

Operational Feasibility of in MAT the Criminal Justice System

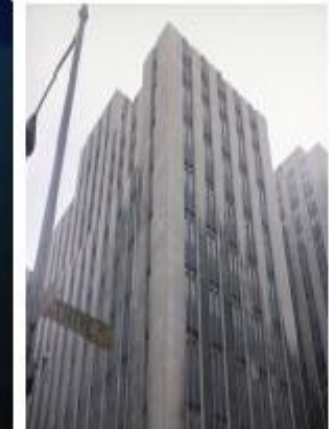
Naltrexone is Not Enough

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Conflict of Interest Disclosures

- None



Jail

- Jail stays for opioid users increase overdose!
- Strategies for mitigation
 - Methadone/Buprenorphine access in jails
 - Naloxone distribution for visitors
 - Supportive housing for the frequently incarcerated



Death Post Release

- Mortality
 - Mortality is increased in the immediate post-release period (2-4 weeks)
 - True for Prison – SMR of 12.7¹
 - True for jail (NYC data)- SMR of 8.0²
 - Driven largely by overdose death

Formerly Incarcerated at Risk

Risk of Death Among People Released From NYC Jails 521

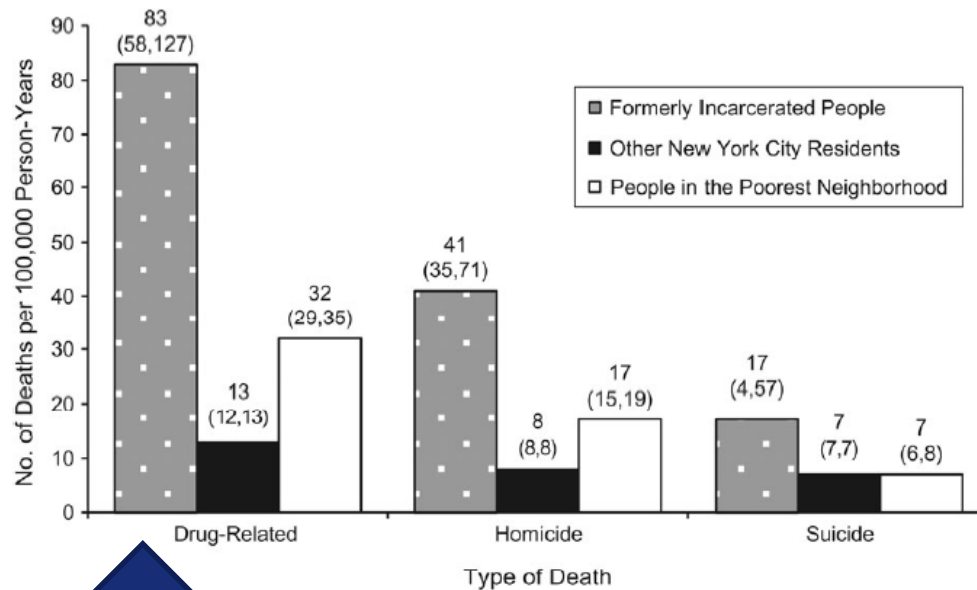
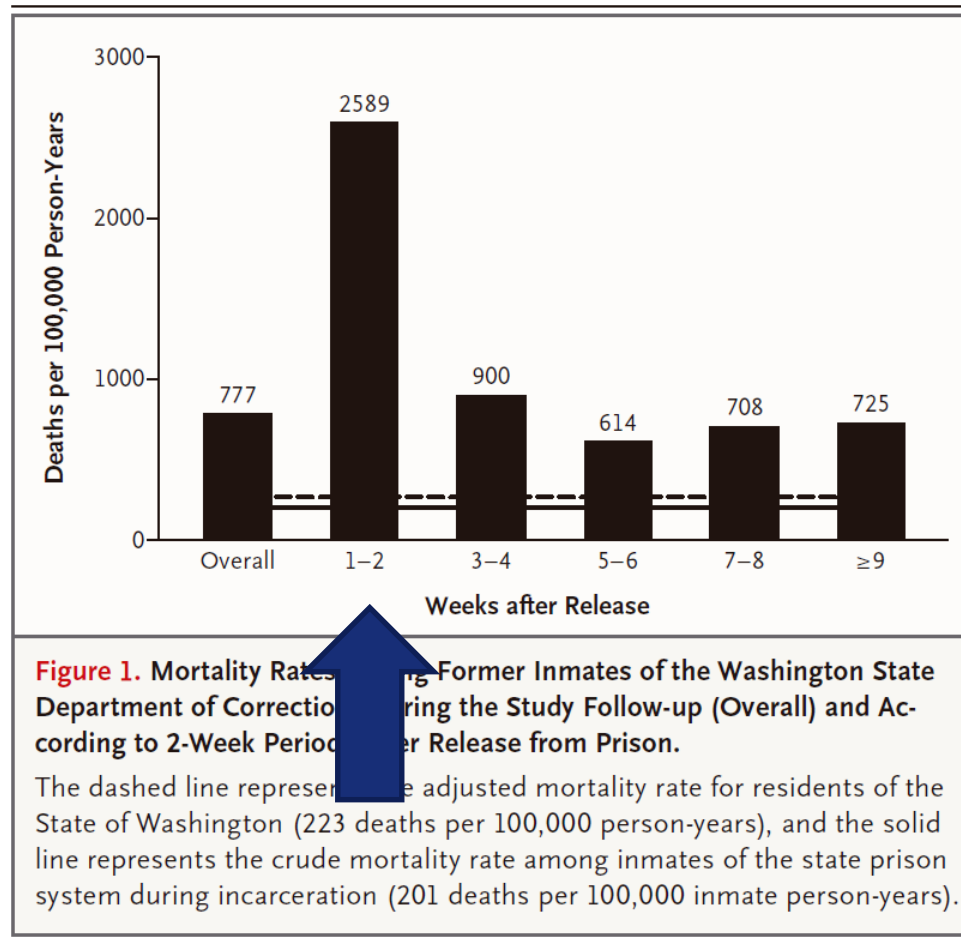


Figure 1. Age-standardized rate of death (deaths per 100,000 person-years) from suicide, homicide, and drug-related causes, New York City, 2001–2005. Persons living in the poorest neighborhood included New York City residents living in the South Bronx (United Hospital Fund's neighborhood designations 105, 106, and 107). The South Bronx is the New York City neighborhood with the highest percent of people living in poverty (42%) according to the 2000 census.

