### EXTERNALITIES; PUBLIC GOODS

### Week 10

(Chapter 35, except 35.1; Chapter 37.1–37.4)

# Today's Plan

#### 1. Externality

- The concept
- An example
  - Internalizing Externality
  - Coase Theorem
- Tragedy of the Commons

#### 2. Public Good

- The concept
- The Free Rider Problem
- How much Public Good is efficient?

#### **Externalities**

- An externality occurs when actions taken by one affect someone else in a way that
  is not accounted for by the market price
- An externally imposed benefit is a positive externality
- An externally imposed cost is a negative externality

## **Examples of Negative Externalities**

- Pollution (Water/Air)
- Second-hand cigarette smoke
- Loud parties next door
- Increased insurance premiums due to alcohol/tobacco/sugar consumption

### **Examples of Positive Externalities**

- A well-maintained property next door that raises the market value of your property
- Improved driving habits that reduce accident risks
- A scientific advancement
- An NUS graduate wins the Nobel Prize

## Externalities and Efficiency

- Externalities may cause inefficiency
- Typically
  - too much resource allocated to activity with negative externality
  - too little resource allocated to activity with positive externality
- Both cases represent market failures
  - (Market fails when it does not allocate resources efficiently)

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#### An example:

- A steel mill produces jointly steel (s) and pollution (x)
- The pollution adversely affects a nearby fishery, which catches fish (f)
- p<sub>s</sub> is the market price of steel
- p<sub>F</sub> is the market price of fish
- Both firms are price-takers

#### The Steel Firm's Problem

- $c_s(s,x)$  is the steel firm's cost of producing s units of steel jointly with x units of pollution
- The steel firm's profit function is  $\pi_s(s,x) = p_s s c_s(s,x)$
- Steel firm chooses s and x to maximize its profit. The first-order profit-maximization conditions are:

$$p_s = \frac{\partial c_s(s, x)}{\partial s}, \quad 0 = \frac{\partial c_s(s, x)}{\partial x}$$

### The Steel Firm's Problem

• Suppose  $c_s(s,x) = s^2 + (x-4)^2$  and  $p_s = 12$ . Then  $\pi_s(s,x) = 12s - s^2 - (x-4)^2$ 

The first-order profit-maximization conditions are

$$\frac{\partial \pi_s(s,x)}{\partial s} = 12 - 2s = 0, \quad \frac{\partial \pi_s(s,x)}{\partial x} = -2(x-4) = 0$$

$$\implies s^* = 6, \quad x^* = 4, \quad \pi^* = 36$$

- Let  $c_f(f,x)$  represent the cost to the fishery of catching f units of fish when the steel mill emits x units of pollution. If  $c_f(f,x)$  increases with x, the steel firm inflicts a negative externality on the fishery
- The fishery's profit function is  $\pi_f(f,x) = p_f f c_f(f,x)$
- Fishery chooses f to maximize its profit. The first-order profit-maximization condition is:

$$p_f = \frac{\partial c_f(f, x)}{\partial f}$$

(Differentiate with respect to x too?)

- Suppose  $c_f(f,x) = f^2 + xf$  and  $p_f = 10$
- External cost inflicted on the fishery by the steel firm is xf
- Since fishery has no control over x, it takes steel firm's choice of x as a given. The fishery's profit function is thus

$$\pi_f(f, x) = 10f - f^2 - xf$$

Given x, the first-order profit-maximization condition is

$$\frac{\partial \pi_f}{\partial f} = 10 - 2f^* - x = 0 \implies f^* = 5 - 0.5x$$

Fishery produces less, and earns less profit, as pollution increases

- Given that  $f^* = 5 0.5x$  and  $x^* = 4$ , the fishery's profit-maximizing output level is  $f^* = 3$
- The fishery's profit is  $\pi_f(f, x) = 10f^* f^{*2} x^*f^* = \$9$
- Notice that the external cost is \$12
- When the steel firm ignores the external costs of its choices, the sum of the two firm's profits is \$36 + \$9 = \$45
- Is \$45 the largest total profit possible?

