FISCAL RULE STRETCHING DURING FINANCIAL MARKET STRESS AND CRISIS

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11 December 2015

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ELECTIONS AND FISCAL POLICY

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Considerable research has examined how

FISCAL ACCOUNTING IN EUROPE

STABILITY & GROWTH PACT

Stability and Growth Pact (SGP) sets deficit and debt levels.

· Before eurozone debt crisis, focus was on 3% deficit limit

Created an enforceable European government finance accounting regime, with common rules (European System of Accounts) and a common accounting monitoring institution–Eurostat.

MEMBER STATES

Nonetheless member states have first mover advantage.

Debt and deficit figures are first published by member states themselves. They have first crack at classifying a policy with seemingly ambiguous budgetary effects.

Eurostat only **scrutinises and revises published figures post hoc**.

It is difficult within the European accounting regime to simply fabricate the government's fiscal position.

However ...

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- have strong electoral incentives to present the best possible statistics,
- first mover advantage in interpreting policies with seemingly ambiguous effects, and
- · voters don't really care about revisions...
- · governments have strong incentives to rule stretch.

ACCOUNTING POLICY RESPONSES TO FINANCIAL CRISES





DEPENDENT VARIABLE

Dependent variable: cumulative revisions made by **Eurostat** to government debt and deficit statistics (% of GDP) over the 3 years from initial publication. Revisions occur bi-annually (April & October).

Revisions to data for 2003-2013.

Cumulative **debt** revisions: [-1.1, 12.7]

Cumulative **deficit** revisions: [-4.5, 1.1]

DEPENDENT VARIABLE

Unit of analysis: Eurostat revision for a given year.

• There are typically 7 observations per pulication year. The first in October of the publication year + twice a year for the subsequent 3.

DEPENDENT VARIABLE

Note: Revisions due to GDP revisions are not included.

RIGHT-HAND SIDE

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Also:

- · Years since publication
- · Eurozone membership
- · Absolute debt & deficit levels (2015 vintage)
- · Country varying intercepts

EMPIRICS: (PRELIMINARY) RESULTS

Figure: Marginal Effect of Election Timing (years to election) at Various Levels of Financial Market Stress on **Debt** Revisions

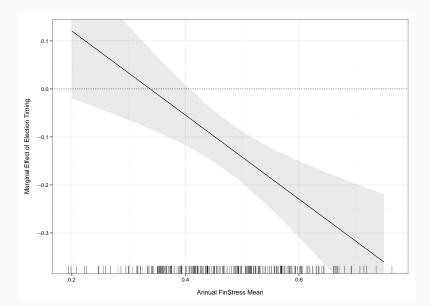


Figure: Marginal Effect of an Endogenous Election at Various Levels of Financial Market Stress on **Debt** Revisions

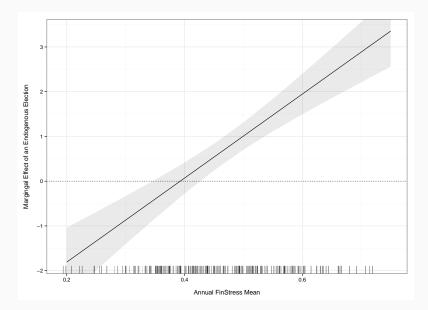


Figure: Predicted **Debt** Revisions in Four Years After Publication for Years with Different Election Types/Non-election Years

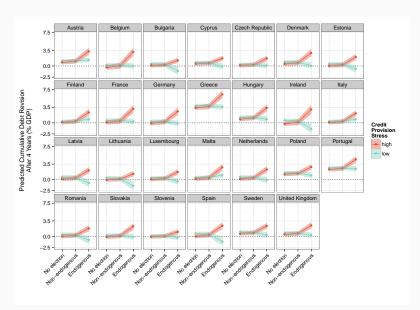
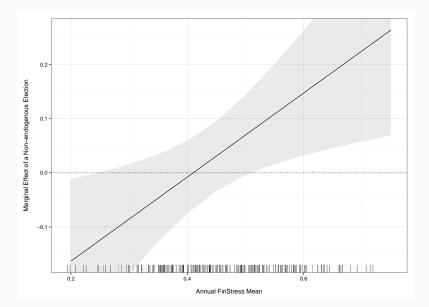


Figure: Marginal Effect of a Non-Endogenous Election at Various Levels of Financial Market Stress on **Deficit** Revisions





TO-DO

Omitted variables?:

- · independence of national accounting agency.
- · SGP enforcement actions (not just eurozone membership)
- · Others?

Model choice: normal linear regression with many 0s?