Risk is Post-Release



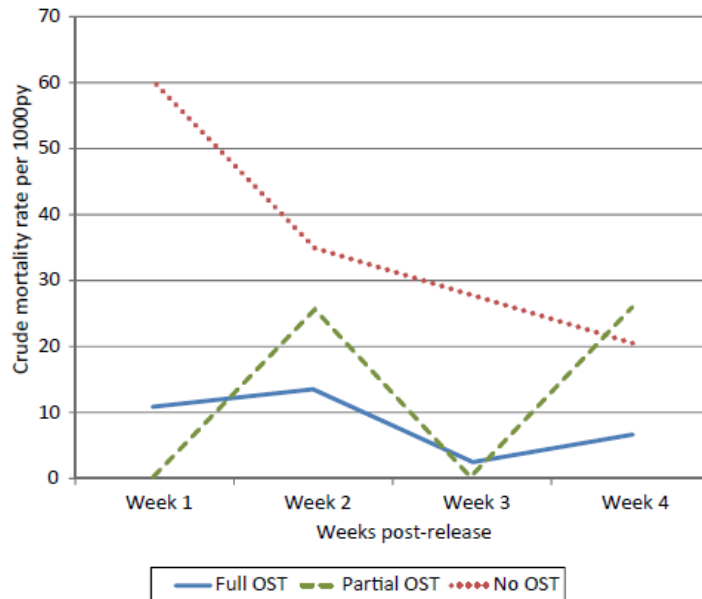
What do we know works?

- Opioid Agonist Therapy
 - Reduces the risk of post release death by about 75% across multiple studies



Australia

a: Crude mortality rates according to extent of retention in the first four weeks post-release, by week



b: Mortality in the first year post-release according to extent of retention in the first four weeks post-release (Kaplan-Meier curves)

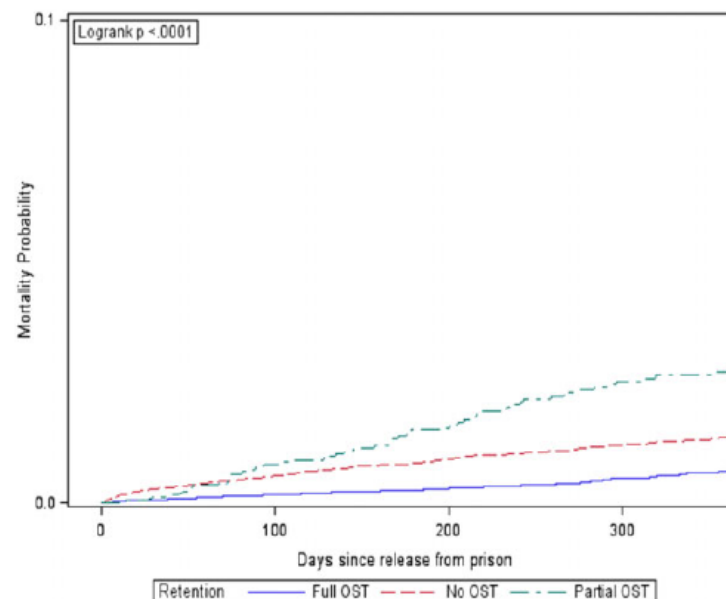


Figure 2 All-cause mortality post-prison release among people ($n=14\,532$) with a history of opioid dependence ($n=60\,161$ prison releases), according to extent of retention in opioid substitution therapy (OST) in the immediate post-release period, 2000–12. (a) Crude mortality rates according to extent of retention in the first 4 weeks post-release, by week. (b) Mortality in the first year post-release according to extent of retention in the first 4 weeks post-release (Kaplan–Meier curves). Retention in (b) refers to whether an individual received OST for all, some or none of the first 4 weeks following release from prison

England

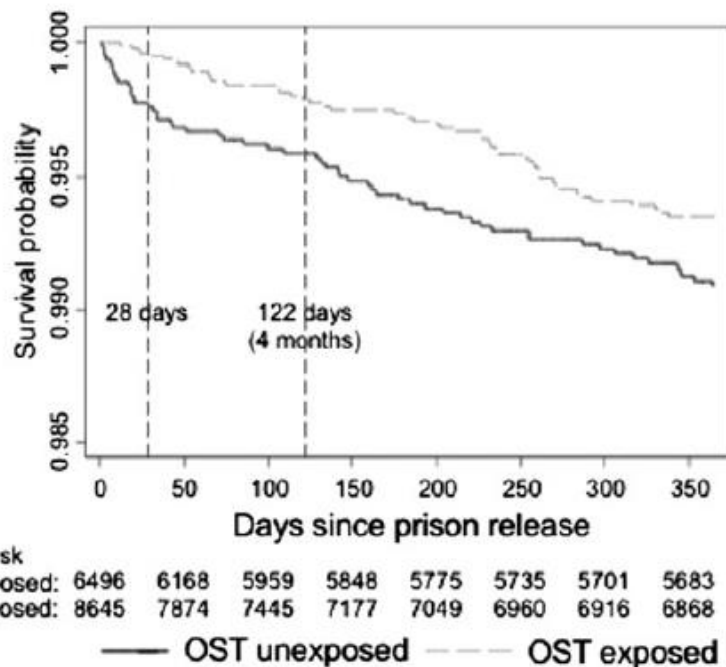


Figure 2 Survival curve during the year following release (drug-related poisoning mortality). OST = opioid substitution treatment