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 Suppose the two firms merge to become one. What is the highest profit this new firm can achieve?

$$\pi^{m}(s, f, x) = 12s + 10f - s^{2} - (x - 4)^{2} - f^{2} - xf$$

The first-order conditions are

$$\frac{\partial \pi^m}{\partial s} = 12 - 2s = 0$$

$$\frac{\partial \pi^m}{\partial f} = 10 - 2f - x = 0 \qquad \Longrightarrow s^m = 6, f^m = 4, x^m = 2$$

$$\frac{\partial \pi^m}{\partial x} = -2(x - 4) - f = 0$$

- The merged firm's profit is \$48
- This exceeds \$45, the sum of the non-merged firms
- On its own, the steel firm produced  $x^m = 2$ . Within the merged firm, pollution is  $x^* = 4$
- So merger has caused an increase in profit and less pollution

The steel firm's profit function is

$$\pi_s(s,x) = 12s - s^2 - (x-4)^2$$

• Note that at  $x^* = 4$ ,

$$-(x^* - 4)^2 = 0$$

- Its private marginal cost of pollution is 2(x-4)
- In the merged firm the profit function is  $\pi^m(s, f, x) = 12s + 10f s^2 (x 4)^2 f^2 xf$

• The "social" marginal cost of pollution is 2(x-4) + f > 2(x-4)

- Merged firm's marginal cost of pollution is larger
  - because it faces the full cost of its own pollution
  - it would produce less pollution than the steel firm would
- Merger internalizes an externality and induces economic efficiency

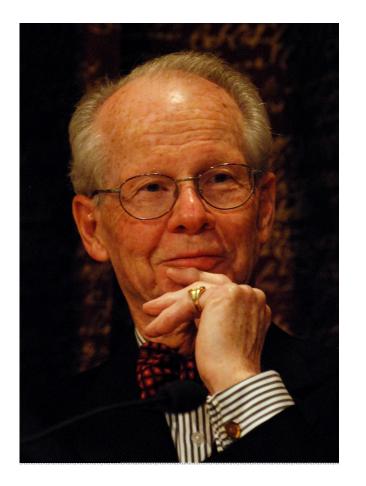
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- Is merger the only solution?
- Can market solve the problem?
- Coase Theorem: If (1) property rights of an externality are clearly defined, (2) there are no transaction costs, then bargaining will lead to an efficient outcome no matter how property rights are initially allocated

### Ronald Coase

- 1910–2013
- Hugely influential in Law & Economics
- Best known for two articles:
  - The Nature of the Firm" (1937)
  - "The Problem of Social Cost" (1960)



- Coase argues that the externality exists because neither the steel firm nor the fishery owns
  the water being polluted
- Suppose the property right to the water is created and assigned to one of the firms. Does this induce efficiency?

- Suppose the fishery owns the water
- It can **sell** pollution rights, in a competitive market, at  $p_x$  each
- The fishery's profit function becomes  $\pi_f(f,x) = p_f f f^2 xf + p_x x$
- Given  $p_f$  and  $p_x$ , how many fish and how many rights does the fishery wish to produce?
- (Notice that x is now a choice variable for the fishery)

$$\pi_f(f, x) = p_f f - f^2 - x f + p_x x$$

The profit-maximum conditions are

$$\frac{\partial \pi_f}{\partial f} = p_f - 2f - x = 0$$

$$\frac{\partial \pi_f}{\partial x} = -f + p_x = 0$$

$$\implies f^* = p_x$$
 (fish supply)

$$x_s^* = p_f - 2p_x$$
 (pollution right supply)

• The steel firm's profit function is  $\pi_s(s,x) = p_s s - s^2 - (x-4)^2 - p_x x$ 

The profit-maximum conditions are

$$\frac{\partial \pi_s}{\partial s} = p_s - 2s = 0$$

$$\frac{\partial \pi_s}{\partial x} = -2(x-4) - p_x = 0$$

$$\Rightarrow s^* = 0.5 p_s$$
 (steel supply) 
$$x_d^* = 4 - 0.5 p_x$$
 (pollution right demand)

$$f^*=p_x$$
 (fish supply) 
$$x_s^*=p_f-2p_x$$
 (pollution right supply) 
$$s^*=0.5p_s$$
 (steel supply) 
$$x_d^*=4-0.5p_x$$
 (pollution right demand) (4 equations, 7 unknowns)

