should have been held in reserve by the Authority to cover the Authority's administrative costs relating to its management and oversight of the appropriated funds. Therefore, staff requests that the existing designation to UIC for \$4.7 million be reduced by \$175,000 and that the \$175,000 be made available to the Authority for administrative purposes.

The following table details adjustments for some CeaseFire sub-grants. Some sub-grantees were initially issued two sub-grants; this action will consolidate those sub-grants.

CeaseFire Sub-Grantee	Original Sub-Grant	Adjusted Sub-Grant	Difference
Alliance of Local Service Organizations	\$220,000	\$440,000	\$220,000
Alliance of Local Service Organizations	\$220,000	\$0	(\$220,000)
Claretian Associates	\$220,000	\$100,000	(\$120,000)
Organizing Neighborhoods for Equality Northside	\$220,000	\$270,000	\$50,000
Organization of the Northeast	\$50,000	\$0	(\$50,000)
Youth Outreach Services	\$220,000	\$375,000	\$155,000
Youth Outreach Services	\$220,000	\$0	(\$220,000)

Further details are provided in the attached *Attachment A*. Staff will be available at the meeting to answer any questions.

**Chicago Project for Violence Prevention / Ceasefire**  
**SFY15 PLAN**  
**ATTACHMENT A - Pending**

	INITIAL AMOUNT	AMENDED AMOUNT	DIFFERENCE
<b>Program Title: Ceasefire Subgrants</b>			
Albany Park Community Center	\$80,000		
Youth Outreach Services	\$220,000	\$375,000	\$155,000
Organizing Neighborhoods for Equality Northside	\$220,000	\$270,000	\$50,000
Alliance of Local Services Organization	\$220,000	\$440,000	\$220,000
Enlace	\$220,000		
Southwest Organizing Project	\$300,000		
Target Area Development Corp	\$220,000		
Black United Fund of Illinois	\$220,000		
Claretian Associates	\$220,000	\$100,000	(\$120,000)
Organizing Neighborhoods for Equality Northside	\$50,000	\$0	(\$50,000)
Alliance of Local Services Association	\$220,000	\$0	(\$220,000)
Family First Center	\$220,000		
East St. Louis Township	\$200,000		
Youth Outreach Services	\$220,000	\$0	(\$220,000)
Springfield Urban League	\$200,000		
Corazon	\$100,000		
TBD	\$125,000		
Subgrant Total:	\$3,255,000		
<b>Program Title: Ceasefire</b>			
Univ. of IL at Chicago / School of Public Health	\$4,700,000	\$4,525,000	(\$175,000)
<b>UNALLOCATED FUNDS</b>			
<b>Unallocated</b>			
Undesignated	GR	\$0	\$175,000
<b>TOTAL</b>	<b>\$4,700,000</b>	<b>\$4,700,000</b>	<b>\$0</b>