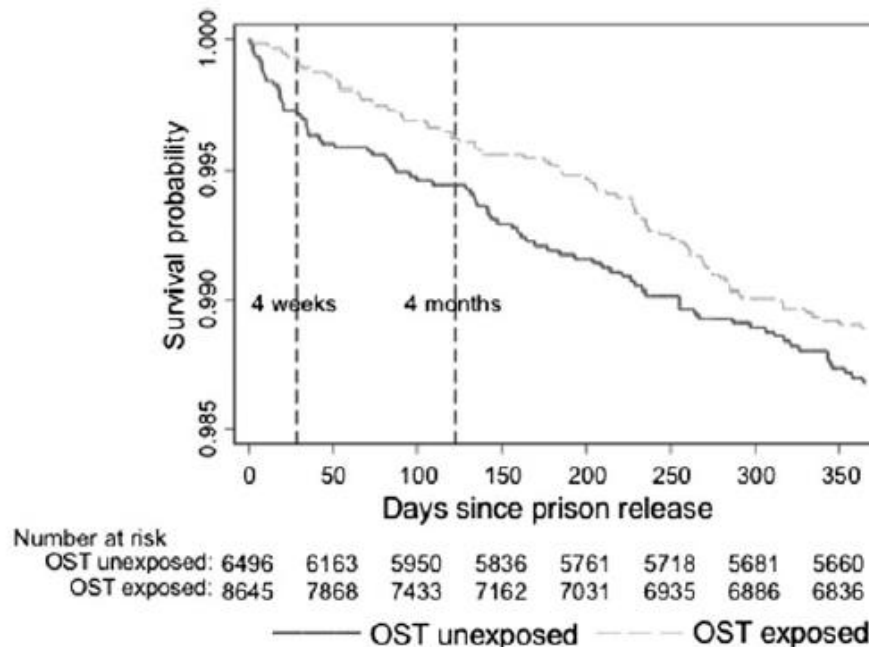


Figure 1 Survival curve during the year following release (all-cause mortality). OST = opioid substitution treatment

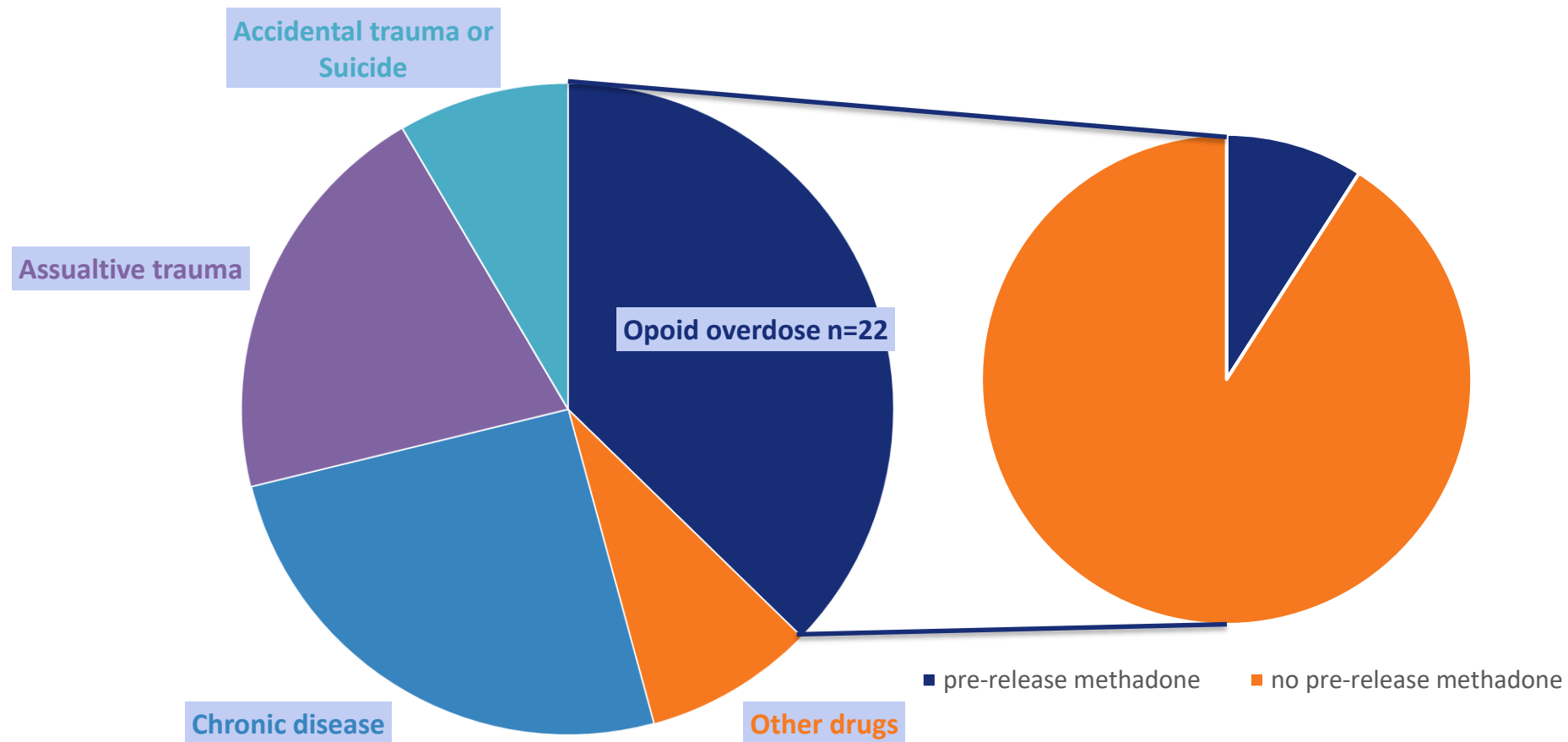
Why international data?