• Since  $p_s = 12$  and  $p_f = 10$ ,

$$\implies s^* = 6, \quad p_x = 4, \quad f^* = 4, \quad x_d^* = x_s^* = 2$$

This is the efficient outcome

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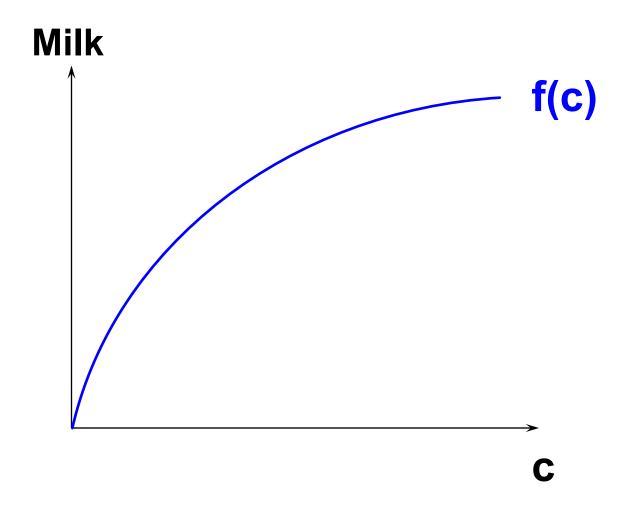
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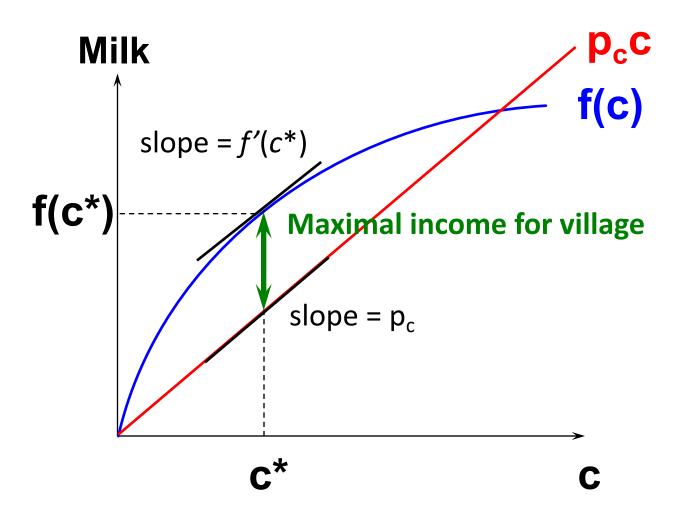
- Consider a grazing area owned "in common" by all members of a village
- Villagers graze cows on the common
- When c cows are grazed, total milk production is f(c), where f'>0 and f''<0
- e.g.,  $f(c) = c^{0.5}$ , so  $f'=0.5c^{-0.5} > 0$ ,  $f''=-0.25c^{-1.5} < 0$
- How should the villagers graze their cows so as to maximize their overall income?



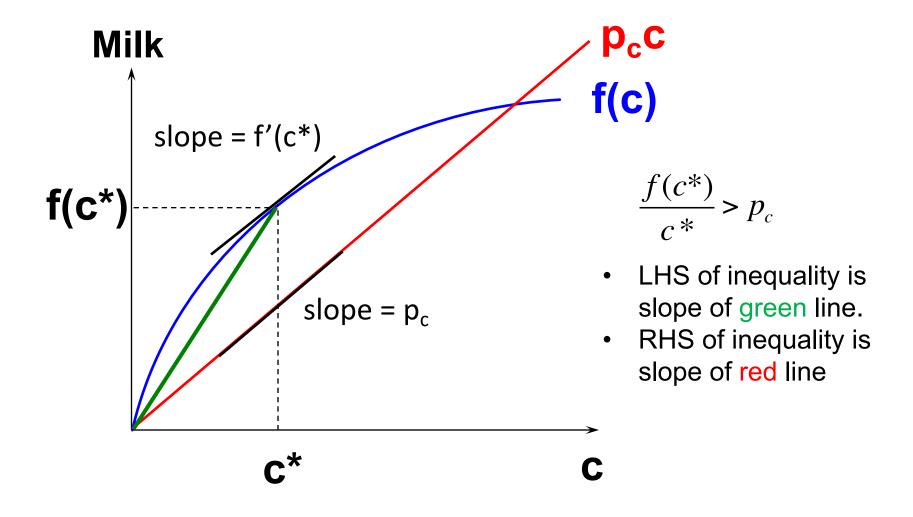
• Suppose price of milk is \$1 and let the relative cost of grazing a cow be  $p_c$ . Then the profit function for the entire village is  $\Pi(c) = f(c) - p_c c$ 

• If the village behaves like a rational individual, its profit maximizing number of cows to graze,  $c^*$ , satisfies  $f'(c) = p_c$ 

- i.e. the marginal revenue product from the last cow grazed must equal the marginal cost of grazing it
- (marginal revenue product = marginal product since price of milk is \$1)

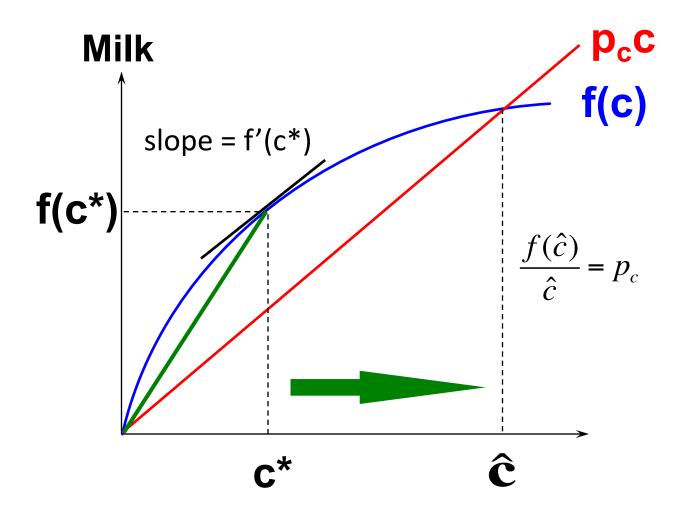


- But the village does not think like a rational individual, even though it is made up of rational individuals
- Suppose  $c = c^*$ , and you are considering whether to graze an additional cow
- The private cost for you to do so is p<sub>c</sub>
- The private benefit for you to do so is  $\approx \frac{f(c^*)}{c^*}$
- (Because your cow has the same "productivity", or average product, as other existing cows)



- You should graze that additional cow since  $\frac{f(c^*)}{c^*} > p_c$
- Since f"<0, grazing the additional cow will lower the average product of every existing cow
- But you take no account of the cost inflicted upon the rest of the village
- Now, if everyone thinks the same way, the number of cows will increase until  $f(\hat{c})$

$$\frac{f(\hat{c})}{\hat{c}} = p_c \Rightarrow f(\hat{c}) - p_c \hat{c} = 0 \Rightarrow \Pi(\hat{c}) = 0$$



The commons are over-grazed, tragically

- Modern-day "tragedies of the commons"
  - over-fishing the high seas
  - over-logging forests on public lands
  - over-intensive use of public parks
  - urban traffic congestion

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#### Public Goods - Definition

- A good is purely public if it is non-excludable and non-rivalrous
  - Non-excludable: Once produced, it is impossible to exclude people from using the good
  - Non-rivalrous: one person's consumption of the good doesn't diminish the ability of other people to consume it

#### **Public Goods and Others**

	Excludable	Non-excludable
Rivalrous	Pizza	Ocean fish; "Commons"
Non-rivalrous	Satellite television; Computer Software	National Defence; Clean air; Lighthouse

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#### Private Provision of a Public Good

- Suppose there are two individuals: A and B
- The cost of producing a public good is c
- A and B derive utilities  $r_A$  and  $r_B$  from the public good
- Suppose  $r_A > c$  and  $r_B < c$
- Then A would supply the good even if B made no contribution
- B then enjoys the good for free; free-riding