Country	Estimated Incarcerated Patients Receiving OST	Percent of Incarcerated Population
Ireland	472 (2006)	14.5%
Spain	6,893 (2006)	12.3%
Australia	3,328 (2006)	11.4%
Denmark	333 (2005)	9.2%
...		
India	35 (2009)	<0.1%
Poland	12 (2004)	<0.1%
Taiwan	4 (2007)	<0.1%
United States	1,671-1,967 (2008)	<0.1%

Adapted from Larney NDLERF report 2011



NYC post-release death



Barriers to opioid agonist therapy in Jail

- Where is the patient going next?
 - Most state prisons have no capacity for MAT
- Cost
- Accreditation
- Diversion



Where to Next?

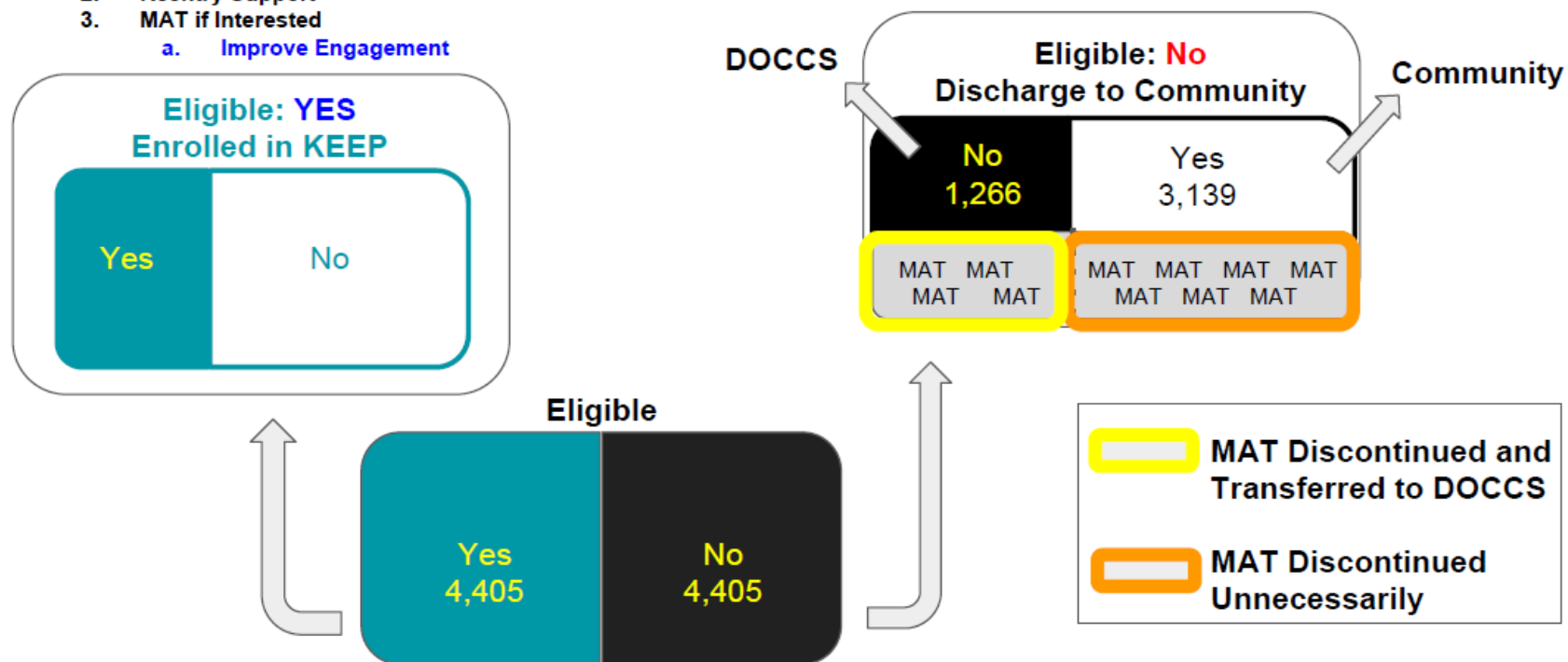
OOD Flowsheet 2016

Interventions

1. Harm Reduction
2. Reentry Support
3. MAT if Interested
 - a. Improve Engagement

Interventions

1. Harm Reduction
2. Reentry Support
3. MAT (Need to improve eligibility screen)



Cost-Most are labor costs

- Prescribers
 - Can be prescribers already working in the system
 - May need additional training
- Counsellors
 - Confirm doses with community programs, counsel patients, link to programs
- Administrative staff
 - Scheduling, data management, licensure,
- Nursing
 - Dispensing medications, case management
- Security Staff
 - Patient movement, monitoring for diversion



Costs 2

- Methadone itself is negligible cost
 - Dispensing pumps, software may be costly
- Buprenorphine/naloxone is roughly \$7-14/patient/day



Accreditation



National Commission on
Correctional Health Care

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Opioid Treatment Programs

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Opioid treatment programs in correctional facilities are fairly rare due, in part, to the regulatory red tape and institutional resistance that have often stymied attempts to establish them. But with the help of NCCHC and the federal Substance Abuse and Mental Health Services Administration, OTPs aiming to serve correctional populations stand a better chance.

By federal law, corrections-based OTPs must obtain certification from SAMHSA, an agency of the U.S. Department of Health and Human Services, but to become certified, the OTPs first must be accredited by a federally approved body. In February 2004, SAMHSA granted NCCHC the authority to accredit OTPs, making it one of only six bodies so authorized and the only one specializing in corrections.