# Private Provision not always feasible

- Suppose  $r_A < c$  and  $r_B < c$
- Then neither A nor B will supply the good alone
- But if  $r_A + r_B > c$ , then it is Pareto-improving for the good to be supplied
- A and B may try to free-ride on each other, causing no good to be supplied

- Suppose A and B each have two actions to choose from: individually supply a public good, or not
- Cost of supply c = \$100
- Payoff to A from the good = \$80
- Payoff to B from the good = \$65
- \$80 + \$65 > \$100, so supplying the good is Pareto-improving

Player B

Buy Don't Buy

Player A

Don't Buy

\$80, -\$35 \$0, \$0

- (Don't Buy, Don't Buy) is the unique NE
- But (Don't Buy, Don't Buy) is inefficient
- (Efficient if one and only one of them buys)

- Now allow A and B to make contributions to supplying the good
- E.g. A contributes \$60 and B contributes \$40
- Payoff to A from the good = \$80 \$60 = \$20 > \$0
- Payoff to B from the good = \$65 \$40 = \$25 > \$0

- So allowing contributions makes possible supply of a public good when no individual will supply the good alone
- But free-riding can persist even with contributions
  - If voluntary, one is tempted to underreport valuation of good to pay less
  - Market provision would likely lead to under-provision
  - Some form of coercion might be necessary

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## How much Public Good to provide?

- Our concern is not just whether to provide a public good, but also how much to produce
- E.g. how many broadcast TV programs, or how big a national park
- Consider the following
  - \$c(G) is the production cost of G units of public good
  - Two individuals, A and B
  - Endowed with  $w_A$  and  $w_B$  respectively;
  - Private consumptions are  $x_A$  and  $x_{B}$ :
  - Set  $p_x = 1$
  - Budget allocations must satisfy  $x_A + x_B + c(G) = w_A + w_B$

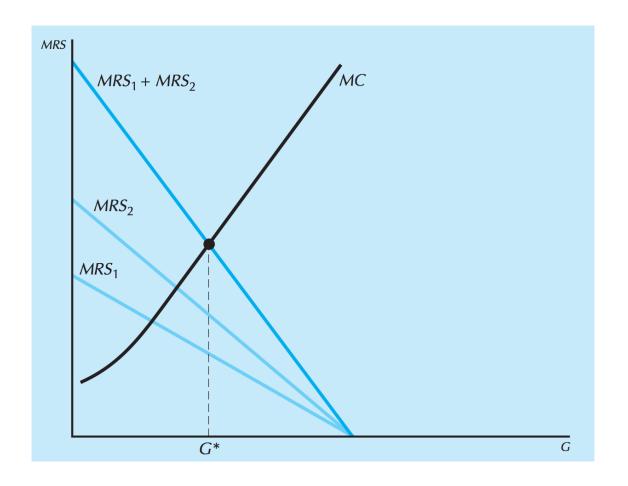
# How much Public Good to provide?

- MRS<sub>A</sub> and MRS<sub>B</sub> are A & B's marginal rates of substitution between the private and public goods
- Pareto efficiency condition for public good supply is

$$MRS_A + MRS_B = MC(G)$$

- Why?
  - The public good is non-rivalrous in consumption, so 1 extra unit of public good is fully consumed by both A and B

#### How much Public Good to provide?



- Should reduce G if  $MRS_A + MRS_B < MC(G)$
- Should increase G if  $MRS_A + MRS_B > MC(G)$

#### Note the difference

• If G is a private good, efficiency requires

$$\left[\frac{MU_G}{MU_X}\right]_A = \left[\frac{MU_G}{MU_X}\right]_B = \frac{P_G}{P_X} = \frac{MC(G)}{1}$$

$$\implies MRS_A = MRS_B = MC(G)$$

• Efficient public good production requires  $MRS_A + MRS_B = MC(G)$ 

• If there are n consumers; i = 1,...,n. Then efficient public good production requires

$$\sum_{i=1}^{n} MRS_i = MC(G)$$