HELPING PATIENTS

Benefits of NCCHC Accreditation

- Validates with objective criteria the areas in which the health care facility is doing well and areas for improvement
- Promotes and documents an efficient, well-managed system of health care delivery with feedback from knowledgeable correctional health care professionals
- Protects the institution by minimizing the occurrence of adverse events, thus avoiding health-care-related lawsuits and grievances and often reducing liability premiums

Accreditation

- Most of the work is already done
 - Most OTP regulations are already satisfied by correctional health systems standard operating procedures
 - E.g. emergency response plans, quality improvement efforts, medication handling, etc



Diversion

- Rikers Island has been doing this since 1987
- Diversion happens, but it can be managed
 - Less common with methadone
 - But more dangerous
 - More common with buprenorphine
 - But less dangerous



Diversion with buprenorphine

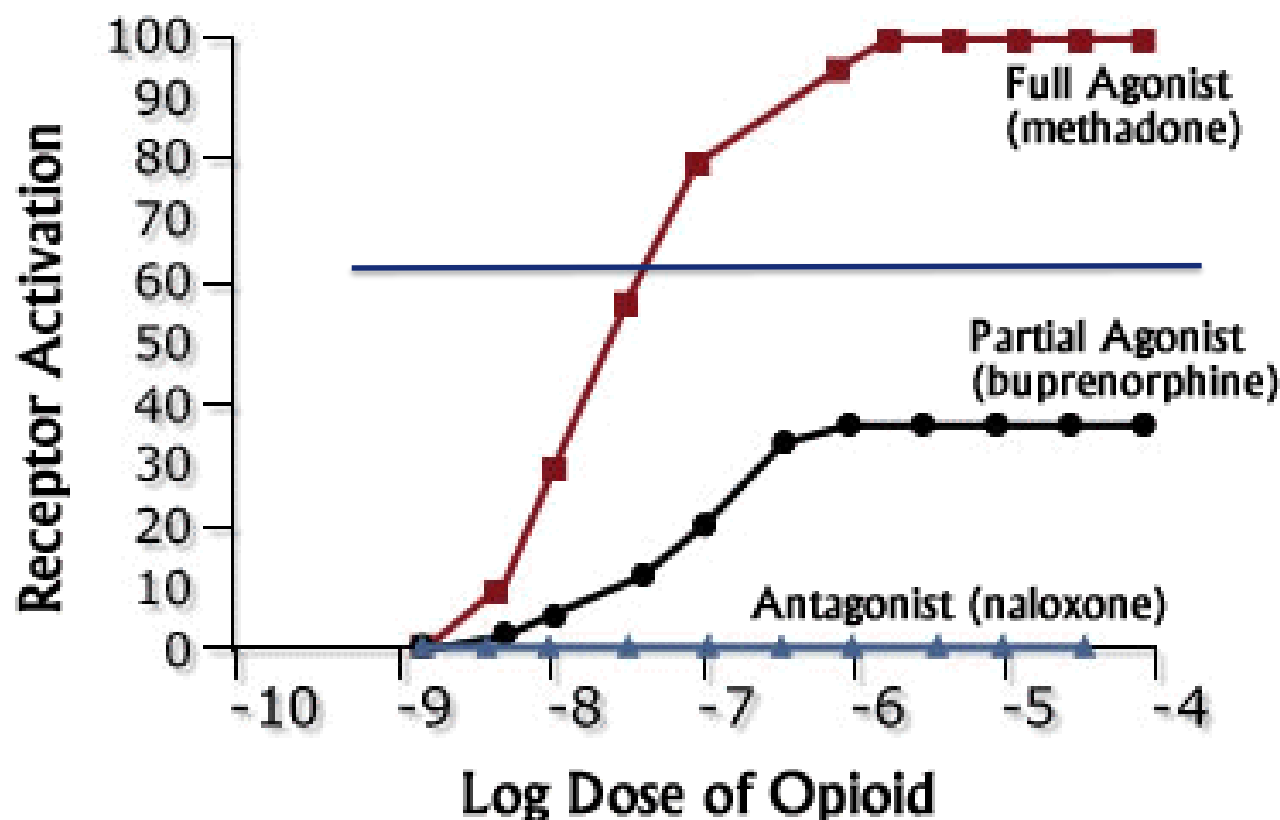
- Randomized controlled trial of buprenorphine initiation in prison pre-release
 - Better outcomes than counselling
 - 17.5% of participants disqualified from the study because of attempted diversion
 - But, mostly using tablets instead of strips

Diversion considerations

- Zero tolerance policy
- Risk vs. Benefit of life saving treatment
- Who is buying (not likely opioid naïve)
- Reduction of overall demand in the facility
 - Effect on net availability of illicit substances unclear
- Risk vs. fentanyl



Receptor Activation: Full Agonist, Partial Agonist, Antagonist



Diversion bottom line

- Not a valid reason to deny a standard of care medication to a high risk population



What about Vivitrol?

- Why aren't I talking to you about Vivitrol (long acting injectable naltrexone)?
- Because I bet someone else has...



Vivitrol (long acting injectable naltrexone)

- Moderate outcomes
- No strong overdose data anywhere
- No strong body of literature to support a reduction in post-release mortality
- Recent non-inferiority study
- Should be available for selected patients,
Should NOT be the only medication available



Naloxone

Annals of Internal Medicine

ORIGINAL RESEARCH

Cost-Effectiveness of Distributing Naloxone to Heroin Users for Lay Overdose Reversal

Phillip O. Coffin, MD, and Sean D. Sullivan, PhD

Background: Opioid overdose is a leading cause of accidental death in the United States.

Objective: To estimate the cost-effectiveness of distributing naloxone, an opioid antagonist, to heroin users for use at witnessed overdoses.

Design: Integrated Markov and decision analytic model using deterministic and probabilistic analyses and incorporating recurrent overdoses and a secondary analysis assuming heroin users are a net cost to society.

Data Sources: Published literature calibrated to epidemiologic data.

death was prevented for every 227 naloxone kits distributed (95% CI, 71 to 716). Naloxone distribution increased costs by \$53 (CI, \$3 to \$156) and quality-adjusted life-years by 0.119 (CI, 0.017 to 0.378) for an ICER of \$438 (CI, \$48 to \$1706).

Results of Sensitivity Analysis: Naloxone distribution was cost-effective in all deterministic and probabilistic sensitivity and scenario analyses, and it was cost-saving if it resulted in fewer overdoses or emergency medical service activations. In a “worst-case scenario” where overdose was rarely witnessed and naloxone was rarely used, minimally effective, and expensive, the ICER was \$14 000. If national drug-related expenditures were applied to heroin users, the ICER was \$2429.

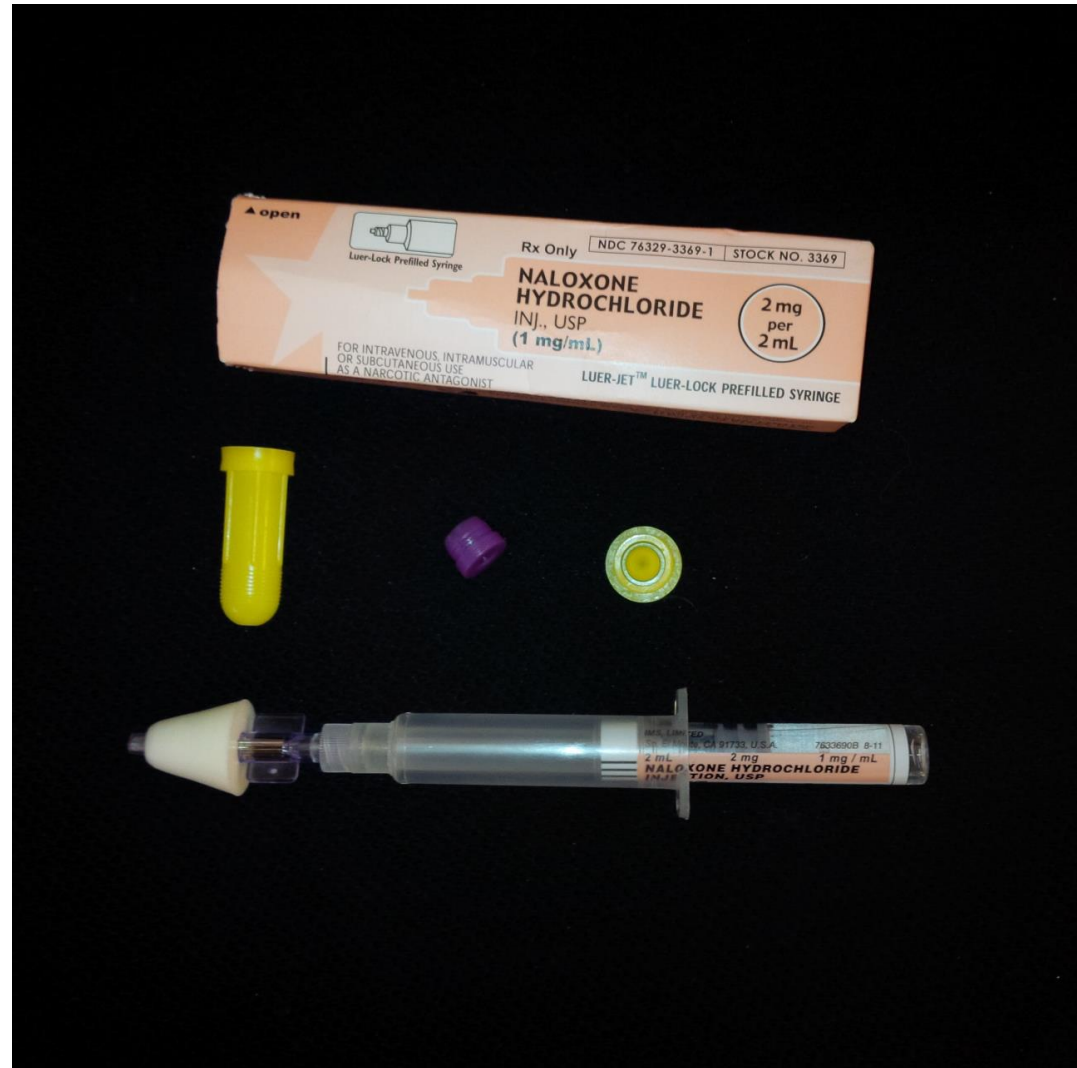


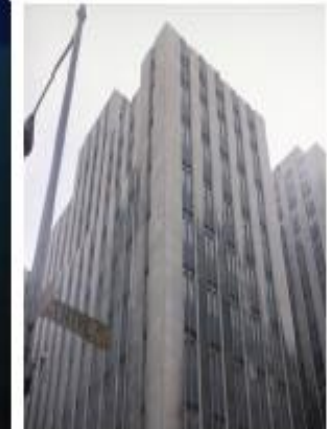
Naloxone

- Training for layperson overdose reversal
- Focus on the friends and family of our patients at the Rikers Island Visitor Center
- Focus on intranasal formulations
- aka Narcan



Naloxone













Naloxone follow up study

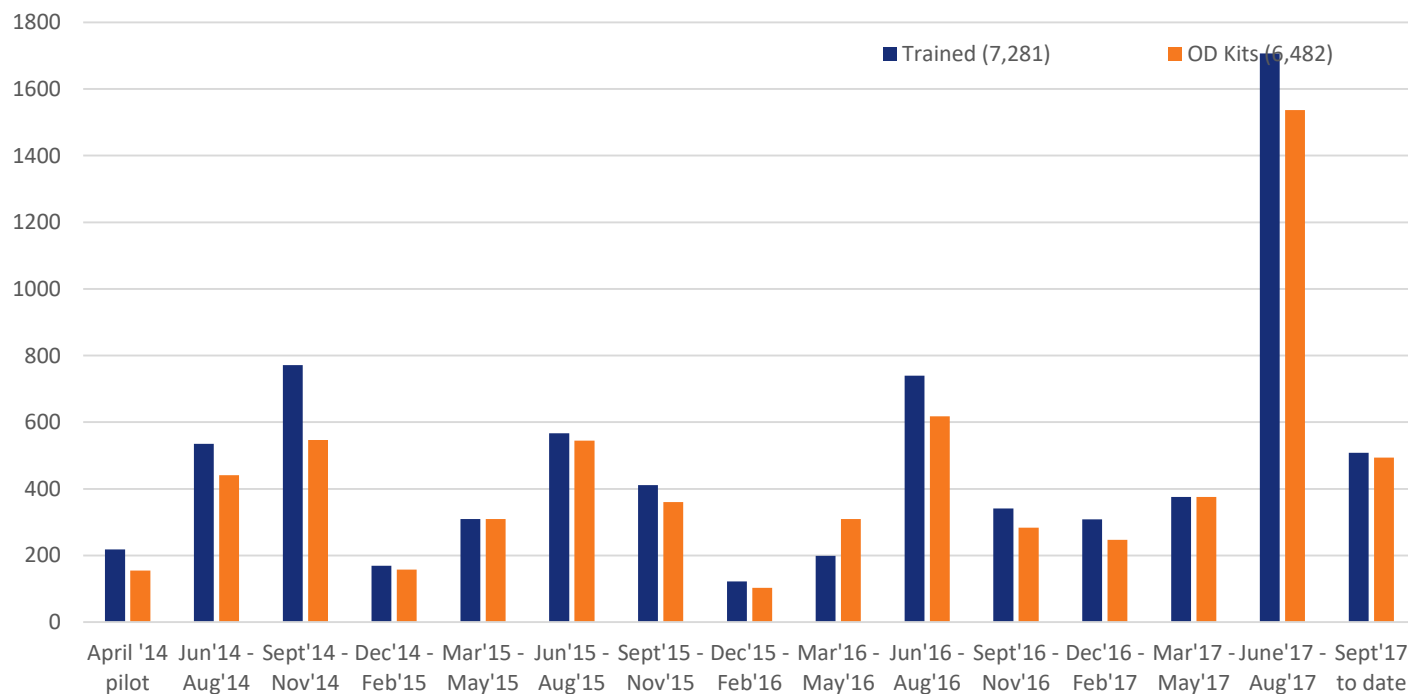
- 300 visitors who had received kits were contacted 6 months later
 - 50 instances of kits being used
 - Suggests the kits return to high risk neighborhoods, as expected



Naloxone distribution

	Trained	OD Kits
Total to date	7281	6482

RCS Naloxone Distribution:



The Rikers Island Hotspotters

From November 2008 through December 2014, the frequently incarcerated...



...had a median of **21 incarcerations** in the city jail system compared with 3 for control group



...had a median duration of stay of **11 days** compared with 13, for the control group



...had a median number of **32 days** between incarcerations compared with 131 for the control group

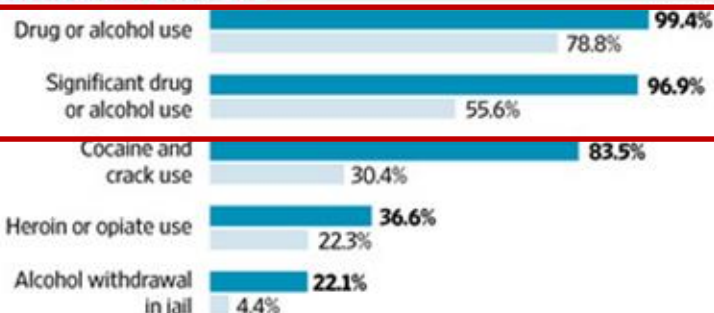


...had total admissions of **18,713** compared with 3,108 for the control group



...cost the city **\$129 million** compared with \$37.6 million for the control group

ALCOHOL AND DRUG USE



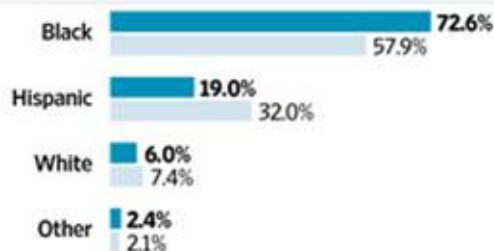
HOMELESSNESS



CHARACTERISTICS

■ Frequently incarcerated ■ Control group

RACE



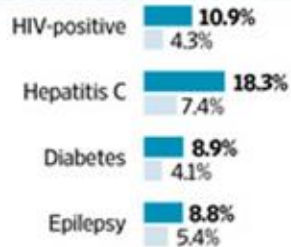
MEDICAID STATUS



MENTAL ILLNESS



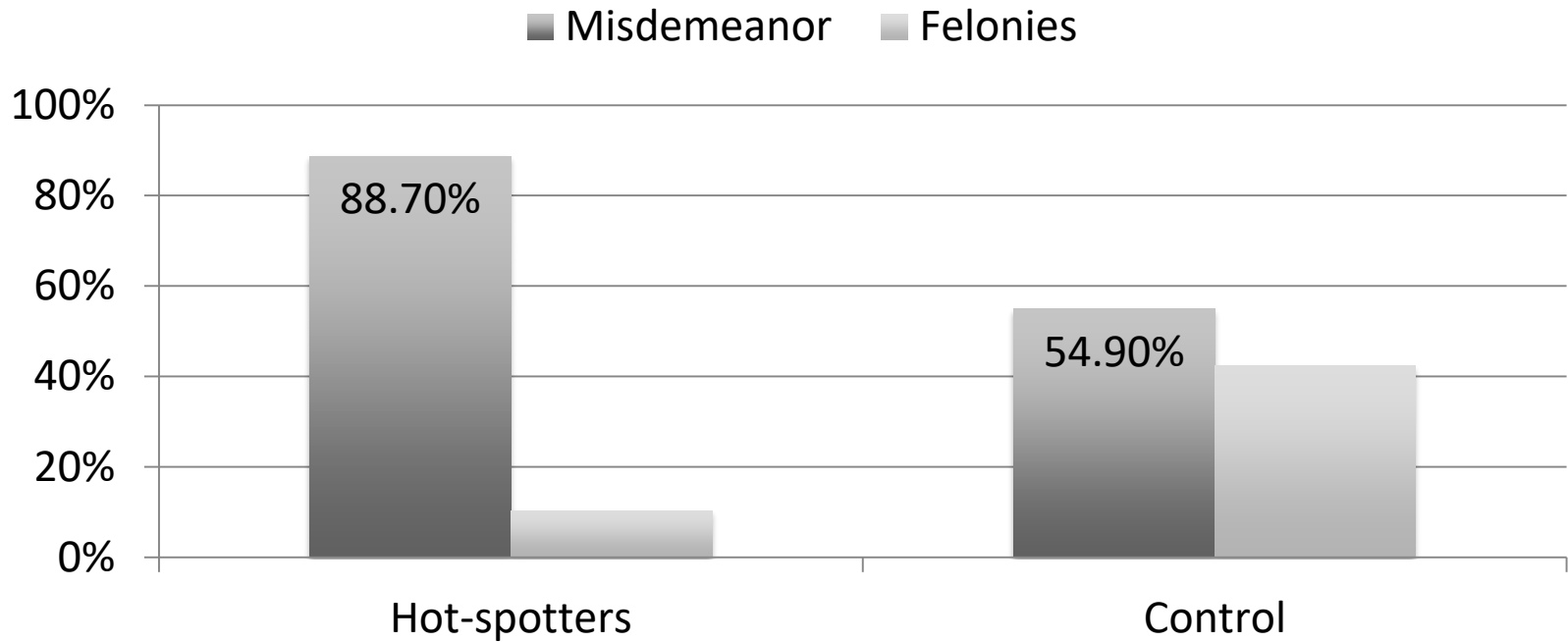
MEDICAL CONDITIONS



Source: American Journal of Public Health analysis of NYC correctional health records
THE WALL STREET JOURNAL.

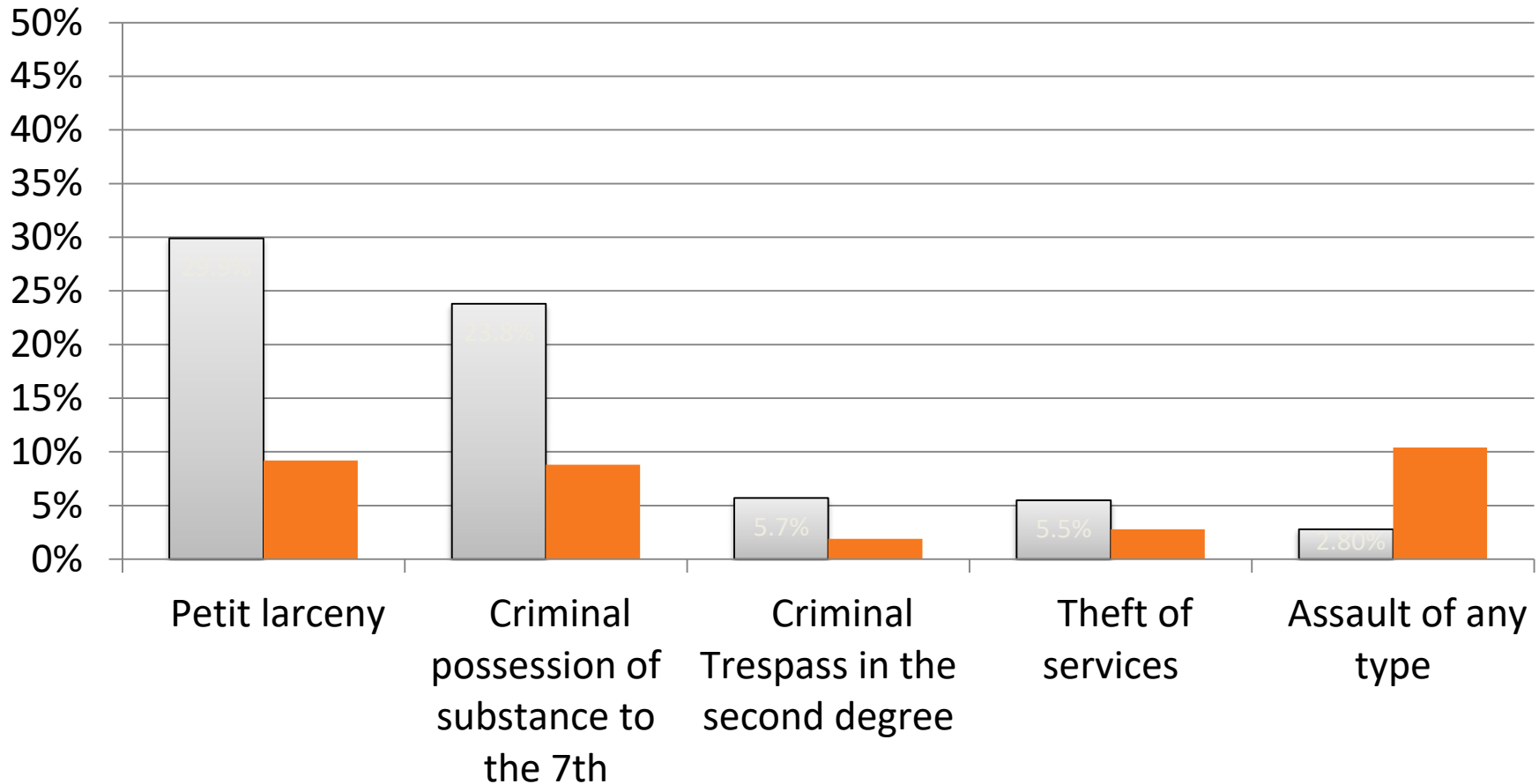
Hot Spotters Charges

Charge Type



Hot Spotters Charges

Hot-spotters Control



Summary

- Sending opioid dependent people to jail makes them more likely to die of overdose
- The traditional criminal justice response to opioids is worsening the overdose crisis and costing lives
- Jails have an obligation to offer the treatments with the best body of evidence demonstrating that they will reduce post release death—methadone and buprenorphine
- Diversion is not an adequate reason not to offer life saving medications
- All jails should train visitors in overdose response and provide naloxone on site
- The Frequently incarcerated population has high rates of substance use disorder (not always opioid), unstable housing and minor charges
 - Supportive housing can break the cycle of repeated incarceration



Use your data

- Look at deaths post release in your jurisdiction
 - Match jail release data with Medical Examiner death data
 - You will find overdoses concentrated in the recently released
 - Having local data can help to push policy change
- Look at the frequently incarcerated in your jurisdiction

